

BEFORE THE  
STATE OF NEW YORK  
PUBLIC SERVICE COMMISSION

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In the Matter of

New York State Electric & Gas Corporation  
And  
Rochester Gas & Electric Corporation

Cases 19-E-0378, 19-G-0379, 19-E-0380, 19-G-0381

September 2019

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Prepared Testimony of:  
Vegetation Management Panel

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1 Q. Please state your names, employer, and business  
2 address.

3 A. Our names are Aferdita Bardhi, Melissa Melnik,  
4 and Matthew E. Smith. We are employed by the  
5 New York State Department of Public Service, or  
6 the Department, located at Three Empire State  
7 Plaza, Albany, New York 12223.

8 Q. Ms. Bardhi and Ms. Melnik, are you testifying in  
9 another panel in this case?

10 A. Yes, we are testifying in the Staff Electric  
11 Infrastructure and Operations Panel. Please  
12 refer to that testimony for our education and  
13 professional experience.

14 Q. Mr. Smith, what is your position at the  
15 Department?

16 A. I am a Utility Analyst II (Environmental) in the  
17 Office of Electric, Gas and Water.

18 Q. Please summarize your educational and  
19 professional background.

20 A. I received an Associate of Applied Science in  
21 Pre-Professional Forestry from Paul Smith's  
22 College in 1995, and a Bachelor of Science in  
23 Forest Management from University of Maine in

1           1998. I have 14 years of experience in the  
2       utility industry and over 18 years of experience  
3       in environmental permitting. For the last five  
4       years, while employed by the Department, I have  
5       worked on matters dealing with electric and gas  
6       transmission right-of-way related issues,  
7       including: transmission line siting,  
8       construction monitoring, and right-of-way  
9       vegetation management. Specifically, I have  
10      reviewed aspects of each of New York's regulated  
11      utilities' electric transmission right-of-way  
12      management programs, pursuant to 16 NYCRR Part  
13      84 and Cases 04-E-0822 and 10-E-0155. Program  
14      areas that I routinely review include, but are  
15      not limited to, utility right-of-way vegetation  
16      management plans, budgets, practices, hot spot  
17      work, herbicide use, and reliability  
18      performance. I have completed the review of  
19      various Part 102 projects and participated in  
20      several Article VII and Article 10 applications  
21      and Environmental Management and Compliance  
22      Plan, or EM&CP, filings. My background prior to  
23      joining the Department included 18 years of

1           environmental permitting and construction  
2           monitoring for Alpine Land Information Services,  
3           Schofield Brothers of New England, and TRC with  
4           an emphasis on utility projects. I performed a  
5           wide variety of biological field surveys,  
6           including wetland delineations, rare species  
7           surveys, timber and vegetation mapping and  
8           assessments. I was responsible for assessing  
9           potential impacts to natural resources. I  
10           provided construction inspection support for  
11           several utility projects, as well as residential  
12           and commercial projects.

13   Q.    Have you previously testified before the  
14           Commission?

15   A.    Yes. I provided testimony in Case 18-E-0067 the  
16           most recent Orange and Rockland Utilities, Inc.  
17           rate case. I also testified in Case 13-T-0585,  
18           Cricket Valley Energy Center, which involved the  
19           permitting of a new 345-kilovolt, or kV,  
20           Transmission Line and the reconductoring of an  
21           existing 345-kV Line. I also am assigned to  
22           several Public Service Law Article VII and  
23           Article X case that are at various pre-

1 application and application stages. My work on  
2 the Article VII and Article 10 cases has  
3 entailed reviewing and analyzing routing,  
4 general construction methods, and vegetation  
5 management for major electric transmission lines  
6 and power generation projects.

7 Q. What is the purpose of your testimony?

8 A. The purpose of our testimony is to present  
9 recommendations addressing New York State  
10 Electric & Gas Corporation, or NYSEG, and  
11 Rochester Gas and Electric Corporation, or RG&E,  
12 vegetation management expenditures. We also  
13 will refer to NYSEG and RG&E collectively as the  
14 "Companies."

