



conEdison, inc.

Joan S. Freilich
Executive Vice President and
Chief Financial Officer

November 21, 2003

Hon. Jaclyn A. Brillling
Acting Secretary
State of New York
Public Service Commission
Three Empire State Plaza
Albany, New York 12223

Dear Secretary Brillling:

Consolidated Edison Company of New York, Inc. ("Con Edison" or the "Company") proposes to increase the charges for steam service and make other changes to its Schedule for Steam Service, P.S.C. No. 3 – Steam, applicable to its customers in the Borough of Manhattan, New York City. The tariff leaves reflecting the proposed changes are identified in Appendix A.

The Company's schedule leaves are issued as of November 21, 2003, to become effective on and as of December 21, 2003. The Company's expectation is that the Commission will issue appropriate orders suspending the effective dates of the proposed schedule changes through September 30, 2004, so that the proposed rates and other changes may become effective on October 1, 2004, upon termination of the current Con Edison steam rate agreement that was approved in Case No. 99-S-1621.

Fifteen copies of the prepared written testimony and exhibits, which comprise the Company's direct case in support of this rate filing, are also submitted herewith.

Proposed Rate Changes

Summary of Proposed Changes

By this filing, the Company proposes to increase the charges to customers under tariff rates in its Schedule for Steam Service, PSC No. 3. As described in more detail below, this increase is necessary to allow the Company to continue to provide steam customers with safe and reliable service and, at the same time, provide revenues to

the Company consistent with the need to upgrade and enhance the steam system infrastructure, especially production-related facilities.

The filed leaves reflect the traditional method of calculating the revenue requirement for the rate year, the twelve months ending September 30, 2005. After the expected fuel savings from the new East River Repowering Project ("ERRP") are taken into account, the net impact to customers would be \$65 million, or 14.6% of total steam revenues. The increase in base rates would be \$128.9 million prior to reflecting the expected ERRP fuel savings. In order to moderate rate increase over the next several years and provide customers with relatively stable and predictable rates, the Company is also proposing a three-year rate plan that would permit the Company to increase rates in the first year as filed, and then provides for only small increases in the second and third years, to cover limited cost changes, and for reconciliations. The plan would, similar to prior Con Edison rate plans, require the Company to commit to refrain from filing for a general rate increase prior to November 1, 2006.

Except for a small increase in the first year of the most current rate plan, the Con Edison steam system has experienced stable rates for many years. There are several factors contributing to the current need for increased steam revenues. These include increased capital and O&M expenditures necessary to address the immediate and long-term needs of production-related facilities and associated depreciation expenses, increased property taxes, the commercial operation of the state-of-the art ERRP, environmental enhancements, lower sales growth, and diminished earnings from pension funds that have previously supported steam operations. The Company's presentation makes it clear that the rate relief requested herein is essential to allow the Company to maintain the integrity of the steam system and reliable service to steam customers, while enabling the Company's steam operations to be financially viable. This includes a return to investors adequate to support the financial strength needed in the current environment. The proposed three-year plan, which would limit rate changes in the second and third years to adjustments for changes in expenses for such items as property taxes, health insurance and labor, would give customers certainty and stability as to steam rates through October 1, 2007, while giving the Company a strong incentive to work within the rate plan to maximize efficient operations that will ultimately inure to the benefit of ratepayers.

Appendix B shows that the rates have been designed to permit recovery in base rates of a total increase of \$128,899,000: \$125,728,000 plus gross receipts taxes of \$3,171,000, for the rate year, *i.e.*, 12 months ending September 30, 2005. Appendix B also shows the estimated effect on customers' bills and Company revenues, after reflecting the estimated fuel savings of about \$64 million from the ERRP, based on sales and revenues for the historical period, *i.e.*, the 12 months that ended on June 30, 2003.

Proposed Increased Revenue Allocation Among the Customer Classes

The revenue increase was allocated to the Company's service classifications ("SC"s) in the following manner:

- An overall percentage increase was developed by dividing the \$125,728,000 pure base revenue requirement increase by the pure base revenues applicable to the rate year. The overall percentage was then applied to SC 1, 2, 3 and 4 rate year pure base revenues to determine the increased revenue requirement for each class. No increase was allocated to SC 5, because customers under this SC are charged based on negotiated contractual terms. ERRP fuel savings would be allocated to customers on a \$/Mlb basis.
- In accordance with the Commission's Order Implementing Tax Law Changes on a Permanent Basis, dated June 28, 2001, the current level of state income tax, reduced by gross receipts tax, was eliminated from the Increase in Rates and Charges and reflected in sales revenues before the rate change. It was also reflected in rates at the proposed revenue level. The effect of this rate change for collecting state income tax is neutral to customers and will not affect the Company's overall revenues. Any over- or under-collections of state income tax expense related to periods prior to October 1, 2004 will continue to be collected through the Increase in Rates and Charges.

Proposed Rate Design Within the Classes

The increased revenue requirement proposed for the rate year is reflected in rates developed for SC 1, 2, 3 and 4, as described below.

- SC 1: The Company proposes to collect the rate increase in SC 1 by increasing the customer charge and block rates (excluding the base cost of fuel) by a uniform percentage.
- SC 4: The Company proposes to collect the SC 4 increase through a Rate I customer charge set equal to the proposed SC 2 customer charge, a Rate II customer charge set equal to the proposed SC 3 customer charge, and on- and off-peak usage charges (excluding the base cost of fuel) and contract demand charges increased by a uniform percentage.
- SC 2 and SC 3: The Company is proposing a rate design change for SC 2 and SC 3 customers that would collect revenues associated with fixed costs through a seasonally determined access charge (Mlb/hour) rather than through usage-based charges, as is currently the case.¹

Each customer's fixed cost contribution for each monthly bill of the winter period (November through April) will equal the customer's winter capacity reservation

¹ The Company's filing also includes a proposal for a Weather Normalization Clause ("WNC"), as a second-choice alternative to the proposed rate redesign for SC2 and SC3. The Company will submit proposed tariff language on its WNC proposal, if required, at a later date.

(a surrogate for metered demand) times the SC's winter access charge. Under the access charge, each customer's seasonal contribution to fixed costs will be essentially the same under the new rate structure as under the old structure, assuming normal weather. This rate structure will better reflect cost causation than existing rate structures, because charges related to fixed costs will not depend on Mlb sales; it will introduce customers to a rate form having a fixed-cost component; and it can be implemented without any change in metering.

Costs that vary with usage will be collected in SC 2 and SC 3 through a usage charge. That charge - \$6.708/Mlb - will recover the \$5.049 base cost of fuel, \$0.809 for the forecasted cost of electric, water and chemicals, and \$0.85 in incremental fixed costs. There will continue to be a customer charge and fuel adjustment in SC 2 and SC 3.

Demand Metering

In addition to the rate redesign described above for SC 2 and SC 3 customers, the Company further proposes to implement revised billing for approximately 180 of the Company's largest steam customers based on their demand for steam. While the required meters are being installed, the Company would develop a Rate II in each service classification with proposed charges (using available load research and data for these new meters) to replace the access charge for these customers. For 12 months, commencing October 2004 or as soon thereafter as practicable, customers would receive, in addition to bills at then current rates, "dummy bills" showing the amount determined under illustrative Rate II rates. Within 10 months of commencing issuance of dummy bills, the Company would file proposed Rate II rates (developed using actual data from these new meters) with the Commission for its approval. The filed rates would yield the same total annual revenue for these customers, on a class-by-class basis, as then-existing rates. Twelve months after commencing issuance of dummy bills, subject to the Commission's approval, all bills for these customers would be issued under Rate II rates. After commencing billing under Rate II, the Company would periodically evaluate the program to determine whether program changes should be made.

Rate II rates would have seasonal on-peak and off-peak contract charges. On-peak contract charges would be applied based on the highest maximum demand that occurred during the winter period between 6 AM and 11 AM. Off-peak contract charges would apply only if the highest maximum demand that occurred at any time exceeds the on-peak maximum demand.

Other Tariff Changes

Additional tariff changes are described below:

- Text for Increase in Rates and Charges has been modified based on the change in the method of collection of state income taxes, as described above.

- SC 6 – Transportation Service has been eliminated. There have been no subscribers to this service since its inception during the current rate plan period, and no subscribers are expected in the foreseeable future. Furthermore, given that the cost of providing this service is highly dependent on site-specific circumstances, the SC 6 rate may not be cost-based in many instances.
- The Annual Credit Adjustment in the Fuel Adjustment, which caps the steam system variance, has been replaced by an Annual Adjustment that reconciles, for each 12-month period commencing October 1, 2004, actual expenses incurred for fuel used by the Company, plus the contractual variable cost of steam purchased from others for resale and the Special Monthly Adjustment, to actual recoveries for the annual period. Any under- or over-recoveries will be reflected in the monthly Fuel Adjustment over the successive 12 months commencing November.
- The Special Monthly Adjustment to the Fuel Adjustment has been modified to include credits due to customers for any month in which the ERRP is not in commercial operation on or after October 1, 2004, to offset overcollections in base rates of ERRP-related costs.
- The Steam Repair Service has been modified as follows: (a) to require prepayment of estimated charges, instead of upon completion of the repair; (b) to price materials based on their fair market price, instead of average storeroom price (increased by 12% for handling); and (c) to reconcile estimated and actual charges for labor and materials and bill/refund any difference.
- To encourage new customer extensions, the provision concerning extension or reinforcement of mains has been changed to require a prepayment to cover the estimated cost of the main extension or reinforcement only if estimated revenue over a two-year period, rather than over a one-year period, is less than the expenditure.
- To attract and retain steam customers, the Company proposes a new Rider E – Negotiated Steam Fuel Cost, applicable to SC 2 and SC 3 customers. Under Rider E, a customer may negotiate fuel costs with the Company for a fixed volume of its requirements and, thus, avoid volatility in charges due to monthly changes in the cost of fuel. For the fixed volume, the Company would charge the customer the agreed upon cost for fuel, including all other fuel related (e.g., storage and handling) and transaction costs, in lieu of the average cost of fuel. The customer would pay all rates and charges applicable under the customer's Service Classification exclusive of the Fuel Adjustment but inclusive of the Special Monthly Adjustment component of the Fuel Adjustment and the difference between the agreed-upon cost and the base cost of fuel, which difference might be a credit or a debit. Any steam usage in excess of the agreed upon volume would be served under the rates and charges of the customer's Service Classification, inclusive of all components of the Fuel Adjustment. If the customer used less than the agreed upon volume of steam, the customer would be

required to pay the negotiated steam fuel price for the entire agreed upon volume. Non-participating customers would not be affected by this proposal, because the full cost of the fuel supply and any hedging would be borne by participating customers.

The Need for Steam Rate Relief

The Company's direct case in support of this rate filing demonstrates the need for rate relief. Recent experience has shown that the current steam rates are clearly inadequate to allow the Company to maintain current levels of investments in infrastructure needed to maintain safe and reliable steam service, let alone meet the increasing investment needs of the steam system. For the first rate year under the current steam plan, the actual steam return on equity was 6.68%, despite winter weather that was colder than normal. For the second rate year, due in large part to abnormally warm winter weather, the actual steam return on equity was 0.72%, which is grossly inadequate by any measure. For the third rate year, notwithstanding the colder than normal weather, the actual steam return on equity reached only 9.17%. These rates of equity returns are clearly insufficient to enable the Company to recover its costs of providing service and make the necessary investments in steam infrastructure.

An upgraded, reliable infrastructure is vital to steam customers, who demand a reliable energy source for heating, air conditioning and other uses. The continued integrity of the steam system and its service reliability are imperative not only for continuing to provide excellent service to existing customers -- who include large office building, hospitals, hotels, universities, cultural institutions and numerous governmental buildings -- but also for continuing to attract new business and accommodate potential growth. However, in order to continue to provide reliable service that customers can depend on, the Company must be able to make the investments that are necessary to keep pace with customer needs and the natural obsolescence of aging equipment. Absent the necessary investment to repair and replace aged and deteriorating structures, equipment and facilities, as proposed in this rate filing, the Company's ability to continue to provide high-quality, reliable steam service, which customers deserve and have come to expect, will be seriously compromised.

In order to maintain current levels of service reliability, Con Edison will have to spend substantially more capital and maintenance dollars than are covered by current rates to address the immediate and longer-term needs of its production-related facilities. The Company's steam capital plan includes expenditures to repair aging boilers and other major plant components, refurbish major structures, including various building roofs, facades, stacks and docks, and upgrade outdated or obsolete control systems and equipment. In addition, the Company has undertaken various expense programs for major repairs and maintenance of aged production plant equipment, structures and facilities necessary for equipment integrity, performance efficiency and operating reliability.

While the Company is continuing its ongoing efforts to reduce the cost of its steam operations and to retain the competitiveness of the steam service, it cannot

continue to provide customers with reliable service without investing in sorely-needed upgrades. The Company believes that the investments and level of spending proposed in this rate filing accomplish these objectives and will enable the continued provision of highly reliable service to customers.

The Company will discuss with the Staff and other parties to the rate proceeding its proposal for a multi-year rate plan, with a view toward establishing a rate plan for steam operations covering the three-year period ending September 2007. We believe that such a multi-year plan would benefit both the Company and its customers and balance the objective of rate moderation and stability with the need to maintain a strong energy infrastructure and a financially viable steam service.

Newspaper Publication

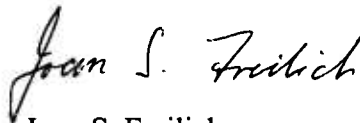
The Company will provide for public notice of the changes proposed in this filing by means of newspaper publication on November 28, December 5, December 12, and December 19, 2003.

Conclusion

The testimony and exhibits submitted herewith establish the need for the rate changes requested by the Company. The Company will pursue discussions with the Commission Staff and other parties to the proceeding in an effort to reach agreement on the issues presented. The Company respectfully requests that, in the absence of agreement of the parties, the Commission approve the changes to become effective on October 1, 2004, the day following the expiration of the current rate plan.

Very truly yours,

CONSOLIDATED EDISON COMPANY OF NEW YORK, Inc.



Joan S. Freilich
Executive Vice President and
Chief Financial Officer

cc: New York State Consumer Protection Board
(two sets of filing)

P.S.C. No. 3 – Steam

Twelfth Revised Leaf No. 2
Superseding Eleventh Revised Leaf No. 2

Fifth Revised Leaf No. 2-A
Superseding Fourth Revised Leaf No. 2-A

Fourteenth Revised Leaf No. 3
Superseding Thirteenth Revised Leaf No. 3

Twelfth Revised Leaf No. 3-A
Superseding Eleventh Revised Leaf No. 3-A

Fourth Revised Leaf No. 4
Superseding Third Revised Leaf No. 4

Thirteenth Revised Leaf No. 6-A
Superseding Twelfth Revised Leaf No. 6-A

Second Revised Leaf No. 7-F
Superseding First Revised Leaf No. 7-F

Original Leaf No. 13-A

Thirteenth Revised Leaf No. 14-A
Superseding Twelfth Revised Leaf No. 14-A

Fourth Revised Leaf No. 14-B
Superseding Third Revised Leaf No. 14-B

Fifteenth Revised Leaf No. 15
Superseding Fourteenth Revised Leaf No. 15

Eighth Revised Leaf No. 15-A
Superseding Seventh Revised Leaf No. 15-A

Thirtieth Revised Leaf No. 20
Superseding Twenty-ninth Revised Leaf No. 20

P.S.C. No. 3 – Steam - Continued

Thirtieth Revised Leaf No. 21
Superseding Twenty-ninth Revised Leaf No. 21

Nineteenth Revised Leaf No. 21-A
Superseding Eighteenth Revised Leaf No. 21-A

Third Revised Leaf No. 21-B
Superseding Second Revised Leaf No. 21-B

Thirtieth Revised Leaf No. 22
Superseding Twenty-ninth Revised Leaf No. 22

Twelfth Revised Leaf No. 22-A
Superseding Eleventh Revised Leaf No. 22-A

Third Revised Leaf No. 22-B
Superseding Second Revised Leaf No. 22-B

Third Revised Leaf No. 23
Superseding Second Revised Leaf No. 23

First Revised Leaf No. 30
Superseding Original Leaf No. 30

First Revised Leaf No. 31
Superseding Original Leaf No. 31

First Revised Leaf No. 32
Superseding Original Leaf No. 32

First Revised Leaf No. 33
Superseding Original Leaf No. 33

First Revised Leaf No. 34
Superseding Original Leaf No. 34

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

Appendix B

STEAM - Estimated Effect on Customers' Bills and Company Revenues Resulting from
Proposed Steam Rates - Based on Sales and Revenues for the Twelve Months Ended June 30, 2003

SERVICE CLASSIFICATION	TOTAL REVENUE AT CURRENT RATE EFFECTIVE 12/08/2000	FUEL SAVINGS FROM EAST RIVER RE-POWERING PROJECT *	PROPOSED ANNUAL INCREASE **	NET ANNUAL INCREASE	NET PERCENTAGE INCREASE	NUMBER OF CUSTOMERS' MONTHLY BILLS		
						INCREASED	DECREASED	UNCHANGED
1 - GENERAL SERVICE	\$19,116,466	-\$2,002,716	\$7,602,608	\$5,599,892	29.29%	7,438	0	0
2 - ANNUAL POWER SERVICE	\$336,141,852	-\$48,714,410	\$94,796,118	\$46,081,708	13.71%	6,212	1,553	2
3 - APARTMENT HOUSE SERVICE	\$140,976,570	-\$20,986,411	\$37,873,109	\$16,886,698	11.98%	5,611	1,012	4
4 - BACKUP / SUPPLEMENTARY SERVICE	\$132,955	-\$7,627	\$71,250	\$63,623	47.85%	12	0	0
TOTAL	\$496,367,843	-\$71,711,164	\$140,343,085	\$68,631,921	13.83%	19,273	2,565	6

* Based on sales and revenues for the rate year, 12 months ending September 30, 2005, estimated fuel savings from East River Re-Powering Project equate to \$65,600,000, including Gross Receipts Tax.

** Based on sales and revenues for the rate year, 12 months ending September 30, 2005, the increase in Con Edison revenues equates to \$128.9 million.

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Service Classifications as Listed Below:

APPLICABLE TO (Territory or Area)	FOR (Service classified according to use or uses as shown on service classification leaves)	NUMBER	
		Service Classification	Leaf
Borough of Manhattan in The City of New York, subject to stipulations and requirements noted herein...	General Service.....	1	20
Same as above.....	Annual Power Service.....	2	21
Same as above.....	Apartment House Service.....	3	22
Same as above.....	Back-up/supplementary Service.....	4	23
Same as above.....	Negotiated Agreement Service.....	5	28

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GENERAL INFORMATION

I. Territory to Which the Rate Schedule Applies

The Borough of Manhattan, City of New York

II. Definitions and Abbreviations of Terms Used in this Rate Schedule

- (1) The following abbreviation is used:
Btu British thermal unit(s)
- (2) The term "access controller" is a party known to the Company to be in control of access to the metering equipment of a Customer, and to have an active account of its own with the Company.
- (3) The term "actual reading" is one obtained by the Company from either the meter or a remote registration device attached thereto.
- (4) The term "arrear" are charges for which payment has not been made more than 20 calendar days after payment was due.
- (5) The term "authorities" include the Public Service Commission of the State of New York, the municipal authorities and any other agencies legally authorized to regulate or inspect the Customer's installation or equipment.
- (6) The term "backbill" is that portion of any bill, other than a levelized bill, which represents charges not previously billed for service that was actually delivered to the Customer during a period before the current billing cycle. A bill based on an actual reading rendered after one or more bills based on estimated or Customer readings (commonly called a catch-up bill) which exceeds 50 percent or more the bill that would have been rendered under the Company's standard estimation program is presumed to be a backbill.
- (7) The term "business day" is any Monday through Friday when the Company's business offices are open.
- (8) The term "Capacity Reservation" refers to the demand assigned to the Customer by the Company, expressed in 1,000 pounds per hour, and is a component of the Access Charge in Service Classification ("SC") Nos. 2 and 3. A Customer's "Winter Capacity Reservation" means (a) that Customer's pure base revenue for the billing periods commencing November 2002 and ending April 2003, less revenue from the Customer Charge for those periods adjusted to the forecast for the rate year ending September 2005, (b) divided by the SC's Access Charge rate per 1000 pounds of steam per hour. A Customer's "Summer Capacity Reservation" means (a) that Customer's pure base revenue for the May and June 2003 billing periods and the billing periods commencing July 2002 and ending October 2002, less revenue from the Customer Charge for those periods adjusted to the forecast for the rate year ending September 2005, divided by (b) the SC's Access Charge rate per 1000 pounds of steam per hour. "Pure base revenue," for purposes of calculating the Capacity Reservation, means the total sales revenue, net of the Increase in Rates and Charges, less revenues from (i) the Base Cost of Fuel, (ii) the Fuel Adjustment, (iii) the recovery of electric, water and chemical costs, and (iv) an amount equal to \$0.85 per 1,000 pounds of steam that is associated with fixed costs. For new Customers and Customers who did not take service for the full 12 months ending June 2003, the Capacity Reservation is determined by the Company based an estimate.
- (9) The term "Company" means Consolidated Edison Company of New York, Inc.
- (10) The term "Company deficiency" means any action or inaction by the Company or one of its authorized agents that does not substantially conform to the rules and regulations of the Public Service Commission, the Company's tariffs, or the Company's written business procedures.
- (11) The term "Customer" includes both a present consumer of and an applicant for the Company's steam service.
- (12) The term "deferred payment agreement" is a written agreement for the payment of outstanding charges over a specified period of time. It must be signed in duplicate by a Company representative and the Customer, and each must receive a copy, before it becomes enforceable by either party.
- (13) The term "delinquent non-residential Customer" is a Customer who has made a late payment on two or more occasions within the previous 12 month period.
- (14) The term "late payment" means any payment made more than 20 calendar days after the date payment was due. Payment is due whenever specified by the Company on its bill, provided such date does not occur before personal service of the bill or 3 calendar days after the mailing of the bill.
- (15) The term "levelized payment plan" is a billing plan designed to reduce fluctuations in a Customer's bill payments due to varying, but predictable, patterns of consumption.
- (16) The term "meter" means the steam metering device used by the Company to measure the service supplied to the Customer, including any equipment furnished by the Company as part of such metering device.

(General Information - Continued on Leaf No. 3-A)

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Issued by Joan S. Freilich, Executive Vice President
and Chief Financial Officer
4 Irving Place, New York, N.Y. 10003

GENERAL INFORMATION - Continued

II. Definitions and Abbreviations of Terms Used in this Rate Schedule - Continued

- (17) The term "new Customer" is a Customer who was not the last previous Customer at the premises to be served, regardless of whether such Customer previously was or is still a Customer of the Company at a different location.
- (18) The term "non-residential applicant" is any person, corporation or other entity who has requested service under this Rate Schedule who is not a residential applicant.
- (19) The term "non-residential Customer" is any person, corporation or other entity supplied with service under this Rate Schedule and pursuant to an accepted application for service who is not a residential Customer.
- (20) "Payment" is considered to be made on the date when it is received by the Company or one of its authorized agents.
- (21) The term "point of service termination" means the point at which the Company terminates its service line and the Customer begins his/her piping.
- (22) The term "Rate Schedule", also sometimes referred to as the "Tariff", means the Company's Schedule for Steam Service as filed with the New York Public Service Commission.
- (23) The term "residential applicant" is any person who requests steam service at a premises to be used as his or her residence or the residence of a third party on whose behalf that person is requesting service where (a) the Company's effective tariff specifies a residential rate for such service; (b) such service will primarily be used for the user's residential purposes, the applicant has so notified the Company, and the applicant will be receiving service under a rate not normally used for residential service; or (c) the Company knows or reasonably should have known that any such service will be provided through a single meter to both units of a two-family dwelling.
- (24) The terms "residential Customer" or "current residential Customer" refer to any person who, pursuant to an application for service made by such person or a third party on his or her behalf, is supplied directly by the Company with steam service at a premises used in whole or in part as his or her residence where:
 - (a) the Company's effective tariff specifies a residential rate;
 - (b) service is primarily used for his or her residential purposes, the Customer has so notified the Company, and the Customer is receiving service under a rate not normally used for residential service; or
 - (c) the Company knows or reasonably should have known that any of such service is provided through a single meter to both units of a two-family dwelling.
- (25) The terms "rules", "regulations", "rules and regulations of the Public Service Commission", or any combination thereof, refer to the rules and regulations duly adopted by the Public Service Commission for publication in Title 16 of the State of New York Official Compilation of Codes, Rules and Regulations (NYCRR), and to any lawful orders of the Public Service Commission.
- (26) The term "seasonal Customer" is a Customer who applies for and receives service periodically each year, intermittently during the year, or at other irregular intervals.
- (27) The terms "service" or "steam service" mean the supply of steam provided by the Company.
- (28) The term "service line" means the pipes and equipment for delivering steam from the Company's distribution system to the piping system of the Customer's building or premises.
- (29) The term "short-term or temporary Customer" is:
 - (a) a non-residential Customer who requests or receives service for a period of time up to two years; or
 - (b) a residential Customer who requests or receives service for a period of time up to one year.
- (30) The term "tampered equipment" means any service related equipment that has been subjected either to unauthorized interference so as to reduce the accuracy or eliminate the measurement of the Company's service, or to unauthorized connection occurring after the Company has physically disconnected service.

(General Information - Continued on Leaf No. 3-A-1)

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4 Irving Place, New York, N.Y. 10003

GENERAL INFORMATION - Continued

III. General Rules, Regulations, Terms and Conditions under Which Steam Service Will Be Supplied, Applicable to and Made a Part of All Agreements for Steam Service - Continued

1. How to Obtain Service - Continued

- (e) **Prepayment for Extension or Reinforcement of Mains:** Should an extension or reinforcement of the Company's mains be required to serve the Customer's premises, and the estimated average revenue over a two-year period from the Customer connected to such main be insufficient to justify the expenditure involved, the Customer will be required to make a prepayment covering the estimated cost of such main extension or reinforcement. Such estimated average two-year revenue is the estimate of the total revenues from the Customer for service from such main extension or reinforcement, less revenues attributable to the Increase in Rates and Charges, less fuel adjustment revenues, and less the base cost of fuel, all as provided in this Rate Schedule. The estimated cost of construction will be based on the size of main required for the service requested but in no event on less than the estimated cost of an 8 inch main. The estimated cost of construction hereunder shall include, where applicable, the cost of a service line and service equipment. During the first ten years starting from the date when service is first supplied, the prepayment will be repaid to the Customer, without interest, in monthly installments equal to one-tenth of the amount of each bill for steam supplied to the Customer and to any other Customer connected to such main extension by a service. The unrefunded prepayment, if any, remaining at the expiration of the said ten year period or at the end of a lesser period in the event that the use of steam is permanently discontinued at the Customer's premises will be retained by the Company. The Customer or Company may apply to the Public Service Commission for a ruling as to the necessity for, or reasonableness of, the prepayment required.
- (f) **Temporary Service:** When service is to be used at construction sites or in other non-permanent structures where the facilities installed to provide service will not be used for permanent supply, or where the use of service will be temporary for any reason, the Customer will be required to pay in advance to the Company a sum of money, as determined by the Company and endorsed upon the agreement for service, which shall be the estimated non-recoverable cost of furnishing and installing all facilities of the Company necessary to provide such service, and the removal thereof. The Customer shall not be relieved from his obligation to fulfill the term and minimum charge provisions of his agreement for service. The provisions of this Rate Schedule for refundable payments for main extensions and for Company service lines and service equipment shall not apply to the supply of temporary service.
- (g) **Emergency Limitation Upon Service:** The Company's offer to supply steam service and the supply of steam service, including extensions of mains and service lines, and furnishing of fuel for leased boiler plants, are each subject to and modified by the provisions, conditions and limitations from time to time imposed by governmental emergency statutes or by orders, rules, regulations or ordinances promulgated thereunder and are contingent upon the Company's ability to obtain and use the necessary equipment, materials, facilities and labor.

2. Company's Service Lines, Meters and Service Equipment

- (a) **Service Lines:** Within a reasonable time after acceptance by the Company of the Agreement for Service, the Company will install a service line to a point at the property line or suitable subsidewalk space, determined by the Company to be convenient and practicable. Where a basement wall or vault wall is located at such point, the Company will extend its service line through a sleeve provided and installed by the Customer in such wall to a point immediately inside the wall. The point to which the Company so extends its service line shall constitute the point of service termination.
- Steam service will be supplied to the Customer's premises through a single service line, except where for reasons of Company economy, conditions on the Company's distribution system, improvement of service conditions, or volume of the Customer's requirements, the Company elects to install more than one service line.
- The Company reserves the right to determine the location of any service line, and to avoid misunderstanding, the Customer before starting work shall consult the Company as to the exact location of the point of service termination.
- (b) **Prepayment for Installation of Service Line and Furnishing of Service Equipment:** Where the estimated cost to the Company of furnishing and installing the service line and of furnishing service equipment, or any part thereof determined by the Company to be required, exceeds an amount equal to 20% of the estimated charges to be made for the steam service to be supplied during the first five years (or lesser term) of the initial term of the Agreement for Service, the Customer will be required to make a prepayment to the Company equal to such excess cost. Such estimated charges are the estimate of the total revenues from the Customer for service from such service line and service equipment, less revenues attributable to the Increase in Rates and Charges, less fuel adjustment revenues, and less the base cost of fuel inclusive of the factor of adjustment ratio, all as provided in this Rate Schedule. The amount of such prepayment will be repaid to the Customer, without interest, in monthly installments equal to one-tenth of the amount of each bill for steam supplied to the Customer after the expiration of the initial term of the Agreement for Service.

(General Information - Continued on Leaf No. 5)

GENERAL INFORMATION - Continued

III. General Rules, Regulations, Terms and Conditions under Which Steam Service Will Be Supplied, Applicable to and Made a Part of All Agreements for Steam Service - Continued

4. Metering and Billing - Continued

- (d) **Meter Reading and Billing Period:** Thirty days is considered a month for billing purposes. In the ordinary course of business, meters are scheduled by the Company to be read and bills are rendered monthly (approximately 30 days). The Company prepares such schedules in advance. The Company reserves the right to read meters and render bills at any other interval of time. The Company shall attempt to obtain an actual meter reading for each scheduled meter reading for each Customer account by a visit to the Customer's premises. In the case of non-residential Customers the visit shall be between 8 am and 5 pm on a business day.
Where the Company has billed a non-residential Customer's account based on the readings of a remote registration device for six consecutive months, the Company shall, at the time of every subsequent reading attempt and, until successful, try to gain access to and read the meter.
- (e) **Proration of Monthly Rates and Charges:** Where the Company renders a bill for other than a 30 day period, the rates and charges will be prorated on the basis of the number of elapsed days divided by 30; provided, however, that the Access Charge in Service Classification Nos. 2 and 3 will only be prorated for initial or final bills that cover less than 30 days.
- (f) **Backbills:** The Company shall not backbill a non-residential Customer; (i) more than 6 months after the Company actually became aware of the circumstances, error, or condition that caused the underbilling, unless a court extends the time to render a backbill; (ii) for service rendered more than 12 months before the Company actually became aware of the circumstances, error, or condition that when the failure was due to Company deficiency caused the underbilling, unless the Company can demonstrate that the Customer knew or reasonably should have known that the original billing was incorrect; (iii) for service rendered more than 24 months before the Company actually became aware of the circumstances, error or condition that caused the underbilling, unless the Company can demonstrate that the Customer knew or reasonably should have known that the original billing was incorrect.
Backbilling for residential and non-residential Customers is subject to the rules of the Public Service Commission.
- (g) **Estimated Bills:** The Company may render an estimated bill for a regular cycle billing period only when:
- (1) the Company has failed to obtain access to the meter(s);
 - (2) circumstances beyond the control of the Company made obtaining an actual reading of the meter(s) extremely difficult, despite having access to the meter area; provided, however, that estimated bills for this reason may be rendered no more than twice consecutively without the Company advising the Customer in writing of the specific circumstances and the Customer's obligation to have the circumstances corrected;
 - (3) the Company has good cause for believing that an actual or Customer reading obtained is likely to be erroneous, provided, however, that estimated bills for this reason may be rendered no more than twice consecutively without the Company initiating corrective action before the rendering of the next cycle bill;
 - (4) circumstances beyond the control of the Company prevented the meter reader from making a premises visit;
 - (5) an actual reading was lost or destroyed; provided, however, that an estimated bill for this reason shall be rendered no more than once without the Company initiating corrective action before the rendering of the next cycle bill;
 - (6) an estimated reading has been prescribed or authorized by the Commission for a particular billing cycle;
 - (7) an estimated reading is the approved billing method in accordance with the Company's tariff for the billing; or
 - (8) an unmetered condition was in existence during the period.
- (h) **No Access Procedure - Non-Residential Accounts:**
1. The Company shall provide no access notices for non-residential accounts when the bill has been estimated pursuant to General Rule III, 4(g) (1) or (2) commencing with: the fourth consecutive estimated bill or the tenth consecutive bill based on a remote registration device or a Customer reading.
 2. The no access notices and charges shall be directed only to the access controller. In any case where the access controller is not the Customer of the subject account, a copy of these no access notices shall also be sent to the Customer at the same time.

(General Information - Continued on Leaf No. 6-B)

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

GENERAL INFORMATION -Continued

III-A. Special Services Performed by the Company for Customers at a Charge

1. **Special Services at Stipulated Rates:** Upon the Customer's request, the Company will perform the following special services for a Customer and will charge the Customer at the stipulated rates:

(A) **Temporary Disconnection of Service and Reconnection of Such Service**

There will be a charge for each temporary disconnection of service and for each reconnection of such service requested by a Customer in excess of one temporary disconnection and one reconnection performed in a 12-month period. The charge will be \$186.00 for a disconnection or reconnection during the period 7:30 A.M. to 3:00 P.M., Monday through Friday, excluding holidays, and \$222.00 for a disconnection or reconnection begun or completed during any other time.

(B) **Historical Usage and Billing Information**

A statement of the account's usage and billing information, if available, will be provided at a Customer's request at a charge of \$15.00 per year of information from two to not more than six years from the date of the request. There will no charge for a statement of usage and billing information for up to the most recent 24 months.

(C) **Steam Repair Service**

Upon a Customer's request, the Company will perform steam repair service, such as repairs and replacement of flange gaskets, valve packing, screwed piping on high pressure trap lines, and welding. The charge for this service will be based on (1) labor costs at an hourly rate of \$93.00 during the hours of 7:30 A.M. to 3:00 P.M., Monday through Friday, excluding holidays, and \$111.00 during all other times, and (2) the price of materials at fair market value plus 12% for handling ("material costs"). The aforementioned labor costs are inclusive of the appropriate increase in rates and charges. Material costs are subject to the applicable percentage as explained in General Information Section VII. Sales taxes will be added where applicable. Labor for part of an hour will be charged at the hourly labor rate. Labor overlapping two labor rate periods will be charged at the higher of the two rates. Labor costs will be inclusive of travel time.

The Company will provide an estimate of labor and material costs to the Customer. The Company will treat all gaskets, valve packing, and insulation as asbestos, unless visual identification is possible or the Company is provided with documentation to the contrary. The cost of asbestos removal and disposal will be included in the estimated price. Upon a Customer's acceptance of the estimate and prepayment of estimated charges, the Company will perform repairs described in the estimate. Upon completion of the repairs, the Company will send the Customer an itemized bill, separately from the monthly bill for steam usage, which will credit the Customer's prepayment against actual charges. If the estimate was higher than billing based on actual charges for labor and materials, the Customer will receive a refund for the difference. If the estimate was lower than billing based on actual charges for labor and materials, the Customer will be billed for the difference. A late payment charge of 1½ percent per month will be applied to all amounts billed, including arrears, and unpaid late payment charges which are not received by the Company within at least 20 days of the date payment is due.

(General Information - Continued on Leaf No. 7-G)

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4 Irving Place, New York, N.Y. 10003

GENERAL INFORMATION - Continued

VI. Service Classification Riders (Available on Request) - Continued

**RIDER E - NEGOTIATED STEAM FUEL COST
(Applicable to Service Classification Nos. 2 and 3)**

Service will be provided under this Rider to a Customer who has a written agreement with the Company for the fuel cost component of a fixed volume of the Customer's steam requirements.

For an agreed-upon volume of steam to be purchased by the Customer during the term of the agreement, the Company will charge the Customer an agreed upon cost for fuel, including all other fuel related (e.g., storage and handling) and transaction costs, in lieu of the average cost of fuel. The Customer will pay all rates and charges applicable under the Customer's Service Classification exclusive of the Fuel Adjustment but inclusive of the Special Monthly Adjustment component of the Fuel Adjustment and the difference between the agreed-upon cost and the base cost of fuel, which difference may be a credit or a debit. Any steam usage in excess of the agreed upon volume will be served under the rates and charges of the Customer's Service Classification, inclusive of the Fuel Adjustment as described in General Rule VII. If the Customer uses less than the agreed upon volume of steam, the Customer will be required to pay the negotiated steam fuel cost for the entire agreed upon volume.

The additional rules, regulations, terms and conditions in the General Information Section of this Rate Schedule are applicable to and made a part of all agreements for service under this Rider, to the extent not inconsistent with the provisions of this Rider, the Customer's Service Classification, or the terms of any individually-negotiated agreement.

(General Information - Continued on Leaf No. 14)

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GENERAL INFORMATION - Continued

VII. Adjustment of Rates Related to Changes in the Cost of Fuel-Continued

C. Average Cost of Fuel - Continued

Storage and Handling Costs

Commencing with the annual period beginning with the first billing cycle date of October 1998, storage and handling costs will be collected through a uniform monthly per unit charge that will be calculated prior to the beginning of each annual period by dividing the projected storage and handling costs to be recovered over the annual period by the corresponding projected sales, expressed to the nearest tenth of a cent. Such unit amount will be included in the calculation of the monthly adjustment as described in Section A.

At the end of each annual period beginning with the 12 months commencing with the first billing cycle date of October 1998, the Company will compare the actual amount recovered to the actual incurred storage and handling costs to be recovered and any over/undercollection will be reflected through an adjustment over the subsequent 12 month period starting with the first November billing cycle date of each year.

BNYCP Adjustments

Effective October 1997, when the operating conditions of the steam system require the Company to convert BNYCP steam energy to electric energy to the benefit of the steam system rather than the electric system, the contractual premium, if any, paid for the electric energy, which is expressed as the excess, if any, of the variable steam price over the variable electric price will be recovered through the steam fuel adjustment on a monthly basis, starting with the first November 1997 billing cycle, as follows:

- (a) The kWh of electric energy resulting from the conversion will be computed by dividing the lbs of converted steam energy by the contractual steam conversion factor.
- (b) The excess, if any, of the variable price of steam energy over the variable price of electric energy will be determined by subtracting (i) the product of the kWh of electric energy produced by the conversion and the contractual variable electric price from (ii) the product of the mlbs of steam converted and the contractual steam variable price.
- (c) The resulting difference, if positive, will be recovered through the monthly steam fuel adjustment.

D. Special Monthly Adjustments

The following charges and credits will be reflected in the Monthly Adjustment: (a) actual non-fuel operation costs of the 74th Street and 59th Street steam stations that are not being recovered through a monthly charge in electric rates, to the extent not already reflected in steam base rates; (b) New York City sewer use charges, when incurred; (c) any tariff-based charges for electricity used at steam generating stations, to the extent such costs are not already recovered in steam base rates, unless the amounts are deferred for later recovery pursuant to Commission order; and (d) credits due to Customers for any month in which ERRP is not in commercial operation on or after October 1, 2004, to offset overcollections in base rates of ERRP-related costs.

(General Information - Continued on Leaf No. 14-B)

Date of Issue: November 21, 2003

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GENERAL INFORMATION - Continued

VII. Adjustment of Rates Related to Changes in the Cost of Fuel - Continued

E. Annual Adjustment

At the end of each annual period beginning with the 12 months ending September 30, 2005, actual expenses incurred for fuel used by the Company plus the contractual variable cost of steam purchased from others for resale (including BNYCP charges as described under the paragraph entitled "BNYCP Adjustments") and the Special Monthly Adjustment (as described in paragraph D) will be reconciled to actual recoveries for the annual period.

Any under-collections or over-collections will be reflected in the Monthly Adjustment over the subsequent 12 months beginning November. Surcharge or credit amounts shall bear interest at the rate prescribed by the Commission on unamortized balances.

The Annual Adjustment surcharge or credit shall be shown separately on the monthly Fuel Statement. At the end of each annual period, the actual amount to be collected or credited through the fuel adjustment will be compared to the actual amount collected or passed back. If the reconciliation is greater than plus or minus .5 percent, an adjustment will be made in a subsequent month.

F. Fuel Statement

The rate adjustments per 1000 pounds of steam as determined above shall be effective during the succeeding billing month after the month for which the average cost shall have been determined and shall continue in effect until changed.

(General Information - Continued on Leaf No. 14-C)

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4 Irving Place, New York, N.Y. 10003

GENERAL INFORMATION - Continued

VIII. Increase in Rates Applicable

The rates and charges under all Service Classifications shall be increased to reflect the taxes imposed on the Company pursuant to the following statutes:

- (1) New York Tax Law, Sections 186-a (Gross Receipt Tax), 209-B, and 1201(a);
- (2) New York Tax Law 186-c;
- (3) General City Law Section 20-b;
- (4) Village Law Section 5-530.

Refund of all such increases will be made to a Customer who is a vendor of electricity to the extent that revenue derived from such vendor to which such increase was applied is not taxed to the Company under such statutes, as shown by the Customer's resale remission certificate.

Statement of Percentage Increase in Rates and Charges

The Statement of Percentage Increase in Rates and Charges ("Statement") sets forth the applicable percentage increase in rates and charges in effect for the City of New York. The Statement will reflect: the effective rate under Section 186-a of the New York Tax Law; the effective rate under Section 186-c of the New York Tax Law; a tax surcharge to recover the tax expense imposed by the Temporary Metropolitan Transportation Business Tax Surcharge under Tax Law Section 209-B; the currently effective rates under the New York Tax Law Section 1201(a), General City Law Section 20-b and Village Law Section 5-530; and a tax surcharge to reconcile State Income Taxes under New York State Tax Law Section 209 that were collected through the separate percentage increase that was in effect prior to October 1, 2004. The percentage increases will be applied to the Company's commodity revenues, revenues derived from transmission and distribution services, and the Company's other income.

Revisions to the Statement of Percentage Increase in Rates and Charges will be made, if appropriate, in accordance with the procedure for other changes in the Statement, to reflect periodic reconciliations for actual tax expense incurred under all Sections of the New York Tax Law and the revenues collected to recover such tax expense.

When a new revenue tax or an increase in the rate of revenue taxes is enacted by a city or a village, the Company will file with the Public Service Commission a revised Statement, apart from this Rate Schedule, not less than fifteen business days before the date on which the Company proposes to increase the percentage increase in rates and charges, but no sooner than the date of the tax enactment to which the Statement responds. When a municipality eliminates or reduces the rate of revenue taxes, the Company will, within the following five business days, cancel the Statement then in effect and, where applicable, replace such canceled Statement with a revised Statement setting forth the reduced percentage increase in rates and charges. All such revised Statements shall become effective no sooner than the date when the tax enactment is filed with the Secretary of State and shall be applicable to bills subject to the tax enactment that are rendered on or after the effective date of the Statement. A copy of the Statement in effect will be available to the public at Company offices at which applications for service may be made.

(General Information - Continued on Leaf No. 15-A)

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4 Irving Place, New York, N.Y. 10003

GENERAL INFORMATION - Continued

VIII. Increase in Rates Applicable - Continued

Temporary Metropolitan Transportation Business Tax Surcharge

The rates and charges under all Service Classifications shall also be adjusted to recover the tax expenses imposed on the Company by the Temporary Metropolitan Transportation Business ("MTA") Tax Surcharge pursuant to Tax Law Sections 186-c and 209-B, as applicable, and reflected on the Statement of Percentage Increase in Rates and Charges ("Statement"). Any changes to the Company's MTA tax expense pursuant to Tax Law Sections 186-c and 209-B shall be reflected on a revised Statement filed with the Public Service Commission not less than fifteen days before the effective date of any change. Each such change filed pursuant to this paragraph shall remain in effect for a twelve-month period. A new Statement reflecting changes to the Company's MTA tax expense shall be filed for each year the MTA Tax Surcharge is applicable. In the second month following the conclusion of each twelve-month period, the Company will reconcile the revenues collected during that twelve-month period with the actual tax surcharge expense incurred by the Company in the corresponding year. In the event the revenues collected in each twelve-month period are substantially higher or lower (equal to or greater than plus or minus 0.5 percent) than the tax expenses incurred, the Company will make a one-time reconciliation adjustment after each twelve-month period.

