

James P. Ward

1 Q. Please state your name, profession and place of business.

2 A. My name is James P. Ward. I am the General Manager of St.  
3 Lawrence Gas Company, Inc. (the “Company” or “St. Lawrence  
4 Gas”) which has its main office at 33 Stearns St., Massena,  
5 New York.

6 Q. What is your education and professional background which  
7 might be relevant to this proceeding?

8 A. I graduated from the State University of New York at Canton  
9 with an Associates of Applied Science Degree in Business  
10 Administration in 1980. In 1982, I graduated from the State  
11 University of New York at Plattsburgh with a Bachelors of  
12 Science Degree in Business Administration. I have been  
13 employed by the Company for more than 31 years in a variety of  
14 positions. From January 1993 to August 2001, I held the  
15 position of Assistant to the Treasurer. In this position my duties  
16 included gas cost accounting, Gas Adjustment Clause (“GAC”)  
17 calculations and gas cost and revenue forecasting for budgeting  
18 and rate case purposes. I also worked with the Treasurer on  
19 various regulatory issues.

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1 On August 1, 2001, I was promoted to the position of Manager  
2 Gas Supply and on May 14, 2002, I assumed additional  
3 responsibilities and my job title changed to Manager, Strategic  
4 Accounts and Planning. On October 1, 2004, my  
5 responsibilities were increased to include the management of  
6 the Utility Sales and Customer Relations functions. In December  
7 2010, I was promoted to the position of Assistant General  
8 Manager and in May 2014 I was promoted to the position of  
9 General Manager.

10 Q. Have you previously submitted testimony before the Public  
11 Service Commission?

12 A. Yes, I submitted testimony relating to gas supply, aggregation,  
13 interruptible incentive sharing revenues and the requirement of  
14 a new billing system as part of Case 02-G-1275.

15 In 2005, I submitted testimony relating to gas supply, the status  
16 of the Three Nations Bridge replacement, the Company's  
17 Service Quality Performance Mechanism, the status of the  
18 Franklin County expansion project and the status of residential  
19 and commercial aggregation as part of Case 05-G-1635.

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1 In 2008, I submitted testimony relating to gas purchasing  
2 practices, the status of the Three Nations Bridge replacement,  
3 expansion into Franklin County, the AG-Energy Cogeneration  
4 Facility, the Company's Energy Efficiency Program and the  
5 Company's Billing System.

6 Q. What is the purpose of your testimony?

7 A. My testimony will address the following topics:

- 8 a. Gas Purchasing Practices
- 9 b. Changes on Upstream Pipelines
- 10 c. Expansion into Franklin County

11 **Gas Purchasing Practices**

12 Q. Can you please describe the gas supply arrangements of the  
13 Company?

14 A. The Company currently holds Firm Transportation ("FT")  
15 contracts on the TransCanada Pipeline System ("TCPL") with a  
16 capacity of 10,300 Gigajoules ("Gj")/day. This FT capacity has a  
17 receipt point of Empress Alberta and delivery point at the  
18 Niagara Gas Transmission Limited ("Niagara Gas")  
19 interconnection at Cornwall, Ontario. A portion of this FT

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1 capacity, equal to 4,494 Gj/day, is reserved by transportation  
2 customers. The balance of 5,806 Gigajoules/day FT capacity is  
3 filled through short term commodity contracts with various  
4 suppliers.

5 Q. How does the Company purchase its commodity requirements?

6 A. The Company relies on the expertise of Tidal Energy Marketing,  
7 Inc. ("Tidal") for assistance with commodity purchases. When  
8 commodity purchases are required, the Company informs Tidal  
9 of the necessary information required to develop an RFP for the  
10 commodity purchase. Tidal then submits an RFP to approved  
11 commodity suppliers. Once all offers are received, the Company  
12 and Tidal mutually agree on the best offer. Commodity pricing,  
13 available credit, level of service and other considerations are  
14 reviewed and discussed before a final determination is made.

15 Q. What other supply arrangements does the Company utilize?

16 A. The Company holds 950,000 Gj's of storage capacity  
17 ("Storage"). Firm supplies are injected into Storage during  
18 periods of low demand and withdrawn from Storage during  
19 periods of high demand. Storage is obtained through an RFP

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1 process. Storage is currently split evenly between Union Gas  
2 Limited located in southern Ontario and Enbridge Gas  
3 Distribution located in south-western Ontario. Both Storage  
4 contracts will expire on March 31, 2017.

