

**ORANGE AND ROCKLAND UTILITIES, INC.**

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Orange and Rockland Utilities, Inc.  
One Blue Hill Plaza  
Pearl River, NY 10965-9006  
www.oru.com

November 14, 2014

**VIA EMAIL**

Honorable Kathleen H. Burgess  
Secretary  
State of New York  
Public Service Commission  
Three Empire State Plaza  
Albany, New York 12223-1350

Re: Orange and Rockland Utilities, Inc.'s Electric and Gas Base rate Filings

Dear Secretary Burgess:

Orange and Rockland Utilities, Inc. ("Orange and Rockland" or the "Company") hereby submits for filing revisions to its Schedule for Electric Service, P.S.C. No. 3 – Electricity and its Schedule for Gas Service, P.S.C. No. 4 – Gas. The tariff leaves implementing the Company's proposals for new electric and gas rate plans are set forth in Appendix A and Appendix B, respectively.

The tariff leaves are issued November 14, 2014, with an effective date of January 1, 2015. The Company's expectation is that the Public Service Commission ("Commission") will issue appropriate orders suspending the effective date of the tariff leaves through October 30, 2015, and that the proposed electric and gas rates will become effective on November 1, 2015.

Pursuant to the Commission's procedures, the prepared written testimony and exhibits, which comprise the Company's direct case in support of these rate filings, are being filed electronically with the Commission. Hard copies of this filing are being provided to Staff of the Department of Public Service ("Staff").

Key provisions of the Company's electric and gas filings are summarized below. The Company would note that while the tariff leaves submitted herewith reflect only the Company's proposed rate increase for the Rate Year, *i.e.*, the twelve months ending October 31, 2016, it remains open to negotiating a multi-year rate agreement for both services.

**Electric Service**

The Company seeks an increase in revenues for electric delivery of \$33.4 million, resulting in an overall customer bill increase of approximately 5.2 percent, including

projected supply costs.<sup>1</sup> Appendix C shows the estimated effect on the Company's electric revenues by customer class, based on sales and revenues for the Rate Year.

The Company continues to face cost increases that make a rate increase request necessary and unavoidable. As described in the testimony submitted as part of the electric rate filing, the three principal drivers of this rate filing are the costs associated with additional electric infrastructure investment, increased property taxes (resulting from both Orange and Rockland's investment in infrastructure and increasing local tax rates) and the costs associated with Superstorm Sandy.

The Company's electric rate increase request includes programs to harden Orange and Rockland's energy delivery systems through new construction projects designed to reduce potential damage from future storms, and new technology to provide more accurate and timely communications to its customers during major storms. The Company proposes enhanced electric system modernization programs, in conjunction with the Commission's efforts in its Reforming the Energy Vision ("REV") proceeding (Case 14-M-0101), to modernize the electric utility industry, through increased energy efficiency and other investments that have the potential to lower customers' bills. The Company's major electric infrastructure highlights during 2016 include construction of the Blue Lake Substation, implementation of the Central Rockland Smart Grid, and completion of the Sterling Forest Tap project.

The cost of property taxes has risen significantly since 2009. Indeed, property taxes comprise \$13.2 million (of which \$3.2 million annually represents the recovery over five years of deferred property taxes) of the Company's proposed electric revenue increase.

In addition, in its electric base rate increase request, the Company is seeking to recover \$57 million in costs incurred for the emergency rebuilding, repair and system restoration that was required to return electric service to hundreds of thousands of its customers who lost power as a result of the widespread devastation caused by Superstorm Sandy. On October 29, 2012, Superstorm Sandy caused catastrophic damage throughout Orange and Rockland's service territory. Eighty-three percent, or approximately 250,000, of the Company's total customer base of 300,000 customers lost power. Superstorm Sandy damaged 27 transmission lines, 17 substations and almost all of the Company's 280 distribution circuits. Distribution damage occurred at more than 10,000 separate locations.

The electric revenue increase also reflects the Company's plans to install, over a five-year period (commencing in 2016), an Advanced Metering Infrastructure ("AMI") system in the Rockland County portion of Orange and Rockland's service territory. This is the first phase of the Company's installation of AMI throughout all of its service territory. AMI is an enabling technology that will allow customers to better manage their

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<sup>1</sup> Electric supply costs for retail access customers are assumed to be equivalent to the forecasted electric supply costs applicable to customers taking service under the Company's full-service rates. The electric rate increase represents a delivery rate increase of approximately 11.5 percent.

energy costs and facilitate participation in various programs that help reduce their energy consumption. Information from AMI meters will also enhance outage detection, allowing for faster response and quicker service restoration. The implementation of AMI will reduce costs for meter reading and customer field services, as well as the costs associated with the back-office operations required to handle customer billing inquiries. AMI data can greatly enhance the planning and operation of the electric distribution system. Finally, AMI will provide the technology foundation for many of the initiatives emerging from the REV proceeding.

Consistent with the Commission's policies as articulated in the REV proceeding, the Company is proposing to implement a Distributed Energy Resource demonstration project in order to defer construction of the Pomona Substation. The Company also proposes to explore the feasibility of implementing an electric vehicle charging demonstration project and community solar initiative. As discussed in the testimony of the Company's Electric Rate Panel, the Company proposes to recover the costs of these REV-like initiatives through a REV Surcharge.

### **Gas Service**

The Company seeks an increase in revenues for gas delivery of \$40.7 million, resulting in an overall customer bill increase of approximately 16.8 percent, including projected supply costs.<sup>2</sup> Appendix D shows the estimated effect on the Company's gas revenues by customer class, based on sales and revenues for the Rate Year. The Company's gas delivery rates have not increased since November 2011. If approved, the increase in the Company's gas delivery rates, effective November 2015, will be the first in four years.

The Company's gas rate increase request is driven primarily by two components, an increase in property taxes (resulting from both Orange and Rockland's investment in infrastructure and increasing local tax rates) and additional gas infrastructure investment. In fact, increased property taxes account for \$20.4 million (of which \$7.2 million annually represents the recovery over five years of deferred property taxes) of the Company's proposed gas revenue increase. Additional gas infrastructure investment accounts for \$12.5 million of the Company's proposed gas revenue increase.

The Company has proposed to expand its current gas infrastructure replacement program so as to remove a total of 100,000 feet of main annually. In order to eliminate all low pressure mains in six years, the Company proposes to replace annually a minimum of 10,000 feet of low pressure mains. Orange and Rockland also proposes to replace an additional 500 bare steel services annually, as part of the Company's ten year program to remove all bare steel services in its service territory.

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<sup>2</sup> Gas supply costs for retail access customers are assumed to be equivalent to the forecasted gas supply costs applicable to customers taking service under the Company's full-service rates. The gas rate increase represents a delivery rate increase of approximately 35.1 percent.

In order to support the development of compressed natural gas (“CNG”) as an alternate transportation fuel, the Company is proposing to construct and operate a CNG fueling depot with fast fill dispensing at the Company’s Spring Valley operating center. The installation of this infrastructure will allow the Company to replace a portion of its vehicle fleet with CNG fueled vehicles, thereby reducing operating costs, and could also be available to support fleet customers interested in CNG.

The Company also will provide greater safety in the operation of the natural gas delivery system by offering stronger protections from damage by excavators through new gas construction protocols, stronger customer education and outreach, and improved signage.

### **Cost Mitigation Efforts and Other Considerations**

To help mitigate cost increases to both the electric and gas sides of its business, the Company has taken a number of steps to manage increases in its labor costs, as well as programs to improve workplace productivity and operational efficiencies.

The Company has redesigned its healthcare plan and increased employee contributions to healthcare costs --- all to reduce costs to customers. O&R also has replaced its traditional pension plan with a plan for all new employees that will cost customers less over time.

As a short term rate mitigation effort to minimize the impact of the electric and gas rate increases, the Company has extended the amortization periods of certain deferrals. For example, the Company proposes to recover Superstorm Sandy costs and deferred property taxes over five years, rather than the usual three years. The Company also has not proposed to increase the annual storm recovery allowance contained in electric base rates even though the Company’s experience with major storms over the past several years would justify such an increase.

The Company is currently negotiating long-term agreements to reduce assessments on taxable properties within the Orange and Rockland service territory. The Company expects that negotiations will result in assessment reductions on plant already in service.

Finally, in order to minimize the issues in controversy relating to these filings and to facilitate reaching a multi-year rate plan through settlement, the Company has included a 9.75% return on equity (“ROE”) in both its gas and electric rate filings. This ROE figure is at the low end of the unadjusted range of estimates (*i.e.*, 9.75% to 10.5%) identified by the Company’s cost of capital witness as being appropriate for the Company. The Company also has included a capital structure with an equity ratio of 48%, in lieu of the Company’s actual equity ratio of 48.45%.

## **The Proposed Increased Revenue Allocation and Rate Design - Electric**

The revenue increase was allocated to the Company's various customer classes as follows.

The Company applied one third of the class-specific embedded cost of service ("ECOS") study deficiency and surplus indications in a revenue neutral manner prior to applying the revenue increases. This approach addresses the surplus and deficiency indications while limiting customer bill impacts. The delivery revenue increase was then allocated among customer classes in proportion to the relative contribution made by each class to the realigned total Rate Year delivery revenues.

Based on the proposed increased level of delivery revenue, revised revenue levels were determined for the competitive delivery components, which include: merchant function charge ("MFC") fixed components, *i.e.*, the MFC procurement and credit and collections components; the purchase of receivables ("POR") credit and collections component; and metering charges. Customer charges were increased in each service classification to be more reflective of customer costs, consistent with the ECOS study. The changes in revenues associated with the competitive delivery components, as well as the changes in revenues associated with customer charges, were then subtracted from the delivery revenue increase for each class to determine the non-competitive delivery revenue increase excluding customer charges for each class.

The Company also made several revenue neutral changes to class-specific revenues before applying the non-competitive delivery revenue increases excluding customer charges for each class. Revenue neutral changes were made to reduce the Service Classification No. 1 discounts for optional electric space and water heating. Revenue neutral changes were made to continue the phase out of declining block rates and corresponding demand rate differentials for Service Classification No. 2 Secondary – Demand Billed. Both of these changes continue gradual phase-outs that began in Case 10-E-0362 and Case 11-E-0408. The Company also proposes to shift, on a revenue neutral basis, a portion of usage-related revenue into demand-related revenue for Service Classification No. 2 – Primary, recognizing the fixed nature of transmission and distribution ("T&D") costs and more closely aligning how costs are incurred and collected from customers.

Usage and demand charges, where applicable, were then increased by class-specific percentage increases. In Service Classification Nos. 3, 9 and 22, the entire class specific increases were applied only to demand charges in further recognition of the fixed nature of T&D costs.

The Company prepared its proposed rate design for Service Classification No. 25, Standby Service, consistent with the guidelines set forth in the Commission's Opinion 01-04, Opinion and Order Approving Guidelines for the Design of Standby Service Rates, issued October 26, 2001 in Case 99-M-1470.

## **Other Tariff Changes - Electric**

The Company is proposing other electric tariff changes including:

- the addition of Service Classification Nos. 4 and 6 to the list of classes to which the Revenue Decoupling Mechanism (“RDM”) is applicable;
- the addition of Reactive Power Demand Charge revenue in the RDM delivery revenue targets;
- an increase in the re-inspection fee from \$51.00 to \$80.00;
- the establishment of a REV Surcharge component of the Energy Cost Adjustment mechanism to recover future costs from the Company’s proposed Pomona demonstration program and other REV related projects;
- the establishment of an AMI Opt Out Fee;
- continuation of the Service Classification No. 4 “2% System Threshold” for municipal street light replacements originally established in Case 11-E-0408;
- changes in the discounts applicable to customers served under Rider C – Excelsior Jobs Program;
- cancellation of Rider G – NYPA EDP Delivery Service and Rider J – NYPA Power for Jobs, since these services are no longer available; and
- changes to the Company’s Economic Development Rider – Rider H to reduce the eligibility requirement from 100 kW to 65 kW and to add additional criteria for taking service under Rider H.

## **The Proposed Increased Revenue Allocation and Rate Design - Gas**

The revenue increase was allocated to the Company’s Service Classification Nos. 1, 2, and 6 customers as follows.

The Company applied one third of the class-specific ECOS study deficiency and surplus indications in a revenue neutral manner prior to applying the revenue increases. This approach addresses the surplus and deficiency indications while limiting customer bill impacts. The delivery revenue increase was then allocated among customer classes in proportion to the relative contribution made by each class to the realigned total Rate Year delivery revenues.

Based on the proposed increased level of delivery revenue, revised revenue levels were determined for the competitive delivery components, which include MFC fixed components, that is the MFC procurement and credit and collections components; and the POR credit and collections component. The changes in revenues associated with the competitive delivery components were then subtracted from the delivery revenue increase for each class to determine the non-competitive delivery revenue increase for each class.

The first block charges (*i.e.*, the first 3 Ccf) were set to \$26.00 for Service Classification Nos. 1 and 6 Rate Schedule IA and \$40.00 for Service Classification Nos. 2 and 6 Rate Schedule IB. These increases more closely match the first block charges with their corresponding costs of service while limiting the rate impacts of the changes.

The incremental revenue from the changes in first block charges was subtracted from the class-specific incremental non-competitive delivery revenue increase for each class and the remainder was then allocated to the per Ccf charges.

Rates for the Company's Distributed Generation Riders B and C were increased based on increases to the otherwise applicable service classifications. Currently, there are no customers taking service under Riders B or C.

### **Interruptible Gas Service**

The Company is also making specific changes with regard to its interruptible transportation service. Specifically, the Company is proposing to:

- replace the 1,000 Ccf initial block limit in Service Classification No. 8 with an initial block limit of 100 Ccf and establish a minimum monthly charge of \$122 for the first 100 Ccf or less;
- remove the temporary caps on the Base Charge that is used to determine the block rates for Service Classification No. 8;
- require customers to pay for all or a portion of the facility costs previously paid for by the Company if a customer moves from firm service to Service Classification No. 8 after less than five years of taking firm service;
- cancel Service Classification No. 3 - Interruptible Sales Service; and
- cancel Service Classification No. 10 – Firm Withdrawable Sales to Electric Generation Facilities.

### **Other Tariff Changes - Gas**

The Company is proposing other gas tariff changes including:

- changes to customer entitlements for gas service;
- the establishment of an AMI Opt Out Fee;
- the addition of tariff language to implement changes to the manner in which the factor of adjustment is determined, and how lost and unaccounted for gas is treated in the annual gas supply charge reconciliation;
- a change to the definition of normal heating degree days used in the Weather Normalization Adjustment;
- a change in the discount applicable to customers served under Rider E – Excelsior Jobs Program;
- updated Revenue Per Customer targets for the RDM;
- the introduction of a CNG option under Service Classification No. 7;
- the transfer of Winter Bundled Sales Service commodity pricing specifics from Service Classification No. 11 to the Company's Gas Sales and Transportation Operating Procedures; and
- changes to the balancing provisions contained in Service Classification No. 14.



### **Notice**

The Company has included a draft Notice of Proposed Rulemaking in the form required by the State Administrative Procedure Act and the Commission's form regarding consent to receive electronic-only service of Commission orders. In accordance with 16 NYCRR 720-8.1, the Company will provide for public notice of the changes proposed in this filing by means of newspaper publication once a week for four consecutive weeks prior to January 1, 2015. Proof of publication will be submitted upon completion. In addition, the Company will issue appropriate bill inserts in accordance with 16 NYCRR 720-9.1.

### **Conclusion**

The Tariff leaves, testimony and exhibits submitted with this filing explain the reasons for and nature of the proposed changes, and establish the reasons for the rate changes requested by the Company. As noted above, the Company will pursue discussions with Staff and other interested parties to the proceedings established by the Commission to consider these filings in an effort to reach agreement on the issues presented and to develop multi-year rate plans for each of the Company's services.

The Company respectfully requests that, in the absence of agreement of the parties, the Commission approve the changes to become effective on and as of November 1, 2015.

Very truly yours,

ORANGE AND ROCKLAND UTILITIES, INC.

By 

Timothy P. Cawley

President and Chief Executive Officer

c: New York State Department of State, Utility Intervention Unit (via email)  
Active Parties to Cases 08-G-1398 and 11-E-0408 (via email)

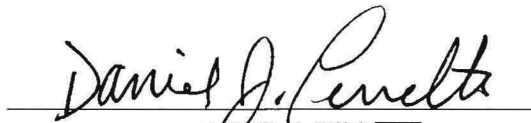
STATE OF NEW YORK  
COUNTY OF NEW YORK

Timothy P. Cawley, being duly sworn, says:

I am the President and Chief Executive Officer of ORANGE AND ROCKLAND UTILITIES, INC., the applicant above-named, on behalf of which I have subscribed the foregoing application and know the contents thereof and the same is true to the best of my knowledge, information and belief.



Subscribed and sworn to  
Before me this 12 day of November, 2014.



**DANIEL J. PERRETTI**  
Notary Public, State of New York  
No. 4988442  
Qualified in Rockland County  
Commission Expires Nov. 04, 2017

**Orange and Rockland Utilities, Inc.**  
**Electric Rate Case**  
**Proposed Tariff Leaves effective January 1, 2015**

**P.S.C. No. 3 Electricity**

|                          |                          |
|--------------------------|--------------------------|
| 2nd Revised Leaf No. 3   | 2nd Revised Leaf No. 277 |
| 3rd Revised Leaf No. 4   | 4th Revised Leaf No. 278 |
| 1st Revised Leaf No. 9   | 4th Revised Leaf No. 283 |
| 1st Revised Leaf No. 68  | 4th Revised Leaf No. 284 |
| 7th Revised Leaf No. 89  | 4th Revised Leaf No. 285 |
| 2nd Revised Leaf No. 106 | 2nd Revised Leaf No. 286 |
| Original Leaf No. 108.2  | 1st Revised Leaf No. 287 |
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| 1st Revised Leaf No. 173 | 4th Revised Leaf No. 341 |
| 1st Revised Leaf No. 210 | 2nd Revised Leaf No. 343 |
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| 3rd Revised Leaf No. 259 | 4th Revised Leaf No. 356 |
| 4th Revised Leaf No. 260 | 1st Revised Leaf No. 357 |
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| 2nd Revised Leaf No. 262 | 4th Revised Leaf No. 359 |
| 4th Revised Leaf No. 264 | 4th Revised Leaf No. 372 |
| 4th Revised Leaf No. 266 | 4th Revised Leaf No. 373 |
| 4th Revised Leaf No. 267 | 4th Revised Leaf No. 374 |
| 4th Revised Leaf No. 268 | 4th Revised Leaf No. 375 |
| 4th Revised Leaf No. 269 | 1st Revised Leaf No. 388 |
| 4th Revised Leaf No. 270 | 1st Revised Leaf No. 389 |
| 1st Revised Leaf No. 271 | 1st Revised Leaf No. 390 |
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**GENERAL INFORMATION**

**1. TERRITORY TO WHICH SCHEDULE APPLIES**

| County   | Township       | Communities   |
|----------|----------------|---|
| Orange   | Blooming Grove | Blooming Grove, Salisbury Mills, South Blooming Grove, Washingtonville  |
|          | Chester        | Chester, Sugarloaf  |
|          | Crawford       | Bullville, Thompson Ridge   |
|          | Deerpark       | Cuddebackville, Huguenot, Port Jervis, Sparrowbush  |
|          | Goshen         | Goshen  |
|          | Greenville     | Greenville  |
|          | Highlands      | Fort Montgomery, Highland Falls   |
|          | Minisink       | Johnson, Unionville, Westtown   |
|          | Monroe         | Harriman, Monroe, Kiryas Joel   |
|          | Mount Hope     | Otisville   |
|          | Tuxedo         | Laurel Ridge, Southfields, Sterling Forest, Tuxedo, Tuxedo Park   |
|          | Wallkill       | Circleville, Howells, Mechanicstown, Middletown, Silver Lakes, Washington Heights   |
| Rockland | Warwick        | Florida, Greenwood Lake, Pine Island, Warwick, Wickham Village  |
|          | Wawayanda      | Amchir, New Hampton, Ridgebury, Slate Hill  |
|          | Woodbury       | Central Valley, Highland Mills  |
|          | Clarkstown     | Bardonia, Central Nyack, Congers, Nanuet, New City, Rockland Lake, Upper Nyack, Valley Cottage, West Nyack  |
|          | Haverstraw     | Garnerville, Haverstraw, Thiells, West Haverstraw   |
|          | Orangetown     | Blauvelt, Grand View, Nyack, Orangeburg, Palisades, Pearl River, Piermont, South Nyack, Sparkill, Tappan  |
| Sullivan | Ramapo         | Airmont, Chestnut Ridge, Hillburn, Hillcrest, Kaser, Monsey, Montebello, New Hempstead, New Square, Pomona, Ramapo, Sloatsburg, Spring Valley, Suffern, Tallman, Wesley Hills |
|          | Stony Point    | Grassy Point, Stony Point, Tomkins Cove   |
|          | Forestburg     |   |
|          | Lumberland     | Glen Spey, Pond Eddy  |
|          | Mamakating     | Bloomingburg, Burlingham, Phillipsport, Summitville, Westbrookville, Wurtsboro  |

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## GENERAL INFORMATION

### 6. WIRING AND EQUIPMENT

#### 6.1 WIRING, APPARATUS AND INSPECTION

All wiring and apparatus, including service switches, fuses, meter loops and a proper location and support for the electric meter and other apparatus shall be furnished and maintained by the customer in accordance with the requirements of the Company, the National Electrical Code of the National Board of Fire Underwriters, any New York State Law and municipal regulations that may be in force, and it shall be a condition precedent to the initial and continuing supply of electricity by the Company that the Company or the customer's Meter Service Provider may seal such service and meter switch and adjust, set and seal such switches, and that such seals shall not be broken and that such adjustments or settings shall not be changed or in any way interfered with by the customer.

The Company reserves the right to make an inspection of premises before connecting service wires or prior to the meter installation in order to see that its rules are complied with. Neither by inspection or non-rejection, nor in any other way, does the Company give any warranty, express or implied, as to the adequacy, safety or other characteristics of any structures, equipment, wires, pipes, appliances or devices owned, installed or maintained by the customer, a Meter Service Provider or a Meter Data Service Provider or leased by the customer from third parties. The Company shall conduct an initial inspection of the premises at no cost to the applicant. If the installation is not in compliance with the Company's and/or other applicable rules, service shall not be rendered and the Company shall assess a re-inspection fee of \$80.00 for any subsequent re-inspections of the installation. The re-inspection fee for installations in excess of 600 Volts is \$120.00.

#### 6.2 INCREASED CAPACITY

The customer shall give the Company reasonable advance notice, preferably in writing, of any proposed increase in service required, stating the amount, character and expected duration of time the increased service will be required. If such increase necessitates added or enlarged facilities (other than metering equipment) for the sole use of the customer, the Company may require the customer to make a reasonable contribution to the cost of adding or enlarging the facilities whenever the customer fails to give assurance, satisfactory to the Company, that the taking of the increased service shall be of sufficient duration to render the supply thereof reasonably compensatory to the Company.

When a customer takes Competitive Metering Services, the customer's Meter Service Provider must install appropriate metering to reflect the change in the customer's requirements.

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## GENERAL INFORMATION

### 7. METERING AND BILLING (Continued)

#### 7.5 RENDERING OF BILLS (Continued)

##### (B) Retail Access Customer Billing Options (Continued)

##### (2) Utility Single Billing Service

An ESCO requesting that its charges be included on a Utility Single Bill must execute the Company's Consolidated Billing and Assignment Agreement.

Under Utility Single Billing Service, the Company shall purchase the ESCO's receivables. That is, the ESCO assigns to the Company its rights in all amounts due from all of its customers participating in the Company's Retail Access Program and receiving a Utility Single Bill. By the 20th of each month (or the next business day if the 20th falls on a Saturday, Sunday, or public holiday), the Company shall remit to the ESCO all undisputed ESCO charges billed to its customers in the previous calendar month, reduced by the Purchase of Receivables ("POR") Discount Percentage as described below.

The POR Discount Percentage shall consist of an Uncollectibles Percentage, a Risk Factor and a Credit and Collections component. The Uncollectibles Percentage shall be set annually, effective each November 1, based on the Company's actual uncollectibles experience applicable to all gas and electric POR-eligible customers for the twelve month period ended the previous June 30. The Risk Factor shall also be reset each November 1, and shall be equal to 20 percent of the Uncollectibles Percentage. The Credit and Collections Component will be set annually, effective each November 1, and will be determined by dividing the Company's credit and collection expenses attributable to retail access customers whose ESCOs participate in the Company's POR program by the estimated electric supply costs to be billed on behalf of ESCOs through the POR program. The POR Discount Percentage effective November 1, 2014 is 1.151% percent.

The Company will collect and process customers' payments and perform collection activities in accordance with the Home Energy Fair Practices Act.

To be effective for the next cycle bill issued to the customer, at least 15 calendar days prior to a customer's scheduled meter read date, the ESCO will provide the Company a rate per kWh (\$/kWh) to be charged each of its customers for electric power supply. Rates must include any applicable gross receipts taxes or



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**GENERAL INFORMATION**

**7. METERING AND BILLING (Continued)**

**7.15 LOW INCOME PROGRAM**

Any electric heating customer receiving a grant under the Home Energy Assistance Program ("HEAP") shall receive a monthly bill credit of \$17.40, excluding applicable taxes. Any other customer receiving a grant under HEAP shall receive a monthly bill credit of \$9.00, excluding applicable taxes. The Company will commence posting the monthly bill credits to a customer's account within 60 days of receiving notification from the New York State Office of Temporary Disability Assistance (or its successor) of a customer's receipt of a HEAP grant.

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## GENERAL INFORMATION

### 7. METERING AND BILLING (Continued)

#### 7.18 AMI AND AMR METER OPT OUT FEES

Any customer who requests that the transmitter of an AMI meter be disabled or requests an AMR meter be removed, will be classified as having opted out of AMI or AMR metering and will be required to submit an application and agreement with the Company.

Customers who opt out of AMI or AMR metering will be subject to the following.

(A) Access to Premises

Customers who opt out of AMI or AMR metering must provide reasonable access for meter reading and meter maintenance. If the customer fails to provide access for two months in a twelve-month period, then the customer will be required to: (a) relocate their metering equipment to an external location, at the customer's expense; or (b) permit the Company to reinstall an AMR meter or enable the AMI meter transmitter feature.

(B) Manual Meter Reading Fee

A monthly fee of \$15 will apply to any customer who: refuses to allow the Company to install an AMI or AMR meter; requests that the transmitter of an AMI meter be disabled; or requests that an AMR meter be removed.

(C) Meter Change Out Fee

- (1) A one-time meter change fee will apply for a customer who requests the change-out of an AMR meter. Such fee will be \$225 for a customer who receives both electric and gas service from the Company, or \$135 for a customer who receives only electric service from the Company.
- (2) The meter change out fee is not applicable to an AMI electric meter that can have its transmitter disabled remotely.
- (3) A customer who elects to switch back to AMI or AMR metering after requesting the removal of such meter will be reassessed the meter change out fee.

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**GENERAL INFORMATION**

**11. REFUSAL OR DISCONTINUANCE OF SERVICE (Continued)**

**11.14 RESTORATION OF SERVICE (Continued)**

- (C) A reconnection charge of \$27.00 shall apply when the above conditions are satisfied and the customer specifies service is to be re-established during normal business hours regardless of the time that service is actually re-established. For purposes of this section, normal business hours are 8:00 a.m. to 4:00 p.m., local time, Monday through Friday, excluding holidays. A reconnection charge of \$41.00 shall apply when the customer specifies that service is to be re-established during other than normal business hours.
- (D) Commencing with the twelve month period November 1, 2015 through October 31, 2016, and in each subsequent twelve month period, the Company will waive the reconnection charge one time for any customer who is enrolled in the Company's low income program, subject to the following conditions:
  - (1) No waiver shall be granted once the Company has waived \$40,000 in reconnection charges during such a twelve month period; and
  - (2) The Company may grant a waiver to an individual customer more than once, on a case-by-case basis, if the Company does not forecast that it will waive more than \$40,000 in reconnection charges during such a twelve month period.
  - (3) If reconnection of service results from a payment from a social service agency, the Company must ascertain whether the payment covers the reconnection of service prior to granting the reconnection fee waiver.
- (E) If service was disconnected at the street, a reconnection charge of \$169.00 shall apply when the above conditions are satisfied and the customer specifies service is to be re-established during normal business hours, as defined above, regardless of the time that service is actually re-established. A reconnection charge of \$253.00 shall apply when the customer specifies that service is to be re-established during other than normal business hours. These reconnection charges, applicable when service was disconnected at the street, shall not be assessed on customers taking service under residential service classifications.
- (F) At the time the customer requests reconnection, the Company shall advise the customer of the reconnection charges fully explaining under what conditions the higher charge will be made. Should service be restored for both electric and gas service at the same time, the reconnection charge shall be made for only one service.

**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER B**

**NYPA – RECHARGE NEW YORK (RNY) PROGRAM RIDER**

Pursuant to the RNY Power Program Act (L. 2011, c. 60, Part CC), the New York Power Authority (NYPA) will offer qualifying customers an allocation of RNY power ("RNY Allocation") comprised of 50 percent hydropower and 50 percent market power.

Any demand-billed customer who is qualified to take service under Service Classification Nos. 2, 3, 9, 20, 21, 22, or eligible customers taking service under Service Classification No. 25 of this Schedule, and enters into a contract with NYPA to receive an RNY Allocation represented in kW, under the NYPA RNY Program as provided in Section 1005, subdivision 13-a, of the Public Authorities Law, shall be eligible to take and pay for RNY Service under this Rider.

The Company shall have no responsibility for ensuring that a customer's bill for service hereunder will be less than or equal to the amount the Company would charge if full service were provided by the Company.

NYPA shall provide at least 30 days' prior written notice to the Company for the initial delivery of an RNY Allocation to an individual customer, changes in the RNY Allocation, and termination of any RNY Allocation, unless otherwise agreed upon by NYPA and the Company. Service will be initiated, modified, or terminated as of the customer's first scheduled meter reading date on or before the end of such notice period.

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER C**

Applicable to any demand-billed customer who is qualified to take service under Service Classification Nos. 2, 3, 9, 20, 21, 22, and eligible customers taking service under Service Classification No. 25. Customers who qualify for tax credits pursuant to the Excelsior Jobs Program ("EJP") Act (L. 2011, c. 61) may receive EJP discounts as described hereunder.

**DEFINITIONS**

Baseline Billing Determinants shall be established for an Existing Customer and shall be determined based on the twelve monthly billing periods immediately preceding the Company's receipt of the customer's Initial Certification. Baseline Billing Determinants are based on: (a) the billable demand and usage for customers served under Service Classification Nos. 2 and 3; (b) the billable demand and usage for customers served under Service Classification Nos. 9, 20, 21, and 22, for each specified time period, as applicable; and (c) the contract demand for customers served under Service Classification No. 25. The Company may estimate or adjust the Baseline Billing Determinants if sufficient billing information does not exist, or if the Company determines the billing history is not representative of usage and demand characteristics of the customer. The Baseline Billing Determinants that are established per month will remain fixed for the entire EJP term.

Incremental Billing Determinants shall mean: (a) an Existing Customer's monthly billable demand and usage in excess of the applicable Baseline Billing Determinants; (b) a New Customer's monthly billable demand and usage; (c) an existing Service Classification No. 25 customer's incremental contract demand and incremental as-used daily demand; or (d) a new Service Classification No. 25 customer's contract demand and as-used daily demand. For an existing Service Classification No. 25 customer, the incremental contract demand will be determined based upon the difference between the new contract demand and the baseline contract demand. The incremental as-used daily demand will be determined by applying the ratio of the incremental contract demand to the total contract demand (after increased EJP load) and applying the ratio to the as-used daily demand. The Incremental Billing Determinants will be the basis for the delivery demand and usage subject to the EJP discounts under this Rider.

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER C (Continued)**

**RATES**

Upon Annual Certification, discounts under this Rider shall be applied only to the Incremental Billing Determinants for the Customer Charge and Delivery Charges of the customers applicable service classification. Any discounts provided in this Rider shall not apply to the Baseline Billing Determinants.

For purposes of this Rider, percentage reductions will be applied to the Customer Charge and the Delivery Charge under Service Classification Nos. 2, 3, 9, 20, 21, and 22, and to the Customer Charge, Contract Demand Delivery Charge, and As-Used Daily Demand Delivery Charges under Service Classification No. 25, as applicable, before application of the Increase in Rates and Charges, as described in General Information Section No. 18.

Incremental Billing Determinants for EJP customers and all billing determinants for Service Classification No. 25 customers are not subject to the Revenue Decoupling Mechanism Adjustment.

Load served under this Rider is not eligible for service under Riders H and N

For customers who commenced service under Rider C prior to November 1, 2015, the EJP discounts are 0 percent.

For customers commencing service under Rider C on or after November 1, 2015, the EJP discounts are as follows:

|  |                 |
|--|-----------------|
| Service Classification No. 2 – Secondary | 63%             |
| Service Classification No. 2 – Primary   | 66%             |
| Service Classification No. 3             | 61%             |
| Service Classification No. 9             | 62%             |
| Service Classification No. 20            | 64%             |
| Service Classification No. 21            | 61%             |
| Service Classification No. 22            | 61%             |
| Service Classification No. 25            | *See Note Below |

\* The EJP discount for a customer served under Service Classification No. 25 shall be equal to the EJP discount of the customer's otherwise applicable service classification.

To the extent that marginal delivery costs change over time, the Company may file amended discount percentages with the Commission for its review and approval.

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER G**

**RESERVED FOR FUTURE USE**

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER G (Continued)**

**RESERVED FOR FUTURE USE**



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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER G (Continued)**

**RESERVED FOR FUTURE USE**

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER H**

**ECONOMIC DEVELOPMENT RIDER**

**ELIGIBILITY**

Any customer who qualifies to take service under Service Classification No. 2\*, 3, 9, 20\*, 21, 22, or eligible customers taking service under Service Classification No. 25 and:

- (A) who obtains a letter of intent dated before November 1, 2015 and adds at least 100 kW of separately metered load to the Company's system, or obtains a letter of intent dated on or after November 1, 2015 and adds at least 65 kW of separately metered load to the Company's system by (a) constructing a new building; or (b) purchasing or leasing an existing building that has been vacant for at least three months; or (c) expanding an existing building; and
- (B) whose operations are classified by the North American Industry Classification System (1997 edition or supplements thereto) as Manufacturing (Sector 31-33), Wholesale Trade (Sector 42), Transportation and Warehousing (Sector 48-49), Information (Sector 51), Finance and Insurance (Sector 52), Real Estate, Rental and Leasing (Sector 53), Professional, Scientific and Technical Services (Sector 54), Management of Companies and Enterprises (Sector 55), Administrative Support, Waste Management and Remediation Services (Sector 56); and
- (C) who applies for service hereunder prior to beginning construction of a new or expanded building, or prior to closing the purchase of or signing a lease for an existing building; and
- (D) who qualifies for, receives, and provides the Company with suitable documentation substantiating the receipt of a comprehensive package of economic incentives conferred by the local municipality or state authorities and including substantial financial assistance or a substantial tax incentive program designed to maintain or increase employment levels in the service area; and
- (E) who obtains an energy efficiency audit, performed by either NYSERDA or by an independent qualified energy efficiency firm under the Company's Small Business Direct Install or the Commercial & Industrial programs (this requirement applies only to customers who are purchasing or leasing an existing building);

shall be eligible to take service hereunder and to pay for such service at a discounted rate and in accordance with the provisions of Service Classification No. 2\*, 3, 9, 20\*, 21, 22, or 25. Service supplied hereunder shall not be used to supply any of the customer's existing operations.

\* The "Revenue Test for Facility Extensions" provision of this Rider does not apply to Service Classification No. 20 customers and Service Classification No. 2 customers taking service at secondary voltage.

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER H (Continued)**

**ECONOMIC DEVELOPMENT RIDER**

**ELIGIBILITY (Continued)**

Once a customer with a letter of intent dated on or after July 1, 2011 and before November 1, 2015 commences service under this Rider, the customer must maintain a metered demand of 100 kW or more in six months of any twelve-month period, otherwise the customer shall be permanently removed from this Rider. Once a customer with a letter of intent dated on or after November 1, 2015 commences service under this Rider, the customer must maintain a metered demand of 65 kW or more in six months of any twelve-month period, otherwise the customer shall be permanently removed from this Rider.

**LETTER OF INTENT**

The Company is authorized to issue letters of intent to eligible applicants through December 31, 2020. Service hereunder must commence within two years of the date of such letter of intent. The customer shall select the date on which service under this Rider will commence. Service for customers with a letter of intent dated before November 1, 2015 can commence service only once the customer's metered demand meets or exceeds 100 kW in two consecutive months following issuance of such letter of intent. Service for customers with a letter of intent dated on or after November 1, 2015, can commence service only once the customer's metered demand meets or exceeds 65 kW in two consecutive months following issuance of such letter of intent.

**ECONOMIC DEVELOPMENT DISCOUNT**

Any customer with a letter of intent dated before July 1, 2011 shall receive a discount of 10 percent of the Customer Charge, and Delivery Charge contained in the applicable service classification for a period of five years from the date service commences.

Any customer with a letter of intent dated on or after July 1, 2011 shall receive a discount of 20 percent of the Customer Charge, and Delivery Charge contained in the applicable service classification for a period of five years from the date service commences.

**REVENUE TEST FOR FACILITY EXTENSIONS**

The Company shall implement a revenue test to determine a customer's contribution for a Company facility extension for a customer whose free footage allowance under General Information Section No. 3.7 is exceeded by the cost of the Company's facilities thereby making it uneconomical for the customer to construct a new building or expand its operations within the Company's service territory.

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER I**

**RETAIL ACCESS PROGRAM**

The Retail Access Program is designed to allow customers qualified to take service under Service Classification No. 1, 2, 3, 4, 5, 6, 9, 16, 19, 20, 21, 22, and 25 to purchase their electric power supply from ESCOs meeting the requirements of Service Classification No. 24. A customer may designate only one ESCO to serve an individual electric account. The operational requirements of the program are fully described in the Company's Retail Access Implementation Plan and Operating Procedure.

**CUSTOMER ELIGIBILITY**

All retail customers shall be eligible to contract with an ESCO for electric power supply effective May 1, 1999. A customer with monthly demand of 1 MW or greater may directly procure electric power supply, solely for its own use, without an ESCO. A customer may designate only one ESCO to serve each electric account. Customers who have designated a portion of their electric power supply requirements to be provided by the New York Power Authority ("NYPA") under its Recharge New York program, shall be permitted to select an ESCO, or the Company, to provide the remainder of their electric power supply.

Service is provided in accordance with the provisions of this Rider and the provisions of the UBP. In the event of any conflict between the provisions of this Rider and the provisions of the UBP, the UBP shall control.

**CUSTOMER ENROLLMENT**

A customer may choose an ESCO by directly contacting an ESCO whom the Commission and the Company have determined to be eligible to serve retail customers in the Company's service territory. Customers may enroll with such ESCO either by telephone or in writing. The customer may enroll with an ESCO by providing its account number and the name of the customer of record who is financially responsible for the account. If this information is insufficient to verify the customer's account, the Company will inform the ESCO of any additional verification information required.

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER J**

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER J (Continued)**

**RESERVED FOR FUTURE USE**

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER J (Continued)**

**RESERVED FOR FUTURE USE**

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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER J (Continued)**

**RESERVED FOR FUTURE USE**



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**GENERAL INFORMATION**

**13. SERVICE CLASSIFICATION RIDERS (Continued)**

**RIDER K (Continued)**

**DAY AHEAD DEMAND REDUCTION PROGRAM**

**RESTRICTIONS AS TO AVAILABILITY OF THIS RIDER**

Service under this Rider shall not be available to customers receiving service under Rider I. Payments under this Rider shall not be provided by the Company for load reductions for which the customer received payment under another program implemented by the Company or another entity. Customers taking service under Rider B are allowed to participate for curtailment bids up to the total amount of load supplied by the Company subject to the 100 kW minimum load reduction required under this Rider.

**METERING**

Each customer's entire service must be measured by one or more interval meters, and customers must maintain any associated control wiring in good working order. If the customer's service is not measured by one or more interval meters, provided in connection with other Company service requirements, the customer shall arrange for the furnishing and installation of interval metering with telecommunications capability, and arrange for telecommunications service, at the customer's expense, net of any available discount or rebate for metering equipment. A customer with on-site generation will be required to provide interval metering data establishing, to the Company's reasonable satisfaction, that the generator was not used to achieve its Bid.

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**GENERAL INFORMATION**

**14. FORM OF APPLICATION FOR SERVICE (Continued)**

14.6

**RESERVED FOR FUTURE USE**

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## GENERAL INFORMATION

### 15. MARKET SUPPLY CHARGE ("MSC")

The Company will provide electric power supply to all customers who: (1) choose to have their entire electric power supply requirement provided by the Company, or (2) are not offered Retail Access Service by an ESCO, or (3) return to the Company's service after having been previously supplied by an ESCO, or (4) contract for their electric power supply with an ESCO that fails to deliver. The Market Supply Charge ("MSC") shall be used to recover all costs associated with purchasing energy, capacity and ancillary services incurred by the Company in providing electric power supply to the above-referenced customers. Such costs shall also include costs associated with Non-Utility Generator ("NUG") contracts and costs/benefits associated with hedging instruments. Costs/benefits associated with hedging instruments (e.g., transaction costs, such as option premiums, costs of providing credit support and margin requirements, professional fees, and gains and losses associated with such transactions made in the commodities exchanges and with other counterparties) shall be recovered as described in the Forecast MSC Component section below. The MSC shall also be used to recover the lost delivery service revenue associated with Rider K and Rider M. The MSC shall be reduced by any penalty amounts received from customers under Rider K, in excess of penalty amounts paid by the Company to the NYISO under the NYISO's Day Ahead Demand Reduction Program.

The MSC is applicable to customers receiving electric power supply from the Company under Service Classifications Nos. 1, 2, 3, 4, 5, 6, 16, 19, 20, 21 and 25 (Rates 1 and 2) and under Rider B. The MSC does not apply to Mandatory Day-Ahead Hourly Pricing customers or to customers electing voluntary DAHP under Rider M.

The MSC shall consist of two components, the Forecast MSC Component and the MSC Adjustment as described below.

#### 15.1 FORECAST MSC COMPONENT

The Forecast MSC Component shall be separately determined on a monthly basis for each of the following customer classes:

- Residential – Service Classification No. 1;
- Residential Voluntary Time of Use – Service Classification No. 19;
- Non-Residential Secondary Service – Service Classification No. 2 (Secondary) and Service Classification No. 25, Rate 1 who are exempt from Mandatory Day-Ahead Hourly Pricing;
- Non-Residential Secondary Voluntary Time of Use Service – Service Classification No. 20;
- Primary Service – Service Classification No. 2 (Primary), Service Classification No. 3, and Service Classification No. 25, Rate 2, and primary service customers under Service Classification No. 9, Service Classification No. 22, and Service Classification No. 25, Rates 3 and 4 who are exempt from Mandatory Day-Ahead Hourly Pricing;
- Primary Voluntary Time of Use Service – Service Classification No. 21;

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**GENERAL INFORMATION**

**15. MARKET SUPPLY CHARGE ("MSC") (Continued)**

**15.3 MANDATORY DAY-AHEAD HOURLY PRICING ("DAHP") (Continued)**

**(A) Applicability (Continued)**

Mandatory DAHP is also applicable, commencing with bills having a "from" date on or after each May 1, to customers receiving power supply from the Company under Service Classification Nos. 2, 3, 20, 21 or 25 (Rates 1 and 2), who maintain a demand in excess of 300 kW in any two months of the previous 12-month period ending September 30. Once on Mandatory DAHP, a customer whose demand does not exceed 200 kW for 12 consecutive months during the period ending September 30, shall be transferred out of Mandatory DAHP effective with its bill having a "from" date on or after the following May 1 unless the customer elects to remain on DAHP service on a voluntary basis.

Mandatory DAHP is not applicable to customers taking service under Riders B or I of this Rate Schedule. A Customer may elect at any time to have its electric power supply provided by an ESCO in accordance with Rider I of this Rate Schedule.

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**GENERAL INFORMATION**

**25. ENERGY COST ADJUSTMENT ("ECA")**

The ECA will be applied to the bills of all customers served under this Schedule. The ECA consists of a Base ECA, a Variable ECA and a REV Surcharge.

(A) Base ECA

The Base ECA will be determined annually and is designed to recover: (a) lost revenue resulting from the implementation of individually negotiated contracts under Service Classification No. 23, (b) implementation costs, including costs for enabling technologies, associated with Rider M and Mandatory DAHP as set forth in General Information Section No. 15 (Market Supply Charge), and (c) any prior period over/undercollection of Base ECA and Variable ECA costs.

Each year, the Company shall submit to the Commission, on not less than thirty days notice, its annual filing to establish the Base ECA to become effective on March 1. The Base ECA for all customers except those billed under Service Classification No. 25 shall be assessed on a cents per kWh basis, and shall be equal to such customers' proportionate share of the Company's projection of the cost components defined above, divided by the Company's estimate of total customer kWh usage applicable to such customers for the coming recovery period, rounded to the nearest \$0.00001 per kWh. The Base ECA for Service Classification No. 25 customers shall be assessed on a per kW of contract demand basis and shall be equal to the Service Classification No. 25 customers' proportionate share of the Company's projection of the cost components defined above, divided by the Company's estimate of total Service Classification No. 25 contract demand kW for the coming recovery period, rounded to the nearest \$0.0001 per kW. The Base ECA will remain in effect until changed as authorized by the Commission.

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**GENERAL INFORMATION**

**25. ENERGY COST ADJUSTMENT ("ECA") (Continued)**

(D) Reforming the Energy Vision ("REV") Surcharge

The REV Surcharge is designed to recover the incremental revenue requirement associated with the Company's REV-related projects.

Costs recovered through the REV Surcharge include program costs for customer-side and utility-side demand management programs that specifically address identified distribution system needs, other potential demonstration projects, as well as expenditures necessary to begin deployment of REV-related foundational investments. The REV Surcharge includes: (a) carrying charges on capital expenditures, customer incentives and program costs, and costs of third-party engagement (based on recovery periods of five years and ten years for customer-side and utility-side expenditures, respectively); and (b) recovery of O&M costs, incentives earned by the Company for achieving defined outcomes, and the costs to set up new programs or tools for customers, including customer outreach and education enhancements. Carrying charges are based on the Company's overall rate of return authorized by the Commission.

The initial REV Surcharge will be calculated to recover any expenditure made prior to the filing of the surcharge and the forecasted revenue requirement for the succeeding period. Subsequent filings will be made every six months and will include a true-up, including interest, of any prior period over- or under-collections of the actual revenue requirement for the prior period and the forecasted revenue requirement for the subsequent six-month period.

The REV Surcharge shall be assessed on a cents per kWh basis, and shall be equal to the REV Surcharge cost components defined above, divided by the Company's estimate of total customer kWh usage for the coming recovery period, rounded to the nearest \$0.00001 per kWh. The REV Surcharge shall not exceed \$0.00200 per kWh in any period unless a higher REV Surcharge is authorized by the Commission.

(E) Statement of Energy Cost Adjustment

A Statement of Energy Cost Adjustment showing the Base ECA, Variable ECA, REV Surcharge, if applicable, and effective date shall be filed with the Commission, apart from this Schedule. Such Statement shall be filed each year, on not less than thirty days notice, to establish the Base ECA to become effective on March 1. Such Statement shall also be filed not less than three business days prior to a proposed change in the Variable ECA or REV Surcharge. The Statement of Energy Cost Adjustment shall be made available to the public at Company offices where applications for service may be made.

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**GENERAL INFORMATION**

**28. MERCHANT FUNCTION CHARGE ("MFC")**

(A) Applicability

A Merchant Function Charge ("MFC") will be applied, on a per kWh basis, to the bills of all Full Service Customers, except with respect to electric power supply provided by NYPA under Rider B. Retail Access Customers are not subject to an MFC. The MFC shall include the following components:

- (1) a commodity procurement charge including purchased power working capital and a commodity revenue-based allocation of information resources and education and outreach costs;
- (2) a credit and collections charge; and
- (3) an uncollectibles charge.

(B) MFC Fixed Components

| <u>Service Classification</u>              | <u>Commodity Procurement, IR,<br/>and Education and Outreach</u> | <u>Credit and<br/>Collections</u> | <u>Total</u> |
|--|--|-----------------------------------|--------------|
| <u>Commencing November 1, 2015</u>         |  |                                   |              |
| SC Nos. 1 and 19                           | \$0.00446  | \$0.00078                         | \$0.00524    |
| SC Nos. 2 Secondary, 20, 4,<br>5, 6 and 16 | \$0.00309  | \$0.00046                         | \$0.00355    |
| SC Nos. 2 Primary, 3, 9, 21,<br>22 and 25  | \$0.00165  | \$0.00015                         | \$0.00180    |

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## GENERAL INFORMATION

### 29. TRANSITION ADJUSTMENT FOR COMPETITIVE SERVICES ("TACS")

(A) Applicability

A Transition Adjustment for Competitive Services ("TACS") will be applied, on a per kWh basis, to the bills of all customers taking service under this Rate Schedule. The TACS shall be reset annually effective November 1 of each year.

(B) Definitions for Purposes of the TACS

"Merchant Function Charge Fixed Component Lost Revenue" shall be equal to a revenue target attributable to the Merchant Function Charge ("MFC") Fixed Components consisting of a) commodity procurement costs, including purchased power working capital and a commodity revenue-based allocation of information resources and education and outreach costs; and b) credit and collections costs portions of the MFC, minus the revenues received through the MFC relating to such MFC Fixed Components. The MFC Fixed Component revenue targets are \$4,344,689 for the 4 month period commencing July 1, 2015 and \$6,080,953 for the 12 month period commencing November 1, 2015.

"Billing and Payment Processing Lost Revenue" shall be equal to the total of billing and payment processing charges avoided by retail access customers less billing service charges assessed on ESCOs participating in the Company's Electric Retail Access program and electing the Utility Single Bill Option, less the Company's avoided costs associated with ESCOs participating in the Company's Electric Retail Access Program and electing the ESCO Single Bill Option.

"Metering Lost Revenue" shall be equal to the total of metering services charges (i.e., the total of meter ownership charges, meter service provider charges, and meter data service provider charges), avoided by customers taking competitive metering services, less the Company's avoided costs associated with customers taking competitive metering services.

"Credit and Collections Lost Revenue Associated with Retail Access" shall be equal to the target level of credit and collections costs reflected in the POR discount minus revenues received through the credits and collections component of the POR discount. The revenue targets are \$372,258 for the 4 month period commencing July 1, 2015 and \$811,834 for the 12 month period commencing November 1, 2015.



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**GENERAL INFORMATION**

**29. TRANSITION ADJUSTMENT FOR COMPETITIVE SERVICES ("TACS") (Continued)**

(B) Definitions for Purposes of the TACS (Continued)

"Prior Period Reconciliation" represents the difference between the amount to be recovered through the TACS and the actual amount recovered through the TACS. Any under-recovery or over-recovery resulting from such reconciliation, plus interest (calculated at the Other Customer Capital Rate), shall be included in the calculation of the subsequent year's TACS.

(C) Calculation of the TACS

The amount to be recovered from or credited to customers through the TACS shall be equal to the sum of the MFC Fixed Component Lost Revenue, Billing and Payment Processing Lost Revenue, Metering Lost Revenue, Credit and Collections Lost Revenue Associated with Retail Access and the Prior Period Reconciliation. Half of the amount to be recovered from or credited to customers through the TACS will be assigned to Full Service Customers; the balance will be assigned to both Full Service Customers and Retail Access Customers. The amounts to be collected from or credited to customers will be divided by the estimated total annual kWh deliveries, to which the TACS will be applied, to determine the per kWh TACS, expressed to the nearest 0.001 cent per kWh. If the above calculation results in a TACS of less than 0.001 cent per kWh, the total amount to be recovered from or refunded to customers will be deferred, with interest, for later recovery or refund through application to customers' bills in a subsequently determined TACS.

Each TACS will be in effect for a twelve-month period; provided, however, that the Company may adjust the TACS for the remaining months of a twelve-month period on not less than fifteen days' notice if the total deferred debit or credit amount exceeds \$1 million. The TACS effective November 1, 2015 will reconcile the period July 1, 2015 – October 31, 2015.

The TACS will be calculated on an annual or more frequent basis, as provided herein. Not less than fifteen days prior to a proposed change in the TACS, a Statement showing the determination of the TACS and the effective date will be filed with the Commission apart from this Schedule. Such Statement shall be made available to the public at Company offices at which applications for service may be made.

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## GENERAL INFORMATION

### 30. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT

Actual delivery revenues for certain customer classes are subject to reconciliation through an RDM Adjustment.

(A) Applicability

The RDM Adjustment is applicable to Service Classification ("SC") Nos. 1, 2, 3, 4, 6, 9, 19, 20, 21, and 22. For RDM purposes, these Service Classifications shall be assigned to customer groups as follows:

- Group A – SC Nos. 1 and 19 customers
- Group B – SC No. 2 Secondary and SC No. 20 customers
- Group C – SC No. 2 Primary and SC Nos. 3 and 21 customers
- Group D – SC No. 9 customers
- Group E – SC No. 22 customers
- Group F – SC Nos. 4 and 6 customers

The RDM is not applicable to (a) Service Classification Nos. 5, 15, 16, 23, and 25; (b) customers taking service under Rider H; (c) kWh usage delivered under Rider B, NYPA RNY Program, up to the RNY Allocation; and (d) usage delivered under Rider C, Excelsior Jobs Program, above the Baseline Billing Determinants. Customers taking service under Rider H, and usages delivered under Rider C, Excelsior Jobs Program, above the Baseline Billing Determinants will be excluded from the RDM from November 1, 2015 until the Company's base electric rates are next reset, even if service under these riders expires during this period.

(B) Determination of RDM Adjustment

For each customer group subject to the RDM Adjustment, the Company will compare, on a monthly basis, the difference between Actual Delivery Revenue and corresponding Delivery Revenue Targets. Actual Delivery Revenue is defined as the sum of total revenue derived from customer charges, delivery charges, and, if applicable, the reactive power demand charge as defined in the service classifications included in each customer group. Actual Delivery Revenue shall not include revenues derived from the RDM Adjustment.

For each customer group subject to the RDM Adjustment, the Company will, on a monthly basis, compare Actual Delivery Revenue to a Delivery Revenue Target. If the monthly Actual Delivery Revenue exceeds the Delivery Revenue Target, the delivery revenue excess will be accrued for refund to customers at the end of the Annual RDM Period as defined below. Likewise, if the monthly Actual Delivery Revenue is less than the Delivery Revenue Target, this delivery revenue shortfall will be accrued for recovery from customers at the end of the Annual RDM Period.

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## GENERAL INFORMATION

### 30. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT (Continued)

(B) Determination of RDM Adjustment (Continued)

For Service Classification No. 4 customer purchases of street lights from the Company resulting in the customer taking service under Service Classification No. 6 for such street lights, the applicable monthly differences between Actual Delivery Revenue and the Delivery Revenue Target shall be adjusted to account for estimates of the lower carrying cost on the net value of the assets, property taxes and depreciation realized by the Company as a result of the sale. Such adjustment shall be made only for street light purchases that were not reflected in the Delivery Revenue Targets.

Since loads served under Rider B, NYPA – Recharge New York ("RNY"), and usage above the Baseline Billing Determinants under Rider C, Excelsior Jobs Program ("EJP"), are exempt from the RDM, Delivery Revenue Targets will be revised for allocations made under RNY and deliveries under EJP. Delivery Revenue Targets will be decreased/increased as RNY and EJP customers move from/into RDM customer groups.

On a monthly basis, interest at the Commission's rate for other customer provided capital will be calculated on the average of the current and prior month's cumulative delivery revenue excess/shortfall (net of state and federal income tax benefits).

At the end of an Annual RDM Period, as defined below, total delivery revenue excess/shortfalls for each customer group will be refunded/surcharged to customers through customer group specific RDM Adjustments applicable during a corresponding RDM Adjustment Period as defined below. The RDM Adjustment for each applicable customer group shall be determined by dividing the amount to be refunded/surcharged to customers in that customer group by estimated kWh deliveries to customers in that customer group over the RDM Adjustment Period. RDM Adjustments shall be rounded to the nearest \$0.00001 per kWh.

Following each RDM Adjustment Period, any difference between amounts required to be charged or credited to customers in each customer group and amounts actually charged or credited will be charged or credited to customers in that customer group, with interest, over a subsequent RDM Adjustment period, or as determined by the Commission if no RDM is in effect. RDM targets will be adjusted, as applicable, to exclude credits applied to customer accounts pursuant to General Information Section No. 7.17(A).

Annual RDM Periods are the 12-month periods ending October 31, of each year. The Company will file a Statement of RDM Adjustments during the month following the end of each Annual RDM Period and no less than ten calendar days before December 1 on which the statement becomes effective for one year.

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## GENERAL INFORMATION

### 30. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT (Continued)

(B) Determination of RDM Adjustment (Continued)

If for any reason, a customer group included in the RDM no longer has any customers, the revenue target for that discontinued customer group, plus any RDM delivery revenue excess or shortfall, will be reallocated to other remaining customer groups to provide for equitable treatment of any revenue excess or shortfall from the discontinued customer group. In the event RDM revenue is reallocated, the Company will consult with Commission Staff regarding such reallocation.

(C) Delivery Revenue Targets (\$000s)

| <u>Customer Group</u> | <u>Effective: 11/1/2015</u> |
|-----------------------|-----------------------------|
| A                     | To Be Determined            |
| B                     | To Be Determined            |
| C                     | To Be Determined            |
| D                     | To Be Determined            |
| E                     | To Be Determined            |
| F                     | To Be Determined            |
| Unbilled Revenue      | <u>To Be Determined</u>     |
| Total                 | To Be Determined            |

For the period July 1, 2015 through October 31, 2015, the RDM will be implemented in accordance with the methodology set forth in Appendix E to the Joint Proposal adopted by the Commission in its Order Adopting Terms of a Joint Proposal, With Modification, and Establishing Electric Rate Plan, issued June 15, 2012 in Case No. 11-E-0408.

(D) Interim RDM Adjustments

If at any time during an Annual RDM Period, the total of cumulative delivery revenue excess/shortfall for all of the Company's service classifications subject to the RDM Adjustment exceeds 1.5 percent of the total of the Delivery Revenue Target, the Company may implement interim RDM Adjustments by customer group on no less than ten days notice. Such interim RDM Adjustments shall normally be determined by customer group by dividing the portion of the cumulative delivery revenue excess/shortfall for each customer group by the projected kWh deliveries associated with each customer group for the subsequent twelve-month period.

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## GENERAL INFORMATION

### 30. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT (Continued)

(D) Interim RDM Adjustments (Continued)

The Company may implement an interim RDM adjustment for a time period other than the normal time period after consultation with Commission Staff.

These interim RDM Adjustments are subject to reconciliation at the end of the Annual RDM Period as part of the annual RDM Adjustment process described above.

(E) Statement of RDM Adjustments

A Statement of RDM Adjustments, showing the RDM Adjustments by service classification and their effective date shall be filed with the Commission, apart from this Schedule. Such statement shall be filed not less than ten calendar days prior to a proposed change in RDM Adjustments. The Statement of RDM Adjustments shall be made available to the public at Company offices where applications for service may be made.

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**SERVICE CLASSIFICATION NO. 1**

**APPLICABLE TO USE OF SERVICE FOR:**

Sales and delivery of electric power supply provided by the Company or delivery of electric power supply provided by an Energy Service Company under the Company's Retail Access Program to residential customers and other customers eligible for residential service as defined in General Information Section No. 8.

**CHARACTER OF SERVICE:**

Residential Customers:

Continuous, 60 cycles, A.C., from any one of the following systems as designated by the Company:

- (a) Single phase at approximately 120, 120/208 or 120/240 Volts.
- (b) Three phase four wire at approximately 120/208 Volts in limited areas.

Other Customers Eligible for Residential Service as Defined in General Information Section No. 8:

Continuous, 60 cycles, A.C., single or three phase secondary, or three phase primary as defined in General Information Section No. 4.

**RATES – MONTHLY:**

(For additional rates and charges see Special Provisions A, B, C, and F.)

|                            | <u>Summer Months*</u> | <u>Other Months</u> |
|----------------------------|-----------------------|---------------------|
| (1) <u>Customer Charge</u> | \$25.00               | \$25.00             |
| (2) <u>Delivery Charge</u> |                       |                     |
| First 250 kWh ..... @      | 7.090 ¢ per kWh       | 7.090 ¢ per kWh     |
| Over 250 kWh ..... @       | 8.466 ¢ per kWh       | 7.090 ¢ per kWh     |

\* June through September

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**SERVICE CLASSIFICATION NO. 1 (Continued)**

**RATES – MONTHLY: (Continued)**

(8) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(9) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

**MINIMUM CHARGE EACH CONTRACT EACH LOCATION:**

The sum of \$25.00 monthly, but not less than \$150.00 per contract, plus any applicable billing and payment processing charges.

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to a late payment charge in accordance with provisions of General Information Section No. 7.6. If bill is not paid, service may be discontinued in accordance with provisions of General Information Section Nos. 11.1 and 11.2.

**TERM:**

Terminable at any time unless a specified period is required under a line extension agreement.

**EXTENSION OF FACILITIES:**

Where service is supplied from an extension the charges thereon shall be determined as provided in General Information.

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**SERVICE CLASSIFICATION NO. 1 (Continued)**

**SPECIAL PROVISIONS:**

(A) Water Heating (Optional)

Where an approved electric storage heater is used for the Customer's entire water heating requirements, use in excess of 500 up to 1,000 kWh for bills rendered monthly will be billed at a Delivery Charge of 7.489¢ per kWh during the summer billing months and 5.491¢ per kWh during the other billing months. Use in excess of 1,000 kWh monthly will be billed at a Delivery Charge of 8.466¢ per kWh during the summer billing months and 7.090¢ per kWh during the other billing months. Except for usage as stated above, the provisions of RATES – MONTHLY shall apply.

This special provision is closed to new customers effective July 1, 2011.

An approved electric water heater is one that has a minimum storage capacity of 50 gallons and two heating elements. The size of the elements shall not exceed those listed in the tabulation below:

|                              |           |           |           |            |
|------------------------------|-----------|-----------|-----------|------------|
| <u>Gallons</u>               | <u>50</u> | <u>66</u> | <u>82</u> | <u>100</u> |
| Upper element, Maximum Watts | 1,500     | 2,500     | 3,000     | 4,000      |
| Lower element, Maximum Watts | 1,000     | 1,500     | 1,500     | 2,500      |

(B) Space Heating (Optional)

All use in excess of 500 kWh monthly will be billed at a Delivery Charge of 8.466¢ per kWh during the summer billing months (customers with water heating see Special Provision A) and 5.491¢ per kWh during the other billing months provided permanently installed electric space heating equipment is the sole source of space heating, excluding fire places, on the premises. Except for usage as stated above, the provisions of RATES –MONTHLY shall apply.

This special provision is closed to new customers effective July 1, 2011.



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**SERVICE CLASSIFICATION NO. 1 (Continued)**

**SPECIAL PROVISIONS: (Continued)**

(C) Short Term Service

Customers desiring service under this Service Classification for less than six months, where service is already installed, shall pay in advance the contract minimum as specified under "Minimum Charge Each Contract Each Location" or under an applicable line extension agreement, or, if the estimated bill for two months or such shorter period as service may be desired exceeds the contract minimum, the Company reserves the right to request a deposit equal to this estimated bill. A part of a month shall be considered a full month for computing all charges hereunder.

(D) Budget Billing (Optional)

Any customer taking service hereunder may, upon request, be billed monthly in accordance with the budget billing plan provided for in General Information Section No. 7 of this Schedule.

(E) Redistribution

Submetering may be available under certain conditions as contained in General Information Section No. 8 of this Schedule.

(F) Heat Pump Space Conditioning (Optional)

Any customer taking service under this Service Classification who uses a heat pump as the major source of space conditioning shall pay a Delivery Charge of 5.491¢ per kWh for all monthly usage in excess of 500 kWh during the billing months of October through May. Customers taking service under this Special Provision who use an electric water heater as the primary source of domestic water heating, must install an insulation wrap on the water heater and shall pay a Delivery Charge of 7.489¢ per kWh for all monthly usage in excess of 500 kWh up to 1,000 kWh during the billing months of June through September. This Special Provision may not be used in conjunction with Special Provisions A, B, or C of this Service Classification. Except for usage as stated above, the provisions of RATES – MONTHLY shall apply.

This special provision is closed to new customers effective July 1, 2011.

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**SERVICE CLASSIFICATION NO. 2**

**APPLICABLE TO USE OF SERVICE FOR:**

Sales and delivery of electric power supply provided by the Company or delivery of electric power supply provided by an Energy Service Company under the Company's Retail Access Program to general secondary or primary service customers. All service at one location shall be taken through one meter except that service supplied under Special Provision B, Space Heating or Rider H shall be separately metered.

**CHARACTER OF SERVICE:**

Continuous, 60 cycles, A.C., single or three phase secondary or three phase primary as defined in General Information Section No. 4.

**RATES - MONTHLY:**

|   | <u>Summer Months*</u> | <u>Other Months</u> |
|---|-----------------------|---------------------|
| (1) <u>Customer Charges</u>                                 |                       |                     |
| (a) Non-Demand Billed Customers                             |                       |                     |
| Metered Service   | \$21.00               | \$21.00             |
| Unmetered Service   | \$19.00               | \$19.00             |
| (b) Secondary Demand Service                                | \$21.00               | \$21.00             |
| (c) Primary Service   | \$35.00               | \$35.00             |
| (2) <u>Delivery Charges</u>                                 |                       |                     |
| (a) <u>Non-Demand Billed Customers (Includes Unmetered)</u> |                       |                     |
| <u>Usage Charge</u>   |                       |                     |
| All kWh .....@  | 8.972 ¢ per kWh       | 6.631 ¢ per kWh     |

\* June through September

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SERVICE CLASSIFICATION NO. 2 (Continued)

RATES - MONTHLY: (Continued)

|  | <u>Summer Months*</u> | <u>Other Months</u> |
|--|-----------------------|---------------------|
| (2) <u>Delivery Charges</u> (Continued)  |                       |                     |
| (b) <u>Secondary Demand Billed Service</u>   |                       |                     |
| <u>Demand Charge</u>   |                       |                     |
| First 5 kW or less .....   | \$2.37 per kW         | \$1.36 per kW       |
| All Over 5 kW .....  | \$14.26 per kW        | \$8.27 per kW       |
| <u>Usage Charge</u>  |                       |                     |
| First 1250 kWh .....   | 7.047 ¢ per kWh       | 5.497 ¢ per kWh     |
| Use up to 30,000 kWh or 300 hours<br>use of billing demand,<br>whichever is greater .....    | 3.459 ¢ per kWh       | 3.310 ¢ per kWh     |
| Use in excess of 30,000 kWh<br>or 300 hours use of billing<br>demand, whichever is greater.. | 1.948 ¢ per kWh       | 1.798 ¢ per kWh     |
| (c) <u>Primary Service</u>   |                       |                     |
| <u>Demand Charge</u>   |                       |                     |
| All kW .....   | \$14.55 per kW        | \$8.08 per kW       |
| <u>Usage Charge</u>  |                       |                     |
| All kWh .....  | 2.092 ¢ per kWh       | 2.085 ¢ per kWh     |

\* June through September

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**SERVICE CLASSIFICATION NO. 2 (Continued)**

**RATES - MONTHLY: (Continued)**

(3) Reactive Power Demand Charge

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7.

(4) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services, and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section Nos. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(5) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification.

Customers taking service under Rider H shall not be subject to this provision.

(6) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(7) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

(8) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

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**SERVICE CLASSIFICATION NO. 2 (Continued)**

**RATES - MONTHLY: (Continued)**

(9) Metering Charges

The following Metering Charges shall be assessed on all customers, except unmetered service customers, taking service under this Service Classification, unless such metering service(s) is obtained competitively pursuant to General Information Section No. 7:

|                                       | Customers Eligible For<br><u>Mandatory DAHP</u> | <u>All Other Customers</u> |
|---------------------------------------|---|----------------------------|
| <u>Secondary Service</u>              |   |                            |
| a) Meter Ownership Charge             | \$20.44   | \$3.02                     |
| b) Meter Service Provider Charge      | \$18.48   | \$11.01                    |
| c) Meter Data Service Provider Charge | \$31.76   | \$3.28                     |
| <u>Primary Service</u>                |   |                            |
| a) Meter Ownership Charge             | \$20.44   | \$5.67                     |
| b) Meter Service Provider Charge      | \$18.48   | \$20.65                    |
| c) Meter Data Service Provider Charge | \$31.76   | \$3.17                     |

(10) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(11) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

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**SERVICE CLASSIFICATION NO. 2 (Continued)**

**EXTENSION OF FACILITIES:**

Where service is supplied from an extension the charges thereon shall be determined as provided in General Information.

**SPECIAL PROVISIONS:**

(A) Short Term Service

When short term service is requested, the Company reserves the right to require a deposit of the estimated bill for the period service is desired. The minimum charge for such short term service shall be an amount equal to six times the minimum monthly charge, payable in advance. When construction is necessary, the cost of installation and removal of all equipment, less salvage value, must be borne by the customer, and a sufficient amount to cover these charges shall be paid in advance. A part of a month shall be considered a full month for computing all charges hereunder.

(B) Space Heating

Customers who take service under this classification for 10 kW or more of permanently installed space heating equipment may elect to have the electricity for this service billed separately. All monthly use will be billed at a Delivery Charge of 2.447¢ per kWh during the billing months of October through May and at a Delivery Charge of 9.793¢ per kWh during the other billing months. When this option is requested it shall apply for at least twelve months and shall be subject to a minimum charge of \$19.96 per year per kW of space heating capacity. This rule applies for both heating and cooling where the two services are combined by the manufacturer in a single self-contained unit. All usage under this Special Provision shall also be subject to Parts (3) through (11) of RATES – MONTHLY.

This special provision is closed to new customers effective July 1, 2011.

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**SERVICE CLASSIFICATION NO. 3**

**APPLICABLE TO USE OF SERVICE FOR:**

Sales and delivery of electric power supply provided by the Company or delivery of electric power supply provided by an Energy Service Company under the Company's Retail Access Program to general primary service customers. Customers must meet the following demand criteria and provide all equipment required to take service at a primary voltage as designated by the Company. All service at one location shall be taken through one meter except that service supplied under Rider H shall be separately metered.

Customer must maintain a minimum of 100 kW for at least two consecutive months during the previous 12 months to be eligible for service hereunder. Customers who do not maintain said minimum shall be transferred to Service Classification No. 2 and shall not be eligible for service hereunder for one year and until 100 kW demand has been maintained for two consecutive months.

A customer whose demand exceeds 1,000 kW during any two of the previous twelve months shall not be eligible for this rate and shall be transferred to Service Classification No. 9 or 22. A Customer so transferred shall only be eligible for transfer back to Service Classification No. 3 on the annual anniversary of the transfer to Service Classification No. 9 or 22 and only if said customer has not exceeded 1,000 kW during any two of the previous twelve months.

**CHARACTER OF SERVICE:**

Continuous, 60 cycles, A.C., three phase primary as defined in General Information Section No. 4.

**RATES - MONTHLY:**

|                             | <u>Summer Months*</u> | <u>Other Months</u> |
|-----------------------------|-----------------------|---------------------|
| (1) <u>Customer Charge</u>  | \$120.00              | \$120.00            |
| (2) <u>Delivery Charges</u> |                       |                     |
| <u>Demand Charge</u>        |                       |                     |
| All kW .....@               | \$17.51 per kW        | \$9.91 per kW       |
| Usage Charge                |                       |                     |
| All kWh .....@              | 1.087 ¢ per kWh       | 1.087 ¢ per kWh     |

\* June through September

**SERVICE CLASSIFICATION NO. 3 (Continued)**

**RATES - MONTHLY: (Continued)**

(3) Reactive Power Demand Charge

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7.

(4) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section Nos. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(5) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification.

Customers taking service under Rider H shall not be subject to this provision.

\* June through September



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**SERVICE CLASSIFICATION NO. 3 (Continued)**

**RATES - MONTHLY: (Continued)**

(6) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(7) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

(8) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

(9) Metering Charges

The following Metering Charges shall be assessed on all customers taking service under this Service Classification, unless such metering service(s) is obtained competitively pursuant to General Information Section No. 7:

|                                       | Customers Eligible for<br><u>Mandatory DAHP</u> | <u>All Other Customers</u> |
|---------------------------------------|---|----------------------------|
| a) Meter Ownership Charge             | \$20.44   | \$4.80                     |
| b) Meter Service Provider Charge      | \$18.48   | \$17.51                    |
| c) Meter Data Service Provider Charge | \$31.76   | \$1.55                     |

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SERVICE CLASSIFICATION NO. 4 (Continued)

RATES – MONTHLY:

(1) Luminaire Charge:

| <u>Nominal<br/>Lumens</u>         | <u>Luminaire Type</u> | <u>Watts</u> | <u>Total<br/>Wattage</u> | <u>Delivery<br/>Charge</u> |
|-----------------------------------|-----------------------|--------------|--------------------------|----------------------------|
| <u>Street Lighting Luminaires</u> |                       |              |                          |                            |
| 5,800                             | Sodium Vapor          | 70           | 108                      | \$14.89                    |
| 9,500                             | Sodium Vapor          | 100          | 142                      | 16.25                      |
| 16,000                            | Sodium Vapor          | 150          | 199                      | 19.30                      |
| 27,500                            | Sodium Vapor          | 250          | 311                      | 25.78                      |
| 46,000                            | Sodium Vapor          | 400          | 488                      | 36.12                      |
| 3,400                             | Induction             | 40           | 45                       | 16.21                      |
| 5,950                             | Induction             | 70           | 75                       | 16.52                      |
| 8,500                             | Induction             | 100          | 110                      | 18.48                      |
| 12,750                            | Induction             | 150          | 160                      | 22.14                      |
| 21,250                            | Induction             | 250          | 263                      | 30.71                      |
| 5,890                             | LED                   | 70           | 74                       | 19.82                      |
| 9,365                             | LED                   | 100          | 101                      | 21.93                      |
| <u>Off-Roadway Luminaires</u>     |                       |              |                          |                            |
| 27,500                            | Sodium Vapor          | 250          | 311                      | \$33.44                    |
| 46,000                            | Sodium Vapor          | 400          | 488                      | 41.32                      |

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**SERVICE CLASSIFICATION NO. 4 (Continued)**

**RATES – MONTHLY: (Continued)**

(1) Luminaire Charge: (Continued)

The following luminaires will no longer be installed. Charges are for existing luminaires only.

| <u>Nominal<br/>Lumens</u> | <u>Luminaire Type</u>       | <u>Watts</u> | <u>Total<br/>Wattage</u> | <u>Delivery<br/>Charge</u> |
|---------------------------|-----------------------------|--------------|--------------------------|----------------------------|
| 600                       | Open Bottom Incandescent    | 52           | 52                       | \$7.36                     |
| 800                       | Open Bottom Incandescent    | 62           | 62                       | 7.41                       |
| 1,000                     | Open Bottom Incandescent    | 92           | 92                       | 10.02                      |
| 2,500                     | Open Bottom Incandescent    | 189          | 189                      | 13.62                      |
| 2,500                     | Closed Bottom Incandescent  | 189          | 189                      | 13.91                      |
| 4,000                     | Closed Bottom Incandescent  | 295          | 295                      | 17.63                      |
| 6,000                     | Closed Bottom Incandescent  | 405          | 405                      | 21.22                      |
| -                         | Ornamental Incandescent     | 200          | 200                      | 15.05                      |
| 4,000                     | Mercury Vapor Power Bracket | 100          | 127                      | 11.80                      |
| 4,000                     | Mercury Vapor Street Light  | 100          | 127                      | 13.36                      |
| 7,900                     | Mercury Vapor Power Bracket | 175          | 215                      | 14.51                      |
| 7,900                     | Mercury Vapor Street Light  | 175          | 211                      | 16.19                      |
| 12,000                    | Mercury Vapor               | 250          | 296                      | 21.22                      |
| 40,000                    | Mercury Vapor               | 700          | 786                      | 41.63                      |
| 22,500                    | Mercury Vapor               | 400          | 459                      | 27.13                      |
| 59,000                    | Mercury Vapor               | 1,000        | 1,105                    | 53.24                      |
| 130,000                   | Sodium Vapor                | 1,000        | 1,120                    | 76.03                      |
|                           | Post Top M.V.               | 100          | 130                      | 18.19                      |
|                           | Post Top M.V.               | 175          | 215                      | 21.69                      |
|                           | Post Top – Offset M.V.      | 175          | 215                      | 25.78                      |

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**SERVICE CLASSIFICATION NO. 4 (Continued)**

**RATES – MONTHLY: (Continued)**

(2) Additional Charge:

- A. An additional \$5.15 per luminaire per month will be charged for existing Underground Service where the customer has installed, owns and maintains the duct system completely, but not the aluminum standard or luminaire.
- B. An additional 52 ¢ per month will be charged for a fifteen foot bracket when installed.

(3) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services, and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section Nos. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(4) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification.

(5) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(6) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

(7) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

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**SERVICE CLASSIFICATION NO. 4 (Continued)**

**RATES – MONTHLY: (Continued)**

(8) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(9) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

The charges in RATES - MONTHLY Parts (3), (4), (5), (6) and (8) shall apply to the kWh estimated in the following manner:

$$\text{kWh} = (\text{Total Wattage} \div 1,000) \text{ Times Monthly Burn Hours}^*$$

\* See Monthly Burn Hours Table.

**MINIMUM CHARGE PER INSTALLATION:**

The minimum charge per installation shall be the monthly charge as specified in RATES - MONTHLY, Parts (1) and (2) times sixty months (five years) plus any billing and payment processing charges. Should the monthly charge change during the initial term, the minimum charge per installation shall be prorated accordingly.

**SPECIAL PROVISIONS:**

- (A) The Company shall not be required to replace more than two percent of the luminaires in any lighting district in any one year with one of a different type or design unless the customer shall pay to the Company a replacement charge for the excess equal to the Company's actual costs (material and labor) of performing the replacement. Replacement is defined as renewed service at the same location by the same customer within one year of termination.

**SERVICE CLASSIFICATION NO. 4 (Continued)**

**SPECIAL PROVISIONS: (Continued)**

(A) (Continued)

For the period November 1, 2015 to October 31, 2016, the Company will replace up to two percent of its street lights on a system wide basis ("2% System Threshold"). Municipalities wishing to participate must provide the Company with required notice by January 1, 2016. The Company will allocate a portion of the 2% System Threshold to each municipality that requests replacement based on the quantity of existing street lights in each participating municipality. The Company will not be required to honor any additional requests for installations at no direct charge within the 2% System Threshold during the remainder of the 12-month period commencing November 1, 2015.

(B) Charges to customers under revised or superseding Service Classification shall commence with the first day of the billing period following the effective date of such revised or superseding Service Classification.

(C) Service to customer owned lighting facilities shall not be made under this Service Classification except for existing underground services where the customer has installed, owns and maintains the duct system complete, but not aluminum standards or luminaires.

(D) A customer may apply for service hereunder for a proposed residential subdivision in which all electric facilities will be underground. Such application shall be signed by the customer and builder or developer and when accepted by the Company, shall constitute an agreement between the Company, customer and builder or developer subject to the terms and provisions hereunder.

The builder or developer shall pay to the Company prior to the commencement of any construction all costs associated with the installation of the facilities to be served hereunder and a prepayment of six times the total monthly charge for all luminaires installed. Said monthly charges shall be determined using the rates in effect at the time said costs and charges are determined. The Company shall not bill the customer for the first six months of service of the facilities installed under this provision.

(E) The customer shall furnish the Company with all easements or rights-of-way necessary to provide service to the desired location before any installation or construction will be started.

(F) The Company shall not be obligated to repair or replace in kind any obsolete luminaire for which it cannot reasonably obtain the necessary parts. The Company will, remove the obsolete luminaire or, at the customer's request, replace it with any luminaire offered for service at that time for which the customer will be charged the appropriate rates.

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**SERVICE CLASSIFICATION NO. 5 (Continued)**

**TERMS OF PAYMENT:**

If a bill is not paid, service may be discontinued in accordance with provisions of General Information Section Nos. 11.1 and 11.2. Bills are subject to a late payment charge in accordance with provisions of General Information Section No. 7.6.

- A. Un-metered Service Bills will be rendered on approximately the twenty-ninth of each month and are due on the first of the following month.
- B. Metered Service Bills are due when rendered.

**RATES - MONTHLY:**

- (1) Delivery Charge

All kWh at 9.295 ¢ per kWh

- (2) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section Nos. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

- (3) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

- (4) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

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**SERVICE CLASSIFICATION NO. 6 (Continued)**

**TERMS OF PAYMENT:**

Bills will be rendered on approximately the twenty-ninth of each month and are due on the first of the following month, subject to a late payment charge in accordance with provisions of General Information Section No. 7.6. If the bill is not paid, service may be discontinued in accordance with General Information Section Nos. 11.1 and 11.2.

**MONTHLY BURN HOURS TABLE:**

|          |         |           |     |
|----------|---------|-----------|-----|
| January  | 430     | July      | 267 |
| February | 361 (*) | August    | 298 |
| March    | 358     | September | 328 |
| April    | 302     | October   | 383 |
| May      | 277     | November  | 407 |
| June     | 249     | December  | 440 |

(\*) 373 Burning Hours for Leap Year.

**RATES – MONTHLY:**

(1a) Delivery Charge for Service Types A and B

All kWh at 7.265 ¢ per kWh

(1b) Delivery Charge for Service Type C

Customer Charge at \$24.00 per month plus  
Delivery Charge at 6.146 ¢ per kWh

(2) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services, and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section Nos. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(3) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification.



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**SERVICE CLASSIFICATION NO. 6 (Continued)**

**RATES – MONTHLY: (Continued)**

(4) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(5) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

(6) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

(7) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(8) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

For Service Types A and B, the charges in RATES - MONTHLY Parts (1), (2), (3), (4), (5) and (7) shall apply to the kWh estimated in the following manner:

$$\text{kWh} = (\text{Total Wattage} \div 1,000) \text{ Times Monthly Burn Hours}^*$$

Total Wattage shall be determined by the Company from manufacturers' rated wattages and the quantities of lamps and auxiliary equipment in operation.

\* See Monthly Burn Hours Table.

**MINIMUM CHARGE PER INSTALLATION:**

The minimum charge per installation shall be the monthly charge as specified in RATES - MONTHLY, Part (1) times 120 months plus any billing and payment processing charges. Should the monthly charge change during the initial term, the minimum charge per installation shall be prorated accordingly.

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**SERVICE CLASSIFICATION NO. 6 (Continued)**

**SPECIAL PROVISIONS: (Continued)**

(H) Outages (Continued)

- (3) When a luminaire served under Service Type A or B is found illuminated during daylight hours, the Company shall notify the customer and the customer shall have 48 hours to repair such luminaire. If the luminaire is not repaired within 48 hours, the customer will be assessed a daily charge retroactive to the first day of the month of such finding and until the lamp has been repaired and the Company has been so notified. Such daily charge shall be determined as follows:

$$\text{Daily Charge} = \frac{4,660 \text{ hrs/yr} \times \text{Lamp Wattage/1,000 Watts/kW} \times \text{Rate (\$/kWh)}}{365 \text{ days/yr}}$$

Rate (\\$/kWh) = Sum of RATES – MONTHLY, Parts (1), (2), (3), (4), (5), (7) and (8) for the billing month

(I) Tree Trimming

The customer authorizes the Company, insofar as it lawfully may, to trim, cut, remove and to keep trimmed, cut and removed any trees and all other obstructions which, in the opinion of the Company, interfere with or may tend to interfere with the construction, operation and maintenance of the Company's service under this Service Classification. Tree trimming required for light distribution on the highway, street and/or sidewalk surfaces is the responsibility of the customer, and shall be done by the customer or at the customer's expense.

(J) Customer Purchases of Company Facilities

The customer may, at its option, elect to purchase all or a portion of the Company's street lighting system being used to serve the customer. Such purchase may consist of a purchase of both luminaires and associated support arms, or a purchase of only support arms. The following guidelines will apply to any sale of the Company's street lighting facilities:

- (1) A customer desiring to purchase the street lighting system being used to serve it shall inform the Company in writing of such desire, and indicate which portion of that system it desires to purchase. The lights and support arms to be purchased, or the support arms to be purchased, must be all such facilities contained in a single contiguous geographic area, defined as being an area bounded on all sides by a public right of way and containing all area within those bounds.

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**SERVICE CLASSIFICATION NO. 9 (Continued)**

**RATES - MONTHLY: (Continued)**

|                             | <u>Primary</u> | <u>Substation</u> | <u>Transmission</u> |
|-----------------------------|----------------|-------------------|---------------------|
| (2) <u>Delivery Charges</u> |                |                   |                     |

Demand Charge

|                   |             |              |             |
|-------------------|-------------|--------------|-------------|
| Period A All kW @ | \$17.31 /kW | \$ 11.75 /kW | \$ 7.79 /kW |
| Period B All kW @ | \$ 8.12 /kW | \$ 5.31 /kW  | \$ 5.30 /kW |
| Period C All kW @ | No Charge   | No Charge    | No Charge   |

Usage Charge

|                    |             |             |             |
|--------------------|-------------|-------------|-------------|
| Period A All kWh @ | 1.632 ¢/kWh | 0.903 ¢/kWh | 0.218 ¢/kWh |
| Period B All kWh @ | 1.632 ¢/kWh | 0.903 ¢/kWh | 0.218 ¢/kWh |
| Period C All kWh @ | 0.609 ¢/kWh | 0.556 ¢/kWh | 0.205 ¢/kWh |

(3) Reactive Power Demand Charge

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7.

(4) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section Nos. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(5) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification. Customers taking service under Rider H shall not be subject to this provision.

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**SERVICE CLASSIFICATION NO. 9 (Continued)**

**RATES - MONTHLY: (Continued)**

(6) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(7) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access customers shall not be subject to this charge.

(8) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

(9) Metering Charges

The following Metering Charges shall be assessed on all customers taking service under this Service Classification, unless such metering service(s) is obtained competitively pursuant to General Information Section No. 7:

|                                       | <u>Primary</u> | <u>Substation</u> | <u>Transmission</u> |
|---------------------------------------|----------------|-------------------|---------------------|
| a) Meter Ownership Charge             | \$21.20        | \$21.20           | \$21.20             |
| b) Meter Service Provider Charge      | \$77.28        | \$77.28           | \$77.28             |
| c) Meter Data Service Provider Charge | \$31.76        | \$31.76           | \$31.76             |

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**SERVICE CLASSIFICATION NO. 9 (Continued)**

**MINIMUM MONTHLY DEMAND CHARGE:**

The minimum monthly demand charge shall be \$57.36 plus the contract demand charge and the reactive power demand charge, if applicable. The contract demand charge shall be \$4.17 per kW of contract demand per month for service metered at the primary voltage, or \$6.84 per kW of contract demand per month for service metered at the secondary voltage.

**CONTRACT DEMAND:**

The customer's contract demand shall be the customer's maximum metered demand in any of the immediately preceding eleven months.

**DETERMINATION OF DEMAND:**

The billing demand, for each of the rating periods above, shall be defined as the highest 15-minute integrated kW demand determined during each rating period by the use of a suitable demand indicator. If applicable, the billing demand shall equal the metered demand adjusted for appropriate losses as determined by the Company and referenced in the METERING section of this Tariff.

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to late payment charge in accordance with General Information Section No. 7.6. If bill is not paid, service may be discontinued in accordance with provisions of General Information Section Nos. 11.1 and 11.2.

**TERM:**

The initial term shall be one year unless the Company requires a longer initial term where special construction is required to furnish service. Thereafter, service is terminable upon ninety days written notice.

Termination of service hereunder by the customer followed by renewed service at the same location under another service classification will only be permitted on the anniversary of the date service commenced hereunder.

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**SERVICE CLASSIFICATION NO. 15 (Continued)**

**DEFINITION OF RATING PERIODS:**

Period A - 8:00 a.m. to 11:00 p.m. prevailing time, Monday through Friday except holidays, all months.

Period B - 11:00 p.m. to 8:00 a.m. prevailing time, Monday through Friday, all hours on Saturday, Sunday and Holidays, all months.

Holidays are New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day and Christmas Day.

**RATE TO BE PAID BY CUSTOMER - MONTHLY:**

(1) Customer Charge

A customer who takes service hereunder and, in addition, takes service under another Service Classification at the same location shall pay a customer charge as follows:

| <u>Service Voltage</u> | <u>Contract Demand</u> | <u>Customer Charge</u> |
|------------------------|------------------------|------------------------|
| Primary                | 1000 kW and over       | \$147.08 per month     |
| Primary                | Under 1000 kW          | \$111.94 per month     |
| Secondary              | Any kW                 | \$13.82 per month      |

All other customers shall pay a customer charge as follows:

| <u>Service Voltage</u> | <u>Contract Demand</u> | <u>Customer Charge</u> |
|------------------------|------------------------|------------------------|
| Primary                | 1000 kW and over       | \$152.98 per month     |
| Primary                | Under 1000 kW          | \$117.87 per month     |
| Secondary              | Any kW                 | \$27.46 per month      |

(2) Contract Demand Charge

The contract demand charge for each billing period shall be as follows:

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**SERVICE CLASSIFICATION NO. 15 (Continued)**

**RATE TO BE PAID BY CUSTOMER - MONTHLY: (Continued)**

(2) Contract Demand Charge (Continued)

|                             | <u>Primary</u> | <u>Secondary</u> |
|-----------------------------|----------------|------------------|
| All kW of Contract Demand @ | \$4.03 per kW  | \$6.63 per kW    |

(3) Reactive Power Demand Charge:

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7. If the meter registers no kW demand for a billing period, the Reactive Power Demand Charge shall be applied to the highest kVAr recorded during the billing period.

A customer who takes service hereunder and, in addition, takes service under another Service Classification at the same location shall not be assessed the Reactive Power Demand Charge if all of the customer's reactive power usage is assessed the Reactive Power Demand Charge applicable under the other Service Classification.

(4) Increase in Rates and Charges:

The customer charge and contract demand charge for service hereunder will be increased pursuant to General Information Section No. 19.

**MINIMUM CHARGE PAID BY CUSTOMER:**

- (A) Monthly - The applicable customer charge, plus the applicable contract demand charge.
- (B) Contract - Twelve times the applicable monthly customer charge, plus the applicable contract demand charges for the initial term.

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SERVICE CLASSIFICATION NO. 16 (Continued)

RATES – MONTHLY:

(1a) Luminaire Charges for Service Types A and B:

| <u>Nominal<br/>Lumens</u>         | <u>Luminaire Type</u> | <u>Watts</u> | <u>Total<br/>Wattage</u> | <u>Delivery<br/>Charge</u> |
|-----------------------------------|-----------------------|--------------|--------------------------|----------------------------|
| <u>Power Bracket Luminaires</u>   |                       |              |                          |                            |
| 5,800                             | Sodium Vapor          | 70           | 108                      | \$24.59                    |
| 9,500                             | Sodium Vapor          | 100          | 142                      | 26.27                      |
| 16,000                            | Sodium Vapor          | 150          | 199                      | 30.90                      |
| <u>Street Lighting Luminaires</u> |                       |              |                          |                            |
| 5,800                             | Sodium Vapor          | 70           | 108                      | \$26.91                    |
| 9,500                             | Sodium Vapor          | 100          | 142                      | 28.68                      |
| 16,000                            | Sodium Vapor          | 150          | 199                      | 33.19                      |
| 27,500                            | Sodium Vapor          | 250          | 311                      | 42.32                      |
| 46,000                            | Sodium Vapor          | 400          | 488                      | 58.11                      |
| 3,400                             | Induction             | 40           | 45                       | 29.30                      |
| 5,950                             | Induction             | 70           | 75                       | 29.89                      |
| 8,500                             | Induction             | 100          | 110                      | 32.62                      |
| 12,750                            | Induction             | 150          | 160                      | 38.06                      |
| 21,250                            | Induction             | 250          | 263                      | 50.43                      |
| 5,890                             | LED                   | 70           | 74                       | 35.82                      |
| 9,365                             | LED                   | 100          | 101                      | 38.72                      |
| <u>Flood Lighting Luminaires</u>  |                       |              |                          |                            |
| 27,500                            | Sodium Vapor          | 250          | 311                      | \$42.32                    |
| 46,000                            | Sodium Vapor          | 400          | 488                      | 58.11                      |



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**SERVICE CLASSIFICATION NO. 16 (Continued)**

**RATES – MONTHLY: (Continued)**

(1a) Luminaire Charges for Service Types A and B: (Continued)

The following luminaires will no longer be installed. Charges are for existing luminaires only.

| <u>Nominal<br/>Lumens</u>         | <u>Luminaire Type</u> | <u>Watts</u> | <u>Total<br/>Wattage</u> | <u>Delivery<br/>Charge</u> |
|-----------------------------------|-----------------------|--------------|--------------------------|----------------------------|
| <u>Power Bracket Luminaires</u>   |                       |              |                          |                            |
| 4,000                             | Mercury Vapor         | 100          | 127                      | \$22.44                    |
| 7,900                             | Mercury Vapor         | 175          | 215                      | 26.14                      |
| 22,500                            | Mercury Vapor         | 400          | 462                      | 37.53                      |
| <u>Street Lighting Luminaires</u> |                       |              |                          |                            |
| 4,000                             | Mercury Vapor         | 100          | 127                      | \$24.73                    |
| 7,900                             | Mercury Vapor         | 175          | 211                      | 28.64                      |
| 12,000                            | Mercury Vapor         | 250          | 296                      | 36.06                      |
| 22,500                            | Mercury Vapor         | 400          | 459                      | 44.43                      |
| 40,000                            | Mercury Vapor         | 700          | 786                      | 65.72                      |
| 59,000                            | Mercury Vapor         | 1,000        | 1,105                    | 82.02                      |
| 130,000                           | Sodium Vapor          | 1,000        | 1,120                    | 112.29                     |
| 1,000                             | Incandescent          | 92           | 92                       | 19.64                      |
| 2,500                             | Incandescent          | 189          | 189                      | 25.14                      |
| <u>Flood Lighting Luminaires</u>  |                       |              |                          |                            |
| 12,000                            | Mercury Vapor         | 250          | 296                      | \$36.06                    |
| 22,500                            | Mercury Vapor         | 400          | 459                      | 44.43                      |
| 40,000                            | Mercury Vapor         | 700          | 786                      | 65.72                      |
| 59,000                            | Mercury Vapor         | 1,000        | 1,105                    | 82.02                      |

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**SERVICE CLASSIFICATION NO. 16 (Continued)**

**RATES – MONTHLY: (Continued)**

(1b) Delivery Charges for Service Type C

Metered Service - Customer Charge at \$24.00 per month plus  
Delivery Charge at 6.146 cents per kWh; or

Un-metered Service - Customer Charge at \$19.00 per month plus  
Delivery Charge at 6.146 cents per kWh.

(2) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge,  
Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section No. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(3) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(4) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

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**SERVICE CLASSIFICATION NO. 16 (Continued)**

**MINIMUM CHARGE:**

The minimum charge per luminaire for Service Type A or B shall be the monthly delivery charge as specified in RATES - MONTHLY, Part (1) times twelve plus any applicable billing and payment processing charges. Should the monthly charge be revised during the initial term, the minimum charge per installation shall be prorated accordingly.

The minimum charge for Service Type C – Metered shall be \$24.00 per month plus any applicable billing and payment processing charges and not less than \$288.00 for the initial term.

The minimum charge for Service Type C – Unmetered shall be \$19.00 per month plus any applicable billing and payment processing charges and not less than \$228.00 for the initial term.

**MONTHLY BURN HOURS TABLE:**

|          |       |           |     |
|----------|-------|-----------|-----|
| January  | 430   | July      | 267 |
| February | 361 * | August    | 298 |
| March    | 358   | September | 328 |
| April    | 302   | October   | 383 |
| May      | 277   | November  | 407 |
| June     | 249   | December  | 440 |

\* 373 Burning Hours for Leap Year.

**SERVICE CLASSIFICATION NO. 16 (Continued)**

**TERM:**

The Initial Term shall be one year. Service shall continue in effect thereafter until by either party upon thirty days written notice. The Company shall require an Initial Term of one year for each luminaire for Service Types A or B.

**TERMS OF PAYMENT:**

Bills are due when rendered subject to a late payment charge in accordance with provisions of Section No. 7.6. If the bill is not paid, service may be discontinued in accordance with provisions of General Information Section Nos. 11.1 and 11.2.

**SPECIAL PROVISIONS:**

Special Provisions A, B, D, E, F, and J apply only to Service Types A and B. Special Provision K applies only to Service Type C. Special Provisions C, G, H, and I apply to Service Types A, B, and C.

- (A) Street lighting luminaires will normally be mounted on eight foot aluminum brackets. Fifteen foot brackets are available at an additional charge of \$0.78 per bracket per month.
- (B) Luminaires will be installed free of charge where all facilities necessary to serve a luminaire are present. Customer shall pay the cost of any additional facilities required, prior to the commencement of the construction of such facilities.
- (C) The customer shall furnish the Company with all easements or rights-of-way necessary to provide service to the desired location before any installation or construction will be started.
- (D) A customer may apply for service hereunder for a proposed residential subdivision in which all electric facilities will be underground. Such application shall be signed by the customer and builder or developer and when accepted by the Company, shall constitute an agreement between the Company, customer and builder or developer subject to the terms and provisions hereunder.

The builder or developer shall pay to the Company prior to the commencement of any construction all costs associated with the installation of the facilities to be served hereunder and shall prepay six times the total monthly charge for all luminaires installed. Said monthly charges shall be determined using the rates in effect at the time said costs and charges are determined. The Company shall not bill the customer for the first six months of service of the facilities installed under this special provision.

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**SERVICE CLASSIFICATION NO. 19**

**APPLICABLE TO USE OF SERVICE FOR:**

Sales and delivery of electric power supply provided by the Company or delivery of electric power supply provided by an Energy Service Company under the Company's Retail Access Program for residential service at customer's option, and other customers eligible for residential service as defined in General Information Section No. 8. Residential service is also available under Service Classification No. 1 of this Rate Schedule.

**CHARACTER OF SERVICE:**

Residential Customers:

Continuous, 60 cycles, A.C., from any one of the following systems as designated by the Company:

- (a) Single phase at approximately 120, 120/208 or 120/240 Volts.
- (b) Three phase four wire at approximately 120/208 Volts in limited areas.

Other Customers Eligible for Residential Service as Defined in General Information Section No. 8:

Continuous, 60 cycles, A.C., single or three phase secondary, or three phase primary as defined in General Information Section No. 4.

**RATES - MONTHLY:**

|                            |           |        |           |         |
|----------------------------|-----------|--------|-----------|---------|
| (1) <u>Customer Charge</u> |           |        |           | \$37.00 |
| (2) <u>Delivery Charge</u> |           |        |           |         |
| Period I                   | All kWh @ | 30.242 | ¢ per kWh |         |
| Period II                  | All kWh @ | 10.821 | ¢ per kWh |         |
| Period III                 | All kWh @ | 10.821 | ¢ per kWh |         |
| Period IV                  | All kWh @ | 1.947  | ¢ per kWh |         |

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**SERVICE CLASSIFICATION NO. 19 (Continued)**

**RATES - MONTHLY: (Continued)**

(8) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(9) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

**DEFINITION OF RATING PERIODS:**

Period I - 12:00 p.m. to 7:00 p.m. prevailing time, Monday through Friday, except holidays, June through September.

Period II - 10:00 a.m. to 12:00 p.m. and 7:00 p.m. to 9:00 p.m. prevailing time, Monday through Friday, except holidays, June through September.

Period III- 10:00 a.m. to 9:00 p.m. prevailing time, Monday through Friday, except holidays, October through May.

Period IV - 9:00 p.m. to 10:00 a.m. prevailing time, Monday through Friday, all hours on Saturday and Sunday and holidays, all months.

For purposes of this section holidays are: New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day and Christmas Day.

**MINIMUM CHARGE EACH CONTRACT EACH LOCATION:**

The customer charge, not less than \$444.00 per contract, plus any applicable billing and payment processing charges.

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**SERVICE CLASSIFICATION NO. 20**

**APPLICABLE TO USE OF SERVICE FOR:**

Sales and delivery of electric power supply provided by the Company or delivery of electric power supply provided by an Energy Service Company under the Company's Retail Access Program for general secondary service, at customer's option, to any customer who maintains a minimum demand level of 5 kW for at least two consecutive months during the previous twelve months.

**CHARACTER OF SERVICE:**

Continuous, 60 cycles, A.C., single or three phase secondary as defined in General Information Section No. 4.

**RATES - MONTHLY:**

(1) Customer Charge \$ 40.00

(2) Delivery Charges

Demand Charge

|            |          |                 |
|------------|----------|-----------------|
| Period I   | All kW @ | \$ 22.92 per kW |
| Period II  | All kW @ | \$ 9.89 per kW  |
| Period III | All kW @ | No Charge       |

Usage Charge

|            |           |                 |
|------------|-----------|-----------------|
| Period I   | All kWh @ | 8.938 ¢ per kWh |
| Period II  | All kWh @ | 2.149 ¢ per kWh |
| Period III | All kWh @ | 0.286 ¢ per kWh |

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**SERVICE CLASSIFICATION NO. 20 (Continued)**

**RATES - MONTHLY: (Continued)**

(3) Reactive Power Demand Charge

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7.

(4) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section No. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(5) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification.

Customers taking service under Rider H shall not be subject to this provision.

(6) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(7) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access customers shall not be subject to this charge.

(8) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.



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**SERVICE CLASSIFICATION NO. 20 (Continued)**

**RATES - MONTHLY: (Continued)**

(9) Metering Charges

The following Metering Charges shall be assessed on all customers taking service under this Service Classification, unless such metering service(s) is obtained competitively pursuant to General Information Section No. 7:

|                                       | Customers Eligible for<br><u>Mandatory DAHP</u> | <u>All Other Customers</u> |
|---------------------------------------|---|----------------------------|
| a) Meter Ownership Charge             | \$20.44   | \$4.57                     |
| b) Meter Service Provider Charge      | \$18.48   | \$16.66                    |
| c) Meter Data Service Provider Charge | \$31.76   | \$2.13                     |

(10) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(11) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

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**SERVICE CLASSIFICATION NO. 20 (Continued)**

**DEFINITION OF RATING PERIODS:**

- Period I 1:00 p.m. to 7:00 p.m. prevailing time, Monday through Friday, except holidays, June through September.
- Period II 10:00 a.m. to 9:00 p.m. prevailing time, Monday through Friday, except holidays, October through May.
- Period III 7:00 p.m. to 1:00 p.m. prevailing time, Monday through Friday, June through September; 9:00 p.m. to 10:00 a.m. prevailing time, Monday through Friday, October through May; all hours on Saturday, Sunday and holidays, all months.

For the purposes of this section, holidays are: New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day and Christmas Day.

**MINIMUM MONTHLY CHARGE:**

The sum of the Customer Charge and \$120.00 plus any applicable metering and/or billing and payment processing charges.

**DETERMINATION OF DEMAND:**

The minimum billing demand shall be 5 kW.

The billing demand, for each of the rating periods above, shall be defined as the highest 15-minute integrated kW demand determined during each rating period by the use of a suitable demand indicator.

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**SERVICE CLASSIFICATION NO. 21**

**APPLICABLE TO USE OF SERVICE FOR:**

Sales and delivery of electric power supply provided by the Company or delivery of electric power supply provided by an Energy Service Company under the Company's Retail Access Program for general Primary Service, at the customer's option, to customers who provide all equipment required to take service at a primary voltage as designated by the Company. All service at one location shall be taken through one meter.

A customer whose demand exceeds 1,000 kW during any two of the previous twelve months shall not be eligible for this rate and shall be transferred to Service Classification No. 9 or 22. A customer so transferred shall only be eligible for transfer back to Service Classification No. 21 on the annual anniversary of the transfer to Service Classification No. 9 or 22 and only if said customer has not exceeded 1,000 kW during any two of the previous twelve months.

**CHARACTER OF SERVICE:**

Continuous, 60 cycles, A.C., three phase primary as defined in General Information Section No. 4.

**RATES - MONTHLY:**

(1) Customer Charge                      \$ 163.00

(2) Delivery Charges

Demand Charge

|            |          |           |        |
|------------|----------|-----------|--------|
| Period I   | All kW @ | \$ 27.46  | per kW |
| Period II  | All kW @ | \$ 9.68   | per kW |
| Period III | All kW @ | No Charge |        |

Usage Charge

|            |           |       |           |
|------------|-----------|-------|-----------|
| Period I   | All kWh @ | 1.400 | ¢ per kWh |
| Period II  | All kWh @ | 1.400 | ¢ per kWh |
| Period III | All kWh @ | 0.123 | ¢ per kWh |

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**SERVICE CLASSIFICATION NO. 21 (Continued)**

**RATES - MONTHLY: (Continued)**

(3) Reactive Power Demand Charge

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7.

(4) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section No. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(5) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification.

Customers taking service under Rider H shall not be subject to this provision.

(6) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(7) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access customers shall not be subject to this charge.

(8) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

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**SERVICE CLASSIFICATION NO. 21 (Continued)**

**RATES - MONTHLY: (Continued)**

(9) Metering Charges

The following Metering Charges shall be assessed on all customers taking service under this Service Classification, unless such metering service(s) is obtained competitively pursuant to General Information Section No. 7:

|  | Customers Eligible for<br><u>Mandatory DAHP</u> | <u>All Other Customers</u> |
|--|---|----------------------------|
| (a) Meter Ownership Charge             | \$20.44   | \$6.45                     |
| (b) Meter Service Provider Charge      | \$18.48   | \$23.51                    |
| (c) Meter Data Service Provider Charge | \$31.76   | \$1.38                     |

(10) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(11) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

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**SERVICE CLASSIFICATION NO. 22 (Continued)**

**APPLICABLE TO USE OF SERVICE FOR: (Continued)**

- no longer maintains energy use for mining or manufacturing purposes of at least 60% of their total usage

may, at the customer's option, transfer to another Service Classification, provided that such transfer shall only be made on the annual anniversary date that such customer began service hereunder.

All service at one location shall be taken through one meter.

**CHARACTER OF SERVICE:**

Continuous, 60 cycles, A.C., three phase primary, substation or transmission service as defined in General Information Section No. 4 and depending upon the magnitude and characteristics of the load and the circuit from which service is supplied.

**RATES - MONTHLY:**

|                             | <u>Primary</u> | <u>Substation</u> | <u>Transmission</u> |
|-----------------------------|----------------|-------------------|---------------------|
| (1) <u>Customer Charge</u>  | \$500.00       | \$500.00          | \$500.00            |
| (2) <u>Delivery Charges</u> |                |                   |                     |
| <u>Demand Charge</u>        |                |                   |                     |
| Period A All kW @           | \$14.48 /kW    | \$ 9.85 /kW       | \$ 5.97 /kW         |
| Period B All kW @           | \$ 8.28 /kW    | \$ 5.42 /kW       | \$ 5.22 /kW         |
| Period C All kW @           | No Charge      | No Charge         | No Charge           |
| <u>Usage Charge</u>         |                |                   |                     |
| Period A All kWh @          | 1.109 ¢/kWh    | 0.466 ¢/kWh       | 0.130 ¢/kWh         |
| Period B All kWh @          | 1.109 ¢/kWh    | 0.466 ¢/kWh       | 0.130 ¢/kWh         |
| Period C All kWh @          | 0.188 ¢/kWh    | 0.141 ¢/kWh       | 0.066 ¢/kWh         |

**SERVICE CLASSIFICATION NO. 22 (Continued)**

**RATES - MONTHLY: (Continued)**

(3) Reactive Power Demand Charge

A Reactive Power Demand Charge shall be assessed in accordance with General Information Section No. 7.

(4) Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge, Transition Adjustment for Competitive Services and Charges for Municipal Undergrounding

The provisions of the Company's Energy Cost Adjustment, System Benefits Charge, Renewable Portfolio Standard Charge and Transition Adjustment for Competitive Services as described in General Information Section No. 25, 26, 27 and 29, respectively, and Charges for Municipal Undergrounding as described in General Information Section No. 20, if applicable, shall apply to electricity delivered under this Service Classification.

(5) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section No. 30 shall apply to electricity delivered under this Service Classification. Customers taking service under Rider H shall not be subject to this provision.

(6) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section No. 24 shall apply to electricity delivered under this Service Classification.

(7) Merchant Function Charge

The Merchant Function Charge as described in General Information Section No. 28 shall apply to Full Service Customers. Retail Access Customers shall not be subject to this charge.

(8) Billing and Payment Processing Charge

A Billing and Payment Processing Charge shall be assessed in accordance with General Information Section No. 7.5.

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**SERVICE CLASSIFICATION NO. 22 (Continued)**

**RATES - MONTHLY: (Continued)**

(9) Metering Charges

The following Metering Charges shall be assessed on all customers taking service under this Service Classification, unless such metering service(s) is obtained competitively pursuant to General Information Section No. 7:

|  | <u>Primary</u> | <u>Substation</u> | <u>Transmission</u> |
|--|----------------|-------------------|---------------------|
| (a) Meter Ownership Charge             | \$21.20        | \$21.20           | \$21.20             |
| (b) Meter Service Provider Charge      | \$77.28        | \$77.28           | \$77.28             |
| (c) Meter Data Service Provider Charge | \$31.76        | \$31.76           | \$31.76             |

(10) Market Supply Charge

The provisions of General Information Section No. 15 shall apply to electricity provided and sold by the Company under this Service Classification. Retail Access Customers shall not be subject to this charge.

(11) Increase in Rates and Charges

All rates and charges for service under this Service Classification will be increased pursuant to General Information Section No. 19.

**DEFINITION OF RATING PERIODS**

Period A - 8:00 a.m. to 11:00 p.m. prevailing time, Monday through Friday, except holidays, June through September

Period B - 8:00 a.m. to 11:00 p.m. prevailing time, Monday through Friday, except holidays, October through May

Period C - 11:00 p.m. to 8:00 a.m. prevailing time, Monday through Friday, all hours on Saturday, Sunday and holidays, all months.

For purposes of this section, holidays are: New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day, and Christmas Day.



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**SERVICE CLASSIFICATION NO. 22 (Continued)**

**MINIMUM MONTHLY CHARGE:**

The sum of the Customer Charge and the Minimum Monthly Demand Charge plus any applicable metering and/or billing and payment processing charges.

**MINIMUM MONTHLY DEMAND CHARGE:**

The minimum monthly demand charge shall be \$57.36 plus the contract demand charge and the reactive power demand charge, if applicable. The contract demand charge shall be \$4.17 per kW of contract demand per month for service metered at the primary voltage, or \$6.84 per kW of contract demand per month for service metered at the secondary voltage.

**CONTRACT DEMAND:**

The customer's contract demand shall be the customer's maximum metered demand in any of the immediately preceding eleven months.

**DETERMINATION OF DEMAND:**

The billing demand, for each of the rating periods above, shall be defined as the highest 15-minute integrated kW demand determined during each rating period by the use of a suitable demand indicator. If applicable, the billing demand shall equal the metered demand adjusted for appropriate losses as determined by the Company and referenced in the METERING section of this schedule.

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to late payment charges in accordance with General Information Section No. 7.6. If bill is not paid, service may be discontinued in accordance with provisions of General Information Section Nos. 11.1 and 11.2.

**TERM:**

The initial term shall be one year unless the Company requires a longer initial term where special construction is required to furnish service. Thereafter, service is terminable upon ninety days written notice.

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RATES – MONTHLY:**

Customers are billed for standby service at the applicable rate under Part 1, plus Parts 2, 3, 4 and 5 of this Service Classification.

(1) Customer Charges and Delivery Charges

The service classification under which the customer would otherwise receive service if it did not take service hereunder determines the standby Customer Charges and Delivery Charges applicable to the customer. The customer's contract demand shall be used to determine the otherwise applicable service classification.

- (a) Rate 1: Applicable to demand-metered customers that would otherwise be eligible for service under Service Classification No. 2 or Service Classification No. 20 of this Rate Schedule.

Customer Charge

|           |         |
|-----------|---------|
| Secondary | \$46.00 |
| Primary   | \$66.00 |

Delivery Charges

Contract Demand Charge (per kW of contract demand, as described in the "Determination of Demand" Section of this Service Classification)

Secondary All kW @ \$4.33 per kW

Primary All kW @ \$5.69 per kW

As-Used Daily Demand Charge (per kW of as-used daily demand, as described in the "Determination of Demand" Section of this Service Classification)

|                    | <u>Summer Months*</u> | <u>Other Months</u> |
|--------------------|-----------------------|---------------------|
| Secondary All kW @ | \$0.6903 per kW       | \$0.5209 per kW     |
| Primary All kW @   | \$0.6507 per kW       | \$0.4961 per kW     |

\* June – September

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RATES – MONTHLY: (Continued)**

(1) Customer Charges and Delivery Charges (Continued)

- (b) Rate 2: Applicable to demand-metered customers that would otherwise be eligible for service under Service Classification No. 3 or Service Classification No. 21 of this Rate Schedule.

Customer Charge                      \$163.00

Delivery Charges

Contract Demand Charge (per kW of contract demand, as described in the "Determination of Demand" Section of this Service Classification)

All kW @                      \$8.45 per kW

As-Used Daily Demand Charge (per kW of as-used daily demand, as described in the "Determination of Demand" Section of this Service Classification)

|          | <u>Summer Months*</u> | <u>Other Months</u> |
|----------|-----------------------|---------------------|
| All kW @ | \$0.6121 per kW       | \$0.4321 per kW     |

\* June – September

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RATES – MONTHLY: (Continued)**

(1) Customer Charges and Delivery Charges (Continued)

- (c) Rate 3: Applicable to demand-metered customers that would otherwise be eligible for service under Service Classification No. 9 of this Rate Schedule.

Customer Charge \$530.00

Delivery Charges

Contract Demand Charge (per kW of contract demand, as described in the "Determination of Demand" Section of this Service Classification)

Primary All kW @ \$6.76 per kW

Substation All kW @ \$4.30 per kW

Transmission All kW @ \$1.45 per kW

As-Used Daily Demand Charge (per kW of as-used daily demand, as described in the "Determination of Demand" Section of this Service Classification)

|              |          | <u>Summer Months*</u> | <u>Other Months</u> |
|--------------|----------|-----------------------|---------------------|
| Primary      | All kW @ | \$0.6081 per kW       | \$0.3912 per kW     |
| Substation   | All kW @ | \$0.4722 per kW       | \$0.3136 per kW     |
| Transmission | All kW @ | \$0.3661 per kW       | \$0.2781 per kW     |

\* June – September

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RATES – MONTHLY: (Continued)**

(1) Customer Charges and Delivery Charges (Continued)

- (d) Rate 4: Applicable to demand-metered customers that would otherwise be eligible for service under Service Classification No. 22 of this Rate Schedule.

Customer Charge \$530.00

Delivery Charges

Contract Demand Charge (per kW of contract demand, as described in the "Determination of Demand" Section of this Service Classification)

Primary All kW @ \$5.36 per kW

Substation All kW @ \$2.86 per kW

Transmission All kW @ \$1.15 per kW

As-Used Daily Demand Charge (per kW of as-used daily demand, as described in the "Determination of Demand" Section of this Service Classification)

|              |          | <u>Summer Months*</u> | <u>Other Months</u> |
|--------------|----------|-----------------------|---------------------|
| Primary      | All kW @ | \$0.5448 per kW       | \$0.3989 per kW     |
| Substation   | All kW @ | \$0.3743 per kW       | \$0.2581 per kW     |
| Transmission | All kW @ | \$0.3078 per kW       | \$0.2810 per kW     |

\* June – September

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**SPECIAL PROVISIONS: (Continued)**

- (B) A customer billed under this Service Classification may segregate any portion of the total requirements of its load so that such portion is served exclusively with the Company's service under another appropriate Service Classification of this Rate Schedule. The portion of the load that is segregated and supplied under another service classification shall not be considered in the determination of the customer's contract demand.
- (C) Wholesale generators that take station service through the same bus bar as they supply the wholesale grid are eligible for standby service. For purposes of this section, same bus bar shall be defined as a common point of interconnection between the Company's systems and the customer's systems at the voltage level at which the customer takes service. Standby service shall not apply in cases where the wholesale generator is operating and it supplies all of its electric needs "behind the meter" i.e., the energy does not pass through the point of interconnection between the Company's systems and the customer's systems.
- (D) Billing under this Service Classification for Customers with Designated Technologies, as defined below, is as follows.

For the purposes of this provision, Customers With Designated Technologies shall mean a customer who meets both of the following criteria:

- (1) has a Contract Demand of 50 kW or greater and has on-site generation equipment having a total nameplate rating equal to more than 15 percent of the maximum potential demand served by all sources; and
- (2) has an on-site generation facility that (i) exclusively uses one or more of the following technologies and/or fuels: fuel cells, wind, solar thermal, photovoltaics, sustainably-managed biomass, tidal, geothermal, or methane waste, or (ii) uses small, efficient types of combined heat and power generation that do not exceed 1 MW of capacity in aggregate and meets eligibility criteria that were approved in the order of the Commission, dated January 23, 2004, in Case 02-E-0780.

Customers With Designated Technologies who commence operation of their on-site generation facility between July 29, 2003 and May 31, 2015, will be billed under their Otherwise Applicable Rate, unless the customer makes a one-time election in writing, no less than 30 days before commencing operation of their on-site generation facility, to be billed at the Standby Service Rates. Billing at the Standby Service Rates will commence with the customer's first full billing cycle following notification, subject to the availability of interval metering.

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**SPECIAL PROVISIONS: (Continued)**

- (E) The Company may enter into individually negotiated agreements for standby service with the following;
- (1) Customers that can demonstrate to the Company's satisfaction that they can economically isolate from the Company's system by installing and operating back-up generation at a lower cost than paying for standby service at the applicable rates and charges of this Service Classification, and would do so without the negotiated rate alternative;
  - (2) Customers that are currently isolated from the Company's system and rely on on-site generating facilities to meet their electrical requirements and would continue to do so without the negotiated rate alternative; and
  - (3) Customers with on-site generating equipment having a total nameplate rating of 50 MW or greater, where no less than 90 percent of the site's energy output, net of station power requirements, is sold into the market place or a third party, The rates and charges negotiated will reflect, when applicable, the characteristics of the specific interconnection arrangements, including, but not limited to, the voltage level of the interconnection, whether the interconnection is bi-directional, and the nature of the Company's facility where the generator is interconnected with the Company's system.

At a minimum, the negotiated rate agreement must provide for a reasonable contribution to the Company's recovery of fixed costs.

The Company shall respond to a customer application for a negotiated agreement within 60 days of its receipt, with a negotiated agreement offer or a written explanation for its rejection of the application.

- (F) All requests for service under this Service Classification must be made in writing.

**P.S.C. NO. 3 ELECTRICITY**  
**ORANGE AND ROCKLAND UTILITIES, INC.**  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 390  
REVISION: 1  
SUPERSEDING REVISION: 0

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RESERVED FOR FUTURE USE**



**P.S.C. NO. 3 ELECTRICITY**  
**ORANGE AND ROCKLAND UTILITIES, INC.**  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 391  
REVISION: 1  
SUPERSEDING REVISION: 0

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RESERVED FOR FUTURE USE**

**P.S.C. NO. 3 ELECTRICITY**  
**ORANGE AND ROCKLAND UTILITIES, INC.**  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 392  
REVISION: 1  
SUPERSEDING REVISION: 0

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**SERVICE CLASSIFICATION NO. 25 (Continued)**

**RESERVED FOR FUTURE USE**

**Orange and Rockland Utilities, Inc.**  
**Gas Rate Case**  
**Proposed Tariff Leaves effective January 1, 2015**

**P.S.C. No. 4 Gas**

|      |                   |         |      |                   |         |
|------|-------------------|---------|------|-------------------|---------|
| 4th  | Revised Leaf No.  | 2       | 6th  | Revised Leaf No.  | 122.2   |
| 2nd  | Revised Leaf No.  | 4.1     | 2nd  | Revised Leaf No.  | 122.3   |
| 6th  | Revised Leaf No.  | 5       | 5th  | Revised Leaf No.  | 126     |
| 1st  | Revised Leaf No.  | 20      | 8th  | Revised Leaf No.  | 127     |
|      | Original Leaf No. | 20.1    | 22nd | Revised Leaf No.  | 130     |
| 14th | Revised Leaf No.  | 33.3    | 4th  | Revised Leaf No.  | 130.1   |
| 6th  | Revised Leaf No.  | 47      | 11th | Revised Leaf No.  | 131     |
|      | Original Leaf No. | 47.1    | 11th | Revised Leaf No.  | 132     |
| 15th | Revised Leaf No.  | 72      | 24th | Revised Leaf No.  | 133     |
| 18th | Revised Leaf No.  | 73      | 6th  | Revised Leaf No.  | 134     |
| 8th  | Revised Leaf No.  | 74      | 3rd  | Revised Leaf No.  | 135     |
| 9th  | Revised Leaf No.  | 75      | 2nd  | Revised Leaf No.  | 136     |
| 8th  | Revised Leaf No.  | 76      | 10th | Revised Leaf No.  | 137     |
| 12th | Revised Leaf No.  | 77      | 12th | Revised Leaf No.  | 137.1   |
| 3rd  | Revised Leaf No.  | 77.1    | 10th | Revised Leaf No.  | 137.2   |
| 6th  | Revised Leaf No.  | 79.1    | 16th | Revised Leaf No.  | 138     |
| 4th  | Revised Leaf No.  | 79.2    | 15th | Revised Leaf No.  | 138.1   |
| 13th | Revised Leaf No.  | 80      | 2nd  | Revised Leaf No.  | 141.1.1 |
| 15th | Revised Leaf No.  | 80.1    | 7th  | Revised Leaf No.  | 141.2   |
| 7th  | Revised Leaf No.  | 80.3.2  | 10th | Revised Leaf No.  | 141.3   |
| 6th  | Revised Leaf No.  | 80.4    | 6th  | Revised Leaf No.  | 141.4   |
| 9th  | Revised Leaf No.  | 81.1    | 3rd  | Revised Leaf No.  | 148     |
| 15th | Revised Leaf No.  | 82      | 3rd  | Revised Leaf No.  | 149     |
| 4th  | Revised Leaf No.  | 93      | 8th  | Revised Leaf No.  | 150     |
| 9th  | Revised Leaf No.  | 94.9    | 4th  | Revised Leaf No.  | 151     |
| 9th  | Revised Leaf No.  | 94.10   | 3rd  | Revised Leaf No.  | 151.1   |
| 12th | Revised Leaf No.  | 94.16   | 3rd  | Revised Leaf No.  | 151.2   |
| 6th  | Revised Leaf No.  | 94.18   | 5th  | Revised Leaf No.  | 152.3   |
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| 4th  | Revised Leaf No.  | 113.1   | 16th | Revised Leaf No.  | 155     |
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| 15th | Revised Leaf No.  | 115     | 2nd  | Revised Leaf No.  | 185.1   |
| 25th | Revised Leaf No.  | 116     | 2nd  | Revised Leaf No.  | 190     |
| 13th | Revised Leaf No.  | 117     | 3rd  | Revised Leaf No.  | 191     |
| 10th | Revised Leaf No.  | 118     | 2nd  | Revised Leaf No.  | 191.1   |
| 9th  | Revised Leaf No.  | 119     | 2nd  | Revised Leaf No.  | 191.2   |
| 8th  | Revised Leaf No.  | 120     | 2nd  | Revised Leaf No.  | 192     |
| 8th  | Revised Leaf No.  | 121     | 3rd  | Revised Leaf No.  | 193     |
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**SERVICE CLASSIFICATIONS AS LISTED BELOW:**

**APPLICABLE**

| TO                  | FOR   | NUMBER                    |      |
|---------------------|---|---------------------------|------|
| (TERRITORY OR AREA) | (SERVICE TO BE CLASSIFIED ACCORDING TO USE OR USES<br>AS SHOWN ON SERVICE CLASSIFICATION LEAVES)    | SERVICE<br>CLASSIFICATION | LEAF |
| Entire Territory    | Residential and Space Heating   | 1                         | 114  |
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**GENERAL INFORMATION**

3. HOW TO OBTAIN SERVICE (Cont'd)

3.7 PROVISIONS OF GAS SERVICE (Cont'd.)

(B) Residential Applicant -- Heating

up to 200 feet of main, including appurtenant facilities, and service line measured from the centerline of the public right-of-way (or the main if it is closer to the customer and development will be limited to one side of the right-of-way for at least 10 years), service connections and appurtenant facilities, but not less than the length of service line necessary to reach the edge of the public right-of-way; and

(C) Non-Residential Applicant

up to 100 feet of main and appurtenant facilities, and any service line, service connections and appurtenant facilities located in the public right-of-way.

The Company will extend its facilities and provide service to non-residential customers who have installed dual fuel capability when:

- (1) customer has paid to the Company the total estimated cost of all new facilities required to provide service; and
- (2) customer agrees to pay to the Company any actual costs above such estimated costs (Company agrees to refund to customer the difference between actual costs and estimated costs when actual costs are lower); or
- (3) customer makes other arrangements satisfactory to the Company to guarantee that the Company's investment in new facilities will be recovered, including return, depreciation, taxes and maintenance, and such arrangements are acceptable and approved by the Commission.

## GENERAL INFORMATION

### 3. HOW TO OBTAIN SERVICE (Cont'd)

#### 3.7 PROVISIONS OF GAS SERVICE (Cont'd.)

##### (D) Aggregation of Entitlements for Multiple Applicants

The Company will allow residential heating applicants, residential non-heating applicants, and non-residential applicants to aggregate their entitlements (i.e., costs to be paid by the Company) for gas extensions on active main construction projects subject to the following rules:

- (1) There must be a minimum of five customers with signed gas commitment letters to aggregate entitlements.
- (2) Aggregation of entitlements can only be used in active main construction projects. Once the construction of the main extension is completed, there will no longer be aggregation allowed.
- (3) The total entitlement shall be equal to the greater of: (a) the cost associated with the sum of the individual customer footage entitlements determined pursuant to General Information Sections 3.7(A), 3.7(B), and 3.7(C) above; or (b) the lesser of the cost of the main extension or 2.5 times the annual adjusted gas revenue associated with customers for which entitlements are aggregated.

#### 3.8 CHARGES FOR ADDITIONAL FACILITIES

##### (A) Surcharge for Additional Facilities

If, in order to provide service to an applicant, the Company must install mains and appurtenant facilities in addition to those to be provided without charge, as provided for above, the Company shall impose a surcharge subject to the following provisions:



## GENERAL INFORMATION

### 6. METERING AND BILLING (Cont'd.)

#### 6.5 RENDERING OF BILLS (Cont'd.)

##### (2) Transportation Customer Billing Options (Cont'd.)

###### (B) Utility Single Billing Service

A Marketer requesting that its charges be included on a Utility Single Bill must execute the Company's Consolidated Billing and Assignment Agreement.

Under Utility Single Billing Service, the Company shall purchase the Marketer's receivables. That is, the Marketer assigns to the Company its rights in all amounts due from all of its customers participating in the Company's Retail Access Program and receiving a Utility Single Bill. By the 20th of each month (or the next business day if the 20th falls on a Saturday, Sunday, or public holiday), the Company shall remit to the Marketer all undisputed Marketer charges billed to its customers in the previous calendar month, reduced by the Purchase of Receivables ("POR") Discount Percentage as described below.

The POR Discount Percentage shall consist of an Uncollectibles Percentage, Credit and Collections Costs and a Risk Factor. The Uncollectibles Percentage shall be set annually, effective each November 1, based on the Company's actual uncollectibles experience applicable to all gas and electric POR-eligible customers for the twelve-month period ended the previous June 30. The Credit and Collections Component will be determined by dividing the Company's credit and collection expenses attributable to retail access customers whose Marketers participate in the Company's POR program by the estimated gas supply costs to be billed on the Marketers' behalf. The percentage for credit and collections to be included in the POR Discount Percentage will be determined annually based on the forecast of commodity costs to be billed on behalf of Marketers through the POR program. The Risk Factor shall also be reset annually and shall be equal to 20 percent of the Uncollectibles Percentage. The POR Discount Percentage for the twelve month period commencing November 1, 2014 is 1.221 percent. The POR Discount Percentage shall be reset each November 1.

The Company will collect and process customers' payments and perform collection activities in accordance with the Home Energy Fair Practices Act.

**GENERAL INFORMATION**

6. METERING AND BILLING (Cont'd.)

6.15 SHARED METERS

- (1) In accordance with 16 NYCRR Sections 11.30 through 11.39, and Section 52 of the Public Service Law, when a tenant's service meter also registers utility service use outside the tenant's dwelling, the tenant is not required to pay the charges for that service. The Company will establish an account in the owner's name for all service registered on the shared meter after that date and will rebill for past service in accordance with 16 NYCRR Part 11.34. A customer may request a copy of the entire rules governing shared meters from the Company's office.
- (2) "Shared Meter" means any utility meter that measures gas service provided to a tenant's dwelling and also measures service to other space outside that dwelling. "Service to other space" includes service to equipment, such as space-conditioning or water heating equipment, operated for the benefit of common areas of the building or other dwelling units.

6.16 LOW-INCOME PROGRAM

Any customer receiving a grant under the Home Energy Assistance Program ("HEAP") shall receive a monthly bill credit for twelve consecutive months. The monthly bill credit will be \$11.63 excluding applicable taxes. The Company will commence posting the monthly bill credits to a customer's account within 60 days of receiving notification from the New York State Office of Temporary Disability (or its successor) of a customer's receipt of a HEAP grant.

6.17 AMI AND AMR METER OPT OUT FEES

Any customer who requests that the transmitter of an AMI meter be disabled or requests an AMR meter be removed, will be classified as having opted out of AMI or AMR metering and will be required to submit an application and agreement with the Company.

Customers who opt out of AMI or AMR metering will be subject to the following.

(1) Access to Premises

Customers who opt out of AMI or AMR metering must provide reasonable access for meter reading and meter maintenance. If the customer fails to provide access for two months in a twelve-month period, then the customer will be required to: (a) pay the Company to relocate the metering equipment to an external location; or (b) permit the Company to reinstall an AMR meter or enable the AMI meter transmitter feature.

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REVISION: 0  
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#### GENERAL INFORMATION

##### 6. METERING AND BILLING (Cont'd.)

##### 6.17 AMI AND AMR METER OPT OUT FEES (Cont'd.)

###### (2) Manual Meter Reading Fee

A monthly fee of \$15 will apply to any customer who: refuses to allow the Company to install an AMI or AMR meter; requests that the transmitter of an AMI meter be disabled; or requests that an AMR meter be removed.

###### (3) Meter Change Out Fee

- (A) A one-time meter change fee will apply for a customer who requests the change-out of an AMR meter. Such fee will be \$225 for a customer who receives both electric and gas service from the Company, or \$100 for a customer who receives only gas service from the Company.
- (B) A customer that has a non-transmitting AMI gas meter, who elects to switch back to AMI metering, will be charged \$55 to reactivate the transmitter.
- (C) A customer who elects to switch back to AMI or AMR metering after requesting the removal of such meter will be reassessed the meter change out fee.

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LEAF: 72  
REVISION: 15  
SUPERSEDING REVISION: 14

#### GENERAL INFORMATION

#### 12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS

##### 12.1 GAS SUPPLY CHARGE

The Gas Supply Charge is applicable to customers taking service under Service Classification Nos. 1 and 2.

The rate for the Gas Supply Charge shall be equal to the Average Cost of Gas used in retail gas operations of Orange and Rockland Utilities, Inc. multiplied by the Factor of Adjustment and rounded to the nearest 0.001 cents per Ccf. The Gas Supply Charge shall also include a surcharge or refund to recover Gas Supply Charge under-recoveries or refund Gas Supply Charge over-collections. Such surcharge or refund shall be calculated in accordance with (E) below.

##### (A) Factor of Adjustment

The Factor of Adjustment, used to adjust the cost of gas to reflect lost and unaccounted for gas, will be updated for each twelve-month period commencing November 1 based upon the average of actual line losses for the preceding five twelve-month periods ending August 31 ("Five Year Average").

##### (B) Conversion Factor

The conversion factor, used to convert the average cost of gas calculated on a Dth basis to an Mcf basis, shall be the estimated Btu content of the gas delivered each month.

##### (C) Average Cost of Gas

Pursuant to the Settlement Agreement adopted by the Commission in its Order Authorizing Merger, issued and effective April 2, 1999 and Confirming Order, issued and effective April 14, 1999 in Case No. 98-M-0961, gas will be purchased under a common supply arrangement for both Consolidated Edison Company of New York and Orange and Rockland Utilities ("Companies"). The arrangement will be administered by a single corporate department or entity for the benefit of the Companies. The department or entity will purchase gas and services for the Companies in a manner that minimizes their total cost.

The Company's monthly average cost of gas applicable to the rates under Service Classification Nos. 1 and 2 shall be based upon the Company's apportioned share of fixed and variable costs and shall be computed as follows:

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**GENERAL INFORMATION**

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.1 GAS SUPPLY CHARGE (Cont'd.)

(C) Average Cost of Gas (Cont'd.)

(1) Fixed Cost

Fixed gas costs include pipeline demand charges, capacity costs associated with Mandatory Capacity Release Service under Service Classification No. 11, supplier gas inventory charges, storage demand charges, and any similar charges that do not vary with the volume of gas purchased except for balancing costs as described in General Information Section No. 12.2(I).

The fixed gas cost of the Companies associated with pipeline capacity, storage capacity, and purchased gas contract entitlements, except costs associated with balancing service, shall be allocated to each company using fixed percentages. The fixed percentages are based on ratios of each Company's forecasted winter peak day capacity requirement to the total forecasted peak day capacity requirement of the Companies. The fixed percentages shall be revised at least annually to become effective each November 1. The Company shall be permitted to make interim revisions to the fixed percentages, if necessary, to reflect a significant shift in peak day capacity requirements between the Companies. The Company shall advise Commission Staff on or before October 1 of each year of any changes to the fixed percentages to be implemented the following November 1.

The Company's apportioned share of fixed costs, determined in the manner set forth above, shall then be reduced by annual estimates of the revenues, fees and charges set forth below and then divided by the forecast quantities of gas to be taken for delivery to the Company's firm sales customers for the 12 calendar months ending the following August 31:

- (a) Revenues from off-system sales, less any associated gas costs;
- (b) Capacity related revenues associated with Service Classification No. 9;
- (c) Transition Surcharge revenues; and
- (d) Revenues associated with the Capacity Release Service Adjustment assessed under General Information Section No. 12.2(F).

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GENERAL INFORMATION

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.1 GAS SUPPLY CHARGE (Cont'd.)

(C) Average Cost of Gas (Cont'd.)

(2) Variable Cost

Variable gas costs include purchased gas cost, storage gas cost, alternate gas supplies, i.e., liquefied natural gas, liquefied propane gas, and propane-air, variable transportation costs, applicable surcharges and taxes, the commodity cost of gas associated with bundled purchases made by the Company including bundled purchases associated with Service Classification No. 11, and the costs associated with risk management programs.

The variable cost of the Companies shall be determined by:

- (i) applying the variable rates and charges of the transporters, storage and peaking providers, and suppliers to the billing determinates associated with transportation, storage and peaking, bundled purchases, and gas supply for the forecasted weather normalized quantities of gas to be taken for delivery to the Companies' firm sales customers during the month in which the gas supply charge will be in effect, adjusted further for the costs associated with risk management programs; and
- (ii) applying the average unit cost of gas in storage at the date of computation to the quantities of gas estimated to be withdrawn from storage for the Companies' firm sales customers during the month in which the gas supply charge will be in effect.

The variable cost shall be allocated between the companies in proportion to their respective monthly firm sales sendout quantities.

The Company's share of the variable cost shall be adjusted as follows:

- (a) The Company's share of the variable cost shall be reduced by all gas costs recovered via the rates and charges for service under Service Classification No. 9 of this Schedule.

**GENERAL INFORMATION**

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.1 GAS SUPPLY CHARGE (Cont'd.)

(C) Average Cost of Gas (Cont'd.)

(2) Variable Cost (Cont'd.)

- (b) The Company's share of the variable cost shall be increased by the replacement cost of fuel established as compensation, under Section 11.1(E)(1) of this Schedule, to customers resulting from the diversion of gas from non-core customers to core customers.

The Company's share of the variable cost, adjusted as described above, shall be divided by the forecasted weather normalized quantities of gas to be taken for delivery to the Company's firm sales customers during the month in which the gas supply charge will be in effect.

(3) Average Cost of Gas

The Average Cost of Gas is the sum of the unit amounts determined in (1) fixed cost and (2) variable cost.

(4) Mcf Conversion

The Average Cost of Gas shall be multiplied by the Conversion Factor in (B) to convert the cost per Dth to a cost per Mcf.

(D) Annual Reconciliation

Actual gas cost recoveries shall be reconciled with actual gas expenses each year, and a surcharge or refund to recover Gas Supply Charge under-recoveries or refund Gas Supply Charge over-collections shall be computed as follows:

- (1) taking the cost of gas, adjusted for supplier refunds, revenues from off-system sales net of any associated gas costs; capacity-related revenues associated with Service Classification No. 9; liquefied propane consumed; Transition Surcharge revenues; and any Over- and Under-delivery Charges assessed under Service Classification Nos. 8 and 13 and the Charge for Unauthorized Use of Gas assessed under Service Classification No. 8; any penalty charges, cash out costs/recoveries and Winter Bundled Sales ("WBS") Service Option recoveries, excluding carrying charges on the cost of WBS gas, associated with Service Classification No. 11;

GENERAL INFORMATION

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.1 GAS SUPPLY CHARGE (Cont'd.)

(D) Annual Reconciliation (Cont'd.)

(1) (Cont'd.)

and Peak Shaving Supply Fees assessed under Service Classification No. 6 as recorded on the Company's books during the determination period, adjusting that cost to reflect a level of purchased gas commensurate with actual sales and the fixed factor of adjustment as described below:

- (a) If the absolute value of the difference between the actual line loss factor ("actual LLF") and Five Year Average (as defined in 12.1(A) above) is less than two standard deviations ("SD") from the Five-Year Average, there is no adjustment to the cost of gas.
- (b) If the actual LLF is greater than the Five-Year Average plus two SD ("Dead Band Upper Limit" or "DBUL"), the cost of gas will be adjusted by the ratio of a Factor of Adjustment ("FOA") based on a LLF equal to the DBUL and the lesser of the Actual FOA or the FOA equal to the DBUL plus two SD, as shown in the following formula:

$$\text{Adjusted Cost of Gas} = \text{Cost of Gas} \times \frac{\text{FOA based on DBUL}}{\text{Lesser of Actual FOA or FOA based on DBUL} + 2 * \text{SD}}$$

- (c) If the actual LLF is less than the Five-Year Average minus two SD ("Dead Band Lower Limit" or "DBLL"), the cost of gas will be adjusted by the ratio of a FOA based on a LLF equal to the DBLL and the greater of the Actual FOA or the FOA equal to the DBLL minus two SD, as shown in the following formula:

$$\text{Adjusted Cost of Gas} = \text{Cost of Gas} \times \frac{\text{FOA based on DBLL}}{\text{Greater of Actual FOA or FOA based on DBLL} - 2 * \text{SD}}$$

In no event shall the FOA based on DBLL or FOA based on DBLL minus 2 SD be less than 1 for purposes of the above calculation.



**GENERAL INFORMATION**

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.1 GAS SUPPLY CHARGE (Cont'd.)

(D) Annual Reconciliation (Cont'd.)

- (2) The amount derived in paragraph (1) of this subdivision shall be adjusted by subtracting therefrom an amount equal to:
  - (a) Gas Supply Charge revenues recorded during the determination period, adjusted to eliminate associated revenue tax recoveries;
  - (b) costs recorded during the determination period assignable to gas sold to customers not subject to the Gas Supply Charge; and
  - (c)
    - (i) the previous year's over-collection including interest, to the extent not refunded, or
    - (ii) adding the previous year's under-collection including interest, to the extent not recovered.
- (3) The amount derived in paragraph (2) of this subdivision shall be divided by the quantities of gas to be sold by the Company to its customers during the surcharge/refund period.
- (4) Surcharge or refund amounts shall bear interest, at a rate prescribed by the Commission, on unamortized balances.
- (5) The determination period to be used in the computation of the surcharge or refund shall be the 12 months ended August 31 of each year. The computation shall be filed with the Commission on or before October 15, and the resulting surcharge or refund shall be effective with the first January billing cycle date.
- (6) Revisions to the annual surcharge/refund adjustment will be permitted during the 12 month period ended August 31 for the purpose of preventing large over-collection or under-collection balances from accruing at August 31, subject to Commission approval.

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INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 77.1  
REVISION: 3  
SUPERSEDING REVISION: 2

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12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.1 GAS SUPPLY CHARGE (Cont'd.)

(E) Statement of Gas Supply Charge

- (1) The Gas Supply Charge computed as herein provided, shall be effective for service rendered on and after the first day of the calendar month following the computation date and shall continue in effect until changed. Gas Supply Charges will be prorated based on the number of days each Gas Supply Charge is in effect during a billing period.
- (2) The Statement of Gas Supply Charge shall be filed with the Public Service Commission and apart from this Rate Schedule not less than three days prior to the date on which it is proposed to be effective. Such Statement will be available to the public at Company offices at which applications for service may be made. Each Statement shall contain:
  - (a) an identification of the schedules and service classifications to which they apply;
  - (b) the date when the rates shall become effective and the period such rates will remain in effect;
  - (c) the present average cost to the utility of gas purchased to serve customers subject to the Gas Supply Charge;
  - (d) the date at which, and the period for which, the average was determined;
  - (e) the present factor of adjustment;
  - (f) the amount per unit of consumption affected;
  - (g) a summary of refunds or surcharges to be applied to the Gas Supply Charge; and
  - (h) the net amount per unit of consumption affected.
- (3) A new statement may be filed on one day's notice to become effective not more than five days after the effective date of the initial statement if the replacement of cost estimates in the initial statement with actual figures results in a change in the average cost of gas of more than five percent.

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INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 79.1  
REVISION: 6  
SUPERSEDING REVISION: 5

#### GENERAL INFORMATION

#### 12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS (Cont'd.)

##### 12.2 MONTHLY GAS ADJUSTMENT (Cont'd.)

##### (B) Transition Adjustment for Competitive Services

##### (1) Applicability

A Transition Adjustment for Competitive Services ("TACS") is applicable to customers taking service under Service Classification Nos. 1, 2, and 6 of this Rate Schedule. Such customers will be assessed the TACS on a per Ccf basis as set forth in the Statement of Monthly Gas Adjustment. The TACS shall be reset annually effective November 1 of each year.

##### (2) Definitions for Purposes of the TACS

"Merchant Function Charge Fixed Component Lost Revenue" shall be equal to a target of \$2,085,890 attributable to the Merchant Function Charge ("MFC") Fixed Components consisting of a) commodity procurement costs (including commodity revenue based allocation of information resources and education and outreach costs); and b) credit and collections costs portions of the MFC, minus the revenues received through the MFC relating to such MFC Fixed Components.

"Billing and Payment Processing Lost Revenue" shall be equal to the total of billing and payment processing charges avoided by retail access customers less billing service charges assessed on Marketers participating in the Company's Gas Transportation Service program and electing the Utility Single Bill Option, less the Company's avoided costs associated with Marketers participating in the Company's Gas Transportation Service Program and electing the Marketer Single Bill Option.

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INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 79.2  
REVISION: 4  
SUPERSEDING REVISION: 3

#### GENERAL INFORMATION

#### 12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS (Cont'd.)

#### 12.2 MONTHLY GAS ADJUSTMENT (Cont'd.)

#### (B) Transition Adjustment for Competitive Services (Cont'd.)

#### (2) Definitions for Purposes of the TACS (Cont'd.)

"Credit and Collections Lost Revenue Associated with Retail Access" shall be equal to a target of \$598,479 attributable to credit and collections costs reflected in the POR discount minus revenues received through the credits and collections component of the POR discount.

"Prior Period Reconciliation" represents the difference between the amount to be recovered through the TACS and the actual amount recovered through the TACS. Any under-recovery or over-recovery resulting from such reconciliation, plus interest (calculated at the Other Customer Capital Rate), shall be included in the calculation of the subsequent year's TACS.

#### (3) Calculation of the TACS

The TACS shall be determined by dividing the sum of the MFC Fixed Component Lost Revenue, Billing and Payment Processing Lost Revenue, Credit and Collections Lost Revenue Associated with Retail Access, and the Prior Period Reconciliation by the forecasted Ccf deliveries to Service Classification Nos. 1, 2, and 6 customers for the twelve-month period for which the TACS is to be effective.

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GENERAL INFORMATION

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.2 MONTHLY GAS ADJUSTMENT (Cont'd.)

(C) Credit/Surcharge for Sharing of Benefits (applicable to Service Classification Nos. 1, 2 and 6)

The Monthly Gas Adjustment applicable to Service Classification ("S.C.") Nos. 1, 2, and 6 shall be adjusted to reflect the net benefits from 1) interruptible (S.C. No. 8) sales and transportation, firm withdrawable transportation and sales (S.C. No. 9), and firm dual fuel (S.C. No. 5) service (collectively "Interruptible Benefits") and 2) transfer of gas to electric generating facilities previously owned by the Company ("Power Generation Benefits"). Such benefits shall be determined as follows:

(1) Interruptible Benefits

Interruptible Benefits shall be defined as (1) total interruptible revenues from S.C. No. 8 minus any associated gas costs and revenue tax surcharge revenues; (2) total firm withdrawable delivery revenues from S.C. No. 9 minus any associated gas costs and revenue tax surcharge revenues; and (3) total firm dual fuel revenues from S.C. No. 5 minus gas costs and revenue tax surcharge revenues.

For each twelve-month period ending October 31, a base rate revenue imputation of \$2,300,000 relating to the Interruptible Benefits described above shall be in effect. Any variance between the actual total Interruptible Benefits and the base rate revenue imputation for each twelve-month period shall be shared 80 percent/20 percent between customers and the Company respectively, in accordance with Appendix L of the Joint Proposal, dated June 29, 2009, and adopted by the Commission in its Order issued and effective October 16, 2009, in Case No. 08-G-1398.

Customers' share of the Interruptible Benefits so determined shall be credited (or surcharged if negative) to S.C. Nos. 1, 2, and 6 customers. The rate of credit (or surcharge) shall be determined by dividing the estimated customer share available to S.C. Nos. 1, 2, and 6 customers for the twelve-month period ending October 31 of each year by the S.C. Nos. 1, 2, and 6 deliveries estimated for that period.

The Company's share of Interruptible Benefits, if any, shall be retained by the Company and shall be excluded from any determination of Company earnings in excess of the level allowed by the Public Service Commission as any of the

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LEAF: 80.1  
REVISION: 15  
SUPERSEDING REVISION: 14

#### GENERAL INFORMATION

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS  
(Cont'd.)

12.2 MONTHLY GAS ADJUSTMENT (Cont'd.)

(C) Credit/Surcharge for Sharing of Benefits (applicable to Service Classification Nos. 1, 2 and 6) (Cont'd.)

(1) Interruptible Benefits (Cont'd)

provisions of Section 66, subsection 20 of the Public Service Law of the State of New York.

(2) Power Generation Benefits

Power Generation Benefits from the transfer of gas to electric generating facilities previously owned by the Company shall be defined as the amount received for the transfer of gas to such facilities, less any associated gas costs.

For each twelve-month period ending October 31, a power generation base rate revenue imputation of \$650,000 shall be in effect. Any variance between the actual total Power Generation Benefits and the power generation base rate revenue imputation for each twelve-month period shall be credited (or surcharged if negative) to S.C. Nos. 1, 2, and 6 customers. The rate of credit (or surcharge) shall be determined by dividing the estimated power generation benefits available to S.C. Nos. 1, 2, and 6 customers for the twelve-month period ending October 31 of each year by the S.C. Nos. 1, 2, and 6 deliveries estimated for that period.

The unit rates as determined in (1) and (2) above will be applied to the Monthly Gas Adjustment. At the end of the fiscal year, the Company will determine the actual benefits accrued and compare this amount to the benefits disbursed to (or recovered from) S.C. Nos. 1, 2, and 6 customers during the fiscal year.

Any difference between the benefits accrued and the benefits disbursed (or recovered) shall be reflected in the estimated credits (or surcharges) for the next fiscal year.

The Company shall modify the unit rates determined as described above if a significant change to its estimates of benefits and/or sales volumes occurs during a fiscal year.

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INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 80.3.2  
REVISION: 7  
SUPERSEDING REVISION: 6

#### GENERAL INFORMATION

12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS (Cont'd.)

12.2 MONTHLY GAS ADJUSTMENT (Cont'd.)

(I) Balancing Charge (applicable to Service Classification Nos. 1, 2 and 6) (Cont'd)

The Company's share of balancing costs shall be divided by the forecast quantities of gas to be taken for delivery to the Company's firm sales and firm transportation customers for the 12 calendar months ending the following August 31. The resulting balancing charge shall be adjusted by an uncollectibles percentage ("UC Percentage") as follows:

Balancing Charge = Balancing Cost / 12 Month Ccf / (1-UC Percentage).

The UC Percentage shall be reset annually effective November 1, based on the Company's actual uncollectibles experience for the twelve-month period ended the previous June 30.

At the end of each twelve-month period commencing November 1, Balancing Charge recoveries, excluding recoveries attributable to the UC Percentage, shall be reconciled with actual balancing costs and any over- or under-recovery shall be refunded or recovered through the Balancing Charge during the next twelve-month period commencing November 1.

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ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 80.4  
REVISION: 6  
SUPERSEDING REVISION: 5

#### GENERAL INFORMATION

#### 12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS (Cont'd.)

##### 12.3 WEATHER NORMALIZATION ADJUSTMENT

A Weather Normalization Adjustment shall be effective for all Service Classification Nos. 1 and 6 - Space Heating Customers and for Service Classification No. 2 - General Service Master Metered Multiple Dwellings, General Service Commercial and General Service Industrial Customers. The Weather Normalization Adjustment will be applied to total gas usage during the period October 1 through May 31 of each year.

##### (A) Definitions

- (1) PBR or pure base rate is the tail block delivery charge set forth in Service Classification Nos. 1, 2 and 6.
- (2) BD or billing days is the actual number of days for which service is being billed.
- (3) HDD or heating degree days are the difference between 63 degrees F. and the average outdoor dry bulb temperature for a day based on readings made every hour on the hour throughout the day. HDD are always zero when that average temperature is above 63 degrees F.
- (4) Commencing November 1, 2015, NHDD or normal heating degree days shall be 4,938 heating degree days, the average for the 10-years ended December 31, 2013.
- (5) AHDD or actual heating degree days are the actual difference between 63 degrees F. and the average outdoor dry bulb temperature for a particular day or days based on readings made every hour on the hour throughout the day. AHDD are always zero when that average temperature is above 63 degrees F.
- (6) HDDF or heating degree day factor is the estimated number of ccf per customer needed to provide space heating for each degree of a degree day based on average usage by customers to which this adjustment applies. The HDDF shall be determined separately for each customer rate classification and shall be revised annually. The HDDF shall be submitted to Staff on or before August 31 for inclusion in the October 1 start date of each year's Weather Normalization Adjustment.

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PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 81.1  
REVISION: 9  
SUPERSEDING REVISION: 8

**GENERAL INFORMATION**

**12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS (Cont'd.)**

**12.4 Merchant Function Charge (MFC)**

**(A) Applicability**

Customers taking service under Service Classification Nos. 1 and 2 of this Rate Schedule shall be subject to a Merchant Function Charge ("MFC"). Separate MFCs will be determined for Service Classification No. 1 and for Service Classification No. 2 of this Rate Schedule and will be applied to all gas volumes sold under such service classifications to recover the costs associated with commodity-related competitive services. Commodity-related costs include commodity procurement costs (including commodity revenue-based allocation of information resources and education and outreach costs), credit and collections costs, gas in storage working capital costs related to firm sales, and commodity-related uncollectibles.

**(B) Fixed MFC Components**

The fixed components of the MFC are as follows:

| <u>Cents per Ccf</u>          |  |                               |              |
|-------------------------------|--|-------------------------------|--------------|
| <u>Service Classification</u> | <u>Commodity Procurement, IR, and Education And Outreach</u> | <u>Credit and Collections</u> | <u>Total</u> |
| Commencing November 1, 2015   |  |                               |              |
| SC No. 1                      | 2.172  | 0.526                         | 2.698        |
| SC No. 2                      | 0.707  | 0.165                         | 0.872        |

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12. ADJUSTMENT OF RATES IN ACCORDANCE WITH CHANGES IN THE COST OF GAS (Cont'd.)

12.4 Merchant Function Charge (MFC) (Cont'd.)

(B) Fixed MFC Components (Cont'd.)

These fixed MFC components shall remain in effect until changed by an order of the Commission.

(C) Determination of MFCs

The MFCs applicable to Service Classification Nos. 1 and 2 customers shall be the sum of (1) the applicable fixed MFC components set forth; (2) a per Ccf charge, determined in accordance with General Information Section 12.2 (D) of this Rate Schedule, to recover gas in storage working capital costs associated with firm sales customers; and (3) the applicable monthly uncollectibles charge ("UC charge") per Ccf to recover the cost of commodity-related uncollectibles.

The monthly UC charge component of the MFC described in (3) above shall be based on the Gas Supply Charge ("GSC") determined in accordance with General Information Section 12.1 of this Rate Schedule, and the uncollectibles percentage ("UC percentage") applicable to Service Classification No. 1 and the UC percentage applicable to Service Classification No. 2. The UC percentages shall be reset annually effective November 1 based on the Company's actual uncollectibles experience applicable to all electric and gas customers eligible for the Company's Purchase of Receivables Program for the twelve-month period ended the previous June 30. The UC charge component of the MFC shall be determined using the following formula rounding to the nearest 0.001 cents per Ccf:

$$\text{UC Charge} = \text{GSC} / (1 - \text{applicable UC percentage}) - \text{GSC}$$

(D) Reconciliation of Fixed MFC Components

Revenues associated with the fixed MFC components shall be reconciled annually in accordance with the operation of the Transition Adjustment for Competitive Services, as set forth in General Information Section 12.2 (B) of this Rate Schedule.

**GENERAL INFORMATION**

15.0 INCREASE IN RATES APPLICABLE IN MUNICIPALITY WHERE SERVICE IS SUPPLIED  
(Cont'd.)

- 15.4 **New York State Tax Law Section 186-a (Gross Receipts Tax), Section 20-b of the General City Law, and Section 5-530 of the Village Law** - For the purpose of this provision, the following definitions apply. The term "commodity rates and charges" shall mean the "Gas Supply Charge" as set forth in General Information Section 12.1 of this Rate Schedule applicable to customers taking service under Service Classifications Nos. 1 and 2 of this Rate Schedule; the "Average Commodity Cost of Gas" used in establishing the "Minimum Allowable Unit Charge" as set forth under Service Classification Nos. 5 and 7 of this Rate Schedule; the "Over- and Under-delivery Charges", the "Penalty Charge", the "Emergency Service Charge", the "Marginal Cost Charge", and the "Real-time Value Component" as set under Service Classifications Nos. 8, 9, and 14 of this Rate Schedule, as applicable; all of the charges set forth under Service Classifications Nos. 11 and 13 of this Rate Schedule; and the special charges set forth in the General Information Section of this Rate Schedule. The term "delivery rates and charges" shall mean all other rates and charges.