15 Q. Is the Panel sponsoring any Exhibits?

16 A. Yes, we are sponsoring Exhibit    (SVMP-1),  
17 Exhibit    (SVMP-2), and Exhibit    (SVMP-3).

18 Q. Would you please describe your Exhibits?

19 A. Yes. Exhibit    (SVMP-1) contains responses to  
20 several Department Staff Information Requests,  
21 or IRSs. Exhibit    (SVMP-2) contains a list of  
22 NYSEG circuits the Panel recommends for  
23 reclamation. Exhibit    (SVMP-3) provides the

1                   Companies' proposed vegetation management  
2                   spending and adjustments made by the Panel.

3                   **Distribution Vegetation Management**

4   Q.   Did NYSEG and RG&E request incremental funding  
5                   for electric distribution vegetation management?

6   A.   Yes.  The Companies discussed the need for  
7                   incremental funding to support three programs:  
8                   a routine distribution trimming program; an  
9                   emerald ash borer program; and the establishment  
10                  of a resiliency trimming program, which would  
11                  perform ground-to-sky clearing on a limited  
12                  number of circuits.  As a result, NYSEG is  
13                  requesting a total of \$82.2 million in  
14                  incremental funding for the three programs and  
15                  RG&E is requesting a total of \$9.6 million for  
16                  the three programs.

17

18                   **Routine Distribution Trimming Program**

19   Q.   Did NYSEG or RG&E propose changes related to the  
20                  routine distribution trimming program?

21   A.   RG&E proposes to continue its full-cycle  
22                  vegetation management trimming with minor cost  
23                  increases primarily due to inflation.  NYSEG

1                   proposes moving to a full-cycle distribution  
2                   vegetation management program.

3   Q.    Does the Panel have any concerns with RG&E's  
4                   proposal for the Rate Year?

5   A.    No.  We find RG&E's program to be reasonable and  
6                   accept the Company's proposal.

7   Q.    Please describe NYSEG's existing routine  
8                   distribution trimming program.

9   A.    In NYSEG's last electric rate case, 15-E-0283,  
10                   the Commission increased NYSEG's vegetation  
11                   management budget from \$20 million annually to  
12                   \$25 million in the Rate Year Ending, or RYE,  
13                   2017, and \$30 million in both RYE 2018 and RYE  
14                   2019.  The budget allowed for targeted trimming  
15                   with minimum annual mileage targets.

16   Q.    Describe NYSEG's full-cycle distribution  
17                   vegetation management program proposal.

18   A.    NYSEG intends to complete a full-cycle trimming  
19                   program by trimming its 34kV circuits on a four-  
20                   year cycle and the remaining distribution  
21                   circuits on a five-year cycle.  Additionally,  
22                   the proposal includes an eighteen month ramp up  
23                   with a leveled Rate Year impact and a ten-year

1                   amortization period.

2   Q.    What impact would the leveled amortization  
3                   have in Rate Year 1?

4   A.    In Rate Year 1, NYSEG proposes to collect an  
5                   incremental \$19 million to offset the high costs  
6                   associated with performing increased work in  
7                   future years of its proposed full-cycle trim  
8                   program.

9   Q.    What did NYSEG propose to accomplish in Rate  
10                  Year 1 of its full-cycle trimming program  
11                  proposal?

12   A.    NYSEG proposes trimming about 70 percent of one-  
13                  fifth of all distribution circuits, which  
14                  includes some reclamation miles.

15   Q.    How does NYSEG use the term reclamation?

16   A.    Reclamation of a circuit refers to the trimming  
17                  of overgrown sections of a circuit or entire  
18                  circuits, specifically mileage that has not been  
19                  trimmed in over five years.

20   Q.    Has NYSEG estimated how much of its distribution  
21                  system needs to be reclaimed or trimmed to full  
22                  specifications?

23   A.    Yes. The Vegetation Management Panel states on

1           page 4 of its pre-filed Direct Testimony that 44  
2           percent of NYSEG's distribution system will be  
3           out-of-cycle by 2020.

4   Q.    How did NYSEG develop the costs for the full-  
5           cycle vegetation management program?

6   A.    NYSEG employed a vegetation management  
7           consultant, ECI, to develop its forecasted  
8           costs. The Company explains in its response to  
9           DPS-255 that ECI used industry standard man-hour  
10           production rates to build up unit costs. These  
11           unit costs were factored up so that the unit  
12           costs used were closer to NYSEG's actual costs.

13   Q.    Did ECI provide an explanation for using the  
14           industry standard numbers and working up from a  
15           per tree unit cost?

16   A.    Yes. ECI explained that NYSEG unit rates were  
17           over-inflated and, therefore, did not provide  
18           the best cost basis for a full-cycle program.