5 The Company currently contracts for 6,000 GJ/day of Non-  
6 Renewable Firm Transportation (FT-NR) with TCPL. FT-NR  
7 capacity is contracted for a minimum term of 12 months. This  
8 FT-NR capacity has a receipt point of Empress Alberta and  
9 delivery point at the Niagara Gas interconnection at Cornwall,  
10 Ontario. Beginning in the winter 2013-2014, FT-NR replaced  
11 Short Term Firm Transportation (“STFT”) previously utilized by  
12 the Company, as a result of a TCPL tariff change which  
13 rendered STFT uneconomical . STFT capacity was previously  
14 used by the Company for winter periods only, allowing the  
15 Company to avoid capacity charges during warmer months.

16 FT-NR capacity allows the Company to purchase additional  
17 supplies, priced at the monthly AECO C/N.I.T (7A) index  
18 (“AECO”), to cover winter demand.

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1 The Company also contracts for winter firm service through an  
2 RFP process with the assistance of Tidal. Winter firm service is  
3 defined as a supply of natural gas including the delivery, via firm  
4 transportation capacity on TCPL, to the Niagara Gas  
5 interconnection at Cornwall, Ontario or to the Iroquois Gas  
6 Transmission System interconnection near Waddington, N.Y.  
7 The use of winter firm service contracts provides a secure  
8 supply for the winter period only and eliminates the need to  
9 contract for additional firm TCPL capacity..

10 The Company uses a combination of winter firm service, FT-NR,  
11 peaking contracts, pipeline balancing accounts and interruptible  
12 curtailment to supply the system during periods of high demand  
13 when its base load firm service and storage deliveries are not  
14 adequate to meet total system requirements.

15 The St. Lawrence Gas system is also connected to the Iroquois  
16 Gas Transmission System ("IGTS") at three locations; the  
17 Lisbon Gate, the Edwards Gate, and the New Bremen Gate.

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1           The goal of the Company's purchasing strategy is to provide a  
2           reliable source of natural gas to its customers at an affordable  
3           cost. The current supply portfolio as discussed above is  
4           diversified and provides a reliable source of firm supply for its  
5           sales customers and also provides the required supply for the  
6           load balancing service provided to both sales and transportation  
7           customers.

8           Q.    Can you explain how the Company limits price volatility for its  
9           customers?

10          A.    To limit the price volatility associated with winter natural gas  
11           prices, the Company uses financial hedges for a portion of its  
12           base load supply contracts. Financial hedges are based on  
13           supply contracts in place and their associated monthly index  
14           pricing. The Company's base load supply, for example, is  
15           contracted at the monthly AECO index. Hedges are then based  
16           on a portion of the contracted supply and the hedge price is  
17           based on the monthly AECO index.

18           The hedging strategy utilized by the Company requires hedging  
19           for prices associated with commodity contracts in place for the

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1 period beginning November 1 and continuing through March 31  
2 each year. Hedge frequency is limited, however, due to the  
3 relatively small size of the Company's supply portfolio.  
4 The Company mitigates market volatility by spreading hedge  
5 transactions over the period beginning April 1 through  
6 September 30th to be effective for the following winter period.  
7 For the 2015-2016 winter season the Company plans to execute  
8 hedge commodity contracts for approximately 22% of its firm  
9 supply requirements. Storage accounts for an additional 33% of  
10 the winter supply requirements. The combination of hedged  
11 commodity contracts and storage provides a level of price  
12 protection for 52% of the Company's winter supply portfolio.  
13 The remaining balance of base load supply floats on monthly  
14 index pricing.

15 Q. Does St. Lawrence Gas rely on Enbridge for assistance with  
16 hedge transactions?

17 A. Yes, the Company utilizes the expertise of Enbridge Risk  
18 Management (US) LLC ("Enbridge Risk Management") to  
19 complete financial hedge transactions. Transactions are based  
20 on the terms of an ISDA Master Agreement between the

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1 Company and Enbridge Risk Management and each transaction  
2 is confirmed by a written confirmation signed by two officers of  
3 both the Company and Enbridge Risk Management.

