

BEFORE THE
STATE OF NEW YORK
PUBLIC SERVICE COMMISSION

In the Matter of

Orange and Rockland Utilities, Inc.

Cases 21-G-0073 and 21-E-0074

May 2021

Prepared Testimony of:
Staff Clean Energy Panel

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1 Q. Would the members of the Staff Clean Energy
2 Panel, referred to as the Panel, please state
3 your names, employer, and business addresses?

4 A. Our names are Joel Andruski, Tristan Lowery,
5 Kathryn Mammen, Randy Monica, Jr, and Michael
6 O'Donnell. We are employed by the Department of
7 Public Service, referred to as the Department.
8 Our business address is Three Empire State
9 Plaza, Albany, New York 12223.

10 Q. Mr. Andruski, what is your position at the
11 Department?

12 A. I am an Associate Economist in the Office of
13 Market and Regulatory Economics, referred to as
14 OMI.

15 Q. Please briefly state your educational background
16 and professional experience.

17 A. I received a Bachelor of Arts Degree in
18 Economics, with honors, and a Bachelor of Arts
19 Degree in Environmental Studies from Hobart
20 College in 2011. From 2010 to 2012, I worked as
21 an energy modeling consultant to Sandia National
22 Laboratories and the National Energy Technology
23 Laboratory. From 2012 to 2014, I worked as an
24 associate energy analyst for Unitil Service

1 Corporation, an investor-owned electric and gas
2 utility. From 2014 to the present, I have been
3 employed by the Department. In addition to
4 preparing testimony in rate proceedings, my
5 primary assignments at the Department include
6 working on several Reforming the Energy Vision-
7 related issues, including Non-Wires
8 Alternatives, referred to as NWA, and Non-Pipes
9 Alternatives, referred to as NPA, issues related
10 to advancing the goals of the Climate Leadership
11 and Community Protection Act, referred to as the
12 CLCPA, and avoided distribution system cost
13 analysis as part of Case 19-E-0283, the
14 Proceeding on Motion of the Commission to
15 Examine Utilities' Marginal Cost of Service
16 Studies . I have also participated in several
17 retail access proceedings ranging from low-
18 income to energy service company issues.

19 Q. Have you previously testified before the New
20 York State Public Service Commission, referred
21 to as the Commission?

22 A. Yes, I testified on management compensation
23 issues in Cases 14-E-0318 and 14-G-0319, Central
24 Hudson Gas & Electric Corporation, referred to

1 as Central Hudson; on marginal cost of service
2 in Cases 16-E-0060 and 16-G-0061, Consolidated
3 Edison Company of New York, Inc., referred to as
4 Con Edison, Case 14-E-0493, Orange and Rockland
5 Utilities, Inc., referred to as O&R or the
6 Company, Cases 17-E-0238, 17-G-0239, 18-E-0067,
7 and 18-G-0068, Niagara Mohawk Power Corporation,
8 d/b/a National Grid, referred to as National
9 Grid, in Cases 15-E-0283, 15-G-0284, 15-E-0285,
10 and 15-G-0286, New York State Electric & Gas
11 Corporation, referred to as NYSEG, and Rochester
12 Gas and Electric Corporation, referred to as
13 RG&E, and Cases 17-E-0459 and 17-E-0460, Central
14 Hudson; on Reforming the Energy Vision issues in
15 Cases 14-E-0493 and 14-G-0494, O&R, and Cases
16 15-E-0283, 15-G-0284, 15-E-0285, and 15-G-0286,
17 NYSEG and RG&E; and on the competitiveness of
18 retail access markets in Cases 15-M-0127, 12-M-
19 0476 and 98-M-1343.

20 Q. Mr. Lowery, please state your position at the
21 Department.

22 A. I am a Utility Analyst 1 assigned to the
23 Distributed Generation and Demand Response
24 section of OMI.

1 Q. Please describe your academic credentials.

2 A. I earned a Bachelor of Arts in Media Studies
3 from Queens College, City University of New York
4 in 2002 and a Master of Regional Planning with a
5 specialization in environmental and land-use
6 planning from the State University of New York
7 at Albany in 2015.

8 Q. Please describe your professional experience and
9 your duties at the Department.

10 A. I joined the Department in 2017 as a Utility
11 Analyst Trainee 2. My previous experience in
12 New York State government includes a position
13 with the New York State Department of
14 Transportation Highway Data Services Bureau and
15 a graduate internship in regional planning with
16 the Hudson River Valley Greenway. My principal
17 areas of responsibility since joining OMI
18 include analysis of utility-administered energy
19 efficiency, referred to as EE, demand response,
20 and other energy conservation programs.

21 Q. Have you previously testified before the
22 Commission?

23 A. Yes. I testified in Cases 17-E-0459 and 17-G-
24 0460, Central Hudson, as part of the Staff

1 Incentives and Customer Engagement Panel and the
2 Staff Markets and Innovation Energy Efficiency
3 Panel; in Cases 19-E-0378, 19-G-0379, 19-E-0380,
4 and 19-G-0381, NYSEG and RG&E, as part of the
5 Staff Efficiency and Distributed Energy
6 Resources Panel; and in Cases 20-E-0428 and 20-
7 G-0429, Central Hudson, as part of the Staff
8 Clean Energy and Earnings Adjustment Mechanism
9 Panel. I testified as part of the Staff
10 Conservation and Efficiency Panel in Case 19-W-
11 0168, SUEZ Water New York, SUEZ Westchester, and
12 SUEZ Owego-Nichols Forest Park.

13 Q. Ms. Mammen, what is your position at the
14 Department?

15 A. I am a Utility Supervisor in the Clean Energy
16 Section of OMI.

17 Q. Please describe your educational background.

18 A. I received a Bachelor of Arts Degree in
19 sociology from Fordham University in 2006. I
20 also received a Master of Public Administration
21 from Rockefeller College of Public Affairs &
22 Policy at the University at Albany, State
23 University of New York in 2010.

24 Q. Please describe your professional experience and

1 responsibilities at the Department.

2 A. I joined the Department in 2009, first as an
3 intern for the Secretary to the Commission, and
4 later as a Utility Analyst in the Office of
5 Energy Efficiency and the Environment where I
6 was responsible for overseeing the
7 implementation and evaluation of EE programs
8 offered under the Energy Efficiency Portfolio
9 Standard, referred to as EEPS. Currently, my
10 relevant responsibilities include reviewing and
11 monitoring utility EE programs and developing
12 policy recommendations for Commission
13 consideration related to EE and other clean
14 energy activities.

15 Q. Have you previously testified before the
16 Commission?

17 A. Yes. I testified in Cases 19-E-0378, 19-G-0379,
18 19-E-0380 and 19-G-0381, NYSEG and RG&E; Cases
19 19-E-0065 and 19-G-0066, Con Edison; Cases 15-G-
20 0058 and 15-G-0059, KeySpan Gas East Corp. d/b/a
21 National Grid and The Brooklyn Union Gas Company
22 d/b/a National Grid NY on EE issues. I also
23 testified in Case 16-W-0130, Suez Water New York
24 Inc., on the issue of the water conservation

1 program.

2 Q. Mr. Monica, what is your position at the
3 Department?

4 A. I am a Utility Analyst Trainee 2 in the Clean
5 Energy and Markets section of OMI.

6 Q. Please describe your educational experience and
7 professional background.

8 A. I received a Bachelor of Arts in Environmental
9 Studies with minors in Environmental Science and
10 Political Science from the State University of
11 New York College at Potsdam in May 2019. I began
12 my career at the Department in December 2019 as
13 a Utility Analyst Trainee 1.

14 Q. Please briefly describe your responsibilities at
15 the Department.

16 A. My responsibilities include participating in
17 stakeholder meetings at the New York Independent
18 System Operator, advising on issues within the
19 wholesale market, and helping coordinate the
20 Department's responses to wholesale market rule
21 changes and complaints to the Federal Energy
22 Regulatory Commission.