19   Q.    Did NYSEG include questionable additional costs  
20           in the full-cycle cost projection that it filed?

21   A.    In the Companies' workpaper VMP-7, NYSEG  
22           included additional costs for service pruning  
23           and wood removal.

1 Q. Does the Panel consider these costs appropriate  
2 to include in the program?

3 A. No. The Companies should not be performing  
4 these tasks using ratepayer dollars. The  
5 Companies have specification on how to deal with  
6 wood waste. If followed properly, customers  
7 should be able to remove the waste on their own.  
8 This practice is consistent with other utilities  
9 in New York State.

10 Q. Did NYSEG justify the costs for a full-cycle  
11 vegetation management cycle?

12 A. No. The Panel has several concerns regarding  
13 NYSEG's proposal.

14 Q. Please elaborate.

15 A. We have concerns with the methodology used to  
16 calculate the forecasted program costs.  
17 Typically, full-cycle costs are developed using  
18 historical costs on a per mile basis. NYSEG's  
19 historic costs show a wide variance in costs per  
20 mile depending on where in the state the  
21 trimming was performed. This volatility is  
22 attributable to inherent conditions such as tree  
23 density. NYSEG's proposal to build up the costs

1                   from a contractor man-hour tree trimmed unit,  
2                   then factored up several times, fails to account  
3                   for regional differences and, therefore, leaves  
4                   too much room for error. ECI attempts to modify  
5                   its costs to better represent the costs  
6                   typically realized historically. However, this  
7                   attempt appears to be arbitrary and only  
8                   emphasizes that the model produced inaccurate  
9                   costs.

10   Q.    What other issues does the Panel have with the  
11                   proposal to implement a full-cycle trimming  
12                   program?

13   A.    Reliability is the basis for trimming because it  
14                   is intended to reduce the impact that trees may  
15                   have on the electric system. However, NYSEG's  
16                   plan for the full-cycle trim does not adequately  
17                   address the divisions within the utility's  
18                   service territory that have the greatest  
19                   reliability concerns.

20   Q.    Why is this a concern?

21   A.    We are concerned that the plan is too open-ended  
22                   and that the worst performing circuits would  
23                   remain untrimmed until the later years of the

1           five-year cycle, which could be part of the next  
2           rate filing.

3   Q.    How do the Companies define a worst performing  
4           circuit?

5   A.    In each operating division, the Companies select  
6           the least reliable (lowest 5% performance level)  
7           circuits based on frequency reliability  
8           performance. These circuits are included in the  
9           Companies' annual reliability report which is  
10           submitted by March 31<sup>st</sup> for Department review.

11   Q.    Does the Panel have a vegetation management  
12           proposal to address reliability concerns  
13           associated with worst performing circuits?

14   A.    Yes. We propose that \$17 million of incremental  
15           vegetation management expenditures be tied to  
16           the reclamation of circuits that have not been  
17           trimmed in over five years in three focused  
18           areas. The first area is worst performing  
19           circuits identified in Exhibit    (SVMP-2). The  
20           next area is three-phase 34.5 kV circuits that  
21           have not been trimmed in over five years. The  
22           last area is single phase 34.5 kV circuits that  
23           have not been trimmed in over five years.

1 Q. How did the Panel select the circuits targeted  
2 for reclamation in Exhibit    (SVMP-2) ?

3 A. The Panel's goal was to triage worst performing  
4 circuits where the majority of outages were  
5 attributed to trees, particularly those circuits  
6 that repeated as poor performers. To define  
7 this group of circuits, we began by reviewing  
8 the trimming history of worst performing  
9 circuits that serve greater than 1,000  
10 customers. This information was provided as  
11 part of the Company's Resiliency Panel's  
12 confidential workpaper.

13 Next, we reviewed interruption performance  
14 data to limit the circuits to those that had not  
15 been trimmed prior to 2013. Last, we included  
16 circuits where most of the interruptions were  
17 due to tree contact within the ROW in years  
18 2016, 2017, and/or 2018. Exhibit    (SVMP-2)  
19 includes circuits for which additional trimming  
20 should lead to improved reliability performance  
21 for a sizable group of customers.