4 Before each scheduled hedge transaction, the Regulatory  
5 Analyst and Enbridge Risk Management discuss current market  
6 conditions and review pricing options under different hedging  
7 instruments (e.g. swap, call, collar). A mutual decision is made  
8 as to the preferred instrument based on current market pricing,  
9 instrument premium costs and market intelligence. The  
10 decision is recommended to the Company's General Manager  
11 and forwarded for required approvals.

12 The un-hedged portion of the gas supply floats on the monthly  
13 AECO index. Monthly index pricing also reduces price volatility  
14 by avoiding the large price swings associated with daily market  
15 pricing. This portion of supply will represent approximately 45%  
16 of the 2015-2016 winter requirements.

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1           The Company's plan to mitigate price volatility is reviewed  
2           annually as system requirements and market conditions  
3           change.

4           **Changes on Upstream Pipelines**

5           Q. Mr. Ward, can you please describe the changes on the  
6           upstream pipelines that interconnect with the Company's  
7           distribution system that have or will have an impact on the  
8           Company's supply portfolio?

9           A. The Energy East Pipeline Project ("EEP") on TransCanada  
10          Pipelines Limited ("TCPL") involves the conversion of an  
11          existing natural gas pipeline to a fuel oil transportation pipeline  
12          between Burstall, Saskatchewan and Cornwall, Ontario. New  
13          sections of oil transportation pipe will also need to be  
14          constructed to link up with the converted pipeline. The EEP will  
15          remove an existing 42 inch natural gas pipeline in the North Bay  
16          Short Cut. The Eastern Mainline Project ("EMP") will build a new  
17          36 inch natural gas pipeline to replace the 42 inch line. The  
18          Company believes that the end result of these projects is a  
19          reduction in available capacity during periods of high demand.

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1 Q. How will the EEP and EMP impact the Company's gas  
2 supply/capacity portfolio?

3 A. In November 2013, TCPL announced an open season (2016  
4 NCOS) for new firm transportation service which included  
5 requests for conversion from long haul to short haul contracts.  
6 The 2016 NCOS highlighted the changes on TCPL that would  
7 impact the Company's portfolio. Contract minimum terms had  
8 increased; certain services were eliminated, firm capacity  
9 delivered to Cornwall would be limited, and new 15-year  
10 contracts require onerous precedent and financial agreements.

11 The 2016 NCOS was premised on future capacity constraints  
12 within the Eastern Triangle, which includes the Cornwall delivery  
13 point that the Company relies on for firm supply to its franchise  
14 area. Shippers like St. Lawrence Gas were encouraged to  
15 consider participating in the 2016 NCOS if they held firm non-  
16 renewable transportation ("FT-NR") service or if they have  
17 utilized short term firm transportation ("STFT") service. The  
18 Company has utilized both FT-NR and STFT services and was  
19 interested in converting long haul capacity to short haul

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1 capacity. The 2016 NCOS required a minimum term of 15 years  
2 which TCPL claimed would be required to support new facilities  
3 for the services included in the open season. Interconnecting  
4 pipelines including Union Gas Limited (“Union”) and the Iroquois  
5 Gas Transmission System (“IGTS”) held coordinated open  
6 seasons to align with the 2016 NCOS. Shippers bidding into the  
7 2016 NCOS were required to execute Precedent Agreements  
8 and Financial Assurance Agreements (“Precedent Agreements”)  
9 within 30 days of receipt.

10 Q. Did the Company submit bids as part of the 2016 NCOS and  
11 coordinated interconnecting pipeline open seasons?

12 A Yes, the Company submitted bids in the 2016 NCOS and the  
13 coordinated Union open season and received Precedent  
14 Agreements from both companies. Both Union and TCPL  
15 requested financial assurances to cover the risk of building the  
16 new facilities. The TCPL Precedent Agreements included an  
17 estimated Company share of facilities cost of \$31.2 million  
18 through 2017. Under the agreements the Company would be at

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1 risk to pay or provide an adequate assurance of payment for the  
2 \$31.2 million in a type and form acceptable to TCPL.  
3 The Union Precedent Agreement s included a total estimated  
4 Pre-Service Cost of \$408.6 million with no indication of the  
5 portion of those costs that would be the responsibility of the  
6 Company. The Company was provided a very short window to  
7 review the terms of the Agreements or to analyze available  
8 alternatives. For these reasons the Company decided it would  
9 not execute the Agreements with either company effectively  
10 canceling the bids.

