

BEFORE THE
STATE OF NEW YORK
PUBLIC SERVICE COMMISSION

In the Matter of

New York State Electric & Gas Corporation
And
Rochester Gas & Electric Corporation

Cases 19-E-0378, 19-G-0379, 19-E-0380, 19-G-0381

September 2019

Prepared Testimony of:
Vegetation Management Panel

Aferdita Bardhi
Utility Engineering Specialist 3

Melissa Melnik
Assistant Engineer, (Electrical)

Matthew Smith
Utility Analyst II

Office of Electric, Gas, & Water
State of New York
Department of Public Service
Three Empire State Plaza
Albany, New York 12223-1350

1 Q. Please state your names, employer, and business
2 address.

3 A. Our names are Aferdita Bardhi, Melissa Melnik,
4 and Matthew E. Smith. We are employed by the
5 New York State Department of Public Service, or
6 the Department, located at Three Empire State
7 Plaza, Albany, New York 12223.

8 Q. Ms. Bardhi and Ms. Melnik, are you testifying in
9 another panel in this case?

10 A. Yes, we are testifying in the Staff Electric
11 Infrastructure and Operations Panel. Please
12 refer to that testimony for our education and
13 professional experience.

14 Q. Mr. Smith, what is your position at the
15 Department?

16 A. I am a Utility Analyst II (Environmental) in the
17 Office of Electric, Gas and Water.

18 Q. Please summarize your educational and
19 professional background.

20 A. I received an Associate of Applied Science in
21 Pre-Professional Forestry from Paul Smith's
22 College in 1995, and a Bachelor of Science in
23 Forest Management from University of Maine in

1 1998. I have 14 years of experience in the
2 utility industry and over 18 years of experience
3 in environmental permitting. For the last five
4 years, while employed by the Department, I have
5 worked on matters dealing with electric and gas
6 transmission right-of-way related issues,
7 including: transmission line siting,
8 construction monitoring, and right-of-way
9 vegetation management. Specifically, I have
10 reviewed aspects of each of New York's regulated
11 utilities' electric transmission right-of-way
12 management programs, pursuant to 16 NYCRR Part
13 84 and Cases 04-E-0822 and 10-E-0155. Program
14 areas that I routinely review include, but are
15 not limited to, utility right-of-way vegetation
16 management plans, budgets, practices, hot spot
17 work, herbicide use, and reliability
18 performance. I have completed the review of
19 various Part 102 projects and participated in
20 several Article VII and Article 10 applications
21 and Environmental Management and Compliance
22 Plan, or EM&CP, filings. My background prior to
23 joining the Department included 18 years of

1 environmental permitting and construction
2 monitoring for Alpine Land Information Services,
3 Schofield Brothers of New England, and TRC with
4 an emphasis on utility projects. I performed a
5 wide variety of biological field surveys,
6 including wetland delineations, rare species
7 surveys, timber and vegetation mapping and
8 assessments. I was responsible for assessing
9 potential impacts to natural resources. I
10 provided construction inspection support for
11 several utility projects, as well as residential
12 and commercial projects.

13 Q. Have you previously testified before the
14 Commission?

15 A. Yes. I provided testimony in Case 18-E-0067 the
16 most recent Orange and Rockland Utilities, Inc.
17 rate case. I also testified in Case 13-T-0585,
18 Cricket Valley Energy Center, which involved the
19 permitting of a new 345-kilovolt, or kV,
20 Transmission Line and the reconductoring of an
21 existing 345-kV Line. I also am assigned to
22 several Public Service Law Article VII and
23 Article X case that are at various pre-

1 application and application stages. My work on
2 the Article VII and Article 10 cases has
3 entailed reviewing and analyzing routing,
4 general construction methods, and vegetation
5 management for major electric transmission lines
6 and power generation projects.

7 Q. What is the purpose of your testimony?

8 A. The purpose of our testimony is to present
9 recommendations addressing New York State
10 Electric & Gas Corporation, or NYSEG, and
11 Rochester Gas and Electric Corporation, or RG&E,
12 vegetation management expenditures. We also
13 will refer to NYSEG and RG&E collectively as the
14 "Companies."