State Income Tax

The rates and charges under all Service Classifications shall be adjusted by the application of a percentage to reflect the reconciliation of the State Income Taxes imposed on the Company under New York Tax Law Section 209 and reflected on the Statement of Percentage Increase in Rate and Charges ("Statement") prior to October 1, 2004. The additional surcharge shall be reflected on a revised Statement filed with the Public Service Commission not less than fifteen days before the effective date of any change.

(General Information - Continued on Leaf No. 15-B)

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4 Irving Place, New York, N.Y. 10003

**SERVICE CLASSIFICATION NO. 1
GENERAL SERVICE**

Applicable to Use of Service for
All Purposes

Character of Service
Continuous; supplied at an average gauge pressure in excess of 125 pounds.

Rate
Base Rate (in each monthly period)

For the first	20,000 pounds	\$ 9.206	per 1000 pounds
For the next	30,000 pounds.....	29.959	per 1000 pounds
For the next	950,000 pounds.....	23.287	per 1000 pounds
For excess over	1,000,000 pounds.....	22.394	per 1000 pounds

Customer Charge per month \$619.56

A Customer who requests a temporary discontinuance of service will be required to pay the monthly customer charge for each month that service is discontinued. A Customer whose service is discontinued for non-payment and who applies for service within twelve months at the same location will be regarded as having taken a temporary discontinuance of service and will be required to pay the monthly customer charge for each month that service was discontinued.

Fuel Adjustment

The charges to the Customer set forth herein shall be subject to a fuel adjustment per 1000 pounds of steam supplied hereunder when changes from the base cost of fuel occur (as explained in General Information Section VII).

Increase in Rates and Charges

The rates and charges under this Service Classification including fuel adjustment and customer charge are increased by the applicable percentage as explained in General Information Section VIII and shown on the related Statement.

Terms of Payment

Net cash on presentation of bill.

Term

The term of the agreement for service shall be for a period to be fixed in such agreement and shall continue after the end of such period until terminated by the Customer upon thirty days' prior written notice, or by the Company in accordance with law or the provisions of this Rate Schedule.

(Service Classification No. 1 - Continued on Leaf No. 20-A)

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4 Irving Place, New York, N.Y. 10003

**SERVICE CLASSIFICATION NO. 2
ANNUAL POWER SERVICE**

Applicable to Use of Service for

Power, Heat, or Power and Heat

Character of Service

Continuous; supplied at an average gauge pressure in excess of 125 pounds.

Rate

(a) Access Charge per monthly bill

\$2,393.79 per 1000 pounds of steam per hour of the Customer's Winter Capacity Reservation, during monthly billing periods terminating within the months of November through April; and

\$539.42 per 1000 pounds of steam per hour of the Customer's Summer Capacity Reservation, during monthly billing periods terminating within the months of May through October.

The Access Charge will be prorated only in the case of an initial bill or a final bill that covers less than the full monthly period, based on the number of days in the billing period. A Customer who requests a temporary discontinuance of service will be required to pay the Access Charge for each month that service is discontinued. A Customer whose service is discontinued for non-payment and who applies for service within twelve months at the same location will be regarded as having taken a temporary discontinuance of service and will be required to pay the Access Charge for each month that service was discontinued.

(b) Usage Charge \$6.708 per 1000 pounds of steam

(c) Customer Charge per month \$2,716.58

A Customer who requests a temporary discontinuance of service will be required to pay the monthly customer charge for each month that service is discontinued. A Customer whose service is discontinued for non-payment and who applies for service within twelve months at the same location will be regarded as having taken a temporary discontinuance of service and will be required to pay the monthly customer charge for each month that service was discontinued.

Fuel Adjustment

The charges to the Customer set forth herein shall be subject to a fuel adjustment per 1000 pounds of steam supplied hereunder when changes from the base cost of fuel occur (as explained in General Information Section VII).

Increase in Rates and Charges

The rates and charges under this Service Classification including fuel adjustment and customer charge are increased by the applicable Percentage as explained in General Information Section VIII and shown on the related Statement.

(Service Classification No. 2 - Continued on Leaf No. 21-A)

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4 Irving Place, New York, N.Y. 10003

**SERVICE CLASSIFICATION NO. 2 - Continued
ANNUAL POWER SERVICE**

Terms of Payment

Net cash on presentation of bill, subject to late payment charge in accordance with provisions of General Rule III- 4(j).

Term

The term of the agreement for service shall be for a period ending no less than one year from the beginning of service under this Service Classification, and shall continue after the end of such period until terminated by the Customer upon thirty days' prior written notice, or by the Company in accordance with law or the provisions of this Rate Schedule.

Special Provisions

- A. Service will not be available under this Service Classification to Customers eligible for service under Service Classification No. 4.
- B. A Customer may request a temporary discontinuance of service by notifying the Company in writing at least five days in advance of the date on which each temporary discontinuance is to begin specifying the date on which service is to be discontinued and the date on which service is to be resumed. The Company may elect not to physically disconnect service at the service valve. In the event that a Customer takes service during a temporary discontinuance period the Customer will be billed in accordance with this Service Classification.
- C. A Customer having transferred from this Service Classification to another Service Classification may not transfer back to this Service Classification except on a date in any year which corresponds with the date when service was first supplied under this Service Classification.
- D. Where a Customer installs a new or replacement steam air conditioning system on or after October 1, 2000, the Usage Charge in each monthly billing period for service furnished under this Service Classification during monthly billing periods terminating within the months of May to October, inclusive, will be reduced by an amount equal to \$2.00 per 1000 pounds of steam used in excess of the first 250,000 pounds of steam used. A Customer applying for the foregoing reduction must notify the Company at least two months before installation of the air conditioning system. Such Customer will be eligible for the rate reduction effective with the first summer monthly billing period that commences subsequent to the date on which the Company receives written notice from the Customer that the installation is complete. Service will be provided under this Special Provision under the following conditions:
 - (1) in total, no more than 75,000 tons of new or replacement steam air conditioning capacity will be accepted under this Special Provision and Special Provision D of Service Classification No. 3;
 - (2) the Company will provide service under this Special Provision until at least September 30, 2004, after which time the level of the rates and charges and the terms and conditions of service may vary from those initially offered; and
 - (3) to facilitate Customers' investment decisions, the Company may, at its sole discretion, negotiate the term of service under this Special Provision with a Customer who agrees to use steam for air conditioning and other purposes during the service term.

(Service Classification No. 2 - Continued on Leaf No. 21-B)

Date of Issue: November 21, 2003

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SERVICE CLASSIFICATION NO. 2 - Continued

ANNUAL POWER SERVICE

Special Provisions - Continued

- E. Where a Customer does not own a steam air conditioning system and installs a new steam air conditioning system to replace or supplement existing electric air conditioning equipment, the Usage Charge in each monthly billing period for service furnished under this Service Classification during monthly billing periods terminating within the months of May to October, inclusive, will be reduced by \$2.00 per 1000 pounds of steam used in excess of the first 250,000 pounds of steam used. A Customer applying for the foregoing reduction must notify the Company at least two months before installation of the air conditioning system. Such Customer will be eligible for the rate reduction effective with the first summer monthly billing period that commences subsequent to the date on which the Company receives written notice from the Customer that the installation is complete. Service will be provided under this Special Provision under the following conditions:
- (1) service under this Rider will not be available until after a total of 25,000 tons of new or replacement steam air conditioning capacity is accepted under Special Provision D of this Service Classification and Special Provision D of Service Classification No. 3;
 - (2) in total, no more than 25,000 tons of new steam air conditioning capacity will be accepted under this Special Provision and Special Provision E of Service Classification No. 3;
 - (3) steam purchased from the Company must be used solely for operating air conditioning equipment and only during the months of May to October, inclusive;
 - (4) the Company will provide service under this Special Provision until at least October 1, 2003, after which time the level of the rates and charges and the terms and conditions of service may vary from those initially offered; and
 - (5) to facilitate Customers' investment decisions, the Company may, at its sole discretion, negotiate the length of the term of service under this Special Provision with a Customer who does not own a steam air conditioning system and installs a new steam air conditioning system to replace or supplement existing electric air conditioning equipment.
- F. The foregoing rates and charges shall apply to all steam service supplied hereunder on and after the effective date hereof. Where a bill includes periods before the effective date and after the effective date, the rates and charges applicable will be prorated based on the number of days of service rendered before the effective date and on and after the effective date related to the total number of days in the billing period.
- G. The following Riders may be applied to this Service Classification: A, B, C, D, and E on Leaf Nos. 11 to 13-A, inclusive.
- H. For form of application under this Service Classification, see Leaf Nos. 16-18.

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**SERVICE CLASSIFICATION NO. 3
APARTMENT HOUSE SERVICE**

Applicable to Use of Service for

Power, Heat, or Power and Heat, for buildings containing three or more separate living apartments, the aggregate cubic contents of which constitute at least half the total of such buildings.

Character of Service

Continuous; supplied at an average gauge pressure in excess of 125 pounds.

Rate

(a) Access Charge per monthly bill

\$2,544.63 per 1000 pounds of steam per hour of the Customer's Winter Capacity Reservation, during monthly billing periods terminating within the months of November through April; and

\$536.76 per 1000 pounds of steam per hour of the Customer's Summer Capacity Reservation, during monthly billing periods terminating within the months of May through October.

The Access Charge will be prorated only in the case of an initial bill or a final bill that covers less than the full monthly period, based on the number of days in the billing period. A Customer who requests a temporary discontinuance of service will be required to pay the Access Charge for each month that service is discontinued. A Customer whose service is discontinued for non-payment and who applies for service within twelve months at the same location will be regarded as having taken a temporary discontinuance of service and will be required to pay the Access Charge for each month that service was discontinued.

(b) Usage Charge \$6.708 per 1000 pounds of steam

(c) Customer Charge per month.....\$1317.64

A Customer who requests a temporary discontinuance of service will be required to pay the monthly customer charge for each month that service is discontinued. A Customer whose service is discontinued for non-payment and who applies for service within twelve months at the same location will be regarded as having taken a temporary discontinuance of service and will be required to pay the monthly customer charge for each month that service was discontinued.

Fuel Adjustment

The charges to the Customer set forth herein shall be subject to a fuel adjustment per 1000 pounds of steam supplied hereunder when changes from the base cost of fuel occur (as explained in General Information Section VII).

Increase in Rates and Charges

The rates and charges under this Service Classification including fuel adjustment and customer charge are increased by the applicable percentage as explained in General Information Section VIII and shown on the related Statement.

(Service Classification No. 3 - Continued on Leaf No. 22-A)

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003

**SERVICE CLASSIFICATION NO. 3 - Continued
APARTMENT HOUSE SERVICE**

Terms of Payment

Net cash on presentation of bill, subject to late payment charge in accordance with provisions of General Rule III- 4(j).

Term

The term of the agreement for service shall be for a period ending not less than one year from the beginning of service under this Service Classification, and shall continue after the end of such period until terminated by the Customer upon thirty days' prior written notice, or by the Company in accordance with law or the provisions of this Rate Schedule.

Special Provisions

- A. Service will not be available under this Service Classification to Customers eligible for service under Service Classification No. 4.
- B. A Customer may request a temporary discontinuance of service by notifying the Company in writing at least five days in advance of the date on which each temporary discontinuance is to begin specifying the date on which service is to be discontinued and the date on which service is to be resumed. The Company may elect not to physically disconnect service at the service valve. In the event that a Customer takes service during a temporary discontinuance period the Customer will be billed in accordance with this Service Classification.
- C. On and after February 10, 1981, any new Customer requesting apartment house service will not be eligible for service under Service Classification Nos. 1 and 2.
- D. Where a Customer installs a new or replacement steam air conditioning system on or after October 1, 2000, the Usage Charge in each monthly billing period for service furnished under this Service Classification during monthly billing periods terminating within the months of May to October, inclusive, will be reduced by \$2.00 per 1000 pounds of steam used in excess of the first 50,000 pounds of steam used. A Customer applying for the foregoing reduction must notify the Company at least two months before installation of the air conditioning system. Such Customer will be eligible for the rate reduction effective with the first summer monthly billing period that commences subsequent to the date on which the Company receives written notice from the Customer that the installation is complete. Service will be provided under this Special Provision under the following conditions:
 - (1) in total, no more than 75,000 tons of new or replacement steam air conditioning capacity will be accepted under this Special Provision and Special Provision D of Service Classification No. 2;
 - (2) the Company will provide service under this Special Provision until at least September 30, 2004, after which time the level of the rates and charges and the terms and conditions of service may vary from those initially offered; and
 - (3) to facilitate Customers' investment decisions, the Company may, at its sole discretion, negotiate the term of service under this Special Provision with a Customer who agrees to use steam for air conditioning and other purposes during the service term.

(Service Classification No. 3 - Continued on Leaf No. 22-B)

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

SERVICE CLASSIFICATION NO. 3 - Continued

APARTMENT HOUSE SERVICE

Special Provisions - Continued

- E. Where a Customer does not own a steam air conditioning system and installs a new steam air conditioning system to replace or supplement existing electric air conditioning equipment, the Usage Charge in each monthly billing period for service furnished under this Service Classification during monthly billing periods terminating within the months of May to October, inclusive, will be reduced by \$2.00 per 1000 pounds of steam used in excess of the first 50,000 pounds of steam used. A Customer applying for the foregoing reduction must notify the Company at least two months before installation of the air conditioning system. Such Customer will be eligible for the rate reduction effective with the first summer monthly billing period that commences subsequent to the date on which the Company receives written notice from the Customer that the installation is complete. Service will be provided under this Special Provision under the following conditions:
- (1) service under this Rider will not be available until after a total of 25,000 tons of new or replacement steam air conditioning capacity is accepted under Special Provision D of this Service Classification and Special Provision D of Service Classification No. 2;
 - (2) in total, no more than 25,000 tons of new steam air conditioning capacity will be accepted under this Special Provision and Special Provision E of Service Classification No. 2;
 - (3) steam purchased from the Company must be used solely for operating air conditioning equipment and only during the months of May to October, inclusive;
 - (4) the Company will provide service under this Special Provision until at least October 1, 2003 after which time the level of the rates and charges and the terms and conditions of service may vary from those initially offered; and
 - (5) to facilitate Customers' investment decisions, the Company may, at its sole discretion, negotiate the length of the term of service under this Special Provision with a Customer who does not own a steam air conditioning system and installs a new steam air conditioning system to replace or supplement existing electric air conditioning equipment.
- F. The foregoing rates and charges shall apply to all steam service supplied hereunder on and after the effective date hereof. Where a bill includes periods before the effective date and after the effective date, the rates and charges applicable will be prorated based on the number of days of service rendered before the effective date and on and after the effective date related to the total number of days in the billing period.
- G. The following Riders may be applied to this Service Classification: A, B, C, D, and E on Leaf Nos. 11 to 13-A, inclusive.
- H. For form of application under this Service Classification, see Leaf Nos. 16-18.

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

**SERVICE CLASSIFICATION NO. 4
BACK-UP/SUPPLEMENTARY SERVICE**

Applicable to Use of Service for

Power, Heat, or Power and Heat to Customers who utilize both steam supplied by the Company's steam system for any purpose and another energy source for the same purpose at any time during the months of November through April, inclusive, subject to the Common Provisions and Special Provisions of this Service Classification.

Character of Service

Continuous; supplied at an average gauge pressure in excess of 125 pounds.

Rate I

Applicability: To Customers who would otherwise be served under Service Classification No. 2 if they did not utilize both steam supplied by the Company's steam system and another energy source for the same purpose during the months of November through April, inclusive.

Contract Demand Charge (per 1000 pounds per hour of the contract demand in each monthly billing period)
pursuant to Special Provision B hereof

On-Peak Contract Demand Charge, applicable to a Peak Period Customer \$1047.29
Off-Peak Contract Demand Charge, applicable to an Off-Peak Period Customer \$788.85

Usage Charge (per 1000 pounds of steam in each monthly billing period) *pursuant to Special Provision B hereof*

On-Peak Usage Charge, applicable to a Peak Period Customer \$11.291
Off-Peak Usage Charge, applicable to an Off-Peak Period Customer \$14.490

Customer Charge per month \$2,716.58

Rate II

Applicability: To Customers who would otherwise be served under Service Classification No. 3 if they did not utilize both steam supplied by the Company's steam system and another energy source for the same purpose during the months of November through April, inclusive.

Contract Demand Charge (per 1000 pounds per hour of the contract demand in each monthly billing period)
pursuant to Special Provision B hereof

On-Peak Contract Demand Charge, applicable to a Peak Period Customer \$1,285.46
Off-Peak Contract Demand Charge, applicable to an Off-Peak Period Customer \$956.07

Usage Charge (per 1000 pounds of steam in each monthly billing period) *pursuant to Special Provision B hereof*

On-Peak Usage Charge, applicable to a Peak Period Customer \$9.897
Off-Peak Usage Charge, applicable to an Off-Peak Period Customer \$11.421

Customer Charge per month \$1,317.64

(Service Classification No. 4 - Continued on Leaf No. 24)

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003

**Consolidated Edison Company
of New York, Inc.**

**P.S.C. No. 3 - Steam
First Revised Leaf No. 30
Superseding Original Leaf No. 30**

[RESERVED FOR FUTURE USE]

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

**Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003**

**Consolidated Edison Company
of New York, Inc.**

**P.S.C. No. 3 - Steam
First Revised Leaf No. 31
Superseding Original Leaf No. 31**

[RESERVED FOR FUTURE USE]

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

**Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003**

**Consolidated Edison Company
of New York, Inc.**

**P.S.C. No. 3 - Steam
First Revised Leaf No. 32
Superseding Original Leaf No. 32**

[RESERVED FOR FUTURE USE]

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

**Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003**

**Consolidated Edison Company
of New York, Inc.**

**P.S.C. No. 3 - Steam
First Revised Leaf No. 33
Superseding Original Leaf No. 33**

[RESERVED FOR FUTURE USE]

Date of Issue: November 21, 2003

Date Effective: December 21, 2003

**Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003**

**Consolidated Edison Company
of New York, Inc.**

**P.S.C. No. 3 - Steam
First Revised Leaf No. 34
Superseding Original Leaf No. 34**

[RESERVED FOR FUTURE USE]

Date of Issue: November 21, 2003


Date Effective: December 21, 2003

**Issued by Joan S. Freilich, Executive Vice President and
Chief Financial Officer
4 Irving Place, New York, N.Y. 10003**

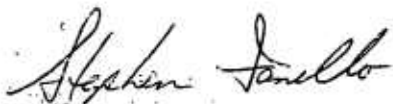
STATE OF NEW YORK)
)
COUNTY OF NEW YORK)

JOAN S. FREILICH, being duly sworn, says:

I am Executive Vice President and Chief Financial Officer of CONSOLIDATED EDISON COMPANY OF NEW YORK, INC., the applicant above-named, on behalf of which I have subscribed the foregoing application and know the contents thereof and the same is true to the best of my knowledge, information and belief.


Joan S. Freilich

Subscribed and sworn to
before me this 21st day of
November, 2003.



STEPHEN IANELLO
NOTARY PUBLIC, STATE OF NEW YORK
NO. 31-4837907
QUALIFIED IN NEW YORK COUNTY
COMMISSION EXPIRES AUGUST 31, 2025

NEW YORK PUBLIC SERVICE COMMISSION

STEAM CASE _____

CONSOLIDATED EDISON COMPANY

OF NEW YORK, INC.

TESTIMONY

VOLUME 1

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.
STEAM CASE WITNESSES

<u>TAB NO.</u>	<u>NAME</u>
1	Helen L. Lee
2	Robert Muccilo
3	Kevin F. Fitzmartin
4	Robert G. Rosenberg
5	Steve Fetter
6	Charles D. Hutcheson
7	Frank C. Yaegel
8	John P. Ricco
9	Edward J. Rasmussen
10	Kevin Burke
11	Andrew L. Jacob
12	Rick Shansky
13	Victor C. Gonnella
14	Ronald H. Bozgo
15	Anthony Adinolfi
16	Irina Northup
17	Bahman Litkouhi
18	Robert S. Boyle
19	Hector J. Reyes
20	Anthony B. Codner
21	Randolph S. Price
22	<u>Steam Rate Panel:</u> Joel Charkow Christine M. Colletti Allan S. Cohen

1 Q. Please state your name and business address.

2 A. My name is Helen L. Lee. My business address is
3 Consolidated Edison Company of New York, Inc. ("Con
4 Edison" or the "Company"), 4 Irving Place, New York,
5 N.Y. 10003.

6 Q. By whom are you employed and in what capacity?

7 A. I have been employed by Con Edison since June 1970, and
8 currently I hold the position of Department Manager in
9 the Regulatory Accounting Section of Corporate
10 Accounting.

11 Q. Please state briefly your educational background.

12 A. I graduated from Bernard M. Baruch College in June
13 1970, with a degree in Bachelor of Business
14 Administration.

15 Q. Please explain your work experience with Con Edison and
16 your current general responsibilities.

17 A. From June 1970 to August 1984, I worked in the General
18 Accounts Section of the Corporate Accounting Department
19 in various capacities up to Assistant Manager of the
20 section. In August 1984, I was transferred to the Rate
21 Matters Section as Administrator and held increasing
22 levels of responsibility up to Department Manager. In
23 January 1998, I was assigned to Central Operations as
24 Department Manager, Finance and Budget, reporting to

1 the Senior Vice President on administrative, budgets
2 and financial matters. In July 1999, I returned to my
3 prior position in Corporate Accounting. By July 2001,
4 the regulatory function also included those for Orange
5 and Rockland Utilities, Inc. ("O&R") and the section
6 separated into two groups, Regulatory Filings and
7 Regulatory Accounting. I currently manage the
8 Regulatory Accounting section but my section also
9 contributes toward the regulatory filing function.

10 Q. Have you previously testified before the New York State
11 Public Service Commission ("NYPSC" or "Commission")?

12 A. Yes. I submitted testimony in the Company's Steam Rate
13 Case 96-S-1065 and Case 99-S-1621.

14 Q. To the best of your knowledge and belief, has the
15 Company maintained its books and accounts in accordance
16 with the Uniform System of Accounts prescribed by the
17 Commission and with accounting orders of the
18 Commission?

19 A. Yes, it has.

20 Q. What is the purpose of your testimony in this
21 proceeding?

22 A. I will testify to various historic financial and
23 statistical data for the steam department. In
24 addition, I will also address certain normalizations

1 and program changes to arrive at the rate year level of
2 expenses, Other Operating Revenues, Taxes Other Than
3 Income Taxes, the general escalation rate and the
4 elements of expense that the Company intends to update
5 at an appropriate time in this proceeding.

6 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
7 OF NEW YORK, INC. - FINANCIAL AND STATISTICAL DATA -
8 INDEX TO SCHEDULES", set forth as Exhibit ___ - (HLL-1),
9 which lists therein eight schedules containing certain
10 accounting and statistical information covering the
11 operations of Con Edison for the years 1999, 2000,
12 2001, 2002 and the twelve months ended June 30, 2003
13 with particular reference to the Company's steam
14 operations, prepared under your direction and
15 supervision?

16 A. Yes, it was.

17 MARK FOR IDENTIFICATION AS EXHIBIT ___ (HLL-1)

18 Q. What information is contained in Exhibit ___ (HLL-1)?

19 A. The Exhibit consists of an index and eight separate
20 schedules containing financial data and the results of
21 operations. The balance sheets are shown as of
22 December 31 for the years 1999 through 2002, and as of
23 June 30, 2003, while details of the income accounts are
24 shown for the years 2000 through 2002 and the twelve

1 months ended June 30, 2003. The arrangement of the
2 schedules is as follows:

- 3 • Balance Sheets are shown on Schedule 1.
- 4 • Income Statements are shown on Schedule 2.
- 5 • Unappropriated Retained Earnings are shown on
6 Schedule 3.
- 7 • Steam Utility Operating Income, before and after
8 income taxes, is presented in Schedule 4.
- 9 • Steam Operating Revenues by account classification
10 with revenues shown in dollar amounts and in
11 equivalent cents per MLBS sold are shown on Schedule
12 5.
- 13 • MMLBS of steam supplied by Service Classification
14 and the revenues realized therefrom are shown on
15 Schedule 6. This schedule also reflects revenue in
16 equivalent cents per MLBS sold.
- 17 • Steam Operation and Maintenance Expenses consisting
18 of eight pages are shown on Schedule 7. Page 1 is a
19 summary statement, which shows the operation and
20 maintenance expenses on a functional basis, both in
21 dollar amounts and equivalent cents per MLBS sold.
22 Pages 2 to 8 show the details of the various
23 functional groups by account number, in dollar

1 amounts and in equivalent cents per MLBS sold,
2 except for pages 2 and 3, which show steam
3 production expenses in equivalent cents per MLBS
4 produced.

- 5 • Taxes Other Than Income Taxes - Steam is shown on
6 Schedule 8.

7 All of the information in Exhibit ____ (HLL-1) comes
8 from the books and records of the Company; where
9 revenues or expenses are stated in cents per MLBS sold
10 or produced, these figures have been computed.

11 Q. Turning back to Exhibit ____ (HLL-1), Schedule 7, page
12 2, Production Expenses - Steam, are generating stations
13 classified as electric plant also used in the
14 production of steam for delivery to the Company's steam
15 customers?

16 A. Yes. Steam is produced at three of the Company's
17 generating stations that are classified as electric
18 plant: Waterside, East River and at the Hudson Avenue
19 Annex.

20 Q. Would you explain the accounting for electric
21 production expenses chargeable to steam operations?

22 A. Yes. The production of steam at these electric
23 generating stations for sale by the steam department
24 involves charges for the fuel used to produce this

1 steam, plus processing charges for water, labor, and
2 chemicals. The charges for the fuel used to produce
3 steam for sale by the steam department are made
4 directly to steam production expense and are included
5 in Account 703, Fuel, whereas the processing charges
6 for such steam are charged to Steam Production
7 Expenses, Station Supplies and Expenses, Account 705.2,
8 and credited to Electric Production Expenses.

9 Q. How are the charges to the steam department determined
10 for steam produced at these electric stations?

11 A. Company witness Northup will discuss in her testimony
12 the computations of quantities of fuel used to produce
13 this steam for steam operations. Company witnesses
14 Northup and Adinolfi address the processing charges.

15 Q. Have you prepared an exhibit, which shows the breakdown
16 of steam production costs by station for the twelve
17 months ended June 30, 2003?

18 A. Yes. It is the document entitled "CONSOLIDATED EDISON
19 COMPANY OF NEW YORK, INC. - PRODUCTION EXPENSES - STEAM
20 - (INDIVIDUAL STATIONS) - TWELVE MONTHS ENDED JUNE 30,
21 2003", set forth as Exhibit ____ (HLL-2).

22 MARK FOR IDENTIFICATION AS EXHIBIT ____ (HLL-2)

23 Q. Please describe Exhibit ____ (HLL-2).

1 A. This exhibit consists of two pages and shows the
2 allocation by station of steam production expenses in
3 the historical year, the twelve months ended June 30,
4 2003. The total amount of production expenses is also
5 shown on Exhibit ___ (HLL-1), Schedule 7, page 2.
6 Included on the second page of Exhibit ___ (HLL-2) are
7 the production costs as shown on page 1 expressed in
8 terms of equivalent cents per MLBS produced.

9 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
10 OF NEW YORK, INC. - CALCULATION OF FEDERAL INCOME TAXES
11 - FOR THE TWELVE MONTHS ENDED JUNE 30, 2003" consisting
12 of 4 pages, set forth as Exhibit ___ (HLL-3), prepared
13 under your direction and supervision?

14 A. Yes, it was.

15 MARK FOR IDENTIFICATION AS EXHIBIT ___ (HLL-3)

16 Q. Please describe Exhibit ___ (HLL-3).

17 A. Pages 1 through 3 set forth the calculation of Federal
18 income tax for steam operations, including accruals,
19 deferrals and amortizations of deferrals. Page 4 shows
20 the calculation of New York State income tax for steam
21 operations. These amounts are also included on Exhibit
22 ___ (HLL-1), Schedule 2, page 4.

23 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
24 OF NEW YORK, INC. - BOOK COST OF UTILITY PLANT - STEAM

1 - AS OF DECEMBER 31, 1999, 2000, 2001, 2002 AND JUNE
2 30, 2003", set forth as Exhibit ____ (HLL-4), prepared
3 under your direction and supervision?

4 A. Yes, it was.

5 MARK FOR IDENTIFICATION AS EXHIBIT ____ (HLL-4)

6 Q. What is shown on Exhibit ____ (HLL-4)?

7 A. This exhibit shows the book cost of Utility Plant -
8 Steam - by utility plant account at December 31, 1999,
9 2000, 2001, 2002 and June 30, 2003. The amounts shown
10 for Steam Plant in Service and Construction Work in
11 Progress are taken directly from the books and records
12 of the Company.

13 Q. Do the figures shown for steam plant in service on
14 Exhibit ____ (HLL-4) represent the original cost of
15 existing property, which is used and useful as of the
16 dates indicated?

17 A. To the best of my knowledge and belief they do. The
18 plant accounts are maintained in balance with the
19 continuing property records, which show the original
20 cost of the existing property classified in accordance
21 with established continuing property record units.

22 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
23 OF NEW YORK, INC. - ACCUMULATED PROVISION FOR
24 DEPRECIATION OF STEAM PLANT IN SERVICE AS OF DECEMBER

1 31, 1999, 2000, 2001, 2002 AND JUNE 30, 2003", set
2 forth as Exhibit ____ (HLL-5), prepared under your
3 direction and supervision?

4 A. Yes, it was.

5 MARK FOR IDENTIFICATION AS EXHIBIT ____ (HLL-5)

6 Q. Please describe this exhibit.

7 A. This exhibit shows the accumulated provision for
8 depreciation of Steam Plant in Service as of December
9 31, 1999, 2000, 2001, 2002 and June 30, 2003. The
10 amounts shown on this exhibit are taken from the books
11 and records of the Company. Company witness
12 Hutcheson's testimony addresses the accumulated
13 provision for depreciation.

14 Q. Have you prepared an exhibit showing the working
15 capital requirements for steam operations?

16 A. Yes, I have.

17 Q. Was the four-page document, entitled "CONSOLIDATED
18 EDISON COMPANY OF NEW YORK, INC. - WORKING CAPITAL -
19 STEAM - TWELVE MONTHS ENDED JUNE 30, 2003", set forth
20 as Exhibit ____ (HLL-6), prepared under your direction
21 and supervision?

22 A. Yes.

23 MARK FOR IDENTIFICATION AS EXHIBIT ____ (HLL-6)

24 Q. Please describe Exhibit ____ (HLL-6).

1 A. Exhibit ___ (HLL-6) shows the development of the
2 working capital requirements for steam operations for
3 the twelve months ended June 30, 2003. The study was
4 made in accordance with the modified Federal Energy
5 Regulatory Commission ("FERC") formula. For the
6 purpose of this exhibit, working capital is comprised
7 of materials and supplies, prepayments and cash working
8 capital. Cash working capital is an amount that
9 recognizes the Company's need to finance from its own
10 generated funds the cash necessary to enable it to meet
11 its daily obligations. The exhibit shows that the
12 working capital required by the Company for steam
13 operations during the twelve months ended June 30, 2003
14 amounted to \$48,018,000.

15 Q. Would you explain by reference to Exhibit ___ (HLL-6)
16 how you arrived at this estimate for working capital?

17 A. The elements of working capital for Steam are listed on
18 page 1 of Exhibit ___ (HLL-6), with further details set
19 forth on pages 2, 3 and 4. The first item shown on
20 page 1, materials and supplies, is comprised of two
21 parts. The first, the average balance of materials and
22 supplies, excluding fuel, is detailed on page 2. The
23 second, the average balance of liquid fuel is detailed
24 on page 3.

1 Q. Was the average balance of liquid fuel calculated in
2 the same manner as in past steam rate cases?

3 A. Yes.

4 Q. Please continue with your explanation of the next
5 element of working capital.

6 A. The second item on page 1 of Exhibit ___ (HLL-6) is
7 Prepayments. The development of the average balance,
8 based on monthly balances, is shown on page 4.

9 Q. Please explain the derivation of the final element of
10 working capital appearing on page 1 of Exhibit ___
11 (HLL-6), Cash Working Capital.

12 A. Cash working capital is detailed on page 1 of the
13 exhibit. The use of the 1/8 factor is in accordance
14 with the "modified" FERC formula. The derivation of
15 the 1/12 factor applied to recoverable fuel costs is
16 based only on the billing lag of 30 days (1/12) and not
17 the service and billing lag of 45 days (1/8). Since
18 recoverable fuel charges are included in rate base as
19 deferred fuel charges until the amounts are billed to
20 customers, there is no service lag associated with
21 recoverable fuel charges. These three elements of
22 working capital produce a total working capital
23 requirement of \$48,018,000.

1 Q. I show you a document entitled "CONSOLIDATED EDISON
2 COMPANY OF NEW YORK, INC. - REVENUES AND OPERATING
3 EXPENSE DATA", set forth as Exhibit ____ (HLL-7), and I
4 ask you if it was prepared under your direction and
5 supervision?

6 A. Yes, it was. The first page contains an index of the
7 10 schedules included in the exhibit.

8 MARK FOR IDENTIFICATION AS EXHIBIT ____ (HLL-7)

9 Q. Will you describe Schedule 1 of this exhibit?

10 A. Schedule 1, page 1 is a statement of Steam Operating
11 Income before income taxes by component for the
12 historic year ended June 30, 2003, and for the rate
13 year ending September 30, 2005. Column 1 shows the
14 data as recorded on the Company's books of account for
15 the 12 months ended June 30, 2003. Column 2 reflects
16 the changes made to normalize the historic year costs
17 and to provide for increased or decreased costs and
18 activity levels or other linkage to arrive at the rate
19 year estimate shown in column 3. The historic year
20 revenues and costs were developed from various
21 schedules from Exhibit ____ (HLL-1). Total steam
22 operating revenues are shown on Exhibit ____ (HLL-1)
23 whereas operation and maintenance expenses by cost
24 element as summarized on page 1 of Schedule 1, are

1 detailed in this exhibit on Schedule 1, page 3 and were
2 developed from various other schedules in the exhibits
3 I am presenting.

4 Q. How were sales revenues and associated fuel costs
5 developed for the rate year?

6 A. Company witness Yaegel provided the sales forecast.
7 The changes from the historic year to the rate year are
8 explained in his testimony. Incurred fuel costs were
9 developed by Company witness Northup and fuel costs
10 were then adjusted by me to an accounting basis.

11 Q. How were Other Operating Revenues, and Other Operating
12 Income Deductions, as shown on line 2 and lines 6 - 8
13 of Schedule 1 determined?

14 A. The historic year levels were developed from Exhibit
15 ____ (HLL-1). I developed the rate year forecasts for
16 Other Operating Revenues, Taxes Other than Income Taxes
17 and Loss from Disposition of Utility Plant. The first
18 two items are shown on Schedule 1, pages 2 and 4,
19 respectively. Company witness Hutcheson developed the
20 rate year level for Depreciation and Amortization
21 expense.

22 Q. Please explain the derivation of the operation and
23 maintenance expenses for the rate year shown on page 3
24 of Schedule 1.

- 1 A. Page 3 shows the derivation of the projected costs in
2 the rate year from the historic year costs. Various
3 Company witnesses, including myself, will explain
4 normalizing adjustments and program changes. In
5 addition, I will explain general escalation. Company
6 witness Muccilo explains labor escalation. For the
7 sake of convenience, his development of labor
8 escalation is included in Exhibit ___ (HLL-7) as
9 Schedules 2 and 3. Schedule 4 summarizes the historic
10 and rate years' operation and maintenance expenses by
11 Major Account Group (MAG) function and the changes
12 between the two periods. The totals correspond to
13 Schedule 1, page 3. Schedule 5 shows the historic year
14 elements of expense by MAG. Schedule 6 shows a summary
15 by function of the operating and maintenance expenses
16 for the historic year and the changes in the forecast
17 to the rate year ending September 30, 2005.
- 18 Q. Please continue with Schedules 7 and 8.
- 19 A. When a normalizing adjustment or program change affects
20 an individual element of expense, this is shown as an
21 addition or subtraction from the historic year, at the
22 historic year price level. The normalizing adjustments
23 are shown on Schedule 7 and program changes are shown

1 on Schedule 8, and depending on the specific change,
2 they are addressed by various Company witnesses.

3 Q. Who are the witnesses sponsoring normalizing
4 adjustments as shown on Schedule 7?

5 A. Company witness Adinolfi will address normalizing
6 adjustments for the cost elements Water and Water
7 Chemicals, Allocation of Support Services and Contract
8 Labor, lines 2, 7 and 8, respectively, in his
9 testimony. I will address the balance of the
10 adjustments, i.e., Electric Usage, Company Labor, Rate
11 Case Accounting - Interference, and all those under MAG
12 49, Administrative and General Expenses.

13 Q. Who are the witnesses sponsoring program changes as
14 shown on Schedule 8?

15 A. Company witness Adinolfi discusses Waterside/East River
16 Transition, Guard Service, Water and Water Chemicals,
17 Plant Component Upgrade, Plant Inspection and Repair,
18 and Water/Sewer, lines 1, 9, 10, 13, 14, and 20,
19 respectively. Company witness Price addresses
20 Environmental, Health and Safety and MGP/Superfund
21 programs, lines 4, 16 and 37. Company witness Northup
22 will explain Fuel and Other Fuel charges, lines 5 and
23 7, respectively. Company witness Codner will discuss
24 lines 8, 19 and 42, Research and Development costs.

1 Company witness Boyle will address Interference, line
2 23, and Company witness Muccilo will discuss Company
3 Labor line 30. Company witness Reyes will address
4 Employee Welfare Expenses, line 31. I will address the
5 balance of the program changes, i.e., New Communication
6 System, Electric Usage, Interdepartmental Rents,
7 Security (in addition to the security costs and
8 expenses addressed by Company witness Adinolfi), Fringe
9 Benefits - New Employees, Injuries and Damages,
10 Insurance premiums, the allocations of Environmental,
11 Health and Safety and MGP/Superfund costs discussed by
12 Company witness Price, Pensions and OPEBs,
13 PricewaterhouseCoopers consultant fees, Shared Services
14 and Strike Contingency.

15 Q. Please describe Schedule 9 of your Exhibit ___ (HLL-7).

16 A. Schedule 9 shows the Company's steam operating and
17 maintenance expenses subject to escalation.

18 Q. Please describe the general escalation rate you used.

19 A. The general escalation rate reflects cost increases
20 anticipated to occur as the result of inflation. The
21 labor content has been extracted from each element of
22 expense and the residual amounts were then escalated
23 either specifically for known cost increases or
24 generally to reflect the overall anticipated rate of

1 inflation. The general escalation factor is based on
2 the projected increase in the Gross Domestic Product
3 ("GDP") price deflator.

4 Q. What are the forecasted rates of increase in the GDP
5 price deflator that were used to develop the general
6 escalation factor, and what are their sources?

7 A. Since Blue Chip will not publish a GDP deflator
8 forecast for 2005 until the January 10, 2004 issue, the
9 increase for January through September 2005 was derived
10 from the Blue Chip quarterly rate forecast which was
11 projected at 1.6 percent annually from the fourth
12 quarter of 2003 to the third quarter of 2005.

13 Utilizing these forecasts, I calculated the increase
14 from the average of the historic year ended June 30,
15 2003 through the average of the rate year ending
16 September 30, 2005 to be 3.53%. As with past practice
17 in the Company's rate cases, I will update the
18 inflation factors to reflect the latest available
19 inflation forecasts later in this proceeding. As I
20 mentioned earlier, Schedule 9 of Exhibit ___ (HLL-7)
21 lists the various operation and maintenance expenses,
22 which are subject to general escalation.

23 Q. Please describe Schedule 10 of Exhibit ___ (HLL-7).

1 A. Schedule 10 of this exhibit lists those cost elements
2 that the Company plans to update and also the witnesses
3 sponsoring the various cost elements.

4

5 OTHER OPERATING REVENUES

6 Q. Does Exhibit ____ (HLL-7) show the details of Other
7 Operating Revenues?

8 A. Schedule 1, page 2 of Exhibit ____ (HLL-7) shows the
9 details of Other Operating Revenues both in the
10 historic and rate years. The historic year level of
11 \$27.604 million is forecasted to increase by \$75.956
12 million, for a rate year level of \$103.560 million.

13 Q. Please explain the first line item, Revenue Offset Re:
14 74/59 St. Transfer from Electric.

15 A. As discussed in Mr. Rasmussen's testimony, this line
16 item reflects the proposed continuation of the recovery
17 of the non-fuel operating costs of the 74/59th Street
18 Stations from electric customers until the steam
19 department realizes its allocation of the net gains
20 from the sale of the First Avenue properties. As the
21 operating costs of 74/59th Street Stations are
22 currently carried on steam books, the Company offsets
23 the increased operating costs to steam via a credit
24 entry to Other Operating Revenues with a concomitant

1 debit to electric Other Operating Revenues. The change
2 in operating expenses as projected by Company witness
3 Adinolfi is \$2,228,000 and Company witness Hutcheson
4 provided me with an increase of \$1,103,000 in property
5 taxes for the 74th Street Station.

6 Q. How was line 2, Interdepartmental Rents revenue of
7 \$78.2 million for the rate year developed?

8 A. This revenue represents carrying charges that the steam
9 department charges the electric department for
10 facilities it uses jointly with steam. Carrying
11 charges on shared facilities include components for
12 rate of return, depreciation and taxes. The carrying
13 charges are applied to the book value of the facility.
14 Interdepartmental rents revenue for the historic year
15 was derived from the joint usage of the Hudson Avenue
16 Tunnel. For the rate year, revenue also includes the
17 East River Repowering Project, a joint steam and
18 electric production facility. For ERRP, the total
19 annual carrying charges for the rate year are
20 \$114,252,000. The charge to the electric department
21 during the rate year for the ERRP facility is
22 \$76,168,000. Company Witness Gonnella supplied me with
23 the allocation of the carrying charges between electric

1 and steam operations, with approximately two-thirds
2 chargeable to electric and one-third to steam

3 Q. Please continue with line 3.

4 A. Line 3 represents profits related to the Fuel
5 Management Program. The Company seeks to optimize the
6 value of its storage capacity through the storage of
7 fuel by third parties. However, for the forecast rate
8 year, the Company does not expect to generate revenues
9 for the Fuel Management Program due to the loss of a
10 third-party agreement.

11 Q. Please continue.

12 A. Line 4 is the forecast of late payment charges in the
13 amount of \$736,000 for the rate year. The historic
14 year included an adjustment for late payment charges
15 assessed KeySpan that were reversed in March 2003 as a
16 result of a settlement. Line 5, Special Services
17 Repair Program, represents the steam repair program and
18 other special services, such as turn-ons/turn-offs,
19 pursuant to the 2000 rate agreement. The Company
20 estimates the rate year level for turn-ons/turn-offs at
21 \$289,000 and repair services at \$36,000, for a total of
22 \$325,000, a decrease of \$105,000 from the historic year
23 and a decrease of \$350,000 from the levels estimated by
24 the Steam Rate Panel in the current rate agreement.

1 The decrease is attributable to both limited resources
2 on the part of the Company to perform repair services
3 and a decline in the number of turn ons/turn offs that
4 were performed in the historic year. Line 6 represents
5 the allocation to steam operations of \$72,000 in
6 revenue from Cablevision Lightpath, Inc. for the
7 placement of fiber optic cables in a portion of the
8 Company's Hudson Avenue Tunnel. The billing is \$36,225
9 biannually in the months of May and December. In the
10 historic year, the May 2002 billing was rendered in
11 August 2002; thus, the historic year included three
12 payments instead of the two reflected in the rate year.
13 This agreement expires in May 2006.