The tax expense shall be recovered through separate residential and non-residential surcharge factors applicable to the delivery rates and charges and surcharge factors applicable to the commodity rates and charges. The commodity and delivery rates and charges shall be divided by the applicable surcharge factors for the appropriate municipality.

- 15.5 **Statement of Increase in Rates and Charges** - The applicable tax surcharge factors shall be set forth on the "Statement of Increase in Rates and Charges" (the "Statement") filed with the Commission. Whenever there is a change in a rate of tax imposed on the Company or the amount to be collected or reconciled, the Company shall file with the Commission a new Statement reflecting such new surcharge factors. Such Statement shall be filed not less than fifteen (15) business days before the date on which the Statement is proposed to be effective, which shall be no sooner than the date of the tax enactment to which the Statement responds, and no sooner than the date when the tax enactment is filed with the Secretary of State. Such new surcharge factors shall apply to bills that are rendered on and after the effective date of the Statement. Such Statements shall be canceled not more than five (5) business days after the tax enactment either ceases to be effective or is modified so as to reduce the tax rate. Such Statement will be available to the public at Company offices at which application for service may be made.

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LEAF: 94.9  
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GENERAL INFORMATION

SERVICE CLASSIFICATION RIDERS:

RIDER B (Continued)

ELIGIBILITY: (Continued)

service under this Rider in less than one year. Such allowance will be contingent on the customer reasonably demonstrating to the Company's satisfaction that the condition(s) that prevented the customer from maintaining an Annual Load Factor of at least 50 percent has been corrected and/or is not likely to recur in the next annual determination period.

RATE - MONTHLY:

Customers served under Rate Schedule I or Rate Schedule II of this Rider will be subject to the higher of the Delivery Charges or the Monthly Minimum Charge determined in the manner set forth below.

(1) Delivery Charges

*Rate Schedule I* - Applicable to customers whose Distributed Generation Facility has a rated capacity of less than 5 MegaWatts.

*Rate IA* - Applicable to customers whose Distributed Generation Facility has a rated capacity of 0.25 MegaWatt or less.

| <u>Usage Charge</u>       | <u>Summer Months*</u> | <u>Winter Months*</u> |
|---------------------------|-----------------------|-----------------------|
| First 3 Ccf or less.....@ | \$148.31              | \$148.31              |
| Over 3 Ccf.....@          | 23.118 ¢ per Ccf      | 28.697 ¢ per Ccf      |

*Rate IB* - Applicable to customers whose Distributed Generation Facility has a rated capacity greater than 0.25 MegaWatt but less than or equal to 1 MegaWatt.

| <u>Usage Charge</u>       | <u>Summer Months*</u> | <u>Winter Months*</u> |
|---------------------------|-----------------------|-----------------------|
| First 3 Ccf or less.....@ | \$251.86              | \$251.86              |
| Over 3 Ccf.....@          | 23.118 ¢ per Ccf      | 28.697 ¢ per Ccf      |

\*Summer Months are April through October, inclusive; Winter Months are November through March, inclusive.

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ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 94.10  
REVISION: 9  
SUPERSEDING REVISION: 8

GENERAL INFORMATION

SERVICE CLASSIFICATION RIDERS:

RIDER B (Continued)

RATE - MONTHLY: (Continued)

(1) Delivery Charges (Continued)

*Rate IC* - Applicable to customers whose Distributed Generation Facility has a rated capacity greater than 1 MegaWatt but less than or equal to 2 MegaWatts.

| <u>Usage Charge</u>       | <u>Summer Months*</u> | <u>Winter Months*</u> |
|---------------------------|-----------------------|-----------------------|
| First 3 Ccf or less.....@ | \$383.38              | \$383.38              |
| Over 3 Ccf.....@          | 23.118 ¢ per Ccf      | 28.697 ¢ per Ccf      |

*Rate ID* - Applicable to customers whose Distributed Generation Facility has a rated capacity greater than 2 MegaWatts but less than 5 MegaWatts.

| <u>Usage Charge</u>       | <u>Summer Months*</u> | <u>Winter Months*</u> |
|---------------------------|-----------------------|-----------------------|
| First 3 Ccf or less.....@ | \$486.93              | \$486.93              |
| Over 3 Ccf.....@          | 23.118 ¢ per Ccf      | 28.697 ¢ per Ccf      |

*Rate Schedule II* - Applicable to customers whose Distributed Generation Facility has a rated capacity of 5 MegaWatts or greater, but less than 50 MegaWatts.

| <u>Usage Charge</u>       | <u>Summer Months*</u> | <u>Winter Months*</u> |
|---------------------------|-----------------------|-----------------------|
| First 3 Ccf or less.....@ | \$ 55.97              | \$ 55.97              |
| Over 3 Ccf.....@          | 4.623 ¢ per Ccf       | 5.740 ¢ per Ccf       |

Contract Demand Charge - per Ccf of contract demand, as described in the "Determination of Contract Demand" section of this Rider.

Contract Demand Ccf.....@ \$40.89 per Ccf

\*Summer Months are April through October, inclusive; Winter Months are November through March, inclusive.

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(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 94.16  
REVISION: 12  
SUPERSEDING REVISION: 11

GENERAL INFORMATION

SERVICE CLASSIFICATION RIDERS:

RIDER C (Continued)

**ELIGIBILITY:**

Available to any residential customer who is eligible to take service under Service Classification Nos. 1 or 6 of this Rate Schedule, upon written application and acceptance by the Company, subject to the provisions of this Rider and the applicable provisions of the customer's otherwise applicable service classification.

Prior to the commencement of service hereunder, the customer shall provide the Company with a reasonable estimate of customer's Winter Peak Day Gas Usage and the customer's annual gas usage during the first year of operation of the customer's Distributed Generation Facility, with the first year commencing after a three-month start-up phase ("the first year"). In the event a customer does not provide the Company with the required information, the Company will attempt to estimate the customer's Annual Load Factor using the best available information.

The customer's Annual Load Factor shall be computed after the first fifteen monthly billing periods hereunder (based on the most recent 12 monthly billing periods) and annually thereafter for the purpose of data collection and reporting requirements of the Commission.

**RATE - MONTHLY:**

The rates and charges set forth below will apply to the customer's total monthly-metered gas usage.

(1) Delivery Charges

Usage Charge

First 3 Ccf or less.....@ \$38.18  
Over 3 Ccf.....@ 21.655 ¢ per Ccf

(2) Other Applicable Charges

In addition to the above Delivery Charges, the applicable rate and other provisions of the customer's otherwise applicable service classification shall apply to service rendered hereunder.

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PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 94.18  
REVISION: 6  
SUPERSEDING REVISION: 5

**GENERAL INFORMATION**

**SERVICE CLASSIFICATION RIDERS:**

**RIDER D**

**NEW YORK STATE ENERGY RESEARCH AND DEVELOPMENT AUTHORITY LOAN INSTALLMENT PROGRAM**

**Applicable to Service Classification Nos. 1, 2, 5, 6, 8, and 9**

Pursuant to the Power New York ("PNY") Act of 2011 (L. 2011, c.388), the New York State Energy Research and Development Authority or its designated agent ("NYSERDA") will administer a loan program for qualifying residential and non-residential customers for the installation of qualified energy efficiency services (as that term is defined in subsection 1891(12) of the Public Authorities Law) on a customer's property. Beginning no later than May 30, 2012, installments for such loans will be shown on and collected through the customer's utility bill except as provided below. Customers shall repay the loan installment amounts on their utility cycle bills.

**ELIGIBILITY:**

As set forth in the PNY Act of 2011, the Company will bill and collect NYSERDA Loan Installment amounts on a customer's utility bill when notified by NYSERDA that these NYSERDA Loan Installments apply to the customer's utility account. Unless otherwise precluded by law, participation in the NYSERDA Loan Installment program shall not affect a customer's eligibility for any rebate or incentive offered by the Company. In order to comply with the requirements set forth in the PNY Act of 2011, the Company will provide NYSERDA, or its agents, certain customer information and take other actions for purposes of the NYSERDA Loan Installment Program.

Customers will be eligible on a first-come, first-served basis, provided that the number of customers taking service under this Rider does not exceed one-half of one percent of the total 2011 customer population as reported to the Commission for purposes of calculating the Company's complaint performance rate as of December 31, 2011.

**BILLING, COLLECTIONS, AND PAYMENT:**

Beginning no later than the second cycle bill after the Company receives from NYSERDA a valid customer account number, monthly NYSERDA loan installment amount, and number of loan installment amounts to be billed, each cycle bill issued to the customer shall include the monthly loan installment amount until the number of loan installments billed equals the number of loan installment amounts to be billed or the account is closed, whichever occurs first.

Issued By: Timothy Cawley, President, Pearl River, New York  
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PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 94.25  
REVISION: 2  
SUPERSEDING REVISION: 1

GENERAL INFORMATION

SERVICE CLASSIFICATION RIDERS:

RIDER E

EXCELSIOR JOBS PROGRAM (Continued)

**RATES: (Continued)**

For purposes of this Rider, percentage reductions will be applied to monthly Service Classification No. 2 and Service Classification No. 6 Rate Schedule IB and II delivery charges, before application of the Increase in Rates and Charges (described in General Information Section No. 16).

Incremental Billing Determinants for EJP customers are not subject to the Revenue Decoupling Mechanism Adjustment (described in General Information Section No. 25).

The Company will bill the EJP customer based on the lower results of using the discounts below or the standard rates that would otherwise be applicable notwithstanding participation in EJP. For customers who commenced service under Rider E prior to November 1, 2015, the EJP discount is 0 percent. For customers commencing service under Rider E on or after November 1, 2015, the EJP discount is 13.4%.

To the extent that marginal delivery costs change over time, the Company may file amended discounts with the Commission for its review and approval.

**TERM:**

Customers will be eligible for EJP rates specified under this Rider for up to ten consecutive twelve month periods. Customers who discontinue service under this Rider to commence service under Rider B will not be eligible thereafter to receive service under this Rider.

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INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 112  
REVISION: 11  
SUPERSEDING REVISION: 10

#### GENERAL INFORMATION

##### 23. System Benefits Charge ("SBC")

The SBC will be applied to the Ccf usage on the bills of all customers taking service under Service Classification Nos. 1, 2 and 6 of this Schedule. The SBC will be determined annually and be designed to recover the costs of programs approved for SBC funding by the Commission.

Pursuant to the Commission's June 23, 2008 Order in Case No. 07-M-0548, the SBC shall be established to collect \$116,755 for the fourth quarter of 2008, and \$467,019 for each of the three years beginning 2009. In addition, pursuant to the Commission's Orders dated October 23, 2009 and January 4, 2010 in Case 08-E-1127 et al., Order dated June 24, 2010 in Case 07-M-0548, Order dated December 30, 2010 in Case Nos. 10-M-0457 and 05-M-0090, and Order dated October 25, 2011 in Case 07-M-0548, the SBC is expected to collect the following amounts during the years 2010 through 2018:

|      |             |      |             |
|------|-------------|------|-------------|
| 2010 | \$1,318,203 | 2015 | \$3,058,217 |
| 2011 | 2,297,462   | 2016 | 1,875,895   |
| 2012 | 636,001     | 2017 | 998,183     |
| 2013 | 1,445,534   | 2018 | 1,074,336   |
| 2014 | 2,893,018   |      |             |

A reconciliation of annual SBC program costs and recoveries through the SBC (eleven months actual, one month forecast) will be submitted by the Company to the Commission on or before December 15 of each year. Any over- or under-collections for each calendar year through 2017 will be reconciled and included in the subsequent year's amount to be collected, commencing January 1 of each year. Any over- or under-collections during 2018 will be reconciled and credited to or collected from customers as directed by the Commission.

Not less than fifteen days prior to a proposed change in the SBC, a Statement showing the SBC and the effective date will be filed with the Commission apart from this Schedule. Such Statement will be available to the public at Company offices at which applications for service may be made. The SBC will remain in effect until changed as authorized by the Commission.

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## GENERAL INFORMATION

### 25. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT

Actual delivery revenues for certain customer classes are subject to reconciliation through an RDM Adjustment based on a revenue per customer ("RPC") methodology. Under the RPC methodology, Actual Delivery Revenue is compared, on an annual basis, with an annual Delivery Revenue Target equal to the product of the average number of customers and an annual RPC Target for each customer group subject to the RDM.

#### (A) Applicability

The RDM Adjustment is applicable to Service Classification Nos. 1, 2, and 6. For RDM purposes, these service classifications shall be assigned to service classification groups as follows:

Group A - Service Classification No. 1 and Service Classification No. 6 Rate Schedule IA customers.

Group B - Service Classification No. 2 and Service Classification No. 6 Rate Schedule IB and Rate Schedule II customers.

The RDM is not applicable to customers taking service under Riders B and C, and usage above the Baseline Billing Determinants for customers taking service under Rider E.

#### (B) Actual Delivery Revenue

Actual Delivery Revenue, determined for each customer group, will be calculated as the sum of billed revenue derived from: a) delivery charges as defined in Service Classification Nos. 1 and 2; b) transportation charges as defined in Service Classification No. 6; and c) the Weather Normalization Adjustment as described in General Information Section 12.3. Actual Delivery Revenues will not include revenues derived from the RDM Adjustment described below. Actual Delivery Revenues in November 2015 will be adjusted upward to reverse the effect of proration between old and new rates in the actual revenues.

#### (C) Delivery Revenue Targets

RPC Targets are set for the 12-month periods beginning every November 1 based on the respective period's total (billed and unbilled) delivery revenues (revenues associated with delivery charges as defined in Service Classification Nos. 1 and 2 and revenues associated with transportation charges as defined in Service Classification No. 6)

GENERAL INFORMATION

25. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT (Continued)

(C) Delivery Revenue Targets (Continued)

divided by the average number of customers for the period.  
The RPC Targets for each customer group included in the RDM are listed below.

|                            | <u>Group A</u> | <u>Group B</u> |
|----------------------------|----------------|----------------|
| Effective November 1, 2015 | \$966.15       | \$3,291.88     |

At the conclusion of each 12-month period ending October 31, a Delivery Revenue Target for each customer group will be computed by multiplying the RPC Target by the actual average number of customers for the period.

Adjustments to the Delivery Revenue Targets may be necessary if new legislation or regulation results in a change in delivery revenues for some or all service classifications included in the RDM.

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 113.4  
REVISION: 2  
SUPERSEDING REVISION: 1

#### GENERAL INFORMATION

#### 25. REVENUE DECOUPLING MECHANISM ("RDM") ADJUSTMENT (Continued)

(E) Interim RDM Adjustment

The Company will track delivery revenue excess/shortfalls on a monthly basis and may implement Interim RDM Adjustments at any time in order to minimize the annual RDM Adjustment. The procedures for the Interim RDM Adjustments will follow the same procedures for interim Gas Supply Charge adjustments. Revenues associated with Interim RDM Adjustments will be included in the annual RDM reconciliation.

(F) Partial Year RDM

If the Company files for new base rates to be effective on a date other than November 1 of any year beyond 2016, then for purposes of reconciling the RDM, Adjusted RPC Targets for the partial rate year will be determined as follows. Actual Delivery Revenues for each customer group for the months comprising the partial rate year period will be divided by the Actual Delivery Revenues for the twelve-month period ended in the same month as the partial rate year period. This creates a factor for each customer group that is multiplied by the RPC Target for the group to create an Adjusted RPC Target. For each customer group, the Adjusted RPC Target will then be multiplied by the average number of customers for the partial rate year to determine the Delivery Revenue Target for the partial rate year. For each customer group, Actual Delivery Revenue for the partial rate year will be compared with the partial rate year Delivery Revenue Target to determine the delivery revenue excess or shortfall to be refunded to or recovered from customers through the RDM Adjustment.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

**SERVICE CLASSIFICATION NO. 1**

**APPLICABLE TO USE OF SERVICE FOR:**

Residential and Space Heating service in the entire territory subject to the restrictions described in General Information Section 11. The total hourly input of a Commercial or Industrial Customer's space heating equipment shall not be more than 500,000 Btu except that the upper limit may be 1,000,000 Btu in the case of space heating service to Churches, Schools and Hospitals.

**CHARACTER OF SERVICE:**

Continuous; natural gas (or, in the case of emergency or for economy of operation, a mixture of natural and liquefied petroleum gas) of a Btu content per cubic foot of not less than 1,000 Btu on a monthly average, supplied at pressures within the limits prescribed in Title 16 Public Service, Part 255.60, the official compilation, Codes, Rules and Regulations of the State of New York.

**RATE - MONTHLY:**

(1) Delivery Charge

|                           |                  |
|---------------------------|------------------|
| First 3 Ccf or less.....@ | \$26.00          |
| Next 47 Ccf.....@         | 61.330 ¢ per Ccf |
| All over 50 Ccf.....@     | 59.028 ¢ per Ccf |

(2) Gas Supply Charge

The Gas Supply Charge as described in General Information Section 12.1 shall apply to all gas sold under this Service Classification.

(3) Merchant Function Charge

The Merchant Function Charge as described in General Information Section 12.4 shall apply to all gas sold under this Service Classification.

(4) Monthly Gas Adjustment

The Monthly Gas Adjustment as described in General Information Section 12.2 shall apply to all gas sold under this Service Classification.

(5) Unauthorized Use of Gas

As explained in General Information Section 11.1.

(6) Billing and Payment Processing Charge

A billing and payment charge shall be assessed in accordance with General Information Section 6.5.

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 115  
REVISION: 15  
SUPERSEDING REVISION: 14

**SERVICE CLASSIFICATION NO. 1 (Cont'd.)**

**RATE - MONTHLY: (Continued)**

- (7) System Benefits Charge  
The System Benefits Charge as described in General Information Section 23 shall apply to all gas sold under this Service Classification.
- (8) Temporary State Assessment Surcharge  
The Temporary State Assessment Surcharge as described in General Information Section 24 shall apply to all gas sold under this Service Classification.
- (9) Revenue Decoupling Mechanism Adjustment  
The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section 25 shall apply to gas sold under this Service Classification.
- (10) Increase in Rates and Charges  
The rates and charges under this Service Classification will be increased pursuant to General Information Section 15.

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to late payment charge in accordance with provisions of General Information Section 6.6. If bill is not paid, service may be discontinued in accordance with provisions of General Information Section 9.1 and 9.2.

**TERM:**

Terminable at any time unless a specified period is required under a main extension agreement.

**SPECIAL PROVISIONS:**

Budget Billing (Optional)

Any residential customer or customer who is a condominium association or cooperative housing corporation taking service hereunder, and any other customer who has taken service hereunder for at least twelve months, may, upon request, be billed monthly in accordance with the budget billing plan provided for in General Information Section 6 of this tariff.

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(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 116  
REVISION: 25  
SUPERSEDING REVISION: 24

**SERVICE CLASSIFICATION NO. 2**

**APPLICABLE TO USE OF SERVICE FOR:**

General service in the entire territory subject to the restrictions described in General Information Section 11.

**CHARACTER OF SERVICE:**

Continuous; natural gas (or, in the case of emergency or for economy of operation, a mixture of natural and liquefied petroleum gas) of a Btu content per cubic foot of not less than 1,000 Btu on a monthly average, supplied at pressures within the limits prescribed in Title 16 Public Service, Part 255.60, the official compilation, Codes, Rules and Regulations of the State of New York.

**RATE - MONTHLY:**

(1) Delivery Charge

|          |                     |                  |
|----------|---------------------|------------------|
| First    | 3 Ccf or less.....@ | \$40.00          |
| Next     | 47 Ccf.....@        | 43.526 ¢ per Ccf |
| Next     | 4,950 Ccf.....@     | 41.790 ¢ per Ccf |
| All over | 5,000 Ccf.....@     | 36.955 ¢ per Ccf |

(2) Gas Supply Charge

The Gas Supply Charge as described in General Information Section 12.1 shall apply to all gas sold under this service classification.

(3) Merchant Function Charge

The Merchant Function Charge as described in General Information Section 12.4 shall apply to all gas sold under this Service Classification.

(4) Monthly Gas Adjustment

The Monthly Gas Adjustment as described in General Information Section 12.2 shall apply to all gas sold under this Service Classification.

(5) Unauthorized Use of Gas

As explained in General Information Section 11.1.

(6) Billing and Payment Processing Charge

A billing and payment charge shall be assessed in accordance with General Information Section 6.5.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 117  
REVISION: 13  
SUPERSEDING REVISION: 12

**SERVICE CLASSIFICATION NO. 2 (Cont'd.)**

**RATE - MONTHLY: (Continued)**

(7) System Benefits Charge

The System Benefits Charge as described in General Information Section 23 shall apply to all gas sold under this Service Classification.

(8) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section 24 shall apply to all gas sold under this Service Classification.

(9) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section 25 shall apply to gas sold under this Service Classification.

(10) Increase in Rates and Charges

The rates and charges under this Service Classification will be increased pursuant to General Information Section 15.

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to late payment charge in accordance with provisions of General Information Section 6.6. If bill is not paid, service may be discontinued in accordance with provisions of General Information Section 9.1 and 9.2.

**TERM:**

Terminable at any time unless a specified period is required under a main extension agreement.

**SPECIAL PROVISIONS:**

Budget Billing (Optional)

Any condominium association or cooperative housing corporation taking service hereunder, and any other customer who has taken service hereunder for at least twelve months, may, upon request, be billed monthly in accordance with the budget billing plan provided for in General Information Section 6 of this tariff.

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(Name of Officer, Title, Address)



|   |                       |     |
|---|-----------------------|-----|
| PSC NO. 4 GAS                           | LEAF:                 | 118 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 10  |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 9   |

**SERVICE CLASSIFICATION NO. 3**

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |     |
|---|-----------------------|-----|
| PSC NO. 4 GAS                           | LEAF:                 | 119 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 9   |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 8   |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |     |
|---|-----------------------|-----|
| PSC NO. 4 GAS                           | LEAF:                 | 120 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 8   |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 7   |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |     |
|---|-----------------------|-----|
| PSC NO. 4 GAS                           | LEAF:                 | 121 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 8   |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 7   |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |     |
|---|-----------------------|-----|
| PSC NO. 4 GAS                           | LEAF:                 | 122 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 7   |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 6   |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |       |
|---|-----------------------|-------|
| PSC NO. 4 GAS                           | LEAF:                 | 122.1 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 6     |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 5     |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |         |
|---|-----------------------|---------|
| PSC NO. 4 GAS                           | LEAF:                 | 122.1.1 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 2       |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 1       |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

|   |                       |       |
|---|-----------------------|-------|
| PSC NO. 4 GAS                           | LEAF:                 | 122.2 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 6     |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 5     |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)



|   |                       |       |
|---|-----------------------|-------|
| PSC NO. 4 GAS                           | LEAF:                 | 122.3 |
| ORANGE AND ROCKLAND UTILITIES, INC.     | REVISION:             | 2     |
| INITIAL EFFECTIVE DATE: January 1, 2015 | SUPERSEDING REVISION: | 1     |

SERVICE CLASSIFICATION NO. 3 (Cont'd.)

(Service Classification No. 3 is hereby canceled)

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 126  
REVISION: 5  
SUPERSEDING REVISION: 4

**SERVICE CLASSIFICATION NO. 5**

**APPLICABLE TO USE OF SERVICE FOR:**

General service in the entire territory to any customer with installed dual-fuel capability sufficient to serve customer's entire needs, subject to the restrictions provided for in General Information Section 11. (See Special Provision A)

**CHARACTER OF SERVICE:**

Continuous; natural gas (or in the case of emergency or for economy of operation, a mixture of natural and liquefied petroleum gas) of a Btu content per cubic foot of not less than 1,000 Btu on a monthly average, supplied at pressure within the limits prescribed in Title 16 Public Service, Part 255.60, the official compilation, Codes, Rules and Regulations of the State of New York.

**RATE - MONTHLY:**

(1) Unit Charge

A rate per 100 cubic feet (Ccf) shall be established for each of the dual fuel customer categories, at the Company's discretion, each month and shall be applied to all gas sold under each category of this Service Classification. The dual fuel customer categories are based on the customer's alternate fuel type as follows:

Category A - No. 6 Oil, 2% sulfur content or higher  
Category B - No. 6 Oil, less than 2% sulfur content  
Category C - All Other

The rates shall be filed with the Commission and be available for public inspection, at Company offices where applications for service may be made, at least three working days prior to the first day of the billing period for which the rates shall apply.

The Unit Charge shall not be less than the "Average Cost of Gas" times the "Factor of Adjustment," both as defined in General Information Section 12.1 of this tariff.

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(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 127  
REVISION: 8  
SUPERSEDING REVISION: 7

**SERVICE CLASSIFICATION NO. 5 (Cont'd.)**

**RATE - MONTHLY: (Cont'd.)**

(1) Unit Charge (Cont'd.)

The Unit Charge shall not be greater than the sum of (i) the lowest per unit delivery charge for service under Service Classification No. 2, plus (ii) the gas supply charge, monthly gas adjustment, and merchant function charge applicable to Service Classification No. 2, exclusive of any supplier refunds.

(2) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section 24 shall apply to all gas delivered under this Service Classification.

(3) Increase in Rates and Charges

The rates and charges under this Service Classification, including the unit charge and the minimum charge will be increased by a tax factor pursuant to General Information Section 15.

**STATEMENT OF DUAL FUEL GAS RATE:**

Not less than three working days prior to the first day of each billing period, the Company shall file with the Commission a statement showing the Maximum Allowable Unit Charge, Minimum Allowable Unit Charge, the actual Unit Charges to the billed, any Refunds, the Net Billing Rate, and the Effective Charges including Part (2) of RATE - MONTHLY as provided for above.

**MINIMUM CHARGE:**

\$420 for the initial term and \$35 per month thereafter, plus revenue tax surcharges for both the initial term and thereafter.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 130  
REVISION: 22  
SUPERSEDING REVISION: 21

SERVICE CLASSIFICATION NO. 6 (Cont'd.)

RATE - MONTHLY:

(1) Transportation Charge

Rate Schedule IA: Applicable to any customer otherwise eligible for Service Classification No. 1 and:

- a) is a member of an aggregated group, or
- b) is an individual customer whose annual usage is less than 5,000 Mcf.

|       |                     |                  |
|-------|---------------------|------------------|
| First | 3 Ccf or less.....@ | \$26.00          |
| Next  | 47 Ccf.....@        | 61.330 ¢ per Ccf |
| Over  | 50 Ccf.....@        | 59.028 ¢ per Ccf |

Rate Schedule IB: Applicable to any customer otherwise eligible for Service Classification No. 2 and:

- a) is a member of an aggregated group, or
- b) is an individual customer whose annual usage is less than 5,000 Mcf.

|       |                     |                  |
|-------|---------------------|------------------|
| First | 3 Ccf or less.....@ | \$40.00          |
| Next  | 47 Ccf.....@        | 43.526 ¢ per Ccf |
| Next  | 4950 Ccf.....@      | 41.790 ¢ per Ccf |
| Over  | 5,000 Ccf.....@     | 36.955 ¢ per Ccf |

Rate Schedule II:

Applicable to any customer that is not a member of an aggregated group and whose usage exceeds 5,000 Mcf in the previous consecutive twelve-month period. Customers using less than 5,000 Mcf in a consecutive twelve-month period shall be transferred to Rate Schedule I.

|       |                       |                  |
|-------|-----------------------|------------------|
| First | 100 Ccf or less.....@ | \$255.18         |
| Over  | 100 Ccf.....@         | 36.955 ¢ per Ccf |

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(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 130.1  
REVISION: 4  
SUPERSEDING REVISION: 3

SERVICE CLASSIFICATION NO. 6 (Cont'd.)

RATE - MONTHLY:

(2) Standard Service Option or Winter Bundled Sales Service Option

Upon applying for firm transportation service under Service Classification No. 6, a customer must elect either the Standard Service Option or Winter Bundled Sales Service Option.

(A) Standard Service Option

The Standard Service Option provides for a Seller to deliver gas to the Company's citygate on behalf of all of its customers in the Seller's Aggregation Group based on the customers' average daily usage for the same month last year, weather normalized and restated on a calendar month basis, with the Company redelivering the gas to the Seller's customers on an as needed basis.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 131  
REVISION: 11  
SUPERSEDING REVISION: 10

SERVICE CLASSIFICATION NO. 6 (Cont'd.)

RATE - MONTHLY: (Cont'd.)

(2) Standard Service Option or Winter Bundled Sales Service Option  
(Cont'd.)

(B) Winter Bundled Sales Service Option

The Winter Bundled Sales Service Option provides for a Seller to deliver gas to the Company's citygate on behalf of all customers in the Seller's Aggregation Group based on the customers' average daily usage for the same month last year, weather-normalized, with the Company redelivering the gas to the Seller's customers on an as-needed basis, except that a portion of the Seller's customers total gas requirements during the period November through March (winter period) shall include an amount of WBS gas purchased by the Seller from the Company in accordance with and at the rates set forth in Service Classification No. 11 of this Rate Schedule.

(C) Peak Shaving Supply Fee

Customers that elect either the Standard Service Option or the Winter Bundled Sales Service Option will be assessed the Peak Shaving Supply Fee when propane is used by the Company to meet the system requirements of all firm sales and transportation customers. Customers will be assessed the Peak Shaving Supply Fee based on the customer's Ccfs of annual usage to recover the cost of any propane used by the Company. The Peak Shaving Supply Fee shall be determined by dividing the cost of propane used in any twelve-month (12) period by the quantity of gas delivered to Service Classification Nos. 1, 2, 5 and 6, during the same period, all as set forth in the determination of the Company's Monthly Gas Adjustment.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 132  
REVISION: 11  
SUPERSEDING REVISION: 10

**SERVICE CLASSIFICATION NO. 6 (Cont'd.)**

**RATE - MONTHLY: (Cont'd.)**

- (2) Standard Service Option or Winter Bundled Sales Service Option  
(Cont'd.)

(D) The Peak Shaving Supply Fee in 2(C) shall be shown as a separate line item in the Statement of Monthly Gas Adjustments as filed with the Commission each month.

- (3) Revenue Decoupling Mechanism Adjustment

The provisions of the Company's Revenue Decoupling Mechanism Adjustment as described in General Information Section 25 shall apply to gas delivered under this Service Classification.

- (4) Increase in Rates and Charges

(A) The provisions of the Company's Monthly Gas Adjustment as described in General Information Section No. 12 shall apply to all volumes delivered under this Service Classification.

(B) During the period October 1 through May 31 of each year, all volumes of gas used under this Service Classification shall be assessed the Weather Normalization Adjustment pursuant to General Information Section 12.3.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 133  
REVISION: 24  
SUPERSEDING REVISION: 23

SERVICE CLASSIFICATION NO. 6 (Cont'd.)

RATE - MONTHLY: (Cont'd.)

(4) Increase in Rates and Charges (Cont'd.)

- (C) A billing and payment processing charge of \$1.02 per billing cycle shall apply to customers electing the Two Separate Bills billing option under General Information Section 6.5 (2)(B) of this Rate Schedule. This charge will be applied only once to a dual service customer bill.
- (D) The System Benefits Charge as described in General Information Section 23 shall apply to all gas volumes delivered under this Service Classification.
- (E) The Temporary State Assessment Surcharge as described in General Information Section 24 shall apply to all gas delivered under this Service Classification.
- (F) All rates and charges under this Service Classification will be increased pursuant to General Information Section 15.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)



PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 134  
REVISION: 6  
SUPERSEDING REVISION: 5

**SERVICE CLASSIFICATION NO. 7**

**APPLICABLE TO USE OF SERVICE FOR:**

Service in the entire territory to any customer for the sole purpose of fueling motor vehicles subject to interruption at any time at the Company's option upon not less than one hour's notice. Service for uncompressed gas shall be separately metered from all other service taken and shall not be combined with use under any other Service Classification of this Schedule.

**CHARACTER OF SERVICE:**

Interruptible; natural gas of a Btu content per cubic foot of not less than 1,000 Btu on a monthly average, supplied at pressures available at customer's location and within the limits prescribed in Title 16 Public Service, Part 255.60, the official compilation, Codes, Rules and Regulations of the State of New York. Interruptible; compressed gas for fueling motor vehicles at Company locations.

**RATE - MONTHLY:**

(1) Unit Charge

Rate I - Uncompressed Gas Vehicle Rate

Charges per 100 cubic feet (Ccf) shall be established each month and shall be applied to gas sold hereunder. The charges shall be filed with the Commission and be available for public inspection, at Company offices where applications for service may be made, not less than three working days prior to the beginning of the billing period for which the charges shall be effective.

The unit charges, in cents per 100 cubic feet, shall be (i) the average price in cents per gallon paid by the Company for unleaded gasoline during the second previous month, minus (ii) all taxes included in that average price, minus (iii) a differential as provided for below, divided by (iv) a factor of 1.100 Ccf per gallon except that:

- (a) the unit charges shall not be less than the Supplemental Sales Supply Charge as set forth on the "Statement of Interruptible Transportation and Supplemental Sales" filed with the Commission each month plus 5.000 cents per Ccf; and
- (b) the unit charges shall not be greater than the sum of (1) the lowest per unit delivery charge for service under Service Classification No. 2 of this Schedule, plus (ii) the gas supply charge and monthly gas adjustment applicable to Service Classification No. 2.

The differential for service during the initial term shall be 35.000 cents per gallon. Thereafter, the differential shall be 25.000 cents per gallon.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 135  
REVISION: 3  
SUPERSEDING REVISION: 2

**SERVICE CLASSIFICATION NO. 7 (Cont'd.)**

**RATE - MONTHLY:** (Cont'd.)

Rate II - Compressed Gas Vehicle Rate

This rate is applicable to customers who purchase Compressed Natural Gas (CNG) at compression stations owned and operated by the Company.

Rate II will be established monthly at the discretion of the Company and published in the Statement of Gas Vehicle Rate, as described below. At no time shall Rate II be less than the cost of gas applicable to firm customers and the sum of the compressor electric running costs and one cent per Ccf.

(2) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section 24 shall apply to all gas delivered under this Service Classification.

(3) Increase in Rates and Charges

- (a) The rates and charges under this Service Classification, including the Unit Charge and the Minimum Charge, will be increased by a tax factor pursuant to General Information Section 15.
- (b) Any Federal, State and/or local taxes required to be collected by the Company on sales of natural gas for use in motor vehicles shall be charged for all sales made hereunder.

**STATEMENT OF GAS VEHICLE RATE:**

Not later than three working days prior to the beginning of each billing period, the Company shall file with the Commission a statement showing the average price paid by the Company for gasoline during the previous month, the Unit Charges, the Minimum and Maximum Allowable Unit Charges and the Effective Charges, including the Revenue Tax Surcharges provided for in Part 3(a) of RATE - MONTHLY, and the Compressed Gas Vehicle Rate.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 136  
REVISION: 2  
SUPERSEDING REVISION: 1

**SERVICE CLASSIFICATION NO. 7 (Cont'd.)**

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to a late payment charge in accordance with the provisions of General Information Section 6.6.

**TERM:**

The initial term shall be five years. Thereafter, service shall be terminable at any time upon thirty days written notice by the customer or the Company.

**SPECIAL PROVISIONS:**

(A) Budget Billing

The Company's budget billing plan is not available to customers taking service hereunder.

(B) Notification of Use of Liquified Petroleum Gas

At certain times the Company introduces liquified petroleum gas into its system at various points.

The Company will notify a designated representative of each customer whose operation may be affected by the introduction of liquified petroleum gas of the planned introduction and will notify said representative when the introduction has ceased.

Each customer assumes full responsibility for any injuries and damages resulting from such customer's continued operation after notification of the planned introduction of liquid petroleum gas into the Company's system. The Company will not be liable for any injury, casualty or damage resulting in any way from a customer's continued operation after notification of a planned introduction of liquid petroleum into the Company's system, except injuries or damages resulting from the negligence of the Company.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 137  
REVISION: 10  
SUPERSEDING REVISION: 9

**SERVICE CLASSIFICATION NO. 8**

**APPLICABLE TO USE OF SERVICE FOR:**

Interruptible transportation service for customer-owned gas from a receipt point to the customer's facilities. Customers commencing service hereunder on or after November 1, 2006 are subject to the gas usage eligibility requirement set forth in Special Provision I of this Service Classification. A receipt point is an agreed upon pipeline delivery point that interconnects with the Company's distribution system. The customer or a customer's gas Seller is responsible for transporting the gas to the receipt point including an amount to compensate the Company for losses incurred in transporting customer's gas. Customers electing interruptible transportation service under this Service Classification must be located adjacent to the Company's existing gas distribution mains having adequate capacity to supply customer's prospective requirements, in addition to the requirements of other present or prospective customers taking firm or interruptible service from such distribution mains or who agree to pay to the Company, prior to construction, the estimated cost of expanding its distribution system to make it adequate for service hereunder and who agree to:

- (a) interruption of service at any time at the Company's option on not less than four hours notice;
- (b) install and maintain facilities for using alternate fuels during interruptions to the extent applicable; and
- (c) not use service supplied hereunder in any equipment which is supplied with gas service under any other Service Classification except as specified herein.

**CHARACTER OF SERVICE:**

- (A) Interruptible transportation of natural gas owned by a customer which the customer has arranged to have transported to a receipt point which interconnects with the Company's gas distribution system. Such gas will be transported from that receipt point to the customer's facilities. The Company shall control the dispatch of such gas, and dispatch will be provided as requested by the customer, except that the volume of gas delivered shall be conditioned upon the availability of distribution system capacity not then being used by Orange and Rockland's customers being served under Service Classification Nos. 1, 2, 5, 6, 7 and 9.
- (B) Customers have the option, in lieu of the interruptible transportation service provided in (A) above, to purchase Supplemental Sales Service on a monthly basis. Supplemental Sales Service is the sale of interruptible natural gas owned by the Company having a heating value of not less than 1,000 Btu per cubic foot delivered at a pressure agreed upon by the customer and the Company, but not in excess of the available pressure at the point of delivery, as determined by the Company. To purchase Supplemental Sales Service, a customer must notify the Company by the twenty-fifth day of any month to commence Supplemental Sales

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**SERVICE CLASSIFICATION NO. 8 (Cont'd.)**

**CHARACTER OF SERVICE:** (Cont'd.)

(B) (Cont'd.)

Service on the first calendar day of the following month. Customers electing Supplemental Sales Service will be precluded from transporting gas under this Service Classification commencing with the first day of the calendar month following such notification requesting Supplemental Sales Service until the customer submits a subsequent notification by the twenty-fifth day of any calendar month to resume transportation service under this Service Classification commencing on the first day of the calendar month following such notification.

- (C) A customer transporting under this Service Classification is required to (a) balance the volumes delivered to the Company with actual usage each day and monthly within the tolerances specified in section "Rate - Monthly", Item 2, "Over- and Under-Delivery Charges", or (b) elect to have a gas seller or broker approved by the Company, hereinafter defined as a Qualified Seller, perform the balancing service pursuant to Service Classification No. 13. For customers electing (b) above, the over-delivery and under-delivery charges specified in "Rate - Monthly", Item 2, will be billed to their Qualified Sellers and the Qualified Sellers will be primarily responsible for such charges. If for any reason a Qualified Seller does not pay the under-delivery or over-delivery charges, however, the Company retains the right to bill the customer for such charges.
- (D) A customer transporting gas under this Service Classification is required to (a) nominate and schedule the volumes to be delivered to the Company's citygate each day or (b) elect to have a gas seller or broker approved by the Company, hereinafter defined as a Qualified Seller, perform the nominating and scheduling service pursuant to Service Classification No. 13.
- (E) If during periods of interruption by the Company, the Company continues to accept a customer's gas at the receipt points, the Company will waive any over-delivery charges and will coordinate with the customer to adjust future deliveries at the receipt point to eliminate the over-delivered volumes.

**RATE - MONTHLY:**

Customers shall be subject to the monthly rates and charges set forth below and shall also be subject to the charges set forth in Special Provision G of this Service Classification.

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LEAF: 137.2  
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SERVICE CLASSIFICATION NO. 8 (Cont'd.)

RATE - MONTHLY: (Cont'd)

(1) Transportation Charge

|       |  |                                     |
|-------|--|-------------------------------------|
| First | 100 Ccf or less                                      | \$122.00 per monthly billing period |
| Next  | 49,900 Ccf at the Base Charge plus 5.0 cents per Ccf |                                     |
| Next  | 50,000 Ccf at the Base Charge plus 2.5 cents per Ccf |                                     |
| Next  | 100,000 Ccf at the Base Charge                       |                                     |
| Over  | 200,000 Ccf at the Tail Block Charge                 |                                     |

The Base Charge and Tail Block Charge per 100 cubic feet (Ccf) shall be established each month at the Company's discretion, not less than three working days prior to the first day of the billing period for which such charges are to be effective.

The Base Charge and Tail Block Charge shall not be less than \$0.010 per Ccf.

The Base Charge and Tail Block Charge shall not be greater than (i) the lowest per unit delivery charge for service under Service Classification No. 6 of this Schedule minus (ii) 5.0 cents per Ccf.

(2) Over and Under-delivery Charges

If the amount of gas delivered to the Company by a customer electing interruptible transportation service varies from the amount of gas used by the customer on a daily basis, (adjusted for losses as defined in Special Provision D "Loss Adjusted Usage"), the customer will have an over-delivery or an under-delivery. If on any day the over-delivery or under-delivery is less than 10% of a customer's actual daily Loss Adjusted Usage, the customer may adjust subsequent daily deliveries to the Company by an amount not to exceed 10% of any day's Loss Adjusted Usage to eliminate any over- or under-deliveries by the end of the month. Any over- or under-delivery remaining at the end of each month will be cashed out. To cash out over- or under-deliveries, the customer must sell the over-delivered volumes to the Company or purchase the under-delivered volumes from the Company as specified below.

(a) Over-deliveries - Daily

If on any day a customer's over-delivery is greater than 10% of a customer's actual Loss Adjusted Usage, the over-delivered volumes in excess of 10% will be purchased by the Company at the rates set forth below. The Index Price used to determine the applicable rate shall be equal to the

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LEAF: 138  
REVISION: 16  
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SERVICE CLASSIFICATION NO. 8 (Cont'd.)

RATE - MONTHLY: (Cont'd.)

(2) Over and Under-delivery Charges (Cont'd.)

(a) Over-deliveries - Daily (Cont'd.)

highest "Midpoint" rate of the "Louisiana-Onshore South", "Tennessee" receipt points for the applicable day as published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

| For Over-deliveries          | Rate               |
|------------------------------|--------------------|
| >10% up to and including 15% | 90% of Index Price |
| >15% up to and including 20% | 85% of Index Price |
| >20% - Winter                | 60% of Index Price |
| >20% - Summer                | 70% of Index Price |

(b) Over-deliveries - Monthly

If there is an over-delivery at the end of the month, the over-delivered volumes will be purchased by the Company at a rate equal to 95% of the monthly average of the highest daily "Midpoint" rates of the "Louisiana-Onshore South", "Tennessee" receipt points for the month published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

(c) Under-deliveries - Daily

If on any day a customer's under-delivery is greater than 10% of a customer's actual Loss Adjusted Usage, the under-delivered volumes in excess of 10% will be sold to the customer by the Company at the rates set forth below. The Index Price used to determine the applicable rate shall be equal to the highest daily "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipt points for the applicable day as published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

| For Under-deliveries         | Rate                |
|------------------------------|---------------------|
| >10% up to and including 15% | 110% of Index Price |
| >15% up to and including 20% | 115% of Index Price |
| >20% - Winter                | 140% of Index Price |
| >20% - Summer                | 130% of Index Price |

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**SERVICE CLASSIFICATION NO. 8 (Cont'd.)**

**RATE - MONTHLY: (Cont'd.)**

(2) Over and Under-delivery Charges (Cont'd.)

(d) Under-deliveries - Monthly

If there is an under-delivery at the end of the month, the under-delivered volumes will be sold to the customer by the Company at a rate equal to 105% of the monthly average of the highest daily "Midpoint" rates of the "Louisiana - Onshore South", "Tennessee" receipt points for the month published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

(3) Supplemental Sales Service Charge

All Mcf delivered to a customer as Supplemental Sales Service shall be subject to Parts (1), (4), and (5) of RATE - MONTHLY plus the Supplemental Sales Supply Charge set forth on the "Statement of Interruptible Transportation and Supplemental Sales Charges" filed with the Commission each month.

(4) Temporary State Assessment Surcharge

The Temporary State Assessment Surcharge as described in General Information Section 24 shall apply to all gas delivered under this Service Classification.

(5) Increase in Rates and Charges

The rates and charges under this Service Classification will be increased pursuant to General Information Section 15.

**STATEMENT OF INTERRUPTIBLE TRANSPORTATION AND SUPPLEMENTAL SALES CHARGES**

Not less than three working days prior to the first day of each billing period, the Company shall file with the Commission a statement showing the Maximum Allowable Base Charge, the Minimum Allowable Base Charge, the Base Charge and the Transportation Charges effective for service rendered during the billing period. Such statements will be made available for public inspection at Company offices where applications for service may be made.

**TERMS OF PAYMENT:**

Bills are due when rendered, subject to a late payment charge in accordance with the provisions of General Information Section 6.6.

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**SERVICE CLASSIFICATION NO. 8 (Cont'd.)**

**SPECIAL PROVISIONS: (Cont'd.)**

(G) Provisions Relating Interruptions (Cont'd.)

(1) Failure to Interrupt (Cont'd.)

On one occasion during each Winter Period, a customer's failure to interrupt the use of gas due to documented inoperable alternate fuel or alternate energy facilities will not be counted as a violation toward the two-violation rule, provided that the Customer (i) notifies the Company within one hour of the failure of its equipment; (ii) repairs and makes operable its equipment within forty-eight hours of the equipment's failure; and (iii) provides the Company with an affidavit or other sufficient documentation that it has repaired and made operable its alternate fuel or alternate energy equipment and immediately complies with the earlier of the ongoing interruption or a separate planned interruption. The Company will extend the one-time forty-eight hour repair deadline to a period not to exceed seven days provided the customer demonstrates, to the Company's satisfaction, that such extension was necessary due to the unavailability of a part and its installation during such forty-eight hour repair period. All three conditions set forth above must be satisfied for this exception to the two-violation rule to apply. During the forty-eight hour repair period, or, if applicable, the extended seven day repair period, the customer will be subject to all applicable charges of this Service Classification for all gas consumed, except for the charge for inoperable alternate fuel/energy facilities or inadequate fuel reserves set forth in Special Provision (G)(3), provided that the customer makes operable its alternate fuel/energy facilities within the forty-eight hour or seven day repair period, whichever is applicable. This exemption does not apply to customers taking service under Special Provision F (3) (Shut-Down Option).

(2) Charge for Unauthorized Use of Gas

All gas consumed by a customer during a period of interruption in excess of its Firm Base Load volume shall be subject to a charge equal to the greater of a) two times the sum of (i) the cost of gas delivered to the Company's citygate on the day of the violation, as defined below, plus (ii) the applicable interruptible transportation rate determined in accordance with this Service Classification and as set forth in the "Statement of Interruptible Transportation and Supplemental Sales Charges" for the month in which the violation occurred or b) nine times the Supplemental Sales Service Charge

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**SERVICE CLASSIFICATION NO. 8 (Cont'd.)**

**SPECIAL PROVISIONS: (Cont'd.)**

(G) Provisions Relating Interruptions (Cont'd.)

(2) Charge for Unauthorized Use of Gas (Cont'd.)

for the month in which the violation occurred. For the purposes of this provision, the cost of gas shall be equal to the highest daily "Midpoint" rate of the "Louisiana-Onshore South", "Tennessee" receipt points for the appropriate day as published in Gas Daily in the table "Daily Price Survey" plus the Company's weighted average cost of transportation (WACOT) and fuel losses at 100% load factor.

(3) Charge for Inoperable Alternate Fuel/Energy Facilities or Inadequate Fuel Reserves

Customers, other than those taking service under Special Provision F (3), Shut-Down Option, that fail to comply with the requirements set forth in Special Provision F above shall be subject to a charge equal to the greater of a) 130% of the cost of its alternate fuel, as established with reference to appropriate fuel price indices as determined in accordance with the Company's Gas Transportation Operating Procedures or b) 130% of the Supplemental Sales Service Charge, minus the rates paid by the customer under this Service Classification. This additional charge shall be applied to all gas consumed during the billing period, excluding any Firm Base Load volumes, in which there is non-compliance and for any subsequent billing periods during which the non-compliance continues. This charge shall be assessed in addition to the Charge for Unauthorized Use of Gas.

(H) Imbalance Trading

Direct Customers shall be permitted to trade imbalances with other Direct Customers and Qualified Sellers taking service under Service Classification No. 13 on both a daily and monthly basis in accordance with the provisions below. For the purposes of this provision, the term "Seller" shall refer to both Qualified Sellers and Direct Customers.

(1) Daily Imbalance Trading

The Company shall post imbalance information on its Retail Access Internet site. The posting will include a list of Sellers with telephone and e-mail information, the pipeline on which the imbalance occurred, and a plus or minus sign to indicate the direction of each Seller's imbalance for that

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LEAF: 141.3  
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**SERVICE CLASSIFICATION NO. 8 (Cont'd.)**

**SPECIAL PROVISIONS: (Cont'd.)**

(H) Imbalance Trading (Cont'd.)

(1) Daily Imbalance Trading (Cont'd.)

given day. The actual daily imbalance for each Seller listed will not be disclosed. It will be the responsibility of the Seller to review the imbalance site and to contact those Sellers with whom a daily imbalance trade appears feasible. Imbalance information will be posted by 4:00 p.m. Monday through Friday for gas days ending on a business day. Imbalance information for gas days ending on Saturday, Sunday or on a Company-observed holiday will be posted on the following business day. Sellers will have three business days from the time of the posting to contact the Company, via an Internet application, with their imbalance trading results. Imbalance trading results must be authorized by both trading partners in order to be considered valid by the Company. The Company will not process any trading results that are received after the three business day period.

Daily imbalance volumes traded must be from the same gas day and delivering pipeline to the Company's system.

Any volumes not traded on a daily basis shall be subject to Over- and Under-delivery Charges in accordance with Part (2) of RATE - MONTHLY.

A fee of \$5.00 shall be assessed per party, per trade. If two parties engage in, and provide the Company with a single notice of, up to three daily trades during a single 72 hour notification imbalance trading period, such trades shall be considered a single trade for the purpose of assessing the \$5.00 fee.

(2) Monthly Imbalance Trading

By 4:00 p.m. on the second business day of each month, the Company will post monthly imbalance information from the previous month on its Retail Access Internet site. The posting will include a list of Sellers with telephone and e-mail information, the pipeline on which the imbalance occurred, and a plus or minus sign to indicate the direction of each Seller's imbalance for the prior month. The actual monthly imbalances of Sellers will not be disclosed. It will be the responsibility of the Seller to review the imbalance site and

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LEAF: 141.4  
REVISION: 6  
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**SERVICE CLASSIFICATION NO. 8 (Cont'd.)**

**SPECIAL PROVISIONS: (Cont'd.)**

(H) Imbalance Trading (Cont'd.)

(2) Monthly Imbalance Trading (Cont'd.)

to contact Sellers with whom a monthly imbalance trade appears feasible. Sellers will have three business days from the time of the posting to contact the Company with their imbalance trading results. Imbalance trading results will be communicated back to the Company via an Internet application. Imbalance trading results must be authorized by both trading partners in order to be considered valid by the Company. Trading results not received within the three business day period will not be processed by the Company.

Any volumes not traded on a monthly basis shall be subject to Over- and Under-delivery Charges in accordance with Part (2) of RATE - MONTHLY.

(I) New Interruptible Customer Eligibility Requirement

Customers commencing service under this Service Classification on or after November 1, 2006, must, in addition to the other requirements of this Service Classification, demonstrate to the Company's satisfaction annual gas consumption of at least 100,000 Ccf at a single meter.

Unless the Company possesses sufficient usage history to determine eligibility for service under this Service Classification, the customer shall provide the Company with a reasonable estimate of the customer's annual gas usage. In the event a customer does not provide the Company with the required information to determine the customer's eligibility for service hereunder, the Company will attempt to estimate the customer's annual gas usage using the best available information. A customer may be denied service under this Service Classification if the customer fails to supply the information required to determine initial eligibility.

(J) Prepayment for Facilities

A customer taking firm service with the Company who switches to this Service Classification after taking firm service for less than five years, may, at the Company's sole discretion, be required to pay all or a portion of the facility costs previously incurred for the customer.

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SERVICE CLASSIFICATION NO. 10

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SERVICE CLASSIFICATION NO. 10 (Cont'd.)

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SERVICE CLASSIFICATION NO. 10 (Cont'd.)

(Service Classification No. 10 is hereby canceled)

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SERVICE CLASSIFICATION NO. 10 (Cont'd.)  
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SERVICE CLASSIFICATION NO. 10 (Cont'd.)

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SERVICE CLASSIFICATION NO. 10 (Cont'd.)

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**SERVICE CLASSIFICATION NO. 11 (Cont'd.)**

**STANDARD SERVICE OPTION:**

For Standard Service Option customers, the DCQ for each calendar month shall be calculated by the Company by dividing each customer's weather-normalized usage for each month of the most recent twelve billing months by the total number of days in each billing month and restating the billing month usage on a calendar month basis. The Company may adjust each customer's DCQs during the year due to changes in the customer's gas equipment or pattern of usage. For new customers, the initial monthly DCQ will be estimated by the Company based on the rating of the customer's gas-fired equipment and the expected utilization of such equipment.

The daily DCQs determined, as set forth above, reported on a volumetric basis shall be aggregated by month for each of the twelve months for all Standard Service Option customers within a Seller's Aggregation Group. The result obtained shall be the monthly ADCQ. The monthly ADCQ shall be multiplied by the Company's factor of adjustment as defined in General Information Section 12 and then converted to an energy basis by using the conversion factor shown in the Statement of Monthly Gas Adjustment. The highest ADCQ determined in the twelve-month period is the ("MAX ADCQ"). Seller shall be obligated to deliver the ADCQ each day during the month.

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**SERVICE CLASSIFICATION NO. 11 (Cont'd.)**

**STANDARD SERVICE OPTION: (Cont'd.)**

Monthly Cash-out

For each month the Company will calculate the difference between the Seller's Standard Service Option customer's actual usage and the ADCQ multiplied by the number of days in the billing period. If there is an imbalance at the end of the month, the over-delivered volumes will be purchased by the Company from the Seller and the under-delivered volumes will be sold by the Company to the Seller at a rate equal to the monthly average of the highest daily "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipts points for such month as published in Gas Daily in the table "Daily Price Survey", plus the Company's Adjusted WACOT for such month and fuel losses calculated at 100% load factor.

The MAX ADCQ shall be the amount of daily pipeline capacity to be obtained by the Seller. The ADCQ is the amount of gas that Seller must deliver to the Company daily. If Seller is also serving customers that have elected the Winter Bundled Sales Service Option, the ADCQ and the MAX ADCQ determined for the Winter Bundled Sales Service Option shall be added to the ADCQ and MAX ADCQs determined herein.

**WINTER BUNDLED SALES SERVICE OPTION:**

For customers electing the Winter Bundled Sales ("WBS") Service Option pursuant to Service Classification No. 6, the Company will provide to the Seller the Winter Bundled Sales Volume ("WBSV"), the ADCQ, and the MAX ADCQ for its customers as defined and determined in the manner set forth below:

- a) The WBSV shall be equal to the sum of the WBS gas allocated to each customer in Seller's Aggregation Group multiplied by the Company's factor of adjustment as defined in General Information Section 12 and then converted to an energy basis by using the conversion factor shown in the Statement of Monthly Gas Adjustments. The Seller is required to purchase the WBSV from the Company during the period November through March (winter period) in accordance with the provisions set forth below. Each customer will be allocated a portion of the WBSV based on the percentage of the Company's system gas requirements that are served by storage service. If there is a change in the percentage of the Company's system requirements that are met through storage service, the new percentage will be used to re-determine the allocated volume of WBSV the following April. WBSV is to be measured in Dths.

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LEAF: 154.1  
REVISION: 6  
SUPERSEDING REVISION: 5

**SERVICE CLASSIFICATION NO. 11** (Cont'd.)

**WINTER BUNDLED SALES SERVICE OPTION:** (Cont'd.)

Monthly Cash-out

For each month the Company will calculate the difference between the Seller's Winter Bundles Sales Service Option customer's actual usage and the ADCQ, adjusted for WBS volumes, multiplied by the number of days in the billing period. If there is an imbalance at the end of the month, the over-delivered volumes will be purchased by the Company from the Seller and the under-delivered volumes will be sold by the Company to the Seller at a rate equal to the monthly average of the highest daily "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipts points for such month as published in Gas Daily in the table "Daily Price Survey", plus the Company's Adjusted WACOT for such month and fuel losses calculated at 100% load factor.

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LEAF: 155  
REVISION: 16  
SUPERSEDING REVISION: 14

**SERVICE CLASSIFICATION NO. 11 (Cont'd.)**

**WINTER BUNDLED SALES SERVICE OPTION: (Cont'd.)**

**RATE - MONTHLY**

In addition to any applicable charges for released capacity, Seller's monthly cost for each customer in the Seller's Aggregation Group electing the Winter Bundled Sales Service Option shall be:

- (1) a monthly charge for WBS gas purchased consisting of a commodity charge, storage charges, and carrying charges on the cost of WBS gas, which shall be determined by using the effective Other Customer Capital Rate prescribed by the Commission. Storage charges shall consist of demand and associated charges for space, deliverability, and injection and withdrawal charges for pipeline storage facilities for the period at the applicable rates and charges of each applicable pipeline. All commodity costs used in determining the WBS rate are described in the Company's Gas Sales and Transportation Operating Procedures.
- (2) all rates and charges under this Service Classification will be increased pursuant to General Information Section 15.

The rate for WBS gas purchases shall be as set forth in the Statement of Rates to Qualified Sellers and Firm Transporters of Gas, Service Classification No. 11 filed with the Commission each month.

Termination of Winter Bundled Sales Service Option

If during a winter month a customer terminates Winter Bundled Sales Service Option, the customer's Seller shall be reimbursed at the WBS gas rate in effect for the month in which the Seller purchased such excess gas.

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**SERVICE CLASSIFICATION NO. 13**

**APPLICABLE TO USE OF SERVICE FOR:**

Qualified Sellers ("Sellers") of natural gas or Direct Customers who transport natural gas to various agreed upon pipeline delivery points that interconnect with the Company's distribution system, herein after called the receipt point(s). The Company will accept the gas at the receipt point(s) on an interruptible basis and redeliver the gas on an interruptible basis to Seller's customer(s) pursuant to Service Classification Nos. 8 and 9. Seller is responsible for (1) transporting the gas to the receipt point including an amount to compensate the Company for losses incurred in transporting customer's gas and (2) balancing the deliveries to the Company at the receipt point(s) with the actual Loss Adjusted Usage (as defined in Special Provision F of this Service Classification) of Seller's customers on a daily and monthly basis. The Company will aggregate a Seller's deliveries and Seller's customers' actual Loss Adjusted Usage for purposes of determining any over- or under-deliveries pursuant to this Service Classification. Service is provided in accordance with the provisions of this Service Classification and the provisions of the UBP. In the event of any conflict between the provisions of this Service Classification and the provisions of the UBP, the UBP shall control. Seller must meet the eligibility and creditworthiness requirements set forth in the UBP and must execute an application for service under this tariff. The Company may cease to provide service to a Seller in accordance with the Company's Gas Transportation Operating Procedures and for any reason specified in the UBP.

**CHARACTER OF SERVICE:**

Interruptible receipt of Sellers' gas at receipt point(s) for subsequent interruptible delivery by the Company to customers taking service under Service Classification Nos. 8 and 9.

**RATE - MONTHLY:**

(1) Over- and Under-delivery Charges

If the amount of gas delivered to the Company by Seller varies from the total Loss Adjusted Usage of customers in a Seller's aggregation group on a daily basis, (i.e., the total of all of Seller's Service Classification No. 8 customers that elected this service), the Seller will have an over-delivery or an under-delivery. If on any day the over-delivery or under-delivery is less than 10% of a Seller's aggregation group's actual daily Loss Adjusted Usage, the Seller may adjust subsequent daily deliveries to the Company by an amount not to exceed 10% of any day's Loss Adjusted Usage to eliminate any over- or under-deliveries by the end of the month. Any over- or under-delivery remaining at the end of each month will be cashed out. To cash out over- or under-deliveries, Seller must sell the over-delivered volumes to the Company or purchase the under-delivered volumes from the Company as specified below.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 183.1  
REVISION: 3  
SUPERSEDING REVISION: 2

SERVICE CLASSIFICATION NO. 13 (Cont'd.)

RATE - MONTHLY: (Cont'd.)

(1) Over- and Under-delivery Charges (Cont'd.)

(A) Over-deliveries - Daily

If on any day a Seller's over-delivery is greater than 10% of a Seller's aggregation group's actual Loss Adjusted Usage, the over-delivered volumes in excess of 10% will be purchased by the Company at the rates set forth below. The Index Price used to determine the applicable rate shall be equal to the highest "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipt points for the applicable day as published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

| For Over-deliveries          | Rate               |
|------------------------------|--------------------|
| >10% up to and including 15% | 90% of Index Price |
| >15% up to and including 20% | 85% of Index Price |
| >20% - Winter                | 60% of Index Price |
| >20 - Summer                 | 70% of Index Price |

(B) Over-deliveries - Monthly

If there is an over-delivery at the end of the month, the over-delivered volumes will be purchased by the Company at a rate equal to 95% of the monthly average of the highest daily "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipt points for the month as published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

(C) Under-deliveries - Daily

If on any day a Seller's under-delivery is greater than 10% of a Seller's aggregation group's actual Loss Adjusted Usage, the under-delivered volumes in excess of 10% will be sold to the Seller by the Company at the rates set forth below. The Index Price used to determine the applicable rate shall be equal to the highest daily "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipt points for the applicable day as published in Gas Daily in the table.

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PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 184  
REVISION: 5  
SUPERSEDING REVISION: 4

**SERVICE CLASSIFICATION NO. 13** (Cont'd.)

**RATE - MONTHLY:** (Cont'd.)

(1) Over- and Under-delivery Charges (Cont'd.)

(C) Under-deliveries - Daily (Cont'd.)

"Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

| For Under-deliveries         | Rate                |
|------------------------------|---------------------|
| >10% up to and including 15% | 110% of Index Price |
| >15% up to and including 20% | 115% of Index Price |
| >20% - Winter                | 140% of Index Price |
| >20 - Summer                 | 130% of Index Price |

(D) Under-deliveries - Monthly

If there is an under-delivery at the end of the month, the under-delivered volumes will be sold to the Seller by the Company at a rate equal to 105% of the monthly average of the highest daily "Midpoint" rate of the "Louisiana - Onshore South", "Tennessee" receipt points for the month published in Gas Daily in the table "Daily Price Survey", plus the Company's weighted average cost of transportation (WACOT) and fuel losses calculated at 100% load factor.

(2) Increase in Rates and Charges

All rates and charges under this Service Classification will be increased pursuant to General Information Section 15.

**INTERRUPTION OF SERVICE:**

If Seller interrupts deliveries to the receipt point, Seller must notify Seller's customer(s) of such interruption. If the Company interrupts service to Seller's customers, the Company must notify Seller's customers. If during periods of interruption by the Company, the Company continues to accept Seller's gas at the receipt points, the Company will waive any over-delivery charges and will coordinate with Seller to adjust future deliveries at the receipt point to eliminate the over-delivered volumes.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 185.1  
REVISION: 2  
SUPERSEDING REVISION: 1

**SERVICE CLASSIFICATION NO. 13 (Cont'd.)**

(1) Daily Imbalance Trading (Cont'd.)

through Friday for gas days ending on a business day. Imbalance information for gas days ending on Saturday, Sunday or on a Company-observed holiday will be posted on the following business day. Sellers will have three business days from the time of the posting to contact the Company, via an internet application, with their imbalance trading results. Imbalance trading results must be authorized by both trading partners in order to be considered valid by the Company. The Company will not process any trading results that are received after the three business day period.

Daily imbalance volumes traded must be from the same gas day and delivering pipeline to the Company's system.

Any volumes not traded on a daily basis shall be subject to Over- and Under-delivery Charges in accordance with Part (1) of RATE - MONTHLY.

A fee of \$5.00 shall be assessed per party, per trade. If two parties engage in, and provide the Company with a single notice of, up to three daily trades during a single 72 hour notification imbalance trading period, such trades shall be considered a single trade for the purpose of assessing the \$5.00 fee.

(2) Monthly Imbalance Trading

By 4:00 p.m. on the second business day of each month, the Company will post monthly imbalance information from the previous month on its Retail Access Internet site. The posting will include a list of Sellers with telephone and e-mail information, the pipeline on which the imbalance occurred, and a + or - sign to indicate the direction of each Seller's imbalance for the prior month. The actual monthly imbalances of Sellers will not be disclosed. It will be the responsibility of the Seller to review the imbalance site and to contact Sellers with whom a monthly imbalance trade appears feasible. Sellers will have three business days from the time of the posting to contact the Company with their imbalance trading results. Imbalance trading results will be communicated back to the Company via an internet application. Imbalance trading results must be authorized by both trading partners in order to be considered valid by the Company. Trading results not received within the three business day period will not be processed by the Company.

Any volumes not traded on a monthly basis shall be subject to Over- and Under-delivery Charges in accordance with Part (1) of RATE - MONTHLY.

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**SERVICE CLASSIFICATION NO. 14**

**SERVICE AGREEMENT:**

The Company and customer shall execute a service agreement prior to the commencement of service hereunder. A standard service agreement shall include all terms and conditions contained in this Service Classification. The Company may, at its sole discretion, enter into a negotiated service agreement with the customer which includes different terms and conditions. Rates and terms offered to one customer in a negotiated service agreement will be made available to other similarly situated customers on a non-discriminatory basis. The Company will make available, on request, the criteria it will use to determine which customers are similarly situated. Negotiated service agreements between the Company and its customers will be filed with the Commission at least 30 days before becoming effective.

The service agreement shall contain all information necessary for the Company to supply service to the customer, including but not limited to:

- (a) the exact character of service including volumes, pressures and customer's equipment to be served;
- (b) receipt and/or delivery points, upstream pipelines and suppliers;
- (c) additional facilities to be constructed or installed;
- (d) the maximum annual volume as calculated under MINIMUM ANNUAL BILL below; and
- (e) all terms and conditions which deviate from those contained in this Service Classification.

**RATE - MONTHLY:**

(1) Transportation Charge

A Transportation Charge of \$0.10 per Dth shall be assessed on all gas actually delivered to the electric generating facility each day during the month to or for the account of customer.

(2) Marginal Cost Charge

A Marginal Cost Charge of \$0.05 per Dth shall be assessed on the gas actually delivered each month.

(3) Value Added Charge ("VAC")

A Value Added Charge per Dth shall be assessed on the gas actually delivered each month. The VAC shall consist of an Estimated Value Added Charge plus a Reconciliation Adjustment. The VAC shall be determined as set forth below.

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**SERVICE CLASSIFICATION NO. 14**

**RATE - MONTHLY:** (Continued)

(3) Value Added Charge ("VAC") (Continued)

**DEFINITIONS**

Actual Value Added Charge - The Value Added Charges that the customer would have been billed during the Effective Period if the Value Added Charge had been calculated based on the actual Spark Spreads during the Effective Period. The Actual Value Added Charge includes the prior period Reconciliation Adjustment.

Base Year - The first full year of the operation of the New York Independent System Operator ("NYISO") starting December 1, 1999.

Base Year Spark Spread - The simple average of the Spark Spread for all 8,784 hours of the Base Year. The Base Year Spark Spread for each respective Heat Rate Tier Level is as follows:

|        |           |         |
|--------|-----------|---------|
| Tier 1 | \$(34.78) | per MWH |
| Tier 2 | \$(6.76)  | per MWH |
| Tier 3 | \$(2.45)  | per MWH |
| Tier 4 | \$ 8.76   | per MWH |

Customer's Heat Rate - The Heat rate expressed in MMBtu/MWH in the Heat Rate Tier Level that applies to the customer's equipment.

Customer's MWH Generated Output - The hourly Dth consumption divided by the customer's heat rate expressed in MWH.

Daily Market Gas Cost - The Daily Market Gas Cost per Dth is the market cost of gas reported in Platt's "Gas Daily" for Transco Zone 6 (NY) or, if gas is delivered to the Company's system from another gas pipeline, the cost of gas as reported in the Gas Daily for that pipeline delivery point. Such cost of gas shall be the average of the midpoint and the high price for the day of flow.

Effective Period - The period May 1st through April 30th of the following year.

Fuel Cost of Generation - The applicable Daily Market Gas Cost multiplied by the customer's Heat Rate Tier Level expressed in \$/MWH.

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LEAF: 191.1  
REVISION: 2  
SUPERSEDING REVISION: 1

**SERVICE CLASSIFICATION NO. 14**

**RATE - MONTHLY:** (Continued)

(3) Value Added Charge ("VAC") (Continued)

**DEFINITIONS** (Continued)

Heat Rate Tier Level - the heat rate tier level based on the technology of the unit:

|        |      |           |  |
|--------|------|-----------|--|
| Tier 1 | 17.5 | MMBTU/MWH | Old simple cycle peaking units that commenced operation prior to December 31, 1998 |
| Tier 2 | 11.0 | MMBTU/MWH | Rankine cycle steam units  |
| Tier 3 | 10.0 | MMBTU/MWH | New simple cycle peaking units   |
| Tier 4 | 7.4  | MMBTU/MWH | Combination cycle plants   |

Market Electric Price - The Real-Time Locational Based Marginal Price (LBMP), expressed in \$/MWH, for Zone G and for each applicable hour as set forth on the ("NYISO") web site.

Reconciliation Adjustment: The Reconciliation Adjustment is an adjustment that will be made prospectively for any Value Added Charge over/under collected. This adjustment is the difference between the sum of the Value Added Charges billed to the customer in the Test Year and the customer's Actual Value Added Charges in the Test Year.

Spark Spread - The Spark Spread is the Market Electric Price minus the Fuel Cost of Generation, expressed in \$/MWH.

Test Year - The Test Year is the calendar year prior to the Effective Period.

**Estimated Value Added Charge (\$/Dth)**

The Estimated Value Added Charge is a unitized per Dth rate, derived from the increase in Spark Spread from the Base Year to the Test Year. An Estimated Value Added Charge shall be determined for each customer taking service under this service classification and applied to every Dth delivered to such customer under this Service Classification, commencing May 1, 2006.

Issued By: Timothy Cawley, President, Pearl River, New York  
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PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 191.2  
REVISION: 2  
SUPERSEDING REVISION: 1

**SERVICE CLASSIFICATION NO. 14**

**RATE - MONTHLY:** (Continued)

(3) Value Added Charge ("VAC") (Continued)

**Estimated Value Added Charge (\$/Dth)** (Continued)

A Monthly Total Value Added Charge shall be determined for each customer for each month of the Test Year. Such monthly amount shall be determined by (1) subtracting the Base Year Spark Spread from the Spark Spread determined for each hour in the respective month of the Test Year that the customer received natural gas; (2) multiplying five percent of the difference determined in (1) by the customer's MWH Generated Output during such Test Year hour; and (3) summing the amounts determined in (2). The amount determined in (3) is the Monthly Total Value Added Charge, unless such amount is less than or equal to zero. In such case, the Monthly Total Value Added Charge shall be zero. The customer's Annual Total Value Added Charge shall be the sum of the customer's Monthly Total Value Added Charges for the Test Year.

The Estimated Value Added Charge shall be the customer's Annual Total Value Added Charge for the Test Year, including any applicable Reconciliation Adjustment, divided by the number of Dth delivered to such customer during the Test Year. If a customer does not have twelve months of consumption data for the Test Year, that customer will be assigned a Value Added Charge equal to the average of all the customers' Value Added Charge within the applicable heat rate tier level.

For each customer taking service under this Service Classification, the Company will file by March 1 of each year the Estimated Value Added Charge applicable to such customer to become effective May 1 of that year.

The Value Added Charge is a unitized per Dth rate, derived from the increase from the Base Year Spark Spread, adjusted for prior period Reconciliation Adjustment.

(4) Over and Under-delivery Charges

If the amount of gas delivered to the boundary of the Company's service area on behalf of a customer varies from the amount of gas used by the customer on a daily basis, the customer will have an over-delivery or an under-delivery.

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**SERVICE CLASSIFICATION NO. 14**

**RATE - MONTHLY:** (Continued)

(4) Over and Under-delivery Charges (Continued)

Over- and under-deliveries shall be determined as specified below. However, if the pipeline transporting gas to the Company's system boundary imposes more stringent over- or under-delivery limits or purchase or sales rates on the Company, such limits and rates shall apply to the customer and will supersede those contained herein. Additionally, a customer transporting gas on more than one pipeline serving the Company shall have over- or under-deliveries calculated on each transporting pipeline. The over- or under-delivery shall be allocated proportionally to each pipeline based on the nominated volumes.

If on any day the over-delivery or under-delivery is less than 2% of a customer's actual daily usage, the customer may adjust subsequent daily deliveries to the Company by an amount not to exceed 2% of any day's usage to eliminate any over- or under-deliveries by the end of the month. Any over- or under-delivery remaining at the end of each month will be cashed out. To cash out over- or under-deliveries, the customer must sell the over-delivered volumes to the Company or purchase the under-delivered volumes from the Company as specified below.

(a) Over-deliveries - Daily

If on any day a customer's over-delivery is greater than 2% of a customer's actual usage, the over-delivered volumes in excess of 2% will be purchased by the Company at the rates set forth below.

| For Over-deliveries         | Rate               |
|-----------------------------|--------------------|
| >2% up to and including 5%  | 90% of Index Price |
| >5% up to and including 10% | 80% of Index Price |
| >10%                        | 70% of Index Price |

The Index Price for daily over-deliveries shall be equal to the simple average of the daily Algonquin, city-gates and Millennium-East midpoint price index on the day in which the over-delivery occurs.

(b) Over-deliveries - Monthly

If there is an over-delivery at the end of the month, the over-delivered volumes will be purchased at a rate equal to the lower of the monthly average of the daily Algonquin, City gates and Millennium-East midpoint prices or the average of the Algonquin, city-gates and Millennium-East First-of-Month Low Range Price as published in Platt's Gas Daily.

**SERVICE CLASSIFICATION NO. 14**

**RATE - MONTHLY: (Continued)**

(4) Over and Under-delivery Charges (Continued)

(c) Under-deliveries - Daily

If on any day a customer's under-delivery is greater than 2% of a customer's actual usage, the under-delivered volumes in excess of 2% will be sold to the customer at the rates shown below.

| For Under-deliveries        | Rate                |
|-----------------------------|---------------------|
| >2% up to and including 5%  | 110% of Index Price |
| >5% up to and including 10% | 120% of Index Price |
| >10%                        | 130% of Index Price |

The Index Price for daily under-deliveries shall be equal to the simple average of the daily Algonquin, city-gates and Millennium-East midpoint price index on the day in which the under-delivery occurs.

(d) Under-deliveries - Monthly

If there is an under-delivery at the end of the month, the under-delivered volumes will be sold to the customer by the Company at a rate equal to the higher of the monthly average of the Algonquin, city-gates and Millennium-East midpoint prices or the average of the Algonquin, city-gates and Millennium-East First-of-Month High Range Price as published in Platt's Gas Daily.

(5) Penalty Charge

All gas used by a customer during periods in which the Company has requested customer to discontinue usage of gas service shall be subject to a minimum penalty equal to the higher of a) 120% of the wholesale electric market price at the time of non-compliance converted to a gas price in accordance with the Company's Gas Transportation Operating Procedures or b) \$25.00 per Dth plus the cost of gas or c) \$45.00 per Dth, or any penalty the Company may incur from a pipeline due to customer's unauthorized takes that is greater than the minimum penalty. The Company may, at its option, waive this penalty during emergencies. For the purposes of this provision, the cost of gas shall be equal to the highest daily "Midpoint" rate of the "Louisiana-Onshore South", "Tennessee" receipt points for the appropriate day as published in Gas Daily in the table "Daily Price Survey" plus the Company's weighted average cost of transportation (WACOT) and fuel losses at 100% load factor.



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ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 193.1  
REVISION: 0  
SUPERSEDING REVISION:

**SERVICE CLASSIFICATION NO. 14**

**RATE - MONTHLY:** (Continued)

(6) Variable Balancing Charge

The customer will pay a monthly variable balancing charge of on all volumes recorded as delivered and burned. The monthly Variable Balancing Charge shall be determined by November 1 of each year based on the allocated costs of assets used to balance customers under this Service Classification.

(7) Increase in Rates and Charges

All rates and charges under this Service Classification will be increased pursuant to General Information Section 15 of this Schedule.

Issued By: Timothy Cawley, President, Pearl River, New York  
(Name of Officer, Title, Address)

PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 197  
REVISION: 3  
SUPERSEDING REVISION: 2

**SERVICE CLASSIFICATION NO. 14**

**SPECIAL PROVISIONS:** (Cont'd.)

(F) Customer Responsibilities (Cont'd.)

The customer shall immediately: (i) notify the Company of any condition that would prevent the required discontinuance of gas service or prevent the Company from determining whether the customer is using gas during a period in which the Company withdraws service, (ii) take immediate action to correct such condition, and (iii) notify the Company when such condition has been corrected. If the customer does not correct such condition within 10 days from when the condition is first reported by the customer or from when first discovered by the Company with notice to the customer, whichever is earlier, the customer shall be billed an additional charge equal to the greater of a) 130% of the cost of its alternate fuel, as established with reference to appropriate fuel price indices as determined in accordance with the Company's Gas Transportation Operating Procedures or b) 130% of the Service Classification No. 8 Supplemental Sales Service Charge, minus the rates paid by the customer under this Service Classification. This additional charge shall be applied to all gas consumed during the billing period in which there is non-compliance and for any subsequent billing periods during which the non-compliance continues.

The customer must comply with an annual inspection of its alternate fuel or alternate energy facilities, at a date and time determined by the Company, to determine whether such facilities are operable. In addition, the Company shall have the right to require a test of the customer's alternate fuel or alternate energy facilities. The customer must comply with any such test.

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PSC NO. 4 GAS  
ORANGE AND ROCKLAND UTILITIES, INC.  
INITIAL EFFECTIVE DATE: January 1, 2015

LEAF: 197.1  
REVISION: 2  
SUPERSEDING REVISION: 1

**SERVICE CLASSIFICATION NO. 14** (Cont'd.)

**SPECIAL PROVISIONS:** (Cont'd.)

(G) Reserve Requirements

Prior to November 1 of each year, customers are required to demonstrate to the Company that they have adequate reserves of alternate fuel based on peak winter period requirements and in accordance with the provisions below.

- (1) All Distillate Users shall have a five days supply of alternate fuel. If the customer does not have five days storage capability on site, the customer must fill available on-site storage and prove, to the Company's satisfaction, that a relationship exists with an alternate fuel provider to supply the customer for the difference between its on-site supply and the five days of required alternate fuel supply.

For the purposes of this provision, Distillate Users are those customers using No. 2 fuel oil, diesel fuel or kerosene as their alternate fuel source.

- (2) Other withdrawable customers must maintain reserve levels acceptable to the Company.

A customer with an inadequate alternate fuel reserve that fails to discontinue gas service at any time during the first five days in which the Company has requested customer to discontinue usage of gas service in any winter season shall be billed an additional charge equal to the greater of a) 130% of the cost of its alternate fuel, as established with reference to a published distillate fuel index price as determined in accordance with the Company's Gas Transportation Operating Procedures or b) 130% of the Service Classification No. 8 Supplemental Sales Service Charge, minus the rates paid by the customer under this Service Classification. Any customer with an inadequate alternate fuel reserve as of November 1 of each year will similarly be subject to the same additional charge. This additional charge shall be applied to all gas consumed during the billing period in which there is non-compliance and for any subsequent billing periods during which the non-compliance continues.

**ORANGE AND ROCKLAND UTILITIES, INC.**

Impact of Proposed Rate Change on Total Revenue  
For the Rate Year Twelve Months Ending October 31, 2016 \*  
(Based on Billed Sales and Revenues)

| <u>Service Classification</u> | <u>Rate Year Billed Sales (MWH)</u> | <u>Customers</u> | <u>Revenue At Current Rates (\$000s)</u> | <u>Revenue At Proposed Rates (\$000s)</u> | <u>Change (\$000s)</u> | <u>Percent Change</u> |
|-------------------------------|-------------------------------------|------------------|--|---|------------------------|-----------------------|
| SC1                           | 1,608,664                           | 192,183          | 313,689                                  | 333,481                                   | 19,791                 | 6.3%                  |
| SC19                          | <u>81,534</u>                       | <u>3,589</u>     | <u>14,534</u>                            | <u>15,396</u>                             | <u>862</u>             | <u>5.9%</u>           |
| Total Res                     | 1,690,198                           | 195,772          | 328,223                                  | 348,877                                   | 20,654                 | 6.3%                  |
| SC2 Sec                       | 865,136                             | 27,896           | 145,453                                  | 153,449                                   | 7,996                  | 5.5%                  |
| SC20                          | <u>74,749</u>                       | <u>443</u>       | <u>10,293</u>                            | <u>10,718</u>                             | <u>425</u>             | <u>4.1%</u>           |
| Total Secondary               | 939,885                             | 28,339           | 155,746                                  | 164,167                                   | 8,421                  | 5.4%                  |
| SC2 Pri                       | 36,560                              | 155              | 5,376                                    | 5,526                                     | 149                    | 2.8%                  |
| SC3                           | 368,538                             | 267              | 48,231                                   | 50,037                                    | 1,806                  | 3.8%                  |
| SC21                          | <u>38,578</u>                       | <u>26</u>        | <u>5,036</u>                             | <u>5,227</u>                              | <u>191</u>             | <u>3.8%</u>           |
| Total Primary                 | 443,676                             | 448              | 58,643                                   | 60,790                                    | 2,147                  | 3.7%                  |
| Total Sec & Pri               | 1,383,561                           | 28,786           | 214,389                                  | 224,957                                   | 10,568                 | 4.9%                  |
| SC9 (Commercial)              | 408,086                             | 47               | 48,197                                   | 49,157                                    | 960                    | 2.0%                  |
| SC22 (Industrial)             | <u>344,926</u>                      | <u>33</u>        | <u>39,377</u>                            | <u>40,406</u>                             | <u>1,029</u>           | <u>2.6%</u>           |
| Total SC9 & SC22              | 753,012                             | 80               | 87,573                                   | 89,563                                    | 1,990                  | 2.3%                  |
| SC4                           | 15,144                              | 73               | 5,679                                    | 5,762                                     | 83                     | 1.5%                  |
| SC5                           | 2,983                               | 498              | 570                                      | 570                                       | 0                      | 0.0%                  |
| SC6                           | 4,219                               | 2                | 699                                      | 733                                       | 34                     | 4.8%                  |
| SC 16 -dusk-to-dawn           | 9,684                               | 2,273            | 4,663                                    | 4,681                                     | 18                     | 0.4%                  |
| SC 16 - energy only           | 3,824                               | 430              | 729                                      | 763                                       | 34                     | 4.6%                  |
| SC16 - Total                  | <u>13,508</u>                       | <u>2,703</u>     | <u>5,392</u>                             | <u>5,444</u>                              | <u>52</u>              | <u>1.0%</u>           |
| Total Lighting                | 35,854                              | 3,276            | 12,340                                   | 12,509                                    | 169                    | 1.4%                  |
| Total                         | 3,862,625                           | 227,914          | 642,526                                  | 675,906                                   | 33,380                 | 5.2%                  |

\* For comparison purposes, an estimated electric supply charge for retail access customers has been included in total revenues. This is equivalent, on a per unit basis, to the cost of electric supply included in full service customer revenues.

**ORANGE AND ROCKLAND UTILITIES, INC.**

Impact of Proposed Rate Change on Total Revenue  
For the Rate Year Twelve Months Ending October 31, 2016 \*  
(Based on Billed Sales and Revenues)

| <u>Service Classification</u> | <u>Type of Service</u> | <u>Total Sales</u><br>(Mcf) | <u>Customers</u> | <u>Revenue At Current Rates</u><br>(\$000's) | <u>Revenue At Proposed Rates</u><br>(\$000's) | <u>Change</u><br>(\$000's) | <u>Percent Change</u> |
|-------------------------------|------------------------|-----------------------------|------------------|--|---|----------------------------|-----------------------|
| 1 / 6 IA                      | Residential            | 13,369,015                  | 121,071          | 171,679.3                                    | 205,364.9                                     | 33,685.6                   | 19.6%                 |
| 1                             | Non Residential        | 695,059                     | 3,746            | 8,377.9                                      | 9,928.6                                       | 1,550.7                    | 18.5%                 |
| 2 / 6 IB                      | Commercial             | 4,197,353                   | 8,115            | 44,193.9                                     | 48,606.0                                      | 4,412.1                    | 10.0%                 |
| 6 II                          | Large Commercial       | <u>1,506,734</u>            | <u>110</u>       | <u>14,681.6</u>                              | <u>15,744.0</u>                               | <u>1,062.4</u>             | <u>7.2%</u>           |
|                               | Total Firm             | 19,768,161                  | 133,042          | 238,932.8                                    | 279,643.5                                     | 40,710.7                   | 17.0%                 |
| 5                             | Firm Dual Fuel         | 0                           | 0                | 0.0  | 0.0   | 0.0                        | 0.0%                  |
| 7                             | NGV                    | 0                           | 0                | 0.0  | 0.0   | 0.0                        | 0.0%                  |
| 8                             | Interruptible Trans    | 1,974,196                   | 93               | 2,099.0                                      | 2,099.0                                       | 0.0                        | 0.0%                  |
| 9                             | Withdrawable Trans     | <u>2,248,900</u>            | <u>1</u>         | <u>799.0</u>                                 | <u>799.0</u>                                  | <u>0.0</u>                 | <u>0.0%</u>           |
|                               | Total                  | 23,991,257                  | 133,136          | 241,830.7                                    | 282,541.5                                     | 40,710.7                   | 16.8%                 |

\* For comparison purposes, an estimated cost of gas supply has been included in the SC No. 6 revenue. This is equivalent on a per unit basis, to the cost of gas supply included in SC No. 1 and 2 revenues.

NYS DEPARTMENT OF STATE

# Notice of Proposed Rule Making

Public Service Commission  
(SUBMITTING AGENCY)

**NOTE: Typing and submission instructions are at the end of this form. Please be sure to COMPLETE ALL ITEMS.  
Incomplete forms and nonscannable text attachments will be cause for rejection of this notice.**

Pursuant to the provisions of the State Administrative Procedure Act (SAPA), NOTICE is hereby given of the following agency action:

1. Proposed action:

The Public Service Commission (the "PSC") is considering whether to approve, reject, in whole or in part, or modify a proposal filed by Orange and Rockland Utilities, Inc. (the "Company") to make various changes in the charges, rules, and regulations contained in its Schedule for Electric service, P.S.C. No. 3 – ELECTRICITY and in its Schedule for Gas Service – P.S.C. No. 4 – GAS, effective January 1, 2015.

2. Statutory authority under which rule is proposed:

n/a

3. Subject of rule:

Tariff leaves reflecting increases in the rates and charges contained in Orange and Rockland's Schedule for Electric Service, P.S.C. No. 3 – ELECTRICITY and P.S.C. No. 4 – GAS.

4. Purpose of rule:

Consideration of tariff changes reflecting a revenue requirement for the rate year, the twelve months ending October 31, 2016, of approximately \$33.4 million for electric and \$40.7 million for gas. In addition, proposals have been made in the tariffs for various provisions.

5. Terms of rule (check applicable box):

☐ The rule contains 2,000 words or less. An original copy of the text in scannable format is attached to this form.

☐ The rule contains more than 2,000 words. Therefore, an original copy of a summary the text (in scannable format) is attached to this form.

☒ Pursuant to SAPA § 202(7)(b), the agency elects to print a description of the subject, purpose and substance of the rule containing less than 2,000 words. The original text in scannable format is attached to this form.

6. The text of the rule and any required statements or analyses may be obtained from:

Name of agency contact Margaret Maguire, Clerk II  
Office address Three Empire State Plaza  
Albany, New York 12223  
Telephone number (518) 474-3204

**7. Regulatory Impact Statement (RIS) (check applicable box):**

- ☐ A RIS of 2,000 words or less is submitted with this notice.
- ☐ A summary of the RIS is submitted with this notice because the full text exceeds 2,000 words.
- ☐ A consolidated RIS is submitted with this notice because:
  - ☐ the rule is one of a series of closely related and simultaneously proposed rules.
  - ☐ the rule is one of a series of virtually identical rules proposed during the same year.
- ☐ An RIS is not submitted because this rule is a technical amendment and, therefore, exempt from SAPA § 202-a. Attached to this notice is a statement of the reason(s) for claiming this exemption.
- ☐ An RIS is not submitted because this rule is subject to a consolidated RIS printed in the Register under a notice of proposed rule making ID No. PSC-\_\_\_\_\_; Register date: \_\_\_\_\_.
- ☒ An RIS is not submitted with this notice because this rule is a "rate making" as defined in SAPA § 102(2)(a)(ii).

**8. Regulatory Flexibility Analysis for Small Businesses (RFASB) (check applicable box):**

- ☐ An RFASB of 2,000 words or less is submitted with this notice.
- ☐ A summary RFASB is submitted with this notice because the full text exceed 2,000 words.
- ☐ A consolidated RFASB is submitted with this notice because this rule is the first of a series of closely related rules that will be the subject of the same analysis.
- ☐ An RFASB is not submitted because this rule will not impose any adverse economic impact or reporting, recordkeeping or other compliance requirements on small businesses. A statement is attached setting forth this agency's finding and the reasons upon which the finding was made, including what measures were used by this agency to ascertain that this rule will not impose such adverse economic impact or compliance requirements on small businesses.
- ☐ An RFASB is not submitted because this rule is subject to a consolidated RFASB printed in the Register under a notice of proposed rule making, ID No. \_\_\_\_\_; Register date: \_\_\_\_\_.
- ☒ An RFASB is not submitted with this notice because this rule is a "rate making" as defined in SAPA § 102(2)(a)(ii).

## 9. Rural Area Flexibility Analysis (RAFA) (check applicable box):

- ☐ An RAFA of 2,000 words or less is submitted with this notice.
- ☐ A summary RAFA is submitted with this notice because the full text exceeds 2,000 words.
- ☐ A consolidated RAFA is submitted with this notice because this rule is the first of a series of closely related rules that will be the subject to the same analysis.
- ☐ An RAFA is not submitted because this rule will not impose any adverse impact or reporting, recordkeeping or other compliance requirements on public or private entities in rural areas. A statement is attached setting forth this agency's finding and the reasons upon which the finding was made, including what measures were used by this agency to ascertain that this rule will not impose such adverse impact or compliance requirements on rural areas.
- ☐ An RAFA is not submitted because this rule is subject to a consolidated RAFA printed in the Register under a notice of proposed rule making, ID No. \_\_\_\_\_; Register date: \_\_\_\_\_.
- ☒ An RAFA is not submitted because this rule is a "rate making" as defined in SAPA § 102(2)(a)(ii).

## 10. Job Impact Statement (JIS) (check applicable box):

- ☐ A JIS of 2,000 words or less is submitted with this notice.
- ☐ A summary JIS is submitted with this notice because the full text exceeds 2,000 words.
- ☐ A JIS/Request for Assistance is submitted with this notice.
- ☐ A consolidated JIS is submitted with this notice because this rule is the first of a series of closely related rules that will be subject to the same analysis.
- ☐ A JIS is not submitted because it is apparent from the nature and purpose of the rule that it will not have a substantial adverse impact on jobs and employment opportunities. A statement is attached setting forth this agency's finding that the rule will have a positive impact or no impact on jobs and employment opportunities; except when it is evident from the subject matter of the rule that it could only have a positive impact or no impact on jobs and employment opportunities, the statement shall include a summary of the information and methodology underlying that determination.
- ☐ A JIS is not submitted because this rule is subject to a consolidated JIS printed in the **Register** in a notice of proposed rule making ID No. \_\_\_\_\_; Register date: \_\_\_\_\_.
- ☒ A JIS is not submitted with this notice because this rule is a "rate making" as defined in SAPA § 102(2)(a)(ii).
- ☐ A JIS is not submitted because this rule is proposed by the State Comptroller or Attorney General.

## 11. Prior emergency rule making for this action was previously published in the \_\_\_\_\_ issue of the Register, I.D. No. \_\_\_\_\_.



## 12. Expiration Date (check only if applicable):

[X] This proposal will not expire in 180 days because it is for a "rate making" as defined in SAPA § 102(2)(a)(ii).

## 13. Public Hearings (check box and complete as applicable)

[ ] A public hearing is required by law and will be held at \_\_\_ a.m./p.m. on \_\_\_\_\_, 19\_\_, at

\_\_\_\_\_

[ ] A public hearing is not required by law, and has not been scheduled.

[ ] A public hearing is not required by law, but will be held at \_\_\_ a.m./p.m. on \_\_\_\_\_, 19 \_\_, at

\_\_\_\_\_

## 14. Interpreter Service (check only if a public hearing is scheduled):

[ ] Interpreter services will be made available to hearing impaired persons, at no charge, upon written request submitted within a reasonable time prior to the scheduled hearing. Requests must be addressed to the agency contact designated in this notice.

## 15. Accessibility (check appropriate box only if a public hearing is scheduled):

[ ] All public hearings have been scheduled at places reasonably accessible to persons with a mobility impairment.

[ ] All public hearings except the following have been scheduled at places reasonably accessible to persons with a mobility impairment:

1. \_\_\_\_\_
2. \_\_\_\_\_
3. \_\_\_\_\_

[ ] None of the scheduled public hearings are at places that are reasonably accessible to persons with a mobility impairment.

[ ] An **optional** explanation is being submitted regarding the nonaccessibility of one or more hearing sites.

## 16. Submit data, views or arguments to (complete only if different than previously named agency contact):

Name of agency contact Kathleen H. Burgess, Secretary  
Office address Three Empire State Plaza  
Albany, New York 12223  
Telephone number (518) 474-6530

17. Additional matter required by statute:

☒ Check box if NOT applicable.

18. Public comment will be received until:

☐ 45 days after publication of this notice (MINIMUM, public comment period).

☐ 5 days after the last scheduled public hearing required by statute (MINIMUM, with required hearing).

☐ Other: (specify) \_\_\_\_\_.

19. Regulatory Agenda: (**The Division of Housing and Community Renewal; Workers Compensation Board; and the departments of Agriculture and Markets, Banking, Education, Environmental Conservation, Health, Insurance, Labor and Social Services** and any other department specified by the governor or his designee must complete this item. If your agency had an optional agenda published, that should also be indicated below):

☐ This action was listed as a Regulatory Agenda item in the first January issue of the Register, 19\_\_.

☐ This action was listed as a Regulatory Agenda item in the last June issue of the Register, 19\_\_.

☐ This action was not under consideration at the time this agency's Regulatory Agenda was submitted for publication in the Register.

**AGENCY CERTIFICATION (To be completed by the person who PREPARED the notice)**

I have reviewed this form and the information submitted with it. The information contained in this notice is correct to the best of my knowledge.

I have reviewed Article 2 of SAPA and Parts 260 through 263 of 19 NYCRR, and I hereby certify that this notice complies with all applicable provisions.

Name \_\_\_\_\_ Signature \_\_\_\_\_  
Address \_\_\_\_\_  
Date \_\_\_\_\_ Telephone \_\_\_\_\_

**Please read before submitting this notice:**

1. Except for this form itself, all text must be typed in scannable format as described in the Department of State's "NYS Register Procedures Manual."
2. Submit the **original notice and scanner copy** collated as (1) form; (2) text or summary of rule; and if any, (3) regulatory impact statement, (4) regulatory flexibility analysis for small businesses, (5) rural area flexibility analysis, (6) job impact statement - **and ONE copy of that set.**
3. **Hand deliver to:** DOS Office of Information Services, 41 State Street (3rd Floor), Albany  
**Address mail to:** Register/NYCRR unit, Department of State, Albany, NY 12231

## Method of Service

|   |  |
|---|--|
| <b>Name:</b>  |  |
| <b>Company/Organization:</b>  |  |
| <b>Mailing Address:</b>   |  |
| <b>Company/Organization you represent, if different from above:</b> |  |
| <b>E-Mail Address:</b>  |  |
| <b>Case/Matter Number:</b>  |  |

### **Request Type**

- ☐ New Petition/Application - I am filing a new petition/application which requires action by the Commission.
- ☐ Service List request – I request to be on the service list for the matter/case.
- ☐ Other – Type of request \_\_\_\_\_

### **Service Information** (Select one option below)

- ☐ **Electronic Service and Waiver – Consent in Case/Matter Identified Above**  
As duly authorized by the Participant identified above that I represent, I knowingly waive on behalf of that Participant any right under PSL §23(1) to be served personally or by regular mail with Commission orders that affect that Participant and will receive all orders by electronic means in the above Case. If participating individually, I knowingly waive any PSL §23(1) right to service of orders personally or by regular mail and will receive all orders by electronic means in the above Case. This consent remains in effect until revoked.
- ☐ **Electronic Service and Waiver – Global Consent in All Cases/Matters**  
As duly authorized by the Participant identified above that I represent, I knowingly waive on behalf of that Participant any right under PSL §23(1) to be served personally or by regular mail with Commission orders that affect that Participant and will receive all orders by electronic means in all Cases where it participates. If participating individually, I knowingly waive any PSL §23(1) right to service of orders personally or by regular mail, and will receive all orders by electronic means in all Cases where I participate. This consent remains in effect until revoked.  
*Note: Due to the design of our system, this consent attaches to the individual named here and not to the party that may be represented by that individual. Therefore, individuals who represent multiple parties should be aware that a global consent will affect all matters in which they appear on behalf of any party.*
- ☐ I do **not** consent to receive orders electronically

### **E-Mail Preference** (Select one option below) – For Case specific request

E-Mail notifications include a link to filed and issued documents.

- ☐ Notify me of Commission Issued Documents in this case/matter.
- ☐ Notify me of Both Commission Issued Documents and Filings in this case/matter
- ☐ Do not send me any notifications of filed or issued documents

|               |       |
|---------------|-------|
| Submitted by: | Date: |
|---------------|-------|

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
ACCOUNTING PANEL

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ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
ACCOUNTING PANEL

1 I. INTRODUCTION

2 Q. Would the members of the Accounting Panel please state your names and  
3 business addresses?

4 A. Kenneth A. Kosior, One Blue Hill Plaza, Pearl River, New York 10965. Jack  
5 C. Deem, 4 Irving Place, New York, New York 10003. Wenqi Wang, 4 Irving  
6 Place, New York, New York, 10003.

7 Q. By whom are you employed and in what capacity?

8 A. **(Kosior)** I am employed by Orange and Rockland Utilities, Inc. ("Orange and  
9 Rockland", "O&R", or the "Company") where I hold the position of Director –  
10 Financial Services.

11 **(Deem)** I am employed by Consolidated Edison Company of New York, Inc.  
12 ("Con Edison"). I hold the position of Department Manager - Regulatory  
13 Policy.

14 **(Wang)** I am also employed by Con Edison. I hold the position of Department  
15 Manager - Regulatory Accounting and Revenue Requirements.

16 Q. Please explain your educational background, work experience and current  
17 general responsibilities.

18 A. **(Kosior)** I graduated from Pace University in 1976 with a Bachelor of  
19 Business Administration degree, having majored in Accounting. In June 1980,  
20 I received a Masters of Business Administration degree from Fairleigh  
21 Dickinson University, having majored in Accounting and Finance. After  
22 graduation from Pace, I was employed by Homa Company as a staff  
23 accountant. I joined Orange and Rockland in July 1979 as an Associate

## ACCOUNTING PANEL

1 Accountant advancing to Supervisor-Payroll, Supervisor & Manager-General  
2 Accounting where I had the responsibility of administering and supervising all  
3 employee related payroll records and subsequently the books and records of  
4 Orange and Rockland and its subsidiaries. In June 1989, I was promoted to  
5 Manager-Budgets and was responsible for the development and management  
6 of the operating and capital budgets. My additional duties included forecasting  
7 and analyzing the corporate financial statements. I was named Strategic  
8 Analysis Principal in October 1994 and became responsible for developing,  
9 analyzing and evaluating corporate direction and business opportunities. In  
10 June 1995, I was promoted to Director of Accounting, where I was responsible  
11 for the accounting functions of Orange and Rockland and its subsidiaries,  
12 including the consolidated financial statements. In July 1999, as a result of the  
13 merger of Con Edison and Orange and Rockland, I was appointed Director-  
14 Financial Planning and Administration, now called Financial Services, at  
15 Orange and Rockland responsible for providing the coordination for  
16 administration, financial, budget and regulatory activities between Con Edison  
17 and Orange and Rockland. I have been a member of various accounting and  
18 finance committees of the Edison Electric Institute and the Pennsylvania  
19 Electric Association. In addition, I am a past Chairperson of the New Jersey  
20 Utilities Association Accounting and Finance Committee.

21 **(Deem)** In December 1990, I received a Bachelor of Science Degree in Policy  
22 & Management from Carnegie Mellon University in Pittsburgh, Pennsylvania.  
23 I earned a Masters of Business Administration degree from Carnegie Mellon in  
24 June of 1996. Before returning to Carnegie Mellon for my MBA, I worked as

## ACCOUNTING PANEL

1 an analyst with Barakat & Chamberlin, Inc. where I was responsible for  
2 planning and evaluating demand-side management (“DSM”) programs for  
3 various utilities. In that role, I performed cost effectiveness screening and  
4 market penetration analysis of DSM measures and programs, prepared  
5 testimony entered on behalf of utilities during DSM cost recovery hearings,  
6 and implemented DSM tracking systems. After receiving my MBA, I worked  
7 as a consultant with Deloitte Consulting for 14 years. With Deloitte, I assisted  
8 companies to improve operations by leading the implementation of finance  
9 process, system, control, and organizational improvements. Specific areas of  
10 experience include finance transformation strategy and implementation, shared  
11 services, post-merger finance integration, financial closing and reporting  
12 optimization, finance talent management, Enterprise Resource Planning  
13 (“ERP”) financial module implementation, Sarbanes-Oxley compliance, and  
14 activity-based management. While a majority of my consulting clients were  
15 electric and gas utilities, I also served clients in the health care, life sciences,  
16 financial services, and not-for-profit industries. I joined Con Edison in June  
17 2010 as Business & Solution Architect for the implementation of the Oracle  
18 Finance and Supply Chain system. I transitioned to my current role of  
19 Department Manager for Regulatory Policy in May 2014.

20 **(Wang)** In June 1999, I received a Bachelor of Science Degree in Accounting  
21 from the University at Albany, State University of New York. I began my  
22 employment with Con Edison in July 1999 as a Management Intern. I worked  
23 in Corporate Accounting Department from July 2000 until April 2014  
24 primarily in the General Accounts section starting as a Staff Accountant, then



## ACCOUNTING PANEL

1 Supervisor and ultimately reaching the Department Manger level. In May  
2 2014, I assumed my current position as Department Manger of Regulatory  
3 Accounting and Revenue Requirements.

4 Q. Have any members of the Accounting Panel previously testified before the  
5 New York Public Service Commission (“NYPSC” or “Commission”)?

6 A. **(Kosior)** Yes. I testified before the Commission in Case 95-E-0491, Case 99-  
7 G-1695, Case 02-G-1553, Case 05-G-1494, Case 06-E-1433, Case 07-E-0949,  
8 Case 08-G-1398, Case 10-E-0362 and Case 11-E-0480.

9 **(Deem)** No.

10 **(Wang)** No.

11

## 12 II. PURPOSE OF TESTIMONY

13 Q. What is the purpose of your testimony in this proceeding?

14 A. Our testimony primarily covers the following topics:

- 15 • An overview of the costs driving the need for electric and gas rate relief  
16 for the twelve months ending October 31, 2016 (“Rate Year”), along  
17 with the Company’s efforts to mitigate the cost of providing gas and  
18 electric service;
- 19 • Projected deferred cost and credit balances as of November 1, 2015,  
20 which is the start of the Rate Year, resulting from deferral accounting  
21 or reconciliation provisions contained in the Company’s current electric  
22 and gas rate plans;
- 23 • Historic financial statements and statistical data as required by the  
24 Commission;

## ACCOUNTING PANEL

- 1                   • Rate base for the twelve months ended June 30, 2014 (“Historic Year”)
- 2                   through the Rate Year;
- 3                   • A comparison of the projected revenues, expenses and rate base for the
- 4                   Rate Year to the Historic Year;
- 5                   • Certain revenues, operation and maintenance (“O&M”) expenses and
- 6                   other operating deductions including labor expense and the need for
- 7                   certain additional employees;
- 8                   • Common utility plant capital expenditures;
- 9                   • Cost allocation procedures;
- 10                  • The Company’s requests related to certain deferral accounting and
- 11                  reconciliation mechanisms;
- 12                  • The general inflation factor, sources and uses of funds and interest
- 13                  coverage ratios; and
- 14                  • The Company’s interest in pursuing multi-year rate plans in settlement
- 15                  discussions.

16                  As we explain more fully later in our direct testimony, the Company is not  
17                  proposing a multi-year rate plan in its filing. However, in addition to  
18                  providing projections for the Rate Year, the Company has included forecasted  
19                  financial information for two annual periods beyond the Rate Year, *i.e.*, the  
20                  twelve month periods ending October 31, 2017 and October 31, 2018 (which  
21                  we and other Company witnesses will refer to as “RY2” and “RY3”,  
22                  respectively, for ease of reference).

23       Q.       Please identify any exhibits to your testimony.

## ACCOUNTING PANEL

1 A. We are presenting the following exhibits. All of the exhibits were prepared  
2 under our supervision and direction but some of them contain various parts or  
3 schedules sponsored by various other Company witnesses, as is indicated in  
4 the exhibits.

| 5  | <b><u>Description of Exhibit</u></b>         | <b><u>Exhibit No.</u></b> |
|----|--|---------------------------|
| 6  | Electric Historical Financial Data           | AP-E1                     |
| 7  | Gas Historical Financial Data                | AP-G1                     |
| 8  | Electric Rate Base                           | AP-E2                     |
| 9  | Gas Rate Base                                | AP-G2                     |
| 10 | Electric Operating Income and Rate of Return | AP-E3                     |
| 11 | Gas Operating Income and Rate of Return      | AP-G3                     |
| 12 | Electric Operating Expenses                  | AP-E4                     |
| 13 | Gas Operating Expenses                       | AP-G4                     |
| 14 | Electric and Common Plant Forecast           | AP-E5                     |
| 15 | Gas and Common Plant Forecast                | AP-G5                     |
| 16 | Electric Multi-Year Forecast                 | AP-E6                     |
| 17 | Gas Multi-Year Forecast                      | AP-G6                     |
| 18 | Management Audit Report                      | AP-E7 and AP-G7           |

19 III. **THE NEED FOR RATE RELIEF AND COST MITIGATION MEASURES**

20 A. Costs Driving the Need for Rate Relief

21 Q. Please explain why the Company is filing for increased electric and gas rates to  
22 become effective November 1, 2015?

23 A. The Company's current electric rates were set by the Commission's *Order*  
24 *Adopting Terms of Joint Proposal, With Modification, and Establishing*

## ACCOUNTING PANEL

1        *Electric Rate Plan*, issued June 15, 2012, in Case No. 11-E-0408 (“2012 Rate  
2        Order”). The 2012 Rate Order established a three-year electric rate plan under  
3        which the last rate change became effective July 1, 2014. The Company did  
4        not file for new base electric rates to become effective immediately following  
5        the third rate year of that rate plan. Assuming the Commission’s usual 11-  
6        month rate case process, there will be 16 months between electric base rate  
7        changes.

8        For the Company’s gas service, the time between base rate changes will be  
9        much longer. The Company’s current gas rates were set by the Commission’s  
10       *Order Adopting Joint Proposal and Implementing a Three-Year Rate Plan*,  
11       issued October 16, 2009, in Case 08-G-1398 (“2009 Rate Order”). The 2009  
12       Rate Order established a three-year gas rate plan under which the last rate  
13       change became effective November 1, 2011. The Company did not file for  
14       new gas base rates to become effective immediately following the third rate  
15       year of that rate plan. Consequently, assuming the Commission’s usual 11-  
16       month rate case process, there will be four years between gas base rate  
17       changes.

18       The Company has faced and continues to face a number of significant cost  
19       increases in its electric and gas operations that make the rate increase requests  
20       necessary. This is despite, as described throughout this filing, the Company’s  
21       successful efforts to mitigate costs and achieve efficiencies and productivity  
22       gains. However, these efforts do not fully offset the effects of rising costs,  
23       resulting in net cost increases that cannot be absorbed without significantly  
24       curtailing or eliminating necessary programs and impairing the Company’s

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1 ability to provide safe and reliable service or cover its cost of capital.

2 Q. What amount of rate relief is the Company requesting?

3 A. For electric, the Company is requesting approximately \$33.4 million of rate  
4 relief for the Rate Year. That amount equates to approximately a 5.2% overall  
5 increase in customer bills and approximately an 11.5% increase on a delivery  
6 bill basis.

7 For gas, the Company is requesting approximately \$40.7 million of rate relief  
8 for the Rate Year. That amount equates to approximately a 16.8% overall  
9 increase in customer bills and approximately a 35.1% increase on a delivery  
10 bill basis.

11 Q. What are the specific drivers of the requested rate increases?

12 A. There are several, including: (1) the need for infrastructure investment so that  
13 the Company can continue to provide safe and reliable service to its customers;  
14 (2) increases in costs largely outside the Company's control (*e.g.*, property  
15 taxes and major storm costs); (3) the cost of capital; (4) increases in operating  
16 expenses due to changes in the level of activities; and (5) projected costs  
17 increases. The following table summarizes the cost and other components  
18 driving the need for increased electric and gas base rate revenues:

19

| 20 |                           | <u>Electric</u>      | <u>Gas</u> |
|----|---------------------------|----------------------|------------|
| 21 |                           | <u>(\$ millions)</u> |            |
| 22 | Infrastructure Investment | \$7.2                | \$10.7     |
| 23 | Depreciation              | <u>7.3</u>           | <u>5.7</u> |
| 24 | Total Carrying Costs      | \$14.5               | \$16.4     |

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|   |                          |               |               |
|---|--------------------------|---------------|---------------|
| 1 | Property Taxes           | 13.2          | 20.6          |
| 2 | Operating Expenses       | 3.8           | 7.0           |
| 3 | Cost of capital          | 3.0           | (3.9)         |
| 4 | Payroll and other taxes  | 0.5           | 2.3           |
| 5 | Sales and other revenues | <u>(1.6)</u>  | <u>(1.7)</u>  |
| 6 | Net Increase             | <u>\$33.4</u> | <u>\$40.7</u> |
| 7 | Increase in Total Bill   | <u>5.2%</u>   | <u>16.8%</u>  |

8

9 Q. Please discuss the Infrastructure Investment item shown in the above table.

10 A. One of the primary drivers of the requested rate increases is the continued need  
 11 to upgrade, reinforce, rebuild and invest in the Company's infrastructure. The  
 12 carrying cost of this new investment (*i.e.*, cost of capital and depreciation) in  
 13 the Rate Year is \$14.5 million for electric and \$16.4 million for gas. The  
 14 Electric Infrastructure and Operations Panel, the Smart Grid Panel, and  
 15 Company witnesses Hehir, Banker and Scerbo explain these needs in greater  
 16 detail. As discussed by the Company's Depreciation Panel, the depreciation  
 17 component of those increased costs results only from the increased plant  
 18 investment, as the Company is not proposing any increase to depreciation  
 19 rates.

20 Q. Please identify some of the costs that are outside of the Company's direct  
 21 control.

22 A. The Company is faced with a number of costs which it cannot directly control.  
 23 For example, as discussed by the Property Tax Panel, the level of electric  
 24 property taxes forecast for the Rate Year is approximately \$41 million, or 31%,

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1 higher than the level provided in current electric rates. For gas, the figures are  
2 \$24 million, or 114% higher than the level provided in current gas rates. In  
3 addition, past rate allowances for property taxes have proven to be insufficient  
4 and the Company is seeking to recover, over five years, deferred property tax  
5 under-collections of \$16 million from electric customers and \$36 million from  
6 gas customers.

7 The effect of storms on the Company's electric system must also be recognized  
8 here. As discussed later in our testimony, the Company is not seeking to  
9 increase the funding level for the major storm reserve reflected in this filing.  
10 However, the recovery of deferred major storm costs is \$12 million, or 75%,  
11 higher than provided in current electric rates.

12 Q. What are the major elements of O&M expenses that contribute to the need for  
13 a rate increase?

14 A. Increases in O&M expenses due to changes in the level of activities, new  
15 required programs, as well as projected cost increases, are discussed by various  
16 Company witnesses and account for \$3.8 million of the increase for electric  
17 and \$7.0 million for gas. The more significant increases are the recovery of  
18 storm costs for electric and damage prevention and other safety programs for  
19 gas. Pension and other post-employment benefits ("OPEB") costs tend to be  
20 quite variable and the Company is projecting a reduction in those costs which  
21 apply to electric and gas.

22 Q. What impact does the return on equity ("ROE") and projected interest cost  
23 have in this rate request?

24 A. For electric, the 2012 Rate Order authorized overall rates of return and ROEs

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1           that varied by rate year. For the third rate year, and as reflected in current  
2           electric rates, the overall rate of return is 7.48%, including a ROE of 9.6%.  
3           The weighted cost of long-term debt included is 5.64%. For gas, the 2009 Rate  
4           Order authorized an overall rate of return of 8.49%, including a ROE of 10.4%  
5           for all rate years. The weighted cost of long-term debt included is 6.81%. As  
6           discussed in the direct testimony of Company witnesses Hevert and Saegusa,  
7           the electric and gas revenue requirements in this case reflect an overall rate of  
8           return of 7.80%, based on a 9.75% ROE and a weighted cost of long-term debt  
9           of 6.08%. As discussed in his direct testimony, Company witness Hevert  
10          provided a range of ROE estimates, *i.e.*, from 9.75% to 10.5%, as being  
11          appropriate for the Company. Approximately \$3 million of the electric  
12          revenue requirement increase is attributable to the higher financing costs,  
13          including the cost of capital associated with growth in rate base. The gas  
14          revenue requirement reflects an approximately \$3.9 million decrease in the  
15          cost of capital that is attributable to the lower financing costs despite the  
16          growth in rate base.

17       Q.    What effects do projected sales and other revenues have on the proposed  
18              revenue requirements?

19       A.    For electric, net sales revenues are projected to decrease by \$5.4 million, while  
20              other operating revenues are projected to increase by \$7.0 million producing a  
21              net decrease of the need for rate relief of \$1.6. For gas, net sales revenues are  
22              projected to increase by \$0.4 million, and other operating revenues are  
23              projected to increase by \$1.3 million producing a combined \$1.7 million  
24              decrease of the need for rate relief.



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1 Q. Do any of your exhibits address in further detail the elements of the revenue  
2 requirement you have summarized?

3 A. Yes, Exhibit AP-E3, Schedule 1, page 1 of 2, for electric and Exhibit AP-G3,  
4 Schedule 1, page 1 of 2, for gas do so.

5 B. Mitigation of the Rate Increases

6 Q. Please describe the rate mitigation efforts taken by the Company in developing  
7 the electric and gas revenue requirements for these filings.

8 A. Our initial calculations resulted in rate increases of \$47.7 million for electric  
9 and \$45.6 million for gas. The measures we have taken to mitigate these  
10 increases can be summarized as follows:

11

|   | <u>Electric</u>      | <u>Gas</u>    |
|---|----------------------|---------------|
|   | <u>(\$ millions)</u> |               |
| 14 Rate Increase before Mitigation            | \$47.7               | \$45.6        |
| 15 Extend Recovery of Deferred Property Taxes | (2.2)                | (4.9)         |
| 16 Extend Recovery of Deferred Storm Charges  | (8.1)                | -             |
| 17 Eliminate Increase to Storm Allowance      | (4.0)                | -             |
| 18 Rate Increase after Mitigation             | <u>\$33.4</u>        | <u>\$40.7</u> |

19

20 In order to mitigate the rate increases, the Company extended the amortizations  
21 of its two largest deferrals, property taxes and storm costs from three years to  
22 five years. The Company also has not proposed to increase the annual storm  
23 recovery allowance contained in electric base rates, even though the  
24 Company's experience with major storms over the past few years would justify  
25 such an increase.

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1 Q. Does the Company intend to waive any rights by employing these mitigation  
2 measures in this filing?

3 A. No. The Company's revenue requirement needs are as reflected in the  
4 "unmitigated" rate request, as supported by the testimony and exhibits of the  
5 Company's witnesses. To the extent the Commission rejects or modifies any,  
6 all or any part of one or more of the Company's mitigation proposals, the  
7 Company's rate request should be adjusted upwards by the amount of  
8 mitigation that is eliminated. For example, if the Commission were to disagree  
9 with the Company's proposal to extend the recovery of property taxes from  
10 three to five years, the Commission should adjust the electric revenue  
11 requirement upwards by \$2.2 million and the gas revenue requirement by \$4.9  
12 million. A similar upward adjustment would be required if the Commission  
13 were to accelerate the recovery of a particular cost that the filing has assumed  
14 would be recovered over a period of years or at a later date. Accordingly, the  
15 Company waives neither its right to recover all deferred costs nor its right to an  
16 increase in revenue requirement beyond the level filed by the Company should  
17 the Commission determine to depart from one or more (in whole or part) of the  
18 mitigation approaches used by the Company and to prescribe a quicker or  
19 greater recovery of mitigated costs. No waiver is intended and none should be  
20 inferred.

21 Q. You stated above that Company witness Hevert provided a range of ROE  
22 estimates, *i.e.*, from 9.75% to 10.5%, as being appropriate for the Company.  
23 Why did the Company choose the lower end of the range?

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1     A.     The Company selected the lower end of the reasonable range of ROE in order  
2           to minimize the issues in controversy in this proceeding and facilitate reaching  
3           a multi-year rate plan through settlement. Similarly, as noted by Company  
4           witness Saegusa, the Company selected an equity ratio of 48% in lieu of the  
5           Company's actual equity ratio of 48.45%. Should the Commission assign  
6           greater risks to the Company, the Company does not waive its right to a higher  
7           return corresponding to such greater risks. Should the Commission exclude  
8           costs in the calculation of the revenue requirement that lower the "mitigated"  
9           revenue requirement, the Company does not waive its rights to a reasonable  
10          return (*i.e.*, greater than 9.75 percent common equity return reflected in the  
11          "mitigated" revenue requirement and in the range identified by Company  
12          witness Hevert) consistent with the Company's non-mitigated revenue  
13          requirement or, if the revenue requirement is adjusted upwards for any reason,  
14          consistent with such increased revenue requirement.

15    Q.     Has the Company taken any other steps to mitigate its requested rate relief?

16    A.     Yes. The Company has taken significant steps to keep costs at the lowest  
17           practical level without adversely affecting service quality or reliability. This  
18           includes instilling a cost-management culture that pervades all aspects of the  
19           Company's operations starting with long range planning, project prioritization  
20           and optimization continuing to short term budgeting and culminating in daily  
21           implementation as is addressed by many Company witnesses. It is a  
22           Company-wide imperative to proactively seek ways to responsibly reduce  
23           costs. As described throughout this filing, the Company continues to mitigate  
24           costs – some to be realized in the short-term and some in the longer-term –

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1           some that can be more specifically quantified or estimated than others, and  
2           some that are avoided increases rather than savings from current levels.  
3           Efforts to avoid unnecessary costs are described by various Company  
4           witnesses including the Electric Infrastructure and Operations Panel, Company  
5           witness Hehir as to gas infrastructure and operations, the Compensation and  
6           Benefits Panel, the Property Tax Panel, Company witness McCormick as to  
7           environmental costs, Company witness Work as to the project delivery and  
8           capital project management model, Company witness Carnavos as to gas  
9           supply costs, and the Electric Supply Panel.

10    Q.    Are all the Company's cost mitigation efforts quantifiable?

11    A.    No. Sometimes cost mitigation results may not be quantifiable or may not be  
12           subject to estimation with significant confidence and some result in avoided  
13           increases rather than savings from current levels. One significant example is  
14           the implementation of management audit recommendations. Although the  
15           Company has not been the subject of a stand-alone Commission management  
16           audit in many years, in its *Order Establishing Rates for Electric Service*, issued  
17           June 17, 2011, in Case 10-E-0362, the Commission directed the Company to  
18           produce a report detailing its implementation of those recommendations  
19           contained in the Liberty Management Audit of Con Edison, released in June  
20           2009 ("Liberty Audit"), that were applicable to the Company. Orange and  
21           Rockland submitted an implementation report dated October 17, 2011 to the  
22           Commission and then submitted an updated implementation report dated June  
23           14, 2014 to the Commission, a copy of which is presented in Exhibit (AP-E7  
24           and AP-G7). As noted in the updated implementation report (p. 1), of the 92

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1 separate recommendations contained in the Liberty Audit, the Company  
2 identified 41 as Shared Services recommendations, 41 as O&R Specific  
3 recommendations, and ten recommendations as not being applicable to the  
4 Company. The Company has implemented all the Liberty Audit  
5 recommendations applicable to Orange and Rockland.  
6 Cost savings associated with the implementation of the Liberty Audit  
7 recommendations are reflected in this rate case filing, although many of these  
8 recommendations are qualitative in nature and not conducive to cost savings  
9 quantification. As noted above, 41 of the Liberty Audit recommendations are  
10 Shared Services recommendations, for which Con Edison has primary  
11 implementation responsibility. Cost savings associated with the  
12 implementation of these recommendations would be reflected in lower support  
13 services billings during the Historic Year. For example, to the extent that Con  
14 Edison was able to achieve costs savings by consolidating duplicative Energy  
15 Management operations in the electric and gas hedging functions  
16 (Recommendation 79), a portion of those savings would automatically be  
17 flowed through to the Company in the form of lower support services billings  
18 during the Historic Year. In addition, certain of the other Company witnesses,  
19 including Company witness Work, will discuss the implementation of specific  
20 Liberty Audit recommendations and the associated cost savings.  
21 Along with the project management efforts discussed by the Company witness  
22 Work, and consistent with Liberty Audit Recommendations 45 and 46, the  
23 Company's cost management initiative continues to be a major focus  
24 throughout all levels of management. The Company received approval to hire

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1 three cost management analysts and a Project Management Cost Administrator  
2 in the 2012 Rate Order. Orange and Rockland hired these three analysts in  
3 April, September and December 2012 and the Project Management Cost  
4 Administrator in April 2013. These additional cost management professionals  
5 along with the continued development and understanding of the new financial  
6 reporting system referred to as Project One, which we will address more fully  
7 later in our testimony, has assisted the Company in improving reporting and  
8 analysis efficiency and standardizing responsibilities and duties across  
9 financial analysis positions in Orange and Rockland. These cost management  
10 professionals have enabled operational and staff organizations to provide a  
11 more in-depth focus on the costs within the respective departments. This has  
12 contributed to the Company's ability to maintain O&M and capital budgets  
13 within targets and reduce incurred overtime. More detailed cost reports by  
14 section and department support the managers in understanding and monitoring  
15 O&M and capital spending.

16 In addition, and consistent with Liberty Audit Recommendation Number 61,  
17 Orange and Rockland's annual budget process now requires a standardized  
18 focus on overtime as a percentage of straight time by organization. A  
19 corporate guidance document was approved on October 7, 2011. The  
20 document is to be used across the Company and outlines a philosophy to  
21 provide management with effective tools to administer and control overtime.  
22 The annual budget process requires that all organizations review historical  
23 trends and implement projected improvements necessary to optimize overtime.

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1       The cost reductions or avoided costs associated with all of the foregoing with  
2       respect to implementing the Liberty Audit recommendations are not  
3       specifically quantifiable and in many cases not subject to confident estimation.  
4       To the extent they have been realized, however, they are reflected in the  
5       Company's revenue requirement calculations in these proceedings.  
6       Furthermore, management continually reviews the proper utilization of in-  
7       house and contractor resources. Although cost can be a driver of the decision  
8       to utilize in-house or contractor resources, scheduling, length and frequency of  
9       the type of work, availability of trained workers, skill sets, productivity and  
10      changed circumstances are some of the additional factors that may be part of  
11      the decision to utilize in-house or contractor resources. Some operational  
12      functions are performed by contractors because decisions were made in the  
13      past that such skills were not core skills that the utility should train, develop or  
14      maintain internally. More complex core skills and functions have been  
15      retained within the Company while less skilled functions have been contracted  
16      out. Some examples of functions that have been contracted include cafeteria  
17      and cleaning services, as well as security, copy machines repairs and  
18      landscaping services. With regard to operations, flaggers, trenching, and tree  
19      trimming have been outsourced. Similar examples include civil work. Heavy  
20      civil construction work is not a core skill set that the Company seeks to  
21      maintain. Local skilled trade labor is familiar with and readily available for  
22      this type of work.  
23      At other times O&R may supplement its in-house resources with contractor  
24      resources. The Company may wish to staff short-term projects to address

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1 peaks in workload. There may be projects that require an extensive amount of  
2 work, but with only a short time period to complete it. For example, in the past  
3 O&R has augmented its leak repair efforts with single contract crews to enable  
4 it to reduce the number of leaks to a level manageable with internal resources.  
5 Another example is the Company bringing on-board a third party vendor to  
6 assist the Company's in-house customer service organization during major  
7 storms. The Company has formally adopted this process as part of its Storm  
8 Recovery plan because call volume generated during a storm usually exceeds  
9 the Company's in-house staffing levels. The Company believes these various  
10 uses of in-house and contractor resources enable the Company to effectively  
11 manage and balance its operational resources.

12 As with cost reductions or avoided costs associated with respect to  
13 implementing the Liberty Audit recommendations, those associated with the  
14 workforce management approach we have described are not specifically  
15 quantifiable and in many cases not subject to confident estimation. To the  
16 extent they have been realized, however, they are reflected in the Company's  
17 revenue requirement calculations in these proceedings.

18 Q. You earlier referred to Project One. Please elaborate.

19 A. Project One, also referred to as the Finance and Supply Chain Enterprise  
20 Resource Project or ERP, is a technology project to modernize and improve a  
21 wide range of financial-related systems. It is an integrated system for Con  
22 Edison's and Orange and Rockland's finance, supply chain and management  
23 reporting activities. The scope of Project One included integrating  
24 Procurement, Inventory Management, Accounts Payable, Miscellaneous



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1       Accounts Receivable, Projects Accounting, Treasury, General Ledger,  
2       Consolidations, Budgeting and Financial Forecasting, and Management  
3       Reporting systems onto one common, centralized platform for financial  
4       budgeting and reporting. Project One “went live” in July 2012.  
5       The project was fully vetted and cost recovery commenced for Con Edison in  
6       Case 09-E-0428. O&R’s share of the cost is approximately 7%. Cost recovery  
7       of the electric portion of O&R’s share of the cost began in Case 10-E-0362.  
8       Cost recovery of the gas portion of O&R’s share of the cost has not yet begun  
9       but it will in the Rate Year.  
10      Project One is a prime example of a project for which cost mitigation results  
11      may not be quantifiable or may not be subject to estimation with significant  
12      confidence and that results in avoided cost increases rather than savings from  
13      current levels. For example, enhanced information for management is  
14      intended to result in better management decisions but it is not possible to  
15      ascertain what decisions would have been made absent the enhanced  
16      information. In addition, the integration of the various systems under Project  
17      One reduces the risk of error but it is not possible to know what errors would  
18      have been made absent that integration. Moreover, Project One will reduce  
19      financial reporting risk. Con Edison could experience a loss of confidence  
20      from the financial community as a result of material error on its financial  
21      statements. Should that happen, the consequences to Orange and Rockland  
22      and its customers are uncertain but clearly they would not be beneficial.  
23      Project One reduces the risk of that happening.

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### 1 IV. HISTORICAL FINANCIAL AND STATISTICAL INFORMATION

2 Q. Are you familiar with the Company's accounting books and records?

3 A. Yes.

4 Q. Are the accounts of the Company kept in accordance with the Uniform System  
5 of Accounts prescribed by the Commission?

6 A. Yes.

7 Q. Does this filing include the historic financial and statistical information  
8 required by the Commission?

9 A. Yes. The required information for electric is included in Exhibit AP-E1  
10 entitled "Historical Financial Data - Electric" and the required information for  
11 gas is included in Exhibit AP-G1 entitled "Historical Financial Data – Gas."  
12 Each of those exhibits includes ten supporting schedules.

13 • Schedules 1 through 5 are balance sheets and supporting schedules as of  
14 December 31, 2010, 2011, 2012 and 2013 and June 30, 2014.

15 • Schedules 6 through 10 are income statements and supporting schedules  
16 for the twelve months ended December 31, 2011, 2012 and 2013 and June  
17 30, 2014.

18 The data on these schedules have been taken directly from the books and  
19 records of the Company except for the average plant per customer amounts on  
20 Schedule 5 and the unit cost figures on Schedules 8 and 10, which have been  
21 computed for the purpose of the respective exhibits. It should be noted that  
22 Schedules 1, 2, and 6 reflect total Company operations for electric and gas but  
23 not the operations of its subsidiaries. More specifically, the schedules in  
24 Exhibit AP-E1 and Exhibit AP-G1 are as follows:

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- 1           • Schedule 1 shows comparative balance sheets at December 31, 2010, 2011,  
2           2012, and 2013 and June 30, 2014.
- 3           • Schedule 2 is a statement of retained earnings at December 31, 2010, 2011,  
4           2012, and 2013 and June 30, 2014.
- 5           • Schedule 3 shows the net book value of electric or gas plant in service by  
6           primary account at December 31, 2010, 2011, 2012, and 2013 and June 30,  
7           2014.
- 8           • Schedule 4 shows the net book value of common plant in service at  
9           December 31, 2010, 2011, 2012, and 2013 and June 30, 2014.
- 10          • Schedule 5 shows electric or gas plant in service and the average cost per  
11          customer at December 31, 2010, 2011, 2012, and 2013 and June 30, 2014.
- 12          • Schedule 6 shows income statements for the twelve months ended  
13          December 31, 2011, 2012, 2013 and June 30, 2014.
- 14          • Schedule 7 is a statement of electric or gas O&M expenses for the twelve  
15          months ended December 31, 2011, 2012, 2013 and June 30, 2014.
- 16          • Schedule 8 of Exhibit AP-E1 shows electric operating expenses per kWh  
17          sold for the twelve months ended December 31, 2011, 2012, 2013 and June  
18          30, 2014. Schedule 8 of Exhibit AP-G1 shows gas operating expenses per  
19          Mcf sold for those same periods.
- 20          • Schedule 9 is a statement of electric or gas operating taxes, other than  
21          income taxes, for the twelve months ended December 31, 2011, 2012, 2013  
22          and June 30, 2014.

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1           • Schedule 10 of Exhibit AP-E1 is a statement of electric operating revenues  
2           per kWh of electricity sold for the twelve months ended December 31,  
3           2011, 2012, 2013 and June 30, 2014. Schedule 10 of Exhibit AP-G1 is a  
4           statement of gas operating revenues per Mcf of gas sold for those same  
5           periods.

6 V. RATE BASE

7 Q. What exhibits support the Company's electric and gas rate base amounts in this  
8 filing?

9     A.     Exhibit AP-E2 for electric and Exhibit AP-G2 for gas contain summaries and  
10           details of the Company's rate base for the Historic Year per books and also the  
11           forecasted rate base for the Rate Year.

12 Q. Are the components of the rate base amounts in Exhibit AP-E2 for electric and  
13 Exhibit AP-G2 for gas the same?

A. While there are some differences within some of the components of rate base, many of the components of rate base are the same for electric and gas. The rate base amounts in Exhibit AP-E2 for electric and Exhibit AP-G2 for gas include electric or gas utility plant in service, the allocated portion of common utility plant, electric or gas plant held for future use and that portion of construction work in progress not subject to the Allowance for Funds Used During Construction (“AFUDC”). There are also electric and gas rate base deductions for the accumulated provision for depreciation relating to plant in service including that for the allocated portion of common utility plant, plant held for future use as well as customer advances for construction. Net electric and gas accumulated deferred income taxes and accumulated deferred

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1 investment tax credits are also rate base deductions. The twelve-month  
2 average balance of regulatory assets is a rate base addition and for regulatory  
3 liabilities is a deduction. Electric and gas rate base also include an allowance  
4 for working capital requirements and each includes its allocated portion of the  
5 Earnings Base / Capitalization adjustment (“E/B Cap Adjustment”).

6 Q. Please identify the derivation of the amounts for the rate base components  
7 shown on Exhibit AP-E2, Summary, and Exhibit AP-G2, Summary.

8 A. The rate base components shown on Exhibit AP-E2, Summary, and Exhibit  
9 AP-G2, Summary, are supported by Schedules 1 through 10 of those exhibits.  
10 The schedules are as follows:

11 Schedule 1 shows the monthly balances of utility plant and other balance sheet  
12 items used to compute electric rate base for the Historic Year.

13 Schedule 2 shows the projected monthly balances of utility plant for each  
14 month of the linking period (*i.e.*, July 1, 2014 through October 31, 2015).

15 Schedule 3 shows the projected monthly balances of utility plant for the Rate  
16 Year. The forecast of accumulated deferred income taxes has been derived  
17 from the forecast of plant-in-service using the appropriate book and tax  
18 depreciation factors.

19 Schedule 4 shows the projected monthly plant in service and plant held for  
20 future use amounts for the months from the end of the Historic Year (June 30,  
21 2014) through the Rate Year. The projected amounts include the major plant  
22 additions shown on Schedules 2 and 4 of Exhibit AP-E5 and of Exhibit AP-G5  
23 which we address more fully later in our testimony. The forecast for electric or

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1 gas plant held for future use assumes no change in that component of rate base  
2 beyond the end of the Historic Year.

3 Schedule 5 shows the forecast of the various components of the accumulated  
4 reserve for depreciation from the end of the Historic Year through the Rate  
5 Year. The depreciation rates utilized in calculating reserve for depreciation are  
6 those previously authorized by the Commission.

7 Schedule 6 of Exhibit AP-E2 and Exhibit AP-G2 is the first of four schedules  
8 showing the development of the working capital requirements element of rate  
9 base. The working capital requirements element of rate base has three  
10 components: cash working capital, materials and supplies and prepayments.

11 Schedule 6 summarizes those components and the next three schedules in  
12 Exhibit AP-E2 and Exhibit AP-G2 each address one of the three components.

13 Schedule 7 shows the development of the cash working capital component of  
14 the working capital element of rate base. The approach is referred to as the  
15 FERC Working Capital Formula ("FERC Formula") that the Commission has  
16 employed for many years. The cash working capital requirement under the  
17 FERC Formula is primarily an amount equal to 1/8 of annual O&M expenses.

18 As shown on Schedule 7, the starting point is the total annual O&M expense  
19 shown on Exhibit AP-E6, Summary, for electric and Exhibit AP-G6,  
20 Summary, for gas. As also shown on Schedule 7, we then deducted certain  
21 expenses from the total. The reasons for the deductions vary with the principal  
22 reason being that the expenses do not require funding by working capital  
23 because they are non-cash expenses (*e.g.*, uncollectible accounts expense and  
24 regulatory costs and certain amortization of regulatory assets and liabilities.

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1 We also deducted the System Benefits Charge (“SBC”) in the electric and gas  
2 calculations and Renewable Portfolio Standard (“RPS”) expenses in the  
3 electric calculation to avoid any revenue requirement impact from these items.  
4 For electric, we deducted purchased power costs as well because under the  
5 FERC Formula, they are treated in a manner that differs from the treatment of  
6 other O&M expenses We then took 1/8 of the remaining O&M expenses in  
7 accordance with the FERC Formula as the cash working capital requirement to  
8 which, for electric, we added a percentage of purchased power expense as  
9 indicated on Schedule 7 also in accordance with the FERC Formula.

10 Schedule 8 of Exhibit AP-E2 and Exhibit AP-G2 relates to the materials and  
11 supplies component of working capital rate base. Schedule 8 shows the  
12 monthly and average balances of materials and stores general expense for the  
13 Historic Year along with projected Rate Year balance. We escalated the  
14 Historic Year average balance by the general inflation factor we discuss later  
15 in our testimony to arrive at the Rate Year allowance for that component of  
16 working capital.

17 Schedule 9 of Exhibit AP-E2 and Exhibit AP-G2 relates to the prepayments  
18 component of working capital rate base and lists the various prepayment items  
19 we have included. The average balance of each item for the Historic Year is  
20 shown along with the projected balance for the Rate Year. Prepaid property  
21 taxes, the predominant prepayment item, were forecasted to increase based on  
22 the projected level of property tax bills. The remaining items were projected at  
23 the Historic Year levels plus general inflation.

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1 Schedule 10, the final schedule of Exhibit AP-E2 and Exhibit AP-G2, is the  
2 calculation of the E/B Cap Adjustment to rate base. This adjustment has been  
3 required by the Commission in numerous rate cases over many years. The  
4 purpose of the adjustment is to synchronize rate base plus interest bearing  
5 items (what is often referred to as the earnings base) with the total  
6 capitalization employed in providing utility service. The EB/Cap Adjustment  
7 originated, in part, because of concerns that the FERC Formula for the cash  
8 working capital allowance did not measure the working capital devoted to  
9 providing utility service to a sufficient degree of accuracy.

10 Schedule 10 shows the average earnings base and capitalization for the  
11 Historic Year for electric and gas operations. The Company's average  
12 capitalization balance was developed by first calculating O&R's average  
13 equity and long-term debt balances for the Historic Year. This figure was then  
14 increased for other funds that are available to support the earnings base and  
15 reduced by amounts of capitalization that are not devoted to the support of the  
16 earnings base. This method is the same as has consistently been used in  
17 previous rate cases.

18 As shown on Schedule 10, earnings base exceeds the capitalization and the  
19 amount of this excess that is attributable to electric operations is \$27.86 million  
20 and the amount attributable to gas operations is \$15.24 million. Given the  
21 nature and purpose of the EB/Cap Adjustment as we explained, rate base for  
22 electric and gas operations for the Rate Year must be reduced by those  
23 amounts. These adjustments have been reflected in rate base on Exhibit AP-E3



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1 and Exhibit AP-G3 at Schedule 2, Page 1, and in the calculation of the  
2 Company's earned return on Page 2.

3 Q. Referring to the rate base items shown on Exhibit AP-E2, Summary, and  
4 Exhibit AP-G2, Summary, under the caption Regulatory Assets and Other Rate  
5 Base Additions, please briefly explain each item, how the Rate Year balance  
6 was developed and state any disposition of the balance the Company proposes  
7 in these proceedings.

8 A. There are considerably more items in the Regulatory Assets and Other Rate  
9 Base Additions category on Exhibit AP-E2, Summary, for electric than on  
10 Exhibit AP-G2, Summary, for gas. Consequently, we will first address the  
11 items on Exhibit AP-E2, Summary, and indicate which of the items pertain to  
12 gas as well. We will then address the remaining items for gas on Exhibit AP-  
13 G2, Summary. In addition, we note that the balances for these items shown on  
14 Exhibit AP-E2, Summary and Exhibit AP-G2, Summary, are net of any related  
15 deferred income taxes.

16 Line 13 in both electric and gas, Unbilled Revenues represents the accrual of  
17 unmetered revenues that have not been billed to customers but have  
18 historically been reflected in rates. The Historic Year levels of unbilled  
19 revenues were carried forward to the Rate Year. This item pertains to gas as  
20 well as electric.

21 Line 14 in electric, Deferred Purchased Power represents the average over- or  
22 under-collection of average balance related to such costs. For the Rate Year,  
23 we reflected the three-year average of the balance. This item pertains to  
24 electric only.

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1 Line 15 in electric and line 14 in gas, Deferred MTA Surtax represents the  
2 average balance of the MTA surcharge paid but not yet collected from  
3 customers, net of income taxes. MTA taxes are collected from customers on a  
4 one year lag. We used the Historic Year level for the Rate Year rate base  
5 amount. This item pertains to gas as well as electric.

6 Line 16 in electric, Deferred MTA Mobility Tax represents the average  
7 unamortized balance of the payroll tax surcharge that was reflected in the 2012  
8 Rate Order. We held the monthly balance constant through the end of the  
9 amortization period. This item pertains to electric only.

10 Line 17 in electric and line 16 in gas, Deferred MFC Credit and Collection  
11 represents the average deferred Merchant Function Charge balance for the  
12 Historic Year net of income taxes. Due to a lower level of actual sales than the  
13 level included in rates, we assumed the current balance would continue  
14 through the end of the linking period and the Company would recover the  
15 balance in the Rate Year. This item pertains to gas as well as electric.

16 Line 18 in electric, Deferred Storm Reserve Expenditures represents the under-  
17 recovery of major storm costs under the major storm reserve accounting  
18 authorized by the Commission. We updated the deferred balance as of the end  
19 of the Historic Year to the start of the Rate Year reflecting continued recovery  
20 pursuant to the 2012 Rate Order. As we discuss more fully later in our  
21 testimony, the Company proposes that the five-year amortization period be  
22 continued at a level based on the projected balance as of the start of the Rate  
23 Year. This item pertains to electric only.

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1 Line 19 in electric, Interest on Provision for Storm Damages represents the  
2 average balance of interest on deferred storm expenses, net of income taxes.

3 The Company proposes that a three-year amortization established by the 2012  
4 Rate Order be continued at a level based on the projected balance as of the start  
5 of the Rate Year. This item pertains to electric only.

6 Line 20 in electric and line 17 in gas, Deferred Environmental Expenditures  
7 represent the average deferred balance for Site Investigation and Remediation  
8 (“SIR”) costs net of accruals and insurance recoveries and income tax. The  
9 Rate Year balance was projected by starting with the balance as of the end of  
10 the Historic Year, adding projected expenditures and deducting amortization of  
11 the cost. This item pertains to gas as well as electric.

12 Line 21 in electric and line 18 in gas, represents the average deferred balance  
13 for interest variations on Pollution Control Debt, net of income taxes. The  
14 Company proposes that the current three-year amortization period be continued  
15 at a level based on the projected expenditures and deducting amortization of  
16 the costs. This item pertains to gas as well as electric.

17 Line 22 in electric and line 20 in gas, represents the average deferred balance  
18 for - Property Tax under recovery, net of income taxes. The projected balance  
19 along with the forecast spending for the Rate Year reflects a five-year  
20 amortization period. This item pertains to gas as well as electric.

21 Line 23 in electric, represents the average deferred balance for Smart Grid  
22 Project maintenance costs, net of taxes. The projected balance for the Rate  
23 Year reflects a three-year amortization period consistent with the 2012 Rate  
24 Order. This item pertains to electric only.

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1 Line 24 in electric and line 21 in gas, represents the average deferred balance  
2 of Rate Case Costs. The costs allowed for recovery in the 2012 Rate Order are  
3 being amortized over three years in conformance with the 2012 Rate Order.  
4 Estimated costs for this filing are reflected as being amortized over three-years  
5 as well. This item pertains to gas as well as electric.

6 Q. Are there any items in the Regulatory Assets and Other Rate Base additions  
7 category on Exhibit AP-G2, Summary for gas that you have not yet addressed?

8 A. Yes, there is such item that pertains only to gas. That is as follows:  
9 Line 15 in Gas, represents the average balance of deferred Economic  
10 Development Enhancement pilot program expenses, net of income taxes. The  
11 projected balance for the Rate Year reflects a three-year amortization period.  
12 This item pertains to gas only.

13 Q. Referring again to the rate base items shown on Exhibit AP-E2, Summary, and  
14 Exhibit AP-G2, Summary, but this time to those under the caption Regulatory  
15 Liabilities and Other Rate Base Deductions, please briefly explain each item,  
16 how the Rate Year balance was developed and state any disposition of the  
17 balance the Company proposes in these proceedings.

18 A. As with Regulatory Assets and Other Rate Base Additions, there are  
19 considerably more items in the category of Regulatory Liabilities and Other  
20 Rate Base Deductions on Exhibit AP-E2, Summary, for electric than on  
21 Exhibit AP-G2, Summary, for gas. Consequently, we will first address the  
22 items on Exhibit AP-E2, Summary, and indicate which of the items pertain to  
23 gas as well. We will then address the remaining items for gas on Exhibit AP-  
24 G2, Summary. In addition, we note that the balances for these items shown on

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1 Exhibit AP-E2, Summary and Exhibit AP-G2, Summary are net of any related  
2 deferred income taxes.

3 Line 25 in electric, represents O&R's share of the average deferred oil supplier  
4 refunds, net of income taxes. The balance was projected to be zero at the  
5 beginning of the Rate Year. This item pertains to electric only.

6 Line 26 in electric, CATV billings represents the average deferred balance for  
7 the revenue increase related to rate change for the pole attachment rates  
8 applicable to the cable system operator and the telecommunication carriers, net  
9 of income taxes. We are projecting that the balance will be zero at the  
10 beginning of the Rate Year. This item pertains to electric only.

11 Line 27 in electric and line 23 in Gas, represents the average deferred balance  
12 for Performance Reliability Revenue Adjustments, net of income taxes. We  
13 are projecting that the balance will be zero at the beginning of the Rate Year.  
14 This item pertains to gas as well as electric.

15 Line 28 in electric and line 19 in Gas, represents the average deferred balance  
16 for the Company's Low-income Program costs, net of income taxes. The  
17 projected balance for the Rate Year reflects the three-year amortization  
18 schedule reflected in the 2012 Rate Order. This item pertains to gas as well as  
19 electric.

20 Line 29 in electric and line 22 & 27 in Gas, represents the average deferred  
21 balance for R&D Expenditures, net of income taxes. The projected balance for  
22 the Rate Year reflects the three-year amortization reflected in the 2012 Rate  
23 Order. This item pertains to gas as well as electric.

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1 Line 30 in electric and line 25 in Gas, represents the average deferred balance  
2 for Conservation Costs, net of income taxes. This fund was originally  
3 established for energy efficiency programs. For purposes of this filing, we  
4 have reflected a three-year amortization of the remaining balance. This item  
5 pertains to gas as well as electric.

6 Line 31 in electric and line 30 in Gas, represents the average deferred balance  
7 for deferred Property Tax Refunds, net of income taxes. The projected balance  
8 for the Rate Year reflects a three-year amortization period for crediting the  
9 refunds to customers. This item pertains to gas as well as electric.

10 Lines 32 in both electric and gas, represents the average deferred balance for  
11 tax savings resulting from a decrease in the New York State corporate income  
12 tax rates. The projected balance for the Rate Year reflects the three-year  
13 amortization period. This item pertains to gas as well as electric.

14 Line 33 in electric, Net Plant Reconciliation represents the average deferred  
15 balance for carrying charges deferred on T&D plant additions that were lower  
16 than the level included in rates, net of income taxes. The projected balance for  
17 the Rate Year reflects the continuation of the three-year period for crediting the  
18 amount of those carrying charges to customers as reflected in the 2012 Rate  
19 Order. This item pertains to electric only.

20 Lines 34 in electric, represents the average deferred Reactive Power Balance  
21 net of income tax. The projected balance for the Rate Year reflects the three-  
22 year amortization period reflected in the 2012 Rate Order. This item pertains  
23 to electric only.

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1 Line 35 in electric line 31 in Gas, represents the average balance of deferred  
2 Carrying Charge on Tax liabilities in rate base under the rate plan adopted by  
3 the Commission in the 2012 Rate Order, net of income taxes. The projected  
4 balance for the Rate Year reflects the continuation of the three-year period for  
5 crediting the amount of those carrying charges to customers as reflected in the  
6 2012 Rate Order. This item pertains to gas as well as electric.

7 Line 36 in electric and line 28 in Gas, represents the average deferred balance  
8 for Interest Deferred on a change of accounting for Repair Allowance. The  
9 projected balance for the Rate Year reflects a three-year amortization period.  
10 This item pertains to gas as well as electric.

11 Line 37 in electric and line 29 in Gas, represents the average deferred balance  
12 for carrying charges on deferred Environmental Costs, net of income taxes.  
13 The projected balance for the Rate Year reflects a three-year amortization  
14 period. This item pertains to gas as well as electric.

15 Line 38 in electric, represents the average deferred balance for Stray Voltage  
16 expenses, net of income taxes. The projected balance for the Rate Year reflects  
17 a three-year amortization period. This item pertains to electric only.

18 Line 39 in electric, represents the average deferred balance of deferred Tree  
19 Trimming revenues, net of income taxes resulting from the currently effective  
20 reconciliation mechanism. The projected balance for the Rate Year reflects a  
21 three-year amortization of the deferred over-collection. This item pertains to  
22 electric only.

23 Line 40 in electric, represents the average deferred balance of the customers'  
24 share of the net proceeds from the Sale of Property in Warwick, net of income

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1 taxes. The projected balance for the Rate Year reflects a three-year  
2 amortization period. This item pertains to electric only.

3 Q. Are there any items in the Regulatory Liabilities and Other Rate Base  
4 Deductions category on Exhibit AP-G2, Summary, for gas that you have not  
5 yet addressed?

6 A. Yes, there are two such items that pertain only to gas. They are as follows:  
7 Line 24 in gas, represents the average deferred balance for Accumulated  
8 Provision for Rate Refund on Prior SIT rate changes, net of income taxes. The  
9 balance is projected to be zero at the beginning of the first Rate Year. This  
10 item pertains to gas only.

11 Line 26 in gas, represents the average deferred balance for Customer Outreach  
12 expenses, net of income taxes. The projected balance for the Rate Year  
13 reflects a three-year amortization of the deferred balance. This item pertains to  
14 gas only.

15 Q. Turning now to the category of Accumulated Deferred Income Taxes on  
16 Exhibit AP-E2, Summary for electric and Exhibit AP-G2, Summary for gas,  
17 please explain what these items are and how the deferred tax balances were  
18 calculated.

19 A. All of the items result from the normalization of tax benefits as required by the  
20 Commission. Each deferred tax balance was calculated in a manner that tracks  
21 the projection of related revenues and costs. They relate to items such as (1)  
22 federal income tax and the normalization of tax benefits of tax depreciation  
23 under various accelerated depreciation methods including ACRS, ADR and  
24 MACRS; (2) federal income tax benefits related to mixed services cost and



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1 capitalized overheads under Section 263A of the IRS Code; (3) repair  
2 allowance; (4) New York State income taxes related to a variety of tax benefits  
3 subject to normalization;- (5) New York City (MTA) taxes; and (6) deferred  
4 Investment Tax Credits being amortized over the average service lives of the  
5 property that generated the tax credits. In addition removal cost, accelerated  
6 depreciation and lien date property tax deduction are items that result from the  
7 normalization of the tax benefit proposed by the company.

8 We note that all of the deferred income tax items on Exhibit AP-E2, Summary  
9 for electric also pertain to gas and appear on Exhibit AP-G2, Summary as well.  
10 There are no gas-only items of this nature.

### 11 VI. CAPITAL EXPENDITURES AND PLANT ADDITIONS

12 Q. Please describe the Company's presentation of its capital expenditure  
13 projections and related plant additions.

14 A. Schedule 1 of Exhibit AP-E5 presents the Company's forecasted electric  
15 transmission and distribution capital expenditures from the end of the Historic  
16 Year through the Rate Year and for later periods and Schedule 2 presents the  
17 forecasted electric transmission and distribution plant additions for those same  
18 periods. Supporting testimony is provided by the Company's Electric  
19 Infrastructure and Operations Panel. Corresponding information for gas is  
20 presented on Schedules 1 and 2 of Exhibit AP-G5 with supporting testimony  
21 by Company witness Hehir and the Advanced Metering Infrastructure Panel.  
22 Common plant capital expenditures and plant additions are presented on  
23 Schedules 3 and 4, respectively, of Exhibit AP-E5 and of Exhibit AP-G5. The  
24 capital expenditures and plant additions are at 100%, meaning they are shown

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1 before their allocation to electric and gas operations. We will describe the  
2 allocation procedure later in our testimony. We will provide the supporting  
3 testimony for the common expenditures and additions. We will do so by the  
4 two major categories of common plant: common general plant and other  
5 common plant.

6 Q. What is the forecasted amount of plant additions during the Rate Year for  
7 common general plant and for other common plant?

8 A. The common plant expenditures for the Rate Year include general common  
9 plant, or “blanket,” expenditures of \$7.7 million and other common plant  
10 project additions of \$7.3 million, for a total of \$15 million.

11 Q. Please provide a description of the blanket expenditures.

12 A. Blanket expenditures consist of equipment purchases, replacements and minor  
13 construction necessary to provide ongoing service to customers, provide for the  
14 safety of employees and support the day-to-day functioning of the Company  
15 and its employees. Blankets are an accounting convention, long accepted by  
16 the Commission and its Staff, whereby for the sake of convenience, the costs  
17 of certain recurring labor and equipment are grouped together. Purchases and  
18 replacements are primarily required due to aging, obsolescence or as  
19 technology changes. The projected spending levels are relatively consistent  
20 with historical levels. The following is a description of each major blanket  
21 category:

22 (1) **Transportation Equipment:** This blanket category, which  
23 amounts to \$4.7 million for the Rate Year, includes the replacement of vehicles  
24 and equipment to support operations. The Company has a methodology for

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1 selecting equipment to be replaced based on age, maintenance, and reliability.  
2 The Company performs an analysis each year to determine which assets to  
3 replace. Using a method referred to as the 'life cycle' method, the Company  
4 uses historical actual maintenance data and expected maintenance data as well  
5 as cost-of-money considerations to determine a point at which it is most  
6 economical to replace an asset rather than face increasing maintenance costs  
7 and reduced reliability. This optimizes the Company's overall cost to own and  
8 maintain these assets.

9 (2) **Communications Equipment:** This category includes the funds  
10 for equipment purchases and replacements that support the Company-owned  
11 and operated private communications infrastructure which includes the fiber  
12 optic and microwave communications backbone, two-way radio  
13 communications and tower sites, local area and wide area networks, telephone  
14 system infrastructure, telephone, data and conferencing equipment, cable  
15 support systems as well as network alarm monitoring and testing equipment.  
16 The Rate Year funding for this category is \$0.7 million.

17 (3) **Computer Equipment:** This category includes the purchase and  
18 replacement of computing equipment and servers amounting to expenditures of  
19 \$0.6 million in the Rate Year. In order to maintain the most efficient and  
20 dependable computing and processing power to support the Company's day-to-  
21 day functions and work force operations, personal computers, laptops and  
22 ruggedized field laptops, replacement standards require a five year turnaround.  
23 In addition, computer server purchases and replacements support the growing

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1 demand for storage capacity and centralized backup capabilities in order to  
2 minimize downtime and facilitate quick recovery in the event of a disaster.

3 (4) **Furniture Replacements and Building Improvements:** This  
4 category includes the purchase and replacement of the Company's office  
5 furniture and work equipment that support the work force and maintain the  
6 buildings and grounds, as well as minor building and grounds construction and  
7 replacement capital improvements, such as for lighting systems, plumbing  
8 systems, flooring, and fencing. The expenditure included in the Rate Year is  
9 \$1.0 million.