23 Q. Have you previously testified in a proceeding
24 before the Commission?

1 A. No, I have not.

2 Q. Mr. O'Donnell, what is your position at the
3 Department?

4 A. I am employed as a Utility Analyst Trainee 2
5 assigned to the Efficiency & Innovation section
6 in OMI.

7 Q. Please describe your educational experience and
8 professional background.

9 A. I received a Bachelor of Arts degree in
10 International Relations from SUNY Geneseo in
11 2019.

12 Q. Please describe your professional experience and
13 responsibilities with the Department.

14 A. I began employment with the Department in
15 January 2020. Prior to joining the Department, I
16 worked at the Department of Environmental
17 Conservation analyzing efficiency of e-waste
18 recycling programs and auditing e-waste
19 databases. Currently, my responsibilities
20 include continuous evaluation and management of
21 the Community Choice Aggregation program and its
22 functions, as well as the development of policy
23 related to data use and distribution.

24 Q. Have you previously testified in a proceeding

1 before the Commission?

2 A. No, I have not previously testified in a
3 proceeding before the Commission.

4 Q. Panel, what is the purpose of your testimony in
5 these proceedings?

6 A. The Panel will address a number of O&R's
7 proposals discussed in the initial testimony of
8 the Customer Service Panel, and offer
9 recommendations regarding proposals related to
10 the Company's electric and gas EE portfolios,
11 including O&R's proposals to amortize EE
12 expenses over 10 years. The Panel will also
13 discuss the NWA proposals as presented in the
14 Company's Electric Infrastructure and Operations
15 Panel, referred to as the EIOP. Lastly, the
16 Panel will discuss the NPA incentive cost
17 recovery mechanism as presented in the Company's
18 Gas Rate Panel and Accounting Panel.

19 Q. What is the Rate Year in these proceedings?

20 A. The Rate Year is the 12-month period ending
21 December 31, 2022. The Company has referred to
22 Calendar Years 2023 and 2024, the two years
23 following the Rate Year, as Rate Year 2 and Rate
24 Year 3, respectively. For ease of reference,

1 the Panel will use the same references as O&R in
2 its initial testimony.

3 Q. Has the Panel referred to, or otherwise relied
4 upon, any information obtained during the
5 discovery phase of these proceedings?

6 A. Yes, we have referred to and relied upon several
7 responses to Information Requests, referred to
8 as IRs, provided by O&R. These responses are
9 contained within Exhibit__(SCEP-1).

10 Q. Is the Panel sponsoring any other exhibits?

11 A. Yes, we are sponsoring 2 other exhibits.

12 Q. Please briefly describe these exhibits.

13 A. Exhibit__(SCEP-2) provides the Panel's proposed
14 allocation of unspent EE funds.

15 Exhibit__(SCEP-3) demonstrates the math error
16 found in the Company's testimony on EE
17 amortization.

18 ENERGY EFFICIENCY PROGRAMS

19 Energy Efficiency Portfolio Background

20 Q. Please describe the Company's EE portfolio.

21 A. The Company has been offering EE programs to its
22 customers since 2008 when EEPS was initiated in
23 Case 07-M-0548, Proceeding on Motion of the
24 Commission Regarding an Energy Efficiency

1 Portfolio Standard, the EEPS Proceeding.

2 Initially, the Company's EE portfolio included
3 electric and natural gas efficiency programs in
4 the residential and commercial and industrial
5 sectors.

6 Q. Provide a brief background of the events that
7 occurred after EEPS was initiated that led to
8 the Company's current EE programs.

9 A. Through a series of Orders issued in the EEPS
10 Proceeding, Case 09-G-0363, EEPS Gas Energy
11 Efficiency Programs Proceeding, Case 14-M-0101,
12 the Reforming the Energy Vision Proceeding, and
13 Case 15-M-0252, Utility Energy Efficiency
14 Programs Proceeding, the Commission progressed
15 from approving budgets and targets for the
16 Company's gas and electric EE programs on a per-
17 program basis to approving an EE portfolio. The
18 EE portfolio provides for a greater degree of
19 flexibility in designing and implementing the
20 Company's respective electric and gas EE
21 programs to meet portfolio-level megawatt hour,
22 or MWh, and million British Thermal Units, or
23 MMBtu, savings targets within Commission-
24 authorized portfolio-level budgets.

1 Q. What was the funding mechanism for the
2 portfolio-level budgets?

3 A. From the start of EEPS in 2008 until the
4 beginning of the Company's current rate plan
5 beginning on January 1, 2019, the Company
6 collected costs through the System Benefits
7 Charge, or SBC, which was a separate surcharge
8 on customers' bills. The SBC consisted of two
9 components: (1) the Clean Energy Fund, or CEF,
10 Surcharge, which was designed to collect the
11 Company's proportional shares of the statewide
12 New York State Energy Research and Development
13 Authority, referred to as NYSERDA, electric and
14 gas EE and clean energy programs; and (2) the EE
15 Tracker surcharge, which was designed to collect
16 the authorized funding for the Company's
17 electric and gas Energy Efficiency Transition
18 Implementation Plan, or ETIP, programs.

19 Q. How does the Company currently collect the funds
20 for its gas and electric EE programs?

21 A. Pursuant to the March 14, 2019 Order Adopting
22 Terms of Joint Proposal and Establishing
23 Electric and Gas Rate Plans in Cases 18-E-0067
24 and 18-G-0068, referred to as the 2019 Rate

1 Order, the Company began collecting the electric
2 and gas EE program budgets through base rates
3 like other components of the revenue
4 requirement.

5 Q. What is the amount collected in rates for the
6 Company's electric and gas EE portfolio?

7 A. The annual amount currently collected through
8 rates is approximately \$9.9 million for the
9 electric EE portfolio and approximately \$0.703
10 million for the gas EE portfolio.

11 Q. Did any other Commission actions outside the
12 rate case proceedings occur that affected the
13 Company's EE portfolios?

14 A. Yes, additional Commission action was taken in
15 Case 18-M-0084, the Utility Energy Efficiency
16 Proceeding, which increased the Company's EE
17 portfolio targets and budgets for the 2021-2025
18 period.

19 Q. Please describe the Commission's additional
20 actions in the Utility Energy Efficiency
21 Proceeding that affected the Company's electric
22 and gas EE portfolios.

23 A. On January 16, 2020, the Commission issued its
24 Order Authorizing Utility Energy Efficiency and

1 Building Electrification Portfolios Through 2025
2 in Case 18-M-0084, referred to as the January
3 2020 Efficiency Order, which increased the
4 Company's electric and gas targets and budgets
5 for the 2021-2025 period; established electric
6 and gas targets and budgets specific to the
7 Company's EE program activity within its low to
8 moderate income, referred to as LMI, market
9 segment for the same period; established
10 building electrification targets and budgets,
11 also known as heat pump program targets and
12 budgets, for the same period; directed the
13 Company to reflect these targets and budgets in
14 an updated System Energy Efficiency Plan, or
15 SEEP; and directed the Company and the other
16 large investor-owned utilities and NYSERDA to
17 jointly file a single Statewide LMI Portfolio
18 Implementation Plan and a Statewide Heat Pump
19 Program Implementation Plan.

20 Q. What is the SEEP?

21 A. The SEEP describes the entirety of the utility's
22 expanded reliance on, and use of, cost-effective
23 EE to support its distribution system and
24 customer needs.

1 Q. Was the Statewide Heat Pump Program
2 Implementation Plan filed by the Company and the
3 other large investor-owned utilities and
4 NYSERDA?

5 A. Yes, the Clean Heat: Statewide Heat Pump Program
6 Implementation Plan was filed jointly in Case
7 18-M-0084 on March 16, 2020, and most recently
8 updated in a June 1, 2020 filing.

9 Q. Was the Statewide LMI Portfolio Implementation
10 Plan filed by the Company, the other large
11 investor-owned utilities, and NYSERDA?

12 A. Yes, the Statewide LMI Portfolio Implementation
13 Plan was filed jointly on July 24, 2020, in Case
14 18-M-0084.

15 Q. Did the Company file its SEEP to reflect the
16 targets and budgets for 2019 through 2025?

17 A. Yes, the Company filed its SEEP in the Utility
18 Energy Efficiency Proceeding on September 15,
19 2020, and a revised SEEP on April 1, 2021.