14 Q. What is the next group entitled Regulatory Accounting?

15 A. These items reflect the impacts of various Commission
16 decisions. Line 7, represents the reconciliation of
17 the collection for the New York State income tax law
18 change of 2000 from customers per Case 00-M-1556. This
19 line item will not be necessary during the rate year
20 ending September 30, 2005 as the New York State income
21 tax will be included in base rates and no longer
22 reconciled. Line 8, represents the adjustment to the
23 steam Fuel Adjustment Clause to eliminate the estimated
24 credit to customers for the return component and

1 depreciation expense associated with the retirement and
2 sale of a barge per Case 02-M-0604, as the barge is
3 included in steam base rates for the remaining term of
4 the 2000 Settlement ending September 30, 2004. Lines 9
5 through 12 represent the effects of the 2000 Settlement
6 adopted by the Commission in Case 99-S-1621. Line 9,
7 Rate Case 99-S-1621 Amortizations, represents the
8 effect on the historic year the amortizations made
9 pursuant to the Settlement. The amortizations for
10 previously deferred oil storage and handling costs and
11 O&R merger savings due customers will expire September
12 30, 2004. Line 10, Air Conditioning Discounts and
13 Special Contracts Programs, reflects the costs of two
14 programs established to attract and retain customers
15 with a viable competitive alternative. Revenue
16 shortfalls from full base tariff rates, net of base
17 fuel, associated with any rate discounts are shared 80%
18 by customers and 20% by the Company, with the
19 ratepayers' share deferred until the end of the rate
20 agreement. The Steam Rate Panel proposes in this
21 filing to include such programs in base rates and the
22 effects are reflected in Company witness Yaegel's
23 forecast. Company witness Muccilo's testimony seeks a
24 three-year recovery of the deferred costs.

1 Q. Please continue.

2 A. The Steam Rate Moderation Mechanism, line 11, was
3 designed to smooth the required base rate increases
4 over the four-year period of the Settlement. This
5 mechanism expires September 30, 2004. Last, the Line
6 Loss Incentive/Penalty Mechanism is not applicable to
7 the rate year.

8

9

DEPRECIATION AND AMORTIZATION

10 Q. Please explain Depreciation and Amortization shown on
11 Exhibit ___ (HLL-7), Schedule 1, page 1.

12 A. Depreciation expense using existing rates in effect is
13 projected for the rate year to be \$42,819,000. This
14 was provided to me by Company witness Hutcheson and is
15 fully discussed in his testimony.

16

17

LOSSES FROM DISPOSITION OF UTILITY PLANT

18 Q. Please explain the forecast of losses from disposition
19 of utility plant as shown on your Exhibit ___ (HLL-7),
20 Schedule 1, page 1.

21 A. The item in the historic year represents the Company's
22 loss on the sale of a barge per Case 02-M-0604. The
23 forecast does not include any loss from disposition of
24 utility plant.

TAXES OTHER THAN INCOME TAXES

1
2 Q. Please explain the line items on your Schedule 1, page
3 4, Taxes Other than Income Taxes.

4 A. The first item is New York City Property Taxes
5 consisting of New York City real estate and special
6 franchise taxes for the 12 months ended June 30, 2003
7 applicable to steam operations of \$38,189,000. The
8 rate year forecast of \$65,158,000 was provided to me by
9 Company witness Hutcheson and is fully described in his
10 testimony. Line 2 represents the reconciliation of
11 actual property taxes to the levels established per the
12 Settlement in Case 99-S-1621. The line item is not
13 applicable to the rate year.

14 Q. Please describe how you developed Revenue Taxes for the
15 rate year on line 4 of Schedule 1.

16 A. Revenue taxes consist of taxes derived from base and
17 fuel rider revenues. Revenue taxes for the rate year
18 are projected to be \$9.394 million.

19 Q. Please describe the increase in Payroll Taxes, line 5.

20 A. The increase in payroll taxes from the historic year to
21 the rate year is due principally to increased base
22 wages subject to FICA. The Company will revise payroll
23 taxes for known changes, if any, in the FICA rate and
24 base in the update stage of this proceeding. Any

1 change in payroll taxes resulting from tax legislation
2 in any jurisdiction will also be reflected.

3 Q. Please explain the increase in Sales and Compensating
4 Use Tax, line 6.

5 A. The forecast of sales and compensating use taxes for
6 the rate year were estimated based on the historic year
7 plus escalation at 3.53%.

8 Q. Please continue with Subsidiary Capital Tax, line 7.

9 A. The Subsidiary Capital Tax applies only to New York
10 City and the forecast was based on the latest return
11 filed for 2001; the forecast for the 12 months ended
12 September 30, 2005 is \$179,000. The Company received
13 an extension for filing its Year 2002 return and will
14 file it by year-end 2003.

15 Q. Please describe All Other Taxes, line 8.

16 A. All other taxes represent minor taxes and include the
17 normalization of a correction entry in the historic
18 year. Minor taxes include such taxes as commercial
19 rent and occupancy tax, motor vehicle taxes, state
20 gasoline tax, state highway use tax, Federal diesel and
21 gasoline taxes and the New York State tax on insurance
22 premiums.

23

24

NORMALIZING ADJUSTMENTS

- 1
- 2 Q. Please discuss each normalization adjustment, as
- 3 reflected in Exhibit ___ (HLL-7), Schedule 7, for which
- 4 you are responsible.
- 5 A. My first normalizing adjustment to the steam
- 6 department's forecast of expenses relates to electric
- 7 usage at the stations, line 1. The cost for electric
- 8 usage is based upon annual cost studies, and the rate
- 9 charged to steam effective January 2002 equated to 10.9
- 10 cents per kwhr. This represented a significant
- 11 increase in the usage rate for steam department. In
- 12 July 2002, the Company reversed the charges retroactive
- 13 to January 2002 and continued to use the 5.9 cents per
- 14 kwhr rate inherent in the Steam Agreement. This
- 15 normalization is to eliminate the July 2002 entry. My
- 16 second, Company labor costs on lines 3, 5, 9, 11 and 16
- 17 represent the elimination from Company labor expense,
- 18 the allocation to steam for an over accrual of
- 19 management compensation in the historic year. My third
- 20 adjustment for Rate Case Accounting - Interference,
- 21 line 12, eliminates the reconciliation of steam
- 22 interference expenses, which were higher than
- 23 anticipated in the 2000 Settlement. My fourth
- 24 normalization, line 14, relates to the allocation to

1 steam for unresolved bank reconciliations in the
2 historic year.

3 Q. Please continue.

4 A. My fifth adjustment, line 15, normalizes in the
5 historic year, the steam portion of a re-allocation of
6 common costs made on the Company's books in July 2002
7 retroactive to January 2002. This re-allocation
8 affected several cost elements. The Company's current
9 electric, gas and steam rate agreements are based on
10 the historic 1999 data and the allocations of common
11 plant and expenditures were based on time studies
12 performed during 1999. The Company in July 2002
13 adjusted its books to reflect the 1999 allocations
14 inherent in the rate agreements. The next adjustment,
15 line 17, eliminates the allocation to steam of the cost
16 of the executive incentive plan because this item is
17 being borne by shareholders rather than recovered
18 through rates. Line 18, merger costs, relates to the
19 amortization of costs to achieve resulting from the
20 Company's merger with Orange and Rockland Utilities,
21 Inc. The amortization expires July 31, 2004.

22 Q. Please continue with line 19.

23 A. The Other A/R Reserve adjustment related to various
24 write-offs of miscellaneous accounts receivables deemed

1 non-collectible. Line 20, relates to an allocation to
2 steam in the historic year for the deferral of
3 previously expensed consulting fees incurred for a tax
4 planning project. My last adjustment, line 21, Rate
5 Case Accounting - Pension/OPEBs relates to an
6 amortization of previously deferred pension/OPEBs cost
7 pursuant to the 2000 Settlement.

8
9 PROGRAM CHANGES

10 Q. What is the first program change you will discuss?

11 A. I will start with New Communication System shown on
12 lines 2, 12, 18, 22, 25, 27 and 34. This item
13 represents the allocation to steam for various
14 increases in communication costs, including maintenance
15 costs related to the new 800 MHz and the auto-loop re-
16 closure systems, increased cellular phone units and
17 leased circuit rate increases offset by savings in land
18 line usage costs.

19 Q. Please continue.

20 A. My next program change relates to electric usage, line
21 3. The adjustment reflects an increase to steam
22 department for its electric usage at the plants from
23 the 5.9 cents per kwhr rate, previously mentioned
24 above, to a rate more representative of the estimated

1 costs of 10.644 cents per kwhr. Environmental, Health
2 and Safety, lines 4 and 16, represent the allocations
3 to gas for a program change sponsored by Company
4 witness Price relating to a surcharge on the generation
5 of hazardous waste. The next change is
6 Interdepartmental rent expense, lines 6, 17, and 33.
7 The decrease of \$942,000 on line 6 under MAG 42 -
8 Production Operation represents the retirement of the
9 Waterside plant by the end of 2004. The Steam
10 department is charged for the use of the feedwater
11 treatment facility at Waterside station and, as the
12 plant will be replaced by the ERRP in the rate year,
13 the cost is not applicable. The increase in line 17
14 under MAG 46 - Distribution Maintenance represents the
15 increased cost of the Ravenswood Tunnel and the
16 increase in line 33 under MAG 49 - Administrative and
17 General expense is primarily due to common capital
18 expenditure increases for such items as computers,
19 mobile equipment, communication equipment, etc.

20 Q. What program changes will you next address?

21 A. I will address all of the program changes under MAG 49
22 - Administrative and General expenses not previously
23 discussed above. Line 29, Security, represents an
24 increase of the equivalent of 5.5 additional personnel

1 in the Company's Security Services group, which
2 includes the cost of additional personnel, EDP software
3 and other related expenses. The total increase is
4 \$338,000 of which the steam allocation is \$16,000. As
5 required by the Commission's September 30, 2003 Order
6 Directing Further Action in Case 02-M-0953, Con Edison
7 is evaluating physical and cyber security
8 recommendations made by security consultants retained
9 pursuant to the Commission's earlier order in that
10 case. Upon completion of that evaluation, the Company
11 may propose additional security enhancements and will
12 reflect these in the update filing in this proceeding.
13 Line 32, Fringe Benefits - New Employees represents the
14 increase in employee welfare expenses and payroll taxes
15 related to the increase in human resources as sponsored
16 by Company witnesses Muccilo, Adinolfi and myself.

17 Q. Please continue with Injuries and Damages, line 35.

18 A. In accordance with prior Commission practice, the rate
19 year level of injuries and damages is equivalent to the
20 annual average of all claim disbursements for the
21 three-year period July 2000 to June 2003. The
22 allocation to steam is an increase of \$326,000. This
23 three-year average will be updated during the course of
24 the proceeding.

1 Q. Please continue.

2 A. The increase of \$1,942,000 on line 36, Insurance,
3 represents primarily increases in premiums for property
4 and liability insurance. The increase of \$1,316,000 on
5 line 37, MGP/Superfund, represents an allocation to
6 Steam of the increased program costs for remediation of
7 manufactured gas plants and superfund sites as
8 discussed in Company witness Price's testimony.

9 Environmental remediation costs are considered to be
10 corporate-wide expense and, as such, are allocated to
11 the Company's three services.

12 Q. Please discuss Pensions & OPEBs on line 38.

13 A. The estimate reflects the actuarially-determined level
14 of expenses for employee pensions and other post
15 employment benefits ("OPEBs"), which was based on a
16 study performed by the Company's actuary, Buck
17 Consultants. The study was based on the Company's
18 actual 2002 experience. Assumptions used in the
19 forecast of pensions were a discount rate of 6.75% and
20 an expected return on plan assets of 9.20%.
21 Assumptions for OPEBs were the same, plus a health care
22 cost trend rate of 9.0% for 2003 with the rate
23 decreasing gradually to 4.75% for 2009.

1 Q. Please sum up the estimate of steam employee
2 pensions/OPEBs expense.

3 A. The net amount of the actuarially determined level of
4 expenses for employee pensions/OPEBs and other payments
5 net of capitalization, allocable to steam for the
6 historic year is (\$7,955,000). The rate year
7 allocation to steam is (\$60,000).

8 Q. How did you arrive at this allocation?

9 A. The historic amount of (\$7,955,000) plus the
10 normalization of (\$1,460,000) I previously discussed
11 for common allocations and as shown on line 15,
12 Schedule 7 of Exhibit (HLL-7), and a program change of
13 \$9,355,000 results in a rate year forecast for
14 pensions/OPEBs of (\$60,000). Line 39, represents an
15 increase in fees in 2004 the Company will pay to
16 PricewaterhouseCoopers for such services as auditing,
17 research, accounting advice and consultations.

18 Q. Please explain the Shared Services program change shown
19 on line 40.

20 A. Shared services reflect the allocation or billing of
21 costs from Con Edison and Consolidated Edison, Inc.
22 ("CEI") for administrative and general services
23 provided to Orange and Rockland Utilities, Inc. such as

1 accounting, treasury and tax services. These costs are
2 detailed into labor, fringes and other cost components.

3 Q. How did you determine the rate year shared service
4 expense?

5 A. I started with the actual shared services for the
6 historic year, the 12 months ended June 30, 2003, of
7 \$28,000. I then escalated the labor component of the
8 shared service billing by the labor escalation factor
9 of 4.99% and the other components of the billing by the
10 general inflation factors to arrive at the rate year
11 amount of \$176,000. I then added a charge to O&R of
12 \$86,000 for its share of the projected rate year cost
13 of directors and officers liability insurance included
14 in my previous program change for the element of
15 insurance cost. The total net billing to O&R is
16 \$262,000, or an increase of \$234,000.

17 Q. What is your next program change?

18 A. My next and last program change relates to the
19 potential work stoppage by the Company's Local 1-2 and
20 Local 3 employees at the expiration of their current
21 labor contracts, which expire on June 26, 2004 and June
22 25, 2004, respectively. The preparation cost for the
23 potential work stoppage is estimated at \$1 million. I
24 propose a three-year recovery of the cost, with the

1 steam allocation at \$19,000 per rate year. Strike
2 contingency costs include the cost incurred for
3 negotiating the union contract, consultants, the cost
4 of food procurement, support services, rental of
5 refrigerated trucks and trailers, rental of passenger
6 vehicles, contract instructors and course material for
7 contingency preparation, etc.

8 Q. Does this conclude your testimony?

9 A. Yes, it does.

10

11

12

13

ROBERT MUCCILO - STEAM

1 Q. Please state your name and business address.

2 A. My name is Robert Muccilo. My business address is
3 Consolidated Edison Company of New York, Inc. ("Con
4 Edison" or the "Company"), 4 Irving Place, New York,
5 N.Y. 10003.

6 Q. By whom are you employed and in what capacity?

7 A. I have been employed by Con Edison since June 1978 and
8 currently hold the position of Assistant Controller in
9 the Corporate Accounting Department.

10 Q. Briefly state your educational background.

11 A. I graduated from Fairleigh Dickinson University in May
12 1983, with a Masters Degree in Finance. In 1978, I
13 graduated from Jersey City State University with a
14 Bachelors Degree in accounting.

15 Q. Please explain your work experience with Con Edison and
16 your current general responsibilities.

17 A. From 1978 to 1998, I worked in the General Accounts and
18 Accounting Research and Procedures ("ARP") sections of
19 Corporate Accounting in increasing levels of
20 responsibility up to and including Manager of ARP. In
21 1999, I was promoted to Assistant Controller
22 responsible for General Accounts and ARP. In 2002, I
23 assumed the responsibilities for Financial Forecasting
24 and Budgets and Electric Revenue and Volume Forecasting

ROBERT MUCCILO - STEAM

1 and in 2003, I assumed the additional responsibility of
2 Regulatory Accounting and Filings. I have also served
3 on and led several Corporate Teams including the
4 establishment of the Holding Company and the Orange and
5 Rockland merger transition team.

6 Q. Have you been involved in industry-wide utility issues?

7 A. Yes, for many years I have been an active member of
8 both the EEI and AGA committees on accounting
9 principles.

10 Q. What is the purpose of your testimony in this
11 proceeding?

12 A. My testimony will address the development of labor
13 expenses from the historic year labor expense amount to
14 the rate year amount, explain a labor related program
15 change, describe the historic and rate year average
16 rate bases, demonstrate the basis for the revenue
17 requirement herein requested, and address the
18 accounting adjustments made to steam operating income
19 for the rate year.

20 LABOR FORECASTS

21 Q. Please explain the derivation of the 4.99% labor factor
22 used by Company witness Lee to escalate the historic
23 year labor expense level to the rate year.

24 A. As shown on Exhibit ____ (HLL-7), Schedule 2, page 1,

ROBERT MUCCILO - STEAM

1 column 1, total Company salaries and wages for the
2 twelve-months ended June 30, 2003 amounted to
3 \$984,406,000. For the rate year, the twelve-months
4 ending September 30, 2005, total Company salaries and
5 wages, as shown in column 2 are as follows: Union
6 Wages: Straight Time - \$508,166,000 (including
7 Temporary Summer Employees); Premium Time -
8 \$23,628,000; Overtime - \$77,730,000; Management
9 Salaries: Straight Time - \$405,399,000; and
10 Compensatory Time - \$18,601,000. The total of these
11 salaries and wages amounts to \$1,033,524,000. The
12 increase in total Company labor dollars from the
13 historic year level of \$984,406,000, to the rate year
14 level of \$1,033,524,000, represents a 4.99% increase.
15 Company witness Lee applied this increase to the
16 historic year steam labor expense to arrive at the rate
17 year steam labor expense.

18 Q. Please outline the development of your total Company
19 rate year labor forecast.

20 A. The total number of employees for the rate year was
21 first determined as shown on Exhibit ___(HLL-7),
22 Schedule 3. Starting with the total number of
23 employees on roll with pay for the week ending June 28,
24 2003 of 12,726, I assumed a 1% annual productivity

ROBERT MUCCILO - STEAM

1 reduction from July 2003 to September 2005 or a total
2 reduction of 284 employees. The resulting employee
3 level at September 2005 is 12,442.

4 Q. Please continue.

5 A. Schedule 2, page 4 shows the computation of the average
6 wages and salaries in the rate year for Weekly and
7 Management employees. For Weekly employees, I assumed
8 a general wage increase of 3.5% in June 2004 and June
9 2005 and the effective semi-annual progression increase
10 of 0.3%. For Management employees, I assumed a 3.5%
11 salary increase in April 2004 and April 2005.

12 Q. Mr. Muccilo, do you intend to update the estimated wage
13 increases for employees after the results of the new
14 collective bargaining agreements, to replace the
15 existing collective bargaining agreements that expire
16 in June 2004, become known?

17 A. Yes.

18 Q. Please continue.

19 A. Having developed the rate year average staffing levels
20 and average rates of pay, I used these amounts to
21 develop the total Company rate year straight-time wages
22 and salaries as shown on Schedule 2, page 2.

23 Q. Would you please explain Schedule 2, page 3?

24 A. Page 3 shows the calculation of salaries and wages

ROBERT MUCCILO - STEAM

1 other than straight-time payrolls. In the historic
2 year, actual weekly premium time and overtime payrolls
3 were \$22,291,000 and \$73,333,000, respectively. I then
4 increased the historical year payroll amounts by the
5 estimated contractual wage awards. Management
6 compensatory time is determined by starting with the
7 historic year actual level of \$17,763,000 and then
8 applying the average rate of increase, as previously
9 determined, to arrive at the rate year amount.

10 LABOR PROGRAM CHANGE

- 11 Q. Mr. Muccilo, are you sponsoring a labor related program
12 change that Company witness Lee has included in her
13 rate year forecast of Company labor?
- 14 A. Yes, I am. The Company intends to hire 9 management
15 employees in the Financial area of the Company prior to
16 the start of the rate year, as follows: 3 Accountants
17 and 3 Auditors, as a result of an increased work load
18 related to requirements under the Sarbanes-Oxley Act of
19 2002; plus 3 employees in the Financial Reporting area
20 related to Financial Transparency and the enhanced
21 reporting requirements established by the SEC. I have
22 priced the basic labor cost to be \$841,000 in total, of
23 which 5.10% or \$43,000 is applicable to steam
24 operations. Other Company witnesses address labor

ROBERT MUCCILO - STEAM

1 related program changes for other than the Financial
2 area.

3 RATE BASE CALCULATION

4 Q. What is the next subject of your testimony?

5 A. I will now discuss the calculation of average rate base
6 for both the historic year and rate year, as well as
7 proposed adjustments to the rate year level.

8 Q. I show you a document entitled, "CONSOLIDATED EDISON
9 COMPANY OF NEW YORK, INC. - RATE BASE - STEAM - AVERAGE
10 TWELVE MONTHS ENDED JUNE 30, 2003 AND AVERAGE TWELVE
11 MONTHS ENDING SEPTEMBER 30, 2005", consisting of three
12 pages and ask if this was prepared under your direction
13 and supervision?

14 A. Yes, it was.

15 MARK FOR IDENTIFICATION AS EXHIBIT ____ (RM-1)

16 Q. Would you please describe Exhibit ____ (RM-1)?

17 A. Page 1 shows the average rate base for the actual
18 twelve-months ended June 30, 2003 in column 1; the
19 adjustments to the historic year to reflect conditions
20 in the rate year absent a rate filing in column 2; the
21 average rate base for the rate year absent a rate
22 filing in column 3; the adjustments to the average rate
23 base in the rate year as a result of this filing in
24 column 4; and, the fully adjusted average rate base for

ROBERT MUCCILO - STEAM

1 the rate year upon which the proposed rate increase is
2 based in column 5. Page 2 details the items in working
3 capital as shown on page 1, line 10. Page 3 details
4 the adjustments to the average rate base in the rate
5 year as contained in column 4 of page 1.

6 Q. Turning to page 1 of Exhibit ___(RM-1), will you please
7 describe the various items that are listed in the first
8 three columns?

9 A. Lines 1, 2 and 3 show the average book cost,
10 accumulated provision for depreciation and net plant
11 balance. Line 4 shows Non-Interest Bearing
12 Construction Work in Progress (NIB-CWIP). Historic
13 year levels on lines 1 through 4 were developed from
14 the books and records of the Company. The rate year
15 levels were provided by Company witness Ricco, the
16 basis for which is described in his testimony. Lines 5
17 and 6 reflect the steam portion of preferred stock
18 expense and the unamortized balance of debt discount,
19 premium and expense as additions to rate base. This
20 rate base treatment was directed by the Commission's
21 Order on Rehearing in Electric Case 27353. Line 7
22 represents the average balance of deferred fuel, net of
23 Federal income tax. This amount represents 30 days of
24 recoverable fuel costs. The rate year forecast of the

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1 average deferred fuel balance is based on the level of
2 incurred fuel costs as forecasted by Company witness
3 Northup.

4 Q. Please continue with your explanation of lines 8
5 through 11.

6 A. Line 8 represents the balance of customer advances for
7 construction. These are funds provided by customers
8 for the construction of utility services on their
9 premises. Line 9 represents the average balance of the
10 Metropolitan Transportation Authority ("MTA") surcharge
11 paid-but not yet collected from customers, net of
12 Federal income tax. Line 10 is the working capital
13 included in rate base. I will explain the details
14 later in my testimony.

15 Q. Please continue with your explanation of rate base.

16 A. Line 11 reflects the required adjustment to bring rate
17 base equal to capitalization. This adjustment is
18 consistent with prior rate case treatment, including
19 the last steam rate Case 99-S-1621.

20 Q. Please explain lines 12 and 13.

21 A. Line 12 reflects the average unamortized balance of
22 prior rate case amortizations and line 13 reflects the
23 reconciliation of the unamortized balance of
24 Pension/OPEBs costs related to the 1993 Settlement

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1 Agreement in Case 93-S-0997. This item will be fully
2 amortized prior to the beginning of the rate year in
3 this proceeding.

4 Q. Please continue with line 14.

5 A. Line 14 reflects an unamortized balance associated with
6 the steam portion of property taxes previously deferred
7 in the 1997 settlement agreement. Line 15 represents
8 the unamortized amount associated with the deferred tax
9 on the Boiler Fuel Sales Tax refund. Line 16 shows the
10 deferred tax balance associated with the steam portion
11 of the provision for Refund - Net Post Merger savings
12 as derived from the merger with Orange and Rockland
13 Utilities, Inc ("O&R").

14 Q. Please continue.

15 A. Line 17 reflects the steam portion of the unamortized
16 balance of O&R Merger savings net of Federal income
17 taxes. Line 18 shows the steam portion of balances
18 associated with the sale/appropriation of various
19 Company locations. Line 19 reflects the unamortized
20 balance of the Special Franchise tax refund net of
21 Federal income taxes. Lines 20 and 21 represent the
22 steam portion of transferred book cost and various
23 other deferred costs associated with the sale of the
24 First Avenue properties.

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1 Q. Please describe lines 22 through 28, related to rate
2 case reconciliations.

3 A. Lines 22 through 28 represent unamortized balances of
4 various items subject to reconciliation per Commission
5 order in Case 99-S-1621. I will discuss their
6 derivation in the section of my testimony wherein I
7 discuss the rate treatment for these items.

8 Q. Please continue with line 29.

9 A. Line 29 represents the accumulated deferred Federal
10 income taxes resulting from the normalization of tax
11 depreciation. The average balance of accumulated
12 deferred taxes for the rate year was developed by
13 starting with the June 30, 2003 actual balance and was
14 increased each month, through the rate year, to the
15 extent of tax depreciation normalized for book purposes
16 offset in part by the flow-back of tax depreciation
17 previously deferred.

18 Q. Please continue with line 30.

19 A. Line 30 represents the accumulated deferred Federal
20 income taxes on Vested Vacation.

21 Q. Please explain why taxes paid on unbilled revenues are
22 included in rate base as shown on line 31.

23 A. The Commission, in its Statement of Policy on
24 Accounting and Ratemaking Procedures to Implement

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- 1 Requirements of the Tax Reform Act of 1986, issued July
2 7, 1987 in Case 29465, directed utilities to normalize
3 the effect of the higher income tax expense due to the
4 inclusion of unbilled revenues in taxable income.
- 5 Q. Please continue with lines 32 and 33.
- 6 A. Line 32 reflects the accumulated deferred Federal
7 income taxes associated with contributions in aid of
8 construction which, under TRA-86, are reflected in
9 taxable income and normalized in accordance with
10 Commission directive. Line 33 represents the
11 accumulated deferred Federal income taxes on
12 capitalized interest. The Commission, in Case 29465,
13 concluded that utilities should normalize the income
14 tax expense for the additional interest required to be
15 capitalized for tax purposes under TRA-86.
- 16 Q. Please continue.
- 17 A. Line 34 represents accumulated deferred Federal income
18 tax on advanced refunding of mortgage bonds. Line 35
19 reflects accumulated deferred Federal income tax
20 associated with the current tax deduction of overheads
21 under Section 263A of the IRS Code.
- 22 Q. Please explain line 36.
- 23 A. Line 36 represents the deferred Federal income tax
24 effect resulting from the payment of call premiums when

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1 redeeming long-term debt prior to its maturity date.
2 The call premium paid is a current deduction for
3 Federal income tax purposes, but amortized over the
4 remaining life of the redeemed issue in accordance with
5 Commission order.

6 Q. Please explain lines 38 and 39.

7 A. These items reflect the deferred balance of New York
8 State income tax less the Federal income tax effect
9 thereon.

10 Q. Will you now turn to page 2 of Exhibit ___ (RM-1) and
11 explain the items of working capital?

12 A. Working capital is comprised of three categories:
13 Inventories (materials and supplies and liquid fuel),
14 Prepayments and Cash Working Capital.

15 Q. How did you determine the average balance of liquid
16 fuel and other materials and supplies for the rate year
17 as reflected in column 5 of page 2?

18 A. The Company's liquid fuel inventory is comprised of
19 residual fuel oil. Based upon the usage of barrels of
20 residual oil that the Steam Business Unit is projecting
21 during the rate year for generation, I determined that
22 89.56% is applicable to steam operations. I then
23 applied this percentage to the average residual
24 inventory of \$10,606,000 to arrive at an average steam

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1 liquid fuel inventory of \$9,249,000 for the rate year.
2 The average balance of liquid fuel is then reduced to
3 the extent that the balance is financed by amounts owed
4 by the Company to fuel vendors. Based upon the
5 historic year, the Company has computed that 86.84% of
6 the average liquid fuel inventory is financed by
7 accounts payable. Therefore, while the average amount
8 of liquid fuel inventory for the rate year is
9 \$9,499,000, 86.84% or \$8,249,000 is assumed to be
10 financed by accounts payable. The remaining \$1,250,000
11 is included in rate base. To develop the rate year
12 amount of materials and supplies, excluding fuel, I
13 took the average balance for the historic year of
14 \$8,403,000 and escalated it using the general
15 escalation factor of 3.53% developed by Company witness
16 Lee to arrive at the increase of \$297,000 shown in
17 column 2.

18 Q. Please continue with your explanation and describe the
19 components of prepayments.

20 A. Steam prepayments consist of insurance, property taxes,
21 the P.S.C. assessment, and other miscellaneous items.
22 To develop prepayments applicable to "other"
23 miscellaneous items, I took the average prepayment
24 balance for the historic year of \$136,000, and

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1 escalated this amount by the general escalation factor
2 of 3.53% to arrive at \$141,000, which represents an
3 increase of \$5,000 for the rate year.

4 Q. How did you develop the level of prepaid insurance and
5 property taxes?

6 A. Prepaid insurance for the rate year was forecasted by
7 assuming that 50% of insurance premiums are prepaid. I
8 then applied this factor to the Company's estimate for
9 insurance premiums in the rate year of \$4,040,000 to
10 arrive at the rate year forecast for insurance
11 prepayments of \$2,020,000. This treatment is
12 consistent with the Commission's determination in the
13 Company's prior steam cases. Prepayments for New York
14 City real estate and special franchise taxes were
15 forecasted based on the Company's actual level of steam
16 property taxes for fiscal year 2002/2003 and the
17 estimated levels for fiscal year 2003/2004, 2004/2005
18 and 2005/2006. Payments for property taxes are
19 currently made to New York City in July and January of
20 each year. Based on the forecast level of expense,
21 prepayments for New York City real estate and special
22 franchise taxes in the rate year are estimated to be
23 \$13,670,000.

24 Q. Please explain the prepayment for the P.S.C.

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1 assessment.

2 A. I developed the prepayment amount for the P.S.C.
3 assessment by taking the latest known steam assessment
4 of \$1,188,000 for the fiscal year ending March 31, 2004
5 and reflected prepayments on a quarterly basis in June,
6 September, December and March. When a revised
7 assessment is received during the course of this
8 proceeding, I will update the prepayments accordingly.

9 Q. Would you please explain the last item of working
10 capital?

11 A. The last item of working capital is the allowance for
12 cash working capital. The historic year calculation is
13 described in Company witness Lee's testimony. For the
14 rate year, I started with operation and maintenance
15 expenses of \$332,392,000 as shown on Exhibit __ (HLL-7),
16 Schedule 1, page 1. I then deducted from this amount
17 purchased power expenses, the gas portion of fuel,
18 interdepartmental rents, recoverable fuel costs and
19 non-cash items. To the residual amount I applied a 1/8
20 factor in accordance with the "modified" FERC formula
21 to arrive at a cash working capital allowance of
22 \$20,274,000 for the rate year. I then applied a 1/12
23 factor to recoverable fuel costs, or \$4,256,000, for a
24 total cash working capital allowance of \$24,530,000 as

1 shown in column 3.

2 Q. Mr. Muccilo, will you now go on and describe your
3 adjustments to the average rate base for the rate year
4 as reflected on Exhibit ___(RM-1), page 3 and which are
5 also shown on page 1, column 4?

6 A. The first adjustment I made reflects the change in the
7 average accumulated depreciation reserve resulting from
8 the proposed changes in depreciation rates. Adjustment
9 2 reflects the impact on cash working capital resulting
10 from the adjustments to operation and maintenance
11 expenses. Adjustments 3 through 11 merely reflect the
12 effect on average rate base of amortizing over a three-
13 year period the balances of previously deferred items
14 and reconciliations. Again, these items and
15 reconciliations will be discussed in greater detail in
16 the following section of my testimony, wherein I
17 discuss the basis for the revenue requirement.

18 REVENUE REQUIREMENT AND ACCOUNTING ADJUSTMENTS

19 Q. Please describe the basis for the revenue requirement
20 in this case.

21 A. The rate year in this proceeding is the twelve-months
22 ending September 30, 2005, which anticipates the first
23 twelve months that rates set in this proceeding will be
24 in effect. The revenue requirement is based upon our

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1 forecast of steam operations for the twelve-months
2 ending September 30, 2005, and an overall rate of
3 return requirement of 9.02%. Company witness
4 Fitzmartin provides the overall rate of return that the
5 Company is requesting as part of this proceeding. The
6 increase in the Company's revenue requirement is
7 \$128,899,000, inclusive of gross receipts taxes. In his
8 testimony, Company witness Rasmussen discusses a
9 proposal for a three-year rate plan for the period
10 ending September 30, 2007.

11 Q. Have you prepared a rate of return exhibit?

12 A. Yes, I have.

13 Q. I show you a document, the first page of which is
14 entitled, "OPERATING INCOME, RATE BASE AND RATE OF
15 RETURN FOR STEAM OPERATIONS SHOWING THE EFFECT OF THE
16 PROPOSED INCREASE IN RATES - TWELVE MONTHS ENDING
17 SEPTEMBER 30, 2005" and ask if it was prepared under
18 your direction and supervision?

19 A. Yes, it was.

20 MARK FOR IDENTIFICATION AS EXHIBIT ___(RM-2)

21 Q. Mr. Muccilo, will you please describe Exhibit ___(RM-2)?

22 A. Exhibit ___(RM-2) consists of three schedules.

23 Schedule 1 summarizes the development of operating
24 income, average rate base and rate of return for the

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1 rate year as adjusted for the rate increase. Column 1
2 shows operating income and rate of return unadjusted,
3 or as it would be reflected in the books of account,
4 for the rate year. The operating income before income
5 taxes is as shown on Company witness Lee's Exhibit ____
6 (HLL-7), Schedule 1, page 1, column 3. The New York
7 State and Federal income tax computations in this
8 column are detailed on Schedule 2, pages 1 and 2,
9 respectively, and the average rate base in this column
10 is as reflected on Exhibit ____ (RM-1). Column 2
11 summarizes certain adjustments to operating income that
12 are detailed on Schedule 3. The adjustments to average
13 rate base in this column are as reflected on Exhibit
14 ____ (RM-1), pages 2 and 3. Column 3 is the summation of
15 columns 1 and 2. Column 4 shows the effect of the
16 \$128,899,000 rate increase. Column 5, which is a
17 summation of columns 3 and 4, shows operating income,
18 average rate base and rate of return for the rate year
19 after factoring in the rate increase.

20 Q. What rate of return does Schedule 1 show?

21 A. The unadjusted rate of return in column 1 is 3.11%.
22 After factoring in the adjustments to operating income,
23 rate base and the proposed rate increase, the rate of
24 return on average rate base is 9.02%.

ROBERT MUCCILO - STEAM

- 1 Q. What was the Steam department's rate of return for the
2 actual twelve-month period ended June 30, 2003?
- 3 A. As shown on Exhibit ____ (HLL-1), Schedule 2, page 4,
4 steam operating income for the twelve-month period
5 ended June 30, 2003 was \$46,869,000. The steam
6 department's average rate base for the actual twelve-
7 month period ended June 30, 2003, as shown on Exhibit
8 ____ (RM-1), page 1 was \$580,604,000. Accordingly, the
9 actual rate of return for the twelve-month period ended
10 June 30, 2003 was 8.07%.
- 11 Q. Will you please explain Schedule 2, page 1?
- 12 A. Schedule 2, page 1 details the New York State income
13 tax computation for each of the 5 columns shown on
14 Schedule 1. Column 1 of Schedule 2, page 1 is the
15 calculation of New York State income tax expense for
16 steam operations. Starting with book operating income
17 before income taxes as shown on line 1, I then set
18 forth on lines 2-29 the various required tax
19 adjustments to book operating income to determine
20 taxable income as shown on line 30. I then compute the
21 amount of New York State income tax payable on line 31
22 using the statutory rate applicable to such taxable
23 income. From the New York State income tax payable so
24 calculated, I reflect on line 32 normalizations for

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1 certain items reflected as adjustments to taxable
2 income to arrive at New York State income tax expense
3 as shown on line 33. The items detailed on column 2 of
4 this schedule, which reflect rate case adjustments, are
5 more fully detailed on Schedule 3, pages 1 and 2 of my
6 exhibit and are discussed later. Column 3 is the sum
7 of columns 1 and 2. Column 4 is the additional New
8 York State income tax to be paid as a result of the
9 additional revenue requirement and column 5 is the sum
10 of columns 3 and 4.

11 Q. Will you go on and explain Schedule 2, page 2?

12 A. Schedule 2, page 2 details the Federal income tax
13 computation for each of the 5 columns shown on Schedule
14 1. Column 1 of Schedule 2, page 2 is the calculation
15 of Federal income tax expense for steam operations.
16 Starting with book operating income before income taxes
17 as shown on line 1, I deducted on line 2 the amount of
18 New York State income tax previously determined on
19 Schedule 2, page 1 to arrive at book operating income
20 before Federal income tax on line 3. I then set forth
21 on lines 4-38 the various required tax adjustments to
22 book operating income to determine taxable income as
23 shown on line 39. I then compute the amount of Federal
24 income tax payable on line 40 using the statutory rate

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1 applicable to such taxable income. From the Federal
2 income tax payable so calculated, I reflect on lines
3 41-45 normalizations for certain items reflected as
4 adjustments to taxable income as well as amortizations
5 for items normalized in the rate year or in prior
6 periods to arrive at Federal income tax expense as
7 shown on line 46. The items detailed on column 2 of
8 this schedule, which reflect rate case adjustments, are
9 more fully detailed on Schedule 3, pages 1 and 2 of my
10 exhibit and will be discussed later. Column 3 is the
11 sum of columns 1 and 2. Column 4 is the additional
12 Federal income tax to be paid as a result of the
13 additional revenue requirement and column 5 is the sum
14 of columns 3 and 4.

15 Q. Please explain the adjustments to operating income as
16 shown on Schedule 3.

17 A. Schedule 3 consists of 2 pages and details the
18 adjustments to operating income as shown on Schedule 1,
19 column 2 by functional income statement category.

20 Q. Please describe the adjustments that you made to sales
21 revenues as shown on page 1 of Schedule 3.

22 A. My first adjustment is a billing day adjustment. In
23 the instant proceeding, the rate year sales forecast as
24 provided by Company witness Yaegel assumes 365.43

ROBERT MUCCILO - STEAM

1 billing days of sales revenues. Because there is a
2 leap year every four years, I will assume for
3 ratemaking purposes that there are 365.25 billing days,
4 on average, in any given year. Therefore, I have
5 decreased Company witness Yaegel's sales forecast by
6 (\$157,000) to account for a decrease of 0.18 billing
7 days. My second adjustment of \$320,000 eliminates the
8 fuel rider under-recovery and reconciles fuel rider
9 revenues with recoverable fuel costs. Absent this
10 required adjustment, any calculated difference between
11 fuel rider revenues and recoverable fuel costs would be
12 included in the calculation of the requested base rate
13 change. This adjustment is consistent with past rate
14 case decisions and the Commission's generic rule in
15 Case 80-24. My final adjustment to sales revenues of
16 (\$1,510,000) reflects the amount of New York State
17 income tax credit that would have been reflected as a
18 revenue tax credit during the rate year absent a rate
19 filing. Therefore, the revenue requirement in this
20 proceeding need only reflect the incremental amount of
21 New York State income tax resulting from the increase
22 in the revenue requirement.

23 Q. Please describe your adjustments to other operating
24 revenues.

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- 1 A. My first adjustment of (\$725,000) reflects the recovery
2 over a three-year period of \$2,176,000 of revenues
3 accrued by the Company in November and December of Year
4 2000 to recognize the effect of the December 8, 2000
5 rate change in the prior Agreement and Settlement
6 retroactive to October 1, 2000. My second adjustment
7 seeks to recover annually over a three-year period, 80%
8 of discounts provided to 1) steam air conditioning
9 customers (\$545,000) and 2) customers with viable
10 alternatives to Con Edison's steam service who have
11 negotiated steam service agreements (\$488,000). The
12 recovery of these discounts is as provided for under
13 the terms of the currently effective steam Agreement
14 and Settlement. My third adjustment to other operating
15 revenues of (\$676,000) seeks to recover from ratepayers
16 over a three-year period the estimated amount of
17 interest of \$2,028,000 calculated at the unadjusted
18 customer deposit rate on the after-tax deferred
19 balances subject to reconciliation during the period of
20 the existing Agreement and Settlement.
- 21 Q. Please describe the adjustment you made to fuel costs
22 as shown on page 1 of Schedule 3?
- 23 A. My adjustment to fuel costs of (\$63,000) is related to
24 my first adjustment to sales revenues. Because I have

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1 adjusted the rate year level of sales revenues to
2 reflect 365.25 billing days, I must also adjust the
3 level of fuel costs to reflect an equal number of days
4 of sendout.

5 Q. Please describe your adjustments to operation and
6 maintenance expenses as reflected on Schedule 3,
7 page 1.

8 A. My first adjustment to operation and maintenance
9 expenses reflects the recovery over a three-year period
10 of the estimated under-collection of interference
11 expenses that are subject to reconciliation during the
12 term of the currently effective Agreement and
13 Settlement. The estimated under-collection over the
14 period is \$5,269,000, 1/3 of this amount is my
15 adjustment of \$1,756,000. My second adjustment to
16 operation and maintenance of \$1,620,000 seeks to
17 recover over a three-year period a portion of the
18 Company's actual interference expenditures through
19 September 30, 2003, plus interest thereon, related to
20 the World Trade Center incident. These expenditures
21 relate to interference costs that are not expected to
22 be reimbursable to the Company as a result of any
23 governmentally sponsored program. The actual level of
24 expenditures total \$4,681,000 plus interest of

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1 \$179,000. The testimony of Company witness Rasmussen
2 addresses this adjustment. My final adjustment relates
3 to the estimate of storage and handling costs refunded
4 to customers through base rates during the period of
5 the currently effective Agreement and Settlement
6 adopted in Case 99-S-1621. In that agreement, it was
7 contemplated that storage and handling costs would be
8 over-collected by \$6,688,000 for the two-year period
9 prior to the start of the rate plan period, and that
10 this amount would be refunded to ratepayers over the
11 four-year period covered by the current rate plan.
12 When the actual data was known, the amount that should
13 have been refunded to ratepayers was \$4,488,000, or
14 \$2,000,000 less than the estimate. My adjustment of
15 \$667,000 recovers this excess refund over a three-year
16 period.

17 Q. What are your next adjustments as shown on Schedule 3,
18 page 2?

19 A. My first adjustment to steam depreciation and
20 amortization expenses of \$1,574,000 relates to proposed
21 changes in steam depreciation rates. My second
22 adjustment of \$4,920,000 represents the annual
23 amortization of the steam depreciation reserve
24 deficiency in order to eliminate the existing

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1 deficiency over a 15-year period. The basis for both
2 of these adjustments is fully described in the
3 testimony of Company witness Hutcheson.

4 Q. Please explain the adjustments you made to taxes, other
5 than income taxes.

6 A. My first adjustment of \$247,000 recovers over a three-
7 year period the remaining balance of \$741,000 of New
8 York City property tax expenses that were originally
9 deferred as a result of the 1997 Settlement Agreement
10 and later as a result of the 2000 Agreement and
11 Settlement. My second adjustment of \$6,953,000
12 recovers over a three-year period the estimated
13 reconciliation of New York City property taxes
14 recoverable as a result of the currently effective
15 Agreement and Settlement. Under that settlement, the
16 Company was allowed to collect after September 30,
17 2004, 86% of property taxes above a predetermined
18 annual level in each rate year. Total property taxes
19 over the period of the current rate plan are estimated
20 to exceed the sum of the predetermined annual levels by
21 \$24,256,000, 86% of which is \$20,860,000. This
22 deferral and recovery excludes the effects of a Special
23 Franchise Tax reduction on the Company's steam property
24 subject to the New York City Special Franchise Tax. My

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1 third adjustment of (\$5,487,000) returns to ratepayers
2 over a three-year period their 86% share, \$16,482,000,
3 of this tax benefit. The testimony of Company witness
4 Hutcheson will fully discuss this Special Franchise Tax
5 reduction. My fourth adjustment is directly related to
6 my first and second adjustments to sales revenues. My
7 fifth and final adjustment is directly related to my
8 third adjustment to sales revenue. Both of these
9 adjustments relate to revenue taxes.