10 (5) **Security Equipment:** This category includes the purchase and  
11 replacement of electronic equipment and systems to support and protect  
12 Company property and assets and to provide a safe and secure environment for  
13 employees, amounting to expenditures of \$0.2 million in the Rate Year.  
14 Equipment primarily includes closed circuit televisions, intrusion detection  
15 systems, and facility card access systems.

16 (6) **All Other:** This category encompasses all remaining general plant  
17 equipment blanket purchases and replacements for storerooms, protective  
18 equipment, safety equipment and audiovisual/graphics equipment amounting  
19 to expenditures of \$0.5 million in the Rate Year.

20

21 Q. Please provide a description of other common general plant addition projects.

22 A. Other general plant addition projects primarily include the cost of the  
23 following six projects: New Business system enhancement, Blooming Grove  
24 Fuel Station Upgrade, Storm Communication Software Upgrade, Upgrade

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1 Middletown workout location and Upgrade Spring Valley Distribution Center,  
2 and Radio System Upgrade.

3 **1) New Business System Enhancement:** The Company's New Business  
4 organization seeks to upgrade the in-house project management software to  
5 enhance the management of new residential subdivisions. The new process  
6 will fully automate the handoff of work from the project management  
7 system (NUCON) to the Company's work management system. This  
8 automation will eliminate some time consuming manual efforts the  
9 customer currently experiences and is expected to increase the overall  
10 customer experience. From the Company's perspective, there will be an  
11 enhancement to the "checklist" process in NUCON that will allow New  
12 Business project managers to identify the next steps in projects in a clearer  
13 more efficient manner. In addition, the system will provide the Joint Use  
14 department access to NUCON to process their own power supply projects  
15 for cable television orders. This will eliminate duplicate Company  
16 processes and allow the Joint Use department to process their own service  
17 orders. Rate Year 1 funding includes \$0.7 million.

18 **2) Blooming Grove Fuel Station Upgrade:** This project replaces aging and  
19 obsolete equipment at the Company's Blooming Grove Operating Center.  
20 The Company conducted an engineering study to evaluate the Company's  
21 fueling stations and to determine what upgrades and/or replacements would  
22 be required to improve reliability and reduce environmental risk.  
23 Recommendations were based on existing conditions of the tanks and  
24 equipment, as well as historical maintenance costs. The Blooming Grove

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1 fuel station has a single wall fiberglass tank that was installed in 1983. The  
2 engineering study recommended that single wall tanks be replaced with  
3 new double-wall fiberglass underground storage tanks that meet current  
4 fuel station regulations. The scope of the project includes the replacement  
5 of a fueling island, gas and diesel dispensing equipment, the single wall  
6 tank and associated hardware. In addition, the Company's gas dispensing  
7 card reader system (GasBoy) will be replaced with state-of-the-art  
8 technology. Rate Year funding includes \$1.7 million.

9 3) **Storm Communication Software Upgrade:** Over the years, the Company  
10 has developed and deployed numerous tools that aid in communicating  
11 customer outage information during storms. Some of these tools have  
12 supported only internal users while some have supported both internal users  
13 and customers. After Superstorm Sandy, O&R undertook a project to develop  
14 proactive notifications to customers regarding outage information via text,  
15 email and phone calls. In addition the Company also implemented  
16 functionality that allows for two way texting between customers and the  
17 Company. During the development of these projects, a new architecture  
18 strategy was developed that centralizes outage data from the Company's  
19 Outage Management System ("OMS") into a centralized data repository that is  
20 linked to the Company's Customer Information Management System  
21 ("CIMS"). The Company proposes to take the centralized data repository and  
22 expand it to be utilized by the customer communication channels that currently  
23 interact directly with OMS. By utilizing the new data repository OMS core  
24 function, providing service outage and estimated time to repair information,

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1 will be increased during large storm events and the secondary functionality  
2 will be performed by the data repository in CIMS. This will provide a single  
3 reference point for all customer storm communications via the Customer  
4 Service Representative's terminal, on the ORU.com web page, the ORU  
5 Mobile Web, the ORU Mobile APP and through SMS (short message service)  
6 texting. Rate Year funding includes \$0.8 million.

### 7 **4) Upgrade Middletown workout location and 5) Upgrade Spring Valley**

8 **Distribution Center:** Both of these sites are integral locations for the  
9 Operations and Customer Service needs for the Company's gas and electric  
10 services. The initiatives associated with these capital projects are programs  
11 that will ensure these two facilities continue to be maintained in a safe, secure  
12 and efficient manner. Examples of the programs identified in these capital  
13 additions include upgrading a building's heating, ventilation and air  
14 conditioning (HVAC) systems, replacing old windows and lights with new  
15 energy efficient ones, restacking buildings to maximize office space,  
16 enhancing fencing, lighting, cameras and card swipe systems for increased  
17 protection of Company assets and employees, rebuilding loading docks that are  
18 deteriorated and improving yard efficiency. Rate Year funding for the  
19 Middletown workout locations includes \$0.6 million. The Rate Year funding  
20 level for the Spring Valley Distribution Center is \$0.8 million.

21 **6) Radio System Upgrade:** Due to technology restrictions of the Company's  
22 existing and aging private radio system, the Company has a program in place  
23 to purchase new Storm Emergency Radios for use during Storm Restoration  
24 and Emergency conditions. These radios are being purchased using capital

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1 funding and will be used only during emergency conditions. O&R does not  
2 own the frequencies in which these new radios operate on and since O&M  
3 usage charges would apply; use will be limited to emergency situations only.  
4 Purchases of the new storm emergency radios are critical for electric  
5 restoration efforts, as the existing low-band radio system were not able to  
6 support the heavy demand of past storms. Additionally, these radios are  
7 compatible with the Company's future plans for replacing its low-band radio  
8 system, with a new leased radio solution. The Rate Year funding includes \$0.8  
9 million.

### 10 VII. INCOME STATEMENTS AND RATES OF RETURN

11 Q. Please describe how the Company's forecasted cost of service was developed.

12 A. Exhibit AP-E3, Schedule 2, Page 1, is a summary of the electric cost of service  
13 for the Historic Year and the Rate Year. Exhibit AP-G3, Schedule 2, Page 1, is  
14 a summary of the gas cost of service for the Historic Year and the Rate Year.  
15 Column 1 of these schedules contains the actual per books amounts for the  
16 Historic Year. Operating revenues have been detailed by sales to the public,  
17 sales for resale, and other operating revenues. The operating expenses have  
18 been broken down into elements of cost, some of which are forecasted  
19 individually and others of which are included in a grouping that was escalated  
20 by the general inflation rates developed for this proceeding. Various  
21 components of income taxes are also shown. The Historic Year contains items  
22 not specifically related to actual Historic Year operations or which may be  
23 considered non-recurring. These items are adjusted through various  
24 normalizing adjustments, as set forth in column 3 of the exhibits. The adjusted



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1 results for the Historic Year are summarized in column 4. Column 6 reflects  
2 conditions in the Rate Year and various rate case adjustments. Column 7  
3 reflects the Rate Year absent a rate change and the rate change is reflected in  
4 column 8. Column 9, which is a summation of columns 7 and 8, shows  
5 operating income, average rate base and rate of return for the Rate Year.

6 Q. Were the data for the Rate Year derived from the historical per books data  
7 shown in the first column?

8 A. Yes. Each element of cost has been analyzed to further subdivide the basic  
9 elements into necessary components for purposes of forecasting the various  
10 changes in that cost element for the forecast period. Schedules 3 through 10 of  
11 Exhibit AP-E3 and Exhibit AP-G4, support the cost of service components  
12 related to sales and revenues, amortization of regulatory deferrals, other  
13 operating revenues, depreciation, taxes other than income taxes, state and  
14 federal income taxes and interest synchronization. O&M expenses reflected in  
15 the cost of service are presented in Exhibit AP-E4 for electric and Exhibit AP-  
16 G4 for gas.

17 A. Sales and Revenues

18 Q. What was your source for the Rate Year projection of sales and delivery  
19 revenues?

20 A. The Company's Electric Forecasting Panel and Gas Forecasting Panel  
21 provided us with the projections of sales and delivery revenues. The amounts  
22 are shown on Exhibit EFP-E1 and Exhibit GFP-G1, as well as Schedule 3 of  
23 Exhibit AP-E3 and Exhibit AP-G3.

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1           B.       Amortization of Deferred Charges and Credits

2    Q.    Please summarize the Company's proposals with respect to the disposition of  
3           deferred charges and deferred credits.

4    A.    With limited exceptions, the Company proposes that all projected deferred  
5           charge and deferred credit balances as of the start of the Rate Year be  
6           amortized over three years. The exceptions are the deferred balances related to  
7           property taxes, major storms, SIR costs, and the lien date property tax  
8           deduction. For those items, with the exception of Lien date property tax  
9           deduction the Company proposes an amortization period of five years in order  
10          to mitigate the proposed rate increases. As for the lien date property tax  
11          deduction the Company proposes using the remaining life of the related plant  
12          assets as the amortization period which is 34 years for electric and 46 years for  
13          gas. This proposal is supported by the direct testimony of the Income Tax  
14          Panel and Exhibit ITP-2, Schedule 1.

15          The individual deferred charges and credits are listed on Schedule 4 of Exhibit  
16          AP-E3 for electric and Exhibit AP-G3 for gas. Also shown are the actual  
17          deferred balances as of the end of the Historic Year and the projected deferred  
18          balances as of the start of the Rate Year. Some of the amortizations are  
19          charged or credited to the appropriate expense item. Other miscellaneous  
20          amortizations are charged or credited to Other Operating Revenues. The  
21          amortization amounts for the Rate Year relating to Other Operating Revenues  
22          are shown on Schedule 5 of Exhibit AP-E3 and Exhibit AP-G3 and the  
23          amortization amounts for the Rate Year relating to O&M expenses, with the  
24          exception of property taxes and the sale of Warwick property, are shown on

## ACCOUNTING PANEL

1 the various Schedules of Exhibit AP-E4 and Exhibit AP-G4. The amortization  
2 amounts for the Rate Year relating to property taxes are shown on the Schedule  
3 7 of Exhibit AP-E3 and Exhibit AP-G3. The amortization amounts for the  
4 Rate Year relating to the sale of Warwick property is shown on Schedule 2 of  
5 Exhibit AP-E3. The amortization amounts for the Rate Year relating to the  
6 lien date property tax deduction are shown on the Schedule 9 of Exhibit AP-E3  
7 and Exhibit AP-G3.

8 For electric, the net deferred balance is a charge of \$70.096 million and the net  
9 amortization for the Rate Year is a charge of \$10.446 million. For gas, the net  
10 deferred balance is a charge of \$39.483 million and the net amortization for the  
11 Rate Year is a charge of \$6.702 million.

12

13 1. Applicable to Electric and Gas

14 Q. Do all of the deferred charges and deferred credits pertain to both electric and  
15 gas?

16 A. No. Although many of the deferred charges and deferred credits pertain to  
17 both electric and gas and appear on Schedules 4 and 5 of Exhibit AP-E3 and of  
18 Exhibit AP-G3 and on various Schedules of Exhibit AP-E4 and of Exhibit AP-  
19 G4, some pertain only to electric and some only to gas.

20 Q. Please identify and explain the deferred charges and deferred credits that  
21 pertain to both electric and gas.

22 A. The deferred items that pertain to both electric and gas and therefore appear on  
23 Schedules 4 and 5 of Exhibit AP-E3 and of Exhibit AP-G3 and on various  
24 Schedules of Exhibit AP-E4 and of Exhibit AP-G4 are as follows:

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1       **Interest on Pollution Control Debt** represents the deferral of interest amounts  
2       to be recovered related to the Company's pollution control facility financings  
3       that were subject to reconciliation pursuant to the 2011 Rate Order.

4       **Interest Repair Allowance/Bonus Depreciation** represents the amounts to  
5       pass-back to customers relating to the rate base carrying charges avoided as a  
6       result of additional income tax deductions the Company was able to secure for  
7       (bonus) depreciation and the repair allowance deduction.

8       **NYSIT Rate Change** represents the amounts to refund to customers relating  
9       the change in New York State Income Tax rate from 7.1% to 6.5%.

10      **Deferred Tax Liabilities Carrying Charge** represents the amounts to pass-  
11      back to customers relating to interest deferred on the difference between the  
12      actual deferred Section 263A and tax depreciation reflected in rate base and the  
13      actual tax deduction allowed by the IRS.

14      **Property Tax Refunds** reflects the amount to refund to customers related to  
15      various property tax refunds secured by the Company.

16      **Environmental Carrying Charge** represents interest to refund to customers  
17      on environmental spending under-runs in accordance with the environmental  
18      expense reconciliation mechanism.

19      **Lien Date Property Tax Deduction** is reflected in Exhibit AP-E3 and Exhibit  
20      AP-G3, Schedule 9N, and will be discussed by the Income Tax Panel.

21      **Property Taxes** are reflected in Exhibit AP-E3 and Exhibit AP-G3, Schedule  
22      7, will be discussed in the Taxes Other Than Income Taxes section of our  
23      direct testimony.

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1           **R&D, MGP Sites & Environmental Programs, Rate Case Costs, Low**

2           **Income, and Pensions / OPEBs and Medicare** are reflected in Exhibit AP-E4

3           and Exhibit AP-G4, in various schedules and will be discussed in the O&M

4           expense section of our direct testimony.

5                       2.       Applicable to Electric Only

6    Q.     Please identify and explain the deferred assets and liabilities that pertain only  
7           to electric.

8    A.     The deferred charge items that pertain only to electric and appear on Schedules  
9           4 and 5 of Exhibit AP-E3 and various Schedules of Exhibit AP-E4 and of  
10          Exhibit AP-G4 are as follows:

11          **Interest on Storm Reserve** represents the deferral of interest amounts to be  
12          recovered from customers in accordance with the Company's major storm cost  
13          recovery mechanism.

14          **Smart Grid** represents the deferred carrying cost to be recovered relating to  
15          two Smart Grid projects, the distribution capacitor bank project and the  
16          Company's share of the NYISO capacitor bank installation project. Deferral  
17          of such carrying costs was authorized by the Commission in Case 09-E-0310.

18          **Conservation Cost / MHP** represents the deferral of \$53,000 to be recovered  
19          from customers because in the last Company electric rate proceeding such  
20          amount was inadvertently credited to customers twice. Appendix I to the Joint  
21          Proposal adopted by the Commission in Case 11-E-0048 shows the refund of  
22          \$53,000 for a regulatory liability referred to as Conservation Cost. However,  
23          this amount was actually part of the Mandatory Hourly Pricing Program and  
24          was therefore also refunded to customers through the ECA.

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1       **Reactive Power** represents the amounts to pass-back to customers relating to  
2       the reactive power demand charge.

3       **Plant Reconciliation** reflects the amount of estimated carrying charges to be  
4       recovered from customers in accordance with the net plant reconciliation  
5       mechanism under the current electric rate plan.

6       **Stray Voltage Savings** represents the amount to refund to customers resulting  
7       from stray voltage inspection cost savings as required by the Commission  
8       Order dated March 22, 2013 in Case 04-M-0159.

9       **Tree Trimming** represents the amounts to pass-back to customers for  
10      differences between tree trimming costs provided for in rates and the actual  
11      expense under the tree trimming reconciliation mechanism under the current  
12      electric rate plan.

13      **Sale of Warwick** represents the customer's share of the gain from the sale of  
14      property in accordance with the Commission's Order dated July 28, 2014 in  
15      Case 14-E-0099.

16      **Storm Reserve** represents amounts to be recovered from customers under the  
17      major storm costs reconciliation mechanism which will be discussed further in  
18      the O&M expense section of our direct testimony.

19                   3.      Applicable to Gas Only

20      Q.      Please identify and explain the deferred charges that pertain only to gas.

21      A.      The deferred asset and liabilities that pertain only to gas and appear on  
22      Schedules 4 and 5 of Exhibit G-4 are as follows:

23      **Gas Economic Development Enhancement Pilot Program** represents the  
24      deferred amount to be recovered from customers under a reconciliation

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1 mechanism related to spending on programs to encourage economic  
2 development in the Company's service territory.

3 **Customer Outreach** represents the amount to refund to customers for  
4 customer outreach and education program materials underspending under a  
5 related reconciliation mechanism.

6 **Damage Prevention Penalty** represents the refund to customers associated  
7 with a penalty incurred by the Company in 2007.

8 C. Other Operating Revenues

9 Q. Please identify and explain how you projected the elements of Other Operating  
10 Revenues shown on Schedule 5 of Exhibit AP-E3 and Exhibit AP-G3 in  
11 addition to the deferred charge and deferred credit items you have already  
12 addressed.

13 A. Following the same approach we used for the deferred charges and credits, we  
14 will first address the remaining elements of Other Operating Revenues that  
15 pertain to both electric and gas followed by those that pertain to electric only  
16 and then those related to gas only.

17 1. Applicable to Electric and Gas

18 The remaining elements of Other Operating Revenues that pertain to both  
19 electric and gas and appear on Schedule 5 of Exhibit AP-E3 and Exhibit AP-  
20 G3 are as follows:

21 **Late Payment Charge ("LPC") Revenues** were forecasted by multiplying an  
22 LPC factor of 0.65% for electric and an LPC factor of 0.45% for gas to the  
23 Rate Year sales revenues. The LPC factor represents the ratio of actual LPCs  
24 to actual total sales revenues in the Historic Year.

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### 1           **Customer Reconnect Fees, Shared Meter Assessment, and POR Discount**

2           were forecasted by carrying forward the Historic Year level.

3           **Joint Use Rents** relates to carrying charges billed for facilities such as the

4           Spring Valley Operating and Distribution Centers, Blooming Grove and

5           Middletown that provide benefits to the Company's subsidiaries Rockland

6           Electric Company ("Rockland Electric") and Pike County Light & Power

7           Company ("Pike"). This item was forecasted by annualizing the current

8           monthly carrying charge level. The electric rents were then adjusted to reflect

9           the 9.75% return on equity that the Company used in setting the revenue

10          requirement.

11          All items listed in the section titled **Revenues Offset in Sales, Energy**

12          **Clauses or O&M** were normalized to zero for the Rate Year because the

13          Forecasting Panel included them in their sales revenues forecast or because

14          they are collected from or credited to customers through a separate surcharge.

15          All items in the **Regulatory Accounting (Reconciliations / Amortizations)**

16          sections were normalized to zero for the Rate Year. These amounts reflect the

17          amounts deferred netted by amortizations for reconcilable items in the Historic

18          Year. These amounts were normalized because they are not applicable to the

19          Rate Year. The Rate Year estimates for reconcilable items were discussed

20          earlier in our direct testimony.

21          **Regulatory Accounting - Recoveries / Refunds** are the new deferrals for

22          items we discussed in the above section labeled "Amortization of Deferred

23          Charges and Credits".

24



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### 2. Applicable to Electric Only

The remaining elements of Other Operating Revenues that pertain only to electric and shown on Schedule 5 of Exhibit E-4 are as follows:

**Collection Charges, Bad Check Charge, Agency Checks Dishonored, and Other** were forecasted by carrying forward the Historic Year level for those items.

**Acceller Inc.** – When a new customer or existing customer who is moving calls the Company to start service, the Company asks them if they wish to be transferred to Acceller to have their cable and telephone connected also. This provides the customer with one stop shopping when they move or enter the service territory. The Company is paid \$10 for every customer it transfers to Acceller whether the customer connects cable or phone service or not. These revenues were projected based on escalating the Historic Year level by the general escalation factor.

**NYSERDA** - When homeowners obtain a loan from NYSERDA, they can repay the loan through their utility bill by using the on-bill recovery financing program. The Company then remits the money to NYSERDA. NYSERDA pays the Company a one-time fee of \$100 for each loan and a fee of 1% of the amount of each loan to defray costs directly associated with implementing the program. These revenues were projected based on escalating the Historic Year level by the general escalation factor.

**Other Rents** relates to rent received from parties due to their use of electric property owned by the Company such as poles and transformers. We projected

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1 the amount for the Rate Year by escalating the Historic Year level by the  
2 general escalation factor.

3 3. Applicable to Gas Only

4 The remaining elements of Other Operating Revenues that pertain only to gas  
5 and shown on Schedule 5 of Exhibit G-4 are as follows:

6 **Access Fines** refer to monies collected from customers because the Company  
7 was unable to access meters. We forecasted the Rate Year level to be the same  
8 as the Historic Year level.

9 **R&D Ventures** refer to royalties received from a joint R&D venture with  
10 other gas utilities. We forecasted the Rate Year level to be the same as the  
11 Historic Year level.

12 D. Depreciation

13 Q. Please describe Schedule 6 of Exhibit AP-E3 and Exhibit AP-G3 regarding  
14 depreciation.

15 A. Schedule 6 of Exhibit AP-E3 for electric and of Exhibit AP-G3 for gas  
16 contains two pages. The first page shows the monthly calculation of  
17 depreciation expense for electric and common plant or for gas and common  
18 plant for the period from July 1, 2014 (the beginning of the linking period)  
19 through October 31, 2015 (the end of the linking period). The second page  
20 shows the monthly calculation of depreciation expense for electric and  
21 common plant or for gas and common plant for the Rate Year at depreciation  
22 rates established by the 2012 Rate Order and 2009 Rate Order.

23 E. Taxes Other Than Income Taxes

24 Q. Please describe the development of Taxes Other than Income Taxes.

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1 A. Schedule 7 of Exhibit AP-E3 for electric and Schedule 7 of Exhibit AP-G3 for  
2 gas present taxes other than income taxes for the Historic Year and for the Rate  
3 Year. Taxes other than income taxes include property taxes, payroll taxes,  
4 revenue taxes, and other taxes.

5 Payroll taxes were determined by applying effective payroll tax rates to the  
6 forecasted direct labor expense. Revenue taxes were determined based on the  
7 estimated revenue multiplied by the effective tax rates. We have assumed that  
8 the Historic Year level of other miscellaneous taxes will be representative of  
9 the Rate Year level. Finally, we normalized the sales and use tax refunds  
10 because the balance in the historical period was not consistent with prior  
11 periods.

12 Q. Please continue with the development of property taxes as identified on Exhibit  
13 AP-E3, Schedule 7 and Exhibit AP-G3, Schedule 7.

14 A. The property tax forecast is addressed by the Company's Property Tax Panel.  
15 The amortization of property tax deferral amounts identified on Schedule 7 of  
16 Exhibit AP-E3 and Exhibit AP-G3, represent a five year recovery of the under-  
17 collection of property taxes under the reconciliation mechanisms included in  
18 the Company's current electric and gas rate plans.

19 F. Income Taxes

20 Q. Please describe how the calculations of State and federal income tax expenses  
21 were performed.

22 A. We will begin with the computation of State income tax, which is shown on  
23 Schedule 8 of Exhibit AP-E3 and Exhibit AP-G3. Starting with operating  
24 income before State income taxes for the Historic Year and the various

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1 columns for normalizing adjustments and rate case adjustments, we then show  
2 the various required tax adjustments to operating income per books to  
3 determine taxable income. We then compute the amount of tax payable using  
4 a blended rate of 6.60%. We developed the blended rate by using the current  
5 applicable statutory rate of 6.5% for the ten months of January 1 through  
6 October 31, 2016 and the previously applicable statutory rate of 7.1% for the  
7 two months of November and December of 2015 to track the related change in  
8 State tax law. We note the calculations exclude the MTA surcharge rate of  
9 1.53% which is recovered as part of the current MTA surcharge mechanism.  
10 The last column represents the State income tax for the Rate Year.  
11 Schedule 9 of Exhibit AP-E3 and Exhibit AP-G3 detail the federal income tax  
12 computation for electric and gas, respectively. Starting with operating income  
13 before federal income tax for the Historic Year and the columns for  
14 normalizing adjustments and rate case adjustments, we then show the various  
15 required tax adjustments to book operating income to determine taxable  
16 income and compute the amount of tax payable using the applicable statutory  
17 rate of 35%. We then reflect certain items as adjustments to taxable income as  
18 well as amortizations for items to be normalized in the Rate Year or that have  
19 been normalized in prior periods to arrive at the final federal income tax  
20 expense.

21 Q. Are the federal income tax normalization proposals for plant-related items and  
22 property taxes presented by the Income Tax Panel reflected in your exhibits?

23 A. Yes, they are reflected on Schedule 9N of Exhibit AP-E3 and of Exhibit AP-  
24 G3. For comparison purposes, we also included the calculation using the flow

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1 through accounting method as reflected on Schedule 9 of Exhibit AP-E3 and  
2 Exhibit AP-G3.

3 G. Interest Synchronization

4 Q. Please explain Schedule 10 of Exhibit AP-E3 and of Exhibit AP-G3.

5 A. Schedule 10 shows the calculation of the interest deduction included in  
6 Schedules 8 and 9 of those exhibits. The majority of long-term debt has been  
7 issued by Orange and Rockland for itself and its subsidiary utility affiliates  
8 RECO and Pike. This “synchronization” adjustment is necessary in order to  
9 allocate the proper level of interest expense to each company. The adjustment  
10 we have made has been calculated in the same manner as has been employed  
11 in previous O&R rate cases.

### 12 VIII. OPERATION AND MAINTENANCE EXPENSES

13 Q. O&M expenses reflected in the cost of service shown in Exhibit AP-E3 for  
14 electric are addressed in Exhibit AP-E4 and those reflected in the cost of  
15 service shown in Exhibit AP-G3 for gas are addressed in Exhibit AP-G4. Is  
16 that correct?

17 A. Yes.

18 A. Purchased Power and Purchased Gas

19 Q. Please explain the cost elements of purchased power shown on Exhibit AP-E4,  
20 Schedule 1 and purchased gas shown on Exhibit AP-G4, Schedule 1.

21 A. The purchased power cost element reflects the actual and forecast purchased  
22 power costs for O&R for the Historic Year and the Rate Year. This cost is  
23 matched with the Market Supply Charge (“MSC”) and Sales for Resale (Power  
24 Supply Agreement (“PSA”) Energy Charges) recoveries shown on Exhibit AP-

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1 E3, Schedule 3. Company witness Briscese discusses the Company's  
2 historical and projected wholesale electricity supply purchases for the  
3 Company's full service customers in its testimony.

4 The purchased gas cost element reflects the actual and forecast purchased gas  
5 costs for O&R for the Historic Year and the Rate Year. This cost is matched  
6 with the Gas Supply Charge ("GSC") and Monthly Gas Adjustment ("MGA")  
7 recoveries shown on Exhibit AP-G3, Schedule 3. Company witness Carnavos  
8 discusses the Company's historical and projected wholesale gas supply  
9 purchases for the Company's full service customers in his testimony.

10 B. Labor Expense

11 Q. Please describe Schedule 2 of Exhibit AP-E4 and Exhibit AP-G4 related to the  
12 Company's labor expense.

13 A. Schedule 2 of Exhibit AP-E4 for electric and Schedule 2 of Exhibit AP-G4 for  
14 gas, each contain two pages. Both schedules represent O&R's actual labor  
15 expense for the Historic Year, projected labor costs for the linking period (July  
16 1, 2014 through October 31, 2015) and the Rate Year. Page 1 of the exhibits  
17 represents the amount of total labor charged to electric (Exhibit AP-E4) or gas  
18 expense (Exhibit AP-G4) (as derived on page 2) for each service, based on  
19 account guideline classifications such as production and purchase power,  
20 transmission, distribution, customer accounts and service and administrative  
21 and general expenses. Schedule 2, Page 2 of each exhibit represents total labor  
22 costs according to the employee classifications of those paid weekly and those  
23 paid monthly and the total labor cost by functional cost categories such as  
24 electric expense, gas expense and construction.

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1 Q. Please describe how you projected direct labor expense for the Rate Year as  
2 shown on Exhibit AP-E4, Schedule 2, Page 1 of 2 for electric and as shown on  
3 Exhibit AP-G4, Schedule 2, Page 1 of 2 for gas.

4 A. We began by detailing the labor costs for the Historic Year according to the  
5 classifications we mentioned and others as shown in the exhibits. We then  
6 calculated any necessary normalizing adjustments applicable to the Historic  
7 Year in order to derive total normalized labor costs for that period. We then  
8 escalated the normalized Historic Year costs through the linking period and  
9 through the Rate Year. This calculation included the labor costs associated  
10 with any normalizing adjustments and program changes anticipated between  
11 the end of the Historic Year and the end of the Rate Year. The result is the  
12 expected labor expense by the various categories shown on page 1 of Schedule  
13 2 for the Rate Year.

14 Q. Please describe the normalizing adjustments to the Historic Year labor expense  
15 in your labor cost calculations?

16 A. The normalizing adjustments are of two types. The first is the exclusion of  
17 certain labor costs from the calculation of the revenue requirements as has  
18 been the practice in past Company rate cases despite the costs being part of an  
19 overall reasonable compensation package. The second relates to the labor cost  
20 for employees who were hired during the Historic Test Year or will be hired  
21 during the linking period. This calculation included the labor cost associated  
22 with any normalizing adjustments between the end of the Test Year and the  
23 end of the Rate Year.

24 Q. Please describe the first exclusion to the labor expense cost calculation.

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1 A. We excluded from the Test Year, the Company's compensation expenses  
2 associated with its Annual Team Incentive Plan ("ATIP") for its officers,  
3 which amounted to a reduction of \$ \$398,351 in electric labor expense and a  
4 reduction of \$164,965 in gas labor expense. We note, however, that the  
5 exclusion of these items in these proceedings is not intended to be, and should  
6 not be construed to be, precedential regarding the inclusion of these costs in  
7 rates in the future.

8 Q. Please describe the second normalization adjustment to the labor expense cost  
9 calculation.

10 A. As noted above, the second normalization represents labor costs for weekly  
11 and monthly employees who were hired during the Historic Test Year or will  
12 be hired during the linking period. Listings of all normalizing adjustments are  
13 shown in Attachment A to our testimony.

14 Q. Please describe the normalizing adjustments more fully.

15 A. Attachment A, page 1 under the heading "Electric Normalizing Adjustments"  
16 and page 2 under the heading "Gas Normalizing Adjustments" lists the 14  
17 electric and 12 gas positions that we have normalized in calculating the  
18 Company's labor costs. The 14 electrical positions listed on page 1 include:

- 19 • Operations administrative coordinator that was hired in September  
20 2014; and
- 21 • Underground engineer for Distribution Engineering department that  
22 was hired in September 2014;



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1 The duties and responsibilities associated with these two positions are  
2 discussed in more detail in the direct testimony of Company witness  
3 Banker.

- 4 • Two Smart Grid engineers that were hired in October 2014;
- 5 • Smart Grid senior system analyst that was hired in January 2015;
- 6 • Two analysts for the Central Information Group in the Company's
- 7 Electrical Control Center that were hired in June and September 2014
- 8 respectively; and
- 9 • Distribution Control Center trainer to be added in January 2015;

10 The duties and responsibilities associated with these six positions are  
11 discussed in more detail in the direct testimony of the Company's Smart  
12 Grid Panel.

- 13 • Operations System Support manager that was hired in December 2013;
- 14 and
- 15 • Five Operations System Support business analysts – two hired in
- 16 February 2014, one hired in March 2014 and two hired in August 2014.

17 The costs associated with these six positions are charged on a basis of  
18 57.05% and 23.59% between the Company's electric and gas services  
19 respectively. The duties and responsibilities associated with these  
20 positions are discussed in more detail below.

21 Q. Please continue with the 12 normalizing adjustments for gas.

22 A. The 12 gas positions listed on page 2 of Attachment A that we have  
23 normalized in calculating the Company's labor costs include:

- 24 • Three union gas locators hired in October 2013;

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- 1                   • A locating operating supervisor hired in March 2014; and
- 2                   • Two senior planning analysts for the Gas Mobile Dispatch system who
- 3                   will transition from charging capital expenditures to O&M in January
- 4                   2015.

5                   The duties and responsibilities associated with these six positions are discussed  
6                   in more detail in the direct testimony of Company witness Hehir.

7                   As discussed above, 23.59% of costs attributed to the following five positions  
8                   are charged to the Company's gas service and these positions are discussed in  
9                   more detail below.

- 10                  • Operations System Support manager that was hired in December 2013;
- 11                  and
- 12                  • Five Operations System Support business analysts – two hired in
- 13                  February 2014, one hired in March 2014 and two hired in August 2014.

14    Q.       Please discuss the Operations System Support manager and the five Operations  
15              System Support business analysts and the duties and responsibilities they will  
16              have to support both the electric and gas services.

17    A.       As a result of Hurricane Irene, the October 2011 snow storm and Superstorm  
18              Sandy (collectively, the "Major Storms"), the Company undertook various  
19              improvements in the accuracy of outage response planning and also enabling  
20              efficient and effective outage response performance tracking. Improved  
21              outage response planning will enable O&R to better meet customers' needs by  
22              providing them with more accurate estimates of when their service will be  
23              restored during storms. Effective tracking of outage response performance will  
24              enable O&R to adjust outage response plans more efficiently so as to improve

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1 communication and information with our operators, field crews, and customers  
2 as it relates to ETRs. Performance tracking will also enable O&R to more  
3 effectively identify and rectify inefficiencies in its work plan development and  
4 restoration processes. By reviewing and tracking this data, the Company can  
5 review its ETR accuracy and make necessary changes in its processes to meet  
6 the ETRs provided. This will enable more granular correlation between outage  
7 response plans and specific outage incidents tracked by OMS.

8 Currently, O&R is analyzing historical outage event data in order to establish  
9 metrics and information to support and improve outage restoration planning  
10 activities. The Company will use such metrics and information to design and  
11 implement an internal outage restoration planning and performance tracking  
12 tool, including the software associated with such tool. This internal  
13 performance tracking tool will enable O&R to efficiently and effectively  
14 monitor restoration progress against the inputted plan and modify the plan  
15 according to the availability of updated information. It will allow proper  
16 tracking and monitoring of ETRs to verify that the Company is meeting the  
17 expected restoration times it is providing to its customers.

18 Q. Please discuss the staffing requirements associated with the Company's system  
19 enhancement efforts.

20 A. Timely, efficient and effective storm preparation, restoration and response are  
21 a top priority of the Company. In reviewing the Company's preparation for  
22 and response to the Major Storms, the Company implemented various system  
23 enhancement efforts. To support these efforts and to support the needs of our  
24 key stakeholders, the Company added a team comprised of the following six

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1 positions: four Operations System Support Specialist Business Analysts, one  
2 Operations System Support Senior Specialist Regulatory Support and an  
3 Operations Support System manager for the organization.

4 The team is assigned to address and support the implementation of the  
5 Company's system enhancements, as well as regulatory requirements and  
6 process initiatives. The team will be critical to the Company's efforts to  
7 interact with key internal and external stakeholders in a consistent and timely  
8 manner. These positions necessary to staff this effort are more fully described  
9 below.

### 10 Operations System Support Specialist Business Analysts:

11 To support the Company's various systems and storm process related  
12 initiatives, the Company requires four additional business analysts. The work  
13 load to support these initiatives has increased significantly in recent years due  
14 to regulatory requirements, increased Company focus and awareness and  
15 improved processes and communications with stakeholders. These four  
16 analysts will be responsible for analyzing, documenting and implementation of  
17 storm related business processes to determine key process improvements,  
18 change management, training and communication. Based on the business  
19 requirements, these process improvements may result in new system  
20 implementation initiatives or existing process and system enhancements.  
21 These individuals will also facilitate business requirements, serve as the liaison  
22 between the business users and technical teams, and manage testing and user  
23 training.

24

## ACCOUNTING PANEL

1       Operations System Support Senior Specialist Regulatory Support:

2       Since the Major Storms, there have been many new storm related PSC  
3       reporting requirements. In this more demanding environment, it is critical that  
4       the Company address and effectively manage the requirements and  
5       expectations of our regulators and key stakeholders. The Company requires a  
6       regulatory analyst in order to manage and track regulatory initiatives and  
7       coordination. This new position will serve as a single point of contact for all  
8       regulatory related requests, orders and collaborations. This individual will  
9       assist in the overall planning and tracking of the deliverables and status,  
10      defining resources, providing direction and support to the responders, and  
11      improving efficiencies in how the Company coordinates and tracks data, as  
12      well providing consistent and accurate responses and information. In addition,  
13      this position will serve as a liaison between regulators, municipalities,  
14      customers and appropriate Company departments.

15      Operations System Support manager:

16      The manager of the Operations System Support organization reports directly to  
17      O&R's Vice President – Operations, and is responsible for overseeing and  
18      managing the process improvements and enhancements to the Company's  
19      outage response performance tracking.

20      Q.   Please explain the labor costs included under the heading "Proposed Electric  
21           New Employees" and "Proposed Gas New Employees" on pages 3 and 4 of  
22           Attachment A.

23      A.   Program changes include the cost of an additional 14 employee positions for  
24           the Company's electric organization and nine employees for the Company's

## ACCOUNTING PANEL

1 gas organization. All of these proposed positions address specific areas in  
2 which the Company must provide additional operational resources that either  
3 address the Company's ongoing projects to harden the energy delivery system,  
4 provide greater safety in the operation of the natural gas delivery system,  
5 project administration for new distributed generation electric programs;  
6 customer outreach initiatives for gas conversion programs and to remain in  
7 compliance with various Federal and state regulations. The 14 electric  
8 positions, which are summarized on page 3 of Attachment A, include:

- 9 • Four union equipment technicians;
- 10 • Smart grid engineering supervisor; and
- 11 • Two Smart Grid engineers.

12 The duties and responsibilities associated with these seven positions are  
13 discussed in more detail in the direct testimony of the Company's Smart  
14 Grid Panel.

- 15 • Permitting specialist; and
- 16 • Estimator/Scheduler specialist.

17 The duties and responsibilities associated with these two positions are  
18 discussed in more detail in the direct testimony of Company witness Work.

- 19 • Senior Specialist – NERC Compliance Program;
- 20 • Senior Specialist – Substations Compliance; and
- 21 • Senior Specialist – Control Center Compliance.

22 The duties and responsibilities associated with these three positions are  
23 discussed in more detail in the direct testimony of Company's BES Panel.

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- 1 • Chief Construction Specialist – Vegetation Management.

2 The duties and responsibilities associated with this position are discussed  
3 in more detail in the direct testimony of the Electric Infrastructure and  
4 Operations Panel.

- 5 • Distributed Generation Resource Specialist.

6 The duties and responsibilities associated with this position are discussed  
7 in more detail in the direct electric testimony of Company witness Scerbo.

8 Q. Please continue with the detail of the Proposed Gas New Employees  
9 information on page 4 of Attachment A.

10 A. The Company is proposing an additional nine employees for various gas  
11 related responsibilities. The positions include the following:

- 12 • Union gas locator;
- 13 • Two union Gas Fitters for the Company's Northern division;
- 14 • Two union Gas Troubleshooters for the Company's Northern  
15 division; and
- 16 • Two compliance supervisor for the Northern and Eastern Division  
17 respectively.

18 The duties and responsibilities associated with these positions are  
19 discussed in more detail in the direct testimony of Company witness  
20 Hehir.

- 21 • Two Gas Marketing Resource specialists;

22 The duties and responsibilities associated with these positions are  
23 discussed in more detail in the direct gas testimony of Company witness  
24 Scerbo.

## ACCOUNTING PANEL

1 Q. Do you have any additional comments regarding the Company's plans to add  
2 employees?

3 A. Yes. The Company is well aware of the impact all these additional employees  
4 have on the proposed electric and gas revenue requirements. The Company  
5 does not take lightly any staffing decision that has the effect of contributing  
6 toward the Company's need to increase rates. Company management is very  
7 conscious of mitigating customer bill impacts and the proposal of these  
8 positions were the result of a prioritization and cost management process in  
9 which need and workload to support new or existing programs, as explained  
10 here in this testimony and the testimony of other Company witnesses and  
11 Panels. The Company believes the need for these positions and the roles and  
12 responsibilities of all these positions are properly justified throughout this  
13 filing and in the long-term best interests of customers.

14 Q. Please describe the labor cost escalation factors used in your projections.

15 A. On June 12, 2014, the employees of the Company's bargaining unit, Local 503  
16 of the International Brotherhood of Electrical Workers ("Local 503"), ratified a  
17 new collective bargaining agreement between the Company and Local 503.  
18 The agreement will be in effect for a period of three years, i.e., from June 1,  
19 2014 through May 31, 2017. The agreement provided, among other things, for  
20 the following general wage increases: 2.25% upon ratification; 0.50% on  
21 January 1, 2015; 2.25% on June 1, 2015; 0.50% on January 1, 2016; 2.25% on  
22 June 1, 2016; and 0.50% on January 1, 2017. Notwithstanding the Company's  
23 obligation with respect to such percentage wage increases under the collective  
24 bargaining agreement, in recognition of the Company's ongoing efforts to



## ACCOUNTING PANEL

1 manage costs and implement productivity improvements, projected labor costs  
2 reflect wage escalation rates of 1% less than those called for by the collective  
3 bargaining agreement. Accordingly, the escalation rates used in our labor cost  
4 projection calculations, and reflecting the normalizing adjustments and  
5 program changes we explained earlier, for employees paid weekly are as  
6 follows from the end of the Historic Year through the Rate Year: 2.25% from  
7 July 2014 through December 2014, 2.75% from January 2015 through May  
8 2015; 2.25% for June 2015 through December 2015, 1.75% increase from  
9 January 2016 through May 2016; and 1.25% from June 2016 through October  
10 2016.

11 The labor costs for employees paid monthly, including escalation applicable to  
12 the normalizing adjustments and program changes explained earlier, were  
13 calculated for by first applying a salary increase of 3.00% per year effective  
14 April 1, 2014. As with the employees paid weekly, the labor escalation rate for  
15 employees paid monthly was reduced by a 1.00% productivity factor from the  
16 beginning of the Rate Year for revenue requirement purposes.

17 C. Shared Services Expense

18 Q. Please explain the Shared Services cost element shown on Exhibit AP-E4,  
19 Schedule 3 and Exhibit AP-G4, Schedule 3.

20 A. The shared services cost element reflects the allocation of costs from Con  
21 Edison and Consolidated Edison, Inc. for administrative and general services  
22 provided to Orange and Rockland, such as accounting, treasury, and tax  
23 services. These costs are detailed according to labor, fringe benefits and other  
24 cost components on Schedule 3 of these exhibits.

## ACCOUNTING PANEL

1 Q. What is the basis for the billing of shared services to O&R?

2 A. O&R is billed a share of the total costs of Con Edison operating the various  
3 departments that provide services to the Company. In addition, the Company  
4 is billed for 100% of other services provided solely on its behalf by Con  
5 Edison. These charges are then allocated to O&R's electric and gas operations  
6 and subsidiaries by use of the common expense allocations.

7 Q. How did you develop the shared service expense for the Rate Year?

8 A. We started with the total actual shared services expense billed to O&R during  
9 the Historic Year of \$18.284 million and identified the portions of that amount  
10 according to labor, fringe benefits, direct charges to O&R, etc., as is shown on  
11 page 2 of Schedule 3 of Exhibit AP-E4 and Exhibit AP-G4. We then  
12 determined for each type of shared service expense, the portions of the total  
13 billing that were applicable to O&R electric and O&R gas using the  
14 Company's common expense allocation factors. That resulted in \$10.410  
15 million of the \$18.284 million being allocated to O&R electric operations and  
16 \$4.304 million to O&R gas operations. We then escalated the Historic Year  
17 labor component of the shared service billing by 6.65% over the 16-month  
18 period starting at the end of the Historic Year and continuing to the start of the  
19 Rate Year, or 3.00% on an annual basis which is the labor cost escalation  
20 factor we describe later in our testimony. We escalated the Historic Year  
21 amounts for fringe benefit and the other components of the billing by the  
22 general inflation factor of 4.12% over the same 16-month period to arrive at  
23 expense total O&R expense of \$ 19.162 million for the Rate Year which we  
24 allocated \$11.238 million to electric and \$4.631 million to gas.

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1 D. Employee Insurance and Other Employee Costs

2 Q. Please describe the amounts included in the item "Health Insurance Costs" set  
3 forth on Exhibit AP-E4, Schedule 4, and Exhibit AP-G3, Schedule 4.

4 A. The first line item on Schedule 4 of those exhibits includes the electric or gas,  
5 as applicable, share of all amounts related to medical, dental, prescription drug,  
6 vision and health maintenance organization coverage. The amounts are net of  
7 reimbursements pursuant to the Consolidated Omnibus Budget Reconciliation  
8 Act of 1985 (commonly referred to as "COBRA"), employee and retiree  
9 contributions, capitalized amounts and recovered amounts.

10 The amounts shown reflect the projected health insurance expenses for the  
11 Rate Year, less an amount equal to a "negative escalation" of 1% to reflect a  
12 productivity adjustment that the Commission has imputed in prior rate cases.  
13 We note that reflecting the productivity adjustment in these proceedings is  
14 without prejudice to the Company taking a different position in any subsequent  
15 rate case.

16 Q. Please describe the costs included in the item "Life Insurance Costs" set forth  
17 on Schedule 4 of Exhibit AP-E4 and of Exhibit AP-G3.

18 A. The amounts shown represent the electric and gas shares of the net premiums  
19 for life insurance, disability and accidental death and dismemberment  
20 coverage. The amounts shown reflect the projected expenses for the Rate  
21 Year, less an amount equal to a "negative escalation" of 1% to reflect a  
22 productivity adjustment that the Commission has imputed in prior rate cases.  
23 We note that reflecting the productivity adjustment in these proceedings is

## ACCOUNTING PANEL

1 without prejudice to the Company taking a different position in any subsequent  
2 rate case.

3 Q. Please describe in greater detail how the Rate Year amounts for health and life  
4 insurance expense was calculated.

5 A. We first adjusted the Historic Year costs to reflect program change amounts of  
6 \$2,226,000 for electric health insurance, \$442,000 for electric life insurance,  
7 \$919,000 for gas health insurance, and \$183,000 for gas life insurance to  
8 reflect the projected costs for the Rate Year. We then subtracted the  
9 productivity savings imputation of 1% from the adjusted amounts to arrive at  
10 the Rate Year amounts. We note that reflecting the productivity adjustment in  
11 these proceedings is without prejudice to the Company taking a different  
12 position in any subsequent rate case.

13 We also reduced the health and life insurance program change amounts by  
14 \$774,000 for electric and \$307,000 for gas to reflect the capitalized and  
15 recovered benefit costs. The capitalized and recovered benefit costs were  
16 projected using the Historic Year relationship of those credits to the Historic  
17 Year level of expense and applying that percentage to the program change  
18 amounts. A reverse productivity imputation of 1% was also applied to the  
19 adjusted amount to arrive at the Rate Year capitalized and recovered benefit  
20 costs amount.

21 As has been the practice in past Company rate cases, this item will be updated  
22 at the time of the Company's rebuttal and update filing to reflect any known  
23 insurance premium changes.

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1 Q. Do any of the health and life insurance benefits you have been discussing  
2 pertain to retirees?

3 A. Yes, benefits such as health and life insurance, prescription drug coverage and  
4 Medicare Part B payments pertain to retirees; however, all pay-as-you-go costs  
5 for retiree claim payments made by the Company are excluded from Schedule  
6 4 of Exhibit AP-E4 and Exhibit AP-G4. The pay-as-you-go costs for retirees  
7 are now treated as a direct reduction to a liability account (for pre-1995  
8 retirees) or as a receivable from the VEBA Benefit Trust (for post-1995  
9 retirees).

10 Q. Please describe Other Employee Benefit Costs shown on Exhibit AP-E4,  
11 Schedule 4, and Exhibit AP-G4, Schedule 4.

12 A. Other Employee Benefit Costs relate to costs for items such as employee  
13 training, tuition reimbursement, safety shoes, employee physicals and  
14 administrative fees to manage the employee stock purchase plans and other  
15 benefit plans. The Rate Year level is based on the Historic Year level  
16 escalated using the general inflation factor.

17 Q. Please describe Officers Restricted Stock item shown on Exhibit AP-E4,  
18 Schedule 4, and Exhibit AP-G4, Schedule 4.

19 A. Officers Restricted Stock relates to the cost of stock awards to officers under  
20 the Company's restricted stock program. We normalized the Historic Year  
21 expense to exclude such costs from our filing and will not be seeking rate relief  
22 for this item at this time. We note that excluding this cost from the revenue  
23 requirement in these proceedings is without prejudice to the Company taking a  
24 different position in any subsequent rate case.

## ACCOUNTING PANEL

1 E. Insurance, Workers' Compensation and Injuries  
2 and Damages Expense

3 Q. How did you develop the rate allowance for property insurance expense?

4 A. Property insurance expense shown on Schedule 4 of Exhibit AP-E4 for electric  
5 and Exhibit AP-G4 for gas represents O&R's share of policies that are  
6 administered by Con Edison. We developed the Rate Year amounts by  
7 applying the general escalation factor to the Historic Year level of expense.  
8 As has been the practice in past Company rate cases, this item will be updated  
9 at the time of the Company's rebuttal and update filing to reflect any known  
10 insurance premium changes.

11 Q. Please explain what is meant by the term "workers' compensation" with  
12 respect to the expense reflected in your revenue requirement calculations.

13 A. Workers compensation expense shown on Schedule 4 of Exhibit AP-E4 for  
14 electric and Exhibit AP-G4 for gas represents a combination of assessments  
15 paid to the New York State Workers' Compensation Board and amounts  
16 accrued to the workers' compensation reserve by the Company with respect to  
17 employees' work-related injuries or illnesses as well as exposure to asbestos at  
18 formerly-owned electric generating stations.

19 Q. Please explain how you developed the Rate Year expense amount for workers'  
20 compensation.

21 A. For electric and gas, normalizing adjustments of \$129,000 and \$53,000,  
22 respectively, were made to include costs written-off during the Historic Year  
23 but were related to a prior period adjustment for over-accrued costs related to  
24 workers' compensation assessments. The adjusted level of expense was then

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1           escalated at the labor escalation factor and further adjusted by a 1%  
2           productivity adjustment to arrive at the Rate Year level of expense. We note  
3           that reflecting the productivity adjustment in these proceedings is without  
4           prejudice to the Company taking a different position in any subsequent rate  
5           case.

6           A change in law resulting from the State's 2013-2014 budget requires the  
7           Workers' Compensation Board to consolidate the existing multiple statutory  
8           assessments into a single assessment, which would provide funding of the  
9           workers' compensation system for all New York State employers. The new  
10          single assessment went into effect on January 1, 2014. Based on the new  
11          assessment methodology, we anticipate that O&R's "single assessment" total  
12          for 2014 will be approximately \$174,200. This is \$42,431 less than the total  
13          assessments paid in 2013. Please note, the legislation did not affect the  
14          workers' compensation assessment under Section 50-5 for self-insured  
15          employers, which continues in effect. In addition, the legislation also repealed  
16          the Fund for Reopened Cases (25-a Fund) effective January 1, 2014 to all new  
17          claims. This repeal means that the liability for certain claims that would  
18          otherwise be transferred to the Fund for Reopened Cases will remain with the  
19          employer and this increase in costs may partially offset the savings resulting  
20          from the single assessment. Therefore, without historical experience on  
21          reopened cases costs, we have not normalized any such costs out of the  
22          Historic Year costs.

23        Q.     Please explain what is meant by the term "injuries and damages" with respect  
24               to the expense reflected in your revenue requirement calculations.

## ACCOUNTING PANEL

1 A. Injuries and damages expense shown on Schedule 4 of Exhibit AP-E4 and  
2 Exhibit AP-G4 represents a combination of insurance premiums and amounts  
3 accrued to the injuries and damages reserve by the Company with respect to  
4 various claims and lawsuits for personal injury, property damage or asbestos  
5 litigation.

6 Q. Please explain how you developed the Rate Year expense amount for injuries  
7 and damages.

8 A. For electric, a normalizing adjustment of \$250,000 was made to add back an  
9 accrual reversal made during the Historic Year for asbestos litigation cases that  
10 was to correct a prior period error. The adjusted level of expense was then  
11 escalated at the general inflation rate to arrive at the Rate Year level of  
12 expense. For gas, the Historic Year level of expense was escalated at the  
13 general inflation rate to arrive at the Rate Year level of expense.

14 F. Research & Development

15 Q. Please explain the bases of the amounts for Research and Development  
16 (“R&D”) expense included in Exhibit AP-E4, Schedule 5 for electric, and  
17 Exhibit AP-G4, Schedule 5 for gas.

18 A. In accordance with previous Commission decisions in Company rate cases and  
19 the Commission’s 1980 Technical Release regarding accounting for and rate  
20 recovery of R&D expenditures, the Company reconciles electric and gas R&D  
21 expense amounts included in rates and the actual expenditures. Electric and  
22 gas R&D costs primarily reflect the Company’s share of R&D costs included  
23 in the Commission’s annual assessment, the cost of projects undertaken by



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1 O&R and the electric and gas portions of the R&D costs allocated to Orange  
2 and Rockland as a shared service by Con Edison.

3 For electric, in the 2012 Rate Order, the Commission approved a two-year  
4 amortization of under-collected R&D costs at \$522,000 per year, which ceased  
5 as of June 30, 2014. As of June 30, 2014, the Company had a credit deferred  
6 balance of \$883,000. The Company proposes to refund this amount to  
7 customers over three years, or at \$294,000 per year. Also included is projected  
8 Rate Year R&D expenditures of \$844,000 based on the Historic Year level  
9 escalated using the general escalation factor.

10 For gas, in the 2009 Rate Order, the Commission approved a three-year  
11 amortization of under-collected R&D costs at \$20,000 per year, which ceased  
12 as of October 31, 2012. As of June 30, 2014, the Company had a credit  
13 deferred balance of \$131,000. The Company proposes to refund this amount  
14 to customers over three years, or at \$44,000 per year. Also included is  
15 projected Rate Year R&D expenditures of \$253,000 based on the Historic Year  
16 level escalated using the general escalation factor.

17 We note that the majority of the Company's R&D expenditures (\$624,000 out  
18 of the total of \$1,097,000, or approximately 57%) are for the NYSERDA  
19 assessment.

20 G. Negative Net Salvage Caps - Amortization of Gas Mains

21 Q. Please explain the bases of the amount of Amortization of Gas Mains expense  
22 included in Exhibit AP-G4, Schedule 5 for gas.

23 A. As discussed by the Depreciation Panel, O&R has been required for many  
24 years, beginning with Case 92-G-0050, to limit the negative net salvage factor

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1 included in the depreciation rates for Account 376 (gas mains) and Account  
2 380 (gas services) to negative 40% and negative 80%, respectively. Any  
3 negative net salvage incurred beyond these thresholds is included in O&M  
4 expense for accounting and ratemaking purposes. The Company is proposing  
5 to continue the O&M expense rate allowance of \$300,000 per year that was  
6 approved in the 2009 Rate Order.

7 H. Low Income Program

8 Q. Please explain the bases for the amount of Low Income Program expense  
9 included in Exhibit AP-E4, Schedule 5 for electric and Exhibit AP-G4,  
10 Schedule 5 for gas.

11 A. For electric, in the 2012 Rate Order, the Commission approved an expense  
12 allowance of \$1,825,000 for the third rate year of the electric rate plan  
13 regarding the Company's low income program to fund the discounts or bill  
14 credits given to low-income customers. In this filing Company witness  
15 Cigliano is proposing to decrease the funding level from \$1,825,000 to \$1.3  
16 million. The 2012 Rate Order provided for a two-year amortization of deferred  
17 under collected low-income program costs at \$163,000 per year which ceased  
18 as of June 30, 2014. As of June 30, 2014, the discounts or bill credits given to  
19 low-income customers were below the level provided in rates by \$528,000.  
20 This balance is projected to grow to \$1,503,000 by the start of the Rate Year.  
21 The Company proposes to refund this amount to customers over three years, or  
22 at \$501,000 per year.

23 For gas, in the 2009 Rate Order, the Commission approved an expense  
24 allowance of \$878,000 for the third rate year of the gas rate plan regarding the

## ACCOUNTING PANEL

1 Company's low-income program to fund the discounts or bill credits given to  
2 low-income customers. In this filing Company witness Cigliano is proposing  
3 to increase the funding level from \$878,000 to \$1.4 million. As of June 30,  
4 2014, the discounts or bill credits given to low-income customers exceeded the  
5 level provided in rates by \$1,172,000. This balance is projected to grow to  
6 \$1,757,000 by the start of the Rate Year. The Company proposes to recover  
7 this deferred balance over three years, or at \$586,000 per year.

8 Q. Do the Company's revenue requirements, as reflected in Exhibit AP-E3 and  
9 Exhibit AP-G4 include the impacts of the changes discussed by Company  
10 witness Cigliano?

11 A. No, the Company wishes to discuss this matter with Staff and other interested  
12 parties prior to reflecting any changes to the revenue requirements.

13 I. Pension and OPEB Costs

14 Q. Please describe the accounting procedures followed by the Company to record  
15 pension costs included in Exhibit AP-E4, Schedule 6, and Exhibit AP-G4,  
16 Schedule 6.

17 A. The Company's pension expense has been calculated in accordance with the  
18 provisions of ASC 715 (formerly SFAS No. 87) and the Commission's  
19 *Statement of Policy and Order Concerning the Accounting and Ratemaking*  
20 *Treatment for Pensions and Postretirement Benefits Other Than Pensions*,  
21 issued and effective September 7, 1993, in Case 91-M-0890 ("Policy  
22 Statement"). The Company defers any difference, including the income tax  
23 effect, between the allowance provided in current rates for pension costs and  
24 the corresponding book expense recorded under the provisions of ASC 715.

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1 Assumptions used to calculate the Company's ASC 715 expenses are listed  
2 and described in the study prepared by the Company's actuarial consultant,  
3 Buck Consultants, submitted in support of Exhibit AP-E4, Schedule 6, and  
4 Exhibit AP-G4, Schedule 6. We note that a new study will be performed and  
5 the results will be available approximately March 31, 2015. The Company  
6 will provide that later study to Staff and the result of that study should be used  
7 in the final determination of pension and OPEB expense in these proceedings.  
8 For electric, in the 2012 Rate Order, the Company was allowed to recover a  
9 deferred balance of \$10.262 million, representing an under-recovery of the  
10 Company's ASC 715 pension expense, over three years at \$3.421 million per  
11 year commencing July 1, 2012. That amortization will expire as of the start of  
12 the Rate Year. Based on the latest forecast, we are projecting a further under-  
13 recovery of costs of \$3.374 million as of the start of the Rate Year that we  
14 propose to amortize over three years, or at \$1.125 million per year.  
15 For gas, in the 2009 Rate Order, the Company was allowed to recover a  
16 deferred balance of \$2.679 million, representing an under-recovery of the  
17 Company's ASC 715 pension expense, over three years at \$893,000 per year  
18 commencing November 1, 2009. Although the recovery expired on October  
19 31, 2012, we have and will continue to recover \$893,000 per year until rates  
20 are reset. Based on the latest forecast, we are projecting a further under-  
21 recovery of costs of \$3.053 million as of the start of the Rate Year that we  
22 propose to amortize over three years, or at \$1.018 million per year.

23 Q. How is the Company accounting for any difference between the rate base  
24 deductions reflected in rates and the actual deferred balance of pension costs?

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1     A.     The Policy Statement (pp. 19-20) requires the Company to accrue carrying  
2           charges on the pension recoveries not deposited into an external fund, in excess  
3           of the Company's imputed rate base deduction.

4           For electric, in Case 07-E-0949, the imputed rate base deduction was \$6.4  
5           million and the deduction continued in Case 10-E-0362. In recent years, the  
6           Company has had an under-recovery of its pension cost and has also funded its  
7           actual pension obligation at levels above the annual rate recoveries. As a  
8           result, this rate base deduction for pensions was eliminated beginning in Case  
9           11-E-0408.

10          For gas, the 2009 Rate Order established a refund to customers of \$450,000  
11          over three years at \$150,000 per year commencing November 1, 2009 of  
12          accrued carrying charges on the pension cost recoveries not deposited into an  
13          external fund in excess of the Company's imputed rate base deduction.

14          Although the refund expired on October 31, 2012, we have and will continue  
15          to refund to customers \$150,000 per year until rates are reset. In recent years,  
16          the Company has had an under-recovery of its pension cost and has also  
17          funded its actual pension obligation at levels above the annual rate recoveries.  
18          As a result, we propose to eliminate this rate base deduction as of the start of  
19          the Rate Year.

20     Q.     How did you project the expense for the Company's 401(k) plan that is  
21           included in pension expense on Schedule 6 of Exhibit AP-G4 and Exhibit AP-  
22           G4?

23     A.     We escalated the Historic Year amount using the wage escalation factor that  
24           we discuss later in our testimony.

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1 Q. Please describe the accounting procedures followed by the Company to record  
2 OPEB costs.

3 A. Since the adoption of Statement of Financial Accounting Standards No. 106  
4 (now ASC 715-60) on January 1, 1992, the Company has calculated its OPEB  
5 obligation accordingly and in accordance with the Policy Statement.

6 Assumptions used to calculate the Company's OPEB expense are listed and  
7 described in workpapers submitted in support of Exhibit AP-E4, Schedule 6  
8 and Exhibit AP-G4, Schedule 6.

9 For electric, in the 2012 Rate Order, the Company was allowed to recover a  
10 deferred balance, excluding the transitional obligation, of \$5.974 million  
11 representing an under-recovery of the Company's ASC 715-60 OPEB expense,  
12 over three years at \$1.991 million per year commencing July 1, 2012.

13 That amortization will expire as of the start of the Rate Year. Based on the  
14 latest forecast, we are projecting a further over-collection of costs, excluding  
15 the transitional obligation, as of the start of the Rate Year of \$9.351 million  
16 that we propose to amortize over three years, or at \$3.117 million per year.

17 The 2012 Rate Order also allowed the Company to recover an OPEB  
18 transitional obligation deferred balance of \$909,000 over the twelve months  
19 ended June 30, 2013. We are currently not projecting any OPEB transitional  
20 obligation for the Rate Year.

21 For gas, in the 2009 Rate Order the Company was allowed to recover a  
22 deferred balance, excluding the transitional obligation, of \$801,000  
23 representing an under-recovery of the Company's ASC 715-60 OPEB expense  
24 over three years at \$267,000 per year commencing November 1, 2009. Based on

## ACCOUNTING PANEL

1 the latest forecast, we are projecting a further over-collection of costs,  
2 excluding the transitional obligation, of \$6.867 million as of the start of the  
3 Rate Year that we propose to amortize over three years, or at \$2.289 million  
4 per year. The 2009 Rate Order also allowed the Company to recover an OPEB  
5 transitional obligation deferred balance of \$1,602,000 over three years at  
6 \$534,000 per year commencing November 1, 2009. We are currently not  
7 projecting any OPEB transitional obligation for the Rate Year.

8 Consistent with the Policy Statement, interest is only calculated when OPEB  
9 recoveries exceed funding. Since the Company has been able to fully utilize  
10 rate recoveries in a tax effective manner to fund its OPEB obligation, no  
11 interest was accrued during the Historic Year.

12 As with pension costs, the Company expects a new study for OPEB costs by  
13 approximately March 31, 2015.

14 Q. Please explain the Medicare Part D Tax Benefit Deferral included in OPEB  
15 expense in Exhibit AP-E4, Schedule 6 and Exhibit AP-G4, Schedule 6.

16 A. Medicare legislation was enacted in 2004 that granted Medicare recipients a  
17 partial reimbursement of prescription drug costs starting in 2006. The  
18 projected reimbursement applicable to Company employees and retirees was  
19 factored into the estimated OPEB costs calculated by the Company's actuaries.  
20 Federal legislation enacted in 2010 made the Medicare Part D reimbursements  
21 taxable starting in 2012. In addition, accrued Medicare Part D benefits  
22 deducted by the Company and passed back to customers that have not been  
23 paid will be taxable in the future. As a result, the Company will update its  
24 filing to reflect the impact of the lost tax deduction as the actual 2014 amounts

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1           become known. For purposes of the filing, the Company has not reflected any  
2           ongoing tax benefits in the State and federal income tax calculations shown on  
3           Schedules 8 and 9 of Exhibit AP-E3 and Exhibit AP-G3.

4           For electric, in the 2012 Rate Order, the Company was allowed to recover a  
5           deferred balance of \$1.078 million representing an under-recovery of the  
6           Company's Medicare Part D expense, over three years at \$413,000 per year  
7           commencing July 1, 2012. That amortization will expire as of the start of the  
8           Rate Year. Based on the latest forecast, we are projecting an over-recovery of  
9           costs of \$84,000 as of the start of the Rate Year that we propose to amortize  
10          over three years, at \$28,000 per year.

11          For gas, the 2009 Rate Order established the refund to customers of a credit  
12          deferred balance of \$1.371 million, representing an over-recovery of the  
13          Company's Medicare Part D expense over three years, or at \$457,000 per year  
14          commencing November 1, 2009. Although the refund expired on October 31,  
15          2012, we have and will continue to refund to customers \$457,000 per year until  
16          rates are reset.

17          Based on the latest forecast, we are projecting an under-recovery of costs of  
18          \$4.074 million as of the start of the Rate Year that we propose to amortize over  
19          three years, or at \$1.358 million per year.

20    Q.    Which Company witness discusses the steps the Company has taken to control  
21           OPEB Costs?

22    A.    The Company's Compensation and Benefits Panel addresses that subject.



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1 J. Uncollectible Accounts

2 Q. Please explain the Uncollectible Accounts item shown on Exhibit AP-E4,  
3 Schedule 7 and Exhibit AP-G4, Schedule 7.

4 A. Schedule 7 of those exhibits reflects the projected customer uncollectible  
5 accounts expense. The projections are based on the ratio of bad debt customer  
6 account write-offs, net of collections, to sales to customers for the twelve  
7 month period ended July 31, 2014 during which \$0.54 for each \$100 of  
8 revenue billed to electric and gas customers was written off as uncollectible.

9 This ratio was applied to projected revenues from sales to customers during the  
10 Rate Year to develop the Rate Year expense.

11 Also presented is the projected sundry uncollectible expense. The projections  
12 for the Rate Year are based the average annual actual net sundry write-offs, net  
13 of collections, for the 24 months ended June 30, 2014, totaling \$415,000. The  
14 amount allocated to electric is \$293,000, or 70.75%, and the amount allocated  
15 to gas is \$122,000, or 29.25%.

16 K. Environmental Costs

17 Q. Please describe the Company's proposals regarding the recovery of SIR costs  
18 associated with former manufactured gas plant ("MGP") and non-MGP sites  
19 reflected on Exhibit AP-E4, Schedule 8 and Exhibit AP-G4, Schedule 8.

20 A. Taking into account the SIR cost projections provided by Company witness  
21 McCormick as well as the current electric deferred balance and the  
22 amortization approved under the 2012 Electric Rate Order, we estimate that the  
23 Company will have an under-recovery of the electric allocation of SIR  
24 expenditures at the start of the Rate Year of \$9,555,000. The Company

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1 proposes to recover this amount from customers over five years, or at  
2 \$1,911,000 per year.

3 For gas, in the 2009 Rate Order the Commission approved the recovery over  
4 three years of \$4,090,000 of SIR costs at the Company's MGP and non-MGP  
5 sites.

6 We have assumed the continuation of that recovery until the start of the Rate  
7 Year. Taking into account the SIR cost projections provided by Company  
8 witness McCormick, we estimate that the Company will have an under-  
9 recovery of the gas allocation of SIR expenditures at the start of the Rate Year  
10 of \$5,770,000. The Company proposes to recover this amount from customers  
11 over five years, or at \$1,154,000 per year.

12 L. Tree Trimming

13 Q. Please explain the development of tree trimming expense for the Rate Year as  
14 shown on Exhibit AP-E-4, Schedule 9.

15 A. We made a normalizing adjustment to tree trimming expense during the  
16 Historic Year to reflect the expense allowance reflected in the 2012 Rate  
17 Order. We then applied general inflation escalation rate of 4.12% to the  
18 normalized Historic Year expense. Under the 2012 Rate Order, the Company  
19 agreed to defer for the benefit of customers any cumulative shortfall between  
20 actual expenditures for the Company's transmission and distribution tree  
21 trimming program, including the danger tree programs, and the levels provide  
22 in rates. Although the Company is currently short of meeting the targets  
23 established in the 2012 Rate Plan, and will be passing back to customers a  
24 benefit for this shortfall, we believe that not changing the current spending

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1 level is appropriate. The latest actual expenditures for the tree trimming  
2 program will be provided at the time of the Company's update filing.

3 M. Stray Voltage

4 Q. Please explain the development of stray voltage expense for the Rate Year as  
5 shown on Exhibit AP-E-4, Schedule 9.

6 A. For the Stray Voltage expenses, we made a similar normalizing adjustment to  
7 the Historic Test Year to reflect the expense allowance approved by the  
8 Commission in the 2012 Rate Plan. As is the case with Tree Trimming, the  
9 Company believes the current level in rates is sufficient to meet the on-going  
10 responsibilities for performing stray voltage inspections throughout the service  
11 territory.

12 N. NY Reliability – Pole Inspection/Replacement/Lightning

13 Q. Please explain the NY Reliability – Pole Inspection, Replacement and  
14 Lightning expense cost element on Exhibit AP-E4, Schedule 9.

15 A. This cost element includes the pole inspection program recommended by the  
16 National Electric Safety Code to replace or reinforce defective poles as they  
17 are identified. We escalated the expense during the Historic Year by the  
18 general inflation factor to arrive at the Rate Year estimate.

19 O. NY Infra-Red Program (Thermovision)

20 Q. Please explain the NY Infra-Red Program (Thermovision) expense cost  
21 element on Exhibit AP-E4, Schedule 9.

22 A. This cost element includes an annual study to identify system conditions that  
23 could lead to failure on the transmission and distribution system. We escalated

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1 the expense during the Historic Year by the general inflation factor to arrive at  
2 the Rate Year estimate.

3 P. Aerial Patrol

4 Q. Please explain the NY Aerial Patrol expense cost element on Exhibit AP-E4,  
5 Schedule 9.

6 A. This cost element includes helicopter patrols on North American Electric  
7 Reliability Corporation (“NERC”) transmission corridors on a monthly basis  
8 and other transmission corridors on a bimonthly basis to identify  
9 encroachments, vegetation growth, trespassing, corridors and facility  
10 conditions. We escalated the expense during the Historic Year by the general  
11 inflation factor to arrive at the Rate Year estimate.

12 Q. Damage Prevention

13 Q. Please explain the Damage Prevention expense cost element on Exhibit AP-  
14 G4, Schedule 9.

15 A. This cost element includes preventing damage to the Company’s underground  
16 lines and pipes during excavation projects such as repairing or installing a  
17 water line, sewer line, planting a tree, or re-grading a driveway and the  
18 “marking” of underground facilities.

19 Company Witness Hehir discusses a program change carrying incremental  
20 costs for such activities. We otherwise escalated the Historic Year expenses by  
21 the general inflation factor to arrive at the Rate Year estimates.

22 R. Other Transmission & Distribution

23 Q. Please explain the Other Transmission & Distribution expense cost element on  
24 Exhibit AP-E4, Schedule 9 and Exhibit AP-G4, Schedule 9.

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1 A. This cost element includes transmission and distribution expenses related to  
2 electric and gas operations that do not fall into other categories of expense  
3 within Schedule 9 of Exhibit AP-E4 or Exhibit AP-G4. For electric, the  
4 Electric Infrastructure Operations Panel discusses some program changes  
5 related to the Electric and Gas Map Conflation, the Tower Leg Remediation  
6 Program, the Storm Hardening Program and the Spare Equipment Initiative.  
7 We otherwise escalated the Historic Year expenses by the general inflation  
8 factor to arrive at the Rate Year estimates.

9 S. Major Storm Costs

10 1. Deferred Major Storm Cost Recovery

11 Q. Please define the term “major storm.”

12 A. A “major storm” is defined as a period of adverse weather during which  
13 service interruptions affect at least 10% of the Company’s customers within an  
14 operating area and/or results in customers being without electric service for  
15 durations of at least 24 hours and exceeds \$200,000 in incremental cost.

16 Q. Please explain the Company’s proposal with respect to recovery of previously  
17 deferred major storm costs shown on Exhibit AP-E4, Schedule 9, Page 2 of 2.

18 A. The 2012 Rate Order provided for recovery of deferred storm charges of  
19 \$6,864,500 for the second and third rate years of the current electric rate plan  
20 ended June 30, 2014 and 2015, respectively. The Company is proposing that  
21 the recovery of previously incurred costs related to major storms be increased  
22 by \$5,169,000 for an annual amortization of \$12,034,000 based on a five-year  
23 amortization period.

24 Q. What is the basis for annual recovery amount of \$12,034,000?

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1 A. As of June 30, 2014, the Company had a deferred storm reserve balance of  
2 \$74,810,000. Taking into account remaining recoveries under the current rate  
3 plan of \$14,102,000 and \$568,000 to offset the increase to the Energy Cost  
4 Adjustment (“ECA”) and assuming no additional deferred major storm costs in  
5 the interim, the Company will have unrecovered deferred storm charges of  
6 \$60,170,000 at the start of the Rate Year. The Company proposes to recover  
7 the projected deferred storm cost balance from customers over five years, or  
8 \$12,034,000 per year.

9 Q. Please discuss the \$568,000 relating to the ECA?

10 A. The 2011 Rate Order stated that if new electric base delivery rates did not go  
11 into effect immediately following the end of Rate Year 3 (June 30, 2015), the  
12 ECA surcharge would be reset effective July 1, 2014, to collect \$1.5 million  
13 over the lesser of 12 months or the time until new base rates take effect, and  
14 would be applied to reduce the Company’s accumulated storm deferral  
15 balance. Because the Company proposes the new base rates to be effective  
16 beginning November 2015, we calculated the expected ECA revenue for four  
17 months July 2015 through October 2015 to be approximately \$568,000.

18 Q. Please discuss the impact that Superstorm Sandy had on the Company’s  
19 deferred major storm costs?

20 A. Superstorm Sandy had a devastating impact on the Company’s service  
21 territory. Eighty-three percent, or approximately 250,000 of the Company’s  
22 total customer base of 300,000 lost power. Superstorm Sandy damaged 27  
23 transmission lines, 17 substations and almost all of the Company’s 280  
24 distributions circuits. The Company experienced distribution damages at more

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1           than 10,000 separate locations. The Company was able to restore service to  
2           88% of the 250,000 customers within seven days, and completed the balance in  
3           an additional four days. Resources came from 31 States and Canada.  
4           Additionally, assistance was received from the Air Force through the airlifting  
5           of equipment and personnel to our area, and from the National Guard which  
6           mobilized troops to assist New York State utilities. Over the course of the  
7           storm, more than 2,800 additional field personnel arrived and worked in the  
8           O&R service territory to supplement the roughly 1,100 Company employees  
9           who were engaged full in the Company's storm response and restoration  
10          activities.

11          Approximately \$57,200,000 of the \$74,810,000 deferred storm reserve balance  
12          as of the end of the Historic Year is the result of Superstorm Sandy. For the  
13          past several months the Company has been working with members of Staff's  
14          Office of Accounting, Audits and Finance to review Superstorm Sandy  
15          charges.

16   Q.    Were there any major storms in addition to Superstorm Sandy since the  
17          Company's last electric rate case?

18   A.    Yes, the Company experienced two additional major storms.

19   Q.    Please describe those two major storms.

20   A.    First, on July 26, 2012, an evening thunderstorm ripped through the  
21          Company's service territory. The quick moving thunderstorm brought with it  
22          damaging wind and lightning and although the impact was felt across all areas,  
23          O&R's Western Division suffered the most damage. On July 27, 2012, line  
24          crews from all Company divisions, contractor crews and Con Edison mutual

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1 assistance crews from Bronx and Westchester worked throughout the day to  
2 restore power to customers. In total, over 150 crews worked to repair lines,  
3 remove fallen tree limbs from equipment, assess damage and secure downed  
4 wires. A total of 22,028 New York customers were affected and the Company  
5 deferred costs of approximately \$600,500.

6 Second, on September 12, 2013 violent thunderstorms, rain and damaging  
7 wind whipped through the Company's service territory. O&R's field forces,  
8 mutual aid and contractor crews worked around the clock to assist in the  
9 restoration effort. The Company and contractor line crews from Con Edison's  
10 Bronx/Westchester and Brooklyn/Queens divisions helped make repairs to the  
11 distribution system and restore power to customers by September 13, 2013. A  
12 total of 18,199 New York customers were affected and the Company deferred  
13 costs of approximately \$1,081,000.

### 14 2. Major Storm Reserve Funding

15 Q. Please explain the Storm Reserve – Current Spending item shown on Exhibit  
16 AP-E4, Schedule 9.

17 A. The amount shown, \$3,786,000, is the annual funding amount the Company is  
18 requesting to provide for future major storm costs. The 2012 Rate Order  
19 allowed the Company the continuation of reserve accounting to provide  
20 funding for major storm costs of \$3,563,000 in RY1, \$3,636,000 in RY2, and  
21 \$3,712,000 in RY3. In an effort to mitigate the proposed revenue requirement  
22 and related bill impacts, the Company has elected to forgo requesting an  
23 increase to the annual funding amount currently reflected in rates except to



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1           adjust for the effect of general inflation which increases the rate allowance by  
2           only \$150,000.

3           T.       Regulatory Commission Expense & Rate Case Costs

4    Q.    Please explain the regulatory commission expense cost element on Exhibit AP-  
5           E4, Schedule 10, and Exhibit AP-G4, Schedule 10.

6    A.    This cost element includes the annual assessment by the Commission, the 18-a  
7           assessments and the amortization of deferred rate case costs. For the Rate  
8           Year projection for the Commission's assessment, we first normalized the  
9           Historic Year level of expense to reflect the most recent bill and then escalated  
10          that amount using the general inflation factor. For the 18-a assessment, which  
11          is recovered via a surcharge, we normalized this cost as well as the associated  
12          revenues out of the calculation of the revenue requirements to avoid any rate  
13          base impact that might result from the expense being captured in the cash  
14          working capital component of rate base.

15         With respect to electric rate case costs, under the 2012 Rate Order, the  
16         Company was allowed to recover a deferred balance of \$300,000 over a three-  
17         year period commencing July 1, 2012. An annual amortization amount of  
18         \$66,667 was approved for the third rate year and we have assumed the  
19         continuation of this recovery until the start of the Rate Year. As of June 30,  
20         2014, the Company had a deferred balance of \$66,000 representing the amount  
21         to be amortized during the third rate year of the current electric rate plan.  
22         Taking into account the continuing amortization and new estimated rate case  
23         costs of \$251,000 (the electric share of an estimated \$388,000 in total for  
24         outside consulting, printing and other expenses) the deferred balance is

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1 projected to net to \$228,000 by the start of the Rate Year which the Company  
2 proposes to amortize over three years, or at \$76,000 per year.

3 With respect to gas rate case costs, under the 2009 Rate Order, the Company  
4 was allowed to recover rate case costs of \$54,000 over a three-year period  
5 commencing November 1, 2009. The amortization ceased as of October 2012.

6 As of June 30, 2014, the Company had a zero deferred balance. Taking into  
7 account the new estimated rate case costs of \$137,000 (the gas share of an  
8 estimated \$388,000 in total for outside consulting, printing and other expenses)  
9 the deferred balance is projected to be \$137,000 by the start of the Rate Year  
10 which the Company proposes to amortize over three years, or at \$46,000 per  
11 year.

12 The estimated costs for these proceedings exceeds those for the previous 2010  
13 electric rate filing and 2008 gas rate filing primarily due to the need to retain  
14 an outside compensation expert to demonstrate through a compensation study  
15 the reasonableness of its overall compensation levels.

16 U. System Benefits Charge and Renewable Portfolio Standard

17 Q. Do the revenue requirements you have calculated include expenses for the  
18 SBC or the RPS?

19 A. No. Exhibit AP-E4, Schedule 11, shows amounts representing electric expense  
20 for annual payments to the New York State Energy Research and Development  
21 Authority for the SBC and the RPC and Schedule 11 of Exhibit AP-G4 shows  
22 gas expense for payments for the SBC only. The costs are recovered by a  
23 separate surcharge. The forecasted expenses and the surcharges to be billed to  
24 customers included in delivery revenues are set at equal amounts to avoid any

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1 revenue requirement impact or rate base impact that might result from the  
2 expense being captured in the cash working capital component of rate base.

3 V. Other O&M Expenses

4 Q. Please identify any remaining categories of expense reflected in the revenue  
5 requirements you have calculated and explain how the expense amounts for the  
6 Rate Year were developed.

7 A. The remaining categories of expense are shown on Schedule 12 of Exhibit AP-  
8 E4 and Exhibit AP-G4. We will address each in turn.

9 **Advertising Expense** pertains to what is generally referred to as  
10 “informational advertising” directed to customers. We developed the Rate  
11 Year amount by applying the general inflation factor to the Historic Year level  
12 of expense.

13 **Corporate and Fiscal Expense** pertains to miscellaneous financing costs, fees  
14 and services for the Company’s expected increase in financing needs to  
15 support its increased capital and operating costs as testified to by various  
16 witnesses in this proceeding, as well as various fees paid to the rating agencies.

17 A program change of \$5,000 (\$4,000 allocated to electric and \$1,000 allocated  
18 to gas) was added to reflect annual maintenance costs for an incremental bond  
19 to be issued during the Rate Year. We otherwise escalated the electric and gas  
20 expenses during the Historic Year by the general inflation factor to arrive at  
21 Rate Year estimates.

22 **Facilities Expense** relates to building maintenance services such as janitorial,  
23 security and administrative services. It also includes the monthly rental  
24 expense for the building at Blue Hill. We otherwise escalated the electric and

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1 gas expenses during the Historic Year by the general inflation factor to arrive  
2 at Rate Year estimates.

3 **Information Technology Solutions Expense** pertains to items such as  
4 technology support, software maintenance and application services related to  
5 the CIMS system as well as mainframe computers in general. Company  
6 witness Melvin discusses a program change related to the CIMS system. We  
7 otherwise escalated the electric and gas expenses during the Historic Year by  
8 the general inflation factor to arrive at Rate Year estimates.

9 The Company, along with Con Edison, implemented a major new computer  
10 system called Project One in July 2012. The annual Oracle support and license  
11 fees are approximately \$7.2 million, of which O&R's portion is 7.3% or  
12 \$528,000. The O&R portion benefits all of its New York, New Jersey and  
13 Pennsylvania customers. The portion related to O&R's electric customers is  
14 approximately \$293,000 and the portion related to O&R's gas customers is  
15 approximately \$235,000. The annual support fees to Oracle provides for  
16 priority technical support services. It allows the Company to receive software  
17 fixes and enhancements. Additionally, it provides access to Oracle's support  
18 teams to resolve specific issues and questions and grants the Company access  
19 to Oracle's online knowledge base.

20 **Legal and Other Professional Services Expense** includes the cost of outside  
21 legal counsel, the Company's outside independent auditors  
22 (PricewaterhouseCoopers) and other consulting expenses. The annual levels of  
23 services vary over time. We developed the Rate Year amount by applying the  
24 general inflation factor to the Historic Year level of expense.

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1       **Materials and Supplies Expense** pertains to cost of materials purchased to be  
2       used for operation and maintenance purposes. We escalated the electric and  
3       gas expenses during the Historic Year by the general inflation factor to arrive  
4       at Rate Year estimates.

5       **Rent Expense** relates to items such as Ramapo substation rent, rent for the  
6       open position on 345kV Transmission Line 77 used to construct Transmission  
7       Line 28, the Port Jervis office rent, rent for a communicators tower in the  
8       Town of Clarkstown, and right-of-way rent rents paid to railroad companies  
9       for transmission and distribution lines. The Rate Year level of expense was  
10      forecasted based on existing rental agreements and escalation for Ramapo and  
11      Transmission Line 28 was at 3%.

12      **Telecommunications Expense** pertains to items such as landlines/network and  
13      PC maintenance costs. We discuss program changes related to new telephone  
14      and PC costs for maintenance to support the Corporate Communications  
15      Transmission Network (“CCTN”), and a new low-band radio system later in  
16      our direct testimony. We otherwise escalated the electric and gas expenses  
17      during the Historic Year by the general inflation factor to arrive at Rate Year  
18      estimates.

19      **Transportation Expense** is separated into two parts – vehicle depreciation  
20      and other transportation expenses. We developed the Rate Year level of  
21      expense for the vehicle depreciation based on monthly calculation of  
22      depreciation expense at depreciation rates established by the 2012 Rate Order  
23      and 2009 Rate Order.

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1 The other portion of Transportation Expense relates to items such as fuel, parts  
2 and garage non-labor indirect costs. For that portion of the expense, we  
3 escalated the electric and gas expenses during the Historic Year by the general  
4 inflation factor to arrive at Rate Year estimates.

5 **Manhour Expense** pertains to non-labor indirect support charges related to  
6 facilities, transportation, telecommunications and material and supplies  
7 expenses. We escalated the electric and gas expenses during the Historic Year  
8 by the general inflation factor to arrive at Rate Year estimates.

9 **Other Customer and Administrative Expense** includes miscellaneous  
10 customer and administrative and general expenses that did not fit into other  
11 categories of expense discussed above. We discuss program changes related to  
12 the corporate security programs, increased O&M costs associated with  
13 MyAccount web functionality and app, gas marketing, education, and outreach  
14 to customers to foster conversions from alternate fuels to natural gas, as well as  
15 rebates for customers who elect to do gas conversion later in our direct  
16 testimony. We otherwise escalated the electric and gas expenses during the  
17 Historic Year by the general inflation factor to arrive at Rate Year estimates.

18 Q. Please discuss the Company's proposals for the CCTN and the low band radio  
19 system.

20 A. Program changes for O&M expenses related to the Company's CCTN and low  
21 band radio system expansions and upgrades are represented in the line item  
22 "Telecom – PC – Monthly Charge" in Exhibit \_\_ (AP-E4), Schedule 12, and  
23 Exhibit \_\_ (AP-G4), Schedule 12. The total O&M program request for the  
24 CCTN and the low band radio system totals \$732,000. As discussed below,

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1 both of these program changes benefit the Company's electric and gas  
2 organizations. The cost of the CCTN program is \$272,000; \$206,000 allocated  
3 to electric and \$66,000 allocated to gas. The total cost for leasing a new digital  
4 radio system is \$4,090,900 over a seven year lease term agreement, with a year  
5 one O&M cost of \$460,000; \$348,000 allocated to electric and \$112,000  
6 allocated to gas.

7 Q. Please describe the significance of the Company's CCTN.

8 A. The CCTN is integral to the Company's data communications networks,  
9 security video surveillance, and emergency communications requirements.  
10 The CCTN provides a reliable, secure and redundant communications system,  
11 which is vital to maintaining electric and gas services, particularly when public  
12 telecommunications carriers may not be able to meet Company requirements  
13 due to their own system limitations or other emergency conditions.

14 Q. Have there been any changes that have occurred or will be occurring with  
15 respect to the Company's CCTN?

16 A. The Company is in the process of expanding and upgrading the existing CCTN  
17 in order to better protect key cyber assets and mission critical communications.

18 Q. Please describe the Company's efforts to expand the CCTN.

19 A. The CCTN expansion includes the Company's microwave, radio and fiber  
20 optic networks. New CCTN facilities will be installed at the Company's West  
21 Nyack substation and the leased Wurtsboro radio facility. Both of these sites  
22 support critical communication and are currently connected by telephone  
23 circuits, which are both a security and reliability concern.

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1 Q. In addition to expansion efforts, are there also plans to upgrade CCTN  
2 facilities?

3 A. Yes, upgrades are planned for the Company's Greeneville and Middletown  
4 CCTN facilities. This will include replacing older low-speed equipment with  
5 new state-of-the-art equipment, providing a high-capacity solution. Both of  
6 these facilities are part of the fiber optic network, so upgrading the microwave  
7 allows for high speed redundant links (fiber and microwave) for added  
8 reliability and redundancy.

9 Q. What impact, if any, will these expansion and upgrade efforts have on the  
10 Company's CCTN maintenance costs?

11 A. The expansion to new facilities and upgrades of existing CCTN sites are  
12 resulting in increased maintenance on the Company's fiber and microwave  
13 networks. Additionally, new equipment has been placed into service at eight  
14 master radio towers in support of the Company's Smart Grid and Distribution  
15 Automation initiatives. The new master radios, along with 269 remote radios,  
16 will increase costs under the Company's radio maintenance contract, along  
17 with increased leased costs at non-Company owned tower sites. More  
18 specifically, increases in tower lease contracts will be seen at Clarkstown, NY  
19 and Wurtsboro, NY, due to new antenna attachments. The Company is also  
20 looking to expand its Smart Grid network to the Highland Falls/West Point  
21 New York area, where a new tower lease will be required.

22 Q. Are there any other maintenance costs you wish to discuss?

23 A. Yes, the Company's proposal also includes additional maintenance and support  
24 for two emergency generators the Company will be purchasing, one for the



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1           Wurtsboro facility and another mobile unit for deployment as needed. The  
2           mobile unit will be stored and maintained at the Company's Radio  
3           Maintenance shop.

4    Q.    What is the Company proposing with respect to its low band radio system?

5    A.    The Company seeks to replace its current two-way analog radio system with a  
6           new leased high band-width data capable communications network. The  
7           current two-way radio system, utilized by both the electric and gas  
8           departments, operates in a range of frequencies (or spectrum) that was  
9           commonly designed for private radio systems during the 1940's through  
10          1960's. The frequencies, in the 37 MHz to 50 MHz range, are termed "low-  
11          band", *i.e.*, the lowest of all licensed mobile radio frequencies available.  
12          Newer systems built over the past twenty-five years operate at higher spectrum  
13          ranges, and have the capability of supporting both voice and data. The  
14          Company's existing low band system is a voice only radio system.  
15          Due to limited functionality of the low-band frequencies, combined with  
16          technology advancements in higher frequency bands, availability of equipment  
17          for maintaining our low-band system has become increasingly difficult. Many  
18          suppliers no longer manufacture low-band base stations and radios because  
19          they have migrated their manufacturing to newer state-of-the-art technology.  
20          The Company proposes to lease a new digital radio communications network  
21          given the cost associated with purchasing and owning a new system. The cost  
22          of leasing a system is \$4.1 million compared with the cost of purchasing a  
23          similar system at \$33.0 million.

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1 Q. Is there any other benefit, aside from the cost savings, of leasing rather than  
2 purchasing a new high band-width data capable communications network?

3 A. Yes. Leasing allows the Company greater flexibility for the Company to  
4 upgrade to a more efficient spectrum and advanced equipment, or other  
5 technologies, should they become available. The Company will not be locked  
6 into a system that may become outdated and inferior to other potential  
7 alternatives. Maintaining flexibility is particularly important in light of the  
8 ongoing national initiative for building an advanced and secure Private Radio  
9 Network for first responders and emergency personnel. Leasing offers a cost-  
10 effective immediate solution to obtain a state of the art communication tool,  
11 while continuing to monitor the ever changing wireless telecommunications  
12 systems. The Company may have the opportunity to one day partner with  
13 local first responders in a future national communications initiative. Leasing a  
14 new radio system provides O&R with a low cost solution that can bridge the  
15 gap to a potentially future long term solution.

16 Q. Please discuss the Company's Other Expenses – Customer & Administrative  
17 request in Exhibit\_ (AP-E4), Schedule 12, and Exhibit \_ (AP-G4), Schedule  
18 12.

19 A. The electric request of \$188,000 in Exhibit\_ (AP-E4), Schedule 12, is  
20 comprised of a request for (i) \$45,000 for the electric allocation of the  
21 expansion of the Company's MyAccount digital mobile application, and (ii)  
22 \$143,000 for the electric allocation of the security upgrades the Company is  
23 seeking to install. The gas request of \$238,000 in Exhibit \_ (AP-G4), Schedule  
24 12, is comprised of a request for (i) \$18,000 for the gas allocation of the

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1 expansion of the Company's MyAccount digital mobile application, (ii)  
2 \$18,000 for the gas allocation of the security upgrades measures the Company  
3 is seeking to install, and (iii) \$75,000 for natural gas safety customer outreach  
4 and education programs. As discussed in the direct testimony of Company  
5 witness Scerbo, the remaining \$127,000 is comprised of (i) \$57,500 for  
6 additional gas conversion rebates, (ii) \$45,000 for natural gas conversion  
7 outreach and education programs.

8 Q. Please discuss the Company's initiative to expand the MyAccount mobile  
9 application.

10 A. The Company's MyAccount application allows our customers to interact with  
11 the Company through their mobile communication devices. More and more  
12 customers are seeking to communicate with the Company through smart phone  
13 technology. Customers want the ability to pay bills on-line through their smart  
14 phone and obtain service restoration times electronically during storm outages.  
15 The incremental funding request will be used for maintenance and support  
16 costs to expand the MyAccount functionality to handle e-mail informational  
17 blasts to our customers and allow customers to access the Company's outage  
18 map through their smart phones.

19 Q. What are the current limitations of the MyAccount application and why does  
20 the Company wish to expand the application?

21 A. The MyAccount application is currently limited to certain transactions that are  
22 storm or outage related. An upgrade to the system will allow the Company to  
23 employ an e-mail service company to provide us with robust e-mail  
24 deliverability services to our customers and stakeholders. With this e-mail

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1 service company, the Company can target emails to specific customers (*e.g.*, by  
2 customer type, counties, towns, zip codes and streets), allowing the Company to  
3 send e-mails with more specific and relevant information. The services  
4 provided by the upgrade include: account services; monthly platform licensing  
5 fee; HTML and text e-mail execution; customer service set up and testing;  
6 creative services and technical deployment.

7 Customers are demanding real time information and updates when the  
8 Company is experiencing service outages or interruptions. As smart phone  
9 technology becomes more prevalent and sophisticated, customers require their  
10 service providers to interact and communicate with them immediately and in a  
11 technologically sophisticated manner. The advancements we are requesting to  
12 the MyAccount mobile application will allow the Company to meet these  
13 customer expectations.

14 Q. Please discuss the Company's request for an additional \$161,000 of funding for  
15 security upgrades.

16 A. The Company is requesting additional funding to upgrade its existing video  
17 security and intrusion systems for its gas and electric services. To adequately  
18 safeguard its gas and electric facilities, O&R continues to incorporate  
19 comprehensive security processes to protect the Company, its employees and its  
20 assets. The security platform we have implemented to date consists of CCTV,  
21 intrusion detection, card access and DVR equipment. The Company continues  
22 to add facilities where we have these systems into our Security Operations  
23 Center ("SOC") where we monitor them, on a 24 hour, seven day per week  
24 basis. The SOC provides a central point for coordinating response protocols for

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1 security events and alarms. The Company needs to upgrade outdated  
2 equipment and video and security applications to advance security technology  
3 for many Company locations, including gas and electric infrastructure.

4 Q. Please discuss some of the security upgrades the Company seeks to implement.

5 A. Security concerns and risks are evolving on a daily basis. What was once  
6 considered either state of the art technology or a location that was sufficiently  
7 protected may now be under-protected or a potentially exposed location. For  
8 example, previous generations of security camera technology may only offer a  
9 limited line of sight review of the protected location. Current security  
10 requirements require an expanded and broader view of infrastructure assets and  
11 locations. The installation of advanced camera and security technology will  
12 allow for an expanded security perimeter.

13 Q. Please discuss the Company's request to fund an additional \$75,000 in natural  
14 gas safety customer outreach and education programs.

15 A. The Company has adopted the Natural Gas Association's ("NGA") regional  
16 Pipeline Public Awareness Program and also has a natural gas outreach and  
17 education plan that is submitted annually to the DPS Office of Consumer  
18 Policy. The requested additional funding will allow the Company to expand its  
19 outreach.

20 Q. What type of additional activities does the Company propose?

21 A. The Company proposes to add radio and television advertising placements in  
22 order to reach more customers.

23 Q. What are the Company's current methods for relaying gas safety messages?

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1 A. The Company takes advantage of bill inserts to communicate gas safety  
2 messages to our customers. In 2014, O&R placed gas safety messages in four  
3 out of five issues of *@home*, the Company's newsletter included in bill inserts.  
4 O&R has also included the message in customer buckslip inserts that also  
5 addressed the *Call 811 Before You Dig* message. Three natural gas safety  
6 brochures also were included with customers' bills. These brochures covered  
7 topics such as how to detect a gas leak and how to report a gas leak. In October  
8 2014, the Company inserted in customers' bills a "Smell Gas. Act Fast" odorant  
9 card. These cards are also being inserted in new customers' bills.

10 Q. Please continue.

11 A. In addition, O&R continuously takes advantage of promoting gas safety through  
12 postings on the Company's social media, Facebook, Twitter, You Tube, and  
13 website. The Company distributes e-mail blasts to customers and gas safety  
14 materials at home shows in the region. O&R places advertising in local print  
15 publications, as well as on local radio stations. The Company participates in the  
16 NGA Regional Public Awareness media campaign for two weeks of radio spots  
17 and eight weeks of television spots which offer general messages on gas safety  
18 and offer us the ability to use a logo to identify our company.

19 Q. What areas of natural gas safety outreach need enhancements?

20 A. Based on focus groups and telephone surveys that were conducted in  
21 conjunction with Con Edison, O&R learned that that many customers are aware  
22 of the smell of natural gas and have an understanding of leak detection,  
23 however, they may be reluctant to respond to a gas leak or to report it. The  
24 Company seeks to propel consumer awareness of the smell of gas into action

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1 and have adopted a slogan “Smell Gas. Act Fast.” To change customer  
2 behavior, O&R needs more aggressive ad placements to supplement and  
3 support our current outreach activities. The Company currently advertises in  
4 local weekly papers and have banner ads on one local online news channel.  
5 Radio spots run on small stations within the service territory. Our current print  
6 and electronic communication channels have a “niche” local following, but  
7 O&R seeks to expand our reach. O&R’s goal is to advertise with Pamal  
8 Broadcasting on WHUD, the largest radio station with the strongest frequency  
9 serving our geographic area in the Lower Hudson Valley. As an example, one  
10 of our smaller stations, WJGK, has an average market share of 2.3, while  
11 WHUD’s is at 7.2. The Company would also advertise on Cablevision, placing  
12 television ads on our local cable news channel, as well as other channels that fit  
13 our demographic and budget.

14 Q. Why do you need the additional funding?

15 A. Our goal is to advertise with the largest radio station with the strongest  
16 frequency serving our geographic area in the Lower Hudson Valley. We also  
17 seek to place television ads on our local cable news channel, as well as other  
18 channels that within our service territory. These additional channels have good  
19 audience penetration in our communities, but are not as expensive as the  
20 channels and networks serving the larger New York City market.  
21 Our current total outreach budget for gas safety is \$147,000. The additional  
22 \$75,000 for TV and radio will increase our audience penetration and contribute  
23 to our goal of having more people know how to detect a gas leak and what to  
24 do.

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### 1 IX. GENERAL INFLATION FACTOR

2 Q. Please describe the general escalation rate you mentioned earlier in your  
3 testimony and how it was applied in developing projected revenue  
4 requirements.

5 A. The general escalation rate is applied to historic costs that are anticipated to  
6 increase at the rate of inflation as measured by the Gross Domestic Product  
7 (“GDP”) price deflator. The labor component was removed from each element  
8 of expense and then the residual amounts were escalated by the GDP price  
9 deflator for most elements of expense subject to escalation. For certain  
10 expenses the escalation factor is specifically tailored to the particular expense  
11 item such as medical insurance costs as addressed by the Company’s  
12 Compensation and Benefits Panel.

13 The actual GDP deflator used to escalate various elements of the cost of  
14 service as addressed throughout our testimony and the testimony of other  
15 witnesses was published on July 30, 2014 by the Bureau of Economic Activity.

16 The quarterly forecasts for 2014 and 2015 are from the Blue Chip Economic  
17 Indicators dated July 10, 2014. The annual forecast for 2016 is from the Blue  
18 Chip Economic Indicators dated March 10, 2014. Utilizing these forecasts, the  
19 projected cumulative effect of inflation from the average of the Historic Year  
20 through the average of the Rate Year is 4.12%. Details supporting this  
21 percentage are shown on Schedule 13 of Exhibit AP-E3 and Exhibit AP-G3.

22 As with past practice in Orange and Rockland rate cases, the inflation factors  
23 should be updated to reflect the latest available inflation forecasts in the final  
24 revenue requirements in these proceedings.



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### 1 X. COST ALLOCATIONS

2 Q. Please describe the cost allocation procedures currently used by Orange and  
3 Rockland to assign or allocate costs to its utility subsidiaries and between the  
4 Company's electric and gas operations.

5 A. Orange and Rockland's wholly owned utility subsidiaries are Pike, which  
6 provides electric and gas service in Pennsylvania, and Rockland Electric,  
7 which provides electric service in New Jersey. The Company charges costs  
8 that it incurs for labor, material and services directly to the responsible utility  
9 (*i.e.*, Orange and Rockland, Pike, or Rockland Electric) to the extent  
10 practically identifiable, through the use of time sheet reporting and Company  
11 specific account numbers. In those instances where work performed is for the  
12 common benefit of two or more of the utilities, costs are allocated through the  
13 use of common expense clearing accounts and allocations.  
14 Historically, the common expense or cost allocations among Orange and  
15 Rockland, Rockland Electric, and Pike for electric and gas O&M costs,  
16 customer expenses, administrative and general expenses and carrying costs on  
17 the Company's net utility plant investment have been pursuant to the  
18 contractual terms of Joint Operating Agreements between Orange and  
19 Rockland and Pike, and Orange and Rockland and Rockland Electric,  
20 respectively. The Commission has reviewed and approved these Joint  
21 Operating Agreements.  
22 The Joint Operating Agreement between Pike and O&R was updated during  
23 2014 in connection with a recommendation in a management and operations  
24 audit of Pike by the Pennsylvania Public Utility Commission. The update was

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1 to reflect the current corporate structure within Consolidated Edison, Inc.,  
2 affiliate relationships and cost allocation methodologies. The updated AIA has  
3 been filed with the Commission and the Company has consulted with the  
4 Office of Accounting, Audits and Finance. No ratemaking consequences of  
5 the updated AIA are expected.

6 As approved by the Commission in Case 99-G-1695 and as applied in all  
7 subsequent O&R gas and electric rate cases, the methodology followed by the  
8 Company in this proceeding to allocate total common costs between Orange  
9 and Rockland's electric and gas operations is based on a formula that factors in  
10 utility plant investment, O&M expenses, and payroll expenses.

11

### 12 XI. RECONCILIATIONS AND DEFERRED ACCOUNTING

13 Q. Does the Company currently employ the use of deferred accounting as  
14 permitted under Accounting Standards Codification 980, Regulated Operations  
15 (formerly SFAS No. 71)?

16 A. Yes, the Commission has authorized the Company to utilize deferred  
17 accounting to match the recognition of expenditures with the recovery of  
18 certain costs when the costs are either beyond the Company's direct control  
19 and therefore not subject to reasonable estimation, the timing of the actual  
20 expenditure is not certain, or in furtherance of Commission policy objectives  
21 such as the reconciliation mechanisms for SBC and Energy Efficiency  
22 Portfolio Standard charges. The Commission similarly employs deferral  
23 accounting regarding the Company's actual, potential or unexpected receipts of  
24 various revenues and credits. This approach is intended to protect the interests

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1 of customers and investors by avoiding a “windfall” for one or the other and  
2 the amortization of deferred costs and credits over subsequent periods serves to  
3 mitigate rate volatility.

4 Q. Is the Company proposing to continue the use of deferral accounting for the  
5 cost and revenue items that the Commission has previously authorized and are  
6 currently in effect?

7 A. Aside from those limited exceptions discussed below, the Company proposes  
8 to continue all deferred accounting and reconciliation mechanisms (some with  
9 modifications) that are in effect under the Company’s current electric and gas  
10 rate plans. The reconciliation mechanisms that the Company proposes to  
11 continue include, but are not limited to, the existing supply rider provisions  
12 such as the MSC, ECA, GSC and MGA, reserve accounting for major storm  
13 costs (addressed earlier in our testimony) and reconciliation mechanisms for  
14 pensions and OPEBs, SIR costs, low-income program costs, property taxes and  
15 that related to legislative, regulatory and related actions. The Company also  
16 proposes to continue the reconciliation mechanism for tree trimming costs,  
17 which is a downward-only reconciliation mechanism in favor of customers.  
18 The Company also proposes to continue the implementation of the electric and  
19 gas revenue decoupling mechanisms in effect under the current electric and gas  
20 rate plans with certain modifications to the electric mechanism as explained by  
21 the Company’s Electric Rate Panel.  
22 For all mechanisms based on established targets, the target levels in effect  
23 under the current electric and gas rate plans should be updated to reflect those  
24 established in these proceedings.

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1 Q. Why is the Company proposing, with very limited exceptions and  
2 modifications, to continue the existing reconciliation mechanisms?

3 A. Those related to costs that are significant, highly variable even in the near term  
4 and not subject to reasonable estimation, protect the interests of customers and  
5 investors and are appropriate. For example, the Company is subject to the  
6 Commission's Policy Statement on Pensions and Other Postretirement Benefits  
7 and is required to true-up its annual pension and OPEB costs to the levels  
8 provided in base rates "to protect companies and ratepayers from potential  
9 volatility." Other reconciliation mechanisms, such as those related to the SBC  
10 and low-income program benefits and the supply rider mechanisms, are in  
11 furtherance of public policy objectives. Moreover, continuing these true-ups in  
12 connection with a one-year rate determination could enable the Company to  
13 delay the need for rate relief at the expiration of the Rate Year.

14 Q. You mentioned earlier that the Company proposes to continue a property tax  
15 reconciliation mechanism. Is the Company proposing to continue the  
16 reconciliation mechanism as it is currently designed?

17 A. No. The Company is proposing that the property tax reconciliation mechanism  
18 be modified.

19 Q. Please describe the currently effective property tax reconciliation mechanism.

20 A. The reconciliation mechanism, which is similar for electric and gas, is a partial  
21 true-up of property tax expense. The mechanism provides for an 86% / 14%  
22 (customer / Company) sharing of variations in tax expense that are due to  
23 higher or lower property tax assessments than were forecast when setting the  
24 property tax rate allowance. Variations in property tax expense caused by

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1 differences between actual property tax rates and those forecast when setting  
2 the property tax rate allowance are fully deferred.

3 Q. Is the Company proposing a change to the reconciliation mechanism?

4 A. Yes.

5 Q. Please explain the Company's proposed modifications to the property tax  
6 reconciliation mechanism.

7 A. The Company believes that a full and symmetrical property tax mechanism  
8 would be appropriate and should be established. The Company's Property Tax  
9 Panel explains at length why property taxes are not subject to reasonable  
10 estimation. These reasons include, but are not limited to, the Company's  
11 property taxes being subject to the vagaries of municipal management,  
12 economic circumstances, and political influences.

13 Absent a full and symmetrical reconciliation mechanism, these circumstances  
14 create the potential for a significant windfall for either customers or the  
15 Company at the expense of the other. There should be no such opportunity and  
16 the current sharing mechanism does not foreclose the possibility. As the  
17 Company's Property Tax Panel explains, the Company has historically sought  
18 to minimize its taxes and that continues on an ongoing basis – it is a normal  
19 course of business for the Company.

20 In addition, it should also be noted that regardless of the process by which the  
21 current rate cases are concluded (litigated or settled), a large portion of the  
22 Company's property taxes for the Rate Year will most likely be unknown in  
23 time to be reflected in the final revenue requirements.

24 The difficulty in forecasting property taxes even for a single rate year is

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1 evidenced by the significant first rate year variation that occurred under the  
2 Company's current electric and gas rate plans. Under the current gas rate plan,  
3 the rate allowance for property taxes was \$10,051,000 for the first rate year of  
4 the twelve months ended October 31, 2010. Actual gas property tax expense  
5 for that period was \$11,600,000, a variation of \$1,549,000, or 15.4%. Under  
6 the current electric rate plan, the rate allowance for property taxes was  
7 \$28,060,000 for the first rate year of the twelve months ended June 30, 2013.  
8 Actual electric property tax expense for that period was \$29,736,000, a  
9 variation of \$1,676,000, or 6.0%. Those variations are also significant when  
10 viewed from the perspective of return on equity. With no reconciliation  
11 mechanism in place under the rate plans, the under collection of property taxes  
12 in the first rate year would have reduced the earned return on common equity  
13 by approximately 70 basis points for gas and approximately 30 basis points for  
14 electric.

15 Q. What portion of Rate Year property taxes will not be known in time for them  
16 to be reflected in the final revenue requirements in these proceedings?

17 A. We assume and support the customary practice of updating to use the latest  
18 known property taxes at a time when it is reasonable for final revenue  
19 requirement calculations to reflect them.

20 Even in that event, however, we estimate that County and Town ("CT") taxes  
21 will be known for only the first two months (November and December 2015)  
22 of the Rate Year. CT taxes for the remaining ten months of the Rate Year will  
23 not be known in time to be reflected in the final revenue requirements in these  
24 proceedings because they will not be known until approximately January 2016

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1 when the Company will pay its CT tax bills for the 2016 calendar (fiscal) year.

2 With respect to school taxes, which are on a fiscal year from July through

3 June, the Company's actual taxes for only two-thirds of the Rate Year might

4 possibly, but unlikely will, be known. That is because the school taxes for the

5 July 2015 – June 2016 fiscal year will not be known until approximately

6 October 2015 when the Company will pay school tax bills – a time likely to be

7 too late to be taken into account in the final revenue requirements.

8 Q. Should there be a concern that a full and symmetrical property tax mechanism  
9 will lessen the Company's incentive to take action to minimize its property tax  
10 expense?

11 A. No, not even in the context of a single-year rate plan. There should be no  
12 concern that full reconciliation would diminish the Company's incentive to  
13 minimize its property taxes and there is no reason to not provide for it because  
14 a rate case does not result in a multi-year rate plan. The Commission has  
15 addressed those matters.

16 In Case 08-E-0539 the Commission set rates for Con Edison outside the  
17 context of a multi-year rate plan and provided for a full and symmetrical  
18 reconciliation of property taxes. Addressing the disincentive issue on pages  
19 106-107 of its April 24, 2009 order in that case, the Commission said:

20  
21 We share DPS Staff's concern about removing an incentive for the  
22 Company to minimize its property tax expenses. However, the record  
23 in these cases shows that the Company has aggressively sought to  
24 minimize its property tax assessments. Indeed, there is no assertion to  
25 the contrary. Moreover, our long standing policy is that a utility will  
26 be allowed to retain a share of property tax refunds, frequently in the  
27 10-15% range, to the extent it can be established conclusively that the  
28 utility's efforts contributed to that outcome. Taking these two factors

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1 into account, we conclude that the Company already has and will  
2 retain an incentive to minimize its property tax assessments.

3  
4 Given the magnitude of the Company's property taxes, the relative  
5 uncertainty about the impacts of the economic downturn that we  
6 consider unique, and that the Company will continue to have an  
7 incentive to minimize its property tax assessments, we are adopting the  
8 judges' recommendation for full or bilateral reconciliation of property  
9 taxes. (footnotes omitted)

10  
11 The Commission's explanation of why a full reconciliation mechanism was  
12 appropriate in Case 08-E-0539 remains applicable here in the context of a  
13 single rate year filing. The Company has continued to aggressively pursue  
14 minimization of its property taxes. Although economic circumstances the  
15 Commission referred to as "unique" are not indicative of today's economic  
16 environment, it can hardly be said that taxing entities no longer face fiscal  
17 stress or uncertainty, which prevents the ability to forecast future tax  
18 responsibility with any degree of certainty.

19 Q. What do you propose regarding the sharing between the Company and its  
20 customers of any property tax savings the Company might obtain?

21 A. The Commission should continue the 86% customer / 14% Company sharing  
22 mechanism for property tax refunds and assessment reductions (net of costs  
23 incurred to achieve them) that the Company secures, that exists under the  
24 current electric and gas rate plans. The sharing mechanism is consistent with  
25 established Commission practice to incent utilities to pursue property tax  
26 reductions as the Commission noted in the 2012 Rate Order (p. 30). Moreover,  
27 as explained by the Company's Property Tax Panel, the Company's efforts in  
28 this regard have produced material benefits for customers.



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1 Q. Are there any other deferral or reconciliation mechanisms that are currently in  
2 effect that the Company proposes be modified?

3 A. Yes. The Company proposes that modifications be made to the deferral or  
4 reconciliation mechanism related to R&D expenses. The Company's proposal  
5 with regard to R&D expenses is offered primarily for simplification purposes.  
6 The Commission has long provided for the reconciliation of R&D expenses, as  
7 demonstrated by its Technical Release 16 issued February 6, 1980. The  
8 Company's current gas rate plan provides for a full, symmetrical reconciliation  
9 of R&D expenses using the complicated revenue matching approach described  
10 in Technical Release 16. In contrast, the Company's current electric rate plan  
11 provides for full, symmetrical reconciliation by simply comparing the actual  
12 expense to the rate allowance. This is the approach employed for  
13 reconciliation mechanisms related to other, and much larger, expenses. The  
14 Company proposes to continue the R&D expense reconciliation mechanism  
15 contained in the Company's current electric rate plan and that the same  
16 reconciliation mechanism be adopted for gas R&D expense.  
17 In addition, the Company's Income Tax Panel explains Company proposals  
18 related to accounting and rate treatment of income tax benefits associated with  
19 plant-related items and property taxes.

20 Q. Which deferral or reconciliation mechanisms that are currently in effect does  
21 the Company propose be terminated?

22 A. The Company proposes that the deferral or reconciliation mechanisms that are  
23 currently in effect related to Section 263A of the IRS Code, Bonus

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1 Depreciation, long-term debt costs, gas stimulus project O&M expenses,  
2 “hyper-inflation” and net plant rate base be terminated.

3 Q. Please explain the Company’s proposal to terminate the deferral or  
4 reconciliation mechanism related to Section 263 of the IRS Code.

5 A. The mechanism, which is currently in effect for both electric and gas, provides  
6 that the difference between the actual rate base effect of deferred taxes related  
7 to deductions under Section 263A of the IRS Code and the rate base amount  
8 reflected in rates is subject to carrying charges. Such carrying charges are  
9 either payable to or recoverable from customers based on the amount by which  
10 the rate base reduction for this item reflected in rates is either more or less than  
11 the actual rate base amount. The mechanism should cease because it is no  
12 longer necessary. The issue between the Company and the IRS giving rise to  
13 the mechanism in past rate cases has been resolved.

14 Q. Please explain the Company’s proposal to terminate the deferral or  
15 reconciliation mechanism related to Bonus Depreciation.

16 A. The mechanism, which is currently in effect for both electric and gas, provides  
17 that the difference between the actual rate base effect of deferred taxes related  
18 to depreciation deductions using the highly accelerated Bonus Depreciation  
19 rates and the rate base amount reflected in rates is subject to carrying charges.  
20 Such carrying charges are either payable to or recoverable from customers  
21 based on the amount by which the rate base reduction for this item reflected in  
22 rates is either more or less than the actual rate base amount. The availability of  
23 Bonus Depreciation expired December 31, 2013 according to federal tax law.  
24 For purposes of this filing, the Company has assumed that Bonus Depreciation

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1 will not be available after that date. Because the rate base effects of Bonus  
2 Depreciation as of the time it expired are actual, known amounts, continuation  
3 of the reconciliation mechanism is not necessary. Should Bonus Depreciation  
4 again be authorized during the course of this proceeding in time to be reflected  
5 in the final revenue requirements, the Company would not oppose continuation  
6 of the reconciliation mechanism. In such event, the Company will provide  
7 Staff with a recalculation of federal income tax expense, deferred tax liabilities  
8 and the cash flow impact of the avoided federal tax payments. Should Bonus  
9 Depreciation again be authorized but not at a time so that it could be reflected  
10 in the final revenue requirements, the Company would not oppose continuation  
11 of the reconciliation mechanism. In such event, the Company proposes that  
12 the mechanism be continued.

13 Q. Please explain the Company's proposal to terminate the deferral or  
14 reconciliation mechanism related to long-term debt costs.

15 A. In general terms, the Company's current gas rate plan provides for the  
16 reconciliation of the cost of variable rate and fixed rate long-term debt costs.  
17 In contrast, the Company's current electric rate plan provides for the  
18 reconciliation of variable rate long-term debt costs but not fixed rate long-term  
19 debt costs. As explained by Company witness Saegusa, the Company's  
20 existing variable rate debt matures shortly before the start of the Rate Year  
21 making the reconciliation of variable rate long-term debt costs unnecessary.  
22 Given the reasonably stable environment of fixed long-term debt rates, the  
23 Company sees no need for the reconciliation of fixed long-term debt costs. As

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1           such, the currently effective mechanisms for gas and electric may reasonably  
2           be terminated.

3    Q.    Please explain the Company's proposal to terminate the deferral or  
4           reconciliation mechanism related to gas stimulus project O&M expenses.

5    A.    In general terms, the Company's current gas rate plan provides for the deferral  
6           of incremental gas O&M expenses resulting from municipal projects funded  
7           under federal economic stimulus programs. The Company has had no occasion  
8           during the years the gas rate plan has been effect to record any such deferrals  
9           and does not contemplate the need to do so during the Rate Year making  
10          termination of the deferral mechanism reasonable.

11   Q.    Please explain the Company's proposal to terminate the deferral or  
12          reconciliation mechanism related to "hyper-inflation."

13   A.    The Company's current electric and gas rate plans each contain a provision  
14          that, in general terms, provides for the deferral of the effect on certain  
15          Company expenses of inflation in excess of a stated inflation threshold. The  
16          Company believes that such a provision warrants consideration in the event  
17          parties to these proceedings engage in settlement discussions regarding a  
18          multi-year rate plan but given that the Company's filing seeks approval of  
19          what is commonly referred to as one-year rates and the Company's current  
20          assessment that near term inflation rates will be modest, the Company is  
21          willing to forgo the protection of a "hyper-inflation" deferral mechanism.

22   Q.    Please describe the deferral or reconciliation mechanism related to net plant  
23          rate base that the Company proposes be terminated.

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1     A.     The Company's current electric and gas rate plans each contain a mechanism  
2           that, in general terms, calls for the Company to pay back to customers carrying  
3           charges collected on net plant investment to the extent the actual net plant  
4           investment is less than that in the rate base reflected in current rates. The  
5           electric mechanism also provides for carrying charges on net plant investment  
6           to be collected from customers on the amount of electric net plant in excess of  
7           the rate base amount in a limited circumstance. The Company may collect  
8           carrying charges from customers for a net plant overage only to the extent of  
9           any net plant investment resulting from the amount of capital expenditures  
10          initially forecasted by the Company in that electric rate case but excluded from  
11          the development of net plant rate base. Both of these mechanisms should be  
12          terminated.

13    Q.     Why should the current electric and gas net plant reconciliation mechanisms be  
14           terminated?

15    A.     There should be a reasonable basis for establishing any reconciliation  
16           mechanism. Most reconciliation mechanisms are premised on the underlying  
17           costs being outside the Company's control and/or not subject to reasonable  
18           estimation. Such mechanisms are usually bilateral in nature.  
19           Downward-only reconciliation mechanisms merely serve to limit discrete  
20           aspects of the Company's overall cost structure to actual expenditures up to a  
21           cap and therefore limit the Company's flexibility to effectively manage its  
22           operations and shift resources as needed. Downward-only reconciliation is  
23           also inherently inequitable because it addresses only the potential for forecasts  
24           being too high, while not reasonably addressing the just as likely potential for

## ACCOUNTING PANEL

1 forecasts being too low. The net plant reconciliation mechanisms also do not  
2 recognize the potential for offsetting spending effects of certain projects above  
3 or below forecasts where the net result is within the capital expenditure  
4 forecast but actual net plant rate base differs from used when rates were set.  
5 For example, actual net plant rate base may exceed that used in setting rates  
6 not because the Company has overspent the rate case capital expenditure  
7 forecast but, rather, because the facilities entered service sooner than projected,  
8 thereby providing earlier than expected benefits to customers.

9 It is important to note that the Company's proposal to terminate the net plant  
10 mechanisms is accompanied in this filing by the Company's willingness to  
11 continue the current downward-only reconciliation mechanism for tree  
12 trimming expense and the Company's proposal, discussed below, to establish a  
13 new downward-only reconciliation mechanism related to ATIP expense.

14 Q. Does the Company propose that any deferral or reconciliation mechanisms not  
15 currently in effect be established?

16 A. Yes. First, as explained in the testimony of the Company's Compensation and  
17 Benefits Panel, the Company proposes to defer for customer benefit the  
18 amount by which expense for payments under ATIP, the variable component  
19 of the non-officer management pay plan are less than the rate allowance for  
20 this expense. Next, we note that the Company's REV Panel proposes a cost  
21 recovery mechanism related to future REV investments that entails the use of  
22 deferral accounting.

23 Q. Are there any other subjects you would like to address regarding the use of  
24 deferral accounting or reconciliation mechanisms?

## ACCOUNTING PANEL

1 A. Yes. It must be recognized that there are large-scale changes to the operation  
2 of the utility industry in the State under consideration by the Commission. In  
3 Case 12-M-0476 and related cases regarding the competitive retail energy  
4 mass markets subjects being addressed include, but are not limited to, customer  
5 enrollment, net metering, data availability, facilitation of energy-related value-  
6 added services, ESCO eligibility and POR programs. Wider-scale,  
7 fundamental changes are under consideration in the Reforming the Energy  
8 Vision proceeding (Case 14-M-0101). These proceedings make the  
9 Company's future operating costs subject to great uncertainty in amount, form  
10 and timing. The Company does not consider the instant electric and gas rate  
11 cases to be the proper forum for projecting the outcome of those pending  
12 generic policy proceedings and the effect of them, including attendant costs, on  
13 the Company. Neither should these instant rate cases result in the Company  
14 being at risk of harm because the outcomes of those proceedings were not  
15 captured in these rate cases. The Commission should take appropriate action  
16 here to produce that result.

## 17 XII. MULTI-YEAR RATE PLAN

18 Q. Has the Company included forecasted financial information for periods beyond  
19 the Rate Year in its filing?

20 A. Yes. The Company has included, for illustrative purposes only, financial  
21 information for two annual periods beyond the Rate Year. Exhibit AP-E6 for  
22 electric and Exhibit AP-G6 for gas present details of the revenue requirement  
23 for the Rate Year and the two following twelve-month periods ending October  
24 31, 2017 and October 31, 2018. The Company's filing also includes capital

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1 expenditure projections that extend beyond the Rate Year. Those projections  
2 are for calendar years 2014 through 2018

3 Q. What is the basis of the financial information presented in Exhibit AP-E6 and  
4 Exhibit AP-G6?

5 A. Various Company witnesses have presented forecasts extending beyond the  
6 Rate Year. There are also proposals by various witnesses, including the  
7 Accounting Panel that would affect periods beyond the Rate Year such as  
8 amortization periods for deferred costs and credits.

9 Q. Is the Company proposing a multi-year rate plan for adoption by the  
10 Commission?

11 A. No. This filing seeks Commission approval of what is commonly referred to  
12 as one-year rates. The Company is, however, interested in pursuing, through  
13 settlement discussions with Staff and the parties, a multi-year rate plan. The  
14 financial information presented, along with the Company's thoughts on some  
15 possible features of a multi-year plan, could form a basis for discussions to  
16 address the myriad of details and complexities that must be addressed to  
17 establish a multi-year rate plan that fairly considers the interests of all  
18 stakeholders.

19 The Company believes that there is considerable merit to exploring a  
20 mechanism that would enable the rate plan to be extended beyond the initial  
21 multi-year term if certain agreed-upon circumstances exist. This would go  
22 beyond the "continuation provision" commonly included in multi-year rate  
23 plans. It could reach to automatic modifications of the rate plan that become  
24 effective at the end of the stated multi-year term. Examples of the type of



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1 mechanism would be a tracking mechanism for increasing plant investment or  
2 the effects of inflation. The rate plan might also provide for changes in the  
3 level of recovery of net regulatory assets.

4 Q. Does the three-year revenue requirement you present reflect a stay-out  
5 premium?

6 A. For purposes of illustration, the revenue requirements for the twelve-month  
7 periods ending October 31, 2017 and October 31, 2018 reflect an ROE of  
8 9.85% and 9.95%, respectively (as compared to 9.75% for the Rate Year).

9

## 10 XII. FUND REQUIREMENTS AND SOURCES

11

12 Q. Are the Company's projected sources and applications of funds presented in  
13 the Company's filing?

14 A. Yes. Exhibit AP-E3, Schedule 11, presents a statement of sources and  
15 application of funds for the Rate Year for electric operations and Exhibit AP-  
16 G3, Schedule 11, does so for gas operations. Sources of funds are separated  
17 into internal and external sources. Internal sources would generally include the  
18 change in retained earnings during the Rate Year, depreciation, amortizations  
19 and deferred taxes. External sources would generally include long-term debt  
20 and common stock equity. The primary use of funds would generally be for  
21 construction and the retirement of debt. These exhibits identify those projected  
22 for the Rate Year.

## 23 XIII. FINANCIAL RATIOS

24

25 Q. Please describe Schedule 12 of Exhibit AP-E3 and Exhibit AP-G3.

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1     A.     Schedule 12 of those exhibits presents the historical and forecast interest  
2           coverage ratios for Orange and Rockland.

3     Q.     Does that conclude your pre-filed direct testimony?

4     A.     Yes.

5

6

| Normalizing Adjustments  | Responsible<br>Witness | Number of<br>Positions | Hire Date | Annual<br>Salary<br>Per Man | Salary        |                          |
|--|------------------------|------------------------|-----------|-----------------------------|---------------|--------------------------|
|  |                        |                        |           |                             | Total<br>Base | O&R Electric<br>O&M Exp. |
| <u>Weekly Positions</u>  |                        |                        |           |                             |               |                          |
| Operations Administrative Coordinator                          | Wayne Banker           | 1                      | Sep-14    | \$ 65,600                   | \$ 65,600     | \$ 48,472                |
| Subtotal   |                        | 1                      |           |                             | 65,600        | 48,472                   |
| <u>Monthly Positions</u>                                       |                        |                        |           |                             |               |                          |
| Smart Grid Engineer  | Smart Grid Panel       | 1                      | Oct-14    | 142,100                     | 142,100       | 104,998                  |
| Smart Grid Engineer  | Smart Grid Panel       | 1                      | Oct-14    | 142,100                     | 142,100       | 104,998                  |
| Senior Systems Analyst (Smart Grid)                            | Smart Grid Panel       | 1                      | Jan-15    | 110,000                     | 110,000       | 81,279                   |
| Central Information Group                                      | Smart Grid Panel       | 1                      | Jun-14    | 76,000                      | 76,000        | 56,156                   |
| Central Information Group                                      | Smart Grid Panel       | 1                      | Sep-14    | 90,000                      | 90,000        | 66,501                   |
| DCC Trainer  | Smart Grid Panel       | 1                      | Jan-15    | 108,000                     | 108,000       | 79,801                   |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Feb-14    | 80,000                      | 80,000        | 45,640                   |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Mar-14    | 75,000                      | 75,000        | 42,788                   |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Aug-14    | 80,000                      | 80,000        | 45,640                   |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Aug-14    | 70,000                      | 70,000        | 39,935                   |
| Operations System Support Senior Specialist Regulatory Support | Accounting Panel       | 1                      | Feb-14    | 88,100                      | 88,100        | 50,261                   |
| Operations System Support Manager                              | Accounting Panel       | 1                      | Dec-13    | 141,500                     | 141,500       | 80,726                   |
| Underground Engineer for Distribution Engineering Dept.        | Wayne Banker           | 1                      | Aug-14    | 160,000                     | 160,000       | 18,916                   |
| Subtotal   |                        | 13                     |           |                             | 1,362,800     | 817,638                  |
| Total Normalizing Positions                                    |                        | 14                     |           |                             | \$ 1,428,400  | \$ 866,110               |

| Normalizing Adjustments  | Responsible<br>Witness | Number of<br>Positions | Hire Date | Annual<br>Salary<br>Per Man | Salary        |                     |
|--|------------------------|------------------------|-----------|-----------------------------|---------------|---------------------|
|  |                        |                        |           |                             | Total<br>Base | O&R Gas<br>O&M Exp. |
| <u>Weekly Positions</u>  |                        |                        |           |                             |               |                     |
| Locator  | Flannan Hehir          | 1                      | Oct-13    | \$ 47,154                   | \$ 47,154     | \$ 47,154           |
| Locator  | Flannan Hehir          | 1                      | Oct-13    | 47,154                      | 47,154        | 47,154              |
| Locator  | Flannan Hehir          | 1                      | Oct-13    | 47,154                      | 47,154        | 47,154              |
| Subtotal   |                        | 3                      |           |                             | 141,462       | 141,462             |
| <u>Monthly Positions</u>                                       |                        |                        |           |                             |               |                     |
| Locating Operating Supervisor                                  | Flannan Hehir          | 1                      | Mar-14    | 93,400                      | 93,400        | 93,400              |
| Gas Mobile Systems Management                                  | Flannan Hehir          | 1                      | Jan-15    | 100,000                     | 100,000       | 100,000             |
| Gas Mobile Systems Management                                  | Flannan Hehir          | 1                      | Jan-15    | 100,000                     | 100,000       | 100,000             |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Feb-14    | 80,000                      | 80,000        | 18,872              |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Mar-14    | 75,000                      | 75,000        | 17,693              |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Aug-14    | 80,000                      | 80,000        | 18,872              |
| Operations System Support Specialist Business Analyst          | Accounting Panel       | 1                      | Aug-14    | 70,000                      | 70,000        | 16,513              |
| Operations System Support Senior Specialist Regulatory Support | Accounting Panel       | 1                      | Feb-14    | 88,100                      | 88,100        | 20,783              |
| Operations System Support Manager                              | Accounting Panel       | 1                      | Dec-13    | 141,500                     | 141,500       | 33,380              |
| Subtotal   |                        | 9                      |           |                             | 828,000       | 419,512             |
| Total Normalizing Positions                                    |                        | 12                     |           | \$                          | 969,462       | \$ 560,974          |

| Proposed Incremental Positions                         | Responsible<br>Witness                         | Union/<br>Mgmt | Number    | When Added<br>Date | Annl Salary<br>per Man | Salary              |                         |
|--|--|----------------|-----------|--------------------|------------------------|---------------------|-------------------------|
|  |  |                |           |                    |                        | Total<br>Base       | O&R Electric<br>O&M Exp |
| <b>New Proposed Incremental Positions</b>              |  |                |           |                    |                        |                     |                         |
| <u>Weekly Positions</u>                                |  |                |           |                    |                        |                     |                         |
| Distribution Equipment Technicians                     | Smart Grid                                     | Union          | 4         | Jul-15             | \$ 106,700             | \$ 426,800          | \$ 252,290              |
|  |  | Subtotal       | 4         |                    |                        |                     |                         |
| <u>Monthly Positions</u>                               |  |                |           |                    |                        |                     |                         |
| Distribution Equipment Supervisor                      | Smart Grid                                     | Mgmt           | 1         | Jul-15             | 125,000                | 125,000             | 92,363                  |
| Smart Grid Engineers                                   | Smart Grid                                     | Mgmt           | 2         | Jul-15             | 115,000                | 230,000             | 169,947                 |
| Permitting Specialist                                  | Dave V. Work                                   | Mgmt           | 1         | Jul-15             | 105,000                | 105,000             | 19,396                  |
| Estimator / Scheduler Specialist                       | Dave V. Work                                   | Mgmt           | 1         | Jul-15             | 105,000                | 105,000             | 19,396                  |
| Distributed Generation Resource                        | Keith Scerbo                                   | Mgmt           | 1         | Aug-15             | 85,000                 | 85,000              | 85,000                  |
| Sr. Specialist - NERC Compliance Program               | BES Compliance Panel                           | Mgmt           | 1         | Oct-15             | 110,000                | 110,000             | 88,000                  |
| Sr. Specialist - Compliance, Substation Operations     | BES Compliance Panel                           | Mgmt           | 1         | Oct-15             | 110,000                | 110,000             | 88,000                  |
| Sr. Specialist - Compliance, Control Center Operations | BES Compliance Panel                           | Mgmt           | 1         | Oct-15             | 110,000                | 110,000             | 88,000                  |
| Chief Construction Inspector - Vegetation Mgt.         | Electrical Infrastructure and Operations Panel | Mgmt           | 1         | Jul-15             | 100,000                | 100,000             | 73,890                  |
|  |  | Subtotal       | 10        |                    |                        | 1,080,000           | 723,992                 |
| <b>Grand Total</b>                                     |  |                | <b>14</b> |                    |                        | <b>\$ 1,506,800</b> | <b>\$ 976,282</b>       |

| Proposed Incremental Positions                   | Responsible Witness | Union/ Mgmt | Number   | When Added Date | Annl Salary per Man | Salary            |                   |
|--|---------------------|-------------|----------|-----------------|---------------------|-------------------|-------------------|
|  |                     |             |          |                 |                     | Total Base        | O&R Gas O&M Exp   |
| <b><u>New Proposed Incremental Positions</u></b> |                     |             |          |                 |                     |                   |                   |
| <u>Weekly</u>                                    |                     |             |          |                 |                     |                   |                   |
| Locator  | Flannan Hehir       | Union       | 1        | Nov-15          | \$ 85,387           | \$ 85,387         | \$ 85,387         |
| Gas Fitter - Northern Division                   | Flannan Hehir       | Union       | 1        | Jul-15          | 65,666              | 65,666            | 65,666            |
| Gas Fitter - Northern Division                   | Flannan Hehir       | Union       | 1        | Jul-15          | 65,666              | 65,666            | 65,666            |
| Gas Troubleshooter - Northern Division           | Flannan Hehir       | Union       | 1        | Jan-16          | 89,253              | 89,253            | 89,253            |
| Gas Troubleshooter - Northern Division           | Flannan Hehir       | Union       | 1        | Jan-16          | 89,253              | 89,253            | 89,253            |
|  |                     | Subtotal    | 5        |                 |                     | 395,225           | 395,225           |
| <u>Management</u>                                |                     |             |          |                 |                     |                   |                   |
| Compliance Supervisor - Northern Division        | Flannan Hehir       | Mgmt        | 1        | Jul-15          | 100,000             | 100,000           | 100,000           |
| Compliance Supervisor - Eastern Davison          | Flannan Hehir       | Mgmt        | 1        | Jul-15          | 100,000             | 100,000           | 100,000           |
| Gas Marketing Resources Program                  | Keith Scerbo        | Mgmt        | 1        | Aug-15          | 90,050              | 90,050            | 90,050            |
| Gas Marketing Resources Program                  | Keith Scerbo        | Mgmt        | 1        | Aug-15          | 90,050              | 90,050            | 90,050            |
|  |                     | Subtotal    | 4        |                 |                     | 380,100           | 380,100           |
| <b>Grand Total</b>                               |                     |             | <b>9</b> |                 |                     | <b>\$ 775,325</b> | <b>\$ 775,325</b> |

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF THE  
AMI PANEL

1 Q. Would the members of the Advanced Metering Infrastructure (“AMI”) Panel  
2 (“Panel”) please state their names and business addresses.

3 A. James L. Burke, 500 Route 208, Monroe, New York 10950; Donald E.  
4 Kennedy, Allisyn Glasser, Charmaine Cigliano, and Joe N. White, 390 West  
5 Route 59, Spring Valley, New York 10977.

6 Q. By whom are you employed and in what capacity?

7 A. **(Burke)** I am employed by Orange and Rockland Utilities, Inc. (“Orange and  
8 Rockland”, “O&R” or the “Company”), where I hold the position of Director –  
9 Customer Meter Operations.

10 **(Kennedy)** I am employed by Orange and Rockland, where I hold the position  
11 of Director – Customer Energy Services.

12 **(Glasser)** I am employed by Orange and Rockland, where I hold the position  
13 of Project Manager – Operations System Support.

14 **(Cigliano)** I am employed by Orange and Rockland, where I hold the position  
15 of Section Manager – Customer Energy Services.

16 **(White)** I am employed by Orange and Rockland, where I hold the position of  
17 Department Manager – Technology Engineering in the Smart Grid  
18 Department.

19 Q. Please briefly outline your educational and business experience.

20 A. **(Burke)** I received a BS in Business Management in 1994 from the State  
21 University of New York, Old Westbury and an MS in Energy Management  
22 from the New York Institute of Technology in 1997. I started my career at the  
23 Consolidated Edison Company of New York, Inc. (“Con Edison”) in 1974 as a

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1 General Utility Worker and held various union positions. In 1986, I was  
2 promoted to District Manager – Manhattan Energy Services. In 1992, I was  
3 promoted to Manager of Sales and Marketing and held that position until  
4 joining Orange and Rockland in 2001 as Director – Customer Meter  
5 Operations.

6 **(Kennedy)** I received a Bachelor of Science in Math and Science from Empire  
7 State College in 2003 and a Masters Degree in Business Administration from  
8 Walden University in 2010. I have worked for Orange and Rockland since  
9 1982 and held positions with increasing responsibility as Manager - Customer  
10 Accounting, Director - Customer Assistance, and Director - New Construction  
11 prior to my current position as Director - Customer Energy Services.

12 **(Glasser)** I received a Bachelor of Science degree in Management Information  
13 Systems in 1994 from the University of Connecticut and a Masters of Business  
14 Administration degree in Project Management from DeVry University in 2007.  
15 I have worked for Con Edison, Con Edison Communications (“CEC”) and  
16 Orange and Rockland since 1998 in various positions. I started with Con  
17 Edison as a Management Intern and have held positions as a Financial  
18 Business Analyst with CEC, Senior Financial Analyst in Treasury, Senior  
19 Planning Analyst in Shared Services, and Systems Manager in Information  
20 Resources with Con Edison prior to assuming my present position as Project  
21 Manager in Operations Systems Support at Orange and Rockland.

22 **(Cigliano)** I received a Bachelor of Science degree from the Binghamton  
23 University in 1988 with a double major in Mathematics and Computer Science.  
24 My first employment thereafter was with Orange and Rockland as an Analyst



## AMI PANEL

1 with the Economic Research Department where I held positions of increasing  
2 responsibility. In 1998, as a result of the merger between Con Edison and  
3 O&R, I was offered a position as a Senior Planning Analyst in Con Edison's  
4 Electric Forecasting Department and in 1999 I accepted a Senior Planning  
5 Analyst position in Con Edison's Rate Engineering Department. In 2000, I  
6 returned to O&R as the Customer Information Management System Billing  
7 Team Lead and in 2004 I was promoted to Manager of Retail Access. In 2008,  
8 I was promoted to Section Manager - Customer Energy Services. I am  
9 currently responsible for the design, implementation and evaluation of O&R's  
10 portfolio of Energy Efficiency Portfolio Standard ("EEPS"), demand response,  
11 targeted demand-side management ("DSM"), renewable and low-income  
12 programs. I am also a member of the E2 Advisory Group which supports  
13 EEPS efforts.

14 **(White)** I have a B.S. Degree in Electrical Engineering from Auburn  
15 University and 15 years of increasing responsibility in utility operations and  
16 engineering. Prior to coming to Orange and Rockland, I spent 14 years at  
17 Southern Company where I worked in various capacities at the subsidiaries of  
18 Alabama Power Company, Savannah Electric & Power Company, Mississippi  
19 Power Company and Georgia Power Company in electric transmission,  
20 distribution systems and resource policy and planning. I have a background in  
21 the areas of Transmission Area Maintenance, Transmission Line Design,  
22 Distribution Region Operations, and Distribution Material Standards. I served  
23 as the Lead Product Engineer for Insulators and Lighting Materials for all of  
24 Southern Company. Within the electric utility industry, I served on various

## AMI PANEL

1 regional committees as part of the Southeast Electric Exchange Working  
2 Groups for Overhead, Underground, Joint-Use, Transformers, NESC and Pole  
3 Line Hardware Committees.

4 I joined Orange and Rockland in 2013 as a Principal Engineer in the  
5 Reliability Department where I analyzed outage data, frequent customer  
6 complaints, and commission inquiries. I led teams to identify and address  
7 worst performing circuits within the service territory and helped select circuits  
8 that could benefit from storm hardening projects. In October 2014, I became  
9 Department Manager – Technology Engineering in the Company’s Smart Grid  
10 Department.

11 Q. Have you previously submitted testimony before the New York State Public  
12 Service Commission (“NYPSC”)?

13 A. **(Burke)** Yes. I have submitted testimony to the NYPSC in Case 11-E-0408.

14 **(Kennedy)** Yes. I have submitted testimony to the NYPSC in Case 08-G-  
15 1398.

16 **(Glasser)** No.

17 **(Cigliano)** Yes. I have submitted testimony to the NYPSC in Case 11-E-0408.

18 **(White)** No.

19 Q. What is the purpose of the Panel’s direct testimony in this proceeding?

20 A. The Panel will address the Company’s proposal to install AMI for both electric  
21 and gas customers throughout the Rockland County portion of the Company’s  
22 service territory. This is the first phase of the Company’s installation of AMI  
23 throughout all of its service territory.

24 Q. Please describe the Company’s Phase One AMI proposal.

## AMI PANEL

1     A.     Commencing in 2016, O&R plans to install, over a five-year period, an AMI  
2           system in the Rockland County portion of O&R’s service territory which will  
3           involve approximately 115,800 electric metering end-points and 91,200 gas  
4           metering end-points. The installation of an AMI system will allow the  
5           Company to meet developing customer expectations, assist the Company in  
6           facilitating the policy objectives articulated by the NYPSC in its Reforming  
7           the Energy Vision proceeding (“REV Proceeding”).<sup>1</sup> The installation of an  
8           AMI system also will provide significant benefits to customers in the areas of:  
9           managing their energy use, participation in Energy Efficiency (“EE”) and  
10          Demand Response (“DR”) product offerings, improved electric outage  
11          detection and restoration, and enhanced system engineering and planning. In  
12          short, AMI is an enabling technology. It is also an investment that will reduce  
13          operating costs.

14    Q.     How will the deployment of AMI facilitate meeting the NYPSC’s REV-related  
15           policy objectives?

16    A.     AMI is an integrated system of meters, communications networks, and data  
17           management systems that enable two-way communication between utilities  
18           and customers. It will play a critical role in the integration of new technologies  
19           and innovations across the electric grid, by monitoring energy moving in and out  
20           of customer premises. As the electric grid evolves into a broad platform for  
21           integrating new energy services and technologies, consistent with the NYPSC’s  
22           REV-related policy objectives, the ability to connect legacy assets and systems  
23           and integrate new ones is critical. AMI supports this evolution. In addition, the

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<sup>1</sup> Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, *Order Instituting Proceeding* (issued April 25, 2014) (“REV Order”).

## AMI PANEL

1 data collected by AMI systems opens the door for greater integration of new  
2 resources and new energy services for customers. The Company supports the  
3 full rollout of AMI to all customers as a means to enable the mass market, by  
4 capturing customer information which can be used by utilities and third party  
5 suppliers to enhance customer services and further engage customers in  
6 programs to reduce energy consumption and become aware of energy price  
7 signals.

8 In addition, AMI will create a basis from which more granular data can be  
9 made available for all stakeholders. While enhancing customers' ability to  
10 manage their energy use and market options, thereby enabling increased levels  
11 of energy efficiency and demand reduction, AMI will facilitate the Company's  
12 efforts to provide enhanced opportunities for customer engagement through  
13 new rates (*e.g.*, time of use rates that accurately reflect the agreed upon cost of  
14 energy provided by different entities during discreet periods of time).

15 Similarly, AMI will allow the Company and other entities to provide more  
16 flexible billing options to customers. By allowing meters to be read at any  
17 time during the month, AMI allows for customized billing (*i.e.*, billing will no  
18 longer constrained by a given read date or trip date each month).

19 Q. Please continue.

20 A. AMI functionality also supports improvements in system-wide efficiency.  
21 Operational benefits include the capability to identify selective real time load  
22 and point monitoring to support fault detection, and to perform real time load  
23 control based on more granular information. AMI will enable the Distributed  
24 System Platform ("DSP") by providing an avenue through which the utility

## AMI PANEL

1 can monitor real time information relating to energy flowing in and out of the  
2 electric distribution system by source and location.

3 The Company would note that Staff's Straw Proposal on Phase One Issues,  
4 dated August 22, 2014, identifies market operations, grid operations and  
5 integrated system planning as three regulated monopoly functions of the DSP  
6 to be implemented under REV. AMI directly supports each of these functions.  
7 DSP market operations need to be transparent, flexible, scalable and efficient.  
8 AMI will facilitate market operations by providing all stakeholders with  
9 enhanced, useful levels of granular data. AMI supports grid operations by  
10 enhancing visibility into distribution networks and facilitating grid automation  
11 down to the meter level. A robust communication network, installed as part of  
12 AMI deployment, will enhance fault detection schemes, thereby strengthening  
13 system reliability. Finally, AMI functionality facilitates integrated system  
14 planning by providing an increased level of information regarding circuit  
15 loading and distribution level needs, which will assist in integrated distribution  
16 system planning.

17 Q. Are there any programs that O&R is proposing related to REV that an AMI  
18 deployment would support?

19 A. Yes. As discussed in the direct testimony of the Company's REV Panel and  
20 Electric Infrastructure and Operations Panel, the Company is seeking to defer  
21 the construction of a new Pomona Substation. Absent the Company's  
22 implementation of the proposed Distributed Energy Resource ("DER")  
23 demonstration program, the Company will need to commence construction of  
24 the new Pomona Substation by 2019, with construction completed by 2021.

## AMI PANEL

1 In order to facilitate third party involvement in the DER demonstration  
2 program, the Company plans that the initial roll out of AMI will occur in the  
3 Pomona area. As discussed by the REV Panel, by providing developers and  
4 marketers with granular customer usage data, AMI will enhance their ability to  
5 offer customer-specific solutions. As its AMI system becomes operational, the  
6 Company will explore the feasibility and benefits of implementing tariffs to  
7 charge third parties for aggregated customer data (subject to all appropriate  
8 customer information protections).

9 Q. Please continue.

10 A. The Company's proposed DER demonstration program will focus on the  
11 implementation of lower cost DER alternatives in northwest Rockland County  
12 that will reduce peak demand, improve system reliability and resiliency, and  
13 allow for the postponement of substation construction. As discussed by the  
14 REV Panel, the Company will not retain a single contractor for the DER  
15 demonstration program, but rather will seek multiple solution providers so that  
16 numerous approaches and technologies can be evaluated to determine the best  
17 aggregate solutions. In other words, the Company will be acting as the  
18 aggregator of a variety of solutions, taking on a more proactive management  
19 and implementation role. The alternatives to be considered by O&R include:

- 20 • Targeted EE;
- 21 • Clean (*i.e.*, gas fired and solar) distributed generation ("DG");
- 22 • DSM (*i.e.*, a/c and appliance cycling);and
- 23 • Energy storage.

## AMI PANEL

1 Q. Please describe how AMI will enable customer engagement in the  
2 management of their energy usage.

3 A. Advanced metering functionality provides transparency on how and when  
4 customers use energy. This information can be paired, when applicable, with  
5 corresponding price signals associated with that usage. Access to hourly usage  
6 and dynamic pricing data will allow for the development of value added  
7 services that will enable customers to better control their energy usage and bill.  
8 Once customers better understand their energy usage, they will be more likely  
9 to participate in product offerings that will increase their level of energy  
10 efficiency and demand response. With AMI, customers can see the positive  
11 impact of their energy conservation efforts real-time and increase their  
12 understanding of how they use energy on a daily, weekly and seasonal basis.  
13 Providing the tools to manage energy consumption fosters an environment  
14 where customers are both engaged and empowered to proactively optimize  
15 their energy cost choices in a more dynamic energy market. Customers with  
16 access to more granular data are more likely to reduce their energy usage. This  
17 was illustrated in a U.S. Department of Energy (“DOE”) study released in  
18 January 2014, indicating that of the 3,000 pilot program participants in Central  
19 Maine Power’s test group who received weekly usage and cost reports, 70%  
20 said they took action to reduce usage which resulted in 1.8% reduction in their  
21 electricity consumption.

22 Q. Please describe how AMI will provide the platform technology for customer  
23 participation in EE and DR product offerings.

## AMI PANEL

- 1     A.     AMI will provide the platform for EE and DR product offerings through real-  
2           time two-way communications. For example, AMI is a prerequisite to the  
3           Company providing a peak time rebate to those customers who reduce their  
4           energy usage during a peak period or emergency event. The Company is not  
5           aware of another viable, currently available technology that will confirm  
6           changes in use at the customer level and communicate them use to the utility  
7           on a real-time ongoing basis. Customers actively engaged in managing their  
8           usage can respond to a signal for an event by turning off non-essential  
9           equipment, raising the set point for cooling equipment, or postponing tasks  
10          until after the event. Similarly, a device like a smart thermostat can be  
11          programmed to respond to a peak price or critical event by automatically  
12          increasing the set temperature for cooling to reduce usage. Customers can see  
13          in real-time the effect that their actions had on lowering their usage. The  
14          Company can verify whether customers responded to the critical event and  
15          then reward the customers with a peak time rebate for that behavior. By  
16          providing customers with their own unique usage profile and the knowledge  
17          and tools to manage that profile, customers can ultimately lower their energy  
18          usage and better manage their energy bill.
- 19     Q.     Please describe how the deployment of AMI would improve electric outage  
20           detection and restoration.
- 21     A.     The deployment of AMI will enhance the Company's storm restoration and  
22           response capabilities through integration of the AMI application with the  
23           Company's Outage Management System ("OMS"). The interface between  
24           AMI and OMS will facilitate the integration of outage data from the AMI



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1 application. OMS will process this data and incorporate it into its predictive  
2 logic business rules to predict the root cause of outages. In addition to  
3 receiving outage data, OMS will be able to use the same interface to receive  
4 outage data on meters that are pinged within the AMI application. This data  
5 will be used to identify nested outages during the restoration process. A nested  
6 outage is a service interruption that remains for a particular premise or area  
7 subsequent to the restoration of service to the main lines of a circuit. The  
8 availability of this data will allow the Company to identify areas that still  
9 require restoration and confirm when all outages have been restored and in  
10 some cases avoid sending restoration crews to locations where service has  
11 already been restored. Additionally, on normal non-storm days or “blue-sky”  
12 days, AMI will enable Company personnel to ping a meter upon receipt of an  
13 outage report to verify if voltage is present at the customer’s premise. If  
14 voltage is present, the customer would be informed that the outage is due to an  
15 internal customer premise issue which will require that the customer obtain the  
16 services of an electrician and a crew will not be sent, unnecessarily, to the  
17 incident reported.

18 Q. How does having AMI data benefit engineering and planning?

19 A. Implementation of an AMI platform will enable the Company to obtain, store  
20 and analyze actual hourly energy usage data from its customers. By using this  
21 data as input for the Company’s Integrated System Model (“ISM”) and  
22 coupling it with the Company’s sophisticated analysis tools, a more accurate  
23 simulation of system electrical performance will be realized. This will benefit  
24 planning and operations by allowing decisions on prioritization of major

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1 capital expenditures to be made with a higher degree of confidence. When  
2 used in conjunction with analysis of real time systems, actual data provides the  
3 ability to better monitor the health of the system in a real-time snapshot. This  
4 monitoring will allow for improved transformer load management and system  
5 modeling.

6 Q. How does having AMI data improve transformer load management?

7 A. Currently transformer load modeling uses load research data derived from a  
8 sample population of load interval recorders installed at a customer's premises.  
9 KWHr to KW conversion factors, diversity curves and load profiles are  
10 derived based upon the class of customer (*i.e.*, residential, small commercial,  
11 and industrial). These statistics are generic to all customers within each rate  
12 class.

13 Actual usage for each customer is unique to the customer. For example, a  
14 2,500 square foot single-family home with two people living in it can have a  
15 much different hourly load shape than a 2,500 square foot home occupied by  
16 four to six people, but the load research statistics and load profile used in the  
17 modeling is the same for both because both are in the residential rate class.

18 Distribution transformer loading analysis uses the load research data in  
19 conjunction with the hourly load profile to determine the time varying loading  
20 of the transformer. By using actual data, it is expected that the economic  
21 loading of distribution transformers will improve by better matching load to  
22 transformer capacity which reduces transformer losses and insures that existing  
23 transformer capacity is optimally utilized. This minimizes transformer  
24 overloads that can cause low voltage conditions which adversely affect

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1 customer equipment and cause excessive transformer energy losses. Actual  
2 customer load data supports more accurate forecasting of distribution  
3 transformer loading, thereby enabling proactive identification and upgrade of  
4 transformers approaching their economic loading limits.

5 Q. Does having AMI data improve engineering system modeling?

6 A. Yes, system modeling is improved because actual distribution transformer time  
7 varying loading and load durations are known as opposed to having been  
8 derived from generic load research statistics. The higher degree of accuracy  
9 supported by the use of AMI data improves the precision of the modeling.

10 Q. Why is enhanced accuracy in system modeling important?

11 A. Enhanced accuracy in system modeling allows for increased confidence in the  
12 timing of capital expenditures, aligning them more closely to the timing of  
13 system needs while improving project prioritization and capital budgeting.  
14 Improved accuracy in system modeling allows circuitry to be more fully  
15 optimized through improved load balancing, optimal sizing and placement of  
16 fixed and switched shunt capacitors, minimizing system losses and enabling  
17 conservation voltage reduction (“CVR”) techniques resulting in reduced  
18 energy consumption. Additionally, as DG is introduced to the ISM, AMI will  
19 accurately capture the generation profile of that resource and assist in  
20 developing the load profile not only for that premise, but the area in which the  
21 generator is essentially connected. With the AMI input, the entire system and  
22 generation profile can be integrated and reviewed for peaks, demand reduction  
23 contingencies and monitoring (and future controlling) capability of generation  
24 sources such as solar and micro grids. As these innovative technologies are

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1 implemented, AMI metering will enable the Company to closely monitor and  
2 model the load characteristics, so that these technologies are integrated and  
3 utilized for the benefit of both the consumer and the Company.

4 Q. Has the use of AMI and advanced metering technology expanded?

5 A. Yes, as discussed in a recent report from the Federal Energy Regulatory  
6 Commission ("FERC") on the "Assessment of Demand Response and  
7 Advanced Metering," issued in October 2013 ("Advanced Metering Report"),  
8 there has been a significant growth of AMI in the United States. The report  
9 indicated a penetration rate of 22.9 percent. Other sources report similar  
10 numbers. Data collected by the Institute for Electric Efficiency ("IEE") in  
11 May 2012 indicates that such meters represent approximately 23.5 percent of  
12 the 166.5 million meters installed. More recently, IEE, which has changed its  
13 name to Innovation Electricity Efficiency, released an August 2013 report  
14 indicating that as of July 2013 almost 46 million advanced meters have been  
15 installed in the United States. IEE's recent data implies a penetration rate of  
16 approximately 30 percent for these meters. Lastly, a report published in  
17 September 2014 from the Edison Foundation, Institute for Electric Innovation,  
18 indicates that over 50 million AMI Meters have been deployed in the United  
19 States, covering over 43 percent of U.S. homes.

20 Q. Has there been government support to increase AMI metering deployment?

21 A. Yes, there has been an increase in support for the deployment of AMI meters at  
22 the Federal level. The American Recovery and Reinvestment Act of 2009  
23 ("ARRA") appropriated \$4.5 billion to the DOE for grid modernization  
24 programs. Of that amount, \$3.4 billion was devoted to the Smart Grid

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1 Investment Grant (“SGIG”) program, a public-private partnership initiative for  
2 leveraging investments in grid modernization. As of June 30, 2013,  
3 approximately 12.8 million AMI meters were installed and operational as a  
4 result of the SGIG program. Ultimately, 15.5 million AMI meters are  
5 expected to be installed and operational pursuant to the SGIG program. All  
6 SGIG projects are expected to reach completion by the end of 2014.