15 Q. Is the Panel sponsoring any Exhibits?

16 A. Yes, we are sponsoring Exhibit__(SVMP-1),
17 Exhibit__(SVMP-2), and Exhibit__(SVMP-3).

18 Q. Would you please describe your Exhibits?

19 A. Yes. Exhibit__(SVMP-1) contains responses to
20 several Department Staff Information Requests,
21 or IRs. Exhibit__(SVMP-2) contains a list of
22 NYSEG circuits the Panel recommends for
23 reclamation. Exhibit__(SVMP-3) provides the

1 Companies' proposed vegetation management
2 spending and adjustments made by the Panel.

3 **Distribution Vegetation Management**

4 Q. Did NYSEG and RG&E request incremental funding
5 for electric distribution vegetation management?

6 A. Yes. The Companies discussed the need for
7 incremental funding to support three programs:
8 a routine distribution trimming program; an
9 emerald ash borer program; and the establishment
10 of a resiliency trimming program, which would
11 perform ground-to-sky clearing on a limited
12 number of circuits. As a result, NYSEG is
13 requesting a total of \$82.2 million in
14 incremental funding for the three programs and
15 RG&E is requesting a total of \$9.6 million for
16 the three programs.

17

18 **Routine Distribution Trimming Program**

19 Q. Did NYSEG or RG&E propose changes related to the
20 routine distribution trimming program?

21 A. RG&E proposes to continue its full-cycle
22 vegetation management trimming with minor cost
23 increases primarily due to inflation. NYSEG

1 proposes moving to a full-cycle distribution
2 vegetation management program.

3 Q. Does the Panel have any concerns with RG&E's
4 proposal for the Rate Year?

5 A. No. We find RG&E's program to be reasonable and
6 accept the Company's proposal.

7 Q. Please describe NYSEG's existing routine
8 distribution trimming program.

9 A. In NYSEG's last electric rate case, 15-E-0283,
10 the Commission increased NYSEG's vegetation
11 management budget from \$20 million annually to
12 \$25 million in the Rate Year Ending, or RYE,
13 2017, and \$30 million in both RYE 2018 and RYE
14 2019. The budget allowed for targeted trimming
15 with minimum annual mileage targets.

16 Q. Describe NYSEG's full-cycle distribution
17 vegetation management program proposal.

18 A. NYSEG intends to complete a full-cycle trimming
19 program by trimming its 34kV circuits on a four-
20 year cycle and the remaining distribution
21 circuits on a five-year cycle. Additionally,
22 the proposal includes an eighteen month ramp up
23 with a levelized Rate Year impact and a ten-year

1 amortization period.

2 Q. What impact would the levelized amortization
3 have in Rate Year 1?

4 A. In Rate Year 1, NYSEG proposes to collect an
5 incremental \$19 million to offset the high costs
6 associated with performing increased work in
7 future years of its proposed full-cycle trim
8 program.

9 Q. What did NYSEG propose to accomplish in Rate
10 Year 1 of its full-cycle trimming program
11 proposal?

12 A. NYSEG proposes trimming about 70 percent of one-
13 fifth of all distribution circuits, which
14 includes some reclamation miles.

15 Q. How does NYSEG use the term reclamation?

16 A. Reclamation of a circuit refers to the trimming
17 of overgrown sections of a circuit or entire
18 circuits, specifically mileage that has not been
19 trimmed in over five years.

20 Q. Has NYSEG estimated how much of its distribution
21 system needs to be reclaimed or trimmed to full
22 specifications?

23 A. Yes. The Vegetation Management Panel states on

1 page 4 of its pre-filed Direct Testimony that 44
2 percent of NYSEG's distribution system will be
3 out-of-cycle by 2020.

4 Q. How did NYSEG develop the costs for the full-
5 cycle vegetation management program?

6 A. NYSEG employed a vegetation management
7 consultant, ECI, to develop its forecasted
8 costs. The Company explains in its response to
9 DPS-255 that ECI used industry standard man-hour
10 production rates to build up unit costs. These
11 unit costs were factored up so that the unit
12 costs used were closer to NYSEG's actual costs.