22 Q. Why is reclaiming 34.5kv circuits a priority?

23 A. We prioritized 34.5kv circuits because they

1           often serve as sub-transmission facilities by  
2           supplying power to lower voltage distribution  
3           substations. They also directly supply  
4           industrial and commercial customers, and large  
5           customer counts. We prioritized circuits  
6           needing reclamation because they likely have  
7           more vegetation encroachment that presents an  
8           increased risk of damage to infrastructure that  
9           may cause an outage.

10   Q.    What is the Panel's proposal for the incremental  
11           \$17 million in addition to the circuits in  
12           Exhibit    (SVMP-2) ?

13   A.    NYSEG should focus on reclamation trimming on  
14           the 34.5 kV circuits that have not been trimmed  
15           in over five years.

16   Q.    Does the Panel expect NYSEG to trim all the  
17           34.5kV circuits that have not been trimmed over  
18           the past five years in Rate Year 1?

19   A.    No. We understand that the 34.5 kV distribution  
20           circuits needing reclamation trimming is greater  
21           than 50 percent of the distribution circuit  
22           miles trimmed by NYSEG in 2018. This is more  
23           than NYSEG reasonably should be expected to

1           complete in addition to its other trimming work.  
2           However, focusing NYSEG's efforts in targeted  
3           areas for reclamation provides trimming in areas  
4           needed while allowing the Company the  
5           flexibility to maximize contractor resources to  
6           perform tree trimming in an efficient manner.

7   Q.    Please summarize your proposal for NYSEG's Rate  
8           Year routine and reclamation vegetation  
9           management program.

10   A.   We recommend that NYSEG continue to perform  
11           routine vegetation management at the Historic  
12           Test Year funding level of \$30 million.

13           Additionally, the Company shall focus  
14           reclamation efforts in the specific areas above  
15           using the incremental funding of \$17 million.

16   Q.    Does the Panel have additional recommendations  
17           for NYSEG's vegetation management plan?

18   A.   We recommend that NYSEG report on its vegetation  
19           management plan on a quarterly basis. The  
20           quarterly reports should include, broken down by  
21           month and contractor: the number of miles  
22           trimmed; circuit names, numbers, voltage, phase,  
23           and locations; and reclamation expenditures.

1

**Danger Tree/Emerald Ash Borer**

2 Q. Please describe the current state of the emerald  
3 ash borer infestation in the NYSEG and RG&E  
4 service territories.

5 A. The emerald ash borer has continued to spread  
6 across New York despite efforts to contain  
7 infested areas. The New York State Department  
8 of Environmental Conservation published an  
9 updated map as of July 2019 which shows that the  
10 emerald ash borer has been detected in the  
11 majority of the NYSEG and RG&E service  
12 territories.

13 Q. Do the Companies track emerald ash borer related  
14 outages?

15 A. The emerald ash borer has caused interruptions  
16 within both service territories. For this  
17 reason, the Companies have been using distinct  
18 reliability cause codes to document these  
19 interruptions since 2017. The Companies'  
20 response to DPS-248 shows a steady increase in  
21 interruptions caused by trees located outside of  
22 the right-of-way (ROW), as well as emerald ash  
23 borer related interruptions.

1 Q. How do the Companies currently fund emerald ash  
2 borer mitigation?

3 A. The Companies currently fund emerald ash borer  
4 mitigation through their hot spot/unit hazard  
5 tree general funds.

6 Q. Is it proper to consider an infested ash tree a  
7 danger tree?

8 A. Yes, it should be categorized as a danger tree  
9 if it is compromised and expected to fall onto  
10 an electric line upon failure, which would  
11 jeopardize reliability. A tree infested with  
12 the emerald ash borer fits this definition.

13 Q. How do the Companies propose to address the  
14 emerald ash borer infestation?

15 A. The Companies propose an Ash Tree Mitigation  
16 program to address this infestation. The  
17 Companies' recommendation is to proactively  
18 mitigate the problem by removing ash trees  
19 before obvious structural decline and continue  
20 the removal of deteriorating ash trees.

21 Q. Do the Companies know how many ash trees exist  
22 in their service territories?

23 A. The Companies estimated that they will need to

1 remove nearly 299,000 ash trees across both  
2 service territories. This level, however, is  
3 based on the ECI 2010 workload study as  
4 mentioned on page 9 of 66 of Exhibit \_\_ (VMP-2).