7 Q. Was there any other data cited in the FERC’s Advanced Metering Report to  
8 support the Company’s AMI proposal?

9 A. Yes, the report noted that with recent storm activity and extreme weather  
10 events, AMI has facilitated efficient restoration of electric service following  
11 outages caused by storm damage. Electric system outages can be the result of  
12 small, medium, and very large scale events spanning several states that often  
13 impact other infrastructure systems (*e.g.*, communication, financial, and health  
14 care). In addition, as indicated in the report, many state regulators and utilities  
15 continue to review system hardening and resiliency measures designed to  
16 combat and mitigate future storm damage and outages. The application of new  
17 information and communication technologies, including AMI meters, are now  
18 a featured component of storm response discussions. Also, some of the  
19 information provided in the FERC’s Advanced Metering Report indicated how  
20 such meters integrated with other technologies have helped maintain reliable  
21 electric service and enabled faster service restorations during recent weather  
22 events. Interval usage data from AMI meters in conjunction with other  
23 enabling technologies can expand opportunities for demand response and  
24 energy efficiency programs.

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1 Q. Besides FERC's Advanced Metering Report, has the Company reviewed other  
2 material related to AMI deployments to support the Company's AMI proposal?

3 A. Yes. As proposed in NYPSC's Smart Grid Policy Statement (issued in Case  
4 10-E-0285), the Company has been reviewing published DOE reports to  
5 determine the results from ARRA funded programs at other utilities. Some of  
6 these include Operations and Maintenance Savings from Advanced Metering  
7 Infrastructure – December 2012; Analysis of Customer Enrollment Patterns in  
8 Time-Based Rate Programs – July 2013; and Smart Meter Investments Yield  
9 Positive Results in Maine – January 2014.

10 Q. What conclusions did the Company draw from reviewing these DOE reports?

11 A. The Company concluded that many of the potential benefits derived from an  
12 AMI system were obtained as a result of deploying AMI systems at other  
13 utilities.

14 Q. What AMI technology is the Company proposing to deploy in Rockland  
15 County?

16 A. The Company plans to install an AMI system developed by Sensus called  
17 Flexnet. The Sensus technology uses a two-way point-to-point radio  
18 frequency communication technology protocol which will enable meters to  
19 converse directly with tower base radio systems. Meters will be able to send  
20 data directly to and from the Company's wide-area network into the Flexnet  
21 head-end system which communicates with Company systems, such as the  
22 Company's OMS and the Customer Information Management System.

23 Q. Why did the Company choose this particular system?

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1 A. Since 2006, the Company has been assessing various AMI technologies. The  
2 considerations assessed by the Company included meter locations, meter  
3 density, topography, coverage, reliability, scalability, throughput, functionality  
4 and costs versus benefits derived. The Company concluded that Sensus was  
5 best suited to meet the Company's requirements based on these assessments.

6 Q. Did the Company retain an independent consultant as part of these assessments  
7 of AMI technologies?

8 A. Yes, in addition to conducting its own internal assessment, the Company  
9 retained the services of Accenture in 2013 to conduct an independent  
10 assessment. Accenture determined that the Sensus system was best suited for  
11 the Company's service territory and at the lowest cost for deployment.

12 Q. Does the Sensus system meet the minimal functionality for AMI systems  
13 established by the NYPSC?

14 A. Yes. The AMI system would meet or exceed the minimum functionality  
15 requirements for AMI systems identified by the NYPSC in its Order Adopting  
16 Minimum Functional Requirements for Advanced Metering Infrastructure  
17 Systems and Initiating an Inquiry into Benefit-Cost Methodologies, issued  
18 February 13, 2009 in Case 09-M-0074. These minimum functional  
19 requirements are as follows:

20 (a) AMI systems must be compliant with all applicable American National  
21 Standards Institute standards, NYPSC regulations and Federal standards, such  
22 as those set forth in the Federal Communication Commission's regulations.

23 (b) AMI systems must provide net metering.

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1 (c) AMI systems must provide for a visual read of consumption either at the  
2 meter or via an auxiliary device. The utility is responsible for providing  
3 customers with an auxiliary device if it is the only means to provide a visual  
4 read of consumption data.

5 (d) AMI systems must be able to provide time-stamped interval data with a  
6 minimum interval of no more than one hour.

7 (e) AMI meters must have sufficient on-board meter memory capability so that  
8 meter data is not lost in the event of an AMI system failure and that the  
9 previous and current billing period of billing data is stored on the meter.

10 (f) AMI systems must have the ability to provide customers direct, real-time  
11 access to electric meter data.

12 (g) AMI systems must have the ability to remotely read meters on-demand.

13 (h) At the point where the customer or the customer's agent interfaces with the  
14 AMI system, the data exchange must be in an open, standard, non-proprietary  
15 format.

16 (i) AMI systems must have two-way communications capability, including the  
17 ability to reprogram the meter and add functionality remotely, without  
18 interfering with the operation of the meter.

19 (j) AMI systems must have the ability to send signals to customer equipment to  
20 trigger demand response functions and connect with a home area network to  
21 provide direct or customer-activated load control.

22 (k) AMI systems must have the ability to identify, locate, and determine the  
23 extent of an outage, and have the ability to confirm that an individual customer  
24 has been restored.



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1 (l) AMI systems must have the following security capabilities:

2 (i) Identification - uniquely identify all authorized users of the system  
3 to support individual accountability;

4 (ii) Authentication – authenticate all users prior to initially allowing  
5 access;

6 (iii) Access Control - assign and enforce levels of privilege to users for  
7 restricting the use of resources, and deny access to users unless they are  
8 properly identified and authenticated;

9 (iv) Integrity – prevent unauthorized modification of data, and provide  
10 detection and notification of unauthorized actions;

11 (v) Confidentiality - secure data stored, processed and transmitted by  
12 the system from unauthorized entities;

13 (vi) Non-repudiation - provide proof of transmission or reception of a  
14 communication between entities;

15 (vii) Availability - information stored, processed and transmitted by the  
16 system must be available and accessible when required;

17 (viii) Audit - provide an audit log for investigating any security-related  
18 event; and

19 (ix) Security Administration – provide tools for managing all of the  
20 above tasks by a designated security administrator.

21 Q. Did the Company assess the capability and sustainability of Sensus in the AMI  
22 market?

23 A. Yes. Sensus is the second leading provider of AMI deployments in the North  
24 American market. According to the 2013 Scott Report from Pike Research,

## AMI PANEL

1 Sensus has 20% of the entire U.S market share with over 12.5 million metering  
2 end-points deployed since 2007. They have also recently won a contract to  
3 install 16 million additional meter end-points in Great Britain.

4 Q. What does O&R estimate will be the cost of implementing the Sensus AMI  
5 system in Rockland County?

6 A. As set forth in Exhibit \_\_\_\_ (AMI-1), the Company's current best estimate is  
7 that the installation of the Sensus AMI system in Rockland County will cost  
8 approximately \$ 43.3 million over a five-year period.

9 Q. Does the Company plan to seek competitive bids for its AMI system  
10 components?

11 A. Yes. The Company plans to seek competitive bids for meter purchases from  
12 various meter manufacturers who have Sensus technology as part of their  
13 standard metering offerings. The Company will also competitively bid field  
14 equipment, system hardware, and storage.

15 Q. Has the Company quantified the benefits of O&R implementing the Sensus  
16 AMI system?

17 A. As set forth in Exhibit \_\_\_\_ (AMI-1), the Company's current best estimate is  
18 that its installation of the Sensus AMI system will provide benefits totaling  
19 approximately \$142.7 million over a 20-year period, with a net benefit of  
20 \$86.8 million after accounting for recurring operation and maintenance costs of  
21 \$55.9 million.

22 Q. Please describe these benefits.

23 A. First, are the storm restoration benefits discussed above, which include both  
24 operational savings and the impact of reduced outage restoration times for our

## AMI PANEL

1 customers. Second, are avoided capital expenditures that result from the AMI  
2 deployment related to meter purchases and installation costs, replacement of  
3 meter reading vehicles, replacement of the meter reading system and meters  
4 that would need to be replaced for Rate Engineering load study purposes.  
5 Third, are operational savings directly related to providing efficient meter  
6 reading services and other customer field activity services to our customers,  
7 such as connects and disconnects. Finally, AMI will produce operational  
8 savings by reducing costs associated with back-office operations required in  
9 handling customer inquiries, rebilling costs associated with actual read updates  
10 to estimated meter readings, and cost reductions resulting from earlier  
11 detection of metering problems.

12 Q. Are these savings reflected in the electric revenue requirement in this  
13 proceeding?

14 A. No, because any such savings will be realized after the Rate Year.

15 Q. Are there additional benefits that may be obtained from an AMI system that  
16 are not quantifiable at this time?

17 A. Yes. AMI provides a key benefit as the enabling technology for REV  
18 initiatives. As such the value to the customer of those initiatives, many of  
19 which have not yet been developed, stems in part from the availability of AMI.  
20 Further, an AMI system may be enhanced to provide other non-quantifiable  
21 benefits. An AMI system is a transformative technology in the way it will  
22 allow utilities to operate going forward. Many of the partially funded DOE  
23 AMI projects and other regulatory approved projects across the United States  
24 are just beginning to realize and quantify other benefits derived from deploying

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1 AMI systems. For example, the ability to remotely upgrade metering firmware  
2 reduces the metering costs to change or institute new rates designs. AMI  
3 systems also afford utilities with the ability to collect more data, more  
4 frequently from the meters (*e.g.*, Kvar readings, voltages). In the area of EE  
5 and DR, the AMI communication network with Zigbee (*i.e.*, a low-cost, low-  
6 power, wireless mesh network standard) enables “beyond the meter”  
7 capabilities. Customers can start receiving signals such as critical peak, or  
8 voluntary load reductions on in-home displays or even to mobile devices thus  
9 allowing for better demand response programs. When customers are more  
10 aware of their usage either via their in-home displays or via the web, they often  
11 adjust their behavior and overall energy usage is reduced. The AMI  
12 communication network can also be leveraged to control load on premises if  
13 the utility is experiencing distribution network issues. A mature DR program  
14 can be developed considering DG solutions, renewables like solar on premise,  
15 load reduction by calling a DR event, and curtailing load by controlling such  
16 devices as thermostats and pool pumps. The work and equipment necessary to  
17 obtain such benefits and their associated costs would be determined after  
18 implementing the AMI system. Although they are not part of this proposal, the  
19 mechanism to store the additional data coming from an AMI system to enable  
20 these benefits in the future has been included in our cost estimate. Societal  
21 benefits also would be achieved by reducing environmental concerns through  
22 improved air quality from avoided generation and vehicle emissions. Lastly,  
23 improved outage management obtained through an AMI deployment would

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1           reduce the financial impacts incurred by both commercial and residential  
2           customers during an outage.

3    Q.    Has the Company reflected its estimated costs and benefits in the current Rate  
4           Case filings?

5    A.    Yes, the estimated costs and benefits are summarized in Exhibit \_\_\_\_ (AMI-1),  
6           and are reflected in the direct testimony of the Accounting Panel.

7    Q.    How will the Company address individual customer questions and concerns  
8           regarding AMI meters?

9    A.    The Company will address customer questions and concerns initially through  
10          outreach and education. The Company will develop a communication plan to  
11          explain the various benefits associated with the AMI system as discussed  
12          above. The communication plan will include the opportunity for customers to  
13          ask questions and discuss their concerns. Understanding that some individual  
14          customers may conclude that their concerns outweigh the benefits of having an  
15          AMI meter, the Company will provide electric and gas customers with the  
16          option of meters in which the data transmitter has been turned off. Customers  
17          that opt out of AMI metering will be required to submit an application and  
18          agreement to Orange and Rockland. As part of the agreement, customers with  
19          internal metering equipment must guarantee the Company access to manually  
20          read its meters on a monthly basis. If the customer fails to provide access for  
21          any two months during a consecutive twelve-month period, the customer will  
22          be required to relocate their metering equipment external to their home or  
23          facility and incur the cost for such relocation. If the customer fails to so  
24          relocate their metering equipment, the Company will enable the transmission

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1 capability of the customer's AMI meter and the customer will incur a fee to  
2 reactivate the transmission capability of any gas AMI equipped meters. The  
3 Company will charge any customer who opts out of AMI meter an incremental  
4 service fee to cover the cost of monthly meter reads. In addition, the customer  
5 must provide reasonable access for meter maintenance. Customers will be  
6 provided information about the Company's policy to opt out of AMI  
7 transmission after contacting the Company with AMI concerns. It is  
8 appropriate to charge incremental meter reading fees to customers electing to  
9 opt out of using AMI meter data transmission because this will charge  
10 customers an appropriate cost-based rate while ensuring that those customers  
11 understand and are responsible for costs associated with their decision to opt  
12 out. Additionally, these proposed incremental charges properly balance opt  
13 out customer's AMI related concerns, and other customers' interests in  
14 achieving optimally efficient utility operations.

15 Q. Has the Company calculated the incremental costs for manually reading the  
16 meter(s)?

17 A. Yes, any customer exercising an opt out agreement, will be charged a monthly  
18 service fee of \$15 for one electric or one gas meter or the combination of both,  
19 to manually read their meter(s).

20 Q. Has the NYPSC allowed other utilities to charge similar fees to customers who  
21 opt out of using AMR equipped meters?

22 A. Yes. For example, the NYPSC has allowed Central Hudson Gas & Electric  
23 Corporation to charge such fees (*see*, Case 14-M-0196, Order Approving  
24 Proposed Tariff Amendments, issued September 8, 2014).

## AMI PANEL

1 Q. Has the Company considered a similar approach for handling the concerns of  
2 customers who do not wish to have AMR meters used for their home or  
3 facility.

4 A. Yes, after discussion with the customer and completion of an application and  
5 agreement with the customer, the Company will provide any such customer  
6 with an AMI meter in which the data transmitter has been turned off, subject to  
7 the same terms and conditions explained above. In such cases, the Company  
8 proposes a one-time meter change fee of \$225.00 for a combined gas and  
9 electric customer, \$135.00 for an electric only customer and \$100.00 for a gas  
10 only customer.

11 Q. Will the Company charge customers that have AMI equipped meters to  
12 reactivate the transmission capabilities?

13 A. The Company will not charge any electric customer to reactivate the AMI  
14 meter transmitter, because the Company can perform such reactivation  
15 remotely. It will, however, charge a gas AMI activation fee of \$55.00 to cover  
16 the cost of the required field visit and programming of the gas AMI device.

17 Q. Does this conclude the Panel's direct testimony?

18 A. Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1    **Q.     Would the members of the BES Compliance Panel (“Panel) please state your**  
2           **names and business addresses.**

3    A.     Michele Hanebuth, 390 West Route 59, Spring Valley, New York 10977  
4           Edward P. Bedder, One Blue Hill Plaza, Room 405, Pearl River, New York 10965.

5    **Q.     By whom are you employed and in what capacity?**

6    A.     **(Hanebuth)** I am employed by Orange and Rockland Utilities, Inc. (“Orange and  
7           Rockland”, “O&R” or “the Company”) as Director for the Control Center and  
8           Substation Operations. The Company’s compliance program management is also  
9           within my scope of responsibility.

10   **(Bedder)** I am employed by Orange and Rockland as Program Manager –  
11       Compliance in O&R’s Control Center Operations.

12   **Q.     Please briefly describe your educational and business experience.**

13   A.     **(Hanebuth)** I earned a Bachelor’s of Engineering Degree in Electrical  
14       Engineering from Manhattan College in 1989 and a Master’s of Science Degree in  
15       Management Science from Pace University in 1995. I was employed by  
16       Consolidated Edison Company of New York, Inc. (“Con Edison”) for  
17       approximately 25 years. I held a variety of engineering and management  
18       positions throughout Operations during that time period. I have been in my  
19       current position since May 1, 2014.

20   **(Bedder)** I earned a Bachelor’s of Science Degree in Business Administration  
21       from Mercy College in 1992 and a Master’s of Science in Organizational  
22       Leadership from Mercy College in 2002. I was employed by Con Edison for



## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 approximately 25 years, during which I held a variety of positions throughout  
2 Operations, Customer Service and Security. Additionally, I have been in my  
3 current position at O&R for seven years.

4 **Q. What is the purpose of the Panel's testimony in this proceeding?**

5 A. The purpose of our testimony is to discuss the actions that the Company must take  
6 and the resources the Company must add in order to comply with Order No. 773,  
7 issued by the Federal Energy Regulatory Commission ("FERC") on December  
8 20, 2012 in FERC Docket Nos. RM12-6-00 and RM12-7-00, as well as other  
9 regulatory requirements. In addition, we will discuss the resources the Company  
10 is requesting in order to maintain situational awareness in the Company's Bulk  
11 Electric System Control Room.

### 12 **Background**

13 **Q. Please provide an overview of FERC Order No. 773?**

14 A. In FERC Order No. 773, FERC approved a modification to the definition of the  
15 "Bulk Electric System" ("BES") developed by the North American Electric  
16 Reliability Corporation ("NERC"). The BES is the universe of facilities that must  
17 comply with mandatory FERC-approved reliability standards. The modification  
18 approved in Order No. 773 removed language allowing for regional discretion in  
19 the currently-effective BES definition and established a bright-line threshold that  
20 includes all facilities operated at or above 100 kV. Previously, NERC allowed  
21 each regional entity (in the Company's case the Northeast Power Coordinating  
22 Council or "NPCC") to define what constitutes the BES in its region. NPCC had  
23 set the threshold as those transmission facilities that are operated at or above 230  
24 kV. Prior to the revised BES definition, the Company maintained BES

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 compliance for its Primary Energy Control Center (“ECC”) located at its Spring  
2 Valley, New York Operations Center, and its Alternate Control Center (“ACC”),  
3 located at the Company’s Monroe New York Operations Center. The Company  
4 also maintained BES compliance for facilities associated with two Substations.  
5 Under the FERC-approved modification of BES, as discussed below, various  
6 regulatory requirements will now be applicable to 32 elements associated with 17  
7 additional substations operated at or above 100 kV. Elements associated with  
8 these stations include 24 138kV circuits, five 345/138kV transformers, and three  
9 capacitor banks.

10 The modified definition developed by NERC also identified specific categories of  
11 facilities and configurations as inclusions and exclusions to provide clarity in the  
12 definition of BES. FERC has established an exception process whereby elements  
13 can be added to or removed from the definition of BES on a case-by-case basis.

14 **Q. Has the Company submitted an exception request?**

15 **A.** Yes. On August 25, 2014, the Company submitted an exception request to NERC  
16 in order to exclude all newly included BES elements from the definition of BES  
17 (*i.e.*, 32 facilities associated with 17 substations). It is uncertain whether NPCC  
18 and NERC will agree with the Company and grant the Company the exception  
19 requested. It also could take a year or longer for NERC to rule on the Company’s  
20 exception request. Regardless of NERC’s decision regarding the Company’s  
21 exemption request, the Company must be fully compliant with the requirements  
22 of FERC Order No. 773, as discussed below, by the July 1, 2016 deadline, unless  
23 O&R can successfully negotiate a revised implementation schedule with NPCC.

24 **Q. Please describe the impact FERC Order No.773 has on the Company.**

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 A. Orange and Rockland has identified assets that will now be classified as BES  
2 elements. In addition, the Company will need to change its registrations with  
3 NERC. As a result of the new BES definition, O&R will need to register as a  
4 Transmission Operator (“TOP”) and a Transmission Planner (“TP”).

5 **Q. Please describe the change in the number of assets that will be classified as**  
6 **BES elements.**

7 A. Prior to the FERC Order No. 773, O&R had identified three 345kV Lines  
8 associated with two substations. Under FERC Order No.773, O&R will need to  
9 classify elements, including lines, capacitors, and transformers as BES elements.  
10 O&R will have an additional 17 substations (all operated at or above 100kV)  
11 classified as BES facilities. Elements associated with these stations include 24  
12 138kV circuits, five 345/138kV transformers, and three capacitor banks.

13 **Q. Please address the operational or regulatory impact resulting from the**  
14 **change in classification of these assets as BES elements.**

15 A. As a result of the change of classification of these assets, Orange and Rockland  
16 will be impacted both operationally and on a regulatory/compliance basis.  
17 Operationally, Orange and Rockland will need to increase operating staff and  
18 training requirements. On the regulatory/compliance side, Orange and Rockland  
19 will need to increase staff, training, software and external consulting resources.

20 **Q. Please describe the Critical Infrastructure Protection (“CIP”) standards for**  
21 **cyber security and it’s impacts to the Company?**

22 A. The NERC CIP Standards have been revised and the Company must be fully  
23 compliant with CIP Version 5 in accordance with its implementation schedule.  
24 The Company has two control centers and one substation that must be in full

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 compliance by April 1, 2016. The Company also has 18 substations that must be  
2 in full compliance by April 1, 2017. If our BES exception request is granted, then  
3 17 of the 18 substations will not be required to be compliant with the CIP Version  
4 5 standards.

5 **Q. Please elaborate on the timing and overall impact of complying with the CIP**  
6 **standards as it relates to the redefinition of the BES?**

7 A. The implementation schedules of CIP Version 5 and the revised BES present  
8 significant overlap, with both schedules having completion dates during the first  
9 half of 2016. Compliance with the CIP Version 5 Standards presents an  
10 incremental increase of requirement depth in our existing applicable facilities,  
11 specifically our ECC and ACC, which are categorized as High Impact Facilities.  
12 Additionally, O&R will now have one substation categorized as a Medium Impact  
13 Facility and 18 substations categorized as Low Impact Facilities. Included in the  
14 resource requirements outlined below are the cost impacts for both labor (three  
15 new positions described below ) and non-labor (training/workshops), and  
16 consulting resource requirements that will facilitate compliance with these  
17 standards.

18 **Q. Please describe the changes in NERC Entity Registration and NERC**  
19 **Certification as a result of FERC Order 773.**

20 A. Prior to the FERC Order No. 773, O&R was registered as a Transmission Owner  
21 (“TO”), Distribution Provider (“DP”) and Load Serving Entity (“LSE”). As a  
22 result of the additional assets included as part of the BES under FERC Order 773,  
23 O&R will be required to register as a TP and as a TOP and will also need to  
24 execute Coordinated Functional Registration (“CFR”) agreements with the New

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 York State Independent System Operator (“NYISO”). The revised Entity  
2 Registration Model also will require O&R to obtain NERC Certification with  
3 NPCC as a TO.

4 **Q. Please describe the changes to the number of NERC Reliability Standards**  
5 **and Standards Requirements that the Company will need to comply with as**  
6 **a result.**

7 A. As a DP, LSE and TO, there are 46 standards and 423 requirements that are  
8 applicable to O&R. As a DP, LSE, TO, TP and TOP there will be 72 standards  
9 and 708 requirements that will be applicable to O&R.

10 **Q. O&R is currently audited by NPCC for compliance with NERC reliability**  
11 **standards. What will be the impact of FERC Order No. 773 on the audit**  
12 **cycle?**

13 A. As a TOP, O&R will have scheduled audits once every three years as compared  
14 with the current six-year period. In addition, the audits will be on-site versus the  
15 current off-site audits.

16 **Q. Please describe the incremental resource requirements associated with**  
17 **compliance with the revised definition of the BES.**

18 A. In order to comply with the expanded requirements associated with FERC Order  
19 No. 773 by the July 1, 2016 deadline, the Company is proposing to add the  
20 following three positions:

- 21 • Senior Specialist – Compliance (Control Center Operations);
- 22 • Senior Specialist – Compliance (Substation Operations); and
- 23 • Senior Specialist – NERC Compliance Program.

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 **Q. Please discuss the need for and the responsibilities of each of these three**  
2 **proposed positions.**

3 **A. Senior Specialist – Compliance (Control Center Operations)**

4 This position is required to meet the increased oversight and administration for  
5 compliance with mandatory NERC Reliability Standards, NPCC Criteria, and  
6 New York State Reliability Rules. As discussed above, this increase is the result  
7 of, and the impacts from, the adoption of the new NERC BES definition (*i.e.*, 100  
8 kV). The Senior Specialist – Compliance (Control Center Operations) will be  
9 responsible for providing direct, daily, oversight and due diligence required to  
10 comply fully with all regulatory requirements that apply to Control Center  
11 Operations. These requirements include, but are not limited to, NERC Reliability  
12 Standards, NPCC Criteria, and New York State Reliability Rules. This position  
13 will represent Control Center Operations, and coordinate efforts through  
14 participation and attendance at NPCC, NERC, and NYISO compliance related  
15 activities. This position also will be responsible for the Control Center's  
16 Operations implementing and sustaining compliance associated with registration  
17 as a TOP.

18 **Senior Specialist – Compliance (Substation Operations)**

19 This position is required to meet the increased oversight and administration for  
20 compliance with mandatory NERC Reliability Standards, NPCC Criteria, and NY  
21 State Reliability Rules. As discussed above, this increase is the result of, and the  
22 impacts from, the adoption of the new NERC BES definition (*i.e.*, 100 kV). The  
23 Senior Specialist – Compliance (Substation Operations) will be responsible for  
24 providing direct, daily, oversight and due diligence required to comply fully with

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 all regulatory requirements that apply to Substation Operations. Requirements  
2 include, but are not limited to, NERC Reliability Standards, NPCC Criteria, and  
3 New York State Reliability Rules. This position also will be responsible for  
4 Substation Operations implementing and sustaining compliance with CIP Version  
5 5.

### 6 Senior Specialist – NERC Compliance Program

7 This position is required to meet the increased oversight and administration for  
8 compliance with mandatory NERC Reliability Standards, Critical Infrastructure  
9 Protection Standards, Transmission Operator requirements, Transmission Planner  
10 requirements, and the Commission's Chief Executive Officer certification  
11 process. As discussed above, this increase is the result of, and the impacts are  
12 from, the adoption of the new NERC BES definition (*i.e.*, 100 kV). The Senior  
13 Specialist-NERC Compliance Program will work with the Company's  
14 Compliance Group to oversee the Company's entire NERC compliance program.  
15 This program encompasses all NERC Standards, NPCC Criteria, and NYS  
16 Reliability Rules that apply to O&R as a registered NERC entity. The scope of  
17 compliance across O&R includes Control Center Operations, Critical  
18 Infrastructure Protection Group, Substation Operations, Transmission  
19 Engineering, Transmission Maintenance, and Security Services. This will include  
20 administration of self-certifications, audits, data submissions, and continued  
21 standards development. This position will be responsible for providing daily  
22 oversight to facilitate the necessary due diligence and timely reporting of  
23 mandatory compliance related activities. In addition, this position will be  
24 responsible for the review and analysis of pending and approved reliability

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standards and requirements, review of applicable standards requirements with appropriate subject matter experts (“SMEs”) within the Company, solicitation of definitive statements of compliance and evidence for reporting purposes, and representing the Company through participation and attendance at NPCC and NERC standards related activities. As a result of NERC’s Reliability Assurance Initiative (“RAI”), which pertains to compliance with and enforcement of NERC standards, this position also will be involved in the Company’s Internal Control Program (“ICP”) to provide more robust internal oversight of all compliance activities.

**Q. When does the Company plan to fill these three proposed positions?**

A. The Company currently does not have the funding for these positions. The Company has asked for, and expects the Commission to authorize, funding for these positions in this electric rate case. Accordingly, the Company expects to fill these positions in October 2015.

**Q. What is the Company’s funding request for each of these three proposed positions?**

A. The Company proposes to pay each of these positions \$110,000 on a calendar year basis.

**Q. Please describe the basis for the incremental annual non-labor expense associated with complying with the NERC Reliability Standards, NPCC Criteria, and New York State Reliability Rules.**

A. The Company will be retaining a consultant to provide guidance, gap analysis (*i.e.*, comparison of actual performance with potential or desired performance) and audit preparation for the new regulatory requirements of the NERC Standards



## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 associated with the new BES definition. This consultant will assist the  
2 Company's SMEs to comply with this expanded range and scope of  
3 implementation, including the Company registering as a TO and TOP.

4 **Q. What is the Company's funding request for this consultant?**

5 A. The Company projects that it will spend \$70,000 annually during calendar years  
6 2015, 2016 and 2017.

7 **Q. Will the Company be retaining any other consultants?**

8 A. Yes. The Company will be retaining a consultant to provide guidance, gap  
9 analysis and audit preparation for the new regulatory requirements associated with  
10 NERC's CIP Standards. NERC has completely revised the current nine CIP  
11 standards and established two new CIP standards, all of which require a complete  
12 rewrite of most of the Company's related processes and procedures. NERC has  
13 also created a third new CIP standard on physical security (CIP-014) that the  
14 Company will need to comply with. The scopes of these CIP standards have  
15 increased to include equipment outside of the Orange and Rockland Control  
16 Centers to include substations. The Company's SMEs will work with the  
17 consultant in order to comply with these various CIP standards

18 **Q. What is the Company's funding request for this consultant?**

19 A. The Company projects that it will spend \$180,000 annually during calendar years  
20 2015, and 2016 and \$30,000 annually during calendar year 2017.

21 **Q. Will the Company incur additional training and workshop costs relating to  
22 its expanded compliance obligations?**

23 A. Yes, the Company's Compliance Program, System Operations, and Substation  
24 Operations personnel will attend regulatory conferences and training workshops

## BULK ELECTRIC SYSTEM COMPLIANCE PANEL

1 in order to sustain working connectivity with NERC/NPCC/ regulatory  
2 organizations, ISOs, and NATF. Prior to the adoption of the new NERC BES  
3 definition, only the three personnel in the Company's compliance group typically  
4 traveled to most workshops. Prospectively, SMEs from each of the areas  
5 responsible for implementation, monitoring, and control of compliance at the  
6 operational level will need to be fully engaged in the compliance arena, including  
7 participating in training, and workshops. This may include up to seven to ten  
8 additional personnel interacting in regulatory work on an ongoing basis. The  
9 Company also will host internal meetings, training, and events for compliance  
10 purposes.

11 **Q. What is the Company's funding request for this additional training and**  
12 **workshops?**

13 A. The Company projects that it will spend \$50,500 annually during calendar years  
14 2015, 2016 and 2017.

15 **Q. Please discuss the Company's renewal of its subscription to Direct Line 2**  
16 **Compliance ("DL2C") Online Library.**

17 A. Renewal of the Company's subscription to the DL2C Online Library provides the  
18 Company's SMEs with access to the entire library of NERC standards. The  
19 Library employs a color coded format that allows for translation of the NERC  
20 standards' requirements into clear, concise and actionable items. The Library is  
21 updated so as to reflect the latest NERC changes and directives.

22 **Q. What is the Company's funding request for the DL2C Online Library?**

23 A. The Company projects that it will spend \$28,000 in 2015 and \$31,000 in 2016.

24 **Q. Please discuss the Company's use of Primate Technologies.**

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1 A. The Company is implementing a software tool to enhance Bulk Electric System  
2 Operators' situation awareness in the Control Center.

3 **Q. What is the Company's funding request for Primate?**

4 A. The Company projects that it will spend \$20,000 in 2015, \$20,000 in 2016 and  
5 \$20,000 in 2017 in order to maintain this software tool, which is being installed in  
6 late 2014 and early 2015.

7 **Q. Has Orange and Rockland reflected these incremental labor and non-labor**  
8 **expenses and the Company's ongoing labor and non-labor expenses in the**  
9 **revenue requirement proposed in this case?**

10 A. Yes. The internal labor resource requirements were provided to the Company's  
11 Accounting Panel who included such requirements in the labor projection in  
12 determining revenue requirements. The reoccurring non-labor expenses have not  
13 been specifically provided for, however, these expenses are assumed to be  
14 included in the overall pool of expenses escalated by inflation based on the  
15 methodology employed to forecast those expenses.

16 **Q. Does this conclude your direct testimony?**

17 A. Yes, it does.

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1 Q. Please state your name and business address.

2 A. My name is Yukari Saegusa. I am the Treasurer of  
3 Orange and Rockland Utilities, Inc. ("Orange and  
4 Rockland", "O&R" or the "Company"). I am also  
5 Director, Corporate Finance for Consolidated Edison  
6 Company of New York, Inc. ("Con Edison"). My business  
7 address is 4 Irving Place, New York, New York.

8 Q. Briefly describe your educational background.

9 A. I graduated from the University of Pennsylvania,  
10 Wharton School in 1989 and received a B.S. degree in  
11 Economics. I received an MBA from the MIT Sloan  
12 School of Management in 1995.

13 Q. Please summarize your professional background.

14 A. I joined Con Edison in March 2013. Prior to joining  
15 Con Edison, from 2004 to 2013 I was employed by  
16 Barclays as a Managing Director in Debt Capital  
17 Markets covering the United States utility and energy  
18 sectors. I was employed from 1995 to 2004 by  
19 Citigroup, also in Debt Capital Markets covering the  
20 United States utility sector. In my roles at Barclays  
21 and Citigroup, I was broadly responsible for advising  
22 utility clients on the design and execution of debt

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1 capital-raising and liability management strategies.

2 Q. Have you previously sponsored testimony before the New  
3 York State Public Service Commission ("Commission")?

4 A. No.

5 Q. What is the purpose of your testimony?

6 A. My testimony discusses (1) the current financial  
7 market environment, (2) O&R's historic and projected  
8 capital structure and cost of capital, and (3) O&R's  
9 financial challenges and the need to maintain access  
10 to financial markets at reasonable cost.

11

12 **CURRENT FINANCIAL MARKET ENVIRONMENT**

13 Q. Please describe the current state of the financial  
14 markets.

15 A. The financial markets have improved dramatically from  
16 the financial crisis in 2008 and early 2009. A large  
17 measure of this improvement can be attributed to the  
18 Federal Reserve System's ("Federal Reserve") monetary  
19 easing policy. Since the global financial crisis, the  
20 Federal Reserve has taken a number of unprecedented  
21 steps to keep interest rates low in an attempt to  
22 stabilize the financial markets and stimulate economic

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1 growth. These steps have included: (i) the purchase  
2 of mortgage-backed and Treasury securities and (ii)  
3 the flattening of the yield curve (i.e., lowering  
4 longer-term interest rates) through the purchase of  
5 Treasury bonds with 6-30 year maturities and selling  
6 bonds with maturities of three years or less. This  
7 policy has kept interest rates at artificially low  
8 levels and pushed the equity market above levels  
9 achieved prior to the financial crisis. However,  
10 starting in January 2014, the Federal Reserve began to  
11 gradually reduce the amount of its bond purchases and  
12 ended its purchases completely in October.  
13 Furthermore, in the June 2014 meeting of the Federal  
14 Open Markets Committee ("FOMC") meeting, the Federal  
15 Reserve signaled that it may begin to raise interest  
16 rates in 2015 and 2016 as the economy continues to  
17 recover, the unemployment rate declines and inflation  
18 remains below the Federal Reserve's long-term target  
19 of two percent. More recently, in September's FOMC  
20 meeting, a survey of the participants showed that 14  
21 of 17 members expect the Federal Reserve to start  
22 raising rates in 2015 (versus 12 of 17 members in the

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1 June FOMC). The survey also indicated a median  
2 expected fed funds rate of of 1.375% at the end of  
3 2015 and 2.875% at the end of 2016. That compares to  
4 the current fed funds rate of 0.07% (as of October 30,  
5 2014). Given the forward-looking nature of the  
6 financial markets, interest rates may rise earlier and  
7 rise quickly in anticipation of the Federal Reserve's  
8 action. As evidence of this, the mere hint of the  
9 Federal Reserve tapering off its easing policy in May  
10 2013 sent ten-year Treasury rates higher by 46 basis  
11 points for the month. A 46 basis point move in one  
12 month (or 25% on a relative basis) has few precedents  
13 since 1990. To put this into perspective, on an  
14 absolute basis, this movement ranked in the top 95th  
15 percentile of changes in monthly ten-year Treasury  
16 rates since 1990 (see, Exhibit YS-2). And on a  
17 relative basis, a 25% move ranked in the top 99.5  
18 percentile of changes in monthly ten-year Treasury  
19 rates since 1990. After three decades of steadily  
20 declining interest rates, we are likely at an  
21 inflection point with higher interest rates ahead.  
22 The Federal Reserve's stimulus programs have also had

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1 the effect of reducing market volatility. As  
2 discussed by Company witness Hevert, the decline in  
3 volatility is strongly correlated to the Federal  
4 Reserve's stimulus program. But as the Federal  
5 Reserve tapers its stimulus, we can logically and  
6 reasonably expect that volatility will increase. A  
7 rise in volatility would likely lead investors to  
8 require a higher return to compensate them for the  
9 additional risks that they will have to bear.

10 Q. What challenges do the financial market environment  
11 present?

12 A. In addition to the potential for higher interest rates  
13 and higher market volatility described above, the  
14 Company faces a potential increase to its cost to  
15 access the bank credit market. While capital  
16 availability and cost remain attractive today, the  
17 cost of our credit facilities is significantly higher  
18 than pre-financial crisis pricing - more than four  
19 times higher. Furthermore, the expectation is that,  
20 stricter capital guidelines imposed by financial  
21 institution regulators will lead to an increasing cost  
22 to access the bank credit market.



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1 Q. Why are bank revolving-credit facilities important to  
2 the Company's financing plan?

3 A. There are four purposes for bank credit facilities in  
4 funding a utility company like O&R. First, the  
5 facilities directly or indirectly provide the Company  
6 with the flexibility to raise long-term financing when  
7 desirable, not when it has to. The facilities thereby  
8 save customers money because they eliminate the need  
9 to pre-fund spending and allow the Company to fund at  
10 times of its choosing. Second, the facilities allow  
11 the Company to issue letters of credit as collateral  
12 for its operations including managing the portfolio of  
13 energy commodity purchases made on behalf of customers  
14 in the wholesale and financial markets. Third, the  
15 facilities are the source of liquidity that is  
16 required by purchasers of our commercial paper so that  
17 they will be repaid. This "back-up" function permits  
18 the Company to access a lower-cost source of funds for  
19 the day-to-day operation of its business. Finally,  
20 the facilities assure the rating agencies that the  
21 Company can meet its obligations even if it loses  
22 access to the capital markets for a period of time

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1 (and thus factors into the credit ratings for the  
2 Company).

3

4

**CAPITALIZATION AND COST OF CAPITAL**

5 Q. What capital structure do you recommend should be used  
6 in this proceeding?

7 A. I recommend the use of the stand-alone capitalization  
8 of O&R in this proceeding.

9 Q. Please describe the stand-alone capitalization.

10 A. The stand-alone capitalization refers to the actual  
11 capital structure of O&R, that is to say, the actual  
12 investment of capital required to provide services to  
13 O&R's customers.

14 Q. Does the initial actual capital structure plus  
15 projected financings represent the expected actual  
16 investment of capital in the Company during the rate  
17 year (*i.e.*, November 1, 2015 - October 31, 2016)  
18 ("Rate Year")?

19 A. Yes, it does.

20 Q. Has the Company prepared a rate of return required  
21 exhibit?

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1 A. Yes. The document entitled "ORANGE AND ROCKLAND  
2 UTILITIES, INC. & SUBSIDIARIES -- RATE OF RETURN  
3 REQUIRED FOR THE RATE YEAR - THIRTEEN MONTH AVERAGE  
4 ENDING OCTOBER 31, 2016," is set forth as Exhibit YS-  
5 1, Schedule 1.

6 Q. Please describe any projected changes in O&R's long-  
7 term debt and how such changes have been incorporated  
8 into the rate of return required for the thirteen-  
9 month average ending October 31, 2016.

10 A. The Company expects to issue the following debentures:

- 11 • During the linking period (*i.e.*, July 1, 2014  
12 through October 31, 2015): \$100 million of  
13 Debentures, Series A 2015, 5.40% to be issued  
14 August 2015, due August 2045.
- 15 • During the Rate Year: \$100 million of  
16 Debentures, Series B 2015, 5.40% to be issued  
17 November 2015, due November 2045 and \$75 million  
18 of Debentures, Series A 2016, 6.10% to be issued  
19 September 2016, due September 2046.

20 Q. Please describe how you developed the cost of long-  
21 term debt.

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1 A. Exhibit YS-1, Schedules 4 and 5, present the detailed  
2 calculation of the cost of the long-term debt at June  
3 30, 2014 and for the thirteen-month average ending  
4 October 31, 2016, respectively. These schedules  
5 detail each issue of long-term debt outstanding and  
6 calculate an effective annual cost for each issue,  
7 taking into consideration the original net proceeds to  
8 the Company and annual interest costs. The sum of the  
9 effective annual cost for all issues is divided by the  
10 gross amount of debt outstanding to derive the  
11 weighted average cost of long-term debt.

12 Q. Did you provide the interest rate forecasts used as a  
13 basis for the cost of debt in this Exhibit?

14 A. Yes.

15 Q. What method have you used to develop the interest rate  
16 forecasts?

17 A. We have used forecasts of Treasury rates from the  
18 publication Blue Chip Financial Forecasts, plus a  
19 spread to Treasuries based on indicative quotes from  
20 financial institutions. The Blue Chip Financial  
21 Forecasts consist of the consensus forecast of  
22 approximately 50 economists. This approach provides

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1 more accurate forecast results than simply using the  
2 most current Treasury rates. At the update stage of  
3 this proceeding, I will revise Exhibit YS-1, Schedule  
4 5 to reflect the most recent data available as well as  
5 any new or refinanced debt that the Company may have  
6 issued by that time.

7 Q. Are you recommending a true-up of interest costs for  
8 debt at this time?

9 A. No. Based on the Commission's adoption of forecasted  
10 Treasury rates in the calculation of interest rate  
11 forecasts in Con Edison's most recent base rate  
12 proceedings (*i.e.*, Cases 13-E-0030, 13-G-0031 and 13-  
13 S-0032), I am not recommending a true-up of interest  
14 costs of the Company's fixed-rate debt portfolio.  
15 Additionally, I am not recommending a true-up of  
16 interest costs of the Company's one outstanding  
17 variable rate debenture which will mature prior to the  
18 start of the Rate Year.

19 Q. Please describe the method used to project the  
20 Company's equity balance through October 31, 2016.

21 A. The average consolidated equity of O&R at October 31,  
22 2016, excluding all non-utility subsidiaries and Other

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1 Comprehensive Income was projected from June 30, 2014  
2 using the following steps:

- 3 1. The forecast earnings for June 30, 2014 to  
4 October 31, 2016 were added to the June 30, 2014  
5 equity balance; and
- 6 2. The forecast dividends to Consolidated Edison,  
7 Inc. ("CEI") for June 30, 2014 to October 31,  
8 2016 (*i.e.*, \$9.9 million for the six months ended  
9 December 31, 2014, \$41.0 million for for the  
10 twelve months ended December 31, 2015, and \$31.9  
11 million for the nine months ended October, 31,  
12 2016) were subtracted from the June 30, 2014  
13 equity balance.

14 Q. What stand-alone capital structure for O&R results  
15 from the calculations that you described?

16 A. Exhibit YS-1, Schedule 1, shows the forecasted capital  
17 structure for the thirteen months ending October 31,  
18 2016 of 50.66% long-term debt, 0.90% of customer  
19 deposits, and 48.45% common stock equity. O&R has no  
20 preferred stock outstanding and has no plans to issue  
21 preferred stock.

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1 Q. Does Exhibit YS-1 also show the forecasted capital  
2 structure, based on a thirteen-point average, for the  
3 twelve months ending October 31, 2017 and October 31,  
4 2018?

5 A. Yes. Schedules 2 and 3 of this exhibit show the  
6 capital structure for those periods. These schedules  
7 show that over those two years the debt ratios would  
8 decrease to 48.28% and 46.65% of the Company's capital  
9 structure, respectively, as new debt is issued. These  
10 schedules also show that the customer deposit ratio  
11 would stay the same and decrease modestly and the  
12 equity ratio would increase to 50.82% and 52.53% for  
13 the twelve-month periods ending October 2017 and 2018,  
14 respectively.

15 Q. Are you requesting that the capital structure, upon  
16 which the revenue requirements are calculated in the  
17 Company's contemporaneous electric and gas base rate  
18 filings, use an equity ratio of 48.45%?

19 A. No, for purposes of calculating the revenue  
20 requirements in the Company's contemporaneous rate  
21 filings, the Company is proposing to use a 48.00%  
22 common stock equity component. The Company is

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1 proposing an equity component lower than the  
2 standalone capital structure of O&R in order to  
3 minimize the controversial issues in this proceeding  
4 and facilitate reaching a multi-year rate plan through  
5 settlement.

6 Q. Is the Company waiving its rights to a reasonable  
7 common stock equity ratio?

8 A. No, it is not. The requested common stock equity  
9 component is slightly lower than the level the Company  
10 believes is a reasonable based on the Company's  
11 standalone capital structure.

12 Q. Please explain why the Company's proposed common stock  
13 equity ratio is reasonable.

14 A. As discussed in the direct testimony of Company  
15 witness Hevert, the proposed capital structure and  
16 proposed equity ratio are reasonable based on his  
17 analysis of the equity ratios of comparable operating  
18 utility companies. The analysis demonstrates that the  
19 Company's proposed equity ratio is below the mean  
20 equity ratio of the proxy group companies of 52.90%.  
21 I would note that Staff has argued, in the recent Con  
22 Edison rate proceedings (*i.e.*, Case 13-E-0030, 13-G-



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0031 and 13-S-0032), that it is inappropriate to  
compare our capital structure to that of comparable  
operating utility companies because:

*[The use of] proxy groups of electric utility  
holding companies to establish the Company's cost  
of equity, it is the financial performance of  
these electric utility holding companies that is  
the relevant peer comparison*

Q. Do you agree with Staff's position?

A No, I do not. Staff's argument against utility  
operating company comparisons (because the Company's  
cost of equity is established by analyzing a proxy  
group of utility holding companies) would suggest  
shortcomings with Staff's application of the  
Discounted Cash Flow model. It would seem that  
Staff's argument exposes the inconsistency of applying  
a market cost of equity derived at the utility holding  
company level to a book value of equity at the utility  
operating company level. The Company would argue that  
the market cost of equity would more appropriately be

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1 applied to the utility holding company's market value  
2 of equity.

3 Q. What are you proposing for the Company's return on  
4 equity?

5 A. We propose a 9.75% return on equity.

6 Q. Using this forecasted capital structure and cost of  
7 long-term debt and the return on equity, what overall  
8 rate of return results?

9 A. The overall rate of return is 7.80% as shown on  
10 Exhibit YS-1, Schedule 1).

11

12 **CAPITAL NEEDS AND INVESTOR CONCERNS**

13 Q. Please describe the financial challenges facing the  
14 Company during the Rate Year and beyond.

15 A. The Company faces the following four inter-related  
16 financial challenges: (A) the capital intensive nature  
17 of its business, (B) its unusually weak cash flows,  
18 (C) the restrictions that regulation places on its  
19 ability to respond to unfavorable developments in its  
20 environment, and (D) its dependence on the market to  
21 fund its capital needs.

22 Q. Please discuss (A) the capital intensive nature of the

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1 Company's business.

2 A. The Company's business requires significant capital  
3 investment every year, its assets are long-lived and  
4 the underlying technology, facilities and customer  
5 base are mature.

6 Capital intensity is high for utilities. According to  
7 an IHS CERA presentation titled "Post Fukushima: If  
8 not nuclear, what energy mix?" (June 2011), the  
9 electric utility industry is second only to railroads  
10 in capital intensity. As shown on Exhibit YS-3, the  
11 Company's capital intensity can be demonstrated by the  
12 fact that its ratio of net fixed assets per dollar of  
13 revenues is \$1.98 versus \$0.76 for the average S&P 500  
14 company and \$0.19 for the median company. Capital  
15 intensity creates extra risk for investors because  
16 capital intensive businesses have to recover much  
17 larger fixed costs (interest and depreciation) before  
18 achieving a return.

19 O&R's assets also have extraordinarily long lives.  
20 Long-lived assets in the context of rate regulation  
21 present two financial challenges for the Company that  
22 are also risks for potential investors in the

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1 Company's debt and shares. First, their investment  
2 horizons for capital recovery must be much longer. For  
3 debt investors, utility debt has much longer average  
4 maturities than other companies. Equity investors  
5 must wait for long-term repayment on their investment.  
6 Second, there is a regulatory risk in long-lived  
7 assets because United States rate regulation limits  
8 returns to a fraction of historic tangible book cost  
9 rather than replacement or current market value. The  
10 Company's depreciation recoveries, which reflect  
11 historic tangible net book values, are small relative  
12 to its current capital costs, returning only 42% of  
13 its capital expenditures in the form of depreciation  
14 in 2013.  
15 Due to the long depreciation lives established in  
16 rates, this dynamic is likely to continue for many  
17 years. As shown on Exhibit YS-4, by way of  
18 comparison, the average S&P 500 company recovered 155%  
19 of its capital expenditures through depreciation and  
20 amortization. This would have placed O&R in the  
21 bottom 9% of companies in the S&P 500 that had  
22 meaningful recovery rates. CEI (which had a 37%

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1 capital expenditure recovery rate) had the six-lowest  
2 recovery rate among the 30 utilities in the S&P 500 as  
3 shown on Exhibit YS-4. The average recovery rate for  
4 the utility companies in S&P 500 utilities was 51%.  
5 The Company's large installed base of mature equipment  
6 requires a continuous investment in replacement  
7 assets. In other industries, a much larger portion of  
8 investment can be dedicated to new business  
9 (generating offsetting revenues) or new technology  
10 (lowering costs).  
11 Mature assets raise operating costs and increase  
12 operating risks, particularly in an environment which  
13 requires the highest level of reliability and imposes  
14 regulatory penalties for failing to achieve it with no  
15 corresponding opportunities to earn rewards for  
16 superior performance.  
17 The technology of the business is also mature,  
18 affording little opportunity to significantly reduce  
19 invested capital in the business through technological  
20 innovation. The need for continuous investment to  
21 maintain and improve the system with slight  
22 opportunities for demand growth and limited

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1 depreciation cash flow means that the Company must  
2 seek rate increases and raise new capital frequently  
3 to maintain its operations. Replacement capital needs  
4 alone substantially exceed the cash generated through  
5 depreciation recoveries for the Company.

6 Q. Please describe (B) how the Company's unusually weak  
7 cash flows present a financial challenge.

8 A. The Company will continue to be challenged by its  
9 unusually weak cash flows and lack of positive free  
10 cash flow. O&R's weak cash flow metrics will mean that  
11 O&R will be more dependent on external funding.

12 Q. Have you prepared an exhibit to show this?

13 A. Yes, please refer to my Exhibit YS-5.

14 Q. Please describe (C) how restrictions on the Company's  
15 business imposed by the Commission present a financial  
16 challenge.

17 A. The Company is subject to several regulatory  
18 restrictions that limit its ability to react to  
19 unfavorable circumstances. It must provide service as  
20 requested, even if doing so entails significant  
21 investment upon unfavorable terms. It cannot refuse  
22 to provide service to new or unprofitable customers.

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1 It also is limited in its ability to reach beyond its  
2 franchise area to serve attractive new customers. The  
3 Company's assets are immovable; unlike those of most  
4 companies they cannot be used in a different location  
5 or business, their usefulness and profitability are  
6 tied to providing utility service in its New York  
7 service territory.

8 Unlike other companies, O&R has no meaningful ability  
9 to retain the advantages of its efforts to improve its  
10 efficiency and thus lower its costs of doing business  
11 for the benefit of its equity investors, as the  
12 Commission's rate orders remove a fixed percentage  
13 upfront through an imputed productivity adjustment.

14 Moreover, any additional efficiencies achieved by  
15 management are fully allocated to customers each time  
16 rates are reset, given the capital recovery and cash  
17 flow parameters of historic cost-of-service rate  
18 making.

19 Additionally, on April 25, 2014, the Commission  
20 instituted a proceeding for Reforming the Energy  
21 Vision ("REV") (Case 14-M-0101). The goal of the REV  
22 proceeding is to achieve the Commission's energy

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1 policy objectives through aligning electric utility  
2 practices, tariffs, market design and incentive  
3 structures with technological advances. Since the REV  
4 proceeding is in its preliminary stages, it would be  
5 highly speculative to predict its final outcome.  
6 Although, it is plainly premature to judge the  
7 ultimate impact that the REV proceeding will have on  
8 the Company, O&R believes that the basic framework of  
9 an output/incentives-based rate model could provide  
10 challenges to the Company. These potential challenges  
11 include, but are not limited to: (i) increased  
12 volatility of cash flows due to lower allowed base  
13 returns and/or how expenditures are allocated between  
14 O&M and capital, (ii) long-term rate plans under the  
15 new framework can provide stability but the mechanisms  
16 by which the cost of debt and return on equity are  
17 adjusted over the rate period will factor  
18 significantly into investors' assessment of the new  
19 regulatory framework, and (iii) a greater emphasis on  
20 incentives through rigorous efficiency targets could  
21 pressure profitability and relative competitiveness  
22 which affect the assessment of business risk profile.



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1 Taken together, these challenges could have the effect  
2 of putting upward pressure on the Company's credit  
3 ratings and cost of capital.

4 Q. Please describe (D) how the fact that the Company must  
5 continually raise capital increases risk for existing  
6 and prospective investors.

7 A. As mentioned earlier in my direct testimony, the  
8 Company must approach the markets for additional new  
9 debt capital on a frequent and recurring basis. O&R  
10 is forecasted to raise \$200 million in 2015 and \$75  
11 million in 2016. O&R will need the backing of  
12 prospective cash flows and regulatory support to  
13 continue to market this debt.

14 Each time O&R markets its debt securities, investors  
15 will assess the risks they would bear upon investing  
16 in the Company due to the challenges identified above.  
17 Their assessment of these risks is, and will be,  
18 priced in to the cost of debt each time that the  
19 Company seeks new capital in the years ahead. To the  
20 extent that analysis of risk leads the market to  
21 reduce stock prices or raise interest rates, the  
22 existing investors are disadvantaged and other

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1 potential investors are made more wary. Through this  
2 cycle of investors assessing and pricing risks that  
3 the Company faces, customers are negatively impacted  
4 through increases in the cost of financing the  
5 Company.

6 Q. What is the implication of the above mentioned large  
7 capital needs?

8 A. To raise this capital at a reasonable cost, O&R and  
9 CEI must remain attractive investments to both debt  
10 and equity investors. To remain attractive to these  
11 investors, O&R must receive fair and reasonable  
12 treatment from its regulators.

13 Q. How much debt does the Company have outstanding and  
14 what type?

15 A. As of June 30, 2014 O&R had \$603 million of long-term  
16 debt (including long-term debt due within one year),  
17 of which \$535 million were unsecured taxable  
18 debentures, \$3 million were first mortgage bonds, \$20  
19 million were transition bonds and \$44 million was tax-  
20 exempt debt. O&R had letters of credit outstanding in  
21 an amount of \$38 million. Additionally, O&R had \$45  
22 million of letters of credit backing O&R tax-exempt

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1 debt. Letters of credit represent an additional  
2 capital need which must be met, requiring O&R to  
3 compete for scarce funds in an increasingly regulated  
4 bank market.

5 Q. Who owns the Company's debt?

6 A. Investment managers, insurance companies, pension  
7 plans, hedge funds, banks, trust companies and  
8 individuals.

9 Q. How do bond investors evaluate O&R?

10 A. For most investors, the credit ratings assigned by the  
11 nationally recognized statistical rating organizations  
12 (*i.e.*, Moody's, S&P and Fitch), are the threshold  
13 basis for evaluating individual corporate credits such  
14 as O&R.

15 Q. What are the current ratings on O&R debt?

16 A. The long-term, senior unsecured debt ratings are A3,  
17 A-, and A- by Moody's, Standard and Poor's ("S&P"),  
18 and Fitch, respectively. The short-term debt is rated  
19 P-2, A-2, and F2, respectively. All ratings have a  
20 stable outlook.

21 Q. Are bond ratings the correct indicator of the risks to  
22 shareholders?

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1 A. No. Shareholders, unlike bondholders, only have a  
2 residual claim to the resources and income of the  
3 Company, and thus face risks even in well-rated  
4 companies. If returns are inadequate, the bondholder  
5 may suffer a loss from a credit downgrade. The  
6 stockholder will suffer the loss directly. Efforts by  
7 the Commission to limit the upside potential of the  
8 shareholder through the elimination of incentives and  
9 other opportunities, combined with true-ups and  
10 implementation of enhanced penalties exacerbate the  
11 effect of lowered targeted returns.

12 Q. Why do companies such as O&R need a particularly  
13 strong financial condition?

14 A. Capital intensive companies with a duty to serve have  
15 to borrow in spite of the state of the market and need  
16 continuous access to capital. When they are forced to  
17 pay high rates, these rates will stay with the  
18 companies and their customers for as long as 30 years.  
19 On the short-end of the maturity spectrum, access to  
20 commercial paper and bank borrowing markets is key to  
21 allowing O&R to pay for energy that must be delivered,  
22 no matter the price. Only prime borrowers can

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1 maintain that status in all markets, a status that has  
2 become more tenuous for O&R due to its current A-2/P-2  
3 (S&P's/ Moody's) rating for commercial paper. At the  
4 height of the financial crisis of 2008-2009, A-2/P-2  
5 borrowers, if they had access, paid rates  
6 significantly higher than those paid by A-1/P-1  
7 borrowers.

8 The seizing up of the commercial paper market was  
9 relieved only by the Federal government's  
10 extraordinary decision to provide an effective  
11 backstop for the highest rated (A-1/P-1) commercial  
12 paper issuers, a solution that may not always be  
13 available, and may not extend to lower quality issuers  
14 such as O&R.

15 If O&R lost access to the commercial paper market,  
16 borrowing costs would increase as the Company would  
17 have to rely more upon long-term debt, which is more  
18 expensive. In addition, the Company could be forced  
19 to issue debt with less attractive terms because it  
20 lacked the flexibility to wait for better market  
21 conditions. The recent past has demonstrated the  
22 importance of maintaining a strong credit rating and

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1 investor confidence in our credit.

2 Q. Are there new factors which may serve to reinforce the  
3 need for and potentially limit the supply of,  
4 liquidity?

5 A. Yes. Globally, the Basel III regulations require more  
6 capital for banks and may lower capital available for  
7 lending and increase costs.  
8 Revolving credit facilities are an alternate source of  
9 short-term borrowing. Compared to the period before  
10 the financial crisis, they are now a significantly  
11 more expensive source of funds, particularly for  
12 companies with lower credit ratings. For example, the  
13 Company entered into a new revolving credit facility  
14 in October 2011 with borrowing costs at more than four  
15 times the pricing in the Company's previous, *i.e.*,  
16 2006, revolving credit agreement. Similarly, the  
17 penalty for having a lower credit rating (*i.e.*, the  
18 pricing premium between a borrower rated A- and BBB-)  
19 increased more than four times as compared to our  
20 previous revolving credit facility.

21 Q. Please explain why maintaining its current debt  
22 ratings is important for O&R.

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1 The Company has a significant continuing  
2 construction program which must be met in large part  
3 by debt financing. Access to credit markets will be  
4 restrictive for lower quality creditors.

5 In addition, a part of O&R's financing program is  
6 made up of short-term borrowing through its  
7 commercial paper program. Such borrowing is highly  
8 sensitive to credit quality and credit market  
9 conditions.

10 Q. Who owns the Company?

11 A. O&R has one shareholder, CEI. CEI, in turn, is owned  
12 by approximately sixty thousand registered  
13 shareholders. Registered shareholders are the  
14 individuals or businesses whose names are listed on  
15 the shareholder register of CEI.

16 Q. What are the characteristics of the registered  
17 shareholders?

18 A. CEI's registered shareholders consist of individuals  
19 and institutional investors. Institutional investors  
20 often own shares for the benefit of others. These  
21 investors purchase CEI shares for the benefit of their  
22 investors who, in turn, may be pension funds and

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1 individual investors. Since pension funds exist for  
2 the benefit of the individual participants in their  
3 plans, it makes sense to think of the ultimate  
4 beneficiaries of share ownership in CEI and  
5 derivatively in O&R of being millions of individuals  
6 who may own shares directly, invest in U.S. stock  
7 mutual funds, or receive or expect benefits from  
8 pension plans or life insurance policies.

9 Q. What do these people who own the Company provide to  
10 it?

11 A. They provide the capital that the Company needs above  
12 and beyond what debt investors are willing to provide.  
13 Their capital allows the Company to use the goods,  
14 wages, services and borrowings that bring safe,  
15 reliable energy utility service to the Company's  
16 customers. Without these shareholders, the Company's  
17 customers would have to pay currently for all of the  
18 costs of the services they receive. Instead,  
19 customers can delay payment by promising to pay these  
20 investors a greater amount in the future. Therefore,  
21 instead of paying for a new substation as it is  
22 constructed, for example, customers can plan to pay



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1 for that asset over the subsequent decades during the  
2 time they benefit from its operation.

3 Q. What do these equity investors expect in return for  
4 the benefit customers receive from their capital  
5 investment?

6 A. They expect compensation either in the form of a  
7 periodic dividend payment or an increase in the value  
8 of the business, or both.

9 Q. How do equity investors in regulated utilities set  
10 their expectations for compensation?

11 A. The return expectations of equity investors in rate-  
12 regulated energy utilities are grounded in the bargain  
13 termed "the regulatory compact." The regulatory  
14 compact's essence is that equity investors forgo the  
15 monopoly earnings they would otherwise enjoy in return  
16 for the institutionalization of their monopoly in an  
17 exclusive franchise, and a fair and equitable return  
18 on the capital they have invested.

19 Q. What standards exist to help equity investors and  
20 regulators determine whether a rate-regulated utility  
21 offers a fair and equitable return?

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1 A. The general standards for a fair and equitable  
2 return for investors in utility shares are well-  
3 established in the United States. The underlying  
4 requirement for fair treatment for equity  
5 investors has been recognized for years. As  
6 discussed in the testimony of Company witness  
7 Hevert, it dates back to the Bluefield and Hope  
8 cases. The United States Supreme Court in those  
9 cases established that in determining the  
10 fairness or reasonableness of a utility's allowed  
11 return on equity ("ROE"), one needed to look at  
12 the consistency of a utility's allowed ROE with  
13 the returns on equity investments in other  
14 businesses having similar or comparable risks.  
15 The key point is that in neither of these cases is  
16 there a specific limitation to looking only to the  
17 financial health of utilities when looking at  
18 enterprises with "similar or comparable risks." And,  
19 as has been pointed out many times in prior New York  
20 rate proceedings, comparisons to other utilities  
21 introduces an incurable circularity to the assessment  
22 of an appropriate level of returns.

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1 Q. How would a potential equity investor evaluate the  
2 return limitations on New York utilities as to their  
3 magnitude, timing and probability?

4 A. There are four significant factors in an equity  
5 investor's assessment of New York utility regulation:  
6 (1) headline rate of return on equity, (2) the  
7 likelihood of earning that return, (3) the symmetry of  
8 potential earned equity returns, and (4) the  
9 restrictions the regulator places on the scope of the  
10 business. To make this assessment, a potential equity  
11 investor will start with the basic parameters of the  
12 rate orders from the state.

13 Q. How do the Commission's rate orders influence  
14 investors' evaluation of the first identified return  
15 consideration?

16 A. The first factor, the level of returns on equity, is  
17 important for an equity investor because it provides  
18 the most visible indication in the rate order of the  
19 regulator's willingness to balance the needs of  
20 investors and customers.

21 Q. How have the Commission's authorized returns compared  
22 to those in other jurisdictions?

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1 A. As we have stated in previous rate cases, the rates of  
2 allowed return granted in New York are well below  
3 those in other states. I have provided a comparison  
4 of allowed returns in New York versus other states  
5 (based on data from Regulatory Research Associates  
6 ("RRA")) to demonstrate the consistency of this  
7 practice (Exhibit YS-6).

8 In past cases, Staff has argued that each of the rate  
9 cases in the RRA database is unique, and therefore no  
10 meaningful conclusion can be drawn. While I would  
11 agree that each rate case is unique, it is equally  
12 obvious that the differences in the authorizations  
13 cannot always be such that New York companies should  
14 consistently and deservedly be permitted a chance to  
15 earn the lowest returns in the country.

16 Q. Can investors readily measure the degree to which a  
17 regulatory regime fairly rewards shareholders?

18 A. In New York, yes. The Commission has a clear and  
19 long-standing policy of setting returns relative to  
20 the historic tangible book value of the investors'  
21 shares. Information about returns on share book  
22 values for publicly-traded United States companies is

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1 readily available to investors from public sources as  
2 a basis for comparison.

3 Q. How does O&R compare to this universe of alternative  
4 investments?

5 A. It does not fare well in the comparison. When looking  
6 at 2013, O&R had a return on book equity that would  
7 have placed it in the bottom third of S&P companies  
8 with meaningful data. The return for the average S&P  
9 company was 16.5%.

10 Q. Have you prepared an exhibit to show this?

11 A. Yes, please refer to my Exhibit YS-7.

12 Q. Are companies typically valued by investors at their  
13 book value?

14 A. No, they are valued by investors based on their  
15 prospects. Exhibit YS-8 shows the five-year  
16 average market to book ratios for those S&P  
17 companies with positive book equity. CEI's  
18 market to book ratio is in the bottom 17% of this  
19 universe for this important measure of investor  
20 perception of prospects, even after a massive  
21 financial crisis which most severely affected the  
22 financial sector and other industries.

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1 Valuation methods such as the Discounted Cash  
2 Flow ("DCF") model can be reasonable (if  
3 imperfect) methods for determining expected  
4 returns for investors when they apply market-  
5 derived data to the firm's market value of  
6 equity, assuming that data reasonably comports  
7 with the model's fundamental assumptions. The  
8 method and the application are then internally  
9 consistent and reward the equity-holder for what  
10 his or her stock investment is currently worth.  
11 In contrast, the current practice of applying  
12 market-derived returns to a much lower book value  
13 not only strips out the accumulation of  
14 improvements to the business and its assets, but  
15 it is not consistent with standard, corporate  
16 finance practice. The application of the Capital  
17 Asset Pricing Model ("CAPM") methodology suffers  
18 from similar flaws. Market-derived returns must  
19 be applied to market equity values. There is no  
20 theoretical basis to do otherwise.  
21 In this proceeding, to remedy the flaw inherent  
22 in the application of a market-derived return to

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1 book value-based equity, the Commission should  
2 establish the Company's approved ROE at the level  
3 requested by the Company.

4 Q. How would an investor assess the second factor: the  
5 likelihood of a utility actually earning the headline  
6 equity return?

7 A. The investor would analyze the adjustments made to  
8 actual costs that are allowed to be recovered, imputed  
9 productivity that may or may not be achieved, and any  
10 arbitrary revenue adjustments. To the extent that  
11 such adjustments to real costs are made, the headline  
12 rate of return is unlikely to be achieved.

13 Q. How would an investor assess the third factor: the  
14 symmetry of potential returns?

15 A. There is ample opportunity through penalty-only  
16 performance mechanisms, an absence of any meaningful  
17 positive incentives and one-way true-ups of costs--  
18 burdens which have increasingly been imposed in New  
19 York rate decisions--to realize significantly worse  
20 returns than the headline authorized return. All of  
21 these aspects of New York rate orders create asymmetry  
22 in expected returns, which a rational potential equity

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investor would judge as reducing his or her expected return. Little evidence exists that these burdens are common in other jurisdictions in the country, where the peers that are the basis for the Commission's DCF and CAPM results operate.

Q. Have the shortcomings in the treatment of O&R been reflected in equity analysts' views of the Company?

A. Yes. As of October 24, 2014, Con Edison ranked as 485th of the 500 companies in the S&P 500 in terms of analyst buy/sell rankings Exhibit YS-9.

**CONCLUSION**

Q. Please summarize your testimony regarding the financial challenges facing the Company.

A. Company witness Hevert has presented the Company's calculation of a required equity return for O&R. My testimony concerns the financial challenges and the need to maintain access to financial markets at reasonable cost. Both equity and debt investors perceive that the New York regulatory environment is a difficult one in which to operate. Such a



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1 perception, if it continues, will make financing  
2 needed expenditures more expensive in normal times  
3 and less certain in times of financial crises.  
4 To avoid such an outcome, and to re-establish debt  
5 and equity investors' trust in the fairness of New  
6 York regulation, a fair and equitable rate of  
7 return, competitive with those available elsewhere  
8 in the market, and a reasonable chance to actually  
9 earn that return, are needed. And to achieve such,  
10 the Commission should grant the rate of return and  
11 capital structure requested by the Company.  
12 Q. Does that conclude your direct testimony?  
13 A. Yes, it does.

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DIRECT TESTIMONY OF  
ROBERT J. MELVIN – ELECTRIC & GAS

1   **Q.   Please state your name and business address.**

2   A.   Robert J. Melvin, 390 West Route 59, Spring Valley, New York 10977.

3   **Q.   By whom are you employed and in what capacity?**

4   A.   I am employed by Orange and Rockland Utilities, Inc. (“O&R” or “the Company”) as  
5       Section Manager of CIMS.

6   **Q.   Please briefly describe your educational and business experience.**

7   A.   I graduated from Hobart College in 1990 with the degree of Bachelor of Arts in  
8       Economics. In 1995, I graduated from Iona College with a Masters of Business  
9       Administration degree in Financial Economics. I was employed by the Company from  
10      1990 through 1995. From 1995 through 2008, I was employed by International Business  
11      Machines Corporation (“IBM”) in various financial management and operations positions  
12      within the IBM Global Services. In 2008, I returned to the Company where I was a  
13      Specialist in Customer Energy Services and the Retail Access Manager. In 2014, I  
14      assumed my present position.

15   **Q.   Have you previously testified before the Public Service Commission**  
16       **(“Commission”)?**

17   A.   No.

18   **Q.   What is the purpose of your testimony in this proceeding?**

19   A.   The purpose of my testimony is to discuss certain Customer Information Management  
20      System (“CIMS”) related projects that the Company proposes to implement during the  
21      Rate Year in this proceeding (*i.e.*, 12 months ending October 31, 2016)(“Rate Year”).  
22      These projects are set forth in the chart below and include projects for 2015 and 2016 that  
23      support normalized costs for electric in Exhibit \_\_\_\_ (AP-E4), Schedule 12, and for gas in

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Exhibit \_\_\_\_ (AP-G4), Schedule 12. I would note that the cost estimates are based on the Company's current best estimates and are subject to update.

|             |                                   |  |  | <u>Total Project</u> | <u>NY Elec</u> | <u>NY Gas</u> | <u>Total NY</u> |
|-------------|-----------------------------------|--|--|----------------------|----------------|---------------|-----------------|
| <b>2015</b> |                                   |  |  |                      |                |               |                 |
|             | Rate Verification Tool            |  |  | \$ 190.0             | \$ 106.3       | \$ 43.9       | \$ 150.2        |
|             |                                   |  |  |                      |                |               |                 |
|             | LPC Credits for Prolonged Outages |  |  | \$ 260.0             | \$ 152.7       | \$ 63.2       | \$ 215.8        |
|             |                                   |  |  |                      |                |               |                 |
|             | NY Retail Access                  |  |  | \$ 200.0             | \$ 111.9       | \$ 46.2       | \$ 158.1        |
|             |                                   |  |  |                      |                |               |                 |
|             |                                   |  |  | \$ 650.0             | \$ 370.8       | \$ 153.3      | \$ 524.2        |
|             |                                   |  |  |                      |                |               |                 |
|             |                                   |  |  |                      |                |               |                 |
| <b>2016</b> |                                   |  |  |                      |                |               |                 |
|             | CIMS Security Enhancements        |  |  | \$ 100.0             | \$ 55.9        | \$ 23.1       | \$ 79.1         |
|             |                                   |  |  |                      |                |               |                 |
|             | NY Retail Access                  |  |  | \$ 100.0             | \$ 55.9        | \$ 23.1       | \$ 79.1         |
|             |                                   |  |  |                      |                |               |                 |
|             | ROPES                             |  |  | \$ 100.0             | \$ 55.9        | \$ 23.1       | \$ 79.1         |
|             |                                   |  |  |                      |                |               |                 |
|             | Phantom Load Web Design           |  |  | \$ 100.0             | \$ 55.9        | \$ 23.1       | \$ 79.1         |
|             |                                   |  |  |                      |                |               |                 |
|             | Automate OBF Payments             |  |  | \$ 250.0             | \$ 147.1       | \$ 60.9       | \$ 207.9        |
|             |                                   |  |  |                      |                |               |                 |
|             |                                   |  |  | \$ 650.0             | \$ 370.8       | \$ 153.3      | \$ 524.2        |

Q. Please describe each of these projects.

A. **Rate Verification Tool** - The Company's CIMS team will work in conjunction with the Customer Accounting and Rate Engineering departments to commence the development of an enhanced Rate Verification Tool to assist in the Company's monthly rates verification process. O&R currently has a manual monthly bill and rate verification process. The Company is automating this process to allow for the testing of larger samples in order to verify the accuracy of customer bills and to prepare for future rate

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1 designs that may be implemented as a result of developments in the Reforming the  
2 Energy Vision (“REV”) proceeding.

3 **Late Payment Charges (“LPCs”) for Prolonged Outages** - After Hurricane Irene and  
4 Superstorm Sandy, the Commission requested that utilities temporarily waive the  
5 imposition of late payment charges in the aftermath of major storm events (*see*, Order  
6 Granting Temporary Waiver and Suspension of Late Payment Charges, issued November  
7 2, 2012 in Case 12-M-0501). In order to efficiently address future major storm events and  
8 prolonged outages (*see*, Order Establishing Policies, issued November 18, 2013 in Case  
9 13-M-0061), the Company needs to develop an automated process, or processes to  
10 perform such tasks as: providing multiple credits of prorated basic service charges; the  
11 temporary waiver of LPCs; and the suspension of field collection activities and outbound  
12 collection phone calls. To date, the Company has performed these tasks manually,  
13 although they were done on a gross basis with little differentiation between customers  
14 and time periods. An automated process will allow the Company to perform these tasks  
15 more accurately, efficiently, and on a timelier basis. Automating these tasks will require  
16 code changes to CIMS.

17 **NY Retail Access** – This is a place holder to allow for the recovery of incremental costs,  
18 during 2015 and 2016, associated with the changes anticipated from the Commission’s  
19 current Retail Access proceedings (*i.e.*, Cases 12-M-0476, 98-M-1343, and 06-M-  
20 0667)(“Retail Access Proceedings”). The Company anticipates two significant changes  
21 to CIMS in order to provide Energy Services Companies (“ESCOS”)/Marketers with the  
22 ability to send individual bill messages to individual customers. This is a major change  
23 from the current process by which ESCOS/Marketers provide mass bill messages. In  
24 addition, the Company will need to develop identifiable codes and tables to transfer  
25 additional customer information to ESCOS/Marketers via electronic data interchange

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1 (e.g., low income status, Net Metering Identifiers, tax exempt status) that are ordered  
2 from the proceeding. This funding (i.e., \$200,000 in 2015 and \$100,000 in 2016) is  
3 designed to cover the cost of these two changes that the Company anticipates the  
4 Commission will require in the Retail Access Proceedings. The Company also would  
5 note, as it has stated in the Retail Access Proceedings, modifications that require  
6 accelerated switching of ESCOS/Marketers or off cycle switching will require additional  
7 funding, not included in the requested normalizing adjustments, so that the Company can  
8 make the necessary changes to CIMS.

9  
10 **CIMS Security Enhancements** – The CIMS team currently has an audit program that  
11 generates a report whenever an employee accesses his/her own O&R residential customer  
12 account. As a result of the KPMG Personal Identifiable Information (“PII”) review in  
13 2014, KMPG recommended that O&R should proactively program the billing system to  
14 recognize the relationship between the employee and his/her residential address in order  
15 to prevent the employee from accessing and editing his/her residential account. This  
16 change will require the development of secure tables to contain employee information, a  
17 portal within CIMS to identify employee accounts and logic to block individual users  
18 from accessing individual accounts. The tables and logic will allow for changing  
19 variables on an irregular basis.

20 **ROPES** – The Company is enhancing its existing Road Opening Permit System  
21 (“ROPES”) so as to allow municipalities to electronically forward short-term and long-  
22 term Department of Public Works Roadwork and Paving schedules to the Company.  
23 This will allow for closer coordination between the Company and municipalities, thereby  
24 allowing for the more efficient implementation of underground electric and gas main

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1 extensions and replacements and enhanced communications between the Company and  
2 municipalities. It will also improve our customers' experience and reduce the impact of  
3 our work on local traffic by reducing the time during which road surfaces are open for the  
4 completion of this work.

5 **Phantom Load Web Design** - Design, develop, test and implement a customer self-  
6 service tool to assist customers in lowering their energy bill by reducing "Phantom  
7 Loads" in their homes. "Phantom Loads" are defined as the hidden costs of maintaining  
8 standard household appliance and technologies such as DVRs, Cable Boxes, and video  
9 games. This will allow the customers to determine how many "phantom" appliances they  
10 have in their home, combine the estimated usage to their current electric rate, display how  
11 much these appliances are costing the customer, and provide recommendations to lower  
12 these costs. The goal is to assist customers in conserving energy that is unnecessarily  
13 consumed and help them reduce their energy bill. This project will require code changes  
14 to CIMS and changes to the ORU.COM website to provide this relevant information for  
15 customers.

16 **Automate On Bill Financing ("OBF") Payments** - The CIMS team needs to enhance  
17 the existing OBF functionality within CIMS relating to NYSERDA energy efficiency  
18 loans. The current process provides limited functionality and requires manual  
19 intervention in establishing loan accounts and tracking the associated loan data. Since the  
20 inception of the program loan activity has increased by a compound growth rate of 160%  
21 each year, and the automation of this process will benefit customers by streamlining the  
22 loan initiation process and providing real-time loan statistics. The enhancements also

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1 will eliminate manual processes required to maintain accurate loan data. This project  
2 requires core code changes within the CIMS billing functionality.

3 Q. Does that conclude your direct testimony?

4 A. Yes, it does.

5

ORANGE AND ROCKLAND UTILITIES, INC.  
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1 Q. Would the members of the Compensation and Benefits  
2 Panel ("Panel") please state their names and business  
3 addresses?

4 A. Hector J. Reyes, and my business address is 4 Irving  
5 Place, New York, New York 10003. John de la Bastide,  
6 and my business address is 4 Irving Place, New York,  
7 New York 10003. Roselyn Feinsod, and my business  
8 address is 199 Water Street, New York, New York 10038.  
9 Virginia Fischetti, and my business address is 45  
10 Glover Avenue, Norwalk, Connecticut 06850.

11 Q. Mr. Reyes, by whom are you employed and in what  
12 capacity?

13 A. I am employed by Consolidated Edison Company of New  
14 York, Inc. ("Con Edison") as Director of Benefits.

15 Q. How long have you been employed by Con Edison?

16 A. I have been employed by Con Edison for 38 years.

17 Q. Please briefly outline your educational and business  
18 experience.

19 A. I graduated from Fordham University with a Bachelor of  
20 Science degree in Accounting in 1976. In 1982, I  
21 earned a Master of Science degree in Taxation from  
22 Pace University. I joined Con Edison in 1976 as a



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1 Staff Accountant in Corporate Accounting. Between  
2 1979 and 1981, I was promoted to different supervisory  
3 positions in Corporate Accounting. In 1983, I was  
4 promoted to Assistant Manager, Accounting Research and  
5 Procedures. In 1988, I was promoted to the position  
6 of Manager, Retirement and Insurance Benefits, and in  
7 1989, I was promoted to the position of Manager of  
8 Employee Benefits. In September 1999, I was promoted  
9 to the position of Director of Benefits and  
10 Compensation. In July 2011, my title was changed to  
11 Director of Benefits.

12 Q. Please generally describe your current  
13 responsibilities.

14 A. My responsibilities as Director of Benefits include  
15 the development, implementation, communication, and  
16 administration of the Company's employee benefits  
17 programs.

18 Q. Do you belong to any professional societies or  
19 organizations?

20 A. Yes. I am a member of the Board of Directors of the  
21 Northeast Business Group on Health ("NEBGH"). NEBGH  
22 is a not-for-profit coalition of over 150 health plan

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1 sponsors and health-related organizations the mission  
2 of which is to find practical solutions to  
3 contemporary health care issues in the New York  
4 metropolitan area.

5 Q. Have you previously submitted testimony on behalf of  
6 the Company before the New York Public Service  
7 Commission ("Commission")?

8 A. Yes. I have submitted testimony or testified in the  
9 last electric rate case for Orange and Rockland  
10 Utilities, Inc. ("Orange and Rockland", "O&R" or the  
11 "Company") and have submitted testimony or testified  
12 in a number of Con Edison electric, gas, and steam  
13 rate cases as well.

14 Q. Mr. de la Bastide, by whom are you employed and in  
15 what capacity?

16 A. I am employed by Con Edison as the Director of  
17 Compensation.

18 Q. Please describe your educational background.

19 A. I graduated from Hofstra University in 1985 with a  
20 Bachelor of Business Administration in Accounting.

21 Q. Please describe your work experience.

22 A. I have been employed by Con Edison for 28 years.

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1 Between 1986 and 1996, I was promoted to various  
2 supervisory positions in Corporate Accounting. In  
3 1998, I was promoted to the position of Section  
4 Manager, Employee Benefits. In 2001, I was promoted  
5 to Department Manager, Financial Forecasting, in  
6 Corporate Accounting and have held various positions  
7 as Department Manager in Corporate Accounting and  
8 Electric Operations. I assumed the position of  
9 Department Manager, Benefits and Compensation, in  
10 March 2007. In June 2011, I was promoted to Director  
11 of Compensation.

12 Q. Please generally describe your current  
13 responsibilities.

14 A. My current responsibilities as Director of  
15 Compensation include administration of the  
16 compensation plans for non-officer management  
17 employees, officers of O&R, as well as members of the  
18 Con Edison's Board of Directors.

19 Q. Have you previously submitted testimony on behalf of  
20 the Company before the Commission?

21 A. Yes. I have submitted testimony or testified in the  
22 last electric rate case for Orange and Rockland and

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1 have submitted testimony or testified in the most  
2 recent Con Edison electric, gas, and steam rate cases.

3 Q. Ms. Feinsod, by whom are you employed and in what  
4 capacity?

5 A. I am a Senior Partner and East Region Practice Leader  
6 for Retirement for Aon Hewitt. I have worked with  
7 utilities such as Ameren Corporation, GPU, Inc., and  
8 PPL Corporation, in addition to O&R and Con Edison.

9 Q. What is Aon Hewitt?

10 A. Aon Hewitt is a global market leader in human  
11 resources consulting and outsourcing with 29,000  
12 employees serving more than 20,000 clients. More  
13 information on Aon Hewitt is available at  
14 aonhewitt.com.

15 Q. Please summarize your educational and professional  
16 background.

17 A. I am a graduate of the College of Insurance with a  
18 Bachelor of Science in Actuarial Science. Before  
19 joining Aon Hewitt, I was a Principal and a senior  
20 workforce strategy and retirement plan consultant to  
21 large global clients at Towers Watson, formerly Towers  
22 Perrin. At Aon Hewitt, I am the Retirement Regional

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1 Leader for the East Region and a consultant to clients  
2 on compensation, benefits, and retirement issues. I  
3 specialize in workforce and total rewards strategy,  
4 mergers and acquisitions, and all aspects of  
5 retirement valuation and administration consulting. I  
6 have over 20 years of experience in consulting, having  
7 spent eight years with Towers Perrin and ten years  
8 with PricewaterhouseCoopers LLP prior to joining Aon  
9 Hewitt.

10 Q. Do you belong to any professional societies or  
11 organizations?

12 A. I am a Fellow of the Society of Actuaries, and I have  
13 spoken at numerous professional conferences including  
14 World at Work, The Conference Board, the American Gas  
15 Association, and The Harvard School of Continuing  
16 Public Health.

17 Q. Have you previously submitted testimony on behalf of  
18 the Company before the Commission?

19 A. Yes. I testified in the most recent Con Edison  
20 electric, gas, and steam rate cases.

21 Q. Ms. Fischetti, by whom are you employed and in what  
22 capacity?

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1 A. I am a Partner and East Region Practice Leader for  
2 Executive Compensation for Aon Hewitt. I have worked  
3 with utilities such as Constellation Energy Group,  
4 Inc., Public Service Electric and Gas Company, NRG  
5 Energy Services, and Iberdrola USA, in addition to O&R  
6 and Con Edison.

7 Q. Please summarize your educational and professional  
8 background.

9 A. I am a graduate of Amherst College with a Bachelor of  
10 Arts degree in Economics. I also have a MBA, Finance  
11 and International Business, from New York University's  
12 Stern School of Business. Prior to joining Hewitt  
13 Associates (now Aon Hewitt) in 1997, I worked as a  
14 benefit and compensation consultant for Watson Wyatt  
15 (now Towers Watson) in New York. At Aon Hewitt, my  
16 work includes the benchmarking of total compensation,  
17 the design and implementation of compensation  
18 strategies and philosophies, pay structures, short-,  
19 mid-, and long-term variable pay programs, and  
20 severance and change-in-control benefits.

21 Q. Are you affiliated with any professional societies or  
22 organizations?

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1 A. Yes. I am a member of The Conference Board, a global,  
2 independent business membership and research  
3 association working in the public interest. In  
4 addition, I have spoken to Society for Human Resource  
5 Management audiences on the topic of compensation and  
6 have had a cover article appear in the World of Work  
7 Journal (4<sup>th</sup> quarter, 2005).

8 Q. Have you previously submitted testimony on behalf of  
9 the Company before the Commission?

10 A. Yes. I testified in the most recent Con Edison  
11 electric, gas, and steam rate cases.

12 **PURPOSE OF TESTIMONY**

13 Q. What is the purpose of the Panel's testimony in this  
14 proceeding?

15 A. The Panel's testimony demonstrates that the Company  
16 provides market-competitive benefits and compensation  
17 packages designed to attract and retain those  
18 employees the Company requires to provide customers  
19 with safe and reliable service. The Company continues  
20 to proactively manage long-range costs like those  
21 related to pensions and health care. For example, the  
22 Company projects that the recently negotiated changes

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1 to retirement benefits for employees who are members  
2 of Local 503 of the International Brotherhood of  
3 Electrical ("Local 503") are expected to reduce  
4 pension and Post-Employment Benefits other than  
5 Pensions ("OPEB") costs starting in 2015 by over \$2.1  
6 million per year (\$1.5 million Electric and \$0.6  
7 million Gas). In addition, replacing the Cash Balance  
8 defined benefit pension plan with a defined  
9 contribution pension plan for new Local 503 hires  
10 helps to better manage future pension costs and  
11 liabilities by significantly reducing the financial  
12 risk and volatility associated with funding a defined  
13 benefit pension plan. This direct testimony examines  
14 the overall level of employee "Benefits" and  
15 "Compensation" reflected in the revenue requirements  
16 of this filing and demonstrates that the Company's  
17 level of benefits and compensation in aggregate is  
18 market competitive and meets the Commission's  
19 standards for assessing the overall competitiveness  
20 and reasonableness of such expenditures. The costs of  
21 the Company's benefits and compensation plans  
22 constitute reasonable business expenses that should be



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1 recoverable in rates for the reasons discussed below.  
2 Benefits include retirement, active and retiree  
3 health, vacation, life insurance, and disability  
4 benefits. Compensation includes base salary, the  
5 variable component of management pay (also known as  
6 the "Annual Team Incentive Plan" or "ATIP"), and long-  
7 term equity grants. The Panel will address (1) a  
8 comprehensive review that the Company conducted, with  
9 the assistance of Aon Hewitt, of O&R's total benefits  
10 and compensation package ("Review") in 2014 for non-  
11 officer management employees; (2) officer and O&R  
12 Board of Directors ("O&R Board") compensation; (3) the  
13 Company's new three-year labor contract ("Labor  
14 Contract") with Local 503; and (4) employee benefits  
15 costs.

16 Q. What was the purpose of the Review?

17 A. The purpose of the Review was to assess the market  
18 competitiveness of the Company's total benefits and  
19 compensation package for non-officer management  
20 employees of O&R. The Panel describes below the  
21 Review process, methodology, and results.

22 Q. In conducting the Review, did the Company evaluate its

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1 benefits and compensation package as compared to those  
2 offered by other comparable companies?

3 A. Yes. Consistent with Commission policy and typical  
4 market practice, in assessing the overall  
5 competitiveness and reasonableness of O&R's benefits  
6 and compensation package, the Review compared the  
7 Company's package to those offered by a peer group of  
8 similarly situated companies.

9 Q. Were the peer companies limited to utility companies?

10 A. No, as recommended by the Commission, the Company  
11 evaluated total benefits and compensation relative to  
12 a blended peer group including both utility and non-  
13 utility, New York metropolitan general industry  
14 companies ("Blended Peer Group").

15 Q. What were the Review's overall findings with respect  
16 to the peer group analysis?

17 A. As explained below, the Review found that the  
18 Company's benefit programs and compensation for its  
19 non-officer management employees, as well as the  
20 combined benefits and compensation package value, are  
21 within a +/- ten percent range that is considered  
22 "competitive" with respect to the Blended Peer Group.

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1 In fact, the Company's benefits and compensation  
2 programs are below the median of the Blended Peer  
3 Group.

4 Q. Did the Company make changes to its benefits and  
5 compensation plans in response to the Review?

6 A. No. The Company had previously implemented significant  
7 benefit and compensation changes for non-officer  
8 management employees effective January 1, 2013. The  
9 changes at that time were made to better align the  
10 benefit programs and compensation with competitive  
11 peer group company practices, while also continuing to  
12 attract and retain the type of employees who are  
13 critical to the Company's ability to provide safe and  
14 reliable service to customers.

15 Q. Please describe briefly the modifications to which you  
16 refer.

17 A. Effective January 1, 2013, the Company made several  
18 changes to pensions and other retirement benefits.  
19 For management employees under age 50 on January 1,  
20 2013, who are covered by the Career Average Pay  
21 ("CAP") pension formula, two changes were made that  
22 affected pension benefits earned after January 1,

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1 2013:

- 2 • The early retirement age when employees can  
3 receive an unreduced pension increased from 55 to  
4 60; and
- 5 • The reduction in the retirement benefit for those  
6 employees who retire early (*i.e.*, between the  
7 ages of 55 and 60), increased from four percent  
8 to five percent for each full year of early  
9 retirement.

10 Q. Were there any changes to other retirement benefits?

11 A. Yes. The Company changed retiree health and retiree  
12 life insurance benefits for management employees  
13 retiring on or after January 1, 2013.

14 Q. Please describe these changes.

15 A. The Company changed the cost sharing for retiree  
16 health for employees covered under the Cash Balance  
17 pension formula so that these employees will pay the  
18 full cost of retiree health coverage if they elect  
19 coverage upon retiring. Effective January 1, 2014,  
20 the amount that O&R will provide toward the cost of  
21 future retiree health coverage in a given year for  
22 management employees covered under the CAP Formula is

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1 limited to the dollar amount contributed in the  
2 preceding year plus a specified increase for inflation  
3 based on the Consumer Price Index ("CPI"). Retiree  
4 Health Program costs for the year, above O&R's limited  
5 contribution are, fully borne by retirees.

6 Q. Please describe the changes made to retiree life  
7 insurance.

8 A. As of January 1, 2013, the current retiree life  
9 insurance benefit of \$25,000 will continue for  
10 employees age 50 or older when they retire. Employees  
11 under age 50 on January 1, 2013 will not be eligible  
12 for retiree life insurance when they retire.

13 Q. Did the Company implement any other changes effective  
14 January 1, 2013?

15 A. Yes, the Company introduced three new health care  
16 options and has implemented changes to the management  
17 sick pay and vacation policies. Each of the  
18 three health care options is designed to make  
19 employees more aware of health care costs. The  
20 Company is also sponsoring wellness programs to help  
21 employees better understand their health status and to  
22 encourage employees to adopt healthy behaviors, such

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1 as not smoking. In addition, new sick and vacation  
2 pay policies, designed to be consistent with market  
3 practices and described in detail below, were  
4 implemented effective January 1, 2013.

5 Q. Were there any modifications made that offset these  
6 cost reduction changes?

7 A. Yes. As part of the Company's effort to align  
8 benefits with its peers, the Company also made the  
9 following changes:

- 10 • The Company match to the Thrift Savings 401(k) Plan  
11 increased for management employees covered by the  
12 Cash Balance pension formula to align the value of  
13 retirement benefits for new hires with market  
14 competitive practices;
- 15 • The vacation allowance schedule was revised to  
16 reduce the maximum vacation time employees can earn  
17 over their career. Current employees with less  
18 than six weeks of vacation and new hires can earn a  
19 maximum vacation allowance of five weeks instead of  
20 six. The vacation policy was also revised to allow  
21 new employees to reach the maximum number of  
22 vacation days earlier in their career;

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- 1       • Employees are provided flexibility to designate
- 2       four corporate holidays as floating holidays; and
- 3       • The Company modified slightly the ATIP target award
- 4       opportunities for non-officer management employees
- 5       in the Band 3L level from 10 percent of base salary
- 6       to 12 percent of base salary, and for employees in
- 7       levels EP, SH, SL and SE from 4 percent of base
- 8       salary to 4.5 percent of base salary.

9   Q.   What was the cost impact of the changes made to the  
10       management employee benefits and compensation package?

11   A.   The aggregate cost impact of the changes made to the  
12       management benefits and compensation package is a  
13       reduction of \$9.3 million per year (\$6.6 million  
14       Electric and \$2.7 million Gas) mainly attributed to  
15       the retirement benefit changes impacting accounting  
16       costs for OPEB.

17   Q.   Since the implementation of the management benefit and  
18       compensation changes in January 1, 2013, has the  
19       Company conducted a subsequent review to determine  
20       whether its overall total benefits and compensation  
21       remains reasonable and competitive relative to  
22       similarly situated companies?

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1 A. Yes. In 2014, the Company conducted a Review  
2 comparing its benefit and compensation programs to the  
3 Blended Peer Group.

4 Q. Did the 2014 Review include the Supplemental  
5 Retirement Income Plan ("SRIP") benefit provided to  
6 Orange and Rockland management employees?

7 A. Yes. The SRIP provides management employees with a  
8 supplemental pension upon retirement if their pension  
9 benefit earned under the tax qualified Retirement Plan  
10 is limited by federal tax law. The SRIP formulas for  
11 active employees are the same as the pension formulas  
12 of the Retirement Plan but makes up for pension  
13 benefits that have been earned but could not be paid  
14 under the Retirement Plan due to Internal Revenue  
15 Service ("IRS") limits imposed on the accrual and  
16 payment of pension benefits under tax qualified  
17 pension plans.

18 Q. Does the rate request include recovery for the cost of  
19 the SRIP as part of the retirement expense?

20 A. Yes.

21 Q. Why is the Company seeking rate recovery for the cost  
22 of the SRIP as part of the retirement expense?



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1 A. The primary purpose of the SRIP is to provide those  
2 current employees participating in the Company's  
3 Retirement Plan with the benefits which would have  
4 been payable under the Retirement Plan but for the  
5 limitations imposed on qualified plans by Internal  
6 Revenue Code Sections 401(a)(17) and 415. The SRIP  
7 for current employees exists solely to pay the  
8 difference in pension benefits earned by employees  
9 under their respective pension formulas that cannot be  
10 paid under the qualified Retirement Plan due to these  
11 limits. The SRIP costs also include funding costs  
12 related to SRIP retirement benefits earned and still  
13 payable to former employees.

14 Q. Are the SRIP benefits consistent with the Blended Peer  
15 programs?

16 A. Yes. As part of the Review, the Company looked at the  
17 SRIP programs provided for current employees for the  
18 50 companies in the Blended Peer Group. 44 of the 50  
19 companies provide SRIP-type benefits. Providing SRIP  
20 benefits is consistent with the Blended Peer practices  
21 and serves to maintain the O&R retirement benefit at a  
22 competitive level with the Blended Peers. Please see

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the table below for a summary of the SRIP benefit prevalence for the Blended Peer Group. Like O&R, certain peers also include in their SRIP arrangement the various prior pension formulas that were used to determine the SRIP benefit earned by the peer company's former employees. We found that as a general rule, once SRIP benefits are earned, they are not modified. The focus of the Review and competitive features is for retirement benefits offered to new hires.

O&R: Summary of SRIP Type Benefits

50 Blended Peer companies - General Industry and Utility

| <u>Maintain a SRIP</u> | <u>General</u>  |                |              |
|------------------------|-----------------|----------------|--------------|
| <u>Type Benefit</u>    | <u>Industry</u> | <u>Utility</u> | <u>Total</u> |
| Yes                    | 21              | 23             | 44           |
| No                     | 4               | 2              | 6            |
| Total                  | 25              | 25             | 50           |

Q. What is the amount of SRIP expense included in the historic test year and forecast for the rate year?

A. The historic test year included \$2.0 million per year (\$1.4 million Electric and \$0.6 million Gas) and the

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1 forecast of SRIP expense is \$2.0 million per year  
2 (\$1.4 million Electric and \$0.6 million Gas).

3 Q. In conducting the Review did the Company evaluate its  
4 benefits and compensation package as compared to those  
5 offered by other comparable companies?

6 A. Yes. Consistent with Commission policy and typical  
7 market practice, in assessing the overall  
8 competitiveness and reasonableness of O&R's benefits  
9 and compensation package, the Review compared the  
10 Company's package to those offered by a peer group of  
11 similarly situated companies, *i.e.*, the Blended Peer  
12 Group.

13 Q. Does the rate request include compensation for members  
14 of the O&R Board?

15 A. Yes. One member of the three-person O&R Board, who is  
16 not an employee of either the Company or Con Edison,  
17 receives compensation. This non-Company/Con Edison  
18 O&R Board member receives an annual retainer of  
19 \$25,000, with an additional \$1,000 meeting fee for  
20 each Board meeting attended in excess of five  
21 meetings.

22 Q. Does the rate request include officers' compensation?

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1 A. The rate request reflects only certain discrete  
2 elements of compensation for officers.

3 Q. Please explain.

4 A. The Panel will describe elements of the Company's  
5 compensation program for the Company's officers,  
6 including base salary, annual variable pay awards, and  
7 long-term equity grants. Such compensation  
8 constitutes a reasonable and necessary business  
9 expense the Company must incur to meet its obligation  
10 to attract and retain qualified leaders to direct and  
11 oversee the safe and reliable operations of the  
12 Company.

13 Q. Why is the Company not seeking recovery of all  
14 elements of officer management compensation?

15 A. To limit the contested issues in this filing, the  
16 Company is electing not to seek recovery of the long-  
17 term equity grants and variable pay awards provided to  
18 the Company's officers. The Company may seek to  
19 recover all or parts of these elements of compensation  
20 in future proceedings.

21 Q. Please address the Labor Contract.

22 A. The Labor Contract constitutes a fair and equitable

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1 contract that includes benefits and compensation  
2 programs that will continue to attract and retain  
3 qualified employees and that will reflect the needs of  
4 all stakeholders – employees, customers, and  
5 regulators –and supports the long-term sustainability  
6 of the Company. As discussed in more detail below,  
7 the Labor Contract is cost-effective and competitive,  
8 and will result in long-term savings primarily  
9 associated with changes to retirement benefits for  
10 current and future employees who are members of Local  
11 503.

12 Q. Does the Panel address employee benefit expenses?

13 A. Yes, this direct testimony explains the forecast of  
14 employee benefit expenses based on historic costs and  
15 escalation of existing programs. This direct  
16 testimony also addresses program changes that the  
17 Company has implemented for management employees, as  
18 well as the changes resulting from the Labor Contract.  
19 Health costs shown in the exhibits are net of  
20 participant out-of-pocket payments such as co-payments  
21 and deductibles that are paid to providers for medical  
22 services. This direct testimony also reflects the

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1 Company's wellness efforts and plan design changes  
2 that are expected to mitigate future plan cost  
3 increases. The Company's employee benefit expenses  
4 net of capitalization are estimated to increase  
5 approximately 28 percent from the historic test year  
6 (*i.e.*, 12 months ended June 30, 2014) ("Historic Year")  
7 to the rate year (*i.e.*, 12 months ending October 31,  
8 2016) ("Rate Year") or 11 percent per year compounded  
9 annually.

10 Q. What other cost mitigation actions with respect to  
11 Post-Employment Benefits other than Pensions ("OPEBs")  
12 has the Company taken?

13 A. Recent actions to mitigate OPEB expenses include  
14 taking advantage of the tax savings the Patient  
15 Protection and Affordable Care Act ("PPACA") generated  
16 related to Medicare-eligible retiree's prescription  
17 drug benefits. The plan known as an Employer Group  
18 Waiver Plan ("EGWP") replaced the Medicare Part D  
19 Retiree Drug Subsidy ("RDS") the Company had received.  
20 As described below, the EGWP program offers  
21 significantly more subsidies and reimbursements than  
22 available under the RDS program. In addition,

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1 effective January 1, 2013, those management employees  
2 who participate under the Cash Balance Pension Plan  
3 formula are responsible for paying for the full cost  
4 of retiree health coverage.

5 Q. Has the Commission articulated criteria to determine  
6 whether the costs associated with a utility's benefits  
7 and compensation plans should be recoverable in rates?

8 A. Yes. In the Commission's rate order dated February  
9 21, 2014 in the most recent Con Edison rate cases  
10 (Case 13-E-0030, 13-G-0031, 13-S-0032) ("Con Edison  
11 Rate Cases"), the Commission indicated that a utility  
12 should demonstrate the overall competitiveness and  
13 reasonableness of its total benefits and compensation  
14 package by including a comparison with a peer group  
15 comprised of similarly situated companies, including  
16 both utilities and general industry. In its rate  
17 order dated June 26, 2014 in the United Water New  
18 York, Inc. (Case 13-W-0295), the Commission reaffirmed  
19 that to obtain recovery of variable pay, a company  
20 must demonstrate that the overall compensation,  
21 including the variable pay component, is reasonable  
22 relative to similarly situated companies.

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1 Q. Has the Commission addressed any other criteria with  
2 respect to evaluating recovery of costs associated  
3 with a utility's benefits and compensation package?

4 A. Yes. In its rate order in the Con Edison Rate Cases,  
5 the Commission noted with approval Con Edison's  
6 willingness to conduct its comparative  
7 compensation/benefits study to achieve at least a 50  
8 percent matching of positions in a blended peer group  
9 of utilities and New York metropolitan employers.

10 Q. Has the Company compared its total benefits and  
11 compensation package with those of a peer group  
12 comprised of similarly situated companies?

13 A. Yes. O&R retained Aon Hewitt to conduct a  
14 comprehensive review of its total benefits and  
15 compensation package, *i.e.*, the Review. Aon Hewitt  
16 was selected because it is an industry leader in this  
17 type of review and has the experience, survey data,  
18 and tools needed to analyze the competitiveness of  
19 various benefit and compensation plans.

20 Q. Did Aon Hewitt conduct the Review addressed in this  
21 testimony?

22 A. Yes, Aon Hewitt conducted the Review.



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1 **REVIEW METHODOLOGY**

2 Q. Please provide an overview of the general approach of  
3 the Review.

4 A. The Review compared O&R's non-officer management  
5 employee benefits and compensation package values to  
6 external benchmark data for the following components:

- 7 • Employee benefits (including pre- and post-  
8 retirement benefits and SRIP);  
9 • Base salary;  
10 • Variable pay; and  
11 • Long-term equity grants.

12 Q What is included in the employee benefits value  
13 analysis?

14 A. The employee benefits value analysis compared the  
15 value of design features (e.g., health plan co-  
16 payments, deductibles, and co-insurance) of the  
17 benefits programs at O&R to the value of design  
18 features of the benefits programs at the members of  
19 the Blended Peer Group.

20 Q. Please continue.

21 A. The benefit design value analysis also includes an  
22 assessment of the program features that are based on

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1 salary (e.g., pension benefit accrual formulas, thrift  
2 saving plan company match percentages, and the  
3 definition of covered pay). Then the annual design  
4 value (on a salary equivalent basis) at O&R is  
5 measured against the annual value of the peer  
6 companies benefit designs to compare how compensation  
7 based benefit programs effect the total value of the  
8 benefits packages included in the comparison. If, for  
9 example, an employee at Company A earns more pay than  
10 an employee at Company B in the same position, then  
11 the value of the thrift savings plan company match  
12 (i.e., five percent of pay) to the employee at Company  
13 A will be higher. The employee benefit analysis  
14 performed in this manner allows for a more accurate  
15 comparison of benefit packages.

16 Q. Please describe the process used to assess the benefit  
17 designs of the benefits programs of the Company and  
18 its peer companies.

19 A. The benchmarking of employee benefits design was done  
20 using Aon Hewitt's Benefit Index<sup>®</sup> ("Benefit Index").  
21 The Benefit Index is a premier tool for comparing the  
22 relative worth of one company's benefits programs to

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1       those offered by a group of other companies. It has  
2       been used by companies since the 1970's to make such  
3       assessments.

4   Q.   How were the benefit design competitiveness  
5       assessments made?

6   A.   Benefit Index results are reached using a very  
7       specific process. Actuarial techniques measure the  
8       total value a representative population of employees  
9       would derive from O&R's benefits program and the  
10      benefits programs of each of the peer companies. All  
11      retirement income, death, disability, health care, and  
12      paid time-off benefits offered to employees are  
13      included, such as vacation and paid holidays. This  
14      actuarial analysis reflects the benefits that each  
15      program would be expected to pay during a year or the  
16      present value of the benefits employees would be  
17      expected to earn during a year but receive in the  
18      future. The same employee population and assumptions  
19      are used when measuring the values for each of the  
20      programs. This standardization verifies that the  
21      differences are attributable to plan designs, not pay  
22      levels. The impact of pay level differences is

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1 assessed in the benefit design value analysis of the  
2 Review. Finally, the benefit design features of O&R's  
3 benefits program were compared to the average for the  
4 peer companies' programs to arrive at a relative  
5 benefit design result reported by the Benefit Index.

6 Q. What is a Benefit Index benefit design result?

7 A. A Benefit Index benefit design result of 100.0 would  
8 be assigned if O&R's benefits exactly equaled the  
9 average of the benefits package value offered by the  
10 peer companies. Generally, differences in the overall  
11 benefit package value are not considered significant  
12 or material until they exceed 10 percent (*i.e.*, less  
13 than 90.0 or greater than 110.0 as compared to O&R).  
14 A Benefit Index benefit design result within this  
15 range would be viewed as "competitive."

16 Q. Which benefits programs are included?

17 A. The benefits analyzed included the following programs  
18 to which an annualized value was attributed:

19 • **All Post-retirement Benefits:** Post-retirement  
20 benefits reviewed included pension, thrift saving  
21 (401(k) plan), retiree health, hospital, medical,  
22 vision care, prescription drug, and life insurance.

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1       • **All Pre-retirement Benefits:** Pre-retirement  
2       benefits reviewed included hospital, medical,  
3       dental, hearing, and vision, and sick, short- and  
4       long-term disability, and paid vacation and  
5       holidays.

6   Q.   Please describe the peer companies that were used in  
7       the Review to analyze the competitiveness and  
8       reasonableness of the Company's benefit plan designs  
9       and annual benefit and compensation package values.

10  A.   A Blended Peer Group of 50 companies was used for  
11       comparison purposes, including 25 utility peers and 25  
12       New York metropolitan general industries peers. The  
13       list of members of the peer group is provided in  
14       Exhibit \_\_\_\_ (AH C/BP - 1).

15       MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AH C/BP - 1)

16  Q.   Was the exhibit prepared by you or under your direct  
17       supervision?

18  A.   Yes.

19  Q.   Please describe the Blended Peer Group.

20  A.   The Blended Peer Group is made up of 25 utility peer  
21       companies and 25 New York metropolitan general  
22       industry companies for a total of 50 companies. The

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1 utility peers have similar operations to O&R and have  
2 employees with similar experience and skills in the  
3 utility industry as O&R. The New York Metropolitan  
4 General Industry peers include general industry  
5 companies with headquarters locations in the New York  
6 metropolitan area (*i.e.*, New York, New Jersey, and  
7 Connecticut), and that have a significant number of  
8 both salaried and hourly employees in the New York  
9 metropolitan area. These companies have similar  
10 operations to O&R in its non-utility-specific areas  
11 such as finance, information technology, human  
12 resources, and legal. Together this group of 50  
13 companies is representative of the labor market for  
14 non-officer, management employees at O&R. It also  
15 reflects a sample that has available data for both  
16 compensation and benefit benchmarking based on survey  
17 participation.

18 Q. Is the Panel sponsoring an exhibit in connection with  
19 the Benefit Index results used in this analysis?

20 A. Yes. Please see the exhibit entitled "BENEFIT INDEX  
21 RESULTS."

22 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AH C/BP - 2)

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1 Q. Was this exhibit prepared by you or under your direct  
2 supervision?

3 A. Yes.

4 Q. Please explain the information set forth in EXHIBIT  
5 \_\_\_\_ (AH C/BP - 2).

6 A. This exhibit summarizes the details of the results of  
7 the Benefit Index analysis of the current O&R benefit  
8 plan designs, including a comparison to the Blended  
9 Peer Group.

10 In aggregate, the O&R benefit plan has a Benefit Index  
11 design score of 98.2 when compared to the Blended Peer  
12 Group.

13 Q. How was the compensation competitiveness assessment  
14 made?

15 A. The compensation competitiveness assessment included a  
16 comparison of base salary, annual variable pay (at  
17 target), and long-term equity grants for O&R positions  
18 and for the Blended Peer Group positions. The  
19 annualized value of each pay component is included in  
20 the analysis (e.g., annual base salary).

21 Q. How did Aon Hewitt combine the Benefit Index results  
22 with the compensation benchmarking to develop the

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1 total benefits and compensation package value?

2 A. Aon Hewitt followed a standard methodology consistent  
3 with industry practice. First, Aon Hewitt determined  
4 which positions at O&R matched positions among the  
5 Blended Peer Group, based on a comparison of  
6 functional responsibilities, job duties, and  
7 organizational level for which data is available from  
8 the survey sources. Next, Aon Hewitt compared the  
9 benefit and compensation data for each of these  
10 positions at O&R to the benefit and compensation data  
11 for the same positions among the Blended Peer Group.  
12 Finally, Aon Hewitt aggregated these results to  
13 evaluate O&R's overall competitive position relative  
14 to the Blended Peer Group median.

15 Q. Why did Aon Hewitt compare O&R total benefits and  
16 compensation to the median, but compared the O&R  
17 benefit designs to the average for the Benefit Index?

18 A. Mean and average are both reasonable methods to make  
19 observations in a data analysis, and either may be  
20 used when doing a total benefits and compensation  
21 analysis. However, the use of median is an industry  
22 practice in total benefits and compensation studies



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1 because the median normalizes a data sample by placing  
2 equal emphasis on each observation, thereby mitigating  
3 the influence of extreme outlier values, if any. In  
4 benefit design reviews, the need to mitigate for  
5 extreme outliers is less important (program designs,  
6 not pay levels, are being examined). Therefore, it is  
7 a standard industry practice to use market average or  
8 market typical design when analyzing program design  
9 features.

10 Q. If the analysis were based on the average instead of  
11 the median in the total benefits and compensation  
12 study, would the result have been materially  
13 different?

14 A. No. The Blended Peer Group results are substantially  
15 similar using both market reference points. Using the  
16 median, O&R's total benefits and compensation was 6.6  
17 percent below the Blended Peer Group median (or 93.4  
18 percent of the median). Using the average, O&R total  
19 benefits and compensation was 7.5 percent below the  
20 Blended Peer Group average (or 92.5 percent of the  
21 average).

22 Q. What companies were used to assess the competitiveness

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1 of O&R's total benefits and compensation package  
2 value?

3 A. The Blended Peer Group was used in all of the  
4 analysis: the benefits design benchmarking and the  
5 total benefits and compensation positional analysis.

6 Q. What data sources were used for the Review?

7 A. Three data sources were used, all using the same  
8 Blended Peer Group: (1) the Aon Hewitt Benefit Index  
9 Database; (2) the Aon Hewitt Total Compensation  
10 Measurement Database; and (3) the Towers Watson  
11 Compensation Survey.

12 Q. Was the compensation survey data adjusted for  
13 geography?

14 A. Yes. It is a common industry practice to use national  
15 compensation data for analyzing management level  
16 roles. However, given O&R's metropolitan New York  
17 location, a location with a significantly higher than  
18 national cost of labor, a geographic adjustment was  
19 applied to the national data (*i.e.*, those utility  
20 members of the Blended Peer Group located outside the  
21 New York metropolitan area) to account for this cost  
22 of labor difference relative to the Blended Peer Group

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1 data used in the Review.

2 Q. How many non-officer management positions and  
3 employees were included in the total benefits and  
4 compensation analysis?

5 A. To provide a robust representation of the Company's  
6 non-officer management employee base Aon Hewitt  
7 compared approximately fifty-five percent of the O&R  
8 non-officer management employees (*i.e.*, nearly 260  
9 employees) across the Company's pay structure to the  
10 Blended Peer Group companies.

11 Q. Is fifty-five percent coverage sufficient to draw  
12 valid conclusions from the Review?

13 A. Yes. The positions included in the analysis covered  
14 several functional areas: Electric Operations, Gas  
15 Operations, Gas Engineering, Public Affairs, and  
16 Environmental Health & Safety, among others, and all  
17 of the non-officer management salary bands at O&R with  
18 significant numbers of non-officer management  
19 employees: 1L/1H, 2L/2H, 3L/3H, and 4L. The results  
20 of the analysis, therefore, are representative of  
21 O&R's pay positioning across the entire non-officer  
22 management employee population.

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1 Q. Why were some O&R non-officer management positions  
2 excluded from the Review?

3 A. In performing the positional analysis, benchmark jobs  
4 were identified for approximately 88 percent of O&R's  
5 non-officer management employees. The remaining 12  
6 percent are in positions at O&R that were not included  
7 in the compensation survey data sources. Of the 88  
8 percent "benchmark" jobs, there was sufficient Blended  
9 Peer Group data to provide analysis for 55 percent of  
10 O&R's non-officer management employees.

11 Q. Why were some of the "benchmark" jobs not included in  
12 the Review?

13 A. For some benchmark jobs, there was not sufficient data  
14 reported by the Blended Peer Group companies to the  
15 compensation survey sources to include the position in  
16 the Review. The United States Department of Justice  
17 safe harbor guidelines indicate the need for a minimum  
18 of five data points with no more than twenty percent  
19 of the sample from any single peer company. If fewer  
20 data points were available for a benchmark position,  
21 it was excluded from the Review.

22 Q. Is the Panel sponsoring an exhibit in connection with

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1 the positions included in the Review?

2 A. Yes. Please see the exhibit entitled "CENSUS".

3 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AH C/BP - 3)

4 Q. Was this exhibit prepared by you or under your direct  
5 supervision?

6 A. Yes.

7 Q. Please explain the information set forth in EXHIBIT  
8 \_\_\_\_ (AH C/BP - 3).

9 A. This exhibit lists all non-officer management  
10 positions at O&R, the survey benchmark job, if any,  
11 that "match" the O&R position, and whether the  
12 position was included in the Review. Positions were  
13 excluded for one of the following reasons:

- 14 • "Benchmark defined, but survey does not have  
15 sufficient data" indicates the O&R position is a  
16 benchmark position but there was not sufficient  
17 Blended Peer Group data to include the position; or  
18 • "Non-Benchmark Job" indicates the O&R position is  
19 not similar to any survey benchmark positions in  
20 terms of functional responsibilities, job duties,  
21 and/or organizational level.

22 Q. Is the Panel sponsoring an exhibit in connection with

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1 the competitive positioning of Total Benefits and  
2 Compensation of O&R positions benchmarked as part of  
3 the Review?

4 A. Yes. Please see the exhibit entitled "Total Benefits  
5 and Compensation Results."

6 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AH C/BP - 4)

7 Q. Was this exhibit prepared by you or under your direct  
8 supervision?

9 A. Yes.

10 Q. Please explain the information set forth in EXHIBIT  
11 \_\_\_\_ (AH C/BP - 4).

12 A. This exhibit identifies the O&R employee positions  
13 included in the comprehensive review as compared to  
14 the Blended Peer Group. This exhibit includes the  
15 following information:

- 16 • Band;
- 17 • O&R title, section, and department;
- 18 • Benchmark title;
- 19 • O&R total benefits and compensation;
- 20 • Market total benefits and compensation at the 50<sup>th</sup>
- 21 percentile (median) and average; and

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- 1           • Variance for each O&R position to market using the  
2           average and the median.

3   Q.   What did Aon Hewitt's analysis indicate when comparing  
4       O&R to the Blended Peer Group?

5   A.   In the aggregate, Aon Hewitt found that O&R's non-  
6       officer management total benefits and compensation  
7       package value to be "market competitive." O&R's total  
8       benefits and compensation was 6.6 percent below the  
9       Blended Peer Group median (or 93.4 percent of the  
10      median). Using the average, O&R total benefits and  
11      compensation was 7.5 percent below the Blended Peer  
12      Group average (or 92.5 percent of the average). This  
13      is low but considered to be within a market  
14      competitive range of plus or minus ten percent in  
15      aggregate.

16   Q.   Is the Panel sponsoring an exhibit in connection with  
17       the results of the Aon Hewitt analysis?

18   A.   Yes. Please see the exhibit entitled "SUMMARY OF  
19       RESULTS."

20       MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AH C/B - 5)

21   Q.   Was this exhibit prepared by you or under your direct  
22       supervision?

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1 A. Yes.

2 Q. Please explain the information set forth in EXHIBIT  
3 \_\_\_\_ (AH C/B - 5).

4 A. This exhibit identifies the aggregate results,  
5 relative to both the average and the median of the  
6 Review Aon Hewitt performed using the Blended Peer  
7 Group by each component of total benefits and  
8 compensation discussed above:

- 9       • Base Salary;
- 10       • Target Cash Compensation (sum of Base Salary and  
11       the variable component of management pay);
- 12       • Total Direct Compensation (sum of Target Cash  
13       Compensation and long-term equity grants);
- 14       • Total Benefit Value (estimated annual value of  
15       employee benefits); and
- 16       • Total Benefits and Compensation (sum of Total  
17       Direct Compensation and Total Benefit Value).

18 Q. Please provide a summary of the Blended Peer Group  
19 analysis findings with respect to the annual variable  
20 pay.

21 A. The O&R target annual ATIP award opportunities  
22 consistently lag the market at all Band levels.



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1 Q. Is the Panel sponsoring an exhibit in connection with  
2 the findings regarding annual ATIP award  
3 opportunities?

4 A. Yes. Please see the exhibit entitled "ANNUAL VARIABLE  
5 PERFORMANCE-BASED PAY COMPARISONS."

6 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AH C/B - 6)

7 Q. Was this exhibit prepared by you or under your direct  
8 supervision?

9 A. Yes.

10 Q. Please explain the information set forth in EXHIBIT  
11 \_\_\_\_ (AH C/B - 6).

12 A. This exhibit identifies the O&R Band and the annual  
13 ATIP target award opportunity for employees in each  
14 Band compared to the median and average target annual  
15 variable pay award opportunities for employees at the  
16 Blended Peer Group companies at the same salary  
17 levels.

18 Q. Please provide a summary of the Blended Peer Group  
19 total benefits and compensation analysis.

20 A. In aggregate, as discussed above, the O&R total  
21 benefits and compensation value for non-officer  
22 management employees is approximately seven percent

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1 below the Blended Peer Group median and average.

2 Q. Based on the findings of the Review, what changes has  
3 the Company made?

4 A. The Company plans no significant changes to its  
5 compensation and benefits program at this time.

6 Q. Please summarize your findings.

7 A. In summary, the results of the Review demonstrate that  
8 the costs of the total benefits program and  
9 compensation, including the variable component of non-  
10 officer management base pay, and SRIP, are appropriate  
11 business expenses incurred so that the Company can  
12 meet its obligation to provide safe and reliable  
13 utility service to its customers. Accordingly, the  
14 Company has included the costs of these programs in  
15 the gas and electric revenue requirements.

16 **NON-OFFICER COMPENSATION**

17 Q. Does the base compensation for O&R's non-officer  
18 management employees include both base salary and a  
19 variable pay component?

20 A. Yes.

21 Q. Is O&R unusual in its inclusion of a variable pay  
22 component as part of base compensation?

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1 A. No. Tying a portion of employees' base compensation  
2 to performance has become commonplace both in American  
3 business generally and for public utilities as well.

4 Q. Please continue.

5 A. The variable pay component of base compensation in the  
6 Company's plan is earned only if the Company reaches  
7 pre-set performance goals that are directly linked to  
8 specific measurable standards consistent with the  
9 Company's goal of providing safe and reliable service  
10 to customers. These performance goals encompass  
11 reliability, safety, customer-service performance  
12 indicators, and adjusted net income. The specific  
13 performance goals are tracked on a calendar year  
14 basis.

15 Q. Has the Commission addressed its standards for  
16 recovery of the variable component of management pay?

17 A. Yes, the Commission has addressed this topic in  
18 several recent O&R rate case related orders. In its  
19 *Order Denying Petitions for Rehearing and/or*  
20 *Clarification* issued on November 21, 2011, in Case 10-  
21 E-0362 (p. 6) the Commission stated:

22 The second point we wanted to emphasize is

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1           that it is not necessary to maintain an  
2           artificial distinction between compensation in  
3           the form of traditional pay and benefits and  
4           compensation that is incentive based. As we  
5           have stated previously, we recognize that  
6           variable compensation and incentive plans are  
7           common management tools aimed at encouraging  
8           performance improvements that can lead to more  
9           competitive operations. Consequently, if a  
10          utility can demonstrate that total  
11          compensation including incentive compensation  
12          for a class of employees is reasonable, with a  
13          comparable total compensation study of  
14          similarly situated companies being the  
15          preferred methodology, our concern about the  
16          relationship of incentive plan objectives to  
17          ratepayer interests is substantially  
18          diminished. As long as the plan does not  
19          promote employee behavior that would be  
20          contrary to ratepayer interests or Commission  
21          policies, the fact that it may contain  
22          financial, budgetary or other goals that  
23          benefit shareholders as well as ratepayers  
24          will not, by itself, be grounds for  
25          disallowing funding in rates, even if the  
26          relative benefits are unquantified.

27    Q.    Please describe the Company's overall compensation  
28           philosophy.

29    A.    The philosophy of the Company is to provide  
30           compensation that is competitive with the median  
31           levels of compensation provided by a peer group of  
32           similarly situated companies. This approach to  
33           setting compensation levels permits the Company to be  
34           reasonably competitive in the labor market and to be

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1       able to attract, and fairly compensate, employees  
2       important to the success of the Company. In targeting  
3       the median levels for compensation measured against a  
4       market competitive norm, the Company has taken a very  
5       conservative low-cost approach, an approach which  
6       benefits its customers.

7   Q.   Please describe the O&R ATIP.

8   A.   ATIP is the variable pay component of non-officer  
9       management compensation. The ATIP awards, which are  
10      reviewed and approved by the O&R Board, are based on  
11      the overall achievement of annual corporate and  
12      departmental goals. Awards under ATIP are based on  
13      actual performance relative to pre-specified goals.  
14      ATIP represents the portion of employees' annual base  
15      salary that is dependent upon the attainment of  
16      certain predetermined, measurable corporate and  
17      individual goals. ATIP must be earned each year. In  
18      linking a portion of annual salary to defined and  
19      measurable performance criteria, the Company's  
20      compensation philosophy strives to reward each  
21      employee's contribution to the overall operating,  
22      customer service performance, and financial strength

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1 of the Company. ATIP is available to all management  
2 employees and includes both team and individual  
3 components. The team portion of the award comprises  
4 60 percent of the total available award and the  
5 individual portion of the award comprises 40 percent.  
6 Each employee's potential individual award is based on  
7 the individual's contribution toward the overall  
8 corporate initiatives and achievement of goals, and on  
9 his or her position within the non-officer management  
10 salary bands of O&R. ATIP goals are established  
11 annually and include both operating and customer  
12 service and financial targets. The O&R Board approves  
13 the corporate goals, employee award targets, and the  
14 corporate award in the first quarter following the  
15 completion of the plan year.

16 Q. Please continue.

17 A. The ATIP goals for 2014 include Customer Service  
18 (weighted at 50 percent), Operating Budget (weighted  
19 at 25 percent), and Net Income (weighted at 25  
20 percent). The dominant factor for ATIP is now  
21 specific customer service goals. ATIP reflects the  
22 Company's focus on delivering to its customers safe

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1 and reliable utility service in a cost-effective  
2 manner. Fully 75 percent of ATIP goals are achieved  
3 through customer service and managing the Company's  
4 operating budget. This combination sends the proper  
5 signals so that employees focus on providing the  
6 highest levels of customer service while remaining  
7 focused on seeking cost savings and efficiencies.  
8 When Company employees are within or under budgets  
9 that are reflective of productivity and/or cost  
10 savings initiatives, customers receive the tangible  
11 benefit of lower costs for the provision of service in  
12 the long term.

13 Q. Please describe the Customer Service goals.

14 A. The Customer Service goal includes 12 distinct service  
15 targets, one of which is the completion of select  
16 major capital projects. Payout for the achievement of  
17 the Customer Service goal is based on the number of  
18 individual targets achieved, with no payout for the  
19 Customer Service Goals if less than seven of the 12  
20 targets are attained.

21 Q. Is the Panel sponsoring an exhibit listing the  
22 Customer Service Goals?

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1 A. Yes. Please see the exhibit entitled "2014 ATIP  
2 CUSTOMER SERVICE PERFORMANCE GOALS."

3 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (C/B - 1)

4 Q. Was this exhibit prepared by you or under your direct  
5 supervision?

6 A. Yes.

7 Q. Please explain the information set forth in EXHIBIT  
8 (C/B - 1).

9 A. This exhibit lists each of the twelve customer service  
10 goals, the unit of measure, and the 2014 targets.

11 Q. How do customers benefit from the attainment of  
12 Customer Service goals?

13 A. These goals are established to enhance particular  
14 areas of customer service, safety, and reliability, as  
15 well as employee development, environmental  
16 stewardship, and completion of system enhancements and  
17 capital projects. To the extent that such goals are  
18 achieved, customers benefit directly. The Company's  
19 concern for customer satisfaction and providing a high  
20 level of service and overall safety is demonstrated in  
21 linking ATIP compensation to particular goals. For  
22 example, service reliability is demonstrated in



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1 setting the Frequency of Outages goal and the  
2 Restoration Time goal. Managing calls answered,  
3 processing of customer service applications, and  
4 keeping appointments demonstrate concern for customer  
5 service and satisfaction. Other examples of direct  
6 customer benefits from the attainment of ATIP goals  
7 include: the Storm Scorecard goal which measures the  
8 Company's efficiency in managing storm situations and  
9 is aimed at quick restoration of customer utility  
10 service during storms; Employee Development, which  
11 will result in a capable, well-trained staff; the  
12 Safety Index, which not only is aimed at protecting  
13 the work force and the public but could lead to  
14 reduced insurance costs as accident incident rates are  
15 reduced; and the Environmental Index which is intended  
16 to motivate a rigorous focus on environmental  
17 compliance and continuous improvement of the Company's  
18 environmental stewardship.

19 Q. How do customers benefit from the attainment of the  
20 Operating Budget and Net Income goals?

21 A. Customers benefit both directly and indirectly when  
22 the Operating Budget and Net Income ATIP goals are

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1 achieved. Customers derive benefits from achieving  
2 the net income levels that attest to the Company's  
3 financial strength and stability. O&R competes for  
4 capital in a capital-intensive industry. A company  
5 that attains rigorous financial and operating budget  
6 goals will ultimately benefit its customers.

7 **COMPENSATION PROGRAM FOR OFFICERS**

8 Q. What are the elements of the Company's compensation  
9 program for its officers?

10 A. The Company's compensation program for its officers is  
11 comprised of three elements: base salary, a variable  
12 component, and long-term equity grants.

13 Q. Please describe the Company's officer compensation  
14 philosophy.

15 A. The Company's philosophy is the same for officers as  
16 it is for non-officer management employees -- to  
17 provide base salary, a variable component, and long-  
18 term equity grants that are competitive with the  
19 median levels of officer compensation provided by a  
20 peer group of comparable companies.

21 Q. Please describe how the Company establishes  
22 compensation levels for officers.

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1 A. The O&R Board establishes, reviews, and approves the  
2 Company's officer compensation program for two of the  
3 three officers. The O&R Board makes recommendations  
4 for the President of O&R's compensation to the  
5 Management Development and Compensation Committee of  
6 Consolidated Edison Inc.'s Board for approval. The  
7 annual variable component for all three Company  
8 officers is linked to the ATIP goals for Customer  
9 Service, Operating Budget, and Net Income. Con Edison  
10 Inc.'s industry peer group is used for purposes of  
11 providing benchmark information on officer  
12 compensation levels. This peer group is also used to  
13 measure relative total shareholder returns for vesting  
14 one half of officer's equity grants.

15 Q. Is the Company seeking to recover all three elements  
16 of officer compensation, *i.e.*, base salary, the  
17 variable component, and long-term equity grants, in  
18 the contemporaneous rate filings?

19 A. No. The Company has elected not to seek recovery of  
20 the variable component and equity grants provided to  
21 the Company's officers, even though the costs of these  
22 two elements of officer compensation are reasonable

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1 and necessary business expenses the Company must incur  
2 to attract and retain officers to manage its  
3 operations and provide safe and reliable service to  
4 its customers. The Company specifically reserves the  
5 right to seek recovery of these costs in future rate  
6 filings.

7 **LABOR CONTRACT**

8 Q. What portion of the Company's work force is unionized?

9 A. Approximately 56 percent of the Company's 1,100  
10 employees are members of Local 503. The total  
11 benefits and compensation for these workers are  
12 determined by collective bargaining.

13 Q. Has the Company recently concluded negotiation of the  
14 Labor Contract with Local 503?

15 A. Yes. The previous contract expired on June 1, 2014.  
16 On June 12, 2014, Local 503 ratified the Labor  
17 Contract.

18 Q. Please describe the principal changes negotiated in  
19 the Labor Contract.

20 A. The major changes negotiated in the Labor Contract  
21 relate to wages, health care coverage, and retirement  
22 benefits.

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1 Q. Please describe the wage increases included in the  
2 Labor Contract.

3 A. The following wage increases will be granted to each  
4 eligible employee who is on the active weekly payroll  
5 on the effective date of such increase.

- 6 • Effective June 1, 2014, a 2.25 percent general wage  
7 increase for all regular employees;
- 8 • Effective January 1, 2015, a 0.5 percent general  
9 wage increase for all regular employees;
- 10 • Effective June 1, 2015, a 2.25 percent general wage  
11 increase for all regular employees;
- 12 • Effective January 1, 2016, a 0.5 percent general  
13 wage increase for all regular employees;
- 14 • Effective June 1, 2017, a 2.25 percent general wage  
15 increase for all regular employees; and
- 16 • Effective January 1, 2017, a 0.50 percent general  
17 wage increase for all regular employees.

18 Q. Please describe the changes to the Local 503  
19 employees' health care coverage.

20 A. Beginning January 1, 2015, Local 503 employees will be  
21 offered new hospital, medical, and prescription drug

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1 coverage. These changes are designed to align health  
2 care benefits with market practices, moderate health  
3 care cost increases and to help employees become more  
4 conscious of health care costs. Employees will have a  
5 range of options, as discussed below, that are more  
6 consistent with other companies in the Blended Peer  
7 Group, to balance payroll contributions with out-of-  
8 pocket costs when employees use health care services.  
9 New wellness initiatives will be available to  
10 encourage employees and their families to live a  
11 healthy lifestyle and help manage health care costs.  
12 The new options are being offered in the fall 2014  
13 enrollment for coverage effective January 1, 2015.  
14 The new medical options will be very similar to those  
15 described above being offered to management employees.  
16 Q. Will the new medical plan options moderate future  
17 healthcare cost increases?  
18 A. Yes. Over the past four years Local 503 health care  
19 costs have increased at a compounded annual average  
20 rate of 13.7 percent. Cigna, the Company's hospital  
21 and medical carrier, forecasts that the plan design  
22 changes negotiated as part of the Labor Contract are

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1 expected to decrease the forecasted future health care  
2 cost trend to approximately eight percent annually.  
3 With the plan-design changes included in the new  
4 choices (*i.e.*, increases in co-payments, deductibles,  
5 and out-of-pocket limits) and wellness initiatives,  
6 the Company is seeking to elevate employee awareness  
7 of health care costs and the importance of staying  
8 healthy, which should contribute to slowing the  
9 increasing health care cost trend and lower future  
10 costs for our customers.

11 Q. Please discuss the changes in the amounts that Local  
12 503 employees contribute toward health care coverage.

13 A. Effective January 1, 2015, Local 503 employees'  
14 contributions toward hospital, medical, prescription  
15 drug, and dental coverage will increase from the  
16 current maximum of \$43 per week for individual  
17 coverage, \$83 for employee plus dependent coverage,  
18 and \$108 per week for family coverage to \$50 for  
19 individual coverage, \$93 for employee plus dependent  
20 coverage, and \$126 per week for family coverage. By  
21 the end of the Labor Contract (for calendar year  
22 2017), the maximum employee contributions will be \$58

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1 for individual coverage, \$105 for employee plus  
2 dependent coverage and \$150 per week for family  
3 coverage.

4 Q. Are there situations in which employees can contribute  
5 less?

6 A. Yes, Local 503 employees may contribute less for  
7 health care coverage depending on the coverage level  
8 they choose. The maximum rates stated above are for  
9 the co-pay Plan. This plan most closely resembles the  
10 current hospital, medical, and prescription drug  
11 coverage, which generally provides employees with the  
12 lowest out-of-pocket cost at the point of service,  
13 *i.e.*, when they incur a claim. This level of health  
14 care coverage also requires the highest level of  
15 employee payroll contributions per paycheck. While  
16 the other two options (Co-insurance Plan and High-  
17 Deductible Health Plan) will have lower employee  
18 payroll contributions per paycheck, these plans will  
19 also require the employee to pay a higher out-of-  
20 pocket cost at the point of service. These two  
21 options are designed to help employees become more  
22 aware of actual health care costs and incent the



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1 employees to use the cost-efficient services and  
2 providers made available under each health care  
3 option. For example, in a co-insurance type plan, an  
4 employee who goes to his/her primary care physician  
5 for an office visit will be required to pay (after  
6 meeting the deductible) ten percent of the cost of the  
7 office visit. Therefore, if the cost of an in-network  
8 primary care physician office visit is \$250 while the  
9 comparable out-of-network physician fee is \$400, the  
10 employee has a choice to pay \$23 for an in-network  
11 service or \$100 (the out of network co-insurance  
12 percent is 25 percent) for selecting an out-of-network  
13 provider. The same ten percent co-pay applies if an  
14 employee visits an in network "specialist." The plan  
15 that allows employees the greatest flexibility in  
16 managing their health care costs is the High-  
17 Deductible Health Plan with a Health Savings Account  
18 ("HSA"). To continue to moderate cost increases, the  
19 Labor Contract provides for various future plan design  
20 changes which increase the co-payments, deductibles,  
21 co-insurance percent, and annual out-of-pocket limits  
22 in 2017.

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1 Q. Are there other factors that may lower an employee's  
2 contributions?

3 A. Yes, as part of the Labor Contract, the Company  
4 included maximum rates for employee contributions  
5 under the above options which can be lower employee  
6 contributions depending on the plan an employee  
7 selects and the direction plan costs take in the  
8 future. To the extent that health care cost increase  
9 at a lower-than-expected rate, due to revised plan  
10 designs and employee utilization changes, employees  
11 will share in these savings by contributing amounts  
12 through payroll deductions that are less than the  
13 maximum rates set forth in the Labor Contract.  
14 Reducing the health care cost trend helps to mitigate  
15 future premium increases which lowers the Company's  
16 contribution toward health care coverage and results  
17 in lower costs for our customers.

18 Q. Please briefly describe the High-Deductible Health  
19 Plan with an HSA.

20 A. As was the case with the Open Access Plus - High-  
21 Deductible Health Plan with an HSA for management  
22 employees discussed earlier in this testimony, a High-

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1 Deductible Health Plan with an HSA available to Local  
2 503 will have the lowest employee payroll  
3 contributions per paycheck but higher out-of-pocket  
4 costs when employees receive medical care and  
5 services. Generally, healthy employees who actively  
6 manage their health care expenses will benefit from  
7 lower employee payroll contributions. In addition, a  
8 High-Deductible Health Plan provides employees with  
9 some tax savings with an HSA.

10 Q. What are the annual deductibles, out-of-pocket limits,  
11 and co-insurance levels for the High-Deductible Health  
12 Plan?

13 A. The High-Deductible Health Plan will cover hospital,  
14 medical, and prescription drug charges all subject to  
15 the following deductibles, out-of-pocket limits, and  
16 co-insurance. Employees who elect this coverage will  
17 be required to pay all hospital, medical, and  
18 prescription drug charges, except for in-network  
19 preventive care, up to \$1,300 for individuals or  
20 \$2,600 for family in network coverage. Once the  
21 deductible is met, the plan will pay 85 percent  
22 (decreasing to 80 percent in 2017) of additional

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1 healthcare costs, and the employees will be  
2 responsible for the remaining 15 percent (increasing  
3 to 20 in 2017) of the costs. The annual out-of-pocket  
4 limit for in network services, for an individual is  
5 \$2,650 or \$5,600 for family coverage. Once the  
6 employee reaches the out-of-pocket limit the plan  
7 covers additional health care costs at 100 percent.  
8 If an employee chooses to use out-of-network providers  
9 the deductible and out-of-pocket limits increase and  
10 the co-insurance (*i.e.*, the portion employees pay)  
11 increases to 45 percent. The out-of-network deductible  
12 is increased to \$2,000 for individuals or \$4,000 for  
13 family coverage, and the annual out-of-pocket limit  
14 for an individual is \$4,850 or \$9,750 for family  
15 coverage.

16 Q. What are the advantages of an HSA?

17 A. As noted previously, employees may elect to pay for  
18 increased out-of-pocket medical expenses under the  
19 High Deductible Health Plan by contributing pre-tax  
20 dollars to an HSA. One of the advantages of an HSA is  
21 that the unused balance rolls over from year to year.  
22 Therefore, employees will have a choice when they

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1 incur health care expenses: pay the expense out-of-  
2 pocket (to let the money in their HSA grow tax-free)  
3 or use their HSA to use pre-tax dollars to pay for  
4 some or all of their eligible expenses.

5 Q. Will the Company contribute to employees' HSAs?

6 A. Yes, to encourage employees to enroll in this new plan  
7 the Company will contribute \$750 annually for  
8 individual coverage, or \$1,500 for family coverage, to  
9 the employee's HSA. In addition, employees can  
10 contribute on a pre-tax basis in 2015 an additional  
11 \$2,600 for individual coverage or \$5,150 for family  
12 coverage. Total (Company and employee) pre-tax  
13 contributions will be subject to Internal Revenue Code  
14 limits each year.

15 Q. What retirement benefits were changed as part of the  
16 Labor Contract?

17 A. The Labor Contract provides for a several changes  
18 affecting both pension and retiree health care  
19 benefits.

20 Q. Please describe the changes to pension benefits.

21 A. Local 503 employees hired on or after June 1, 2014  
22 will be covered under a new defined contribution

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1 pension formula instead of the cash balance pension  
2 formula. In addition, Local 503 employees who are  
3 currently covered under a cash balance pension formula  
4 will be offered an opportunity to change their pension  
5 benefit from the cash balance pension formula to the  
6 defined contribution pension formula.

7 Q. Please describe the new defined contribution pension  
8 formula.

9 A. The new defined contribution pension formula provides  
10 employees with a pension benefit based on compensation  
11 credits that are transferred to the employee's Thrift  
12 Savings 401(k) Plan account each quarter. The  
13 crediting rates for compensation credits are the same  
14 as the Cash Balance compensation crediting rates which  
15 are based on the employee's age and years of service  
16 and can range from a minimum of four percent to a  
17 maximum of seven percent as shown in the following  
18 table:

19  
20  
21  
22

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| Points<br>(Age Plus Service) | Percent of<br>Compensation | Plus | Percent of<br>Compensation that<br>exceeds Social<br>Security Wage Base |
|------------------------------|----------------------------|------|---|
| Under 35                     | 4.00%                      |      | 4.00%   |
| 35 - 49                      | 5.00%                      |      | 4.00%   |
| 50 - 64                      | 6.00%                      |      | 4.00%   |
| Over 64                      | 7.00%                      |      | 4.00%   |

1

2

3

4

5

For example, the quarterly compensation crediting rate for an employee who is age 25 with five years of service would be one percent (1/4 of the annual four percent rate).

6

Q. Does the change to the defined contribution pension formula reduce costs?

7

8

A. Yes. The new defined contribution pension formula is

9

expected to cost less than the Cash Balance pension

10

formula. Although the compensation crediting rates are

11

the same under both plans, the Cash Balance pension

12

formula provides for automatic interest credits each

13

quarter ranging from a minimum of three percent to a

14

maximum of nine percent depending on the 30-year U.S.

15

Treasury's rates in effect for the interest crediting

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1 period. Interest credits are not included in the new  
2 defined contribution formula. Instead, employees are  
3 responsible for directing the investments of the  
4 Company compensation credits transferred to their  
5 Thrift Savings 401(k) Plan account in the same manner  
6 they direct the investments in their Thrift Savings  
7 401(k) Plan account balance. The return employees  
8 earn on their account balance will depend on the  
9 performance of the investment option(s) selected. As  
10 a result, employees assume the risks and costs  
11 associated with long-term investing instead of the  
12 Company. Initially, the Company will see modest  
13 short-term savings that increase over time as the  
14 Company hires new employees. Depending on the number  
15 of new hires, Buck Consultants, the Company's actuary,  
16 estimates a steady increase in the annual reduction in  
17 pension expense attributed to Local 503 new hires from  
18 slightly under \$0.1 million (\$56,000 Electric and  
19 \$23,000 Gas) in 2015 to about \$1.2 million (\$839,000  
20 Electric and \$347,000 Gas) by 2024.

21 Q. Does the Labor Contract provide for other changes to  
22 pension benefits?



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1 A. Yes. Effective January 1, 2015, the Labor Contract  
2 provides changes to the early retirement pension  
3 provisions for employees who are covered by the CAP  
4 formula and imposes limits the pension service credit  
5 employees on a leave of absence and receiving long-  
6 term disability ("LTD") benefits may earn under the  
7 Retirement Plan. Effective January 1, 2015, the early  
8 retirement reduction factor increases from four  
9 percent to five percent per year for employees who  
10 retire after January 1, 2015, are between the ages of  
11 55 and 60, have less than 85 points (service plus  
12 age), and begin their pension distribution before age  
13 60. This change is applicable only to the pension  
14 benefits earned by an employee on or after January 1,  
15 2015. In accordance with federal law, pension  
16 benefits earned before January 1, 2015 will be subject  
17 to the early retirement pension provisions in effect  
18 before the change is made. Currently, employees  
19 receiving LTD benefits continue to earn service credit  
20 for vesting or for credited service under the  
21 Retirement Plan for the duration of their LTD benefit.  
22 For union employees who become eligible for LTD after

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1 January 1, 2015, the maximum pension credit they may  
2 earn while receiving LTD benefits is limited to 24  
3 months. If the employee is approved for Social  
4 Security disability benefits, the pension service  
5 credit period is extended to a maximum of 36 months.

6 Q. Do the changes to the Retirement Plan provisions for  
7 early retirement benefits and pension service credit  
8 employees on a leave of absence and receiving LTD  
9 benefits may earn, reduce costs?

10 A. Yes. The changes to the provisions for early  
11 retirement and pension service credit for employees  
12 receiving LTD are expected to reduce future pension  
13 expense by \$180,000 per year (\$127,000 Electric and  
14 \$53,000 Gas) starting in 2015.

15 Q. Does the Labor Contract change any other pension  
16 provisions of the Retirement Plan?

17 A. Yes. The Labor Contract provides for two more changes  
18 to employees covered under the CAP formula. The  
19 monthly pension supplement for employees who retire  
20 between the ages of 60 and 62 on or after January 1,  
21 2017 increases from \$900 to \$1,050. The pension  
22 supplement is only available to employees who retire

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1 at age 60 but before age 62 and continues through the  
2 month in which the retiree attains age 62. In  
3 addition, the "pivot year" changes from January 1,  
4 2009 to January 1, 2012 for employees who retire on or  
5 after January 1, 2016. Pivot year changes are a common  
6 practice under the CAP formula. The pivot year  
7 element of the CAP formula provides a snapshot in time  
8 that determines both the salary and qualifying years  
9 of service for calculating the various components of  
10 the pension plan. Specifically, the CAP formula is  
11 comprised of three parts: a prior service accrual  
12 equal to 1.5 percent of the salary rate as of January  
13 1 of the pivot year multiplied by the years of service  
14 from the pension plan entry date to the respective  
15 pivot year, and a future service accrual which is  
16 equal to two percent of base earnings accumulated from  
17 the pivot year date to the date of retirement. The  
18 formula also provides for an additional future service  
19 accrual equal to two times the annual salary rate in  
20 effect upon retirement multiplied by two percent. The  
21 total pension level is simply the sum of these parts.  
22 Unlike final average salary formulas which

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1 automatically update earnings, usually based on an  
2 average of earnings in the last several years of  
3 employment, the CAP formula does not have an automatic  
4 method to update earnings. Instead, the pivot year  
5 updates serve as the method to update earnings similar  
6 to the way final average salary formula earnings are  
7 updated. The replacement income attributed to a  
8 pension benefit significantly diminishes if the  
9 underlying earnings component of the formula is not  
10 periodically updated.

11 Q. What is the pension cost impact of changing the  
12 pension supplement and pivot year?

13 A. The pension supplement change increases pension costs  
14 by \$15,000 per year (\$11,000 Electric and \$4,000 Gas)  
15 and updating the pivot year results in additional  
16 pension costs of \$184,000 (\$130,000 Electric and  
17 \$54,000 Gas).

18 Q. Will the Company make similar pension changes with  
19 respect to changes to the pivot year and pension  
20 supplement for management employees?

21 A. Yes. The Company traditionally has extended these  
22 types of negotiated pension changes after the Labor

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1 Contract is ratified. As previously stated, the pivot  
2 year update serves as the method to update earnings  
3 similar to the way final average salary formula  
4 earnings are updated. The replacement income  
5 attributed to a pension benefit significantly  
6 diminishes if the underlying earnings component of the  
7 formula is not periodically updated. The Company  
8 expects that the additional annual pension costs  
9 attributed to the pivot year update and pension  
10 supplement change will be \$512,000 (\$362,000 Electric  
11 and \$150,000 Gas). Once approved by the Board, the  
12 Company will alert Staff and the parties and will  
13 provide updated annual pension costs.

14 Q. Please describe the retiree health benefit changes for  
15 Local 503 employees under the new Labor Contract.

16 A. Currently, Local 503 employees retiring on or after  
17 age 55 with at least ten years of service may elect to  
18 be covered under the O&R retiree health program.  
19 Under the new Labor Contract, the eligibility  
20 requirement for election of coverage under the O&R  
21 retiree health program, for employees retiring on or  
22 after January 1, 2015, increases from ten years of

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1 service to 20 years. This increase in the eligibility  
2 requirement is expected to reduce OPEB expense by \$1.0  
3 million per year (\$0.7 million Electric and \$0.3  
4 million Gas).

5 Q. Did the Labor Contract provide for any cost sharing  
6 changes for retiree health benefits?

7 A. Yes. The Labor Contract provides for changes to the  
8 amount retirees contribute toward their retiree health  
9 program costs. Currently, the amount contributed by  
10 Local 503 employees who retire before age 65 and elect  
11 to participate in the retiree health program is fixed  
12 at the same amount they were contributing as an active  
13 employee on the date they retire. That amount remains  
14 fixed until the retiree reaches age 65 when no further  
15 contributions are required from the retiree. Under the  
16 Labor Contract, all Local 503 employees retiring on or  
17 after January 1, 2015 who are under age 65 will be  
18 required to make a contribution toward the retiree  
19 health program costs based on the contribution rates  
20 set forth in the Labor Contract. The Labor Contract  
21 provides for different contribution rates based on the  
22 coverage category of the enrolled retiree which are

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1 scheduled to increase over the life of the contract.  
2 Upon reaching age 65, retirees who continue to  
3 participate in the retiree health program will be  
4 required to make a contribution toward the retiree  
5 health program costs. The Labor Contract also  
6 provides for different contribution rates based on the  
7 coverage category of the enrolled retiree which are  
8 scheduled to increase over the life of the Labor  
9 Contract. Employees retiring on or after January 1,  
10 2015, who are age 65 or older, will be required to  
11 make a contribution toward retiree health premium  
12 costs. The contribution rates under the Labor  
13 Contract for retirees age 65 or older also apply to  
14 employees retiring on or after January 1, 2015 who are  
15 age 65 or older.

16 Q. Did the Labor Contract provide for any other cost  
17 sharing changes to retiree health benefits?

18 A. Yes. The Labor Contract also provides for reducing  
19 the Company subsidy for Retiree Health for union  
20 employees hired on or after January 1, 2015. Union  
21 employees hired on or after January 1, 2015 or their  
22 surviving spouse will be required to pay 50 percent of

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1 the premium cost if they decide to enroll in the  
2 Company's program upon retiring. In addition, the  
3 Labor Contract provides for plan design changes in  
4 deductibles, co-payments, and out-of-pocket limits  
5 commencing January 1, 2015 as well as additional  
6 changes to some of the plan designs during the term of  
7 the Labor Contract which are expected to mitigate  
8 future cost increases.

9 Q. What is the impact of the changes to the retiree  
10 health program cost sharing provisions?

11 A. The changes to the retiree health program contribution  
12 and cost sharing provisions are expected to reduce  
13 OPEB expense by over \$1.1 million per year (\$800,000  
14 Electric and \$300,000 Gas).

15 Q. Does the Labor Contract change any other provisions of  
16 the Retiree Health Program?

17 A. Yes. For union employees who retire on or after  
18 January 1, 2017 and enroll in Retiree Health, the  
19 Contract provides for an increase in the Company  
20 reimbursement for Medicare Part B from \$45 to \$50 per  
21 month. Similar to the pension improvements negotiated  
22 for union employees, the Company intends to increase



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1 the Medicare Part B reimbursement by \$5 per month for  
2 management employees retiring on or after January 1,  
3 2017. This change slightly increases the OPEB annual  
4 expense by \$28,000 (\$20,000 Electric and \$8,000 Gas).  
5 Once approved by the Board, the Company will alert  
6 Staff and the parties and will provide updated annual  
7 OPEB annual costs.

8 **EMPLOYEE EXPENSES**

9 Q. Did the Accounting Panel prepare the exhibit entitled  
10 "ORANGE AND ROCKLAND UTILITIES, INC., Electric  
11 Operating Expenses, Employee & Other Insurance Costs"?

12 A. Yes.

13 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (AP-E4 SCHEDULE  
14 4)Electric; (AP-G4 SCHEDULE 4)Gas

15 Q. What does this exhibit show?

16 A. The exhibit is a summary of the Company's forecast of  
17 employee benefit expenses for the Rate Year, based on  
18 costs incurred in the Historic Year. The exhibit  
19 shows costs for health insurance costs net of employee  
20 payroll contributions, life insurance, other employee  
21 benefits, property insurance, Workers Compensation,  
22 Injuries & Damages, and Capitalized & Recovered

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1 Benefit Costs. The benefit expenses include the  
2 changes discussed above for the Rate Year.

3 Q. Please describe how employee benefit costs are  
4 escalated.

5 A. Historic Year costs are escalated using trend factors  
6 and premium rates provided by the various insurance  
7 carriers(*i.e.*, Cigna for hospital/medical costs,  
8 CVS/Caremark for prescription drug costs, MetLife for  
9 dental costs, and the various Health Management  
10 Organizations ("HMOs") for the Company's HMO  
11 offerings) to estimate the 2015 and 2016 health care  
12 costs.

13 Q. Does the employee benefit expenses projection include  
14 any program changes?

15 A. Yes. The health care costs reflect the new  
16 hospital/medical and prescription drug plan designs  
17 resulting from the Labor Contract for Local 503  
18 employees, as discussed above.

19 **HEALTH INSURANCE COSTS**

20 Q. Please explain the increase for health insurance shown  
21 on this exhibit.

22 A. The exhibit shows the cost increases as follows: \$2.1

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1 million for health insurance less employee payroll  
2 contributions. Projections for 2015 and 2016 were  
3 developed using the Company's claim history and  
4 projections of premium cost changes provided by the  
5 Company's various health care vendors described above.  
6 The electric allocation factor of 55.9 percent, was  
7 applied to total projected health care costs and long-  
8 term disability costs to arrive at the Electric Rate  
9 Year forecast and the Gas allocation factor of 23.1  
10 percent to arrive at the Gas Rate Year forecast.

11 Q. Please discuss the Company's proposed escalators for  
12 health care expenses.

13 A. O&R recommends using the plan-specific escalators  
14 developed by the health care plan providers, rather  
15 than the GDP deflator. For example, Cigna has  
16 analyzed the Company's hospital, medical, vision care  
17 experience, and participant demographics against its  
18 book of business and projects that expenses will  
19 increase by seven percent for the management plans and  
20 nine percent for the Local 503 plan. For prescription  
21 drug costs, the Company worked with CVS/Caremark and  
22 developed an estimated increase of 4.5 percent based

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1 on claims experience, and MetLife estimates that  
2 dental costs will increase by seven percent. These  
3 escalation factors provide a more accurate indicator  
4 of future increases to the Company's health care  
5 costs, that have been historically well in excess of  
6 the GDP but in line with health care inflation trends  
7 found in the Northeast section of the country.

8 Q. Is the Company proposing a change with respect to the  
9 proper escalation for health care costs?

10 A. Yes. Use of the GDP deflator is not the appropriate  
11 factor to measure the increase to health care costs.  
12 In reviewing and analyzing the disparity between  
13 increases in the GDP deflator and the Company's actual  
14 health care costs, it has become apparent that such  
15 disparity is being driven by fundamentally different  
16 forces. Increases in the GDP deflator are being  
17 driven largely by inflation-related increases in the  
18 unit costs of various products. In contrast,  
19 increases in health care costs are being driven by  
20 increased utilization of medical procedures and high  
21 cost specialty prescription drugs which are very  
22 expensive, as well as the availability of new high

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1 cost medical procedures, treatments, and devices. For  
2 example, a large portion of the increased spending for  
3 prescription drugs is attributed to an increase in  
4 utilization for high cost specialty drugs (such as  
5 XYREM which is used for the treatment of sleep  
6 disorders or GAMMAGARD LIQUID which is used for the  
7 treatment of neuromuscular disease). In 2013,  
8 specialty drugs accounted for eight percent of the  
9 drug costs and for the first seven months of 2014, the  
10 use of specialty drugs has grown by 67 percent which  
11 now account for 21 percent of total drug costs. The  
12 growth in use of specialty drugs is not isolated to  
13 the Company's drug plan and is expected to increase in  
14 the future. In its ninth annual Health Research  
15 Institute ("HRI") Medical Cost Trend report (June  
16 2014), PricewaterhouseCooper's estimates that U.S.  
17 specialty drug spending will quadruple by 2020.  
18 Increases of this nature and of this magnitude are  
19 definitely not captured by using GDP. Given this  
20 fundamental dichotomy, use of the GDP deflator alone  
21 fails to recognize the primary reason these costs are  
22 escalating and is therefore simply not the proper

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1 methodology to measure the increase in health care  
2 costs. Use of the GDP deflator will serve to  
3 arbitrarily and improperly understate the Company's  
4 health care costs for the Rate Year.  
5 Therefore, to develop a more accurate estimate of the  
6 increase in health care costs, the Commission needs to  
7 adjust historic year expenses by recognizing other  
8 factors such as changes in utilization of services and  
9 procedures and employee demographics, as well as  
10 volume and mix of health care services which is a  
11 similar approach taken by actuaries who determine the  
12 premium rates for policies purchased from the  
13 Company's insurance providers. For example, based on  
14 the wellness, age, and past experience of employee and  
15 dependent population, Cigna estimates that the  
16 Company's health care costs will continue to increase  
17 significantly as the age of the covered population  
18 grows even though the Company has made significant  
19 plan changes to mitigate future cost increases. For  
20 example, Cigna reports that the average cost increase  
21 attributed to the male population over age 50 for the  
22 Local 503 group saw an increase in costs of about 15

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1 percent in the current period or \$550,000 and that the  
2 aging population has added more than one percent to  
3 plan costs. In addition, because of the small number  
4 of insured lives in the plan, Cigna believes that  
5 large catastrophic claims will result in plan cost  
6 increases greater than general inflation. The  
7 Company's claim history for the historical period has  
8 shown that catastrophic type claims accounted for  
9 approximately 20 percent of plan costs incurred by  
10 four claimants. To guard against absorbing cost of  
11 this risk, Cigna not only determines a premium rate  
12 that is based on the Company's claims history but also  
13 includes a risk charge in the premiums the Company  
14 pays. Furthermore, the Local 503 plan premiums paid  
15 to Cigna are subject to a State premium tax which is  
16 equal to two percent. Therefore, escalating costs by  
17 GDP do not even cover the premium tax cost.