10 Q. Mr. Muccilo, do you plan to update your adjustments
11 related to items subject to reconciliation during the
12 term of the currently effective Agreement and
13 Settlement, as actual levels for the final rate year of
14 the existing agreement are known.

15 A. Yes. The Company will provide updates of the final rate
16 year reconciliations as close to the Commission's
17 opinion in this proceeding as possible.

18 Q. Mr. Muccilo, does this conclude your testimony?

19 A. Yes, it does.

20

21

22

23

24

KEVIN FITZMARTIN - STEAM

1 Q. Please state your name and business address.

2 A. My name is Kevin Fitzmartin. My business address is 4
3 Irving Place, New York, New York 10003.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by the Consolidated Edison Company of New
6 York, Inc. ("Con Edison" or the "Company") as
7 Department Manager, Financial Forecasting and Corporate
8 Budgeting.

9 Q. Please state your work experience and education.

10 A. I have been employed by Con Edison since June 1975. I
11 held various positions of increasing responsibility in
12 Corporate Accounting from June 1975 to March 1992. In
13 April 1992, I was assigned to the position of
14 Controller Manhattan Customer Service. In December
15 1994, I returned to Corporate Accounting and was
16 assigned to the Rate Section where I worked on the
17 then-pending electric rate case filing as well as the
18 1995 gas and steam second stage filing. In May 1996, I
19 was assigned to a position in the mergers and
20 acquisition group of Corporate Planning. Between July
21 1999 and June 2002, I was assigned to the position of
22 Department Manager of the General Accounts section of
23 Corporate Accounting. Next, I was Department Manager
24 of Accounting Research and Procedures from July 2002

KEVIN FITZMARTIN - STEAM

1 through May 2003. I was assigned to my current position
2 as Department Manager of Financial Forecasting and
3 Corporate Budgeting in June 2003. I received a
4 Bachelor of Business Administration degree in
5 Accounting from Pace University in 1975 and a Master of
6 Business Administration in Finance from Pace University
7 in 1980.

8 Q. What are your responsibilities in your current
9 position?

10 A. I am responsible for the coordination of the corporate
11 budget and the preparation of the corporate financial
12 forecast.

13 Q. What is the purpose of your testimony in this
14 proceeding?

15 A. I will present the rate of return required in the rate
16 year and the source and use of funds in the rate year.

17 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
18 OF NEW YORK, INC. - RATE OF RETURN REQUIRED FOR THE
19 RATE YEAR - TWELVE MONTHS ENDING SEPTEMBER 30, 2005",
20 set forth as Exhibit __ (KF-1), prepared under your
21 direction and supervision?

22 A. Yes, it was.

23 MARK FOR IDENTIFICATION AS EXHIBIT __ (KF-1)

24

KEVIN FITZMARTIN - STEAM

RATE OF RETURN

- 1
- 2 Q. Please describe Exhibit __ (KF-1), Schedule 1.
- 3 A. This exhibit shows the projected average capital
4 structure for the rate year, the twelve months ending
5 September 30, 2005, the average cost rate for each
6 component of the capital structure, and the related
7 cost of capital. Con Edison's overall weighted cost of
8 capital for the rate year is 9.02%.
- 9 Q. How did you derive the amount of average long-term debt
10 for the rate year?
- 11 A. To derive the average long-term debt for the rate year
12 ending September 30, 2005, I first determined the
13 amount of long-term debt outstanding at the end of each
14 month from September 2004 through September 2005. I
15 then utilized these amounts to calculate the average of
16 long-term debt outstanding. Changes in the outstanding
17 amount of debt from month-to-month during the rate year
18 resulted from the elimination of the 6.625% Debenture
19 Bond Series 1995A in the amount of \$100 million
20 maturing on July 1, 2005. The amount of average long-
21 term debt for the rate year ending September 30, 2005,
22 after the above adjustment is made, is \$5,733.5
23 million, the details of which are shown in Schedule 2
24 of Exhibit __ (KF-1).

KEVIN FITZMARTIN - STEAM

- 1 Q. Is there any short term debt included in the projected
2 capital structure?
- 3 A. No, we have excluded the average level of short term
4 debt because it falls below the average level of
5 interest bearing CWIP.
- 6 Q. Please explain Exhibit __ (KF-1), Schedule 3, the
7 average cost of preferred stock for the rate year.
- 8 A. To determine the average amount of preferred stock for
9 the rate year ending September 30, 2005, I first
10 determined the amount of preferred stock outstanding at
11 the end of each month from September 2004 through
12 September 2005. I then utilized these amounts to
13 calculate the average.
- 14 Q. Please explain how you derive the average customer
15 deposits, set forth on Exhibit __ (KF-1), Schedule 1,
16 for the rate year ending September 30, 2005.
- 17 A. I started with the balance outstanding at September 30,
18 2003 of \$208 million. The balance is expected to grow
19 by approximately 0.1% per month, bringing the September
20 2005 balance to \$216 million. After determining the
21 monthly customer deposit balances during the rate year,
22 an average of \$213.8 million was calculated.
- 23 Q. What is the average cost rate of Con Edison's long-term
24 debt?

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1 A. Con Edison's long-term debt is comprised of tax-exempt
2 debt issued through NYSERDA and debenture bonds. The
3 average annual cost rate of this debt is calculated by
4 dividing the average annual interest requirements for
5 all long-term debt issues, including the average annual
6 amortization of the net amount of any premiums or
7 discounts realized when the securities were sold and
8 the cost and expense of issuance, by the amount of
9 long-term debt outstanding. As shown on Schedule 2 of
10 Exhibit __ (KF-1), the average cost of long-term debt
11 for the rate year is 6.27%, which is determined by
12 dividing the sum of the average annual interest
13 requirements plus amortization of debt discount and
14 expense, \$359.8 million, by the average aggregate
15 amount of long-term debt outstanding of \$5,733.5
16 million.

17 Q. How did you determine the average cost rate of Con
18 Edison's preferred stock?

19 A. On average, Con Edison will have an estimated total of
20 \$212.6 million in preferred stock outstanding during
21 the rate year. The average annual cost of the
22 preferred stock is calculated by dividing the average
23 annual dividend requirement of \$11.6 million, including
24 the expense associated with the amortization of

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1 expenses associated with the refunded series, by the
2 average amount of preferred stock outstanding of \$212.6
3 million. As set forth on Schedule 3 of Exhibit __ (KF-
4 1), the average cost of preferred stock for the rate
5 year ending September 30, 2005 thus computed is 5.43%.

6 Q. What cost rate was assigned to customer deposits?

7 A. I reflected the current 2.45% cost rate, as mandated by
8 the Commission. The Commission reviews this rate
9 annually. I will update this rate for any change the
10 Commission may make with respect to customer deposits,
11 at the appropriate time.

12 Q. What cost rate has the Company reflected as the rate of
13 return for common equity?

14 A. Based upon the recommendation of Company witness Robert
15 Rosenberg, I have utilized a return for common equity
16 of 12.0%. I therefore told Mr. Rasmussen to use an
17 overall rate of return of 9.02%, which assumes a 12.0%
18 return on common equity, in determining the revenue
19 requirement in this case.

20 SOURCE AND USE OF FUNDS IN THE RATE YEAR

21 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
22 OF NEW YORK, INC. - FUND REQUIREMENTS AND SOURCES -
23 TWELVE MONTHS ENDING SEPTEMBER 30, 2005", set forth as
24

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1 Exhibit __ (KF-2), prepared under your direction and
2 supervision?

3 A. Yes, it was.

4 MARK FOR IDENTIFICATION AS EXHIBIT __ (KF-2)

5 Q. What does Exhibit __ (KF-2) reflect?

6 A. This exhibit reflects the Company's forecast of capital
7 fund requirements and sources of capital funds, as well
8 as certain financial statistics, for the 12 months
9 ending September 30, 2005. The capital funds required
10 during the rate year will be more than internal sources
11 by \$124 million.

12 Q. Please describe the three items contained in this
13 exhibit under the heading "CAPITAL FUNDS REQUIRED".

14 A. The first item, requiring the largest amount of capital
15 funds, is construction expenditures of \$1,228 million.
16 This amount is consistent with the Company's five-year
17 forecast of total construction expenditures.

18 Q. Please continue.

19 A. The second item, maturing securities, in the amount of
20 \$100 million, are funds required by the Company to
21 retire the Series 1995A Debenture Bonds due on July 1,
22 2005. The third item, \$23 million of working capital
23 additions, is the Company's estimate of its incremental
24 working capital requirements.

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1 Q. Please describe the items contained in the exhibit
2 under the heading "INTERNAL SOURCES OF FUNDS".

3 A. The first item is retained earnings of \$199 million.
4 This estimate includes certain earnings and common
5 dividend assumptions. The second item is depreciation.
6 The third item, deferred tax accruals, is funds
7 provided principally by the use of tax depreciation.
8 subject to normalization. The fourth item, non-cash
9 pension expense and other charges is the non-cash
10 portion of pension and other expenses. The fifth item,
11 divestiture and property sales, is the cash proceeds
12 from the sale of properties. The sixth item, HUD WTC
13 reconstruction reimbursement, relates to reimbursements
14 from Housing and Urban Development and others for
15 expenditures related to reconstruction after the World
16 Trade Center disaster. To date, the Company has
17 expended about \$270 million in this effort. We will
18 reflect more up-to-date reimbursement information in
19 the update stage of this proceeding.

20 Q. Is it your decision or do you participate in any
21 decision making as to what the dividend of Consolidated
22 Edison, Inc. (CEI) on common stock will be?

23 A. No. The Board of Trustees of CEI makes the dividend
24 decision for that corporation, the parent corporation

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1 of Consolidated Edison Company of New York, Inc. I am
2 not a member of the Board of Trustees nor am I a
3 participant in its meetings or meetings of the Finance
4 Committee of the Board.

5 Q. Then, I take it that your assumption of an estimated
6 per annum dividend increase for CEI is not based upon
7 any projections which the Board of Trustees may have
8 made?

9 A. That is correct.

10 Q. Please describe the final section of Exhibit __ (KF-2).

11 A. The final section shows that at September 30, 2005, the
12 Company will have temporary cash investments estimated
13 in the amount of \$10 million. Included in the
14 calculation of the balance of \$10 million is repayment
15 of \$124 million of commercial paper issues projected in
16 the rate year ending September 30, 2005.

17 INTEREST COVERAGE

18 Q. Was the document entitled "CONSOLIDATED EDISON COMPANY
19 OF NEW YORK, INC. - INTEREST COVERAGE - S.E.C. BASIS -
20 PER BOOKS", set forth as Exhibit __ (KF-3), prepared
21 under your direction and supervision?

22 A. Yes, it was.

23 MARK FOR IDENTIFICATION AS EXHIBIT __ (KF-3)

24

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- 1 Q. Does your calculation of interest coverage only include
2 the interest paid on long-term debt?
- 3 A. No. As shown in Exhibit __ (KF-3), the interest
4 coverage calculation also includes "other" interest.
- 5 Q. Please explain what is included in "other" interest.
- 6 A. "Other" interest is comprised of interest on the
7 following items: customer deposits, gas market rate
8 adjustment, commercial paper, customer overpayments and
9 other miscellaneous items.
- 10 Q. Does the Company currently have lines of credit
11 available to it?
- 12 A. Yes. The Company, along with CEI and Orange and
13 Rockland Utilities, Inc. (O&R), has agreements with
14 various banks for a revolving credit line of \$775
15 million, of which the Company's portion is \$500
16 million. The Company has the ability to utilize the
17 entire \$775 million, assuming that CEI and O&R have not
18 utilized their portions. The Company and its
19 affiliates are in the process of renewing and revising
20 their revolving credit agreements to integrate a
21 previous standalone CEI line of credit of \$175 million.
22 While the Company's portion of the overall \$950 million
23 revolver will remain \$500 million, it will be able to
24

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1 utilize the entire \$950 million, assuming that CEI and
2 O&R have not utilized their portions.

3 Q. Does that conclude your testimony?

4 A. Yes.

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NEW YORK STATE PUBLIC SERVICE COMMISSION

**PETITION OF CONSOLIDATED EDISON)
COMPANY OF NEW YORK FOR AN)
INCREASE IN STEAM RATES) CASE NO. _____
)
)
)**

DIRECT TESTIMONY

OF

**ROBERT G. ROSENBERG
EDGEWOOD CONSULTING, INC.**

November 2003

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1 A. Yes. In support of my testimony, I have prepared Exhibit ___(RGR-1), consisting
2 of Schedules 1-5.

3 Q. Were these schedules prepared by you or under your supervision?

4 A. Yes, they were.

1 **II. THE RATE OF RETURN IN CONTEXT**

2 Q. Would you briefly discuss the importance of the level of rate of return in the
3 current economic and financial climate?

4 A. The financial community has put the utility industry under more intense scrutiny of
5 late. Utility bond downratings have far outnumbered bond upratings. S&P
6 reported that for the year-to-date 2003, there had been 41 utility issuer credit rating
7 downgrades compared with 8 upgrades (Standard & Poor's *Ratings Trends*,
8 October 20, 2003). Similarly, for the twelve months ended June 31, 2003,
9 Moody's had downgraded about one-third of the utilities it follows—significantly
10 higher than the approximate 10 percent annual average downgrade rate for utilities
11 over the past nineteen years (Moody's *Rating Actions and Reviews*, July 2003, p.
12 3). Clearly the bond rating agencies have become less tolerant of financial
13 weakness in utility companies. Furthermore, the cost of financial weakness to
14 companies has increased recently, given the widening spreads in bond yields
15 between stronger and weaker entities.

16 The heightened negative attention given to utilities, along with substantial
17 bond downratings, have made utility financing problematic in some instances.
18 Standard & Poor's in its February 12, 2003 *CreditWeek* article entitled "U.S. Power
19 Industry Experiences Precipitous Credit Decline in 2002; Negative Slope Likely to
20 Continue" indicated that deterioration of creditworthiness in the industry could be
21 traced, in part, to:

22 Increasingly constrained capital market access as a
23 result of investor skepticism over accounting practices
24 and disclosure, more and more federal and state
25 investigations and subpoenas, audits, and failing

1 confidence in future financial performance that has
2 created a liquidity crisis.

3
4 FERC Commissioner William Massey in a March 17, 2003 speech entitled
5 “Current Issues 2003” echoed a similar theme:

6 Sadly, the tsunami of the western energy crisis, coupled
7 with the collapse of Enron, have left a devastating wake
8 within the industry. Investor confidence has been
9 shaken by these events, by a declining national
10 economy, indictments of energy traders, accounting
11 irregularities, downgrades by rating agencies, and
12 continuing investigations by the FERC, CFTC, the SEC
13 and the Justice Department. [These investigations] do
14 have an impact on investor confidence and credit
15 availability.... Many sources of funds have dried up,
16 yet energy companies have billions in debt to refinance
17 over the next two years.

18
19 Rate of return on equity plays a significant part in how the financial
20 community regards a particular utility company. Standard & Poor’s in its May 24,
21 2002 publication *Regulatory Support For U.S. Electric Utility Credit Continues To*
22 *Disappoint*, indicated that:

23 Standard & Poor’s views the future rating trend of the
24 electric industry to be decidedly negative, with
25 insufficient regulated authorized returns and expanding
26 nonregulated investments providing the most
27 downward pressure.

28
29 Standard & Poor’s in its *Corporate Ratings Criteria*, page 23, also stressed the
30 importance of the level of return on capital:

31 Profit potential is a critical determinant of credit
32 protection. A company that generates higher operating
33 margins and returns on capital has a greater ability to
34 generate equity capital internally, attract capital
35 externally, and withstand business adversity. Earnings
36 power ultimately attests to the value of the firm’s assets
37 as well.
38

1 S&P in "Regulation and Credit Quality in the U.S. Utility Sector," February
2 19, 2003, noted that:

3 A Standard & Poor's-sponsored survey of regulatory
4 commissioners throughout the U.S. a year ago indicated
5 that credit quality ranked low on their list of
6 priorities.... Notably, commission attention to having a
7 strong and financially vibrant utility has waned in
8 recent years. Certainly, commissions still want their
9 utilities rated highly, but will they provide the returns
10 necessary to that end? It will be interesting to see what
11 type of working relationship electric companies and
12 regulators form going forward.

13
14 Standard & Poor's also indicated in its November 18, 2002 report entitled
15 *Constructive Regulation for U.S. Utilities is More Important Than Ever* that:

16 ...regulation in general will once again play the pivotal,
17 if not far and away the most pivotal, role in determining
18 credit quality in the utility sector.

19
20 Thus, the level of a utility's allowed rate of return cannot be regarded in isolation,
21 but instead is a key ingredient in overall financial integrity.

1 Value Line of April 4, 2003 continued the same theme by stating:

2 The industry is still in a state of flux.

3

4 The Standard & Poor's *Electric Utility Industry Survey* of August 8, 2002 indicated

5 that:

6 We expect the performance of both the electric utility
7 sector and the individual companies within the sector to
8 remain volatile over the next several years.

9

10 The S&P *Electric Utility Industry Survey* of February 20, 2003 stated:

11 Utility stocks often benefit the most (as in 2000) when
12 the broader market is in a state of decline and investors
13 look for a "safe haven" for their investments. However,
14 this haven is not as safe as it once was: utility stocks
15 have become much more volatile in recent years,
16 sometimes experiencing sharp swings—often in the
17 opposite direction of the broader market—within a
18 short period of time.

19

20 Therefore, when we attempt to estimate the cost of equity for a particular utility,

21 this uncertainty is likely to lead to more estimation error than under circumstances

22 where that company's more easily forecasted fundamentals are the prime

23 determinant of its stock prices and where that company's risk seems clearly

24 delineated to investors.

25 Q. What conclusion do you reach from the above discussion?

26 A. As I indicated above, because I believe that there is more error of estimation than

27 normal in determining the cost of equity of an electric utility, I will employ several

28 different analyses in this proceeding. Such an approach leads to a broader-based

29 set of estimates and will prevent any spurious results from biasing the cost of

30 equity determination.

1 Q. What methods do you use in this proceeding to estimate the cost of common equity
2 capital?

3 A. I will employ four separate approaches including: (1) a discounted cash flow
4 (DCF) analysis; (2) a capital asset pricing model (CAPM) analysis; (3) two risk
5 premium analyses; and (4) a comparable earnings analysis.

6

7 **B. Use of Comparison Companies to Determine**
8 **the Cost of Equity of CECONY**

9 Q. Can you explain why you are using a proxy group to determine the cost of equity
10 of CECONY?

11 A. CECONY is a subsidiary of Consolidated Edison, Inc.. Therefore, CECONY has
12 no publicly traded stock. It is my opinion that the use of a group of companies to
13 estimate CECONY's cost of common equity helps attenuate the vagaries in any
14 one company's data or results. As further support for the use of a proxy group, I
15 note that the touchstone *Bluefield* and *Hope* decisions indicated that a fair rate of
16 return to a regulated company is, in part, one that is equal to that earned in
17 enterprises of similar risk.

18 Q. Would you indicate how you selected the group of proxy companies upon which
19 you conducted your cost of equity analysis?

20 A. Companies were selected for the proxy group if they were included in Value Line's
21 listing of electric utility companies (the category to which Value Line assigns
22 CECONY's parent company).

23 Additionally, the comparison company utility subsidiaries had to have an
24 overall senior bond rating of Aa/A from Moody's and AA/A from Standard &

1 Poor's. In past testimonies, I have used an A/A bond rating as one of the criteria to
2 select proxy groups. However, given the consolidation of the industry through
3 mergers and the increase in unregulated activities, there are fewer candidate
4 companies than formerly that can be included in the proxy group. To expand
5 possible candidates for the proxy group, I have, in addition to the A/A bond rating
6 criterion, also considered companies with an Aa/AA bond rating for inclusion in
7 the proxy group. Currently, CECONY has a rating of A1/A. Since Aa/AA
8 companies are, if anything, less risky than CECONY as indicated by the bond
9 rating, this expansion of the bond rating selection criterion is conservative. The
10 median senior bond rating of the group that I have selected is A1/A-. Thus, the risk
11 of the comparison companies, as indicated by bond rating, is comparable to
12 CECONY.

13 Companies were excluded from the proxy group if they are currently
14 involved in any major merger activity. Removing companies with merger activity
15 from the cost of equity calculation eliminates companies whose prices and
16 evaluations may be based on short-term merger-related considerations, rather than
17 the long-term prospects of the company. As I explain in more detail in the
18 discussion of the DCF methodology, merger activity has the potential for biasing
19 the DCF result in a potentially significant manner. Companies were also excluded
20 from the proxy group if they had significant unregulated operations. Since
21 unregulated operations have the potential for being of different risk than regulated
22 utility operations, this criterion insures that the companies in the proxy group have

1 predominantly regulated utility operations. I also excluded companies not paying a
2 dividend or for whom a dividend cut was forecast by Value Line.

3 The list of companies in the proxy group is shown on Schedule 1.

4

5

C. DCF Analysis

6 Q. Before proceeding with the presentation of the DCF analysis for estimating the cost
7 of equity, would you please give a general description of the DCF method.

8 A. This method produces an estimate of the market-required return based upon
9 investor evaluation of a company's earnings and dividends, as reflected by the
10 prices that investors pay in the stock market. Basic DCF theory is predicated on
11 the notion that the price that is paid for a company's stock in the market represents
12 the sum of the present value of all future expected dividends. Algebraically, this
13 can be written as:

14

15 (1)
$$P_0 = \frac{D_1}{(1+k)^1} + \frac{D_2}{(1+k)^2} + \frac{D_3}{(1+k)^3} + \frac{D_4}{(1+k)^4} + \Lambda$$

16

where: P_0 = the recent price of the stock

17

D = the expected dividend for the period
18 specified

19

20

21

k = the investors' discount rate, or required
22 rate of return (expressed in decimal form,
23 e.g., 0.15)

24

25

The dots at the end of this formula indicate that the equation continues to infinity—

26

in other words, the next two terms would be $D_5/(1+k)^5$ and $D_6/(1+k)^6$, and so on.

27

The above formula indicates that investors establish the price they are willing to

1 pay for a stock based upon the expected future stream of dividends, discounted
2 back to the present time.

3 Q. Do you believe that there is the potential for large measurement error associated
4 with the DCF at the present time?

5 A. Yes, I do. To apply the DCF method, needed elements include the price that
6 investors are paying for a stock in the marketplace and a reliable estimate of the
7 growth expectations that led investors to bid the observed price. If investors'
8 growth expectations have been correctly estimated, then such estimate is congruent
9 with the market price. If all the factors influencing the market price are not
10 reflected in the growth estimate used by an analyst, then measurement error is
11 introduced into the DCF analysis and the resulting cost of equity estimate will be
12 biased.

13 As can be seen from the formulation presented above, in order to correctly
14 assess investors' required return in a DCF context, one must ascertain the dividend
15 stream that investors are expecting over the long run. Analysts typically do this in
16 a framework of estimating constant expected growth (if the future is expected to be
17 relatively stable) or multiple stages of growth (if there is an expectation that growth
18 may change in the future). It is my opinion that the DCF method is more prone to
19 measurement error currently due to a lack of congruence between the market price
20 and the growth estimate employed due to a lessening of the clarity of investor
21 growth expectations. Many companies in the industry are in flux currently,
22 transitioning to a restructured environment where the final rules have not yet been
23 established.

1 Typically, investment analysts provide 5-year growth projections for the
2 companies they cover and investors often employ these projections as their
3 expected growth in the future. However, given the changes occurring in the
4 industry, it is my opinion that these 5-year projections may not be good proxies for
5 the long-term expected growth for utilities at the current time. Many utilities have
6 been assuming a more conservative payout policy either due to the need for more
7 internally generated cash flow or to help deal with the higher risk of earnings
8 fluctuations.

9 Some utility companies are engaged in repurchases of their common stock.
10 This near-term phenomenon of stock buybacks creates a short-term demand for the
11 stock which raises stock prices above what they would have been, absent the
12 buyback plan.¹

13 Investors are also aware that mergers have occurred in the utility industry
14 and more are possible in the near future. The potential for additional mergers could
15 influence investor expectations in several ways. Mergers have generally occurred
16 at a premium above the pre-merger-announcement market price, leading to capital
17 gains for investors. Investors may see mergers as a win-win situation—offering
18 both rate reductions to ratepayers and enhanced return prospects for stockholders.

19 To the extent that there is speculation about future merger activity among utilities,

¹ This is simply because, in a rising market, the fact that a company, itself, is buying back stock, merely adds to the buying pressure already in effect from a buoyant market. If investors think that stock prices might decline, the fact that the company is likely to be a large-scale buyer in a weak market would certainly provide investors with a cushion. Given both of these effects, stock buybacks would raise the price of a utility's stock above what it would be otherwise. Stock buyback plans often are implemented over a number of years. Thus any accretion in growth resulting from the buyback will be expected to be phased in gradually over time.

1 such influence would be reflected in the price, but not in the growth projections
2 made by analysts. The effect on the DCF of such speculation would be to bias the
3 cost of equity estimate downward (due to the mismatch between the merger-
4 speculation-inflated price and business-as-usual growth estimates).

5 The recent change in the level of income tax that investors must pay on
6 dividends also complicates the DCF analysis currently. This tax change was
7 enacted **during** the pricing period that I employ in my DCF analysis, specifically
8 on May 28, 2003. While companies and investors base their payout policy and
9 investment strategy, respectively, on long-term considerations, the dividend tax
10 reduction has a sunset provision (i.e., unless specifically reauthorized, the dividend
11 tax reduction will expire at the end of 2008). This serves to compound estimation
12 over **long-term** growth expectations of investors.

13 Therefore, due to the complex set of phenomena currently affecting utility
14 stock prices, it is my opinion that a DCF estimate will have the potential for more
15 measurement error than DCF calculations performed in the past under more stable
16 circumstances where investor expectations were determined with more certainty.

17 Q. Given the difficulties you outline above, how will you proceed with implementing
18 the DCF approach for determining the cost of equity for the comparison
19 companies?

20 A. The use of the constant-growth DCF formulation ($D/P + g$) for a regulated utility
21 often may have been a reasonable assumption in the past when the financial and
22 regulatory environment in which regulated utilities operated was more stable than
23 currently. During that time, trends could reasonably be expected to continue and

1 long-term future growth could be predicted with substantial accuracy. However, as
2 established earlier in this testimony, the utility industry currently is in a state of
3 flux. In light of this, I will employ a two-stage DCF approach to estimate the cost
4 of equity of the comparison companies.

5 Q. How did you determine the appropriate pricing period for your DCF analysis?

6 A. The price component of the DCF analysis should reflect recent data over a
7 representative period of time that is neither so short as to merely represent the "luck
8 of the draw" nor so long as to encompass stale data. The pricing period should be
9 long enough to smooth out the effects of any temporary market fluctuations. In the
10 DCF analysis, I will employ a pricing period encompassing the six months ending
11 September 2003.

12 On Schedule 2, I show the average prices for the comparison companies
13 over the 6-month period ending September 2003. Each month's price was
14 calculated by averaging the monthly high and low prices. The six-month average
15 price is also shown in Column (1) of pages 1-3 of Schedule 3, which provides the
16 inputs to the DCF calculation. The dividend level (*i.e.*, the dividends paid during
17 my pricing period, annualized) for each of the comparison companies shown in
18 Column (2) of pages 1-3 of Schedule 3.

19 Q. How do you determine the expected growth component of the DCF model for the
20 comparison companies?

21 A. As noted above, given the regulatory, competitive, risk, payout policy, and other
22 changes noted above, it is difficult to ascertain, with great clarity, investor growth
23 expectations at the current time. I will employ a two-stage growth formulation of

1 the DCF method to estimate investors' future growth expectations. For the
2 determination of near-term (*i.e.*, first-stage) growth, I rely on an average of
3 earnings projections made by Value Line and First Call, a unit of Thomson
4 Financial. These projections for the comparison companies and the average of the
5 two are shown in Columns (3)-(5) of pages 1-3 of Schedule 3.

6 The estimation of second-stage, long-term growth is more problematic. I am
7 not aware of any specific projections that are made by financial analysts for this
8 timeframe. However, I will employ three proxies for investors' expected long-term
9 growth.

10 First, I will employ the long-term projected nominal GDP (Gross Domestic
11 Product) growth as a proxy for expected long-term second-stage growth for an
12 individual company.² The Energy Information Administration (EIA) of the
13 Department of Energy published the *Annual Energy Outlook 2003* which contains
14 data that can be used to derive a long-term projection of growth in nominal GDP.
15 Using data from that source, I have calculated projected growth in GDP for the
16 period 2008-2025 to be 5.91 percent.

17 For the second proxy for investors' expected long-term growth, I employ
18 projected sustainable growth, calculated using Value Line projections.³ The

² In the absence of a clear picture of long-term future growth specific to electric utilities, investors might employ a generalized measure of economy-wide growth as a proxy for expected utility growth.

³ Sustainable growth is comprised of two factors—growth from the retention of earnings (*i.e.*, internal growth) and growth from the sale of common stock (*i.e.*, external growth). Internal growth can be calculated as the product of “b” (the expected retention ratio) and “r” (the expected return on equity). External growth can be calculated as the product of “s” (the growth in aggregate common equity due to the issuance of new common stock) and “v” (a function of the price-book ratio reflecting the fraction of funds obtained from

1 projected sustainable growth rates are shown in Column (6) on page 2 of Schedule
2 3.

3 For the third estimate of investors' expected long-term growth, I employ a
4 projection of expected industry growth. Given the competitive and regulatory
5 uncertainties facing utilities, discussed above, investors might look at projected
6 industry growth as a proxy for projected long-term growth for individual
7 companies. Zacks, Value Line, S&P and First Call project growth for the industry
8 to be 4.5, 5.9, 5.7 and 5.0 percent, respectively. As a proxy for projected industry
9 growth, I will use a figure of 5.3 percent.

10 Q. Would you review the components of the two-stage DCF analyses for the
11 comparison companies?

12 A. The DCF analyses using GDP growth, sustainable growth and industry growth are
13 shown on Schedule 3, pages 1, 2 and 3, respectively. Columns (1) and (2) of pages
14 1-3 of Schedule 3 show the 6-month average price and the indicated dividend for
15 the comparison companies. Columns (3)-(5) show the Value Line, First Call and
16 average projected earnings growth rates. Column (6) of page 1 of Schedule 3
17 shows the long-term projected growth in GDP, which is assumed to occur after the
18 first-stage growth period. Column (7) of page 1 of Schedule 3 shows the DCF cost
19 of equity estimate for each company calculated by an iterative process employing
20 the internal rate of return. (For calculational purposes, I continue the second-stage
21 growth for 200 years because any growth after that point has a negligible effect on
22 any present value or internal rate of return calculation.)

the sale of common stock that accrues to the existing stockholders).

1 Page 2 of Schedule 3 shows the two-stage DCF analysis employing
2 projected sustainable growth for the long-term expected growth rate. Columns (1)-
3 (5) show the same inputs as on page 1 of Schedule 3. Column (6) of page 2 of
4 Schedule 3 shows the projected sustainable growth, which I employ as the long-
5 term projected growth assumed to occur after the first-stage growth period.
6 Column (7) of page 2 Schedule 3 shows the DCF cost of equity estimate for each
7 company.⁴ Page 3 of Schedule 3 shows the two-stage DCF analysis employing
8 projected industry growth for the long-term expected growth rate. Columns (1)-(5)
9 show the same inputs as on pages 1 and 2 of Schedule 3. Column (6) of page 3 of
10 Schedule 3 shows the projected industry growth, which I employ as the long-term
11 projected growth assumed to occur after the first-stage growth period. Column (7)
12 of page 3 of Schedule 3 shows the DCF cost of equity estimate for each company.

13 Q. What are the results of your DCF calculations?

14 A. Below, I show a table summarizing the results of the DCF calculations described
15 above:

16

⁴ Note that the cost of equity estimate for CH Energy is 6.8 percent which is only about at the level of utility bond yields. (CH Energy has been discussed in the financial press as a potential acquisition target and its stock price may well include an acquisition premium.) Since it is nearly universally agreed that the cost of equity does, and should, exceed the cost of debt, when a cost of equity estimate is only about at the level of bond yields, this is clearly an understated estimate and should be discarded. For example, FERC in Opinion No. 445 re Southern California Edison Company, July 26, 2000, 92 FERC ¶ 61,070, deleted a cost of equity estimate even somewhat above the concurrent bond yield. FERC indicated at page 27 of that Opinion that: "Because investors generally cannot be expected to purchase stock if debt, which has less risk than stock, yields essentially the same return, this low-end return cannot be considered reliable in this case." FERC excluded this low figure from its calculation of the cost of equity. I will exclude this CH Energy estimate from further consideration in my analysis.

<u>Long-Term Growth Rate</u>	<u>Schedule Page</u>	<u>Range</u>	<u>Midpoint of Range</u>	<u>Median</u>	<u>Average</u>
GDP	Sch. 3, p.1	9.1 - 11.5	10.3	10.8	10.6
Sustainable	Sch. 3, p.2	8.2 - 15.8	12.0	9.8	10.7
1 Industry Avg.	Sch. 3, p.3	8.6 - 11.0	9.8	10.3	10.1

2
3 Based on the results and analysis presented above, I will use a DCF range of
4 10.00-10.75 percent in my further discussion of the determination of the cost of
5 equity. However, noting the possibility of measurement error and understatement
6 associated with the application of the DCF method currently, it is my opinion that
7 these results should be considered in conjunction with the results of the other
8 methods that I employ.

9
10 **D. CAPM Analysis**

11 Q. What is the basis of the CAPM approach you will employ? —

12 A. Assuming rationality on the part of investors, the greater the risk of an investment,
13 the higher the return that investors will demand of that investment. The yield on
14 risk-free assets such as U.S. Treasury securities is readily determinable in the
15 marketplace. Given that fact, if we know the risk premium that investors require to
16 invest in the stock of the comparison companies rather than a U.S. Treasury
17 security, we can determine the required rate of return, or cost of common equity,
18 for the comparison companies. In this section of my testimony, I will employ the
19 capital asset pricing model (CAPM) method to calculate this risk premium and the
20 cost of equity for the comparison companies.

1 Q. Would you briefly outline the theory underlying the CAPM method?

2 A. In recent developments in financial theory, the total risk (variance) of an asset has
3 been partitioned into two components: unsystematic risk and systematic risk.
4 Unsystematic risk represents risk (*i.e.*, fluctuations in returns) due to events
5 specific to the particular company in question (*e.g.*, a long strike at the company's
6 plants; the loss of a large government contract; the release of a highly profitable
7 motion picture, etc.). Unsystematic risk is company-specific and is unrelated to
8 changes in the economy as a whole. Systematic risk, on the other hand, represents
9 the variability in the returns on an investment due to the effect on the firm of
10 economy-wide forces. The level of a firm's systematic risk is determined by the
11 firm's sensitivity to the totality of macroeconomic forces in the economy.

12 Modern financial theory calls for the evaluation of an asset, not in isolation,
13 but in the context of a well-diversified portfolio. If enough stocks are held in a
14 well-diversified portfolio, the firm-specific (unsystematic) risks of the individual
15 firms will tend to cancel each other out. The theory is that if there are enough
16 assets in the portfolio from diverse industries, some of the assets will experience
17 higher than expected returns while other assets will experience lower than expected
18 returns, but the portfolio as a whole will yield the average expected return. Thus,
19 the exposure of an investor to the risk related to firm-specific events (unsystematic
20 risk) can be eliminated by holding a well-diversified portfolio. Systematic risk, on
21 the other hand, cannot be diversified away in a portfolio context.

22 Since unsystematic risk can be eliminated in a well-diversified portfolio,
23 according to CAPM theory the investor need only concern himself with the degree

1 of systematic risk possessed by an asset. Beta is a measure of the systematic risk of
2 an asset. The level of beta of an asset indicates the risk contribution of that asset to
3 the overall risk of a well-diversified portfolio. The higher the expected risk (*i.e.*,
4 beta) of an investment in an individual asset, the higher the risk contribution of that
5 asset to the risk of a portfolio and, thus, the higher will be the return which an
6 investor would require to be willing to make such an investment.

7 The beta value of all assets, on average, is equal to 1.0. If a particular asset
8 has a beta of 1.0, this means that the variability in its returns due to macroeconomic
9 events will be equal to, and in phase with, the variability of returns in the economy
10 as a whole. An asset with a beta of, say, .5 is only half as responsive to economy-
11 wide events as the market index. When the market index goes up 10 percent, the
12 price of this stock will only go up 5 percent. If the market index declines 30
13 percent, the price of this investment will only decline 15 percent. An asset with a
14 beta of 2.0 has twice the volatility of the market index. If the market index goes up
15 20 percent, the price of this asset will go up 40 percent. If the market index
16 declines 5 percent, the price of this asset will decline 10 percent.

17 Under CAPM theory, the basic formula which can be used to determine the
18 market-required rate of return for a company is:

19

1 $R_i = R_f + b_i [E(RP)]$

2

3 where: $R_i =$ required return on security i

4

5 $R_f =$ current return on risk-free
6 investments

7

8 $b_i =$ beta for security i

9

10 $E(RP) =$ expected market risk premium, *i.e.*, the expected
11 difference between the return in the market and the
12 rate of return on a risk-free investment

13

14

15 In the above formulation, the required rate of return for a company is equal to the
16 current return on a risk-free investment plus the product of that company's beta
17 times the expected market risk premium. The market risk premium is that extra
18 return that investors require for an investment in assets of the market as a whole as
19 compared to the return on a risk-free investment.

20

21 In addition to the "traditional" formulation of the CAPM shown above, I will
22 also employ an "empirical" formulation of the CAPM.⁵ The empirical CAPM is
23 used due to both empirical and theoretical concerns that the "traditional" CAPM
24 may provide an understated required return estimate for utilities. Empirical tests in
25 the academic literature show that the "traditional" CAPM understated the required
26 return for companies with beta below 1.0 and overstated the required return for
27 companies with beta above 1.0. The empirical version of the CAPM reflects
 considerations that no estimate of the market return—in particular just using a

⁵ This formulation of the CAPM is also sometimes known as the two-factor CAPM, or zero-beta CAPM.

1 stock market proxy—can truly represent the whole range of investments and
2 returns available to investors and that investors who borrow money incur a cost of
3 funds that exceeds the risk-free rate. I will use an empirical formulation⁶ that is
4 designed to alleviate the biases that may be reflected in the “traditional” CAPM:

5
$$R_i = R_f + .75(b_i)(RP) + .25(RP).$$

6 Q. What data requirements are necessary to implement the CAPM approach?

7 A. In order to use the CAPM approach for the comparison companies, three
8 parameters must be estimated—beta, the current risk-free rate and the expected
9 market risk premium.

10 Q. How do you determine beta for the CAPM calculation?

11 A. The average beta of the comparison companies is 0.65, per *The Value Line*
12 *Investment Survey*. I will employ a beta of 0.65 in the CAPM calculation.

13 Q. How do you determine the current risk-free rate of return?

14 A. Since we are trying to determine the cost of common equity capital for the
15 comparison companies and equity capital is a long-term investment, it is my belief
16 that the yield on long-term government bonds best reflects the risk-free rate in this
17 context.

18 Common stock is a long-term investment—it has no maturity date.⁷ In this
19 context, it is interesting to note that the discounted cash flow (DCF) approach
20 determines the cost of equity in terms of a long horizon—*i. e.*, dividends are
21 discounted to infinity in the DCF calculation. Even if an investor sells his or her

⁶ See Roger Morin, *Regulatory Finance*, pages 334-336.

⁷ The common stock of a utility will remain outstanding unless a company merges or becomes defunct, or if an investor voluntarily sells his shares back to the company.

1 common stock after only a few years, the successor investor determines the price
2 that the original investor can receive, and so on. Based on the above, equity capital
3 should be considered as a long-term investment and, therefore, the yield on long-
4 term Government bonds best reflects the risk-free rate in this context.

5 Under a long-term investment horizon, if one purchased, say, 3-month
6 Treasury securities and then kept rolling over the proceeds each three months as the
7 investment matures, there would be substantial uncertainty (risk) as to what return
8 one would earn over a long horizon by just investing in 3-month Treasury bills. In
9 contrast, in the context of a long horizon, if a long-term Treasury bond is held until
10 maturity, then there is no uncertainty as to the expected return—the interest
11 payments and principal are guaranteed in nominal terms. Thus, using a long-term
12 Government bond more closely matches the long-term investment horizon of
13 equity and is therefore appropriate to use in a CAPM analysis for estimating the
14 cost of equity.

15 I note that short-term Treasury securities are used by the Federal Reserve to
16 implement its policy objectives for credit tightening and expansion. Thus, short-
17 term Treasury security yields are greatly influenced by short-term Federal Reserve
18 policy moves. These short-term adjustments should not be used to measure the
19 long-term risk and return evaluations of investors for common stock.

20 The average yields on long-term Treasury securities over the April-
21 September 2003 period, per the *Federal Reserve Statistical Release*, were as
22 follows:

23

	<u>Average Yield</u>
10-Year	3.9 %
20-Year	4.9
Long-Term*	5.0

* Bonds with at least 25 years
or more remaining until maturity.

1
2

3 Recent long-term Treasury bond futures yields have been close to 5.5
4 percent. Based on all the above-described data, I believe it would be appropriate to
5 use a risk-free rate of 5.0 percent in the CAPM calculation.

6 Q. How do you determine the expected market risk premium?

7 A. For the third parameter needed for the CAPM approach, we must estimate the
8 expected market risk premium—*i.e.*, the expected difference between the market-
9 required return on common stocks and the yield on long-term government bonds.

10 Expectational risk premium data are not directly observable in the
11 marketplace. Therefore, to estimate the expected market risk premium, I follow
12 two approaches. The first approach employs historic long-term risk premium data
13 from Ibbotson Associates *Risk Premia Over Time Report: 2003*. In the second
14 approach I calculate a current cost of equity estimate for the market, in general,
15 using a DCF approach and then subtract the estimate of the risk-free rate from this
16 figure in order to determine the expected market risk premium.

17 Q. Will you now describe how you will use historic data from the Ibbotson publication
18 to estimate the expected market risk premium?

19 A. As I indicated earlier, expectational risk premium data are not directly observable
20 in the marketplace. Therefore, one can use estimates of historic realized return

1 spreads as proxies for expected risk premiums. This approach is reasonable since it
2 is plausible to assume that investors use the historic experience as a guide when
3 forming their expectations of risk premiums in the future.

4 Ibbotson Associates publishes the *Risk Premia Over Time Report: 2003* in
5 which the returns on common stocks and long-term government bonds are reported
6 for the 1926-2002 period. Based on these data, the spread between common stock
7 returns and returns on long-term government bonds has been 7.0 percentage points
8 on an historical basis. I will use this 7.0 percent figure as the expected market risk
9 premium in this CAPM analysis.

10 In the above discussion, I have employed figures reflecting the arithmetic
11 mean rather than the geometric mean of the data. I believe that a rational investor
12 would employ the arithmetic mean and would not use the geometric mean, because
13 that would provide an understatement of expected future return. (I note that
14 Ibbotson Associates states that the arithmetic mean is the correct measure to use in
15 estimating the cost of equity capital.) Since the explanation of why the arithmetic
16 mean should be used is quite lengthy, I have included it in Appendix B to this
17 testimony. Appendix B shows that the arithmetic mean is the appropriate figure to
18 use when investors are making forecasts about the future and dealing with
19 uncertainties inherent in making projections.

20 A simple example also shows that the arithmetic mean is the correct
21 approach to use in this context. Let us assume that you are faced with the prospect
22 of betting on a coin toss where you win 50 percent of your bet if the coin comes up

1 heads, but lose 50 percent of the bet if the coin comes up tails.⁸ Common sense
2 indicates that because the coin is a fair coin (*i.e.*, a 50 percent chance of landing on
3 heads and a 50 percent chance of landing on tails), the bettor would expect to only
4 break even (*i.e.*, they would expect to lose 50 percent of their bet half the time and
5 expect to win 50 percent of their bet half the time). The arithmetic average of the
6 return prospects a bettor would face in these circumstances is zero. Thus, the
7 common sense expectation of a bettor in this example reflects the arithmetic
8 average of return possibilities. In sharp contrast, the geometric average of an equal
9 prospect of two returns (one plus 50 percent and one minus 50 percent) is -13.4
10 percent. A rational bettor would not go into a coin toss of the type described above
11 with the expectation of a loss of 13.4 percent over time—they would expect to
12 break even, as reflected in the arithmetic mean of zero. Clearly, they would not use
13 a geometric average of return possibilities as their expected value, but would,
14 instead, use the arithmetic average.