20 Energy Efficiency Gas and Electric Portfolio

21 Q. What are the Company's electric EE budgets and
22 targets as authorized in the January 2020
23 Efficiency Order?

24 A. The Company's electric EE budgets for calendar

1 years 2021 through 2025 are approximately \$11.42
2 million, \$12.18 million, \$12.59 million, \$12.96
3 million, and \$13.11 million, respectively. The
4 associated EE electric targets for the
5 corresponding years are 60,770 MWh; 64,606 MWh;
6 66,574 MWh; 68,357 MWh; and 69,005 MWh;
7 respectively.

8 Q. What are the Company's gas EE budgets and
9 targets as authorized in the January 2020
10 Efficiency Order?

11 A. The Company's gas EE budgets for calendar years
12 2021 through 2025 are approximately \$1.91
13 million, \$2.41 million, \$3.11 million, \$3.85
14 million, and \$4.49 million, respectively. The
15 associated EE gas targets for the corresponding
16 years are 50,484 MMBtu, 61,604 MMBtu; 79,075
17 MMBtu, 97,514 MMBtu, and 114,075 MMBtu,
18 respectively.

19 Q. Are these annual electric and gas budgets and
20 targets inclusive of the budgets and targets
21 associated with the Company's EE program
22 activity within its LMI market segment?

23 A. Yes, these annual electric and gas budgets and
24 targets are inclusive of the LMI budgets and

1 targets.

2 Q. Are these annual electric budgets and targets
3 inclusive of the budgets and targets associated
4 with the Company's heat pump program?

5 A. No, the annual electric budgets and targets are
6 not inclusive of the heat pump program.

7 Q. At what level did the January 2020 Efficiency
8 Order establish the budgets and targets for the
9 heat pump initiative?

10 A. The January 2020 Efficiency Order authorized
11 heat pump budgets for Calendar Years 2020
12 through 2025 of \$1.24 million, \$1.97 million,
13 \$2.40 million, \$2.83 million, \$3.16 million, and
14 \$3.40 million, respectively. The January 2020
15 Efficiency Order also established targets for
16 that same period of 6,440 MMBtu, 10,421 MMBtu,
17 13,027 MMBtu, 16,109 MMBtu, 18,912 MMBtu, and
18 21,748 MMBtu, respectively.

19 Q. Does the January 2020 Efficiency Order direct
20 the Company to collect the additional EE and
21 heat pump budgets in a specific manner?

22 A. Yes, on pages 65 and 66 of the January 2020
23 Efficiency Order, the Commission directed the
24 Company to address the increased incremental

1 costs of the electric and gas EE programs and
2 heat pump initiative in the Company's next rate
3 proceedings and authorized cost recovery through
4 base rates.

5 Q. Did the January 2020 Efficiency Order direct the
6 Company to manage the cost recovery mechanism in
7 a particular manner prior to its next rate
8 proceedings?

9 A. Yes, on page 68 of the January 2020 Efficiency
10 Order, the Commission authorized the Company to
11 defer the additional spending up to the
12 incremental budget amount set forth in the
13 Order.

14 Q. Was the Company expected to use any other
15 sources of funds to offset the incremental
16 budgets authorized in the January 2020
17 Efficiency Order?

18 A. Yes, on page 66 of the January 2020 Efficiency
19 Order, the Commission stated its expectation
20 that all available uncommitted and unspent
21 utility EE funds will be used to mitigate the
22 impacts of the portfolio budgets authorized in
23 the Order.

24 Q. Is the Company proposing any modifications to

1 its electric and gas EE budgets?

2 A. On page 65 of the Customer Service Panel's
3 initial testimony, the Company proposes to
4 allocate the additional budgets authorized in
5 the January 2020 Efficiency Order for the years
6 2020 and 2021 to Calendar Years 2022 and 2023.
7 Specifically, the Company is proposing to
8 allocate the total 2020 and 2021 incremental
9 electric and gas EE budgets of \$1.36 million for
10 electric and \$0.82 million for gas, such that
11 the amount of EE funds to be amortized for the
12 Rate Year consists of the total authorized
13 budget for 2022 plus approximately one half of
14 the incremental authorization for 2020 and 2021,
15 with the other half to be collected in 2023.

16 Q. Will the Panel address the Company's proposed
17 targets?

18 A. No, the Staff Earnings Adjustment Mechanism
19 Panel will address the Company's proposed
20 targets in relation to the EE Share-the-Savings
21 earnings adjustment mechanisms.

22 Q. Does the Panel agree with the Company's proposed
23 modifications to the budgets?

24 A. Yes, these modifications are consistent with the

1 Commission's January 2020 Efficiency Order,
2 which allowed the Company to defer the
3 collection of the incremental budget until its
4 next rate filing. However, the Commission also
5 required the use of unspent funds to offset the
6 incremental budgets.

7 Q. Does the Company have any unspent funds
8 available?

9 A. Yes. In the first and second supplemental
10 responses to IR DPS-33-582, included in
11 Exhibit__(SCEP-1), the Company outlines its
12 unspent funds from Calendar Years 2016 through
13 2018. These funds total \$7,033,620 for electric
14 and \$534,330 for gas. The Company also has
15 \$4,351,942 in NYSERDA Bill As You Go interest.
16 In addition to this, the Company has received,
17 or will receive, from NYSERDA a total of
18 \$4,450,365 in unspent EEPS gas funds.

19 Q. How does the Company propose to use these
20 unspent funds?

21 A. In the supplemental response to IR DPS-33-582,
22 included in Exhibit__(SCEP-1), the Company
23 states that it has not yet proposed a method to
24 use unspent EE funds or NYSERDA Bill As You Go

1 funds.

2 Q. Does the Panel have a recommendation for how
3 these funds should be used?

4 A. Yes, as previously stated, the Commission
5 ordered unspent funds be used to offset
6 incremental budgets. As such, we recommend that
7 the Company use \$11,385,562 and \$2,451,034 of
8 unspent EE funds and Bill As you Go interest for
9 electric and gas, respectively, to reduce the
10 Rate Year unamortized EE deferrals. For gas
11 operations, the use of \$2,451,034 of the funds
12 will reduce the deferral balance to \$0. The
13 remaining \$2,533,661 of gas funds should be set
14 aside for future rate years. The Panel's
15 specific proposal is provided in Exhibit__ (SCEP-
16 2).

17 Customer Engagement Marketplace Platform

18 Q. Please describe the Customer Engagement
19 Marketplace Platform, or the CEMP?

20 A. On page 12 of the Customer Service Panel's
21 initial testimony, the Company describes the
22 CEMP, also called My ORU Store, as an online
23 marketplace offering a suite of distributed
24 energy resource, or DER, and EE products,

1 programs, and home services to O&R customers
2 through a user-friendly e-commerce platform. O&R
3 states that the platform helps achieve goals
4 outlined in New Efficiency: New York, referred
5 to as NE:NY, by offering rebates for products
6 that help meet MWh and MMBtu reduction goals.

7 Q. Is the Company proposing changes to the CEMP?

8 A. On pages 16 through 17 of the Customer Service
9 Panel's initial testimony, the Company proposes
10 to expand the CEMP marketplace existing platform
11 to target LMI and small to medium business, or
12 SMB, customers.

13 Q. How will the Company determine if a customer
14 qualifies as LMI?

15 A. In its response to IR DPS-6-289, included in
16 Exhibit__(SCEP-1), the Company states that the
17 enhancement of the CEMP platform will include
18 eligibility checks and provide added validation
19 fields.

20 Q. Please describe how the CEMP enhancement will
21 serve LMI customers.

22 A. On pages 16 and 17 of the Customer Service
23 Panel's initial testimony, the Company states
24 that LMI customers may be underserved by the

1 Company's current program offering. In the
2 Company's response to IR DPS-6-289, included in
3 Exhibit__ (SCEP-1), the Company states that LMI
4 customers will be better served with rebates and
5 products tailored specifically to this sector.
6 With this enhancement, the Company states that
7 it would include low or no cost offerings, such
8 as LED light bulbs, faucet aerators, low flow
9 showerheads, and advanced power strips, to
10 promote EE regardless of whether participants
11 own or rent their home.

12 Q. Please describe how the CEMP will serve SMB
13 customers.

14 A. SMB customers will similarly see tailored
15 offerings and rebates, as well as targeted
16 marketing for EE measures based on their
17 individual unique needs.