18 Q. Has the Company experienced actual health care costs  
19 increases above general inflation?

20 A. Yes. The Company has experienced actual health care  
21 cost premium increases averaging 13 percent annually  
22 over the last three calendar years, which have been

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1 far greater than GDP increases of under two percent  
2 over the same period.

3 Q. Are there other factors that impact the future cost of  
4 providing health care?

5 A. Yes. Legislative and regulatory changes have  
6 impacted, and will continue to impact the cost of  
7 providing health care.

8 Q. Does the Company's projection for health care costs  
9 include changes to the health plans as a result of the  
10 PPACA?

11 A. Yes. The financial impact of the PPACA to the  
12 Company's health care costs assumes that there will be  
13 no changes to this legislation during the Rate Year.  
14 The Company has already absorbed additional costs in  
15 connection with this legislation, such as extending  
16 health care coverage to all dependent children up to  
17 age 26. Prior to the change in law, coverage for a  
18 dependent child ended when the child reached age 23.  
19 The additional costs of extending health care to  
20 dependent children to age 26 beyond the previous plan  
21 limits have grown to about \$60,000 per year. In the  
22 area of preventive care, also due to the PPACA, the



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1 Company is absorbing the premium costs for providing  
2 additional preventive health services at no cost to  
3 employees or dependents, which previously required  
4 some level of cost sharing by employees. For 2015,  
5 health care plans must place a limit on participants'  
6 annual out-of-pocket costs and include office visit  
7 and emergency room co-payments toward their annual  
8 out-of-pocket limit. This change will increase plan  
9 costs as office visit and emergency room co-payments  
10 are currently not credited to participants' out-of-  
11 pocket limits. As a result, employees will reach  
12 their out-of-pocket maximums more quickly and the plan  
13 is required to pay all eligible expenses above the  
14 annual out-of-pocket maximum, which serves to increase  
15 the costs paid by the Company. PPACA taxes and other  
16 fees that did not exist prior to 2013 have added an  
17 additional \$400,000 annually to the cost of the health  
18 care plans.

19 Q. To summarize, what is the impact on health care  
20 expenses of using the GDP deflator for projecting  
21 health care expenses instead of using a health care  
22 projection rate which factors in the different health

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1 care cost drivers?

2 A. Using the GDP deflator to project health care costs  
3 instead of a projection rate that factors in the cost  
4 drivers described above results in a significant  
5 understatement of health care expenses that should be  
6 recovered as a reasonable business expense. For  
7 example, a comparison of the last four years actual  
8 growth in health care expenses to an increase solely  
9 based on GDP in each of those years results in an  
10 understatement of actual health care costs ranging  
11 from a low of \$0.6 million in 2010 to a high of \$3.5  
12 million estimated for 2014.

13 **OTHER MEASURES TAKEN TO MITIGATE COST INCREASES**

14 Q. What actions has the Company taken to mitigate health  
15 and welfare costs?

16 A. The Company has taken numerous steps to contain and  
17 mitigate these costs. The Company is placing an  
18 increasing emphasis on promoting healthy behavior to  
19 mitigate health care costs in the future. For the  
20 open enrollment for the 2014 plan year, management  
21 employees were asked to participate in some wellness  
22 initiatives. Cigna, our hospital/medical insurance

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1 carrier, collected health information from employees  
2 to assess the general health of our employee  
3 population and recommend future wellness programs and  
4 incentives that encourage employees to participate in  
5 health improvement activities. Employees and their  
6 enrolled spouse were offered a monetary incentive to  
7 complete a health assessment, which is a tool Cigna  
8 uses to obtain baseline health information as well as  
9 to provide employees and their spouse with insight  
10 into their health status and an action plan to address  
11 any potential health risks. Management employees  
12 receive an incentive of \$5.00 per pay period for  
13 completing their own health assessment and another  
14 \$5.00 per pay period credit if their spouse completes  
15 the health assessment. Under the Labor Contract, Local  
16 503 members will receive an incentive of \$2.00 per pay  
17 period for completing the health assessment. In  
18 addition, management employees receive an incentive of  
19 \$5.00 per pay period if they take a basic medical  
20 screening that includes blood pressure, cholesterol,  
21 blood sugar, and body mass index, all of which are  
22 essential for identifying potential health issues.

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1 Management employees will receive another \$5.00 per  
2 pay period incentive if their enrolled spouse takes a  
3 medical screening. Under the Labor Contract, Local  
4 503 members will receive an incentive of \$2.00 per pay  
5 period if they take a basic medical screening. The  
6 Company's 2015 wellness initiative will include a  
7 surcharge for tobacco usage (for management employees  
8 and Local 503 members), which has a direct correlation  
9 to increased health risks leading to higher medical  
10 costs. Employees who voluntarily identify themselves  
11 as tobacco users or who do not complete the tobacco  
12 usage question during open enrollment will be required  
13 to make an additional \$240 payroll contribution toward  
14 health their care coverage each year. An employee who  
15 is a tobacco user can avoid the additional health care  
16 contribution by enrolling in a tobacco cessation  
17 program. Under the Labor Contract, Local 503 members  
18 will also be subject to a \$3.00 per pay period tobacco  
19 surcharge.

20 Q. Do the Company's health care carriers offer any other  
21 programs to employees to assist them in adopting a  
22 healthy lifestyle?

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1 A. Yes. Cigna offers a Health Advisor Program that is  
2 designed to facilitate healthy behavior and promote  
3 the achievement of health-related goals for at-risk  
4 individuals. Cigna also offers Well Aware Disease  
5 Management Programs to address various health  
6 conditions including heart disease, asthma, diabetes,  
7 and lower back pain. These programs are developed in  
8 accordance with recognized subject matter experts, the  
9 American Heart Association, the American Academy of  
10 Allergy, Asthma and Immunology, the American Diabetes  
11 Association, and others. Cigna has identified over  
12 1,300 employees for weight loss, stress management,  
13 and other wellness activities. These programs are  
14 available to all employees and their dependents.

15 Q. Does Cigna offer programs to all employees and  
16 dependents to assist with their lifestyle choices that  
17 should help in controlling health care costs?

18 A. Yes. Cigna offers programs called Healthy Steps to  
19 Weight Loss and Stress Management Program. Both  
20 programs are designed to encourage lifestyle choices  
21 that will benefit the health of employees and  
22 dependents. Since January 2011, Cigna has engaged a

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1 total of 104 individuals in these programs. The cost  
2 of these programs is included in the Cigna  
3 administrative fees.

4 Q. What other actions has the Company taken to manage  
5 health care costs?

6 A. The Company works with Cigna to find ways to encourage  
7 employees and their dependents to take a greater role  
8 in managing their health care expenditures. For  
9 example, if an employee or dependent needs durable  
10 medical equipment and prosthetic devices, pre-  
11 notification to the insurance carrier is required in  
12 order to be covered under the plan. Treatment plans  
13 are required by the claims administrator for physical  
14 and occupational therapy, speech therapy, and services  
15 performed for diagnosis or treatment of dislocations,  
16 subluxations, or misalignment of the vertebrae before  
17 such programs may begin. The Company has introduced a  
18 co-payment for emergency room visits to discourage  
19 employees from using the emergency room for routine  
20 medical treatments.

21 Q. Does CVS Caremark, the administrator of the Company's  
22 prescription drug plans, offer any programs to assist

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1 employees to better manage their prescription drug  
2 costs?

3 A. Yes. For those employees or dependents with chronic  
4 and genetic disorders, there is a separate Specialty  
5 Pharmacy program, administered by the CVS Caremark,  
6 which manages the dispensing and use of high-cost  
7 specialty drugs. The Specialty Pharmacy program  
8 manages numerous health conditions including: Crohn's  
9 disease, cystic fibrosis, macular degeneration,  
10 multiple sclerosis, pulmonary disease, Hepatitis-C,  
11 and other serious health conditions. The Specialty  
12 Pharmacy not only provides the patient with  
13 medications, but also provides proactive pharmacy care  
14 management services. When a patient is enrolled in  
15 the Specialty Pharmacy program, a pharmacist/nurse-led  
16 Care Team is assigned to each patient. A dedicated  
17 group of clinical experts helps to manage the  
18 patient's condition effectively; provides early  
19 intervention; reviews dosing and medication schedules;  
20 trouble-shoots injection-related issues; discusses  
21 side effects with the patient; and supplies  
22 educational information. The pharmacists are

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1 available 24 hours a day, 365 days a year for  
2 emergency consultations. All medications are  
3 delivered promptly in temperature-controlled secure  
4 packing. With the medication, the patient receives  
5 any required ancillary supplies such as needles,  
6 syringes, alcohol swabs, and guidance on disposal of  
7 items. The Special Pharmacy Program also coordinates  
8 care with the doctor and health plan. In addition,  
9 CVS Caremark offers a Specialty Guideline Management  
10 Program in coordination with the Specialty Pharmacy  
11 Program. This program builds upon the Specialty  
12 Pharmacy Program by offering a more rigorous review of  
13 each specialty referral. The criteria for the program  
14 are developed using evidence-based medical standards  
15 that are continually updated based on the most recent  
16 medically accepted guidelines. The program works with  
17 communications between CVS Caremark and the patient's  
18 physician. If the physician decides to change  
19 therapy, Caremark telephones the patient to assist  
20 with better management of the new medication. For  
21 example, for patients who take Enbrel (TNF  
22 inhibitors), as a safety precaution, CVS Caremark



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1       assesses whether the patient has been tested for being  
2       a carrier of tuberculosis (with a skin test) because  
3       those medications contain a warning for patients with  
4       TB. CVS Caremark will also periodically assess the  
5       patient's exposure to medication to verify its  
6       continued effectiveness and to determine whether there  
7       is a need to change to a different drug.

8   Q.   Can you provide any other examples of how the program  
9       would work?

10  A.   Yes. Votrient is prescribed for advanced renal cell  
11       carcinoma (kidney cancer) or for advanced soft tissue  
12       sarcoma (cancer that starts in soft tissue such as  
13       muscle). Though the FDA approved this medicine for  
14       the above uses, in clinical trials there have been  
15       instances of severe and fatal liver toxicity. As a  
16       safety measure, CVS Caremark coordinates with the  
17       employee's physician to confirm that the liver  
18       function is being monitored.

19  Q.   Are there any other programs available through CVS  
20       Caremark?

21  A.   Yes. The Company works with CVS Caremark to help  
22       educate employees and their dependents to be better

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1 consumers. Employees are encouraged to use generic  
2 drugs where possible in order to mitigate plan costs  
3 as well as lower their own out-of-pocket costs by  
4 being a better consumer at the point of purchase. CVS  
5 Caremark prepares a report for each employee and  
6 dependent utilizing the program and highlights their  
7 expenditures and opportunities for savings. This  
8 report, sent at least once a year to the employee and  
9 dependents, contains information on how the employee  
10 could achieve savings on future prescriptions by using  
11 the more efficient and less expensive mail order  
12 program or switching from a more expensive brand name  
13 drug to a less expensive generic substitute, when  
14 available.

15 Q. Does the Company offer employees any programs to  
16 encourage healthy behaviors?

17 A. Yes. Nutrition education services are available to  
18 employees. Healthy food choices help employees better  
19 manage their weight and chronic health conditions such  
20 as diabetes and heart disease. In addition, Work Home  
21 Wellness counseling is available to all employees to  
22 help them manage stress and other mental and nervous

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1 conditions. For the last several years, the Company  
2 has been providing employees with free flu shots. In  
3 2012, the number of employees who received a flu shot  
4 was 222. During calendar year 2013, 238 employees  
5 received flu shots.

6 Q. Are there any other steps that the Company is taking  
7 to mitigate health care costs?

8 A. Yes. The Company conducts periodic audits of the  
9 health and welfare plans to confirm the correct  
10 processing of claims and determine that the claims are  
11 processed in accordance with the plan design for each  
12 of the health care options. For example, the 2010 and  
13 2011 Cigna claims were audited and the 2012 and 2013  
14 claims are currently being audited for the Cigna  
15 hospital and medical plans, MetLife dental plan, and  
16 Caremark CVS prescription drug plan. Upon completion  
17 of the audit, if there were any overpayments to health  
18 care providers, the Company will recover those  
19 overpayments. In addition, the Company continues to  
20 annually review its cost-sharing arrangement with  
21 employees to maintain a reasonable and competitive  
22 cost sharing level with employees.

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**OTHER EMPLOYEE BENEFITS**

1  
2 Q. What changes did the Company make to its Thrift  
3 Savings 401(k) Plan for 2014?  
4 A. The Company has not made, and is not planning to make,  
5 any further changes to the Thrift Savings 401(k) Plan  
6 based on the findings of the Review in 2014. The  
7 previous Review described above found that retirement  
8 benefits (*i.e.*, pension and Thrift Savings 401(k)  
9 Plan) for management employees covered under the Cash  
10 Balance pension formula are not competitive, and are  
11 below market compared with the Utility Peer Group of  
12 companies. As a result, effective January 1, 2013,  
13 for management employees under the Cash Balance  
14 pension formula who participate in the Thrift Savings  
15 401(k) Plan, the Company match was increased from  
16 three percent to a maximum of six percent. In order  
17 to receive the maximum Company match, employees  
18 covered under the Cash Balance pension formula must  
19 contribute at least eight percent of their base salary  
20 and the Company matches 100 percent of the first four  
21 percent of the employee's contributions plus an  
22 additional 50 percent of the next four percent of an

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1 employee's contributions. This change was intended to  
2 increase an employee's retirement income and bring  
3 retirement benefits closer to the Blended Peer Group  
4 average, as well as raise employees' consciousness  
5 that they have a shared responsibility to plan for  
6 their retirement.

7 Q. How does this change impact employee benefit costs?

8 A. The Company estimates that the increased match to  
9 participants in the Cash Balance pension formula will  
10 be \$0.4 million (\$279,000 Electric and \$116,000 Gas)  
11 in total for the Rate Year.

12 Q. Are any changes being made to the Group Life Insurance  
13 program for the Rate Year?

14 A. No. The Company-paid group life insurance benefit is  
15 one and one-half times annual base salary for  
16 management employees and a flat two times salary up to  
17 a maximum of \$150,000 for union employees who are  
18 members of Local 503.

19 Q. What is the projected group life insurance benefit  
20 cost for Rate Year?

21 A. The projected group life insurance benefit cost is  
22 approximately \$0.8 million (\$579,000 Electric and

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1       \$240,000 Gas). The projection was made by multiplying  
2       the base salary for management employees by the  
3       premium rates.

4                   **POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS**

5   Q.   Please describe the Company's OPEB programs.

6   A.   The Company's OPEB programs are comprised of the  
7       Retiree Health Program, which includes major medical,  
8       hospitalization, vision, and pharmaceutical benefits.  
9       The Company also offers a limited retiree term life  
10      insurance program.

11   Q.   What is the status of the Company's OPEB plans?

12   A.   Starting with the Retiree Health Program, O&R offers  
13      retirees who are age 55 with ten years of service at  
14      the time they retire from employment, and their  
15      eligible dependents, a voluntary Retiree Health  
16      Program. The Retiree Health Program offers enrolled  
17      retirees a prescription drug plan and comprehensive  
18      hospital, medical, and vision care plans with a  
19      network of participating providers. Once a retiree or  
20      covered dependent becomes eligible for Medicare, the  
21      Retiree Health Program coordinates his or her health  
22      care expenses with Medicare. For Medicare-eligible

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1       retirees, Medicare is the primary payer of hospital  
2       and medical claims, and the Retiree Health Program is  
3       the secondary payer. Under the prescription drug  
4       plan, once a retiree and covered dependent become  
5       eligible for Medicare Part D, retirees may continue  
6       their coverage under the Retiree Health Program or  
7       enroll in the Medicare program for their prescription  
8       drug coverage. The Company also provides retired  
9       management employees with retiree term life insurance  
10      benefits of \$25,000 (\$12,500 for Local 503 retirees)  
11      at no cost to the retiree.

12    Q.   What steps has the Company taken to manage or mitigate  
13          OPEB costs related to the retiree life insurance  
14          program?

15    A.   As described above, for the retiree life insurance  
16          program, the \$25,000 Company-paid life insurance  
17          benefit has been eliminated for management employees  
18          who are under age 50 as of January 1, 2013.

19    Q.   What savings did the Company realize as a result of  
20          the change to the retiree life insurance program?

21    A.   The OPEB impact of the change to the Company provided  
22          retiree life insurance benefits (*i.e.*, eliminating the

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1       \$25,000 benefit for management employees under age 50  
2       as of that date, who retire on or after January 1,  
3       2013) reduces annual expense by \$79,000 (\$56,000  
4       Electric and \$23,000 Gas).

5   Q.   What steps has the Company taken to manage or mitigate  
6       OPEB costs related to the Retiree Health Program?

7   A.   For the Retiree Health Program discussed above, the  
8       Company implemented a cost-sharing formula in 2014 for  
9       management employees retiring under the CAP pension  
10      formula. Under the cost-sharing formula, the  
11      Company's contribution toward program costs is limited  
12      to its contribution in the preceding year plus  
13      inflation as measured by the change in the CPI.  
14      Contributions for retirees increase if Retiree Health  
15      Program cost increases are above CPI. Effective  
16      January 1, 2013, the Company's subsidy under the cost-  
17      sharing formula has been eliminated for management  
18      employees retiring under the Cash Balance pension  
19      formula. Employees under the Cash Balance pension  
20      formula who meet the eligibility requirements and  
21      enroll in the Retiree Health Program will be  
22      responsible for paying the full cost of Retiree Health



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1 coverage offered through the Company. Under the Labor  
2 Contract, Local 503 employees hired on or after  
3 January 1, 2015 will be required to pay 50 percent of  
4 the premium cost if they enroll for coverage when they  
5 retire. In addition, the Labor Contract provides for  
6 an increase in the eligibility requirements for  
7 Retiree Health coverage from age 55 with ten years of  
8 service to age 55 with 20 years of service. These  
9 changes will reduce future plan costs as new employees  
10 are hired. The reduction to annual OPEB costs  
11 attributed to changes to both management and union  
12 employees is \$11.7 million (\$8.3 million Electric and  
13 \$3.4 million Gas).

14 Q. What other steps has the Company taken to manage or  
15 mitigate OPEB costs related to the Retiree Health  
16 Program?

17 A. The Company has implemented an Employer Group Waiver  
18 Plan ("EGWP") for Medicare-eligible retirees who are  
19 eligible for federal subsidies for prescription drugs  
20 that reduce Company and retiree costs and results in  
21 OPEB cost savings.

22 Q. What is an EGWP?

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1 A. An EGWP is a Medicare Part D plan regulated by the  
2 Centers for Medicare and Medicaid Services that will  
3 supplement the retiree prescription drug benefits  
4 currently offered to retirees who are Medicare-  
5 eligible effective January 1, 2013. Under the EGWP,  
6 the Company foregoes receiving the RDS subsidy and  
7 instead our pharmacy benefits manager, CVS Caremark,  
8 contracts directly with the government prescription  
9 drug program. CVS Caremark will handle all  
10 administration and federal interactions and collect  
11 the RDS subsidy for our retiree drug plan. Employers  
12 with an EGWP retiree drug plan will experience savings  
13 under the Coverage Gap Discount Program, which was  
14 passed as part of health care reform. For employers  
15 providing prescription drug benefits through an EGWP,  
16 the Coverage Gap Discount, the direct subsidies, and  
17 the catastrophic reinsurance payments have a  
18 significant cost reduction impact.

19 Q. What savings does the Company expect to realize as a  
20 result of implementing the EGWP?

21 A. Since the inception of the program, the EGWP has  
22 reduced plan obligations by approximately \$12 million

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1 and annual expense by \$1.6 million (\$1.1 million  
2 Electric and \$0.5 million Gas).

3 Q. Were there any initiatives with respect to the  
4 Company's OPEB programs that were considered and  
5 rejected?

6 A. No.

7 **PENSION PROGRAM**

8 Q. Please describe the Company's pension program.

9 A. Originally, the O&R Retirement Plan was a defined  
10 benefit pension plan that provided vested employees  
11 with pension benefits under different formulas,  
12 depending on their date of hire. Over time, however,  
13 the O&R Retirement Plan has changed. Management  
14 employees hired on or before January 1, 2001; and  
15 members of Local 503 hired on or before January 1,  
16 2010; are covered under a traditional CAP pension  
17 formula based on an employee's earnings throughout an  
18 employee's career. Employees may qualify for an  
19 unreduced early retirement benefit at age 55 if they  
20 have at least 30 years of service. Employees with  
21 less than 30 years of service may retire at age 55  
22 with a reduction to their pension of 20

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1 percent if they have at least ten years of service.

2 Pension benefits for employees retiring before age 55

3 are not payable until at least age 55.

4 Q. What steps has the Company taken to manage or mitigate  
5 pension costs?

6 A. The Company has amended the O&R Retirement Plan to  
7 reduce future liabilities and annual costs by  
8 prospectively changing to a Cash Balance pension  
9 formula for newly hired employees. Management  
10 employees hired on or after January 1, 2001; union  
11 employees who are members of Local 503 hired on or  
12 after January 1, 2010; are now all covered under a  
13 Cash Balance pension formula instead of the CAP  
14 formula. Employees covered by the Cash Balance  
15 formula will earn a pension benefit over a 30-year  
16 career that is less costly than the benefit earned  
17 under a traditional CAP pension formula because of a  
18 lower benefit accrual rate.

19 Q. What other actions has the Company taken to manage or  
20 mitigate pension costs?

21 A. For management employees under the CAP pension formula  
22 who are under age 50 as of January 1, 2013, there was

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1 a change to the early retirement benefit provisions  
2 that will reduce future pension liabilities and annual  
3 pension costs. The change increases the age at which  
4 employees can elect to receive an unreduced early  
5 retirement benefit from age 55 to age 60 and the 85-  
6 point rule (*i.e.*, a combination of age and years of  
7 service equals 85) will no longer qualify employees  
8 for an unreduced benefit under age 60. Instead of  
9 receiving an unreduced or slightly reduced pension at  
10 age 55, employees will be subject to a five percent  
11 per year reduction from age 60 to age 55. For  
12 example, an employee would be subject to a 25 percent  
13 reduction of a portion of his/her pension if he/she  
14 elects to retire at age 55 (five percent multiplied by  
15 five years). The pension changes apply to prospective  
16 benefits earned from January 1, 2013, until  
17 retirement. As discussed above, under the Labor  
18 Contract, a similar change was made to early  
19 retirement provisions but it applies to all employees  
20 covered under the CAP formula instead of employees  
21 under age 50. In addition, the Labor Contract  
22 provides for a new defined contribution pension

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1 benefit instead of a Cash Balance formula for new  
2 Local 503 members hired on or after January 1, 2015.

3 Q. What savings does the Company expect to realize as a  
4 result of changing the pension benefits from the cash  
5 balance formula to the defined contribution pension  
6 formula under the Thrift Savings 401(k) Plan for Local  
7 503 employees under the Labor Contract?

8 A. The Company expects that changing to a defined  
9 contribution pension formula for union employees will  
10 initially result in some savings as new employees are  
11 hired. Larger savings are expected in the distant  
12 future as the population of employees under the  
13 defined contribution pension formula grows. In  
14 addition, replacing the Cash Balance defined benefit  
15 pension plan with a defined contribution pension plan  
16 for new Local 503 hires helps to better manage future  
17 pension costs and liabilities by significantly  
18 reducing the Company's financial risk and volatility  
19 associated with funding a defined benefit pension plan

20 Q. Does that conclude your direct testimony?

21 A. Yes, it does.

22

DEMAND ANALYSIS AND COST OF SERVICE PANEL -- ELECTRIC

1 Q. Would the members of the Demand Analysis and Cost of  
2 Service Panel (the "Panel" or "DAC") please state their  
3 names and business address?

4 A. Maureen Nihill and Kristin Graves, 4 Irving Place, New  
5 York, New York 10003.

6 Q. By whom are you employed, in what capacity, and what are  
7 your professional backgrounds and qualifications?

8 A. **(Nihill)**. I will act as chairman of the Panel. We are  
9 employed by Consolidated Edison Company of New York, Inc.  
10 ("Con Edison"). I am Department Manager of Load Research  
11 and Cost Analysis in the Rate Engineering Department. My  
12 background is as follows: I received a Bachelor of Arts  
13 Degree in Mathematics and Economics from the College of  
14 Mount Saint Vincent in 1979 and a Master of Business  
15 Administration Degree in Finance from Pace University in  
16 1985. In 1981, I began my employment with Con Edison in the  
17 Demand Analysis Division of the Rate Engineering  
18 Department. Between 1983 and 1987, I worked in positions  
19 of increasing responsibility in the load research and  
20 electric class demand analysis areas. In 1989, I was  
21 promoted to Division Analyst and placed in charge of the  
22 Load Testing Division. I was promoted to Department  
23 Manager in 1996, taking on the additional responsibility  
24 for the Cost Analysis section. I currently serve on the  
25 Load Research Committee of the Association of Edison  
26 Illuminating Companies. I have previously testified before  
27 this Commission in numerous cases.

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1       **(Graves)**. I am the Section Manager of the Load Research  
2       section in the Rate Engineering Department. In that  
3       capacity, I am responsible for preparing demand analyses  
4       related to electric service. Additionally, I have a  
5       variety of duties related to load research sample design  
6       and data analysis. I began my employment with Con Edison  
7       in 2005 as a Senior Analyst in Load Research. In 2014, I  
8       was promoted to Section Manager. I received a Bachelor of  
9       Arts degree in Economics from the University of California  
10      at Davis in 1977 and a Master of Science degree in Consumer  
11      Economics from Cornell University in 1981. I am currently  
12      pursuing a GIS Certificate and a Master of Arts degree in  
13      Geography at Hunter College in New York. Since 2010, I have  
14      also been the instructor for the statistical sampling  
15      section of the Advanced Applications in Load Research  
16      Seminar for the Association of Edison Illuminating  
17      Companies.

18      Prior to working for Con Edison, I worked for the New York  
19      Power Authority for over 13 years in the areas of load  
20      research and customer billing. I have previously testified  
21      before this Commission.

22   Q.   What is the purpose of the Panel's testimony?

23   A.   Our testimony:

- 24           • Presents the Electric Class Demand Study for  
25           Orange and Rockland Utilities, Inc. ("Orange and  
26           Rockland", "O&R", or the "Company");



DEMAND ANALYSIS AND COST OF SERVICE PANEL -- ELECTRIC

- Presents the Company's Electric Embedded Cost-of-Service ("ECOS") study
- Describes the development of unbundled costs associated with competitive services; and
- Presents the Company's Electric Marginal Transmission and Distribution Cost Analysis.

Q. Please summarize your testimony.

A. First, we address the Company's Class Demand Study for calendar year 2013 which presents the demand cost responsibility measures that are used in the ECOS study for each customer service classification ("SC"). Second, we present the Company's ECOS Study and the associated unbundled cost components for calendar year 2013 which:

- functionalize and classify various costs for the electric system;
- allocate these functionalized costs to the customer classes;
- demonstrate each customer class's surplus or deficiency based on the application of a  $\pm 10\%$  tolerance band around the calculated total system rate of return;
- show a total system rate of return of 11.20% and rates of return for all SCs; and
- present the development of unbundled functional costs for competitive services pursuant to the Public Service Commission's ("Commission") Statement of Policy on Unbundling and Order Directing Tariff

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Filings, issued August 25, 2004, in Case 00-M-0504  
("Unbundling Policy Statement").

Q. Is the Panel sponsoring any exhibits?

A. Yes, we are sponsoring the following three exhibits:

- Exhibit \_\_\_\_ (DAC-E1 - Class Demand Study);
- Exhibit \_\_\_\_ (DAC-E2 - ECOS Study and Unbundled Cost Components, Schedules 1-5); and
- Exhibit \_\_\_\_ (DAC-E3 - Electric Marginal Transmission and Distribution Cost Analysis).

Q. How is the Panel's testimony organized?

A. The testimony is divided into the following three sections: (1) Class Demand Study, (2) ECOS Study and Unbundled Cost Components, and (3) Marginal Cost Study.

**CLASS DEMAND STUDY**

Q. Please describe the purpose of the Class Demand Study.

A. The Class Demand Study presents demand cost responsibility measures for each Company SC. These cost responsibility measures, in turn, are used in the ECOS Study presented in this proceeding.

Q. Briefly describe the demand cost responsibility measures developed in the Class Demand Study.

A. There are three cost responsibility measures developed in the Class Demand Study. The first reflects class demands at the time of the Company system peak. The second is class non-coincident peak responsibility, which reflects customer demands at times of the individual class peaks.

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1 The third is individual customer maximum demands ("ICMDs"),  
2 which reflect each customer's individual peak.

3 Q. Have you prepared an exhibit showing the Class Demand  
4 Study?

5 A. Yes.

6 Q. Is this exhibit a document consisting of a title page  
7 entitled "ORANGE AND ROCKLAND UTILITIES, INC., CLASS DEMAND  
8 STUDY - ELECTRIC DEPARTMENT, YEAR 2013," three pages of  
9 descriptive text, an index, and over 100 tabular reports?

10 A. Yes.

11 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (DAC-E1)

12 Q. What period does the Class Demand Study cover?

13 A. It covers calendar year 2013, and includes specific  
14 analyses of the summer and winter peak periods for that  
15 year.

16 Q. Please explain the general organization of  
17 Exhibit \_\_\_\_ (DAC-E1).

18 A. The title page is followed by three pages of explanatory  
19 notes and an index for the study's tabular data. Tabular  
20 Reports 2 through 4 show step-by-step development of demand  
21 cost responsibility measures for each SC. These reports  
22 are followed by a summary of class demand allocators.

23 Q. Please explain the method you used in developing Exhibit  
24 \_\_\_\_ (DAC-E1).

25 A. The pages of explanatory notes briefly explain the

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1 procedures used to develop the class demand responsibility  
2 estimates shown in the exhibit. It includes a short  
3 discussion of Orange and Rockland's customer load testing  
4 program, which is the starting point for many of the  
5 calculations in the exhibit. Finally, it provides a brief  
6 description of each report in the exhibit.

7 Q. Please explain the analyses shown in Reports 2 through 4.

8 A. These reports show the step-by-step development of demand  
9 cost responsibilities for each SC. Data are first  
10 organized by energy or demand strata. The strata data are  
11 then aggregated to form subclass data, and the subclass  
12 data are further aggregated to form class data. Report 2  
13 shows the starting data utilized in developing the class  
14 demand responsibilities, and shows either sample test  
15 customer load research data or time-of-use billing profile  
16 data by stratum. Report 3 shows a summary of class  
17 population data by stratum for each SC. Finally, Report 4  
18 shows the resulting class demand responsibilities by  
19 stratum for each SC. Reports 2, 3, and 4 are provided by  
20 class for both the summer and winter peak periods. The  
21 Class Demand Summary Report provides a summary of the class  
22 demand responsibilities for each season, obtained from the  
23 individual Report 3's and Report 4's.

24 Q. As a typical example of the calculation procedure used for  
25 each class in this exhibit, please describe the method

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employed in developing the summer and winter class demand responsibility estimates for SC No. 1-301, the Residential class.

A. Referring first to Report 2 (summer page 1, winter page 1), the data in Columns 3 through 9 were developed from load tests that the Company performed on sample residential test customers. Column 2 lists the sample test strata. Columns 3 and 4 show the range of consumption or demand for the customers in each test stratum. Column 5 shows the number of customers in each stratum for which test results were obtained. Column 6 shows the calculated average consumption or demand per customer for each test stratum. Columns 7 and 8 show the load test results reduced to average kilowatts per customer for each test stratum. Column 7 lists the average of July and August maximum demands per customer for each test stratum (December and January averages are used for winter). Column 8 lists the maximum coincident demand per customer for each test stratum, based on averages for five selected system peak days for the summer or five selected system peak days for the winter during the test period. Column 9, derived from Columns 7 and 8, shows the calculated coincidence factor for each test stratum.

Q. Please describe the derivation of the coincidence factors.

A. The coincidence factors are derived from interval metered data collected during calendar year 2013. For each stratum of test customers, the recorded half-hourly demand data

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obtained from each test location were averaged for the five system peak days. For this study, the coincidence factor is defined as the ratio of the per-customer maximum coincident half-hour demand of a stratum of test customers, averaged for five days, to the per-customer individual maximum non-coincident half-hour demands of the test customers in that stratum.

Q. Please continue your explanation of the SC No. 1-301 reports.

A. Turning to Report 3, the stratum definitions are shown in columns 3 and 4. The stratum level customer count and kilowatthour sales for the residential class shown in Columns 5 and 6 are derived from billing records for the year 2013. Column 7 contains the average usage by stratum based on columns 5 and 6. The summer and winter coincident maximum half-hour demands for each stratum in the class population were then calculated using the respective sample test stratum load characteristics. These results appear in Column 11, and the computations are described in footnotes. Since each stratum's maximum half-hour demand (shown in Column 11) occurs at different times, complete daily profile curves were computed for each stratum in the class, again based on test results. Summation of all 48 half-hour stratum load curves at the customers' meters produced composite summer and winter load curves for the entire class. The summer and winter coincident half-hour demands for each stratum, shown in

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Column 5 of Report 4, were obtained by examining the stratum load curves at the time of the class peak. The summer and winter class load curves were further examined to determine the average class demands for the highest continuous four-hour period. Those results are shown in Column 6 of Report 4.

Q. Please continue.

A. The demands described so far have all been based on measurements and calculations at the customers' meters. To determine the system input level class responsibility shown in Column 8, the class demand at the customers' meters was divided by the annual distribution efficiency for the class. The class distribution efficiencies are shown in footnotes 8 and 9 of Report 4 of this exhibit. After applying class distribution efficiencies, the calculated grand total of all the class load curves, developed through the procedures described thus far, closely approximates but does not exactly match the known total system load curve at each half-hour. The total discrepancy during the high load periods of the day is generally found to be a few percent during any half-hour. Accordingly, for sampled classes, a percentage adjustment factor for every half-hour was applied to each of the class demands. Classes that are 100% profile-metered did not receive any adjustment. After adjusting the class data, the total of all class profiles exactly matched the total system load curve. The demand values in Columns 7, 9, and 10 of Report 4 are the adjusted

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class demands. These values are the average demands obtained from class load profiles for the four peak hours of the system peak load shape or the class peak load shape.

Q. Do the computations and analyses, which you have just described for SC No. 1-301, Residential, apply to the other classes shown in this exhibit?

A. Yes. With a few exceptions, which we will describe, the analyses for the remaining classes are similar to those for SC No. 1-301.

Q. Please describe the exceptions to which you referred.

A. For customers served under time-of-use rates, the data shown in Report 2 were obtained from the time-of-use billing profile recorders. For unmetered classes and traffic signals, a flat load shape was developed. For street lighting served under SC Nos. 4 and 16, load shapes were developed taking hours of daylight into account.

**EMBEDDED COST OF SERVICE STUDY AND UNBUNDLED COST COMPONENTS**

Q. Please describe the ECOS Study and its unbundled cost components.

A. The ECOS Study and unbundled cost components are shown in the Panel's Exhibit \_\_ (DAC-E2), entitled "ORANGE AND ROCKLAND UTILITIES, INC. - EMBEDDED COST-OF-SERVICE STUDY - ELECTRIC DEPARTMENT - YEAR 2013 RATES IN EFFECT JULY 1, 2014." The exhibit consists of five schedules. Schedule 1 shows the results of the ECOS Study. Schedule 2 shows the Merchant Function Charge ("MFC") calculations. Schedule 3 shows the unbundled metering costs, consisting of meter



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ownership, meter service provider (including meter installations) and meter data service provider functions. Schedule 4 shows metering costs associated with customers eligible for the Mandatory Hourly Pricing ("MHP") program. They consist of the meter ownership, meter service provider (including meter installations) and meter data service provider costs the Company incurs to serve MHP-eligible customers. The development of MHP functions will be discussed later in this testimony. Schedule 5 shows the unbundled costs for printing and mailing a bill and receipts processing functions.

MARK FOR IDENTIFICATION AS EXHIBIT \_\_ (DAC-E2)

Q. Please provide a general description of the ECOS Study.

A. The ECOS Study (Schedule 1) analyzes, on a class basis for calendar year 2013, revenues and book (accounting) costs for specific cost categories. The results of the study are expressed as class and total system rates-of-return.

Q. What cost categories are analyzed in the ECOS Study?

A. The ECOS study analyzes costs and revenues associated with the Company's delivery system, i.e., transmission, distribution, and customer-related cost categories or functions. It also includes cost categories related to the electric merchant function, competitive metering functions, the receipts processing function and the printing and mailing a bill functions. Since the ECOS Study strictly focuses on transmission and distribution, the major supply function costs, e.g., purchased power and generation costs

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are not included in the ECOS Study. Also, revenues and expenses associated with the System Benefits Charge ("SBC"), Regulatory 18-A Assessment and Renewable Portfolio Standard Program ("RPS") charge, costs which are considered a pass through to customers, have been excluded from the study.

Q. What time period does the ECOS Study cover?

A. It covers calendar year 2013.

Q. What electric revenues are reflected in the ECOS Study?

A. Electric revenues reflect current delivery rates, which went into effect July 1, 2014.

Q. What customer classes are analyzed in the ECOS Study?

A. The study analyzes classes of customers corresponding to the SCs contained in Orange and Rockland's electric rate schedules, including retail access customers. A description of the type of customers served under each SC is shown beginning on page 12 of the ECOS study explanatory notes.

Q. How are the results of the ECOS Study expressed?

A. The results of the ECOS Study are expressed as total company ("total system") and class rates-of-return.

Q. What is the total system rate of return shown in the ECOS Study?

A. The total system rate-of-return is 11.20%, as shown on Table 1, Page 1, Column (1), Line 17 of the ECOS study. In addition, Table 1 sets forth rates-of-return for all classes included in the ECOS study. For example, the SC

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1 No. 1-Total Residential return is 10.40%, the SC No. 2-  
2 Total C&I return is 11.56%, the SC No. 9-Total Commercial  
3 return is 14.50%,and the SC No. 22-Total Industrial return  
4 is 12.09%.

5 Q. Has the Commission historically employed "tolerance bands"  
6 around the system rate-of-return in developing class  
7 revenue responsibilities?

8 A. Yes. Based on past practice, class revenue responsibility  
9 has been measured with respect to a +10% tolerance band  
10 around the total system rate-of-return. Classes would not  
11 be considered "surplus" or "deficient" if the class ECOS  
12 rate-of-return falls within this tolerance band. Classes  
13 that fall outside this range would be either surplus or  
14 deficient by the revenue amount, including appropriate  
15 state and federal income taxes, necessary to bring the  
16 realized return to the upper or lower level of the band. We  
17 propose to continue this practice in this case.

18 Q. Based on the application of the +10% tolerance band around  
19 the calculated total system rate of return of 11.20%, what  
20 are the ECOS study class surpluses and deficiencies?

21 A. The revenue surpluses are shown on Table 1, Line 26 and the  
22 revenue deficiencies are shown on Line 27. For example, the  
23 SC No. 2 - C&I Primary class has a revenue surplus of  
24 \$222,886, while the SC No. 19 - Residential Voluntary Time  
25 of Use class has a revenue deficiency of \$121,437.

26 Q. What is the significance, for example, of the SC No. 19 -  
27 Residential Voluntary Time of Use class deficiency?

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1 A. The deficiency is the amount of revenue increase, at current  
2 rates, required to bring the SC No. 19 - Residential  
3 Voluntary Time of Use class return to the lower level of the  
4 tolerance band around the system rate-of-return.

5 Q. Please describe what is shown on Table 1A, which is the last  
6 page of Exhibit\_\_\_ (DAC E-2).

7 A. Due to the application of class tolerance bands, the total of  
8 the ECOS surpluses and deficiencies is a net surplus. In  
9 order that ECOS Study indications are revenue neutral to the  
10 Company, Table 1A adjusts average classes on an across-the-  
11 board percentage basis so that the sum of surpluses matches  
12 the sum of deficiencies.

13 Q. Let us now turn to the methodology used in developing the  
14 ECOS Study. Please describe the procedures followed in the  
15 preparation of this study.

16 A. There are two main steps in the preparation of the ECOS  
17 Study: (1) functionalization and classification of costs  
18 to operating functions, such as transmission, distribution,  
19 customer accounting and customer service with further  
20 division into sub-functions, such as distribution demand,  
21 distribution customer, services, overhead and underground;  
22 and (2) allocation of these functionalized costs to  
23 customer classes.

24 Q. Please describe the functionalization and classification  
25 step.

26 A. The functionalization and classification step assigns the

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1 broad accounting-based cost categories to the more detailed  
2 categories employed in the ECOS Study. This level of  
3 detail is required to differentiate, for example, demand-  
4 related costs from customer-related costs.

5 Q. Why is this necessary?

6 A. This provides for the proper allocation to the classes of  
7 the fixed and variable costs, i.e., operation and  
8 maintenance ("O&M") expense, based on cost causation.

9 Q. Please continue.

10 A. During the process of functionalization, all costs are  
11 classified as being demand-related, energy-related or  
12 customer-related. Demand-related costs are fixed costs  
13 created by the loads placed on the various components of  
14 the electric system. Energy-related costs are variable  
15 costs resulting from the total kilowatthours delivered  
16 during the year. Customer-related costs are fixed costs,  
17 which are caused by the presence of customers connected to  
18 the system, regardless of the amounts of their demand or  
19 energy usage.

20 Q. Please describe the allocation step in the study.

21 A. The allocation step allocates the functionalized and  
22 classified costs to the customer classes based on the  
23 appropriate demand, energy or customer allocation factors,  
24 which are shown on Table 7 of the ECOS Study.

25 Q. Does the ECOS Study present unbundled functional costs for  
26 competitive services as set forth in the Unbundling Policy  
27 Statement?

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1 A. Yes. The ECOS Study separately identifies the following  
2 competitive functions: merchant function, meter ownership,  
3 meter service provider, meter installations, meter data  
4 service provider, receipts processing, and printing and  
5 mailing a bill.

6 Q. What costs are included in the merchant function?

7 A. The merchant function contains costs associated with  
8 procuring electric commodity, including an allocation of  
9 customer care-related activities, customer service-related  
10 activities, and information resources ("IR").

11 Q. What costs are included in the allocation of customer care  
12 and customer service-related activities?

13 A. The customer care allocation includes costs associated with  
14 the Company's call centers, service centers, and credit and  
15 collections/theft activities. The customer service  
16 allocation includes an assignment of education and outreach  
17 costs.

18 Q. How were these costs allocated to the merchant function?

19 A. Pursuant to the Unbundling Policy Statement, customer care  
20 and customer service-related costs were allocated to the  
21 merchant function on the basis of total revenues (including  
22 SBC, 18-A, ECA, MSC, transmission and distribution ("T&D"),  
23 MFC, Competitive Metering and Billing and Payment Processing  
24 revenues).

25 Q. How were IR costs allocated to the merchant function?

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1 A. Pursuant to the Unbundling Policy Statement, IR costs were  
2 allocated on the basis of total revenues, with 50 percent of  
3 the resultant allocation included in the merchant function.

4 Q. Have you further unbundled the merchant function for use in  
5 developing rate components for competitive services?

6 A. Yes. Separate MFCs to recover the costs for two commodity-  
7 related competitive services as described below were  
8 developed for (1) SC No. 1 Total Residential and SC No. 19  
9 Residential Voluntary Time of Use, (2) SC No. 2 Secondary, SC  
10 No. 20 Secondary Voluntary Time of Use, SC No. 4 Municipal  
11 Lighting, SC No. 5 Municipal and Private Lighting, and SC No.  
12 16 Public and Private Lighting and SC No. 16 Energy Only  
13 and (3) SC No. 2 Primary, SC No. 3 Primary, SC No. 9  
14 Commercial, SC No. 21 Primary Voluntary Time of Use and  
15 SC No. 22 Industrial.

16 Q. How have you defined these costs?

17 A. The MFC is made up of two components. The first consists of  
18 the costs associated with procuring commodity, IR, and  
19 education and outreach (hereafter referred to as the  
20 "competitive supply-related MFC component"). The second  
21 consists of costs associated with credit and  
22 collections/theft (hereafter referred to as the "competitive  
23 credit and collections-related MFC component"). Only full  
24 service customers pay both the competitive supply-related and  
25 competitive credit and collections-related MFC components.

26 Q. How are these components allocated to the SCs within the  
27 study?

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1 A. 100 percent of electric procurement activity costs and 25  
2 percent of credit and collections/theft, IR, and education  
3 and outreach costs were allocated on a per kilowatthour  
4 basis. The remaining 75 percent of credit and  
5 collections/theft, IR, and education and outreach costs were  
6 allocated on a per customer basis.

7 Q. Why were the customer care-type costs, such as credit and  
8 collections/theft, allocated predominantly on the basis of  
9 number of customers, while the electric procurement activity  
10 was allocated entirely on a volumetric (i.e., kWh  
11 consumption) basis?

12 A. The Company followed basic cost causation principles and  
13 determined that customer care-type activities are  
14 predominantly driven by the existence of customers on the  
15 system as opposed to their usage characteristics. On the  
16 other hand, the functional cost of purchasing commodity is  
17 aligned with sales volumes. This allocation is consistent  
18 with the Order Adopting Unbundled Rates and Backout Credits  
19 and Specifying Terms for the Recovery of Revenues Lost As a  
20 Result of Such Rates and Credits, issued April 15, 2005, in  
21 Case 04-E-0572, approving Con Edison's unbundled rates.

22 Q. Is the allocation of the MFC components to various groups of  
23 customers shown in Exhibit \_\_ (DAC-E2, Schedule 2)?

24 A. Yes. Schedule 2 of Exhibit \_\_ (DAC-E2, Schedule 2, pages 1  
25 and 2), shows the allocation of the competitive supply-  
26 related MFC cost components and the competitive credit and  
27 collections-related MFC cost components to the residential



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1 and commercial categories of customers. This exhibit  
2 presents these two components as percentages of the T&D  
3 and competitive revenues (i.e., MFC, Metering and BPP  
4 revenues) associated with service classifications under the  
5 Company's electric tariff as used in the ECOS Study.  
6 Separate percentages are shown for the previously mentioned  
7 groups of customers for use in the development of the MFC, as  
8 detailed in the Electric Rate Panel's testimony.

9 Q. Did the Company allocate costs associated with the separate  
10 metering functions to various groups of customers?

11 A. Yes. Schedule 3, pages 1, 2 and 3 of Exhibit \_\_ (DAC-E2),  
12 shows the allocation of costs associated with the metering  
13 functions to the customer classes eligible to take metering  
14 services competitively. Schedule 3 presents the costs for  
15 the competitive metering functions as percentages of the T&D  
16 revenue requirement associated with service classifications  
17 under the Company's electric tariff as used in the ECOS  
18 Study.

19 Q. Please describe each competitive metering function.

20 A. The Meter Ownership function includes the fixed costs for  
21 metering equipment on customers' premises. Also included  
22 is a revenue based allocation of credit & collection/theft,  
23 uncollectibles and education & outreach costs.

24 The Meter Service Provider function represents the labor  
25 associated with meter O&M, such as meter testing and meter  
26 replacement and removal. The function includes a revenue-

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1 based allocation of credit and collection/theft,  
2 uncollectibles and education and outreach. This function  
3 is combined with the meter installation function described  
4 below.

5 Q. Please continue.

6 A. The Meter Installations function represents the book  
7 cost of meter installations. Also included is a  
8 revenue-based allocation of credit and collection/  
9 theft, uncollectibles and education and outreach.

10 Q. Please describe the Meter Data Service Provider function.

11 A. The Meter Data Service Provider function consists of  
12 the customer accounting expense of reading meters, as well  
13 as allocations for Call Center and Service Center  
14 operations and information resources, all based on a  
15 detailed study of those activities. Also included is a  
16 revenue-based allocation of credit and collection/theft,  
17 uncollectibles and education and outreach.

18 Q. Were any costs functionalized differently in the ECOS study  
19 because of rate design requirements?

20 A. Yes. The study separately identifies metering costs  
21 associated with MHP-eligible customers for MHP meters that  
22 are now widely in use in several classes throughout Orange  
23 and Rockland, which were not in such use for the last ECOS  
24 study. These costs are shown in the ECOS as separate MHP  
25 functions. Meter ownership-MHP, meter installation-MHP, and  
26 meter service provider-MHP functions contain costs  
27 associated with installing and maintaining interval meters

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1 for the benefit of MHP-eligible customers within several  
2 classes. The classes that have these MHP meters included  
3 are SC No. 2 Secondary, SC No. 2 Primary, SC No. 3 Primary,  
4 SC 20 Secondary Voluntary Time of Use and SC 21 Primary  
5 Voluntary Time of Use.

6 The meter data service provider-MHP function consists of  
7 phone line installation costs, ongoing meter reading, and  
8 communication expenses and is applicable to all the MHP-  
9 eligible classes stated above. The meter data service  
10 provider-MHP function is also applicable to the SC No.9  
11 Commercial and SC No. 22 Industrial classes which are now  
12 required to pay for the full communications costs. Schedule  
13 4 of Exhibit \_\_\_\_ (DAC- E2) shows the above described  
14 components of the \$70.69 MHP metering charge.

15 Q. Is the allocation of unbundled costs for the printing and  
16 mailing a bill and receipts processing functions shown on  
17 Exhibit \_\_ (DAC-E2, Schedule 5)?

18 A. Yes. Schedule 5 of Exhibit \_\_\_\_ (DAC-E2, pages 1 and 2) shows  
19 the unbundled costs for printing and mailing a bill and  
20 receipts processing functions. The printing and mailing a  
21 bill function and the receipts processing function consist of  
22 the customer accounting expense of accepting customer  
23 payments and billing customers, including both direct costs  
24 and an allocation for Call Center and Service Center  
25 operations based on a detailed study of those activities.  
26 Credit and collection, education and outreach, and

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1 uncollectibles expenses were allocated to these functions on  
2 the basis of functional revenues. The unbundled average unit  
3 cost for receipts processing is 51 cents per bill. The  
4 average unit cost for printing and mailing a bill is 51 cents  
5 per bill. These two functions are combined to yield \$1.02 per  
6 bill in unbundled costs associated with billing and payment  
7 processing. The costs associated with billing and payment  
8 processing do not vary by service classification and, thus,  
9 the system-wide \$1.02 per bill in unbundled costs is  
10 applicable to all service classifications.

11 **MARGINAL COST ANALYSIS**

12 Q. Did you perform an analysis of the marginal cost to supply  
13 an additional kW of load on the transmission and  
14 distribution (T&D) delivery system?

15 A. Yes, the analysis is shown on Exhibit \_\_\_\_ (DAC-E3),  
16 "ELECTRIC MARGINAL TRANSMISSION AND DISTRIBUTION COST  
17 ANALYSIS."

18 Q. Was this exhibit prepared under your direction or  
19 supervision?

20 A. Yes.

21 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (DAC-E3)

22 Q. Before turning to the exhibit, please provide a general  
23 background and description of the marginal cost analysis  
24 that you are presenting.

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1 A. The Commission's Order in Con Edison Case 09-E-0428  
2 directed that a marginal cost study be performed to enable  
3 the evaluation of the costs and benefits of the energy  
4 efficiency programs operating in Con Edison's service area.  
5 The Company retained NERA Economic Consulting ("NERA") to  
6 direct this effort. As a result of this collaboration with  
7 NERA, the Marginal Cost of Service ("MCOS") Analysis was  
8 developed based on a planning/engineering approach, whereby  
9 marginal costs were determined based on transmission and  
10 distribution planning practices, and the cost  
11 quantification was derived to the maximum extent  
12 practicable from either engineering estimates or actual  
13 costs of specific projects. While the initial scope of the  
14 Commission's Order in Case 09-E-0428 was to evaluate energy  
15 efficiency programs using an avoided cost methodology, this  
16 methodology was later expanded in Con Edison Case 13-E-0030  
17 into a full-scope marginal cost analysis that compares all  
18 marginal costs to current rates in order to establish a  
19 basis for discounts under the Excelsior Jobs Program. This  
20 expanded NERA methodology, established and employed in Con  
21 Edison, sets the foundation for the MCOS study presented by  
22 O&R in this proceeding.

23 Q. Please describe the planning/engineering approach in more  
24 detail.

25 A. This methodology develops marginal costs by identifying  
26 load growth that drives expansion of a system element and

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1 examining the engineering costs of constructing and  
2 operating that element. More specifically, the Company  
3 identified segments of the transmission and distribution  
4 system where expansions due to load growth were planned.  
5 For each segment, the unit cost of a planned project to  
6 serve incremental demand was developed. Total investment  
7 dollars were converted to annual marginal costs using  
8 carrying charges, O&M and other applicable loading factors,  
9 such as common plant and working capital. For the  
10 transmission and substation segments of the system,  
11 marginal costs were developed on a year-by-year basis to  
12 reflect the phased-in nature of the Company's long term  
13 construction schedules for these portions of the system.

14 Q. Please continue.

15 A. Marginal costs for the primary segment of the system were  
16 also developed based on the unit cost of planned  
17 investment. Primary load relief is routinely undertaken to  
18 expand capacity as load grows. As such, similar projects  
19 are done year after year. Hence, the marginal cost at the  
20 primary level is stated in current dollars and is  
21 applicable to all future years.

22 Q. Please continue.

23 A. Marginal costs at the transformer and secondary segments of  
24 a non-network system are zero when viewed on a demand  
25 basis. To avoid changing these facilities, they are built  
26 anticipating five to ten years of load growth and at any

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point will by design have some short term excess capacity.

Hence, the marginal cost of increasing load on these facilities or decreasing load in the short term is zero.

The MCOS Analysis also presents marginal customer costs incurred when accommodating new customer connections.

These costs are not marginal for existing customers, but they are marginal when viewed on a per customer basis for new customers and include the minimum system component of secondary lines and transformers as well as service costs, metering costs, customer accounting, customer service and informational expenses.

Q. Turning to Exhibit \_\_\_\_ (DAC-E3), please describe this exhibit.

A. Schedule 1 presents total system transmission and distribution marginal costs. These costs are presented in nominal dollars and are stated on a per-kW of system peak basis. Schedule 2 presents a comparison of marginal costs developed in Schedule 1 to current T&D revenues. The functional marginal costs in column 2 of Schedule 2 represent 10-year averages in current dollars. This 10-year averaging was done to reflect the parameters of the Excelsior Jobs Program. The "by-class" comparisons of marginal costs to T&D revenues shown on Schedule 2 reflect an equal weighting of the marginal costs incurred for new and existing customers and are used by the Electric Rate Panel in setting rates under the Excelsior Jobs program.

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1 Q. Does this conclude your direct testimony?

2 A. Yes, it does.



ORANGE AND ROCKLAND UTILITIES, INC.  
DEPRECIATION PANEL - ELECTRIC & GAS

1 I. INTRODUCTION AND PURPOSE OF TESTIMONY

2 Q. Would each member of the Depreciation Panel please  
3 state your name and business address?

4 A. My name is Charles Lenns. My business address is 4  
5 Irving Place, New York, New York 10003.

6 My name is Charles D. Hutcheson. My business address  
7 is 4 Irving Place, New York, New York 10003.

8 My name is John F. Wiedmayer. My business address is  
9 1010 Adams Avenue, Audubon, Pennsylvania 19403.

10 My name is Ned W. Allis. My business address is 207  
11 Senate Avenue, Camp Hill, Pennsylvania 17011.

12 My name is Matthew Kahn. My business address is 4  
13 Irving Place, New York, New York 10003.

14 Q. Mr. Lenns, by whom are you employed and in what  
15 capacity?

16 A. I am employed by Consolidated Edison Company of New  
17 York, Inc. ("Con Edison"), the corporate affiliate of  
18 Orange and Rockland Utilities, Inc. ("Orange and  
19 Rockland," "O&R" or the "Company"). I am the Vice  
20 President - Tax at Con Edison, and I am the Chief Tax  
21 Officer for Orange and Rockland.

22 Q. Mr. Lenns, please briefly outline your educational  
23 background and business experience.

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1   A.    I have a Bachelor's Degree (Magna Cum Laude) in  
2       Accounting from the University of Scranton, and a  
3       Juris Doctorate from Duquesne University Law School.  
4       I was a tax partner at Ernst & Young, LLP ("Ernst &  
5       Young"), for 23 years, mostly specializing in taxation  
6       of power and utility companies. While a partner at  
7       Ernst & Young, I was the firm's tax practice leader  
8       for the power and utilities mergers and acquisitions  
9       group. I am a frequent speaker at Power and Utility  
10      tax seminars and conferences and have testified as an  
11      expert witness in utility rate cases in California,  
12      West Virginia and Hawaii, and provided tax consulting  
13      services to utility companies in preparation for rate  
14      proceedings. I was employed by Ernst & Young in  
15      various tax positions for 11 years prior to my  
16      becoming a partner of the firm. I have been in my  
17      current position at Con Edison for approximately two  
18      years.

19      I am currently an adjunct instructor at the University  
20      of Scranton, where I teach various tax classes at both  
21      the undergraduate and graduate levels. While at Ernst  
22      & Young, I was an adjunct law professor at Duquesne  
23      Law School, and an adjunct instructor at Duquesne  
24      University's Masters in Taxation program. I also

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1 served as an instructor in the Ernst & Young National  
2 Tax Education program, called EY University. I am a  
3 member of the Edison Electric Institute Taxation  
4 Committee, and a member of the American Gas  
5 Association Taxation Committee. I am a licensed  
6 attorney and a certified public accountant in the  
7 Commonwealth of Pennsylvania. I am a member of the  
8 American Bar Association and a member of the American  
9 Association of Certified Public Accountants.

10 Q. Mr. Hutcheson, by whom are you employed and in what  
11 capacity?

12 A. I am employed by Con Edison and in that capacity am  
13 responsible for the tax and book depreciation  
14 functions for Con Edison and its affiliate Orange and  
15 Rockland Utilities. I also support the Company's  
16 property tax function and have submitted testimony in  
17 that capacity in this proceeding as a member of the  
18 Company's Property Tax Panel.

19 Q. Mr. Hutcheson, please briefly outline your educational  
20 background and business experience.

21 A. I graduated from Hofstra University in 1978 with the  
22 degree of Bachelor of Business Administration in  
23 Accounting. I have been employed by Con Edison since  
24 1979 and have held various positions of increasing

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1 responsibility within the Finance area. My first  
2 assignment with the Company was in the Depreciation  
3 Section, where I spent my first 15 years of employment  
4 and attained the position of Senior Accountant. In  
5 1993, I moved to the Rates and Budget Section. In  
6 1996, I transferred to the Financial Restructuring  
7 Team, where my duties were to assist in the  
8 development of Con Edison's rate plan filed in the New  
9 York State Public Service Commission's ("Commission")  
10 Competitive Opportunities Proceeding. I moved to the  
11 Tax Department in 1997 as a Senior Tax Accountant in  
12 the Federal Tax Section. In September 1999, I was  
13 promoted to Manager, Property Taxes, responsible for  
14 the property tax compliance function and the Company's  
15 efforts to minimize its property taxes. In December  
16 2001, I once again began working on depreciation  
17 matters when the Tax Department assumed responsibility  
18 for the book depreciation function. My current  
19 depreciation responsibilities include analyzing and  
20 interpreting the results of plant mortality and net  
21 salvage studies.

22 I am a member of the Society of Depreciation  
23 Professionals ("SDP"). The SDP serves as a forum to  
24 share information and insights related to the field of

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1 depreciation. Membership includes those in the  
2 utility industry, government, education, and other  
3 industries.

4 Q. Mr. Wiedmayer, by whom are you employed and in what  
5 capacity?

6 A. I am employed by the firm of Gannett Fleming Valuation  
7 and Rate Consultants, LLC, ("Gannett Fleming") where I  
8 am Project Manager of Depreciation Studies. I am  
9 responsible for conducting depreciation and valuation  
10 studies, including the preparation of testimony,  
11 exhibits and responses to data requests for submission  
12 to the appropriate regulatory bodies. My additional  
13 duties include determining final life and salvage  
14 estimates, conducting field reviews, presenting  
15 recommended depreciation rates to management for their  
16 consideration and supporting such rates before  
17 regulatory bodies.

18 Q. Mr. Wiedmayer, please briefly outline your educational  
19 background and business experience.

20 A. I have a Bachelor of Arts degree in Engineering from  
21 Lafayette College and a Master of Business  
22 Administration from the Pennsylvania State University.  
23 I am a member of the National and Pennsylvania  
24 Societies of Professional Engineers and the SDP. I

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1 served as President of the SDP in 2005. In addition,  
2 I am certified as a depreciation expert by the SDP  
3 which has established national standards for  
4 certification via an examination which I passed in  
5 September 1997. I was recertified in August 2003,  
6 February 2008 and January 2013. I have also completed  
7 the following courses conducted by Depreciation  
8 Programs, Inc.: "Techniques of Life Analysis,"  
9 "Techniques of Salvage and Depreciation Analysis,"  
10 "Forecasting Life and Salvage," "Modeling and Life  
11 Analysis Using Simulation" and "Managing a  
12 Depreciation Study." In 2000, I became an instructor  
13 at the SDP's annual conference lecturing on "Salvage  
14 Concepts," "Depreciation Models," and "Data  
15 Requirements for a Depreciation Study." I am  
16 currently an instructor for the SDP's "Introduction to  
17 Depreciation" and "Analyzing the Life of Real-World  
18 Property" courses.

19 In June 1986, I became employed by Gannett Fleming  
20 Valuation and Rate Consultants, Inc. (now Gannett  
21 Fleming Valuation and Rate Consultants, LLC) as a  
22 Depreciation Analyst. I held that position from June  
23 1986 through December 1995. In January 1996, I was  
24 assigned to the position of Supervisor of Depreciation

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1       Studies. In August 2004, I was promoted to my present  
2       position as Project Manager of Depreciation Studies of  
3       the Valuation and Rate Division of Gannett Fleming,  
4       Inc.

5   Q.   Mr. Allis, by whom are you employed and in what  
6       capacity?

7   A.   I am employed by the firm of Gannett Fleming Valuation  
8       and Rate Consultants, LLC, where I am Supervisor of  
9       Depreciation Studies. I am responsible for conducting  
10      depreciation studies, determining service life and  
11      salvage estimates, conducting field reviews,  
12      presenting recommended depreciation rates to clients,  
13      and supporting such rates before state and federal  
14      regulatory agencies. I am also responsible for the  
15      development of Gannett Fleming's proprietary  
16      depreciation software.

17   Q.   Mr. Allis, please briefly outline your educational  
18      background and business experience.

19   A.   I have a Bachelor of Science degree in Mathematics  
20      from Lafayette College in Easton, PA. I am a member  
21      of the SDP and currently serve on its Executive Board.  
22      I am certified as a depreciation expert by the SDP  
23      which has established national standards for  
24      certification via an examination that I passed in

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1 September 2011. In addition, I have completed the  
2 following courses conducted by the SDP: "Depreciation  
3 Basics," "Life and Net Salvage Analysis" and  
4 "Preparing and Defending a Depreciation Study." I  
5 currently serve as an instructor for the SPD's  
6 "Introduction to Depreciation" and "Analyzing the Life  
7 of Real-World Property" courses.

8 I became employed by Gannett Fleming in October 2006  
9 as an Analyst. My duties included assembling basic  
10 data required for depreciation studies, conducting  
11 statistical analyses of service life and net salvage  
12 data, calculating annual and accrued depreciation, and  
13 assisting in preparing reports and testimony setting  
14 forth and defending the results of the studies. In  
15 March 2013 I was promoted to my current position of  
16 Supervisor, Depreciation Studies.

17 Q. Mr. Kahn, by whom are you employed and in what  
18 capacity?

19 A. I am employed by Con Edison and, for all of the  
20 regulated affiliates of Consolidated Edison, Inc., I  
21 support the functions related to book depreciation and  
22 supervise the tax depreciation functions. I also  
23 support the income tax compliance and accounting  
24 functions.



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1 Q. Mr. Kahn, please briefly outline your educational  
2 background and business experience.

3 A. I graduated from Bentley College (now Bentley  
4 University) in 2004 with an undergraduate degree in  
5 accounting, and completed a master's degree in  
6 taxation at Bentley University in 2010. I have been  
7 employed by Con Edison since 2010. Prior to my  
8 employment at Con Edison, I worked in various roles  
9 within the accounting industry and in the field of  
10 taxation with PricewaterhouseCoopers, LLC, and  
11 subsequently as an analyst with American Tower  
12 Corporation in Boston, Massachusetts. I too am a  
13 member of the SDP.

14 Q. Have any members of the Depreciation Panel previously  
15 testified before any utility commission on the subject  
16 of utility plant depreciation?

17 A. **(Hutcheson)** I have testified on the subject of  
18 depreciation and property taxes in numerous cases for  
19 Con Edison and O&R before this Commission; before the  
20 New Jersey Board of Public Utilities (on behalf of  
21 Rockland Electric Company); and before the  
22 Pennsylvania Public Utility Commission (on behalf of  
23 Pike County Light & Power Company).

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1       **(Wiedmayer)** I have testified on the subject of  
2       depreciation before this Commission, the Kentucky  
3       Public Service Commission, the Newfoundland and  
4       Labrador Board of Commissioners of Public Utilities,  
5       the Nova Scotia Utility and Review Board, the Federal  
6       Energy Regulatory Commission, the Utah Public Service  
7       Commission, the Arizona Corporation Commission, the  
8       Missouri Public Service Commission, the Illinois  
9       Commerce Commission, the Maine Public Utilities  
10      Commission and the Pennsylvania Public Utility  
11      Commission.

12      **(Allis)** I have testified on the subject of  
13      depreciation before this Commission, the Nevada Public  
14      Utilities Commission and the District of Columbia  
15      Public Service Commission.

16   Q.   What is the purpose of your testimony in these  
17       proceedings?

18   A.   The Depreciation Panel's testimony:

- 19       •   Presents depreciation studies performed by  
20           Gannett Fleming for the Company's electric, gas  
21           and common utility plant but recommends that the  
22           changes in depreciation rates supported by that  
23           study not be adopted at this time;

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- 1       •     Presents annual depreciation accruals based on  
2             the Company's existing rates as well as  
3             depreciation rates supported by Gannett Fleming's  
4             study;
- 5       •     Identifies the Accumulated Provision for  
6             Depreciation recorded on the Company's books  
7             ("book reserve") at December 31, 2013, the  
8             computed reserve (also referred to as the  
9             theoretical reserve or calculated accrued  
10            depreciation) based on existing depreciation  
11            factors, and the computed reserve based on  
12            Gannett Fleming's recommended depreciation  
13            factors for electric, gas and common plant;
- 14       •     Presents the variations between the book and  
15             computed reserves based on existing rates and on  
16             Gannett Fleming's recommended depreciation  
17             factors for electric, gas and common plant and a  
18             proposal that recommends no action be taken at  
19             this time to address those variations;
- 20       •     Presents an explanation of an amortization  
21             accounting methodology for certain general plant  
22             accounts as an alternative to the current group  
23             depreciation approach for those accounts but  
24             recommends not to implement it at this time; and

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- 1       •     Proposes to continue use of the existing O&M  
2             expense rate allowance related to capping the  
3             negative net salvage amount chargeable to the  
4             depreciation reserve for the gas mains and gas  
5             services accounts.

6   Q.    Are there any subjects addressed in the Depreciation  
7          Panel's direct testimony that are not, and should not  
8          be construed to be, sponsored by all members of the  
9          Depreciation Panel?

10   A.   Yes, there are four.  For purposes of the initial  
11         filing in these proceedings, the Company has  
12         considered these subjects to be within the sole  
13         purview of Company management as ratemaking approaches  
14         rather than depreciation study subjects.  Mr.  
15         Wiedmayer, Mr. Allis and Gannett Fleming Valuation and  
16         Rate Consultants, LLC have no responsibility for the  
17         Company's decisions on the four subjects discussed  
18         below, whether in testimony, discovery responses or  
19         pleadings of any nature and express no view on them.  
20         Mr. Wiedmayer, Mr. Allis and Gannett Fleming Valuation  
21         and Rate Consultants, LLC may, however, present or  
22         join in testimony on any of these subjects at a later  
23         stage in these proceedings if proposals are made by

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1 Staff and/or other parties that produce results  
2 materially different from the Company's filing.

3 Q. Please identify those subjects.

4 A. First, after a thorough review of the recommendations  
5 made by Gannett Fleming, which in some cases indicate  
6 the need to change depreciation parameters, the  
7 Company has elected to propose no changes to average  
8 service lives, life tables or net salvage factors in  
9 this proceeding.

10 Q. Why?

11 A. We discuss the dollar impacts later in this testimony,  
12 but the changes recommended by Gannett Fleming were  
13 not significant in either electric or gas.  
14 Additionally for electric we considered the impact  
15 that the Commission's Reforming the Energy Vision  
16 Proceeding, i.e., Case 14-M-0101 ("REV Proceeding")  
17 could potentially have on average service lives and  
18 therefore we don't think a change toward a decrease in  
19 expense due to longer lives is warranted at this time.  
20 Regarding gas, due to the relatively large overall  
21 rate request and the materiality of the proposed  
22 change, the Company elected not to make a change in  
23 depreciation rates at this time.

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1 Q. Please continue with the other subjects addressed in  
2 this direct testimony that should not be construed to  
3 be sponsored by all members of the Depreciation Panel.

4 A. The second subject is the Company's proposal,  
5 discussed later in this direct testimony, to take no  
6 action at this time with respect to variations between  
7 the book and theoretical reserves at the levels  
8 reflected in the Company's filing. The third is the  
9 testimony on the subject of caps on negative net  
10 salvage. Those subjects, along with the discussion  
11 addressing the impacts of the REV Proceeding, are  
12 being testified to by Mr. Lenns, Mr. Hutcheson and Mr.  
13 Kahn only.

14 Q. Do you have a view on whether the Commission  
15 directives and orders resulting from the REV  
16 Proceeding will have an effect on the expected useful  
17 lives of existing utility plant?

18 A. It is our understanding that the REV Proceeding  
19 contemplates a fundamental change to how electric  
20 service is provided. As such, the usefulness of  
21 certain types of existing plant assets may well be  
22 affected. The reasonable expectation is that the  
23 useful lives of those assets will be shortened due to  
24 technological change and obsolescence, which are two

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1 significant factors bearing on the expected useful  
2 lives of plant assets. We are not in a position at  
3 the present time to provide specific estimates of  
4 potential effects but the expected result should give  
5 the Commission serious pause regarding lengthening  
6 expected average service lives in these rate  
7 proceedings.

8 Q. Is the Depreciation Panel sponsoring any exhibits in  
9 these proceedings?

10 A. Yes. The depreciation study which was prepared by  
11 Gannett Fleming and reviewed by Mr. Lenns, Mr.  
12 Hutcheson and Mr. Kahn, is presented in exhibits  
13 prepared under our supervision and direction along  
14 with other exhibits prepared under the supervision of  
15 Mr. Lenns, Mr. Hutcheson and Mr. Kahn only. The  
16 exhibits applicable to Electric Plant are:

- 17 • Exhibit \_\_\_\_ (DP-E1) entitled: "Orange and  
18 Rockland Utilities, Inc., 2013 Depreciation  
19 Study, Electric and Common Plant as of December  
20 31, 2013;"
- 21 • Exhibit \_\_\_\_ (DP-E2) entitled: "Orange and  
22 Rockland Utilities, Inc., Electric and Common  
23 Plant, Summary of Annual Depreciation Rates at  
24 December 31, 2013;" and

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- Exhibit \_\_\_\_ (DP-E3) entitled: "Orange and Rockland Utilities, Inc., Electric and Common Plant, Summary of the Computed Reserves for Depreciation at December 31, 2013."

The exhibits applicable to Gas Plant are:

- Exhibit \_\_\_\_ (DP-G1) entitled: "Orange and Rockland Utilities, Inc., 2013 Depreciation Study, Gas and Common Plant as of December 31, 2013;"
- Exhibit \_\_\_\_ (DP-G2) entitled: "Orange and Rockland Utilities, Inc., Gas and Common Plant, Summary of Annual Depreciation Rates at December 31, 2013;" and
- Exhibit \_\_\_\_ (DP-G3) entitled: "Orange and Rockland Utilities, Inc., Gas and Common Plant, Summary of the Computed Reserves for Depreciation at December 31, 2013."

Q. Please summarize any changes to depreciation expense levels due to Gannett Fleming's depreciation recommendations.

A. Although as noted above the Company is not recommending adoption of the results of the depreciation study for the reasons we stated, Gannett Fleming's recommended changes related to depreciation,



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1 based on existing plant in service balances as of  
2 December 31, 2013, would reduce annual electric  
3 depreciation expense by \$0.8 million, increase gas  
4 depreciation expense by \$0.6 million and increase  
5 common plant depreciation expense by \$0.8 million  
6 including changes due to Gannett Fleming's  
7 recommendation to change to an amortization  
8 methodology for several general plant accounts. The  
9 above amounts do not reflect that the Company's common  
10 plant depreciation expenses are allocated to electric  
11 and gas. After that allocation, the Gannett Fleming  
12 recommendations would result in an overall decrease to  
13 electric expense of approximately \$0.3 million and an  
14 overall increase to gas expense of approximately \$0.8  
15 million.

16 Q. Please discuss the Rate Year (i.e., the twelve months  
17 ending October 31, 2016) impact regarding  
18 depreciation.

19 A. The Rate Year impact regarding depreciation rate  
20 changes is zero, because the Company is not proposing  
21 any changes to depreciation rates. However, even  
22 without adopting the rates supported by the Gannett  
23 Fleming study, the level of depreciation changes  
24 because of forecasted plant balances. Therefore, for

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1 the Rate Year, the Company's Accounting Panel has  
2 computed electric depreciation expense of \$44.6  
3 million, an approximate increase to electric  
4 depreciation expense in the Rate Year totaling \$7.3  
5 million and gas depreciation of \$18.7 million, an  
6 approximate increase in gas depreciation expense in  
7 the Rate Year totaling \$5.7 million. The Rate Year  
8 amounts include allocated common depreciation expense  
9 but do not reflect Gannett's recommendation to change  
10 to an amortization methodology for several general  
11 plant accounts.

12

13 II. DEPRECIATION STUDY

14 Q. Please define the concept of depreciation.

15 A. Depreciation refers to the loss in service value not  
16 restored by current maintenance, incurred in  
17 connection with the consumption or prospective  
18 retirement of utility plant in the course of service  
19 from causes which are known to be in current operation  
20 and against which the Company is not protected by  
21 insurance. Among the causes to be given consideration  
22 are wear and tear, decay, action of the elements,  
23 inadequacy, obsolescence, changes in the art, changes  
24 in demand and the requirements of public authorities.

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1 Q. In preparing the depreciation study, were generally  
2 accepted practices in the field of depreciation  
3 valuation followed?

4 A. Yes.

5 Q. Are the methods and procedures used in the  
6 depreciation study consistent with past practices?

7 A. Yes. The methods and procedures used in this study  
8 are the same as those utilized in past depreciation  
9 studies conducted by the Company as well as  
10 depreciation studies presented by other companies in  
11 rate proceedings before the Commission. The approach  
12 is to determine depreciation rates based on the broad  
13 group average service life procedure and the whole  
14 life method. For certain general plant accounts,  
15 adoption of amortization accounting would be a change  
16 in approach for O&R, but it is consistent with the  
17 practice of most utilities in the United States.

18 Q. Please describe the presentation of the depreciation  
19 study in your exhibits.

20 A. The electric and common plant study in Exhibit \_\_\_\_  
21 (DP-E1) and the gas and common plant study in Exhibit  
22 \_\_\_\_ (DP-G1) are presented in nine parts. Part I,  
23 Introduction, presents the scope and basis for the  
24 depreciation study. Parts II through V include

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descriptions of the methods and procedures used for the estimation of survivor curves and net salvage and the calculation of annual depreciation and the theoretical reserve. Part VI, Results of Study, presents a description of the results and a summary of the depreciation calculations. Parts VII through IX present graphs and tables that relate to the service life analyses, the net salvage analyses and the detailed depreciation calculations.

The tables on pages VI-4 through VI-7 of Exhibit \_\_\_\_ (DP-E1) and pages VI-4 through VI-7 of Exhibit \_\_\_\_ (DP-G1) present the estimated survivor curve, the net salvage percent, the original cost of plant and the book depreciation reserve at December 31, 2013 and the calculated annual depreciation accrual and applicable depreciation rate for each plant account or subaccount. The sections beginning on page VII-1 of each of the exhibits present the results of the retirement rate analyses prepared as the historical bases for the service life estimates. The sections beginning on page VIII-1 of each of the exhibits present the results of the salvage analysis. The sections beginning on page IX-1 of each of the exhibits present the depreciation calculations related

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1 to surviving original cost as of December 31, 2013.

2 We note that the presentation and content of each of  
3 the exhibits related to common plant is the same, and  
4 that common plant is presented at 100% in both  
5 exhibits.

6 Q. Please explain how the depreciation study was  
7 performed.

8 A. The study used the straight line whole life method of  
9 depreciation, with the broad group average service  
10 life procedure. The annual depreciation is based on a  
11 method of depreciation accounting that seeks to  
12 distribute the service value (original cost of plant  
13 assets plus estimated costs of removal less estimated  
14 salvage at the time of retirement) over the estimated  
15 useful life of each unit, or group of assets, in a  
16 systematic and rational manner.

17 For General Plant Accounts 391, 393, 394, 395, 397 and  
18 398 (and associated subaccounts) for electric, gas and  
19 common plant we used an amortization methodology. The  
20 plant assets to which these accounts apply are items  
21 such as furniture, tools and communication equipment.  
22 A complete list of accounts for which amortization is  
23 recommended is shown on pages VI-5 and VI-6 of Exhibit  
24 \_\_\_\_ (DP-E1) and Exhibit \_\_\_\_ (DP-G1). The annual

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1        amortization amount distributes the cost of the plant  
2        assets over the amortization period selected for each  
3        account and vintage.

4    Q.    How is net salvage treated for accounts you are  
5        proposing to be amortized?

6    A.    There is no impact since all of the accounts we are  
7        recommending for amortization have a net salvage  
8        estimate of 0% under both the existing and recommended  
9        bases.

10   Q.    How did you determine the recommended annual  
11        depreciation accrual rates?

12   A.    This was done in two phases.    In the first phase,  
13        estimates of the average service life and net salvage  
14        factors were developed for each depreciable group,  
15        that is, each plant account or subaccount identified  
16        as having similar characteristics.    In the second  
17        phase, we calculated the annual depreciation accrual  
18        rates using the applicable average service lives and  
19        net salvage factors.

20   Q.    What part does the average service life play in the  
21        determination of depreciation rates?

22   A.    The estimated average service life is the period  
23        (number of years) over which the original cost of  
24        plant will be depreciated.    For example, with an

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1 average service life of 25 years, annual depreciation  
2 is  $1/25^{\text{th}}$ , or 4%, of the original cost of the plant  
3 before taking into account the net salvage factor.

4 Q. What is the effect on annual depreciation expense of a  
5 change to an average service life?

6 A. The depreciation expense accrual varies inversely with  
7 its underlying average service life, all else being  
8 equal, the longer the average service life, the lower  
9 the annual depreciation rate, and therefore, the lower  
10 the annual depreciation expense. Conversely, the  
11 shorter the average service life, the higher the  
12 annual depreciation rate, and therefore, the higher  
13 the annual depreciation expense.

14 Q. What part does net salvage play in the determination  
15 of depreciation rates?

16 A. In addition to providing for recovery of the original  
17 cost of plant over its estimated average service life,  
18 the Company's annual depreciation rates include an  
19 estimated net salvage factor. The purpose of this  
20 estimated net salvage factor is to reflect, over the  
21 life of the plant, the expected gross salvage value of  
22 plant less the expected cost of removal upon  
23 retirement. With very few exceptions, most of the  
24 Company's plant experiences net negative salvage upon

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- 1 retirement, because removal cost exceeds salvage  
2 value. Those two values are netted and expressed as a  
3 percentage of original cost of plant and included in  
4 the annual depreciation rate. As a result, and in  
5 accordance with basic depreciation principles and the  
6 Commission's Uniform System of Accounts, the service  
7 value of an asset, which is the original cost of the  
8 asset along with the expected net salvage value, is  
9 recovered over the estimated useful life of the asset.
- 10 Q. Please describe the first phase of the depreciation  
11 study, in which you estimated the average service life  
12 and net salvage factors for each plant account or  
13 subaccount.
- 14 A. The average service life and net salvage study  
15 consisted of compiling historical data from records  
16 related to O&R's plant; analyzing these data to obtain  
17 historical trends of survivor characteristics;  
18 obtaining supplementary information from management  
19 and operating personnel concerning practices and plans  
20 as they relate to plant operations; making visits to  
21 various sites to view the physical condition of  
22 facilities and interpreting these data and information  
23 along with the average service lives and net salvage  
24 factors used by other electric and gas utilities to



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1 form judgments of average service life and net salvage  
2 factors applicable to O&R's plant and equipment.

3 Q. You mentioned that the depreciation study included  
4 visits to O&R facilities, what is the significance of  
5 doing so?

6 A. A field review of O&R's property as part of the study  
7 was made during June 2014. Depreciation studies  
8 should not be limited only to statistical analysis or  
9 visual comparisons of smoothed survivor curves based  
10 on actual mortality experience and standardized  
11 survivor curves because other factors, as we have  
12 mentioned, should also be considered. Field reviews  
13 including discussions with operating and engineering  
14 personnel are conducted to become familiar with  
15 Company operations and obtain an understanding of the  
16 function of the plant and information with respect to  
17 the reasons for past retirements and the expected  
18 future causes of retirements. This knowledge as well  
19 as information from other discussions with management  
20 was incorporated in the interpretation and  
21 extrapolation of the statistical analyses.

22 Q. What historical data was analyzed for the purpose of  
23 estimating average service lives?

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1 A. The Company's accounting entries that record plant  
2 asset transactions during the period 1952 through 2013  
3 were analyzed. The transactions included additions,  
4 retirements, transfers and the related balances.

5 Q. What method was used to analyze these data?

6 A. The retirement rate method was used. This is the most  
7 appropriate method when retirement data covering a  
8 long period of time is available because this method  
9 determines the average rates of retirement actually  
10 experienced by the Company during the period of time  
11 covered by the depreciation study. It is also the  
12 method used in past depreciation studies by O&R and is  
13 the overwhelmingly predominate approach used in  
14 depreciation studies across the country when aged data  
15 is available.

16 Q. Please describe how the retirement rate method was  
17 used to analyze the Company's service life data.

18 A. The retirement rate analysis was applied to each  
19 different group of property, generally a particular  
20 plant account, in the study. For each property group,  
21 we used the retirement rate data to form a life table  
22 which, when plotted, shows an original survivor curve  
23 for that property group. Each original survivor curve  
24 represents the average survivor pattern experienced by

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1 the several vintage groups during the experience band  
2 studied. The survivor patterns do not necessarily  
3 describe the life characteristics of the property  
4 group; therefore, interpretation of the original  
5 survivor curves is required in order to use them as  
6 valid considerations in estimating future average  
7 service life. Standard survivor curves, such as the  
8 Iowa-type survivor curves and the h-system of survivor  
9 curves are used to perform these interpretations.

10 Q. What is an "Iowa-type survivor curve" and how can such  
11 curves be used to estimate the average service life  
12 characteristics for each property group?

13 A. Iowa-type curves are a widely-used group of survivor  
14 curves that contain the range of survivor  
15 characteristics usually experienced by utilities and  
16 other industrial companies. The Iowa curves were  
17 developed at the Iowa State College Engineering  
18 Experiment Station through an extensive process of  
19 observing and classifying the ages at which various  
20 types of property used by utilities and other  
21 industrial companies had been retired.

22 Iowa type curves are used to smooth and extrapolate  
23 original survivor curves determined by the retirement  
24 rate method. The Iowa curves can be used to describe

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1 the forecasted rates of retirement based on the  
2 observed rates of retirement and the outlook for  
3 future retirements.

4 The estimated survivor curve designations for each  
5 depreciable property group indicate the average  
6 service life, the family within the Iowa system to  
7 which the property group belongs, and the relative  
8 height of the mode. For example, the Iowa 50-R1.5  
9 indicates an average service life of fifty years; a  
10 right-moded, or R, type curve (the mode occurs after  
11 average life for right-moded curves); and a relatively  
12 low height, 1.5, for the mode (possible modes for R  
13 type curves range from 1 to 5).

14 Q. What is the h-system of survivor curves?

15 A. The h-system of survivor curves was developed in 1947  
16 by Bradford Kimball of the New York Public Service  
17 Commission. Similar to the Iowa curves, the h-curves  
18 are labeled in accordance with the relative height of  
19 the modes of the associated retirement frequency  
20 curves. Thus, for example a 50-h3.0 indicates a 50  
21 year average service life and a mid-mode curve (modes  
22 for the h-system curves range from 0.0 to 5.0).

23 The average service lives and related modality  
24 presented in our depreciation study are based on the

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1 h-system of survivor curves as has been the common  
2 practice in past depreciation studies for O&R.  
3 We more fully describe survivor curves in Part II of  
4 Exhibit \_\_\_\_ (DP-E1) and Exhibit \_\_\_\_ (DP-G1).

5 Q. Please provide an example of how the annual  
6 depreciation accrual rate for a particular plant  
7 account is presented in your depreciation study.

8 A. We will use electric Plant Account 362, Station  
9 Equipment, as an example because it is one of the  
10 largest depreciable accounts.  
11 The retirement rate method was used to analyze the  
12 survivor characteristics of this property group. Aged  
13 plant accounting data was compiled from 1952 through  
14 2013 and analyzed in periods that best represent the  
15 overall service life of this property. The life table  
16 for the 1952-2013 experience band is presented on  
17 pages VII-46 through VII-48 of Exhibit \_\_\_\_ (DP-E1).  
18 The life table displays the retirement and surviving  
19 ratios of the aged plant data exposed to retirement by  
20 age interval. For example, page VII-46 shows \$357,761  
21 retired at age 0.5 years with \$191,813,909 having been  
22 exposed to retirement. Consequently, the retirement  
23 ratio is 0.0019 ( $\$357,761 / \$191,813,909$ ) and the  
24 surviving ratio is 0.9981 ( $1 - 0.0019$ ). These life

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1 tables, or original survivor curves, are plotted along  
2 with the estimated smooth survivor curve, the 45-h1.75  
3 on page VII-45.

4 The calculation of the annual depreciation accrual and  
5 the theoretical reserve related to the original cost  
6 of plant in Account 362 at December 31, 2013 is  
7 presented on pages IX-26 and IX-27. The calculations  
8 are based on the 45-h1.75 survivor curve and 10%  
9 negative net salvage factor, and the attained age for  
10 each vintage. The tabulation sets forth the  
11 installation year, the original cost, average service  
12 life, calculated annual depreciation rate and accrual,  
13 average remaining life, and calculated accrued  
14 depreciation factor and amount (that is, the  
15 theoretical reserve ratio and theoretical reserve).

16 The total annual accrual of \$3,145,011 and theoretical  
17 reserve of \$28,354,192 for the account are brought  
18 forward to the table on page VI-4. The reserve  
19 variation of \$4,498,240 shown on page VI-4 is  
20 calculated by subtracting the \$28,354,192 theoretical  
21 reserve from the book reserve for the account of  
22 \$32,852,432.

23 Q. Please describe how the proposed net salvage factors  
24 were determined.

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1 A. The net salvage factors were determined using informed  
2 judgment that considered all relevant factors such as  
3 the results of historical net salvage analyses, the  
4 existing net salvage rates in effect, the Company's  
5 current practices with regard to net salvage and the  
6 net salvage factors used by other electric and gas  
7 companies.

8 Q. Please describe the statistical net salvage analyses.

9 A. In the statistical net salvage analyses, net salvage  
10 is expressed as a percentage of the book cost of plant  
11 retired by calendar year. The analysis of historical  
12 net salvage as a percentage of the book cost of plant  
13 retired provides a statistical basis for the level of  
14 net salvage that can be expected to occur in the  
15 future. Thus, consistent with well-established  
16 industry practices we have made estimates of net  
17 salvage expressed as a percentage of original plant  
18 cost retired that are based on informed judgment that  
19 incorporates the net salvage analyses.

20 Q. Is the net salvage analyses and approach you used to  
21 reflect net salvage in depreciation rates consistent  
22 with authoritative depreciation texts?

23 A. Yes. The Uniform System of Accounts requires that the  
24 service value (original cost less net salvage) of the

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1 Company's assets be allocated in a systematic and  
2 rational manner over the assets' service lives. The  
3 National Association of Regulatory Utility  
4 Commissioners Public Utility Depreciation Practices  
5 ("NARUC Manual") and Wolf and Fitch's Depreciation  
6 Systems ("Wolf and Fitch") are well-regarded texts  
7 that are considered to be authoritative depreciation  
8 sources by depreciation professionals that describe  
9 the method of estimating net salvage, and explain that  
10 expected net salvage at the time of retirement of  
11 plant assets is expressed as a percentage of original  
12 cost of the plant that will be retired and is  
13 estimated using the same methods we have employed.  
14 While other alternative approaches to net salvage are  
15 mentioned in both texts, there is no substantial  
16 support for employing such approaches, nor has there  
17 been a widespread historical precedent set in previous  
18 rate proceedings with regulatory commissions.

19 Q. Are the methods used in the depreciation study  
20 presented by the Company in these proceedings for the  
21 net salvage analysis widely accepted in the industry?

22 A. Yes. The net salvage analysis method used in the  
23 depreciation study is explained in authoritative texts  
24 on depreciation and is used almost exclusively in the



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1 utility industry. In the vast majority of  
2 jurisdictions, a portion of depreciation expense  
3 includes a provision for the prospective recovery of  
4 future net salvage over the service life of the  
5 underlying assets, and the net salvage factors are  
6 estimated using the same methods used in the  
7 depreciation studies submitted for the Company in this  
8 proceeding. This is consistent with the Commission's  
9 Uniform System of Accounts, the NARUC Manual, Wolf and  
10 Fitch and other authoritative texts on depreciation  
11 and ratemaking practices used by most state and  
12 federal regulatory commissions.

13 There are three states, Pennsylvania, New Jersey and  
14 Delaware, in which net salvage is not recovered  
15 prospectively through depreciation rates, but is  
16 instead recovered after assets are retired. There are  
17 also two jurisdictions, Maryland and the District of  
18 Columbia, that do not use straight line depreciation  
19 for net salvage, but instead use a deferred method of  
20 recovery. However, in these two jurisdictions the  
21 method of estimating net salvage is the same as used  
22 in the depreciation study for O&R.

23 Although other approaches have been proposed in New  
24 York, the Commission has traditionally followed the

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1 predominate approach by including a net salvage factor  
2 in depreciation rates with the net salvage factor  
3 being based on the same methods as used in the  
4 depreciation study we have submitted in this  
5 proceeding. This methodology includes the objective  
6 of spreading the net salvage value at the time of  
7 retirement of plant assets over the estimated useful  
8 lives of the assets in a systematic and rational  
9 manner.

10 Q. Please describe the other approaches to net salvage to  
11 which you referred that have been proposed in New  
12 York.

13 A. These approaches do not attempt to allocate the  
14 estimated net salvage amount at the time of retirement  
15 of plant assets over the estimated useful lives of the  
16 assets, despite that the Commission's Uniform System  
17 of Accounts requires the allocation of the service  
18 value (original cost less net salvage) over the lives  
19 of the Company's assets, and despite that the method  
20 we have used is the predominate approach in use by  
21 regulatory commissions.

22 One such approach is to not provide for net salvage in  
23 depreciation rates at all but, rather, establish an  
24 O&M expense rate allowance for it with that rate

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allowance being based on recently incurred net salvage amounts (comprised largely of negative net salvage). The approach is one of pay-as-you-go and is known as PAYGO. The Commission has previously rejected the PAYGO approach in Case 08-E-0539, a Con Edison electric rate case, in which Staff as well as the Company opposed the approach.

In its April 24, 2009 order in Case 08-E-0539 ("2009 Rate Order"), the Commission found that adopting the PAYGO approach would not be a good policy because all negative net salvage costs associated with plant now serving existing customers would be shifted to those who are Company customers at or after the time such negative salvage costs are actually incurred and the Commission found (2009 Rate Order at 115) that such a shift in cost responsibility would not be equitable. The Commission also recognized a number of reasons cited by the Administrative Law Judges for rejecting the PAYGO approach (2009 Rate Order at 111). These include:

1. Current customers should contribute to the future cost of removal of plant used to serve such customers today. To the extent some or all of such costs of removal are

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1           recovered in the future, they become an  
2           unwarranted burden on customers taking  
3           service at that time.

4       2.   If customers pay less now to cover negative  
5           salvage costs, they will at a later date  
6           need to pay more toward such costs.

7       3.   PAYGO decreases internally-generated cash  
8           flow available to fund a company's  
9           construction program.

10      4.   The standard net salvage method offers the  
11           advantages of spreading out cost recovery  
12           over time and of allowing for periodic  
13           updates to reflect changes in estimates of  
14           negative salvage costs and to reflect those  
15           updated estimates in rates as feasible.

16      Another approach to net salvage that has been proposed  
17      is in practice only a variation of the PAYGO approach.  
18      In this approach, a net salvage factor is established  
19      for each account that produces depreciation accruals  
20      for net salvage that approximates recent net salvage  
21      expenditures as does PAYGO. Since this approach  
22      results in accruals for net salvage that are  
23      approximately equal to recent expenditures, it  
24      produces results that approximate the PAYGO approach.

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1        Thus, while this approach may appear to incorporate an  
2        estimate for net salvage in depreciation rates, it is  
3        essentially PAYGO and suffers from the same  
4        deficiencies and inequities of PAYGO. Outside of  
5        settled cases, the Commission has accepted this  
6        approach in two cases under circumstances related to  
7        economic conditions experienced during the recent  
8        economic downturn. These two cases were Central  
9        Hudson Gas & Electric Corporation Case 08-E-0887  
10       decided by the Commission in 2009 and Niagara Mohawk  
11       Case 10-E-0050 decided by the Commission in 2010.

12

13                    III. GENERAL PLANT AMORTIZATION

14    Q.    Please describe Gannett Fleming's recommendation for  
15           amortization accounting for certain general plant  
16           accounts.

17    A.    Under that recommendation, the plant investment in  
18           certain of the Company's general plant accounts would  
19           be capitalized in the same manner and to the same  
20           plant accounts as they are currently but will be  
21           grouped by vintage year within each plant account for  
22           cost recovery and retirement purposes.

23           Under the amortization approach, an amortization  
24           period based on the expected average service life of

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1 the assets of the type in a particular plant account  
2 is established. Retirements are recorded when a  
3 vintage group is fully amortized rather than as  
4 individual units are removed from service. In other  
5 words, all units of a given vintage year are retired  
6 when the age of the vintage reaches the length of the  
7 established amortization period. For example, the  
8 cost of assets that have a 15-year amortization period  
9 will be fully recovered 15 years after being placed in  
10 service and will be retired from the Company's books  
11 15 years after being placed in service even though  
12 some in the vintage group might still be in use while  
13 others may have ceased being used at an earlier time.  
14 This type of amortization is used for accounts with a  
15 large number of units, but small asset values and  
16 relatively short useful lives. Plant and depreciation  
17 accounting is difficult and not particularly suitable  
18 for these assets because of these characteristics.

19 Q. For which of the plant accounts has Gannett Fleming  
20 recommended amortization accounting be used?

21 A. Amortization accounting is appropriate for certain  
22 electric, gas and common plant general plant accounts.  
23 These accounts are 391, 393, 394, 395, 397, 398  
24 (including the associated subaccounts), which

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1 represent only approximately 4 percent of the  
2 Company's total depreciable and amortizable plant.  
3 The plant assets to which these accounts apply are  
4 items such as furniture, tools and communication  
5 equipment. The amortization periods apply to the  
6 assets in these accounts that are currently in service  
7 for O&R. If the mix of investment for any of these  
8 accounts changes in the future, the amortization  
9 periods may be revised to reflect the assets in  
10 service at that time. A complete list is shown on  
11 pages VI-5 and VI-6 of Exhibit \_\_\_\_ (DP-E1) and pages  
12 VI-5 and VI-6 of Exhibit \_\_\_\_ (DP-G1).

13 Q. Is the amortization approach that Gannett Fleming has  
14 recommended used by any other major electric or gas  
15 utilities in the State?

16 A. Yes. The amortization approach for general plant has  
17 been in use at Con Edison since 1995. Amortization  
18 accounting is widely used by utilities in almost every  
19 jurisdiction in the country. In New York State it has  
20 also been in use at Niagara Mohawk Power Corporation,  
21 Central Hudson Gas & Electric Corporation, New York  
22 State Electric & Gas Corporation and Rochester Gas and  
23 Electric Corporation. In addition, O&R's affiliates  
24 Rockland Electric Company (in New Jersey) and Pike

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1 County Light and Power Company (in Pennsylvania) also  
2 started amortizing general plant in 2014.

3 Q. Would any adjustments be necessary upon a change to  
4 amortizing general plant costs?

5 A. Yes. Because under amortization accounting assets are  
6 recorded as retired once they reach an age equal to  
7 the amortization period applicable to them, any assets  
8 that have survived beyond that life at the  
9 implementation date of amortization accounting must be  
10 retired. Those amounts are listed as "Fully Accrued"  
11 on Table 1 of the depreciation studies, and are shown  
12 by vintage year beginning on page IX-67 of Exhibit \_\_\_\_  
13 (DP-E1) and IX-31 of Exhibit \_\_\_\_ (DP-G1).

14 Additionally, the cost of those assets may have been  
15 either over- or under-recovered as of the time of  
16 their retirement under the standard depreciation  
17 methods used in the past so we recommend a separate  
18 amortization of the unrecovered cost. These amounts  
19 are listed on Table 1 in Exhibits \_\_\_\_ (DP-E1) and \_\_\_\_  
20 (DP-G1) as "Unrecovered Reserve Adjustment for  
21 Amortization," and are proposed to be amortized over a  
22 period equal to the remaining life of the surviving  
23 assets in each account.



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1 Q. What would be the impact on expense of the  
2 recommendations regarding the general plant accounts  
3 to which amortization accounting would apply?

4 A. In total, the recommended change to amortization  
5 accounting, including the impacts of the retirements  
6 of assets, changes in recovery periods, and the  
7 amortization of the unrecovered costs of the general  
8 plant account assets to be retired that are older than  
9 the amortization periods recommended by Gannett  
10 Fleming, would result in a decrease in expense of  
11 approximately \$406,000 for electric plant, an increase  
12 in expense of approximately \$124,000 for gas plant,  
13 and an increase in expense of approximately \$774,000  
14 for common plant.

15

16 IV. TEST OF THE BOOK RESERVES

17 Q. What are the amounts of the variations between the  
18 book reserves and theoretical reserves that you  
19 mentioned earlier in your testimony?

20 A. For electric plant, the amounts we will address are  
21 summarized on Exhibit \_\_\_\_ (DP-E3). This exhibit  
22 indicates that for total electric plant at December  
23 31, 2013, the Accumulated Provision for Depreciation  
24 per books, or book reserve, amounted to approximately

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1       \$340.4 million. The computed or theoretical reserve  
2       based on existing rates was calculated on the average  
3       service lives, net salvage percentages and life tables  
4       currently in use by the Company, and amounted to  
5       approximately \$323.9 million. The computed reserve  
6       recommended by Gannett Fleming amounted to  
7       approximately \$350.8 million.

8       This exhibit also indicates that the book reserve is  
9       approximately \$16.6 million, or 5.11 percent more than  
10      the computed reserve based upon existing rates and,  
11      excluding the unrecovered reserve adjustment for  
12      amortization, is approximately \$10.2 million, or 2.92  
13      percent less than the computed reserve based upon the  
14      rates recommended by Gannett Fleming.

15    Q.    Please continue with gas plant.

16    A.    For gas plant, the amounts we will address are  
17          summarized on Exhibit \_\_\_\_ (DP-G3). This exhibit  
18          indicates that for total gas plant at December 31,  
19          2013, the book reserve amounted to approximately  
20          \$184.7 million. The computed reserve based on  
21          existing rates was calculated on the average service  
22          lives, net salvage percentages and life tables  
23          currently in use by the Company, and amounted to  
24          approximately \$184.0 million. The computed reserve

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1 recommended by Gannett Fleming amounted to  
2 approximately \$201.9 million.

3 This exhibit also indicates that the book reserve is  
4 approximately \$0.7 million, or 0.39 percent more than  
5 the computed reserve based upon existing rates and,  
6 excluding the unrecovered reserve adjustment for  
7 amortization, is approximately \$16.1 million, or 7.97  
8 percent less than the computed reserve based upon the  
9 rates recommended by Gannett Fleming.

10 Q. Please continue with common plant.

11 A. For common plant, the amounts we will address are  
12 summarized on Exhibit \_\_\_\_ (DP-E3) and Exhibit \_\_\_\_ (DP-  
13 G3) as both exhibits show identical amounts for common  
14 plant. The exhibits indicate that for total common  
15 plant at December 31, 2013, the book reserve amounted  
16 to approximately \$90.6 million. The computed reserve  
17 based on existing rates was calculated on the average  
18 service lives, net salvage percentages and life tables  
19 currently in use by the Company, and amounted to  
20 approximately \$92.9 million. The computed reserve  
21 recommended by Gannett Fleming amounted to  
22 approximately \$100.8 million.

23 This exhibit also indicates that the book reserve is  
24 approximately \$2.3 million, or 2.53 percent less than

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1 the computed reserve based upon existing rates and,  
2 excluding the unrecovered reserve adjustment for  
3 amortization, is approximately \$2.1 million, or 2.12  
4 percent less than the computed reserve based upon the  
5 rates recommended by Gannett Fleming.

6 Q. Why have you excluded the amounts applicable to the  
7 unrecovered reserve adjustment for amortization when  
8 testing the reserve using the rates recommended by  
9 Gannett Fleming?

10 A. It would be improper to include those amounts in the  
11 test since Gannett Fleming has recommended a separate  
12 amortization for those amounts.

13 Q. Do Mr. Lenns, Mr. Hutcheson and Mr. Kahn have a  
14 recommendation regarding the book reserve variations?

15 A. Yes. We recommend no action be taken related to the  
16 reserve variations, at the levels indicated, at this  
17 time. The Commission's long-standing practice has  
18 been that no remedial action be taken when the book  
19 reserve varies from the theoretical reserve by up to  
20 10% (plus or minus). The variations we have indicated  
21 are within that range.

22

23 V. NEGATIVE NET SALVAGE CAPS - GAS MAINS & SERVICES

24 Q. You referred earlier to capping the negative net

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1 salvage amounts chargeable to the depreciation reserve  
2 for the gas mains and services plant accounts. Would  
3 Mr. Lenns, Mr. Hutcheson and Mr. Kahn please explain  
4 further?

5 A. O&R has been required for many years, beginning with  
6 Case 92-G-0050, to limit the negative net salvage  
7 factor included in the depreciation rates for Account  
8 376 (gas mains) and Account 380 (gas services) to  
9 negative 40% and negative 80%, respectively. Any  
10 negative net salvage incurred beyond these thresholds  
11 is included in O&M expense for accounting and  
12 ratemaking purposes. For purposes of this rate filing  
13 and without prejudice to the Company's right to  
14 propose discontinuing or modifying this approach for  
15 either or both of the accounts in a future rate case,  
16 the Company will not oppose continuation of the  
17 approach and proposes that both the existing negative  
18 net salvage cap percentages and the O&M expense rate  
19 allowance remain unchanged at this time to limit the  
20 gas rate request.

21 Q. Does this conclude your direct testimony?

22 A. Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
DEBORAH A. PATTERSON – ELECTRIC

1   **Q.    Please state your name and business address.**

2   A.    My name is Deborah A. Patterson. My business address is One Blue Hill Plaza,  
3        Pearl River, New York 10965.

4   **Q.    By whom are you employed and in what capacity?**

5   A.    I am employed by Orange and Rockland Utilities, Inc. (“Orange and Rockland” or  
6        the “Company”) as Project Director of Economic Development.

7   **Q.    Please summarize your educational background and business experience.**

8   A.    I hold a BS degree from Queens College. Prior to my position as Director of  
9        Economic Development at O&R, I was employed at Consolidated Edison  
10       Company of New York, Inc. (“Con Edison”) for 40 years. I initially served as a  
11       Customer Accounting Representative and was promoted to management positions  
12       in electric operations, energy services and lastly, Manager of Economic  
13       Development, responsible for Con Edison’s economic development programs,  
14       specifically the Business Incentive Rate program.

15   **Q.    Have you ever testified before the New York State Public Service**  
16       **Commission?**

17   A.    No, I have not.

18   **Q.    What is the purpose of your direct testimony in this proceeding?**

19   A.    I will testify to the Company’s proposal to change its Economic Development  
20       Rate (“EDR”), Rider H. The changes we propose to this key economic  
21       development program will attract more business customers considering relocation  
22       into the O&R service territory and broaden the pool of existing business  
23       customers considering an expansion of their current facilities. Decreasing the

1 current kilowatt load requirement will more effectively help stimulate job growth  
2 and enhance the local tax base within the O&R service territory. The proposed  
3 change will also allow the Company to be a more effective partner with county  
4 and state economic development agencies by working more effectively with  
5 businesses that apply for economic development attraction and expansion  
6 assistance. Additionally, the Company's proposal is consistent with and will help  
7 to further, the state's energy efficiency initiatives since business customers  
8 applying for the EDR (Rider H) is required to perform an energy efficiency audit,  
9 either by NYSERDA or by an independent third party such as a qualified energy  
10 audit firm under the Company's Small Business Direct Install and Commercial &  
11 Industrial programs.

12 **Q. What is the Company proposing in this electric rate filing with respect to its**  
13 **economic development programs?**

14 A. The Company is proposing to decrease the demand usage under the EDR program  
15 from 100 kW to 65 kW in order to increase customer participation. In 2012 and  
16 2013 there were five business customers who applied for the Company's EDR  
17 program, but did not qualify because they did not meet the 100 kW requirement.  
18 Lowering the kilowatt load requirement would also eliminate a potential penalty  
19 some customers could experience as a result of energy efficiency measures  
20 lowering their demand usage below 100 kW. Lowering the minimum from 100  
21 kW to 65 kW will remedy this situation and may result in more participation in  
22 the EDR program. As an added benefit, business customer will receive additional

1 savings from energy efficient installations that could be used to reinvest in  
2 business growth such as capital improvements and job creation.

3 **Q. Are there any other changes needed with respect to the EDR program?**

4 Yes. Since the current tariff is due to expire on December 31, 2016, the Company  
5 is also seeking an extension of the program for an additional five-year term  
6 through December 31, 2020.

7 **Q. What is the cost associated with this/these proposal(s)?**

8 A. Under the EDR, businesses receive a savings from 4%-8% on their overall bill.  
9 There are currently nine customers enrolled in the EDR program, which have  
10 realized a total savings of \$243,935.34 from January 1, 2012 through October 31,  
11 2014.

12 **Q. Does this conclude your direct testimony?**

13 A. Yes, it does.



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1    **Q.**     Would the members of the Electric Infrastructure and Operations Panel (“Panel”)  
2           please state their names and business addresses.

3    A.     **(Coffey)** John F. Coffey, 390 West Route 59, Spring Valley, New York, 10977.  
4           **(Prall)** Stephen Prall, 500 Route 208, Monroe, New York 10950.

5    **Q.**     **By whom are you employed and in what capacity?**

6    A.     **(Coffey)** I am employed by Orange and Rockland Utilities, Inc. (“Orange and  
7           Rockland,” “O&R,” or “the Company”) as Chief Engineer – Transmission and  
8           Substation Engineering.

9           **(Prall)** I am employed by Orange and Rockland as the Section Manager of the  
10          Transmission and Distribution Maintenance Section.

11   **Q.**     **Please briefly describe your educational and business experience.**

12   A.     **(Coffey)** I received a Bachelor of Science in Electrical Engineering from  
13          Manhattan College in 1988. I am a licensed New York State Professional  
14          Engineer. I have over 26 years of electrical engineering experience and have  
15          worked for Orange and Rockland for over 25 years. I have served in my current  
16          position since 2010. This position oversees the planning, engineering and design  
17          of capital improvement budget for projects in the Orange and Rockland  
18          transmission system. I worked for one year at Burns and Roe Co. in Oradell,  
19          New Jersey as an Electrical Engineer prior to my arrival at Orange and Rockland  
20          in 1989.

21          **(Prall)** I received a Bachelor of Science degree in Nuclear Engineering in 1995  
22          from the State University of New York and a Masters of Business  
23          Administration degree in 1998, from Rensselaer Polytechnic Institute, in Troy,

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1 New York. I have worked for Consolidated Edison Company of New York, Inc.  
2 (“Con Edison”) and Orange and Rockland since 1989, as a Nuclear Chemist,  
3 Supervisor, Quality Assurance Engineer, Project Auditor, Manager of Training  
4 and Section Manager of Compliance, prior to assuming my present position as  
5 Section Manager of Transmission and Distribution Maintenance in May 2012.

6 **Q. Have you previously submitted testimony to the New York State Public**  
7 **Service Commission (“Commission”)?**

8 A. No, we have not.

9 **Q. What is the purpose of your testimony in this proceeding?**

10 A. The purpose of our testimony is to present and support O&R’s electric  
11 transmission and distribution capital budget and major plant additions. The  
12 Panel also will discuss other programs and initiatives that the Company is  
13 implementing and proposing, including the following incremental initiatives:

- 14 • Tamar Drive Right-of-Way (“ROW”) acquisition;
- 15 • Transmission Tower Leg Remediation Program;
- 16 • Vegetation and Asset Management;
- 17 • ROW Track Machine;
- 18 • Back Yard Machines; and
- 19 • Vegetation Management Program.

20 Finally, the Panel will briefly address the status of the Company’s effort to  
21 remove double poles in its service territory.

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**PLANT ADDITIONS AND CAPITAL BUDGET**

1

2   **Q.**    Are you familiar with planned plant additions and the construction budget  
3           for O&R?

4    A.    Yes.

5   **Q.**    Was Exhibit \_\_\_\_ (AP-E5) prepared by you or under your direction?

6    A.    Yes. Exhibit \_\_\_\_ (AP-E5), Schedule 1, reflects the capital expenditures, and  
7           Exhibit \_\_\_\_ (AP-E5), Schedule 2, reflects the capital plant additions forecasted  
8           for the period November 1, 2015 through October 31, 2018. Our testimony will  
9           focus on the plant additions by rate year, as set forth in Exhibit \_\_\_\_ (AP-E5).  
10          While, as discussed by the Company's Accounting Panel, the Company is not  
11          proposing a multi-year rate plan in this rate case, we do address certain capital  
12          plant additions and other programs and initiatives in the two years following the  
13          rate year in this proceeding (*i.e.*, November 1, 2015 through Oct. 31,  
14          2016)("Rate Year" or "Rate Year 1"). For the sake of convenience, I refer to  
15          these two years as Rate Year 2 (*i.e.*, Nov. 1, 2016 through Oct. 31, 2017) and  
16          Rate Year 3 (*i.e.*, Nov. 1, 2017 through Oct. 31, 2018).

17   **Q.**    Please continue.

18   A.    Exhibit \_\_\_\_ (AP-E5), Schedule 2, shows the Company's major capital electric  
19          plant additions for the period July 1, 2014 through Oct. 31, 2018. This schedule  
20          includes spending totals for electric blankets and regular projects under \$1  
21          million that we will provide general details for below. This schedule also sets  
22          forth spending for regular projects over \$1 million, along with their projected in-  
23          service dates. For purposes of this proceeding, the major capital plant additions

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1       that we will discuss in excess of \$1 million fall into the following categories: (1)  
2       those projects that have been or will be completed and added to plant in-service  
3       during the period July 1, 2014 to Oct. 31, 2015 (“Linking Period”), (2) those  
4       projects that will be completed and added to plant in-service during Rate Year 1,  
5       (3) those projects that will be completed and added to plant in-service during  
6       Rate Year 2, and (4) those projects that will be completed and added to plant in-  
7       service during Rate Year 3. The forecasted in-service dates are based on  
8       projected approval time frames, in conjunction with the subsequent construction  
9       and installation schedules. The forecasted costs have been quantified based on  
10      an analysis of recent spending for material, equipment and labor experienced on  
11      similar transmission and substation projects that are in progress or have recently  
12      been completed by the Company.

13      The Company has defined three major milestone levels of progression for project  
14      cost estimates in excess of \$5 million: (1) the Budgetary (Planning) Estimate, (2)  
15      the Appropriation Estimate, and (3) the Current Working Construction Estimate  
16      (“CWE”).

17      **Q.     Please explain the differences among these three estimates.**

18      A.     These three estimates are more specifically described as follows:

19           1) The Budgetary (Planning) Estimate is used for initial representation in the  
20           Company’s short- and longer-term budgeting process and for initial  
21           authorization by the Company’s Board of Directors. It is a rough estimate  
22           based on a high-level scope of work for the project and preliminary  
23           engineering information at project initiation. Its purpose is to screen project

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1 costs for feasibility and to assist in deciding whether to proceed with the  
2 design of a particular project or evaluate other alternatives. The Budgetary  
3 Estimate will typically contain higher amounts of contingency,  
4 approximately in the 20 percent to 30 percent range, due to the increased  
5 levels of risk factors and unknowns at this stage of a project.

6 2) The Appropriation Estimate is a more detailed estimate based on final  
7 engineering design data and construction requirements from external entities,  
8 including any required permits and approvals from local municipalities and  
9 environmental agencies. This estimate is used to allocate money and release  
10 funds for construction that have already been approved by the Company's  
11 Board of Directors for actual construction. It includes all direct and indirect  
12 costs of the project such as: labor, equipment, material, corporate overheads,  
13 escalation, contingency and the associated expenses and retirement costs.  
14 The Appropriation Estimate will typically contain contingencies and  
15 unknowns in the range of 10 percent to 20 percent. The project has advanced  
16 in design from the Budgetary Estimate, however, certain risk factors still  
17 exist that need to be accounted for in this stage, particularly with respect to  
18 final approvals, equipment and labor procurement.

19 3) The CWE is typically the final cost estimate leading into construction, which  
20 includes all of the information contained in the Appropriation Estimate, as  
21 well as bid-level pricing as the project proceeds into initial construction.  
22 This also may be the most current appropriation estimate. This estimate is  
23 likely to be updated monthly after the start of construction, or whenever

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1           significant changes of scope occur to the project, as appropriate. The CWE  
2           applies to projects that are typically near or in construction and will apply to  
3           those projects described in the Linking Period portion of this testimony.  
4           Projects at the CWE Stage will typically have contingency in the 10 percent  
5           or less range as most of the unknowns have been removed at this stage of the  
6           project.

7   **Q.    What is the purpose of establishing these three estimates?**

8   A.    The purpose of establishing these three estimates is to align cost estimates with  
9           the actual information available and levels of risk at a given time. It is important  
10          that estimates are changed based only on the actual available project information  
11          and updates to that information. We will refer to these three cost estimate levels  
12          to describe the project cost estimate for each of the major capital project  
13          descriptions discussed later in our direct testimony.

14        It should be noted that Exhibit \_\_\_\_ (AP-E5), Schedule 2, is a plant additions  
15        schedule that sets forth the Company's current best estimate of when the various  
16        plant assets listed are to be booked to plant in service.

17        The Plant Additions estimate, contained in Exhibit \_\_\_\_ (AP-E5), Schedule 2, is  
18        representative of the Company's spending on a project to date and its budgetary  
19        spending projections. The Plant Additions estimate typically does not contain  
20        contingencies or unknown risks that are included in the different levels of  
21        estimates described above. For the purposes of this direct testimony, for each  
22        project described, the Company will include both the Plant Additions estimate,

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1 as well as the Budgetary/ Appropriation Estimate to provide the potential  
2 bandwidth that presently exists at this stage for each project.

3 **Q. Does O&R have a robust electric delivery system planning process that**  
4 **effectively evaluates its system growth and capacity requirements?**

5 A. Yes.

6 **Q. Please describe the Company's electric planning process.**

7 A. Each year, the Company performs detailed planning studies that determine  
8 electric load growth and assess the performance of the electric delivery system  
9 throughout a future forecast period with respect to its electric transmission and  
10 distribution design standards. The Company's electric planning design standards  
11 provide guidance to aid in prioritizing various electrical infrastructure projects  
12 for the Orange and Rockland electric delivery system. The design standards are  
13 designed to balance the costs of infrastructure investment vs. the benefit of  
14 mitigating the risk of significant outage events, as measured by both the amount  
15 of load/number of customers impacted and the anticipated duration of the outage.  
16 These standards are a key to the capital planning process, both short and longer  
17 term, as they provide a process by which future risk mitigation investments are  
18 identified and prioritized. The electric design standards primarily incorporate  
19 risk assessment methodology that provides criteria to assess if the electric  
20 facilities are, or will be, operating outside of acceptable tolerances with respect  
21 to equipment loading, operating parameters and customer exposure. The  
22 Company completes a future five-year assessment as part of its annual planning

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1 process, and every three years completes a 20-year long range assessment and  
2 outlook to assist in O&R's long-term corporate vision and strategy.

3 **Q. Please describe in more detail O&R's forecasting and risk assessment**  
4 **processes.**

5 A. The annual planning process commences with forecasting the overall system  
6 load, loads for all of the transmission lines and transmission transformer banks,  
7 each individual substation transformer bank, and all of the distribution circuit  
8 loads for the upcoming summer. The impact of photovoltaics ("PV") and  
9 distribution generation resources ("DG", or "DR"), as well as other demand side  
10 measures ("DSM"), such as energy efficiency programs and voluntary or  
11 program structured load reductions are all accounted for and factored into the  
12 forecasted growth rates to provide as accurate as possible growth projections for  
13 the forecast periods. Substation transformer banks and substations are grouped  
14 into specific load regions based on logical switching capabilities between  
15 adjacent stations and banks. The actual historical peak loads for each region are  
16 utilized within mathematical regression models, along with other relevant  
17 variables, to predict and determine the forecasted weather-normalized loads  
18 through a future forecast period for each region. The Company then utilizes a  
19 process to apportion the regional growth and expected demands through the  
20 forecast period to each substation transformer bank and distribution circuit  
21 within the region. Any known block loads or transfers in the region are then  
22 accounted for and applied to the affected infrastructure accordingly.



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1       The Company utilizes all of the projected loads determined through its  
2       forecasting process to perform operating reviews on each of its major assets,  
3       from its transmission lines and banks down through its distribution circuits, for  
4       both normal operating conditions and for the failure or removal of those  
5       components through a detailed contingency analysis. As was mentioned above,  
6       the results of the contingency analysis are evaluated with respect to O&R's  
7       design standards, which contain the risk assessment methodology that provides  
8       the specific criteria to assess if the electric facilities are, or will be operating  
9       outside of acceptable tolerances with respect to equipment loading, operating  
10      parameters and customer exposure. If any of the assets do not meet their  
11      respective design standards at some point during the forecast period, a solution is  
12      determined, scheduled and prioritized as part of the Company capital budget  
13      development process.

14   **Q.   Once the high level solution is identified by the initial output of the planning**  
15   **process, is that the end of the process?**

16   A.   No. As part of the Company's annual planning processes, it periodically  
17       evaluates the need for, and appropriate timing to implement its identified capital  
18       projects. The Company initially investigates if alternative and less costly  
19       traditional infrastructure investments can substantially defer, reprioritize, or even  
20       eliminate more costly major capital infrastructure investments. Some of these  
21       traditional solutions include constructing lower cost distribution projects to defer  
22       upgrading or building new substations, utilizing technology and distribution  
23       automation for improved asset utilization to defer investment, reprioritizing and

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1 accelerating the construction of lower cost transmission and substation  
2 investments to defer more costly investments, or simply accepting risk for longer  
3 periods of time on projects with less exposure to accelerate the construction of  
4 higher risk projects. This is part of O&R's planning process and system review,  
5 and the Company has developed and implemented all of these alternative  
6 traditional solutions to defer higher cost major capital investments.

7 **Q. Does the Company implement any other reviews to identify potential**  
8 **alternative solutions for its major capital infrastructure projects as part of**  
9 **its normal planning processes?**

10 A. Yes. O&R implements an integrated planning process and methodology  
11 whereby it not only reviews alternative traditional infrastructure solutions, it also  
12 screens and reviews major capital investment projects with respect to targeted  
13 non-traditional alternative measures, such as DG, DR and DSM.

14 **Q. Please describe the Company's integrated planning process that evaluates**  
15 **potential non-traditional alternatives.**

16 A. O&R implements a screening and review for each major capital infrastructure  
17 project that exceeds \$5 million to determine if it can be cost-effectively deferred  
18 through the implementation of non-traditional alternative measures, such as DG,  
19 DR, and DSM. This screening is typically done when the project need is initially  
20 identified, or soon thereafter.

21 Within this initial screening process, predominant project drivers are utilized to  
22 determine if deferral utilizing non-traditional alternative measures is even  
23 possible. Projects that are customer driven, needed to improve reliability, safety,

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1 or operational issues, or are required to replace aging or obsolete equipment  
2 cannot be deferred with non-traditional alternative measures, and are excluded  
3 from the initial screening process. Deferral will typically only be possible for  
4 those projects that have a high cost, have small capacity deficit need, have low  
5 demand growth, and that have a need date sufficiently far in the future to allow  
6 the non-traditional alternative measures to be installed with enough time and in  
7 sufficient quantity to allow deferral.

8 For those projects where deferral is possible, the screening test is continued  
9 through a process that determines a present worth value for deferring the project.

10 This present value savings in revenue requirement is then divided by the load  
11 reduction required to defer the planned project in order to determine the value in  
12 dollars per KW (“\$/kW”). The value of the deferral is the maximum incentive  
13 O&R could pay to in-area generators or customers to provide the necessary load  
14 relief for the area. The Company utilizes a hurdle rate of \$150/kW as a hard stop  
15 in this part of the process. The cost of solutions through alternative measures  
16 will definitively not be cost-beneficial with respect to traditional investment  
17 projects that have deferral values less than the hurdle rate. For projects that pass  
18 the hurdle rate, more detailed studies are performed that review the type of  
19 customers, the number of customers, and the load profiles for the circuits in the  
20 geographic area of the project, as well as the specific measures, technologies and  
21 their costs, to determine if enough capacity reductions can be achieved, and if so,  
22 the costs and benefits in comparison to the traditional investment. This  
23 integrated planning process has been utilized by O&R since 2000.

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1    **Q.     Please provide an example of the Non-Traditional Alternatives Screening**  
2       **Process.**

3    A.     An example of the Company's non-traditional alternatives screening process is  
4       provided in Exhibit \_\_\_\_ (EIOP-E1) for the Hartley Road Substation. The  
5       Company's experience in applying this screening process on all large capacity  
6       projects has resulted in the observation that high cost projects that require a small  
7       amount of MW reduction for deferral will provide the highest deferral value and  
8       therefore, are the best candidates for this method of deferral. It is also the  
9       Company's experience that these projects are few and far between. Even high  
10      cost projects that have large capacity deficit needs, and either have experienced,  
11      or are projected to experience substantial load growth will generally not be  
12      strong candidates for non-traditional alternative deferral measures because of the  
13      large amount of load reduction that needs to be attained for extended timeframes.  
14      The Company has identified a project that it believes has substantial deferral  
15      value and an adequate timeframe available to attempt to implement non-  
16      traditional alternative measures. This project is the Pomona Substation and is  
17      discussed below, and in the testimony of the Reforming the Energy Vision Panel  
18      ("REV Panel").

19   **Q.     Once an optimal solution is determined, does O&R have a formalized**  
20       **process to prioritize its projects?**

21   A.     Yes. The Company has a two-step process for prioritizing its major electric  
22       capital infrastructure projects. The first is completed within the system planning

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1 process, and then these projects are prioritized against other Company projects  
2 through a corporate-wide prioritization methodology.

3 Q. **Please explain both of these prioritization processes.**

4 A. After all methods of alternate solutions are exhausted, the final project solutions  
5 are initially prioritized by engineering. Multiple drivers determine the priority of  
6 a project and each driver has several possible components that contribute a  
7 weighted value. The key drivers include load, existing condition towards  
8 satisfying design standards, condition of equipment, relationship with respect to  
9 sequential project needs, reliability, customer driven, and construction window  
10 availability. Other drivers, such as operating conditions, safety, losses and  
11 voltage improvements that provide additional benefits are considered. The total  
12 weight sets the priority of the project relative to other projects.  
13 Once the proposed portfolio of corporate projects is selected based on technical  
14 and economic screening, the portfolio is analyzed utilizing the Company's  
15 strategic alignment prioritization methodology and process. The projects are  
16 ranked relative to each other based on their impact on:

- 17 • Providing Reliable Service;
- 18 • Improving Public and Employee Safety;
- 19 • Reducing Costs to Customers;
- 20 • Reducing and Managing Risk;
- 21 • Satisfying Customer Needs;
- 22 • Enhancing External Relations;
- 23 • Being Responsible Stewards of the Environment; and
- 24 • Strengthening the Company's HR Activities and Corporate Processes.

25  
26

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1       The final project portfolio is then selected by the respective Department  
2       Managers and Directors, and ultimately approved by the Company's executive  
3       management.

4       **Q.   Please describe the process and procedures used to monitor and evaluate**  
5       **individual project milestones and cost objectives against actual and expected**  
6       **outcomes and benefits?**

7       A.   The Company's Project Controls Group tracks project performance on all large  
8       capital projects. The Project Controls Group is part of the Company's Project  
9       Management Department and is responsible for the development and tracking of  
10      project schedules, estimates and contract documentation for all large capital  
11      projects. This Group is comprised of schedulers, estimators and contract  
12      documentation specialists. The Project Controls Group and individual project  
13      teams utilize standardized project schedules to track schedule performance and  
14      milestone achievement. The Company's cost analysts and project managers  
15      utilize Oracle Business Intelligence to track actual costs and expenditure details.  
16      The majority of large capital projects are also tracked using earned value.  
17      Earned value compares the forecasted and actual expenditures over time against  
18      the value of the scope elements completed. Earned value is a construction  
19      industry standard for tracking project performance.

20      **Q.   Has the Company been keeping the Staff of the New York Department of**  
21      **Public Service ("Staff") and other interested parties informed of the status**  
22      **and progress of its electric transmission and distribution capital**  
23      **infrastructure spending?**

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1     A.     Yes. Pursuant to the Company's current electric rate plan, O&R has been  
2           providing quarterly and annual reports to Staff and other interested parties  
3           regarding O&R's transmission and distribution capital expenditures. Also, the  
4           Company's Engineering, Operating and Financial departments meet with Staff  
5           on a regular basis to review projects and discuss other operating issues and  
6           details. The Company has kept Staff and the other parties abreast of any delays,  
7           project modifications, concerns and increased spending, particularly regarding  
8           projects identified in the current electric rate plan. The Company proposes to  
9           continue this project status review and update process as part of any new electric  
10          rate plan.

11         **Electric Blankets**

12         **Q.     What is included in the category of Electric Blankets set forth in Exhibit \_\_\_\_**  
13                 **(AP-E5), Schedule 2?**

14         A.     Blankets include a variety of work, including all materials and labor, which must  
15           be performed regularly so that the Company can continue to provide reliable  
16           service. Blankets are an accounting convention, long accepted by the  
17           Commission and Staff, whereby, for the sake of convenience, the costs of certain  
18           recurring labor and equipment are grouped together. Included in the overall  
19           blankets category on Exhibit \_\_\_\_ (AP-E5), Schedule 2, are the Electric Overhead  
20           and Underground Distribution Blankets. The Company uses these blankets to  
21           support its electric distribution business, and they break down into the following  
22           sub-categories:

- 23                 •   New Business;

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- 1           • Streetlights;
- 2           • Road Widening;
- 3           • Telephone Interference Work;
- 4           • Voltage Complaints;
- 5           • System Integrity; and
- 6           • Customer Complaint Investigations.

7           These blankets cover routine expenditures on the Company's Electric  
8           Distribution Overhead and Underground systems to connect new customers,  
9           address municipal requirements, and provide necessary funds for daily  
10          requirements and upkeep of the distribution system. More details on these  
11          blanket categories are as follows:

- 12           • New Business - This blanket is for either overhead or underground  
13           system improvement electrical projects required for the connection of  
14           new customers to the O&R distribution system.
- 15           • Streetlights - This blanket is utilized to install new streetlights on the  
16           O&R system associated with new business projects and new customer  
17           requirements.
- 18           • Road Widening - This blanket is utilized for relocating existing Company  
19           facilities that interfere with municipal or state road widening projects.
- 20           • Telephone Interference Work - This blanket is utilized when required  
21           spacing for telecommunications facilities is not available on a pole and  
22           the electric facilities have to be relocated in order to accommodate other



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1 utilities on the pole pursuant to the Company's joint use agreements with  
2 telecommunications companies (*e.g.*, Verizon).

3 • Voltage Complaints - This blanket is for installing or upgrading existing  
4 facilities to address individual customer voltage complaints. This type of  
5 work may include adding new transformers or upgrading existing  
6 transformer capacity and/or upgrading secondary systems to improve  
7 operating conditions.

8 • System Integrity - This blanket is for small system improvement projects  
9 on the distribution system to enhance service reliability.

10 • Customer Complaint Investigations - This blanket covers all types of  
11 projects that are the result of complaints and issues that are raised by  
12 customers. They may include relocation of guy wires, damage to  
13 customer property, and all other complaints that come through the  
14 Company's blue card system (*i.e.*, O&R's system for handling non-  
15 emergency customer trouble calls).

16 Also included in the overall blankets category on Exhibit \_\_\_\_ (AP-E5), Schedule  
17 2, are the following: (1) the costs of transformers, tools, meters, test equipment,  
18 and automation devices; (2) the underground rebuild and rehabilitation programs  
19 that address aging underground cable infrastructure, so as to improve the  
20 reliability of underground residential subdivisions; and (3) electric transmission  
21 and substation system expenditures, which include costs associated with  
22 transmission relay upgrades, remote terminal unit ("RTU") upgrades, bank

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1 metering, substation communications protection, small substation equipment,  
2 substation paving and drainage, and the installation of substation battery banks.

3 **Regular Projects Under \$1 Million**

4 **Q. What is included in the category of Regular Projects under \$1 Million set**  
5 **forth in Exhibit \_\_\_\_ (AP-E5), Schedule 2?**

6 A. These expenditures predominantly reflect electric distribution system  
7 improvement projects that provide upgrades to the existing distribution plant or  
8 add new distribution circuitry. The majority of these projects are aligned with  
9 the substation system improvements that the Company has identified, to allow  
10 the increased substation capacity being installed to be efficiently and effectively  
11 utilized in order to provide improved reliability on the distribution system.  
12 These costs also reflect some smaller transmission and substation system projects  
13 and upgrades.

14 **Regular Projects over \$1 Million**

15 **July 1, 2014 to October 31, 2015 (Linking Period)**

16 **Q. Please describe the major electric capital projects that have been or are**  
17 **projected to be completed and booked to plant in-service during the Linking**  
18 **Period.**

19 A. A description of these projects follows:

20 Transmission Line 28 from Ramapo to Sugarloaf

21 *Project Description* - This project involved the construction of a new  
22 transmission line within the O&R service territory from the Ramapo Substation  
23 to the Sugarloaf Substation, on the vacant side of the Southern Tier towers that

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1       presently support the existing 345 kV Line 77. This new line, named Line 28,  
2       was constructed to 345kV specifications, as originally designed, but is operated  
3       at 138 kV until such time that this line may be further extended to Rock Tavern  
4       and operated at 345 kV for additional capacity on the bulk power system. At the  
5       Sugarloaf end, Line 28 is connected into the 138 kV Sugarloaf Substation. At  
6       the Ramapo end, Line 28 is connected into a terminal bay formerly occupied by  
7       Transmission Line 26 in the 138 kV yard. The construction of Transmission  
8       Line 28 includes the installation of double bundle 1590 ACSR conductor in the  
9       open position of Con Edison's Transmission Line 77 towers between the  
10      Ramapo and Sugarloaf Substations. Since the applicable construction codes  
11      have changed considerably since Transmission Line 77 was originally  
12      constructed in the 1970's, the installation of the Transmission Line 28  
13      conductors and optical ground wire required substantial structural modifications,  
14      but no total structure replacements.

15      *Project Background* - In 2006, the summer study indicated the Central Hudson  
16      SL Line will exceed its normal rating under normal conditions. In addition, the  
17      loss of a major system component (*i.e.*, N-1 condition) in the Northern Division  
18      will load the SL Line above its long term emergency ("LTE") ratings. Also, the  
19      summer system peak of 2006 confirmed this projected loading when the flow on  
20      the SL Line was 163MW exceeding its normal rating of 159MW. If N-1  
21      contingencies occurred during at system peak, the power flow on the SL Line  
22      would have exceeded its LTE as well as its short term emergency ("STE") rating.  
23      Load shedding in the Orange County area would have been initiated to reduce

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1 the flow on this line. The worst case would have been the loss of the  
2 Middletown Tap substation that would load the SL Line significantly above its  
3 STE rating. Central Hudson would then have to initiate the outage sequence to  
4 de-energize their line when the power flow exceeded ten minutes above the  
5 line's STE rating. About 18,000 customers would be affected if load shedding  
6 were to occur.

7 *Project History/Deferral* - Originally scheduled for completion in December  
8 2009, the project encountered several delays relating to securing necessary  
9 permits, the re-designing of existing towers, as well as environmental issues  
10 associated with the project. As a result, the project was not completed until June  
11 2014.

12 *Alternative Solution Screening* - This project was primarily designed to improve  
13 transmission reliability by providing backup for the loss of the Middletown Tap.  
14 Likewise, being designed at 345kV, the Line 28 portion will become the  
15 southern part of Line 76 when the Ramapo to Rock Tavern line project is  
16 completed in the 2016 time frame. Therefore, no screening test was performed  
17 to defer the project.

18 *Project Benefits* - The Company has constructed a new transmission line from  
19 the Ramapo Substation to the Sugarloaf Substation. This project was required to  
20 improve the transmission source capacity and reliability to the Company's  
21 Central and Western Operating Divisions, which encompass approximately  
22 110,000 customers. Construction of this new transmission line eliminates the  
23 need for the Orange and Rockland connection to Central Hudson's 115kV S/L

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1 Transmission Line that previously tied Sugarloaf to Central Hudson's Rock  
2 Tavern Substation.

3 Although this transmission line has been energized, site clean-up continues and  
4 the overall work scope is scheduled to be completed in 2015. The current  
5 working estimate for this project is \$24.8 million. The Company placed  
6 Transmission Line 28 in service on June 24, 2014.

7 Rio Bank 53 and OCB 53-2 Replacement

8 *Project Description* - This project includes the replacement of Bank 53 with an  
9 18 MVA unit that was previously used at the Company's Silver lake Substation  
10 as Bank 3113. The replacement transformer fit on the existing foundation  
11 without modification, and was the largest capacity transformer bank that was  
12 capable of being transported to the site, due to travel and roadway/bridge  
13 restrictions near the site. This allowed for the fastest and most cost-effective  
14 restoration. Since the 18MVA bank was not capable of covering all  
15 contingencies on the 34kV load pocket at peak time, a 69/13.2kV mobile  
16 transformer was installed at a future station site (Deerpark) to relieve the load  
17 pocket. OCB 53-2 at the Rio Substation will also be replaced with a new  
18 Siemens SPS-2 gas insulated circuit breaker. OCB 53-2 is a Westinghouse oil  
19 insulated circuit breaker manufactured in 1950 and has been in continuous  
20 service since that time. The breaker is well past its normal operating life.  
21 The transformer differential relay system will also be upgraded to a new digital  
22 relay system. The existing system is over 60 years old and has exceeded its  
23 useful life.

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1       *Project Background* - On December 18, 2013, Bank 53 at the Company's Rio  
2       Substation, tripped out of service. Testing revealed an internal failure of the  
3       transformer. Bank 53 is a 138-69kV/34.5 kV, 35 MVA transformer  
4       manufactured by Allis-Chalmers in 1974. The unit had been in continuous  
5       service since that time. Due to the significant weight of the 35MVA replacement  
6       bank and the present condition of the bridge and road system in Rio, a smaller  
7       lighter bank was the only timely consideration. From this, the Company adjusted  
8       to an alternate plan and replaced the 35MVA transformer with an 18MVA bank.

9       *Project History/Deferral* - A series of projects are scheduled to be completed:  
10      construction of the Deerpark Station in 2018, Port Jervis Upgrade in 2020, and  
11      the replacement of Rio Bank 53 with two 69/13kV Banks in 2026. The two Rio  
12      Banks and conversion of the 34kV circuit to two 13kV circuits will eliminate the  
13      single 69/34kV bank and provide bank backup for the single 34kV Rio circuit.

14      *Alternative Solution Screening* - Due to the fact that this was a transformer  
15      failure, and the transformer had to be replaced within the upcoming six month  
16      period to maintain adequate and reliable service to customers, non-traditional  
17      alternative measures were not a viable option.

18      *Project Benefits* – The overall solution allowed the 18MVA transformer and the  
19      Deerpark mobile installation to cover all contingencies at peak time. The mobile  
20      transformer also provides load relief for the Port Jervis Substation, which  
21      improves reliability for the area.

22      The final project costs are approximately \$1.7 million. The Company placed  
23      Bank 53 and GCB 53-2 into service on May 28, 2014.

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1        Monroe UG Circuit Exit 61-2-13

2        Monroe Circuit 61-5-13 is one of the heavily-loaded circuits that feed the Kiryas  
3        Joel area with a 2014 forecasted load of 479 Amps. Although the growth rates  
4        for peak demand in this area has reduced to 1.81% over the past year, the pre-  
5        recession growth rate was 5.6%. After the circuit exited the station, it split and  
6        crossed Route 17 in two locations to serve the Kiryas Joel load area.  
7        Therefore, in the event of a single-circuit contingency at peak time, two of the  
8        Route 17 crossings were tripped and there was limited backup from another  
9        heavily-loaded Monroe circuit (61-4-13). Cascade switching to Harriman  
10       circuits provided minimal relief under these contingency conditions due to their  
11       load and length. A recently energized circuit (Circuit 61-9-13) relieved a portion  
12       of the heavily-loaded Circuit 61-5-13. This project resulted in the installation of  
13       a new UG exit (Circuit 61-2-13) to Forest Ave. Together, circuits 61-2-13 and  
14       61-9-13, which are fed from different banks, will split the load of existing Circuit  
15       61-5-13, and be capable of providing 100% backup for each other, as well as  
16       other adjacent circuits into the Kiryas Joel area.

17       The final project costs are approximately \$2.0 million. This project was  
18       completed in September 2014.

19       Montebello UG Circuit Exit 51-6-13

20       This project provided for a section of circuit 51-6-13 along Montebello Road to  
21       be placed as underground construction. Prior to this project, this area was  
22       comprised of double circuit overhead construction that had a history of tree  
23       related outages.

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1 Over the last ten years, this area has experienced numerous outages as a result of  
2 tree branch contact with the primary conductors. Close to the head-end of the  
3 Tallman Substation, the double circuits 51-2-13 and 51-6-13 run along  
4 Montebello Road through a heavily treed area commonly known within the  
5 Company as "Pine Tree Alley." Since both circuits share a common pole line, a  
6 single tree related outage or MVA can result in the loss of both circuits.

7 As part of the Company's Storm Hardening effort to increase reliability for  
8 customers on the 51-6-13 and 51-2-13 circuits, the 51-6-13 (bottom) double  
9 spacer circuit was placed underground as an express feeder along Montebello  
10 Road for approximately 5,400 feet. The 51-2-13 continues as a single spacer  
11 overhead circuit along Montebello Road and serves the entire overhead  
12 distribution load along this portion of the circuit route.

13 A smaller, separate overhead distribution project was completed to re-tap all  
14 spurs and transformers from circuit 51-6-13 to circuit 51-2-13, remove the retired  
15 spacer cable, and install new switching devices on circuit 51-2-13 in key  
16 locations to improve isolation/restoration.

17 Benefits for this underground project include the elimination of double circuit  
18 construction in an area that experiences significant tree related outages,  
19 particularly during storm conditions. Since both of these circuits currently share  
20 a common pole line, a single contingency during a storm can result in the loss of  
21 both of these circuits. In addition, this area has sustained significant storm  
22 damage in the past due to the large number of evergreens (soft wood pine trees).  
23 The tree damage has increased customer restoration time and tied up valuable



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1 resources during storm events. Undergrounding this section of Montebello Road  
2 will reduce the number of outages, improve customer restoration times, and re-  
3 purpose valuable line crew resources during major storm events.

4 The final project costs are approximately \$2.0 million. The project was  
5 completed in September 2014.

6 Blooming Grove - Electric Upgrade

7 The Blooming Grove facility currently includes a data/file room which houses  
8 equipment in support of the alternate Energy Control Center (“ECC”) and other  
9 systems. The existing room is at capacity for space. New equipment is required  
10 to be added to support the Distribution Engineering Workstation (“DEW”) control system, the alternate ECC and other corporate business and mission  
11 critical systems. The room must be expanded to accommodate the installation of  
12 the new equipment. In addition, as part of storm hardening, the electrical  
13 facilities are in need of upgrade to provide better redundancy. The facility is  
14 currently fed from one primary feed to a single pad mount transformer. The  
15 upgrade will provide a second underground feed from a different circuit/bank.  
16 Each underground feed will serve a 1000 KVA padmount transformer. A  
17 recloser will be installed on the mainline to protect the underground feed to the  
18 facility from a downstream fault. The installation will require double ended  
19 switchgear and the installation of an emergency generator. An Uninterruptible  
20 Power Supply (“UPS”) will be added to provide battery backup conditioned  
21 power to select critical loads prior to the start of the generator.  
22

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1       The current working estimate for this project is \$4.5 million, with final work  
2       currently projected to be completed by year end 2014.

3       Hartley Road Substation and UG Distribution Circuit Exits

4       *Project Description* - The project scope comprises the installation of a new  
5       138/69 – 13.2 kV station, consisting of two 50 MVA transformer banks and the  
6       capability for ten new distribution circuits. Six new distribution circuits will be  
7       installed initially. The new circuits will exit underground from metalclad  
8       switchgear in the station. The substation is currently heading into final wiring  
9       and checkout phases with foundations/conduit complete, transformer and  
10      switchgear delivered and steel erection complete.

11      *Project Background* - The Hartley Road area in Goshen, New York is centrally  
12      located between the Shoemaker, South Goshen, Silver Lake, and East Wallkill  
13      substations. Each of the three substations' distribution banks are heavily loaded  
14      and serve a combined 12,891 customers. There has been substantial demand  
15      load growth on the local electric delivery system in this area, which averaged  
16      approximately 4.3% in 2006, during the time period the project need was  
17      identified. The South Goshen substation is a single 20 MVA bank (Bank 189)  
18      substation located in Goshen, New York. In addition, Bank 189 is not equipped  
19      with a Load Tap Changer ("LTC") for voltage control. Due to the limited  
20      backup through distribution ties from adjacent stations, a contingency on South  
21      Goshen Bank 189 at peak time would have only 52% backup, which would result  
22      in 32,000 customer-hours of interruption until a mobile transformer is installed to

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1       assume the remaining load. Therefore, area reinforcement is necessary to allow  
2       this station to meet the Company's Distribution Design Standards.

3       The Shoemaker substation is also a single-bank station with a 35MVA  
4       transformer that peaks close to 32MVA. Although the bank meets the  
5       Distribution Design Standards with 87% backup in the event of a bank failure at  
6       peak time, approximately 22,590 customer-hours of interruption would occur  
7       until a mobile transformer is installed.

8       The East Wallkill Station is a two-bank station that serves load along the edge of  
9       the service territory and therefore has limited distribution ties to adjacent  
10      stations. Even after the 5MW of new Orange Regional Medical Center load was  
11      added in 2011, the East Wallkill banks are capable of providing 100% backup for  
12      each other in the event of a transformer contingency at peak time. As large  
13      companies continue to expand in the industrial / commercial load area served by  
14      the East Wallkill Substation and load continues to grow, these banks will exhaust  
15      their capacity, and the assistance from adjacent stations through distribution ties  
16      is limited.

17      The Silver Lake Station is also a two-bank station with one 35MVA bank and  
18      one 25MVA bank. The 25MVA transformer is a non-LTC bank with a peak  
19      load of 28.3MVA, which is below the normal rating of 32.0 MVA. Although the  
20      35MVA bank is capable of providing 100% backup for a contingency on the  
21      25MVA bank at peak time, distribution ties are required to assist the 25MVA  
22      bank when covering a contingency on the 35MVA transformer.

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1       *Project History/Deferral* - The need for the Hartley Road Substation was  
2       identified in 2002. In 2006, the Company purchased land in the Hartley Road  
3       area of Goshen for the construction of a new substation for 2008. In 2008, the  
4       need to construct higher priority projects delayed the construction of the Hartley  
5       Road Station. At this time, the Company decided to minimize the risk of the  
6       area contingencies. In 2009, a distribution tie to Chester was constructed, which  
7       relieved the Goshen bank by 2MVA. In 2010, South Goshen Bank 189 peaked  
8       at 23.9 MVA. With the Goshen bank only exceeding its normal rating for a  
9       small percentage of the year (about 2%), operating plans were prepared to  
10      transfer a section of the bank to an adjacent station through a long and exposed  
11      distribution tie. This relieved the bank and minimized risk to the system. As  
12      load continued to grow, the percentage of the year that the bank would exceed its  
13      normal rating slightly increased, but the transfer still served its purpose. When  
14      the new hospital opened in 2011, circuits were reconfigured to provide a  
15      feed/backup until Hartley Road was constructed. This forced one of the Silver  
16      Lake banks to peak close to its normal ratings. The combination of the economic  
17      downturn over the past few years, new distribution ties to adjacent stations  
18      (Washington Heights), and the revised Distribution Design Standards in 2012  
19      has allowed the Silver Lake and South Goshen banks to remain meeting design  
20      standards. Due to the economic downturn, the demand growth for this area has  
21      decreased and remained at 1.6% for the past three years (2011-2014).

22      *Alternative Solution Screening* - The Company has discussed above its  
23      alternative solution screening process for this project.

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1       *Project Benefits* - The Hartley Road Substation will provide sufficient capacity  
2       for future load growth, as well as load relief and backup for the heavily-loaded  
3       South Goshen, Shoemaker, Silver Lake, and East Wallkill substations, which  
4       will allow South Goshen to meet the Distribution Design Standards for many  
5       years and defer the need to upgrade that station for years. The Hartley Road  
6       Substation will also enable the entire South Goshen substation to be unloaded to  
7       facilitate the upgrade of the South Goshen substation when it is needed in the  
8       future. This will significantly improve the opportunity for maintenance to be  
9       completed on the South Goshen Substation until its upgrade.

10      This project is currently projected to be completed by year end 2014. The  
11      current working estimate for this project is \$16.2 million.

12      Please see Exhibit \_\_\_\_ (EIOP-E2) for Hartley Road Substation supporting maps  
13      and tables.

14      New Hempstead Substation Upgrade and UG Distribution Circuit Exits

15      *Project Description* - The Company identified the need for the New  
16      Hempstead Substation Upgrade in 2005. This project calls for the  
17      replacement of the two 35MVA non-LTC transformers with two 50 MVA  
18      banks with LTCs with two additional circuits (ten total). In addition, the  
19      underground circuit exits will be redistributed to alternate positions  
20      between the two banks. Two 16 MVAR capacitor banks will be added on  
21      the transmission bus to improve transmission voltages for contingencies.

22      *Project Background* - The existing New Hempstead Substation is located  
23      in the Town of Ramapo, New York. The New Hempstead Substation

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1       previously had eight distribution circuits, which all exited the substation  
2       underground in manhole and duct systems, from two 35 MVA transformer  
3       banks that did not have LTCs. During heavy load periods, the voltage at  
4       the New Hempstead 13.2kV bus and distribution circuits operated below  
5       the optimum operating range. Not only does this cause a problem under  
6       normal conditions, this also creates limitations on backup to adjacent  
7       stations during contingencies on those banks and/or circuits. In 2006,  
8       each bank was approaching its 42MVA normal rating and the area's peak  
9       demand growth rate was 3.5%. Therefore, in the event of a contingency  
10      on either bank at peak time, the remaining bank provided minimal backup.  
11      Due to high loading on distribution ties from adjacent stations (*i.e.*, Burns,  
12      Tallman, Stony Point, and West Haverstraw), they were not capable of  
13      providing adequate contingency support to meet the distribution design  
14      standards in this area. This resulted in approximately 40% of the  
15      customers from the tripped bank out of service until a mobile transformer  
16      could be installed, which resulted to almost 50,000 customer-hours of  
17      interruption. In addition to station backup, the existing circuit layouts  
18      were less than optimal. New Hempstead Bank 145 primarily fed east of  
19      the station and New Hempstead Bank 245 primarily fed west of the station  
20      due to the existing routes of the underground distribution circuit exits.  
21      This caused concerns for backup during a bank contingency since there  
22      are limited distribution ties that could be used and the remaining bank  
23      would not have enough capacity to pick up the entire load. At this point,

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1        both New Hempstead banks and two New Hempstead circuits were  
2        operating outside the risk tolerances allowed by the Distribution Design  
3        Standards.

4        *Project History/Deferral* - Due to continued load growth in the New  
5        Hempstead, New City and New Square areas, the existing banks needed  
6        be upgraded to 50 MVA banks with LTCs. Original plans were to  
7        construct the Little Tor Station before the New Hempstead upgrade, which  
8        would provide a source to unload New Hempstead and allow the station to  
9        be upgraded with larger LTC transformers and reconfigure the  
10       underground exits. However, due to delay of the construction of the Little  
11       Tor Station from public opposition, a new approach has been taken. A  
12       mobile transformer was required at the Little Tor site to assist in unloading  
13       and prepare for contingency on circuits and one of the New Hempstead  
14       banks, particularly after removal of sections of distribution circuits along  
15       New Hempstead Road due to road widening project. Utilizing as much  
16       capacity from the recently constructed Snake Hill substation and the  
17       mobile transformer at the Little Tor site, the New Hempstead substation  
18       was unloaded and upgraded one bank at a time. In addition to the  
19       substation transformer upgrades at New Hempstead, the underground  
20       distribution circuit exits have been re-routed so that circuits from both  
21       banks extend in similar directions to provide better contingency capability  
22       and redundancy for the area, as well as better balance the load between the  
23       two banks within the station. Two additional circuits have also been

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1 installed to provide improved load relief and reliability for the circuits that  
2 feed towards the Pomona area, which allows deferral for the Pomona  
3 Substation for an additional two to three years. This resulted to a present  
4 worth savings of \$5.6 million.

5 *Alternative Solution Screening* - A screening test was performed in 2005/6 and  
6 produced a deferral value that was not economically justifiable. This was due to  
7 the low project cost, the required capacity reduction needed for deferral (16MW),  
8 and the high area growth rate that was approximately 3.5%. The other issue was  
9 that DG would need to be installed in at multiple locations, thereby increased the  
10 installation and diversity/redundancy costs. There were also several operating  
11 issues that have led to reliability problems. With the New Hempstead Station  
12 having no LTCs, it was difficult to maintain adequate voltage at the station bus  
13 throughout the year. There was little opportunity to unload the equipment for  
14 maintenance without providing an additional source. For all of these reasons,  
15 non-traditional alternatives were deemed not to be a viable solution for this  
16 project.

17 *Project Benefits* - The two 50MVA New Hempstead transformer banks  
18 will increase station backup and decrease the dependency on distribution  
19 circuit tie backup during a bank contingency. Reliability will improve  
20 even more after the construction of the Little Tor Station, which is still  
21 required to provide load relief for the circuits east of the New Hempstead  
22 Station, as well as Congers circuits, as well as west towards the Pomona  
23 load area. The New Hempstead upgrade will improve backup for adjacent



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1        substations, such as Burns and Tallman. This will allow the Burns circuits  
2        to continue to satisfy the Distribution Design Standards.

3        The two new 50 MVA banks, new switchgear and new UG circuits are all  
4        complete. The completion of the second cap bank is scheduled for  
5        November 2014. The current working estimate for this project is \$17.3  
6        million.

7        Please see Exhibit \_\_\_\_ (EIOP-E2) for New Hempstead Road Substation  
8        supporting maps and tables.

9        Line 551/562/ 563 Structure Replacements

10       There are 11 existing single and double circuit structures being replaced with  
11       four double-circuit dead end poles, three double-circuit suspension poles and two  
12       single-circuit dead end poles. The majority of the poles to be replaced are along  
13       the CSX railway (on CSX property) in the Town of Clarkstown. In general, the  
14       structures to be replaced in Clarkstown are in Valley Cottage (in the vicinity of  
15       Kings Highway) and in West Nyack (in the vicinity of Snake Hill road and Old  
16       Mill Road). There are also two structures being replaced on either side of the  
17       New York State Thruway. These poles were selected for storm hardening based  
18       on age, condition and proximity to critical infrastructure, *e.g.*, crossings of the  
19       CSX railway and the New York State Thruway.

20       The current working estimate for the combined projects is \$3.6 million, with  
21       final work currently projected to be completed by year end, 2014.

22

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1       South Goshen - Route 17A - Conversion

2       A long and exposed South Goshen circuit (Circuit 89-3-13) currently serves  
3       almost 1,200 customers with limited backup at peak time from adjacent  
4       substations (Shoemaker/Hartley Road, Chester) due to the distance. Although  
5       this area only has a current peak demand growth rate of 0.2%, growth rates  
6       exceeded 5% in 2006 as existing residential homes were upgraded and new  
7       developments were constructed. This circuit, as well as two other circuits (89-1-  
8       13 and 89-3-13), is fed from South Goshen Bank 189 which has been peaking  
9       close to its normal rating of 23.5 MVA.