15 Q. Can you explain why it is reasonable to assume that investors look at achieved
16 return spread results of the past in formulating their risk premium expectations for
17 the future?

18 A. I examined historical return spread data over the 1926-2002 period and the results
19 represent 77 years of return experience. The data that I examined, which represents
20 the experience of a large number of companies over a lengthy period of time,

⁸ Implicit in this discussion is an assumption that the coin used is fair—it is not biased (*e.g.*, weighted) to land disproportionately on either heads or tails.

1 indicates what return spreads investors have actually achieved, on average, in the
2 past. It is not unreasonable to assume that, given the very extensive return spread
3 experience examined, that investors would use this historic experience in
4 formulating their expected risk premium for the future. Put simply, they see what
5 return spread has been achieved in the past and use that experience as an
6 expectation of what might be achieved in the future. Because of this consideration,
7 I believe that the average historic return spread is appropriate to use as the expected
8 risk premium in a CAPM analysis.

9 The 2002 Ibbotson *Yearbook* states that:

10 A proper estimate of the equity risk premium requires a
11 data series long enough to give a reliable average
12 without being unduly influenced by very good and very
13 poor short-term returns.... Some analysts estimate the
14 expected equity risk premium using a shorter, more
15 recent time period on the basis that recent events are
16 more likely to be repeated in the near future;
17 furthermore, they believe that the 1920s, 1930s, and
18 1940s contain too many unusual events. This view is
19 suspect because all periods contain "unusual" events.
20 Some of the most unusual events of this century took
21 place quite recently, including the inflation of the late
22 1970s and early 1980s, the October 1987 stock market
23 crash, the collapse of the high-yield bond market, the
24 major contraction and consolidation of the thrift
25 industry, the collapse of the Soviet Union, and the
26 development of the European Economic Community—
27 all of these happened in the last 20 years.... The 76-
28 year period starting with 1926 is representative of what
29 can happen: it includes high and low returns, volatile
30 and quiet markets, war and peace, inflation and
31 deflation, and prosperity and depression. Restricting
32 attention to a shorter historical period underestimates
33 the amount of change that could occur in a long future
34 period. Finally, because historical event-types (not
35 specific events) tend to repeat themselves, long-run
36 capital market return studies can reveal a great deal
37 about the future. Investors probably expect "unusual"

1 events to occur from time to time, and their return
2 expectations reflect this.

3
4 I agree with the sentiments expressed above and think it is appropriate to assume
5 that investors would use the full range of experience available to them.

6 It should be noted that in individual years in the period under study, realized
7 return spreads fluctuated significantly and even were negative in some cases.

8 However, the expected risk premium of investors in each year must be positive; if
9 not, a rational investor would never be willing to purchase a risky asset. One must
10 always keep in mind that the risk premium concept is expectational. While
11 investor ex ante risk premium expectations will not be matched in every year by
12 the achieved ex post return spreads, investors will look at the average achieved
13 return spread over a long period to get a sense of what would be realistic to expect
14 for the future. The realized return spreads that I analyzed reflect a body of historic
15 experience based on which investors would reasonably form their return
16 expectations for the future. Of course, it is those future expectations that we are
17 trying to ascertain. Atypically high or low results in any given historic period are
18 not indicative of investors' expectations. Moreover, a negative return spread in any
19 particular historic year or period does not cause investors to expect that in the
20 future they will only be able to achieve negative return premiums, on average. It
21 is, therefore, my view that the average realized return spread over a long period is
22 likely to be viewed by investors as a reasonable estimate of the expected risk
23 premium.

24 Q. How do you specifically implement the CAPM approach for the comparison
25 companies using the Ibbotson market risk premium?

1 A. The beta for the comparison companies, per Value Line, is 0.65. The expected
2 market risk premium is 7.0 percent. The risk-free rate is 5.0 percent. Using these
3 inputs, the average required return for the comparison companies is calculated
4 below:

5 Traditional CAPM

6
$$R_i = 5.0 + 0.65(7.0) = 9.6\%$$

7 Empirical CAPM

8
$$R_i = 5.0 + 0.75(.65)(7.0) + .25(7.0) = 10.2\%$$

9 Q. Will you now describe how you use S&P 500 data to estimate the expected market
10 risk premium?

11 A. I first calculate an estimate of the expected (required) return for the S&P 500 using
12 the DCF method and then subtract the risk-free rate employed in my analysis in
13 order to determine the expected market risk premium under this second approach.

14 The recent dividend yield for the S&P 500 has been about at the 1.75 percent
15 level. According to First Call, projected earnings growth for the companies in the
16 S&P 500 averages about 12.0 percent. Per S&P, the average projected earnings
17 growth for the companies it covers is about 14.0 percent. Using 13.0 percent as the
18 estimate of expected growth and a 1.75 percent dividend yield, the DCF estimate of
19 the expected return for the S&P 500 is 14.75 percent. Using a risk-free rate of 5.0
20 percent, the expected market risk premium would be 9.75 percent (14.75– 5.0 =
21 9.75). Employing this expected market risk premium for the S&P 500, the average
22 required return for the comparison companies is calculated below:

1 Traditional CAPM

2 $R_i = 5.0 + 0.65(9.75) = 11.3\%$

3 Empirical CAPM

4 $R_i = 5.0 + 0.75(.65)(9.75) + .25(9.75) = 12.2\%$

5
6 Q. Are there any other factors to consider that may not be captured by the CAPM
7 calculations described above?

8 A. Yes, there are. Ibbotson Associates indicates that companies with market
9 capitalization in the mid- or low-capitalization range (including many utilities)
10 require higher returns than indicated by the CAPM formulation I have employed
11 above. As a way to account for this phenomenon, a size premium can be added to
12 the CAPM results.

13 According to the Ibbotson Associates *Risk Premium Over Time Report:*
14 2003, size premiums of 82 and 152 basis points are appropriate for mid- or low-
15 capitalization companies, respectively. I will use a 60 basis point size premium for
16 the comparison group to recognize that six of the companies (Alliant, NSTAR,
17 Pinnacle West, SCANA, Vectren and Wisconsin Energy) are in the mid-
18 capitalization range and two of the companies (CH Energy and MGE Energy) are
19 in the low-capitalization range.

20 Q. Would you summarize the results of your CAPM analyses?

21 A. The CAPM results are summarized in the table below:

22

CAPM Formulation	Market Risk Premium Based on:	CAPM Result	CAPM Result + Size Premium
Traditional	(Ibbotson	9.6 %	10.2 %
	(S&P 500	11.3	11.9
Empirical	(Ibbotson	10.2	10.8
	(S&P 500	12.2	12.8

1

2

3

Based on the above data, I conclude that the CAPM estimate of the cost of equity is in the 10.75-11.50 percent range.

4

5

The above CAPM cost of equity estimates are conservative when compared with the CAPM results produced by an empirical (zero-beta) CAPM formulation sometimes used by the Commission Staff. In testimony in the Nine Mile Point 2 sale proceeding (Case No. 01-E-0011), filed in April 2001, a Staff Policy Panel indicated at page 36 that it chose to use a 50/50 zero-beta CAPM weighting rather than a 75/25 weighting because it will "tend to produce less volatile results." Use of the 50/50 weighting would raise the result of the zero-beta CAPM formulation for the calculations based on Ibbotson and S&P inputs to 10.8 and 13.0 percent, respectively, before consideration of the size premium.

6

7

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12

E. Risk Premium Analysis

13

14

15

16

Q. Would you provide an overview of your risk premium calculations?

1 A. I employ two risk premium approaches. The first analysis is based on the historic
2 average spread between utility stocks and bonds. The second relies on a regression
3 analysis to measure how utility risk premiums vary with the level of interest rates.

4 Q. Will you explain the rationale behind a risk premium analysis?

5 A. The higher the perceived risk of an investment, the higher will be the return that
6 investors require from that investment. If two investments offer the same expected
7 return but have differing risks, investors will prefer the investment with lesser risk.
8 Investors do so because they are said to be risk averse—*i.e.*, they prefer to take on
9 less risk, rather than more risk, other things being equal.

10 It is nearly universally agreed that investors require a higher rate of return
11 for an investment in the common equity for a particular company than they do in its
12 debt. This is so for two important reasons. First, if an enterprise fails, debtholders
13 have priority over equityholders as to the remaining assets of the company.
14 Second, for an ongoing business, debtholders must be paid their contractual level
15 of interest before equityholders can receive anything. Because of this basic fact of
16 financial life, companies may reduce their dividend payments to equityholders
17 when under some financial strain. The cessation of payments to debtholders is a
18 much rarer occurrence and will usually result in bankruptcy, unless corrected. In
19 summary, debt is thought to be less risky than equity because debtholders have
20 priority over equityholders as to: (1) distribution of assets in the case of dissolution
21 of the company and (2) distribution of earnings in the case of everyday operations.
22 Because equityholders "take second," they require a higher return than do
23 debtholders. In order to be induced to choose a higher risk investment, an investor

1 would have to be offered an expectation of some increment in return—a premium
2 for incurring additional risk. This incremental return is often known as the "risk
3 premium" and it reflects the additional return that investors require to invest in
4 common equity rather than debt.

5 The cost of equity is not directly observable, but must be estimated using
6 inferences and judgment. In contrast, a bond yield is observable and if we know,
7 or can estimate, the risk premium that common equity investors require to invest in
8 common equity rather than debt, we can employ the risk premium approach to
9 estimate the cost of common equity. In the well-known *Hope* decision, the U.S.
10 Supreme Court said:

11 From the investor or company point of view, it is
12 important that there be enough revenue not only for
13 operating expenses, but also for the capital costs of the
14 business. These include service on the debt and
15 dividends on the stock. By that standard the return to
16 the equity owner should be commensurate with returns
17 on investments in other enterprises having
18 corresponding risks. That return, moreover, should be
19 sufficient to assure confidence in the financial integrity
20 of the enterprise, so as to maintain its credit and to
21 attract capital. [Federal Power Commission v. Hope
22 Natural Gas Co., 320 U.S. 591, 603 (1944).]
23

24 While this decision speaks in terms of returns commensurate with those being
25 earned on investments of comparable risk, implicitly a company must also earn a
26 return far enough above investments of lesser risk in order to be able to attract
27 capital. Thus, if we apply the risk premium approach correctly, we will ensure that
28 the subject company is allowed a high enough return on its common equity,
29 compared with investments of lesser risk, so as to be able to attract capital and to
30 meet the standards laid down by the *Hope* decision.

1 In general, the equity risk premium can be expressed in the following
2 manner:

3 $RP = K_e - K_d$

4 The above equation implies that the equity risk premium is equal to the required
5 return on equity (K_e) minus the required return on debt (K_d).

6 Q. Would you please describe your first risk premium analysis?

7 A. To measure the expected risk premium between utility common stock and utility
8 bonds, I use the average return spread actually achieved by investors in these
9 instruments in the past. Between 1932 and 2001, Moody's electric utility common
10 stock index achieved a market return of 10.93 percent, on average. (The market
11 return in any given year was calculated by summing the dividend paid during that
12 year and the year-end market price and dividing that sum by the beginning-of-year
13 market price.) Over that same period, the average of Moody's composite bond
14 yields for electric utilities was 6.64 percent. Thus, the historically achieved spread
15 between electric utility stock returns and electric utility bond yields was 4.29
16 percent ($10.93 - 6.64 = 4.29$). If we add this average spread to the recent level of
17 bond yields, we can obtain an estimate of the return on utility common stocks that
18 investors are currently expecting/requiring.

19 Over the six-month period ending September 2003, the average bond yield
20 for Moody's A rated utility bonds was 6.52 percent. Adding this recent average
21 bond yield to the historic average spread between electric utility common stock
22 returns and electric utility bond yields of 4.29 percent, we obtain a cost of equity
23 estimate for the proxy group of 10.81 percent.

1 Q. In your second risk premium analysis, is there a proxy for required returns on
2 equity that you use?

3 A. Yes, there is—returns on common equity allowed to electric utilities by regulation.⁹
4 Most regulatory commissions frequently refer to movements in, or the level of,
5 interest rates in their decisions establishing an allowed return on equity. Since
6 authorized returns appear to be interest-rate sensitive, employing allowed returns
7 from across the United States in calculating the risk premium serves to use outside,
8 objective evidence as to what the consensus of regulation believes is the spread
9 between the cost of equity and bond yields.

10 Q. How specifically did you perform your second risk premium analysis?

11 A. I first conducted an analysis of risk premiums implied by allowed returns on equity
12 since 1980. Specifically, quarterly average allowed returns for the first quarter
13 1980 through the third quarter 2003 were obtained from data in Regulatory
14 Research Associates *Regulatory Focus*. These data reflect the average of allowed
15 returns for all electric utility cases decided in the quarter specified. An implied risk
16 premium (which can also be thought of as an allowed return spread) was derived
17 by comparing the average allowed return in a given quarter with the average yield
18 for Moody's Utility Composite Bond Index in the two quarters prior to the average
19 allowed return.

20 In deriving the implied risk premium, the utility bond yields were lagged
21 behind the allowed returns on equity because of the likelihood that changes in

⁹ Regulators sometimes allow companies to keep earnings above the nominally allowed return on equity. Thus, the use of allowed returns in this analysis may well understate the returns investors actually expect a company to earn.

1 allowed returns on equity often lag somewhat behind changes in bond yields. This
2 could be so for two reasons—one economic and one practical. The economic
3 reason is that commissions might want to be convinced that a change in interest
4 rates actually represented a trend that might persist before reflecting such change in
5 the allowed return on equity. The practical reason simply deals with the logistics
6 of a rate case—the record that a commission examines may be several months old
7 by the time it renders a decision. (While certain commissions update record data in
8 their decisions, many commissions do not do so.) Furthermore, the simple logistics
9 of writing a decision may cause a delay between the period upon which the allowed
10 return was based and the date on which the decision was released to the public.

11 To determine the sensitivity of the implied risk premiums described above to
12 the level of interest rates, a regression analysis was conducted. In this regression,
13 the implied risk premium described above was the dependent variable and the level
14 of interest rates, as proxied by the yield on long-term Treasury bonds lagged two
15 quarters behind the allowed return on equity, was the independent variable. This
16 model attempts to capture the statistical relationship between implied risk
17 premiums (*i.e.*, allowed returns minus utility bond yields) and the level of interest
18 rates (as indicated by the yields on long-term Treasury bonds), with the interest
19 rates being lagged two quarters behind the allowed return on equity. The
20 regression equation is reported below:

21

$$22 \quad \text{Risk Premium} = 6.477 - 0.432 \left\{ \begin{array}{l} \text{Yield on Long - Term} \\ \text{Treasury} \\ \text{Bonds} \end{array} \right\}$$

23

1 The adjusted R^2 of the regression (which measures the proportion of variation in
2 the dependent variable explained by variation in the independent variable) is 0.78.
3 Thus, this regression relationship demonstrates that changes in the level of interest
4 rates explain a substantial proportion of the changes in implied risk premiums.

5 One might well ask why one should go through the process of creating the
6 model described above when one could merely just examine recent levels of
7 allowed returns. There are justifications for the model in this context. First, it is
8 possible that in certain quarters there are an insufficient number of allowed returns
9 to use as a guide by themselves. Second, allowed returns are not a perfect proxy
10 for required returns and the use of the long-term relationship between allowed
11 returns and bond yields allows us to overcome any unusual allowed return results
12 in a particular period.

13 The average yield on long-term Treasury bonds for the six months ending
14 September 2003 is 4.95 percent. Inserting this into the model shown above, I
15 obtain a calculated risk premium of 4.36 percent as follows:

16 Risk Premium = 6.477 - 0.432(4.95)

17 Risk Premium = 4.34%

18 The average yield on Moody's A rated bonds in the six months ending February
19 2003 was 6.52 percent. Adding the yield of 6.52 percent to the risk premium
20 derived above of 4.34 percent produces an implied cost of equity of 10.86 percent.

21 Thus, my second risk premium cost of equity estimate for the proxy group of
22 utilities is 10.86 percent according to the above-described analysis.

23 Q. Would you summarize the results of your risk premium analyses?

1 A. The first risk premium approach that employs the historic average spread between
2 utility common stock returns and utility bond yields produced a cost of equity
3 estimate for the proxy group of 10.81 percent. The second risk premium approach
4 which is based on a regression analysis measuring how utility risk premiums
5 change as the level of interest rates change produced a cost of equity estimate of
6 10.86 percent for the proxy group. Based on these results, I will use a range of
7 10.8-10.9 percent as the risk premium cost of equity estimate in my further
8 discussion.

9

10 **F. Comparable Earnings Analysis**

11 Q. Can you explain why the comparable earnings approach is helpful in assessing
12 what return should be allowed in this proceeding?

13 A. The basic criteria for determining what constitutes a fair rate of return for a
14 regulated enterprise were set forth by the U.S. Supreme Court in the *Bluefield* and
15 *Hope Natural Gas* cases. In the *Bluefield* case the Court said:

16 A public utility is entitled to such rates as will permit it
17 to earn a return on the value of the property which it
18 employs for the convenience of the public equal to that
19 generally being made at the same time and in the same
20 general part of the country on investments in other
21 business undertakings which are attended by
22 corresponding risks and uncertainties; but it has no
23 constitutional right to profits such as are realized or
24 anticipated in highly profitable enterprises or
25 speculative ventures. [Bluefield Waterworks &
26 Improvement Company v. Public Service Commission
27 of West Virginia, 262 U.S. 679, 692-693 (1923).]

28

29 In *Hope*, the Court said:

1 From the investor or company point of view, it is
2 important that there be enough revenue not only for
3 operating expenses, but also for the capital costs of the
4 business. These include service on the debt and
5 dividends on the stock. By that standard the return to
6 the equity owner should be commensurate with returns
7 on investments in other enterprises having
8 corresponding risks. That return, moreover, should be
9 sufficient to assure confidence in the financial integrity
10 of the enterprise, so as to maintain its credit and to
11 attract capital. [Federal Power Commission v. Hope
12 Natural Gas Co., 320 U.S. 591, 603 (1944).]
13

14 In those decisions, the Court enumerated a two-part standard for a fair rate of
15 return: (1) a fair rate of return to a regulated company is one that is equal to that
16 earned in other enterprises of similar risk and (2) the fair rate of return must also
17 provide enough earnings to enable the company to maintain its credit standing¹⁰
18 and to attract capital. The first part has come to be known as the "comparable
19 earnings standard" while the second part is referred to as "the capital attraction
20 standard."

21 The comparable earnings approach (*i.e.*, determining the return earned by
22 companies of similar risk) directly meets one of the basic criteria set forth by the
23 Supreme Court in the *Bluefield* and *Hope* decisions. But, in addition, the Court set
24 forth the criterion that the rate of return on equity should also be sufficient for the
25 company to attract capital. It must be acknowledged that a firm whose return is the
26 same as that of "other enterprises having corresponding risks" is not necessarily
27 earning enough to attract capital; but in reasonably prosperous periods, one can
28 expect that the great majority of companies are earning enough to attract capital,

¹⁰ Bond rating agencies have subjected the financial ratios of utilities to more rigorous scrutiny of late. Since the rating agencies emphasize **cash flow** measures, adequate cash flow is crucial to a company's credit standing.

1 and that one can also identify those that are not. Thus, if comparisons are made
2 with a reasonably broad range of companies over a reasonably representative time
3 period, one can be confident that a return high enough to match that of other
4 enterprises with corresponding risks will probably also be high enough to attract
5 capital and maintain financial integrity.

6 In addition to being prescribed as a standard by the *Bluefield* and *Hope*
7 decisions, there are other reasons why a comparable earnings analysis may be
8 helpful in determining the return to be allowed a regulated company. The
9 comparable earnings method analyzes the question of what return should be
10 allowed a regulated company from a different perspective than an approach such as
11 the DCF method. It can be argued that the price that investors pay in the stock
12 market for a utility depends, at least in part, on the return that investors expect a
13 commission will allow that company. In turn, however, the return that a
14 commission will allow a company depends, at least in part, on the price of that
15 company in the stock market. As one commentator has stated:

16 Moreover, since the most important risk to the investor
17 is the risk as to the attitude of the regulatory
18 commission, current security prices inevitably reflect
19 projections not only of future physical and general
20 economic developments of the utility and its area, but
21 also of the anticipated rulings of the commission. For
22 the commission to "rely" on such anticipations is
23 palpably circular reasoning.... Commissions and
24 investors cannot sensibly continue to look behind one
25 another like endless images in multiple mirror.¹¹
26

¹¹ Harold Leventhal, "Vitality of the Comparable Earnings Standard for Regulation of Utilities in a Growth Economy," *The Yale Law Journal*, May 1965, page 1007.

1 Thus there is an element of circularity in using an approach such as the DCF
2 method to estimate the cost of equity of a utility. The comparable earnings
3 method, which derives its results from a conceptually different approach, can shed
4 additional light on the question of the appropriate allowed return for a utility.

5 Another advantage of a comparable earnings analysis is that it provides a
6 perspective different from that implicitly employed using an approach that satisfies
7 the capital attraction standard. If the capital attraction standard is strictly and
8 rigidly applied, it would keep a company on the knife-edge of financial health—
9 any shortfall in return might make it difficult for a company to attract capital. As
10 another commentator has stated:

11 It should be evident that a rate of return which is barely
12 adequate to allow for the raising of new capital is not
13 necessarily a fair rate of return.¹²
14

15 The comparable earnings approach is not a market-based methodology.
16 However, the examination of returns earned, or expected to be earned, by a large
17 group of companies with risks similar to electric utilities, in combination with the
18 results of various other methodologies, will produce a reasonable estimate of the
19 return to be allowed for electric utilities.

20 Q. Would you now describe the comparable earnings analysis you conducted?

21 A. Under the comparable earnings approach, I first evaluate the risk of the comparison
22 companies versus that of companies in the U.S. economy in general and based on
23 this analysis determine what return on equity is appropriate.

¹² Herman Roseman, "Comparable Earnings and the Fair Rate of Return," 1970 *Annual Report*, Section of Public Utility Law of the American Bar Association, page 26.

1 Q. How do you evaluate the relative risk of the comparison companies versus
2 companies in general?

3 A. I use the Value Line Safety Rank. *The Value Line Investment Survey* provides a
4 safety rank for the 1700 or so companies that it follows. For the determination of
5 Safety Rank, stocks are ranked from 1 to 5, with 1 being the safest and 5 being the
6 most risky. Value Line defines the Safety Rank as a measure of the total risk of a
7 stock and describes the Safety Rank as one of the main criteria investors should
8 consider in selecting stocks. Value Line derives the Safety Rank by averaging two
9 variables: (1) the volatility of the stock as measured by its Index of Price Stability
10 and (2) the Financial Strength Rating as determined by Value Line analysts. Value
11 Line defines the price stability index as being based upon a ranking of the standard
12 deviation of weekly percent changes in price of a stock over the last five years.
13 Value Line evaluates the Financial Strength of a company on a scale of A++ down
14 to C. This is a relative ranking comparing the subject company's financial strength
15 to all other companies. The rating is based upon financial leverage, business risk,
16 company size and the judgment of Value Line analysts. The analysts examine
17 various ratios such as coverage, return variability, accounting methods and size.

18 To implement the comparable earnings analysis, I examined recent earned
19 and projected returns on shareholders' equity earned by companies with a safety
20 factor of 2 as reported in *The Value Line Investment Survey*.¹³

21 Q. Does this group of companies with the Safety Rank of 2 include unregulated
22 companies?

¹³ The safety rank of the proxy group I employ is 2.

1 A. Yes, it does. It is a financial fact of life for a utility company that it competes in
2 the marketplace to obtain capital not only with other utilities, but with all economic
3 enterprises. Furthermore, the *Hope* decision, which is a touchstone in the area of
4 rate of return regulation, indicates that a company should be compared to other
5 firms of comparable risk and did not limit this comparison only to other regulated
6 firms. Value Line measures the risk embodied in the safety rank it assigns
7 consistently across the 1700 or so companies that it follows to derive its safety rank
8 and thus it measures risk in a uniform manner for both regulated and unregulated
9 firms.

10 Q. What returns are companies with a Safety Rank of 2 earning?

11 A. The earned return on shareholders' equity in any one given year is not necessarily
12 the return that investors expect a firm to earn in the future. A company could have
13 runs of good luck or bad luck or particular accounting adjustments so that the
14 return earned in any one year is not necessarily a meaningful indicator of what it
15 ought to be earning in light of the risks being borne. In order to temper the earned
16 return data, I examined earned returns on shareholders' equity over two recent
17 historic years. In addition, Value Line projected earned returns for 2003 (the
18 current year), 2004 and for a period 3-5 years into the future were also employed.
19 Thus, by looking at both the earnings experience of the recent past as well as
20 projections for the future, unusual figures are smoothed and the end result is
21 appropriate to employ as the comparable earnings result. To further temper the
22 data, median results, rather than average figures, were used in any year.

1 The CAPM approach can be thought of as calculating a risk premium for the
2 market as a whole and then adjusting it for the risk of the particular utility in
3 question. Under the CAPM approach, risk is measured by a company's beta. My
4 CAPM analysis produced a cost of equity range of 10.75-11.50 percent.

5 While the CAPM approach calculates a market-wide risk premium that is
6 then adjusted for company-specific risk, the two risk premium analyses that I
7 performed directly estimate the risk premium for a utility. The results of these risk
8 premium analyses produced a cost of equity estimate in the range of 10.8-10.9
9 percent.

10 The comparable earnings approach (*i.e.*, determining the return earned by
11 companies of similar risk) directly meets one of the basic criteria set forth by the
12 Supreme Court in the *Bluefield* and *Hope* decisions. As utilities face a more
13 competitive environment, investors will carefully evaluate how utility returns
14 compare with those of unregulated enterprises. The comparable earnings analysis
15 produced a return on equity¹⁵ range of 14.0-14.5 percent. These expected returns
16 on equity of comparable-risk investment alternatives would certainly be taken into
17 account by investors in forming their return requirements for a utility. As
18 discussed above, it is difficult to ascertain with clarity at the current time what the
19 prospects of the utility industry will be in the future. However, the use of rates of
20 return of companies of comparable risk across a diversity of industries provides an
21 important benchmark as to the return to be allowed in this proceeding.

¹⁵ As indicated above, the reported range reflects returns on year-end shareholders equity (including preferred equity); returns on average common equity would be somewhat higher.

1 Below, I present a summary of the results I discussed above:

2

<u>Cost of Equity Method</u>	<u>Range</u>
1. DCF	10.00 - 10.75%
2. CAPM	10.75 - 11.50
3. Risk Premium	10.8 - 10.9
4. Comparable Earnings	14.0 - 14.5

3

4

5 Determination of the cost of equity requires inferences regarding investor
6 expectations and requirements, which are not directly observable. Each of the
7 above methods approaches the estimation of the cost of equity from a different
8 perspective—which I believe to be a strength of this four-method approach.

9 Q. Are there any other factors to consider in reaching a recommendation about the
10 return on equity to be allowed to CECONY in this proceeding?

11 A. Yes, there are two—issuance costs and the three-year stayout the Company is
12 proposing. I will address each of these factors, in turn, below.

13 Q. Can you explain why a cost of issuance adjustment is necessary for a utility in
14 general?

15 A. Regulated utilities are allowed to collect in rates sufficient funds to pay all their
16 operating expenses plus a return to compensate the capital invested in the business.
17 The costs of issuing new common stock, including fees and discounts provided to
18 underwriters, printing, attorney's fees, etc., are often referred to, ensemble, as
19 issuance costs, or flotation costs. These costs are incurred in running a company's
20 business, just as would be expenses for labor or utility plant. Because issuance

1 costs are a legitimate business expense of a company, that company deserves the
2 opportunity to recover such costs. The cost of equity, before consideration of
3 issuance costs, represents the rate of return that investors require on an investment
4 in the common stock of a company. When a company attracts common equity
5 capital by the sale of shares of stock, the companies' earnings on the proceeds of
6 the sale should be at least equal to the return that investors require. It is therefore
7 necessary to provide a cost of issuance adjustment to the investors' required return
8 in order to give the company in question a reasonable opportunity to earn the return
9 that investors require.

10 Q. Why is a cost of issuance adjustment necessary for CECONY, in particular?

11 A. In May 2003, CECONY's parent, Consolidated Edison, Inc., had a large common
12 stock offering, the proceeds of which were infused into CECONY.¹⁶ The DCF
13 formulation can be employed in order to determine the size of the increment to the
14 investors required return that is necessary in order to recognize an issuance cost
15 adjustment. By applying this adjustment, we are converting the dividend-price
16 ratio to a dividend-net proceeds ratio. The adjustment to the investor required
17 return can be determined as follows:

18

¹⁶ Consolidated Edison, Inc. will also be issuing new shares of common stock over the next several years through its various stock option, DRIP, DISCOP and other stock purchase plans. (Note that under the DISCOP plan, shares are purchased at an 11 percent discount.)

1
$$k^* = \frac{D}{P} \left\langle \frac{1}{(1-f)} - 1 \right\rangle$$

2 where:

3 k^* = issuance cost adjustment to required return

4 $\frac{D}{P}$ = dividend yield

5 f = level of issuance costs

6
7 Issuance costs for the recent Consolidated Edison stock offering were about 2.8
8 percent.¹⁷ Using Consolidated Edison's dividend yield of 5.5 percent and issuance
9 costs of 2.8 percent, the issuance cost adjustment is 16 basis points:

10
11
$$k^* = .055 \left\langle \frac{1}{(1-.028)} - 1 \right\rangle$$

12
13
$$k^* = 0.0016 \text{ or } 0.16\%$$

14
15 Thus, an increment to the investor required return of 16 basis points to account for
16 issuance costs is appropriate in this proceeding.

17 Q. Would you now discuss the implications for the allowed return on equity of a
18 stayout for CECONY?

19 A. The Company has informed me that it will be proposing a three-year rate plan.
20 This exposes CECONY to the risk that the cost of equity may go up during the
21 course of the rate plan, without the Company having an opportunity to reset the
22 allowed return to reflect such an increase. Interest rates currently are lower than
23 they have been in many years. It seems likely that upward changes in interest rates

¹⁷ The Company has informed me that these issuance costs were unusually low due to the current market conditions and the Company's aggressive pursuit of cost savings; the level of issuance costs in the future may well be higher.

1 may be more likely than downward changes. (For example, there is not much
2 downside room to the Federal funds rate—currently about at the 1 percent level—
3 that the Federal Reserve uses to implement its monetary policy.) Goldman Sachs
4 in an October 16, 2003 writeup concerning Consolidated Edison, Inc. noted that the
5 company was increasingly sensitive to a potential rise in Treasury yields.

6 In the past, the Commission has used the differential between 3-year and 1-
7 year Treasury securities to provide guidance as to what the “stayout premium” in
8 such circumstances should be.¹⁸ For the six months ended September 2003—the
9 pricing period used in my cost of equity analyses—the differential between 3-year
10 and 1-year Treasury securities was 80 basis points. The differential averaged over
11 1 year and 5 years was 78 basis points and 56 basis points, respectively.

12 Q. Based on your discussion and analyses, what return do you recommend for the
13 Company?

14 A. Based on the cost of equity analyses presented above and considering the issuance
15 cost adjustment and the prospect of a 3-year “stayout,” I recommend that
16 CECONY be allowed a return on equity of not less than 12.0 percent.

¹⁸ Note that this differential only reflects the “financial” risk aspect of a stayout—the risk that the cost of capital in general in the economy might rise in the next few years. It does not account for the “business” risk aspect of a stayout. As indicated earlier, there is more unpredictability today regarding unanticipated events that can have major impacts on a utility’s service and/or revenues and its need for additional capital. Investors likely require more of a risk premium today, than in the past, as compensation for exposure to this greater unpredictability in a stayout context.

1 **IV. THE APPROPRIATE COMMON EQUITY RATIO**

2 Q. How important is CECONY's common equity ratio to its financial condition?

3 A. Having a strong common equity ratio is extremely important for the investment
4 community's assessment of CECONY's financial strength. In a writeup
5 concerning CECONY dated June 3, 2003, S&P stated that:

6 Historically, the New York Public Service Commission
7 (PSC) has supported a healthy financial profile, and
8 **this support is a key underpinning for the utility's**
9 **strong ratings.** [Emphasis added.]

10
11 S&P noted that it had downrated CECONY in May 2003 due in part to: (1) a
12 weakening of financial ratios and (2) S&P's decision to have a larger adjustment
13 related to the debt equivalents associated with purchased power agreements. (The
14 per books debt ratio is adjusted upward by more than 2 percentage points to
15 account for the added risk of purchased power contracts.) S&P further stated in its
16 analysis that:

17 The utility's financial profile remains weak for the
18 revised ratings, but Standard & Poor's expects the
19 company to bring debt levels back in line by 2005
20 through equity issuances and regulatory rate relief.
21

22 Note that S&P wrote this assessment **after** the Consolidated Edison, Inc. stock
23 issuance in May 2003.

24 Moody's, in a review of CECONY on September 15, 2003 echoed these
25 sentiments. Moody's noted that:

26 Con Ed's A1 senior unsecured debt rating reflects its
27 solid earnings performance and sound balance sheet.
28 These have consistently been supported by conservative
29 financial practices and constructive rate treatment....
30

31 Moody's specifically indicated that a downrating could result if there was:

1 A shift toward less conservative financing strategies
2 and/or less improvement in cash flow and coverage
3 ratios than currently expected in the next couple of
4 years.
5

6 From the above rating agency commentary, it is clear that the level of the common
7 equity ratio is crucial to CECONY's bond rating. The rating agencies have
8 indicated that they expect improvement in CECONY's financial ratios over the
9 next several years and that a decline in the ratios could possibly lead to a bond
10 downrating.

11 Q. What capital structure is CECONY requesting in this proceeding?

12 A. The Company is requesting an average capital structure for September 30, 2005 as
13 shown below:

14

	<u>Ratio</u>
Long-Term Debt	47.16 %
Preferred Stock	1.75
Customer Deposits	1.76
Common Equity	49.33

15

16
17 Q. Do you believe that this is a reasonable capital structure to be employed in this
18 proceeding?

19 A. Yes, I do.

20 Q. Can you explain why this capital structure is appropriate?

21 A. It reflects the actual ratios of capital being employed to serve the customers of
22 CECONY. It is not a target nor a hypothetical capital structure, but, instead,
23 reflects the proportions of the actual capital being used in CECONY's business.
24 Furthermore, this capital structure is reasonable when compared to the capital
25 structure of other utilities. Below I show the median capital structure ratios for the

1 electric utilities followed by Value Line for 2004 and 2006-2008, which I,
2 hereinafter, for ease of discussion, will label as being "2007":

3

	Median Electric Utility Industry Capital Structure Per Value Line			
	All Companies		Excluding Companies with Utility Subsidiaries Below Investment Grade	
	2004	2007	2004	2007
Long-Term Debt	54%	49%	53%	48%
Preferred Stock	2	2	2	2
Common Equity	45	49	46	50

Note: Figures may not add due to rounding.

4
5

6 Earlier in this testimony, I employed a proxy group of utilities in order to estimate
7 the cost of common equity for CECONY. The projected Value Line capital
8 structure for these companies for 2004 and 2007 is shown on Schedule 4 of my
9 exhibit and the median capital structure ratios for this proxy group are summarized
10 below:

11

	Median Proxy Group Capital Structure Per Value Line	
	2004	2007
Long-Term Debt	50%	47%
Preferred Stock	2	2
Common Equity	47	52

Note: Figures may not add due to rounding.

12
13

1 As can be seen from the above figures, the proxy group projected common equity
2 ratios are consistent with the average common equity ratio of 49.3 percent for
3 CECONY for September 30, 2005.

4 On Schedule 5 of my exhibit, I show the 2002 common equity ratios¹⁹ for
5 the utility subsidiaries of the proxy group companies I employ in my cost of equity
6 analysis. The median 2002 common equity ratio for these companies is about 51
7 percent.

8 Q. What is your conclusion as to the reasonableness of CECONY's requested
9 common equity ratio in this proceeding?

10 A. Based on the above analysis and discussion, I conclude that the 49.3 percent
11 common equity ratio requested by CECONY in this proceeding is reasonable. The
12 requested equity ratio reflects the Company's actual common equity ratio and that
13 equity ratio is in line with industry, proxy group and subsidiary utility companies
14 and thus is appropriate to use in this proceeding. (Recall that when the debt
15 equivalents of purchased power contracts are considered, rating agencies regard
16 CECONY's common equity ratio as being lower than the per books level.)
17 Furthermore, the bond rating agency commentary that I noted earlier indicates that
18 the rating agencies expect CECONY to improve on the common equity ratio level
19 extant in 2003 and that a weakening of the equity ratio could have adverse bond
20 rating consequences.

21 Q. Does this conclude your testimony?

22 A. Yes, it does.

¹⁹ I have excluded securitization debt from total capital in these figures.

**EDUCATION AND EMPLOYMENT BACKGROUND
OF
ROBERT G. ROSENBERG**

Education

I have a Bachelor of Arts degree in Political Science, with a minor in Economics, from Hunter College. I received a Master of Business Administration degree with a major in Finance at the New York University Graduate School of Business Administration.

Employment

From 1969 through mid-March 1983, I was employed by the firm of National Economic Research Associates (NERA), reaching the position of Senior Economic Analyst. In March of 1983, I became a principal of Benrose Economic Consultants, Inc., a consulting firm in New York City. In April 2000, I became a principal of Edgewood Consulting, Inc., a firm located in the Capital District area of New York. Edgewood Consulting performs economic research and consulting services for companies, law firms, government agencies and trade associations. Throughout this period, I have concentrated on the analysis of regulated industries, including electric and gas utilities, insurance and steamship companies. I have prepared direct and rebuttal testimony related to financial aspects of utility rate proceedings--e.g., cost of common equity, capital structure, etc. Along with these "typical" rate case issues, I have also testified regarding more unusual matters: intra-company royalty payments; the correct procedure to use in calculating the cost of debt; whether a cogeneration

project met Qualifying Facility ownership standards; and responsibility for stranded costs.

I have had numerous assignments involving evaluation, consultation and/or internal reports to clients. Examples of this include: (1) analyzing issues relating to industry restructuring (e.g., implications of Commission-ordered divestiture, the risks associated with the institution of incentive plans, unbundling electric rates, etc.); (2) consulting with a utility company concerning the financial and regulatory aspects of a potential merger and the possible regulatory treatment of an acquisition premium; (3) evaluating the feasibility of instituting an administrative securitization proposal; (4) determining incremental risks flowing from purchased power contracts; and (5) analyzing studies regarding property values near transmission lines.

Outside the regulatory arena, I have estimated financial damages related to (1) breach of contract and (2) earnings losses as a result of injuries. I have also examined stock prices to see if alleged manipulation was likely and have performed economic valuation for employee stock option plan purposes.

I have presented lectures at the Pace University Center for International Business Studies regarding the regulatory process. A number of articles that I authored have been published in *Public Utilities Fortnightly* (PUF).

Appearances Before Regulatory Agencies

I have presented testimony before the Federal Energy Regulatory Commission and the regulatory agencies in the following states: Arizona, Kentucky, Massachusetts, Minnesota, Mississippi, New Hampshire, New Jersey, New York, Pennsylvania, Rhode

Island, South Dakota and Vermont. These testimonies were presented on behalf of: Blackstone Valley Electric Company, Boston Edison Company, Central Hudson Gas & Electric Corporation, Citizens Communications Company, Consolidated Edison Company, Kentucky Utilities Company, Long Island Lighting Company, Louisville Gas and Electric Company, Minnesota Power & Light Company, Mississippi Power Company, New York State Electric & Gas Corporation, Niagara Mohawk Power Corporation, Northern States Power, Orange & Rockland Utilities, Pacific Gas & Electric Company, Pike County Light & Power Company, Public Service Company of New Hampshire, Public Service Company of New Mexico, Rochester Gas & Electric Corporation and Rockland Electric Company. In addition, I have testified before: the Society of Maritime Arbitrators concerning the estimation of damages in the matter of Empresa Publica de Abastecimento de Cereais (an agency of the Government of Portugal) vs. Point Endeavor Corporation and Tradigrain, Inc.; U.S. Bankruptcy Court regarding financing for an office building in Chapter 11; and the Federal Maritime Commission regarding the fair return for Matson Navigation Company.

WHY THE ARITHMETIC, RATHER THAN THE GEOMETRIC, MEAN SHOULD BE USED IN ESTIMATING EXPECTED FUTURE RETURNS

It has been suggested that in using the Ibbotson historic rate of return data as a proxy for the expected future return, one should employ the geometric mean of the data, rather than the arithmetic mean. I will demonstrate why that contention is incorrect. The only appropriate historic average to use in forecasting expected returns for the future is the arithmetic mean. It is incorrect to use the geometric mean and the use of the geometric mean results in an understated expected future return, as will be demonstrated below.

Before beginning the discussion on this issue, it is perhaps helpful to review the basic definition of the return on an investment that an investor expects (requires). The expected (required) rate of return is the discount rate that equates the future cash flows that an investor expects to receive from an investment with the initial value (i.e., the present value) of that investment. Keeping that basic definition in mind, I will now explain why the arithmetic mean of historic return data is appropriate to use in trying to forecast the expected return in the future.

In examining complicated issues, economists often simplify the actual very complex data or situation of the real world so that the issue in question is more easily examined in the simplified context. I will do so in my discussion below, but note that the principles hold even in the more complex situation of the real world. Let us assume that over a past period, an investment earned a rate of return of either 15 percent or 5 percent, with equal probability. Thus, if we examined an historic period of, say, 100 years, we would expect to find that 50 of those years experienced a 15 percent return,

while the remaining 50 years experienced a 5 percent return. Since the two possible returns in this simplified hypothetical example have the same probability, the arithmetic average of these two possible returns would be 10 percent. Having established that the arithmetic average of past returns for the series described is 10 percent, we will now examine whether it is appropriate to use that return as a proxy for expected future returns.

On Attachment 1, I show a hypothetical example of future possible investment outcomes if we assume that the distribution of possible returns from the past continues on into the future--i.e., that the only two possible returns are 15 percent or 5 percent, each with a 50 percent probability. In Column (1) of Attachment 1, I show the two possible returns that can be expected to occur in the future, given that these were the only two returns that occurred in the past in our hypothetical example. In Column (2) of Attachment 1, I show that the initial amount invested is assumed to be \$1.00. In Column (3) I show that at the end of Year 1 an investor could either end up with \$1.15 if the 15 percent return outcome happens or \$1.05 if the 5 percent return possibility happens. Since the \$1.15 outcome and the \$1.05 outcome are equally likely to happen under the hypothesized circumstances, the average possible result (known in financial parlance as the expected value) of this investment at the end of Year 1 is \$1.10--the average of the two possible outcomes that have equal probability. This expected value of the investment of \$1.10 is shown near the bottom of Column (3) of Attachment 1. If the expected value of this investment at the end of Year 1 is \$1.10 and \$1.00 had been invested in Year 0, then clearly the discount factor that equates the expected cash flow

at the end of Year 1, should the security be sold, to the value of the initial investment is 1.10 or 10 percent.

Now let us see what are the possible investment outcomes for Year 2 under the hypothesized circumstances. The possible outcomes are shown in Column (4) of Attachment 1 and are explained below. If the investment earns \$1.15 in Year 1 and again, fortunately, earns a 15 percent return in Year 2, then the value of the investment would be \$1.3225 at the end of Year 2 ($\$1.15 \times 1.15 = \1.3225). Another possible outcome would be if the investment earns \$1.15 in Year 1 but only earns a 5 percent return in Year 2. This would produce a value at the end of Year 2 of \$1.2075 ($\$1.15 \times 1.05 = \1.2075). I will now explain how the third number in Column (4) is derived. If the investment in question earns a 5 percent return in Year 1, but then earns a 15 percent return in Year 2, then the expected value of the investment at the end of Year 2 would be \$1.2075 ($\$1.05 \times 1.15 = \1.2075). The fourth possibility in Year 2 is if the investment, unfortunately, only reaches the \$1.05 level at the end of Year 1 and in Year 2 again only experiences a 5 percent return. This would produce the fourth outcome in Column (4), namely \$1.1025 ($\$1.05 \times 1.05 = \1.1025).