13 Q. Did ECI provide an explanation for using the
14 industry standard numbers and working up from a
15 per tree unit cost?

16 A. Yes. ECI explained that NYSEG unit rates were
17 over-inflated and, therefore, did not provide
18 the best cost basis for a full-cycle program.

19 Q. Did NYSEG include questionable additional costs
20 in the full-cycle cost projection that it filed?

21 A. In the Companies' workpaper VMP-7, NYSEG
22 included additional costs for service pruning
23 and wood removal.

1 Q. Does the Panel consider these costs appropriate
2 to include in the program?

3 A. No. The Companies should not be performing
4 these tasks using ratepayer dollars. The
5 Companies have specification on how to deal with
6 wood waste. If followed properly, customers
7 should be able to remove the waste on their own.
8 This practice is consistent with other utilities
9 in New York State.

10 Q. Did NYSEG justify the costs for a full-cycle
11 vegetation management cycle?

12 A. No. The Panel has several concerns regarding
13 NYSEG's proposal.

14 Q. Please elaborate.

15 A. We have concerns with the methodology used to
16 calculate the forecasted program costs.
17 Typically, full-cycle costs are developed using
18 historical costs on a per mile basis. NYSEG's
19 historic costs show a wide variance in costs per
20 mile depending on where in the state the
21 trimming was performed. This volatility is
22 attributable to inherent conditions such as tree
23 density. NYSEG's proposal to build up the costs

1 from a contractor man-hour tree trimmed unit,
2 then factored up several times, fails to account
3 for regional differences and, therefore, leaves
4 too much room for error. ECI attempts to modify
5 its costs to better represent the costs
6 typically realized historically. However, this
7 attempt appears to be arbitrary and only
8 emphasizes that the model produced inaccurate
9 costs.

10 Q. What other issues does the Panel have with the
11 proposal to implement a full-cycle trimming
12 program?

13 A. Reliability is the basis for trimming because it
14 is intended to reduce the impact that trees may
15 have on the electric system. However, NYSEG's
16 plan for the full-cycle trim does not adequately
17 address the divisions within the utility's
18 service territory that have the greatest
19 reliability concerns.

20 Q. Why is this a concern?

21 A. We are concerned that the plan is too open-ended
22 and that the worst performing circuits would
23 remain untrimmed until the later years of the

1 five-year cycle, which could be part of the next
2 rate filing.

3 Q. How do the Companies define a worst performing
4 circuit?

5 A. In each operating division, the Companies select
6 the least reliable (lowest 5% performance level)
7 circuits based on frequency reliability
8 performance. These circuits are included in the
9 Companies' annual reliability report which is
10 submitted by March 31st for Department review.

11 Q. Does the Panel have a vegetation management
12 proposal to address reliability concerns
13 associated with worst performing circuits?

14 A. Yes. We propose that \$17 million of incremental
15 vegetation management expenditures be tied to
16 the reclamation of circuits that have not been
17 trimmed in over five years in three focused
18 areas. The first area is worst performing
19 circuits identified in Exhibit__ (SVMP-2). The
20 next area is three-phase 34.5 kV circuits that
21 have not been trimmed in over five years. The
22 last area is single phase 34.5 kV circuits that
23 have not been trimmed in over five years.

1 Q. How did the Panel select the circuits targeted
2 for reclamation in Exhibit__(SVMP-2)?

3 A. The Panel's goal was to triage worst performing
4 circuits where the majority of outages were
5 attributed to trees, particularly those circuits
6 that repeated as poor performers. To define
7 this group of circuits, we began by reviewing
8 the trimming history of worst performing
9 circuits that serve greater than 1,000
10 customers. This information was provided as
11 part of the Company's Resiliency Panel's
12 confidential workpaper.

13 Next, we reviewed interruption performance
14 data to limit the circuits to those that had not
15 been trimmed prior to 2013. Last, we included
16 circuits where most of the interruptions were
17 due to tree contact within the ROW in years
18 2016, 2017, and/or 2018. Exhibit__(SVMP-2)
19 includes circuits for which additional trimming
20 should lead to improved reliability performance
21 for a sizable group of customers.