10      South Goshen Bank 289 is a 35 MVA 69/34kV bank that currently serves only  
11      two 34kV circuits (Circuit 89-10-34 and Circuit 89-11-34). Although these  
12      circuits only feed approximately 250 customers each, they are the  
13      primary/backup feed to the small Pine Island Substation, as well as the backup  
14      for the Chester 34kV Bank 363. Circuit 89-11-34 serves the customers along  
15      Route 17A towards Florida while Circuit 89-10-34 feeds along Route 17M  
16      towards Chester. The two circuits tie on Reservoir Road.

17      Energizing the Hartley Road Station at the end of 2014 will provide significant  
18      load relief for South Goshen Bank 189, but the station will provide no relief for  
19      Circuit 89-3-13 or Bank 289. The relief provided by the Hartley Road Station  
20      will reduce South Goshen Circuit 89-1-13 to approximately 30 Amps.

21      This project calls for the conversion of Circuit 89-11-34 along Route 17A from  
22      the South Goshen Station to Reservoir Road from 34kV to 13kV. By converting  
23      this portion of the circuit and transferring the load to Circuit 89-1-13, a

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1 distribution tie will be created with South Goshen Circuit 89-3-13. This will  
2 allow the installation of automation to significantly improve reliability for the  
3 circuit/area. Although these circuits are currently fed from the same bank, they  
4 will be served from different banks when the future South Goshen Station  
5 Upgrade is completed. At this point, the remaining 34kV South Goshen circuit  
6 (89-10-34) and 34kV Chester circuit (63-9-34) provide 100% backup for each  
7 other in the event of a circuit or bank failure. With other distribution projects  
8 simply removing the load off the Pine Island Station, a failure on Line 90, which  
9 is the radial 34kV portion off the South Goshen feed, has 100% backup through  
10 step transformers off Westtown circuits.

11 This project also prepares distribution ties to the future West Warwick Station.

12 The current budgetary estimate for this project is \$1.05 million.

13 This project is currently scheduled to be completed in June 2015.

14 **Regular Projects over \$1 Million**

15 **November 1, 2015 to October 31, 2016 (Rate Year 1)**

16 **Q. Please describe the major electric capital projects that are forecasted to be**  
17 **completed and booked to plant in-service during Rate Year 1.**

18 A. A description of these projects follows:

19 Blue Lake Substation and UG Distribution Circuit Exits

20 *Project Description* - The Watchtower Group purchased the former International  
21 Nickel/Kings College Facility on Long Meadow Road in the Town of Warwick,  
22 NY and plans to relocate their global headquarters from its current location in  
23 Brooklyn, NY. Construction of the new facility is underway. The customer

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1 contacted O&R and requested (1) the decommissioning and demolition of the  
2 existing Blue Lake Substation and (2) the undergrounding of a section of Lines  
3 981 and 982. Also, due to reliability concerns, the customer requested the  
4 construction of a new single 5 MVA bank substation to supply the estimated 2  
5 MW load of the new complex. Lines 981 and 982 will serve the new Blue Lake  
6 Substation, as well as provide 100% transmission reliability. At a preliminary  
7 meeting, the Watchtower Group inquired if O&R had any interest in a joint  
8 substation.

9 This project proposes the relocation and upgrade of the Blue Lake substation for  
10 joint Watchtower Group and O&R use. A new site in or near the existing Line  
11 981 ROW has been provided by the Watchtower Group to construct a new  
12 jointly owned substation (approximately 1200' northeast of the existing Blue  
13 Lake substation). The new substation will consist of a single 35MVA,  
14 69/13.2kV transformer with a five-circuit switch gear. Two of the five circuit  
15 positions will be used to supply the customer (for redundancy) and the remaining  
16 three circuits will be used by O&R to support its distribution system load during  
17 normal and contingency conditions.

18 *Project Background* - The former Blue Lake Substation was a single 5 MVA,  
19 69/4.16 kV O&R owned/maintained substation. The substation was served along  
20 a 69kV loop by Lines 981 and 982 between Lake Road (IBM) Substation and  
21 Ringwood Substation, respectively. This substation previously supplied the  
22 Kings College campus through two 4.16 kV circuits. Since the closing of King's  
23 College in 1999, Blue Lake served no customers and Bank 177 remained de-

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1 energized. There are no transmission breakers at Blue Lake on Line 981 and  
2 Line 982. For a fault on either line, breakers at the remote end substations of  
3 Lake Road and Ringwood would operate, resulting in the loss of both lines and  
4 the Blue Lake substation. For a permanent fault, manual switching is necessary  
5 to restore the substation.

6 The Sterling Forest Substation (Station #67) is a single 20 MVA, 69/13.2 kV,  
7 non-LTC bank station. The station supplies two 13.2kV circuits that serve the  
8 Sterling Forest/Tuxedo load area. Circuit 67-1-13 feeds 1,131 customers and has  
9 one 13.2 kV field tie to Sloatsburg Circuit 42-3-13. Circuit 67-2-13 is a radial  
10 feed supplying 57 customers. For contingency on Bank 367 at Sterling Forest,  
11 the auto loop between Circuit 67-1-13 and Circuit 42-3-13 will operate restoring  
12 approximately 411 customers. The remaining customers on Circuit 67-1-13 can  
13 be restored through field switching. Following the restoration of Circuit 67-1-  
14 13, Circuit 67-2-13 can be picked up through Circuit 67-1-3 at the field tie  
15 outside the station. It is difficult to provide adequate voltage support during this  
16 contingency, particularly during peak load periods, due to the large distance from  
17 Sloatsburg to the tail end of Circuit 67-2-13 (approximately 11.5 miles). As a  
18 result, a project has recently been constructed along Long Meadow Road to  
19 provide a distribution tie between Sloatsburg/Ringwood (eventually Blue Lake)  
20 and Sterling Forest Circuit 67-2-13, which will improve reliability for this single-  
21 bank station.

22 The Sloatsburg substation is a single-bank station with a 25 MVA 69/13.2 kV  
23 transformer that has an LTC. The station supplies three 13.2 kV circuits that

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1       serve the Sloatsburg/Hillburn/Ringwood load areas. Circuit 42-1-13 feeds 670  
2       customers and has one 13.2 kV field tie to Ringwood substation circuit 78-1-13.  
3       Circuit 42-2-13 feeds 651 customers and has field ties to Hillburn substation  
4       circuits 17-1-13 and 17-2-13. Circuit 42-3-13 feeds 1,063 customers and has a  
5       field tie to Ringwood substation circuit 78-1-13. All three circuits tie at a  
6       transfer bus in the station. There are no transmission breakers at Sloatsburg on  
7       Line 311 and Line 31. For a fault on either line, breakers at the remote station of  
8       Harriman and Hillburn will operate, resulting in the loss of both lines and the  
9       Sloatsburg Substation. For a temporary or permanent fault, customers will  
10      experience a momentary interruption until supervisory switching from the  
11      control center can be done to restore the substation. For a contingency on Bank  
12      242 at Sloatsburg, the auto-loop between the 42-3-13 and the 67-1-13 will  
13      operate restoring approximately 156 customers. The remaining customers can be  
14      restored through field ties from Ringwood and Hillburn substations. For this  
15      contingency, the Sloatsburg load can be supported thermally with no issues even  
16      during peak times but voltage support is difficult to provide since Ringwood,  
17      Hillburn, and Sterling Forest all contain non-LTC transformers.  
18      The Ringwood substation is a single-bank station with a 25 MVA 69/13.2 kV  
19      non-LTC transformer. The station supplies two 13.2 kV circuits that serve the  
20      Ringwood load area. Circuit 78-1-13 feeds 2,028 customers and has one field tie  
21      to Sloatsburg circuit 42-1-13. Circuit 78-2-13 feeds 1028 customers and has one  
22      field tie to West Milford circuit 79-8-13. For a contingency on Bank 278 at

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1 Ringwood, both circuits can be restored through distribution switching using the  
2 West Milford and Sloatsburg ties.

3 *Project History/Deferral* - The project was first identified in 2011 and then  
4 originally scheduled for 2014. Due to an extension in the customer's timeframe,  
5 the new in-service date is 2016.

6 *Alternative Solution Screening* - Being a customer driven project with a required  
7 in-service date within two years and low overall cost, this is not a viable project  
8 that can be deferred by non-traditional alternatives.

9 *Project Benefits* - The proposed Blue Lake Substation will provide capacity and  
10 increased distribution circuit availability to substantially improve load relief and  
11 contingency redundancy for the Sterling Forest, Ringwood, and Sloatsburg  
12 Substations. The design of the Blue Lake Substation will include transmission  
13 breakers, which will increase reliability in the 69 kV transmission loop. The  
14 load relief for the Sloatsburg Station (Bank 242) will minimize the number of  
15 interruptions in the event of a contingency on either Line 311 or Line 31. The  
16 Blue Lake transformer and distribution circuits will provide improved operating  
17 conditions and voltage profiles in the area for both normal and contingency  
18 conditions. The Blue Lake Substation, along with the distribution project  
19 recently completed along Long Meadow Road, will improve 100% backup for  
20 Sterling Forest Bank 367 in the event of a bank contingency. This eliminates the  
21 present need to install a future second distribution bank at the Sterling Forest  
22 Substation and defers the need to replace the aging Bank 367, as well as  
23 eliminates the need to install a mobile transformer at Sterling Forest when

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1 constructing the new Sterling Forest 138/69kV Tap project needed for area  
2 transmission reliability. For a contingency on Ringwood Bank 278, the Blue  
3 Lake Bank will increase backup capability from a stronger source (closer than  
4 Sloatsburg). Along with underground projects being constructed around the  
5 Ringwood Substation, which will solve for circuit contingencies, the improved  
6 backup from the Blue Lake Substation will defer the need of a second Ringwood  
7 Bank for additional five years (*i.e.*, until 2027).

8 The Electric Plant Additions estimate for this project is \$6.7 million.

9 The current budgetary estimate for this project is \$8.8 million. This project  
10 currently is scheduled to be completed in May 2016.

11 Please see Exhibit \_\_\_\_ (EIOP-E2) for Blue Lake Substation supporting maps  
12 and tables.

13 Central Rockland Smart Grid Automation

14 *Project Description* - The scope includes all engineering, estimating, material  
15 procurement, construction and supervisory control and data acquisition  
16 (“SCADA”) commissioning for each device location. All reclosers, switches and  
17 controlled capacitor banks will have SCADA capability and shall be operator  
18 controlled with the reclosers providing auto-loops for automatic isolation and  
19 restoration.

20 *Project Background* - The Central Rockland Smart Grid Automation project  
21 involves the installation of reclosers, switches and capacitors to provide  
22 automatic restoration and circuit optimization on fourteen 13.2 kV distribution  
23 circuits in the Central Rockland County, NY area. Specifically, it includes the



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1 installation of approximately 14 reclosers, 18 controlled capacitor banks, 14  
2 fixed capacitor banks and 34 motor operated air break switches, with final  
3 numbers to be determined based on detailed engineering design. The circuits  
4 involved originate from the Burns, New Hempstead, Monsey, Snake Hill, Nanuet  
5 and Grand Ave Substations. Approximately 25,200 customers are served from  
6 these circuits and will benefit from the installed improvements. These  
7 improvements not only will provide increased reliability but will defer the need  
8 to construct a \$40 million substation for the Central Rockland area. This project  
9 has been awarded a \$2 million grant from the New York State Energy Research  
10 and Development Authority ("NYSERDA").

11 *Project History/Deferral* - Currently, in the event of a bank failure, both Burns  
12 Substation distribution banks meet the Distribution Design Standards of 60,000  
13 customer hours of interruption. The 60,000 hours will be exceeded in 2019 due  
14 to the current area load growth of 2.4%. The Smart Grid equipment will reduce  
15 the customer hours of interruption to 32,000 in 2019 by utilizing the automated  
16 equipment and eliminating manual switching. An alternative to Smart Grid  
17 would be the construction of a substation and underground transmission  
18 facilities, at a cost of \$40 million. The Smart Grid equipment defers that need  
19 from 2019 to 2029, resulting in a 25 year present worth savings of \$7.4 million.

20 *Alternative Solution Screening* - A screening test was performed on the Central  
21 Rockland Station. With high cost, this project has potential for DG/DSM  
22 deferral. However, the project will first be deferred by the installation of Smart

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1 Grid, with the future potential for additional deferral with DG/DSM to be  
2 evaluated.

3 *Project Benefits* - In addition to deferring the cost of the new substation, the  
4 installed Smart Grid automation will benefit the service area in terms of  
5 reliability during storms and other contingencies through the implementation of  
6 auto-loops, fault isolation and voltage control.

7 The Electric Plant Additions estimate for this project is \$2.6 million, which does  
8 not include anticipated spending in the linking period.

9 The current budgetary level estimate for this project is \$6.6 million. NYSERDA  
10 has granted an award of approximately \$2.0 million to offset the costs of this  
11 project.

12 The project is scheduled to be completed in June 2016.

13 Sterling Forest L26 Transmission Tap

14 *Project Description* - The new transformer bank in the Sterling Forest Substation  
15 will be supplied by existing 138 kV Line 26, which currently passes near the  
16 Sterling Forest Substation site. The installation of this new 138-69 kV source  
17 will tie into the middle of the existing Sugarloaf to Hillburn 69 kV loop, and  
18 provide an additional 69 kV source into the loop. The project includes the  
19 installation of two 138kV line terminals, one 138 - 69kV, 175MVA  
20 Autotransformer, two 138kV gas circuit breakers, one 69kV gas circuit breaker,  
21 seven disconnect switches and one 138kV circuit switcher.

22 *Project Background* - The Sterling Forest 69 kV loop begins in the Eastern  
23 Division at the Hillburn Substation 69 kV Bus, and ends at the Sugarloaf 69 kV

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1 bus, which spans a distance of approximately 26 miles. Along this route, this  
2 loop serves seven distribution substations. Most of the substations along this  
3 loop continue to experience significant load growth. Although the load along  
4 this loop was experiencing a demand growth close to 5% in the 2006 timeframe,  
5 the current average growth has decreased to 1.2%. In 2006, most of the growth  
6 was residential load around Warwick and Greenwood Lake. As the residential  
7 load growth has moderated over the past few years, individual customers, such as  
8 IBM and Watchtower, are contributing to the load increase.

9 Summer studies indicated that the power flow on the remote ends of the loop,  
10 namely Line 993 and Line 89, would exceed their long-term emergency ratings  
11 by summer of 2008. Widespread low voltages will occur on the station busses  
12 mentioned above. Due to relatively high load growth in the area, power flow  
13 will continue to increase and low bus voltage will only worsen with time.

14 *Project History/Deferral* - Although the project was first identified in 2006, the  
15 original in-service date was June 2009. However, due to reduced load growths  
16 during the recent recession period and project need prioritization in 2008, the in-  
17 service date was moved to June 2012. To address the voltage violations at  
18 system peak with the loss of either Line 89 or Line 993, 16 MVAR capacitor  
19 banks were installed at the Ringwood Substation in 2009 and at the Wisner  
20 Substation in 2010. Capital budget re-prioritization in 2012 deferred the in-  
21 service date further to June 2016. The project has received approval from the  
22 Town of Tuxedo Planning and Zoning Boards.

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1       *Alternative Solution Screening* - Although this project is to improve transmission  
2       reliability, a screening test for this project has still been performed to determine  
3       the possible application of energy efficiency and/or installation of distributed  
4       generation to defer the project. The practical need to improve transmission  
5       source reliability did not make this a practical solution for non-traditional  
6       alternatives. The large capacity deficit need and relatively low overall cost of the  
7       project did not make this a viable solution from a cost-benefit perspective either  
8       utilizing non-traditional alternatives.

9       *Project Benefit* - This project effectively will split the 69kV long loop into two  
10      shorter loops, and provide substantially improved supply capacity and reliability  
11      to the seven substations. This will allow the reliable operation of the  
12      transmission circuit in the area, particularly during peak contingency conditions,  
13      for a minimum of 25+ years.

14      The Electric Plant Additions estimate for this project is \$8,810.3K. The current  
15      appropriation level estimate is \$11.8 million.

16      Please see Exhibit \_\_\_\_ (EIOP-E2) for Sterling Forest Substation supporting maps  
17      and tables.

18      Underground Line 51 Upgrade

19      *Project Description* - This project proposes to replace the existing overhead 795  
20      MCM ACSR portion of Line 51 with an underground transmission system  
21      increasing its thermal ratings by approximately 20%. Placement of this portion  
22      of Line 51 underground will eliminate two crossings of Line 51 over  
23      transmission Lines 52 and 60 in this area, thereby reducing the exposure to a

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1 triple circuit transmission outage. The increase in thermal ratings will make its  
2 operation more reliable at system peak even during emergency conditions for the  
3 next 20 years.

4 The Electric Plant Additions estimate for this project is \$2.1 million which  
5 matches the Budgetary Estimate for this project.

6 This project is currently scheduled to be completed in June 2016.

7 *Project Background* - Line 51 is a 138 kV line that emanates from the Ramapo  
8 Substation (New York) and terminates at the South Mahwah Substation (New  
9 Jersey). Although the majority of its five-mile stretch consists of 1033.5 MCM  
10 ACSR, the limiting element is about a 900 foot section of 795 MCM ACSR just  
11 outside of the Ramapo Substation. Recent summer studies indicated that a  
12 contingency on South Mahwah 345/138 kV Bank 258 will load Line 51 slightly  
13 above its LTE rating. This situation will worsen with time, as the load in the  
14 area continues to grow.

15 West Warwick Part 8 - (Blooms Corner – Ryerson to Waterbury)

16 *Project Description* - This project will provide a mainline tie between two of the  
17 West Warwick circuits which will allow the installation of a loop scheme,  
18 improving reliability significantly for both circuits. Until the West Warwick  
19 Station is constructed in 2020, this project will improve switching capability for  
20 contingency conditions, as well as the construction of future projects.

21 The Electric Plant Additions spending for this project totals \$1.4 million, which  
22 matches the budgetary estimate for this project.

23 This project is currently scheduled to be completed in July 2016.

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1       *Project Background* - The Warwick Area is presently served by the Wisner  
2       Substation. The station is located at the extreme eastern end of the load area it  
3       serves, which is approximately 59 square miles and contains almost 8,015  
4       customers. The Wisner substation contains two 25MVA 69/13.2kV transformers  
5       that feed five distribution circuits. In 2006, this area was rapidly growing. New  
6       developments were being constructed and old homes were being remodeled,  
7       which made the peak demand growth hit almost 9%. The growth rate has slowly  
8       decreased since then and has declined to 1.3% over the past two years. The  
9       normal rating for Wisner Banks 280 and 380 are 31.4MVA and 30.1MVA. For a  
10      contingency on either bank at peak time, the remaining bank and limited long  
11      distribution ties can assume most (97.8% for loss of Bank 280 and 100% for loss  
12      of Bank 380) of the station load in 2014. The five 13.2kV distribution circuits  
13      are heavily-loaded and extremely long, averaging over 350 Amps and 8.25 miles  
14      in length on mainline. The circuit has high exposure with multiple spurs, which  
15      cause the circuits to average over 35 circuit-miles each. In order to satisfy the  
16      Distribution Design Standards and provide 100% backup in the event of a circuit  
17      contingency, multiple switching moves are necessary due to the circuit loads and  
18      in order to prevent voltage problems on these long circuits. Although only one  
19      circuit presently does not satisfy the design standards (80-3-13), by 2016 four of  
20      the five circuits will not meet design standards. The construction of the West  
21      Warwick Station will ultimately provide the necessary load relief and  
22      contingency backup for the Wisner circuits and banks. However, there are

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1 limited mainline paths in this area and the distribution circuit improvements must  
2 be constructed first.

3 **Regular Projects over \$1 Million**

4 **November 1, 2016 to October 31, 2017 (Rate Year 2)**

5 **Q. Please describe the major electric capital projects that are forecasted to be**  
6 **completed and booked to plant in-service during Rate Year 2.**

7 A. A description of the projects follows:

8 Line 562 and 563 CAT-1 and OPGW

9 This project proposes to replace the existing Transmission Line 562 (West  
10 Nyack to Snake Hill Road) and Transmission Line 563 (Snake Hill Road to  
11 Congers) shield wires, with new Fiber Optic Ground Wire (“OPGW”). Having a  
12 continuous OPGW path between the Congers, Snake Hill Road and West Nyack  
13 Substations will allow for state of the art relay protection and communication  
14 between these substations.

15 The Electric Plant Additions estimate for this project is \$1.4 million.

16 The current budgetary estimate for this project is \$1.5 million.

17 Ramapo 138kV Yard Breaker Replacements

18 The Ramapo Substation presently has eight 138kV circuit breakers in service.

19 Three of the circuit breakers are Siemens SPS2’s, an SF<sub>6</sub> puffer design, one was  
20 a replacement for a failed oil circuit breaker in 2007 and the other two were  
21 installed as part of the upgrade project in 2009. Four of the remaining five oil  
22 circuit breakers are McGraw Edison AHJ’s 1968 vintage and one ITE 138KM

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1 model 1968 vintage. These oil circuit breakers have been in service for 46 years  
2 and are no longer supported by their manufacturers.

3 The Electric Plant Additions estimate for this project is \$1.8 million which  
4 matches the budgetary estimate.

5 This project is currently scheduled to be completed in December 2016.

6 Ramapo Fire Suppression System Replacement

7 This project is an integral part of the Line 28 Transmission Project described  
8 above. In order for Line 28 to be constructed, a new bay needed to be  
9 constructed at the Ramapo Substation. As a condition for issuing the building  
10 permit, the Town of Ramapo required that the existing fire suppression system  
11 for Banks 1300 and 2300 be placed back into service or upgraded. As the  
12 existing fire suppression was no longer supported by its manufacturer, the  
13 Company agreed to install a modern fire/heat detection system. An additional  
14 condition requires the Company to install a new fire hydrant at the entrance to  
15 the substation for Fire Department use in the event of an emergency. This  
16 hydrant will be accessible from outside the substation fence line. The infrared  
17 heat detection system will automatically communicate to Rockland County Fire  
18 Control and the O&R Electric Control Center notifying first responders of an  
19 emergency in the station. This project includes the design and installation of  
20 these facilities.

21 The Electric Plant Additions estimate for this project is \$1.6 million which  
22 matches the budgetary estimate for the project.

23 This project is currently scheduled to be completed in December 2016.



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1        Little Tor Road Substation and UG Distribution Circuit Exits

2        *Project Description* - This project proposes the construction of the new Little Tor  
3        Substation that includes two 50 MVA, 138kV to 13.2kV transformer banks with  
4        LTCs and one 25 MVA, 13.2kV to 34.5kV transformer bank. The new  
5        substation will have 13.2kV switchgear with provisions for eight distribution  
6        circuits. Five of these circuits will be commissioned with the substation and the  
7        remaining three will be available for future use. One of the five circuits will be  
8        used to supply the 13.2/34.5kV, 25MVA transformer bank. Once the substation  
9        is energized, the 34.5kV line will be intercepted where it crosses the Little Tor  
10       site and be re-supplied from the 25 MVA transformer bank.

11       The design of the 138kV portion of the station will be a ring bus scheme. The  
12       138 kV transmission source would be provided from an existing overhead  
13       transmission line (L541) which connects the West Haverstraw and Burns  
14       Substations, and crosses directly over the proposed Little Tor Substation site.

15       *Project Background* - The New City area is located between the New  
16       Hempstead, Congers, and West Haverstraw Substations. The average growth  
17       rate of these stations in 2006 was 2.7% but this has significantly decreased to  
18       0.85% over the past year. These three substations and the temporary mobile  
19       transformer at Little Tor site serve a combined total of approximately 35,807  
20       customers and 187 MVA of load at peak time. Approximately 45% of this load  
21       is supplied from the New Hempstead Substation and the Little Tor mobile  
22       transformer. In 2014, the New Hempstead Substation was upgraded to two  
23       50MVA, 138kV to 13.2kV transformer banks. In addition, the number of circuit

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1 positions was increased from eight to ten. The 2014 weather-normalized  
2 (“WN”) forecasted loads for these banks are 41.4 MVA and 34.6 MVA,  
3 respectively. With the new larger banks in service, both New Hempstead banks  
4 satisfy the Distribution Design Standards with no customer hours of interruption.  
5 At this time, the mobile transformer at the Little Tor site is carrying  
6 approximately 8.7 MVA of load at peak time. Circuits 45-3-13 & 45-8-13 are at  
7 or above their relief rating (480 Amps) and require cascade switching to provide  
8 backup at peak time, which forces both circuits to no longer satisfy the  
9 Distribution Design Standards.

10 The Congers Substation has two 35MVA, 138kV to 13.2kV transformer banks.  
11 The 2014 WN forecasted loads for both of these banks are below the nameplate  
12 rating with loads of 21.6 MVA and 27.7 MVA. With the mobile transformer at  
13 the Little Tor site, all of the Congers circuits have 100 percent backup for an  
14 individual circuit contingency.

15 The West Haverstraw Substation has two 35MVA, 138kV to 13.2 kV  
16 transformer banks. The 2014 WN loads for West Haverstraw Banks 127 and 227  
17 are 31.8 MVA and 21.4 MVA respectively. The substation supplies a total of  
18 eight circuits (four from each bank). Circuit 27-2-13 supplies 2,416 customers  
19 including a 13.2/34.5kV transformer that feeds a dedicated overhead line to a  
20 single customer. This overhead line travels south along the transmission ROW  
21 approximately 7,000 feet from West Haverstraw to the Little Tor substation site.  
22 At this point, the line continues east an additional 19,000 feet to the customer.  
23 Due to the length and route that this circuit takes, it has a high exposure to tree

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1 contacts and other reliability issues. These outages increase the number of  
2 momentary outages customers on the circuit experience. In the event of a  
3 contingency on Circuit 27-2-13, there is not enough available capacity to cover  
4 100% of the circuit's load. Therefore, Circuit 27-2-13 does not satisfy the  
5 Distribution Design Standards.

6 *Project History/Deferral* - In 2002, the Company identified the need to  
7 upgrade/provide load relief to the New Hempstead Substation with both banks  
8 exceeding normal rating. Due to the inability to off-load New Hempstead for  
9 construction, a new substation was proposed at the site of a former O&R station  
10 at the intersection of Little Tor and South Mountain Road. This new substation  
11 will allow for the offload and rebuild of the New Hempstead Substation and  
12 provide load relief and improved reliability to New Hempstead, Congers, and  
13 West Haverstraw Substations. The original year needed was 2007. By 2007,  
14 higher priority projects and significant public opposition continued to delay the  
15 Little Tor Substation. At that time, Little Tor was budgeted to be in service by  
16 June of 2009 and the New Hempstead upgrade was scheduled to be in service by  
17 June of 2011. Strong public opposition continued to delay the Little Tor  
18 Substation during this timeframe.

19 In October 2011, a Rockland County road widening project along New  
20 Hempstead Road was scheduled to begin in 2012. This project eliminated one of  
21 the New Hempstead circuits on New Hempstead Road and forced an existing  
22 triple circuit to be rebuilt as a double circuit. This forced the need to install a  
23 mobile transformer at the Little Tor Site to replace the circuit removed from New

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1 Hempstead. With the Company forced to change its path, a new plan was  
2 developed to utilize the capacity from the mobile transformer and rebuild New  
3 Hempstead one bank at a time. The revised plan allowed for the reconstruction  
4 of New Hempstead to new larger banks and two additional circuit positions. In  
5 June 2012, Mobile 3 was installed at the Little Tor Substation Site and carried  
6 approximately 11.4 MVA of former New Hempstead load. Work commenced at  
7 the New Hempstead Substation in 2013, and the upgraded New Hempstead  
8 banks were placed in-service in June 2014.

9 *Alternative Solution Screening* - Many screening tests have been performed for  
10 this project to determine the possible application of non-traditional alternatives to  
11 defer the project. Since this project was required to unload New Hempstead for  
12 construction in earlier years, it was not a candidate for deferral as initially  
13 determined. At its current state, as evidenced by the existence of the mobile still  
14 needed to provide core delivery service and the distribution circuit reliability  
15 needs that can only be satisfied through traditional infrastructure improvements,  
16 this project is not a viable candidate to be solved by the installation of non-  
17 traditional alternatives.

18 *Project Benefits* - The two 50MVA transformer banks at the Little Tor Station  
19 will provide 100% station backup in this area for over 30 years. The new  
20 13.2kV distribution circuits that will be served by the Little Tor Substation will  
21 provide sufficient capacity for future load growth and provide load relief and  
22 backup for the heavily loaded New Hempstead, Congers, and West Haverstraw  
23 circuits.

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1 Although the upgrade of the New Hempstead Substation allowed New  
2 Hempstead to satisfy the Distribution Design Criteria, the new Little Tor  
3 Substation will provide load relief and backup for New Hempstead Circuits 45-  
4 3-13 and 45-8-13, which will allow both circuits to meet the design standards.  
5 Providing distribution backup from another source will allow the installation of  
6 loop schemes, which will significantly improve reliability for the area. The  
7 construction of the Little Tor Station will allow for the removal of the 40MVA  
8 mobile transformer currently at the site to be repurposed for use as its intended  
9 function at other locations for either contingency conditions or construction  
10 assistance.

11 The Electric Plant Additions estimate for this project is \$13.4 million.

12 The current budgetary estimate for this project is \$18.5 million. This project is  
13 currently scheduled to be completed in June 2017.

14 Please see Exhibit \_\_\_\_ (EIOP-E2) for Little Tor Substation supporting maps and  
15 tables.

16 Transmission Line 702 Upgrade

17 *Project Description* - The upgrade of this line will require the replacement of  
18 approximately five miles of 556 ACSR conductor with 1272 ACSS conductor  
19 increasing the thermal ratings of Line 702 by approximately 170%. The  
20 Company is currently looking into the feasibility of replacing the conductor on  
21 this line utilizing many of the existing wood pole structures. Since the applicable  
22 construction codes have changed considerably since the line was constructed,  
23 this upgrade likely will require some structural modifications, and may require

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1 extensive structural modifications and/or total structure replacements. If full  
2 scale pole replacements are necessary, the cost of this project will increase  
3 considerably from the budgetary estimate provided below. There may also be  
4 significantly increased environmental protection requirements during project  
5 construction.

6 Line 702 currently has two conventional Alumoweld shield wires for lightning  
7 protection. This project proposes to re-conductor one of the existing shield wires  
8 with a new OPGW between the Burns and Harings Corner Substations. This  
9 new OPGW will tie to the tap of Line 702 (in Orangeburg) and extend  
10 underground to the new Corporate Drive Substation on the Verizon Wireless  
11 property in Orangeburg, New York.

12 *Project Background* - Line 702 is a 138kV transmission line running from the  
13 Burns Substation in Spring Valley to the Corporate Drive Substation in  
14 Orangeburg, NY. The Company's planning process has identified that the loss  
15 of Line 561 (138 kV line between Bowline and Congers station) will load Line  
16 702 above its LTE rating. Through the Company's Datacenter Action Resource  
17 Team's ("DART") efforts, the Company has connected additional data center  
18 load to the Corporate Drive substation. Any new developments and load  
19 additions in this area will have the potential to add significant additional demand  
20 to Transmission Line 702. Very limited load transfers to adjacent stations are  
21 available, particularly under contingencies, to offload the transmission system.  
22 If the overloading persists, load shedding will commence to prevent further  
23 damage to the conductor. The limiting portion of Transmission Line 702, which

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1 is between the Burns Substation and West Nyack Substation, originally was  
2 constructed with wood poles in the 1960s and 556 ACSR conductor.

3 *Project History/Deferral* - The original plans were to construct a 138kV loop  
4 from Lovett to West Nyack. This would require the need to upgrade Lines 55  
5 and 551, as well as any in-series stations, to 138kV. This would provide a  
6 138kV loop to West Nyack which would provide transmission backup for Snake  
7 Hill Road Substation and Congers Substation. Another series of projects were  
8 planned to create a 138kV loop through Bergen County to the Harings Corner  
9 Substation. This would require the upgrade of several lines and in-series stations  
10 to 138kV. Although the loop would provide transmission backup for Harings  
11 Corner and Corporate Drive, there would still be a significant 69kV load pocket  
12 between these two isolated 138kV loops. By replacing the two originally  
13 proposed 138kV loops with four projects (Line 702 Upgrade, Harings Corner  
14 138kV Yard, West Nyack 138kV Yard, and Line 701 Upgrade), a single 138kV  
15 loop would form between West Nyack and Harings Corner. The same stations  
16 (Corporate Drive, Congers, Snake Hill Road, West Nyack, and Harings Corner)  
17 would still benefit with 138kV transmission backup, the 69kV load pocket would  
18 be significantly reduced, and transmission losses would be improved. Therefore,  
19 numerous projects (Line 55/Line 551, several lines through Bergen County, and  
20 all the in-series stations) would either be eliminated or deferred for a long time.  
21 This results to a PW savings over \$64.5 million. The original completion date  
22 was June 2014. Due to capital budget project prioritization, the in-service date  
23 has been rescheduled to June 2017.

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1       *Alternative Solution Screening* - This project is part of a sequence of projects  
2       with the Harings Corner 138kV Yard, West Nyack 138kV Yard, and Line 701  
3       upgrade projects. The combination of all these projects will improve  
4       transmission reliability. With these projects required for transmission reliability,  
5       they are not candidates be replaced or deferred through non-traditional  
6       alternatives. As additional large loads (*e.g.*, Data Centers) are connected within  
7       this load area, there are several contingencies that will result in either voltage  
8       problems or load shedding. This would require significant load reduction in  
9       multiple locations. Deferring these projects any longer will require additional  
10      projects in order to serve the load and handle contingency conditions while  
11      constructing.

12      *Project Benefits* - The increase in the thermal ratings will make the operation of  
13      Line 702 more reliable, especially during system peak for the next 30 years.  
14      Along with other future projects (Harings Corner 138kV Yard, West Nyack  
15      138kV Yard, and Line 701 Upgrade), a 138kV loop will be completed. This will  
16      provide a 138kV backup for Corporate Drive, Harings Corner, West Nyack,  
17      Snake Hill, and Congers Substations, while significantly reducing the 69kV load  
18      pocket and improving transmission losses. A continuous OPGW in-service  
19      linking the Burns, Corporate Drive and Harings Corner Substations will allow  
20      for state of the art relay protection and communication among these stations. It  
21      also will allow the Company's Energy Control Center at its Spring Valley  
22      Operating Center ("SVOC") to communicate directly through the Company's  
23      own fiber optic path with these three substations via this new OPGW.



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1 The Electric Plant Additions estimate for this project is \$9.2 million.

2 The current budgetary estimate is \$0.4 million and assumes that the existing  
3 structures will require some modifications and reinforcement, but no full scale  
4 structure replacements. This budgetary estimate also does not factor in any  
5 increased environmental protection requirements. More extensive and detailed  
6 engineering will determine the final project scope and any additional changes  
7 that will be required to the scope, estimate and schedule.

8 This project is currently scheduled to be completed in June 2017.

9 Please see Exhibit \_\_\_\_ (EIOP-E2) for Line 702 upgrade location map.

10 **Regular Projects over \$1 Million**

11 **November 1, 2017 to October 31, 2018 (Rate Year 3)**

12 **Q. Please describe the major electric capital projects that are forecasted to be**  
13 **completed and booked to plant in-service during Rate Year 3.**

14 **A.** A description of these projects follows:

15 West Warwick Part 9 - (Newport Bridge – Blooms Corner to Amity Road)

16 *Project Description* - This project will continue off the West Warwick Part 8  
17 project (Blooms Corner), described above, and provide a mainline tie between  
18 two of the West Warwick circuits which will allow the installation of a loop  
19 scheme and reliability will significantly be improved. Until the West Warwick  
20 Station is constructed in 2020, this project will improve switching capability for  
21 contingency conditions, as well as the construction of future projects.

22 The Electric Plant Additions estimate for this project is \$1.2 million which  
23 matches the budgetary estimate for this project.

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1        This project is currently scheduled to be completed in January 2018.

2        *Project Background* - The Warwick Area is presently served by the Wisner

3        Substation. This substation is located at the extreme eastern end of the load area

4        it serves, which is approximately 59 square miles and contains almost 8,015

5        customers. The Wisner substation contains two 25MVA 69/13.2kV transformers

6        that feed five distribution circuits. In 2006, this area was rapidly growing. New

7        developments were constructed and old homes were being remodeled, which

8        made the peak demand growth hit almost 9%. The growth rate has slowly

9        decreased since then and has declined to 1.3% over the past two years. The

10       normal rating for Wisner Banks 280 and 380 are 31.4MVA and 30.1MVA. For a

11       contingency on either bank at peak time, the remaining bank and limited long

12       distribution ties can assume most (97.8% for loss of Bank 280 and 100% for loss

13       of Bank 380) of the station load in 2014. The five 13.2kV distribution circuits

14       are heavily-loaded and extremely long, averaging over 350 Amps on the high

15       phase and 8.25 miles in length on mainline. The circuits are heavily exposed

16       with multiple spurs, which cause the circuits to average over 35 circuit-miles

17       each. To satisfy the Distribution Design Standards and provide 100% backup in

18       the event of a circuit contingency, multiple switching moves are necessary due to

19       the circuit loads and in order to prevent voltage problems on the long circuits.

20       Although only one circuit presently does not satisfy the design standards (80-3-

21       13), by 2016 four of the five circuits will not meet them as well. The

22       construction of the West Warwick Station will provide load relief and backup for

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1 the Wisner circuits/banks. However, there are limited mainline paths in this part  
2 of the area and the circuits must be constructed first.

3 Wurtsboro Substation

4 *Project Description* - This project proposes to upgrade the existing Wurtsboro  
5 Substation to a two-bank station (2-35MVA) with six distribution circuits (eight  
6 positions) to provide additional circuit capability and improve reliability for the  
7 area. After the feed to the Station (Line 6 and Circuit 5-3-34) is upgraded to  
8 69kV in the future, a third 69/34.5kV transformer will be added to maintain the  
9 34.5kV feed to Summitville.

10 *Project Background* - The Wurtsboro Substation is a single-bank station that  
11 serves approximately 2,160 customers near the end of the Company's service  
12 territory. Normally fed by Circuit 5-3-34 out of Cuddebackville at 34.5kV, the  
13 Wurtsboro Substation contains a single 5MVA 34.5/4.8kV bank (Bank 29) that  
14 feeds two long distribution circuits. Line automation is used to provide a loop  
15 scheme for an automatic backup from a long exposed 34kV circuit out of  
16 Washington Heights (Circuit 109-4-34). Being one of the only two stations  
17 remaining at 4.8kV, any ties to adjacent 13kV stations are limited since they  
18 must go through step transformers. Although Bank 29 only peaks at 3.6MVA,  
19 all of the backup in the event of a bank failure is through two sets of step  
20 transformers from the tail-end of the primary/backup 34kV circuits that feed the  
21 station. These steps are only capable of providing 66.9% backup at peak time: a  
22 portion of the customers would be out of service until the transformer is either  
23 replaced or repaired, and the average customer-hours of interruption on a

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1 summer peak day would be approximately 12,175. With most of the Wurtsboro  
2 area using electric heat, the winter load is approximately the same as the summer  
3 peak. With no LTC on Bank 29, voltage operating conditions are challenged,  
4 particularly during contingency conditions. This requires voltage support along  
5 the 34kV lines and 4.8kV distribution circuits to cover both normal, as well as  
6 contingency, conditions. The 600 Amp bus switch, which limits the bank to  
7 5MVA, prevents the capability of using the bank's emergency ratings. As one of  
8 the three remaining stations without supervisory control, this station also lacks  
9 communication. Therefore, breaker control and status of conditions requires  
10 sending a crew. The Wurtsboro Station also has M.A.D. issues which require the  
11 breakers for both circuits to be opened for clearance when performing  
12 work/maintenance. Since this is the same circumstances as a bank contingency,  
13 the window for maintenance is very limited. At the existing Wurtsboro Station,  
14 each circuit exits off the 4.8kV bus to their respective regulator with 250 MCM,  
15 which has a rating of 345 Amps. The 2014 forecasted load for Circuit 9-1-48 is  
16 346 Amps (Circuit 9-2-48 is only 102 Amps) and due to bottleneck, there is no  
17 way to transfer a small section to Circuit 9-2-48. The two 4.8kV distribution  
18 circuits feed an isolated 4.8kV load pocket and along with the existing step-down  
19 transformers off the 34kV station feeds, have close to 100% backup in the event  
20 of a circuit contingency on the head-end of the circuit. However, Circuit 9-1-48  
21 extends a significant distance along CR 172 to serve several large radial feeds  
22 (Yankee Lake, Masten Lake, and Wurtsboro Hills) where the only backup is  
23 from an adjacent station tie (Summitville) through a step transformer. With

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1       minimal backup for this portion of Circuit 9-1-48, this circuit does meet the  
2       design standards.

3       *Project History/Deferral* - Although the Wurtsboro Substation upgrade was  
4       identified in 2004 to improve the reliability of the 4.8 kV load pocket in the area,  
5       the original need date of the station upgrade was 2009. The original plan for this  
6       project in 2009 was to upgrade the existing 34 kV sub-transmission system to 69  
7       kV. The station would have been fed from this converted 69 kV source with two  
8       35 MVA 69-13.2 kV banks and six additional circuits, and a single 69-34.5 kV  
9       bank to feed Summitville station. In 2012, without progress in the conversion of  
10      the 34.5 kV system to 69 kV, the upgrade of the Wurtsboro station was delayed  
11      until 2018. The Company deferred the project by accepting increased risk based  
12      on the severity of the exposure in relation to other higher priority projects.

13      In 2013, the plan is for the station to be designed for 69 kV but operated at 34.5  
14      kV, consisting of two 35 MVA 69/34.5-13.2 kV banks and a position for future  
15      69-34.5 kV bank to feed Summitville Station. In 2014, distribution projects are  
16      being constructed in preparation for distribution circuit paths for the station  
17      upgrade. A current distribution project is being constructed along CR 172 to  
18      split this single feed into two circuits (remain on one feed until station is  
19      upgraded) and prepare another set of step transformers off the 34kV station feed  
20      (Line 3) for backup. This will provide load relief for Circuit 9-1-48 and improve  
21      backup for a circuit contingency, as well as a bank contingency, prepare paths  
22      for future circuits, and set the stage for future projects to provide backup for the  
23      large radial fed spurs. The distribution project will improve bank backup to

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1       100% until the station is constructed in 2018. However, the limiting element(s)  
2       of the distribution circuit feed and reliability issues of the station will still be the  
3       driving force for the station upgrade. In the event of a contingency on the step  
4       transformers off Line 3 (or Line 3 itself), which just provided relief for the  
5       heavily-loaded Circuit 9-1-48, there would be no backup for the 4.8kV circuit,  
6       and the customers would be out of service until repairs are made. Along with the  
7       circuits, the construction of the station will be the other driving force to keeping  
8       this station on schedule. Although the distribution projects under construction  
9       appear to be able to defer the substation, it will already be extremely difficult to  
10      unload the station that has poor reliability without a mobile transformer to assist.  
11      Deferring this project will only require additional construction expenses.

12      Located at the end of the service territory, this area needs significant reliability  
13      improvement. The two Wurtsboro circuits are consistently in the top 40 worst  
14      performing circuits, while the 34.5kV primary/backup feeds have been in the top  
15      20.

16      *Alternative Solution Screening* - After the construction of the distribution project  
17      along Sullivan Avenue (double circuit), a small amount of MW reduction is  
18      required to defer the project. However, due to reliability issues, this is not a  
19      viable project to defer any longer. The station has M.A.D. issues, a bus switch  
20      that limits the capability of the bank, no LTC on the bank, no supervisory control  
21      of the station, no telemetry readings, and no mobile transformer capable of  
22      serving the 34.5/4.8kV voltage. A combination of all these issues has made this  
23      area one of the worst performing portions of the system with respect to

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1 reliability, and this project is not a viable candidate for resolution by non-  
2 traditional alternatives.

3 *Project Benefits* - With the capability of expanding the existing Wurtsboro site,  
4 constructing a two-bank (2-35 MVA) station will improve bank backup to 100%  
5 for over 50 years. Designing the station for 69kV and installing dual banks will  
6 prepare the station for future operation at 69kV but still allow the station to  
7 operate at 34.5kV. This will prevent the need to rebuild the station when the  
8 time is needed to upgrade the transmission lines to 69kV (estimated time is  
9 2026). At this time, only a 69/34.5kV bank will need to be added (position  
10 already designed) for the feed to Summitville. The two new distribution banks  
11 will have LTCs, which will maintain a station voltage under all conditions and  
12 reduce the need for voltage support along both the 34kV feeds and regulators on  
13 the distribution circuits.

14 The additional bank capacity and spare circuits will be available for future load  
15 growth. Located just off Route 17 (I86), this area has been investigated for  
16 several large customers such as warehouses, new developments, ski resorts, and  
17 many hotels with the possibility of a nearby casino. The station will be designed  
18 with transmission protection, which will eliminate the need of the 34kV loop  
19 scheme on the long circuits. The additional distribution circuits will significantly  
20 improve reliability for the area, especially Yankee Lake and Masten Lake.  
21 Operating at 13kV will allow ties to adjacent stations, such as Summitville, and  
22 even Bloomingburg and Cuddebackville which will greatly improve area  
23 reliability.

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1 The new Wurtsboro Substation will have both communication and supervisory  
2 control. This will allow the ECC to see the status of the breakers and have  
3 control to operate breakers under contingency conditions, and be capable of  
4 monitoring the loads/voltages on all feeds/circuits at the station, which will  
5 eliminate the need of calling crews for this purpose. This will significantly  
6 improve restoration. The new station design will eliminate M.A.D. issues and  
7 the limiting 600 Amp bus limiting switch. Along with the second bank and  
8 additional capacity, this will improve the opportunity for maintenance, which  
9 will improve station reliability.

10 The Electric Plant Additions estimate for this project is \$10.5 million.

11 The budgetary estimate for this project is \$12.2 million.

12 This project is currently scheduled to be completed in June 2018.

13 Please see Exhibit \_\_\_\_ (EIOP-E2) for Wurtsboro Substation upgrade supporting  
14 maps and tables.

15 Deerpark Substation

16 *Project Description* - The Deerpark Substation project proposes the installation  
17 of two 50MVA, 69/34.5kV transformer banks with LTCs and a 34.5kV  
18 switchgear lineup with six circuit positions. These two 69/34.5kV transformers  
19 will feed Line 10 back to Cuddebackville, two feeds (a future third) to Pike  
20 County, and the temporary 34kV feeds to the Port Jervis Station along Line 10  
21 and Line 111 until the upgrade of Port Jervis is completed. The project will also  
22 include a 35MVA 69/13.2kV bank with initial plans for a single circuit exit that  
23 will the circuit load presently be fed from Mobile #6.



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1       *Project Background* - The 34kV Port Jervis load pocket is served by three  
2       sources: Rio Bank 53, Line 10 out of Cuddebackville, and Line 111/Bank 2103  
3       out of Westtown. These three sources feed Port Jervis Bank 26, Rio Circuit 3-1-  
4       34, the Line 10 customers along Route 209, and the entire Pike County system  
5       (Matamoras Station and Line 7). This is a total of 13,815 customers. At the  
6       2014 system forecasted peak load of 1630 MW, this load pocket is  
7       approximately 54 MW. For a contingency on Line 111/Bank 2103 at peak time,  
8       the remaining lines (Line 18 and Line 10) would reach their normal rating and  
9       circuits would reach their minimum allowable voltage operating limit. Within  
10      the next year or two, this contingency at peak time could require load shedding.  
11      The Deerpark property is 7.5 acres and was purchased in 2007.

12      *Project History/Deferral* - The Deerpark project was first identified in 2006  
13      when it was required to provide 100% backup for the single 69/34 kV bank for  
14      the Port Jervis station upgrade due to the limited station footprint, since there  
15      was no room to install four banks (two 13 kV banks and two 34 kV banks) at the  
16      existing Port Jervis site. The current in-service date for the Port Jervis station  
17      upgrade at this time was 2009 while the Deerpark station was scheduled for  
18      2012. With this arrangement, O&R was willing to accept the risk of a bank  
19      outage for three years since Line 18 and Line 10 can only provide 100% backup  
20      for 94% of the year. In 2009, the in-service date of Deerpark Substation was  
21      moved to 2017. With Port Jervis still meeting design standards but the  
22      distribution ties no longer capable of providing 100% backup throughout the  
23      year, the Company planned to install only one 69-34.5 kV bank at Port Jervis

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1 (three banks total) and live with the risk for a few years until Deerpark Station is  
2 constructed in 2017 for the needed backup allowing additional space at the Port  
3 Jervis site. In 2013, Port Jervis station upgrade was moved to 2020 while the  
4 Deerpark Station was moved to 2018. Space limitations at the Port Jervis  
5 property and the need to have two 69-34.5kV banks forced an engineering re-  
6 design of the projects.

7 The plan has been altered to install two 13 kV banks at Port Jervis and the two  
8 34.5 kV banks to be installed at the Deerpark Station. Since additional sources  
9 will be required to unload Port Jervis for construction, a third 13 kV transformer  
10 bank will be installed at Deerpark. With the adjustments of the Distribution  
11 Design Standards in 2012 to accept 60,000 customer-hours of interruption for a  
12 bank contingency, Port Jervis continued meeting design standards. In December  
13 2013, a failure on the 35 MVA 69-34.5 kV Rio Bank 53 occurred causing a  
14 major outage. By March 2014, a mobile transformer fed off the 69 kV line at  
15 Deerpark site was installed that allowed the largest available transformer bank  
16 (18 MVA 69-34.5 kV) to replace the failed Rio Bank 53 and also to cover all  
17 system contingencies in the area. A 35MVA replacement bank could not be used  
18 due to cost to transport and poor condition of the bridge leading to the substation.

19 *Alternative Solution Screening* - Deferring the Deerpark Substation would defer  
20 the Port Jervis Substation. Similar to Wurtsboro, the Port Jervis Substation has  
21 M.A.D. issues, a bus switch that limits the capability of the bank, no LTC on the  
22 bank, and no telemetry readings. A recently purchased mobile transformer can  
23 cover an outage on the 34/13.2kV Port Jervis bank. A combination of all these

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1 issues has made this area one of the worst performing portions of the system with  
2 respect to reliability, and the Port Jervis and Deerpark projects are not viable  
3 candidates for resolution by non-traditional alternatives. The Port Jervis station  
4 should not be deferred any longer, and thus, the Deerpark Station cannot be  
5 deferred.

6 *Project Benefits* - When the Port Jervis upgrade is completed, this will  
7 significantly reduce the load pocket. Along with the closed 69kV transmission  
8 loop, which will improve transmission reliability, the 35MVA 69/13kV bank at  
9 the Deerpark Substation will provide a strong source for the unloading of the  
10 Port Jervis Substation while the station is upgraded. The two 34kV Deerpark  
11 banks will unload the 34kV bus at Port Jervis and serve the Pike County area.  
12 As proven by Mobile #6 in the summer of 2014, the 69/13kV Deerpark bank will  
13 provide load relief and backup for Port Jervis Bank 26 and Circuit 6-8-13. The  
14 load relief provided for Bank 26 will allow the bank the capability to provide  
15 backup for Matamoras Bank 1104 in the event of a bank contingency at peak  
16 time, which will allow the bank to meet the design standards. Circuit 6-8-13,  
17 which is one of the worst performing circuits due to the number of interruptions  
18 on the heavily exposed circuit that serves over 3,100 customers, will receive  
19 needed relief and backup. The 69/34.5kV 50 MVA Deerpark banks will split the  
20 load/exposure on Circuit 5-10-34. This will reduce the exposure and load on the  
21 circuit, which will allow Deerpark to provide a stronger backup for  
22 Cuddebackville Bank 15 in the event of a bank failure at peak time. Once the  
23 Port Jervis Substation is upgraded and the 69kV loop is completed, the two

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1       69/34.5kV Deerpark banks will simply provide a feed for the Pike County  
2       system, as well as backup for Bank 53, for Rio Circuit 3-1-34.

3       The Electric Plant Additions estimate for this project is \$16.5 million.

4       The current budgetary estimate for this project is \$19.7 million.

5       Please see Exhibit \_\_\_\_ (EIOP-E2) for Deerpark Substation upgrade supporting  
6       maps and tables.

7       North Rockland Substation

8       *Project Description* - The Company will install a 400-MVA 345/138 kV  
9       Autotransformer Bank to be electrically connected to the existing 345 KV Line  
10      Y88 owned by Con Edison. A ring bus configuration will be electrically  
11      connected to Con Edison's 345 kV Line Y88 to accommodate the 400 MVA  
12      345/138 kV transformer bank. A 138 kV line will be constructed from this  
13      station and will be connected to the 138 kV bus in the existing Lovett Substation.

14      *Project Background* - O&R planned several system improvements following the  
15      retirement of the Lovett Generating Station in 2008. The first phase of the  
16      system improvements was the re-conductor Line 60 (138 kV line from Ramapo  
17      to Tallman) referred to as "Rockland County Transmission Project" completed in  
18      May 2007. The second phase was the installation of capacitor banks inside the  
19      Company's Eastern Load Pocket ("ELP") to supply the needed reactive power  
20      for voltage support (32 MVARs at Closter Substation in 2007, 32 MVARs at  
21      Snake Hill Substation in 2012, and 32 MVARs at New Hempstead Substation in  
22      2014). The Company plans to install additional capacitor banks on new and  
23      existing distribution station within the ELP in the next several years. The third

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1 phase is the installation of a 345-138 kV source connection from the bulk power  
2 system (“BPS”) to the ELP. Following the New York Independent System  
3 Operator (“NYISO”) 2010 Reliability Needs Assessment (“RNA”) study, it was  
4 determined that there will be a security violation in the O&R system at system  
5 peak with the simultaneous loss of Lines 67 & 68 (single tower failure of the 345  
6 kV lines from the Ladentown transmission station to Bowline generating  
7 station). For this N-1 contingency, Line 60 and Line 652 (a 69 kV feeder from  
8 the South Mahwah Substation to the Upper Saddle River Substation) will be  
9 loaded substantially above their long term and short term emergency ratings that  
10 will result in load shedding of about 50,000 customers in the ELP to prevent  
11 further conductor damage and eventually further outage.

12 *Project History/Deferral* - As mentioned earlier, Line 60 was upgraded in 2007,  
13 and several station capacitors have been added in the ELP to maintain system  
14 reliability since the retirement of the Lovett Generating Station. In 2007, just  
15 prior to the Lovett Plant retirement, the original in-service date for the North  
16 Rockland 345kV Station was identified for June 2013. In 2010, the NYISO’s  
17 RNA determined a security violation in the O&R system with the simultaneous  
18 loss of Line 67 and Line 68 due to the common tower circumstance.

19 In 2012, due to lower load forecast and project re-prioritization, the in-service  
20 date of this project was deferred to June 2018. The 2013 NYISO Area  
21 Transmission Review (“ATR”) study results revealed that, by tapping Con  
22 Edison’s 345 kV Line Y94, various N-1-1 contingencies will overload North  
23 Rockland 345 kV Station. Con Edison did not allow the provision for a Special

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1 Protection Scheme (“SPS”) to disconnect the North Rockland Transformer Bank  
2 at this emergency condition. With this limitation, O&R was forced to change the  
3 Point of Interconnection (“POI”) from Con Edison’s Line Y94 to Line Y88. The  
4 revised System Impact Study (“SIS”) is presently underway, as is the Company’s  
5 internal scoping and feasibility study for the actual site construction.

6 *Alternative Solution Screening* – An extensive and detailed screening test for this  
7 project had been performed in 2000, and again in 2010. The extensive amount of  
8 capacity relief needed, as well as the need for transmission reliability from a BPS  
9 source makes this project not viable to be solved utilizing non-traditional  
10 alternatives.

11 *Project Benefits* - The proposed 345/138 kV substation will provide another  
12 interface into Orange and Rockland’s eastern division, particularly the ELP and  
13 will relieve the loading on the remaining 400 MVA 345/138 kV transformer  
14 banks during normal operation. The North Rockland Bank solves overloading  
15 issues on Line 60 and Line 652 for 30+ years. The reactive power from the bulk  
16 power system flowing through the North Rockland Bank will mitigate voltage  
17 problems on the various 138 kV and 69 kV eastern division busses at various  
18 single contingency conditions during the summer peak.

19 The Electric Plant Additions estimate for this project is \$30.4 million.

20 The current budgetary estimate for this project is \$42.4 million. This project is  
21 currently scheduled to be completed in June 2018.

22 Please see Exhibit \_\_\_\_ (EIOP-E2) for North Rockland Substation location map.

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1   **Q.    Please describe the major electric capital projects that are forecasted to**  
2       **have significant spending in the rate period but will be in service after**  
3       **October, 2018?**

4    A.    A description of these projects follows.

5       Ramapo Bank 1300 Replacements

6       Transformer Banks 1300 and 2300 at the Ramapo Substation are comprised of  
7       six single phase units rated at 345 - 138 kV, 120 MVA and have been in service  
8       for over 40 years and need to be replaced by six single phase replacement units  
9       The transformers were manufactured by Westinghouse. Each unit is equipped  
10      with UHT type LTC. Each LTC holds approximately 2600 gallons of dielectric  
11      fluid. Over their life the units have had a poor operating history requiring  
12      constant leak repair. Approximately six years ago all of the tap changer door  
13      gaskets were replaced to mitigate leaking. Earlier this year a leak on a low  
14      voltage (138 kV) bushing was repaired.

15      Over the years the dielectric fluid leaks have necessitated a major environmental  
16      cleanup. To date the current environmental remediation has cost \$160,000 and  
17      the estimate to complete this effort is an additional \$150,000 to \$400,000  
18      depending on the extent of the contamination.

19      Since 2002 approximately 1,200 man-hours have been spent on the maintenance  
20      and repair of these units.

21      The Capital Expenditures exhibit contains spending for \$9.94 million.

22      The current budgetary estimate for this project is \$10.5 million.

23      This project is currently scheduled to be completed in December 2018.

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1       West Warwick Substation, Underground Distribution Circuit Exits

2       *Project Description* - This project proposes the construction of a new substation  
3       in the West Warwick area, in the Town of Warwick, New York. Due to  
4       significant load growth that has already developed on the local electric delivery  
5       system in this area, and continued projected load growth, the Company  
6       determined that a new substation in this area is required. This new substation  
7       will be a 138 – 13.2 kV station, consisting of two 50 MVA transformer banks  
8       and the capability for eight new distribution circuits. The new circuits will exit  
9       underground from metal-enclosed switchgear. The Company is also presently  
10      exploring different options for the required transmission feed to this new  
11      substation. The Company presently believes that an overhead transmission  
12      option may be available that can be extended from the Sugarloaf area into the  
13      Warwick area. More extensive and detailed engineering will determine the final  
14      project scope and any additional changes that will be required to the scope,  
15      estimate and schedule.

16      *Project Background* - The Warwick Area is presently served by the Wisner  
17      Substation. The station is located at the extreme eastern end of the load area it  
18      serves, which is approximately 59 square miles and contains almost 8,015  
19      customers. In 2006, this area was rapidly growing. New developments were  
20      being constructed and old homes were being remodeled, which made the peak  
21      demand growth hit almost 9%. The growth rate has slowly decreased since then  
22      and has declined to 1.3% over the past two years. With the amount of open land  
23      and plans for development, forecasted growth rates are expected to reach 3%



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1 within the next two years. The Wisner station is served by two 69kV  
2 transmission lines: one from Sugarloaf and one from Hunt. Without  
3 transmission breakers to protect the station in the event of a contingency on  
4 either line, the entire station would be out of service until System Operations  
5 sectionalizes the faulted line and restores the remaining feed to the station by  
6 supervisory control. The Wisner Substation contains two 25MVA 69/13.2kV  
7 transformers without LTCs that feed five distribution circuits. The normal rating  
8 for Wisner Banks 280 and 380 are 31.4MVA and 30.1MVA, respectively.  
9 However, the 1275Amp 13.2kV bus and 1200 Amp 13.2kV bus disconnect on  
10 Bank 280 limits the bank's rating to only 27.4MVA. For a contingency on either  
11 bank at peak time, the remaining bank and limited long distribution ties can  
12 assume most (97.8% for loss of Bank 280 and 100% for loss of Bank 380) of the  
13 station load in 2014. By 2019, a contingency on Bank 280 would reduce to  
14 91.7% backup. Although a contingency on Bank 380 would still have 100%  
15 backup in 2019, Bank 280 would only be capable of providing 5% backup and  
16 therefore require the distribution ties to assume the remaining load. Since there  
17 is no automatic transfer scheme, the load cannot be assumed by the remaining  
18 bank until field personnel arrive to switch. Due to switching time and growth, a  
19 contingency on Bank 280 at peak time in 2019 would cause approximately  
20 18,000 customer-hours of interruption. With both banks being fed from the same  
21 69kV bus, a single contingency on this bus would force both banks out of  
22 service. At peak time, it would be difficult to assume 30% of the entire station  
23 load through distribution ties. This would leave almost 5,800 customers out of

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1 service until repairs are made. The five 13.2kV distribution circuits are heavily-  
2 loaded and extremely long, averaging over 350 Amps on the high phase and 8.25  
3 miles in length on mainline. The circuits are heavily exposed with multiple  
4 spurs, which cause the circuits to average over 35 circuit-miles each. To meet  
5 the Distribution Design Standards and provide 100% backup in the event of a  
6 circuit contingency, multiple switching moves are necessary due to the circuit  
7 loads and in order to prevent voltage problems on the long circuits. Although  
8 only one circuit presently does not meet the design standards (80-3-13), this will  
9 increase to four by 2016. The Pine Island Station is a small station that consists  
10 of a single 3MVA 34.5/4.8kV transformer and two 4.8kV distribution circuits.  
11 The station is fed from a 34.5kV “distribution circuit” out of South Goshen. A  
12 second 34.5kV circuit from South Goshen is also looped to this circuit in order to  
13 provide backup for the Pine Island feed. From the South Goshen Station to  
14 where they meet, the two 34.5kV circuits run along the road. From this point to  
15 the Pine Island Station, the feed is mostly along a R.O.W. off the road and  
16 difficult to access. For a contingency on this 34kV feed or the Pine Island bank,  
17 the entire station has backup through two sets of step transformers off a  
18 Westtown circuit.

19 *Project History/Deferral* - The project was first identified in 2004. At that time,  
20 the Warwick area was experiencing high growth rates (6%) and the original plan  
21 was to upgrade the two 25 MVA Wisner banks with larger transformers and  
22 more circuits. Unable to unload the station for clearance and the need to reduce  
23 the long exposed circuits, a new station was therefore needed. The original need

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1 date for the West Warwick Station is in 2011. The new 69 kV station will have  
2 two 50MVA banks and eight circuits would be constructed to split the Wisner  
3 load area. The station will be served by a 69kV underground transmission loop  
4 from the existing 69kV loop out of Wisner through the Town of Warwick since  
5 O&R had no other transmission in area. Other than the mainline of the current  
6 Wisner circuits, there are minimal 13kV distribution ties in the area and therefore  
7 several distribution projects should begin to prepare for circuit paths once  
8 property is located. In 2010, the project was pushed out to 2014 in the budget  
9 due to a reduction in the growth rate and higher priority projects, such as Hartley  
10 Road and Sugarloaf. In 2011, it was further moved to 2015. At that time, the  
11 property for the station was purchased and identified Central Hudson's overhead  
12 115kV D&J Lines as a possible source to feed the station. Utilizing these  
13 Central Hudson lines to provide a 138kV feed from the Sugarloaf Station will  
14 eliminate the need for the expensive underground through Warwick while  
15 providing backup for the transmission system in the area from a different source,  
16 as well as significantly reducing losses. In 2014, due to Central Hudson's  
17 transition to new management, limited progress on the D&J lines negotiations  
18 has been made. Therefore this project has been pushed outside the five year  
19 budget (2020). Although the growth rate is beginning to increase, the Company  
20 can handle a contingency on a single bank or circuit. With the two banks not  
21 having LTCs, the voltage becomes a challenge at peak time and/or contingency  
22 conditions. However, the major risk is that both transformers are fed from the  
23 same 69kV bus.

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1       *Alternative Solution Screening* - A screening test has been performed for this  
2       area on an annual basis for the installation of non-traditional alternatives.  
3       Originally (*i.e.*, 2010), due to the expensive transmission cost, large amount of  
4       load reduction, and high growth rates, the Company viewed this project as  
5       having potential. However, constructing distribution ties, which also prepared  
6       paths for future circuits and was a cheaper solution than DG/DSM, maintained  
7       bank backup while improving circuit reliability. The only risk was a 69kV bus  
8       contingency. After transmission plans changed, cost reduced but the large MW  
9       reduction continued to grow even though the growth rate significantly decreased,  
10      but the need for DG/DSM also decreased as distribution projects continued to  
11      improve circuit backup while preparing paths for future circuits. Although the  
12      major risk was still the 69kV bus, a contingency on either bank was becoming a  
13      challenge, so that the Company developed contingency plans, as well as prepared  
14      a spot for a mobile transformer. With the more likely circuit contingency  
15      covered and accepting the risk of the 69kV bus/bank contingency with prepared  
16      plans until the West Warwick Station is constructed, it does not justify installing  
17      non-traditional alternatives. Due to the high growth rate and minimal overhead  
18      transmission cost, as well as the need to improve both transmission and  
19      distribution reliability, and replace obsolete station equipment, this is not a viable  
20      project to defer.

21      *Project Benefit* - As a result of this new station, the Company will be able to  
22      retire the existing older 4 kV Pine Island Substation, and the entire area will be  
23      converted to operate at 13.2 kV. This will allow for the connection of the new

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1 West Warwick distribution circuits to make high capacity ties to the recently  
2 constructed Westtown Substation and the existing Wisner Substation, and thus  
3 significantly improve service reliability for this entire area. The proposed West  
4 Warwick Substation will provide load relief and backup for the Wisner  
5 Substation to a point that 100% bank backup will be attainable at both the West  
6 Warwick and Wisner Stations. This will allow both Wisner banks to meet the  
7 Distribution Design Standards for at least another 30 years. However, due to  
8 operating issues, the station would still require an upgrade within this timeframe.  
9 With the transmission lines lacking breakers, switches limiting the banks, and the  
10 45 year old banks, and no space to expand the existing station, relocating the  
11 Wisner Substation to a 138kV source will benefit a weak part of the system  
12 (Florida). The load relief and backup provided by the West Warwick Substation  
13 will significantly reduce the exposure on the Wisner Circuits, which contain two  
14 of the longest circuits in the system. This will greatly reduce the low voltage  
15 problems that are also an issue in this area. This station is also the first step in a  
16 sequential plan for the Central Division. The West Warwick Substation will  
17 assume the load of the Pine Island Substation. This will allow for the retirement  
18 of the small and isolated 34.5/4.8kV station that has very limited backup, as well  
19 as the conversion of the two 34.5kV South Goshen Circuits that feed the Pine  
20 Island Substation. Converting these circuits to 13.2kV will reduce operating cost  
21 and provide ties to adjacent stations, such as Westtown, Hartley Road, and South  
22 Goshen. This will significantly improve reliability for the southern piece of  
23 Orange County. After assuming the Pine Island load, the West Warwick

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1 Substation will provide backup for the tail-end of two Westtown Circuits, and  
2 the two recently converted South Goshen Circuits, which will allow all four  
3 distribution circuits to meet the Distribution Design Standards. The load relief  
4 and backup ties will allow the installation of automation, which will significantly  
5 improve reliability for the area. This will also improve backup for all of these  
6 adjacent stations towards meeting the Distribution Design Standards.

7 Utilizing Central Hudson's D&J Lines to provide a 138kV feed for the West  
8 Warwick Station, and future Wisner Station, will provide load relief for the 69kV  
9 loop that currently serves seven stations. This will also provide a significant  
10 reduction in losses.

11 The Capital Expenditures exhibit contains spending of \$10.5 million for this  
12 project.

13 The current budgetary estimate for this project is \$53.8 million. This project is  
14 currently scheduled to be completed in June 2019.

15 Please see Exhibit \_\_\_\_ (EIOP-E2) for West Warwick Substation upgrade  
16 supporting maps and tables.

17 **POMONA SUBSTATION**

18 **Q. In its direct testimony, the REV Panel proposes to implement a DER pilot**  
19 **program in order to defer construction of a substation in Pomona, New**  
20 **York ("Pomona Substation"). Please discuss the need for the Pomona**  
21 **Substation.**

22 **A. *Project Description*** - In order to meet the distribution planning criteria and  
23 significantly improve the electric delivery system reliability in this area, the

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1 Company proposes to install two 50 MVA – 138/13.2kV transformer banks with  
2 LTCs at the Pomona Substation. The new Pomona Substation will be served by  
3 two 138 kV underground transmission lines from the West Haverstraw  
4 substation. This project will include new 13.2 kV switchgear, with ten  
5 distribution circuit positions. Six circuits are to be used initially and four circuits  
6 are provisioned for future use. With the present plan, the 138 kV transmission  
7 source would be provided underground from the West Haverstraw Substation.  
8 An alternate plan to break Line 53 near the West Haverstraw Substation and  
9 extend a shorter underground 138kV transmission source to the Pomona  
10 Substation is still being studied.

11 *Project Background* - Currently, the New Hempstead Substation, West  
12 Haverstraw Substation and mobile transformer at the Little Tor Substation site  
13 serve a combined 27,379 customers in the New Hempstead, West Haverstraw,  
14 and Pomona area. Part of the Pomona area is also served from tail end of  
15 Tallman Circuits 51-3-13 and 51-6-13, and Stony Point Circuit 23-4-13. These  
16 circuits are relatively long circuits from the station. The other circuits that  
17 supply the Pomona area are Circuits 27-6-13 and 27-7-13 from West Haverstraw,  
18 and Circuits 45-1-13 and 45-5-13 from New Hempstead. These circuits each  
19 average about five miles from the station.

20 Although the area's current growth rate has decreased to 1.07% over the past few  
21 years, a 208 acre parcel of land (Patrick Farms) near to the proposed Pomona  
22 Substation site is planned to house 500 new multi-family units and other  
23 retail/commercial development. In addition to the Patrick Farms development,

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1 much of the surrounding area has been or will be purchased in conjunction with  
2 Patrick Farms for future development. Additional development is being  
3 proposed in the Mount Ivy area (RT 202 south of the PIP). This includes several  
4 retail stores, including a supermarket, and a large condominium complex.

5 With this growth at the tail-end of the circuits, a contingency on any of these  
6 circuits in 2024/25 would make the circuit no longer meet the Distribution  
7 Design Standards with less than 100% backup.

8 *Project History/Deferral* - The Pomona Station was identified in 2003 and  
9 originally scheduled for 2016. At that time, plans were to construct a 138kV bus  
10 at the Hillburn Station and a 138kV underground feed between Hillburn and  
11 West Haverstraw to provide a feed/backup for the Pomona Station, as well as  
12 improve transmission reliability for the Eastern Load Pocket. Due to the North  
13 Rockland Tap project taking precedence, the need for transmission reliability  
14 from this solution was no longer needed, which eliminated the 138kV bus at  
15 Hillburn and the underground transmission between Hillburn and Pomona. A  
16 simple 138kV underground loop from West Haverstraw would provide the  
17 required sources for the Pomona Station. Although this put the system at  
18 extreme risk for a rare contingency, Manual Load Shed Reports were prepared,  
19 and the Pomona Station was deferred until 2019 which resulted in significant  
20 project deferral savings.

21 The New Hempstead Substation was upgraded in 2014 to two 50 MVA –  
22 138/13.2kV transformer banks (Bank 345 & Bank 445) and ten circuit positions.  
23 With the new larger banks, either bank can carry the entire station load during a



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1 bank or bus contingency. The upgraded New Hempstead Substation also has  
2 LTCs to regulate voltage during normal and contingency conditions. Energizing  
3 two of the new circuits from New Hempstead assisted in serving the Pomona  
4 area and allowed the deferral of the Pomona Station until 2022, which resulted in  
5 additional PW savings of \$5.6 million. A proposed non-traditional alternatives  
6 plan being developed in anticipated to provide additional load reduction to allow  
7 the planned deferral of the Pomona Station for three more years.

8 *Alternative Solution Screening* - Although a 138kV bus was going to be  
9 constructed and a 138kV underground line was going to be constructed from  
10 Hillburn to West Haverstraw to assist the ELP and improve transmission  
11 reliability with the closing of the Lovett Generating Station, a screening test was  
12 still performed in 2006. With a very expensive project cost, the capacity  
13 reduction required was still very significant, transmission reliability was the  
14 main driver, and this was not a viable candidate for deferral by non-traditional  
15 means. After the deferral of the Pomona Station to 2021/22 through the deferral  
16 means as mentioned above, and the revised project need driver was strictly for  
17 distribution, a new screening study was performed in 2013. Although the cost  
18 was still significant, a reduction of 3.2MW would provide a one year deferral  
19 (5.4MW would defer the station need for three years). A non-traditional  
20 alternative measures plan may provide enough load reduction to provide at least  
21 an additional three year deferral.

22 *Project Benefits* – When eventually constructed, the two 13.2 kV Pomona  
23 transformer banks will provide sufficient capacity for future load growth in the

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1 Pomona area and provide relief and improved backup to the New Hempstead,  
2 Tallman, West Haverstraw, and Stony Point Substations.  
3 The Pomona area is currently served at the tail end of circuits from New  
4 Hempstead, West Haverstraw, Tallman, and Stony Point. The addition of this  
5 new substation will significantly reduce exposure (circuit miles) on those  
6 circuits; allow the installation of loop schemes, thereby greatly improving  
7 customer reliability. If significant new business load growth occurs in this area,  
8 it will be difficult to serve the current and expanding load requirements from the  
9 existing circuits (including the additional two circuits from New Hempstead),  
10 even with the non-traditional alternative measures, and would negatively impact  
11 current circuit performance. Depending on the size and rate of new load growth,  
12 it will likely cause the existing circuits to not meet distribution design standard.  
13 The new substation will provide the ability to reliably serve the proposed new  
14 load along RT 306 and RT 202. The additional capacity and circuits from the  
15 new substation will permit advanced automation to be installed between the new  
16 station and existing distribution ties. This will further improve circuit  
17 performance during both storm and non-storm conditions. This type of  
18 automation is difficult to install at this time due to existing circuit length and  
19 loading. The LTCs at this new substation will provide for optimum voltage  
20 control under all load conditions/contingencies and provide better voltage  
21 regulation to the local customers.

22 Q. Has the Company included the cost of designing and constructing the Pomona  
23 Substation in the revenue requirement of this electric base rate case?

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1     A.     No. As discussed in the direct testimony of the REV Panel, the Company is  
2           proposing to proceed with the implementation of its proposed DER pilot  
3           program. Therefore, the Company is not seeking funding for the design and  
4           construction of the Pomona Substation in this rate case.

5                           **ADDITIONAL INITIATIVES AND RESOURCES**

6     **Q.     Has the Company included the costs of any additional initiatives and**  
7           **resources in this rate case filing?**

8     A.     Yes. Consistent with its commitment to provide safe and reliable service in a  
9           cost-efficient manner, the Company is proposing a Spare Equipment Initiative.

10    **Q.     Please describe the Spare Equipment Initiative.**

11    A.     With the ever increasing threat of cyber and equipment attack, the Company has  
12           commenced an equipment initiative program to increase system resiliency and  
13           minimize the outage time if an event should occur. Orange and Rockland has 88  
14           substations (34.5 through 345 kV) that contain the following equipment:

- 15           •   Transformers;
- 16           •   High Voltage Circuit Breakers;
- 17           •   Circuit Switchers;
- 18           •   Potential Transformers (“PT”);
- 19           •   Capacitive Coupling Voltage Transformers (“CCVT”);
- 20           •   Capacitor Banks;
- 21           •   Surge Arresters;
- 22           •   Disconnect Switches;
- 23           •   Aluminum and Copper Bus, bus supports, stand-off insulators; and
- 24           •   Switchgear that includes medium voltage circuit breakers, transmission  
25           and distribution relay protection.

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1       The Company's plan to purchase spare equipment is motivated by the need to  
2       improve resiliency response in the event of intentional major power apparatus  
3       destruction. For the 345kV stations, the Company used the Middletown Tap  
4       substation as a model for replacement which has a single high side breaker and  
5       single low side breaker and associated equipment. It was assumed two 345kV  
6       facilities were affected. For the 138kV substation, it was assumed a typical two  
7       line breaker plus tie bus arrangement replacement. The spare list includes  
8       autotransformers, power transformers, breakers, PT's, switchgear, bushings,  
9       circuit switchers, disconnects and relaying equipment.

10      The Electric Plant Additions estimate is \$14.3 million for this project.

11      The budgetary estimate for this program is approximately \$16 million. This  
12      program is currently scheduled to be completed in 2019.

13      Please refer to the spare equipment list in Exhibit \_\_\_\_ (EIOP-E3).

14      **Q.     Please describe Orange and Rockland's Equipment Storage Facility**  
15      **initiative.**

16      A.     Orange and Rockland does not presently have adequate stores capacity or outside  
17      storage facilities for a significant portion of the spare material stock being  
18      procured as part of this resiliency initiative, particularly for large substation  
19      equipment. In the past, the major substation equipment was stored in existing  
20      substations or selected company facility locations like Middletown. Storing large  
21      items at substations has been discouraged due to the security risk.

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1 With these existing conditions and the probability the Company will need to  
2 expand this initiative to buy more equipment, the company is reviewing storage  
3 options for large power equipment.

4 The Company is currently reviewing storage locations for both Company owned  
5 facilities and leased space.

6 Tamar Drive ROW Acquisition

7 **Q. Why is the Company seeking to acquire additional ROW along Tamar**  
8 **Drive in Valley Cottage?**

9 A. The Company requires additional ROW easements from 30 properties along  
10 Tamar Drive in Valley Cottage. Line 563, the O&R 138 kV transmission line  
11 closest to these properties has an insufficient ROW width. Presently at these  
12 properties the Company lacks the ROW necessary to trim to the minimum  
13 allowed clearance identified in the Company's transmission vegetation  
14 management plan. As a result, the Company is required to trim vegetation on  
15 these properties annually, instead of on a three-year cycle.

16 **Q. Please describe the benefits of acquiring ROWs over these 30 properties.**

17 A. The benefits include reduced operating costs (*i.e.*, approximately \$20,000 to  
18 \$40,000 annually) since crews will not have to perform annual hot spot work at  
19 this location due to O&R's inability to maintain adequate clearance between the  
20 138kV conductor and existing adjacent vegetation. This will also improve  
21 system reliability for this line.

22 **Q. How much will it cost the Company to acquire these ROWs?**

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1     A.     The Company estimates the total cost of acquiring these ROWs at \$1.2 million.

2             The Company currently plans to acquire these ROWs in 2015-2016.

3             Tower Leg Remediation Program

4     **Q.     Please describe the Company's proposed Tower Leg Remediation Program.**

5     A.     Pursuant to its Transmission Maintenance Program, the Company has identified  
6             towers throughout the Orange and Rockland service territory that have a  
7             protective wrap installed on the tower legs. This protective wrap was originally  
8             installed to protect the tower legs from corrosion that would take place at the  
9             ground level, due to the soil/vegetation interface. The protective wrap on these  
10            towers has deteriorated over time and started to trap moisture against the steel  
11            tower leg, which has caused severe localized corrosion and pitting. This  
12            program consists of removal of the wrap, inspection of the steel tower legs and  
13            re-condition/repair of the steel where required. This three-year program will  
14            address the following transmission lines:

- 15                   •   Lines 24 & 25 – 69kV Sugarloaf Substation to Shoemaker Substation;  
16                   •   Line 26 – 138kV Ramapo Substation to Sugarloaf Substation; and  
17                   •   Lines 12 & 13/131 – 69kV Shoemaker Substation to Mongaup  
18                   Substation.

19     **Q.     Please describe the benefits of the Tower Leg Remediation Program.**

20     A.     This program will remediate steel tower legs on transmission towers that are  
21             suffering from deterioration. Unless these structures are addressed they will  
22             continue to be exposed to a higher degree of degradation. Over time this

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1 exposure will reduce the service life of the structures and may result in a failure.

2 The structures must be maintained in order to operate the system in a safe and  
3 reliable manner. Reconditioning the legs on these steel structures at this time  
4 will prevent possible future failures and extend the service life of the structures.

5 Due to its scope and technical nature, this work will be performed by a  
6 contractor and a contract inspector also will be utilized.

7 **Q. What is the projected cost of the proposed Tower Leg Remediation**  
8 **Program?**

9 A. The projected cost of this program is as follows:

|                           | Historical<br>Year(2014) | Forecast<br>Rate<br>Year 1 | Forecast<br>Rate<br>Year 2 | Forecast<br>Rate<br>Year 3 | Forecast Total |
|---------------------------|--------------------------|----------------------------|----------------------------|----------------------------|----------------|
| <b>O&amp;M<br/>Amount</b> | -                        | \$100,000                  | \$75,000                   | \$125,000                  | \$300,000      |
| <b>Capital<br/>Amount</b> |                          | \$300,000                  | \$200,000                  | \$400,000                  | \$900,000      |

10 These estimates include the costs of the contact inspector, which are projected to  
11 be \$60,000 annually.

12 Vegetation and Asset Management

13 **Q. Please describe the vegetation and asset management tools that the**  
14 **Company is developing that utilize O&R's current Geographic Information**  
15 **System ("GIS") data capabilities.**

16 A. The Company is seeking to leverage its damage assessment effort by  
17 incorporating current GIS data capabilities into its vegetation management

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1 (distribution system tree trimming), pole/structure management and other  
2 equipment and inspection programs.

3 Currently, the Company's assignment of tree trimming projects is done  
4 manually, utilizing hardcopy, maps, time sheets, daily reports, and estimates. In  
5 addition, the Company performs a significant amount of tracking utilizing  
6 manually maintained electronic spreadsheets. The tracking of hazard trees,  
7 mitigation, vegetation related outage investigations is data intensive and new  
8 tools will streamline and standardize the process and reporting.

9 In addition, the Company's own program for the inspection and replacement of  
10 utilities poles and other assets is becoming increasingly data intensive. O&R's  
11 service territory contains 1,180 steel pole/towers and 135,000 wood poles. The  
12 following are the identified areas for improved asset management practices  
13 within the Company's existing processes.

14 Contract Construction – The Company assigns overhead line construction  
15 projects manually, utilizing hardcopy, maps, times sheets, daily reports, and  
16 estimates. Also, a significant amount of tracking is performed utilizing manually  
17 maintained electronic spreadsheets. This is data intensive and new tools will  
18 streamline and standardize the process and reporting.

19 Asset Management – The Company's inspection and maintenance of its towers  
20 and poles is performed manually, utilizing hardcopy, maps, times sheets, daily  
21 reports, and estimates. These inspections are conducted annually on the high  
22 voltage electric delivery system and every 10-12 years on the distribution system  
23 by a vendor. Currently, the inspection results are maintained in the vendor's



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1 database. Similar inspections performed by Company personnel are completed  
2 and maintained manually in electronic spreadsheets or manual updates to the  
3 vendor system. A capital project is under way to transfer this data into the  
4 Electric Inspection and Maintenance System (“EIMS”), which will facilitate  
5 tracking and allow for comprehensive reports.

6 **Q. Please continue.**

7 A. Providing GIS enabled handheld computers would significantly improve asset  
8 management capabilities for the Company’s vegetation management and line  
9 construction personnel. Specifically, the Company proposes to distribute 20  
10 handheld computers for use to:

- 11 • Identify planned vegetation work (high voltage ROW, distribution cycle,  
12 and hazard tree);
- 13 • Identify and plan line construction;
- 14 • Develop cost estimates based on contract units;
- 15 • Provide work electronically to personnel;
- 16 • Verify and document completion of work units;
- 17 • Perform investigations of tree related outages;
- 18 • Assign inspections and repairs of transmission assets to personnel; and
- 19 • Perform and document inspections and repair of transmission assets.

20 In addition, improved asset management would provide database interfaces with  
21 current and to be developed data management tools. These would include:

- 22 • Tracking and reporting of completed vegetation work;

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- 1           • Tracking and reporting of unmitigated hazard trees;
- 2           • Work estimates for the requisition of work;
- 3           • Potential link to Oracle EBS I procurement system;
- 4           • Tracking and reporting of completed work;
- 5           • Tracking and reporting of tree related outages; and
- 6           • Tracking and reporting on Transmission Asset Condition.

7   **Q.   What is the cost of the Company adding these GIS enabled handheld**  
8   **computers and associated programs?**

9   A.   Adding these GIS enabled handheld computers and associated programs is  
10       estimated to cost \$2.815 million, which includes (i) configuration and integration  
11       of the Vegetation Management and Asset Management modules at \$565,000, (ii)  
12       the purchase of 20 - Panasonic Toughpads, at \$2,500 each, for a total of \$50,000  
13       and (iii) configuration and integration of the contractor inspection data to O&R's  
14       work management system, EIMS and GIS system at \$2.2 million.

15       ROW Track Machine

16   **Q.   Please discuss the Company's need to acquire a ROW Track Machine.**

17   A.   Orange and Rockland's electric transmission system traverses remote areas  
18       where access is often difficult, thereby hindering system maintenance and  
19       emergency restoration. In many cases, it takes more effort to construct an access  
20       to the work site than it does to perform the repairs. Immediate gains can be  
21       made to improving system resiliency and increasing productivity by purchasing  
22       track mounted line equipment for work in these areas.

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1       When performing planned maintenance or restoration work due to a failure, a  
2       significant amount of time can be expended reconstructing/re-establishing access  
3       roads. A track mounted digger-derrick requires less ROW preparation (*i.e.*,  
4       brush clearing and trail maintenance), than a similar wheeled digger-derrick.  
5       Having a track mounted vehicle capable of setting a pole and for use as an aerial  
6       bucket will allow maintenance crews to immediately access the work site and  
7       begin repairs. Adding a vehicle with these capabilities to the fleet will greatly  
8       improve the ability to recover from a storm event and improve day-to-day  
9       productivity of the workforce. Improving productivity will increase O&R's  
10      ability to complete necessary repairs. A tracked digger-derrick would expedite  
11      maintenance and emergency repair work by minimizing the effort required to  
12      construct temporary access roads, expedite the effort to deliver the manpower  
13      and materials to the worksite, and minimize the amount of matting required.

14   **Q.    What is the cost of the proposed ROW Track Machine?**

15   A.    The estimated capital cost is \$800,000. The Company does not expect any  
16       incremental O&M associated with this machine.

17       Back Yard Machines

18   **Q.    Please discuss the Company's proposal to purchase back yard machines.**

19   A.    The Orange and Rockland service territory contains many locations where the  
20       overhead distribution system is in rear yards and is not accessible by standard  
21       bucket truck or digger-derrick. Work on the system in these areas must be done  
22       by hand or requires a substantial amount of preparatory work to access the work.  
23       Track mounted line equipment (back yard capable tracked digger-derrick) is

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1 typically used for this application and allows the work to be completed in a more  
2 efficient manner. Specifically, the back yard capable tracked digger-derrick  
3 requires less room to operate, is more productive when replacing poles, and also  
4 eliminates the need for extensive matting and property restoration. The  
5 Company currently does not own this type of equipment and such equipment is  
6 subject to the availability through rental agreement with outside vendors.  
7 The Company currently rents this machine on six-month intervals at a cost of  
8 \$26,190. The equipment has been successfully used for distribution work  
9 throughout the O&R system. Our experience has demonstrated the benefits of a  
10 tracked machine. Based on historical workload we have the need for two  
11 machines, one in Northern Division and one in the Eastern Division. Having this  
12 equipment available would greatly improve our ability to restore remote areas of  
13 the system after storm events as well as allow the Company to comply with the  
14 requirements of the defective pole replacement program.

15 **Q. What is the cost of the proposed back yard machines?**

16 A. The estimated capital cost is \$200,000 per machine, for a total of \$400,000. The  
17 Company does not expect any incremental O&M associated with this machine.

18 Vegetation Management Program

19 **Q. Is the Company maintaining its Vegetation Management Program?**

20 A. Yes. The Program is required to comply with vegetation management  
21 regulations, implement vegetation management work in accordance with the  
22 Company's vegetation management plans and specifications, oversee and  
23 manage O&R's contractor work force, and interact with stakeholders such as

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1 customers, landowners, community organizations, regulatory agencies, and  
2 elected officials.

3 **Q. Please describe the benefits of the Vegetation Management Program.**

4 A. The Company presently manages its program of over 3,900 miles of distribution  
5 and 300 miles of transmission on a three- to four-year cycle. The program  
6 provides for the maintenance of proper clearances and contributes significantly  
7 to the system reliability

8 **Q. What is the cost of the Vegetation Management Program?**

9 A. Based on new contracts that went into effect in 2013 and expire in 2016, with  
10 increases for labor and associated costs, the costs of the program are forecasted  
11 as follows:

|                           | Historic<br>Test Year | Rate Year<br>1     | Rate Year<br>2     | Rate<br>Year 3     | Forecast Total      |
|---------------------------|-----------------------|--------------------|--------------------|--------------------|---------------------|
| <b>O&amp;M<br/>Amount</b> | <b>\$8,147,000</b>    | <b>\$8,540,000</b> | <b>\$8,800,000</b> | <b>\$9,064,000</b> | <b>\$26,404,000</b> |
| <b>Capital<br/>Amount</b> | <b>\$0</b>            | <b>\$0</b>         | <b>\$0</b>         | <b>\$0</b>         | <b>\$0</b>          |

12

13 Operating Supervisor

14 **Q. Is the Company proposing to add a Chief Construction Inspector position?**

15 A. Yes. A Chief Construction Inspector is required to provide field oversight of  
16 Electric Operations construction and maintenance contracts for contractor work  
17 that is performed in accordance with the Company's contracts and specifications,  
18 and to verify payments for the associated work completed. While current staff

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1 must devote time to attend to these functions, the work has increased, and is  
2 expected to continue to increase with storm hardening programs such that the  
3 hiring of additional personnel is advisable and warranted. It has become  
4 necessary to provide more comprehensive oversight of certain contracts, based  
5 on findings of the Liberty Management Audit of Con Edison and recognized  
6 good practice. Presently, the Company employs three contract inspectors. In  
7 2013, they oversaw 48 full-time equivalents (“FTE”) (1:16 ratio) who completed  
8 13 projects valued at \$8 million. In addition, the pole inspection/reinforcement,  
9 rock excavation and vacuum excavation account for five FTEs that complete  
10 approximately \$1 million worth of work. The person hired for this position will  
11 be responsible for the safety and productivity of the workforce, work  
12 requisitioning, work verification, payment verification, and the development of  
13 reports for the following Electric Operations contracts.

14 **Q. What is the cost to the Company of adding a Chief Construction Inspector?**

15 A. The Company projects that the cost of this additional position, including salary  
16 (\$100,000), overheads (\$57,000 O&M), vehicle (\$32,000) and computer  
17 (\$4,000), is as follows:

|                           | <b>Historic<br/>Test<br/>Year</b> | <b>Rate Year 1</b> | <b>Rate Year<br/>2</b> | <b>Rate Year<br/>3</b> | <b>Forecast<br/>Total</b> |
|---------------------------|-----------------------------------|--------------------|------------------------|------------------------|---------------------------|
| <b>O&amp;M<br/>Amount</b> | <b>\$0</b>                        | <b>\$157,000</b>   | <b>\$162,000</b>       | <b>\$167,000</b>       | <b>\$486,000</b>          |
| <b>Capital</b>            | <b>\$0</b>                        | <b>\$36,000</b>    | <b>\$0</b>             | <b>\$0</b>             | <b>\$36,000</b>           |

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|               |  |  |  |  |  |
|---------------|--|--|--|--|--|
| <b>Amount</b> |  |  |  |  |  |
|---------------|--|--|--|--|--|

1

2        Double Poles

3        **Q.     What is meant by the term “double poles?”**

4        A.     “Double poles” occur when a new utility pole is temporarily co-located with the  
5               pole being replaced until all wires, which may include telecommunications and  
6               cable, as well as electric, have been transferred to the new pole.

7        **Q.     Does the Company file a report with the Commission regarding the double**  
8               **poles in the Company’s service territory?**

9        A.     Yes. Pursuant to the Commission’s Order Adopting Terms of Joint Proposal,  
10              with Modification, and Establishing Electric Rate Plan issued June 15, 2012 in  
11              the Company’s last electric base rate case (*i.e.*, Case 11-E-0408), the Company is  
12              required to file with the Commission and other interested parties a semi-annual  
13              report on double poles within its service territory. These reports, which are due  
14              on February 15 and July 15 each year, identify the double poles outstanding by  
15              municipality.

16       **Q.     Please describe the Company’s efforts to reduce the number of double poles**  
17               **in its service territory.**

18       A.     The Company is working cooperatively and coordinating work with Verizon,  
19               Cablevision and local municipalities to address the double pole situation,  
20               particularly in Rockland County. Through the operation of the National Joint  
21               Utilities Notification System (“NJUNS”), which became operational in

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1 November 2012, the Company has been able to minimize the future growth of  
2 double pole conditions. NJUNS is a system that offers utility companies, such as  
3 the Company, a method of obtaining up-to-date information on pole transfers and  
4 removals. The availability of accurate up-to-date information allows the  
5 Company, Verizon, Alteva and Cablevision to coordinate their pole removal  
6 activities in an efficient manner. For example, during 2013 and 2014, the  
7 Company utilized NJUNS to coordinate the removal of 576 double poles  
8 throughout its NY service territory. In addition, the Company uses the Utility  
9 Management System (“UMS”), a vendor data management system, to track all  
10 double pole locations created before NJUNS became operational. The Company  
11 projects that all currently existing double poles on Town roads will be removed  
12 in Clarkstown by year end 2014 and County and State roads by mid-year 2015.  
13 The Company projects that all currently existing double poles on Town, County  
14 and State roads will be removed in Ramapo by year-end 2015.

15 Map Conflation

16 **Q. Please describe what map conflation is and why it is needed?**

17 A. Map conflation is the process by which new and more accurate geographic  
18 spatial data obtained through advanced technology and spatial data tools is  
19 utilized to re-align and substantially improve existing mapping data. O&R has  
20 developed and maintained its own base geographic maps since the early 1980’s.  
21 Because these maps are based on aerial imagery technology from that era, they  
22 are not as accurate as maps produced using present day digitally-based  
23 technology. As the landscape and geography of the Company’s service territory



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1           has changed over time (*e.g.*, new road construction, area growth), the Company's  
2           base maps have lost some of their accuracy because of this.

3   **Q.    What is O&R's solution to improving the accuracy of its base maps and**  
4   **what are the benefits?**

5   A.    O&R has obtained new high-resolution digital aerial imagery that will be  
6           incorporated into its base maps through a conflation process that will produce a  
7           new set of base maps containing survey grade resolution. This process will  
8           compare and re-align the current location of the Company's infrastructure, such  
9           as poles, towers, hand holes, underground transformers and gas valves. This new  
10          digital imagery will substantially improve the accuracy of these field assets on  
11          new base maps that O&R will utilize to improve its geospatial information  
12          system ("GIS"). This will make locating underground gas and electric facilities  
13          both more efficient and more accurate. It will also introduce the ability to more  
14          seamlessly integrate external data sets into the GIS (*e.g.*, town boundaries), as  
15          well as other state, municipal and environmental data (*e.g.*, wetland  
16          delineations). This is important when working with external entities, such as  
17          Emergency Management departments, the Army Corps of Engineers, the New  
18          York State Department of Environmental Conservation, and other local agencies,  
19          municipalities and utilities. Once the conflation process is complete, O&R will  
20          be able to use GPS information to more accurately place new and changing  
21          facilities on its base maps. This will improve the spatial accuracy of the maps to  
22          provide business and service improvements, as well as produce more accurate  
23          GIS reporting. The Company estimates that this conflation process will cost

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1 (incremental O&M) \$204,000 for its electric maps, and \$85,000 for its gas maps.

2 These Transmission & Distribution expense cost elements are provided in

3 Exhibit \_\_ AP-E4, Schedule 9 and Exhibit \_\_ AP-G4, Schedule 9.

4 **Q. Does that conclude your direct testimony?**

5 A. Yes, it does.

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## ELECTRIC RATE PANEL

### **I. INTRODUCTION**

1 Q. Would the members of the Electric Rate Panel ("Panel") please state their  
2 names and business addresses?

3 A. William Atzl and Cheryl Ruggiero, 4 Irving Place, New York, New York 10003.

4 Q. By whom are you employed and in what capacity?

5 A. **(Atzl)** I am employed by Consolidated Edison Company of New York, Inc.

6 ("Con Edison") as the Director of the Rate Engineering Department.

7 **(Ruggiero)** I am employed by Con Edison as the Department Manager of the  
8 Orange & Rockland Rate Design section in the Rate Engineering Department.

9 Q. Please summarize your educational background and business experience.

10 A. **(Atzl)** In 1983, I graduated from the State University of New York at Stony  
11 Brook with a Bachelor of Engineering degree in Mechanical Engineering. In  
12 1989, I graduated from Pace University, White Plains, New York with a Master  
13 of Business Administration degree in Management Information Systems. I am  
14 a Licensed Professional Engineer in the State of New York. My first  
15 employment was with Long Island Lighting Company in 1983 where I held the  
16 position of Assistant Engineer in the New Business Department. In 1984, I  
17 joined Orange and Rockland Utilities, Inc. ("Orange and Rockland," "O&R," or  
18 the "Company") as a Commercial and Industrial Representative in the  
19 Commercial Operations Department. At Orange and Rockland, I also held the  
20 positions of Commercial and Industrial Engineer, Program Administrator -  
21 Demand-Side Management, Manager - Demand-Side Management  
22 Operations, Manager - Energy Services and Pricing, and Manager –  
23 Regulatory Affairs. In October 1999, I joined Con Edison and held the position  
24 of Department Manager – Electric and Gas Rate Design – O&R and Director  
25 prior to my present position.

## ELECTRIC RATE PANEL

1           **(Ruggiero)** In 2000, I graduated from Polytechnic University with a Bachelor  
2           of Science degree in Electrical Engineering. In 2009, I graduated from Baruch  
3           College with a Master in Business Administration degree in Finance and  
4           Investments. I joined Con Edison in 2000 as a Management Intern with  
5           rotational assignments in Electric Operations, Engineering Services, and Gas  
6           Operations. In July 2001, I accepted a position as Associate Engineer - A in  
7           Distribution Engineering. In November 2005, I accepted a position as Senior  
8           Analyst in Rate Engineering and since then, I have held positions with  
9           increasing responsibility. I was promoted to my current position in March  
10          2013.

11       Q.     Have you ever testified before the New York Public Service Commission  
12           ("NYPSC") or any other state utility commission?

13       A.     **(Atzl)** Yes. I testified in numerous regulatory proceedings before the NYPSC,  
14           the New Jersey Board of Public Utilities ("BPU"), and the Pennsylvania Public  
15           Utility Commission ("PAPUC").

16       **(Ruggiero)** Yes. I testified before the NYPSC in Case 10-E-0362 and I also  
17           have submitted testimony before the BPU and PAPUC.

### 18                               **II. PURPOSE OF TESTIMONY**

19       Q.     What is the scope of the Panel's direct testimony in this proceeding?

20       A.     We testify to Orange and Rockland's proposed electric revenue allocation and  
21           rate design, including the impact of the proposed rate changes on customers'  
22           bills; the Company's proposed electric standby rate design; changes to the  
23           Company's Revenue Decoupling Mechanism ("RDM") provision; a change to  
24           a service fee to reflect updated costs; the Company's proposed REV  
25           Surcharge; and other miscellaneous proposed tariff changes.

## ELECTRIC RATE PANEL

### **III. REVENUE ALLOCATION AND RATE DESIGN**

1  
2 Q. What is the basis for the revenue increase for the rate year, *i.e.*, the 12  
3 months ending October 31, 2016 ("Rate Year"), used in the proposed rate  
4 design?

5 A. The proposed revenue increase of \$33,359,000, including applicable revenue  
6 taxes, was provided to us by the Company's Accounting Panel.

7 Q. Please describe the first step in allocating the increased base rate revenue  
8 among the Company's service classifications ("SC").

9 A. First, we removed from the total incremental revenue requirement for the Rate  
10 Year, the amounts included for New York State Gross Receipts and Franchise  
11 Tax surcharge revenues, Municipal Tax surcharge revenues and Metropolitan  
12 Transportation Authority Business Tax surcharge revenues. These tax-related  
13 revenues total \$597,000.

14 Q. Please describe the next step in the revenue allocation process.

15 A. Next, Rate Year delivery revenues at the current rate level for each SC were  
16 realigned to reflect the deficiency and surplus indications identified in the  
17 embedded cost of service ("ECOS") study presented by the Demand Analysis  
18 and Cost of Service Panel ("DAC Panel").

19 Q. Did you attempt to eliminate fully the deficiencies and surpluses indicated by  
20 the ECOS study?

21 A. Before making final decisions on the elimination of the deficiency and surplus  
22 indications, we realigned the Rate Year delivery revenues to reflect the ECOS  
23 deficiency and surplus indications and then allocated the net delivery revenue  
24 increase among the SCs in proportion to the relative contribution made by  
25 each class to the realigned total Rate Year delivery revenues. We then  
26 reviewed, by class, the combined impact of eliminating a deficiency or surplus

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1 and the impact of the delivery revenue increase. We found that fully  
2 eliminating the deficiencies and surpluses, coupled with the delivery revenue  
3 increase, would result in relatively large revenue impacts for several classes,  
4 including SC No. 1, Residential; SC No. 2, Secondary; SC No. 3, and SC No.  
5 22, General Industrial Time-of-Use. Therefore, to address the need to  
6 eliminate the surpluses and deficiencies while considering the impacts on  
7 customers, we applied one third of the class-specific deficiency and surplus  
8 indications from the ECOS study in a revenue neutral manner prior to applying  
9 the revenue increases. This approach allows us to address revenue and cost  
10 imbalances while considering customer bill impacts. In the event this case  
11 results in a multi-year settlement, we intend to reduce further any deficiencies  
12 and surpluses in the additional rate years.

13 Q. Please continue.

14 A. We next allocated the net delivery revenue increase among the SCs in  
15 proportion to the relative contribution made by each class to the realigned total  
16 Rate Year delivery revenues.

17 Q. Please continue.

18 A. We next determined what portions of the delivery rate increase would be  
19 attributable to changes in both the competitive delivery rate components and  
20 the customer charges. The competitive delivery rate components include the  
21 billing and payment processing ("BPP") charge; merchant function charge  
22 ("MFC") fixed components, that is the MFC procurement and credit and  
23 collections components; the purchase of receivables ("POR") credit and  
24 collections component; and metering charges. As discussed by the DAC  
25 Panel, Exhibit \_\_ (DAC-E2, Schedule 2) presents the MFC fixed components  
26 and the POR credit and collections component as percentages of delivery

## ELECTRIC RATE PANEL

1 revenue. Exhibit \_\_ (DAC-E2, Schedule 3) presents the metering charges as  
2 percentages of delivery revenue. Based on the increased level of proposed  
3 delivery revenue, we computed a revised level of revenue for the MFC fixed  
4 components, POR credit and collections component, and metering charges.

5 Q. Were there any exceptions to the manner of developing the competitive  
6 revenues?

7 A. Yes. In updating the metering charges for the applicable SCs, we also  
8 updated the metering charges for those customers subject to Mandatory Day  
9 Ahead Hourly Pricing ("MDAHP"). MDAHP is currently applicable to non-  
10 residential customers in SC Nos. 2, 3, 20, and 21, whose billing demand  
11 exceeds 300 kW twice within a 12-month period, and to all customers in SC  
12 Nos. 9 and 22. We updated the metering charges for customers subject to  
13 MDAHP in SC Nos. 2, 3, 20 and 21 to be equal to the metering charges  
14 established by the DAC Panel in Exhibit \_\_ (DAC-E2, Schedule 4). For SC  
15 Nos. 9 and 22, where the entire classes are MDAHP eligible, the meter  
16 ownership charge and meter service provider charge were increased based  
17 on percentages provided by the DAC Panel in Exhibit \_\_\_\_ (DAC-E2,  
18 Schedule 3) and the combined SC Nos. 9 and 22 proposed delivery revenue  
19 to develop common charges for these two classes since metering installations  
20 for customers in these subclasses are similar. The meter data service  
21 provider charge for SC Nos. 9 and 22 was set equal to that of the MDAHP  
22 meter data service provider charge for MDAHP customers in SC Nos. 2, 3, 20,  
23 and 21 as presented in Exhibit \_\_ (DAC-E2, Schedule 4) since these costs are  
24 common among all MDAHP classes.

25 Q. Have you changed the BPP charge?



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1 A. No. The DAC Panel noted that the unbundled cost for BPP is \$1.02 per bill.  
2 This is equal to the current BPP charge that was established in Case 07-E-  
3 0949, thus no changes are proposed.

4 Q. Do you have an exhibit which shows the proposed customer charges?

5 A. Yes. These customer charges are shown in Exhibit \_\_ (ERP-E1, Schedule 1).

6 Q. Please explain how you designed the proposed customer charges shown in  
7 Exhibit \_\_ (ERP-E1, Schedule 1).

8 A. In general, customer charges were increased to be more reflective of  
9 customer costs, consistent with the ECOS study, while limiting bill impacts.  
10 For example, even though the ECOS study presented by the DAC Panel  
11 shows an embedded customer cost of \$28.36 per month for SC No. 1, we  
12 increased the customer charge from \$20.00 to \$25.00 considering the bill  
13 impact of the increased customer charge on low usage residential customers.  
14 We increased customer charges in the other SCs in a similar manner to better  
15 reflect customer costs with the exception of SC Nos. 2 – Primary, 9, 21, and  
16 22, where customer charges are already reflective of customer costs.  
17 The customer charge for unmetered service under SC No. 16, Energy Only,  
18 continues to be set at the same level as the SC No. 2 unmetered service  
19 customer charge due to their similar service characteristics.

20 Q. How did you determine the non-competitive delivery revenue increase  
21 excluding the revenue changes associated with changes in competitive  
22 delivery rate components and changes in customer charges?

23 A. The incremental revenue derived from the MFC fixed components, the POR  
24 credit and collections component, metering charges, and customer charges  
25 were subtracted from the class-specific bundled delivery revenue increases to

## ELECTRIC RATE PANEL

1 determine the non-competitive delivery revenue increase excluding customer  
2 charges, for each class.

3 Q. Did you restate the Rate Year non-competitive delivery revenue increases  
4 excluding customer charges, as determined above, on a historical period  
5 basis?

6 A. Yes. We restated the Rate Year non-competitive delivery revenue increases  
7 excluding customer charges by SC based on the twelve months ended June  
8 30, 2014, *i.e.*, the historical period for which detailed billing data are available.

9 Q. Please describe how you developed the non-competitive delivery revenue  
10 increases excluding customer charges for the historical period.

11 A. Revenue ratios were developed for each class by dividing the historical period  
12 non-competitive delivery revenues excluding customer charges for each class  
13 by the Rate Year non-competitive delivery revenues excluding customer  
14 charges for each class at current rate levels. These revenue ratios for each  
15 class were applied to the Rate Year non-competitive delivery revenue  
16 increase excluding customer charges for each class to determine each class's  
17 non-competitive delivery revenue increase excluding customer charges for the  
18 historical period.

19 Q. Please explain how you designed the proposed usage delivery rates shown in  
20 Exhibit \_\_ (ERP-E1, Schedule 1) for SC No. 1.

21 A. Prior to applying the non-competitive delivery revenue increase excluding  
22 customer charges for the historical period for SC No. 1, we made revenue  
23 neutral changes to this class as explained below.

24 Consistent with the NYPSC's goal to promote energy efficiency and to  
25 continue with the changes made in Case Nos. 10-E-0362 and 11-E-0408, we  
26 further reduced SC No. 1 discounts for optional electric space and water

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1 heating service. In Case 10-E-0362, the optional electric space and water  
2 heating discounts were closed to new customers after July 1, 2011, and we  
3 began a gradual process to eliminate the discounts, first reducing the discount  
4 at that time. In Case 11-E-0408, the Company further reduced the space and  
5 water heating discounts by eliminating an additional 20 percent of the  
6 differential among usage rates in Rate Year 1 and an additional 10 percent of  
7 the differential among usage rates in each of Rate Years 2 and 3. There still  
8 remains a discount of approximately 17.2% for the summer water heating  
9 special provision and a discount of 33.5% for the winter water heating, heat  
10 pump, and space heating special provisions. In this case, we propose to  
11 reduce the remaining differential among usage rates by one-third, which will  
12 continue the process that was introduced in the prior cases of gradually  
13 eliminating the discounts. We made these changes on a revenue-neutral  
14 basis before applying the SC No. 1 revenue increase. If a multi-year rate plan  
15 results from this proceeding, the differentials would be reduced by one-third in  
16 the first rate year, one-half in the second rate year, and eliminated entirely in  
17 the third rate year.

18 Once these revenue neutral changes were made, we then applied the SC No.  
19 1 non-competitive delivery revenue increase excluding customer charges for  
20 the historical period to the usage rates on an equal percentage basis.

21 Q. Please explain how you designed the proposed usage and demand delivery  
22 rates for the SC No. 2 – Secondary Demand Billed class as shown in Exhibit  
23 \_\_\_\_ (ERP-E1, Schedule 1).

24 A. Prior to applying the non-competitive delivery revenue increase excluding  
25 customer charges for the historical period for SC No. 2 – Secondary Demand  
26 Billed, we made revenue neutral changes to continue the phase out of

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1 declining block rates for this class. As directed in the Commission's Order  
2 Establishing Rates for Electric Service, issued June 17, 2011 in Case 10-E-  
3 0362, the Company was required to file a plan to phase out the declining block  
4 rates in SC Nos. 2 and 3. In Case 11-E-0408, the Company eliminated the  
5 declining block rates in SC No. 2 Secondary Non-Demand Billed, SC No. 2  
6 Primary, and SC No. 3. For SC No. 2 Secondary Demand Billed service, we  
7 eliminated ten percent of the usage rate differentials and eliminated a  
8 corresponding portion of the demand rate differentials in each of Rates Years  
9 1, 2, and 3 of the rate plan established in Case 11-E-0408. In this case, we  
10 propose to eliminate a further ten percent of the usage rate differentials and  
11 eliminate a corresponding portion of demand rate differentials for SC No. 2  
12 Secondary Demand billed service on a revenue neutral basis.

13 If a multi-year rate plan results from this proceeding, the differentials would be  
14 reduced by a further ten percent in each of Rate Years 2 and 3.

15 Once these revenue neutral changes were made, we then applied the SC No.  
16 2 – Secondary Demand Billed non-competitive delivery revenue increase  
17 excluding customer charges for the historical period to the usage and demand  
18 rates.

19 Q. Please explain how you designed the proposed usage and demand delivery  
20 rates for the SC No. 2 – Primary class as shown in Exhibit \_\_ (ERP-E1,  
21 Schedule 1).

22 A. As previously mentioned, in Case 11-E-0408, the Company eliminated the  
23 declining block demand and usage rates in SC No. 2 – Primary. In this case,  
24 we have proposed to shift 20% of the usage revenue into demand revenue on  
25 a revenue neutral basis, prior to applying the revenue increase. Since the  
26 majority of transmission and distribution costs are of a fixed nature, moving

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1 revenue for this class into fixed charges more closely aligns how costs are  
2 incurred and collected from customers. Once this revenue neutral change  
3 was made, we then applied the SC No. 2 – Primary non-competitive delivery  
4 revenue increase excluding customer charges for the historical period to the  
5 usage and demand rates.

6 Q. Please explain how you designed the proposed usage and demand delivery  
7 rates for SC Nos. 3, 9, and 22 as shown in Exhibit \_\_ (ERP-E1, Schedule 1).

8 A. Since the majority of transmission and distribution costs are of a fixed nature,  
9 moving revenue into fixed charges more closely aligns how costs are incurred  
10 and collected from customers. Based on the current percentage of revenue  
11 recovered through fixed charges for SC Nos. 3, 9, and 22, we have proposed  
12 to apply the entire increase in the non-competitive delivery revenue excluding  
13 customer charges for these classes to increase the demand charges. The  
14 usage charges for these classes will remain at their current level. This results  
15 in a higher percentage of revenue for these classes being recovered through  
16 fixed charges.

17 Q. How did you design the proposed usage and demand delivery rates for the  
18 remainder of the SCs as shown in Exhibit \_\_ (ERP-E1, Schedule 1)?

19 A. For all other SCs, the usage and demand charges, where applicable, were  
20 increased by the class-specific percentage increase in non-competitive  
21 delivery revenue excluding customer charges.

22 Q. Are there are other rate design issues you would like to discuss?

23 A. Yes. We would like to discuss the discounts applicable to customers served  
24 under Rider C – Excelsior Jobs Program (“EJP”).

25 Q. Have you revised the discounts applicable to customers who take service  
26 under EJP?

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1 A. Yes. Discounts under the EJP are provided if marginal costs are less than  
2 average electric delivery rates. As explained in Rider C, if marginal costs  
3 change over time, the Company may file amended discounts. Based on the  
4 results of the marginal cost of service study prepared in this filing, the  
5 Company has amended the discounts contained in Rider C since marginal  
6 costs are less than average electric delivery rates.

7 Q. How did you determine the discounts for Rider C customers?

8 A. As discussed by the DAC Panel, Exhibit \_\_ (DAC-E3, Schedule 1) shows the  
9 ratio by which marginal costs are currently less than what is being recovered  
10 in delivery rates. In order to determine the EJP discounts, these ratios were  
11 subtracted from 1 to arrive at the percentage discounts by class. For new  
12 customers served under Rider C effective November 1, 2015, the following  
13 percentage reductions will be applied to their customer and delivery charges:

- 14 • SC Nos. 3, 21, and 22 – 61%;
- 15 • SC No. 9 – 62%;
- 16 • SC No. 2 Secondary – 63%;
- 17 • SC No. 20 – 64%; and
- 18 • SC No. 2 Primary – 66%.

19 The EJP discount applicable to a Service Classification No. 25 customer will  
20 be the discount of the customer's otherwise applicable service classification.

21 Q. Would you please describe Exhibit \_\_ (ERP-E1, Schedule 2)?

22 A. Exhibit \_\_ (ERP-E1, Schedule 2) shows the impacts that the proposed rates  
23 will have on bills to full service customers at various levels of consumption.

## 24 **IV. STANDBY RATE DESIGN**

25 Q. Please describe the Company's Standby Service rates.

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- 1     A.     The Company's standby service rates are included in SC No. 25 and are  
2           applicable to sales and delivery of electric power supply provided by the  
3           Company, or delivery of electric power supply provided by an Energy Service  
4           Company ("ESCO") under the Company's Retail Access Program, for standby  
5           service purposes. Standby service is used to replace or supplement power  
6           and energy ordinarily generated by an on-site generator and also for "station  
7           use" by a wholesale generator. A number of provisions currently exist  
8           exempting certain customers from standby service. The rate applicable to  
9           non-exempt customers billed under SC No. 25 is determined based on the  
10          service classification under which the customer would otherwise receive  
11          service. The delivery portion of the bill for a standby customer consists of the  
12          following components: a contract demand charge, as-used daily demand  
13          charges, and a customer charge.
- 14    Q.     Please describe the general principles you applied in the rate design process  
15           for standby service.
- 16    A.     Consistent with the currently effective SC No. 25 rate design, we prepared our  
17           proposed standby rate design consistent with the guidelines set forth in the  
18           Commission's Opinion 01-04, Opinion and Order Approving Guidelines for the  
19           Design of Standby Service Rates, issued October 26, 2001 ("Standby Rates  
20           Order") in Case 99-M-1470. The Commission stated that "the standby rates  
21           for each service classification should produce the same revenues as the  
22           standard rates, using the class billing determinants." (Standby Rates Order,  
23           Appendix A, Page 2). Therefore, the billing determinants used to design  
24           standby rates are based on those used in the formulation of the proposed  
25           rates for the otherwise applicable non-standby service classifications.

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1 We also used the cost allocation matrix contained in Appendix B of the March  
2 11, 2003 Joint Proposal adopted by the Commission in its Order Establishing  
3 Electric Standby Rates, issued July 29, 2003, in Cases 02-E-0780 and 02-E-  
4 0781. This matrix shows the percentage allocation of costs between the as-  
5 used demand charge and the contract demand charge, at various service  
6 levels.

7 Q. Please describe the rate design process for the contract demand charges.

8 A. The class revenue requirements to be recovered through the contract demand  
9 charges were developed by applying the percentages applicable to the  
10 contract demand from the cost allocation matrix to the portions of the revenue  
11 requirement applicable to transmission, substation, primary, and secondary  
12 costs. The contract demand revenue requirements were divided by the  
13 applicable estimated standby contract demand billing determinants, which  
14 were developed based on a ratio reflecting the relationship between contract  
15 demand and monthly billing demands. This resulted in the contract demand  
16 charges.

17 Q. Please describe the rate design process for the as-used daily demand  
18 charges.

19 A. The class revenue requirements to be recovered through the as-used daily  
20 demand charges were developed by applying the percentages applicable to  
21 as-used demand charges from the cost allocation matrix to the portions of the  
22 revenue requirement applicable to transmission, substation, primary, and  
23 secondary costs. The as-used daily demand charge revenue requirements  
24 were divided by the applicable estimated as-used daily demand billing  
25 determinants to develop the as-used daily demand charges.



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1 Q. Please describe how you determined the customer charges for standby  
2 service.

3 A. The customer charges were based on the customer costs as indicated in the  
4 ECOS study provided by the DAC Panel. In general, we subtracted applicable  
5 metering and billing and payment processing charges from the customer cost  
6 to develop the customer charge for standby service.

### 7 **V. REVENUE DECOUPLING MECHANISM**

8 Q. Are you proposing any changes to the RDM?

9 A. Yes.

10 Q. Please summarize the changes you are making to the RDM.

11 A. We are proposing three changes: (1) adding SC Nos. 4 and 6 into the  
12 applicable RDM classes; (2) changing the definition of the timeframe of the  
13 rate year in two instances; and (3) changing the definition of "Actual Delivery  
14 Revenue" in the tariff to include revenue received from the reactive power  
15 demand charge.

16 Q. Please describe your first change.

17 A. We have added the Company's municipal street lighting service  
18 classifications, SC Nos. 4 and 6, to the list of applicable classes for the RDM.  
19 These two classes have been combined as Group F in the RDM section of the  
20 tariff (*i.e.*, General Information Section No. 30). The description of the RDM  
21 was also added to SC Nos. 4 and 6 in the list of monthly rates applicable to  
22 these classes.

23 Q. Why have you proposed this change?

24 A. Currently, customers served under SC No. 4 have the option to purchase  
25 street lights from the Company and be served under SC No. 6. Any such

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1 street lighting sale can lead to significantly reduced delivery revenue to the  
2 Company. Therefore, we have proposed the introduction of Group F.

3 Q. If a customer served under SC No. 4 were to purchase street lights from the  
4 Company and take service under SC No. 6, would there be any offset to the  
5 revenue reduction the Company would be permitted to recover through the  
6 RDM?

7 A. Yes. There would be an offset to the revenue reduction to account for  
8 estimates of the lower carrying cost on the net value of the assets, property  
9 taxes, and depreciation the Company would realize as a result of the sale.  
10 This provision would apply only to street light purchases that are not reflected  
11 in the RDM delivery revenue targets. This provision has also been noted in  
12 General Information Section No. 30.

13 Q. Please describe your next change.

14 A. The Company's current rate years resulting from Case 11-E-0408 are defined  
15 as the 12-month periods ending June 30 of each year. The Rate Year in this  
16 filing is defined as the 12-month period ending October 31, 2016. Therefore,  
17 due to the change in the definition of the beginning and ending month of the  
18 rate year, language was modified to change the definition of the annual RDM  
19 period from the 12-month period ending June 30 each year to the 12-month  
20 period ending October 31 of each year. The annual reconciliation of the RDM  
21 surcharge will be required to be filed no less than ten calendar days before  
22 December 1, the effective date of new RDM adjustments.

23 Q. Please describe your next change.

24 A. As a result of the change of the starting month of the rate year from July 1,  
25 2015 to November 1, 2015, there will be a partial rate year for the period July  
26 1, 2015 through October 31, 2015. The electric tariff currently has a provision

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1 in the RDM section stating that, in the case of a partial rate year, the RDM  
2 would operate as per the terms of the Joint Proposal adopted by the  
3 Commission in Case 11-E-0408. In this filing, we have amended that  
4 provision to refer specifically to the partial rate year described above.

5 Q. Please describe your final change.

6 A. Since the Forecasting Panel is proposing to include reactive power demand  
7 charge revenue in the RDM delivery revenue targets, we have included  
8 reactive power demand charge revenue in the definition of "Actual Delivery  
9 Revenue" contained in General Information Section No. 30.

10 Q. Have you amended General Information Section No. 30 to reflect revised  
11 RDM delivery revenue targets?

12 A. Not at this time. General Information Section No. 30 will be further revised at  
13 the end of this proceeding to (a) set forth the RDM delivery revenue targets  
14 based on the final revenue requirement level approved by the Commission  
15 and (b) update the threshold for implementing interim RDM adjustments to  
16 reflect 1.5% of the delivery revenue subject to the RDM.

### 17 **VI. SERVICE FEES**

18 Q. Are you proposing any changes to the Company's service fees?

19 A. Yes. We are proposing to increase the re-inspection fee contained in General  
20 Information Section No. 6, "Wiring, Apparatus, and Inspection."

21 Q. Please describe the re-inspection fee.

22 A. The re-inspection fee was established and approved by the Commission in  
23 Case 07-E-0949. Upon receipt of a Cut-In Card from the applicant's  
24 underwriter or municipality having jurisdiction over the construction project  
25 confirming that the Applicant's electrical service project is ready to be  
26 energized and has met all applicable electrical code requirements, the

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1 Company sends a New Business Services representative to inspect the  
2 installation for compliance with the Company's specifications for electric  
3 installations. This inspection is performed at no cost to the Applicant. If the  
4 installation does not comply with the Company's specifications, the  
5 Company's representative cannot approve the electric service and must return  
6 at a later date after the Applicant has taken corrective actions. At such time, a  
7 re-inspection fee is assessed to the Applicant. The purpose of the re-  
8 inspection fee is to appropriately allocate the costs associated with the re-  
9 inspection and return visit exclusively to the Applicant who did not comply with  
10 the Company's requirements and as a consequence necessitated a second  
11 visit, as opposed to allocating those costs to the Company's other  
12 customers. Payment of the re-inspection fee must be made prior to the  
13 Company's re-inspection of the Applicant's electrical service. Currently, the  
14 Company assesses a re-inspection fee of \$51.00 for any subsequent re-  
15 inspections of the installation.

16 Q. Please describe the Company's proposed update to the re-inspection fee.

17 A. The re-inspection fee includes a labor and a mileage component. Both of  
18 these components have been updated. The labor component was determined  
19 by applying the applicable man-hour rate to the administrative and field time  
20 associated with completing a re-inspection. Specifically, as shown below, the  
21 total time of 52 minutes required to complete all activities associated with a re-  
22 inspection has been multiplied by the current average hourly rate of \$77.51 for  
23 a New Business Services representative to arrive at the labor component of  
24 the re-inspection fee of \$67.18.

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| Activity   | Time (min) |
|--|------------|
| Phone call/letter to customer indicating failed inspection | 5          |
| Update work management system                              | 3          |
| Contacts with customer/contractor to arrange re-inspection | 3          |
| Visual re-inspection of service installation               | 5          |
| Travel time  | 36         |
| <b>Total</b>   | <b>52</b>  |

1

2           The mileage component of the re-inspection fee is \$12.07 and is based on an  
3           average of 21.36 miles per re-inspection times a rate of 56.5 cents per mile,  
4           which is the Internal Revenue Service's 2014 mileage reimbursement rate for  
5           the use of personal vehicles. The resulting re-inspection fee is the total of the  
6           labor and mileage components, or \$79.25 per re-inspection. We have  
7           rounded this fee to \$80.00.

8

### **VII. REV SURCHARGE**

9   Q.    Are you proposing any other changes to the Company's electric tariff?

10   A.    Yes. We have proposed tariff provisions designed to implement a surcharge  
11        mechanism to recover the costs proposed by the Reforming the Energy Vision  
12        Panel (the "REV Panel") for the Pomona demonstration program and future  
13        REV-related projects

14   Q.    Where has the surcharge mechanism been included in the electric tariff?

15   A.    We have added the REV Surcharge as a component in the Company's  
16        existing Energy Cost Adjustment ("ECA") mechanism, which is applicable to  
17        full-service and retail access customers.

18   Q.    How will the initial REV Surcharge component of the ECA be set?

19   A.    The initial REV Surcharge will be calculated to recover any expenditure made  
20        prior to the filing of the surcharge and the forecasted revenue requirement for  
21        the succeeding period. Subsequent filings will be made every six months and  
22        will include a true-up of any prior period over- or under-collections and the

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1 forecasted revenue requirement for the subsequent six-month period. The  
2 sum of the forecasted revenue requirement and the prior period over- or  
3 under-collection will be divided by the forecasted kWh deliveries for customers  
4 during the period in which the resulting revised REV Surcharge component of  
5 the ECA will be in effect.

6 Q. When will the Company make its filings to reset the REV Surcharge  
7 component of the ECA?

8 A. The Company will file workpapers with the Commission 15 days prior to the  
9 effective date of a change in the REV Surcharge component of the ECA. The  
10 resulting REV Surcharge rate shown on these workpapers will be included in  
11 the monthly ECA statement filed with the Commission three business days  
12 prior to the effective date of the new ECA rate.

13 Q. Does the Company plan to limit the REV surcharge component of the ECA?

14 A. Yes. Since the workpapers for the REV Surcharge component of the ECA will  
15 be filed 15 days prior to any change in the surcharge, the Company has  
16 proposed that the maximum rate for the REV surcharge in any six-month  
17 period be 0.2 cents per kWh. However; if the Company anticipates that a  
18 higher surcharge is required, then the Company will make a filing with the  
19 Commission detailing the requested change in the REV Surcharge.

20 Q. Does the Company plan to transfer amounts to be recovered through the REV  
21 Surcharge into base rates?

22 A. Yes. In the Company's next base rate proceeding, any remaining  
23 unrecovered costs associated with projects to be recovered through the REV  
24 Surcharge component of the ECA will be transferred to base rates.

25 Q. Has the Company calculated the initial REV Surcharge component of the  
26 ECA?

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1 A. At this time, the REV proceeding is in its initial stages and many fundamental  
2 decisions have not yet been made. As a result, the Company has not  
3 calculated an initial surcharge. In addition, as described in the REV Panel's  
4 testimony, the costs for the demonstration program in Pomona are still being  
5 developed and finalized. During the pendency of this rate case, the Company  
6 will further refine its estimates for the Pomona demonstration project and  
7 should be able to file its initial REV Surcharge component of the ECA upon  
8 Commission approval of the REV Surcharge cost recovery mechanism.

### 9 **VIII. OTHER TARIFF CHANGES**

10 Q. Are you proposing any other changes to the Company's electric tariff?

11 A. Yes. We are proposing the following: (1) changes to certain mechanisms with  
12 rate years ending June 30 to account for a partial rate year and to change the  
13 definition of the starting month of the rate year; (2) changes to add provisions  
14 for an AMI Opt out fee; (3) changes to Rider H, the Company's Economic  
15 Development Rider; (4) changes to Special Provision A of SC No. 4, the  
16 Company's municipal street lighting SC; and (5) housekeeping changes.

17 Q. Please describe your first change.

18 A. As previously discussed, the rate year in the current electric rate plan is based  
19 on twelve-month periods ending June 30, whereas the proposal in this filing is  
20 for a rate year to be based on a 12-month period ending October 31. There  
21 are a number of mechanisms with reconciliations and/or targets currently tied  
22 to rate years ending June 30 that must be amended to account for a partial  
23 rate year (*i.e.*, the period July 1, 2015 through October 31, 2015) and to  
24 change the definition of the starting month of the rate year.

25 Q. Which mechanisms besides the RDM required a change to align with a rate  
26 year ending October 31 and/or to account for a partial rate year?

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1 A. There are three mechanisms -- the credit and collections component of the  
2 POR discount percentage, the transition adjustment for competitive services  
3 ("TACS"), and the reconnection fee waiver.

4 Q. Please describe your changes to the credit and collections component of the  
5 POR discount percentage related to the change of the definition of the start  
6 and end date of the rate year.

7 A. The credit and collections component of the POR discount percentage  
8 contained in General Information Section No. 7.5 has been revised to state  
9 that it will be set effective each November 1 instead of the July 1 date  
10 currently in the tariff.

11 Q. Please describe your changes to the TACS related to the change of the Rate  
12 Year.

13 A. The description of the effective period for the TACS contained in General  
14 Information Section No. 29 has been changed from the 12-month periods  
15 commencing July 1 to the 12-month periods commencing November 1 with  
16 the TACS being reset effective November 1 of every year beginning in  
17 November 2016. In addition, a section has been added to the TACS to  
18 describe the reconciliation of the partial rate year July 1, 2015 through  
19 October 31, 2015. The TACS will be reset effective November 1, 2015 to  
20 true-up the period July 1, 2015 through October 31, 2015 based on a target of  
21 \$4,344,689 for the MFC fixed component lost revenue and a target of  
22 \$372,258 for the credit and collections lost revenue associated with retail  
23 access. These targets are based on the sum of the monthly targets for July  
24 through October for Rate Year 3 contained in Appendix B, Schedule 5, of the  
25 Joint Proposal adopted by the Commission in Case 11-E-0408. Any over- or



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1 under-collection for this partial period will be collected through a revised TACS  
2 that will be in effect for the 12-month period ending October 31, 2016.

3 Q. Please describe your changes to the reconnection fee waiver related to the  
4 change of the definition of the start and end date of the rate year.

5 A. As described in General Information Section No. 11.14, the Company will  
6 waive the reconnection fee one time for any customer enrolled in the  
7 Company's low income program up to a total of \$40,000 of waivers granted in  
8 any 12 month period from July 1 through June 30. The Company has added  
9 revised language to state that, for the 12 month period beginning November 1,  
10 2015, and every 12 month period thereafter, the Company will waive the fee  
11 until a total of \$40,000 of reconnect fees has been waived.

12 Q. Please describe the AMI Opt-Out fees.

13 A. As described in the AMI Panel's testimony, the Company proposes to install  
14 advanced meter infrastructure ("AMI") meters in Rockland County. General  
15 Information Section No. 7 has been amended to include the provisions for the  
16 fees associated with customers who choose to opt out of AMI metering as  
17 discussed in the AMI Panel's testimony.

18 Q. Have you modified the Company's electric tariff to reflect changes to the  
19 Company's Economic Development Rider – Rider H as proposed by Company  
20 witness Patterson?

21 A. Yes. Based on the changes proposed in the testimony of Company witness  
22 Patterson, the following changes have been made to Rider H applicable to  
23 customers with a letter of intent dated on or after November 1, 2015: (1)  
24 customers will be required to maintain a metered demand of 65 kW or more in  
25 six months of any twelve-month period to remain on Rider H; (2) customers  
26 can only commence service once their metered demand is 65 kW or more for

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1 two consecutive months; and (3) customers will be required to submit an  
2 energy audit / survey that has been organized through the Company's  
3 Customer Energy Services group for customers who purchase, lease, or  
4 expand an existing building.

5 Q. Have you made any changes to the Company's lighting service  
6 classifications?

7 A. Yes. In Case 11-E-0408, the Company amended Special Provision A of SC  
8 No. 4 to allow municipalities to replace more than 2% of their street lights at  
9 no cost to the customer in any given year as long as the sum of all  
10 municipality requests did not exceed 2% of the total number of SC No. 4 street  
11 lights. This amendment was to be in effect through June 30, 2015. The  
12 Company has chosen to extend this amended Special Provision for the new  
13 Rate Year and has updated Special Provision A of SC No. 4 in the electric  
14 tariff accordingly.

15 Q. Are you proposing any housekeeping changes to the electric tariff?

16 A. Yes. We are proposing the following housekeeping changes to the tariff:

- 17 • The Village of South Blooming Grove has been added in General  
18 Information Section No. 1 to the list of communities to which the  
19 electric tariff applies;
- 20 • SC No. 25, Standby Service has been revised to remove the  
21 provisions related to the phase-in of Standby Service rates since the  
22 phase-in period concluded in February 2011;
- 23 • Rider C - Excelsior Jobs Program has been modified to clarify that this  
24 Rider is only applicable to demand-billed customers; and
- 25 • Rider J – NYPA Power for Jobs ("PFJ") has been removed from the  
26 electric tariff since this Rider was closed effective July 1, 2012. In

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- 1                    addition, Rider G – NYPA EDP Delivery Service has been removed  
2                    from the electric tariff because there are no customers currently served  
3                    under Rider G and, to our knowledge, NYPA no longer provides this  
4                    service. References to Riders G and J were also removed in the  
5                    following sections in the electric tariff: Table of Contents, General  
6                    Information Section Nos. 13, 14, 15, and 30, and Service Classification  
7                    Nos. 2, 3, 9, 20, 21, and 22;
- 8    Q.        Does this conclude your testimony?
- 9    A.        Yes, it does.

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1 Q. Would the members of the Electric Forecasting Panel  
2 please state their names and business address?

3 A. Patrick F. Hourihane and Berna Falay-Ok. Our business  
4 address is 4 Irving Place, New York, New York 10003.

5 Q. By whom are you employed, in what capacity and what  
6 are your professional backgrounds and qualifications?

7 A. **(Hourihane)** We are employed by Consolidated Edison  
8 Company of New York, Inc. ("Con Edison") a corporate  
9 affiliate of Orange and Rockland Utilities, Inc.  
10 ("Orange and Rockland", "O&R" or the "Company"). I am  
11 Section Manager of Electric Revenue and Volume  
12 Forecasting in Business Finance. My background is as  
13 follows: I received a Bachelor of Arts Degree in  
14 History from Saint Meinrad in 1974 and a Masters  
15 Degree in Energy Management from New York Institute of  
16 Technology in 2000. In 1975, I began my employment  
17 with Con Edison in the Customer Service Department.  
18 Between 1978 and 2005, I worked in positions of  
19 increasing responsibility in Customer Service and  
20 Energy Management Departments working on such projects  
21 as the electric governmental forecast and gas sales  
22 forecast. In 2005, I transferred to the Rate

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1 Engineering Department. In December 2006, I was  
2 promoted to my present position.

3 **(Falay-Ok)** I am a Senior Planning Analyst in the  
4 Revenue and Volume Forecasting Department in Business  
5 Finance. My background is as follows: I received a  
6 Bachelor's degree in Mathematics from Yildiz Technical  
7 University, in Turkey, in 2003. I also received a  
8 Master of Science in Economics degree from Bilgi  
9 University, in Turkey, in 2007 and a Masters of Arts  
10 in Economics degree from Rutgers University, in 2008.  
11 Prior to joining Con Edison, I taught economics at  
12 Rutgers University. In 2008, I joined Con Edison in  
13 the capacity of Senior Analyst as an experienced  
14 economic modeler and forecaster. I have developed  
15 econometric time series models and forecasts for  
16 Orange and Rockland and Con Edison.

17 Q. Please generally describe your current  
18 responsibilities.

19 A. **(Hourihane)** My responsibilities include the  
20 preparation of electric delivery volume forecasts, as  
21 well as electric non-competitive and competitive  
22 transmission and distribution ("T&D") delivery revenue

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1 forecasts.

2 **(Falay-Ok)** My current responsibilities include the  
3 development, maintenance and updating of the Company's  
4 electric energy forecasting models used to produce the  
5 electric delivery volume and revenue forecast.

6 Q. Have you previously testified in regulatory  
7 proceedings?

8 A. **(Hourihane)** Yes, I have submitted testimony in Case  
9 07-E-0949, 09-E-0428, 11-E-0408 and testified in Case  
10 07-E-0523, 08-E-0539, 10-E-0362, 13-E-0030.

11 **(Falay-Ok)** No.

12 Q. What is the purpose of the Forecasting Panel's  
13 testimony?

14 A. We present the forecast of O&R electric system  
15 sendout, delivery volumes and revenues for the four  
16 month period ended October 31, 2014, the 12 months  
17 ending October 31, 2016 ("Rate Year" or "RY1"), and  
18 the 12 month periods ending October 31, 2017 and 2018,  
19 respectively. We also discuss the methodologies used  
20 to develop these forecasts. While, as discussed by  
21 the Company's Accounting Panel, the Company is not  
22 proposing a multi-year rate plan in this electric rate

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1 case, the Electric Forecasting Panel does present the  
2 Company's forecasts for the two years following the  
3 Rate Year in this proceeding. For the sake of  
4 convenience, we refer to these two years as RY2 (*i.e.*,  
5 November 1, 2016 through October 31, 2017) and RY3  
6 (*i.e.*, November 1, 2017 through October 31, 2018).

7 Q. What are the actual and normalized total delivery  
8 volumes for the 12 months ended June 2014?

9 A. The actual total delivery volume for the 12 months  
10 ended June 2014 is 4,008,201 MWHs. The normalized  
11 total delivery volume for this period is 3,986,331  
12 MWHs.

13 Q. Please summarize, in aggregate form, your delivery  
14 volume forecasts for the four months ended October 31,  
15 2014, the 12 months ending October 31, 2015, and RY1  
16 through RY3, respectively.

17 A. As set forth in Exhibit \_\_ (EFP-E1), Schedule 4, Page  
18 1 of 5, for the four months ended October 31, 2014  
19 total delivery volume forecast is 1,501,300 MWHs. For  
20 the 12 months ending October 31, 2015 the Company's  
21 total delivery volume forecast is 3,949,644 MWHs. For  
22 RY1, the Company's total delivery volume forecast is

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1        3,941,333 MWHs, a decrease of 8,311 MWHs which amounts  
2        to a 0.2% decrease from the 12 months ending October  
3        31, 2015. The decrease includes the effect of the  
4        gain of one day for the 2016 leap year (*i.e.*,  
5        approximately 10,770 MWHs). The forecasted volume  
6        growth is not enough to offset the anticipated  
7        decreased energy usage associated with the energy  
8        efficiency ("EE") programs and customer installation  
9        of solar panels in the Company's service territory.  
10       For RY2, total delivery volume forecast is 3,920,410  
11       MWHs, a decrease of 20,923 MWHs which amounts to a  
12       0.5% decrease from the forecast for the 12 months  
13       ending October 31, 2016. The decrease includes the  
14       effect of the loss of one day for the 2016 leap year  
15       (*i.e.*, approximately 10,770 MWHs). The forecasted  
16       volume growth is not enough to offset the anticipated  
17       decreased energy usage associated with the EE programs  
18       and customer installation of solar panels in the  
19       Company's service territory. For RY3, the Company's  
20       total delivery volume forecast is 3,897,093, a  
21       decrease of 23,317 MWHs which amounts to a 0.6%  
22       decrease from the forecast for the 12 months ending



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1       October 31, 2017. The forecasted volume growth is not  
2       enough to offset the anticipated decreased energy  
3       usage associated with the EE programs and customer  
4       installation of solar panels in the Company's service  
5       territory.

6                               **DELIVERY AND SENDOUT VOLUMES**

7    Q.   What forecasting methodologies did you use to project  
8       the Company's electric delivery volumes described  
9       above?

10   A.   The billed delivery volume forecasts are based on  
11       various econometric and time series models. Models  
12       used for forecasting billed delivery volumes are done  
13       on a major classification basis, with the major  
14       classifications defined as residential, secondary  
15       including small primary (SC 2P), primary excluding  
16       small primary (SC 2P), lighting, and other public  
17       authority. These major classifications are comprised  
18       of various O&R service classes.

19       Econometric Time Series Models

20   Q.   Please describe the econometric time series models you  
21       used including their modeling periods, the independent  
22       variables included in them, and the model structures.

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1 A. We used econometric time series models to forecast the  
2 billed delivery volumes for residential, secondary  
3 including small primary, primary excluding small  
4 primary, lighting and public authority. The modeling  
5 period, the independent variables, and the model  
6 structure for these econometric models are described  
7 below.

8 Modeling Period

9 The econometric time series models are developed on a  
10 quarterly basis. The modeling period starts with the  
11 first quarter of 1990 and ends with the second quarter  
12 of 2014. For the lighting and public authority  
13 models, the modeling period starts in the first  
14 quarter of 1993.

15 Independent Variables

16 The O&R models are developed employing basically two  
17 types of independent variables - weather and economic.  
18 Weather variables, in terms of heating and cooling  
19 degree days and billing days, are included in the  
20 models to account for delivery volume variations due  
21 to differences in weather conditions and billing days.  
22 Weather variables are included for all service classes

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except for lighting. Also included are key economic variables. The key economic variables in the various models are real average electric price, private non-manufacturing employment, and the number of customers.

The residential and secondary models include real average electric price, private non-manufacturing employment, and the number of customers variables.

The primary model includes real average electric price and the number of customers variables for their respective major classifications.

The lighting model includes real average electric price, the number of customers, and burn hour variables.

The public authority model does not include any economic variables and is therefore based solely on weather and billing day variables.

Model Structure

Each of the econometric time series models consists of two components: the first component is similar to a regression model, which correlates the delivery volume with a set of independent variables included in the model; the second component is an autoregressive

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1 integrated moving average ("ARIMA") component. The  
2 combined model is often referred to as an ARIMAX model  
3 in the econometric modeling literature, where the  
4 letter "X" stands for the set of independent variables  
5 included in the model. The ARIMA component can take  
6 different forms, and each model has its own ARIMA  
7 structure statistically determined according to the  
8 data pattern of each major classification.

9 Q. What is the purpose of including an ARIMA component in  
10 the models?

11 A. An empirical forecasting model can include only a few  
12 key economic variables, such as real electric price,  
13 number of customers and employment. All other  
14 economic variables, which may have an effect on  
15 electric delivery but either are not quantifiable or  
16 have no data available, are excluded from the model.  
17 The ARIMA mechanism captures some of the collective  
18 effect of those excluded variables. Furthermore, the  
19 ARIMA mechanism also smoothes out autocorrelations in  
20 the residuals, thereby reducing forecast error.

21 Q. What criteria are used to measure the accuracy of the  
22 econometric models?

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1 A. Generally accepted criteria to measure the accuracy of  
2 each model are used. These criteria include a high  $R^2$ ,  
3 low standard error and a Durbin-Watson value near two.

4 Q. Have you prepared an exhibit showing the measures of  
5 accuracy you have just described?

6 A. Yes. In the one-page document entitled "ELECTRIC  
7 FORECASTING MODEL STATISTICS", Exhibit \_\_\_\_ (EFP-E1),  
8 Schedule 1, we present measures of model performance  
9 for the residential, primary excluding small primary,  
10 and secondary including small primary classifications.  
11 These three major classification models are featured  
12 because they account for over 95 percent of total  
13 Orange and Rockland billed delivery volume. This  
14 Exhibit lists the adjusted  $R^2$ , standard error, and  
15 Durbin-Watson statistic of the model for residential,  
16 primary excluding small primary, and secondary  
17 including small primary. All three statistics  
18 indicate that the models fit the historical data well.

19 Assumptions for Model Variables

20 Q. You listed the key economic variables used in  
21 forecasting models as real average electric price,  
22 private non-manufacturing employment, and number of

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1 customers in each major classification. What  
2 assumption do the models use for the real average  
3 electric price variable for forecasting purposes?

4 A. For forecasting purposes, we assumed that the real  
5 average electric price remains at the same level as  
6 for the 12 months ended June 2014.

7 Q. Please explain how the forecast of private non-  
8 manufacturing employment is developed.

9 A. The private non-manufacturing employment forecast is  
10 developed using the economic consulting firm, Moody's  
11 Analytics' forecast. The Moody's Analytics' forecast  
12 is developed for New York State as a whole as well as  
13 for individual regions and counties within the State.  
14 For the historical period, the Company uses the Bureau  
15 of Labor Statistics Current Employment Survey ("CES")  
16 data for Rockland and Newburgh Counties (through  
17 2004). The Bureau of Labor Statistics CES  
18 discontinued the Rockland and Newburgh Counties series  
19 at the end of 2004. As such, starting from 2005,  
20 employment figures for Rockland and Newburgh Counties  
21 are estimated by applying the most up-to-date year  
22 over year growth rates (obtained from Moody's

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1 Analytics' database) to the actual CES historical  
2 figures. For the Company's service territory, private  
3 non-manufacturing employment is projected to increase  
4 by 2.2% in 2014. It then will increase by 2.0% in  
5 2015, 2.3% in 2016, 1.5% in 2017, and 0.6% in 2018,  
6 respectively.

7 Q. Please explain the development of the number of  
8 customers for the various major service  
9 classifications.

10 A. The forecasts of the number of customers for  
11 residential, secondary, and primary classes are based  
12 on ARIMAX models, *i.e.*, based on employment and ARIMA  
13 components, using quarterly data from the first  
14 quarter of 1990 through the second quarter of 2014.  
15 The forecast of the number of customers for lighting  
16 class is based on an ARIMA model using quarterly data  
17 from first quarter of 1993 through the second quarter  
18 of 2014.

19 Q. Are the foregoing projections of employment, real  
20 electric price and the numbers of customers used as  
21 inputs in the forecasting models to generate the O&R  
22 delivery volume forecasts?

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1 A. Yes.

2 Q. Are there any adjustments to the volume forecasts  
3 generated by these models?

4 A. Yes. The primary model was adjusted because of a  
5 change in one of our largest primary customers ("Large  
6 Primary Customer"). This Large Primary Customer, who  
7 had taken all of its energy requirements from the  
8 Company, began taking only supplemental power from the  
9 Company under Service Classification ("SC") 25 in  
10 February 2006. Therefore, this Large Primary  
11 Customer's full load was subtracted from the billed  
12 Primary volumes as of December 2001 and its volume  
13 currently under SC 25 is forecasted separately on the  
14 basis of its recent supplemental requirements.

15 Q. Do your forecasts of the delivery volumes to O&R  
16 customers reflect the impact of EE programs?

17 A. Yes. The forecasts are net of the impact of the EE  
18 programs that were supplied to us by the Orange and  
19 Rockland Energy Services Department.

20 Q. Have you treated EE savings in a similar fashion as in  
21 the last rate case?

22 A. Yes. Our forecast is adjusted for the projected EE



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1 savings in the same manner as in Case No. 11-E-0408.

2 The delivery forecast generated from the forecasting  
3 models was manually adjusted to reflect the  
4 incremental EE savings that these programs are  
5 forecasted to provide once the EE measures have been  
6 installed.

7 Q. Are there any other adjustments to the delivery  
8 forecast?

9 A. Yes. The forecast includes the impact of customers'  
10 installation of solar panels. This is to capture the  
11 losses of delivery volumes as customers are now  
12 generating a portion of their energy requirements.

13 Q. Have you prepared an exhibit showing the adjustments  
14 you have made to the delivery volume forecast?

15 A. Yes, we have prepared a two-page document entitled  
16 "DELIVERY VOLUME ADJUSTMENTS", Exhibit \_\_\_\_ (EFP-E1),  
17 Schedule 2. In this exhibit we provide the EE impacts  
18 and loss of volumes related to the installation of  
19 solar panels, by service class for each rate year.

20 Q. How was the quarterly volume forecast disaggregated  
21 into monthly delivery volumes?

22 A. Quarterly forecasted delivery volumes were divided

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1       into monthly delivery volumes by reflecting the  
2       patterns of weather-normalized historical monthly  
3       delivery volumes of the past three years. Monthly  
4       delivery volumes also were adjusted for the  
5       appropriate billing-days.

6   Q.   How was the major classification monthly delivery  
7       volume disaggregated into service class volumes?

8   A.   The major classification monthly delivery volumes were  
9       allocated to service class volumes based on the 12  
10      months ended June 2014 monthly service class delivery  
11      volumes.

12  Q.   How is the Company's sendout forecast developed?

13  A.   Because of the changes of a Large Primary Customer, as  
14      mentioned above in the discussion regarding the  
15      Primary volume model and volume forecast, the  
16      forecasted billed delivery volumes were used to  
17      develop a sendout forecast. We convert the billed  
18      delivery volumes, which is based on the number of days  
19      in the billing cycle, and the respective cycle degree  
20      days, to the calendar delivery volumes using the  
21      number of calendar days within a month, and the  
22      respective calendar degree days. Lastly, the final

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## ELECTRIC FORECASTING PANEL

4 Q. How do you account for unbilled delivery volumes in  
5 calculating the Company's total delivery volumes?

9 Q. Please explain unbilled delivery volumes.

12           The unbilled delivery volumes translate the billed  
13           delivery volumes from a billing cycle basis to  
14           delivery volumes on a calendar month basis.

16     A.     The unbilled delivery volumes are derived by  
17            subtracting the monthly billed volume forecast from  
18            the calculated calendar month delivery volumes  
19            forecast.

21 Q. Please explain the method of estimating the Company's  
22 delivery revenues for the forecast period.

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1 A. The delivery revenue forecast consists of both the  
2 non-competitive delivery revenues and the competitive  
3 delivery revenues. The non-competitive delivery  
4 revenues represent revenues from customer charges, and  
5 the energy and demand delivery rates while the  
6 competitive delivery revenues are comprised of the  
7 Merchant Function Charge ("MFC"), Billing and Payment  
8 Processing Charge ("BPP"), and Metering Charge  
9 Revenues.

10 Q. Please explain the method of estimating Orange and  
11 Rockland's non-competitive delivery revenues for the  
12 forecast period.

13 A. The non-competitive delivery revenues from the  
14 forecasted billed delivery volumes to Orange and  
15 Rockland's customers were estimated by month and by  
16 service classification. The individual service  
17 classes have a customer charge that is multiplied by  
18 the number of eligible customers for each class. For  
19 the energy delivery volumes, a pricing equation was  
20 developed by correlating historical average billed T&D  
21 revenue to historical billed volumes and summer/winter  
22 rate differentials, if applicable. For the demand

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1 classes that have a flat rate (*i.e.*, SC 3, 9, 9s, 9t,  
2 20, 21, 22, 22s, 22t), the demand T&D revenue was  
3 calculated by multiplying the service class demands  
4 forecasted for the class by the tariff rate for the  
5 service class. For the demand classes that have block  
6 rates (*i.e.*, SC 2 secondary and SC 2 primary), a  
7 demand pricing equation was also developed by  
8 correlating the historical billed average. The T&D  
9 energy revenue for commercial and industrial classes  
10 is based upon pricing equations similar to those  
11 developed above for the energy only classes with the  
12 inclusion of MWs as an independent variable, if  
13 applicable. The majority of the pricing models are  
14 based upon the historical data for the period August  
15 2007 through July 2008. An update of these equations  
16 using more recent data is not possible at this time  
17 because 12 full months of revenues at the same rates  
18 are required. With rate changes occurring in August  
19 2008, July 2009, July 2010, July 2011, July 2012, July  
20 2013, and July 2014, revenues at unchanged rates are  
21 available only for August 2008 through June 2009,  
22 which does not equate to 12 months. In addition,

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1 revenues from August 2008 cannot be used as they do  
2 not reflect the full extent of the August 2008 rate  
3 increase. The revenue from the pricing models was  
4 then adjusted to reflect the rate increases that are  
5 effective as of August 1, 2008, July 1, 2009, July 1,  
6 2010, July 1, 2011, July 2012, July 2013 and July  
7 2014. For purposes of this filing, revenues are  
8 priced at the rates that became effective on July 1,  
9 2014. The non-competitive delivery revenue for other  
10 public authorities, which in this forecast represents  
11 one customer, was priced at their current contract  
12 rate. Lighting customers under SC 5 were priced at  
13 the tariff rate, lighting customers under SC 6 were  
14 priced with a rate provided by Rate Engineering, and  
15 the Large Primary Customer was priced at the SC 25  
16 tariff rate. For the unbilled delivery revenues, we  
17 calculated average non-competitive rates for the  
18 forecasted billed volumes for each SC by month. We  
19 then multiplied those rates to the forecasted unbilled  
20 volumes in each SC by month.

21 Q. Please explain the method of estimating Orange and  
22 Rockland's competitive delivery revenues for the

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1 forecast periods.

2 A. The MFC revenues represent the supply and credit and  
3 collection related charges. The billed volumes for  
4 full service customers were multiplied by the current  
5 MFC rate as determined in Case 11-E-0408. The BPP  
6 revenues were determined by applying the BPP charge  
7 per bill to the forecasted number of bills. This  
8 charge is at the level set in Case 07-E-0949 and  
9 depends on the customer's choice of billing option and  
10 choice of service. The Metering Charge is also on a  
11 per bill basis and applies to demand classes only  
12 (*i.e.*, SC 2S, 2P, 3, 9, 20, 21, 22, and 25). We  
13 similarly forecasted this charge by using the rates  
14 established in Case 11-E-0408.

15 Q. Please explain the projection of billable demand for  
16 Orange and Rockland's commercial and industrial  
17 customers.

18 A. Billable demand is the ratio of the forecasts for  
19 billed energy volumes and the average hours use.  
20 Hours use is simply the ratio between billed delivery  
21 volumes and billable demand.

22 Q. How is the average hours use forecasted?

ORANGE AND ROCKLAND UTILITIES, INC.  
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1 A. An analysis of the relationship between historical  
2 billed delivery volumes and billable demand was used  
3 to project the average hours use.

4 Q. The revenue forecast also includes Market Supply  
5 Charge ("MSC"), System Benefit Charge ("SBC"),  
6 Revenue Tax, PSA Fixed Charges, and Intercompany Fuel  
7 & PSA Bill Revenues. Please explain how these  
8 components are forecasted.

9 A. All of these components were supplied to us by the  
10 Orange and Rockland Financial Services Department.

11 Q. Please describe what is shown on Exhibit \_\_ (EFP-E1),  
12 Schedule 3.

13 A. This page is a summary of the forecast and shows the  
14 Company's electric system sendout, delivery volumes,  
15 and revenues derived from delivery volumes for the  
16 four months ended October 31, 2014, the 12 month  
17 period ending October 31, 2015, and RY1 through RY3,  
18 respectively. Line 1 shows the estimated sendout.  
19 Lines 2 through 4 show the estimated electric delivery  
20 volumes, and lines 5 through 18 show estimated  
21 revenues for each of the periods. For the Rate Year,  
22 as shown in column 3, lines 19 to 21 show the proposed



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1 revenue increases from delivery volumes to Orange and  
2 Rockland customers, as well as the associated revenue  
3 taxes. Line 22 shows total revenue at the proposed  
4 rates.

5 Q. Please describe what is shown on the five pages of  
6 Exhibit \_\_ (EFP-E1), Schedule 4.

7 A. Page one of this Exhibit \_\_ (EFP-E1) Schedule 4, shows  
8 electric delivery volumes and revenues by service  
9 classification for the four months ended October 31,  
10 2014. Delivery volumes are shown in Column 1, the  
11 annual sum of the monthly billable demand is shown in  
12 Column 2, non-competitive T&D delivery revenues at the  
13 currently effective rates in Column 3, competitive  
14 service revenues at the currently effective rates in  
15 Column 4, Reactive Power revenue in Column 5, MSC  
16 revenues in Columns 6, Temporary ECA in Column 7, SBC  
17 revenues in Column 8, revenue taxes in Column 9, and  
18 total revenues in Column 10. Pages two through five  
19 are similar in format to page one; page two covers the  
20 forecast for the 12 months ending October 31, 2015,  
21 page three covers the forecast for RY1, page four  
22 covers the forecast for RY2 and page five covers the

ORANGE AND ROCKLAND UTILITIES, INC.  
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1 forecast for RY3. For RY1, as shown on page 3, the  
2 effect of the proposed changes in non-competitive  
3 revenues are shown in Column 11, the effect of the  
4 proposed changes in competitive revenues are shown in  
5 Column 12, the effect of the proposed changes in  
6 reactive power revenues are shown in Column 13, and  
7 the associated increase in revenue taxes shown in  
8 Column 14. Column 15 shows the total revenue at  
9 proposed rates. The total proposed revenue increase  
10 to Orange and Rockland's customers of \$34,367,000,  
11 exclusive of gross receipts taxes, consists of the  
12 non-competitive related delivery revenue increase of  
13 \$39,042,000 and the competitive service revenue  
14 requirement portion of the delivery revenue decrease  
15 of \$4,675,000. The resulting proposed overall  
16 increase for RY1, inclusive of the increase in rates  
17 and charges of \$667,000, for revenue taxes, amounts to  
18 \$35,034,000.