18 Q. What are the associated costs for these changes?

19 A. On pages 18 and 19 of the Customer Service
20 Panel's initial testimony, the Company explained
21 that the costs of these marketplace upgrades for
22 the Rate Year is \$200,000. The cost will cover
23 software licensing fees, technical platform
24 changes, data integration, product sourcing,

1 targeted marketing, customer support services,
2 and contract and labor increases.

3 Q. Is the cost separated out by both the LMI and
4 SMB sectors?

5 A. Yes. In response to IR DPS-13-387, included in
6 Exhibit__(SCEP-1), the Company stated that the
7 cost for the expansion to target the LMI sector
8 is \$45,000 annually with a one-time setup fee of
9 \$40,000, and the SMB sector expansion cost is
10 \$55,000 annually with a one-time setup fee of
11 \$60,000 for the Rate Year.

12 Q. How does the Company propose to fund the CEMP
13 upgrades?

14 A. The Company is proposing that the additional
15 funds be added to base rates.

16 Q. Did the Company explain why it did not include
17 these costs in its already authorized EE
18 portfolio funding?

19 A. In its response to IR DPS-13-387, included in
20 Exhibit__(SCEP-1), the Company stated that these
21 costs are outside of its current authorized EE
22 portfolio budget because platform upgrades do
23 not reduce MWh. Furthermore, the Company states
24 that, because this software is focused on

1 customer engagement efforts, which are not
2 guaranteed to result in EE savings, the Company
3 is requesting additional funding.

4 Q. Does the Panel agree with the Company's proposal
5 to add the CEMP expansion costs to base rates?

6 A. No. The Panel does not support providing
7 additional funding outside of that provided to
8 the Company by the Commission in the January
9 2020 Efficiency Order. Since the CEMP is used
10 as a tool for the Company's EE programs, the
11 Panel recommends that the Company use the
12 funding already authorized through its EE
13 portfolio budgets as outlined in the January
14 2020 Efficiency Order.

15 Cost Recovery Mechanism - Energy Efficiency
16 Amortization

17 Q. How are the Company's EE programs currently
18 funded?

19 A. The Company currently funds its EE programs
20 through base rates. In the Company's last rate
21 proceedings, the costs associated with EE,
22 including labor, were shifted into base rates as
23 directed by the Commission.

24 Q. Does the Company propose to modify its

1 collection of EE costs in these rate
2 proceedings?

3 A. Yes, on page 66 of the Customer Service Panel's
4 initial testimony, the Company proposes to treat
5 the entirety of its EE funding as a regulatory
6 asset to be amortized over a 10-year period
7 still collected in base rates.

8 Q. Why does the Company propose to treat these
9 funds as a regulatory asset?

10 A. On pages 68 and 69 of the Customer Service
11 Panel's initial testimony, the Company asserts
12 that EE investments should be recovered over the
13 same period of time during which customers
14 receive the benefit of the investments.
15 Further, the Company maintains that, if EE
16 investments are meant to replace traditional
17 infrastructure investments, they must be treated
18 comparably in terms of cost recovery. Thus,
19 according to O&R, recovering the costs over a
20 10-year period would both properly value EE
21 investments over their expected lifespan and
22 would treat them similarly to the traditional
23 asset investments they are meant to replace.

24 Q. What amount of the EE portfolio program costs

1 does the Company propose to collect in the Rate
2 Year?

3 a. In the Rate Year, the Company is proposing to
4 collect \$15,164,331 and \$2,723,371 for the
5 electric and gas EE portfolios, respectively. In
6 Rate Year 2, the Company is proposing to collect
7 \$16,093,635 and \$3,580,680 for the electric and
8 gas EE portfolios, respectively. In Rate Year 3,
9 the Company is proposing to collect \$16,057,800
10 and \$3,820,738 for the electric and gas EE
11 portfolios, respectively.

12 Q. How would amortization change EE investment
13 costs for the Rate Year?

14 A. On page 70 of the Customer Service Panel's
15 initial testimony, the Company explains that, if
16 expensed, the revenue requirement impact of the
17 total EE investment cost for the Rate Year would
18 be \$18.4 million. If amortized over 10 years,
19 the Rate Year revenue requirement would be
20 reduced to \$2.4 million.

21 Q. Does the Panel agree with the Company's proposal
22 to amortize EE costs over a 10-year period?

23 A. Yes, in the limited context of these
24 proceedings, we do agree with the Company's

1 proposal to amortize its EE costs over a 10-year
2 period. In the December 13, 2018 Order Adopting
3 Accelerated Energy Efficiency Targets in Case
4 18-M-0084, the Commission stated that individual
5 rate plans may permit for the amortization of EE
6 program costs where the overall context of the
7 rate plan establishes a benefit to doing so,
8 such as moderation of overall customer bill
9 impacts. In these rate proceedings, the overall
10 bill impacts are significant enough that
11 amortization of EE costs is appropriate;
12 however, the Panel does not intend for its
13 recommendation in this specific instance to
14 indicate its support for the amortization of EE
15 costs in future rate proceedings for O&R or any
16 other utility.

17 Q. Does the Panel propose any other modifications
18 to the EE amortization schedule?

19 A. Yes, the Panel noticed a clerical error in the
20 Company's calculation of EE funding. On page 68
21 of the Customer Service Panel's initial
22 testimony, the Company outlines the electric and
23 gas funds to be amortized in a chart. In this
24 chart, the calculation for electric funds adds

1 the value of each calendar year to the amount as
2 if it were a dollar amount. For example, the
3 electric EE funding for the year 2022 is
4 overstated by \$2,022. Similarly, the
5 calculations for 2023 and 2024 are off by \$2,023
6 and \$2,024, respectively. This error and the
7 corrected calculation are demonstrated in
8 Exhibit__(SCEP-3), which also provides the
9 Panel's proposed amortization schedule.

10 Non-Wires Alternatives

11 Q. Does the Company propose any changes to its NWA
12 project portfolio?

13 A. Yes. As explained on page 140 of the initial
14 testimony of the EIOP, the Company proposes
15 changes to two of its four NWA projects, the
16 Monsey NWA project and the Pomona DER project.
17 The Panel will address these two projects
18 separately.

19 Q. Describe the Monsey NWA project.

20 A. On pages 66 and 67 of 2019 Rate Order, the
21 Commission authorized the Company to recover the
22 costs of an NWA project to address overloaded
23 circuits and substation transformer banks around
24 Monsey, in the Town of Ramapo in Rockland

1 County, due to residential and commercial
2 growth. As explained on page 141 of the initial
3 testimony of the EIOP, the Company's original
4 proposal for a Monsey NWA required the
5 installation of a battery energy storage system
6 to defer development of conventional
7 infrastructure. However, during project
8 development, the Company was unable to secure
9 approval for a battery installation from local
10 authorities, which prevented continued
11 implementation of the original NWA project and
12 forced the Company to identify a new solution.

13 Q. When did the Company learn that its original
14 proposal would no longer be possible?

15 A. According to the Company's response to IR DPS-
16 12-370, included in Exhibit__ (SCEP-1), the
17 Company was informed by the Community Design
18 Review Committee of the Town of Ramapo of public
19 opposition to the project siting during a
20 regularly scheduled meeting of the committee in
21 January 2020. The Town of Ramapo officially
22 withdrew support for the original project site
23 in February 2020.

24 Q. How did the Company proceed to address

1 electrical infrastructure needs in the Monsey
2 area following the preclusion of the original
3 NWA solution?

4 A. As further discussed in the Company's response
5 to IR DPS-12-370, included in Exhibit__ (SCEP-1),
6 after the Town of Ramapo withdrew its support
7 for the original project site, the Company
8 identified a new NWA need and subsequently
9 designed a new NWA solution for the area. As
10 explained on page 141 of the initial testimony
11 of the EIOP, the new Monsey NWA project is a
12 hybrid solution comprising DER technologies and
13 conventional capital investment. This hybrid
14 solution will combine three battery
15 installations with a new transformer
16 installation at the Burns substation. According
17 to the Company's response to IR DPS-26-530,
18 included in Exhibit__ (SCEP-1), the new Monsey
19 NWA is a direct continuation of the original
20 proposal as it will provide system relief
21 through a different circuit to circumvent the
22 siting constraints identified in the original
23 proposal.