I have thus explained how one obtains the four possible outcomes at the end of Year 2, as shown in Column (4) of Attachment 1. Given that each of these outcomes has the same probability (because in any given year there is an equal probability of experiencing either a 15 percent return, or a 5 percent return), if we add up the four possible returns and divide by 4, we obtain the expected value of the investment of \$1.21. Thus, even though there are several possible outcomes in Year 2, the expected value of this investment at the end of Year 2 is \$1.21 under the circumstances

hypothesized. If the investor expects to be able to sell the investment at the end of Year 2 with a value of \$1.21, then the discount rate that equates the expected receipt of \$1.21 at the end of Year 2 with the initial investment of \$1.00 in Year 0 is 10 percent ($\$1.21/[(1.10)^2]=\1.00). Thus, again, as in Year 1, in Year 2 we find that the discount rate, or expected return, on this investment is 10 percent. This means that if an investor invested \$1.00 in Year 0 and expected the return possibilities shown on Attachment 1, that the investor would expect to earn a 10 percent return on his or her investment in either Year 1 or in Year 2.

The data shown for Years 3 and 4, in Columns (5) and (6) on Attachment 1, are derived in a similar manner. I will briefly discuss the data for Year 3 to provide continuity for this explanation. There are eight possible outcomes in Year 3, each with the same probability. Thus, if we sum up the eight possible investment outcomes for Year 3 and divide by 8, we have the average possible outcome or the expected value of the investment at the end of Year 3. As shown in Column (5) on Attachment 1, the expected value of the investment at the end of Year 3 is \$1.331. Thus, if an investor invested \$1.00 in Year 0 and could expect to sell his investment at the end of Year 3 for \$1.331, the expected return on that investment would be 10 percent. The data shown for Year 4, in Column (6) of Attachment 1, are derived in a similar manner and again it is indicated that were the investor to sell his investment at the end of Year 4, he would expect to earn a 10 percent return on the investment. This hypothetical example could be extended out further in time, but the calculations would obviously become very cumbersome. The point holds for future years, but the data for Years 1 through 4 will be used for illustrative purposes in the remainder of this discussion.

The hypothetical example shown on Attachment 1 has demonstrated that under the hypothesized circumstances, in each and every year in the future, investors will expect to earn a return of 10 percent. It is important to note that this 10 percent return that we have calculated that investors could expect in each of the years examined is the same return as the arithmetic average of the two possible return outcomes specified in the hypothetical example, namely 15 percent and 5 percent. Thus, if investors noted that historic return experience was either 5 or 15 percent, with an arithmetic average of 10 percent, and they used this arithmetic average of past returns as a projected return for the future, their projections would exactly match the expected return (or discount rate), derived in the hypothetical example on Attachment 1. Put simply, this demonstrates that the arithmetic average of past rates of return is the appropriate average to use in forecasting expected future returns, assuming that past conditions will continue on into the future.

Now let us leave the discussion of the arithmetic mean briefly in order to discuss the geometric mean. The geometric mean of two returns is calculated as follows:

$$\sqrt{(1 + r_1) \times (1 + r_2)} - 1$$

where r_1 and r_2 are the two returns in question and are expressed in decimal form.

Given that in the prior hypothetical example the only two possible returns were 15 percent or 5 percent, the geometric average of those returns would be calculated as follows:

$$\sqrt{(1 + .15) \times (1 + .05)} - 1 = .0989 \text{ or } 9.89\%$$

As can be noted above, the geometric mean rate of return for the hypothetical investment we have been discussing is 9.89 percent--less than the 10.00 percent arithmetic mean. From the calculations on Attachment 1, we have shown that if an investor invested \$1.00 at Year 0 in our hypothetical investment, they could expect to have the following values of their investment for each of the years specified:

Initial Investment in Year 0	Expected Value of Investment			
	Year 1	Year 2	Year 3	Year 4
\$1.00	\$1.10	\$1.21	\$1.331	\$1.4641

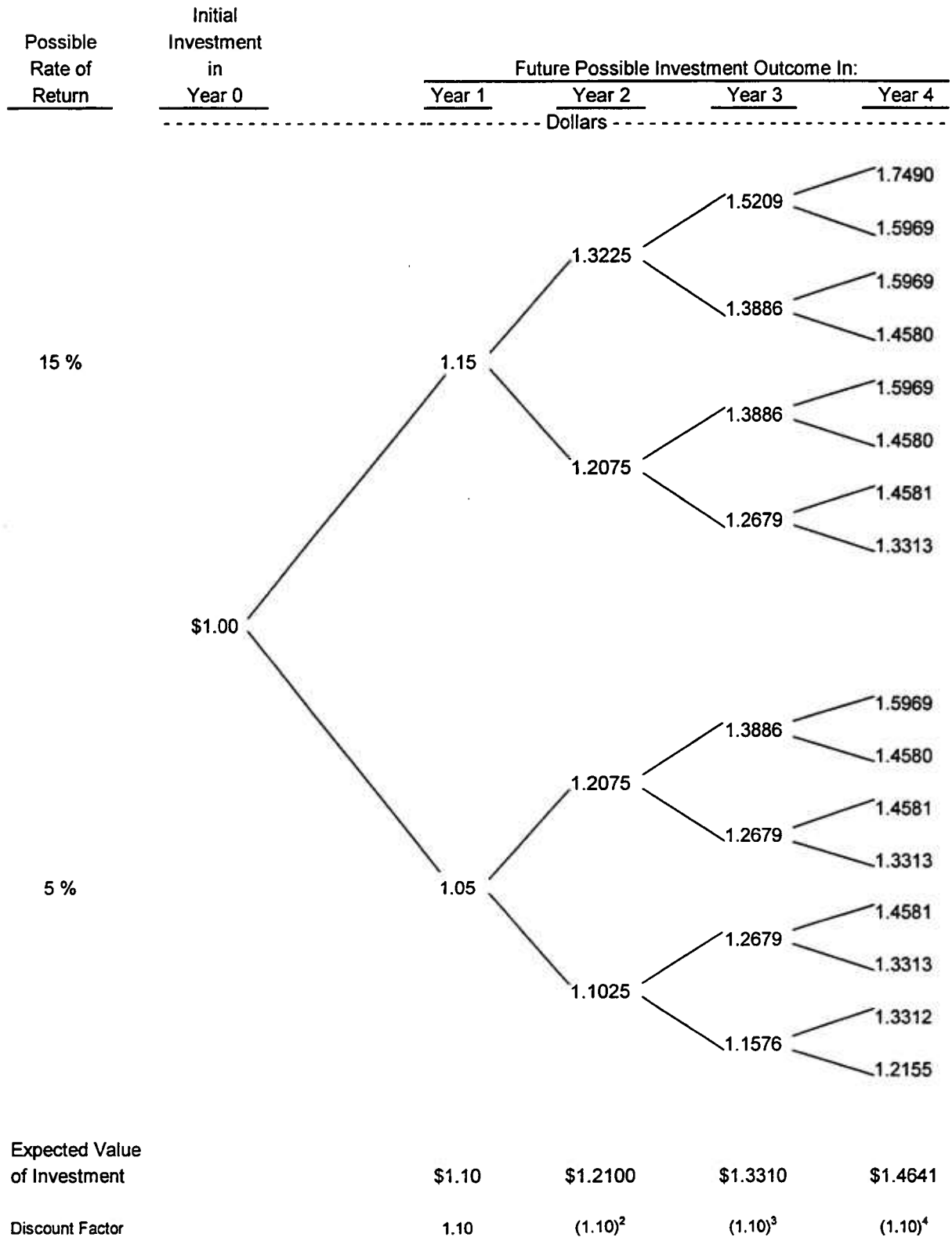
As noted previously, these expected values of the investment in each year could also be obtained by taking the arithmetic average of historic results (10 percent) and assuming that the investor expects to earn the arithmetic return in each year in the future.

Now let us assume that an investor mistakenly took the 9.89 percent geometric mean from the historic return series and used that to project the returns earned in the future. If an investor invested \$1.00 in Year 0 and expected that he or she would only earn the 9.89 percent geometric mean, then using the geometric mean as a predictor would produce the following data:

Initial Investment in Year 0	Value Produced by Forecasting with Geometric Mean			
	Year 1	Year 2	Year 3	Year 4
\$1.00	\$1.0989	\$1.2076	\$1.3270	\$1.4582

Note that the values produced above when one uses the geometric mean to forecast future investment outcomes are lower in each and every year than the actual expected value of the investment that was derived on Attachment 1. This means that the geometric mean will produce an understated prediction of the returns that investors expect in the future. As has been demonstrated throughout this discussion, the arithmetic mean of historic rate of return data produces the rate of return that investors expect in the future, assuming that future conditions parallel that of the past. In contrast, use of the geometric mean to forecast future rates of return based on past results will result in an understatement of the forecasted rate of return for the future.

HYPOTHETICAL EXAMPLE OF FUTURE
POSSIBLE INVESTMENT OUTCOMES



Steven M. Fetter

1 Q. Please state your name.

2 A. My name is Steven M. Fetter.

3 Q. Please state your current occupation.

4 A. I am President of Regulation UnFettered, an energy advisory firm I started in
5 April 2002.

6 Q. Briefly describe your educational background.

7 A. I graduated with high honors from the University of Michigan in 1974 and
8 received an A.B. degree in Communications. I graduated from the University of
9 Michigan Law School with a J.D. in 1979.

10 Q. Please summarize your professional background.

11 A. I formed Regulation UnFettered to use the financial, regulatory, legislative and
12 legal expertise that I gained through my work as a utility credit analyst and utility
13 regulator to aid the deliberations of regulators, legislative bodies and the courts,
14 and to assist in the evaluation of regulatory issues. My clients include electric and
15 gas utilities, a non-utility energy supplier, an international consulting firm, an
16 international financial services firm, and investors.

17 Prior to founding Regulation UnFettered, I was employed for eight-and-a-
18 half years by Fitch, Inc. (Fitch), a credit rating agency based in New York and
19 London. Prior to Fitch, I served on the Michigan Public Service Commission for
20 six years, both as Chairman and as a Commissioner.

21 Q. Please describe Fitch.

1 A. Fitch is the third largest full service credit rating agency in the United States and
2 the largest European rating agency. It is one of four Nationally Recognized
3 Statistical Rating Organizations recognized by the U.S. Securities and Exchange
4 Commission, and it also is recognized by the U.S. Department of Labor, state
5 bank and thrift regulators, and the National Association of Insurance
6 Commissioners. Fitch performs credit ratings of corporate obligations, asset-
7 backed transactions, and government and municipal debt. Bond ratings represent
8 Fitch's independent judgment based upon financial data provided by the bond
9 issuer as well as additional quantitative and qualitative information gathered from
10 third-party sources.

11 Q. Please describe your duties while at Fitch.

12 A. I was employed by Fitch from October 1993 until April 2002. After a little more
13 than a year of regulatory analysis, in July 1995, Fitch promoted me to Manager of
14 the Global Power Group in New York. In July 1998, I was promoted to
15 Managing Director of the group. After the merger between Fitch and Duff &
16 Phelps in 2000, my managerial responsibilities expanded to cover analysts in both
17 New York and Chicago. I was serving in this position when I resigned in April
18 2002. Fitch retained me as an advisor shortly after I resigned.

19 At the time I was hired, Fitch intended to supplement the traditional
20 quantitative analysis that went into the firm's credit ratings with a new emphasis
21 on qualitative analysis. They sought my assistance on the regulatory, legislative

1 and political credit rating factors that would accompany U.S. movement toward a
2 less regulated, more competitive utility environment, and I guided the Global
3 Power Group in incorporating these issues into individual utility credit profiles.

4 Six months after I started with Fitch, the California Public Utilities
5 Commission issued their electric utility restructuring proposal and analysis of the
6 impact of competition on credit ratings became a major issue of concern at Fitch
7 and its competitors, Standard & Poor's (S&P) and Moody's Investors Service
8 (Moody's). As other states followed with their own deregulation plans – most
9 notably, Pennsylvania, the New England states, Illinois, New York and Texas –
10 regulatory analysis became a key component in the review of every utility's credit
11 rating. Within regions with absolutely no movement on deregulation – primarily
12 the Southeast U.S. – the lack of activity was factored into utility credit profiles as
13 an indication of near-term stability.

14 Q. Please describe your experience on the Michigan Public Service Commission.

15 A. I served for six years on the three-member Michigan Public Service Commission
16 (MPSC), the agency in Michigan that has regulatory responsibilities similar to
17 those of the New York Public Service Commission (NYPSC). I was appointed as
18 a Commissioner to the MPSC in October 1987 by Democratic Governor James
19 Blanchard. In January 1991, I was promoted to Chairman by incoming
20 Republican Governor John Engler, who reappointed me in July 1993. The MPSC
21 was responsible for regulating Michigan's public utilities, telecommunications

1 services and intrastate trucking, and was responsible for establishing an effective
2 state energy policy. During my tenure as Chairman, the MPSC eliminated the
3 agency's case backlog for the first time in 23 years.

4 Q. Have you been engaged in any other professional endeavors relevant to your
5 testimony?

6 A. During my time on the MPSC, I served as Chairman of the Board of Directors of
7 the National Regulatory Research Institute (NRRI) at Ohio State University, the
8 regulatory research arm of the state public utility commissions. I currently serve
9 on the Keystone Energy Board, having previously participated in the Keystone
10 Center Dialogues on Financial Markets and Energy Trading and on Regional
11 Transmission Organizations.

12 Last year, I was appointed by the President of the National Association of
13 Regulatory Utility Commissioners (NARUC) to serve as a public member of the
14 NRRI Board – the 20-member board includes ten state public utility
15 commissioners. In February 2002, I was appointed to the Board of Directors of
16 CH Energy Group, Inc. (CHG), the parent company of Central Hudson Gas &
17 Electric Co. in Poughkeepsie, New York. I currently serve as Chairman of the
18 CHG Audit Committee and member of the Executive, Governance and
19 Nominating, and Compensation Committees.

20 I also have served as an adjunct professor of legislation at American
21 University's Washington College of Law. In addition, I have been a member of

Steven M. Fetter

1 the following organizations: the NARUC Executive, Natural Gas, and
2 International Relations Committees; the Steering Committee of the U.S.
3 Environmental Protection Agency/State of Michigan Relative Risk Analysis
4 Project; the Federal Energy Regulatory Commission Task Force on Natural Gas
5 Deliverability; and the International Advisory Council of Eisenhower
6 Fellowships. In 1991, I traveled to Japan as an Eisenhower Fellow to study the
7 Japanese utility structure, and, in 1992, I was a NARUC Fellow at the Kennedy
8 School of Government.

9 Finally, I have served as Assistant Legal Counsel to Michigan Governor
10 William Milliken, legal counsel to the Michigan Senate and Michigan Senate
11 Majority General Counsel.

12 Q. Have you previously sponsored testimony before regulatory or legislative bodies?

13 A. Since 1990, I have on numerous occasions testified before the U.S. Senate, the
14 U.S. House of Representatives, and various state legislative and regulatory bodies
15 on the subjects of credit risk within the utility sector, electric utility restructuring,
16 utility securitization bonds, and nuclear energy. In April 1995, I made a
17 presentation in New York City in the NYPSA Competitive Opportunities
18 Proceeding.

19 Q. What is the purpose of your testimony in this proceeding?

20 A. In this testimony, I offer my opinion, based upon my prior experience as head of
21 the utility ratings practice at a major credit rating agency and chairman of a state

1 public utility commission, as to what comprises fair and economically prudent
2 regulation in today's evolving electric utility industry. As part of my analysis, I
3 discuss the impact on utility credit profiles resulting from the crisis that began in
4 the utility sector in California and then spread to Enron and other participants in
5 the wholesale electricity market. Based upon that analysis, I explain why I
6 believe that utilities operating within today's more volatile financial environment
7 and their regulatory authorities should seek to minimize the uncertainties that
8 could affect a utility's financial profile and thus its credit ratings.

9 I then relate this financial market instability to Consolidated Edison
10 Company of New York, Inc.'s (Con Edison or the Company) strong credit profile
11 and credit ratings and their importance in allowing the Company to readily access
12 the debt market on its own and the equity market through its parent company,
13 Consolidated Edison, Inc. (CEI). I then offer cautions about how a NYPSC order
14 in this proceeding that is not viewed as fully supportive could adversely affect
15 that capital market access as well as potentially interfere with Con Edison's
16 ability to respond to its major urban infrastructure challenges and ensure terrorism
17 preparedness and potential emergency response.

18 I then discuss various risk factors that provide further support for both the
19 use of the Company's actual capital structure as well as the setting of the
20 Company's return on equity ("ROE") at the higher end of the range of the various
21 approaches discussed by Mr. Rosenberg in his testimony.

1 I conclude by discussing Con Edison's key financial factors: (1) the
2 appropriateness of Con Edison's capital structure, considered in light of the utility
3 sector; and (2) the Company's weakening cash flow measures that indicate that,
4 in the absence of regulatory rate relief, Con Edison's current credit ratings will be
5 in jeopardy of being downgraded, leading to increased capital costs and higher
6 customer rates.

7 Q. What are Con Edison's current credit ratings?

8 A. Con Edison currently has high-quality investment-grade ratings from the three
9 major credit rating agencies. S&P maintains corporate and senior unsecured
10 ratings of 'A' on Con Edison with a Stable outlook. Moody's has 'A1' issuer
11 and senior unsecured ratings for Con Edison with a Negative outlook.¹ Fitch
12 rates Con Edison's senior unsecured debt at 'A+' with a Stable outlook.

13 Q. Would you describe the credit ratings process?

14 A. Credit ratings reflect a credit rating agency's independent judgment of the general
15 creditworthiness of an obligor or the creditworthiness of a specific debt
16 instrument. Determinations are made through a committee process involving
17 individuals with knowledge of the company, industry and regulatory environment.
18 Rating designations of both Fitch and S&P have 'BBB-' as the lowest investment-
19 grade rating and 'BB+' as the highest non-investment-grade rating. Comparable
20 Moody's rating designations are 'Baa3' and 'Ba1,' respectively.

¹ Moody's 'A1' rating is equivalent to an 'A+' rating on the S&P and Fitch rating scales.

1 Corporate ratings analysis considers both qualitative and quantitative
2 factors to assess the financial and business risks of fixed-income issuers. A rating
3 is an indication of an issuer's ability to service its debt, both principal and interest,
4 on a timely basis. It also at times incorporates some consideration of ultimate
5 recovery of investment in case of default or insolvency.

6 Prior to utility restructuring, the traditional credit rating process focused
7 almost exclusively on quantitative factors. Since the early 1990s, however, all
8 three rating agencies have elevated qualitative factors to almost equal status, with
9 regulation leading the way in significance. These qualitative factors enter into a
10 credit rating agency's analysis and determination of the appropriate credit rating
11 to be assigned to a specific utility.

12 Q. Please describe these qualitative factors.

13 A. The most important qualitative factors include regulation, management and
14 business strategy, and access to energy, gas and fuel supply with recovery of
15 associated costs.

16 Q. Can you share your thoughts on the importance of regulation within the credit
17 ratings process?

18 A. Yes. Regulation is a key factor in assessing the credit profile of a utility because
19 a state public utility commission determines rate levels (recoverable expenses
20 including depreciation and operations and maintenance, fuel cost recovery, and
21 return on investment) and the terms and conditions of service.

1 Since the announcement of California's restructuring plan in 1994,
2 regulation has become an even more important variable as the nature of a utility's
3 responsibilities in providing energy services to customers has undergone dramatic
4 change.

5 In some states, industry restructuring was the result of plans formulated by
6 the state legislature. In other states, such as New York, the regulators, rather than
7 the legislators, have determined the nature and pace of restructuring.

8 Under all of these plans, including New York's, utilities have been directed to
9 foster the development of competitive alternatives to the services they provide,
10 materially scale down their operations for certain functions, including divestiture
11 of generation, while at the same time retaining what is commonly referred to as
12 the provider of last resort ("POLR") responsibility. As the POLR, a utility, such
13 as Con Edison, bears the ultimate responsibility to serve all of the customers in
14 its service territory in the event of intermittent defaults or permanent failures by
15 competitive suppliers to reliably discharge their responsibilities.

16 Although credit rating agencies factor the structure and manner of
17 implementation of these plans into utility credit profiles, it is difficult at this point
18 in the restructuring evolution to assess the full import of risks associated with
19 POLR responsibilities, especially on a utility-specific or Con Edison-specific
20 basis. Accordingly, as more experience is gained with the various restructuring
21 frameworks around the U.S., I would expect rating agencies to supplement and/or

1 modify their current views with regard to the risks inherent in a utility's POLR
2 responsibilities.

3 This situation thus affects utility investment decisions because, before
4 major energy investors will be willing to put forward substantial sums of money,
5 they will want to gain comfort that regulators understand the economic
6 requirements and the financial and operational risks of a rapidly evolving industry
7 and that their decision-making will be fair and will have a significant degree of
8 predictability.

9 For these reasons, rating agencies look for the consistent application of
10 sound economic regulatory principles by the commissions. If a regulatory body
11 were to encourage a company to make investments based upon an expectation of
12 the opportunity to earn a reasonable return, and then did not apply regulatory
13 principles in a manner consistent with such expectations, investor interest in
14 providing funds to such utility would decline, debt ratings would likely suffer and
15 the utility's cost of capital would increase.

16 Thus, specific issues analyzed in an assessment of regulation include
17 regulatory consistency with past commission policies and practices; regulatory
18 independence or insulation from the political process; professionalism in the sense
19 of the appointment of high-quality professionals with relevant backgrounds; the
20 ability to fairly balance the competing interests of ratepayers and utility investors;
21 sound economic decisions that recognize the necessity of new investments to

1 maintain quality infrastructure to enable the utility to maintain high quality, safe,
2 and reliable service to its customers; regulatory policies that recognize that a
3 financially-strong utility can better meet the risks and challenges of today's
4 industry environment; and consideration of any jurisdictional division of authority
5 between a state commission and the Federal Energy Regulatory Commission
6 (FERC).

7 Q. Next, you mentioned management and business strategy. Please
8 describe that factor.

9 A. An assessment of quality and depth of management personnel is made and
10 consideration is given as to how a company's strategic plans and risk profile fit
11 within its overall business and local regulatory environment, as well as how
12 effective management is at implementing those plans. This includes
13 consideration of management's ability to interact with regulators and executive
14 and legislative branch officeholders in a way that allows the company to carry out
15 its operations effectively and efficiently to the benefit of its key constituencies,
16 including small and large customers and shareholders. Finally, in view of the
17 volatile environment within the utility sector at this time, an assessment is made
18 of the utility's capability to respond to extraordinary occurrences, including
19 events outside management's control.

20 Q. And access to energy, gas and fuel supply with recovery of associated costs?

21 A. Access to secure and reasonably-priced sources of energy and gas is a key factor

1 for a utility. Although rating agencies attempt to evaluate utility plans for
2 fulfilling the POLR role, uncertainty of the long-term nature of a utility's POLR
3 responsibilities (as is the case in New York for both electric and gas utilities) and
4 the use of the utility's credit to backstop other players, makes it difficult to fully
5 appreciate the risks that utilities face, especially risks that may be unique to
6 individual utilities because of the nature of their service territories.

7 Equally important are the extent to which the utility recovers its costs of
8 fulfilling the POLR role, the mechanisms for timely recovery, and the level of
9 confidence that investors have that the state commissions will stand behind the
10 established recovery methodology, even under potentially difficult circumstances,
11 such as market volatility and increasing prices.

12 Q. Now let's move to the quantitative factors used by the rating agencies. Please
13 describe those factors.

14 A. Financial performance as measured by historical results and financial projections
15 remains a very important element in credit rating analysis. Most significant
16 within the rating agency review process is an assessment of a company's ability to
17 generate cash, reflected in ratios that measure profitability and coverage on a cash
18 flow basis. Credit rating agencies and fixed-income analysts ordinarily apply
19 analytical ratios that reflect interest protection measures², cash flow measures³,

² Interest protection measures include Earnings Before Interest and Taxes ["EBIT", also known as Pretax Income] / Interest Expense; and Earnings Before Interest, Taxes, Depreciation and Amortization ["EBITDA"] / Interest Expense.

1 and debt leverage⁴ to understand the credit profile of a utility. These measures
2 allow a credit rating agency to track over time a company's operations,
3 competitive position and ability to secure funding for necessary purposes.

4 Q. What role, if any, do a utility's rates play in credit rating analysis?

5 A. Consideration of rate levels and their competitiveness is part of ratings analysis.

6 An assessment is made of the adequacy of those rate levels to meet costs and
7 provide a fair investor return. The return on equity granted through rates must be
8 sufficient to generate the cash flow, along with other sources, to meet ratings
9 criteria. This is particularly important for a company like Con Edison, which has
10 relatively low cash flow from depreciation compared to the substantial size of its
11 ongoing construction program. In addition, expected declines in deferred taxes
12 will contribute to Con Edison's declining cash flow as well.

13 Q. Why is return on equity of consequence to investors in debt securities?

14 A. The existence of equity in a utility capital structure provides the company with
15 the capacity to tolerate the normal ups and downs that come with operational
16 business risks, while also providing a cushion to a company's lenders and
17 bondholders (fixed-income investors). Fixed-income investors look to the

³ Cash flow measures include Cash from Operations ["CFO", or at S&P, Funds from Operations or "FFO"] (Before Interest Expense) / Interest Expense; Net Cash from Operations (after dividends) [also known as Internal Cash] / Capital Expenditures; and Cash from Operations (or FFO) / Total Debt.

⁴ Leverage ratios include Total Debt [Long-term and Short-term plus current maturities of long-term debt plus capitalized lease obligations] / Total Capital; and Total Debt / EBITDA. The rating agencies may adjust these ratios to reflect imputed debt and interest charges flowing from purchased power contracts and certain other off-balance sheet obligations.

1 earnings of shareholders as an additional margin available for the payment of
2 interest and principal under adverse business circumstances. For example, a
3 healthy return on equity is important to serve as a "buffer" in the event of
4 extreme shocks, such as the impact of the September 11th attacks.

5 Q. Please continue.

6 A. An important ratio in analyses performed by fixed-income investors and credit
7 rating agencies is the calculation of interest coverage (that is, income before or
8 after income tax divided by total interest expense and fixed charges). Although
9 fixed-income investors are entitled to receive only timely payments of interest
10 and principal, the existence of income in excess of the bare minimum required to
11 pay interest and principal is a hallmark of high-quality investment-grade debt.

12 A second benefit of earning a fair rate of return is that the company has
13 favorable access to the capital markets and can raise additional money at
14 reasonable rates in both the debt and equity markets. This provides financial
15 flexibility, which reduces risk for fixed-income investors.

16 Q. What rating categories do you mean when you refer to "high-quality investment-
17 grade debt"?

18 A. I am referring to long-term credit ratings in the 'A', 'AA', and 'AAA' rating
19 categories. For example, the 'A' rating category includes 'A-', 'A', and 'A+.'

20 Q. In your opinion, do retail customers benefit from utility debt that has high-quality
21 investment-grade credit ratings?

1 A. Yes, the benefit to customers is that a utility with debt of high-quality
2 investment-grade status is able to easily raise debt capital, at a reasonable cost,
3 when needed to fund infrastructure requirements necessary to meet growth in
4 customer demand, and can refinance maturing (or callable) debt on more
5 reasonable terms than a lower credit quality utility. This is especially true when
6 volatility in the energy/utility sector (like we have experienced during the recent
7 past) has tightened up liquidity within the debt market. Moreover, the ability to
8 access the debt market when needed is important because if a company needs to
9 expand or upgrade its generation, transmission or distribution infrastructure to
10 maintain system reliability or undertake construction projects for environmental
11 compliance, it is advantageous to balance debt funding with equity, as long as a
12 strong equity ratio can be maintained.

13 Q. The S&P credit rating process utilizes, to a degree, publicly-stated analytical
14 standards. Can you explain the S&P methodology?

15 A. As part of S&P's utility credit rating process, S&P arrives at a "Business Profile"
16 designation that it considers in concert with S&P "Utility Financial Targets."
17 S&P's Utility Financial Targets, which are quantitative ratios, differ depending
18 upon a utility's Business Profile rating. The weaker the Business Profile
19 designation, the stronger the Financial Targets must be to obtain an investment-
20 grade rating. S&P published its Utility Financial Targets in June 1999 to assist
21 analysts and investors in analyzing its credit rating methodology (Exhibit

1 _____(SMF -1). These targets remain valid today.

2 Q. What does S&P's Business Profile designation reflect?

3 A. The Business Profile designation reflects S&P's assessment of qualitative factors
4 such as regulation, markets, operations, competitiveness, and management. This
5 designation is on a scale of '1' (meaning very strong) to '10' (meaning very
6 weak). Designations of 1 and 2 indicate "Well Above Average" business
7 position; 3 and 4 indicate "Above Average"; 5 and 6 indicate "Average"; 7 and 8
8 indicate "Below Average"; and 9 and 10 indicate "Well Below Average."

9 Q. Generally, what Business Profiles apply to utilities?

10 A. Distribution and transmission companies usually have Business Profile ratings of
11 '2' through '4.' Power generation and energy trading companies with significant
12 commodity price risks usually have Business Profile ratings of '7' through '9.'
13 Vertically-integrated utilities usually have Business Profile ratings in the middle
14 of the scale, in the '4' to '6' range. Currently, S&P has Con Edison, a
15 transmission and distribution company, rated a '3,' in the "Above Average"
16 category.

17 Q. Why is S&P's methodology meaningful to you?

18 A. I believe that S&P's methodology helps facilitate a layperson's understanding of
19 how a credit rating agency carries out the process of formulating a rating and the
20 factors that go into a credit rating determination.

1 Q. Why are Con Edison's strong credit profile and high-quality investment-grade
2 ratings important attributes within the current volatile utility environment?

3 A. The financial problems faced by California's utilities starting three years ago, the
4 catastrophe surrounding Enron two years ago, and the financial turmoil
5 experienced by most of the non-regulated and regulated energy companies during
6 the recent past have altered the views of rating agencies and investors with regard
7 to the utility sector. I was still at Fitch and involved in the policy-setting process
8 when the firm stated its view in March 2002 that "[c]redit markets have become
9 more volatile, as have the ratings of corporate bonds at all levels of the credit
10 spectrum."⁵ In 2000, Standard & Poor downgraded 65 utility holding companies
11 and subsidiaries, versus 20 upgrades. The trend continued in 2001 with 81
12 downgrades and 29 upgrades, and in 2002 with 182 and 15, respectively. Year-
13 to-date 2003 the numbers are 109 and 9, respectively.

14 Since that statement was made, the three major credit rating agencies
15 have tightened up their credit oversight even more. Acceptable debt leverage
16 percentages (total debt divided by total capitalization) are lower now than a
17 couple of years ago, and the rating agencies have been more aggressive in
18 sending signals to investors with regard to risks and uncertainties affecting a
19 particular utility's credit profile. What would have previously resulted, at most,
20 in a warning press release with no change in ratings outlook now can result in an

⁵ "Comment on Market Volatility and Credit Ratings," FitchRatings press release, March 6, 2002.

1 outlook change or even issuance of a ratings watch. Indeed, issues that would
2 have previously led to an outlook change or ratings watch today would more
3 likely result in an immediate rating downgrade. Moreover, in some cases, most
4 notably Pacific Gas and Electric Co. and Southern California Edison Co., there
5 have been virtually unprecedented multiple-notch downgrades reflecting an
6 explosion of increased risks and negative results that had never been
7 contemplated. Other companies suffering such multiple-notch downgrades
8 include Public Service Electric and Gas, Tampa Electric Co., Northern States
9 Power and Baltimore Gas & Electric.

10 Moreover, it is important to emphasize that within the current volatile
11 investment climate, it is far easier for a utility's ratings to slip down due to a
12 financial "ding" than for that same utility to regain its earlier status once the
13 deficiency has been remedied. For that reason, I do not believe that any
14 weakening of Con Edison's credit profile now could, if the NYPSC changed its
15 mind, be easily remedied in the Company's next proceeding. My advice to utility
16 companies, investors and regulators alike is that nothing should be taken for
17 granted in the current roiled investing environment.

18 Indeed, S&P recently reaffirmed its cautious view of the utility sector,
19 stating that it "is not seeing much fundamental improvement in companies'
20 financial condition...Basically, the strategy of borrowers and lenders appears to

1 be to ride out this difficult period and wait for the energy markets to improve.”⁶

2 Within this more volatile environment, any key issue or concern -- such as rate-
3 setting policies that shake investor confidence -- will be closely scrutinized by
4 investors and will influence their decision as to whether to invest their funds
5 within a particular regulatory jurisdiction.

6 Q. Do you believe that the operations of transmission and distribution utilities, like
7 Con Edison, entail very little risk within the utility sphere?

8 A. No, I do not. The two most jarring events to utility investors during the past
9 several years – the California crisis and the Enron collapse – involved both
10 regulated and non-regulated activities. The former – a state legislative/regulatory
11 framework that called for capped retail rates notwithstanding exploding wholesale
12 rates – resulted in the bankruptcy or near-bankruptcy of California’s two largest
13 *regulated* utilities, Pacific Gas & Electric Co. and Southern California Edison Co.
14 The crisis had little to do with the non-regulated affiliates of these two companies.
15 The electric market problems in California also crossed state lines and brought
16 financial harm to “innocent” regulated investor-owned utilities in Nevada and
17 self-regulated public power utilities in the Pacific Northwest.

18 On the other hand, the Enron collapse related almost solely to fraudulent
19 behavior with regard to non-regulated activities. What these two situations tell
20 me is that the turmoil within the utility sector is not appropriately described as a

⁶ “US utilities’ ratings erosion persists in Q3,” S&P press release, October 16, 2003.

1 dichotomy between higher risk non-regulated activities and lower risk regulated
2 activities. Rather, it is a contagion that has cut across the entire sector, affecting
3 both non-regulated and regulated companies, especially those regulated utilities
4 which, like Con Edison, have significant responsibilities with regard to procuring
5 energy supply for their core customers. To the extent utilities have been
6 dependent on the spot market for a significant part of that energy supply, the price
7 volatility of the developing competitive wholesale markets has led some state
8 regulators to defer or reduce full cost recovery of prudently-incurred purchased
9 power costs.

10 Indeed, general concerns about a more volatile industry were reinforced by
11 the blackout on August 14, 2003. Notwithstanding the substantial disaggregation
12 of services (divestiture of power plants and provision of commodity by gas
13 marketers and energy service companies), disruptions of utility service for
14 whatever reason continue to be associated with the local transmission and
15 distribution company. In addition to this continuing "headline risk", there now
16 exists the expectation that substantial investment in transmission and distribution
17 infrastructure will be required of regulated utilities during the foreseeable future
18 in response to demands for increasingly higher reliability of service measures.

19 Q. How do you see these risk factors affecting utility credit ratings and bondholders
20 in general?

21 A. I see negative utility industry occurrences as affecting not only credit ratings and

1 bondholders, but also having a significant impact on the first line of defense for a
2 company's financial viability, the equity holder. The utility industry is very
3 different than it was just three years ago when it entered this century with a
4 heightened focus on Y2K risks and little concern about potential negative fallout
5 from restructuring activities.

6 Prior to 2000, only three utilities had reorganized through Chapter 11
7 bankruptcy proceedings: El Paso Electric Co., Public Service Co. of New
8 Hampshire, and Columbia Gas System/Columbia Gas Transmission – and a
9 fourth, Tucson Electric Co., had restructured outside of bankruptcy.
10 Restructuring missteps have already resulted in a greater number of post-2000
11 Chapter 11 filings: Pacific Gas and Electric Co., Enron Corp., PG&E National
12 Energy Group, NRG, Mirant/Mirant Americas Generating Inc., Northwestern
13 Corp., and Covanta Energy Corp. – and Southern California Edison can be added
14 as a utility that has resolved its default status outside of bankruptcy.⁷

15 Accordingly, in view of the fact that regulatory and legislative
16 restructuring policies, when coupled with a utility's provider of last resort
17 responsibilities, could have a direct and negative effect on a utility's financial
18 stability, investors will want to be compensated for those risks – debt holders
19 through increased bond yields as credit ratings weaken, and equity holders
20 through enhanced returns on equity in recognition of these additional stresses.

⁷ "The Ripple Effect: Bankruptcies and Restructurings," Fitch Ratings 15th Annual Global Power Breakfast, at the Edison Electric Institute Financial Conference, Orlando, Florida, October 27, 2003.

1 Q. In addition to all of the risks that you have detailed above with regard to the utility
2 industry in general and transmission and distribution utilities in particular, do Con
3 Edison's investors have any special risks to be concerned about?

4 A. Con Edison faces many unique risks. The Company has been widely recognized
5 for its outstanding service reliability. This excellent reliability is crucial in a
6 dense urban environment that depends on electric, gas and steam not only for
7 lighting, heating and air conditioning, but also for mass transit and water supply.
8 To ensure that this reliability is maintained, the company must regularly raise
9 funds from investors for expansion, strengthening, and modernization of its
10 energy delivery infrastructure.

11 Of course, it goes without saying that my testimony's close focus on the
12 importance of the capital markets in utility industry operations serves to highlight
13 the negative repercussions that service disruptions can have on the financial
14 markets, including their worldwide telecommunications and data operations.
15 Thus, in order for Con Edison to be able to maintain these critical industries in the
16 face of a myriad of infrastructure and even terrorist challenges, the bar is
17 continually being set higher and higher to ensure continuity of service through
18 investments in security and redundancy.

19 A particular risk that Con Edison faces in providing this highly reliable
20 service is not only the density, but also the unusual concentration of its service
21 area. An event that affects one part of its service area is far more likely than in

1 the case of other utilities to affect the entire service area. In addition to the
2 potential for New York City to be a magnet for terrorist action, relatively small
3 events occurring there can have a disproportionately greater impact on the city's
4 economy and even the national economy. Finally, Con Edison's financial
5 strength was crucial in allowing the Company to respond to the extraordinary
6 post-September 11th aftermath in a timely and effective manner. Without such a
7 sound financial footing, Con Edison would not have been able to mount such a
8 formidable emergency response without significant risk to its financial standing
9 and credit ratings. In light of today's high degree of focus on homeland security
10 issues within the entire New York City Metropolitan region, I believe it would be
11 a mistake for the NYPSC to lessen Con Edison's emergency preparedness by
12 effectuating policies that would serve to weaken the Company's financial profile.
13 Indeed, the impact of 9/11 not only meant that Con Edison faced incomparable
14 challenges to rebuilding the energy infrastructure of Lower Manhattan, but the
15 economic fallout for New York City was such that it had a very significant impact
16 on the Company's revenues and earnings.

17 Q. Do you have any thoughts on Con Edison's capital structure?

18 A. Yes. I base my analysis on the testimony of Mr. Fitzmartin. I adjusted Mr.
19 Fitzmartin's Exhibit 9 Schedule 1 to reflect the capital structure as viewed by
20 rating agencies. I deleted Customer Deposits. I added short-term debt (an
21 average of \$182 million forecast for the Rate Year, 12 months ending September

1 30, 2005, based on discussions with the Company), and thereby derive the ratio of
2 total book debt (short-and long-term) to capitalization of 48.79%. Con Edison's
3 equity ratio (on a rating agency basis) for the Rate Year is 49.46% (See Exhibit
4 __ (SMF-2)). However, when credit rating agencies evaluate a utility with long-
5 term non-utility generator contracts, operating leases, and similar off-balance
6 sheet obligations, they factor these items into its debt and coverage
7 measurements. I have discussed the imputed debt (defined in accordance with
8 Standard & Poor's methodology) with Company personnel. They estimate that
9 the imputed debt (for the Rate Year) would be a little above \$586 million. The
10 imputed debt from these obligations raises the debt leverage ratio at the Company
11 from 48.79% to 51.15%, with a corresponding drop in equity level to 47.18%
12 (See Exhibit __ (SMF-3)).

13 I believe that the Company's capital structure, including this equity ratio,
14 is appropriate for its current ratings level and for the business risks that the
15 Company faces, operating in what is unquestionably the most challenging
16 infrastructure environment in the U.S. Furthermore, in view of the recent extreme
17 volatility that has characterized the entire sector, I believe that, in general, utilities
18 with strong credit profiles should be permitted, indeed encouraged, by regulators
19 to maintain their sound financial status.

20 S&P has published Utility Financial Targets for each rating category (See
21 Exhibit __ (SMF-1)). The midpoint debt ratio of S&P's Utility Financial Target

1 for an 'A'-rated utility with a Business Profile of 3 is 50.25%, offering support for
2 my view that Con Edison's debt level (as adjusted for imputed debt) of 51.15%
3 and equity level of 47.18% is within an appropriate range compared to the utility
4 industry as a whole.

5 Of course, these ratios are based on forecasts, which by definition do not
6 contemplate major unforeseen events such as new acts of terrorism or other
7 unanticipated expenditures of capital funds. As an example, an unexpected need
8 to spend an additional \$400 million in capital would increase the debt ratio (as
9 seen by S&P) by an additional 1.5%, to about 52.6% (See Exhibit __ (SMF-4)).
10 My purpose in examining the capital structure in light of rating agency treatment
11 is to emphasize that pro forma regulatory capital structures do not fully capture
12 the current and potential impact on credit ratings.

13 My opinion is also based on my experience as a state regulator in
14 Michigan. During my six years as both Chairman and Commissioner on the
15 MPSC, two of the major electric and/or gas utilities within the state were facing
16 financial distress and required financial support to help them return to financial
17 health. The MPSC decided that such assistance served the overall public policy
18 aims of the state and provided such aid. In those cases, the MPSC departed from
19 its normal practice of utilizing actual equity levels in rate-setting and instead set
20 rates based on a hypothetical *higher* equity percentage in order to assist the
21 utilities to both return to financial health and, more importantly, be in a position to

1 provide reliable service to customers on into the future.

2 While it is possible that, in some circumstances, financial weaknesses in a
3 non-regulated parent company or other subsidiaries could impact on the credit
4 quality of a utility subsidiary, this is not the case for Con Edison's utility
5 subsidiaries, as evidenced by the following statements by the rating agencies.:

6 "Although parent company CEI is pursuing non-regulated business
7 opportunities, most significantly in power generation in the Northeast,
8 these will be funded conservatively, and they will continue to account for
9 a small percentage of consolidated cash flows and capital commitments."

10 --S&P Research on Consolidated Edison Co. of New York Inc., dated
11 August 13, 2003.

12 "For its non-regulated activities in the same five-year period [through
13 2007], the company has scaled down its projected investments
14 significantly from last year's projected \$1 billion, and capital expenditures
15 are estimated to be approximately \$225 million."

16 --FitchRatings Credit Update on Consolidated Edison, Inc., dated
17 September 12, 2003.

18 "[CEI's unregulated] investments remain modest in size and collectively
19 are currently making only modest contribution to consolidated earnings.

1 We expect that CEI will carefully manage growth initiatives as spending
2 in this area is being scaled back considerably from earlier levels.”

3 --Moody's Power and Energy Company Sourcebook, dated October 2003.

4 Q. Have the rating agencies highlighted any other potential areas of concern with
5 regard to Con Edison's credit profile?

6 A. Yes. S&P, in its August 13, 2003 report on Con Edison, stated that “[t]he utility's
7 financial profile remains weak for the rating...[and that S&P] expects the
8 company to bring debt levels back in line by 2005 through equity issuances and
9 regulatory rate relief.” S&P focused on Con Edison's FFO (Funds From
10 Operations) Interest Coverage as showing weakness that should be remedied; I
11 would add another cash flow measure that points to near-term weakness:
12 FFO/Total Debt, which at a current forecast of less than 20% (for the 12 months
13 ending December 2003, as adjusted for imputed debt) is consistent with a rating
14 of 'BBB+', two notches below Con Edison's current level. (See Exhibit __
15 (SMF-1)) I note that the Company has indicated to me that this financial
16 weakness will be exacerbated after 2004 as the Company's "bonus" depreciation
17 and deferred tax accounts are expected to decline substantially, further weakening
18 the Company's key financial metrics.

19 It is therefore extremely important for Con Edison to improve its cash flow
20 metrics in the next series of rate cases. Rates should be established so as to

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1 improve cash flow as well as earnings.

2 Q. Does this conclude your testimony?

3 A. Yes, it does.

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1 Q. Please state your name and business address.

2 A. My name is Charles D. Hutcheson. My business address is
3 4 Irving Place, New York, New York.

4 Q. By whom are you employed and in what capacity?

5 A. I am an employee of Consolidated Edison Company of New
6 York, Inc. ("the Company" or "CECONY") and hold the
7 position of Manager, Property Tax and Depreciation. My
8 duties include responsibility for the property tax and
9 depreciation functions for the regulated companies of
10 Consolidated Edison, Inc.