22 Q. Why is reclaiming 34.5kv circuits a priority?

23 A. We prioritized 34.5kv circuits because they

1 often serve as sub-transmission facilities by
2 supplying power to lower voltage distribution
3 substations. They also directly supply
4 industrial and commercial customers, and large
5 customer counts. We prioritized circuits
6 needing reclamation because they likely have
7 more vegetation encroachment that presents an
8 increased risk of damage to infrastructure that
9 may cause an outage.

10 Q. What is the Panel's proposal for the incremental
11 \$17 million in addition to the circuits in
12 Exhibit__ (SVMP-2)?

13 A. NYSEG should focus on reclamation trimming on
14 the 34.5 kV circuits that have not been trimmed
15 in over five years.

16 Q. Does the Panel expect NYSEG to trim all the
17 34.5kV circuits that have not been trimmed over
18 the past five years in Rate Year 1?

19 A. No. We understand that the 34.5 kV distribution
20 circuits needing reclamation trimming is greater
21 than 50 percent of the distribution circuit
22 miles trimmed by NYSEG in 2018. This is more
23 than NYSEG reasonably should be expected to

1 complete in addition to its other trimming work.
2 However, focusing NYSEG's efforts in targeted
3 areas for reclamation provides trimming in areas
4 needed while allowing the Company the
5 flexibility to maximize contractor resources to
6 perform tree trimming in an efficient manner.

7 Q. Please summarize your proposal for NYSEG's Rate
8 Year routine and reclamation vegetation
9 management program.

10 A. We recommend that NYSEG continue to perform
11 routine vegetation management at the Historic
12 Test Year funding level of \$30 million.
13 Additionally, the Company shall focus
14 reclamation efforts in the specific areas above
15 using the incremental funding of \$17 million.

16 Q. Does the Panel have additional recommendations
17 for NYSEG's vegetation management plan?

18 A. We recommend that NYSEG report on its vegetation
19 management plan on a quarterly basis. The
20 quarterly reports should include, broken down by
21 month and contractor: the number of miles
22 trimmed; circuit names, numbers, voltage, phase,
23 and locations; and reclamation expenditures.

1 **Danger Tree/Emerald Ash Borer**

2 Q. Please describe the current state of the emerald
3 ash borer infestation in the NYSEG and RG&E
4 service territories.

5 A. The emerald ash borer has continued to spread
6 across New York despite efforts to contain
7 infested areas. The New York State Department
8 of Environmental Conservation published an
9 updated map as of July 2019 which shows that the
10 emerald ash borer has been detected in the
11 majority of the NYSEG and RG&E service
12 territories.

13 Q. Do the Companies track emerald ash borer related
14 outages?

15 A. The emerald ash borer has caused interruptions
16 within both service territories. For this
17 reason, the Companies have been using distinct
18 reliability cause codes to document these
19 interruptions since 2017. The Companies'
20 response to DPS-248 shows a steady increase in
21 interruptions caused by trees located outside of
22 the right-of-way (ROW), as well as emerald ash
23 borer related interruptions.

1 Q. How do the Companies currently fund emerald ash
2 borer mitigation?

3 A. The Companies currently fund emerald ash borer
4 mitigation through their hot spot/unit hazard
5 tree general funds.

6 Q. Is it proper to consider an infested ash tree a
7 danger tree?

8 A. Yes, it should be categorized as a danger tree
9 if it is compromised and expected to fall onto
10 an electric line upon failure, which would
11 jeopardize reliability. A tree infested with
12 the emerald ash borer fits this definition.

13 Q. How do the Companies propose to address the
14 emerald ash borer infestation?

15 A. The Companies propose an Ash Tree Mitigation
16 program to address this infestation. The
17 Companies' recommendation is to proactively
18 mitigate the problem by removing ash trees
19 before obvious structural decline and continue
20 the removal of deteriorating ash trees.

21 Q. Do the Companies know how many ash trees exist
22 in their service territories?

23 A. The Companies estimated that they will need to

1 remove nearly 299,000 ash trees across both
2 service territories. This level, however, is
3 based on the ECI 2010 workload study as
4 mentioned on page 9 of 66 of Exhibit__ (VMP-2).