24 Q. How does the scale of the new Monsey NWA project

1 compare to the original proposal?

2 A. As explained by the Company on pages 141 and 142
3 of the initial testimony of the EIOP, the new
4 \$43 million Monsey NWA project will defer a much
5 larger capital investment that would be required
6 to construct a new substation in the hamlet of
7 Viola in Ramapo.

8 Q. How much of the \$16 million budget for the
9 original Monsey NWA project did the Company
10 spend before abandoning the program following
11 the withdrawal of support for the original
12 battery site by the Town of Ramapo?

13 A. According to the Company's response to IR DPS-
14 12-370, included in Exhibit__(SCEP-1), the
15 Company spent a total of \$274,241 on the
16 original Monsey NWA prior to the abandonment of
17 the original project site. In its response to
18 DPS IR-26-530, included in Exhibit__(SCEP-1),
19 the Company noted that this amount was
20 calculated on November 11, 2020, and that no
21 further funds were spent on the original Monsey
22 NWA in that year. Of the total \$274,241, the
23 Company spent \$12,510 during calendar year 2020.

24 Q. What does the Company propose in terms of cost

1 recovery for the new Monsey NWA proposal?

2 A. According to the Company's response to IR DPS-
3 12-370, Exhibit__(SCEP-1), the Company intends
4 to continue to reconcile actual costs of the new
5 Monsey NWA proposal with the level provided in
6 current rates for the remainder of its current
7 electric rate plan. The Company anticipates
8 that, at the end of this reconciliation period,
9 it will have accrued a \$654,000 credit for the
10 benefit of customers, which it intends to net
11 with future project spending. In its response to
12 IR DPS-26-530, included in Exhibit__(SCEP-1),
13 the Company explains that this \$654,000 credit
14 was subtracted from the projected Rate Year
15 costs of the new Monsey NWA proposal of
16 \$19,281,000, resulting in projected Rate Year
17 expenditures of \$18,627,000.

18 Q. Has the Company described any assurances from
19 third-party vendor, municipal, or other partners
20 that the new Monsey NWA will avoid the site
21 approval problems that terminated the original
22 NWA proposal?

23 A. In its response to IR DPS-26-530, included in
24 Exhibit__(SCEP-1), the Company notes that the

1 new Monsey NWA site is zoned for commercial use,
2 in contrast to the residential designation of
3 the previous location. Additionally, the
4 Company cites a secured lease between the vendor
5 and the property owner, as well as extensive
6 outreach efforts with the local fire department
7 and the subsequent development of an emergency
8 response plan and plans for onsite training as
9 declarations of project support.

10 Q. When would the Company need to begin to
11 implement a conventional infrastructure solution
12 instead of the Monsey NWA if the Company cannot
13 secure all necessary approvals for the latter?

14 A. According to its response to IR DPS-26-530,
15 included in Exhibit__(SCEP-1), the Company would
16 begin planning for a conventional infrastructure
17 solution instead of the NWA if it does not
18 anticipate securing approvals with reasonable
19 certainty by the fourth quarter of 2021. This
20 conventional solution would require additional
21 transformer bank reinforcements, associated
22 circuits, and construction of a new substation
23 in order to maintain reliable service.

24 Q. Would the Company be required to obtain

1 authorization for this conventional
2 infrastructure solution outside of the pending
3 rate case if the Monsey NWA were not approved?

4 A. Yes. According to its response to IR DPS-34-
5 589, included in Exhibit__(SCEP-1), the Company
6 would be required to obtain authorization for a
7 conventional infrastructure project in a
8 separate proceeding.

9 Q. Is the Company seeking cost recovery of the new
10 Monsey NWA in this proceeding?

11 A. Yes. As explained on page 143 of the initial
12 testimony of the EIOP, the Company requests
13 approximately \$19,281,000 in 2022, \$1,621,000 in
14 2023, and \$1,626,000 in 2024.

15 Q. How does the Company propose to use this funding
16 during the rate term?

17 A. According to the Company's response to IR DPS-
18 26-530, included in Exhibit__(SCEP-1) these
19 funds are necessary to cover the costs of
20 battery installation and conventional small
21 capital investment costs, program costs,
22 internal portfolio administration costs, and
23 interconnection costs. Additionally, the costs
24 of charging the battery storage system through

1 the end of the estimated deferral period of 2022
2 through 2031 are included in this total, as the
3 Company would relinquish ownership at the end of
4 the project.

5 Q. How does the Company propose to recover these
6 additional Monsey NWA costs?

7 A. As explained on page 143 of the initial
8 testimony of the EIOP, the Company proposes to
9 recover these additional costs through the
10 existing Monsey NWA reconciliation mechanism, in
11 which forecasted program costs incurred during
12 the rate period are amortized over 10 years.
13 The Company would continue to reconcile the
14 revenue requirement effect of its actual costs
15 for this item with the level provided in rates.

16 Q. Does the Panel agree with the additional funds
17 and cost recovery proposed by the Company for
18 the implementation of the new Monsey NWA
19 proposal?

20 A. In part. The Panel agrees with the additional
21 funding request necessitated by the new Monsey
22 NWA proposal. The new proposal has a positive
23 benefit-cost analysis ratio and, if implemented
24 successfully, will defer a much larger capital

1 investment than the original Monsey NWA.

2 Therefore, we agree that these costs are
3 necessary and reasonable. However, we disagree
4 with the proposal by the Company to continue the
5 current cost recovery mechanism established for
6 the Monsey NWA in 2019 Rate Order.

7 Q. What does the Panel recommend?

8 A. We recommend against forecasting costs of the
9 new Monsey NWA and recovering those costs
10 through base rates. The Monsey NWA should be
11 subject to the same cost recovery treatment as
12 other NWA projects; that is, costs should be
13 deferred as they are spent, amortized over a
14 ten-year period and recovered through a
15 surcharge until they can be recovered through
16 base rates in the subsequent rate case once the
17 costs are fully known.

18 Q. Describe the Pomona DER Program.

19 A. The Pomona DER Program was approved by the
20 Commission in the October 16, 2015 Order
21 Adopting Terms of Joint Proposal and
22 Establishing Electric and Gas Rate Plans, issued
23 in Cases 14-E-0493 and 14-G-0494, referred to as
24 the 2015 Rate Order. The Pomona DER Program is

1 intended to defer the construction of a new
2 Pomona substation and associated facilities in
3 the Village of Pomona in Rockland County by
4 implementing a combination of DER and demand-
5 side management. The program currently consists
6 of EE and demand response programs complementing
7 a 3 megawatt/12 megawatt-hour-battery energy
8 storage system.

9 Q. Describe the Pomona DER Program budget and costs
10 incurred at the time of the Company's filing.

11 A. According to page 145 of the initial testimony
12 of the EIOP, the program budget was limited to a
13 total of \$9.5 million in 2014 dollars, which
14 equates to \$11.5 million in future escalated
15 dollars. The Company has spent \$3.679 million
16 on the Pomona DER Program as of July 31, 2020.

17 Q. Has the Commission authorized any incentives
18 associated with the execution of the Pomona DER
19 Program?

20 A. Yes. In the 2015 Rate Order, the Commission
21 authorized the Company to earn an incentive if
22 it achieves load reduction over 3.0 MW or
23 achieves per-MW cost savings compared to the
24 cost of the proposed Pomona substation.

1 Q. Is the Company requesting additional cost
2 recovery for the Pomona DER Program that is not
3 included under the \$9.5 million cap established
4 in the 2015 Rate Order in the instant
5 proceeding?

6 A. Yes. As stated on pages 146 and 147 of the
7 initial testimony of the EIOP, the Company is
8 requesting an additional \$200,000 annually from
9 2022 through 2024 for ongoing operation costs of
10 the Pomona DER Program, all allocated to
11 operation and maintenance, or O&M, budgets.