11 Q. Please briefly outline your educational background and
12 business experience.

13 A. I graduated from Hofstra University in May 1978 with the
14 degree of Bachelor of Business Administration in
15 Accounting. I have been employed by CECONY since
16 January 2, 1979 and have held various positions of
17 increasing responsibility within the Finance Department.
18 My first assignment with CECONY was in the Depreciation
19 Section. I spent my first 15 years of employment in
20 that area rising to the position of Senior Accountant.
21 In 1993, I moved to the Rates and Budget Section. In
22 1996, I transferred to the Financial Restructuring Team,
23 where my duties were to assist on the development of
24 CECONY's rate plan in the New York Public Service

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1 Commission's Competitive Opportunities Proceeding. I
2 moved to the Tax Department in 1997 to work as a Senior
3 Tax Accountant in the Federal Tax Section. In September
4 1999, I was promoted to Manager, Property Taxes with
5 responsibility for the property tax compliance function
6 and the Company's efforts to hold down property taxes.
7 In December 2001, I once again began working on
8 depreciation matters when the Tax Department assumed
9 responsibility for the book depreciation function for
10 our regulated subsidiaries. My depreciation
11 responsibilities include gathering the statistical data
12 for and preparing plant mortality and net salvage
13 studies and analyzing and interpreting the results of
14 these studies.

15 Q. Are you a member of any professional societies?

16 A. Yes. I am a member of the Society of Depreciation
17 Professionals. The group was formed to recognize the
18 field of depreciation and those individuals contributing
19 to the field. It also promotes the professional
20 development of those practicing in the field of
21 depreciation and serves as a forum to collect and
22 exchange information and ideas related to depreciation.
23 Membership is not restricted to the utility industry as
24 the Society is represented by those in the fields of

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1 government, education, and industry.

2 Q. Have you previously testified before any regulatory
3 commission?

4 A. I have testified on the subject of depreciation in the
5 Orange and Rockland Gas Case No. 02-G-1553 in New York
6 and Rockland Electric Company Docket No. ER02100724 in
7 New Jersey.

8 Q. What is the purpose of your testimony in this
9 proceeding?

10 A. The purpose of my testimony is to present
11 recommendations with respect to the annual book
12 depreciation rates for the Company's Steam Plant. In
13 addition, I will testify on the subject of property
14 taxes including the Company's efforts to ensure that we
15 pay no more than our fair share of property taxes.

16 DEPRECIATION

17 Q. What part does the average service life play in the
18 determination of depreciation rates?

19 A. The estimated average service life is used in providing
20 for the recovery of the original cost of plant over its
21 useful life.

22 Q. What part does salvage play in the determination of
23 depreciation rates?

24 A. In addition to providing for recovery of the original

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1 cost of plant over its estimated average service life,
2 the Company's annual depreciation rates include an
3 estimated net salvage factor. The purpose of this
4 estimated net salvage factor is to reflect, over the
5 life of the plant, anticipated salvage less cost of
6 removal upon retirement, in whole or on a piecemeal
7 basis, of the assets included in each primary plant
8 account.

9 Q. Have you reviewed the adequacy of the accumulated
10 provision for depreciation per books and the factors
11 that determine annual depreciation expense?

12 A. Yes, I have. The Company prepares annual studies of
13 depreciation that test the accumulated provision for
14 depreciation per books. The most recent study was based
15 on plant mortality experience and historical net salvage
16 studies for data through the year 2002.

17 Q. Based on these studies, are you recommending any changes
18 to depreciation rates and life tables related to the
19 Company's Steam Plant?

20 A. After a thorough review of the aforementioned annual
21 studies of depreciation and other factors that may
22 influence capital recovery, I have concluded that
23 various changes to the Company's average service lives,
24 net salvage factors, and life tables are required.

1 Q. Have you prepared an exhibit for this proceeding that
2 summarizes your proposals?

3 A. Yes. I have prepared an exhibit titled "CONSOLIDATED
4 EDISON COMPANY OF NEW YORK, INC., PROPOSED DEPRECIATION
5 RATE CHANGES FOR STEAM PLANT AT DECEMBER 31, 2002".

6 MARK FOR IDENTIFICATION AS EXHIBIT __ (CH-1)

7 The exhibit compares the annual provision for
8 depreciation on a "book basis" and on a "proposed
9 basis". Also on the exhibit is a comparison of the
10 Accumulated Provision for Depreciation per Books at
11 December 31, 2002 along with that reserve computed on a
12 theoretical basis based on depreciation parameters
13 currently in effect, and on the depreciation parameters
14 I am proposing.

15 Q. Please generally describe the changes you propose
16 affecting the average service lives of Steam plant.

17 A. For the reasons discussed later in my testimony, I have
18 proposed to change the service lives of eight of the
19 Company's primary plant accounts. Of these, seven
20 reflect a change to a longer average service life.

21 Q. What is the effect on annual depreciation expense of a
22 change to longer average service lives?

23 A. The depreciation expense accrual varies inversely with
24 its underlying average service life. The longer the

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1 service life the lower the annual depreciation rate and
2 therefore the lower the annual depreciation expense.

3 Q. Concerning net salvage factors, please similarly
4 describe your proposed changes.

5 A. For the reasons discussed later in my testimony, I have
6 proposed to change six of the Company's primary plant
7 accounts, all toward higher negative net salvage
8 factors, which will have the effect of increasing the
9 Company's annual depreciation expense.

10 Q. Please describe your changes to life tables.

11 A. Life tables or "h-curves" are survivor curves
12 representing typical patterns of retirement dispersion.
13 An h-curve, along with an average service life and a net
14 salvage factor, is used to compute a theoretical reserve
15 for depreciation. Changes to h-curves do not impact the
16 annual depreciation expense accrual but they do affect
17 Computed Reserves, as described herein, which are used
18 to help determine whether the Company's depreciation
19 reserve is adequate. I propose seven changes to h-
20 curves to more adequately reflect observed retirement
21 dispersion patterns. My proposal includes changes to
22 four accounts reflecting lower h-values and three toward
23 higher h values.

24 Q. What is the basis for the changes you have proposed in

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1 this proceeding?

2 A. The proposed changes are based primarily on my review
3 and analysis of the historical data comprising the
4 Company's mortality and net salvage studies. These
5 annual studies compute average service lives, h-curves,
6 and net salvage percentages employing actuarial methods
7 based on past experience. The data is organized into
8 various groupings referred to as rolling or shrinking
9 bands, which helps in the data analysis. In those
10 instances where certain accounts do not have sufficient
11 retirement results to produce statistically reliable
12 mortality or net salvage data, I relied on existing
13 depreciation parameters or on judgment. The changes I
14 have noted above do not apply to the Boiler Plant
15 Equipment Account (Account No. 9716) associated with the
16 East River Repowering Project ("ERRP" or "the project")
17 for the average service life and life table.

18 Q. What changes are you proposing for ERRP?

19 A. For all accounts other than the Boiler Plant Equipment
20 Account (Account No. 9716), I propose to use the average
21 service lives, net salvage factors, and life tables I
22 have proposed in this case. In my discussions with our
23 Steam Business Unit personnel, I have concluded that the
24 equipment being installed at East River in connection

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1 with the ERRP, other than the Boiler Plant Equipment, is
2 similar in nature to other equipment the Company uses at
3 its other facilities. I accordingly see no reason to
4 believe that the future depreciation characteristics of
5 that equipment will behave any differently from what has
6 occurred in the past.

7 For the Boiler Plant Equipment, I propose the use of a
8 30-year average service life, and a life table of h 2.5.
9 As discussed above, I am using the net salvage factor I
10 have proposed for the non-ERRP related Boiler Plant
11 Equipment for the ERRP Boiler Plant Equipment.

12 Q. Why do you propose to use different depreciation factors
13 for the Boiler Plant Account equipment for ERRP?

14 A. I am proposing to depreciate the project assets in the
15 Boiler Plant Account separately from the other equipment
16 in the account because the major components of the
17 project that will be accounted for in the Boiler Plant
18 Account are unique compared to other steam equipment or
19 property the Company currently owns. They are unique
20 because the ERRP units primarily utilize waste heat from
21 a Combustion Turbine Generator ("CTG") in combination
22 with a Heat Recovery Steam Generator ("HRSG") to produce
23 steam. Absent ERRP, the Company uses no other CTG/HRSG
24 combination in its steam system. The process and

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1 technology is much different from our existing
2 production facilities. The process consists of firing
3 fuel in the CTG, making electricity and exhausting the
4 hot gases from this process into a HRSG to make steam.
5 Supplemental duct firing is also used to increase steam
6 production in the HRSG. The existing units on the
7 system utilize burners with the intent of firing fuel in
8 the burners to make steam. Although providing the same
9 function as a field erected boiler, the HRSG's
10 materials, designs, manufacturing, and construction make
11 it unique when compared to other boilers on the system.
12 The operating temperatures, pressures, and water
13 chemistries have differences too. To include these
14 assets with the other equipment in the account
15 containing dissimilar equipment would not be appropriate
16 for book depreciation purposes.

17 Q. How did you arrive at these depreciation parameters for
18 ERRP's Boiler Plant Equipment?

19 A. Since the equipment represents the Company's initial
20 investment in this type of facility and because of the
21 absence of historical statistical experience for this
22 type of plant, the selection of annual book depreciation
23 rates and life tables should be based on industry
24 surveys and informed judgment. I have spoken to Company

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1 engineers and other Steam Business Unit personnel about
2 how the plant will operate and its expected maintenance
3 requirements. I have reviewed the conformance
4 specification documents, which indicate that equipment
5 shall be chosen for an expected useful life of 30 years.
6 I have made a survey of other utilities that already
7 have this type equipment to determine the service lives
8 they have in use. I also took into consideration that
9 the Company presently depreciates its gas turbine
10 generators using a 25-year average service life.
11 Although these gas turbines are not technologically
12 similar to the ERRP equipment nor are nearly as large, I
13 think the similarities are enough to consider their life
14 in my selection process. After evaluating the survey
15 responses, which included responses from 9 companies and
16 resulted in a simple average of 29.5 years, and
17 considering the other information I gathered as I
18 described, I concluded that a 30-year life is
19 appropriate at this time. For the life table, again in
20 the absence of any historical statistical information, I
21 have selected a dispersion curve at the mid-point of the
22 h-curve spectrum.

23 Q. What are some of the other factors that influence
24 selection of depreciation rates, and how did you address

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1 them?

- 2 A. Obsolescence and technological innovations influence
3 plant lives. To ascertain that influence, I spoke with
4 Company personnel and physically visited plant sites to
5 determine to what extent the experience of the recent
6 past is representative of the plant currently on the
7 system and indicative of current retirement and removal
8 procedures and costs. I also discussed with operating
9 personnel reasons for retirement and removal,
10 particularly whether items were being retired due to
11 obsolescence or technological reasons.
12 With respect to net salvage factors, the changes I have
13 proposed are due to net salvage charges being labor
14 intensive and increases in labor costs are the primary
15 reasons leading to increases in negative net salvage
16 factors. This is especially true for long-lived assets
17 that are removed many years after their original
18 placement in service. Other reasons why net negative
19 salvage charges are increasing are due to increased
20 costs experienced to allow the work to proceed in a safe
21 manner and in compliance with environmental rules.
- 22 Q. Are there any considerations specific to the Company's
23 Steam Plant that have influenced you conclusions on
24 depreciation?

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1 A. Yes, there are. Over the past 15 years, the Company's
2 Steam Production Plant has changed significantly as to
3 the type of plant within those primary plant accounts
4 and in the dollars invested in those accounts. During
5 this period, the production plant in Steam has grown
6 considerably due to transfers of plants to Steam from
7 the Company's electric operations. Specifically, at the
8 end of 1986, the total original cost invested in Steam
9 Production Plant was approximately \$68 million. In the
10 years since, the Company has transferred into Steam
11 Plant the former steam-electric boiler facilities at our
12 Hudson Avenue, 59th Street, and 74th Street stations.
13 These three transfers alone added approximately \$190
14 million of original book cost to our Steam operations.
15 At the end of 2002, our plant balance in production
16 amounted to \$321 million. In addition, the plant
17 transfers have significantly changed the type of plant
18 in our steam production facilities. These transfers
19 have brought their base load, field-erected boilers into
20 steam to join the package boiler installations that
21 previously made up the majority of our production plant.
22 These facilities come to the Steam department already
23 having been in service in the electric department for
24 many years.

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1 Q. Are there considerations in the distribution plant you
2 would like to discuss?

3 A. The Company has now completed its Steam Enhancement
4 Program which was a 10-year program undertaken to
5 replace, remove, and strengthen our distribution system
6 following the Gramercy incident. I considered the
7 original cost retirements that were made during that
8 program to arrive at an appropriate average service life
9 for our distribution equipment. However, that program
10 also included significant expenditures for the removal
11 of equipment, which I have disregarded in developing the
12 net salvage factors I consider appropriate today on the
13 basis that that level of removal will not reoccur in the
14 future.

15 Q. What effect will your proposed changes have on annual
16 depreciation expense?

17 A. As summarized on Exhibit __ (CH-1), the amount of the
18 annual provision for depreciation for the Company's
19 total Steam Plant is approximately \$18.5 million under
20 the existing rates and approximately \$20.2 million under
21 the proposed rates.

22 Q. Since you have proposed changes affecting the
23 Accumulated Provision for Depreciation, please explain
24 the purpose of the depreciation reserve.

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- 1 A. The Accumulated Provision for Depreciation, also
2 referred to as the Reserve per Books is, in simple
3 terms, an account balance that reflects the portion of
4 the cost of the plant in service which has been
5 recovered, according to the Company's accounting
6 records. The original book cost of plant less the
7 Reserve per Books comprises net plant. Net plant does
8 not represent the plant's fair market value. The
9 Reserve per Books may be compared to the Computed
10 Reserve to test its adequacy. The Computed Reserve is
11 calculated on a book basis using depreciation parameters
12 currently approved by the Commission and may be
13 calculated on a proposed basis using parameters per my
14 analysis of the aforementioned depreciation studies.
- 15 Q. Please review your findings on the difference between
16 the Accumulated Provision for Depreciation per Books and
17 the Computed Reserve for depreciation.
- 18 A. Exhibit __ (CH-1) shows that for total Steam Plant at
19 December 31, 2002, the Accumulated Provision for
20 Depreciation per Books amounted to approximately \$223.7
21 million. As noted on the exhibit, that amount has been
22 adjusted from the actual reserve balance as of that date
23 for net removal costs at ERRP that were determined to
24 have been incorrectly charged to the Steam Department

1 and were transferred to the Electric Department during
2 2003. The Computed Reserve, summarized under the
3 heading "book basis" was calculated on the basis of the
4 average service lives, net salvage percentages, and life
5 tables currently in use by the Company, and in total
6 amounted to approximately \$272.3 million. The Computed
7 Reserve shown under the heading "proposed basis" was
8 calculated on the basis of the average service lives,
9 net salvage percentages and life tables proposed by me
10 and in total amounted to approximately \$297.5 million.

11 Q. What is the impact of the adjustment for ERRP that you
12 just described?

13 A. The impact was to increase the Reserve per Books on the
14 exhibit by \$22.5 million, since I believe it more fairly
15 represents what the true reserve balance should be for
16 this proceeding since the accounting adjustment took
17 place subsequent to the "as at" date of the exhibit.
18 Making this adjustment also reduces the reserve
19 variation, which I will address later.

20 Q. What have you concluded from the comparisons between the
21 book and computed reserves for depreciation you just
22 described and that are summarized in your exhibit?

23 A. The exhibit indicates that for total Steam Plant the
24 Accumulated Provision for Depreciation per Books is

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1 approximately 17.8% less than the Computed Reserve based
2 upon the "book basis" and approximately 24.8% less than
3 the Computed Reserve based upon the "proposed basis".
4 With respect to these percentages, it is my opinion that
5 the variation between the Accumulated Provision for
6 Depreciation per Books and the Computed Reserve
7 calculated using the proposed rates is not within the
8 10% variation which would be considered reasonable as a
9 test of adequacy of the Company's accumulated provision
10 for depreciation per books based upon actuarial studies
11 of the Company's mortality experience for its Steam
12 Plant.

13 Q. Has the reserve variation for Steam Plant been this
14 deficient for some time?

15 A. Yes. Since 1992, our Steam Plant has been under-accrued
16 each year by a significant amount. In dollars, the
17 variation has grown from about \$14 million in 1992 to
18 about \$49 million as of year-end 2002 based on rates in
19 effect. Based on the proposed rates in this case, the
20 variation is approximately \$74 million. The deficiency
21 expressed in percentage has grown from approximately 16%
22 in 1992 to today's 17.8% on the book basis and 24.8% on
23 the proposed basis.

24 Q. Have you prepared an exhibit demonstrating the history

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1 of the steam reserve variation?

2 A. I have prepared an exhibit titled "CONSOLIDATED EDISON
3 COMPANY OF NEW YORK, INC., SUMMARY OF THE ACCUMULATED
4 PROVISION FOR DEPRECIATION AND THE THEORETICAL RESERVE
5 FOR DEPRECIATION AND DEVELOPMENT OF THE PERCENTAGES OF
6 VARIATION FOR THE YEARS INDICATED".

7 MARK FOR IDENTIFICATION AS EXHIBIT __ (CH-2)

8 Q. What is contained in this exhibit?

9 A. The exhibit summarizes the variation between the book
10 and computed reserve for Steam at each year-end position
11 since 1984. The amounts are taken from the annual study
12 I prepare and are based on the rates in effect at each
13 year end.

14 Q. What treatment was allowed by this Commission in the
15 Company's recent rate proceedings concerning the reserve
16 variation?

17 A. In Case No. 93-S-0997, the Commission recognized the
18 existence of the reserve deficiency and the need to
19 address it by granting the Company permission to
20 amortize the deficiency by charging the reserve with
21 additional depreciation expense of \$1.4 million
22 annually, to be completely amortized over a 15-year
23 period. However, in the Company's last case, Case No.
24 99-S-1621, which was settled by the parties and approved

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1 by the Commission, the Company was directed to stop that
2 recovery. The settlement in that case again recognized
3 the reserve deficiency and stated, in part:

4
5 The settling parties acknowledge the
6 existence of a steam system depreciation
7 reserve deficiency, and the need to
8 revise depreciation rates. They propose
9 to discontinue the current amortization
10 of the reserve deficiency, and to use the
11 net gain from the sale of the First
12 Avenue Properties allocable to steam
13 operations to offset or partially offset,
14 at the Commission's discretion, the
15 reserve deficiency as determined by a
16 study to be conducted once the ERRP is
17 completed. Revised steam depreciation
rates would also be considered at that
time. In the event that such net gains
allocable to steam operations are
insufficient or are otherwise not used to
fully offset the depreciation reserve
deficiency, if any, or if the sale of the
First Avenue Properties is not completed
when this Settlement expires on September
30, 2004, any remaining accumulated
depreciation reserve deficiency will be
addressed when base steam rates are
reset. (Settlement, pp. 6-7).

- 18 Q. What are you proposing to do with the deficiency?
- 19 A. The above statement directed the Company to halt ongoing
20 reserve deficiency amortization based upon the
21 assumption there would be an already realized gain from
22 the sale of the First Avenue Properties to channel
23 toward the deficiency before the end of the rate plan.
24 It is now clear that this sale will not be closed prior

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1 to the end of the current rate plan and that it is not
2 possible to fulfill the Agreement's intent. However, I
3 do not believe it is in the Company's or our customers'
4 best interests to delay the amortization any longer. I
5 therefore propose to amortize the deficiency over a 15-
6 year period, no longer subject to the First Avenue
7 sales. I further propose that the amortization schedule
8 be subject to modification to reflect the necessary
9 adjustments that will be required after the sales are
10 completed in order to satisfy the intent of the settling
11 parties and the Commission.

12 PROPERTY TAXES

13 Q. Please provide some background on property taxes.

14 A. The property taxes Con Edison pays are based on the
15 "value" of property and include taxes on land and the
16 structures erected or affixed to the land. In New York
17 State, utilities also pay property taxes on utility
18 equipment located on land owned by the utility and on
19 equipment located on or under the public streets and
20 highways.

21 In New York State, public utility property is valued
22 under a method known as the "Cost Approach." The New
23 York City Assessor and the New York State Office of Real
24 Property Services ("ORPS") determine value by using a

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1 Reproduction Cost New Less Depreciation ("RCNLD")
2 methodology for utility property. RCNLD calculates what
3 it would cost to reproduce property at current
4 construction costs, subtracts an allowance for
5 depreciation and obsolescence, if any, and adds in the
6 value of land to arrive at a "value" for the entire
7 property. RCNLD is used only to value certain of the
8 Company's structures and all of our equipment. The
9 value of land is determined by comparable sales data.
10 Annually, we review our property assessments to
11 determine if they fall within a range of reasonableness
12 when calculated under RCNLD. If the actual assessments
13 substantially vary from our RCNLD calculations, we file
14 complaints to formally protect our rights and those of
15 our customers. We settle these complaints when we
16 believe that a settlement is a more cost effective way
17 of reducing our tax burden than prolonged and risky
18 litigation. We resort to litigation only when our
19 efforts to reach what we believe to be a fair compromise
20 fail.

21 Q. What level of property taxes does the Company experience
22 for its steam plant?

23 A. In 2002, we paid \$610.1 million in total property taxes
24 of which \$37.2 million was charged to the Steam

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1 Department. For 2003, I am forecasting that our steam
2 property taxes will amount to approximately \$46.4
3 million. The increase is principally due to the 18.5%
4 across-the-board tax rate increase New York City
5 implemented that became effective on January 1, 2003.

6 Q. Have you developed the rate year property taxes for this
7 proceeding?

8 A. Yes. For the rate year ending September 2005, I have
9 forecasted steam property taxes to be \$65.2 million. To
10 arrive at that amount, I used our 2003 forecast and
11 actual assessments known for year 2003 as a starting
12 point. To that amount, I have calculated the estimated
13 taxes on the net plant being added, using Company
14 witness Ricco's forecast in this proceeding. The
15 property tax forecast reflects taxes on construction
16 work in process balances related to ERRP effective July
17 2004. In July 2005, the full amount of ERRP taxes are
18 estimated to be partially offset by a property tax
19 abatement that I will discuss later in my testimony. In
20 addition, the forecast assumes that a current reduction
21 for economic obsolescence in our steam special franchise
22 taxes will continue to be available to the Company. Any
23 inability to obtain this benefit will be treated as part
24 of the 100% reconciliation that I will propose to take

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1 place annually. My proposal on the reconciliation is
2 described in more detail herein. I will also discuss
3 the nature of this reduction later in my testimony.
4 Finally, I have estimated the property tax rate for New
5 York City based on recent actual tax rate changes
6 enacted by the City and on judgment.

7 Q. Please now discuss the Company's efforts to keep
8 property taxes to a minimum.

9 A. Property tax amounts are a function of a tax rate
10 multiplied by assessed value. Individual and corporate
11 taxpayers have little influence over a tax rate in a
12 municipality. Accordingly, our focus is on the fairness
13 of assessments regardless of whether they are electric,
14 gas, or steam properties.

15 Q. Have you had any recent successes?

16 A. Our recent efforts include securing a significant
17 reduction in our steam plant special franchise
18 assessments due to a request we submitted to recognize
19 economic obsolescence in our steam system.

20 Q. Please describe why the Company was granted this
21 reduction.

22 A. The Company submitted a complaint to the State Board of
23 Real Property Services ("the Board"), the body appointed
24 by the Governor that oversees ORPS' administration of

1 real property assessments in New York State. In our
2 complaint, we asserted that a large portion of our steam
3 system is economically obsolete because there is
4 insufficient usage (i.e., steam sales) to produce a
5 reasonable return on investment at rates that permit the
6 system to remain competitive with alternative sources of
7 energy. Finding that "decreased demand and an
8 insufficient return on investment have been
9 demonstrated," the Board determined that Con Edison
10 "does have economic obsolescence in the steam plant",
11 and approved a reduction in assessments for a one-year
12 period.

13 Q. Please describe the reduction and tax benefits received
14 by the Company.

15 A. The reduction was effective for the fiscal year ending
16 in June 2003. Since it is an allowance based on annual
17 performance, the Company needs to reapply annually for
18 such allowance. We have also applied and were again
19 granted a reduction for the fiscal years ending June
20 2004 and June 2005. We intend to continue to apply for
21 this on an annual basis as long as it is warranted.
22 This effort reduced our steam special franchise
23 assessment from \$178.8 million to \$114.4 million, a 36%
24 decrease, resulting in tax savings of approximately \$6.8

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1 million at the time of approval. In 2003/2004, the
2 percentage reduction in assessment was again 36%, but
3 due to the increase in the City's tax rates, the benefit
4 to the Company grew to \$8.0 million. Our 2004/2005
5 reduction was approved at 37%. It is important to note
6 that this benefit will continue only as long as the
7 Board rules in our favor.

8 Q. Has the steam department benefited from this reduction
9 before?

10 A. No. In the past, the Board and ORPS would only allow an
11 economic obsolescence reduction on the financial
12 performance of the entire regulated company. Since our
13 combined electric, gas, and steam operations did not
14 produce an inadequate return, no reduction was
15 available. Our efforts in another settlement with ORPS
16 on our gas special franchise property values in 2001
17 provided us with the precedent to request a separate
18 valuation for our steam department, which allowed us to
19 petition for an economic obsolescence reduction.

20 Q. How do you determine which properties are over-valued?

21 A. In conjunction with our Systems Development personnel,
22 we recently implemented a software system to evaluate
23 our property assessments, including our special
24 franchise property. The system uses the RCNLD method

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1 and allows us the flexibility to evaluate our
2 assessments under several different depreciation curves.
3 We use the system to compare our actual assessments for
4 any given municipality to their theoretical values.

5 Q. Do you pursue property tax abatements?

6 A. Yes. We have applied for abatements, which may limit
7 property taxes for several years on qualified property,
8 when we believe we are eligible to do so. For example,
9 under New York City's Industrial and Commercial
10 Incentive Program ("ICIP"), we have applied for such an
11 abatement on the East River Repowering Project. If our
12 application is approved in total, 100% of the property
13 taxes due on eligible construction will be abated for
14 eight years with additional savings for the next four
15 years as the benefit phases-down to full taxation after
16 that period. The ICIP is a limited program because it
17 is not available in all areas of New York and does not
18 apply to our special franchise property. It applies
19 only to new construction or significant rehabilitations
20 of existing facilities.

21 Q. Please describe any other pending actions on property
22 taxes.

23 A. We have several pending actions in the court system,
24 some of which have been ongoing for many years. In New

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1 York City, proceedings are pending in the Supreme Courts
2 of various counties challenging certain of the Company's
3 property tax assessments for the years 1994/95 through
4 2003/04. A portion of each of these property tax claims
5 relates to steam plant properties.

6 Q. With all of these efforts, why do property taxes
7 continue to rise?

8 A. Local property taxes continue to increase. In addition,
9 the City taxes most of our property in a separate
10 utility class that isolates most utility property from
11 other property classes in the City. The City will raise
12 the tax rate on all of the property within that class
13 whenever any single taxpayer receives a reduction to
14 ensure that this class satisfies the revenue
15 responsibility which the City has assigned to it.
16 Because Con Edison comprises about three-quarters of the
17 total property within that class, most of the benefit we
18 receive from reduced assessments is paid for by an
19 increased tax rate on that class.

20 Q. How are property taxes treated in the Company's current
21 steam rates?

22 A. The Commission has recognized the volatility of property
23 taxes and the effects that large changes in the amounts
24 can have on the Company's financial position.

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1 Accordingly, the Company is allowed to defer changes in
2 the level of taxes for future disposition. From an
3 accounting perspective, this is accomplished by allowing
4 an expected level of taxes in rates and comparing that
5 amount to the actual taxes incurred. A percentage of
6 the variation is deferred and either collected from
7 customers at a future date or credited to them.

8 Q. What percentage of this variation is deferred?

9 A. Under our current rate agreement in Steam, 86% of the
10 variation is deferred.

11 Q. Are you proposing to change this treatment?

12 A. Yes.

13 Q. Please explain your proposal.

14 A. I propose the following, which I will refer to as the
15 ("proposed policy"):

16
17 100% of changes in the Company's property
18 taxes (allocated to steam operations) due
19 to tax rate changes and 100% of changes
20 in the Company's property taxes
21 (allocated to steam operations) due to
22 assessment changes will be reconciled, to
23 the expense allowances. Any over- or
24 under-collection will be deferred with
interest accrued monthly on such amounts
at the Other Customer Capital rate.

Property tax refunds, including credits
against future tax payments intended to
return or offset past overcharges or
payments determined by the taxing
authority to have been in excess of the
property tax liability appropriate for

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1 the Company, shall be deferred, net of
2 the expenses incurred by the Company to
3 obtain such refund, for future
4 disposition except for an amount equal to
5 fourteen percent of the refund which
6 shall be retained by the Company. The
fourteen percent retention shall apply to
all such property tax refunds and/or
credits against future tax payments
negotiated by the Company during the term
of the Proposal.

7 Q. Why do you propose to change the reconciliation
8 percentage from 86% to 100% for changes in property
9 taxes?

10 A. The volatility of the tax and the lack of real control
11 over its implementation can have significant impacts on
12 the Company. For example, the 18.5% increase in tax
13 rates in the City forced the Company to pay almost \$100
14 million in additional property taxes on an annual basis.
15 The amount applicable to steam property taxes was
16 approximately \$6.1 million. Without a 100%
17 reconciliation, the Company absorbs 14% of that increase
18 or approximately \$854 thousand each year until rates are
19 reset in a rate proceeding. I do not think it is proper
20 for the Company to be responsible for this type of an
21 increase due to our inability to control it. I would
22 also note that the Company's electric rate agreements
23 have provided for a 100% reconciliation of property tax
24 expenses and the basis for that provision applies

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1 equally to the Company's steam department. Company
2 witness Rasmussen discusses how any over-recoveries or
3 under-recoveries would be reflected in rates.

4 Q. Why do you propose for the Company to retain 14 percent
5 of any property tax refunds it receives?

6 A. Property tax refunds are not specifically addressed in
7 our current steam rate agreement. However, consistent
8 with its long-standing policy of allowing utilities to
9 retain a percentage of tax refunds to encourage them to
10 challenge questionably imposed taxes, the Company's
11 current electric rate agreement allows the Company to
12 retain 14 percent of any property tax refunds, with 86
13 percent of the refund to be deferred for the benefit of
14 customers. The sound regulatory policy that is the
15 basis for this provision in the Company's electric rate
16 plan is equally applicable to the Company's steam rates.
17 In addition, I believe that the clarification reflected
18 at the end of the proposed policy is needed to address
19 future tax reductions.

20 Q. Why is that clarification needed?

21 A. Although our efforts to seek tax refunds occasionally
22 produce actual refunds, refunds are extremely difficult
23 to obtain from governmental entities. A future
24 reduction or credit (potentially over a number of years)

1 is often the solution to this problem because the
2 Company obtains a property tax reduction in lieu of a
3 refund and the governmental entity avoids the current
4 capital demands of a refund. The language on sharing of
5 refunds between the customer and the Company was created
6 to provide an incentive for the Company to challenge its
7 assessments. Without a change that allows the Company
8 to receive the incentive it successfully negotiates
9 during the term of this proposed policy, we have an
10 incentive that is nearly impossible to attain.

11 Q. Does that conclude your testimony?

12 A. Yes, it does.

13

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FRANK C. YAEGEL - STEAM

1 Q. Please state your name and business address.

2 A. My name is Frank C. Yaegel. My business address is 4
3 Irving Place, New York, New York 10003.

4 Q. By whom are you employed?

5 A. I am employed by Consolidated Edison Company of New
6 York, Inc. ("Con Edison" or the "Company").

7 Q. Please state your work experience and education.

8 A. I have been employed by Con Edison since 1972. I have
9 held various positions in the Energy Management
10 organization. In March 1983, I was promoted to the
11 position of Gas and Steam Forecast Manager. I received
12 a Bachelor of Science degree in Economics from the City
13 University of New York. I have also completed the
14 Executive Education Program for the Gas Industry
15 conducted by the University of Colorado, Boulder
16 Graduate School of Business.

17 Q. What are your responsibilities in your present
18 position?

19 A. Under the direction of the Company's Resource Planning
20 Director, I supervise the Gas and Steam Forecasting
21 section. I am responsible for forecasting Con Edison
22 and Orange & Rockland gas sendout, Con Edison steam
23 sendout, peak load, delivery volumes, sales, and
24 resultant revenues. Additionally, I am responsible for

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1 the collection, maintenance, and dissemination of
2 weather data as well as the periodic updating of the
3 Company's weather normals used to forecast electric,
4 gas and steam sales and sendout.

5 Q. Have you previously testified before this Commission?

6 A. Yes. I submitted testimony in Con Edison Steam cases
7 93-S-0997, 96-S-1065, and 99-S-1621. I also submitted
8 testimony for Phase II-A of the Con Edison gas case
9 28954, and the recent Orange and Rockland gas case 02-
10 G-1553.

11 Q. What is the purpose of your testimony in this
12 proceeding?

13 A. The purpose of my testimony is to present the Company's
14 forecast of steam sales, sendout and revenues for the
15 rate year, the twelve months ending September 30, 2005.
16 My testimony addresses the development of these
17 forecasts starting from the historic year, the twelve
18 months ended June 30, 2003. My testimony also
19 addresses the need for a real time steam weather
20 normalization clause ("WNC") should the Commission, at
21 the conclusion of this proceeding, determine not to
22 implement the Company's proposed rate re-design.

23 Q. Please describe the sales forecast methodology.

24 A. The process begins with the weather normalization of

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1 the historic year sales. This eliminates any deviations
2 in sales due to warmer or colder than normal weather.
3 Weather normalized sales are then adjusted to account
4 for the impact on sales yet to be realized from
5 customers added or lost during the historic year. It
6 also recognizes the impact of reduced usage by existing
7 customers who have already replaced their air
8 conditioning equipment with more efficient equipment
9 and the future impact of changes in employment during
10 the historic year that has not been fully realized.
11 These adjustments, together with a billing cycle
12 adjustment, yield the base estimate that serves as the
13 starting point for the future rate year sales forecast.
14 The key components that are expected to affect the
15 level of rate year sales include new business, lost
16 business, reduced sales to air conditioning customers
17 who are projected to install more energy efficient
18 equipment, and projected changes in employment.

19 Q. Was Exhibit_(FCY-1), entitled "CONSOLIDATED EDISON
20 COMPANY OF NEW YORK, INC. - DEVELOPMENT OF 12 MONTHS
21 ENDING SEPTEMBER 30, 2005 - FORECASTED STEAM SALES
22 (MMLbs)", prepared under your supervision and
23 direction?

24 A. Yes, it was.

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1 MARK FOR IDENTIFICATION AS EXHIBIT_(FCY-1)

2 Q. Please describe Exhibit_(FCY-1).

3 A. This exhibit sets forth, by service classification, the
4 steam sales booked by the Company during the historic
5 test year - 12 months ended June 2003 (line 1). It then
6 details adjustments made to the historic year's sales
7 as well as the key components that will affect the
8 level of the rate year's sales. Lastly, it shows the
9 forecasted sales for the rate year, the 12-month period
10 ending September 30, 2005.

11 Q. Please describe the Weather Normalization adjustments
12 shown on line 2 and 3.

13 A. Line 2 shows the Weather Normalization adjustment
14 necessary to recognize that the historic year's sales
15 were affected by the colder than normal weather
16 experienced during the 2002/03 heating season. Total
17 heating degree-days over the 2002/03 heating season
18 were 18.7% greater than normal. The related impact on
19 sales, by service classification, was calculated
20 monthly by multiplying the "variation between normal
21 and actual heating degree-days" times a "use per
22 heating degree-day per average customer" factor times
23 the number of customers. The factors, by service
24 classification, were determined by regression analysis

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1 of actual average monthly-billed sales per customer per
2 billing day versus actual monthly billing period
3 heating degree-days per billing day.

4 Line 3 shows the adjustment needed to recognize that
5 the historic year's air conditioning sales were also
6 affected by abnormal weather. Actual cooling degree-
7 days over the historic year period were 4.8% greater
8 than normal. The sales volume impact was calculated in
9 a manner consistent with the calculation of the winter
10 period impact. Line 4 shows the sum of the heating and
11 cooling adjustments and line 5 shows the weather
12 normalized sales for the historic year. The weather
13 normalization adjustment represents a 7.7% adjustment
14 to the actual booked sales during the historic year.

15 Q. Please explain the Annualization Adjustments shown on
16 lines 6, 7, 8, 9, and 10.

17 A. Annualization Adjustments reflect the impact on sales
18 expected from customers added (line 6) or lost (lines 7
19 and 8) during the historic year. It also recognizes
20 the future impact of reduced usage by existing
21 customers who have already replaced their air
22 conditioning equipment (line 9), and the future impact
23 of changes in employment during the historic year that
24 has not been fully realized (line 10). For example, if

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1 a customer was lost or added in the final month of the
2 historic test year, a downward or upward adjustment
3 equivalent to the sales to that customer in the
4 preceding eleven months was made. On the other hand,
5 if a customer was added or lost at the beginning of the
6 historic year, then no adjustment would be necessary.
7 Line 11 is the total of the annualization adjustments.

8 Q. Please explain the Billing Cycle adjustment shown on
9 line 12.

10 A. The Billing Cycle adjustment recognizes the impact on
11 future sales due to the difference in the actual number
12 of billing days in the historic year and the projected
13 number of billing days for the rate year.

14 Q. What does line 13, Base Estimate, represent?

15 A. The Base Estimate represents the historic year's sales
16 adjusted to normal weather, known new and lost
17 business, the projected rate year number of billing
18 days, as well as the future impact of reduced usage by
19 existing customers who have already replaced their air
20 conditioning equipment and the future impact of changes
21 in employment during the historic year which has not
22 been fully realized. It serves as the starting point
23 for the rate year's sales forecast.

24 Q. Please explain the development of the New Business

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- 1 forecast shown on line 14.
- 2 A. The New Business forecast reflects the projected
3 realized sales in the rate year associated with known
4 service applications that have been filed with the
5 Company.
- 6 Q. Please explain how the forecast of future lost business
7 due to on-site generation shown on line 15 was
8 developed.
- 9 A. This estimate was based on the historic average annual
10 losses over the period January 1998 - December 2002.
11 The air conditioning usage of those customers who have
12 also discontinued their use of steam for heat and/or
13 hot water was excluded in the development of the
14 historic average.
- 15 Q. How was the estimate of Demolition and Other Lost
16 Business shown on line 16 developed?
- 17 A. This estimate was based on the historic average annual
18 losses over the period January 1998 - December 2002.
- 19 Q. Please explain the projection of A/C Lost Business
20 (Efficiency Impact) shown on line 17.
- 21 A. This projection reflects the assumption that air
22 conditioning customers totaling 25,000 tons of air
23 conditioning requirements will replace their existing
24 equipment with new energy efficient equipment prior to

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1 the summer of 2004 and that additional air conditioning
2 customers totaling another 25,000 tons of air
3 conditioning requirements will replace their existing
4 equipment prior to the summer of 2005 under the
5 company's air conditioning discount program. Based on
6 the steam requirements per ton of old and new
7 equipment, customers can expect an approximate 30%
8 decrease in their steam usage for air conditioning by
9 joining this program. In addition to the direct cost
10 savings as a result of the decreased usage, customers
11 receive a \$2 per Mlb discount from the current tariff
12 rates on their air conditioning usage for a period of
13 two years. Under the current rate agreement
14 provisions, the Company can provide these discounts for
15 customers totaling 75,000 tons. Prior to the end of
16 the historic year, customers totaling 32,600 tons have
17 already replaced their equipment. The portion of the
18 reduced air conditioning usage of those customers not
19 realized prior to the end of the historic year is shown
20 on line 9.

21 Q. Please explain the forecasted impact of Employment
22 shown on line 18.

23 A. Employment is projected to grow, albeit modestly,
24 throughout the forecast period. The projected change in

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1 employment was converted to steam sales by use of an
2 average consumption per employee factor.

3 Q. What is the forecasted sales level for the future rate
4 year, i.e., the 12 months ending September 30, 2005?

5 A. As set forth on line 19, the forecasted sales level for
6 the 12 months ending September 30, 2005 is 24,965
7 MMLbs.

8 Q. Mr. Yaegel, did you provide witness Northup with a
9 forecast of Steam Sendout?

10 A. Yes.

11 Q. Please describe how the forecast of sendout was
12 developed?

13 A. The forecast of sendout was developed in a two-step
14 process. Starting with the sales forecast previously
15 described and by recognizing the differences between
16 monthly normal weather conditions on an "as billed"
17 basis versus a "calendar" basis, as well as the number
18 of average monthly billing days as opposed to calendar
19 days, I restructured the projected billed sales to a
20 calendar basis. I then provided witness Litkouhi with
21 calendar sales for each month of the future rate year.
22 The total for the future rate year being 24,874 MMLbs.

23 Q. By "calendar" sales, do you mean the level of monthly
24 sales that would be reported if all customer meters

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1 were read on the last day of each month?

2 A. That is correct.

3 Q. Please continue.

4 A. Witness Litkouhi then provided the estimated level of
5 losses and unaccounted for (or variance between sendout
6 and sales) equal to 4,430 Mmlbs resulting in an
7 estimated level of 29,304 Mmlbs of sendout for the rate
8 year.

9 Witness Litkouhi's testimony addresses how the estimated
10 level of losses and unaccounted for was developed as
11 well as how such losses should be treated at the
12 conclusion of this proceeding.

13 Q. Was Exhibit_(FCY-2), entitled "CONSOLIDATED EDISON
14 COMPANY OF NEW YORK, INC. - FORECASTED STEAM REVENUES -
15 12 MONTHS ENDING SEPTEMBER 30, 2005 AT CURRENT AND
16 PROPOSED RATES" prepared under your supervision and
17 direction?

18 A. Yes, it was.

19 MARK FOR IDENTIFICATION AS EXHIBIT_(FCY-2)

20 Q. Please describe what this exhibit shows.

21 A. Column (1), entitled Base, shows the projected tariff
22 revenues (net of contractual and projected air
23 conditioning rate discounts) on a per service
24 classification and total basis, inclusive of the

FRANK C. YAEGEL - STEAM

1 current base cost of fuel, at current rates. Column (2)
2 shows the Increase in Rates and Charges associated with
3 Column (1). Column (3) shows the projected Statement of
4 Fuel Adjustment revenues. Column (4) shows the Increase
5 in Rates and Charges associated with Column (3). Column
6 (5), which is the forecast of total revenue at current
7 rates, sums Columns (1), (2), (3) and (4). Column (6)
8 shows the proposed base rate revenue increase. Column
9 (7) shows the forecast of total revenue at the proposed
10 base rate revenue increase.

11 Q. Please explain how the projected base revenues at
12 current rates shown in Column (1) were calculated.

13 A. Using regression analysis, pricing relationships were
14 developed from the historic year's class sales and
15 booked base revenue data. These relationships were then
16 applied to the projected sales in the rate year.

17 Q. How was the estimate of the Statement of Fuel
18 Adjustment revenue shown in Column (3) developed?

19 A. This information was provided to me by witness Northup.
20 It is important to note that the projected Statement of
21 Fuel Adjustment revenues shown in Column (3) and
22 included in Total Revenue @ Current Rates shown in
23 Column (5) reflects anticipated fuel cost savings
24 totaling approximately \$64,000,000 related to East

FRANK C. YAEGEL - STEAM

1 River Re-Powering Project, which significantly reduces
2 the impact of the proposed base rate increase. These
3 anticipated savings also reduced the Increase in Rates
4 and Charges shown in Column (4) and included in Column
5 (5) by approximately \$1,600,000.

6 WEATHER NORMALIZATION CLAUSE

7 Q. Mr. Yaegel, earlier in your testimony you stated that
8 absent Commission approval of the Company's proposed
9 rate re-design, you believe a steam Weather
10 Normalization Clause ("WNC") is needed. Is that
11 correct? If so, why?