5 Q. How do the Companies plan to implement the Ash  
6 Tree Mitigation program?

7 A. As discussed in its response to DPS-248, the  
8 Companies plan to prioritize divisions with the  
9 highest concentration of ash trees. These  
10 divisions include Lancaster/Lockport, Oneonta,  
11 Brewster, Binghamton, Hornell, as well as all  
12 divisions within the RG&E territory. In all  
13 other divisions they will focus on ash tree  
14 removals as necessary. Priority will be given  
15 to the highest voltage class three phase lines  
16 from the substations to the first protective  
17 device, as well as single phase lines with high  
18 customer counts.

19 Q. Have the Companies identified how many ash trees  
20 have been removed to-date from their service  
21 territories?

22 A. No. The Companies' current work management  
23 system lumps all activities, prunes and

1           removals, completed in a span of overhead into  
2           one cost collector. The Companies reported in  
3           their response to DPS-367 that tree removal by  
4           species is not categorized.

5   Q.    Do the Companies provide a forecast for the Ash  
6           Tree Mitigation program in the Rate Year?

7   A.    Yes. In Workpaper NE-RRP-2-WP-03, NYSEG plans  
8           to spend \$12.4 million in the Rate Year. RG&E  
9           plans to spend \$2.1 million as shown in  
10           Workpaper, RE-RRP-2-WP-03.

11   Q.    Did the Companies propose an amortization for  
12           the Ash Tree Mitigation program?

13   A.    Yes. The Companies proposed amortizing the  
14           costs associated with the Ash Tree Mitigation  
15           program over thirty years. In the Rate Year,  
16           the Companies' amortization results in no  
17           revenue requirement impact. The amortization is  
18           -\$12.4 million for NYSEG, and -\$2.1 million for  
19           RG&E resulting in no revenue requirement impact.

20   Q.    Does the Panel have any concerns with the Ash  
21           Tree Mitigation program?

22   A.    Yes. While we agree that utilities should pro-  
23           actively address the threat presented by the

1 emerald ash borer infestation, there is  
2 uncertainty in the actual number of ash trees  
3 within their service territories, and the amount  
4 of trees that are infested now or are likely to  
5 become infested. Therefore, it is difficult to  
6 estimate the number of trees that need to be  
7 removed.

8 Q. Are ash trees the only species of trees  
9 responsible for interruptions?

10 A. No. Storm activity and trees declining for  
11 reasons other the emerald ash borer have caused  
12 the number of interruptions from trees outside  
13 of the ROW to increase.

14 Q. What do you propose to resolve this?

15 A. The Panel recommends rejecting the 10-year Ash  
16 Tree Mitigation program in favor of a new Danger  
17 Tree program. This new program would address  
18 danger trees outside of the ROW including but  
19 not specifically limited to ash trees with Rate  
20 Year funding of \$10 million for NYSEG and \$1.575  
21 million for RG&E. Tree removal shall focus on  
22 the 3-phase portions of the distribution systems  
23 to obtain the maximum benefits. Additionally,

1           the Panel finds the 30-year amortization period  
2           to be unreasonable at this time and recommends  
3           that it be rejected.

4   Q.   Did the "2018 Winter and Spring Storms  
5           Investigation Report" (Storm Report) issued in  
6           Case 19-M-0285 reference Danger Tree programs?

7   A.   Yes. This report references the importance of  
8           Danger Tree programs to address trees outside of  
9           the ROW. The Danger Tree program that we  
10           recommend addresses the need referenced in the  
11           Storm Report.

12   Q.   What will happen if the Companies fail to spend  
13           the recommended budgets?

14   A.   Ratepayers would be harmed by over-paying for  
15           tree removal if the Companies fail to spend  
16           their Danger Tree removal budgets. To protect  
17           ratepayers, we propose to include a downward-  
18           only true-up in the Danger Tree program. Thus,  
19           if actual expenditures for this program are less  
20           than the budget provided for in the Rate Year,  
21           the shortfall and appropriate carrying charges  
22           must be deferred for ratepayer benefit.

23   Q.   Does the Panel have additional recommendations?

1    A.    We recommend that the Companies file quarterly  
2    reports that specify the number of danger trees  
3    identified and removed, the species of each  
4    danger tree, and the circuit where the danger  
5    tree was located. The quarterly reports also  
6    should present Danger Tree program expenditures,  
7    broken down by month and contractor. The Panel  
8    also recommends that the Companies either train  
9    crews to identify ash trees or send out an  
10   arborist to respond to system interruptions.  
11   This would enable the proper use of ash tree  
12   related reliability cause codes. Our proposed  
13   Danger Tree program will enhance the reliability  
14   performance metric data as well as quantify the  
15   impacts of hazard trees resulting from the  
16   infestation of the emerald ash borer.