12 Q. How does the Company propose to spend this
13 \$200,000 O&M annual budget request during the
14 rate term?

15 A. The Company notes, on page 146 of the initial
16 testimony of the EIOP, that this additional
17 annual funding is required for ongoing O&M of
18 the Pomona DER Project battery, water
19 infrastructure maintenance services, and
20 communications network fees. In response to IR
21 DPS-12-369, included in Exhibit__ (SCEP-1), the
22 Company further explains that it has an
23 agreement with Key Capture Energy, the battery
24 vendor, to manage O&M of the storage system for

1 a period of five years at a fixed annual cost of
2 \$180,000. Additionally, the Company is
3 negotiating a contract with SUEZ Water to
4 perform maintenance on the dedicated five
5 hydrant and water line at the battery site at an
6 estimated cost of \$5,000 per year. The Company
7 is also negotiating the costs of communications
8 network fees with Verizon, which it estimates at
9 \$15,000 per year.

10 Q. Will the \$600,000 requested by the Company in
11 additional O&M funding from 2022 through 2024
12 affect the earning and recovery of incentives by
13 the Company for performance of the Pomona DER
14 Program, as established in the 2015 Rate Order?

15 A. No. As the Company explains in its response to
16 IR DPS-26-531, included in Exhibit__(SCEP-1),
17 the Company was authorized to earn incentives
18 based on the performance of the Pomona DER
19 Program according to cost savings and load
20 reduction achieved. O&M costs were not included
21 in the incentive structure.

22 Q. Does the Panel agree with the additional
23 \$200,000 annual O&M funding requested by the
24 Company for the continued operation of the

1 Pomona DER Program?

2 A. Yes. As the Company explains in its response to
3 IR DPS-36-602, included in Exhibit__ (SCEP-1),
4 the battery vendor services, maintenance on a
5 dedicated fire hydrant and water line at the
6 battery site, and communications network fees
7 required by the implementation of the 3-megawatt
8 utility-scale battery storage system could not
9 have been anticipated at the time the Company,
10 Staff and other parties entered into the Joint
11 Proposal that was adopted in the 2015 Rate
12 Order, as this storage component was not part of
13 the project at the time and a detailed site plan
14 did not yet exist. According to the Company's
15 most recent quarterly expenditures and program
16 report for the Pomona DER Program, submitted for
17 filing on March 25, 2021, in Case 14-E-0493, the
18 Company issued a request for proposals for the
19 energy storage system on December 6, 2017, and
20 the unit did not become operational until
21 December 22, 2020. The utility-scale battery is
22 a valuable component of the overall Pomona DER
23 Program and the contract with Key Capture Energy
24 for battery O&M and the future contracts for

1 necessary fire suppression and communications
2 network services are reasonable and prudently
3 incurred costs of this project. Moreover, the
4 contracted services to be provided by SUEZ for
5 hydrant and water line maintenance and by
6 Verizon for communications network security are
7 required by Town of Ramapo regulations and the
8 Company's own cybersecurity standards,
9 respectively, as explained by the Company in its
10 response to IR DPS-36-602, included in
11 Exhibit___(SCEP-1). Additionally, according to
12 the Joint Proposal adopted by the 2015 Rate
13 Order, the \$9.5 million expenditure cap on the
14 Pomona DER Program does not apply to maintenance
15 associated with capital investments of the
16 project.

17 Non-Pipes Alternatives Cost Recovery

18 Q. Has the Company proposed any NPAs in this case?

19 A. No; however, the Company states that it is open
20 to exploring NPAs where feasible. As described
21 by the Company on page 21 of the initial
22 testimony of the GIOP, the Company will continue
23 to evaluate NPAs where infrastructure investment
24 may be necessary to maintain the safety and

1 reliability of the gas distribution system.

2 Q. If the Company has no planned NPAs in this rate
3 filing, but is otherwise pursuing NPAs as part
4 of its planning process, has it proposed a cost
5 recovery mechanism for NPA costs not included in
6 base rates but later identified and implemented
7 within the Rate Year?

8 A. Yes, as noted on page 37 of the initial
9 testimony of the Gas Rate Panel, and further
10 explained by the Accounting Panel on pages 72
11 and 73 of its initial testimony, the Company is
12 proposing a surcharge that will be a component
13 of the Monthly Gas Adjustment for the recovery
14 of the revenue requirement associated with the
15 costs for NPA projects that the Company may
16 propose in the future.

17 Q. Does the Panel agree with the proposed cost
18 recovery mechanism as described by the
19 Accounting Panel?

20 A. Yes. As described, the proposed cost recovery
21 mechanism for NPAs would mirror the cost
22 recovery structure of NWAs, including the
23 treatment of Average Plant in Service Balances
24 and carrying charges. Furthermore, the proposed

1 10-year amortization period, which is the
2 amortization period used for NWAs, aligns with
3 the useful lives of possible NPA solutions,
4 which include both third party investments and
5 EE programs. Treating cost recovery mechanisms
6 for these types of similar costs maintains
7 consistency among NPA, NWA, and EE portfolios.

8 Q. Is it advisable to maintain consistency between
9 programs that address different types of load
10 growth concerns?

11 A. Yes. Utility portfolios for NWAs could include
12 a gas component, and portfolios for NPAs could
13 have an electric component. Many NWA and NPA
14 portfolios have an EE component. Therefore,
15 amortizing these types of costs over 10 years
16 maintains consistency among complementary
17 programs and reduces a utility's incentive to
18 pursue one program over another simply due to
19 different cost treatment.

20 Managed Charging Program

21 Q. Please describe the Managed Charging Program
22 proposed by the Company.

23 A. As explained on pages 163 and 164 of the initial
24 testimony of the EIOP, the Company proposes a

1 five-year Managed Charging Program designed to
2 encourage electric vehicle, or EV, operators to
3 charge vehicles during off-peak times to
4 maintain system reliability, beginning in 2022
5 and continuing through 2026. The Company
6 proposes to collaborate with a to-be-determined
7 third-party vendor or vendors to manage the
8 program, which may rely on various technological
9 solutions, including vehicle-connected hardware,
10 telematic software, smart charging applications,
11 application programming interfaces, and advanced
12 metering infrastructure. The Company proposes
13 an enrollment bonus of up to \$150 per
14 participating EV to incentivize participation
15 and startup costs. Other incentives include a
16 \$5 per month credit for active program
17 participation, a \$0.10/kilowatt-hour rate for
18 off-peak charging time, and a \$20 credit for
19 avoidance of peak-time charging from June
20 through September. The Company proposes a
21 maximum three-year participation term per
22 participant with an annual incentive cap of \$500
23 per participant per year.

24 Q. What are the costs of the Managed Charging

1 Program as proposed by the Company?

2 A. As stated on page 166 of the initial testimony
3 of the EIOP, the Company estimates that the
4 total cost of the five-year program is \$800,000,
5 which is based on program costs developed
6 assuming a full enrollment of 100 EVs per year,
7 maximum available incentives per EV, and third-
8 party vendor costs estimated on a per-EV basis.

9 Q. Does the Panel support the Company's Managed
10 Charging Program proposal?

11 A. Yes. The Company's proposal is in accordance
12 with the requirements of the July 16, 2020 Order
13 Establishing Electric Vehicle Infrastructure
14 Make-Ready Program and Other Programs in Case
15 18-E-0138, referred to as the July 2020 EV Make-
16 Ready Order, wherein the Commission directed
17 utilities to file proposals for active or
18 managed charging programs for mass-market
19 customers within 120 days of the issuance of the
20 Order. The Company submitted for filing its
21 proposed Managed Charging Program for Mass
22 Market Customers on December 4, 2020 in Case 18-
23 E-0138.

24 Q. How does the Company propose to recover the

1 costs of the Managed Charging Program?

2 A. As explained on page 166 of the initial
3 testimony of the EIOP, the Company is requesting
4 cost recovery for the program in Case 18-E-0138,
5 the Electric Vehicle Supply Equipment and
6 Infrastructure proceeding, outside of the
7 electric revenue requirement to be established
8 in the instant rate proceedings. In view of
9 this request, the Panel will not opine further
10 on aspects of this program, but it does note
11 that the Company's proposal appears reasonable,
12 and it should continue development of its
13 Managed Charging Program for appropriate review
14 within Case 18-E-0138, the generic EV
15 proceeding.