11 Q. Did TCPL, Union or Iroquois have any subsequent open  
12 seasons similar to the 2016 NCOS?

13 A Yes, in January 2015, TCPL announced an open season (2017  
14 NCOS) for new firm transportation service which included  
15 requests for conversion from long haul to short haul contracts  
16 beginning on November 1, 2017. Union and Iroquois also  
17 announced open seasons.

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1 Q. Did the Company submit bids as part of the 2017 NCOS and  
2 coordinated interconnecting pipeline open seasons?

3 A Yes, the Company submitted bids in the 2017 NCOS and the  
4 coordinated Union open season and received Precedent  
5 Agreements from both companies. As was the case with the  
6 2016 bids, both Union and TCPL requested financial  
7 assurances to cover the risk of building the new facilities. The  
8 Company believes that there are no viable alternatives other  
9 than the TCPL and coordinating Union capacity to ensure that  
10 system demand can be met on a firm basis during periods of  
11 high demand. Therefore the Company felt compelled to execute  
12 the Precedent Agreements with TCPL and Union.

13 Q. Mr. Ward, can you please describe in more detail why the  
14 Company felt compelled to sign the 2017 Agreements with  
15 TCPL and Union?

16 A. Yes, the Company's distribution system is uniquely situated and  
17 constructed so that firm TransCanada capacity delivered to  
18 Cornwall is required to serve our customers. Our distribution

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1 systems were built in the early 1960's with a sole source of  
2 supply coming from the TransCanada Cornwall interconnection.  
3 In the early 90's the Company connected to the Iroquois Gas  
4 Transmission System ("IGTS") at three locations, however no  
5 one IGTS interconnection can supply the full requirements of  
6 the St. Lawrence Gas system. The Company, therefore,  
7 requires TransCanada firm gas transportation capacity to serve  
8 our markets and believes that we have no viable alternative at  
9 this time. It is the Company's opinion that capacity to the  
10 Cornwall interconnect will be very limited as a result of TCPL's  
11 decision to replace natural gas service with oil service. Other  
12 options include contracting for capacity on Iroquois and flowing  
13 it north to TCPL and then on to Cornwall. While this option may  
14 at some future date become more attractive, it is currently cost  
15 prohibitive as a result of the extreme volatility in pricing at  
16 Algonquin.

17 Q. Can you describe the TCPL and Union 2017 Open Seasons and  
18 Precedent Agreements?

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1       A       Both TCPL and Union require 15-year commitments. This is a  
2                   much longer term than the Company has been required to  
3                   contract for previously. The 15-year term does, however,  
4                   provide certainty that the Company will have the required firm  
5                   capacity to supply its customers through 2032. The Company  
6                   has several concerns over the amount of cancellation costs  
7                   allocated through the 2017 Precedent Agreements. For TCPL,  
8                   the cancellation costs equal \$23.6 million through 2018. The  
9                   Company sought clarification from TCPL with respect to the  
10                  Company's share of facilities cost but received no clarification.

11               The Company understands that TCPL has not yet received the  
12               required internal approvals to undertake its obligations under  
13               the 2017 Agreements. The Company believes that it is unjust  
14               and unreasonable that any project costs incurred by TCPL prior  
15               to their internal approvals should be allocated to shippers like  
16               St. Lawrence Gas. The risk of gaining internal approvals should  
17               be TCPL's alone. The Company also believes that in-service  
18               dates with Union and TCPL capacity should be aligned.

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1 Q. Can you please list the capacity bid as part of the 2017 NCOS  
2 for both Union and TCPL?

3 A. Yes, to secure firm capacity and to diversify supply basins, the  
4 Company bid for and was awarded 10,000 Gj/day firm short  
5 haul TCPL capacity with a Receipt Point at the Union Parkway  
6 Belt and a Delivery Point of Cornwall, Ontario. The Company  
7 also bid for and was awarded 4,000 Gj/day firm short haul TCPL  
8 capacity with a Receipt Point at Iroquois and a Delivery Point of  
9 Cornwall, Ontario.