5 Q. How do the Companies plan to implement the Ash
6 Tree Mitigation program?

7 A. As discussed in its response to DPS-248, the
8 Companies plan to prioritize divisions with the
9 highest concentration of ash trees. These
10 divisions include Lancaster/Lockport, Oneonta,
11 Brewster, Binghamton, Hornell, as well as all
12 divisions within the RG&E territory. In all
13 other divisions they will focus on ash tree
14 removals as necessary. Priority will be given
15 to the highest voltage class three phase lines
16 from the substations to the first protective
17 device, as well as single phase lines with high
18 customer counts.

19 Q. Have the Companies identified how many ash trees
20 have been removed to-date from their service
21 territories?

22 A. No. The Companies' current work management
23 system lumps all activities, prunes and

1 removals, completed in a span of overhead into
2 one cost collector. The Companies reported in
3 their response to DPS-367 that tree removal by
4 species is not categorized.

5 Q. Do the Companies provide a forecast for the Ash
6 Tree Mitigation program in the Rate Year?

7 A. Yes. In Workpaper NE-RRP-2-WP-03, NYSEG plans
8 to spend \$12.4 million in the Rate Year. RG&E
9 plans to spend \$2.1 million as shown in
10 Workpaper, RE-RRP-2-WP-03.

11 Q. Did the Companies propose an amortization for
12 the Ash Tree Mitigation program?

13 A. Yes. The Companies proposed amortizing the
14 costs associated with the Ash Tree Mitigation
15 program over thirty years. In the Rate Year,
16 the Companies' amortization results in no
17 revenue requirement impact. The amortization is
18 -\$12.4 million for NYSEG, and -\$2.1 million for
19 RG&E resulting in no revenue requirement impact.

20 Q. Does the Panel have any concerns with the Ash
21 Tree Mitigation program?

22 A. Yes. While we agree that utilities should pro-
23 actively address the threat presented by the

1 emerald ash borer infestation, there is
2 uncertainty in the actual number of ash trees
3 within their service territories, and the amount
4 of trees that are infested now or are likely to
5 become infested. Therefore, it is difficult to
6 estimate the number of trees that need to be
7 removed.

8 Q. Are ash trees the only species of trees
9 responsible for interruptions?

10 A. No. Storm activity and trees declining for
11 reasons other the emerald ash borer have caused
12 the number of interruptions from trees outside
13 of the ROW to increase.

14 Q. What do you propose to resolve this?

15 A. The Panel recommends rejecting the 10-year Ash
16 Tree Mitigation program in favor of a new Danger
17 Tree program. This new program would address
18 danger trees outside of the ROW including but
19 not specifically limited to ash trees with Rate
20 Year funding of \$10 million for NYSEG and \$1.575
21 million for RG&E. Tree removal shall focus on
22 the 3-phase portions of the distribution systems
23 to obtain the maximum benefits. Additionally,

1 the Panel finds the 30-year amortization period
2 to be unreasonable at this time and recommends
3 that it be rejected.

4 Q. Did the "2018 Winter and Spring Storms
5 Investigation Report" (Storm Report) issued in
6 Case 19-M-0285 reference Danger Tree programs?

7 A. Yes. This report references the importance of
8 Danger Tree programs to address trees outside of
9 the ROW. The Danger Tree program that we
10 recommend addresses the need referenced in the
11 Storm Report.

12 Q. What will happen if the Companies fail to spend
13 the recommended budgets?

14 A. Ratepayers would be harmed by over-paying for
15 tree removal if the Companies fail to spend
16 their Danger Tree removal budgets. To protect
17 ratepayers, we propose to include a downward-
18 only true-up in the Danger Tree program. Thus,
19 if actual expenditures for this program are less
20 than the budget provided for in the Rate Year,
21 the shortfall and appropriate carrying charges
22 must be deferred for ratepayer benefit.