17

18                    **Resiliency /Enhanced Vegetation Management**

19    Q.    What is Enhanced Vegetation Management?

20    A.    The Companies developed Enhanced Vegetation  
21       Management (EVM) as part of their new Resiliency  
22       Plan. The Enhanced Vegetation Management  
23       Program includes "ground-to-sky" tree trimming

1           and hazard tree removals.

2   Q.    What level of expenditures did the Companies  
3           forecast for the Rate Year?

4   A.    The Company included \$15.8 million for NYSEG and  
5           \$1.3 million for RG&E.

6   Q.    Where were these efforts focused?

7   A.    In NYSEG's territory, most of the EVM projects  
8           are located in the Brewster Division, which is  
9           the only division on a full-cycle trim program.

10           RG&E is on a full-cycle trim program and has  
11           only four divisions.

12   Q.    Does the Panel consider the EVM proposal to be  
13           reasonable?

14   A.    No, not at this time. As a result of the Staff  
15           Electric Infrastructure and Operations Panel's  
16           recommendation to re-engineer the scope and  
17           location of projects, the need and cost  
18           requirements for ground to sky trimming is  
19           undefined. Additionally, EVM work may not be  
20           necessary if the resiliency project is to  
21           mitigate the likelihood of customer outages due  
22           to non-vegetation issues such as equipment  
23           failures, lightning, or accidents. NYSEG should

1           focus on reclaiming circuits in its service  
2           territory and RG&E should continue to maintain  
3           the full-cycle trim in its service territory.

4   Q.    Does the Panel consider the hazard tree  
5           component of the EVM program to be reasonable?

6   A.    No. As mentioned above, the Companies' proposal  
7           is not designed appropriately. The Danger Tree  
8           program we propose would consider reliability  
9           data as well as the tree risk factor information  
10           provided in the Companies' last tree study.

11           This would provide a more balanced program.

12   Q.    Balanced in what way?

13   A.    A properly-designed Danger Tree Program should  
14           focus on all divisions. In contrast, NYSEG's  
15           proposed EVM program is heavily concentrated in  
16           the Brewster Division.

17   Q.    What does the Panel recommend regarding the EVM  
18           program.

19   A.    At this time, the Panel does not recommend  
20           funding the EVM program.

21

22

1        **Distribution Vegetation Mileage Targets and Revenue**

2                    **Adjustments**

3    Q.    Describe the Distribution Mileage Targets and  
4                    corresponding Negative Revenue Adjustment (NRA)  
5                    that were used in Cases 15-E-0283 et al.

6    A.    In the last rate case, minimum mileage trimming  
7                    targets were set for both NYSEG and RG&E. The  
8                    Companies were subject to an NRA if they failed  
9                    to meet the minimum target number of  
10                  distribution miles trimmed.

11    Q.    Did NYSEG and RG&E meet the minimum targets  
12                  established in the last rate case?

13    A.    Yes.

14    Q.    Did the Companies testify to continuing the  
15                  vegetation management NRAs?

16    A.    No, they did not.

17    Q.    Does the Panel propose a distribution vegetation  
18                  management NRA for RG&E?

19    A.    No. RG&E has been on a full-cycle program for  
20                  several years and consistently has met its  
21                  annual mileage targets.

22    Q.    Does the Panel propose a distribution vegetation  
23                  management NRA for NYSEG?

1 A. No. NYSEG historically has done a good job at  
2 meeting their mileage targets. We are  
3 concerned, however, that continuation of the  
4 past NRA may not result in NYSEG trimming where  
5 needed for reliability. Because of the efforts  
6 involved with reclaiming circuits that have not  
7 been trimmed for several years, there is a risk  
8 that the Companies could target circuits that  
9 are easier to trim in order to satisfy mileage  
10 targets and avoid the NRA rather than focusing  
11 its efforts where it benefits the customers the  
12 most. The Companies instead should reach  
13 circuits with the greatest trimming needs.

14

15 **Reconciliation Mechanism**

16 Q. How does the current Vegetation Management  
17 reconciliation work?

18 A. NYSEG and RG&E each have a separate downward-  
19 only reconciliation for both distribution and  
20 transmission vegetation management programs.