10 The Company also bid for and was awarded 10,412 Gj/day  
11 Union capacity with a Receipt Point of Dawn and a Delivery  
12 Point of Parkway. This service is required to move gas  
13 purchased at Dawn across the Union system to Parkway/TCPL  
14 Interconnection.

15 Q. Will the Company take part in the National Energy Board  
16 (“NEB”) regulatory proceedings relating to the TCPL and Union  
17 projects?

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1 A. Yes, the Company plans to participate in the NEB proceedings.

2 Q. Did the Company bid for capacity on Iroquois as part of their  
3 South-to-North Project (“SoNo”) open season?

4 A. Yes, the Company bid for 4,000 Mmbtu/day capacity as part of  
5 SoNo open season. The Company was not awarded capacity as  
6 a result of insufficient interest to proceed with the project by  
7 Iroquois shippers.

8 **Status of the Franklin County Expansion**

9 Q. Mr. Ward, can you please provide an update on the Franklin  
10 County Expansion Project?

11 A. The pipeline contractor began construction on August 21, 2012.  
12 Overall pipeline construction went very well but geologic conditions  
13 (significant rock encountered) hampered progress especially as it  
14 relates to horizontal direction drilling (“HDD”). Construction on the  
15 pipeline ended for the season in late December 2012 and resumed  
16 in April 2013. Transmission line construction continued in 2013, and  
17 by the end of the year all 48 miles of main had been installed with

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1 the exception of 3 HDD's in Brushton, NY that were not completed  
2 as a result of geologic conditions including significant rock and  
3 changing subsurface conditions. The HDD contractor worked  
4 through the 2013-2014 winter, but work was significantly delayed  
5 as a result of unusual restrictions by the New York State  
6 Department of Environmental Conservation ("DEC"). The first of  
7 the remaining HDD's (Wetland 23A) was completed on April 26,  
8 2014, and the Farrington Brook HDD was completed on June 26,  
9 2014.

10 Upon completion of work at Farrington Brook, the contractor moved  
11 to the Little Salmon River HDD but several setbacks occurred over  
12 the summer. Progress picked up in August and the pilot hole was  
13 opened to approximately 1,100 feet of the required 1,560 foot  
14 opening. On September 5, 2014, the contractor reached the west  
15 side of the river and continued forward for approximately 20 feet.

16 While using water as drilling fluid, it was observed that a  
17 neighboring well was overflowing. It was determined that  
18 pressurized water within the drill hole had impacted the water well  
19 causing it to overflow. Forward drilling was immediately stopped,  
20 the water overflow was contained, and the well was cleaned. In the  
21 days following, the Company tested the impacted well along with

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1 neighboring wells to detect any related impacts. All wells tested  
2 negative for drilling fluid or contamination. To increase the potential  
3 for a successful HDD, the contractor employed the services of  
4 Brierly Associates to assess geological conditions and the  
5 interaction of these conditions with drilling activities. The geologist  
6 from Brierly Associates concluded that conditions under the river  
7 dictate that non-industry standard HDD drilling practices were  
8 necessary for the completion of the drill and to maintain drill fluids.  
9 The subsurface conditions allow drill fluid to be stored in the various  
10 formations under the river until pressure builds beyond a certain  
11 point. Once beyond the pressure limit, drill fluid escapes to the  
12 surface. A mitigation program was designed to reduce drill fluid  
13 pressure along the drill path while maintaining sufficient flow to  
14 clean and advance the HDD. The mitigation program included the  
15 installation of casing, vent pipes or wells, reduction of drill fluid  
16 density, as well as water level, Ph, and pressure monitoring.  
17 Casing and vent pipe installation on the drill side of the river took  
18 several weeks to complete and forward drilling resumed on October  
19 23, 2014.  
20 The contractor was able to make slow forward progress from  
21 October 23 through October 28 as the drill was advanced to a point