16 Major Account Engineer Positions

17 Q. Please describe the Company's request for two
18 additional New Business Services, or NBS,
19 engineers.

20 A. As explained on pages 79 through 80 of the
21 initial testimony of the Customer Service Panel,
22 the Company proposes funding for two additional
23 full-time equivalent, or FTE, NBS engineers.
24 These positions would be responsible for

1 supporting various Company clean energy
2 initiatives, with functions to include
3 interconnection and energization of DERs and EV
4 charging stations.

5 Q. Please describe the Company's justification for
6 these two NBS engineer positions.

7 A. On pages 80 and 81 of its initial testimony, the
8 Customer Service Panel explains that DER and EV
9 charging infrastructure installations have
10 increased steadily in the last three years in
11 O&R's service territory, and it expects this
12 increase to continue as the Company implements
13 its EV Make-Ready Program and as DER
14 interconnections increase to meet the solar
15 photovoltaic, referred to as PV, generation, and
16 battery storage capacity mandates of the Climate
17 Leadership and Community Protection Act, or
18 CLCPA. The Company also cites the anticipated
19 addition of over 100 megawatts, or MW, of solar
20 PV and 60 MW of energy storage from 2022 to 2024
21 as increases in expected engineering workloads.

22 Q. How many engineers does the Company currently
23 employ in its NBS department?

24 A. On page 80 of its initial testimony, the

1 Customer Service Panel states that the Company
2 currently has four engineers in its NBS
3 department who manage between 40 to 60 projects.
4 However, on page 70 of Exhibit__(CSP-1), the
5 Company states that there are currently five
6 engineers in the NBS department. In response to
7 IR DPS-20-475, included in Exhibit__(SCEP-1),
8 the Company confirmed that it currently employs
9 five engineers in its NBS department.

10 Q. Has this contingent remained constant over the
11 last decade?

12 A. For the most part. According to the Company's
13 response to IR DPS-20-475, included in
14 Exhibit__(SCEP-1), the Company has employed a
15 maximum of four engineers per year from 2010
16 through 2020, except in 2017 and 2020, when it
17 employed three and five engineers in its NBS
18 department, respectively.

19 Q. What schedule does the Company propose for the
20 employment of these two NBS engineer positions?

21 A. The Company proposes to hire one NBS engineer to
22 begin employment in January 2022, with a second
23 NBS engineer to begin employment in January
24 2023.

1 Q. What is the revenue requirement effect of
2 employing these two NBS engineers according to
3 the schedule proposed by the Company?

4 A. The annual cost of each position is \$130,000,
5 with a total cost of \$130,000 in RY1, \$260,000
6 in RY2, and \$260,000 in RY3, with a proposed 100
7 percent allocation to O&M.

8 Q. Does the Panel agree with the Company's proposal
9 to employ two NBS engineer FTEs at the schedule
10 and costs described above?

11 A. Yes. In addition to the approximately 2,900 EV
12 charging plugs required to be installed in the
13 Company's service territory in accordance with
14 the July 2020 EV Make-Ready Order, the Company
15 is also expected to meet CLCPA objectives
16 requiring the Company to install 90 MW of energy
17 storage capacity and 180 MW of solar PV
18 generation capacity by 2025. According to the
19 Company's response to IR DPS-28-547, included in
20 Exhibit__ (SCEP-1), the Company currently has
21 approximately 6.17 MW of energy storage capacity
22 and approximately 131.1 MW of solar PV
23 generation capacity installed as of April 2021.
24 While the Company only needs to increase its

1 existing solar capacity by approximately 37
2 percent to meet its share of the 2025 statewide
3 CLCPA objective, the requisite increase in
4 energy storage will necessitate an increase of
5 more than 1,300 percent over the Company's
6 installed capacity by 2025. Furthermore, these
7 2025 CLCPA objectives are interim targets
8 intended to pave the way for much larger targets
9 in 2030 and beyond. In view of anticipated
10 increases to the Company's workload in the
11 proposed rate term and the relatively static
12 total labor available in its NBS department over
13 the last decade, it is reasonable to allow these
14 additional FTEs. Importantly, these new FTEs
15 would be employed by the Company to advance the
16 ambitious State energy policy objectives.

17 Electrification Portfolio Management

18 Q. Please describe the Company's proposal to expand
19 its Utility of the Future organization.

20 A. As described on pages 136 and 137 of its initial
21 testimony, the EIOP requests funding for an
22 Electrification Portfolio Management, or EPM,
23 group to expand its Utility of the Future
24 organization, which currently comprises a

1 Markets and Regulatory Team and a Distributed
2 Energy Resource Integration Team.

3 Q. According to the Company, what functions would
4 the EPM group perform?

5 A. On pages 136 through 139 of its initial
6 testimony, the EIOP states that the EPM group
7 would develop initiatives to increase
8 decarbonization through transportation
9 electrification, building and heating
10 electrification, and the development of NPAs to
11 defer or avoid natural gas infrastructure
12 construction.

13 Q. For what activities will the EPM group be
14 responsible?

15 A. According to the initial testimony of the
16 EIOP at pages 136 through 139, the EPM group
17 will help implement new business models,
18 demonstration projects, online marketplace
19 development, customer resources, and lead
20 implementation of Company electrification
21 programs. According to the Company, the EPM
22 group will administer Company efforts in
23 transportation electrification, building and
24 heating electrification, and NPA projects.

1 Additionally, the EPM group would lead project
2 management in these activities across various
3 Company organizations and third-party partners,
4 with a particular emphasis on maintaining system
5 reliability, resiliency, and safety as
6 electrical load increases due to the beneficial
7 electrification measures of these sectors.

8 Q. Does the Company provide any justifications for
9 the proposed addition of the EPM group to its
10 Utility of the Future organization?

11 A. Yes. On pages 137 and 138 of its initial
12 testimony, the EIOP cites ambitious State
13 decarbonization goals, including the 85 percent
14 reduction of 1990 emissions levels by 2050
15 mandated by the CLCPA, and the 2014 Zero-
16 Emissions Vehicle Memorandum of Understanding in
17 which New York State committed to achieve
18 registration of approximately 850,000 electric
19 vehicles statewide by 2025. The Company states
20 that the EPM group is necessary to help
21 accelerate growth of the electrification
22 industry, coordinate with utility customers and
23 third parties in new business models and develop
24 internal operations to allow for continued and

1 sustainable service as electrification of the
2 heating, building, and transportation sectors
3 increases.

4 Q. Is the Company requesting any additional
5 resources to perform this work?

6 A. Yes. As stated on page 140 of the initial
7 testimony of the EIOP, the Company requests
8 funding for two FTEs in the EPM group.
9 Specifically, O&R requests funding for a Section
10 Manager at \$140,000 per year and a Project
11 Specialist at \$120,000 per year, both of which
12 are completely allocated to the O&M budget.

13 Q. Does the Panel support the Company's proposal to
14 expand its Utility of the Future organization
15 with the addition of the EPM group?

16 A. In part. The Panel recognizes the ambitious
17 state policy objectives that the Company's
18 proposed EPM group would be assigned to help
19 achieve and the increased workloads associated
20 with these goals. The Panel also notes that the
21 Company anticipates that its current labor
22 resources will likely be inadequate to
23 accomplish work in several task areas as
24 explained in the Company's response to IR DPS-

1 39-615, included in Exhibit__ (SCEP-1),
2 specifically electrification of heating,
3 electrification of transportation,
4 developer/contractor customer outreach and
5 education, and demonstration projects. However,
6 the Company anticipates that work will also
7 remain constant in the task areas of the Direct
8 Current Fast Charger program, distributed system
9 implementation plan development, and long-range
10 plan development. Furthermore, the Company does
11 not currently have an NPA program in place, nor
12 has it proposed any NPA projects in the present
13 rate filing. Lastly, as indicated in the
14 Company's response to IR DPS-39-615, the
15 Company's Utility of the Future staffing has
16 more than doubled in the last five years,
17 increasing from six employees in 2016 to 13 in
18 2020. Therefore, it is reasonable for the Panel
19 to recommend one of the proposed FTEs, but not
20 two.