19 Q. Should this revenue forecast be used as the basis for  
20 setting the target revenues in the revenue decoupling  
21 mechanism ("RDM")?

22 A. Yes, the non-competitive delivery revenue forecast

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1 shown in Columns 3, 5, 11 and 13 on page 3 of Exhibit  
2 \_\_\_\_ (EFP-E1), Schedule 4.

3 Q. Is the Company proposing any changes to the RDM?

4 A. Yes, as discussed in the direct testimony of the  
5 Electric Rate Panel, the Company is proposing to  
6 include a new group and establish a single RDM target  
7 for SC 4 and 6. Group F will be the RDM target for SC  
8 4 and 6. The Company also proposes to include  
9 Reactive Power revenues in the RDM.

10 Q. Please explain your proposal for Reactive Power  
11 revenues.

12 A. The Company has been deferring the Reactive Power  
13 revenues. We propose that, beginning November 1,  
14 2015, the Reactive Power revenues be included as part  
15 of the RDM targets of the applicable service classes.  
16 Reactive Power revenues are not subject to reasonable  
17 estimation at the moment because it is difficult to  
18 predict a power factor for a customer or group of  
19 customers.

20 Q. Will you be revising this forecast as part of the  
21 Company's update?

22 A. Yes, we will be revising this forecast to reflect more

ORANGE AND ROCKLAND UTILITIES, INC.  
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- 1       current data during the update phase of this  
2       proceeding.  
3   Q.   Does this conclude your direct testimony?  
4   A.   Yes, it does.

JOSEPH BRISCESE - ELECTRIC

1 Q. Please state your name, title, employer and business  
2 address.

3 A. My name is Joseph Briscece. I am Section Manager -  
4 Electricity and Gas Hedging for Consolidated Edison  
5 Company of New York, Inc. ("Con Edison"). My office  
6 is located at 111 Broadway, New York, New York 10006.

7 Q. Please describe your responsibilities in that  
8 position.

9 A. I am responsible for developing and implementing  
10 electric and gas hedging programs for Con Edison and  
11 its affiliate, Orange and Rockland Utilities, Inc.  
12 ("O&R" or the "Company"); strategically evaluating and  
13 participating in capacity, Regional Greenhouse Gas  
14 Initiative ("RGGI") and transmission congestion  
15 contract ("TCC") auctions; and evaluating and  
16 procuring renewable energy certificates ("RECs").

17 Q. Please describe your professional background.

18 A. I have been in my current position since March 2009.  
19 From 1998 to 2009, I was involved in Risk Management  
20 for various companies, including Deloitte and Touche,  
21 Constellation Energy, and Public Service Company of  
22 New Mexico. From 1986 to 1997, I was employed by

JOSEPH BRISCESE - ELECTRIC

1 Jersey Central Power and Light in various engineering  
2 positions of increasing responsibility. I received a  
3 Bachelor of Science in Electrical Engineering and  
4 Bachelor of Arts in Economics from Rutgers University  
5 in May 1986 and a Master of Science in Electrical  
6 Engineering from Rutgers University in May 1991. I  
7 also have a Professional Engineering License.

8 Q. Is this your first testimony before the New York  
9 Public Service Commission ("Commission" or "NYPSC")?

10 A. No, I have previously testified in the 2011 O&R  
11 electric rate case (*i.e.*, Case 11-E-0408).

12 PURPOSE OF TESTIMONY

13 Q. What is the purpose of your testimony in this  
14 proceeding?

15 A. The purpose of my testimony is to describe O&R's  
16 historical and projected wholesale electricity supply  
17 purchases for the Company's full service customers.  
18 Historical supply purchases cover calendar years 2011  
19 through 2013 and projected supply purchases cover  
20 calendar years 2014 through 2018, which includes the  
21 rate year (*i.e.*, the twelve months ending October 31,  
22 2016).

JOSEPH BRISCESE - ELECTRIC

1

2

3

HISTORICAL SUPPLY COSTS

4 Q. What are the Company's objectives when purchasing  
5 energy for its full service customers?

6 A. The Company seeks the lowest reasonable electricity  
7 purchase costs for its customers, subject to  
8 reliability and contractual constraints. As part of  
9 this objective, the Company also seeks to mitigate  
10 price volatility.

11 Q. In what ways does the Company accomplish these  
12 objectives?

13 A. The Company pursues structural and tariff changes in  
14 the NYISO's wholesale electricity markets that are  
15 beneficial to the Company's customers through active  
16 participation in the NYISO governance process and  
17 through filings with FERC. Where appropriate, the  
18 Company pursues certain matters before FERC through  
19 the use of litigation, settlement, and mediation.

20 Q. Please describe, in general terms, how O&R procures  
21 electricity supply for its full service customers.

JOSEPH BRISCESE - ELECTRIC

1 A. Electric energy and capacity are procured from the  
2 NYISO's energy, capacity, and ancillary services  
3 markets. The Company also uses financial hedges to  
4 mitigate price volatility for its customers.

5 Q. I show you a one-page document entitled, "ORANGE AND  
6 ROCKLAND UTILITIES, INC. - WHOLESALE ELECTRICITY  
7 SUPPLY COSTS - CALENDAR YEARS 2011 THROUGH 2013," and  
8 ask whether it was prepared under your supervision and  
9 direction?

10 A. Yes.

11 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (JB-E1)

12 Q. What does Exhibit \_\_\_\_ (JB-E1) show?

13 A. Exhibit \_\_\_\_ (JB-E1) illustrates the allocated and  
14 invoiced costs, from January 1, 2011 through December  
15 31, 2013, for energy, capacity, and other services  
16 acquired on behalf of the Company's full service  
17 customers. I note that this exhibit shows a decline  
18 in the volume of the Company's spot market purchases,  
19 which is primarily due to customers migrating from  
20 full service to retail access.

21 Exhibit \_\_\_\_ (JB-E1) also identifies the net  
22 impact of the Company's financial hedging in each of



JOSEPH BRISCESE - ELECTRIC

1 the last three years, including the cost of those  
2 hedges. The exhibit shows that the Company's hedging  
3 costs decreased significantly, especially when energy  
4 prices rose between 2012 and 2013, stabilizing  
5 wholesale supply prices for customers. The hedge  
6 premiums were approximately 12% of the overall supply  
7 costs for customers during the three-year period.

8 Q. Please describe the Company's spot purchases for O&R's  
9 electric commodity customers.

10 A. Spot energy purchases are made from the NYISO,  
11 primarily in its day-ahead market, but also from its  
12 real-time market. The NYISO prices energy in each of  
13 those markets at eleven different load zones. O&R  
14 customers' consumption is in NYISO's Zone G, the  
15 Hudson Valley load zone. Such energy is typically  
16 purchased at the NYISO spot price.

17 Spot capacity purchases are also made from the  
18 NYISO's capacity markets. The NYISO administers four  
19 capacity market areas: one for NYC, one for Long  
20 Island, one for Lower Hudson Valley and one for rest-  
21 of-state ("ROS"). O&R's capacity obligation is  
22 primarily in NYISO's Lower Hudson Valley market;

JOSEPH BRISCESE - ELECTRIC

1       however, prior to May, 2014, O&R's entire capacity  
2       obligation was in NYISO's ROS market. The NYISO  
3       conducts auctions that allow load serving entities  
4       ("LSEs"), like O&R, to purchase capacity for a one-  
5       month period or for periods of up to six months. In  
6       general, any LSE with capacity obligations not met by  
7       the sum of non-NYISO purchases and NYISO purchases  
8       made in "strip" or monthly auctions are sold capacity  
9       by the NYISO from spot auctions it conducts monthly.  
10      Prices in each spot auction are set at the  
11      intersection of a demand curve and the supply offer  
12      curve. The demand curve is administratively  
13      established through the NYISO's governance processes  
14      and approved by FERC. One aspect of the spot auction  
15      is that all supply offers in NYISO's spot auction that  
16      are below the intersection of the administrative  
17      demand curve and the supply offer curve receive the  
18      spot market clearing price. That is, it is a single  
19      clearing price auction. It is typical for more  
20      capacity to be available for sale than is required to  
21      be purchased. Such excess capacity is purchased by  
22      NYISO on behalf of the LSEs, which are obligated by

JOSEPH BRISCESE - ELECTRIC

1 the NYISO tariff to purchase such "excess capacity."  
2 LSEs buy the excess by default in the spot auction  
3 because there are more offers to sell than bids to  
4 purchase

5 Q. Please describe the Company's financial hedging  
6 practices.

7 A. The Company uses financial hedge products to mitigate  
8 the volatility of its spot purchases. Products  
9 include fixed-for-floating price swaps, also known as  
10 contracts for differences ("CFDs") and options. CFDs  
11 are typically traded on a peak or "5x16" basis,  
12 meaning their value is computed over the 16 peak hours  
13 (7 AM to 11 PM, prevailing time) on non-NERC-holiday  
14 weekdays. For example, a buyer of a CFD will  
15 negotiate a fixed price per unit to give the seller of  
16 a commodity at settlement in exchange for the seller  
17 giving the buyer the market price per unit of the  
18 commodity at settlement. CFDs may also be traded on  
19 an "around the clock" basis, priced at the arithmetic  
20 average of all 24 hours in a day, or on an "off-peak"  
21 basis, meaning their value is computed over eight off-

JOSEPH BRISCESE - ELECTRIC

1 peak hours (11 PM to 7 AM) during weekdays, and all  
2 weekend and NERC holiday hours.

3 Options typically provide a financial benefit to  
4 the option holder when the contracted parameters  
5 exceed prior agreed-upon thresholds. For example, if  
6 a commodity settles above a negotiated (strike) price,  
7 the option holder will receive the difference between  
8 the settlement price and the strike price. The costs  
9 of such options are related to the volatility of the  
10 underlying product, the length of time prior to  
11 delivery and the agreed-upon strike price.

12 I anticipate that capacity hedges for the Lower  
13 Hudson Valley will be used to mitigate capacity price  
14 volatility once a product is defined and available.

15

16 PROJECTED SUPPLY COSTS

17 Q. Have you prepared a projection of wholesale energy  
18 costs?

19 A. Yes.

20 Q. I show you a one-page document entitled "CONSOLIDATED  
21 EDISON COMPANY OF NEW YORK, INC. - PROJECTION OF  
22 WHOLESALE ELECTRICITY SUPPLY COSTS - 2014 through

JOSEPH BRISCESE - ELECTRIC

1        2018" and ask whether it was prepared under your  
2        supervision and direction?

3    A.    Yes.

4                MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_\_ (JB-E2)

5    Q.    What does Exhibit \_\_\_\_ (JB-E2) show?

6    A.    Exhibit \_\_\_\_ (JB-E2) sets forth my projections of  
7        electricity supply costs through 2018, based upon the  
8        forecast of full service sendout provided to me by the  
9        Company's Forecasting Panel.

10   Q.    Please describe the methodology used to develop these  
11        projections.

12   A.    As noted earlier, capacity and energy are supplied  
13        from spot purchases. Spot capacity purchase costs are  
14        based on a projection of capacity supply margins in  
15        the Lower Hudson Valley region as provided by the  
16        NYISO, the application of these margins to expected  
17        demand curve parameters to project prices, and then  
18        the application of these prices to the Company's  
19        expected spot capacity requirements in the Lower  
20        Hudson Valley region. Excess capacity costs, as  
21        described earlier, and ROS capacity purchases are also  
22        included in these cost projections.

JOSEPH BRISCESE - ELECTRIC

1           Spot energy costs are based on market values as  
2           of September 30, 2014. These price projections were  
3           then applied to the forecast of full service  
4           volumetric requirements as provided to me by the  
5           Company's Forecasting Panel.

6   Q.   Has the net impact of financial hedges been included  
7           in these projections?

8   A.   Hedges have been assumed to be "at the money," which  
9           means that it is assumed hedges will settle without a  
10          gain or a loss, thereby not affecting customers'  
11          prices for the purposes of these cost projections.  
12          However, financial hedges may command premiums for  
13          reducing buyers' price volatility risks and so may be  
14          expected to increase costs marginally over the long-  
15          term.

16               It should be noted that the Company currently  
17          hedges only for those customers with demands less than  
18          300 kW. I would further note that in its February 26,  
19          2008 Order in Case 06-M-1017, the Commission  
20          reiterated that utilities are responsible for taking  
21          steps to mitigate wholesale price volatility for their  
22          residential and small commercial customers. As a

JOSEPH BRISCESE - ELECTRIC

1 result of that Order, O&R and the other New York  
2 utilities publish on their Internet websites quarterly  
3 volatility reports that compare actual supply rates  
4 charged to full service customers to a hypothetical  
5 unhedged market index based on load-shaped spot market  
6 prices.

7 Q. Please describe the system used to support the hedging  
8 program?

9 A. The Company uses Allegro, which is an energy trading  
10 and risk management software system provided by a  
11 third party vendor.

12 Q. What benefits does Allegro offer over other  
13 alternative approaches to managing hedging activities?

14 A. Unlike other alternatives, Allegro is a Sarbanes-Oxley  
15 compliant system. For example, the use of a  
16 spreadsheet for hedging does not meet Sarbanes-Oxley  
17 requirements. More specifically, Sarbanes-Oxley  
18 requires enhanced controls, such as separate  
19 permission or security rights for data entry and data  
20 approval, or enhanced audit trails. Spreadsheets do  
21 not support such enhanced controls.

JOSEPH BRISCESE - ELECTRIC

1 Q. Is Allegro used exclusively for O&R hedging?

2 A. No. Allegro is used to capture hedge transactions for  
3 both O&R and Con Edison.

4 Q. What percentage of Allegro use is attributed to  
5 hedging for O&R customers?

6 A. 7.33%, based on a combination of ratio between CECONY  
7 and O&R of total assets, payroll and gross margin.

8 Q. What are Allegro's recurring costs?

9 A. Allegro has an annual maintenance cost of  
10 approximately \$164,000, of which \$12,000 is allocated  
11 to O&R based on the above percentage.

12 Q. How are the costs recovered?

13 A. Currently, costs are expensed in O&M. The hedging  
14 program and its support systems directly affect the  
15 O&R portfolio. Therefore, we recommend that the  
16 ongoing costs for these systems be recovered through  
17 the market supply charge.

18 Q. Does this conclude your testimony?

19 A. Yes. It does.



ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
MARIBETH MCCORMICK

**INTRODUCTION**

1

2 Q. Please state your name and business address.

3 A. Maribeth McCormick, 3 Old Chester Road, Goshen, NY  
4 10924.

5 Q. By whom are you employed and in what capacity?

6 A. I am employed by Orange and Rockland Utilities, Inc.  
7 ("Orange and Rockland", "O&R" or the "Company"). I  
8 hold the position of Technical Manager in the  
9 Environmental Health and Safety ("EH&S") Department.

10 Q. Please summarize your professional and educational  
11 background.

12 A. I received a Bachelor of Science degree in  
13 Environmental Studies from Ramapo College in 1986. I  
14 have been employed by the Company since 1975. In  
15 1983, I began working in the Environmental Services  
16 Department as a staff specialist with responsibilities  
17 related to environmental compliance and permitting  
18 with my primary responsibilities being related to  
19 polychlorinated biphenyls ("PCBs"), hazardous wastes,  
20 spill prevention and emergency spill response. In  
21 1985, I was assigned responsibility for overseeing the  
22 investigation and remediation of the Company's former  
23 manufactured gas plant ("MGP") sites and Comprehensive

Maribeth McCormick

1 Environmental Response, Compensation, and Liability  
2 Act ("Superfund") sites. I was promoted to the  
3 Position of Section Manager - Environmental Services  
4 in 2002. In that position, I managed the  
5 Environmental Services Department staff and was  
6 responsible for all of the Company's environmental  
7 programs. In 2008, I assumed my current position as  
8 Technical Manager in the EH&S organization. In 2011,  
9 I received a Project Management Certificate from the  
10 State University of New York at Stony Brook.

11 Q. What are your responsibilities as Technical Manager in  
12 the EH&S Department at the Company?

13 A. As Technical Manager, I manage the implementation of  
14 site investigation and remediation programs for former  
15 MGP sites and non-MGP sites. This includes oversight  
16 and direction of the construction activities at O&R's  
17 MGP and non-MGP remediation projects. I work with the  
18 Company's Public Affairs Department to develop and  
19 implement community participation programs necessary  
20 to support Site Investigation and Remediation ("SIR")  
21 programs and act as the Company liaison with  
22 regulatory agencies, principally the New York State

1 Department of Environmental Conservation ("DEC"),  
2 property owners and community, environmental and  
3 industry groups with respect to SIR matters.

4 Q. Have you previously submitted testimony before the New  
5 York State Public Service Commission ("Commission")?

6 A. Yes.

7 **SUMMARY OF TESTIMONY**

8 Q. Please summarize your testimony.

9 A. My testimony focuses on the Company's SIR program  
10 activities, most importantly with respect to MGP  
11 sites.

12 This includes SIR program expenditures that are  
13 mandated by agreements, regulations, administrative  
14 consent orders ("ACOs"), or permit requirements. My  
15 testimony will describe O&R's SIR program for MGP  
16 sites. In addition, I will discuss briefly the  
17 Company's West Nyack Operating Center site ("West  
18 Nyack Site") and an underground storage tank ("UST")  
19 site at the Company's Spring Valley Operating Center,  
20 which the Company must address under Federal and DEC  
21 regulations. These two sites comprise a very small  
22 portion of the Company's SIR obligations. I will also

1 provide brief descriptions of the Third-Party  
2 Superfund Sites where O&R is a Potentially Responsible  
3 Party ("PRP") and the estimated liability for each  
4 site.

5 Furthermore, I will explain the steps the Company  
6 takes to control and mitigate its SIR program costs.  
7 As discussed below, I also support Exhibit \_\_ (MM-E1).

8 **SIR PROGRAM**

9 Q. Please provide an overview of the Company's SIR  
10 program.

11 A. Orange and Rockland has a comprehensive on-going  
12 program for managing its SIR sites and verifying that  
13 required remedial response measures (investigations  
14 followed by any necessary remedial action) are  
15 properly performed for sites that have been  
16 contaminated by past releases of petroleum products,  
17 hazardous wastes, and hazardous substances from the  
18 Company's and its predecessor companies' facilities  
19 and/or operations. The predominant focus of this  
20 program is MGP sites. To a lesser extent, the  
21 Company's SIR program also addresses the West Nyack

1 Site, the single UST site, and the Third-Party  
2 Superfund sites.

3 **MGP SITES**

4 Q. Please provide a brief background on the Company's and  
5 its predecessor companies' former MGPs and  
6 manufactured gas storage holder facilities.

7 A. MGPs provided energy in the form of combustible gases  
8 of varying composition to municipal street lighting  
9 systems and to homes and businesses in cities and  
10 towns across the more densely populated regions of the  
11 United States. In the case of the areas served by O&R  
12 and its predecessor companies, MGPs operated from the  
13 late 1850s through the early 1960s. The MGPs  
14 converted coal (oven gas) or a combination of coke or  
15 coal, oil and water in the form of steam (carbureted  
16 water gas) into a gas product that could be used for  
17 lighting, cooking, and/or heating beginning at time  
18 before electricity and natural gas came to be used for  
19 those same purposes. There were more than 200 MGPs in  
20 New York State and an estimated 3,000 to 5,000 in the  
21 United States, mostly in the Northeast and Midwest,  
22 prior to these plants becoming obsolete due to the

1 construction of natural gas pipelines and large  
2 electric generating stations.

3 Q. What are the current environmental concerns related to  
4 MGP sites?

5 A. Manufactured gas production was a complex process that  
6 entailed the production, handling and storage of  
7 significant quantities of feedstock materials, by-  
8 products, and residuals that contained organic and  
9 inorganic chemical constituents that are now, but not  
10 at the time of the operation of the MGPs, considered  
11 to be hazardous substances under Federal and New York  
12 State laws and regulations and that, when released to  
13 soil, groundwater, or waterways, may pose a threat to  
14 human health and/or the environment. The materials of  
15 primary concern at MGP sites include carbureting oils,  
16 scrubber oils, coal tar, coal tar-related emulsions  
17 and sludges, and gas purification wastes.

18 Q. What are the DEC requirements regarding SIR for MGP  
19 sites?

20 A. The DEC has required New York State's investor-owned  
21 utilities, such as the Company, to investigate and,  
22 when necessary to protect human health and the

1 environment, to undertake remedial response actions  
2 for the sites of their MGPs. Most New York State  
3 utilities have entered into ACOs or cleanup agreements  
4 with the DEC pursuant to which the utility will  
5 undertake remediation of an MGP site in accordance  
6 with DEC requirements and under DEC monitoring. In  
7 some cases, such as for O&R, these ACOs or cleanup  
8 agreements might cover multiple sites. The New York  
9 State Department of Health ("DOH"), which works with  
10 the DEC in evaluating the results of MGP site  
11 investigations and determining the need for remedial  
12 response actions for them, views the primary goal of  
13 these investigations as assessing potential human  
14 exposure to MGP-related contaminants.

15 Q. Turning to the Company's MGP sites, please provide  
16 some additional background information.

17 A. Orange and Rockland's and its predecessor companies  
18 manufactured gas at MGP sites located in Rockland and  
19 Orange Counties. Some of these sites are now owned by  
20 parties other than O&R and have been redeveloped by  
21 their new owners for other uses, including residential  
22 and commercial development. Pursuant to two ACOs that

1 O&R entered into with the DEC, the DEC requires the  
2 Company to investigate and, if necessary, develop and  
3 implement DEC and DOH-approved remedial action plans  
4 for all of its and its predecessor companies' seven  
5 confirmed MGP sites. Of these seven MGP sites, four  
6 are still owned in whole or in part by the Company.  
7 In addition, since the execution of these ACOs, O&R  
8 has identified, investigated and remediated another  
9 site - the McVeigh Road site. The McVeigh Road site  
10 was not an MGP site but it is a site where MGP tar was  
11 disposed.

12 Q. Please identify and describe O&R's seven MGP sites and  
13 the McVeigh Road site and the current SIR status of  
14 each.

15 A. Nyack Gas Plant

16 This site is currently a privately-owned vacant  
17 property located along Gedney Street and the Hudson  
18 River in Nyack. Significant subsurface contamination  
19 of soils, groundwater and bedrock were found on the  
20 site. In addition, MGP impacts were identified in  
21 nearby Hudson River sediments. The DEC issued a  
22 Record of Decision ("ROD") for the land portion,



Operable Unit 1 ("OU-1"), of the site in March 2004 requiring remediation of impacted media. Remediation activities for OU-1 were completed in November 2007 and included a combination of excavation and in situ treatment technologies including chemical oxidation and solidification. The DEC issued an ROD for the shore line soils and river sediments (OU-2) in March 2011. The ROD requires shallow soil excavation, in situ solidification ("ISS") of deeper soils and removal of impacted sediments. The remedial design for this remedy was completed in 2013. Remedial construction began in March 2014 and will continue through December 2014. Final site restoration activities are scheduled to be completed in Spring 2015.

Suffern Gas Plant

In December 2008, O&R purchased the former MGP site property that had been operated by Econo Truck/US Bus since the 1950s. This purchase will enable O&R to implement the necessary remediation to address the MGP impacts in subsurface structures, soils and groundwater at and around the site. To comply with

1 the Village of Suffern Building Department  
2 requirements, the US Bus building was demolished in  
3 February 2010. Supplemental investigation activities  
4 were completed in October 2009 and May 2010. Sentinel  
5 wells, installed between the site and the Village of  
6 Suffern water well field are monitored on a quarterly  
7 basis to verify that the Village water supply wells  
8 are not being impacted adversely by site contaminants.  
9 The Feasibility Study ("FS") for this site was  
10 finalized in 2013 and a ROD was issued by the DEC in  
11 March 2014. The remedy that must be implemented  
12 according to the ROD includes excavation of subsurface  
13 soils to the water table (approximately 10 ft.) and in  
14 situ solidification of impacted soil to a maximum  
15 depth of 35 ft. The ROD also requires institutional  
16 controls such as a deed restriction, a Site Management  
17 Plan ("SMP") and development of a Water Supply  
18 Protection Plan that will outline steps to protect the  
19 Village water supply wells if impacts are identified  
20 in the sentinel wells. The Remedial Design has been  
21 initiated and is currently scheduled to be completed  
22 in late 2015. O&R conducted an Interim Remedial

1 Measure ("IRM") at this site in 2010 to remove the  
2 septic system that was contributing to groundwater  
3 impacts. An IRM is a discrete set of remedial actions  
4 that can be conducted without completion of the  
5 extensive FS process. An IRM is part of the overall  
6 remedy that is implemented earlier in the SIR process  
7 to address an imminent threat or to obtain additional  
8 information for the FS.

9 Haverstraw Gas Plant (93 B Maple Avenue)

10 This site is privately owned and located in a  
11 residential area, with several residences immediately  
12 adjacent to the site. Remediation of the site and off  
13 site properties was completed in 2004. The DEC issued  
14 two RODs (one in 2005 and one in 2006) for the various  
15 remediation phases. No further action is required  
16 regarding this site at this time. The Company  
17 developed a SMP that maintains the existing building  
18 on the site in place as an engineering control. The  
19 SMP has been approved by the DEC and O&R will be  
20 entering into discussion with the property owner to  
21 negotiate a formal agreement relative to the  
22 requirements in the SMP. The institutional controls in

the SMP restrict any intrusive activities under and around the building and allow for the removal of the remaining contamination should the building be demolished in the future. Annual inspection and certification to confirm that the institutional control is in place will be required.

Haverstraw Gas Plant (Clove & Maple)

This site is owned by O&R and was operated as a gas regulator station. The regulator station was retired in 2007. A comprehensive remedial investigation ("RI") and numerous supplemental investigations have been completed on the site and on several adjacent properties. MGP residuals and contamination have been found in subsurface soils and groundwater both on and off site including an apartment complex and several residential properties. MGP impacts that are associated with this site also have been detected in nearby Hudson River sediments. The FS to evaluate remedial alternatives was completed in 2010. Due to the complexity of the remediation aspects of the site and the numerous third party property owners, the DEC separated the site into three operable units. The ROD

for the onsite property (OU1) owned by O&R was issued in March 2011. The ROD for the offsite properties (OU2) was issued in March 2012. The ROD for OU3 has not been issued. O&R prepared a Pre Design Investigation Work Plan for OU2 in 2013. However, due to sale of the apartment complex in 2014 and potential development plans for that parcel, the commencement of the PDI has been deferred. Remedial design activities will be initiated for OU1 instead.

Fulton Street - Middletown

This site is a privately owned commercial property. A comprehensive RI and numerous supplemental investigations have been conducted on the site and on several adjacent properties including property operated by the U.S. Postal Service. These investigations have determined that significant MGP impacts are present in subsurface structures, soils and groundwater on site; on some of the offsite properties; and beneath the road between them. Some pre-design investigation work will be conducted in late 2014 - early 2015 prior to finalizing the FS.

Genung Street - Middletown

This property is owned by O&R and is comprised of four individual parcels. Three of the parcels are vacant, and one is operated by O&R as a gas regulator station. O&R has completed a comprehensive remedial investigation ("RI") and FS on the site. Significant contamination in subsurface soils and groundwater is present on one of the parcels. Minor impacts have been noted in the other three parcels. An ROD was issued by the DEC in March 2005. The ROD stipulates that impacted soils will be excavated from the site; soil or pavement cover will be provided in areas exceeding certain regulatory guidance values and institutional controls will be imposed to control the future use and development of the site. Given the greater priority for the remediation of the Company's other MGP sites, O&R and the DEC have agreed that the remedial work at this site likely will not occur until close to the end of the Company's remediation program. However, the DEC has requested that O&R complete the remedial design for this site. The remedial design and pre-design investigation activities are ongoing.

Port Jervis Gas Plant

This site is owned by O&R and previously served as a customer service center and as a satellite operating center for field crews. A comprehensive RI and numerous supplemental investigations have been completed at the site, on several adjacent properties and in and along the Delaware River. Significant MGP impacts and contamination have been identified in subsurface structures, soils and groundwater both on and off-site. No significant impacts to the Delaware River have been identified. The FS was completed in 2006 and the DEC issued a ROD in December 2007. In order to implement the ROD, the Company purchased several adjoining properties. The Company completed one property purchase in May 2011 and the other property purchase in December 2011. Remedial design was completed in 2012. The remedial construction associated with the soil excavation component of the remedy was completed in June 2013. Tar collection wells to address contamination that was not removed during the excavation phase of the remedy were installed in August 2014. The Company will monitor

these wells on a monthly basis and any tar that is found in the wells will be recovered. A deed restriction will be placed on the O&R property and a Site Management Plan will be developed for both on and off site impacted areas.

McVeigh Road

This site was identified in 2001 during the construction activities for the installation of a fire hydrant for O&R's Middletown Tap Substation. The source of the contamination is unknown, but was confirmed to be MGP-related. The impacts were limited to sediments located within a small section of Monhagen Brook. Remediation of the site required excavation of impacted sediments and was completed in December 2009 with DEC oversight. The Company completed site restoration during the Spring of 2010.

Q. What specific MGP SIR activities are expected to be conducted during the twelve months ending October 31, 2016 ("Rate Year")?

A. During the Rate Year, the Company plans to: (1) complete remedial design activities and initiate remedial construction at the Suffern MGP site, (2)



1 proceed with remediation design and planning  
2 activities at OU1 of the Clove and Maple Ave.  
3 Haverstraw and at the Fulton St., Middletown site  
4 (3) prepare SMPs and conduct periodic site inspections  
5 at sites where remedial construction is complete such  
6 as Port Jervis and Nyack.

7 Q. Do you expect the Company to continue to conduct  
8 similar MGP site investigation and remediation  
9 activities over the next five years?

10 A. Yes, but since O&R has completed remedial  
11 investigation of all of its sites, the investigation  
12 activities will be focused on data collection for  
13 remedial design. Remedial planning/design activities  
14 and/or remedial construction will be performed during  
15 this time period.

16 **NON-MGP SITES**

17 Q. Other than MGP sites, what other types of sites are  
18 covered by O&R's SIR efforts?

19 A. As noted above, the Company must address the West  
20 Nyack Site and a single UST site. The Company also is  
21 responsible for the investigation and remediation of  
22 environmental conditions at third-party Superfund

1 sites. These are sites to which O&R shipped hazardous  
2 substances or waste for treatment, storage, or  
3 disposal and has been designated as a PRP for the  
4 investigation and remediation of site contamination by  
5 the EPA, the DEC or other government environmental  
6 agency pursuant to the Comprehensive Environmental  
7 Response, Compensation and liability Act ("CERCLA") or  
8 comparable state statutes, including statutes imposing  
9 liability for the costs of investigating and cleaning  
10 up oil spills.

11 West Nyack

12 The West Nyack Site is currently listed on the New York  
13 State Inactive Hazardous Waste Site Registry as a  
14 Class 4 Site. This means that the site has been  
15 properly closed but requires continued management and  
16 monitoring. The remediation of impacted soils at the  
17 facility was completed in 1999. Quarterly groundwater  
18 monitoring was conducted at the site as directed by  
19 the DEC. In addition, indoor air and soil vapor  
20 sampling was conducted annually. Based on O&R's  
21 successful efforts to identify the offsite source of  
22 groundwater contamination, effective fourth quarter

2012, the DEC has removed the requirements for the quarterly groundwater monitoring and indoor air and soil vapor sampling. A SMP was developed by the Company and approved by DEC in 2012. The SMP restricts intrusive work on the site and requires annual inspection of the impervious asphalt cap on the site.

UST Site

Q. How many UST sites are currently being addressed under the Company's SIR Program?

A. As noted above, the Company currently has one UST site that is located at the Company's Spring Valley Operating Center. Soil and groundwater contamination were identified following investigation of a line leak in 2008. In 2013, the Company conducted soil remediation and tank removal in conjunction with installation of a replacement tank system. During the Rate Year, the Company currently anticipates that it may have to perform a limited amount of groundwater monitoring and reporting.

1 Q. Do you expect the Company to continue to conduct  
2 similar UST site investigation and remediation  
3 activities over the next five years?

4 A. At this time, O&R has not identified any other UST  
5 systems that require investigation and/or remediation.

6 Third-party Superfund Sites

7 Borne Chemical

8 The Borne Chemical site is a PRP site. The site was a  
9 14-acre former petrochemical packaging/waste oil  
10 recycling facility located along the Arthur Kill  
11 waterway in Elizabeth, New Jersey. The site was  
12 abandoned in 1985 when its owner filed for bankruptcy.  
13 The site is being investigated and remediated by a PRP  
14 steering committee in compliance with administrative  
15 directives issued by the New Jersey Department of  
16 Environmental Protection ("NJDEP") pursuant to the New  
17 Jersey Spill Compensation and Control Act ("Spill  
18 Act"). Orange and Rockland joined the PRP steering  
19 committee as part of the settlement it entered into  
20 with the members of the steering committee. As  
21 directed by the NJDEP, the PRP steering committee has  
22 investigated the site and completed a \$10 million

1 NJDEP-approved program to clean out the site's oil and  
2 chemical storage tanks and piping systems. The PRP  
3 Group is now implementing an NJDEP-approved  
4 remediation plan to collect the free-phase oil present  
5 beneath portions of the site and to excavate and cap  
6 contaminated soils on the site. The NJDEP is  
7 evaluating, but has not yet approved, a remediation  
8 plan for the site's contaminated groundwater.

9 Orange and Rockland's share of estimated total  
10 liability for the Borne Chemical site is 2.27%.

11 Ellis Rd.

12 The Ellis Road/American Electric Corporation site is a  
13 PRP site. The site is a former PCB waste  
14 consolidation, storage and treatment facility that was  
15 operated by the now defunct American Electric  
16 Corporation ("AEC") from 1979 until 1984. In 1984,  
17 the warehouse building that AEC used at the site for  
18 the processing and storage of regulated PCB equipment  
19 and materials was destroyed by a fire that resulted in  
20 PCBs being released to the environment. EPA performed  
21 an emergency response action and a series of initial

1 removal actions to secure the site and to prevent  
2 further releases of PCBs. EPA subsequently identified  
3 AEC's former customers and demanded that they fund an  
4 additional removal action for the site. Orange and  
5 Rockland was designated a PRP for the site because it  
6 shipped 440 gallons of PCB-contaminated waste water to  
7 the site for treatment. Approximately 200 of AEC's  
8 former customers, including Orange and Rockland,  
9 joined together in 1988 to form a PRP Group. In 1989,  
10 the members of the PRP Group entered into an EPA  
11 administrative order on consent ("Consent Order") that  
12 obligated the group to perform EPA's required site  
13 removal action. Between 1990 and 1991, the PRP Group  
14 performed the required removal action and excavated  
15 PCB-contaminated surface soil, disposed of about  
16 20,000 gallons of PCB-contaminated liquid waste, and  
17 emptied and decontaminated the above ground storage  
18 tanks that EPA installed at the site as part of its  
19 initial emergency response and removal actions.  
20 However, because the site is located near residential  
21 properties and more recent soil and groundwater  
22 sampling detected PCBs at concentrations that exceeded

1 EPA's residential PCB cleanup standards, at the end of  
2 2011 EPA notified all presently existing site PRPs of  
3 the need for a new removal action and demanded that  
4 they enter into another Consent Order under which the  
5 group would reimburse EPA for site oversight costs,  
6 and either implement or fund the implementation of the  
7 required removal action. In March 2012 Orange and  
8 Rockland entered into an agreement with the other PRP  
9 Group members regarding allocation of costs to be  
10 incurred pursuant to the proposed Consent Order.

11 Orange and Rockland signed the Consent Order with EPA  
12 in July 2012. The total cost of cleanup for the site  
13 is currently estimated to be \$5.4 million.

14 O&R's share of estimated total liability for this site  
15 is 0.24%.

16 Metal Bank

17 The Metal Bank Superfund Site is a PRP site. The site  
18 is a ten-acre former scrap metal reclamation facility  
19 located along the Delaware River in northeastern  
20 Philadelphia. It was added to the Superfund National  
21 Priorities List in 1983 after EPA and the U.S. Coast

1 Guard documented releases of PCB-contaminated oil from  
2 the site to the Delaware River. Orange and Rockland  
3 is a member of a PRP steering committee comprised of  
4 electric utilities that shipped scrap transformers to  
5 the site during the late 1960s and 1970s. In 1998,  
6 EPA issued Unilateral Administrative Orders compelling  
7 Orange and Rockland, most of the other steering  
8 committee members, and the current and former owners  
9 and operators of the site to design and implement the  
10 remedy EPA selected in December 1997 for the site and  
11 the PCB-contaminated sediment in the area of the  
12 Delaware River along the site's waterfront. EPA's  
13 selected remedy was challenged by the current and  
14 former site owners and operators in the U.S. District  
15 Court for the Northern District of Pennsylvania. The  
16 members of the steering committee also sought  
17 contribution from the current and former site owners  
18 and operators. After years of negotiations,  
19 settlements resolving all claims and consent decrees  
20 embodying the requirements of the settlements were  
21 approved and entered by the District Court in 2006.  
22 Under their consent decree with the government, the



steering committee members were required to design and implement the required remediation work for the site and Delaware River sediment affected by the site's contamination. They were entitled to receive contribution of approximately \$4.1 million from the principals of the metal reclamation company that contaminated the site with PCBs while salvaging scrap transformers. The steering committee members were also entitled to seek reimbursement of their remediation work-related costs from the \$13.2 million trust fund established as part of the settlement of their claims against the bankruptcy estate of the corporate parent of the current site owners and operators. The implementation of the remedy was started in early 2008 and completed in 2010. As required under their consent decree with the government, the members of the steering committee are currently implementing monitoring activities as part of the site's completed remedy.

During 2013, state and federal natural resource trustees provided the PRP steering committee and other site PRPs with a copy of their Natural Resource Damage

1       Assessment and Restoration Options Report ("DAROR")  
2       that assessed natural resource damages ("NRD")  
3       allegedly caused by releases of hazardous substances  
4       at the site. The natural resource trustees for the  
5       Metal Bank site include the National Oceanic and  
6       Atmospheric Administration, the United States  
7       Department of the Interior, the National Fish and  
8       Wildlife Service, and various Pennsylvania agencies.  
9       The DAROR focuses on losses to soil, sediment, and  
10      fish resulting from releases of PCBs from the site and  
11      habitat losses caused by the EPA's required site  
12      remedial construction activities. Such losses are  
13      estimated by comparing PCB concentrations in site  
14      soils, Delaware River sediment, and fish tissue to  
15      literature-based adverse effects thresholds. The PRP  
16      steering committee has assessed the DAROR and  
17      submitted comments to the trustees questioning the  
18      extent, if any, of NRD by the site. Negotiations with  
19      the trustees regarding NRD issues are expected to  
20      continue during the upcoming reporting period.  
  
21      Orange and Rockland's share of estimated total  
22      liability for this site is 4.58%.

1

2

**COST PROJECTIONS**

3 Q. Have you prepared an estimate of projected SIR costs  
4 in connection with this rate case?

5 A. Yes. That estimate is shown in Exhibit\_\_ (MM-E1)  
6 bearing the caption "Orange and Rockland Utilities,  
7 Inc., Site Investigation and Remediation  
8 Expenditures."

9 Q. Was Exhibit\_\_ (MM-E1) prepared by you or under your  
10 supervision?

11 A. Yes.

12 Q. Please describe what is shown in Exhibit\_\_ (MM-E1).

13 A. Schedule 1 of Exhibit\_\_ (MM-E1) details the projected  
14 SIR expenditures for the MGP sites. Schedule 2 of  
15 Exhibit\_\_ (MM-E1) provides details regarding the  
16 projected costs for the West Nyack, Spring Valley UST  
17 and the Third-party Superfund Sites.

18 Q. How much does the Company expect to spend in total  
19 during the linking period, the rate year, and the two  
20 subsequent 12 month periods following the rate year  
21 for its SIR Program?

1 A. The expenditures shown for those periods on Schedules  
2 1 and 2 of Exhibit \_\_ (MM-E1) aggregate to  
3 \$33,334,000. I would note that while, as discussed by  
4 the Company's Accounting Panel, the Company is not  
5 proposing a multi-year rate plan in this electric rate  
6 case, I do address certain capital plant additions and  
7 other programs and initiatives in the two years  
8 following the Rate Year in this proceeding. For the  
9 sake of convenience, I refer to these two years as  
10 Rate Year 2 (*i.e.*, November 1, 2016 through October  
11 31, 2017) and Rate Year 3 (*i.e.*, November 1, 2017  
12 through October 31, 2018).

13  
14 Q. Please discuss the major reasons for the projected SIR  
15 Program expenditures of \$33,334,000.

16 A. The major drivers for the projected SIR Program  
17 expenditures are construction and remedial action  
18 activities at the MGP sites that are not yet  
19 remediated. The sites include the Suffern MGP and the  
20 Clove and Maple Ave., Haverstraw MGP. Remedial design  
21 at several of the MGPs is also planned.

1 Q. How did you determine the projected expenditures in  
2 Exhibit \_\_ (MM-E1)?

3 A. The projections for the MGP projects are calculated by  
4 cost loading the projected schedule for each of the  
5 MGP sites to generate project/program cost forecasts.  
6 The costs for the West Nyack and Spring Valley UST are  
7 estimated annual monitoring costs. The costs for the  
8 Third-party Superfund sites are based on estimates of  
9 O&R's share of the PRP group costs. The Accounting  
10 Panel's direct testimony explains the allocation of  
11 these expenditures and the amount included in the  
12 Company's revenue requirement.

13 Q. Could actual expenditures differ from these estimates?

14 A. Yes. The projected expenditures represent what the  
15 Company expects to spend on these programs during the  
16 linking period and the Rate Year and Rate Years 2 and  
17 3 based on information that is currently available.  
18 The projected schedules and estimated costs presented  
19 in my testimony are subject to change based on design  
20 and construction related contingencies, which may  
21 include regulatory review and approval schedules,  
22 regulatory agency decisions,, access and cooperation

1 issues with property owners, property owner  
2 development plans, community concerns, permitting and  
3 new information. Delays in a project may result in  
4 acceleration or substitution of other projects. It is  
5 important to note that each site is different due to  
6 various factors (e.g., nature of the site, level of  
7 contamination, and site usage). Remediation costs  
8 will vary accordingly. I also would note that the MGP  
9 spending projections for known 2014 actuals, along  
10 with the West Nyack Site and the Spring Valley UST  
11 site will be updated as part of the Company's rebuttal  
12 and update testimony.

13 **SIR COST CONTROL EFFORTS**

14 Q. What steps has O&R taken to control its SIR costs and  
15 liabilities?

16 A. Orange and Rockland follows the management/mitigation  
17 practices set forth in the Inventory of Best Practices  
18 for Utility SIR Programs adopted by the State's  
19 electric and gas utilities pursuant to the  
20 Commission's Order issued November 28, 2012 in Case  
21 11-M-0034. Specific details regarding O&R's SIR  
22 cost control efforts are detailed below.

Development of Remedies - When permissible under applicable laws and regulations, Orange and Rockland attempts to pursue remediation requirements with regulatory agencies based on the present and contemplated future use of sites, so that the remedies selected by the agencies are not more stringent than necessary for such uses. For example, if the present and contemplated future use of a site is for industrial or commercial purposes, the Company attempts to negotiate remediation requirements that are consistent with such uses, rather than the more stringent remediation requirements that would apply at sites with residential uses. When desirable and permissible under applicable laws and regulations, Orange and Rockland attempts to negotiate with regulatory agencies and third party property owners, remediation work plans that rely in whole, or in part, on post-remediation engineering and/or institutional controls in order to avoid more costly remediation to "unrestricted use" standards. In addition, when investigation results show that remediation may not be

1 necessary to protect human health and/or the  
2 environment, the Company advocates its position to the  
3 regulatory agencies so that remediation requirements  
4 are not imposed unnecessarily. For example, at the  
5 Port Jervis MGP site, the Company was able to convince  
6 DEC that excavation at this MGP site should be limited  
7 to accessible source areas and that it was not  
8 necessary to disrupt and relocate existing  
9 infrastructure such as a gas regulator station and  
10 large municipal storm drain. In addition, the DEC  
11 concurred with Orange and Rockland that excavation  
12 substantially below the water table would not be  
13 necessary and that a non-aqueous phase liquid ("NAPL")  
14 recovery system would provide an effective remedy in  
15 conjunction with a requirement that the site remain  
16 commercial/industrial. O&R also conducted a pilot  
17 study to determine the most effective well  
18 construction and installation methods for the NAPL  
19 recovery system. Based on the results of the pilot  
20 study, DEC modified the requirements for the NAPL  
21 recovery system. The various efforts detailed above



1 saved millions of dollars on the remediation for the  
2 Port Jervis site.

3  
4 Experienced Staff - Orange and Rockland staffs the  
5 Remediation Section of its EH&S Department with an  
6 experienced and dedicated full time project manager.  
7 The project manager works closely with qualified  
8 consultants and contractors to develop and implement  
9 the best possible work plans and specifications,  
10 consistent with applicable government agency  
11 requirements. Orange and Rockland also uses qualified  
12 consultants who are specially trained to perform  
13 constructability reviews of remedial design plans and  
14 specification, to manage these types of contracts and  
15 contractors, and to oversee field work so that the  
16 contractors comply with the terms of their contracts.  
17 To further enhance project management of remedial  
18 construction, O&R's Project Management Department  
19 supports the Remediation Project Manager in the  
20 implementation of the required remedial action.  
21 Project Management reviews and approves the bid  
22 specifications, coordinates the remedial construction

1 bidding with Purchasing and manages the remedial  
2 action contracts.

3  
4 Reuse of Excavated Material - Whenever feasible and  
5 acceptable to the DEC and DOH, excavated soil and  
6 stone are reused as backfill at remediation sites.  
7 During remediation at the Port Jervis MGP site, non-  
8 impacted soil was excavated and reused as subsurface  
9 backfill.

10  
11 Cost Effective Investigations - When appropriate and  
12 acceptable to the DEC, Orange and Rockland  
13 incorporates "step-out" procedures in its RI and pre-  
14 design investigation ("PDI") work plans. These  
15 procedures allow Orange and Rockland's project manager  
16 and DEC's project manager to expand the scope of an  
17 investigation while field work is being performed.  
18 Broadening the scope of investigation while field work  
19 is in progress helps minimize the need to prepare work  
20 plans for and conduct subsequent rounds of  
21 investigation.

1       Participation in External Organizations - Orange and  
2       Rockland actively participates in national and state  
3       industry forums and research organizations, such as  
4       the MGP Consortium, the Utility Solid Waste Act Group  
5       ("USWAG") Remediation & Response Committee, the  
6       Environmental Energy Alliance of New York ("EEANY"),  
7       and the Electric Power Research Institute ("EPRI"), so  
8       that it obtains the benefit of others' experience and  
9       knowledge and its in-house staff keeps abreast of  
10      regulatory requirements, technical developments in the  
11      remediation industry and innovative technologies. In  
12      addition, some of these organizations (e.g., USWAG,  
13      EEANY) comment on regulatory proposals in an attempt  
14      to obtain more reasonable, more flexible, and less  
15      costly requirements.

16  
17      Competitive Procurement - The Company competitively  
18      bids all remediation projects, retains qualified  
19      contractors, and follows its comprehensive procedures,  
20      including remediation contractor management protocols,  
21      so that project work is performed properly and cost  
22      effectively.

Pre-Remedial Design Investigation and Treatability

Studies - When appropriate, the Company performs PDIs to fill data gaps in order to develop the best possible remediation work plans and specifications for regulatory agency approval and for competitive bidding.

Insurance Cost Recovery - Orange and Rockland has put its excess liability insurance carriers on notice of demands by the EPA and DEC that the Company pay for or implement site investigation and remediation work. It also has pursued indemnification of the costs of such work with its excess liability insurance carriers and, when necessary and appropriate, pursued litigation against insurance carriers that deny or reserve coverage for such costs.

With respect to insurance recoveries, in September 2002, O&R resolved its MGP claims with an insurance company that sold O&R excess liability insurance policies during the periods 1978 - 1983 and 1986 - 2001. The terms of the settlement agreement between

O&R and the insurance company are confidential.  
Another insurance company, Travelers Insurance, O&R's liability insurer until 1978, sued O&R in 2002 for a declaratory judgment that Travelers has no duty to indemnify O&R for costs incurred for remediation at MGP sites. That litigation remains pending. It should be noted that beyond the Travelers matter, the Company has no further opportunity to seek MGP cost recovery from an insurance carrier.

Claims for Indemnification- Orange and Rockland attempts, where possible, to transfer environmental liability for future remediation costs in agreements with third-parties in connection with the purchase or sale of real property or other assets and seeks indemnities for such future liabilities.

Identification of Other PRPs - Orange and Rockland attempts to identify other PRPs and, when appropriate, attempts to recover investigation or remediation costs from such entities. For example, Orange and Rockland undertook an investigation program in 2009 to demonstrate to the DEC that chlorinated solvent

1 impacts on the West Nyack Site were attributable to an  
2 offsite source. Orange and Rockland was able to  
3 convince DEC/DOH Project  
4 Managers for both sites to view the information on an  
5 area wide basis. Orange and Rockland arranged for the  
6 submission of comments on the offsite property's  
7 Proposed Remedial Action Plan that resulted in  
8 acknowledgement of these impacts to Orange and  
9 Rockland's property in the ROD for this site. Based  
10 on these efforts, Orange and Rockland is no longer  
11 required to conduct quarterly groundwater monitoring  
12 at the West Nyack site. This has resulted in a savings  
13 of \$80,000 per year.

14  
15 Participation in PRP Groups - O&R participates in  
16 Superfund site PRP Groups to encourage them to  
17 negotiate with the government consent decrees and  
18 orders that equitably allocate liability among all  
19 financially viable PRPs and, when warranted, institute  
20 Superfund cost contribution actions against  
21 recalcitrant PRPs.

1        TSDF Audits - To minimize the potential that it will  
2        become a PRP at newly listed Superfund sites, O&R in  
3        conjunction with Con Edison has established a list of  
4        acceptable waste treatment, storage and disposal  
5        facilities ("TSDFs") and periodically reevaluates that  
6        list. The Company's procedures require that new TSDFs  
7        be approved before they are used.

8  
9        Due Diligence in Property Transfer - To minimize the  
10       potential that property transfers might result in  
11       significant SIR costs, properties for prospective sale  
12       and purchase are extensively evaluated to identify  
13       potential environmental risks using environmental site  
14       assessment procedures.

15  
16  
17  
18  
19  
20    Q.    Does this conclude your direct testimony?

21    A.    Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
INCOME TAX PANEL – ELECTRIC & GAS

**I. INTRODUCTION AND PURPOSE**

1 Q. Would the members of the Income Tax Panel (“Panel”) please state their names and  
2 business addresses?

3 A. My name is Charles Lenns and my business address is 4 Irving Place, New York, New  
4 York 10003.

5 My name is Matthew Kahn and my business address is 4 Irving Place, New York, New  
6 York 10003.

7 Q. By who are you employed, in what capacity and what are your professional  
8 backgrounds and qualifications?

9 (Lenns) We are both employed by Consolidated Edison Company of New York, Inc.  
10 (“Con Edison”), the corporate affiliate of Orange and Rockland Utilities, Inc. (“Orange  
11 and Rockland” or the “Company”). I am the Vice President – Tax at Con Edison, and I  
12 am the chief tax officer for Orange and Rockland.

13 I have a Bachelor’s Degree (Magna Cum Laude) in Accounting from the University of  
14 Scranton, and a Juris Doctorate from Duquesne University Law School. I was a tax  
15 partner at Ernst & Young, LLP (“Ernst & Young”), for 23 years, mostly specializing in  
16 taxation of power and utility companies. While a partner at Ernst & Young, I was the  
17 firm’s tax practice leader for the power and utilities mergers and acquisitions group. I  
18 am a frequent speaker at Power and Utility tax seminars and conferences I have also  
19 testified as an expert witness in utility rate cases in California, West Virginia and  
20 Hawaii, and I have provided tax consulting services to utility companies in preparation  
21 for rate proceedings. I was employed by Ernst & Young in various tax positions for 11



## INCOME TAX PANEL

1 years prior to my becoming a partner of the firm. I have been in my current position at  
2 Con Edison for approximately two years.

3 I am currently an adjunct instructor at the University of Scranton, where I teach various  
4 tax classes at both the undergraduate and graduate levels. While at Ernst & Young, I  
5 was an adjunct law professor at Duquesne Law School, and an adjunct instructor at  
6 Duquesne University's Masters in Taxation program. I also served as an instructor in  
7 the Ernst & Young National Tax Education program, called EY University. I am a  
8 member of the Edison Electric Institute Taxation Committee, and a member of the  
9 American Gas Association Taxation Committee. I am a licensed attorney and a  
10 certified public accountant in the Commonwealth of Pennsylvania. I am a member of  
11 the American Bar Association and a member of the American Association of Certified  
12 Public Accountants.

13 (Kahn) I am a Senior Tax Accountant at Con Edison. I support the income tax  
14 compliance and accounting functions, as well as the functions related to book  
15 depreciation and supervise the tax depreciation functions.

16 I graduated from Bentley College (now Bentley University) in 2004 with an  
17 undergraduate degree in accounting, and completed a master's degree in taxation at  
18 Bentley University in 2010. I have been employed by Con Edison since 2010. Prior to  
19 my employment at Con Edison, I worked in various roles within the accounting  
20 industry and in the field of taxation with PricewaterhouseCoopers, LLC, and  
21 subsequently as an analyst with American Tower Corporation.

22 Q. What is the purpose of your testimony in this proceeding?

## INCOME TAX PANEL

1 A. The purpose of our testimony is to propose and provide the basis for a change in the  
2 way Orange and Rockland calculates and reports federal income tax expense for  
3 financial accounting (*i.e.*, “book”) purposes and treats federal income tax expense for  
4 ratemaking purposes. Currently, for both financial accounting and ratemaking  
5 purposes, the Company uses flow through accounting for temporary differences  
6 between financial accounting income and taxable income related to certain plant-related  
7 costs and property tax expense. The Company proposes that the full normalization  
8 method of accounting be adopted for both of those purposes for those plant-related  
9 costs and property taxes with respect to federal income taxes.

10 We would note that our proposals do not affect State income taxes because a full  
11 normalization approach currently is applied to all plant-related costs in the Company’s  
12 accounting and ratemaking for State income taxes.

13 Q. Please identify the plant-related costs to which your proposal applies.

14 A. Our proposal is to normalize, rather than flow through, the tax benefits related to cost of  
15 removal, book-tax basis differences related to capitalized costs, such as capitalized  
16 overhead costs, contributions in aid of construction (“CIAC”), and repair costs related  
17 to in service plant assets.

18 Q. Please explain what you mean by temporary differences between financial accounting  
19 income and taxable income.

20 A. Temporary differences are differences between book and tax treatment as to the period  
21 in which an item of income or expense is recognized. An example of such a temporary  
22 difference would be the difference between depreciation expense for financial  
23 accounting purposes and depreciation expense for tax purposes. Depreciation expense

## INCOME TAX PANEL

for financial accounting purposes is based on spreading the plant asset cost over its expected useful life, *e.g.*, 40 years, while for tax purposes that plant asset may be depreciated over a much shorter period, *e.g.*, 20 years. The difference, assuming all else being equal (*e.g.*, the asset cost being the same for financial accounting and income tax purposes), is one of timing of recognition of the expense between financial accounting and income tax, rather than one of amount.

Q. Please discuss how flow through accounting addresses temporary differences.

A. Flow through accounting does not take into account temporary differences. Rather, for both financial accounting and for ratemaking purposes, income tax expense is based on the income tax treatment rather than the financial accounting treatment of temporary differences. For example, with accelerated depreciation, under a flow through approach, the tax benefits of depreciation expense would be realized over a much shorter period than the book life of the plant asset. The tax benefit of depreciation expense would be reflected in income over that shorter period. In other words, the tax benefit would be “flowed through” to customers as realized and there would be no tax benefits to recognize over the remaining longer book life of the plant asset. Thus, under flow through accounting, income tax expense for temporary differences does not correlate with when the income or expense is recognized for financial accounting purposes.

With flow through accounting with respect to costs related to plant assets, rates are lower in the early years of the useful life of the plant assets that produced the tax benefits and higher in the later years. Customers in earlier years receive the benefit of

## INCOME TAX PANEL

1 accelerated tax deductions, while customers in later years receive none. Normalization  
2 of temporary differences avoids that inequity.

3 Q. Please discuss how normalization accounting addresses temporary differences.

4 A. Normalization accounting matches the income tax benefit of temporary differences with  
5 the related book expense. The difference between tax expense per a company's tax  
6 return and the expense per books is recorded in a deferred income tax account.

7 For example and referring again to accelerated depreciation for tax purposes, assume  
8 that depreciation expense for financial accounting and ratemaking purposes is \$100 per  
9 year based on an estimated 30-year useful life of a plant asset. For income tax  
10 purposes, however, an accelerated method of depreciation results in a depreciation  
11 deduction of \$1,000 in an early year, say the first year of the asset's life. The Company  
12 would take the \$1,000 tax deduction but the income tax benefit recognized for  
13 accounting and ratemaking purposes would be as if the tax deduction was equal to the  
14 \$100 of book depreciation. The tax benefit of the additional \$900 deduction would be  
15 recorded in a deferred income tax account and recognized in tax expense for financial  
16 accounting and ratemaking purposes ratably over the remaining years of the asset's  
17 useful life.

18 Consequently, with normalization accounting, the tax benefit of an asset's cost is spread  
19 over the same time period that the cost of the asset is reflected in rates. As a result,  
20 both current and future customers equitably pay for their "consumption" of the asset  
21 and receive a commensurate share the related tax benefits.

## INCOME TAX PANEL

At the time there are no further tax deductions for depreciation and the deferred tax benefits begin to be recognized for accounting and ratemaking purposes, the tax benefits are said to have begun to “reverse.”

Q. Is normalization accounting used by the Company for financial accounting and ratemaking purposes with respect to accelerated depreciation for tax purposes?

A. Yes. The Internal Revenue Code (“IRC”) requires normalization with respect to accelerated depreciation and shorter tax lives. IRC Section 168 requires that a utility’s tax expense for ratemaking purposes be computed using the same depreciation method used in determining depreciation expense for ratemaking purposes (*e.g.*, straight line) and a recovery period that is no shorter than the useful lives of plant assets employed for ratemaking purposes. The temporary difference between the actual tax expense computed using accelerated tax depreciation methods and tax expense for ratemaking purposes must be carried on the utility’s balance sheet in a deferred tax reserve and reflected as a rate base reduction for ratemaking purposes.

Q. Are all plant related temporary differences normalized for financial accounting and for ratemaking purposes?

A. No. The Company currently normalizes only temporary differences related to accelerated depreciation and related shorter tax lives. Other plant-related temporary differences such as capitalized overhead costs, allowance for funds used during construction (“AFUDC”), capitalized repairs, removal costs, and CIAC, are accounted for as flow through items. For income tax purposes, these costs are deducted when incurred. For financial accounting purposes, these costs are capitalized into plant accounts and recovered through book depreciation expense.

## INCOME TAX PANEL

- 1 Q. Is it the Company's position that these temporary differences should be normalized as  
2 well?
- 3 A. Yes. The full normalization of all temporary differences allows for a fair matching of  
4 the tax benefit of temporary differences with the regulatory treatment of the underlying  
5 temporary difference. As a result, customers who are charged in rates with the cost of a  
6 temporary difference will also realize the tax benefit attributable to that expense. Full  
7 normalization should apply whether the temporary difference is related to accelerated  
8 depreciation and related shorter tax lives, or whether the temporary difference is related  
9 to costs that are capitalized for ratemaking purposes but currently deducted for income  
10 tax purposes.
- 11 Q. Is normalization of temporary differences sound public and ratemaking policy?
- 12 A. Yes. Normalization fosters intergenerational equity between current and future utility  
13 customers by spreading the tax consequences associated with the utility's assets over  
14 the in-service lives of the utility's assets. The effect levels customers' rates over time.  
15 Most states apply normalization concepts to all long-term differences between financial  
16 accounting and the associated income tax treatment.
- 17 Q. Are there any similar plant-related costs currently subject to flow through accounting  
18 and ratemaking that you propose remain treated on that basis?
- 19 A. Yes. Continuing the flow through approach for the equity component of the AFUDC  
20 included in the cost of plant assets is appropriate.
- 21 Q. Please explain.

## INCOME TAX PANEL

1 A. The equity component of AFUDC may be considered a permanent difference because  
2 this item is never recognized as income for income tax purposes. No tax expense is ever  
3 incurred with respect to this item. Accordingly, income tax should follow the book  
4 treatment of equity AFUDC.

5 Q. What impact will switching to full normalization have on utility rates?

6 A. The Company will experience an increase in cost of service as the regulatory asset  
7 that is recorded on the books related to prior years' flow through taxes reverses. We  
8 estimate that the revenue requirement related to the reversal of this regulatory asset will  
9 be \$ 266,000 per year for electric and \$ 81,000 per year for gas. In addition, full  
10 normalization will result in the recording of additional deferred income tax credits on  
11 the Company's books in future years. Deferred income tax credits reduce rate base.  
12 The Company estimates that full normalization will result in the recording of an annual  
13 increase in the amount of \$2.7 million of additional deferred income tax credits for  
14 electric and \$53,000 for gas.

15 Q. Is the Panel sponsoring an exhibit related to its proposals?

16 A. Yes. The Panel is sponsoring Exhibit ITP-1, Schedule 1 ORU Tax Accounting Method  
17 Comparison, which was prepared under our supervision and direction.

18 Q. Please describe Schedule 1 of Exhibit ITP-1.

19 A. Schedule 1 of Exhibit ITP-1 provides a summary of the effects of changing from flow  
20 through accounting to full normalization accounting for the plant-related cost items that  
21 we propose are subject to the change. This Exhibit also shows the detailed calculations  
22 for both current and deferred income tax expense under both the flow through and full

## INCOME TAX PANEL

1 normalization methods forecasted for calendar years 2015 through 2019, as well as the  
2 Rate Year (*i.e.*, 12 months ending October 31, 2016) and the twelve months ending  
3 October 31, 2017 and October 31, 2018. Each scenario of flow through and normalized  
4 tax accounting methods details the plant related temporary differences between  
5 financial accounting and income tax treatment in order to provide the results of the  
6 proposed method.

7 The fourth page of Exhibit ITP-1, Schedule 1 sets forth the 2015 calculation of current,  
8 deferred and total tax expense for plant related differences between financial accounting  
9 and income tax accounting under the current flow through method. The specific items  
10 included in the annual calculation are tax depreciation, taxable gain or loss on  
11 disposition, book depreciation, cost or removal, mixed service cost (“MSC”), and repair  
12 tax expense. The summary includes both current federal income tax expense related to  
13 the noted differences and current State tax expense. The calculation of deferred income  
14 taxes (both the accumulation as well as the expense), is summarized for reference on  
15 page 1 of Exhibit ITP-1, Schedule 1. The fifth page of Exhibit ITP-1, Schedule 1  
16 contains the same set of plant related differences between financial accounting and  
17 income tax treatment as would be recorded under the proposed full normalization  
18 method. The specific items are consistent between pages 4 and 5 in order to facilitate  
19 the analysis and comparison in the file for the 2015 year, and subsequent years. The  
20 years are broken down in the following manner, with flow through accounting as the  
21 first example followed by the same criteria under full normalization; 2014 on pages 2-3,



## INCOME TAX PANEL

2015 on pages 4-5, 2016 on pages 6-7, 2017 on pages 8-9, and 2018 on pages 9-10, and 2019 on pages 12-13.

Q. Please summarize the effects of your proposals on federal income tax expense.

A. Our proposals have no effect on current period federal income tax liabilities. Annual income tax expense for book purposes will, however, be higher under our proposals due to tax benefits that are currently treated under the flow through approach being deferred with the adoption of normalization accounting. Our forecast indicates the amount of the increase to be approximately \$2.8 million in 2015, which consists of an effective tax rate increase of 1.3% for electric service, and 6.5% for gas service. The net impact on the Company is an increase in the ETR of approximately 3% (from 26% to 29%). Along with the change in income tax expense there will be a rate base decrease due to the deferral of tax benefits increasing the balance of deferred income tax credits. That decrease is forecasted to be approximately \$251,000 in the first Rate Year and that reduction is forecasted to grow by approximately \$200,000 in each succeeding year. The net rate impact of the increase in tax expense and the reduction in rate base return would be an increase in the revenue requirement of approximately \$2.5million in the Rate Year. For more details see page 1 of the Exhibit ITP-1, Schedule 1.

Q. Please discuss your proposed change in the treatment of property tax expense.

A. The Company pays property taxes at various times during the year. For financial accounting and regulatory purposes, the Company defers property tax expense and amortizes the expense over a twelve month period, beginning with the month after the

## INCOME TAX PANEL

1 date of payment. For income tax purposes, the Company deducts the full amount of the  
2 payment in the year of payment.

3 Q. How does the Company account for property taxes in calculating its income tax expense  
4 for regulatory purposes?

5 A. The Company computes income tax expense by accounting for property taxes in the  
6 year of payment. Income taxes on the unamortized deferred property tax balance are  
7 reflected on the balance sheet in a regulatory asset account. The Company proposes to  
8 change its method of accounting for income tax expense to record income tax expense  
9 based on the book amortization of property taxes. This treatment matches the income  
10 tax benefit of property taxes with the property tax expense recorded on the Company's  
11 regulatory books and records.

12 Q. What is the anticipated balance in the regulatory asset account and how does the  
13 Company propose to treat this regulatory asset?

14 A. At December 31, 2015, we anticipate the regulatory asset to be \$12,806,599, and we  
15 propose to recover this asset in rates over the remaining service lives of the assets to  
16 which the property taxes relate. As set forth in Exhibit ITP-1, Schedule 2, service lives  
17 range from 34-46 years, and the recovery is approximately \$348,000 per year.

18 Q. Does this conclude your direct testimony?

19 A. Yes, it does.

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
CHARMAINE CIGLIANO - ELECTRIC & GAS**

1 Q. Please state your name and business address.

2 A. Charmaine Cigliano, 390 W. Route 59, Spring Valley,  
3 New York 10977.

4 Q. By whom and in what capacity are you employed?

5 A. I am Section Manager - Customer Energy Services for  
6 Orange and Rockland Utilities, Inc., ("O&R" or the  
7 "Company").

8 Q. Please briefly outline your educational and business  
9 experience.

10 A. I received a Bachelor of Science degree from the  
11 Binghamton University in 1988 with a double major in  
12 Mathematics and Computer Science. My first employment  
13 thereafter was with O&R as an Analyst with the  
14 Economic Research Department where I held positions of  
15 increasing responsibility. In 1998, as a result of  
16 the merger between Consolidated Edison Company of New  
17 York, Inc. ("Con Edison") and O&R, I was offered and  
18 accepted the position as a Senior Planning Analyst in  
19 Con Edison's Electric Forecasting Department. In 1999,  
20 I accepted a Senior Planning Analyst position in Con  
21 Edison's Rate Engineering Department. In 2000, I  
22 returned to O&R as the Customer Information Management

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
CHARMAINE CIGLIANO - ELECTRIC & GAS**

1       System Billing Team Lead and in 2004 I was promoted to  
2       the Manager of Retail Access. In 2008, I was promoted  
3       to my current position as Section Manager - Customer  
4       Energy Services. I have testified before the Public  
5       Service Commission in Case 11-E-0408.

6   Q.   Please describe your responsibilities as Section  
7       Manager - Customer Energy Services.

8   A.   I am currently responsible for the design,  
9       implementation and evaluation of O&R's portfolio of  
10      Energy Efficiency Portfolio Standard ("EEPS"), demand  
11      response, targeted demand-side management ("DSM"),  
12      renewable and low-income programs. I am also a member  
13      of the E2 Advisory Group which supports EEPS efforts.

14  Q.   What is the scope of your direct testimony in this  
15       proceeding?

16  A.   In my direct testimony, I will address the Company's  
17       low-income program for electric and gas customers.

18  Q.   Does the Company propose to continue its gas low-  
19       income program?

20  A.   Yes. The Company proposes to continue its gas low-  
21       income program whereby any gas customer who receives a  
22       grant under the Home Energy Assistance Program

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
CHARMAINE CIGLIANO - ELECTRIC & GAS**

1 ("HEAP"), will receive a monthly bill credit.

2 Currently that credit is \$11.63 per month and for the  
3 last two rate years expenditures under the gas low  
4 income program have exceeded \$1.2 million. This  
5 current rate year (*i.e.*, 12-month period ending  
6 October 31, 2014) expenditures are expected to exceed  
7 \$1.3 million. The reason for the significant increase  
8 in expenditures is due to the steady growth of gas  
9 customers receiving monthly bill credits, *i.e.*, from  
10 an average of 6,750 customers in the 2010 rate year to  
11 an average of 9,474 during the current rate year. As  
12 a result of this customer growth, expenditures have  
13 exceeded the Company's current annual rate allowance  
14 of \$878,000 for the last four rate years (*i.e.* rate  
15 years ending October 2011, 2012, 2013 and 2014).

16 Q. Does the Company propose to continue its electric low-  
17 income program?

18 A. Yes. The Company proposes to continue its electric  
19 low-income program whereby any electric customer who  
20 receives a grant under HEAP, will receive a monthly  
21 bill credit. Currently that credit is \$9.00 per month  
22 for electric customers and \$17.40 per month for

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
CHARMAINE CIGLIANO - ELECTRIC & GAS**

1 electric heating customers. For the rate year ended  
2 June 2013, low-income program expenditures were  
3 \$890,721 and consistent with the annual rate allowance  
4 of \$1.0 million. However, for the rate year ended  
5 June 30, 2014 expenditures were \$1,068,487 with the  
6 corresponding annual rate allowance \$1.4 million. For  
7 the current rate year ending June 2015 the rate  
8 allowance is \$1.8 million. The Company does not expect  
9 expenditures to exceed \$1.2 million for the current  
10 rate year ending June 2015, which will also be well  
11 under the rate allowance of \$1.8 million.

12 Q. Is the Company proposing to increase the annual rate  
13 allowance for the gas low-income program and decrease  
14 the annual rate allowance for the electric low-income  
15 program?

16 A. Yes. The Company proposes to increase the gas low-  
17 income annual rate allowance to \$1.4 million, based on  
18 the current rate year expenditures, the upward trend  
19 of the last several rate years, and the expected  
20 increase in gas customers who receive HEAP assistance  
21 over the next rate year. In contrast, the Company  
22 proposes to decrease the electric low-income program

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
CHARMAINE CIGLIANO - ELECTRIC & GAS**

1       annual rate allowance to \$1.3 million, based on the  
2       trend of the last few rate years and the slight  
3       increase in customers expected to receive HEAP  
4       assistance during the next rate year.

5   Q.   Does the net effect of the increase and decrease  
6       produce a higher collections target for electric and  
7       gas customers?

8   A.   No.   The increase of \$0.5 million in the gas  
9       collections target is offset by the decrease of \$0.5  
10      million in the electric collections target and should  
11      be viewed simply as a reallocation of the funding  
12      levels.

13   Q.   Under both its current electric and gas rate plans,  
14       under certain circumstances the Company waives  
15       reconnection fees for low income customers.  Is the  
16       Company proposing any changes to its current  
17       reconnection fee waiver policy?

18   A.   No.   The Company proposes to continue its current  
19       reconnection fee waiver policy.

20   Q.   Does this conclude your testimony?

21   A.   Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
DAVID V. WORK

1   **Q.   Please state your name and business address.**

2   A.   David V. Work, 390 West Route 59, Spring Valley, New York, 10977.

3   **Q.   By whom are you employed and in what capacity?**

4   A.   I am employed by Orange and Rockland Utilities, Inc. (“Orange and Rockland,”  
5       “O&R,” or “the Company”) as Department Manager of Project Management.

6   **Q.   Please briefly describe your educational and business experience.**

7   A.   I received a Bachelor of Science degree in Civil Engineering in 1996 from Lehigh  
8       University and a Masters of Science degree in Civil Engineering in 1999 from  
9       University of Massachusetts. I am a registered professional engineer (PE) in the  
10      States of New York and Connecticut as well as Project Management Institute  
11      (“PMI”) certified Project Management Professional (“PMP”). Prior to joining  
12      Orange and Rockland in 2010 I have held various positions in the engineering,  
13      construction and utility industry ranging from Project Engineer to Vice President.  
14      At Orange and Rockland I have held the positions of Project Manager and Section  
15      Manager, prior to assuming my present position as Department Manager of  
16      Project Management.

17   **Q.   What is the purpose of your testimony in this proceeding?**

18   A.   The purpose of my testimony is to discuss the Company’s project management  
19      efforts and how they are consistent with certain recommendations contained in the  
20      Liberty Management Audit of Consolidated Edison Company of New York, Inc.  
21      (“Con Edison”), released in June 2009 (“Liberty Audit”). I also present and



1 support O&R's proposed position additions related to its project management  
2 program.

3 **Q. Are the recommendations contained in the Liberty Audit applicable to the**  
4 **Company?**

5 A. Yes, in its Order Establishing Rates for Electric Service issued June 17, 2011 in  
6 Case 10-E-0362, the Public Service Commission ("Commission") directed the  
7 Company to produce a report detailing its implementation of those  
8 recommendations contained in the Liberty Audit that were applicable to the  
9 Company. Several of those recommendations (*i.e.*, Recommendations 42, 44, 68,  
10 69, 70 and 72) relate to project management. Orange and Rockland submitted a  
11 report dated June 24, 2014 to the Commission describing its efforts to implement  
12 those Liberty Audit recommendations applicable to the Company. A copy of this  
13 report is included in this rate case filing as Exhibit \_\_\_\_ (AP-E7).

14 **Q. Please describe the Project Management initiatives implemented by Orange**  
15 **and Rockland that are consistent with the Liberty Audit recommendations.**

16 A. A description of the Company's Project Management initiatives is set forth below.

17 **Project Management Efforts at O&R and New Resources**

18 Consistent with recommendations from the Liberty Audit, the Company has a  
19 stated goal of continuing to increase its focus on project management and cost  
20 consciousness throughout the organization. O&R has instituted initiatives to  
21 transform the project delivery and management model for its capital projects.

22 The Company's effort to carry out these initiatives has been a multi-year process  
23 that includes the consolidation and fundamental reconfiguration of O&R's  
24 financial and supply chain systems ("Project One"), development of a Project

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1 Management Department and organizational structure, and a significant increase  
2 in the Company's focus on project management for all of its projects and  
3 programs, both large and small.

4 Historically, project management at O&R was conducted through a decentralized  
5 model among different engineering groups. This process was effective when  
6 there were fewer projects to manage and project scopes were relatively smaller  
7 and less complex. As the Company's projects have become larger, more  
8 complex, and more expensive, the decentralized model has proved less effective.

9 The amount of work required to manage projects under the decentralized  
10 approach resulted in Company engineering resources being spread too thin to  
11 effectively manage all aspects of a major project. It became evident that the  
12 Company's Engineering resources were overtaxed and were not being utilized to  
13 their full potential on their primary job function, *i.e.*, system engineering and  
14 design.

15 **Q. Please continue.**

16 A. The Company recognized that there were substantial resource limitations in  
17 implementing an effective and well-functioning capital delivery model. The need  
18 to focus new and additional resources, specifically on project management,  
19 project approvals, scheduling, cost control, construction and overall O&R process  
20 improvement was identified as a critical gap. With the Company experiencing  
21 more involved and protracted approval processes, in combination with the  
22 expansion in number and scope of its major capital projects, in 2009 O&R  
23 identified the need to implement a significantly more formalized, focused and  
24 centralized project management model.

1    **Q.    Please describe the current status of this effort.**

2    A.    O&R has established a Project Management Department with responsibility for  
3           managing and implementing the Company's large capital projects (generally  
4           defined as projects with estimated construction costs in excess of \$5 million).  
5           Currently, the Project Management Department is composed of 20 staff members  
6           with expertise in project management, scheduling, estimating, cost control,  
7           engineering, permitting and construction. The Department manages all aspects of  
8           projects from inception through commissioning. O&R is firmly committed to a  
9           centralized project management model based on PMI standards and continues to  
10          make investments in expanding the model across the organization.

11   **Q.    Has the Project Management Department made a significant impact on the**  
12   **project performance of the overall O&R organization?**

13   A.    Yes. O&R has made extensive progress implementing its project management  
14          program. By employing this model, the Company has been able to achieve  
15          significant and comprehensive improvements, including those described below.  
16          Achievement of large project completion key performance indicator ("KPI") in  
17          2014, 2013 and 2012. Prior to the realignment of the Company's project delivery  
18          model, this KPI was regularly missed. The KPI consists of delivery of four to  
19          five key projects on schedule and budget within the specified year. The projects  
20          are generally the largest of the Company's projects and/or key strategic projects.

21          • Over the previous three year rate term O&R has seen a significant  
22                  improvement in the completion of capital projects. In the rate year ending  
23                  June 2013 net plant additions were \$21 million under the minimum PSC  
24                  targets for that agreement. In the rate year ending June 2014 net plant

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1 additions were \$7 million above PSC targets. For the rate year ending  
2 June 2015 the net plant additions as of September 2014 are \$19 million  
3 above target. This trend is a result of the Company's comprehensive focus  
4 on project management fundamentals and capital project delivery.

- 5 • Increase in the stability of project financials. For example the quarterly  
6 reports filed with the Commission regarding our large capital projects  
7 have become significantly more consistent. Reduction in approval  
8 timeframes for projects and more accurate forecasting of project in-service  
9 dates.

- 10 • Comprehensive and detailed monthly project status and reviews of  
11 schedule and budget with senior management. Project status meetings  
12 have dramatically increased the project teams' and Company's focus on  
13 the schedule and budgets of large capital projects, consistent with O&R's  
14 increased focus on cost consciousness.

- 15 • Development of a Project Controls Group within the Project Management  
16 Department. This Group is responsible for estimating, scheduling and  
17 documentation of contract information for all large projects implemented  
18 by the Project Management Department. O&R's estimating and  
19 scheduling processes have undergone a major overhaul in the past four  
20 years. The Company has developed and implemented formal estimating  
21 guidelines. The details of which are discussed in the Electric  
22 Infrastructure and Operations Panel's direct testimony regarding the  
23 capital budget. The Company's scheduling processes have undergone a  
24 similar transformation from decentralized ,inconsistent scheduling to

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1 central scheduling and tracking of large projects. The Company's project  
2 teams are now able to forecast the schedule impacts several years in the  
3 future of decisions made today.

- 4 • For several years, the Company's Engineering and Public Affairs  
5 departments have been expanding advance communications and outreach  
6 with Mayors, Town Supervisors and other municipal officials and  
7 customers in the boroughs and municipalities that will be affected by the  
8 Company's project construction activities. Over the past few years, the  
9 Company held corporate outreach meetings in Orange and Rockland  
10 counties with municipal officials, politicians, and business leaders to  
11 discuss the benefits that the Company's projects have for local  
12 communities and to encourage municipalities to streamline approval  
13 processes. These efforts have been successful in some cases, but the level  
14 of community opposition to a project typically dictates how much time  
15 and effort is required to obtain necessary approvals. While the Company  
16 will continue to implement these efforts, we have expanded our focus and  
17 improved our approach on addressing permitting and approvals in the  
18 early stages of a project by deploying a cross functional team that  
19 concentrates on just these aspects of our projects. The team is composed  
20 of members from a variety of Company departments, including Project  
21 Management, Engineering, Environmental, and Public Affairs. This team  
22 has begun the approvals process for the next generation of projects both in  
23 the permitting phase, as well as projects beyond the permitting phase. For  
24 those projects that are not in the permitting phase, the Project Management

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1 Department is working closely with O&R's Property Acquisition Team to  
2 identify and screen potential properties. Once the property has been  
3 acquired, the permitting team works with the appropriate stakeholders to  
4 set the stage for future project approvals. The resulting focus on project  
5 approvals and permitting has significantly expedited the permitting  
6 process for many of our existing projects.

- 7 • There has been and continues to be increased coordination with the  
8 Company's Purchasing Department to manage contract risk and obtain  
9 competitive pricing. The Project Management Department has dedicated a  
10 Project Manager to managing the supply chain for large capital projects.  
11 The result has been a significant increase in the efficiency of the project  
12 procurement efforts.

- 13 • The Company has expanded the oversight of its large capital construction  
14 projects over the past four years. The Construction Management Group  
15 within the Project Management Department has made significant  
16 improvements in the safe management of construction projects.  
17 Improvements include re-organizing contractor safety processes,  
18 expansion of the number of construction management staff, increased  
19 technical training of field staff and implementation of electronic contract  
20 documentation processes. Improvements to the Construction Management  
21 Group have allowed for substantially improved continuity and  
22 functionality within the Group.

- 23 • The Company has made a significant commitment to formal project  
24 management training for staff both within the Project Management

1 Department as well as other O&R Departments involved in the execution  
2 of capital projects. Many of the Company's staff have received advanced  
3 degrees in Project and/or Construction Management and professional  
4 project management certifications.

5 **Q. What additional steps are needed to increase the effectiveness of the Project**  
6 **Management Group?**

7 A. Resource constraints in estimating, scheduling and permitting have become  
8 limiting factors in the Project Management Group's ability to provide services to  
9 the Company. The Company's projects are characterized by increasing  
10 complexity and a greater number of capital projects exceed the \$5 million  
11 threshold which triggers the Project Management Department's involvement.  
12 O&R has used contracted resources to augment internal resources in the areas of  
13 estimating, scheduling and permitting. However, the Company's ability to use  
14 contractors in these positions is limited due to the sensitive nature of this work.  
15 These areas have limitations on the use of contract employees, as in many public  
16 forums company employees are either required or recommend to be the  
17 representatives of the company. On the financial side, sensitive financial data,  
18 project estimates, approval of payments, etc. require the use of company  
19 employees.

20 The key to continuing the positive initiatives discussed above, and realizing  
21 additional benefits, is the addition of project management resources which will  
22 allow the Company to maintain and increase the current level of performance on  
23 an increasing number of large capital projects.

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1 As such, the Company is proposing to add one Estimator/Scheduler Specialist and  
2 one Permitting Specialist in the Rate Year (*i.e.*, 12 months ending October 31,  
3 2016). These new resources are critical if O&R is to continue to expand the  
4 project management model resulting in timely and cost-effective completion of  
5 capital projects. The proposed positions are described in detail as follows:

- 6 • The Estimating/Scheduling Specialist will be focused on the estimating  
7 and scheduling of the Company's large capital projects. This position will  
8 augment the Company's two large project estimating and scheduling staff.

9 While the Company has experienced significant success in improving  
10 project estimating and scheduling, the number of projects needing detailed  
11 estimates and schedules continues to increase. In 2010 the Department  
12 was managing 20+ estimates and schedules, in 2014 it is managing 110+  
13 estimates and/or schedules, an increase of over five times the previous  
14 workload. As noted above, while contractors can provide some support,  
15 concerns regarding the sharing of sensitive financial information (*i.e.*  
16 project financials, estimates, payment approvals, etc.), as well as the  
17 multiyear nature of many of these projects (with the corresponding need to  
18 maintain institutional knowledge), limit the Company's ability to employ  
19 such contractors.

- 20 • The Permitting Specialist will be focused on securing the permits and  
21 approvals of the Company's large capital projects. This position will  
22 augment the Company's sole Permitting Principal Engineer. While the  
23 Company has improved significantly its project approval and permitting  
24 processes, a greater number of projects require an increasing array of



1                   approvals and permits. Moreover, the processes for obtaining such  
2                   approvals and permits continue to become more complex and involved.

3           The costs associated with these new positions are addressed in the direct  
4           testimony of Company's Accounting Panel.

5   **Q.    Please summarize your testimony.**

6   A.    In summary, O&R has made significant improvements to its capital project  
7           delivery and project management processes. The benefits from this approach  
8           have resulted in greater cost certainty, better planning, schedule accuracy, project  
9           documentation, organization and risk management. O&R is proposing to add two  
10          positions in order to address the current/future workload and continue to expand  
11          the influence of the Project Management model.

12   **Q.    Does this conclude your testimony?**

13   A.    Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1 Q. Would each member of the Property Tax Panel please  
2 state your name and business address?

3 A. **(Lenns)** My name is Charles Lenns. My business address  
4 is 4 Irving Place, New York, New York.

5 **(Talbot)** My name is William Talbot. My business  
6 address is 4 Irving Place, New York, New York.

7 **(Hutcheson)** My name is Charles D. Hutcheson. My  
8 business address is 4 Irving Place, New York, New  
9 York.

10 Q. By whom are you employed?

11 A. We are employed by Consolidated Edison Company of New  
12 York, Inc. ("Con Edison") and in that capacity are  
13 responsible for the property tax functions for Con  
14 Edison and its affiliate Orange and Rockland  
15 Utilities, Inc. ("O&R" or "the Company").

16 Q. Mr. Lenns, please explain your educational background,  
17 work experience and current general responsibilities.

18 A. I have a Bachelor's Degree (Magna Cum Laude) in  
19 Accounting from the University of Scranton, and a  
20 Juris Doctorate from Duquesne University Law School.  
21 I was a tax partner at Ernst & Young, LLP ("Ernst &  
22 Young") for 23 years, mostly specializing in taxation  
23 of power and utility companies. While a partner at  
24 Ernst & Young, I was the firm's tax practice leader

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1       for the power and utilities mergers and acquisitions  
2       group. I am a frequent speaker at Power and Utility  
3       tax seminars and conferences. I was employed by Ernst  
4       & Young in various tax positions for 11 years prior to  
5       my becoming a partner of the firm. I am the Vice  
6       President - Tax at Con Edison, and I am the chief tax  
7       officer for Orange and Rockland and have been in my  
8       current position for approximately two years.  
9       I am currently an adjunct instructor at the University  
10      of Scranton, where I teach various tax classes at both  
11      the undergraduate and graduate levels. While at Ernst  
12      & Young, I was an adjunct law professor at Duquesne  
13      Law School, and an adjunct instructor at Duquesne  
14      University's Masters in Taxation program. I also  
15      served as an instructor in the Ernst & Young National  
16      Tax Education program, called EY University. I am a  
17      member of the Edison Electric Institute Taxation  
18      Committee, and a member of the American Gas  
19      Association Taxation Committee. I am a licensed  
20      attorney and a certified public accountant in the  
21      Commonwealth of Pennsylvania. I am a member of the  
22      American Bar Association and a member of the American  
23      Association of Certified Public Accountants.  
24      Q. Mr. Talbot, please explain your educational

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PROPERTY TAX PANEL - ELECTRIC & GAS

1 background, work experience and current general  
2 responsibilities.

3 A. I graduated from Pace University in 1978 with the  
4 degree of Bachelor of Business Administration (Cum  
5 Laude). I received a Master of Business  
6 Administration degree from Iona College in 1985. I  
7 have been employed by Con Edison since 1978 and have  
8 held various positions of increasing responsibility  
9 within the Finance area. My first assignment with the  
10 Company was in the Corporate Accounting Department,  
11 where I spent 16 years and attained the position of  
12 Department Manager. I was Department Manager of the  
13 Accounting Research and Procedures Section from 1987  
14 until May 1994. In 1994, I moved to the Tax  
15 Department as Director. In 2003, I returned to  
16 Corporate Accounting as a Director, ultimately  
17 responsible for Property Records, Payroll and Tax.  
18 Since March 2007, I have been a Department Manager in  
19 the Tax Department. My responsibilities include  
20 oversight of the sections and personnel responsible  
21 for taxes other than income taxes, including property  
22 taxes, book and tax depreciation, and tax audits.

23 Q. Mr. Hutcheson, please explain your educational  
24 background, work experience and current general

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PROPERTY TAX PANEL - ELECTRIC & GAS

1 responsibilities.

2 A. I graduated from Hofstra University in 1978 with the  
3 degree of Bachelor of Business Administration in  
4 Accounting. I have been employed by Con Edison since  
5 1979 and have held various positions of increasing  
6 responsibility within the Finance area. My first  
7 assignment with the Company was in the Depreciation  
8 Section, where I spent 15 years and attained the  
9 position of Senior Accountant. In 1993, I moved to  
10 the Rates and Budget Section. In 1996, I transferred  
11 to the Financial Restructuring Team, where my duties  
12 were to assist in the development of Con Edison's rate  
13 plan filed in the New York State Public Service  
14 Commission's ("Commission") Competitive Opportunities  
15 Proceeding. I moved to the Tax Department in 1997 as  
16 a Senior Tax Accountant in the Federal Tax Section.  
17 In September 1999, I was promoted to Manager, Property  
18 Taxes, responsible for the property tax compliance  
19 function and the Company's efforts to hold down  
20 property taxes. In December 2001, I once again began  
21 working on depreciation matters when the Tax  
22 Department assumed responsibility for the book  
23 depreciation function. My current responsibilities  
24 include book and tax depreciation and supporting the

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PROPERTY TAX PANEL - ELECTRIC & GAS

1 Company's property tax function.

2 Q. Have any members of the Property Tax Panel previously  
3 testified before any regulatory commission?

4 A. **(Lenns)** I have testified as an expert witness in  
5 utility rate cases in California, West Virginia and  
6 Hawaii, and I have provided tax consulting services to  
7 utility companies in preparation for rate proceedings.

8 **(Talbot)** I have testified before the Commission on the  
9 subject of income taxes in Cases 03-M-1148 and 04-M-  
10 0026 and on the subject of property taxes in Case 09-  
11 E-0428.

12 **(Hutcheson)** I have testified before the Commission on  
13 the subject of depreciation and/or property taxes in  
14 numerous cases for O&R and Con Edison; before the New  
15 Jersey Board of Public Utilities (on behalf of O&R's  
16 New Jersey utility subsidiary, Rockland Electric  
17 Company); and before the Pennsylvania Public Utility  
18 Commission (on behalf of O&R's Pennsylvania utility  
19 subsidiary, Pike County Light & Power Company).

20 Q. What is the purpose of the Property Tax Panel's direct  
21 testimony in this proceeding?

22 A. Our testimony:

- 23 • Presents general background information on  
24 property taxes;

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

- 1           • Describes the level of the Company's recent
- 2           electric and gas property taxes;
- 3           • Presents our electric and gas property tax
- 4           forecasts and explains the methodology and
- 5           certain assumptions used in those forecasts;
- 6           • Explains the limitations on the Company's ability
- 7           to control, and as a consequence, estimate, the
- 8           level of its property tax obligations; and
- 9           • Discusses the Company's efforts to pay no more
- 10          than its fair share of property taxes.

11   Q.    Please explain the general basis upon which property  
12          taxes levied upon the Company have historically been  
13          determined.

14   A.    Property taxes are based on the "value" of property  
15          and include taxes on land and the structures and/or  
16          equipment erected or affixed to the land, known as  
17          real estate taxes. In New York State, utilities also  
18          pay special franchise taxes, *i.e.*, property taxes on  
19          utility equipment located on or under the public  
20          streets and highways.

21          In New York State, public utility property is valued  
22          under a method known as the "cost approach." The New  
23          York State Office of Real Property Tax Services  
24          ("ORPTS") and most of the local assessors in the

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1 Company's service territory where the Company has a  
2 significant amount of property, determine value by  
3 using a Reproduction Cost New Less Depreciation  
4 ("RCNLD") methodology for utility property. RCNLD  
5 calculates what it would cost to reproduce property at  
6 current construction costs based on a trending index,  
7 subtracts an allowance for depreciation and  
8 obsolescence, if any, and adds the value of land to  
9 arrive at a "value" for the entire property. RCNLD is  
10 used only to value certain of the Company's structures  
11 and all of its taxable equipment. The value of land  
12 and office buildings is determined by comparable sales  
13 data.

14 Q. What was the amount of the Company's property taxes  
15 for the Historic Test Year?

16 A. For the Historic Test Year in these proceedings (*i.e.*,  
17 the twelve months ended June 30, 2014) the tax  
18 payments allocated to electric operations amounted to  
19 \$34.1 million and for gas the amount was \$19.9  
20 million, for a total of \$54.0 million.

21 Q. What is your forecast of property taxes for the Rate  
22 Year (*i.e.*, the twelve months ending October 31,  
23 2016)?



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1   A.   For the Rate Year (which we may also refer to as  
2       “(RY1)” for ease of reference), we have forecasted  
3       \$40.7 million and \$23.9 million of expense for  
4       electric and gas property taxes, respectively, for a  
5       total of \$64.6 million.

6   Q.   What are the main drivers of the Company’s property  
7       tax increases?

8   A.   Property taxes change because either the tax rate  
9       changes or the assessed value of the property changes.  
10       However, both of those items are influenced by many  
11       factors, which we have found makes it difficult to  
12       estimate future property taxes. For example, it is  
13       not possible for us to determine the needs of each  
14       individual town government and school district each  
15       year. It is also far from certain as to whether they  
16       will be able to restrict tax levy increases to comply  
17       with the so-called “2% levy cap” under real property  
18       tax law. In all cases, the Company’s property taxes  
19       are subject to the vagaries of municipal management,  
20       economic circumstances and political influences. In  
21       addition, the Company has no control over tax rates,  
22       leaving assessment challenges, when warranted, as the  
23       only recourse.

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1       Regarding assessments, the Company's growth, or  
2       infrastructure investment is the primary driver of  
3       assessment increases. Although there have been  
4       unusual spikes in the past regarding how RCNLD is  
5       computed which can greatly influence the Company's  
6       property tax liability, as a rule of thumb, property  
7       tax increases are driven by the infrastructure  
8       investment needed to support the Company's efforts to  
9       provide safe and reliable electric service to our  
10      customers. However, even with an accurate plant  
11      forecast, estimating the tax level in each county,  
12      town, school district and village is problematic  
13      because of various moving parts including general  
14      economic conditions, equalization rates, levies,  
15      inflation, market values of other taxpayers, and of  
16      course how all of that information impacts each tax  
17      rate, and tax bills often contain many different tax  
18      rates.

19    Q.   Can you estimate how much infrastructure investment  
20          growth and tax rate changes influence the Company's  
21          property tax liability?

22    A.   It is difficult to make such an estimate as there are  
23          many assumptions to be made, but we estimate that from  
24          fiscal year 2009/10 through 2013/14, changes in tax

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1 rates are responsible for about one-third of the  
2 Company's property tax increase while the growth of  
3 infrastructure investment accounts for about two-  
4 thirds of the increase.

5 Q. Please explain how you arrived at the forecasted  
6 property taxes for the Rate Year?

7 A. We first established a base level of electric and gas  
8 property taxes to use in our forecast. The base  
9 levels, except for school taxes for the City of  
10 Middletown for which we included an estimated amount  
11 in the base levels, were the Company's actual electric  
12 property taxes paid for calendar year 2014 and the  
13 Company's actual gas property taxes paid for calendar  
14 year 2014. We included estimated amounts for school  
15 taxes for the City of Middletown because those taxes  
16 are not paid until October 31 making the actual  
17 amounts not available in time to reflect in the base  
18 amounts. We will update for that later in this  
19 proceeding. For Rate Year purposes, we escalated the  
20 base amounts by applying an overall, or Company-wide,  
21 escalation factor. We used an overall escalation  
22 factor because it is not practicable to specifically  
23 forecast property taxes for each of the many different

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PROPERTY TAX PANEL - ELECTRIC & GAS

1 municipalities and school districts to which the  
2 Company pays property taxes.

3 Q. How did you develop the overall escalation factor?

4 A. We first determined the five-year annual average rate  
5 of escalation based on historical tax payment  
6 information for calendar years 2009 through 2014.

7 Q. What was the five-year annual average escalation rate  
8 you determined?

9 A. The five-year annual average escalation rate was  
10 12.9%.

11 Q. Did you use that 12.9% annual escalation rate to  
12 develop your forecast of property taxes for the Rate  
13 Year?

14 A. No, we used an 8% escalation rate.

15 Q. How does the annual average escalation rate of 8%  
16 reflected in your forecast compare to the actual  
17 annual rates of escalation in property taxes in recent  
18 years?

19 A. On a combined basis (*i.e.*, County & Town, School and  
20 Village taxes) the year-over-year percentage increases  
21 have been 14.67% in 2010, 11.93% in 2011, 11.90% in  
22 2012, 16.75% in 2013 and 9.47% in 2014.

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PROPERTY TAX PANEL - ELECTRIC & GAS

1 Q. Why did you use an annual escalation rate that is  
2 lower than the actual historic five-year annual  
3 average rate of escalation?

4 A. Forecasting property taxes encompasses many factors,  
5 including general economic conditions, property  
6 values, the Company's efforts to control property  
7 taxes, and the Company's construction activities  
8 compared to other construction in the area and should  
9 not be just a rote mathematical exercise. Informed  
10 judgment should also be applied. In our judgment, the  
11 annual rates of increase in property taxes in the  
12 coming few years will be somewhat less than they have  
13 been on average over the last five years due to  
14 economic improvement and New York State's pressure on  
15 municipalities and school districts to control their  
16 costs.

17 Q. On what do you base that judgment?

18 A. There are a few important factors. One is that the  
19 five-year annual average rate of escalation pertains  
20 to property taxes paid during a period that coincided  
21 with a sudden and significant downturn in the economy.  
22 That downturn was met with a loss of tax revenue from  
23 sales and other taxes. However, and in general terms,  
24 the property tax levies collected by municipalities

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1 and school districts did not decrease, resulting in  
2 higher property tax rates since the property tax is  
3 sometimes the only source of revenue or the "last"  
4 source of revenue used to balance budgets. A second  
5 factor is that we think that local taxing authorities,  
6 especially school districts, remain under enormous  
7 pressure from their communities to hold their tax levy  
8 increases within the limits of the "cap" law. Third,  
9 while during the last five years our assessments were  
10 increasing due to the Company's construction program  
11 and general inflation, the other assessments in the  
12 municipalities were likely decreasing or remaining the  
13 same as they are more closely aligned with the general  
14 economy. Although difficult to predict, our forecast  
15 is that an improving economy and cost controls by the  
16 school districts and municipalities will result in  
17 near-term property tax rates of escalation that will  
18 be below what was experienced in the previous five  
19 years. Therefore, we have concluded that a  
20 combination of some reliance on the five-year annual  
21 average computation as well as the judgments we made  
22 concerning the improving economy and pressure on  
23 taxing authorities by taxpayers will influence what  
24 will happen in the near future.

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1 Q. Has the 2% "cap" limited the Company's property taxes?

2 A. It is not possible to quantify the effect on the  
3 Company. Having said that, the cap seems to be  
4 limiting tax levy increases for municipalities and  
5 school districts have generally been compliant with  
6 the law, although compliance does not mean the levy  
7 was limited to a maximum 2% increase because of  
8 various exceptions allowed in the law. However, as  
9 indicated, it limits tax levies but not assessments so  
10 if the Company's assessments are increasing for  
11 infrastructure investments while other properties have  
12 not or even decreased, the Company's taxes will  
13 increase at rates well more than 2%.

14 Q. Will the Company provide any updates related to  
15 property taxes during this proceeding?

16 A. As indicated earlier, the Company anticipates it will  
17 be able to update for the Middletown school tax  
18 payments during the update stage of this proceeding.

19 Q. Does the Company have a proposal regarding  
20 reconciliation of property taxes to reasonably address  
21 the uncertainty of the Company's level of property  
22 taxes for the Rate Year?

23 A. Yes. As we have already pointed out, we have found  
24 that it is very difficult to estimate future property

ORANGE AND ROCKLAND UTILITIES, INC.

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1 taxes. As explained by the Company's Accounting  
2 Panel, and given the variability and uncertainty we  
3 have explained, the Company believes that an  
4 accounting and ratemaking mechanism that symmetrically  
5 and fully protects the interests of customers and the  
6 Company from forecast variations is reasonable and  
7 appropriate.

8 Q. Do you believe full and symmetrical property tax  
9 reconciliation lessens the Company's incentive to  
10 mitigate its property tax liability?

11 A. Not at all. As we will explain in greater detail  
12 later in our testimony, and as the Company has  
13 explained in numerous rate proceedings and annual  
14 reports to the Commission of its activities regarding  
15 property taxes, the Company has a long history of  
16 fighting to reduce the Company's property tax burden.  
17 Challenges to unfair assessments; lobbying efforts to  
18 seek favorable legislation; obtaining expert  
19 consultation; and aggressively pursuing available and  
20 potential tax benefits are a normal course of business  
21 for the Company.

22 Q. Has the Commission previously approved the full  
23 reconciliation of property taxes for a single-year  
24 rate plan?



ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1 A. Yes, in Case 08-E-0539, a rate case in which the  
2 Commission established electric rates for Con Edison  
3 on a litigated rather than settled basis and for a  
4 single rate year (i.e., outside of the context of a  
5 multi-year rate plan on settled terms).

6 Q. In Case 08-E-0539, did the Commission address concerns  
7 that a full reconciliation would lessen the Company's  
8 incentive to minimize property taxes?

9 A. Yes. The Commission concluded that would not be the  
10 case. On pages 106-107 of the Commission's *Order*  
11 *Setting Electric Rates*, issued April 24, 2009 in Case  
12 08-E-0539, the Commission said:

13  
14 We share DPS Staff's concern about  
15 removing an incentive for the Company  
16 to minimize its property tax expenses.  
17 However, the record in these cases  
18 shows that the Company has aggressively  
19 sought to minimize its property tax  
20 assessments. Indeed, there is no  
21 assertion to the contrary. Moreover,  
22 our long standing policy is that a  
23 utility will be allowed to retain a  
24 share of property tax refunds,  
25 frequently in the 10-15% range, to the  
26 extent it can be established  
27 conclusively that the utility's efforts  
28 contributed to that outcome. Taking  
29 these two factors into account, we  
30 conclude that the Company already has  
31 and will retain an incentive to  
32 minimize its property tax assessments.

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1       Given the variability and uncertainty we have  
2       explained, the Company believes that a full and  
3       symmetrical property tax reconciliation mechanism that  
4       serves to protect both customers and the Company from  
5       forecast variations is reasonable and appropriate.

6   Q.   Please summarize the Company's efforts to minimize  
7       property taxes.

8   A.   The Company has aggressively challenged its property  
9       tax assessments so that it pays no more than its fair  
10      share of property taxes. The Company has been and  
11      remains very concerned with the impact of property  
12      taxes on customer bills.

13   Q.   Please discuss the Company's efforts to keep property  
14      taxes to a minimum.

15   A.   Property tax amounts are a function of a tax rate  
16      multiplied by an assessed value. The Company has no  
17      influence on the tax rates that municipalities set;  
18      therefore, our basic effort is to focus on the  
19      fairness of assessments in a particular municipality.

20   Q.   How do you determine which properties are over-valued?

21   A.   Annually, we review our property assessments to  
22      determine if they fall within a range of  
23      reasonableness when calculated under RCNLD. If the  
24      actual assessments vary substantially from our RCNLD

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1        calculations, we institute complaints with the  
2        applicable taxing authorities. We attempt to settle  
3        these complaints when we believe that a settlement is  
4        a more cost-effective way of reducing our tax burden  
5        than prolonged litigation, the outcome of which is  
6        uncertain. We do, however, pursue litigation when our  
7        efforts to reach what we believe to be a fair  
8        compromise fail.

9    Q.    Please describe the Company's efforts to avoid  
10        property tax increases.

11   A.    O&R has reached settlements with the City of  
12        Middletown; the Towns of Blooming Grove, Chester,  
13        Clarkstown, Forestburgh, Haverstraw, Lumberland,  
14        Monroe, Orangetown, Ramapo and Wawayanda; and the  
15        Village of Hillburn. Those settlements cover a  
16        significant amount of the Company's property and  
17        assessments continue to be monitored in all of these  
18        areas to see if additional challenges are warranted.  
19        In fact, the Company continues to have active  
20        settlement discussions in jurisdictions where prior  
21        settlements had been reached and concluded (e.g.,  
22        Blooming Grove, Ramapo, Clarkstown and Orangetown).

23   Q.    Please describe the Company's most recent efforts to  
24        minimize property taxes?

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1    A.    During 2013 O&R reached a settlement with the Town of  
2           Tuxedo reducing assessments on Transmission Line 311.  
3           The settlement covers years 2010 through 2013 and  
4           results in assessment reductions for those years from  
5           \$767,600 to \$300,000, or 61%, producing a refund from  
6           the Town and two school districts totaling \$202,000,  
7           although approximately \$23,000 of that was received in  
8           the form of an assessment reduction. Lower future  
9           assessments will provide annual tax savings of \$85,000  
10          for each of the years 2014 through 2016, bringing the  
11          total value of the agreement to \$457,000.  
12          In Middletown, litigation continues for years 2010  
13          through 2014 regarding assessments on certain propane  
14          gas tanks that were not included in a settlement  
15          reached by the parties in 2012 on various other  
16          properties in Middletown. The matter that remains  
17          active concerns property taxes related to the propane  
18          tanks that were dismantled and removed yet were still  
19          being taxed as if they were in service. This case is  
20          currently on the court's trial calendar.  
21          In the Town of Goshen, in anticipation of a town-wide  
22          revaluation in 2012, the assessor sought an advisory  
23          appraisal from the ORPTS for a new substation under  
24          contemplation by O&R. Even though there were no

ORANGE AND ROCKLAND UTILITIES, INC.

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1 physical improvements at the site, the assessor  
2 assessed the non-existent substation at the ORPTS  
3 theoretical value. O&R was recently successful in  
4 getting the current assessment reduced to zero,  
5 resulting in a refund.  
6 During 2013 and 2014, the Company challenged the  
7 assessment on its office building in the Town of  
8 Blooming Grove. The matter has been the subject of  
9 preliminary discussions between O&R and the Town and  
10 we have hired an appraiser to prepare for trial. As a  
11 result of those discussions to date, the Town has  
12 reduced the assessment from \$3,629,200 to \$3,004,200  
13 for the 2014-15 tax year. However, we do not believe  
14 that reduction is sufficient and our challenges for  
15 both years remain active.  
16 More recently, we had, and are continuing to have,  
17 discussions with officials from the Towns of Ramapo,  
18 Clarkstown and Orangetown, all three of which we have  
19 previously settled with, in order to again lower our  
20 taxes in these municipalities. Those three towns  
21 comprise a significant portion of the Company's tax  
22 liability, representing approximately 45% of taxes  
23 Company-wide.

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PROPERTY TAX PANEL - ELECTRIC & GAS

1 As explained earlier, the ORPTS assesses special  
2 franchise property (*i.e.*, the Company's facilities in  
3 the public right-of-way) and we generally support the  
4 assessing policies of ORPTS. Therefore, we do not  
5 challenge the ORPTS assessments computed under RCNLD.  
6 However, we have applied for a Company-wide economic  
7 obsolescence ("EO") reduction for the Company's  
8 electric and gas facilities in an effort to lower our  
9 tax liability.

10 Q. What is an EO reduction?

11 A. The ORPTS defines EO as the loss in service value of  
12 property caused by an impairment in desirability or  
13 useful life resulting from factors external to the  
14 property and ORPTS has developed a model for  
15 determining EO. EO is approved when ORPTS concludes  
16 there is insufficient usage (*i.e.*, sales) to produce a  
17 reasonable return on investment at rates that permit  
18 the system to remain competitive with alternative  
19 sources of energy. If an EO reduction is approved,  
20 ORPTS lowers the assessed value of the special  
21 franchise property to provide a tax benefit.

22 Q. What is the status of the Company's applications for  
23 an EO reduction?

24 A. The Company applied for an EO reduction in 2013 and in

ORANGE AND ROCKLAND UTILITIES, INC.

PROPERTY TAX PANEL - ELECTRIC & GAS

1       2014 but ORPTS denied the requests because they  
2       computed that the Company's achieved return on rate  
3       base exceeded the allowed return.

4   Q.   Despite these efforts, do the Company's property taxes  
5       continue to increase?

6   A.   Yes.   Property taxes are used to finance local  
7       governments and public schools.   The funds raised via  
8       the property tax levy are often the major revenue  
9       source for the taxing entity.   The Company bears the  
10      levied tax obligations determined by the taxing  
11      authorities seeking to raise the funds they determine  
12      are necessary.   Those needs, in concert with the  
13      Company's need to add critical capital infrastructure  
14      to serve the needs of its customers have combined to  
15      result in higher tax bills for the Company despite  
16      successful Company challenges to assessed valuations  
17      of its property.

18   Q.   Does that conclude your direct testimony?

19   A.   Yes, it does.

Direct Testimony and Schedules  
Mr. Robert B. Hevert

Before the New York Public Service Commission

In the Matter of the Application of Orange and Rockland Utilities, Inc. to Increase Rates for  
Electric Service in New York

Return on Equity

November 14, 2014



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**I. INTRODUCTION AND QUALIFICATIONS**

1 Q. PLEASE STATE YOUR NAME, AFFILIATION, AND BUSINESS ADDRESS.

2 A. My name is Robert B. Hevert. I am Managing Partner of Sussex Economic Advisors,  
3 LLC (“Sussex”). My business address is 161 Worcester Road, Suite 503, Framingham,  
4 MA 01701.

5  
6 Q. ON WHOSE BEHALF ARE YOU SUBMITTING THIS TESTIMONY?

7 A. I am submitting this testimony on behalf of Orange and Rockland Utilities., a New York  
8 corporation (“O&R” or the “Company”) and a wholly owned subsidiary of Consolidated  
9 Edison, Inc. (“CEI”).

10  
11 Q. PLEASE DESCRIBE YOUR EXPERIENCE IN THE ENERGY AND UTILITY INDUSTRIES.

12 A. I received my Bachelors of Science degree in Finance from the University of Delaware,  
13 and a Master’s degree in Business Administration from the University of Massachusetts.  
14 In addition, I hold the Chartered Financial Analyst designation. I have worked in  
15 regulated industries for over 25 years, having served as an executive and manager with  
16 consulting firms, a financial officer of a publicly-traded natural gas utility (at the time, Bay  
17 State Gas Company), and an analyst at a telecommunications utility. In my role as a  
18 consultant, I have advised numerous energy and utility clients on a wide range of financial  
19 and economic issues including corporate and asset-based transactions, asset and  
20 enterprise valuation, transaction due diligence, and strategic matters. As an expert  
21 witness, I have provided testimony in over 100 proceedings regarding various financial  
22 and regulatory matters before numerous state utility regulatory agencies and the Federal

1 Energy Regulatory Commission (“FERC”). A summary of my professional and  
2 educational background, including a list of my testimony in prior proceedings, is included  
3 as Attachment A.  
4

## II. PURPOSE AND OVERVIEW OF TESTIMONY

5 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

6 A. The purpose of my direct testimony in this proceeding (“Direct Testimony”) is to present  
7 evidence and provide a recommendation regarding the Company’s Return on Equity  
8 (“ROE”)<sup>1</sup> for its electric and natural gas utility operations, and to provide an assessment  
9 of the capital structure to be used for ratemaking purposes, as proposed in the direct  
10 testimony of Company witness Saegusa. My analysis and recommendations are  
11 supported by the data presented in Exhibit Nos.\_\_\_\_ (RBH-1) through (RBH-14).  
12

13 Finally, I note that the Cost of Equity, which is the return required by equity investors to  
14 assume the risks of ownership, is a market-based concept. As discussed further in my  
15 Direct Testimony, as opposed to the earned return on common equity, which is an  
16 accounting construct that can be observed in historical data, the Cost of Equity is  
17 unobservable and must be estimated based on observable capital market data. As a  
18 consequence, there may be differences of opinion among analysts as to the data,  
19 assumptions and models used in the estimation process. I further am aware that in a  
20 recent rate proceeding for the Company, the New York Public Service Commission

---

<sup>1</sup> Throughout my Direct Testimony, I interchangeably use the terms “ROE” and “Cost of Equity” when referring to the market required Return on Equity. When referring to the accounting based concept of book return on equity, the distinction is noted.

1 (“Commission”) discussed its preferences with respect to certain methodologies.<sup>2</sup> As  
2 such, my Direct Testimony has been developed to note and explain any areas in which  
3 my approach may differ from the Commission’s current practices.  
4

5 Q. WHAT ARE YOUR CONCLUSIONS REGARDING THE APPROPRIATE COST OF EQUITY FOR  
6 THE COMPANY?

7 A. Based on the range of results produced by the quantitative and qualitative analyses  
8 discussed throughout my Direct Testimony, I conclude that an ROE of 9.75 percent to  
9 10.50 percent is reasonable and appropriate. That range, in particular the 9.75 percent  
10 low end, reflects the unusual situation in which utility company Price/Earnings ratios  
11 traded well in excess of their historical average.<sup>3</sup> Those valuation levels, together with the  
12 methods discussed later in my Direct Testimony, produce ROE estimates somewhat  
13 lower than otherwise would be expected; under more typical market conditions, the  
14 analyses likely would indicate an ROE at or above 10.00 percent. Nonetheless, the  
15 Company’s proposed ROE, 9.75 percent, lies at the low end of the unadjusted range. As  
16 such, I conclude that the Company’s proposal is reasonable, if not conservative. If the  
17 Company, Staff and other parties are able to negotiate a three-year rate plan in settlement  
18 of this case, I conclude that up to a 50 basis point adjustment to the ROE would be  
19 appropriate.<sup>4</sup> With respect to the Company’s capital structure, I conclude that the  
20 proposed capital structure, consisting of 48.00 percent common equity, 51.10 percent

---

<sup>2</sup> Case 10-E-0362, *Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of Orange and Rockland Utilities, Inc. for Electric Service*, Order Establishing Rates For Electric Service, (Issued June 17, 2011), at 64 (“2011 O&R Rate Order”).

<sup>3</sup> I note 9.75% is one basis point removed from the 9.74% mean low Two-Stage DCF result.

<sup>4</sup> As discussed below in Section XI of my Direct Testimony, although the Company has not proposed a specific multi-year rate plan in this rate filing, I recognize that parties frequently have agreed to, and the Commission has adopted multi-year rate plans (often with a three-year term). I have assumed a three-year stay-out period in my calculations, but note my recommendation may change if a different stay-out period were used.

1 long-term debt, and 0.90 percent customer deposits, as testified to by Company witness  
2 Saegusa, is reasonable.

3  
4 Q. PLEASE PROVIDE A BRIEF OVERVIEW OF THE ANALYSIS THAT LED TO YOUR ROE  
5 RECOMMENDATION.

6 A. As discussed in more detail in Section VI (below), it is extremely important to consider  
7 the results of several analytical approaches in determining the Company's ROE. In order  
8 to develop my ROE recommendation, I therefore applied two forms of the Discounted  
9 Cash Flow ("DCF") model, and two forms of the Capital Asset Pricing Model  
10 ("CAPM"). Because the Commission has applied specific weighting factors to the DCF  
11 and CAPM models in prior proceedings, I have produced a set of analyses reflecting  
12 those weighting factors, *i.e.*, two-thirds weight applied to DCF results, and one-third  
13 weight applied to CAPM results.

14  
15 In addition to the DCF and CAPM analyses, I considered the effect of flotation costs on  
16 the Company's Cost of Equity, and made a specific adjustment to my analytical results to  
17 reflect those costs. Finally, I considered the effect of certain business risks, most notably  
18 the Company's substantial capital expenditure plans, in arriving at my ROE  
19 recommendation.

20  
21 Q. HOW IS THE REMAINDER OF YOUR DIRECT TESTIMONY ORGANIZED?

22 A. The remainder of my Direct Testimony is organized as follows:

23 Section III – Provides a summary of my conclusions and recommendations;

Section IV – Discusses the regulatory guidelines and financial considerations pertinent to the development of the Cost of Capital;

Section V – Explains my selection of the proxy group of electric utilities used to develop my analytical results;

Section VI – Explains my analyses and the analytical bases for my ROE recommendation;

Section VII – Summarizes the specific regulatory and business risks that have a direct bearing on the Company’s Cost of Equity;

Section VIII – Briefly discusses the current capital market conditions and the effect of those conditions on the Company’s Cost of Equity;

Section IX – Provides an assessment of the Company’s proposed capital structure;

Section X – Summarizes my conclusions and recommendations; and

Section XI – Discusses the appropriate stay-out premium if the parties negotiate a multi-year rate plan in settlement of this case.

### III. SUMMARY OF CONCLUSIONS

Q. WHAT ARE THE KEY FACTORS CONSIDERED IN YOUR ANALYSES AND UPON WHICH YOU  
BASE YOUR RECOMMENDED ROE?

A. My analyses and recommendations considered the following:

- The *Bluefield* and *Hope* decisions<sup>5</sup> that established the standards for determining a fair and reasonable allowed return on equity including: consistency of the allowed return with other businesses having similar risk; adequacy of the return to provide access to capital and support credit quality; and that the end result must lead to just and reasonable rates.

<sup>5</sup> *Bluefield Waterworks & Improvement Co. v. Public Service Comm'n of West Virginia*, 262 U.S. 679 (1923); *Federal Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

- The Company's business risks relative to the proxy group of comparable companies and the implications of those risks in arriving at the appropriate ROE.
- The effect of the current capital market conditions on investors' return requirements.

Q. WHAT ARE THE RESULTS OF YOUR ANALYSES?

A. The results of my analyses are summarized in Table 1.

**Table 1: Summary of Analytical Results**

|  | Mean Low                         | Mean                              | Mean High                            |
|--|----------------------------------|-----------------------------------|--------------------------------------|
| Two-Stage DCF  | 9.74%                            | 9.88%                             | 10.03%                               |
| Three-Stage DCF  | 9.62%                            | 9.84%                             | 10.08%                               |
|  | Bloomberg<br>Beta<br>Coefficient | Value Line<br>Beta<br>Coefficient | Twelve-<br>Month Beta<br>Coefficient |
| Market-Based CAPM  |                                  |                                   |                                      |
| Bloomberg Market-DCF Derived MRP                                     | 11.35%                           | 10.74%                            | 10.79%                               |
| Value Line Market-DCF Derived MRP                                    | 10.90%                           | 10.32%                            | 10.36%                               |
| Zero-Beta CAPM   |                                  |                                   |                                      |
| Bloomberg Market-DCF Derived MRP                                     | 11.83%                           | 11.37%                            | 11.41%                               |
| Value Line Market-DCF Derived MRP                                    | 11.35%                           | 10.91%                            | 10.95%                               |
| Average CAPM   | 11.02%                           |                                   |                                      |
| CEI Flotation Cost   | 0.02%                            |                                   |                                      |
| Proxy Group Flotation Cost   | 0.13%                            |                                   |                                      |
| Weighted Average Cost of Equity (2/3 * Two-Stage DCF) +( 1/3 * CAPM) |                                  |                                   |                                      |
| Three-Month Average (including CEI Flotation Cost)                   |                                  | 10.29%                            |                                      |

Based on the analytical results presented in Table 1, and in light of the considerations discussed throughout the balance of my Direct Testimony regarding the Company's business and regulatory risks relative to the proxy group, it is my view that an ROE in the range of 9.75 percent to 10.50 percent is reasonable and appropriate.

1

**IV. REGULATORY GUIDELINES AND FINANCIAL CONSIDERATIONS**

2 Q. PLEASE DESCRIBE THE GUIDING PRINCIPLES TO BE USED IN ESTABLISHING THE COST OF  
3 CAPITAL FOR A REGULATED UTILITY.

4 A. The United States Supreme Court's precedent-setting *Hope* and *Bluefield* cases established  
5 the standards for determining the fairness or reasonableness of a utility's allowed ROE.  
6 Among the standards established by the Court in those cases are: (1) consistency with the  
7 returns on equity investments in other businesses having similar or comparable risks; (2)  
8 adequacy of the return to support credit quality and access to capital; and (3) that the  
9 means of arriving at a fair return are not controlling, only that the end result leads to just  
10 and reasonable rates.<sup>6</sup>

11

12 Based on those standards, the consequence of the Commission's order in this case should  
13 be to provide the Company with the opportunity to earn an ROE that is: (1) adequate to  
14 attract capital at reasonable terms, thereby enabling it to continue to provide safe, reliable  
15 service; (2) sufficient to support the financial soundness of the Company's operations;  
16 and (3) commensurate with returns on equity investments in enterprises having  
17 comparable risks. The authorized ROE should enable the Company to finance capital  
18 expenditures at reasonable rates and maintain its financial flexibility over the period  
19 during which rates are expected to remain in effect.

20

---

<sup>6</sup> *Ibid.*



1 Q. WHY IS IT IMPORTANT FOR A UTILITY TO BE ALLOWED THE OPPORTUNITY TO EARN A  
2 RETURN ADEQUATE TO ATTRACT EQUITY CAPITAL AT REASONABLE TERMS?

3 A. A return that is adequate to attract capital at reasonable terms enables the Company to  
4 provide safe, reliable electric and gas service while maintaining its financial integrity.  
5 While the “capital attraction” and “financial integrity” standards are important principles  
6 in normal economic conditions, the practical implications of those standards are even  
7 more pronounced when, as with O&R, the utility has substantial capital investment plans.  
8 That is particularly the case when, as discussed in more detail in Section XI, consensus  
9 projections for long-term Treasury yields suggest rates may rise.

10  
**V. PROXY GROUP SELECTION**

11 Q. PLEASE EXPLAIN WHY YOU HAVE USED A GROUP OF PROXY COMPANIES TO DETERMINE  
12 THE COST OF EQUITY FOR O&R.

13 A. First, it is important to bear in mind that the Cost of Equity for a given enterprise  
14 depends on the risks attendant to the business in which the company is  
15 engaged. According to financial theory, the value of a given company is equal to the  
16 aggregate market value of its constituent business units. In this proceeding, we are  
17 focused on estimating the Cost of Equity for O&R, a wholly owned subsidiary of CEI.  
18 Since the Cost of Equity is a market-based concept, and given that O&R is not publicly  
19 traded, it is necessary to establish a group of companies that are both publicly traded and  
20 comparable to O&R in certain fundamental business and financial respects to serve as its  
21 “proxy” in the Cost of Equity estimation process. As discussed later in my Direct  
22 Testimony, the proxy companies used in my analyses all possess a set of operating and

1 risk characteristics that are substantially comparable to O&R, and thus provide a  
2 reasonable basis for the derivation and assessment of ROE estimates.

3  
4 It is my understanding that since the Recommended Decision in the Generic Finance  
5 Case approximately 20 years ago, the Commission has endorsed the use of proxy groups  
6 for the purposes of determining the ROE in utility rate proceedings.<sup>7</sup> Because proxy  
7 companies are used as the basis for estimating O&R's Cost of Equity, the primary  
8 objective of the screening process is to render a group of companies that are highly  
9 comparable to the Company with respect to fundamental financial and business risks. As  
10 a practical matter, while the determination of an appropriate ROE necessarily requires a  
11 degree of informed judgment, the careful selection of a risk-appropriate comparison  
12 group serves to mitigate the extent to which subjective assessments must be applied.

13  
14 Q. DOES THE RIGOROUS SELECTION OF A PROXY GROUP SUGGEST THAT ANALYTICAL  
15 RESULTS WILL BE TIGHTLY CLUSTERED AROUND AVERAGE (I.E., MEAN) RESULTS?

16 A. Not necessarily. As discussed in greater detail in Section VI, the DCF approach is based  
17 on the theory that a stock's current price represents the present value of its future  
18 expected cash flows.<sup>8</sup> Notwithstanding the care taken to establish risk comparability,  
19 market expectations with respect to future risks and growth opportunities will vary from  
20 company to company. Therefore, even within a group of similarly situated companies, it  
21 is common for analytical results to reflect a seemingly wide range. At issue, then, is how  
22 to select an ROE estimate in the context of that range. As discussed throughout my

---

<sup>7</sup> Case 91-M-0509, *Proceeding on Motion of the Commission to Consider Financial Regulatory Policies for New York State Utilities*, Recommended Decision, (issued July 19, 1994) ("Generic Finance RD"), at 57.

<sup>8</sup> As noted later in my Direct Testimony, cash flows include both dividend payments and the stock's terminal value at the end of the analysis' projection period.

1 Direct Testimony, that determination necessarily must reflect the informed judgment and  
2 experience of the analyst.

3  
4 Q. PLEASE PROVIDE A SUMMARY PROFILE OF O&R.

5 A. O&R provides electric distribution service to approximately 225,000 customers, and  
6 natural gas service to approximately 130,000 customers, all located in southeastern New  
7 York.<sup>9</sup> O&R's long-term issuer ratings are A- (S&P), A3 (Moody's), and BBB+ (Fitch  
8 Ratings). The Company's senior unsecured bond ratings are A- (S&P), A3 (Moody's),  
9 and A- (Fitch Ratings).<sup>10</sup>

10  
11 Q. HOW DID YOU SELECT THE COMPANIES INCLUDED IN YOUR PROXY GROUP?

12 A. I began with the companies that Value Line classifies as "Electric Utilities", which  
13 comprise a group of 47 domestic U.S. utilities, and simultaneously applied the following  
14 screening criteria:

- 15 • I eliminated the companies that are not covered by at least two utility industry  
16 equity analysts;
- 17 • I eliminated companies whose corporate credit ratings and/or senior unsecured  
18 bond ratings are below investment grade according to Standard & Poor's  
19 Financial Services LLC ("S&P") or Moody's Investor Service ("Moody's");
- 20 • I eliminated companies that have not paid regular dividends or do not have  
21 positive earnings growth projections because such characteristics are incompatible  
22 with the DCF model;

---

<sup>9</sup> Orange and Rockland Utilities, Inc. FERC Form-1, April 16, 2014 at 301. Annual Report of Electric and/or Gas Corporations to State of New York Public Service Commission, April 30, 2014 at 64.

<sup>10</sup> Source: SNL Financial.

- To develop a proxy group of companies that are primarily regulated utilities, I excluded companies with less than 70.00 percent of total net operating income derived from regulated utility operations over the three most recently reported fiscal years; and
- I eliminated companies known to be party to a merger, acquisition, or other transformational transaction.

Q. BASED ON YOUR CRITERIA WHAT COMPANIES MET THE SCREENING CRITERIA FOR YOUR INITIAL PROXY GROUP?

A. The criteria discussed above resulted in an initial group of 34 comparable companies as set forth in Table 2 (below).

**Table 2: Initial Screening Results**

| Company                  | Ticker |
|--------------------------|--------|
| Allete                   | ALE    |
| Alliant Energy Corp.     | LNT    |
| Ameren Corp.             | AEE    |
| American Electric Power  | AEP    |
| Avista Corp.             | AVA    |
| Black Hills Corp.        | BKH    |
| CenterPoint Energy, Inc. | CNP    |
| Cleco Corp.              | CNL    |
| CMS Energy Corp.         | CMS    |
| Consolidated Edison      | ED     |
| DTE Energy Co.           | DTE    |
| Duke Energy Corp.        | DUK    |
| Edison International     | EIX    |
| Empire District Electric | EDE    |
| Entergy Corporation      | ETR    |
| FirstEnergy Corp.        | FE     |
| Great Plains Energy Inc. | GXP    |
| Hawaiian Electric        | HE     |
| IDACORP, Inc.            | IDA    |

|                               |      |
|-------------------------------|------|
| ITC Holdings Corp.            | ITC  |
| NextEra Energy, Inc.          | NEE  |
| Northeast Utilities           | NU   |
| OGE Energy Corp.              | OGE  |
| Otter Tail Corporation        | OTTR |
| PG&E Corp.                    | PCG  |
| Pinnacle West Capital         | PNW  |
| PNM Resources, Inc.           | PNM  |
| Portland General Electric Co. | POR  |
| SCANA Corp.                   | SCG  |
| Sempra Energy                 | SRE  |
| Southern Co.                  | SO   |
| Vectren Corp.                 | VVC  |
| Westar Energy                 | WR   |
| Xcel Energy, Inc.             | XEL  |

Q. DOES THIS CONSTITUTE YOUR FINAL PROXY GROUP?

A. No, it does not. My initial set of screening criteria produced a group of 34 potential proxy companies. I then examined the operating profile of each of those 34 companies to be certain that none displayed characteristics that were inconsistent with my intent to produce a proxy group that is fundamentally similar to the Company. As a result of that examination, I have modified the initial screening results.

Edison International (“EIX”) recorded a loss of \$1.7 billion in 2012 as a result of placing Edison Mission Energy, the subsidiary that owns and operates unregulated electric generating assets (including Homer City), into Chapter 11 bankruptcy, and the divestiture of its Homer City assets.<sup>11</sup> As part of the Chapter 11 bankruptcy proceeding, EIX entered into a purchase agreement on October 18, 2013 with NRG Energy for Edison

<sup>11</sup> See, Edison International, SEC Form 10-K for the fiscal year ended December 31, 2012, at 35.

Mission Energy’s assets including the assumption of certain related liabilities.<sup>12</sup> In addition, EIX recorded a \$1.05 billion loss resulting from an after-tax earnings charge (recorded in the fourth quarter of 2011) relating to the impairment of its Homer City, Fisk, Crawford, and Waukegan power plants, wind-related charges, and other expenses.<sup>13</sup> Given the significant nature of those results, it is difficult to assess the degree to which EIX’s recent financial metrics and earnings growth projections reflect investor expectations for the regulated electric utility operations going forward. Consequently, I have excluded EIX from my final proxy group. Second, I also excluded ITC Holding Corp. (“ITC”) because it is a FERC-regulated transmission-only company, and as such is not fundamentally comparable to O&R.

Q. DID YOU INCLUDE CONSOLIDATED EDISON, INC. IN YOUR FINAL PROXY GROUP?

A. No, I did not. While the screening criteria indicate that CEI is fundamentally comparable to the proxy companies, in order to avoid the circular logic that otherwise would arise, it has been my consistent practice to exclude the subject company from the final proxy group. Consequently, my final proxy group includes the 31 companies set forth in Table 3 (below).

**Table 3: Final Proxy Group**

| <b>Company</b>          | <b>Ticker</b> |
|-------------------------|---------------|
| Allete                  | ALE           |
| Alliant Energy Corp.    | LNT           |
| Ameren Corp.            | AEE           |
| American Electric Power | AEP           |
| Avista Corp.            | AVA           |
| Black Hills Corp.       | BKH           |

<sup>12</sup> See, NRG Energy, Inc., SEC Form 8-K, October 18, 2013, at 2.

<sup>13</sup> See, Edison International, SEC Form 10-K for the fiscal year ended December 31, 2012, at 35-36.

|                               |      |
|-------------------------------|------|
| CenterPoint Energy, Inc.      | CNP  |
| Cleco Corp.                   | CNL  |
| CMS Energy Corp.              | CMS  |
| DTE Energy Co.                | DTE  |
| Duke Energy Corp.             | DUK  |
| Empire District Electric      | EDE  |
| Entergy Corporation           | ETR  |
| FirstEnergy Corp.             | FE   |
| Great Plains Energy Inc.      | GXP  |
| Hawaiian Electric             | HE   |
| IDACORP, Inc.                 | IDA  |
| NextEra Energy, Inc.          | NEE  |
| Northeast Utilities           | NU   |
| OGE Energy Corp.              | OGE  |
| Otter Tail Corporation        | OTTR |
| PG&E Corp.                    | PCG  |
| Pinnacle West Capital         | PNW  |
| PNM Resources, Inc.           | PNM  |
| Portland General Electric Co. | POR  |
| SCANA Corp.                   | SCG  |
| Sempra Energy                 | SRE  |
| Southern Co.                  | SO   |
| Vectren Corp.                 | VVC  |
| Westar Energy                 | WR   |
| Xcel Energy, Inc.             | XEL  |

Q. IS YOUR CREDIT RATING SCREEN CONSISTENT WITH THE COMMISSION’S APPROACH?

A. Yes. The screening criterion described above reflects the Commission’s findings in the 2011 O&R Rate Order:

...there appears, at least recently, to be a difference between bondholders’ perception of risk and that of equity investors. Therefore, we will not use credit ratings as the basis for a credit quality adjustment in this case, nor will we use credit ratings to narrow the proxy group beyond our normal requirement that all group members be at least investment grade<sup>14</sup>

<sup>14</sup> 2011 O&R Rate Order, at 67.

1 My current approach, which requires only that proxy companies be investment grade, is  
2 consistent with the Commission's investment grade requirement and does not further  
3 narrow the group on the basis of credit ratings.

4  
5 Q. IN PRIOR CASES STAFF HAS USED REVENUE INSTEAD OF NET INCOME WHEN SCREENING  
6 FOR REGULATED COMPANIES.<sup>15</sup> PLEASE EXPLAIN WHY YOU HAVE RELIED ON NET  
7 INCOME AS A SCREENING CRITERION.

8 A. Measures of income are far more likely to be considered by the financial community in  
9 making credit assessments and investment decisions than are measures of revenue. From  
10 the perspective of credit markets, measures of financial strength and liquidity are focused  
11 on cash from operations, which is directly derivative of earnings, as opposed to revenue.  
12 As part of its rating methodology, Moody's assigns a 40.00 percent weight to measures of  
13 financial strength and liquidity, of which 25.00 percent specifically relates to the ability to  
14 cover debt obligations with cash from operations.<sup>16</sup>

15  
16 Just as rating agencies focus on measures of cash from operations, equity analysts likewise  
17 prefer measures of income in assessing equity valuation levels. Common measures of  
18 valuation, for example, include the Price/Earnings ratio, the Price/Earnings to Growth  
19 ("PEG") ratio and the ratio of Enterprise Value/EBITDA (Earnings Before Interest,  
20 Taxes, Depreciation, and Amortization). The reason, of course, is that measures of  
21 revenue can obscure the assessment of the underlying value of the subject company.  
22 Energy marketing businesses, for example, typically are characterized by high volumes

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<sup>15</sup> See, for example, Case 13-E-0030, Direct Testimony of Craig E. Henry, at 14-15.

<sup>16</sup> *Rating Methodology, Regulated Electric and Gas Utilities*, Moody's Global Infrastructure Finance, August 2009, at 13.



1 and comparatively low margins. Consequently, focusing on revenue may mislead the  
2 analyst into assuming that such segments are the primary driver of long-term growth,  
3 when, as a practical matter, the majority of earnings and cash flows are derived from  
4 other business segments. In this instance, in which we are considering whether the  
5 underlying utility is the predominant source of long-term growth, it could be misleading  
6 to focus on revenue rather than earnings.

7  
8 Q. IS THERE A NEED TO DEVELOP SEPARATE PROXY GROUPS TO REFLECT THE RISK PROFILES  
9 OF O&R'S ELECTRIC UTILITY RATE BASE AND GAS UTILITY RATE BASE?

10 A. No. Following the issuance of the Generic Finance RD in 1994, the Commission has  
11 consistently relied upon electric utility proxy groups to establish the Cost of Equity for  
12 both the gas and electric operations of all of the combination utilities in the state. In  
13 practice, O&R operates its electric and gas utility assets as a single entity, regulated within  
14 a single jurisdiction, and therefore investors view the Company in a similar manner. Since  
15 the Company is a combined electric and gas company, the proxy group should be  
16 comprised of electric and gas utility companies that are commensurate with the  
17 Company's risk profile, rather than the risk profile of its individual operating segments.<sup>17</sup>  
18 While the risks of the Company's electric and gas business operations may vary slightly, I  
19 have selected a group of companies whose aggregate operating risks are substantially  
20 comparable to those of O&R, and thus provide a reasonable basis to establish an ROE  
21 for the Company.

22  

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<sup>17</sup> See, also, Case No. 13-W-0295, *Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of United Water New York Inc. for Water Service*, Order Establishing Rates, (issued June 26, 2014), at 58.

**VI. COST OF EQUITY ESTIMATION**

1 Q. PLEASE BRIEFLY DISCUSS THE ROE IN THE CONTEXT OF THE REGULATED RATE OF  
2 RETURN.

3 A. Regulated utilities primarily use common stock and long-term debt to finance their  
4 permanent property, plant and equipment. The rate of return (“ROR”) for a regulated  
5 utility is based on its weighted average cost of capital, in which the cost rates of the  
6 individual sources of capital are weighted by their respective book values. While the costs  
7 of debt and preferred stock can be directly observed, the Cost of Equity is market-based  
8 and, therefore, must be inferred from market-based information.

9  
10 Q. HOW IS THE REQUIRED ROE DETERMINED?

11 A. In New York, the required ROE is estimated by using several analytical techniques that  
12 rely on market-based data to quantify investor expectations regarding required stock  
13 returns, adjusted for certain incremental costs and risks. The resulting Cost of Equity,  
14 adjusted for the cost of issuing equity securities, serves as the recommended ROE for  
15 ratemaking purposes. The key consideration in determining the Cost of Equity is  
16 whether the methodologies employed reasonably reflect investors’ view of the financial  
17 markets in general, and the subject company’s common stock in particular. As discussed  
18 throughout my Direct Testimony, I have structured my analyses with that consideration  
19 in mind. Lastly, while I do not necessarily agree with the Commission’s practice of  
20 applying two-thirds and one-third weights to the respective DCF and CAPM results, I  
21 have produced and presented analytical results based on that convention.

1 Q. WHAT METHODS DID YOU USE TO DETERMINE THE COMPANY’S COST OF EQUITY?

2 A. Consistent with the Commission’s past practice, I have used the DCF model and the  
3 CAPM approach to develop my Cost of Equity recommendation. With respect to the  
4 DCF approach, my analyses include the two-stage model on which the Commission has  
5 relied in prior rate proceedings. As a check on the two-stage method, I also have  
6 included a three-stage model that allows for a transition period between the near- and  
7 long-term growth estimates. Also consistent with the Commission’s stated preference, I  
8 used both the traditional form of the CAPM, as well as the “Zero-Beta” form of that  
9 model. In both forms of the CAPM, I incorporated *ex-ante* measures of the Market Risk  
10 Premium.

11  
12 Q. WHY DO YOU BELIEVE IT IS IMPORTANT TO USE MORE THAN ONE ANALYTICAL  
13 APPROACH?

14 A. Because the Cost of Equity is not directly observable, it must be estimated based on both  
15 quantitative and qualitative information. When faced with the task of estimating the Cost  
16 of Equity, analysts and investors are inclined to gather and evaluate as much relevant data  
17 as reasonably can be analyzed. As a result, a number of models have been developed to  
18 estimate the Cost of Equity. As a practical matter, however, all of the models available  
19 for estimating the Cost of Equity are subject to limiting assumptions or other  
20 methodological constraints. Consequently, many finance texts recommend using multiple  
21 approaches when estimating the Cost of Equity. For example, Copeland, Koller and  
22 Murrin<sup>18</sup>, suggest using the CAPM and Arbitrage Pricing Theory model, while Brigham

---

<sup>18</sup> Tom Copeland, Tim Koller and Jack Murrin, Valuation: Measuring and Managing the Value of Companies,  
3<sup>rd</sup> ed. (New York: McKinsey & Company, Inc., 2000), at 214.

1 and Ehrhardt<sup>19</sup> recommend the CAPM, DCF and “Bond Yield Plus Risk Premium”  
2 approaches.

3  
4 In essence, practitioners and academics recognize that financial models simply are tools  
5 to be used in the ROE estimation process, and that strict adherence to any single  
6 approach, or to the specific results of any single approach, can lead to flawed or  
7 misleading conclusions. That position is consistent with the *Hope* and *Bluefield* finding  
8 that it is the analytical result, as opposed to the methodology, that is controlling in  
9 arriving at ROE determinations. Thus, a reasonable ROE estimate appropriately  
10 considers alternate methodologies and the reasonableness of their individual and  
11 collective results.

12  
13 Consequently, I believe it is both prudent and appropriate to use multiple methodologies  
14 as a means of mitigating the effects of assumptions and inputs associated with any single  
15 approach. Such use, however, must be tempered with due caution as to the results  
16 generated by each individual approach.

17  
18 Q. DO YOU HAVE ANY CONCERNS WITH THE COMMISSION’S PAST PRACTICE OF APPLYING  
19 TWO-THIRDS AND ONE-THIRD WEIGHTS TO THE RESPECTIVE DCF MODEL AND CAPM  
20 RESULTS?

21 A. Yes, I do. First, all models rely on specific assumptions that may become less relevant  
22 depending on market conditions. Consequently, the weight given to specific results may  
23 change over time but always would reflect the informed judgment of the analyst. Second,

---

<sup>19</sup> Eugene Brigham and Michael Ehrhardt, Financial Management: Theory and Practice, 12<sup>th</sup> Ed. (Mason, OH: South-Western Cengage Learning, 2008), at 367.

while academic texts support the use of multiple ROE models, there is no academic support of which I am aware for a strict, formulaic weighting of model results. Lastly, there is no evidence that the weighting reflects investors' actual practice when they determine the price they are willing to pay for a company's stock (and, therefore, may not reflect the market's actual required Return on Equity).

### Discounted Cash Flow Model

Q. ARE DCF MODELS WIDELY USED TO DETERMINE THE ROE FOR REGULATED UTILITIES?

A. Yes. DCF models are widely used in regulatory proceedings and have sound theoretical bases, although neither the DCF model nor any other model can be applied without considerable judgment in the selection of data and the interpretation of results. In its simplest form, the DCF model expresses the market Cost of Equity as the sum of the expected dividend yield and long-term growth rate.

Q. PLEASE DESCRIBE THE DCF APPROACH.

A. The DCF approach to estimating a market Cost of Equity is based on the theory that a stock's current market price represents the present value of all expected future cash flows (*i.e.*, dividends and the terminal price at which the stock is sold). In its most general form, the DCF model is expressed as follows:

$$P_0 = \frac{D_1}{(1+k)} + \frac{D_2}{(1+k)^2} + \dots + \frac{D_\infty}{(1+k)^\infty} \quad [1]$$

Where  $P_0$  represents the current market stock price,  $D_1 \dots D_\infty$  are all expected future dividends, and  $k$  is the discount rate, or required return, that sets the observed price equal to the present value of expected cash flows. As discussed in more detail below, I have

not included the Constant Growth form of the DCF model, but instead have focused on two multi-stage forms.

**Stock Prices used in the DCF Model**

Q. WHAT MARKET DATA DID YOU USE TO CALCULATE THE CURRENT STOCK PRICE IN YOUR DCF MODELS?

A. The stock prices in my DCF models are based on the average market closing prices for the proxy companies' shares over three months ended September 30, 2014.

Q. WHY DID YOU USE A THREE-MONTH AVERAGING PERIOD?

A. I believe it is important to use an average of recent trading days to calculate the term  $P_0$  in the DCF model so that the calculated market Cost of Equity is not skewed by anomalous events that may affect stock prices on any given trading day. At the same time, the averaging period should be reasonably representative of expected capital market conditions over the long-term. In my view, the use of the three-month averaging period reasonably balances those concerns. That averaging period is also consistent with the period considered by the Commission in recent proceedings.<sup>20</sup>

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<sup>20</sup> For example, in Case 10-E-0362 the Commission relied upon the Staff DCF analysis, which used three months of stock price data (2011 O&R Rate Order, at 72). Therefore, I have relied on a three-month averaging period for the purpose of my DCF analyses.

**Multi-Stage DCF Models**

Q. PLEASE NOW DESCRIBE THE MULTI-STAGE DCF MODELS INCLUDED IN YOUR ANALYSES.

A. Consistent with the Commission's stated preference, I have prepared a two-stage DCF analysis based on the structure discussed in the Commission's Order in Case 10-E-0362.<sup>21</sup> For the reasons discussed in more detail below, I also have included a three-stage form of the model as a check on the reasonableness of the two-stage DCF results.

Q. WHAT ARE THE SPECIFIC BENEFITS OF THE MULTI-STAGE DCF MODELS THAT YOU HAVE PRESENTED IN THIS PROCEEDING?

A. Both forms of the multi-stage DCF model define the Cost of Equity as the discount rate that sets the current stock price equal to the discounted value of future cash flows (*i.e.*, projected dividends). Consistent with the Commission's past preference, my two-stage DCF model relies on Value Line projected dividends through the Value Line projection period.<sup>22</sup> Dividends in the three-stage DCF model, as well as in the second stage of the two-stage DCF model, are projected as the product of the dividend payout ratio and earnings. Because both models project future dividends as the product of the dividend payout ratio and earnings, they include the important ability to recognize that dividend payout ratios may decrease during periods of increasing capital expenditures. That capability is enhanced by the three-stage DCF model, which, as described below, allows for a transition between near- and long-term growth stages.

It also is important to note that while the three-stage DCF model calculates the Cost of Equity based on projected dividends, it does not rely solely on Value Line for near-term

<sup>21</sup> 2011 O&R Rate Order, at 68 – 69.

<sup>22</sup> 2011 O&R Rate Order, at 64.

dividend growth rate projections. Rather, the three-stage DCF model combines expected Earnings Per Share (“EPS”), which are projected based on consensus earnings growth estimates, with Value Line’s projected dividend payout ratio. In my experience, a common and legitimate criticism of DCF models that rely solely on projected dividend growth is that Value Line is the sole source of such projections.<sup>23</sup> Moreover, there is no reason to believe Value Line consistently provides more accurate projections than other forecast providers.<sup>24</sup> While the form of the model I have used relies on Value Line for projected dividend payout ratios, the potential bias resulting from reliance on a single analyst is mitigated by the use of consensus earnings forecasts.

The model also enables the analyst to check for the reasonableness of the inputs and results by reference to certain market-based metrics. The terminal price, for example, can be divided by the expected EPS in the final year to calculate a projected Price/Earnings (“P/E”) ratio. To the extent that the projected P/E ratio is inconsistent with either historical or expected levels, it may be an indicator of incorrect or inconsistent assumptions within the balance of the model. Importantly, as noted earlier, there are no common market-based valuation metrics that solely rely on dividend projections.

Q. PLEASE GENERALLY DESCRIBE THE STRUCTURE OF THE TWO-STAGE DCF MODEL.

A. As shown in Table 4 (below), the two-stage DCF model calculates the proxy companies’ individual required ROEs by projecting annual dividends over two stages - a near-term growth stage (years one through five) and a long-term growth stage (from year six to

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<sup>23</sup> See, for example, Harris and Marston, *Estimating Shareholder Risk Premia Using Analysts’ Growth Forecasts, Financial Management*, (Summer 1992), at 65.

<sup>24</sup> See, Ramnath, Rock, Shane, *Value Line and I/B/E/S Earnings Forecasts, International Journal of Forecasting*, Vol. 21, No. 1, Jan-Mar 2005, at 1.



1 perpetuity). The model relies on Value Line dividend projections in the near-term. As  
2 noted above, the near-term growth stage ends in year five, after which the model  
3 immediately moves to the long-term growth stage, which calculates dividends as the  
4 product of earnings and the dividend payout ratio. As noted in Table 6 (further below),  
5 near-term earnings growth projections are provided by Value Line, Zacks and Thomson  
6 First Call. During the long-term growth stage, earnings are projected to grow at a rate  
7 equal to projected nominal Gross Domestic Product (“GDP”), and the dividend payout  
8 ratio is assumed to have reverted to the industry’s long-term norm.

9  
10 In the first stage, “cash flows” are defined as projected dividends. In the second stage,  
11 “cash flows” equal both dividends and the expected price at which the stock will be sold  
12 at the end of the period. The expected stock price is based on the “Gordon” model,  
13 which defines the price as the expected dividend divided by the difference between the  
14 Cost of Equity (*i.e.*, the discount rate) and the long-term expected growth rate. The price  
15 calculated using the Gordon model in the terminal stage is approximately equal to the  
16 price calculated using terminal stage cash flows that extend indefinitely, or for an  
17 extended time period (*e.g.*, 200 years).

**Table 4: Two-Stage DCF Model Structure**

| Stage               | 0  | 1   | 2  |
|---------------------|--|---|--|
| Cash Flow Component | Initial Stock Price  | Expected Dividends                          | Expected Dividends + Terminal Value                      |
| Inputs              | Stock Price<br>Earnings Per Share (EPS)<br>Dividends Per Share (DPS) | Expected EPS<br>Value Line<br>Projected DPS | Expected EPS<br>Expected DPS<br>Terminal Value           |
| Assumptions         | Three-month stock price averaging period                             | Analyst EPS growth rates                    | Long-term dividend payout ratio<br>Long-term growth rate |

Q. THE COMMISSION HAS PREVIOUSLY NOTED ITS PREFERENCE FOR RELYING ON STAFF'S DCF APPROACH, WHICH USES VALUE LINE'S DIVIDEND GROWTH PROJECTIONS AS THE NEAR-TERM GROWTH RATE.<sup>25</sup> DOES YOUR TWO-STAGE DCF MODEL ADDRESS THAT PREFERENCE?

A. Yes, it does. My two-stage DCF model relies on Value Line's projected Dividend Per Share for the 2014-2018 period. For years beyond Value Line's projection period, I have assumed earnings grow at the estimated long-term growth rate and that dividends will equal the product of expected earnings and the industry average long-term payout ratio.

Q. WHY HAVE YOU USED YOUR ALTERNATIVE THREE-STAGE DCF MODEL AS A CHECK ON THE REASONABLENESS OF THE COMMISSION'S PREFERRED TWO-STAGE DCF MODEL?

A. I believe the three-stage DCF model is a more refined method of estimating the Company's ROE. Because the three-stage DCF model allows for a transition from the first-stage growth rate to the long-term growth rate, it avoids the often unrealistic

<sup>25</sup> *Ibid.* 2011 O&R Rate Order, at 64.

1 assumption, implicit in the two-stage DCF model, *i.e.*, that growth will change  
2 immediately between the first and final stages. In my view, that additional flexibility is  
3 very important when, as is the case with electric and gas utilities, there is an expected  
4 period of high capital expenditures in the near and intermediate terms.

5  
6 Q. PLEASE GENERALLY DESCRIBE THE STRUCTURE OF YOUR THREE-STAGE DCF MODEL.

7 A. As noted above, the model sets the subject company's stock price equal to the present  
8 value of cash flows received over three stages. Similar to the application of the two-stage  
9 DCF model, in the first two stages cash flows are defined as projected dividends. In the  
10 third stage, cash flows equal both dividends and the expected price at which the stock will  
11 be sold at the end of the period. Again reflecting the two-stage DCF model, the expected  
12 stock price is based on the Gordon model. In essence, the terminal price is defined as the  
13 present value of the remaining cash flows in perpetuity, and has the same practical effect  
14 on the ROE calculation as continuing the long-term growth stage indefinitely.<sup>26</sup> In each  
15 of the three stages, the dividend is projected as the product of the projected earnings per  
16 share, and the expected dividend payout ratio. A summary description of the model is  
17 provided in Table 5 (below).

---

<sup>26</sup> I understand that in prior cases, Staff has assumed a long-term period of 195 years. Given the nature of present value calculations, 195 years is essentially equal to perpetuity, which is assumed in the Gordon Model.

**Table 5: Three-Stage DCF Structure**

| Stage               | 0  | 1   | 2                            | 3  |
|---------------------|--|---|------------------------------|--|
| Cash Flow Component | Initial Stock Price  | Expected Dividend                                       | Expected Dividend            | Expected Dividend + Terminal Value                       |
| Inputs              | Stock Price<br>Earnings Per Share (EPS)<br>Dividends Per Share (DPS) | Expected EPS<br>Expected DPS                            | Expected EPS<br>Expected DPS | Expected EPS<br>Expected DPS<br>Terminal Value           |
| Assumptions         | Three-month stock price averaging period                             | Near-term dividend payout ratio<br>Analyst growth rates |                              | Long-term dividend payout ratio<br>Long-term growth rate |

Q. DO YOU BELIEVE THAT THE DCF MODELS DESCRIBED ABOVE ARE CONSISTENT WITH THE INTENT OF THE TWO-STAGE MODEL RELIED UPON BY THE COMMISSION?

A. Yes, I do. In my view, both the construction of the model and the underlying inputs and assumptions are consistent with, and enhance, the application of the two-stage model. As noted above, the general form of the two-stage model relied upon by the Commission involves a near-term growth stage based on estimated dividend growth and a long-term growth stage based on estimated long-term growth.<sup>27</sup> Consequently, my two-stage DCF model relies on Value Line's Dividend Per Share projections in the first stage, and assumes earnings grow at the estimated long-term growth rate in the second stage while payout ratios revert to long-term norms.

In the three-stage DCF model, the calculation of dividend growth does not solely rely on the Value Line Dividend Per Share growth estimate; rather, it includes both Value Line's estimated dividend payout ratios and consensus analyst growth projections. The use of

<sup>27</sup> See the Commission's decisions in Case 06-E-1433, Case 08-E-0539 and Case 10-E-0362.

consensus projections mitigates the potential bias associated with relying on a single source of projections (*i.e.*, Value Line). Moreover, the ability to consider industry trends and company-specific circumstances enables the analyst to provide more refined projections by recognizing that payout ratios are likely to change over time. Conversely, as with the Constant Growth form of the model (which has been rejected by the Commission), the two-stage DCF model relied upon by Staff assumes a constant payout ratio, in perpetuity. Finally, the long-run growth estimate, the timing of which extends beyond the horizon of the Value Line and analyst projections, is based on highly visible, market-derived projections of long-term macroeconomic (*i.e.*, GDP) growth.

Q. PLEASE SUMMARIZE YOUR INPUTS TO THE DCF MODELS.

A. I applied both DCF models using the proxy group described earlier in my testimony. My assumptions with respect to the various model inputs are described in Tables 6 and 7 (below).

1

**Table 6: Two-Stage DCF Model Assumptions**

| <b>Stage</b>   | <b>0</b>                              | <b>1</b>  | <b>2</b>  |
|----------------|---------------------------------------|---|---|
| Stock Price    | Three-month average daily stock price |   |   |
| Growth Rates   | Initial EPS as reported by Value Line | Analyst growth as average of (1) Value Line, (2) Thomson First Call, and (3) Zacks projected growth rates | Long-term GDP growth  |
| Dividends      |                                       | Value Line company-specific DPS projections   | Long-term industry average payout ratios (Calculated based on median long-term payout ratios for Value Line universe of electric utilities) |
| Terminal Value |                                       |   | Expected dividend in final year divided by solved Cost of Equity less long-term growth rate   |

2

1

**Table 7: Three-Stage DCF Model Assumptions**

| Stage                 | 0                                     | 1   | 2   | 3   |
|-----------------------|---------------------------------------|---|---|---|
| Stock Price           | Three-month average daily stock price |   |   |   |
| Growth Rates          | Initial EPS as reported by Value Line | Analyst growth as average of (1) Value Line, (2) Thomson First Call, and (3) Zacks projected growth rates | Transition to Long-term GDP growth                    | Long-term GDP growth  |
| Dividend Payout Ratio |                                       | Value Line company-specific   | Transition to long-term industry average payout ratio | Long-term industry average (Calculated based on median long-term payout ratios for Value Line universe of electric utilities) |
| Terminal Value        |                                       |   |   | Expected dividend in final year divided by solved Cost of Equity less long-term growth rate                                   |

2

3 Q. HOW DID YOU CALCULATE THE LONG-TERM GDP GROWTH RATE?

4 A. The long-term growth rate of 5.60 percent used in my multi-stage DCF models is based  
5 on the real GDP growth rate of 3.27 percent from 1929 through 2013, and an expected  
6 inflation rate of approximately 2.26 percent. The real GDP growth rate is calculated as  
7 the compound growth rate in the chain-weighted GDP for the period from 1929 through  
8 2013.<sup>28</sup> The rate of inflation of 2.26 percent is a compound annual forward rate starting  
9 at year ten (*i.e.*, 2024) and is based on the 30-day average of projected inflation based on  
10 the spread between yields on long-term nominal Treasury Securities and long-term  
11 Treasury Inflation Protected Securities (“TIPS”), known as the “TIPS spread”.