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1           that would allow additional mitigation measures to be installed.  
2           During this period, drill fluid was not returned to the drill, pressure  
3           increased, and fluid was stored within the subsurface conditions.  
4           On October 29, 2014, the contractor successfully installed a 6”  
5           vertical well that intersected directly to the bore path. This  
6           mitigation measure reduced drilling pressure and provided an exit  
7           point for the fluid stored in the subsurface conditions.  
8           The pilot hole for the HDD was completed on November 21, 2014.  
9           Back reaming the pilot hole began in early December. Over the  
10          winter period of 2014-2015, the contractor made slow forward  
11          progress with several setbacks including the record cold  
12          temperatures which caused equipment freeze-ups, and a required  
13          excavation to remove a piece of a rock ledge from the bore path.  
14          The mitigation plan put in place in September was successful with  
15          no additional environmental issues resulting from HDD operations.  
16          The HDD is now anticipated to be completed in June 2015.  
17          Several alternatives to horizontal directional drilling were  
18          considered given the extreme geological conditions at the Little  
19          Salmon River including an open cut of the river, drilling at other  
20          locations and rerouting the transmission line out to State Route 11  
21          utilizing a state owned bridge as a crossing. After much analysis, it

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1 was determined that the only viable option was to continue to drill at  
2 the current location.

3 Environmental regulations and time to gain regulatory approval to  
4 open cut the river made this option unattractive and unrealistic.

5 Moving to an alternate bore location was not favorable as it could  
6 potentially lead to similar results as the current location. Rerouting  
7 the pipe to State Route 11 and using a bridge crossing seemed like  
8 the most logical alternative, but discussions with the New York  
9 State Department of Transportation (“DOT”) indicated that a  
10 permanent bridge crossing would not be allowed. According to the  
11 DOT, the Company could build a pipe bridge attached to the wing  
12 walls of the bridge structure as a temporary measure. A permanent  
13 solution to cross the river outside the DOT right-of-way would be  
14 required. All alternatives would increase costs and increase time to  
15 complete the Project.

16 As of June 1, 2015, all transmission pipe for the entire project has  
17 been installed with the exception of one HDD at the Little Salmon  
18 River in Brushton. The first section of transmission line from the tie-  
19 in point in Norfolk to the first industrial customer in North Lawrence  
20 was energized in November 2013. The first anchor customer, North  
21 Country Dairy, began service in November and the second anchor

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1 customer, St. Lawrence Central School, began service in late  
2 December 2013. Natural gas service was also made available to  
3 customers in Brasher/Winthrop and North Lawrence. Service  
4 availability for the balance of the transmission line is dependent  
5 upon the completion of one remaining HDD which is expected to be  
6 completed in June 2015.

7 The Company began construction on the distribution systems  
8 required to provide gas service to customers located within the  
9 expansion area in April 2013. Distribution systems located within  
10 the first section of the transmission line were energized in the fall of  
11 2013. The Company also built distribution systems in Franklin  
12 County within the Towns/Villages of Brushton, Malone, and  
13 Chateaugay. Franklin County is east of the Little Salmon River and  
14 gas service has been unavailable due to the extended construction  
15 related to the final HDD at the Little Salmon River.

16 Q. Are project costs above estimates included in the July 13, 2012  
17 Commission Order Granting Amendment of Certificate of Public  
18 Convenience and Necessity (Case 10-G-0295)?

19 A. Yes. Actual project costs are currently above project estimates by  
20 approximately \$10 million. The main drivers behind the excess

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1 project costs are: HDD costs due to extreme conditions, inspection  
2 costs, and environmental costs. Inspection costs have come in  
3 over budget for various reasons including: (i) increased  
4 requirement for 100% visual weld inspections, and (ii) an increase  
5 in the requirement for additional environmental inspection to adhere  
6 to a level of environmental oversight by the DEC that was not  
7 reasonably anticipated. In the case of the DEC, HDD drilling was  
8 significantly delayed because of additional requirements imposed  
9 by DEC (upon threat of enforcement) beyond which was required  
10 by Commission-approved documents (including the Project  
11 EM&CP). Given the Commission approval of the Project EM&CP,  
12 and the fact that this is an Article VII Project, DEC's interference  
13 was unanticipated. The extreme geological (hard and abrasive  
14 rock) conditions and the associated impact on the time required to  
15 complete the HDD's increased the time required, and costs  
16 incurred, for inspection work.

17 Project costs through 2021 are now estimated at \$59.3 million.

18 Q. How has the Franklin County Project been treated in this rate  
19 application?

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1 A. The Franklin County Project's incremental costs and revenues have  
2 been removed from the rate application and are treated separately  
3 so that the rate design requested will recover the Company's  
4 revenue requirement exclusive of the expansion project.

5

6 Q. Does this complete your Testimony?

7 A. Yes, it does.