23 Q. Does the Panel have additional recommendations?

1 A. We recommend that the Companies file quarterly
2 reports that specify the number of danger trees
3 identified and removed, the species of each
4 danger tree, and the circuit where the danger
5 tree was located. The quarterly reports also
6 should present Danger Tree program expenditures,
7 broken down by month and contractor. The Panel
8 also recommends that the Companies either train
9 crews to identify ash trees or send out an
10 arborist to respond to system interruptions.
11 This would enable the proper use of ash tree
12 related reliability cause codes. Our proposed
13 Danger Tree program will enhance the reliability
14 performance metric data as well as quantify the
15 impacts of hazard trees resulting from the
16 infestation of the emerald ash borer.

17

18 **Resiliency /Enhanced Vegetation Management**

19 Q. What is Enhanced Vegetation Management?

20 A. The Companies developed Enhanced Vegetation
21 Management (EVM) as part of their new Resiliency
22 Plan. The Enhanced Vegetation Management
23 Program includes "ground-to-sky" tree trimming

1 and hazard tree removals.

2 Q. What level of expenditures did the Companies
3 forecast for the Rate Year?

4 A. The Company included \$15.8 million for NYSEG and
5 \$1.3 million for RG&E.

6 Q. Where were these efforts focused?

7 A. In NYSEG's territory, most of the EVM projects
8 are located in the Brewster Division, which is
9 the only division on a full-cycle trim program.
10 RG&E is on a full-cycle trim program and has
11 only four divisions.

12 Q. Does the Panel consider the EVM proposal to be
13 reasonable?

14 A. No, not at this time. As a result of the Staff
15 Electric Infrastructure and Operations Panel's
16 recommendation to re-engineer the scope and
17 location of projects, the need and cost
18 requirements for ground to sky trimming is
19 undefined. Additionally, EVM work may not be
20 necessary if the resiliency project is to
21 mitigate the likelihood of customer outages due
22 to non-vegetation issues such as equipment
23 failures, lightning, or accidents. NYSEG should

1 focus on reclaiming circuits in its service
2 territory and RG&E should continue to maintain
3 the full-cycle trim in its service territory.

4 Q. Does the Panel consider the hazard tree
5 component of the EVM program to be reasonable?

6 A. No. As mentioned above, the Companies' proposal
7 is not designed appropriately. The Danger Tree
8 program we propose would consider reliability
9 data as well as the tree risk factor information
10 provided in the Companies' last tree study.
11 This would provide a more balanced program.

12 Q. Balanced in what way?

13 A. A properly-designed Danger Tree Program should
14 focus on all divisions. In contrast, NYSEG's
15 proposed EVM program is heavily concentrated in
16 the Brewster Division.

17 Q. What does the Panel recommend regarding the EVM
18 program.

19 A. At this time, the Panel does not recommend
20 funding the EVM program.

21

22

1 **Distribution Vegetation Mileage Targets and Revenue**

2 **Adjustments**

3 Q. Describe the Distribution Mileage Targets and
4 corresponding Negative Revenue Adjustment (NRA)
5 that were used in Cases 15-E-0283 et al.

6 A. In the last rate case, minimum mileage trimming
7 targets were set for both NYSEG and RG&E. The
8 Companies were subject to an NRA if they failed
9 to meet the minimum target number of
10 distribution miles trimmed.

11 Q. Did NYSEG and RG&E meet the minimum targets
12 established in the last rate case?

13 A. Yes.

14 Q. Did the Companies testify to continuing the
15 vegetation management NRAs?

16 A. No, they did not.

17 Q. Does the Panel propose a distribution vegetation
18 management NRA for RG&E?

19 A. No. RG&E has been on a full-cycle program for
20 several years and consistently has met its
21 annual mileage targets.

22 Q. Does the Panel propose a distribution vegetation
23 management NRA for NYSEG?

1 A. No. NYSEG historically has done a good job at
2 meeting their mileage targets. We are
3 concerned, however, that continuation of the
4 past NRA may not result in NYSEG trimming where
5 needed for reliability. Because of the efforts
6 involved with reclaiming circuits that have not
7 been trimmed for several years, there is a risk
8 that the Companies could target circuits that
9 are easier to trim in order to satisfy mileage
10 targets and avoid the NRA rather than focusing
11 its efforts where it benefits the customers the
12 most. The Companies instead should reach
13 circuits with the greatest trimming needs.