<sup>28</sup> Bureau of Economic Analysis, September 26, 2014 update.

1  
2 Q. WHY IS THE LONG-TERM GDP GROWTH RATE A REASONABLE ESTIMATE OF LONG-TERM  
3 GROWTH IN YOUR MULTI-STAGE DCF MODELS?

4 A. In regulatory proceedings, long-term estimates of GDP growth are commonly used as a  
5 proxy for the long-term growth in proxy group company dividends in multi-stage DCF  
6 analyses. That application is based on the common theoretical assumption that, over the  
7 long-run, all the companies in the economy will tend to grow at the same constant rate.  
8 That assumption is designed to address the uncertainty associated with estimating  
9 individual company growth rates over very long time horizons and is not meant to act as  
10 a prediction that company growth rates in the economy will indeed converge in practice  
11 over any given period.

12  
13 As noted by Eugene F. Brigham and Michael C. Ehrhardt in Financial Management:  
14 Theory and Practice:

15 Expected growth rates vary somewhat among companies, but dividend  
16 growth for most mature firms is generally expected to continue in the  
17 future at about the same rate as nominal gross domestic product (real  
18 GDP plus inflation). On that basis, one might expect the dividends of an  
19 average, or “normal,” company to grow at a rate of 5% to 8% a year.<sup>29</sup>  
20

21 Q. PLEASE DESCRIBE THE LONG-TERM GROWTH ESTIMATE DEVELOPED BY STAFF IN THE  
22 COMPANY’S LAST RATE PROCEEDING.

23 A. In the Company’s last rate proceeding, Staff relied on an estimate of long-term growth  
24 derived from the Sustainable Growth model, which was calculated using Value Line  
25 projections over a three- to five-year period. That is, Staff’s second stage growth estimate

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<sup>29</sup> Eugene Brigham and Michael Ehrhardt, Financial Management: Theory and Practice, 12th Ed. (Mason, OH: South-Western Cengage Learning, 2008), at 291.



1 was based on projections that ended in the first stage. Staff then compared the average  
2 Sustainable Growth rate to the ten-year projected nominal GDP growth rate published by  
3 Blue Chip Economic Indicators (“Blue Chip”) ending in 2020, approximately six years  
4 beyond the horizon of the Value Line projections.<sup>30</sup> Based on that comparison, Staff  
5 concluded that the short-term “Sustainable Growth” projection was a reasonable estimate  
6 of long-term growth.

7  
8 Q. HOW DOES YOUR ESTIMATE OF LONG-TERM GROWTH DIFFER FROM THE ESTIMATE  
9 DEVELOPED BY STAFF?

10 A. Rather than relying on a short-term estimate of Sustainable Growth (three to five years  
11 per Value Line’s published data), the long-term growth rate included in my DCF analyses  
12 reflects market-derived projections of inflation beginning in 2024 and extending over the  
13 longest available time period (*i.e.*, 20 years). That estimate of expected long-term inflation  
14 is combined with the long-term average historical real GDP growth rate to calculate the  
15 expected nominal GDP growth rate. Importantly, the final stage of both DCF models, as  
16 well as the two-stage DCF model relied upon by Staff in the Company’s last rate  
17 proceeding, extend indefinitely. Consequently, the long-term growth estimate used in my  
18 multi-stage DCF models is a more accurate representation of investor and economist  
19 views of nominal long-term GDP growth than either the three- to five-year Value Line  
20 Sustainable Growth estimate or the ten-year Blue Chip GDP growth estimate.

21  

---

<sup>30</sup> See, Prepared Testimony of Staff Finance Panel, Case 11-E-0408, at 53-56.

Q. PLEASE DESCRIBE THE SUSTAINABLE GROWTH ESTIMATE AS APPLIED IN STAFF'S TESTIMONY IN THE COMPANY'S LAST RATE PROCEEDING.

A. The Sustainable Growth model is an alternative approach to the use of analysts' earnings growth estimates. In essence, the model is premised on the proposition that a firm's growth is a function of its expected earnings, and the extent to which it retains earnings to invest in the enterprise. In its simplest form, the model represents long-term growth as the product of the retention ratio (*i.e.*, the percentage of earnings not paid out as dividends, referred to below as "b") and the expected return on book equity (referred to below as "r"). Thus the simple "b x r" form of the model projects growth as a function of internally generated funds. That form of the model is limiting, however, in that it does not provide for growth funded from external equity.

The "br + sv" form of the Sustainable Growth estimate is meant to reflect growth from both internally generated funds (*i.e.*, the "br" term) and from issuances of equity (*i.e.*, the "sv" term), as shown in Equation [2] below. The first term, which is the product of the retention ratio (*i.e.*, "b", or the portion of net income not paid in dividends) and the expected return on equity (*i.e.*, "r") represents the portion of net income that is "plowed back" into the company as a means of funding growth. The "sv" term can be represented as:

$$\left(\frac{m}{b} - 1\right) \times \text{Common Shares growth rate [2]}$$

where:

$$\frac{m}{b} = \text{the market to book ratio.}$$

1 In this form, the “sv” term reflects an element of growth as the product of (1) the growth  
2 in shares outstanding and (2) that portion of the market-to-book ratio that exceeds unity.

3  
4 It is important to note the calculation of the Sustainable Growth estimate requires the  
5 analyst to rely upon forecasts of the subject companies’ return on equity, retention ratio  
6 and growth in common shares outstanding (when including the “sv” component). Staff  
7 has consistently derived all of the inputs for the Sustainable Growth estimate from Value  
8 Line.<sup>31</sup> Consequently, by relying on a single source of data (Value Line) whose estimates  
9 are produced by a single analyst, there is an increased risk of idiosyncratic error that may  
10 bias the end results.

11  
12 Q. ASIDE FROM STAFF’S USE OF A SHORT-TERM FORECAST AS THE BASIS OF ITS LONG-TERM  
13 GROWTH ESTIMATE, DO YOU HAVE CONCERNS WITH THE USE OF THE SUSTAINABLE  
14 GROWTH ESTIMATE AS THE LONG-TERM GROWTH RATE IN THE MULTI-STAGE DCF  
15 MODEL?

16 A. Yes, I do. First, the underlying premise of the Sustainable Growth calculation is that  
17 future earnings will increase as the retention ratio increases. That is, if future growth is  
18 modeled as “ $b \times r$ ”, growth will increase as “ $b$ ” increases. There are, however, several  
19 reasons why that may not be the case. Management decisions to conserve cash for capital  
20 investments, to manage the dividend payout for the purpose of minimizing future  
21 dividend reductions, or to signal future earnings prospects can and do influence dividend  
22 payout (and therefore earnings retention) decisions in the near-term. Consequently, it is  
23 appropriate to determine whether the data relied upon in the Sustainable Growth

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<sup>31</sup> See, Prepared Exhibits of Staff Finance Panel, Case 11-E-0408, Exhibit\_\_(FB-8).

1 estimate supports the assumption that higher earnings retention ratios necessarily are  
2 associated with higher future earnings growth rates.

3  
4 Q. DID YOU PERFORM ANY ANALYSES TO TEST THAT ASSUMPTION?

5 A. Yes, I did. Based on Value Line data as of September 30, 2014 (which include historical  
6 information regarding both earnings and dividends per share) for the companies in the  
7 proxy group, I calculated (in each year of the historical period) the dividend payout ratio,  
8 the retention ratio, and the subsequent five-year earnings growth rate. I then performed a  
9 regression analysis in which the dependent variable was the five-year earnings growth  
10 rate, and the explanatory variable was the earnings retention ratio. The purpose of that  
11 analysis was to determine whether the data source typically relied upon by Staff for the  
12 sustainable growth estimate empirically supports the assumption that higher retention  
13 ratios necessarily produce higher earnings growth rates.

14  
15 Q. WHAT DID THAT ANALYSIS REVEAL?

16 A. As shown in Table 8 (below),<sup>32</sup> there was a statistically significant negative relationship  
17 between the five-year earnings growth rate and the earnings retention ratio. That is,  
18 based on Value Line (*i.e.*, the source of the data typically relied upon in Staff's analysis),  
19 using historical data, earnings growth actually decreased as the retention ratio increased.

---

<sup>32</sup> See also Exhibit No. \_\_\_\_ (RBH-11)

Table 8: Regression Results

|                 | Coefficient | Standard Error | t-Statistic |
|-----------------|-------------|----------------|-------------|
| Intercept       | 0.211       | 0.022          | 9.582       |
| Retention Ratio | -0.294      | 0.036          | -8.249      |

Q. IS THERE INDEPENDENT RESEARCH THAT SUPPORTS YOUR FINDINGS?

A. Yes, there is. In 2006, for example, Financial Analysts Journal published two articles that addressed the theory that high dividend payouts (*i.e.*, low retention ratios) are associated with low future earnings growth.<sup>33</sup> Both of those articles cite a 2003 study by Arnott and Asness<sup>34</sup> who found that, over the course of 130 years of data, future earnings growth is associated with high, rather than low payout ratios.<sup>35</sup> In essence, the findings of all three studies are consistent with my findings regarding the relationship between retention ratios and future earnings growth for the proxy group companies: there is a negative, not a positive relationship between the two. In light of those articles, it appears that my findings are not anomalous. Given the strong statistical results of my analyses, and the corroborating research discussed above, I continue to believe that substantial reliance on an estimate of long-term growth derived from a Sustainable Growth rate calculated using Value Line projections over a three to five-year period is inappropriate.

<sup>33</sup> Ping Zhou, William Ruland, *Dividend Payout and Future Earnings Growth*, Financial Analysts Journal, Vol. 62, No. 3, 2006. See also Owain ap Gwilym, James Seaton, Karina Suddason, Stephen Thomas, *International Evidence on the Payout Ratio, Earnings, Dividends and Returns*, Financial Analysts Journal, Vol. 62, No. 1, 2006.

<sup>34</sup> Robert Arnott, Clifford Asness, *Surprise: Higher Dividends = Higher Earnings Growth*, Financial Analysts Journal, Vol. 59, No. 1, January/February 2003.

<sup>35</sup> Since the payout ratio is the inverse of the retention ratio, the authors found that future earnings growth is negatively related to the retention ratio.

1 Q. ARE THERE OTHER CONCERNS WITH THE SUSTAINABLE GROWTH ESTIMATE?

2 A. Yes. It is important to note that the Sustainable Growth model itself requires an estimate  
3 of the earned return on common equity and is therefore circular. By adopting Value  
4 Line's earned ROE estimates, the analyst has effectively pre-supposed the Return on  
5 Common Equity projected by Value Line for the proxy group companies.

6  
7 In addition, I note that the fundamental premise of the Sustainable Growth Model  
8 assumes that the retention ratio (and therefore, the dividend payout ratio) will remain  
9 constant in perpetuity. In that important respect, the Sustainable Growth model is  
10 fundamentally related to the Constant Growth DCF model that has been rejected by Staff  
11 and the Commission. In my view, it would be inconsistent to reject the Constant Growth  
12 DCF model, yet assume a long-term growth rate based on the Constant Growth  
13 assumptions.

14  
15 Q. ARE VALUE LINE'S PROJECTIONS FOR THE PROXY GROUP COMPANIES' GROWTH IN  
16 EARNINGS PER SHARE CONSISTENT WITH THE SUSTAINABLE GROWTH ESTIMATE?

17 A. No, they are not. As shown in Exhibit No.\_\_\_\_ (RBH-12), I calculated the Sustainable  
18 Growth rate using Value Line's projected financial metrics for each company in the proxy  
19 group for the years 2014, 2015 and 2017-2019. I then compared those estimates to Value  
20 Line's expected earnings growth for each company (for example, I considered whether a  
21 given company's 2014 sustainable growth factors explained the company growth in  
22 earnings from end of 2013 to the end of 2014). As also shown in Exhibit No.\_\_\_\_ (RBH-  
23 12), Value Line frequently expects actual earnings growth to exceed the growth rate

1 indicated by the Sustainable Growth formula. Consequently, the assumption that the  
2 Sustainable Growth estimate accurately reflects future growth may be too limiting.

3  
4 Q. WHAT WERE YOUR SPECIFIC ASSUMPTIONS WITH RESPECT TO THE PAYOUT RATIO?

5 A. As noted in Tables 6 and 7 (above), in both DCF models for the first period, I relied on  
6 the first year and long-term projected payout ratios reported by Value Line<sup>36</sup> for each of  
7 the proxy companies. In my three-stage DCF analysis, I then assumed that by the end of  
8 the second period (*i.e.*, the end of year 10), the payout ratio will converge to the long-term  
9 industry median of approximately 67.23 percent.<sup>37</sup> As noted earlier, the two-stage DCF  
10 model does not allow for that gradual transition period; rather, it abruptly shifts to the  
11 long-term industry median in the first year of the second stage.

12  
13 Q. WHAT WERE THE RESULTS OF YOUR DCF ANALYSES?

14 A. As shown in Exhibit No.\_\_\_\_ (RBH-1), the two-stage DCF analysis produces an ROE  
15 range of 9.74 percent to 10.03 percent with a mean ROE of 9.88 percent based on a  
16 three-month averaging period. Similarly, the three-stage DCF analysis produces an ROE  
17 range of 9.62 percent to 10.08 percent with a mean ROE of 9.84 percent based on the  
18 same three-month averaging period.

19  

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<sup>36</sup> As reported in the Value Line Investment Survey for each of my proxy group companies as “All Div’ds to Net Prof.”

<sup>37</sup> The 67.23 percent average median payout ratio was calculated based on data from 1990 to the present for all 47 companies included in the Value Line electric utility universe. Source: Bloomberg.

1 Q. ARE THE RESULTS OF YOUR ANALYSIS GENERALLY CONSISTENT WITH THE PROJECTED  
2 MARKET VALUE OF THE PROXY COMPANIES?

3 A. Yes they are. As shown in Exhibit No.\_\_\_\_ (RBH-2), the results of my two-stage DCF  
4 analysis using mean growth rates produce a median expected proxy group company P/E  
5 ratio of 15.52, while the results of my three-stage DCF analysis produce a median  
6 expected proxy group company P/E ratio of 15.66. These results are highly consistent  
7 with the industry historical range of P/E ratios, shown in Exhibit No.\_\_\_\_ (RBH-3).

8  
9 Q. HOW DOES THE TIMING OF DIVIDEND PAYMENTS IN YOUR MULTI-STAGE DCF MODEL  
10 DIFFER FROM THE CASH FLOW ASSUMPTIONS USED BY STAFF IN THE COMPANY’S MOST  
11 RECENT RATE CASE?

12 A. I have adopted the mid-year convention, which assumes that an annualized dividend  
13 payment is received mid-year in order to more accurately approximate the actual quarterly  
14 cash flows that stockholders receive. For the remaining portion of the current year  
15 dividend, the model discounts the payment as if it had been received by the stockholder  
16 at end-of year. As noted by Duff & Phelps “[c]ommon practice in business valuation is  
17 to assume that the net cash flows are received in the middle of the year.”<sup>38</sup>

18  
19 In contrast, in the Company’s last rate case Staff’s DCF model assumed dividends are  
20 received at the end of each year. Considering that Staff’s proxy group companies’  
21 dividends are paid on a quarterly basis, assuming (as Staff did) that the entire dividend is  
22 paid at the end of the year essentially defers the timing of those cash flows and does not

---

<sup>38</sup> Duff & Phelps, 2014 Valuation Yearbook: Guide to Cost of Capital, at 1-4.



reflect the time value of money.<sup>39</sup> Since Staff uses a model with annual dividend payments, a reasonable approach would be to assume that cash flows are received in the middle of the year, such that half the quarterly dividend payments occur prior to the assumed dividend payment date (*i.e.*, the “mid-year convention”).

## Capital Asset Pricing Model Analysis

Q. PLEASE BRIEFLY DESCRIBE THE CAPM.

A. The CAPM is a risk premium approach that estimates the market Cost of Equity for a given security as a function of a risk-free return plus a risk premium (to compensate investors for the non-diversifiable or “systematic” risk of that security). As shown in Equation [3], the CAPM is defined by four components, each of which theoretically must be a forward-looking estimate:

$$k_e = r_f + \beta(r_m - r_f) \quad [3]$$

where:

$k_e$  = the required market ROE

$\beta$  = Beta coefficient of an individual security

$r_f$  = the risk-free rate of return

$r_m$  = the required return on the market as a whole.

Under the CAPM’s assumptions, the term  $(r_m - r_f)$  represents the Market Risk Premium.

According to the theory underlying the CAPM, since unsystematic risk can be diversified

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<sup>39</sup> The Chartered Financial Analyst (“CFA”) Institute’s program curriculum notes: “Money has time value in that individuals value a given amount of money more highly the earlier it is received. Therefore, a smaller amount of money now may be equivalent in value to a larger amount received at a future date. The time value of money as a topic of investment mathematics deals with equivalence relationships between cash flows with different dates. Mastery of time value of money concepts and techniques is essential for investment analysts.” 2011 CFA Curriculum Level I, Volume 1 at 255-256.

away, investors should be concerned only with systematic or non-diversifiable risk. Non-diversifiable risk is measured by the Beta coefficient, which is defined as:

$$\beta_j = \frac{\sigma_j}{\sigma_m} \times \rho_{j,m} \quad [4]$$

where  $\sigma_j$  is the standard deviation of returns for company “j”;  $\sigma_m$  is the standard deviation of returns for the broad market (as measured, for example, by the S&P 500 Index), and  $\rho_{j,m}$  is the correlation of returns in between company j and the broad market. Thus, the Beta coefficient represents both relative volatility (*i.e.*, the standard deviation) of returns, and the correlation in returns between the subject company and the overall market.

Q. WHAT RISK-FREE RATE DID YOU USE IN YOUR CAPM MODEL?

A. I used the three-month average yield on 30-year Treasury bonds as my estimate of the risk-free rate.

Q. IN PRIOR CASES THE COMMISSION HAS RELIED ON AN AVERAGE OF THE YIELDS ON TEN-YEAR AND 30-YEAR TREASURY BONDS AS THE RISK-FREE RATE.<sup>40</sup> PLEASE EXPLAIN WHY YOU HAVE RELIED ON THE 30-YEAR TREASURY BOND YIELD AS THE RISK-FREE RATE.

A. In supporting the use of the average yield of the ten- and 30-year Treasury bonds as the risk-free rate, the Commission relied on a presumption that the risk-free rate should match the holding period of an investor in the proxy companies’ equity securities.<sup>41</sup> However, the risk-free rate should be determined by the timing of the cash flows generated by the underlying assets and not by the investor’s holding period. That is, the

<sup>40</sup> See, for example, 2011 O&R Rate Order, at 75.

<sup>41</sup> *Ibid.*

value of an asset does not change because the investor pool shifts from people with one holding period to people with a different holding period. In determining the security most relevant to the application of the CAPM, it is important to select the term (or maturity) that best matches the life of the underlying investment. As noted by Morningstar:

The traditional thinking regarding the time horizon of the chosen Treasury security is that it should match the time horizon of whatever is being valued[...]. Note that the horizon is a function of the investment, not the investor. If an investor plans to hold stock in a company for only five years, the yield on a five-year Treasury note would not be appropriate, since the company will continue to exist beyond those five years.<sup>42</sup>

The CFA program also notes the risk-free rate used in the CAPM should match the timing of the expected asset's cash flows:

A risk-free asset is defined here as an asset that has no default risk. A common proxy for the risk-free rate is the yield on a default-free government debt instrument. In general, the selection of the appropriate risk-free rate should be guided by the duration of projected cash flows. If we are evaluating a project with an estimated useful life of 10 years, we may want to use the rate on the 10-year Treasury bond.<sup>43</sup>

Likewise, Duff & Phelps further clarifies that the characteristics of the investor (which would include the investor's holding period) is not the relevant consideration when assessing the cost of capital:

The cost of capital is a function of the investment, not the investor. In other words, the characteristics of a particular investor does not directly change the characteristics of the investment being analyzed.

The cost of capital comes from the marketplace, and the marketplace is comprised of a pool of investors "pricing" the risk of a particular asset. It therefore represents the consensus assessment of the pool

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<sup>42</sup> Morningstar Inc., Ibbotson SBBI 2013 Valuation Yearbook, at 44.

<sup>43</sup> 2011 CFA Curriculum Level I, Volume 4 at 52.

1 of investors that are participants in a particular market. The term  
2 “market” refers to the universe of investors who are reasonable  
3 candidates to fund a particular investment.<sup>44</sup>  
4

5 A similar approach to selecting the risk-free rate is recommended by Pratt and Grabowski  
6 in *Cost of Capital*. “In theory, when determining the risk-free rate and the matching ERP  
7 you should be matching the risk-free security and the ERP with the period in which the  
8 investment cash flows are expected.”<sup>45</sup> To that point, a 2004 paper titled “Applying The  
9 Capital Asset Pricing Model” by Professor Robert Harris reviews current practices for  
10 application of the CAPM and, when summarizing best current practices, concludes “[t]he  
11 risk-free rate should match the tenor of the cash flows being valued.”<sup>46</sup>  
12

13 In essence, the longer the time period over which an investment’s cash flows are received,  
14 the more sensitive the value of the investment is to changes in the required rate of return.  
15 It is important to note that it is not an investor’s holding period that determines the risk  
16 of an asset; a significant change in value can happen over a very short time period when  
17 the required rate of return changes. Investors in utility equity securities commit capital to  
18 an investment that will produce cash flows over an indefinite time period. For example,  
19 in the Company’s last rate proceeding, Staff relied on a DCF model that assumed  
20 investors would receive cash flows (*i.e.*, dividends) for 200 years.<sup>47</sup> Because utility  
21 companies represent long-duration investments, it is appropriate to use yields on long-  
22 term Treasury bonds as the risk-free rate component of the CAPM. In my view, the 30-  
23 year Treasury bond is the appropriate security for that purpose.

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<sup>44</sup> Duff & Phelps, 2014 Valuation Handbook: Guide to Cost of Capital, at 1-6.

<sup>45</sup> Shannon Pratt and Roger Gabrowski, Cost of Capital: Applications and Examples, 3<sup>rd</sup> Ed. (Hoboken, NJ: John Wiley & Sons, Inc., 2008), at 92. “ERP” is the Equity Risk Premium.

<sup>46</sup> Paper cited with permission of author.

<sup>47</sup> See, Prepared Exhibits of Staff Finance Panel, Case 11-E-0408, Exhibit\_\_\_\_(FP-8).

1  
2 Q. WHAT WOULD BE THE IMPLICATION FOR DCF CALCULATIONS IF IT WERE ASSUMED  
3 UTILITY STOCK INVESTORS WERE ONLY CONCERNED WITH THE EXPECTED CASH FLOW OF  
4 THE SECURITIES OVER A 20-YEAR PERIOD (I.E., THE COMMISSION'S ASSUMED HOLDING  
5 PERIOD)?

6 A. If the holding period is 20 years, the only way the DCF result can remain constant (or  
7 reasonable) is if the stock is sold at the prevailing market price at the end of that period.  
8 And as discussed above, the prevailing market price when the stock is sold will assume  
9 cash flows in perpetuity. In other words, *even if an investor were to hold a share of stock for 20*  
10 *years, they only would earn their required return if the stock is sold to an investor that values the shares*  
11 *assuming cash flows in perpetuity.* The same is true if the initial holding period is seven years,  
12 ten years, 32 years, 87 years, or any other horizon. It is, therefore, the perpetual nature of  
13 equity, not the holding period of the investor that determines the ROE under the DCF  
14 model. If equity were not perpetual, the shares would hold no value at the end of the  
15 twenty year holding period and the ROE estimates would be implausibly low.

16  
17 Q. WHAT WOULD THE DCF RESULT BE ASSUMING AN INVESTOR HAD A 20-YEAR HOLDING  
18 PERIOD AND THERE WAS NO TERMINAL VALUE AT THE END OF THAT PERIOD?

19 A. As shown in Exhibit No. \_\_ (RBH-10), assuming the Commission's 20-year holding  
20 period with no terminal value, the mean and median ROE would be 2.75 percent, and  
21 2.94 percent, respectively, both of which are below the three-month average of the 30-  
22 year Treasury rate (3.27 percent). Those results support the point made earlier in my  
23 Direct Testimony: the relevant term of the risk-free rate is not a function of an individual

investor's holding period. Rather, the risk-free rate should reflect the perpetual nature of equity. Since the longest-dated Treasury security is 30 years, that is the appropriate term.

Q. PLEASE DESCRIBE YOUR ESTIMATE OF THE MARKET RISK PREMIUM USED IN YOUR CAPM.

A. The estimated Market Risk Premium is based on the expected return on the S&P 500 Index, less the current 30-year Treasury bond yield. To estimate the market required return, I calculated the market capitalization weighted average ROE based on the Constant Growth DCF model, which expresses the Cost of Equity as the sum of the expected dividend yield and the expected long-term growth rate. To do so, I relied on data from two sources: (1) Bloomberg; and (2) Value Line, both of which are widely accepted sources of market information. With respect to Bloomberg-derived growth estimates, I calculated the expected dividend yield (using one-half the analyst growth rate projection), and combined that amount with the projected earnings growth rate to arrive at the market capitalization weighted average DCF result. I performed that calculation for each of the companies for which Bloomberg provided both dividend yields and consensus growth rates. I then subtracted the current 30-year Treasury yield from that amount to arrive at the market DCF-derived *ex-ante* Market Risk Premium estimate. In the case of Value Line, I performed the same calculation, again using companies for which five-year earnings growth rates were available. The results of those calculations are provided in Exhibit No.\_\_\_\_ (RBH-5).

1 Q. HOW DID YOU APPLY YOUR PROJECTED MARKET RISK PREMIUM ESTIMATES?

2 A. I relied on the projected Market Risk Premia to calculate the CAPM model using the  
3 three-month average 30-year Treasury bond yield as the risk-free rate.  
4

5 Q. IS YOUR CALCULATION OF THE *EX-ANTE* MARKET RISK PREMIUM CONSISTENT WITH THE  
6 METHODOLOGY RELIED UPON IN PREVIOUS CASES BEFORE THE COMMISSION?

7 A. I believe so. The Commission has relied upon the calculation of a projected Market Risk  
8 Premium, based on the difference between the estimated *ex-ante* required market return  
9 for the S&P 500, as provided by Merrill Lynch and the risk-free rate.<sup>48</sup> As a practical  
10 matter, that approach is consistent with the Market DCF-derived *ex-ante* Market Risk  
11 Premium estimates discussed above (*see* also Exhibit No.\_\_\_\_ (RBH-5).  
12

13 Q. WHAT BETA COEFFICIENTS DID YOU USE IN YOUR CAPM ANALYSIS?

14 A. With respect to the Beta coefficient, I considered two methods of calculation. My first  
15 approach employs the average reported Beta coefficient from Bloomberg and Value Line  
16 for each of the proxy group companies. While both of those services adjust their  
17 calculated (or “raw”) Beta coefficients to reflect the tendency of the Beta coefficient to  
18 regress to the market mean of 1.00, Value Line calculates the Beta coefficient over a five-  
19 year period, while Bloomberg’s calculation is based on two years of data. For my second  
20 approach, I calculated Beta coefficients over a more recent time period to provide a more  
21 current view as to investors’ perspectives with respect to “systematic” risk.<sup>49</sup>  
22

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<sup>48</sup> *See*, for example, 2011 O&R Rate Order, at 77.

<sup>49</sup> *See*, Exhibit No.\_\_\_\_ (RBH-6).

1 Q. PLEASE DESCRIBE HOW YOU CALCULATED THE MEAN ADJUSTED BETA COEFFICIENT FOR  
2 YOUR PROXY GROUP.

3 A. As noted in Equation [4] discussed earlier, the Beta coefficient is calculated as the ratio of  
4 the standard deviation of returns for the subject company and the market, respectively,  
5 multiplied by the correlation of returns between the two. I therefore calculated the “raw”  
6 Beta coefficient for each member of the proxy group, based on Equation [4], and  
7 adjusted those raw Beta coefficients to address the tendency to regress toward the market  
8 Beta coefficient of unity. For the purpose of that calculation, I used weekly returns, and  
9 calculated the standard deviation and correlations over the 12-month period ended  
10 September 30, 2014. Averaging those results produces an adjusted Beta coefficient of  
11 0.753 (*see* also Exhibit No.\_\_\_\_ (RBH-6).  
12

13 Q. HOW AND WHY DID YOU ADJUST THE RAW BETA COEFFICIENT?

14 A. I adjusted my raw Beta coefficient consistent with the methodology used by Bloomberg.  
15 This approach multiplies the raw Beta coefficient by 0.67, and adds 0.33 to that product.  
16 The purpose of such adjustments is to reflect the results of substantial academic research  
17 indicating that, over time, raw Beta coefficients tend to regress to the market mean of  
18 1.00.<sup>50</sup>  
19

---

<sup>50</sup> The regression tendency of Beta coefficients to converge to 1.0 over time is well known and widely discussed in financial literature. (*See, e.g.,* Blume, Marshall E., *On the Assessment of Risk*, The Journal of Finance, Vol. 26, No. 1, March 1971, at 1-10).



1 Q. PLEASE EXPLAIN WHY YOU RELIED ON A 12-MONTH ESTIMATE OF THE PROXY GROUP  
2 MEAN ADJUSTED BETA COEFFICIENT.

3 A. As discussed above, the Market Risk Premium tends to change over time. In my view,  
4 the use of Beta coefficients calculated over shorter periods is consistent with the notion  
5 that market conditions, and the risk premium required by investors in response to those  
6 conditions, also may change over shorter periods.<sup>51</sup> In any case, by relying on both Value  
7 Line and Bloomberg, my CAPM analysis reflects Beta coefficients calculated over longer  
8 periods, as well.

9  
10 Q. IS YOUR CALCULATED BETA COEFFICIENT REASONABLE RELATIVE TO THOSE  
11 CALCULATED BY VALUE LINE AND BLOOMBERG?

12 A. Yes, it is. As shown in Exhibit No.\_\_\_\_ (RBH-6), the proxy group average Bloomberg,  
13 Value Line, and Calculated Beta coefficients are 0.81, 0.75, and 0.75, respectively. In light  
14 of the market dynamics noted earlier, the calculated Beta coefficient reasonably reflects  
15 current conditions, although it is not materially different than those provided by Value  
16 Line.

17  
18 Q. DID YOU CONSIDER ANOTHER FORM OF THE CAPM IN YOUR ANALYSIS?

19 A. Yes. In prior proceedings, the Commission relied upon the “Zero-Beta” CAPM (the  
20 form of which is sometimes referred to as the “Empirical CAPM”<sup>52</sup>) in estimating the  
21 Cost of Equity. The Zero-Beta CAPM calculates the product of the adjusted Beta  
22 coefficient and the Market Risk Premium, and applies a weight of 75.00 percent to that

---

<sup>51</sup> See Felicia Marston, Robert Harris, Peter Crawford, *Risk and Return in Equity Markets: Evidence Using Financial Analysts' Forecasts*, in J. Guerard and M. Gultekin (eds) Handbook of Security Analysts Forecasting and Asset Allocation, JAI Press, 1999)

<sup>52</sup> See, for example, Roger A. Morin, New Regulatory Finance, Public Utilities Reports, Inc., 2006, at 189.

result. The model then applies a 25.00 percent weight to the Market Risk Premium, without any effect from the Beta coefficient. The results of the two calculations are summed, along with the risk-free rate, to produce the Zero-Beta CAPM result, as noted in Equation [5] below:

$$k_e = r_f + 0.75\beta(r_m - r_f) + 0.25(r_m - r_f) \quad [5]$$

where:

$k_e$  = the required market ROE

$\beta$  = adjusted Beta coefficient of an individual security

$r_f$  = the risk-free rate of return

$r_m$  = the required return on the market as a whole.

In essence, the Zero-Beta form of the CAPM addresses the tendency of the CAPM to under-estimate the Cost of Equity for companies with low Beta coefficients such as regulated utilities. In that regard, the Zero-Beta CAPM is not redundant to the use of adjusted Betas, rather it recognizes the results of academic research indicating that the risk-return relationship is different (in essence, flatter) than estimated by the CAPM, and that the CAPM under-estimates the “alpha”, or the constant return term.<sup>53</sup>

As with the CAPM, my application of the Zero-Beta CAPM uses the Market DCF-derived *ex-ante* Market Risk Premium estimate, the current yield on 30-year Treasury securities as the risk-free rate and two estimates of the Beta coefficient. The results of my

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<sup>53</sup> *Ibid.*, at 191. Morin notes “The ECAPM and the use of adjusted betas comprised two separate features of asset pricing. Even if a company’s beta is estimated accurately, the CAPM still understates the return for low-beta stocks.”

market based CAPM, and Zero-Beta CAPM analyses are provided in Table 9 (below), (see also Exhibit No.\_\_\_\_ (RBH-4)).

**Table 9: CAPM Results**

|                                   | <b>Bloomberg<br/>Beta<br/>Coefficient</b> | <b>Value Line<br/>Beta<br/>Coefficient</b> | <b>Twelve-<br/>Month Beta<br/>Coefficient</b> |
|-----------------------------------|---|--|---|
| <b>Market-Based CAPM</b>          |   |  |   |
| Bloomberg Market-DCF Derived MRP  | 11.35%                                    | 10.74%                                     | 10.79%  |
| Value Line Market-DCF Derived MRP | 10.90%                                    | 10.32%                                     | 10.36%  |
| <b>Zero-Beta CAPM</b>             |   |  |   |
| Bloomberg Market-DCF Derived MRP  | 11.83%                                    | 11.37%                                     | 11.41%  |
| Value Line Market-DCF Derived MRP | 11.35%                                    | 10.91%                                     | 10.95%  |
| Average CAPM                      | 11.02%                                    |  |   |

**Flotation Costs**

Q. WHAT ARE FLOTATION COSTS?

A. Flotation costs are the costs associated with the sale of new issues of common stock. Those costs include out-of-pocket expenditures for the preparation, filing, underwriting, and other costs of issuance of common stock.

Q. WHY IS IT IMPORTANT TO RECOGNIZE FLOTATION COSTS IN THE AUTHORIZED ROE?

A. In order to attract and retain new investors, a regulated utility must have the opportunity to earn a return that is both competitive and compensatory. To the extent that a company is denied the opportunity to recover prudently incurred flotation costs, actual returns will fall short of expected (or required) returns, thereby diminishing its ability to attract adequate capital on reasonable terms.

1 Q. OVER WHAT PERIODS OF TIME ARE ISSUANCE AND FLOTATION COSTS RECOGNIZED?

2 A. The issuance costs associated with long-term debt reflect the incurrence of issuance costs  
3 that can be assigned a definite life or period of applicability. Those costs are amortized  
4 over the life of the debt issuance, either to maturity or upon retirement of the debt.  
5 Equity issuance or flotation costs, however, do not have a definite period of applicability,  
6 but rather have an infinite life.

7  
8 Q. HAS THE COMMISSION RECOGNIZED THE NEED TO ADJUST FOR FLOTATION COSTS IN  
9 ESTABLISHING THE ROE?

10 A. Yes, as Staff noted in the Company's last electric rate case, "[t]he Commission has  
11 provided for recovery of anticipated issuance expenses when a public common stock  
12 issuance is reasonably expected to occur during the rate year."<sup>54</sup> However, given that a  
13 portion of the Company's past rate cases have been settled or included multi-year rate  
14 plans, it is unclear whether those costs have been fully recovered. Consequently, this  
15 approach does not recognize the flotation costs from past issuances that may remain  
16 embedded in the Company's Cost of Equity.

17  
18 I have provided an illustrative example of the effect of flotation costs on the ROE in  
19 Exhibit No.\_\_\_\_ (RBH-8).<sup>55</sup> As shown in that schedule, due to the effect of flotation  
20 costs, an authorized return of 10.27 percent would be required to realize an ROE of  
21 10.25 percent (*i.e.*, a two basis point flotation cost adjustment). If flotation costs are not

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<sup>54</sup> See, Prepared Testimony of Staff Finance Panel, Case 11-E-0408, at 102.

<sup>55</sup> This example is based on an analysis performed by Dr. Roger Morin. See, Roger A. Morin, New Regulatory Finance, Public Utility Reports, Inc., 2006, at 330-332.

recovered, the growth rate falls and the ROE decreases to 10.23 percent (*i.e.*, below the required return).<sup>56</sup>

Q. IS THE NEED TO CONSIDER FLOTATION COSTS RECOGNIZED BY THE ACADEMIC AND FINANCIAL COMMUNITIES?

A. Yes, it is. The need to recover equity issuance costs is recognized by the academic and financial communities for the same fundamental reason that investors reasonably expect to recover the costs of debt issuances. This treatment is consistent with the philosophy of a fair rate of return. According to Dr. Shannon Pratt:

Flotation costs occur when new issues of stock or debt are sold to the public. The firm usually incurs several kinds of flotation or transaction costs, which reduce the actual proceeds received by the firm. Some of these are direct out-of-pocket outlays, such as fees paid to underwriters, legal expenses, and prospectus preparation costs. Because of this reduction in proceeds, the firm's required returns on these proceeds equate to a higher return to compensate for the additional costs. Flotation costs can be accounted for either by amortizing the cost, thus reducing the cash flow to discount, or by incorporating the cost into the cost of capital. Because flotation costs are not typically applied to operating cash flow, one must incorporate them into the cost of capital.<sup>57</sup>

Q. DO THE DCF AND CAPM METHODOLOGIES ALREADY INCORPORATE INVESTOR EXPECTATIONS OF A RETURN THAT COMPENSATES FOR FLOTATION COSTS?

A. No. All the models used to estimate the appropriate market Cost of Equity assume no "friction" or transaction costs, as those costs are not reflected in the market price (in the case of the DCF model) or risk premium (in the case of the CAPM). Therefore, it is

---

<sup>56</sup> Exhibit No.\_\_\_\_ (RBH-8) is provided for illustrative purposes only. I have not relied on the results of the analysis in determining my recommended ROE and range.

<sup>57</sup> Shannon P. Pratt, Cost of Capital Estimation and Applications, Second Edition, at 220-221.

appropriate to consider flotation costs in determining where within the range of reasonable returns on equity O&R's return should fall.

Q. IS THERE ACADEMIC SUPPORT FOR THE INCLUSION OF FLOTATION COSTS IN THE ESTIMATE OF THE COST OF EQUITY?

A. Yes. Several economists have recognized that the flotation cost adjustment is made not to reflect current or future financing costs, but rather to compensate investors for costs incurred for all past issuances comprising the total equity portion of the Company's capitalization. An article in The Journal of Finance, for example, noted that:

Under the conventional approach, in other words, the flotation cost adjustment is not made to reflect current or future financing costs, ... it is made to compensate investors for costs incurred in *preceding* stock issues.<sup>58</sup>

Q. ARE FLOTATION COSTS PART OF THE UTILITY'S INVESTED COSTS OR PART OF THE UTILITY'S EXPENSES?

A. Flotation costs are part of the invested costs of the utility, which are properly reflected on the balance sheet of the utility as "paid in capital." Flotation costs are not expenses and are not reflected in the income statement and likewise are not included in the Company's cost of service. Rather, like investments in rate base or the issuance costs of long-term debt, flotation costs are incurred over time. As a result, the great majority of flotation costs are incurred prior to the test year, but remain part of the cost structure that exists during the test year and beyond, and as such, should be recognized for ratemaking purposes.

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<sup>58</sup> Cleveland S. Patterson, *Flotation Cost Allowance in Rate of Return Regulation: Comment*, The Journal of Finance, Vol. XXXVIII, No. 4, September 1983, at 1337.

1  
2 Q. HAVE YOU CALCULATED THE EFFECT OF FLOTATION COSTS ON THE ROE?

3 A. Yes. I modified the DCF calculation to provide a dividend yield that would reimburse  
4 investors for issuance costs. Based on the weighted average of flotation costs set out on  
5 Exhibit No.\_\_\_\_ (RBH-7), a flotation cost of 0.621 percent is derived from the costs  
6 incurred by O&R's parent company, CEI, in the most recent three equity issuances.  
7 Using the 0.621 percent flotation cost discussed above, I modified the DCF calculation to  
8 provide a dividend yield that would reimburse investors for issuance costs. As shown in  
9 Table 10, and Exhibit No.\_\_\_\_ (RBH-7), based on that calculation, an adjustment of 0.02  
10 percent (*i.e.*, two basis points) is reflective of flotation costs for O&R.

11  
12 Since the ROE estimates have been determined on the basis of the proxy companies, I  
13 also calculated the average flotation cost, based on the two most recent underwritten  
14 equity issuances for each of the proxy companies, where available. That analysis indicates  
15 an average flotation cost of approximately 0.13 percent, which results in an average  
16 flotation cost adjustment of 13 basis points.<sup>59</sup> Table 10 (below), provides the DCF  
17 results, adjusted for flotation costs, using first the CEI-specific costs, then the proxy  
18 group average flotation cost.

---

<sup>59</sup> This calculation is presented in Exhibit No.\_\_\_\_ (RBH-7).

**Table 10: DCF Results Adjusted for Flotation Costs**

|   | Mean Low | Mean   | Mean High |
|---|----------|--------|-----------|
| Two-Stage DCF - CEI Flotation Costs                   |          |        |           |
|   | 9.76%    | 9.91%  | 10.06%    |
| Two-Stage DCF - Proxy Group Average Flotation Costs   |          |        |           |
|   | 9.87%    | 10.01% | 10.16%    |
| Three-Stage DCF - CEI Flotation Costs                 |          |        |           |
|   | 9.64%    | 9.86%  | 10.10%    |
| Three-Stage DCF - Proxy Group Average Flotation Costs |          |        |           |
|   | 9.74%    | 9.97%  | 10.21%    |

**Weighted Average Results**

Q. DID YOU ALSO PRODUCE RESULTS BASED ON THE COMMISSION'S TWO-THIRDS/ONE-THIRD WEIGHTING OF THE DCF AND CAPM RESULTS?

A. Yes, I did. In light of the Commission's past reliance on a weighting of the DCF and the CAPM results at two-thirds, and one-third, respectively, I have presented the calculated result using that methodology.<sup>60</sup>

Q. PLEASE DISCUSS YOUR CALCULATION OF THE WEIGHTED AVERAGE COST OF EQUITY ESTIMATE.

A. Consistent with the Recommended Decision in the Generic Finance Proceeding,<sup>61</sup> and with the Commission's final order in the Company's most recent litigated rate proceeding,<sup>62</sup> I considered the weighted average of the results of the DCF and CAPM analyses. As shown in Table 11 (below), the weighted average of the DCF and CAPM analyses is 10.26 percent, excluding flotation costs.

<sup>60</sup> Generic Finance RD, at 60.

<sup>61</sup> *Ibid.*

<sup>62</sup> Case 10-E-0362, Rate Order, at 64.



**Table 11: Weighted Average Analytical Results**

|                  | Results |
|------------------|---------|
| Two-Stage DCF    | 9.88%   |
| Average CAPM     | 11.02%  |
| Weighted Average | 10.26%  |

## VII. BUSINESS RISKS AND OPERATING PERFORMANCE

Q. DO THE MEAN DCF AND CAPM RESULTS FOR THE PROXY GROUP PROVIDE AN APPROPRIATE ESTIMATE OF THE COST OF EQUITY FOR THE COMPANY?

A. No, the mean results do not necessarily provide an appropriate estimate of the Company's Cost of Equity. In my view, there are additional factors that must be taken into consideration when determining where the Company's Cost of Equity falls within the range of results. Those factors include two areas discussed by Company witness Saegusa: (1) the Company's extensive capital expenditure plans and (2) the Company's relatively weak cash flows which are at least partially the result of a low ratio of amortization and depreciation to capital assets. Those risk factors should be considered in terms of their overall effect on O&R's business risk, and, therefore, Cost of Equity. While I did not include any explicit adjustments to my ROE estimates for these factors, I did take them into consideration when determining where O&R's ROE falls within my range of analytical results.

### Capital Expenditures

Q. PLEASE SUMMARIZE O&R'S CAPITAL EXPENDITURE PLANS.

A. As shown in Table 12 (below), O&R is planning approximately \$460.00 million of capital expenditures over the 2014-2016 time frame, which is substantially above its recent

1 spending levels. As noted in CEI’s investor presentation at the 2014 Barclays Capital  
 2 Energy/Power Conference, the Company forecasts significant electric and gas net plant  
 3 additions over the next few years, averaging approximately \$153.00 million per year.

4 **Table 12: Orange & Rockland Capital Spending<sup>63</sup>**

| Year(s)            | Capital Spending |
|--------------------|------------------|
| 2009A              | \$127            |
| 2010A              | \$135            |
| 2011A              | \$111            |
| 2012A              | \$137            |
| 2013A              | \$135            |
| 2009-2013 Average: | \$129.00         |
| 2014F              | \$142            |
| 2015F              | \$160            |
| 2016F              | \$158            |
| 2014-2016 Average: | \$153.33         |

5  
 6 In addition, a recent Staff report submitted in Case 14-M-0101 (*Reforming the Energy Vision*  
 7 (“REV”)) notes that New York’s electric infrastructure is aging and estimates  
 8 approximately \$30.00 billion in capital investment is needed over the next ten years, most  
 9 of which is infrastructure replacement that cannot be avoided.<sup>64</sup>

10  
 11 Q. HOW IS THE COMPANY’S RISK PROFILE AFFECTED BY THE SUBSTANTIAL INCREASE IN ITS  
 12 PLANNED CAPITAL EXPENDITURES?

13 A. As with any utility faced with a substantial capital expenditure plan, the Company’s risk  
 14 profile is adversely affected in two significant and related ways: (1) the heightened level of

<sup>63</sup> Source: Consolidated Edison, Inc., Investor Presentation at the 2014 Barclays Capital Energy/Power Conference, September 2-3, 2014, at 35.

<sup>64</sup> Case 14-M-0101, Order Instituting Proceeding, April 25, 2014, Attachment 1 (*Reforming the Energy Vision*: NYS Department of Public Service Staff Report and Proposal), at 6.

investment increases the risk of under-recovery, or the delayed recovery of the invested capital; and (2) an inadequate authorized return will put downward pressure on key credit metrics.

Q. DO CREDIT RATING AGENCIES RECOGNIZE RISKS ASSOCIATED WITH INCREASED CAPITAL EXPENDITURES?

A. Yes, they do. From a credit perspective, the additional pressure on cash flows associated with high levels of capital expenditures exerts corresponding pressure on credit metrics and, therefore, credit ratings. S&P has noted that:

The real challenge for the industry is the combination of slow growth and huge investment needs. We believe that for the remainder of 2012 and beyond, state regulation will continue to be the single most influential factor for the sector's credit quality. Cost increases, construction projects, environmental compliance, and other public policy directives, together with lackluster growth, will necessitate continued reliance on rate relief requests.<sup>65</sup>

The rating agency views noted above also are consistent with certain observations discussed earlier in my Direct Testimony: (1) the benefits of maintaining a strong financial profile are significant when capital access is required, and become particularly acute during periods of market instability; and (2) the Commission's decision in this proceeding will have a direct bearing on the Company's credit profile, and its ability to access the capital needed to fund its investments.

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<sup>65</sup> S&P RatingsDirect, *Industry Economic and Ratings Outlook: U.S. Regulated Utilities Will Likely Stay On A Stable Trajectory For The Rest Of 2012 And Into 2013*, dated July 17, 2012, at 6.

1 Q. HAVE YOU ALSO CONSIDERED THE RELATIONSHIP BETWEEN CAPITAL EXPENDITURES  
2 AND THE EARNED RETURN ON COMMON EQUITY?

3 A. Yes, I have. The “DuPont” formula decomposes the Return on Common Equity into  
4 three components: (1) the Profit Margin (net income/revenues); (2) Asset Turnover  
5 (revenues/net plant); and (3) the Equity Multiplier (net plant/equity).<sup>66</sup> As Exhibit  
6 No.\_\_\_\_ (RBH-13) demonstrates, based on the Value Line Electric universe, the Asset  
7 Turnover rate declined from 2003 through 2013 (the historical period covered by Value  
8 Line) and is expected to decline further through Value Line’s 2017 – 2019 projection  
9 period. Over that same period, according to Value Line data, average Net Plant is  
10 expected to experience a cumulative increase of approximately 208.44 percent. Since, as  
11 noted above, the utility industry is going through a period of increased capital investment,  
12 the lag between the addition of net plant and revenue generated by those investments  
13 dilute the Asset Turnover ratio, at least in the near term.

14  
15 In order to gain an additional perspective on the relationship between plant additions and  
16 Asset Turnover, I performed a regression analysis in which the annual change in the  
17 Asset Turnover rate was the dependent variable, and the annual change in Net Plant was  
18 the independent variable. As shown in Exhibit No.\_\_\_\_ (RBH-13), that analysis indicates  
19 a statistically significant negative relationship between the two variables, such that as  
20 annual net plant increases, the Asset Turnover ratio decreases. This, in turn, suggests that  
21 an increase in capital expenditures also negatively affects the Return on Common Equity,

---

<sup>66</sup> The DuPont formula is commonly used by financial analysts to monitor specific operational and financial drivers of a company’s earned ROE. The formula expands the calculation of the ROE into the product of three financial metrics: Profit Margin, Asset Turnover and the Equity Multiplier. That is,  $ROE = (\text{earnings} / \text{revenue}) \times (\text{revenue} / \text{assets}) \times (\text{assets} / \text{equity})$ .

1 causing greater financial stress to the utility. To the extent investors value a company  
2 based on earnings and cash flow, this additional financial strain is a key concern.

3  
4 Q. WHAT ARE YOUR CONCLUSIONS REGARDING THE EFFECT OF CAPITAL INVESTMENT RISK  
5 ON THE COMPANY'S COST OF EQUITY?

6 A. It is clear that the Company's capital expenditure program is significant. The financial  
7 community recognizes the additional risks associated with substantial capital expenditures  
8 and the financing, regulatory and operating risks associated with those plans. In my view,  
9 therefore, the Company's capital investment plan remains an important consideration in  
10 establishing its ROE and overall rate of return.

11  
12 **Other Considerations**

13 Q. ARE THERE OTHER BUSINESS RISKS THAT YOU HAVE CONSIDERED?

14 A. Yes, there are. The Commission recently initiated a proceeding to "consider a substantial  
15 transformation of electric utility practices to improve system efficiency, empower  
16 customer choice, and encourage greater penetration of clean generation and efficiency  
17 technologies."<sup>67</sup> In fact, several recent reports have identified New York as a state in  
18 which electric industry disruption resulting from distributed generation is most likely to  
19 occur first.<sup>68</sup> From the perspective of equity investors, distributed generation resources  
20 may lead to disruptions in the traditional cost recovery model for electric utilities and  
21 electricity markets and, therefore, introduce an additional element of uncertainty.

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<sup>67</sup> Case 14-M-0101, *Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision*, Order Instituting Proceeding, (issued April 25, 2014), at 5.

<sup>68</sup> Deloitte Center for Energy Solutions, *The New Math: Solving the equation for disruption to the U.S. electric power industry*, 2014, at 4. See also Barclays Credit Research, *The Solar Vortex: Credit Implications of Electric Grid Defection*, May 20, 2014, at 4.

Moreover, as discussed by Company witness Saegusa, the scope of the proceeding suggests the Commission is considering regulatory structure changes that increase the level of uncertainty with regard to the Company's future earnings level and volatility.<sup>69</sup> Although it is difficult to quantify that effect, the additional risk associated with New York's changing regulatory structure and increasing penetration of distributed generation suggest an incrementally higher required ROE.

### VIII. CURRENT CAPITAL MARKET ENVIRONMENT

Q. DO ECONOMIC CONDITIONS INFLUENCE THE REQUIRED COST OF CAPITAL AND REQUIRED RETURN ON COMMON EQUITY?

A. Yes. As discussed in Section VI, the models used to estimate the Cost of Equity are meant to reflect, and therefore are influenced by, current and expected capital market conditions. As such, it is important to assess the reasonableness of any financial model's results in the context of observable market data. To the extent that certain ROE estimates are incompatible with such data or inconsistent with basic financial principles, it is appropriate to consider whether alternative estimation techniques are likely to provide more meaningful and reliable results.

Q. DO YOU HAVE ANY GENERAL OBSERVATIONS REGARDING THE RELATIONSHIP BETWEEN CURRENT CAPITAL MARKET CONDITIONS AND THE COMPANY'S COST OF EQUITY?

A. Yes, I do. Much has been reported about the Federal Reserve's Quantitative Easing policy and its effect on interest rates. The issue as to how those policies and the

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<sup>69</sup> Direct Testimony of Yukari Saegusa, at 21-23.

1 continuing level of interest rates affect utility stock prices is less clear. As discussed  
2 below, for example, while federal policy has affected interest rates, it also has been  
3 correlated with lower levels of market volatility. Generally speaking, when volatility is  
4 low, investors are willing to take on more risk and allocate capital to less defensive stocks.  
5 In essence, they are more willing to take on additional risk in expectation of realizing  
6 higher returns. Recently, however, the market appears to be providing conflicting signals.  
7 During certain periods of the past year, low volatility and low interest rates have resulted  
8 in defensive stocks such as electric utilities somewhat outperforming other sectors.

9  
10 A relevant question, then, is how investors will react when the Federal Reserve completes  
11 its market intervention. A viable outcome is that investors will perceive greater chances  
12 for economic growth, which will increase the growth rates included in the multi-stage  
13 DCF model. At the same time, higher growth and the absence of federal market  
14 intervention could provide the opportunity for interest rates to increase, thereby  
15 increasing the risk free rate portion of the CAPM model. In that case, both the CAPM  
16 and DCF model would increase, producing increased ROE estimates.

17  
18 At this time, however, market data is somewhat disjointed. As a consequence, it is  
19 difficult to rely on a single model (or a static weighting of the results of multiple models)  
20 to estimate the Company's Cost of Equity. A more reasoned approach is to understand  
21 the relationships among Federal Reserve policies, interest rates and risk, and assess how  
22 those factors may affect different models. For the reasons discussed below, the current  
23 market is one in which it is very important to consider a broad range of data and models  
24 when determining the Cost of Equity.

1  
2 Q. PLEASE SUMMARIZE THE EFFECT OF RECENT FEDERAL RESERVE POLICIES ON INTEREST  
3 RATES AND THE COST OF CAPITAL.

4 A. Beginning in 2008, the Federal Reserve proceeded on a steady path of initiatives intended  
5 to lower long-term Treasury yields.<sup>70</sup> The Federal Reserve policy actions “were designed  
6 to put downward pressure on longer-term interest rates by having the Federal Reserve  
7 take onto its balance sheet some of the duration and prepayment risks that would  
8 otherwise have been borne by private investors.”<sup>71</sup> Under that policy, “Securities held  
9 outright” on the Federal Reserve’s balance sheet increased from approximately \$489  
10 billion at the beginning of October 2008 to \$4.20 trillion by September 30, 2014.<sup>72</sup> To  
11 put that increase in context, the securities held by the Federal Reserve represented  
12 approximately 3.29 percent of GDP at the end of September 2008, and had risen to  
13 approximately 24.23 percent of GDP in September 2014.<sup>73</sup>

14  
15 Q. IS THE FEDERAL RESERVE EXPECTED TO MAINTAIN THESE POLICIES?

16 A. The Federal Reserve began “tapering” its asset purchases in December 2013 and although  
17 the future pace of such reductions was not on a “preset course”,<sup>74</sup> the program was  
18 completed in October 2014.<sup>75</sup> On September 17, 2014 the Federal Reserve issued a  
19 statement regarding “Policy Normalization Principles and Plans”, in which it discussed  
20 the conditions under which, and methods by which it may reduce its holdings of

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<sup>70</sup> See Federal Reserve Press Release dated June 19, 2013.

<sup>71</sup> Federal Reserve Bank of New York, *Domestic Open Market Operations During 2012*, April 2013, at 29.

<sup>72</sup> Source: Federal Reserve Schedule H.4.1. “Securities held outright” include U.S. Treasury securities, Federal agency debt securities, and mortgage-backed securities.

<sup>73</sup> Sources: Federal Reserve Schedule H.4.1; Bureau of Economic Analysis, GDP data as of the fourth calendar quarter of 2013.

<sup>74</sup> Minutes of the Federal Open Market Committee December 17–18, 2013, at 10; Minutes of the Federal Open Market Committee April 29 - 30, 2014, at 8.

<sup>75</sup> See Federal Reserve Press Release dated October 29, 2014.

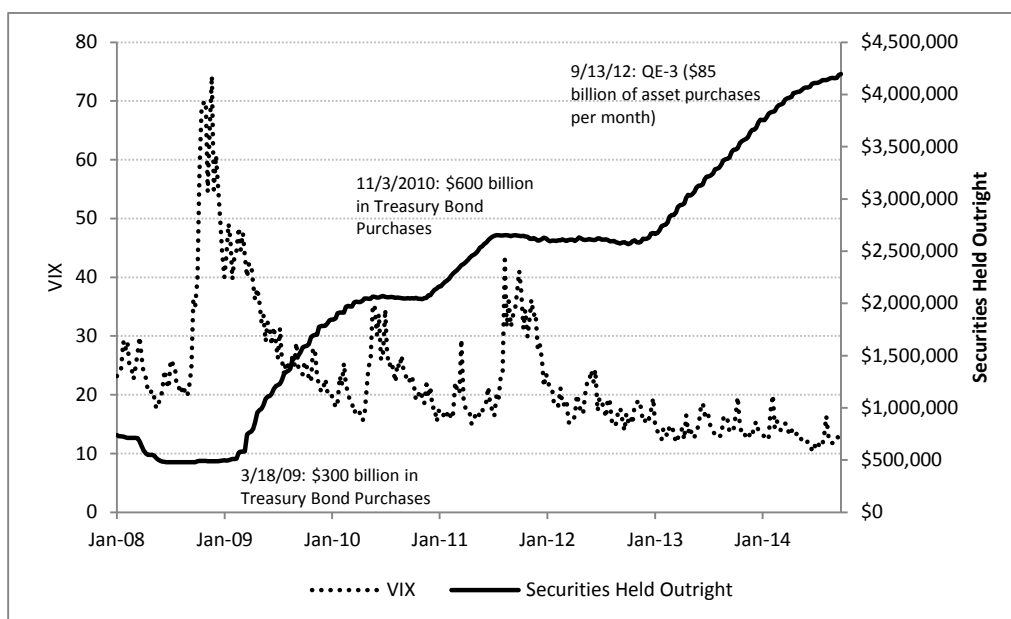


1 securities and increase certain short term interest rates.<sup>76</sup> Although the Federal Reserve  
2 discussed its policy goals, no specific timelines were identified. As such, uncertainties  
3 remain in the market today and going forward. The uncertainty surrounding the timing  
4 of the Federal Reserve’s future policy decisions, including the unwinding of stimulus  
5 programs, represents a risk to investors that, in my view, should be reflected in the  
6 Company’s authorized ROE.

7  
8 Just as market intervention by the Federal Reserve has reduced interest rates, it also has  
9 had the effect of reducing market volatility. As shown in Chart 1 below, each time the  
10 Federal Reserve began to purchase bonds (as evidenced by the increase in “Securities  
11 Held Outright” on its balance sheet), volatility subsequently declined. In fact, in  
12 September 2012, when the Federal Reserve began to purchase long-term securities at a  
13 pace of \$85 billion per month, volatility (as measured by the CBOE Volatility Index,  
14 known as the “VIX”) fell, and through September 2014 remained in a relatively narrow  
15 range. The reason is quite straight-forward: Investors became confident that the Federal  
16 Reserve would intervene if markets were to become unstable.

---

<sup>76</sup> Federal Reserve Press Release, *Policy Normalization Principles and Plans*, dated September 17, 2014.

**Chart 1: VIX and Federal Reserve Asset Purchases**

The important analytical issue is whether we can infer that risk aversion among investors is at a historically low level, implying a Cost of Equity that is well below recently authorized returns. Given the negative correlation between the expansion of the Federal Reserve's balance sheet and the VIX, it is difficult to conclude that fundamental risk aversion and investor return requirements have fallen.

Q. WHAT CONCLUSIONS DO YOU DRAW FROM YOUR ANALYSES OF CAPITAL MARKET CONDITIONS?

A. From an analytical perspective, it is important that the inputs and assumptions used to arrive at an ROE recommendation, including assessments of capital market conditions, are consistent with the recommendation itself. While I appreciate that all analyses require an element of judgment, the application of that judgment must be made in the context of the quantitative and qualitative information available to the analyst and the capital market environment in which the analyses were undertaken. Because the application of financial

1 models and interpretation of their results often is the subject of differences among  
2 analysts in regulatory proceedings, I believe that it is important to review and consider a  
3 variety of data points; doing so enables us to put in context both quantitative analyses and  
4 the associated recommendations.

5  
**IX. CAPITAL STRUCTURE**

6 Q. WHAT IS THE COMPANY'S PROPOSED CAPITAL STRUCTURE?

7 A. The Company's proposed capital structure consists of 48.00 percent common equity,  
8 51.10 percent long-term debt, and 0.90 percent customer deposits. The Company has an  
9 actual, separate capital structure and the Company's projected rate year capital structure is  
10 discussed in detail in the Direct Testimony of Company witness Saegusa.

11  
12 Q. PLEASE DISCUSS YOUR ANALYSIS OF THE CAPITAL STRUCTURES OF THE PROXY GROUP  
13 COMPANIES.

14 A. In order to assess the reasonableness of the Company's proposed capital structure, I  
15 reviewed the capitalization ratios of the individual utility operating companies owned and  
16 operated by the respective proxy group companies for the past eight quarters. As shown  
17 in Exhibit No.\_\_\_\_ (RBH-9), the Company's proposed equity ratio (*i.e.*, 48.00 percent) is  
18 below the mean equity ratio of the proxy group companies of 52.90 percent. The  
19 Company's long-term debt ratio and customer deposit ratio of 51.10 percent and 0.90  
20 percent respectively are within the range, albeit on the high end, of those ratios for the  
21 proxy group companies. Thus, overall, the Company's proposed capital structure ratios  
22 are reasonable compared to the proxy group.

1

2 Q. WILL THE CAPITAL STRUCTURE AND ROE AUTHORIZED IN THIS PROCEEDING AFFECT  
3 THE COMPANY'S ACCESS TO CAPITAL AT REASONABLE RATES?

4 A. Yes. The level of earnings authorized by the Commission directly affects the Company's  
5 ability to fund its operations with internally generated funds; both bond-investors and  
6 rating agencies expect a significant portion of on-going capital investments to be financed  
7 with internally generated funds.

8

9 It also is important to realize that because a utility's investment horizon is very long,  
10 investors require the assurance of a sufficiently high return to satisfy the long-run  
11 financing requirements of the assets it puts into service. Those assurances, which often  
12 are measured by the relationship between internally generated cash flows and debt (or  
13 interest expense), depend quite heavily on the capital structure. As a consequence, both  
14 the ROE and capital structure are very important to debt and equity investors.

15

16 Q. HOW DOES THE USE OF A BOOK VALUE CAPITAL STRUCTURE AFFECT THE  
17 INTERPRETATION OF ROE ESTIMATES BASED ON MARKET DATA?

18 A. Investors develop their return requirements in the context of market-based capital  
19 structures. As noted by Duff & Phelps:

20 Although not directly observable, the cost of capital is also estimated  
21 by using market data. As stated earlier, the cost of capital is the  
22 expected rate of return on alternative investments with similar levels  
23 of risk. Investors will compare these alternative investments based  
24 on their market value, not their book carrying amounts[...] Similarly,  
25 the implied cost of equity capital for a company's stock is based on

1 the share price at which it trades, and not on the company's book  
2 value per share.<sup>77</sup>  
3

4 The ratemaking process, however, applies the allowed ROE to the book value capital  
5 structure, which will reflect a higher (lower) degree of financial leverage than the market  
6 value capital structure when the company's market-to-book ("M/B") ratio is greater than  
7 (less than) 1.00. It is important to recognize that as the firm's financial leverage increases,  
8 the financial risk also increases. Any increase in financial risk associated with the book-  
9 based capital structure would suggest a further adjustment to the required Return on  
10 Equity. Please note, however, that my ROE recommendation does not include or reflect  
11 such an adjustment.  
12

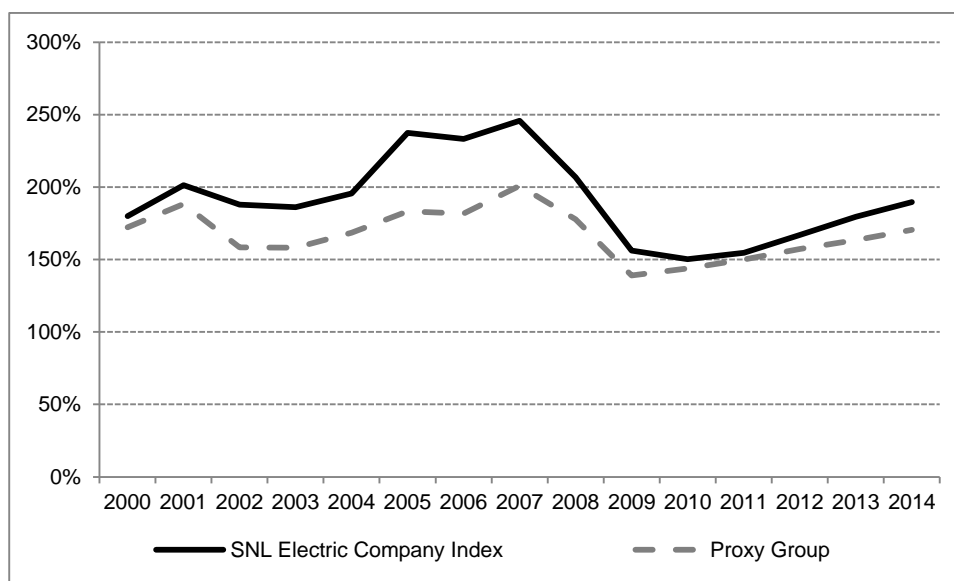
13 Q. ARE ELECTRIC UTILITY COMPANIES' M/B RATIOS GENERALLY ABOVE 1.00?

14 A. Yes, they are. The M/B ratio equals the market value (or stock price) per share, divided  
15 by the total common equity (or the book equity) per share. The M/B ratios for the  
16 companies in both the SNL Electric index and my proxy group have been significantly  
17 greater than 1.00 since at least 2000 (*see* Chart 2).

---

<sup>77</sup> Duff & Phelps, 2014 Valuation Yearbook: Guide to Cost of Capital, at 1-6.

Chart 2: Historical Market-to-Book Ratios: 2000 – September 30, 2014



That result is not surprising. Book value per share is an accounting construct, which reflects historical costs. In contrast, market value per share (*i.e.*, the stock price) is forward-looking, and is a function of many variables, including (but not limited to) expected earnings and cash flow growth, expected payout ratios, measures of “earnings quality”, the regulatory climate, the equity ratio, expected capital expenditures, and the earned return on common equity.<sup>78</sup> Consequently, electric utility M/B ratios have deviated from 1.0 over time.

## X. CONCLUSION AND RECOMMENDATION

Q. WHAT IS YOUR CONCLUSION REGARDING A FAIR RETURN ON BOOK EQUITY FOR O&R?

A. I believe that 9.75 percent to 10.50 percent is a reasonable estimate of the return required by equity investors to invest in a company of O&R’s risk profile in the current capital market environment. In the event that O&R, Staff and other parties are able to negotiate

<sup>78</sup> See, for example, Roger A. Morin, New Regulatory Finance, Public Utility Reports, Inc., 2006, at 366.

a three-year rate plan, as discussed below, my recommended return would increase by 50 basis points to reflect the additional risk associated with fixing rates during that period. My recommended return on book equity considers the results of the DCF and CAPM models, summarized in Table 13 (below), as well as the costs associated with the issuance of common stock, and the Company's need to fund substantial future capital expenditures. Applying the Commission's weightings to the Two-Stage DCF model mean result of 9.88 percent and the average of the CAPM results of 11.02 percent, results in an estimated Cost of Equity of 10.26 percent. Including an approximately two basis point adjustment for flotation costs results in a Cost of Equity of 10.29 percent.<sup>79</sup> Based on those analytical results, in my view, the Company's requested ROE of 9.75 percent is reasonable, especially in light of the Company's business risks relative to the proxy group.

**Table 13: Summary of Analytical Results**

|  | Mean Low                   | Mean                        | Mean High                     |
|--|----------------------------|-----------------------------|-------------------------------|
| Two-Stage DCF  | 9.74%                      | 9.88%                       | 10.03%                        |
| Three-Stage DCF  | 9.62%                      | 9.84%                       | 10.08%                        |
|  | Bloomberg Beta Coefficient | Value Line Beta Coefficient | Twelve-Month Beta Coefficient |
| Market-Based CAPM  |                            |                             |                               |
| Bloomberg Market-DCF Derived MRP                                     | 11.35%                     | 10.74%                      | 10.79%                        |
| Value Line Market-DCF Derived MRP                                    | 10.90%                     | 10.32%                      | 10.36%                        |
| Zero-Beta CAPM   |                            |                             |                               |
| Bloomberg Market-DCF Derived MRP                                     | 11.83%                     | 11.37%                      | 11.41%                        |
| Value Line Market-DCF Derived MRP                                    | 11.35%                     | 10.91%                      | 10.95%                        |
| Average CAPM   | 11.02%                     |                             |                               |
| CEI Flotation Cost   | 0.02%                      |                             |                               |
| Proxy Group Flotation Cost   | 0.13%                      |                             |                               |
| Weighted Average Cost of Equity (2/3 * Two-Stage DCF) +( 1/3 * CAPM) |                            |                             |                               |
| Three-Month Average (including CEI Flotation Cost)                   |                            | 10.29%                      |                               |

<sup>79</sup> Difference due to rounding.

1 Finally, I note that the ROE estimates developed throughout my Direct Testimony  
2 assume that the book value-based capital structure is the relevant basis of determining the  
3 degree of financial leverage. As discussed above, to the extent that investors develop  
4 their return requirements in the context of market-based capital structures, the degree of  
5 financial leverage is considerably less than that which is reflected in the book value-based  
6 amounts. The incremental leverage associated with the book-based capital structure  
7 would suggest a further adjustment to the required Return on Equity. As noted above,  
8 however, my ROE recommendation does not include or reflect such an adjustment.  
9

#### **XI. STAY-OUT PREMIUM**

10 Q. WHAT ARE THE IMPLICATIONS FOR THE COMPANY'S COST OF EQUITY IF IT WERE TO  
11 AGREE TO A MULTI-YEAR STAY-OUT PERIOD?

12 A. It is important to consider the potential effect that increases in the general level of  
13 interest rates would have on the Company's stock price and its Cost of Equity. As  
14 discussed earlier, electric utility companies are long duration investments whose  
15 valuations are sensitive to changes in the required rate of return. Consequently, the  
16 interest rate risk to which equity holders are exposed relate to the long end of the yield  
17 curve, *i.e.*, the 30-year Treasury yield. In light of the relatively low level of long-term  
18 Treasury rates compared to their historical range, it is reasonable to assume that on  
19 balance, long-term rates are more likely to increase than decrease during the term of the  
20 stay-out period, representing a significant element of risk for equity investors.  
21



1 While the Company has not proposed a multi-year rate plan, with associated stay-out  
2 periods, in its two rate filings, I note a three-year stay-out period was included in the  
3 settlement of O&R's 2011 electric rate case.<sup>80</sup> Consequently, for illustrative purposes, I  
4 will assume a three-year stay-out period in the application of the analytical models used to  
5 estimate the stay-out premium. My recommendation may differ for stay-out periods of  
6 other lengths.

7  
8 Q. HOW HAS THE STAY-OUT PREMIUM BEEN CALCULATED IN PRIOR PROCEEDINGS BEFORE  
9 THE COMMISSION?

10 A. It is my understanding that in prior proceedings involving a three-year stay-out period,  
11 the stay-out premium has been calculated by taking one-half of the difference between  
12 the five-year average yields on three and one-year Treasury Notes. Staff has noted that  
13 such a calculation is meant to give guidance to the Commission in arriving at an  
14 appropriate premium.<sup>81</sup>

15  
16 Q. WHAT ARE YOUR CONCERNS WITH THAT APPROACH?

17 A. My primary concern is that the methodology for calculating the premium appears  
18 unrelated to the underlying risks that it is intended to mitigate. First, as discussed earlier,  
19 given the relatively long equity duration and asset lives associated with electric utility  
20 operations, the risks associated with changes in capital market conditions are focused on  
21 long-term interest rates. Second, putting aside that fundamental issue, it also is the case  
22 that the shape and slope of the yield curve is not constant over time, such that a relatively

---

<sup>80</sup> Case 11-E-0408, *Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of Orange and Rockland Utilities, Inc. for Electric Service*, Order Adopting Terms of Joint Proposal, With Modification, And Establishing Electric Rate Plan, (Issued June 15, 2012), at 1-2.

<sup>81</sup> See, Case 09-E-0428, Prepared Testimony of Staff Finance Panel, at 106-107.

1 flat slope at the short-end of the curve may produce an inadequate premium relative to  
2 that which would be derived from the long-end of the curve. Finally, it is unclear how  
3 the 50.00 percent adjustment factor relates to the mitigation of company-specific risks  
4 over the term of the stay-out period.

5  
6 For much the same reason that the Market Risk Premium component of the CAPM is an  
7 *ex-ante* measure, it stands to reason that the stay-out premium also should at least consider  
8 forward-looking data. Moreover, if the risk associated with the stay-out period is that the  
9 Company's Cost of Equity will increase as a result of changes in the level of interest rates,  
10 then (as discussed above) the relevant security is the 30-year Treasury security. And, with  
11 the ongoing tapering of QE discussed above, the risk of increasing rates may be  
12 particularly high as the magnitude of the Federal Reserve's asset purchases continue to  
13 decline.

14  
15 Q. DID YOU CALCULATE THE STAY-OUT PREMIUM USING THE COMMISSION'S TRADITIONAL  
16 APPROACH?

17 A. Yes, I did. As shown in Exhibit No.\_\_\_\_ (RBH-14), over the five-year period ended  
18 September 30, 2014, the average yield on the three-year Treasury Note was 0.76 percent,  
19 while the average yield on the one-year Treasury Note was 0.20 percent. The difference  
20 between those two average yields is 0.56 percent; one-half of that amount equals  
21 approximately 0.28 percent, or 28 basis points.

22

1 Q. DID YOU ALSO CALCULATE THE STAY-OUT PREMIUM BASED ON THE DIFFERENCE IN  
2 CURRENT AND PROJECTED LONG-TERM TREASURY YIELDS?

3 A. Yes, I analyzed the difference between current and projected yields on 30-year Treasury  
4 bonds. As of September 30, 2014 the three-month average yield on the 30-year Treasury  
5 bond was 3.27 percent. For the projected Treasury bond yields, I relied on the Blue Chip  
6 Financial Forecast's 2017 projected yield of 5.10 percent, which reasonably approximates  
7 the end date for the rate plan.<sup>82</sup> The difference between the current and projected yields  
8 is 183 basis points. Given the long-duration nature of electric utility equity investments  
9 and the risk of increase in long-term Treasury yields, risk to equity investors are  
10 substantially greater the risk suggested by calculating the difference in short-duration  
11 Treasury yields.

12  
13 Q. DO YOU HAVE ANY ADDITIONAL COMMENTS ON THE DEVELOPMENT OF AN ESTIMATE OF  
14 THE STAY-OUT PREMIUM?

15 A. Yes, I do. Given the uncertainty currently observed in the financial markets, the  
16 traditional approach may no longer provide the appropriate compensation for the  
17 additional risks perceived by utility equity investors. While the Commission's traditional  
18 approach and my alternative approach both rely on measures of Treasury yields, the risk  
19 differential between utility common equity and Treasuries should be considered in setting  
20 an ROE premium. Given that on the date of investment, an investor in Treasury Bonds  
21 is virtually guaranteed to collect that Bond's coupon payment, the risk of investment in  
22 utility common equity is significantly greater. That is, there is a significantly greater risk  
23 that a utility equity investor will fail to realize the required return if the company itself is

---

<sup>82</sup> Blue Chip Financial Forecasts, Vol. 33, No. 6, June 1, 2014, at 14.

1 not recovering the cost of service in its rates or is precluded from addressing unexpected  
2 cost increases or external financial shocks through the regulatory structure. Given the  
3 level of instability in interest rates and risk perceptions in current financial markets, utility  
4 equity investors require a larger premium to offset the increased risk assumed by agreeing  
5 to a stay-out period. Even investors in utility bonds, which are less risky than utility  
6 common equity, demand a premium above Treasury rates.

7  
8 Moreover, the importance of that risk premium may be highlighted by the reliance on a  
9 standard calculation methodology to estimate the Company's ROE. Insofar as investors  
10 are aware of a standard formulation used to estimate the Company's ROE, that  
11 formulation becomes, to a certain extent, incorporated by the investment community.  
12 Such a focus on the analytical results of the models chosen to estimate the ROE and not  
13 the reasonableness of the overall results concentrates the risks to investors on the chance  
14 that, for example, the DCF results materially change. In the context of the CAPM model,  
15 for example, changes in the required Return on Equity are directly related to changes in  
16 long-term interest rates, resulting in an inverse relationship with stock prices (*ceteris*  
17 *paribus*). As discussed earlier in my Direct Testimony, utilities are comparatively long  
18 duration securities that are sensitive to changes in the returns required by investors. In  
19 that regard, the relevant issue is not movements along the yield curve, but rather the  
20 extent to which the Cost of Equity may increase during the stay-out period.

21  
22 Aside from the effect of changes in long-term interest rates, equity valuations remain at  
23 risk to increases in broad market instability, rotation out of the utility sector on the part  
24 of institutional investors, unexpected credit contractions, and other factors that affect

1        both fundamental equity valuations and investor trading patterns. If the Company is  
2        foreclosed from adjusting the market-required ROE during a period of higher price  
3        instability, investors will necessarily incorporate a larger risk premium than in periods of  
4        greater equity stability. To the extent that, on balance, those factors represent greater  
5        downside risk, the stay-out premium should recognize that uncertainty. In that regard,  
6        given that the Company forgoes the ability to recover the costs associated with increases  
7        in the Cost of Equity during the stay-out period, the premium may be considered the cost  
8        associated with insuring against such adverse market movements.

9  
10       Finally, apart from my disagreement with the use of one- and three-year Treasury  
11       securities as the relevant benchmark for measuring the additional risk assumed by  
12       investors with a three-year stay-out period, simply on a technical basis, the use of only  
13       half the differential in establishing the stay-out premium also is not reasonable. In the  
14       case of bonds (in particular Treasuries), the investor in the longer maturity instrument is  
15       virtually assured to collect the entire differential between the two rates. Investors require,  
16       and receive, the entire difference in interest rates, not half of that difference, for investing  
17       in the longer maturity security. As such, even if the one- and three-year Treasury yields  
18       were the appropriate benchmark, the use of only one-half of the differential substantially  
19       understates the indicated risk premium.

20  
21    Q.    WHAT IS YOUR RECOMMENDATION AS TO THE APPROPRIATE LEVEL OF THE STAY-OUT  
22        PREMIUM?

23    A.    I do not believe that one-half of the five-year average difference between the one- and  
24        three-year Treasury yields is the appropriate measure of the incremental risks incurred by

1 equity investors in the current market environment. In my view the potential for, and  
2 consensus expectations of, a substantial increase in the level of long-term Treasury yields  
3 also should be given consideration in the determination of the stay-out premium. For the  
4 reasons discussed earlier, I believe that the approach used in prior proceedings does not  
5 appropriately capture the market's view of the risk associated with a stay-out period. On  
6 balance, after considering the Commission's traditional approach and the likelihood of  
7 increased long-term rates, I believe that a stay-out premium of up to 50 basis points is  
8 reasonable for purposes of the initial application of this change in methodology.

9  
10 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

11 A. Yes, it does.

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF THE  
REFORMING THE ENERGY VISION PANEL**

1 Q. Would the members of the Reforming the Energy Vision  
2 Panel ("Panel") please state their names and business  
3 address?

4 A. Donald Kennedy, whose business address is 390 West  
5 Route 59, Spring Valley, New York 10977, and Jack  
6 Deem, Sergej Mahnovski and Cheryl Ruggiero, all of  
7 whose business address is 4 Irving Place, New York,  
8 New York 10003.

9 Q. By whom are you employed, in what capacity and what  
10 are your professional backgrounds and qualifications?

11 A. **(Kennedy)** I am employed by Orange and Rockland  
12 Utilities Inc. ("Orange and Rockland", "O&R" or the  
13 "Company") as the Director of Customer Energy  
14 Services.

15 In 1998, I graduated from the State University of New  
16 York, Rockland Community College, with an Associate  
17 Degree in Math and Science. In 2002, I graduated  
18 from the State University of New York, Empire State  
19 College, with a Bachelor of Science in Business  
20 Administration. In 2010, I graduated from Walden  
21 University with a Masters of Business Administration.  
22 I joined the Company as a Meter Reader in 1981. I  
23 have since held the positions of Supervisor - Meter

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF THE  
REFORMING THE ENERGY VISION PANEL**

1       Reading, Senior Supervisor - Customer Accounting,  
2       Manager - Customer Service, Director - Customer  
3       Service, and Director of New Business Services prior  
4       to my present position. In my current position, I am  
5       responsible for the oversight of energy efficiency,  
6       demand response, renewable energy, retail choice and  
7       low income programs for Orange and Rockland  
8       (**Deem**) I am employed by Consolidated Edison Company  
9       of New York, Inc. ("Con Edison" or "CECONY"), an  
10      affiliate of Orange and Rockland, as the Department  
11      Manager - Regulatory Filings in the Corporate  
12      Accounting Department. In December 1990, I received  
13      a Bachelor of Science Degree in Policy & Management  
14      from Carnegie Mellon University in Pittsburgh,  
15      Pennsylvania. I earned a Masters of Business  
16      Administration degree from Carnegie Mellon in June of  
17      1996. Before returning to Carnegie Mellon for my  
18      MBA, I worked as an analyst with Barakat &  
19      Chamberlin, Inc. where I was responsible for planning  
20      and evaluating demand-side management ("DSM")  
21      programs for various utilities. In that role, I  
22      performed cost-effectiveness screening and market  
23      penetration analysis of DSM measures and programs;



**ORANGE AND ROCKLAND UTILITIES, INC.**  
**DIRECT TESTIMONY OF THE**  
**REFORMING THE ENERGY VISION PANEL**

1 prepared testimony entered on behalf of utilities  
2 during DSM cost recovery hearings, and implemented  
3 DSM tracking systems. After receiving my MBA, I  
4 worked as a consultant with Deloitte Consulting for  
5 14 years. With Deloitte, I assisted companies  
6 improve operations by leading the implementation of  
7 finance process, system, control, and organizational  
8 improvements. I joined Con Edison in June 2010 where  
9 I took the role as Business & Solution Architect for  
10 the implementation of the Oracle Finance and Supply  
11 Chain system. I assumed my current position as  
12 Department Manager for Regulatory Filings in May  
13 2014.

14 (**Mahnovski**) I am employed by Con Edison as the  
15 Director of the Utility of the Future team. The team  
16 is responsible for developing the Company's positions  
17 and strategy in the Public Service Commission's  
18 ("Commission" or "NYPSC") Reforming the Energy Vision  
19 docket ("REV Proceeding")<sup>1</sup>, and coordinating with key  
20 business units on the evolution of the Company's  
21 technology platforms, market design, customer

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<sup>1</sup> Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, *Order Instituting Proceeding* (issued April 25, 2014) ("REV Order").

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF THE  
REFORMING THE ENERGY VISION PANEL**

1 engagement, and rate and regulatory structures in  
2 support of REV. I received a Bachelor of Science  
3 degree in Chemical Engineering and a Bachelor of Arts  
4 degree in History from Stanford University in 1996, a  
5 Master of Science degree in Chemical Engineering from  
6 University of California, Berkeley in 1999, and a  
7 Ph.D. degree in Policy Analysis from the RAND  
8 Graduate School in 2006. I have also served as an  
9 Assistant Adjunct Professor at the School of  
10 International and Public Affairs at Columbia  
11 University since 2011.

12 Prior to joining Con Edison in February 2014, I  
13 managed citywide energy and sustainability policy for  
14 the New York City Mayor's Office. From September  
15 2010 until February 2014, I served as New York City's  
16 point person on energy, first as Director of the  
17 Office of Energy Policy and Senior Advisor at the  
18 Department of Environmental Protection and then  
19 Director of Energy Policy in the Mayor's Office. In  
20 October 2012, I was appointed by former Mayor Michael  
21 Bloomberg as Director of the Office of Long Term  
22 Planning and Sustainability ("OLTPS"), merging the  
23 City's energy and sustainability offices. As

**ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF THE  
REFORMING THE ENERGY VISION PANEL**

1 Director of OLTPS, I managed a team responsible for  
2 citywide energy policy and New York City's  
3 comprehensive sustainability and resilience plans. I  
4 also served as Chairman of the New York City Energy  
5 Policy Task Force, Chairman of the New York City  
6 Energy Efficiency Corporation, and board member of  
7 the New York State Smart Grid Consortium.

8 Prior to joining the City in March 2010, I was a  
9 Director in the Global Power Group at IHS CERA, and  
10 prior to that, a Doctoral Fellow at RAND Corporation.

11 **(Ruggiero)** I am employed by Con Edison as the  
12 Department Manager of the O&R Rate Design section of  
13 the Rate Engineering Department. I received a  
14 Bachelor of Science Degree in Electrical Engineering  
15 from Polytechnic University in 2000 and a Master of  
16 Business Administration Degree in Finance from Baruch  
17 College in 2009. In 2000, I began my employment with  
18 Con Edison as a Management Intern with rotational  
19 assignments in Electric Operations, Engineering  
20 Services, and Gas Operations. In July 2001, I  
21 accepted a position as an Associate Engineer in  
22 Distribution Engineering. In November 2005, I  
23 accepted a position as a Senior Analyst in Rate

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1       Engineering and have since held titles of increasing  
2       responsibility. I was promoted to my current  
3       position in March 2013.

4       Q. Have you previously submitted testimony to the  
5       Commission?

6       A. **(Kennedy)** Yes, I submitted rebuttal testimony in the  
7       Company's last gas base rate case (*i.e.*, Case 08-G-  
8       1398).

9       **(Deem)** No, I have not.

10       **(Mahnovski)** Although I have not submitted testimony  
11       to the Commission on behalf of the Company, I have  
12       testified before the Commission on behalf of the City  
13       of New York in the 2013 CECONY rate cases (Case 13-E-  
14       0030/13-G-0031/13-S-0032).

15       **(Ruggiero)** Yes, I have testified before the  
16       Commission in Cases 10-E-0362 and 11-E-0408. I also  
17       have submitted testimony before the New Jersey Board  
18       of Public Utilities and the Pennsylvania Public  
19       Utility Commission.

20       Q. What is the purpose of the Panel's direct testimony  
21       in this proceeding?

22       A. The Panel's direct testimony discusses how the  
23       Company plans to begin to address, during the Rate

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1 Year (*i.e.*, the 12 months ending October 31,  
2 2016) ("Rate Year") and subsequent years, the  
3 Commission's policy objectives as articulated in the  
4 REV Proceeding. The Company welcomes the  
5 Commission's consideration of this matter and is  
6 already gaining critical experience that will provide  
7 a strong starting point for ongoing work to provide  
8 customers more options to manage their energy  
9 profile, integrate more Distributed Energy Resources  
10 ("DER") into our system, and develop a dynamic DER  
11 market in New York. As part of these efforts, the  
12 Panel presents a DER demonstration project that the  
13 Company proposes to implement in order to defer  
14 capital infrastructure investment required to meet  
15 short- and long-term customer energy needs.

16 Q. Please discuss the current status of the REV  
17 Proceeding.

18 A. In the REV Order, the Commission announced its  
19 initiation of "a proceeding to consider a substantial  
20 transformation of electric utility practices to  
21 improve system efficiency, empower customer choice,  
22 and encourage greater penetration of clean generation  
23 and efficiency technologies." The REV Order stated

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1       that the proceeding would move forward on two  
2       parallel tracks. The first track ("Track One") will  
3       focus on Distributed System Platform ("DSP") related  
4       issues, as well as the impacts on wholesale markets,  
5       opportunities for customer engagement, and other  
6       essential related issues. The second track ("Track  
7       Two") will focus on regulatory changes and ratemaking  
8       issues. After extensive input from interested  
9       parties, on August 22, 2014, Staff of the Department  
10      of Public Service ("Staff") issued: Developing the  
11      REV Market in New York: DPS Staff Straw Proposal on  
12      Track One Issues ("Track One Straw Proposal").  
13      Interested parties, including the Company, have  
14      submitted initial and reply comments regarding the  
15      Track One Straw Proposal. A Commission Order  
16      addressing the Track One Straw Proposal is currently  
17      expected during the first quarter of 2015. Staff is  
18      expected to issue its Straw Proposal on Track Two  
19      Issues in January 2015. The Company has supported  
20      the Commission's efforts in this area and stands as a  
21      partner with the Commission and Staff in implementing  
22      its vision.

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1 Q. Are there any developments in the Company's service  
2 territory that are consistent with the Commission's  
3 expressed vision?

4 A. Yes. As regards distributed assets, the Town of  
5 Clarkstown, in partnership with a third party, has  
6 completed a 2.3 MW solar energy project built on 13  
7 acres of decommissioned capped landfill. Although  
8 the largest such project in the Company's service  
9 territory, it follows numerous smaller projects that  
10 have resulted in 1200 solar installations on the O&R  
11 system at this time. Also, the New York State Energy  
12 Research and Development Authority ("NYSERDA") has  
13 proposed a micro-grid concept in New City at the  
14 Rockland County and Clarkstown municipal complexes.  
15 And, earlier this year, Orange County announced the  
16 launch of Energize NY, a program that would help  
17 commercial property owners by providing critical  
18 support, tools, and long-term financing to implement  
19 clean-energy upgrades for their buildings. Regarding  
20 utility efforts, in addition to the items discussed  
21 below, the Company proposes in its contemporaneous  
22 electric and gas rate filings to begin the  
23 installation of an AMI metering system in its service

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1       territory and to construct a compressed natural gas  
2       ("CNG") fueling facility. As discussed in the direct  
3       testimony of the Company's AMI Panel, AMI is a  
4       foundational technology that will enable customer  
5       participation in DER programs that will help them  
6       manage their energy profile more effectively, thereby  
7       expanding DER in the Orange and Rockland service  
8       territory.

9   Q.   Does the Company expect to pursue other REV related  
10       projects prior to and during the Rate Year?

11   A.   Yes, the Company expects to pursue projects that are  
12       consistent with the Commission's central vision of  
13       REV, *i.e.*, increasing the penetration of DER  
14       resources throughout New York State and animating DER  
15       markets. Depending on developments in the REV  
16       Proceeding, these projects may include the following:

- 17       • Identify and procure additional data acquisition  
18       and communications technologies to support the  
19       envisioned DSP market functionalities. As noted  
20       in the Track One Straw Proposal (p. 38), the  
21       Company will focus on the following initial  
22       priorities:



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- o Real-time DER monitoring;
- o Real-time network monitoring;
- o Enhanced fault detection/location;
- o Automated feeder and line switching; and
- o Automated voltage and Volt-Ampere Reactive ("VAR") control.

In developing these functionalities, the Company will employ a transparent technology mapping process, which will help all stakeholders better understand the technologies needed to enable DSP functionality. The Company will also be working with other stakeholders to develop operations and communications protocols, procedures, tariffs, market rules and market procedures.

- Develop and file an Efficiency Transition Implementation Plan ("ETIP") which describes the portfolio of energy efficiency programs that the Company will implement beginning in 2016. The ETIP will serve as the bridge between the Company's current energy efficiency program efforts and its expanded demand-side efforts envisioned under REV. The Company also will

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1           assist in improving the tracking and monitoring  
2           of energy efficiency measures across New York  
3           State.

- 4           • Explore new business relationships and models  
5           which will facilitate the Company's partnering  
6           with customers and developers so as to increase  
7           the penetration of DER resources and animating  
8           DER markets throughout the Company's service  
9           territory. Initially, this effort is  
10          anticipated to be focused in the Pomona load  
11          area, where the Company can leverage its plans  
12          for Advanced Metering Infrastructure ("AMI")  
13          deployment, and seek other opportunities to  
14          implement new business models for DER  
15          deployment, working with a variety of third  
16          parties.
- 17          • Explore the feasibility of implementing an  
18          electric vehicle charging demonstration project,  
19          as well as community solar initiatives.
- 20          • Develop a mechanism for the procurement of  
21          large-scale (*i.e.*, Main Tier) renewables  
22          beginning in 2016.

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- 1           • Participate in the development of data sharing  
2           processes that will give DER providers the  
3           information they need, consistent with cyber  
4           security and customer privacy requirements, to  
5           effectively site DER in areas where they are  
6           needed most. To the extent possible, the  
7           Company will also consider innovative tariff  
8           rate structures related to information.

- 9           • Develop a customer portal that will allow the  
10          Company's customers to (i) access their energy  
11          usage information, (ii) transfer such  
12          information to third party providers that they  
13          designate, and (iii) shop for and purchase DER  
14          and other energy-related value-added services  
15          from third-party providers.

16 Q. Does the Company propose any other actions in support  
17 of the Commission's vision?

18 A. Yes, the Company proposes to facilitate further  
19 development of an asset base of distributed resources  
20 by developing and issuing a Request for Information  
21 ("RFI") that seeks to identify potential resource  
22 development initiatives and other approaches that may

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1       enhance the available energy pool in its service  
2       territory and provide demand relief in areas where  
3       doing so may defer the need to build additional  
4       utility infrastructure. The Company plans to develop  
5       this RFI with input from other parties that share its  
6       commitment to partner in achieving the Commission's  
7       vision.

8   Q.   What sort of resource and/or demand relief  
9       initiatives may result from the Company's RFI?

10  A.   Given the nascent state of the distributed resource  
11       market in its service territory, the Company believes  
12       that its RFI may produce both innovative uses of  
13       technology, as well as, new business models. The  
14       Company further believes that it can use the  
15       information gained through this process to develop  
16       demonstration projects and provide for the possible  
17       deferral of upcoming infrastructure construction  
18       projects.

19  Q.   What capital infrastructure investment is the Company  
20       seeking to defer through the implementation of the  
21       DER pilot program?

22  A.   As discussed in the direct testimony of the Electric  
23       Infrastructure and Operations Panel, the Company is

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1 seeking to defer the construction of a new substation  
2 in Pomona, Rockland County, New York ("Pomona  
3 substation"). The Company forecasts that electric  
4 load will grow by 4.5 MW over the next seven years in  
5 northwest Rockland County, particularly due to the  
6 proposed Patrick Farm residential subdivision  
7 project. The capital cost of the substation is  
8 estimated to be \$55.7 million, which includes \$20  
9 million for the substation and \$35.7 million to  
10 construct a 138kV underground line loop from the West  
11 Haverstraw Substation as the new transmission source  
12 for the Pomona Substation. Absent the Company's  
13 implementation of a DER demonstration project, the  
14 Company will need to commence construction of the new  
15 Pomona Substation by 2019 and complete construction  
16 by 2021.

17 Q. Please describe the proposed demonstration project.

18 A. The proposed demonstration project will focus on the  
19 development of distributed energy resources and  
20 demand reduction alternatives in northwest Rockland  
21 County that will both stimulate the developing  
22 marketplace and reduce peak demand, thereby improving  
23 service reliability and resiliency. The Company will

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1 seek multiple solution providers so that numerous  
2 approaches and technologies can be evaluated to  
3 determine the best aggregate solutions. Alternatives  
4 to be considered include, but are not limited to:

- 5 • Targeted energy efficiency ("EE");
- 6 • Demand response ("DR") such as air conditioning  
7 ("A/C") and appliance cycling technologies;
- 8 • Customer behavior modification strategies (*i.e.*,  
9 potential coordination with Time of Use rates);
- 10 • Clean (*i.e.*, gas fired and solar) distributed  
11 generation ("DG"); and
- 12 • Energy storage.

13 As discussed in the testimony of the Company's AMI  
14 Panel, the Company's implementation of AMI will serve  
15 as a foundation for the DER demonstration project.

16 For example, AMI will enable the collection of  
17 granular data that will enhance customers' ability to  
18 manage their energy use, the ability of third parties  
19 to offer customer-specific solutions, and the  
20 Company's ability to improve system modeling.

21 The Company proposes to offer commercial and  
22 industrial customers in the targeted area EE

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1 measures, through a direct install program (similar  
2 to the Company's current small business direct  
3 install program). As discussed in more detail below,  
4 the Company also proposes to implement a  
5 residential/small business A/C cycling program.  
6 Various energy technologies will be implemented in  
7 stages and the project will be tiered to capture  
8 varying levels of demand reduction. For example, EE  
9 measures resulting from a direct install program will  
10 be made available to commercial customers in the  
11 area, which include small retail, restaurants, a  
12 large shopping complex and a small pharmaceutical  
13 manufacturer. Under the existing EE programs offered  
14 today by O&R and NYSERDA, customer energy savings and  
15 program funding are focused on reducing energy  
16 consumption (MWh), not peak demand reduction (MW).  
17 The demonstration project will include coverage of  
18 the installation costs for some direct install  
19 measures and increased rebates. For measures not  
20 included in the direct install component (e.g.,  
21 replacement of HVAC units), increased rebates will be  
22 offered to reduce the barrier of upfront capital

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1 investment, in conjunction with the newly formed  
2 Green Bank financing, if available.

3 Q. What other approaches would the demonstration project  
4 include?

5 A. Other approaches include a turn-key application for  
6 clean DG. The Company will solicit third party  
7 providers that can provide such turn-key  
8 applications. The Company believes that greater  
9 efficiencies may be available if it owned and  
10 operated some of the DG alternatives, following  
11 development by a third party. However, the Company  
12 proposes to work with third parties to approach large  
13 customers in the Pomona area to gauge customer  
14 interest in hosting a DG project, either gas fired or  
15 solar. The Company proposes to purchase and pay for  
16 the installation of the units at a large commercial  
17 customer location in the Pomona area. The Company  
18 will also investigate the potential of siting gas  
19 fired DG and/or a solar installation at the Company's  
20 Mt. Ivy work-out location.

21 Q. Does the Company propose a residential component to  
22 this demonstration project?



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1   A.   Yes, there would be a residential component because  
2       the Pomona area is mainly comprised of residential  
3       customers whose participation would be critical to  
4       achieving the project's goals. That component would  
5       include implementation of a residential and small  
6       business A/C cycling program within the Pomona area.  
7       The program would provide participating customers  
8       with a smart programmable thermostat containing  
9       ZIGBEE technology, which the Company would install,  
10      along with an annual program incentive to participate  
11      over a seven year period. Using AMI technology, on  
12      system peak demand days, the Company would send a  
13      signal to the participants' thermostat, raising the  
14      set point 3-5 degrees, which will cause the A/C to  
15      cycle off for approximately 20 minutes. At the end  
16      of the 20 minute period, the thermostat will be set  
17      back to the original set point. Businesses could  
18      also be offered incentives to participate, thereby  
19      increasing the potential for A/C cycling related  
20      demand reduction.

21   Q.   Will the Company work with parties such as NYSERDA to  
22      implement its DER demonstration project?

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1   A.   Yes.  The Company will work closely with NYSERDA and  
2       builders of new residential developments to  
3       incentivize the construction of energy efficient  
4       homes.  As a supplement to the NYSERDA incentive of  
5       between \$2,000 and \$8,000 per home, O&R could provide  
6       additional incentives, for the use of energy star  
7       appliances containing the ZIGBEE chip for appliance  
8       cycling, AC cycling, in home energy controls (behind  
9       the meter) or solar installations.  A/C and  
10      appliances such as dishwashers and pool pumps would  
11      be cycled on system peak demand days.  To do so, the  
12      Company would send a signal to the participant's  
13      appliance, shutting the appliance down during the  
14      cycling period.  A/C cycling would work as previously  
15      described above.

16   Q.   Would the proposed demonstration project also include  
17       utility-side solutions?

18   A.   Yes.  The Company would implement energy storage  
19       technologies to supplement the other DER project  
20       components during peak periods to off-set customer  
21       demand.

22   Q.   What other efforts would be required for such a  
23       demonstration project?

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1   A.   Given the developing nature of such a project, the  
2       Company can only estimate apparent efforts and their  
3       associated costs.  For example, the project would  
4       require promotion of a comprehensive customer  
5       engagement strategy that incorporates direct  
6       marketing to customers and enhanced customer outreach  
7       and education, including through engagement with  
8       community groups, key community stakeholders and  
9       government organizations.  The Company would work  
10      with State and local governments and non-government  
11      organizations, and with existing market partners and  
12      emerging market participants.

13   Q.   What means does the Company currently employ to  
14       inform and educate customers on energy-related topics  
15       and Company activities such as the DER demonstration  
16       program?

17   A.   The Company communicates to its customers through  
18       bill inserts, newsletters, the Company's website, and  
19       other media, such as radio and television  
20       advertisements, social media, in-person participation  
21       at some energy fairs and community events.  Also, the  
22       Company has one employee dedicated to community  
23       outreach and education.  To date, the Company's

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1 Customer Energy Services Department has worked to  
2 address its customers' needs in the energy services  
3 arena, mainly through weekend and evening efforts.  
4 In the past year, the Customer Energy Services  
5 Department participated in approximately three events  
6 per month ranging from school energy fairs to home  
7 shows. Almost all of the events were in response to  
8 invitations from events' sponsors. Interactions with  
9 other stakeholders including public officials are  
10 handled by the Company's Public Affairs department.  
11 The Corporate Communications department manages the  
12 publication of key corporate messages primarily  
13 through the print media.

14 Q. How would the Company change its outreach and  
15 education approach in undertaking the proposed  
16 demonstration project?

17 A. The Company would add two dedicated outreach and  
18 education positions within the Customer Energy  
19 Services department in order to facilitate customer  
20 engagement for the demonstration project, as well as  
21 future projects. These two positions will be funded  
22 at a salary of \$85,000 per position, excluding  
23 overheads. These additional resources would provide

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1 a centralized focus for the Company's outreach and  
2 education efforts, better serve business and  
3 community needs and provide customers with increased  
4 opportunities to convey their needs and concerns to  
5 the Company. In addition, the Company proposes to  
6 develop an annual outreach and education operating  
7 budget to promote the DER demonstration programs.  
8 These dedicated customer O&E resources will implement  
9 a customer outreach and education plan ("O&E Plan")  
10 that will enhance the Company's effectiveness in  
11 communicating facts and details regarding the DER  
12 demonstration project and information on how to save  
13 energy, through participation in that project. As  
14 part of its O&E Plan, the Customer Energy Services  
15 Department will seek out opportunities to meet with  
16 customers within the Pomona area in person at a  
17 variety of events, including periodic Town Hall  
18 Meetings and personal consultations with customers  
19 and businesses within the area. Issues to be  
20 addressed will include: (i) energy conservation  
21 advice, such as unplugging second refrigerators,  
22 closing off unused rooms, and the benefit of  
23 installing low-cost weatherization measures; (ii)

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1 energy technology and programs available to customers  
2 including, energy storage, DG and demand response;  
3 (iii) energy efficiency measures and tips for the  
4 home and business, such as lighting and programmable  
5 thermostats and appliance controls; and (iv)  
6 information on smart grid, meter communications and  
7 peak pricing. These encounters will provide an  
8 opportunity for Company representatives to listen to  
9 the concerns of its customers; to respond to  
10 questions on a multitude of issues; to explain  
11 utility bills; and to promote energy efficiency  
12 programs for the Company and for NYSERDA. In  
13 addition, these outreach and education enhancements  
14 would allow for customer engagement in the reformed  
15 energy vision.

16 Q. How does the Company propose to manage the DER  
17 demonstration project?

18 A. In order to implement the DER demonstration project,  
19 the Company requires the flexibility to respond to  
20 market needs and opportunities. Accordingly, the  
21 Company will request that it be given broad  
22 flexibility to work with third parties and customers  
23 to support distributed resource asset development,

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1       nurture innovative approaches to market development  
2       and develop business terms that will achieve desired  
3       outcomes. Such terms would include consideration of  
4       customer, utility and/or third party ownership,  
5       lend/lease, and co-ownership of materials and assets  
6       including development of assets installed within  
7       customer premises and located behind the utility  
8       meter.

9   Q.   How does the Company propose to track the progress of  
10       the various programs included in the DER  
11       demonstration project?

12  A.   In order to track progress and assess whether non-  
13       traditional customer-side solutions are providing the  
14       necessary demand reduction, AMI would be used to  
15       capture data needed to evaluate the demand response,  
16       DG and DR. The data captured will be used to  
17       determine the efficiency of each program. The  
18       Company will develop and use checkpoints on the  
19       solutions' progress and prepare contingency  
20       alternatives in the event that necessary reductions  
21       are not achieved. In addition to the specific  
22       checkpoints noted above, the Company would continue  
23       to track project progress, both at the overall DER

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1 demonstration project and individual program levels.  
2 The Company would follow a disciplined project  
3 lifecycle that includes Initiation, Planning and  
4 Design, Implementation, Monitoring and Controls, and  
5 Closing so that any delivery risks (deployment delay,  
6 cost over-run, impact level) may be identified early  
7 and mitigated quickly. To accomplish this, the  
8 Company proposes the establishment of a program  
9 design/evaluator position to oversee the DER  
10 demonstration project. The salary of the program  
11 design/evaluator will be \$95,000, excluding  
12 overheads.

13 Q. Is the Company proposing to earn a return on its  
14 investment in the DER demonstration project?

15 A. Yes. The purpose of this demonstration project is to  
16 explore the potential for utilizing DER as a least-  
17 cost alternative to delaying capital investment,  
18 thereby reducing overall cost of service. The  
19 Company proposes to earn its approved rate of return  
20 on the DER investment. If successful, the DER  
21 demonstration program will allow the Company to delay  
22 the need to make traditional investments. Consistent  
23 with the vision of the REV proceeding, ratemaking



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1       should make the Company indifferent to whether it  
2       invests in traditional or non-traditional solutions,  
3       as well as whether it invests in customer-side or  
4       utility-side solutions. Accordingly, earning a  
5       return on the costs for these programs, and  
6       recovering these costs over a period as described  
7       herein, would be consistent with the Commission's REV  
8       policy objectives, as currently being explored in the  
9       REV Proceeding. If such a demonstration project  
10      provides the positive expected results, the Company  
11      would seek to implement additional programs in the  
12      future and earn its approved rate of return on any  
13      similar projects proposed and implemented. The  
14      Company also proposes that the Commission establish  
15      up to a 100 basis point incentive on these  
16      investments to encourage the Company to not only  
17      invest in non-traditional solutions, but also have a  
18      direct interest in the overall program success. The  
19      basis point incentive would be incremental to Orange  
20      and Rockland's authorized rate of return if the  
21      Company achieves demand reduction targets of the  
22      demonstration project. Based on initial estimates,  
23      the value of the 100 basis point incentive if all

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1 targets are met would be \$280,000 to be recovered  
2 over the same time frame as the carrying charges for  
3 these investments.

4 The Company also proposes that the Commission  
5 establish a sharing of the net savings of the  
6 demonstration project, with the Company receiving 50  
7 percent of the net savings. To calculate net  
8 savings, we first calculate the benefit of delaying  
9 the substation. That is equal to the difference  
10 between the net present value of all revenue  
11 requirement streams associated with a 2021  
12 installation relative to the net present value of all  
13 revenue requirement streams associated with a 2025  
14 implementation. Net savings are then calculated as  
15 the benefit of delay less the net present value of  
16 the costs to achieve the delay. Approval of the  
17 proposed incentives will align customer, Company and  
18 Commission interests to achieve performance targets.

19 Q. How long does the Company project that it can delay  
20 construction of the Pomona substation if the  
21 demonstration project were to be implemented?

22 A. The Company estimates that the implementation of the  
23 DER demonstration project would allow it to defer

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1 construction of the Pomona Substation from between  
2 one and four years (*i.e.*, from 2022 to 2025). Such a  
3 construction delay would result in present-worth  
4 projected annual customer savings (through the  
5 avoidance of interest and project carrying costs) of  
6 approximately \$3.0 million per year for a total of  
7 \$11.6 million through 2025.

8 Q. What is the estimated cost of the Company's DER  
9 demonstration project?

10 A. The Company estimates that such a project would cost  
11 approximately \$ 9.5 million based on its sense of the  
12 solutions currently available. However, the  
13 transformative nature of this and other projects in  
14 support of an evolving marketplace may positively  
15 impact that cost providing further cost savings to  
16 customers.

17 Q. How does the Company propose to recover the  
18 incremental costs that it would incur in implementing  
19 the Commission's REV related policies and/or in  
20 implementing a demonstration project such as the one  
21 described above?

22 A. At the time of this rate filing, the Commission has  
23 not issued an order addressing the Track One Straw

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1        Proposal. Moreover, as noted by the Track One Straw  
2        Proposal (p. 78), "The comprehensive, complex and  
3        transformative nature of REV will require years of  
4        iterative planning and increasingly granular design  
5        determination, which should begin as soon as the  
6        Commission makes a policy decision to proceed." The  
7        Company recognizes significant progress will be made  
8        toward REV objectives during the course of the 11-  
9        month rate case process, and that many specifics will  
10       evolve over this period. Given this uncertainty, the  
11       Company is unable to forecast accurately the  
12       incremental operation and maintenance ("O&M") and  
13       capital costs that it will incur during the Rate Year  
14       on REV related projects, at this time. In light of  
15       these circumstances, the Company has not included any  
16       REV related costs in its requested revenue  
17       requirement in this proceeding. Rather, as discussed  
18       in the direct testimony of the Company's Electric  
19       Rate Panel, the Company is proposing that it be  
20       allowed to recover the incremental costs it incurs on  
21       REV related projects through a separate surcharge  
22       ("REV Surcharge"), including for the costs of  
23       demonstration programs. As discussed in the

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1 testimony of the Company's Electric Rate Panel, the  
2 REV Surcharge will be a component of the Energy Cost  
3 Adjustment that is charged to all customers.

4 Q. What types of incremental costs would be recovered  
5 through the REV Surcharge?

6 A. The costs to be recovered through the REV Surcharge  
7 would include program costs for customer-side and  
8 utility-side demand management programs that  
9 specifically address identified distribution system  
10 needs, other potential demonstration projects, as  
11 well as expenditures necessary to begin deployment of  
12 foundational investments such as the development of  
13 the DSP. The REV Surcharge would include carrying  
14 charges on both capital expenditures and customer  
15 incentives and program costs, O&M costs, income  
16 taxes, property taxes and other taxes, costs of third  
17 party engagement, incentives paid for achieving  
18 defined outcomes, and the costs to set up new  
19 programs or tools for customers, including customer  
20 outreach and education enhancements. The carrying  
21 charge would be based on the overall rate of return  
22 authorized in this proceeding.

23 Q. Over what time period would such costs be recovered?

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- 1   A.   The Company proposes a five-year and ten-year  
2       recovery period for customer-side and utility-side  
3       expenditures, respectively, for REV-related projects.
- 4   Q.   Does this conclude your direct testimony?
- 5   A.   Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY  
SMART GRID PANEL

**Q. Would the members of the Smart Grid Panel (“Panel”) please state your names and business addresses.**

A. Joe White, 390 West Route 59, Spring Valley, New York, 10977.

Jeremy McVey, 390 West Route 59, Spring Valley, New York, 10977.

John Murphy, 71 Dolson Avenue, Middletown, NY, 10940.

**Q. By whom are you employed, in what capacity, and what are your backgrounds and qualifications?**

A. **(White)** I am employed by Orange and Rockland Utilities, Inc. (“Orange and Rockland”, “O&R”, or the “Company”), as a Department Manager – Technology Engineering in the Smart Grid Department. I have a B.S. Degree in Electrical Engineering from Auburn University and 15 years of increasing responsibilities in utility operations and engineering. Prior to joining Orange and Rockland, I spent 14 years at Southern Company where I worked in various capacities at the subsidiaries of Alabama Power Company, Savannah Electric & Power Company, Mississippi Power Company and Georgia Power Company in electric transmission, distribution systems and resource policy and planning. I have a background in areas of Transmission Area Maintenance, Transmission Line Design, Distribution Region Operations, and Distribution Material Standards, where I served as the Lead Product Engineer for Insulators and Lighting Materials for all of Southern Company. Within the utility industry, I served on various regional committees as part of the Southeast Electric Exchange Working Groups for Overhead, Underground, Joint-Use, Transformers, NESC and Pole Line Hardware Committees.

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1 I joined Orange and Rockland in 2013 as a Principal Engineer in the Performance and  
2 Operational Engineering Department, where I was a Principal Reliability Engineer  
3 focused on analyzing electric system performance and outage data, frequent customer  
4 complaints, and regulatory inquiries. I led teams to identify and address worst  
5 performing circuits within the Company's service territory and helped select circuits that  
6 could benefit from storm hardening and system resiliency projects. I recently assumed  
7 my current position of Department Manager of Smart Grid Technology Engineering.

8 **(McVey)** I am employed by Orange and Rockland as the Section Manager – Distribution  
9 Control Center. I have a B.S. Degree in General Engineering from the United States  
10 Military Academy at West Point, a Masters Degree in Business Administration from the  
11 University of Maryland, and 12 years of increasing responsibilities in utility operations.  
12 Prior to coming to Orange and Rockland, I spent three years at Consolidated Edison  
13 Company of New York, Inc. ("Con Edison") where I worked as an Overhead Supervisor  
14 and before that I served for five years in the Army's Corps of Engineers. I joined Orange  
15 and Rockland in 2005 as a Distribution Supervisor in the Distribution Control Center.

16 **(Murphy)** I am employed by Orange and Rockland as Manager – Electric Operations. I  
17 have a B.B.A. Degree in Finance from St. Bonaventure University and 18 years of  
18 increasing responsibilities in utility finance and operations. I spent 12 years in Finance  
19 where my responsibilities included assisting in the coordination and preparation of rate  
20 case filings and related analyses and proposals for Orange and Rockland and its two  
21 wholly-owned utility subsidiaries, Rockland Electric Company ("RECO") and Pike  
22 County Light & Power Company. In 2008, I was promoted to Manager-Electric



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1 Operations. In this position, I am responsible for the Electric Overhead and Underground  
2 Line Groups, including the Equipment Technician Group.

3 **Q. Have any members of the Panel previously testified before the Public Service**  
4 **Commission (“Commission”)?**

5 A. No.

6 **Q. Please briefly explain the purpose of the Panel’s testimony in this proceeding.**

7 A. Orange and Rockland has been implementing distribution automation since the early  
8 1990’s on its electric distribution system. As part of its plans for distribution automation  
9 and technology expansion on its electric distribution delivery system the Company  
10 constructed a two circuit proof of concept project in the West Nyack area of its service  
11 territory (“West Nyack Project”) that includes remote real time monitoring and operator  
12 control systems, as well as fully automated centralized real time decision making  
13 command and control systems. This project was partially funded by the New York State  
14 Energy Research and Development Authority (“NYSERDA”). In addition, the Company,  
15 as a sub-awardee to Con Edison’s Smart Grid Infrastructure Grant (“SGIG”) and its  
16 Smart Grid Demonstration Grant (“SGDG”), both pursuant to the American Recovery  
17 and Reinvestment Act of 2009, expanded upon the two circuit West Nyack Project to  
18 develop a small system of five circuits within RECO’s service territory (“RECO  
19 Demonstration Project”). One of the goals of the RECO Demonstration Project was to  
20 determine the ease of expansion and to identify means of reducing the installation costs  
21 prior to implementing distribution automation on an expanded, service territory wide  
22 basis.

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1       The Company also contracted, through Con Edison, with the Electric Power Research  
2       Institute (“EPRI”) and worked collaboratively with Brookhaven National Laboratory  
3       (“BNL”) and Electrical Distribution Design (“EDD”), an engineering consulting firm in  
4       Blacksburg Virginia, to conduct a study that would identify cost savings that could be  
5       derived from the implementation of Orange and Rockland’s distribution technology  
6       enhancements and distribution automation concepts. The area selected for this study is  
7       adjacent to and contiguous with the two proof of concept circuits included in the West  
8       Nyack Project, and will expand the distribution technology and automation enhancements  
9       to 14 additional circuits. The results of this study demonstrated that the Company’s  
10      approach and methodology of integrating advancements in communications technology  
11      and command and control systems into existing and new electric distribution system  
12      infrastructure will provide improvements in system reliability, system resiliency, energy  
13      conservation, and energy reduction, as well as cost savings. Orange and Rockland is  
14      presently undertaking a three-year expansion of this enhanced distribution technology  
15      and automation on these 14 circuits. This expansion project is being partially funded by  
16      NYSERDA. The installation of enhanced distribution automation, when coupled with  
17      state of the art command and control systems, will result in improved system reliability,  
18      deferred capital investment, energy conservation, and improved overall efficiency  
19      benefits. Some of the equipment and technologies to be implemented with the  
20      Company’s enhanced distribution technology, automation and communications may also  
21      assist with the facilitation of renewable resources and energy storage devices, and  
22      simplify the integration and installation of new and emerging technologies such as,  
23      micro-grids and Plug in Hybrid Electric Vehicles (“PHEV”).

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**Q. How much has the Company budgeted for the expansion of Distribution Technology and Automation enhancements?**

A. The Company presently has within its budgets \$3,500,000 that will be used for the expansion of distribution technology and automation enhancements on its electric distribution delivery system. The estimated cost to complete the expansion across the Company's entire service territory is \$71.3 million. The Company plans to complete this expansion over an 18-year period by using the funding within its distribution automation and Smart Grid Resiliency Blankets, and is requesting additional capital funding of \$500,000 annually (as noted below in the Funding Request Chart) to achieve this expansion over an 18-year period.

**Funding Request:**

| (.000)         | Historical Year<br>(2014) | Forecast<br>RY1 | Forecast<br>RY2 | Forecast<br>RY3 | Forecast<br>Total |
|----------------|---------------------------|-----------------|-----------------|-----------------|-------------------|
| O&M Amount     | \$0                       | \$50            | \$50            | \$50            | \$150             |
| Capital Amount | \$0                       | \$500           | \$500           | \$500           | \$1,500           |

**Q. Please describe the cost/benefit analysis performed relating to the Company's initial Smart Grid proof of concept projects/programs.**

A. As noted above, Orange and Rockland has worked collaboratively with BNL and EDD, and has contracted, through Con Edison, with EPRI to identify and quantify tangible cost savings that can be realized from Orange and Rockland's implementation of enhanced distribution technology and automation concepts. Orange and Rockland, BNL and EDD

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1 have identified areas where tangible cost savings could be realized. Using Orange and  
2 Rockland's Distribution Engineering Workstation ("DEW") software and its Integrated  
3 System Model ("ISM"), Orange and Rockland and BNL performed detailed calculations  
4 on a system of 14 New York circuits to determine improvements in circuit efficiency that  
5 can be achieved through phase balancing and optimal capacitor sizing and placement.  
6 Using these optimized circuits, EDD then performed calculations to determine the  
7 incremental improvement in efficiency that result by adding a real time coordinated Volt  
8 / VAR control system. EDD also performed a Conservation Voltage Reduction ("CVR")  
9 analysis on these circuits to determine the potential energy savings that could be achieved  
10 through the use of a coordinated Volt / VAR control system in CVR mode. In addition,  
11 Orange and Rockland prepared an analysis of the effects that adding automation could  
12 have on the deferral of a major capital project. Also analyzed were the effects that  
13 automation can potentially have on storm resiliency. EPRI performed an economic  
14 analysis and prepared a report that identified that the savings from these areas provided  
15 positive economic benefits as well as positive societal benefits. This report provides a  
16 qualitative measure to the value of the various methodologies and technologies used. The  
17 full EPRI report is provided as Exhibit \_\_\_\_ (SGP-E1).

18 **Q. Will Orange and Rockland require additional full time employees to design, operate**  
19 **and maintain these new technologies, systems and equipment associated with**  
20 **enhanced distribution technology, automation, and distribution system management**  
21 **implementation as part of a sustainable business critical model?**

22 A. Yes. The Company will need additional employees in its Engineering, System Operations  
23 and Electric Operations organizations to provide the requisite workforce to design,

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1 operate and maintain all of these new technologies, equipment and systems that constitute  
2 incremental and expanding workload. Orange and Rockland will need to add two full  
3 time employees for engineering design and systems development, three full time  
4 employees for System Operations to provide distribution system management oversight  
5 and operating support from its control room, and five full time employees for Electric  
6 Operations to facilitate field installation / construction for all new devices and equipment,  
7 and continuing maintenance and troubleshooting support for all field devices and  
8 systems.

9 **Q. Please describe the need for two additional Engineering employees.**

10 A. Currently, the Technology and Automation Engineering department is staffed by the  
11 following six engineers whose functions are summarized as follows: one Distribution  
12 Supervisory Control and Data Acquisition (“DSCADA”) engineer, one Distribution  
13 Automation Engineer focusing on project implementation and oversight, one Technology  
14 engineer focusing on field device communications, one Technology Engineer focusing on  
15 equipment sizing, placement, specification, installation, setup and commissioning, one  
16 DEW Engineering System Administrator, and two Protection Engineers responsible for  
17 distribution system protection, power quality and the interconnection of distributed  
18 generation, distributed resources and renewables with the Company’s electric distribution  
19 delivery system. The expansion of enhanced distribution technologies and automation  
20 systems across the Company’s service territory will require two additional Technology  
21 Engineers that will focus their efforts on the expansion and implementation of these new  
22 technologies and systems across the distribution system, while providing Engineering

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1 support for Electric Operations personnel who will be installing, maintaining and  
2 troubleshooting the new equipment and systems.

3 A supplementary benefit for these two additional positions are the roles they will assume  
4 as crew leaders and system analysts during system emergencies and major storm events  
5 that will enhance the Company's capability to provide improved response and system  
6 restoration during these events.

7 The cost for each of these two engineering positions is \$115,000 (O&M).

8 **Q. Please describe the need for the three additional System Operations personnel.**

9 A. Orange and Rockland's Distribution Control Center ("DCC") is located within the  
10 Company's Energy Control Center, and is responsible for the real-time operation and  
11 oversight of the Company's distribution system. The primary operating authorities that  
12 oversee and control the system on a daily basis are Control Authorities for All  
13 Distribution ("CAAD"). The CAADs control all safety setups for lineman working on the  
14 distribution system, and through coordinated switching, control the energizing and de-  
15 energizing of the distribution lines. The Company presently has seven CAADs that  
16 operate within a 24/7 shift schedule. The Company's implementation and expansion of  
17 enhanced distribution technologies, automation and smart control systems is producing a  
18 substantial and incremental workload for the CAADs with respect to the need for  
19 increased training, job knowledge, and expanded operational awareness and system  
20 oversight. Based on these expanding and incremental responsibilities, the Company has  
21 determined that the DCC will require three additional CAADs. These additional CAAD

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1 positions will be strategically scheduled to assist covering the most active times of day.

2 The CAAD positions affect all aspects of Operations during normal conditions, and are  
3 essential to effectively manage the distribution system for restoration and recovery efforts  
4 during storms and system emergency conditions. Through comprehensive job task  
5 analysis, the Company has determined that on average the CAAD has 17 hours of work  
6 for each 12 hour day. As a result, the CAAD's situational awareness is compromised  
7 with each additional task that is required. The expansion of responsibilities to operate the  
8 DSCADA system and the new field technologies will result in such additional tasks and  
9 efforts to manage, oversee and realize the attendant benefits offered. The continued  
10 introduction of DSCADA technologies into the Company's distribution system will  
11 increase the daily tasks of the CAAD. From pre-work switching and clearance setups to  
12 DEW situational awareness and alarm responses, the CAAD's roles and responsibilities  
13 are increasing exponentially. A supplementary benefit to additional CAADs is the  
14 improved management and control room oversight that will be available during  
15 emergency and storm events. These additional CAADs will maximize the use of  
16 DSCADA systems during emergency situations and facilitate the safe and reliable  
17 operation of the system on an everyday basis.

18 The Company is filling these three System Operations positions in 2014 at a cost of  
19 \$91,000 (O&M) per position.

20 **Q. Please describe the need for the four additional Electric Field Operations personnel.**

21 A. Orange and Rockland will need to add four Distribution Equipment Technicians to  
22 support the expansion of the Company's distribution technology and automation

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SMART GRID PANEL

enhancement, and perform the necessary field work associated with the installation, testing, commissioning, inspection and maintenance of all field equipment and intelligent electronic devices (“IED”). These devices include switched capacitor banks, automated switches, and reclosers, as well as associated controls, remote terminal units, sensing and monitoring technologies, and communications equipment. In addition, the Distribution Equipment Technicians will respond to system emergencies and support emergency restoration efforts and public safety during these events. The annual cost for each of these four positions is \$107,000, with approximately 80% charged to O&M. The capital portions of their salaries will be charged directly to the projects on which they are working.

**Q. Please describe the need for one Equipment Technician Supervisor.**

A. The Company will require one Equipment Technician Supervisor to supervise and manage the four new Distribution Equipment Technicians. This position will be responsible for the supervision and assignment of work to crews for all activities associated with construction, installation, maintenance, removal, repairs, operation and inspection of these distribution technologies, equipment and IEDs. In an effort to continue to comply with the ever changing technology, this position will be required to develop internal policies and guides for the group, as well as, address training requirements for field personnel. Furthermore, this Supervisor will be required to respond to system emergencies and be assigned accordingly to support safety and restoration efforts during major storms and system events. The annual cost for the Equipment Technician Supervisor is \$125,000 (O&M).

**Q. Does that conclude your direct testimony?**



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DIRECT TESTIMONY  
SMART GRID PANEL

1     A.     Yes, it does.

2

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
KEITH C. SCERBO – ELECTRIC

1   **Q.    Please state your name and business address.**

2   A.    My name is Keith C. Scerbo. My business address is 390 West Route 59, Spring  
3       Valley, NY 10977.

4   **Q.    By whom are you employed and in what capacity?**

5   A.    I am employed by Orange and Rockland Utilities, Inc. (“Orange and Rockland” or  
6       the “Company”) as Director of New Business Services. In this position, I manage  
7       the installation of electric and gas services for Orange and Rockland.

8   **Q.    Please summarize your educational background and business experience.**

9   A.    In 1991, I graduated from the Juniata College with a Bachelor’s Degree in  
10       Business Management. Later that year, I joined the Company as a Customer  
11       Accounting Representative. I have since held the positions of Customer Systems  
12       Analyst – Customer Accounting, Business Analyst - Customer Information  
13       Management System (“CIMS”), Lead Business Analyst - CIMS, Sr. Specialist -  
14       CIMS, and Section Manager - CIMS prior to my present position.

15  **Q.    Have you ever testified before the New York State Public Service  
16       Commission?**

17  A.    No, I have not.

18  **Q.    What is the purpose of your direct testimony in this proceeding?**

19  A.    I will testify to the Company’s proposal to add one new Project Manager in the  
20       New Business department to manage applications submitted by customers for  
21       Photovoltaic installations, as well as the projected costs associated with this  
22       position for the 12 months ending October 31, 2016 (“Rate Year” or “RY1”).  
23       While, as discussed by the Company’s Accounting Panel, the Company is not

1 proposing a multi-year rate plan in this electric rate case, my testimony will also  
2 present projected costs associated with the Project Manager position for the two  
3 years following the Rate Year in this proceeding. For the sake of convenience, I  
4 refer to these two years as RY2 (*i.e.*, the 12 months ending October 31, 2017) and  
5 RY3 (*i.e.*, the 12 months ending October 31, 2018).

6 **Q. Why is the Company proposing to add a new Project Manager?**

7 A. Since 2011, applications from customers for photovoltaic (“PV”) installations  
8 have been handled by two Company engineers, as additions to their job  
9 responsibilities. The two Company engineers will continue to perform functions  
10 within their areas of expertise, including analysis on PV systems, verifying  
11 impacts and upgrades that may be required; performing the final inspections on  
12 commercial systems and larger or unique residential systems; performing all  
13 regulatory functions related to proceedings on interconnection requirements and  
14 proposed rule changes; and performing all PV research and development work.  
15 The new employee will focus on the project management functions, including  
16 reviewing and verifying all applications for completeness and accuracy;  
17 establishing the project in the Company’s project management system; reviewing  
18 the customers’ existing electric service; processing all application fees;  
19 performing the initial DG screening; coordinating all necessary work at the  
20 customer’s location with other Company departments; answering all customer  
21 inquiries; coordinating job scheduling; monitoring job status; communicating with  
22 customer contractors; and managing all PV related documentation and

1 procedures. As demonstrated in the table below, in the Company's service  
2 territory, as PV options have decreased in price, their popularity has increased.

3

|                     | <u>PV Applications<br/>Received</u> | <u>PV Systems<br/>Installed</u> |
|---------------------|-------------------------------------|---------------------------------|
| <b>2011</b>         | 50                                  | 32                              |
| <b>2012</b>         | 224                                 | 126                             |
| <b>2013</b>         | 659                                 | 410                             |
| <b>2014*</b>        | 622                                 | 501                             |
| *2014 is August YTD |                                     |                                 |

4

5 Applications received for 2011 as compared with 2014 have increased the  
6 workload to a rate over 13 times the 2011 rate. This significant increase has  
7 resulted in the need for a new Project Manager to manage the applications and  
8 installation process for customers interested in PV systems.

9 **Q. Are there additional PV Project concerns?**

10 A. Yes, the continued increase of new PV applications and final interconnection  
11 requests have resulted in an increase in the average processing time by the  
12 Company for PV applications to 15 days. The New York Standardized  
13 Interconnection Requirements indicate that application processing must be  
14 completed within ten days. The additional employee requested is needed in order  
15 to address the current processing delays, which are negatively impacting the  
16 overall customer experience.

17 **Q. What is the cost associated with adding this new position?**

18 A. The cost for this new position is \$85,000 in RY1, \$87,000 in RY2 and \$90,000 in  
19 RY3.

1    **Q.**    **Does this conclude your direct testimony?**

2    **A.**    Yes, it does.

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
WAYNE A. BANKER

1 Q. Please state your name and business address.

2 A. Wayne A. Banker and my address is 390 West Route 59, Spring Valley, New  
3 York 10977.

4 Q. By whom are you employed, in what capacity?

5 A. I am employed by Orange and Rockland Utilities, Inc. (“Orange and Rockland” or  
6 the “Company”) as Chief Engineer of Distribution Engineering. I received a  
7 Bachelor of Science degree in Electrical Engineering in 1991 from Clarkson  
8 University in Potsdam, New York and a Masters of Business Administration in  
9 2000 from Iona College – Hagan School of Business, in New Rochelle, New  
10 York. I am a registered professional engineer in the State of New York. I have  
11 worked for Orange and Rockland as an underground Distribution & Transmission  
12 Engineer, as Divisional Field Engineer for Electrical Operations Department, and  
13 my present position as Chief Distribution Engineer for Distribution Engineering  
14 Department.

15 Q. What is the purpose of your direct testimony in this proceeding?

16 A. The purpose of my direct testimony is to present and support O&R’s proposed  
17 incremental Storm Hardening initiatives, along with the incremental personnel  
18 requirements necessary for the Company’s Electrical Engineering and Operations  
19 organizations to implement these initiatives effectively.

20 **Incremental Storm Hardening Program**

21 Q. Does the Company satisfy its obligations regarding the provision of safe and  
22 reliable service?

ORANGE AND ROCKLAND UTILITIES, INC.  
DIRECT TESTIMONY OF  
WAYNE A. BANKER

1     A.     Yes. The Company fully meets the statutory requirement to provide safe and  
2           reliable service to its customers. Nonetheless, it continues to explore ways to  
3           further enhance service reliability, as well as harden certain infrastructure and  
4           improve system resiliency when major weather related events affect the  
5           Company's service territory.

6     Q.     Please discuss how the Company developed its proposed storm hardening  
7           initiatives.

8     A.     After the major storms of 2011 (*i.e.*, Hurricane Irene and the October Snowstorm)  
9           and Superstorm Sandy in 2012, the Company, in February 2013, formed a team  
10          (*i.e.*, the Storm Hardening Team) to explore methodologies and alternatives  
11          focused on storm hardening and system resiliency. The mission of the Storm  
12          Hardening Team was to identify opportunities to improve storm reliability on the  
13          Company's electric system and make recommendations for improvements,  
14          considering costs and other critical factors. The Storm Hardening Team divided  
15          into five sub-teams, consisting of subject matter experts from Operations and  
16          Engineering. These sub-teams focused for six months on analyzing opportunities  
17          in the following areas: undergrounding, automation and circuit reconfiguration,  
18          system materials and construction standards, system maintenance, and vegetation  
19          management.

20          The high-level conclusions and recommendations for each of these areas are  
21          discussed below.

22

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1       Undergrounding

2       The Undergrounding team was formed to determine if installing facilities below  
3       ground, as opposed to overhead, can provide a cost-justifiable, hardening or  
4       resiliency benefit. Considering the expense of undergrounding, the team targeted  
5       conversion of overhead where it would prove most beneficial. In addition to  
6       existing construction, the team examined the Company's current design practice  
7       for new substation exits to determine if it meets storm hardening requirements.

8       The Undergrounding team analyzed existing double circuit construction, storm-  
9       damage- prone circuits, and critical transportation crossings, and recommended  
10      the following:

- 11           • Where feasible, eliminate and/or reduce double circuit construction  
12           supplying common load areas;
- 13           • Install new underground exits to a point of path independence;
- 14           • Selectively underground portions of double circuits with a history of  
15           extensive storm damage;
- 16           • Evaluate critical road crossings; and
- 17           • Selectively use spacer cable systems.

18      The team considered converting the Company's entire distribution system to  
19      underground. The team concluded that this effort would be cost prohibitive, could  
20      not be completed in a reasonable amount of time, and would involve challenges  
21      with other stakeholders that customers would not embrace. The team also  
22      considered eliminating double circuit construction completely and found that a



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1 targeted approach would be more prudent, particularly because certain double  
2 circuits have minimal tree exposure. The probability of success of each of the  
3 above recommendations is high and the intuitive hardening benefit is proven.

4 Automation and Circuit Reconfiguration

5 Automation has proven to be one of the most effective solutions in enhancing  
6 system resiliency. The Automation and Circuit Reconfiguration team reviewed  
7 the application and design standard of existing automation technologies on the  
8 Company's distribution system and explored new technologies available for  
9 mainline and spur automation. The team also explored ways to improve circuit  
10 configuration with alternative design oriented solutions.

11 After analyzing the Company's distribution system to identify areas where  
12 increased automation would have the greatest resiliency benefit, the Automation  
13 and Circuit Reconfiguration team recommended the following:

- 14 • More prolific use of reclosing devices;
- 15 • Use of Supervisory Control and Data Acquisition ("SCADA") load break  
16 switches on main lines;
- 17 • Strategic use of single and three phase spur automation;
- 18 • Auto loop design standard enhancements;
- 19 • Segment customer count and distance reduction; and
- 20 • Closing single and three phase gaps on the overhead distribution system.

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1       System Construction

2       The System Construction team looked for opportunities to both harden the system  
3       and make it more resilient. The team investigated whether the system can be  
4       constructed to more effectively reduce storm related outages and if there are  
5       construction methods available that would allow for continued operation if  
6       damage occurs.

7       The System Construction team reviewed the benefits of moving to National  
8       Electrical Safety Code's ("NESC") Grade B grade of construction, reconstructing  
9       double circuit distribution pole lines to minimize customer exposure, using aerial  
10      cable construction, using spacer cable construction, using breakaway connectors,  
11      upgrading feeders to 900 amps, using composite poles, modifying pole loading  
12      calculations using 1" of ice vs. ½" (which is the NESC standard for heavy loading  
13      districts), and changing the size of guy wire to strengthen the system.

14      After exhaustive analysis, the System Construction team recommended that the  
15      Company maintain the distribution system, as a general matter, at its current  
16      NESC Grade C grade of construction. However, for critical poles such as major  
17      equipment poles, high use junction poles or transportation crossings, the team  
18      recommended that a move to a higher grade construction by increasing pole size  
19      and strength may be warranted. With regard to double circuit poles, the team  
20      recommended that reconstruction be considered on a case by case basis. There are  
21      many options and the best alternative depends on system conditions at specific  
22      locations. The use of breakaway connectors will be limited, and installed as part

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1 of a pilot program; the technology is not mature enough to install on a broader  
2 scale. Composite poles will also be used on a limited basis as part of a pilot  
3 program. While the poles may provide some hardening benefit, there are other  
4 issues to consider, such as the ability for other parties to attach their facilities.

5 System Maintenance

6 The System Maintenance team evaluated the Company's existing maintenance  
7 programs to determine if opportunities exist to make the electric delivery system  
8 less susceptible to storm damage or improve the Company's ability to recover  
9 from damage resulting from a storm event.

10 The Company's electric 138kV and 69kV high voltage system is primarily an  
11 overhead system with almost 80% of the structures constructed from wood  
12 components. Wood is an efficient, readily available and cost effective  
13 construction material. However, it is a natural material vulnerable to the weather  
14 and subject to attack from insects and animals. The majority of defects and  
15 failures on the electric delivery system result from decay and destruction by  
16 natural forces. Orange and Rockland can harden its system by replacing wood  
17 components with steel, particularly where practical on its high voltage system. In  
18 areas where the shoreline has eroded pole foundations, thereby compromising  
19 poles' strength as part of the original design, stream bank stabilization efforts are  
20 undertaken to restore the ground to a safe condition. Other recommendations,  
21 such as the purchase of wetland matting, are the result of the difficulty in  
22 accessing some facilities in order to make repairs during storms.

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1 Aggressively inspecting and replacing poles that are defective provides a benefit  
2 during storms, where survival of defective poles is scarce.

3 Vegetation Management

4 The Vegetation Management team was formed to review the Company's existing  
5 vegetation management programs and practices to determine if opportunities exist  
6 to make the electric delivery system less susceptible to storm damage caused by  
7 vegetation contact.

8 As previously noted, the Company's electric system is primarily an overhead  
9 system, portions of which are situated in heavily treed areas. This potential  
10 conflict with local vegetation is an exposure that has been mitigated through  
11 aggressive pruning and tree removal. The vegetation management that the  
12 Company has completed over several previous maintenance cycles has increased  
13 the aerial space between vegetation and live conductors and reduced the number  
14 of tree-caused outages. While performance has improved, there are further  
15 opportunities to improve reliability by targeting certain vegetation management  
16 practices.

17 The Vegetation Management team identified the following opportunities:

- 18 • Expanded clearance standards for the mainline conductors from the  
19 substation to the circuits first mainline protective device;
- 20 • Enhanced hazard tree program;
- 21 • Use of branch reduction techniques;
- 22 • Conduct an urban tree health study;

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- 1           • Perform an off right-of-way (“ROW”) hazard tree survey; and
- 2           • Target enhancements to municipality-identified critical infrastructure.

3    Q.    Is the Company proposing to undertake any new programs to enhance service  
4           reliability in its service territory?

5    A.    Yes, the Company is proposing to initiate Incremental Storm Hardening and  
6           System Resiliency Programs that will provide its customers with an enhanced  
7           level of service reliability throughout the year and particularly during major  
8           weather-related events.

9    Q.    Why is the Company proposing these new programs?

10   A.    Customers continue to place an increasing reliance on electricity for highly  
11           specialized uses, such as computers, security systems, high definition flat screen  
12           televisions, broadband access equipment (*e.g.*, modems), automatic garage door  
13           openers, timers for outdoor and indoor lighting, clock thermostats, automatic  
14           sprinkler systems, and other programmable devices. Greater dependence on these  
15           high tech applications has made the Company’s customers less tolerant of service  
16           interruptions. To meet its customers’ evolving needs, as described above, the  
17           Company has evaluated measures that can be taken to reduce further even the  
18           present low number of service interruptions.

19   Q.    Please describe the additional incremental Storm Hardening and System  
20           Resiliency Programs that the Company is proposing.

21   A.    Consistent with the conclusions and recommendations of the Company’s Storm  
22           Hardening team as discussed above, this incremental program will be utilized to

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1 further storm harden targeted portions of the Company's electric delivery system  
2 from the effects of major storms. Specifically, the Company proposes to  
3 implement the additional incremental Storm Hardening and System Resiliency  
4 Programs are described in more detail below.

5 Selective Undergrounding

6 The selective undergrounding program will replace with underground  
7 construction one of the circuits from an existing overhead double circuit  
8 distribution corridor that has a history of higher exposure to outage incidents.  
9 This proposed plan will install approximately two miles of selective  
10 undergrounding each year. Such selective undergrounding should serve to  
11 decrease customer outages, shorten outage duration, and help to avoid outages  
12 resulting from major storm events, in a cost effective manner. The Company  
13 envisions that this program will be ongoing for at least 20- to 30-years. The  
14 current plan for 2015 is to convert from overhead to underground construction  
15 portions of the following overhead circuits: 6-7-13, 6-9-13, and Line 7. These  
16 circuits are located adjacent to the Port Jervis substation and have limited or no  
17 accessibility because of backyard construction and existing tree conditions. This  
18 work is scheduled to start in late 2014 and be completed in 2015. Another project  
19 identified is the undergrounding a portion of Transmission Line 51 with an  
20 underground transmission system increasing its thermal ratings and eliminating  
21 two crossings of Line 51 over Transmission Lines 52 and 60 in this area, thereby  
22 reducing the exposure to a triple circuit transmission outage. The Company will

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1 commence this project in 2015, and the estimated in-service date is June 2016.

2 This project is further detailed in the direct testimony of the Company's Electric  
3 Infrastructure and Operations Panel.

4 Enhanced Overhead System Construction

5 Storm resilient, enhanced overhead system construction alternatives, such as  
6 spacer cable systems, will be installed in targeted applications to replace  
7 conventional construction, as well as fill in gaps to establish new circuit ties in the  
8 overhead distribution system that will provide storm hardening and system  
9 resiliency in a combined solution. Filling in gaps and establishing new circuit ties  
10 reduces the amount of radial distribution and provides a more storm resistant  
11 overhead system. This should improve the resiliency of the distribution system  
12 and allow for reduced outage durations and outage avoidance. The Company  
13 envisions this as a program that will be ongoing for at least 20- to 30-years.

14 Enhanced Transportation Crossings

15 This program will address distribution crossings of major highways, railroads, and  
16 waterways with more storm resistant systems. Existing transportation crossings  
17 will be upgraded with poles that are capable of withstanding higher wind loads or  
18 replaced with total underground systems where this type of upgrade makes sense.  
19 Reinforced and updated equipment typically means less damage incurred, which  
20 reduces customer outages. It also improves the availability of emergency routes  
21 during storm conditions. The Company envisions this as a program that will be  
22 ongoing for at least 20- to 30-years.

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1       Transmission Pole Replacement

2       This program will address transmission poles that are typically older structures  
3       along active railroads, supporting conductors crossing highways, and other  
4       Company transmission facilities that provide critical infrastructure and system  
5       reliability. The existing poles in this program will be replaced with steel poles  
6       since they are stronger and more resistant to storm conditions, thus resulting in  
7       hardening the system with increased reliability at these critical locations. These  
8       projects are prioritized based on age, condition, and location. The Company  
9       envisions this as a program that will be ongoing for many years.

10    Q.   Please describe how the projects are identified and prioritized for the Storm  
11       Hardening and System Resiliency Programs that the Company is proposing?

12    A.   A segment storm performance review was developed as another tool that could be  
13       utilized to identify potential storm hardening projects for certain segments based  
14       upon performance during storm events from 2010 to the present. This segment  
15       storm performance review uses storm outage data based on the following  
16       categories: number of interruptions, number of customers affected, customer  
17       outage minutes/hours, customers served, customer weighting, and System  
18       Average Interruption Frequency Index (“SAIFI”) (*i.e.*, average number of  
19       interruptions that a customer would experience annually). Each category of  
20       outage data is weighted based on various performance factors and a ranking is  
21       determined. Each rank is calculated with its weights in the overall rating and then



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1       used to rank each segment in an overall priority list. The following is the outage  
2       data weightings used for this process:

- 3       • Number of interruptions: The number of interruptions on a segment is a good  
4       indication of segment performance during a weather-related event. This category  
5       has a weighting of 45%.
- 6       • Number of customers affected by the segment: The numbers of customers affected  
7       depicts the segment's impact on the outage(s) that occurred on the system. This  
8       indicator will show any areas of improvement regarding sectionalizing  
9       opportunities, circuit ties, and automation. This category has a weighting of 15%.
- 10      • Number of customers served by the segment: The numbers of customers served  
11      has a considerable impact on the exposure of that segment. While this indicator  
12      may not have a negative performance, depending on the customer count, the  
13      segment may qualify for review according to our reliability circuit enhancement  
14      program. This category has a weighting of 10%.
- 15      • Customer weighting: Certain customers on the system are targeted for restoration  
16      and special consideration based upon their impact to safety for the general public  
17      and well-being of the community at large. Hospitals, emergency management  
18      facilities, schools, heating and cooling centers are some of the customer focused  
19      restoration areas that are indicated in this grouping. Segments that have these  
20      types of customers are weighted and should have more focused attention in  
21      segment analysis when reviewing storm performance. This category has a  
22      weighting of 25%.

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- 1       • SAIFI for a given circuit: Each segment's SAIFI is calculated and used to  
2       compare the customer experience on a uniform basis. This category has a  
3       weighting of 5%.

4       Q.     What is the projected cost and timing of implementing the Storm Hardening and  
5       System Resiliency Programs?

6       A.     The Company is proposing to implement selected storm hardening projects in  
7       2015. Projects presently anticipated for construction will include both  
8       undergrounding of existing overhead facilities and alternative overhead  
9       construction projects. During the period from January 2015 until October 2015,  
10      the Company estimates spending of \$9.8 million in capital and \$910,000 in  
11      operation and maintenance ("O&M") costs. These costs and the proposed  
12      amounts in the following rate years are detailed below for each of the following  
13      storm hardening and resiliency programs:

14      Selective Undergrounding

15      The selective undergrounding program relies on an annual distribution blanket  
16      that will provide funding for the replacement with underground construction one  
17      of the circuits from an existing overhead double circuit distribution corridor and a  
18      transmission project that the will underground a portion of Line 51. The costs for  
19      selective undergrounding program are set forth in the table below.

|                                     | 01/15 -10/15 |             | Forecast<br>RYE 2016<br>(11/15-10/16) |           | Forecast<br>RYE 2017<br>(11/16-10/17) |         | Forecast<br>RYE 2018<br>(11/17-10/18) |         | Forecast Total |           |
|-------------------------------------|--------------|-------------|---------------------------------------|-----------|---------------------------------------|---------|---------------------------------------|---------|----------------|-----------|
|                                     | O&M          | Capital     | O&M                                   | Capital   | O&M                                   | Capital | O&M                                   | Capital | O&M            | Capital   |
| PR.20968699 – UG<br>Line 51 Upgrade |              | \$1,271,100 |                                       | \$857,100 |                                       |         |                                       |         |                | \$857,100 |

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|   |  |                    |  |                    |  |                    |  |                    |  |                    |
|---|--|--------------------|--|--------------------|--|--------------------|--|--------------------|--|--------------------|
| PR. 20457923 – Storm Hardening UG Projects – NY |  | \$3,642,600        |  | \$2,483,100        |  | \$2,573,300        |  | \$2,417,100        |  | \$7,473,500        |
| <b>Totals</b>                                   |  | <b>\$4,913,700</b> |  | <b>\$3,340,200</b> |  | <b>\$2,573,300</b> |  | <b>\$2,417,100</b> |  | <b>\$8,330,600</b> |

1

2

3

4

Enhanced Overhead System Construction & Transportation Crossings

5

The Company has identified several distribution projects for these enhanced

6

programs which will provide for storm hardening and system resiliency. The

7

costs for these projects are set forth in the table below.

|  | 01/15 -10/15 |             | Forecast<br>RYE 2016<br>(11/15-10/16) |           | Forecast<br>RYE 2017<br>(11/16-10/17) |         | Forecast<br>RYE 2018<br>(11/17-10/18) |         | Forecast Total |           |
|--|--------------|-------------|---------------------------------------|-----------|---------------------------------------|---------|---------------------------------------|---------|----------------|-----------|
|  | O&M          | Capital     | O&M                                   | Capital   | O&M                                   | Capital | O&M                                   | Capital | O&M            | Capital   |
| PR.20468300 - Tallman - Spook Rock Rd Recon Phase II                               | \$150,100    | \$600,400   |                                       |           |                                       |         |                                       |         |                |           |
| PR.20468395 - Goshen Turnpike-Midland Lakes Road to Step                           | \$166,100    | \$664,300   |                                       |           |                                       |         |                                       |         |                |           |
| PR.20468399 - Pearl River - Erhardt Road (Townline to Blauvelt)                    | \$156,300    | \$625,300   |                                       |           |                                       |         |                                       |         |                |           |
| PR.20468874 - Orangeburg - Kings Highway Tie to Hickey                             | \$150,700    | \$602,800   |                                       |           |                                       |         |                                       |         |                |           |
| PR.20945921 - Pine Island - County RT 1 Conversion (Lower Road to Pine Island Tie) | \$262,700    | \$1,050,700 |                                       |           |                                       |         |                                       |         |                |           |
| PR.20946000 - Suffern – Maplewood Blvd (NY Portion of Fox Lane)                    | \$25,000     | \$100,000   |                                       |           |                                       |         |                                       |         |                |           |
| PR.20468882 - Orangeburg - Kings Highway (PIP to RT 303)                           |              |             | \$62,800                              | \$251,200 |                                       |         |                                       |         | \$62,800       | \$251,200 |
| PR.20945930 - Pine Island - Pulaski Highway to Feagles Road                        |              |             | \$75,000                              | \$300,000 |                                       |         |                                       |         | \$75,000       | \$300,000 |
| PR 20468387 - Goshen Turnpike - Route 302 to Midland Lake Road                     |              |             | \$193,300                             | \$773,200 |                                       |         |                                       |         | \$193,300      | \$773,200 |

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|  |                  |                    |                  |                    |                  |                  |                  |                    |                    |                    |
|--|------------------|--------------------|------------------|--------------------|------------------|------------------|------------------|--------------------|--------------------|--------------------|
| PR.20468880 - Orangeburg - Kings Highway (RT 340 to PIP)             |                  |                    |                  |                    | \$99,400         | \$397,500        |                  |                    | \$99,400           | \$397,500          |
| PR.20945924 -Pine Island - County RT 1 to Pulaski Highway            |                  |                    |                  |                    | \$130,200        | \$520,900        | \$46,300         | \$185,100          | \$176,500          | \$706,000          |
| PR.20468944 -Goshen Turnpike - Shawangunk Road to Route 302          |                  |                    |                  |                    |                  |                  | \$182,800        | \$731,200          | \$182,800          | \$731,200          |
| PR.20468935 -Chester - Pine Hill Road (Kings Highway to Black Meadow |                  |                    |                  |                    |                  |                  | \$239,800        | \$959,000          | \$239,800          | \$959,000          |
| <b>Totals</b>  | <b>\$910,900</b> | <b>\$3,643,500</b> | <b>\$331,100</b> | <b>\$1,324,400</b> | <b>\$229,600</b> | <b>\$918,400</b> | <b>\$468,900</b> | <b>\$1,875,300</b> | <b>\$1,029,600</b> | <b>\$4,118,100</b> |

1

2                   Transmission Pole Replacement

3                   This program will be funded by an annual blanket to replace existing wooden  
4                   transmission poles with steel structures to strength transmission line structures  
5                   along transportation corridors and near critical facilities. The costs for these  
6                   overhead pole replacements are set forth in the table below.

7

|  | 01/15 -10/15 |             | Forecast<br>RYE 2016<br>(11/15-10/16) |           | Forecast<br>RYE 2017<br>(11/16-10/17) |             | Forecast<br>RYE 2018<br>(11/17-10/18) |             | Forecast Total |             |
|--|--------------|-------------|---------------------------------------|-----------|---------------------------------------|-------------|---------------------------------------|-------------|----------------|-------------|
|  | O&M          | Capital     | O&M                                   | Capital   | O&M                                   | Capital     | O&M                                   | Capital     | O&M            | Capital     |
| PR.20457790 – Storm Hardening OH TL – NY |              | \$1,240,000 |                                       | \$989,000 |                                       | \$1,246,400 |                                       | \$1,674,200 |                | \$3,909,600 |
| <b>Totals:</b>                           |              | \$1,240,000 |                                       | \$989,000 |                                       | \$1,246,400 |                                       | \$1,674,200 |                | \$3,909,600 |

8

9           Q.       How does the Company propose to recover the costs associated with its proposed  
10           Storm Hardening and System Resiliency Programs to commence in 2015?

11          A.       The costs of these programs are included in the revenue requirement of the  
12           Company's base rate filing in this proceeding.

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1       **Incremental Personnel**

2       Q.     Does the Company have any human resource needs relating to the Company's  
3             ongoing initiatives, and/or its projected future capital project requirements and  
4             service reliability endeavors?

5       A.     Yes. The incremental employees described below are engineering and operating  
6             personnel that direct charge their time to the applicable jurisdiction based on the  
7             actual work performed. The estimated percentage of the cost of these employees  
8             allocable to the Company is detailed in the direct testimony of Company's  
9             Accounting Panel.

10       Underground Engineer for Distribution Engineering Dept.

11       The Company's capital budget, and the associated number of projects, has been  
12       increasing in order to satisfy customers growing expectations on reduced number  
13       of outages and shorter restoration times during storm events. This trend is  
14       expected to continue, as presently identified by the Company's proposed  
15       incremental storm hardening and system resiliency studies. Based on the  
16       projected workload and a review of current engineering man-hours available, the  
17       Company has determined that additional resources will be required. This  
18       incremental engineering position will be responsible for the design, approval  
19       requirements, and construction oversight for various project installations on the  
20       distribution electric system with an emphasis on underground projects required for  
21       storm hardening. This engineer also will be required to prepare project  
22       specifications, obtain all field and environmental permits, and develop detailed

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1 project schedules/ budgets. Other responsibilities include construction  
2 supervision, operations support, and attendance at regulatory and industry  
3 meetings.

4 Q. What is the estimated annual cost for this position?

5 A. The Company estimates that the annual cost for this position will be \$180,000, of  
6 which 16% will be O&M and 84% will be capital and charged to the specific  
7 projects being worked.

8 Q. How does the Company propose to recover the cost of this position?

9 A. The Company has added this position in the third quarter of 2014 and the cost of  
10 this position is included in the revenue requirement of the Company's electric  
11 base rate filing in this proceeding.

12 Q. Is the Company proposing to add any other positions?

13 A. Yes.

14 Operations Administrative Coordinator

15 With the incremental increases in storm hardening and resiliency work performed  
16 by the Company's contractor group, there is an incremental increase in the amount  
17 of administrative work and analysis required. Field supervisory staff has been  
18 performing some of these added duties, taking time away from field oversight. To  
19 facilitate the productive and safe operation of the field workforce, the work needs  
20 to be re-tasked to this requested position. The Company will add this position in  
21 late 2014 and estimates that the annual cost for this position will be \$65,600, all

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1 O&M. The cost of this position is included in the revenue requirement of the  
2 Company's electric base rate filing in this proceeding.

3 Q. Does this conclude your direct testimony?

4 A. Yes, it does.