21 Q. Please explain.

22 A. Each Company will calculate any under-spending  
23 in distribution vegetation management in a

1           calendar year. If expenditures are less than  
2           funding levels, the Company will defer the  
3           shortfall for use in subsequent calendar years  
4           on vegetation management for the benefit of its  
5           customers. Additionally, NYSEG distribution  
6           vegetation management funds shall not be used  
7           for NYSEG transmission vegetation management.

8   Q.    Are NYSEG and RG&E proposing to change the  
9           accounting treatment of vegetation management  
10           costs?

11   A.    Yes. Currently, the Companies' vegetation  
12           management expenditures are subject to a  
13           downward-only reconciliation mechanism. If the  
14           Companies spend less than is provided for in  
15           rates, the under-spent level is deferred for the  
16           benefit of ratepayers. The Companies propose a  
17           that a two-way reconciliation be adopted instead  
18           for vegetation management spending.

19   Q.    Why are NYSEG and RG&E proposing a two-way  
20           reconciliation?

21   A.    The Companies argue that distribution vegetation  
22           management costs are subject to competitive bids  
23           and may not be known ahead of time. The Panel

1        believes that the competitive bid process is a  
2        key aspect of the electric utility business. It  
3        is necessary for the utilities to continuously  
4        track vegetation management trends in the  
5        industry. Including a two-way reconciliation  
6        mechanism may lead to complacency and diminish  
7        the proactive management of contractor  
8        resources. Therefore, we do not support the use  
9        of two-way reconciliation, as proposed by the  
10      Company.

11     Q.     Please continue.

12     A.     The workplan we identify is not based on an  
13        average cost per mile. For this reason, it is  
14        flexible enough to enable variations in  
15        contractor costs and reduce the potential need  
16        for a two-way reconciliation mechanism.  
17        Additionally, the Companies should be seeking  
18        methods to leverage cost discounts given the  
19        increased volume of trimming that will occur as  
20        compared to prior years.

21     Q.     Does the Panel recommend any changes to the  
22        reconciliation mechanism?

23     A.     Yes. We recommend that a downward only true-up

1 remain in place to verify that the spending  
2 recommended is used as described earlier.

3 Q. How should the reconciliation be categorized?

4 A. Each program should be reconciled individually.  
5 For example, the RG&E distribution full-cycle  
6 program should be tracked separate from the  
7 Danger Tree program.

8 Q. How should the reconciliation be categorized at  
9 NYSEG?

10 A. At NYSEG, the \$30 million distribution  
11 vegetation management program, the \$17 million  
12 reclamation program, and the \$10 million Danger  
13 Tree program should all be tracked separately.

14 Q. Are there any other details that should be  
15 included in the reconciliation mechanism?

16 A. Yes. If the amount expended by a Company  
17 program is less than the Company's funding level  
18 target, that Company will defer the shortfall  
19 for use in subsequent calendar years.

20

21 **Transmission Vegetation Management**

22 Q. Please describe the Companies' transmission ROW  
23 vegetation management program.

1 A. The Companies' transmission vegetation  
2 management program covers routine ROW  
3 maintenance activities including herbicide  
4 application, vegetation cutting, danger tree  
5 removal, side-trimming, and edge reclamation on  
6 transmission line ROWs.

7 Q. What level of funding do the Companies propose  
8 for transmission ROW vegetation management for  
9 Rate Year 1?

10 A. According the Companies, NYSEG is requesting  
11 \$6.4 million and RG&E is requesting \$2.0 million  
12 for transmission ROW vegetation management for  
13 Rate Year 1 with additional increases in the  
14 following years to account for inflation.

15 Q. Does the panel have any objection to this level  
16 of funding?

17 A. No.

18 Q. Did the Companies request additional funding for  
19 vegetation management along the transmission  
20 system?

21 A. Yes. The Companies made a supplemental request  
22 of \$1.2 million, broken up over the next ten  
23 years, for their transmission programs to remove

1           ash trees due to the emerald ash borer.

2   Q.    Is the additional funding reflected in the  
3           workpapers filed in the case?

4   A.    No. According to the Companies' response to  
5           DPS-461, the funding was not included in the  
6           filing, but it will be included in their  
7           rebuttal testimony on revenue requirements.