14

15 **Reconciliation Mechanism**

16 Q. How does the current Vegetation Management
17 reconciliation work?

18 A. NYSEG and RG&E each have a separate downward-
19 only reconciliation for both distribution and
20 transmission vegetation management programs.

21 Q. Please explain.

22 A. Each Company will calculate any under-spending
23 in distribution vegetation management in a

1 calendar year. If expenditures are less than
2 funding levels, the Company will defer the
3 shortfall for use in subsequent calendar years
4 on vegetation management for the benefit of its
5 customers. Additionally, NYSEG distribution
6 vegetation management funds shall not be used
7 for NYSEG transmission vegetation management.

8 Q. Are NYSEG and RG&E proposing to change the
9 accounting treatment of vegetation management
10 costs?

11 A. Yes. Currently, the Companies' vegetation
12 management expenditures are subject to a
13 downward-only reconciliation mechanism. If the
14 Companies spend less than is provided for in
15 rates, the under-spent level is deferred for the
16 benefit of ratepayers. The Companies propose a
17 that a two-way reconciliation be adopted instead
18 for vegetation management spending.

19 Q. Why are NYSEG and RG&E proposing a two-way
20 reconciliation?

21 A. The Companies argue that distribution vegetation
22 management costs are subject to competitive bids
23 and may not be known ahead of time. The Panel

1 believes that the competitive bid process is a
2 key aspect of the electric utility business. It
3 is necessary for the utilities to continuously
4 track vegetation management trends in the
5 industry. Including a two-way reconciliation
6 mechanism may lead to complacency and diminish
7 the proactive management of contractor
8 resources. Therefore, we do not support the use
9 of two-way reconciliation, as proposed by the
10 Company.

11 Q. Please continue.

12 A. The workplan we identify is not based on an
13 average cost per mile. For this reason, it is
14 flexible enough to enable variations in
15 contractor costs and reduce the potential need
16 for a two-way reconciliation mechanism.
17 Additionally, the Companies should be seeking
18 methods to leverage cost discounts given the
19 increased volume of trimming that will occur as
20 compared to prior years.

21 Q. Does the Panel recommend any changes to the
22 reconciliation mechanism?

23 A. Yes. We recommend that a downward only true-up

1 remain in place to verify that the spending
2 recommended is used as described earlier.

3 Q. How should the reconciliation be categorized?

4 A. Each program should be reconciled individually.
5 For example, the RG&E distribution full-cycle
6 program should be tracked separate from the
7 Danger Tree program.

8 Q. How should the reconciliation be categorized at
9 NYSEG?

10 A. At NYSEG, the \$30 million distribution
11 vegetation management program, the \$17 million
12 reclamation program, and the \$10 million Danger
13 Tree program should all be tracked separately.

14 Q. Are there any other details that should be
15 included in the reconciliation mechanism?

16 A. Yes. If the amount expended by a Company
17 program is less than the Company's funding level
18 target, that Company will defer the shortfall
19 for use in subsequent calendar years.

20

21 **Transmission Vegetation Management**

22 Q. Please describe the Companies' transmission ROW
23 vegetation management program.

1 A. The Companies' transmission vegetation
2 management program covers routine ROW
3 maintenance activities including herbicide
4 application, vegetation cutting, danger tree
5 removal, side-trimming, and edge reclamation on
6 transmission line ROWs.

7 Q. What level of funding do the Companies propose
8 for transmission ROW vegetation management for
9 Rate Year 1?

10 A. According the Companies, NYSEG is requesting
11 \$6.4 million and RG&E is requesting \$2.0 million
12 for transmission ROW vegetation management for
13 Rate Year 1 with additional increases in the
14 following years to account for inflation.

15 Q. Does the panel have any objection to this level
16 of funding?

17 A. No.

18 Q Did the Companies request additional funding for
19 vegetation management along the transmission
20 system?

21 A. Yes. The Companies made a supplemental request
22 of \$1.2 million, broken up over the next ten
23 years, for their transmission programs to remove

1 ash trees due to the emerald ash borer.

2 Q. Is the additional funding reflected in the
3 workpapers filed in the case?

4 A. No. According to the Companies' response to
5 DPS-461, the funding was not included in the
6 filing, but it will be included in their
7 rebuttal testimony on revenue requirements.