21 Q. What recommendations does the Panel make
22 regarding the Company's proposed EPM group labor
23 request?

24 A. The Panel recommends allowing the requested

1 project specialist at \$120,000 per year but
2 disallowing the requested section manager at
3 \$140,000 per year. The Panel has adjusted the
4 \$140,000 requested by the Company for the
5 section manager in the Rate Year to \$0.

6 Behavioral Demand Response Pilot Program

7 Q. Please describe the Behavioral Demand Response
8 Pilot Program proposed by the Company.

9 A. As explained on pages 23 through 25 of the
10 initial testimony of the Customer Service Panel,
11 the Company proposes a Behavioral Demand
12 Response Pilot Program, referred to as the BDR
13 Pilot Program, to achieve reductions in both
14 electricity and natural gas usage on peak days
15 through voluntary adjustments to customer energy
16 consumption, generally referred to as demand
17 response. The Company proposes that the BDR
18 Pilot Program investigate the use of residential
19 demand response enabled through the Oracle
20 Corporation's Opower BDR software. According to
21 its BDR Pilot Project proposal, the Company
22 would signal demand response requests to
23 residential customers one day before a forecast
24 peak day on its electricity or gas systems,

1 along with information on how customers can
2 avoid energy usage during the peak period. The
3 Company anticipates no more than 10 demand
4 response events during each summer and winter
5 season.

6 Q. Please describe how the Company proposes to
7 implement the BDR Pilot Program.

8 A. As explained on page 26 of the initial testimony
9 of the Customer Service Panel, the Company
10 intends to enroll a select group of residential
11 customers who have the ability to opt out
12 without penalty. According to the Company's
13 response to IR DPS-16-433, included in
14 Exhibit__ (SCEP-1), the Company intends to enroll
15 approximately 115,000 electricity customers and
16 65,000 natural gas customers into two treatment
17 groups, with an additional 38,000 electricity
18 customers and 21,000 natural gas customers
19 remaining unenrolled as control groups. The
20 first phase of the BDR Pilot Program would begin
21 in the Rate Year with unincentivized behavioral
22 demand response messaging. A second phase,
23 beginning in Rate Year 2, would include up to
24 \$400,000 in participation incentives for natural

1 gas customers and \$700,000 in incentives for
2 electric customers.

3 Q. Why does the Company propose one year of
4 unincentivized behavioral demand response
5 followed by one year of customer incentives?

6 A. As the Company explains on page 28 of the
7 Customer Service Panel's initial testimony, O&R
8 intends to determine the level of behavioral
9 demand response that can be induced without
10 monetary awards in the first program year by
11 relying only on customer messaging. In the
12 second phase, the Company will evaluate the BDR
13 Pilot Program effectiveness and determine the
14 level of financial incentives necessary to
15 provide peak demand reduction.

16 Q. Did the Company identify any anticipated
17 benefits of the BDR Pilot Program?

18 A. On pages 26 and 27 of its initial testimony, the
19 Customer Service Panel provides high-level
20 estimates of winter and summer peak demand
21 reductions and customer participation. The
22 Company estimates 3,600 kilowatts of summer peak
23 demand reduction with 115,000 electricity
24 customers participating and 455 dekatherms of

1 winter peak demand reduction from 65,000 gas
2 customers. On page 24 of its initial testimony,
3 the Customer Service Panel also notes that a
4 residential behavioral demand response program
5 can rely on prompting altruistic actions by
6 customers at a large scale without necessitating
7 additional infrastructure or services.

8 Q. Has the Company developed a benefit-cost
9 analysis of its proposed BDR Pilot Program?

10 A. No. As stated in the Company's response to IR
11 DPS-10-332, included in Exhibit__ (SCEP-1), the
12 Company has not performed a benefit-cost
13 analysis.

14 Q. What is the estimated total cost of the BDR
15 Pilot Program?

16 A. According to Company estimates provided on pages
17 27 and 28 of the initial testimony of the
18 Customer Service Panel, the BDR Pilot Program
19 would cost \$1.72 million during the proposed
20 rate term for the electric program and \$1.00
21 million for the natural gas program. The
22 Company proposes to recover the electric and
23 natural gas program costs through the Energy
24 Cost Adjustment and Monthly Gas Adjustment,

1 respectively.

2 Q. Does the Panel support the Company's proposed
3 BDR Pilot Program?

4 A. The Company's BDR Pilot Program appears
5 reasonable; however, without a positive benefit-
6 cost analysis to justify the estimated expense,
7 we cannot support this proposal as a utility
8 pilot program.

9 Q. Is a completed benefit-cost analysis important
10 for demand response programs?

11 A. Yes. Benefit-cost analyses are critical for
12 pilot programs, and especially for demand
13 response programs in general, as incentives
14 provided to participants are typically designed
15 to achieve societal benefits. The primary
16 reason to implement demand response programs is
17 to rely on load reductions provided by voluntary
18 customer actions, rather than the construction
19 of conventional infrastructure. Without a
20 benefit-cost analysis, it is impossible to
21 determine whether a demand response program will
22 fulfill its primary purpose.

23 Customer Enablement Initiative

24 Q. Please describe the Company's Customer

- 1 Enablement Initiative proposal.
- 2 A. As described on pages 158 and 159 of the initial
3 testimony of the EIOP, O&R proposes to establish
4 a Customer Enablement Initiative designed to
5 facilitate customer adoption of emerging clean
6 energy technologies, primarily EVs and heat
7 pumps. The Company describes a flexible program
8 with elements that may include outreach and
9 education efforts, rebate programs with a focus
10 on LMI customers, in-person customer engagement
11 events at retail sites, including EV test drive
12 events, and the development of online
13 calculators to provide total cost of ownership
14 to prospective clean energy technology
15 customers. The Company proposes a focus on
16 customer engagement and coordination between
17 various Company organizations to improve the
18 customer experience, maintain third-party
19 relationships, and encourage customer adoption
20 of EVs and heat pumps in support of the State
21 energy policies advanced by the Commission's
22 Reforming the Energy Vision initiative and the
23 CLCPA.
- 24 Q. What is the revenue requirement effect of the

1 Company's proposed Customer Enablement
2 Initiative?

3 A. According to page 163 of the initial testimony
4 of the EIOP, O&R is requesting \$500,000 in the
5 Rate Year, \$870,000 in Rate Year 2, and \$874,000
6 in Rate Year 3. These requests include the
7 annual salary for one full-time equivalent
8 Project Specialist in Rate Years 2 and 3 at
9 \$120,000 and \$124,000 annually, respectively.
10 These costs are allocated entirely to O&M.

11 Q. Does the Panel agree with the Company's proposed
12 Customer Enablement Initiative?

13 A. No. While the Panel recognizes the importance
14 of increased customer adoption of heat pumps,
15 EVs, and other clean energy technologies to meet
16 State policy objectives, the Customer Enablement
17 Initiative as proposed by the Company in
18 testimony is too vague and imprecise to provide
19 unequivocal and compelling justifications for
20 its recommendation.

21 Q. Does the Company demonstrate a convincing need
22 for this program?

23 A. No. In its responses to IR DPS-13-388 and DPS-
24 20-474, included in Exhibit__ (SCEP-1), the

1 Company does not adequately explain how the
2 Customer Enablement Initiative will provide
3 functions not already performed by existing
4 Company organizations, nor has it cited any
5 convincing deficiencies in its current
6 performance related to customer adoption of EVs,
7 heat pumps, or other clean energy technologies
8 to warrant such an initiative. The Company also
9 has not cited any compelling evidence of adverse
10 effects of failing to implement this proposal.
11 Absent more persuasive evidence demonstrating a
12 need for this program, the Panel cannot
13 recommend implementation of the Customer
14 Enablement Initiative and adoption of its
15 associated labor and budget proposals.

16 Q. Does the Panel have any recommendations
17 regarding the Company's proposed Customer
18 Enablement Initiative and its associated labor
19 request and proposed annual budgets?

20 A. Yes. The Panel recommends disallowing these
21 proposed costs for both the program and labor.
22 The Panel has adjusted the \$500,000 requested by
23 the Company for these expenses in the Rate Year
24 to \$0.

1 Q. Does this conclude the Panel's testimony?

2 A. Yes.

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