8   Q.    Does the Panel have any concerns regarding how  
9           the emerald ash borer program was proposed for  
10           the transmission system?

11   A.    Yes. The Companies' estimate for the number of  
12           ash trees located along the transmission ROW is  
13           based on an Avangrid's "NYSEG Distribution  
14           System Cycle Optimization Study" that was  
15           performed by ECI on the distribution system in  
16           2010. The Companies then applied the ECI study  
17           to their transmission systems. According to the  
18           Companies, there are approximately 8,000 ash  
19           trees along their transmission systems. This  
20           would lead to the removal of an average of 800  
21           ash trees per year, for each of the next ten  
22           years, under their proposal.

23   Q.    Does the Panel agree that this estimate

1           accurately represents actual conditions along  
2           the Companies' transmission ROWs?

3   A.    No.  The ECI study examined only vegetation  
4           management on the distribution system.

5           Vegetation management for danger trees including  
6           ash trees, however, is very different for  
7           transmission systems.  The ECI study thus does  
8           not support the Companies' estimate for  
9           conditions along their transmission ROWs.

10   Q.    Was any actual field data collected to verify  
11           the ash tree estimate for the electric  
12           transmission system?

13   A.    No.  Neither the Companies nor the ECI study  
14           could provide any field data to support this  
15           estimate.  In addition, although this study may  
16           be representative of ash trees located under and  
17           immediately adjacent to the distribution system,  
18           the Companies' transmission lines are managed  
19           differently than the distribution lines.  Also,  
20           the transmission system traverses a variety of  
21           environments and landscapes that differ from the  
22           distribution system.  The Companies conceded in  
23           response to DPS-422 that changes in land use and

1           landscape were not considered in the estimate of  
2           the number ash trees that need to be removed.

3   Q.    Why is this concession significant?

4   A.   The ECI study addressed ash trees located under  
5           and immediately adjacent to distribution  
6           systems. However, there should be no ash trees  
7           in the transmission ROWs if the Companies follow  
8           their Specification for Transmission Right-Of-  
9           Way Vegetation Maintenance. The study results  
10          also are skewed to a higher estimate by failing  
11          to account for environmental attributes such as  
12          open field or other land uses where no trees  
13          exist.

14   Q.    Was any historical information or other data  
15          provided to support the Companies' position  
16          regarding the number ash trees along their  
17          electric transmission systems?

18   A.   No. The Companies acknowledged in response to  
19          DPS-422 that they could not provide the species  
20          of danger trees removed because they do not  
21          track that information.

22   Q.    Is there any other information that leads the  
23          Panel to conclude that there would be fewer ash

1 danger trees existing along the transmission ROW  
2 than estimated in the ECI study?

3 A. Yes. According to the Companies' response to  
4 DPS-244, excluding sub-transmission, an average  
5 of 1,600 danger trees for all species were  
6 removed over the past four years along the  
7 transmission system. Yet according to the  
8 Companies' response to DPS-243, they are  
9 anticipating that 679 ash trees annually would  
10 be removed from the transmission system for the  
11 next three rate years. This is more than a  
12 third of all species of danger tree removed in  
13 recent history. According to the ECI study,  
14 however, approximately 10.5 percent of the tree  
15 species located under and immediately adjacent  
16 to the distribution system were ash trees.  
17 Considering that danger trees along the  
18 transmission system would be rooted outside the  
19 ROW, not all ash trees identified would be  
20 danger trees; for example, a tree leaning away  
21 from a transmission line versus towards the  
22 line.  
23 O. Does the Panel disagree with the Companies'

23 Q. Does the Panel disagree with the Companies'

1 supplemental request as it relates to ash tree  
2 removals along the transmission system?

3 A. Yes. The Companies have included the sub-  
4 transmission line in their transmission  
5 budgeting and the sub-transmission and  
6 transmission systems should be addressed  
7 separately when discussing danger trees. The  
8 Commission order issued on June 20, 2005 in Case  
9 04-E-0822 require the Companies to have a danger  
10 tree program for transmission lines 69kV and up.  
11 Thus, the Panel disagrees with the additional  
12 ash tree removal funding. If the Companies  
13 believe that a limited number of danger trees  
14 along the sub-transmission system need to be  
15 removed, the removals should be funded from the  
16 new distribution Danger Tree program discussed  
17 above.

18 Q. Does this conclude your testimony?

19 A. Yes.