8 Q. Does the Panel have any concerns regarding how
9 the emerald ash borer program was proposed for
10 the transmission system?

11 A. Yes. The Companies' estimate for the number of
12 ash trees located along the transmission ROW is
13 based on an Avangrid's "NYSEG Distribution
14 System Cycle Optimization Study" that was
15 performed by ECI on the distribution system in
16 2010. The Companies then applied the ECI study
17 to their transmission systems. According to the
18 Companies, there are approximately 8,000 ash
19 trees along their transmission systems. This
20 would lead to the removal of an average of 800
21 ash trees per year, for each of the next ten
22 years, under their proposal.

23 Q. Does the Panel agree that this estimate

1 accurately represents actual conditions along
2 the Companies' transmission ROWs?

3 A. No. The ECI study examined only vegetation
4 management on the distribution system.
5 Vegetation management for danger trees including
6 ash trees, however, is very different for
7 transmission systems. The ECI study thus does
8 not support the Companies' estimate for
9 conditions along their transmission ROWs.

10 Q. Was any actual field data collected to verify
11 the ash tree estimate for the electric
12 transmission system?

13 A. No. Neither the Companies nor the ECI study
14 could provide any field data to support this
15 estimate. In addition, although this study may
16 be representative of ash trees located under and
17 immediately adjacent to the distribution system,
18 the Companies' transmission lines are managed
19 differently than the distribution lines. Also,
20 the transmission system traverses a variety of
21 environments and landscapes that differ from the
22 distribution system. The Companies conceded in
23 response to DPS-422 that changes in land use and

1 landscape were not considered in the estimate of
2 the number ash trees that need to be removed.

3 Q. Why is this concession significant?

4 A. The ECI study addressed ash trees located under
5 and immediately adjacent to distribution
6 systems. However, there should be no ash trees
7 in the transmission ROWs if the Companies follow
8 their Specification for Transmission Right-Of-
9 Way Vegetation Maintenance. The study results
10 also are skewed to a higher estimate by failing
11 to account for environmental attributes such as
12 open field or other land uses where no trees
13 exist.

14 Q. Was any historical information or other data
15 provided to support the Companies' position
16 regarding the number ash trees along their
17 electric transmission systems?

18 A. No. The Companies acknowledged in response to
19 DPS-422 that they could not provide the species
20 of danger trees removed because they do not
21 track that information.

22 Q. Is there any other information that leads the
23 Panel to conclude that there would be fewer ash

- 1 danger trees existing along the transmission ROW
2 than estimated in the ECI study?
- 3 A. Yes. According to the Companies' response to
4 DPS-244, excluding sub-transmission, an average
5 of 1,600 danger trees for all species were
6 removed over the past four years along the
7 transmission system. Yet according to the
8 Companies' response to DPS-243, they are
9 anticipating that 679 ash trees annually would
10 be removed from the transmission system for the
11 next three rate years. This is more than a
12 third of all species of danger tree removed in
13 recent history. According to the ECI study,
14 however, approximately 10.5 percent of the tree
15 species located under and immediately adjacent
16 to the distribution system were ash trees.
17 Considering that danger trees along the
18 transmission system would be rooted outside the
19 ROW, not all ash trees identified would be
20 danger trees; for example, a tree leaning away
21 from a transmission line versus towards the
22 line.
- 23 Q. Does the Panel disagree with the Companies'

- 1 supplemental request as it relates to ash tree
2 removals along the transmission system?
- 3 A. Yes. The Companies have included the sub-
4 transmission line in their transmission
5 budgeting and the sub-transmission and
6 transmission systems should be addressed
7 separately when discussing danger trees. The
8 Commission order issued on June 20, 2005 in Case
9 04-E-0822 require the Companies to have a danger
10 tree program for transmission lines 69kV and up.
11 Thus, the Panel disagrees with the additional
12 ash tree removal funding. If the Companies
13 believe that a limited number of danger trees
14 along the sub-transmission system need to be
15 removed, the removals should be funded from the
16 new distribution Danger Tree program discussed
17 above.
- 18 Q. Does this conclude your testimony?
- 19 A. Yes.