12 A. Yes, that is correct. The level of rate relief granted
13 in this proceeding will in large part be based on the
14 forecast of the rate year's sales, which assumes normal
15 weather. Absent approval of the company's proposed rate
16 re-design or a WNC, a milder than normal winter could
17 substantially offset the level of rate relief granted.
18 Conversely, a colder than normal winter could result in
19 higher customer bills and higher Company revenues,
20 assuming the current rate design remains in place. A
21 real time steam WNC would protect steam customers from
22 higher bills when abnormal weather causes higher usage,
23 and it would protect the Company when abnormal weather
24 results in lower customer use.

FRANK C. YAEGEL - STEAM

1 Billing adjustments, which handle variations from
2 normal weather experienced on a real time basis, can be
3 made on a real time basis. A real time WNC was first
4 adopted for the Company's gas operations in October
5 1989. It is important to note that the Company's steam
6 system's net revenues are more weather sensitive, on a
7 relative basis, than its gas system. Steam customers
8 should benefit from rate stability during both warmer
9 and colder periods like the Company's gas customers.
10 The Company and its steam customers should not continue
11 to bear the full risk and impacts of abnormal weather.

12 Q. If the Commission were to conclude that a real time
13 steam WNC is appropriate, how should normal and
14 variations from normal weather be measured?

15 A. During the heating season, normal weather would be
16 defined on a heating degree-day basis as the average
17 number of degrees that the average daily dry-bulb
18 temperatures during the most recent 30 calendar year
19 period fell below a reference of 56 degrees. Actual
20 weather and resulting variations should be measured
21 using the same temperature reference used in the
22 normal.

23 Q. Was the normal used in the sales projected for the rate
24 year developed on the same basis?

FRANK C. YAEGEL - STEAM

1 A. Yes. It was based on the average weather conditions
2 experienced over the 30 calendar years ended 2002.

3 Q. Is the use of a 30-year average appropriate to define
4 normal weather conditions?

5 A. The 30-year average condition is used by the National
6 Weather Service to define normal conditions and it is a
7 widely accepted standard in the energy industry. The
8 30-year average condition is utilized in the Company's
9 gas weather normalization clause and updated on an
10 annual basis. The annual updating of the 30-year
11 average condition captures any trend(s) in experienced
12 weather conditions without placing overt emphasis on
13 the most recently observed conditions. I would propose
14 that a steam weather normalization clause would utilize
15 a normal weather condition defined as the average
16 condition over the most recent 30-years and be updated
17 annually.

18 Q. Would a WNC add stability to the level of monthly
19 bills that customers would expect to see?

20 A. Yes. It would result in a more predictable pattern in
21 the month-to-month charges in the non-fuel component
22 cost of customers' bills. While the Company has taken
23 steps to mitigate swings in monthly unit fuel costs,
24 such as leveling storage and handling costs, unit fuel

FRANK C. YAEGEL - STEAM

1 costs may fluctuate for reasons beyond the Company's
2 control.

3 Q. Would a real time WNC apply to all steam customers?

4 A. No. It would apply only to those customers who use
5 steam for space heating during the winter billing
6 months of November through April, inclusive. It is
7 important to note that the WNC would equally apply to
8 small SC 1 heating customers as it would to the larger
9 SC 2 and SC 3 customers. The small SC 1 customers are,
10 on a relative basis, just as impacted by abnormal
11 weather as the larger SC 2 and SC 3 customers.

12 Q. How would the impact of abnormal weather on revenues be
13 quantified and treated?

14 A. For each billing trip where actual heating degree days
15 during the billing trip varied from normal by more than
16 plus or minus 2.2%, a unit credit or charge would be
17 developed and included in the Statement of Fuel
18 Adjustment.

19 Q. What is the basis for and the significance of the 2.2%
20 bandwidth around normal?

21 A. A 2.2% bandwidth is applied in the Con Edison's gas
22 WNC. It would be appropriate to apply the same 2.2%
23 bandwidth to a steam clause since the relative impacts
24 would be the same. The 2.2% bandwidth recognizes that

FRANK C. YAEGEL - STEAM

1 individual customer reaction to actual weather
2 conditions cannot be precisely measured while equally
3 limiting the potential revenue gain to the Company and
4 the potential cost to its steam customers.

5 Q. How would the unit credits or charges be calculated?

6 A. Each billing trip's variation between actual and normal
7 heating degree days after accounting for the 2.2%
8 bandwidth around normal would be multiplied by the
9 applicable service classification's average customer
10 steam heating requirement per heating degree day and
11 the applicable service classification's winter period
12 penultimate block rate, exclusive of fuel, associated
13 variance, water, chemical and electric costs embedded
14 in it.

15 This product would then be divided by the estimate of
16 the applicable service classification's average
17 customer actual steam sales for that billing trip,
18 resulting in a unit credit or charge.

19 Q. Why would it be necessary to develop unit credits or
20 charges on a service classification basis?

21 A. The relationship of temperature sensitive sales to non-
22 temperature sensitive sales differs by service
23 classification. The Company's rates also vary by
24 service classification. Therefore, customers in the

FRANK C. YAEGEL - STEAM

1 various service classes do not equally contribute to
2 system revenue deficiencies or surpluses caused by
3 abnormal weather.

4 Q. Why should winter penultimate block rates be used to
5 develop unit credits or charges?

6 A. Rates charged per Mlb vary by service and the amount
7 used. However, the incremental usage due to variations
8 from normal weather for the majority of steam customers
9 falls in the penultimate block rate.

10 Q. How would average customer actual sales estimates for
11 the individual service classifications be determined?

12 A. The average customer actual sales estimates for the
13 individual service classifications would consider: (1)
14 the non-temperature sensitive requirements per day and
15 the temperature sensitive requirements per heating
16 degree day determined by regression analysis of actual
17 sales data, (2) the actual number of billing days in
18 the billing trip, and (3) the actual number of heating
19 degree days in the billing trip.

20 Q. Regarding the sales forecast, are there factors that
21 could significantly alter the projected level of future
22 steam sales and revenues?

23 A. Yes. The levels of new business and lost business are
24 subject to uncertainty. For example, the timing of new

FRANK C. YAEGEL - STEAM

1 business attachments may slip. Similarly, the level of
2 lost business over the next several months may be lower
3 or higher than currently projected. The level of future
4 sales can also be affected by changes in the level of
5 employment. These variables will be closely monitored,
6 and if conditions change significantly, the changes
7 will be reflected in the Company's update filing.

8 Q. Does this conclude your testimony?

9 A. Yes, it does.

JOHN RICCO - STEAM

1 Q. Please state your name and business address.

2 A. My name is John Ricco. My business address is 4 Irving
3 Place, New York, New York 10003.

4 Q. By whom are you employed?

5 A. I am employed by Consolidated Edison Company of New
6 York, Inc. (Con Edison).

7 Q. Please state your work experience and education.

8 A. I have been employed by Con Edison since June 1967. I
9 held various positions of increasing responsibility in
10 the Company's planning organization through June 1993.
11 From that period through the present time, I have been
12 assigned to the Corporate Accounting Department and I
13 have held the positions of Section Manager Capital
14 Budgeting, Section Manager Corporate Budgeting, and
15 Group Leader, Financial Forecasting, my current
16 position. I received a Bachelor of Science degree in
17 Economics from the City University of New York and a
18 Master of Science degree in Organizational Leadership
19 from Mercy College.

20 Q. What are your responsibilities in your present position?

21 A. I am responsible for the preparation of the one-year
22 construction budget, the five-year construction program
23 and the projection of plant in service as a component
24 of rate base. I also have responsibility for studies

JOHN RICCO - STEAM

1 of an economic nature including planned capital
2 investments.

3 Q. Have you previously testified before this Commission?

4 A. Yes. I submitted testimony in Con Edison Steam Cases
5 93-S-0997 and 96-S-1065. I also submitted testimony
6 for the Con Edison Gas Case 93-G-0996 and submitted and
7 testified in Con Edison Electric Case 94-E-0334.

8 Q. What is the purpose of your testimony in this
9 proceeding?

10 A. The purpose of my testimony is to appraise the impact
11 of the current construction and retirement programs on
12 the Steam Department's rate base.

13 Q. Have you prepared projections for the twelve months
14 ending September 30, 2004 and September 30, 2005?

15 A. Yes, I have.

16 Q. I show you a two page tabulation, the first entitled
17 "ESTIMATED NET PLANT - STEAM - TWELVE MONTH AVERAGE
18 ENDING SEPTEMBER 30, 2005", and the second "ESTIMATED
19 NET PLANT - STEAM - JUNE 30, 2003 - SEPTEMBER 30,
20 2004", and ask if it was prepared under your
21 supervision and direction?

22 A. Yes.

23 MARK FOR IDENTIFICATION AS EXHIBIT_(JPR-1)

24 Q. What does this exhibit show?

- 1 A. Page 1 of this exhibit shows the projected average net
2 plant for the twelve months ending September 30, 2005.
3 Page 2 of the Exhibit shows the estimated monthly
4 balances from July 1, 2003 through September 30, 2004
5 that served as a basis for my rate year projections.
6 The first column shows the book cost of plant; the
7 second column shows the accumulated provision for
8 depreciation; and the third column shows the resulting
9 net plant.
- 10 Q. I show you a two page tabulation, the first entitled
11 "ESTIMATED CONSTRUCTION WORK IN PROGRESS - STEAM -
12 TWELVE MONTH AVERAGE ENDING SEPTEMBER 30, 2005", and
13 the second "ESTIMATED CONSTRUCTION WORK IN PROGRESS -
14 STEAM - JUNE 30, 2003 - SEPTEMBER 30, 2004", and ask if
15 it was prepared under your supervision and direction?
- 16 A. Yes.
- 17 MARK FOR IDENTIFICATION AS EXHIBIT_(JPR-2)
- 18 Q. What does this exhibit show?
- 19 A. Page 1 of this exhibit shows the projected construction
20 work in progress balances for the twelve months ending
21 September 30, 2005.
22 Page 2 of the Exhibit shows the estimated monthly
23 balances from July 1, 2003 through September 30, 2004
24 that served as a basis for my rate year projections.

1 The first column shows the construction work in
2 progress balance for total steam plant; the second
3 column shows the interest bearing construction work in
4 progress; and the third column shows the resulting non-
5 interest bearing construction work in progress.

6 Q. Please describe the development of the projections
7 contained in your exhibits.

8 A. Using estimated capital expenditures provided to me by
9 Company witness Bozgo and the Company's book and
10 records for the construction work in progress balances
11 through June 30, 2003, I developed estimated transfers
12 to plant in service, and construction work in progress
13 balances. I added the estimated transfers to plant in
14 service to the actual plant in service accounts
15 balances at June 30, 2003 and deducted the book cost of
16 plant scheduled for retirement. In addition, I then
17 calculated the accumulated provision for depreciation
18 in order to develop net plant balances. Included in
19 this calculation are the forecasted depreciation
20 accruals based on the depreciation rates and net
21 removal costs provided by Company witness Hutcheson.
22 Estimates of plant in service and construction work in
23 progress also include projections for the East River
24 Repowering Project based on construction expenditures

1 included in Company witness Gonnella's testimony.

2 Q. In preparing your estimates, did you use the capital
3 expenditures estimated in Company witness Bozgo's
4 construction program shown on Exhibits RB-1 and RB-2?

5 A. No. Company witness Bozgo's Exhibits RB-1 and RB-2
6 detail the level of expenditures under a revised
7 program. However, my estimates were prepared based
8 upon the level of expenditures that were originally
9 estimated, which were provided to me by Company witness
10 Bozgo. I will update my estimates to reflect the
11 expenditures included in Company witness Bozgo's
12 testimony when preparing the Company's update, but I
13 don't believe this update will produce significant
14 changes to my estimates.

15 Q. Does this conclude your testimony?

16 A. Yes.

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EDWARD J. RASMUSSEN - STEAM

1 Q. Please state your name and business address.

2 A. My name is Edward J. Rasmussen. My business address is
3 4 Irving Place, New York, N.Y. 10003.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by Consolidated Edison Company of New
6 York, Inc. ("Con Edison" or the "Company") and hold the
7 position of Vice President and Controller.

8 Q. Briefly state your educational background.

9 A. I graduated from St. Francis College in June 1970, with
10 a Bachelor's Degree in Business Administration. In
11 1977, I received a Masters Degree in Finance from Long
12 Island University.

13 Q. Please explain your work experience with Con Edison and
14 your current primary responsibilities.

15 A. From 1970 to 1987 I worked in the Rate Matters Section
16 of Corporate Accounting in increasing levels of
17 responsibility up to and including Director of the
18 section. In 1987, I was promoted to Assistant
19 Controller responsible for Accounting Research, Payroll
20 and Stores Accounting. In 1990, I was transferred to
21 Manhattan Customer Service as General Manager of
22 Operations Service responsible for transportation,
23 stores, budgets and personnel. In 1993, I returned to
24 Corporate Accounting as Assistant Controller

1 responsible for various sections within the department.
2 In December 2000, I was promoted to my current position
3 of Vice President and Controller.

4 Q. Have you been involved in industry-wide utility issues?

5 A. Yes, for many years I have been an active member of
6 both the EEI and AGA finance and accounting committees
7 and I am currently a member of the Executive Accounting
8 Committee of the EEI. In addition, I have written an
9 article published in the Public Utility Fortnightly,
10 and I have been a speaker at many industry forums on
11 matters of concern to the electric and steam
12 industries.

13 Q. Have you previously testified before this Commission?

14 A. Yes. I have testified before the Commission in numerous
15 electric, gas and steam rate proceedings.

16 Q. What is the purpose of your testimony in this
17 proceeding?

18 A. The purpose of my testimony in this proceeding will be
19 to cover the following topics:

20 ♦ Provide an overview of the items driving the
21 Company's request for a steam rate increase for
22 the rate year, the Twelve Months Ending September
23 30, 2005;

24 ♦ Discuss how the projected fuel savings to be

1 generated from the operation of the East River
2 Repowering Project ("ERRP") will result in
3 benefits for steam customers that will exceed the
4 associated carrying costs we are seeking to
5 recover in this case;

6 ♦ Set forth a proposal to expand this filing to
7 include a three-year steam rate plan with staged
8 increases in the 2nd and 3rd years;

9 ♦ Outline the Company's request for permission to
10 continue the use of deferred accounting for
11 certain operating costs as previously authorized
12 by the Commission and further request
13 authorization to go back on the Commission's
14 Statement of Policy and Order Concerning the
15 Accounting and Ratemaking Treatment for Pensions
16 and Other Post-employment Benefits Other Than
17 Pensions, issued and effective September 7, 1993
18 ("Policy Statement"); and the Company's request to
19 use deferred accounting for employee health
20 benefit costs;

21 ♦ Discuss the Company's proposal for the handling of
22 costs related to the World Trade Center incident
23 ("WTC");

- 1 ♦ Outline the Company's proposal to implement a
2 true-up mechanism for capital expenditures and
3 modify the current true-up mechanism in place for
4 property taxes;
- 5 ♦ Provide background to the Company's request for
6 permission to continue to receive reimbursements
7 from the Electric Department for the cost of
8 operating the 74th and 59th Street Plants;
- 9 ♦ Outline reasons supporting the Company's request
10 for the termination of the current steam line loss
11 incentive mechanism; and, finally,
- 12 ♦ Propose that the existing Fuel Adjustment Clause
13 ("FAC") be modified in a manner so as to be fully
14 reconciled in the same way as the electric market
15 supply charge ("MSC") and gas cost factor ("GCF").

16 Overview of Rate Increase

17 Q. Mr. Rasmussen, please describe the steam Rate Agreement
18 and Settlement that is currently in effect for Con
19 Edison.

20 A. The Company is currently operating under an Agreement
21 and Settlement that was adopted by the Commission in
22 2000, as a result of Case 99-S-1621. The agreement
23 provided for a \$16 million base rate increase and holds

1 base rates constant through September 30, 2004.

2 Q. Please describe the major components driving the
3 Company's proposed rate increase request of
4 approximately \$129 million.

5 A. The Company's request for a base rate increase of
6 approximately \$129 million is made up of two
7 components. The first component of the increase is a
8 request for the recovery of items related to existing
9 steam operating and construction requirements of
10 approximately \$91 million. The second component of the
11 request is for approximately \$38 million and is
12 designed to reflect the carrying costs allocated to the
13 Steam Business Unit for the ERRP project in rates. As
14 I will discuss later in my testimony, the Company has
15 projected that steam customers will realize
16 approximately \$64 million in fuel cost savings from
17 ERRP during the rate year that will flow to them
18 through the FAC. Thus, the net impact to customers
19 from the requested base rate increase of \$129 million
20 and anticipated fuel savings of \$64 million would be a
21 net increase in customer bills of \$65 million, or
22 approximately 14.6%.

23 Q. Please outline the items that are included in the
24 Company's proposed base rate increase of approximately

1 \$91 million.

2 A. For the twelve months ending September 30, 2005, the

3 Company is projecting that its sales revenues net of

4 fuel recoveries will be approximately \$25 million lower

5 than the level reflected in rates. The Company's

6 weather adjusted steam sales have been flat and in some

7 instances declining over the last several years.

8 Moreover, the Company lost its largest steam load - the

9 World Trade Center - on September 11, 2001.

10 Property taxes increases of \$19 million are the second

11 largest item driving the need for a rate increase.

12 Other operation and maintenance expenses, excluding

13 pension and insurance costs, ("O&M") are projected to

14 be \$18 million higher. The increase in O&M expenses

15 reflects the actual cost of electricity used at the

16 steam stations, which is \$5 million higher due to the

17 commodity price for this item; increased levels of

18 environmental remediation account for another \$5

19 million of the increase; and labor and steam plant

20 operating costs make up the balance. The projected

21 pension and insurance costs are \$13 million higher due

22 to the elimination of pension credits of \$7 million

23 that will not continue going forward, liability

24 insurance premium increases of \$4 million and higher

1 health benefit insurance costs.

2 The Company is continuing to upgrade, reinforce and
3 replace its steam infrastructure and is planning to
4 spend between \$80-\$90 million a year over the next two
5 years on projects other than ERRP. The carrying cost
6 on this investment has added approximately \$13 million
7 to the requested rate increase.

8 Increased depreciation expense due to plant additions,
9 a change to the depreciation rates and the amortization
10 of a reserve deficiency over 15 years, as discussed in
11 Mr. Hutcheson's testimony, accounts for \$11 million.

12 The Company is also seeking a minimum return of 12.0%
13 for its Common Shareholders, which compared to a 10.5%
14 return, the approximate equity return assumed in
15 current rates, accounts for \$5 million of the increase.

16 The projected reimbursement from the electric
17 department for operating expenses and property taxes
18 for the 74th and 59th Street generating stations
19 mitigates the needed rate increase.

20 Q. Please detail the items that are included in the
21 Company's proposed East River Repowering Project base
22 rate increase of approximately \$38 million.

23 A. The East River Repowering Project will become part of
24 steam rate base. Approximately two-thirds of the

1 carrying costs for this plant will be allocated to the
2 electric department as described in the testimony of
3 Company witnesses Shansky and Gonnella. We anticipate
4 the annual carrying cost of this investment will be
5 \$114 million in the rate year, the Twelve Months Ending
6 September 30, 2005. The carrying cost is comprised of
7 a return on investment amounting to \$74 million,
8 depreciation costs of \$21 million and property tax
9 expense of \$19 million. The interdepartmental rent to
10 be allocated to the electric department amounts to \$76
11 million, leaving the steam customers with a balance of
12 \$38 million.

13 Q. At this time, are you aware of any potential delays in
14 the timing of the ERRP project?

15 A. Yes, it has recently been brought to my attention by
16 Mr. Gonnella that the Company now believes the
17 commercial operation date for the project may slip from
18 the October 1, 2004 date used to calculate the revenue
19 requirement associated with this project.

20 Q. How would you propose to handle a delay in the
21 commercial operation date for the ERRP units?

22 A. My proposal would be to pass back to customers through
23 the fuel adjustment clause any overcollections in base
24 rates for the plant until the unit is in commercial

1 operation.

2 Q. I show you a one-page document entitled, "Consolidated
3 Company of New York, Inc. - East River Repowering
4 Project - Monthly Revenue Requirements and Fuel
5 Savings," and ask whether it was prepared under your
6 supervision and direction?

7 A. Yes, it was.

8 MARK FOR IDENTIFICATION AS EXHIBIT ___ (ERJ-1)

9 Q. What does Exhibit ___ (ERJ-1) show?

10 A. I have set forth in Exhibit ___ (EJR-1) the monthly
11 carrying charges included in the Company's revenue
12 requirement for EERP in the rate year, the Twelve
13 Months Ending September 30, 2005. This Exhibit also
14 includes the variable O&M costs for labor, water,
15 chemicals and interdepartmental rents related to the
16 operation of the ERRP units. The labor, water,
17 chemical and interdepartmental rent expense is net of
18 the costs for these items at stations that would be
19 making up the steam for the ERRP plant. Under my
20 proposal, the Company would pass back to customers
21 through the fuel adjustment clause any overcollections
22 in base rates for the plant until the unit is in
23 commercial operation.

24

ERRP Fuel Savings

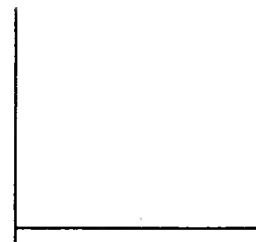
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Q. Please describe the basis for fuel savings you are projecting from the East River Repowering Project and how these benefits will be reflected in the bills for steam customers.

A. The Company is installing a new steam/electric generating facility using state-of-the-art, high-efficiency equipment. The heat rate or efficiency of these units is far better than units currently in the system; accordingly, the units will require much less fuel to operate. As described in more detail by Company witness Northup, the Company ran a simulation using its "PROMOD" model to compare fuel costs with and without ERRP. The difference in fuel costs for the rate year amounted to approximately \$64 million, which would be reflected in lower fuel adjustment costs. Thus, it is anticipated that the fuel savings to be achieved with ERRP will effectively reduce the bill impact of the Company's proposed rate increase to \$65 million.

Three-Year Steam Rate Plan

Q. Mr. Rasmussen you indicated earlier in your testimony that you will be sponsoring a three-year rate proposal.



- 1 Can you explain how an agreement of this length would
2 benefit both the Company's customers and shareholders?
- 3 A. Yes. Multi-year agreements provide the Company with
4 the flexibility to schedule and execute critical
5 programs in the most cost effective manner and place a
6 greater responsibility on the Company to manage its
7 resources over several years when there may be large
8 swings in economic conditions. When the Company is
9 successful in managing its resources, shareholders see
10 the benefits in form of higher earnings during the rate
11 plan period and any efficiencies the Company is able to
12 achieve will be captured for consumers and reflected in
13 future rates. By limiting the length of the agreement
14 to three years, the Company and the Commission can
15 review the results of the agreement and reset rates, if
16 necessary, without allowing too much time to elapse
17 should events cause the economic conditions on which
18 the agreement is premised to be materially different
19 from the economic conditions affecting the Company, its
20 customers and its shareholders.
- 21 Q. Can you explain how your multi-year proposal would
22 work?
- 23 A. The Company is essentially requesting that the rates
24 set for the rate year, the Twelve Months Ending

1 September 30, 2005 ("RY1"), become the base from which
2 projections would be developed for the 2nd and 3rd years
3 of the rate plan. The Company is further requesting
4 that the Commission adopt a series of staged rate
5 changes for the Twelve Months Ending September 30, 2006
6 ("RY2") and the Twelve Months Ending September 30, 2007
7 ("RY3"). I would like to emphasize that, by proposing
8 a three-year plan, the Company is not waiving its
9 rights to file for new rates to take effect on October
10 1, 2005, if the Company views the rate change granted
11 by the Commission for RY1 to be inadequate, or the
12 terms for RY2 and/or RY3 under a multi-year rate plan
13 to be unreasonable.

14 Q. I show you a one-page document entitled, "CONSOLIDATED
15 EDISON COMPANY OF NEW YORK, INC. - THREE-YEAR STEAM
16 PLAN" and ask whether it was prepared under your
17 supervision and direction?

18 A. Yes, it was.

19 MARK FOR IDENTIFICATION AS EXHIBIT ____ (EJR-2)

20 Q. Please explain your Exhibit ____ (EJR-2).

21 A. Exhibit ____ (EJR-2) highlights the items for which the
22 Company is seeking recovery in RY2 and RY3. The first
23 column represents the calculated increase in revenue
24 requirement of \$128.9 million for RY1, and was provided

1 to me by Company witness Muccilo. The increase in
2 revenue requirement is supported by the testimony of
3 various Company witnesses in this proceeding,
4 including: Mr. Yaegel (sales forecast); Ms. Lee
5 (operation, maintenance and administrative expenses, as
6 well as other operating revenues and other taxes
7 excluding property taxes); Mr. Bozgo (capital
8 expenditures); Mr. Adinolfi (O&M); Mr. Muccilo (revenue
9 requirement and rate base); Mr. Hutcheson (depreciation
10 expense and property taxes); Mr. Fitzmartin (capital
11 structure and overall rate of return); and Mr.
12 Rosenberg (cost of equity capital). The second and
13 third columns show the projected annual increases in
14 costs that the Company would seek to recover in RY2 and
15 RY3 and the categories of costs to be "trued up" on an
16 annual basis; that is, property tax expense, book
17 depreciation, labor and general escalations, pensions
18 and Other Post Employment Benefits other than Pensions
19 ("OPEB's"), health insurance and rate base additions.
20 In addition, the Company is requesting the ability to
21 recover/pass back to customers during the second and
22 third rate years the over/under recoveries during the
23 prior rate year of WTC costs, environmental, property
24 tax, pension, OPEB and health insurance costs, as well

1 as interference charges.

2 Q. Do the dollar amounts included on Exhibit __ (EJR-2)
3 represent what the Company is seeking, or is it a
4 placeholder for data that is to be updated at a latter
5 point in time? Also, please explain how the amounts
6 for RY2 and RY3 are calculated.

7 A. The amounts shown for RY2 and RY3 represent a
8 combination of the amounts the Company is requesting
9 and items that are placeholders. Property taxes, for
10 example, represent the level of expense recovery the
11 Company is seeking for this expense. This amount was
12 calculated and provided to me by Company witness
13 Hutcheson. The Company would propose to continue
14 deferred accounting for this item, as I will discuss
15 later, so the customer will be protected if there is
16 any difference between the actual and projected
17 expense. Book depreciation and rate base additions
18 also represent the level of expense the Company is
19 seeking; it is based on the Company's Capital Budget
20 and was provided to me by Company witness Ricco. The
21 Company is proposing a true-up for capital spending in
22 this filing that I will discuss later, so, again, the
23 customer will be protected if there is a shortfall.
24 For the item labeled labor and general escalation, I

1 would propose to apply the labor increase rate to be
2 negotiated in the Company's next union contract, that
3 will replace the existing agreement which will expire
4 in June 2004, to all labor and use the published GDP
5 deflator to escalate other expenses subject to
6 inflation. The labor and other costs base that would
7 be subject to escalation are shown in Exhibit ___ (HLL-
8 7) and supported in the testimony of Company witness
9 Lee. For pension and OPEB expense, the Company is
10 requesting recovery of the annual expense to be
11 calculated by its actuaries, Buck Consulting. The
12 current projected increase in pension and OPEB expense
13 is based on the May 2003 actuarial study. This study
14 will be updated during the course of the proceeding to
15 reflect the actual performance of Con Edison's pension
16 and OPEB investments during 2003 and changes that may
17 be made to the underlying actuarial assumptions to
18 reflect the latest long-term view of economic
19 conditions. Finally, for health insurance costs, the
20 Company would propose to use the same health care trend
21 rates that are developed and used by the Company's
22 actuary in the OPEB projections. Again, the Company is
23 proposing to true-up amounts recovered to its actual

1 experience.

2 Q. Can you provide some additional details as to how you
3 would calculate the line item titled "Rate Base
4 Additions?"

5 A. Yes, I would propose to start with the rate base
6 approved in this proceeding for RY1. To this balance I
7 would:

8 * add the Company's budgeted capital additions;
9 * make changes in working capital requirement
10 related to property taxes, labor and general
11 escalations; and

12 * subtract book depreciation accruals and related
13 deferred income taxes.

14 Q. Please explain how you would propose to treat the
15 category of expenses under the caption "Annual true-
16 ups" on Exhibit ___ (EJR 2).

17 A. The Company is currently using and/or is proposing to
18 use deferred accounting for WTC costs, MGP/Super
19 Fund/Other environmental expenditures, property taxes,
20 pensions, OPEBs, health insurance and interference.
21 The Company would submit an annual reconciliation to
22 the Commission for its review in order to reflect any
23 prior-year over/under recoveries in the RY2 and RY3

1 rate changes. Due to the timing of the annual filings
2 and proposed rate changes, the Company would propose to
3 file the annual true-up based on nine months of actual
4 data and three months of forecast data for the first
5 year in order to give the Commission adequate time to
6 review and approve the level of costs to be reflected
7 in the 2nd stage. For the 3rd Stage, the Company would
8 provide actual data for the three months that were
9 estimated in the 2nd stage and provide nine months of
10 actual data and three months of forecast data for RY2.

11 Q. What expense do you propose to recover under the
12 category labeled World Trade Center Costs?

13 A. I will address the accounting for this item in more
14 detail later in my testimony, but essentially the
15 Company is requesting that all expended funds that are
16 not recovered from governmental agencies or insurance
17 carriers be included as part of the 2nd and 3rd stage
18 updates.

19 Deferred Accounting

20 Q. Does the Company currently employ the use of deferred
21 accounting as permitted under SFAS No. 71, Accounting
22 for Regulated Businesses?

23 A. Yes, the Commission has authorized the Company to
24 utilize deferred accounting to match the recognition of

1 expenditures with the recovery of those costs.

2 Q. Is the Company proposing to continue the use of
3 deferral accounting for all costs that the Commission
4 has previously authorized?

5 A. Yes, with the exception of the New York State Corporate
6 Business Tax, the Company would request permission to
7 continue utilizing deferred accounting for items
8 previously authorized by the Commission. With regards
9 to the NYS Corporate Business Tax, the use of deferral
10 accounting was authorized as a temporary measure by the
11 Commission in its Order dated June 28, 2001, until this
12 cost could be reflected in base rates. Currently, this
13 expense is being collected through a temporary
14 surcharge included in customer bills. Mr. Muccilo's
15 testimony discusses how this expense was rolled into
16 his calculation of the Company's revenue requirement.

17 Q. You indicated earlier that the Company would like to go
18 back on the Policy Statement, which allows the use of
19 deferral accounting for pensions and OPEBs. Why is
20 the Company proposing to make this change?

21 A. Over the last several years it has been very difficult
22 to predict the Company's annual pension and OPEB
23 expense. This is due to a number of factors, but the
24 primary volatility in calculating this expense has come

1 from significant and dramatic swings in financial
2 markets. While it is normal to expect cyclical changes
3 in business activity, the unforeseen tragic events of
4 September 11, 2001, the turmoil among nations and the
5 resulting conflicts in the Middle East that followed
6 have made it next to impossible to develop a long term
7 view of economic and financial market conditions beyond
8 the current year. Major swings in the financial
9 markets significantly affect the value of the Company's
10 pension and post-employment benefit funds and,
11 therefore, the ability to accurately project a rate
12 year allowance, even more so an allowance appropriate
13 to a multi-year rate plan. As a result, the Company's
14 experience over the past several years has been that
15 the performance of the financial markets has had a
16 great impact on its net income for shareholders. As a
17 regulated utility, the Company's financial condition
18 and performance should reflect the operation of the
19 regulated business, not that of the financial markets.
20 Reconciling these costs would ensure that customer
21 rates reflect only the actual cost of pensions and
22 OPEBs over time.

23 Q. Aside from the use of deferred accounting for current
24 pension and OPEB expense accruals, do you have other

1 concerns with regards to the accounting related to the
2 pension and OPEB liability recorded by the Company on
3 its financials?

4 A. Yes, the Commission's Policy Statement on Pensions does
5 not address all of the accounting requirements of SFAS
6 No. 87, Accounting for Pensions. One specific test
7 included in this Accounting Standard requires that
8 companies like Con Edison compare their unfunded
9 accumulated benefit obligation ("ABO") with the accrued
10 benefit cost recorded on their books. The accrued
11 benefit cost reflects accruals recorded over time less
12 amounts funded into pension assets. If the ABO is
13 higher than the accrued liability, then the excess is
14 recorded as an additional minimum liability with the
15 offset being recorded as a charge to Other
16 Comprehensive Income ("OCI"). The ABO should reflect
17 the Company liability that exists currently to
18 discharge the pension obligation. Over the last few
19 years, there have been sudden and sharp declines in the
20 value of the Company's pension and OPEB assets that
21 resulted from violent swings in the stock market. The
22 Company has a serious concern that if this situation
23 reoccurred, it could trigger the recording of a charge
24 to OCI. A charge to OCI has the effect of reducing the

1 Company's shareholder equity, which can harm
2 ratepayers. While this situation proved to be
3 temporary, it nonetheless heightened the Company's
4 awareness that this could very well happen again and
5 cause needless harm to the Company's financial position
6 through the application of accounting rules in periods
7 of unusual economic circumstances. The overall impact
8 of recording such a charge to OCI would ultimately be
9 an adverse impact to ratepayers in the form of higher
10 rates resulting from higher borrowing costs.

11 Q. What remedy for this situation are you proposing?

12 A. I am proposing authorization to treat any gap that
13 would occur if the ABO were to exceed the accrued
14 benefit cost caused by the application of SFAS 87 as a
15 regulatory asset. We would defer this item as a
16 regulatory asset as opposed to a charge to OCI. The
17 creation of this regulatory asset would not affect the
18 Company's operating results or what customers pay
19 currently.

20 Q. Mr. Rasmussen, you indicated that the Company is
21 seeking authorization to use deferral accounting for
22 employee benefit (health insurance) costs. Can you
23 please explain why you feel that this item should be
24 subject to a true-up?

1 A. Over the last several years, the Company has continued
2 to see increases in health insurance costs that have
3 far exceeded the GDP deflator. The Company had to
4 change the actuarial health care trend rates used by
5 its actuaries in the OPEB calculation to reflect much
6 higher than anticipated increases in health care costs.
7 As testified by Company witness Reyes, these cost
8 increases are occurring in spite of increases in the
9 level of reimbursement we have required from employees
10 in the form of deductibles and co-payments along with
11 plan design changes made to try to control this cost
12 and reduce the level of expense incurred. Since, the
13 Company has projected increases in health benefits
14 costs based on the current outlook for this expense,
15 the Company would propose to use deferred accounting in
16 order to true-up actual and projected costs and avoid a
17 large divergence between the Company's actual and
18 estimated expense levels.

19 Q. With regards to environmental spending for MGP/
20 Superfund/Other environmental expenditures, is the
21 Company proposing to change the annual rate allowance
22 or "bogey" in this case?

23 A. Yes, the Company's current rate plan allows it to defer
24 environmental expenses in excess of the Steam

1 department's share of a \$5 million Company-wide annual
2 bogey. Steam operations represent approximately 5% of
3 the Company total, or roughly \$250,000 annually. In
4 the current case, the Company is proposing to increase
5 the level of environmental costs reflected in rates up
6 to the level actually disbursed during the test year,
7 the Twelve Months Ending June 30, 2003, escalated for
8 inflation. For steam operations, this would amount to
9 approximately \$1.6 million. We would propose to
10 utilize deferred accounting for any over/under
11 expenditures and would collect or pass-through any
12 variation in the 2nd and 3rd stage updates.

13 World Trade Center

14 Q. Please explain how the Company is accounting for costs
15 related to the restoration of facilities in lower
16 Manhattan that were damaged as a result of the attack
17 on the World Trade Center ("WTC"), and how it is
18 proposing to reflect these costs in the 2nd and 3rd
19 Stage updates.

20 A. The Company has deferred and categorized actual
21 spending related to the WTC incident as follows:

- 22 ♦ Category 1 - Restoration and emergency response;
- 23 ♦ Category 2 - Rebuilding of facilities; and

1 ♦ Category 3 - Interference (relocation of Company
2 facilities).

3 The Company has applied for recovery of these costs
4 through the Lower Manhattan Development Corporation
5 ("LMDC"), which, in partnership with the Empire State
6 Development and New York City Economic Development
7 Corporation, has prepared a partial action plan with
8 regard to the \$750 million federal appropriation for
9 reimbursing utilities. The Company has recently
10 received the first installment of approximately \$30
11 million. It is the Company's proposal to apply funds
12 received from LMDC and insurance carriers against the
13 deferred expenditures. It appears unlikely, however,
14 that federal funding and insurance reimbursements will
15 be adequate to provide for recovery of all anticipated
16 expenditures. Accordingly, in this current rate
17 proceeding, the Company proposes a thirty-six month
18 recovery for Category 3 expenditures incurred through
19 September 30, 2003, as described in the testimony of
20 Company witness Boyle. The Company would propose to
21 update the WTC recovery as part of the 2nd and 3rd Stage
22 filings.

23

Capital Expenditure True-up

1
2 Q. What is your proposal with regards to a capital
3 spending true-up?

4 A. Con Edison's capital budget provides for amounts
5 necessary for continued infrastructure reliability,
6 safety and expansion. The Company proposes to true-up
7 the level it spends for capital improvements to within
8 +/- 5% of the annual rate allowance. The Company would
9 maintain the ability to substitute and reschedule
10 projects based upon system needs, but the overall level
11 of spending would be reconciled to the annual rate
12 allowance. I would propose that the Company defer a
13 carrying charge equivalent to 16% on expenditures that
14 vary by more than 5% from the capital budget. The 16%
15 represents carrying costs equivalent to a before tax
16 rate of return of 13% and an annual depreciation
17 allowance of 3%.

18 The first 5% of any over/underrun would be excluded
19 from the adjustment. This proposal would only apply to
20 the rate year, if the Company does not enter into a
21 multi-year agreement. If a multi-year rate plan is
22 agreed to and approved by the Commission, the Company
23 would defer a carrying charge on the average rate base
24 variation greater than +/- 5% for the three-year

1 period.

2 Property Tax True-up

3 Q. What is your proposal with regards to property tax
4 true-ups?

5 A. Currently the Company is allowed to true-up only 86% of
6 all steam property tax changes and there is no
7 provision in the rate plan for retention of a portion
8 of property tax refunds. Under the currently effective
9 electric rate plan, the Company is allowed to true-up
10 100% of tax changes and retains 14% of tax refunds. As
11 discussed by Company witness Hutcheson, the Company
12 proposes that it be allowed to defer 100% of all
13 property tax expenses that are higher or lower than the
14 amounts to be reflected in steam rates. Additionally,
15 the Company proposes that it be allowed to retain 14%
16 of all tax refunds, as further explained by Mr.
17 Hutcheson. I would propose to collect/passback annual
18 variations in property tax and the customers' share of
19 tax refunds in the 2nd and 3rd stages.

20 74th & 59th Street Reimbursements

21 Q. Mr. Rasmussen, as a result of Case 99-S-1621, the
22 Company was authorized to transfer the unrecovered
23 plant cost for the 74th and 59th Street generating

1 stations to steam plant and allowed to continue to
2 recover non-fuel operation and maintenance expenses,
3 including property taxes related to these plants, from
4 the electric department through the MAC until ERRP was
5 in service. What is the Company proposal for these
6 costs in this rate proceeding?

7 A. As discussed by Company witness Lee, the Company is
8 requesting permission to continue the recovery of the
9 ongoing operating costs and property taxes from the
10 electric department through the MAC until the proceeds
11 from the sale of the 1st Avenue properties are
12 available and can be used to offset this cost.

13 Steam Line Losses

14 Q. Mr. Rasmussen what is the Company's proposal with
15 regards to steam line losses?

16 A. Dr. Bahman Litkouhi's testimony addresses steam line
17 losses, the inappropriateness of using the percentage
18 variance to measure the Company's performance, and the
19 inability of the Company to substantially control
20 losses. As a result, we are requesting that the
21 current incentive/penalty mechanism that is in place
22 for Steam be eliminated going forward.

23

Steam Fuel Clause

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Q. You indicated earlier in your testimony that the Company proposed to modify the existing steam FAC to be fully reconciled, similar to the MSC and GCF. Why are you proposing this change?

A. The Company does not believe that it should make or lose money from the operation of the FAC. An FAC should exist solely to allow the Company to be reimbursed for actual fuel and purchased steam costs incurred to provide service to customers. The way the current mechanism is structured, there are times when the Company can make or lose money depending on the price of energy and the time of year.

Q. I show you a one-page document entitled, "Consolidated Edison Company of New York, Inc. - Summary of Steam Fuel Cost and Purchased Steam (FAC) Over/(Under) Recoveries," and ask whether it was prepared under your direction and supervision?

A. Yes, it was.

MARK FOR IDENTIFICATION AS EXHIBIT ___ (EJR-3)

Q. What does Exhibit ___ (EJR-3) show?

A. Exhibit ___ (EJR-3) shows the actual over and under collection of fuel and purchased steam costs by the Company over the last several years. This exhibit

1 indicates that there are wide variations on an annual
2 basis. The Company would like to avoid this volatility
3 all together by having a fully reconciled FAC.

4 Q. Does this conclude your testimony?

5 A. Yes, it does.

KEVIN BURKE

1 Q. Please state your name and business affiliation.

2 A. My name is Kevin Burke. I am President of the
3 Consolidated Edison Company of New York, Inc. ("Con
4 Edison" or the "Company").

5 Q. Please describe your educational background.

6 A. I have a Master of Science in Business Policy from
7 Columbia University, a Juris Doctor from Fordham
8 University, a Masters in Engineering from Rensselaer
9 Polytechnic Institute and a Bachelors in Engineering
10 from Cooper Union.

11 Q. Please discuss your employment history.

12 A. I have been with the Company for 30 years. From July
13 1999 to August 2000, I served as President of Orange
14 and Rockland Utilities, Inc. Prior to that, I held
15 various positions including Senior Vice President of
16 Customer Service, Senior Vice President of Corporate
17 Planning, Vice President of Brooklyn Customer Service
18 and Vice President of Construction. In September
19 2000, I was named President of Con Edison.

20 Q. What are your current responsibilities as President of
21 Con Edison?

KEVIN BURKE

1 A. As the Chief Operating Officer, I have overall
2 responsibility for Con Edison's electric, gas and
3 steam operations, including the Steam Business Unit.

4 Q. What is the purpose of your testimony?

5 A. The purpose of my testimony is to describe the need
6 for ongoing infrastructure investments in Con Edison's
7 service territory and the importance of maintaining
8 the integrity of the steam system and reliable service
9 to customers.

10 Q. Please describe the Steam System.

11 A. Con Edison's steam system comprises more than 100
12 miles of mains from 96th Street to downtown Manhattan.
13 Con Edison's steam system is the largest district
14 steam system in the world. It is a crucial part of New
15 York City's energy infrastructure.

16 Q. How do Con Edison's investments affect the economy in
17 your service territory?

18 A. New York City's dense population requires energy
19 services that go well beyond what might be needed
20 elsewhere. Because it enables the Company to provide
21 extremely reliable service that customers can

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1 routinely depend upon, Con Edison's infrastructure is
2 a sound base on which the City's economy is built.
3 Con Edison is constantly investing in its energy
4 systems in order to maintain high levels of
5 reliability. Our customers demand this, and deserve
6 nothing less. In order to keep our systems operating
7 at these exceedingly high standards, the investments
8 we make must keep pace with both customer needs and
9 with the natural obsolescence of aging equipment. The
10 energy utility industry is very capital intensive and
11 its financial strength, which allows it to continue to
12 make large capital investments, is critical to the
13 economic success of the City and the State—and to the
14 quality of life enjoyed by our customers. Policies
15 that encourage investment in energy infrastructure
16 will generate jobs and create the energy platform that
17 will allow businesses - and the employment they create
18 - to flourish. Adequate cash flow through rates will
19 allow the Company to access the capital markets as
20 necessary to secure sufficient funding to make the
21 investments required to maintain our energy systems.

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1 Without sufficient cash flow from operations, the
2 level of increased borrowings will result in pressure
3 on Con Edison's key financial ratios, an increase in
4 the cost of debt, and a weakening of our overall
5 financial position. As Company witness Fetter
6 explains in his testimony, New York City needs Con
7 Edison to be financially strong, particularly in this
8 post-Enron atmosphere, to backstop weaker participants
9 in our various energy markets and to be able to
10 continue investments that will support projects
11 critical to New York City's future.

12 Con Edison's steam system represents the third
13 component of Manhattan's energy supply, along with
14 electricity and gas. Although smaller than our
15 electric and gas businesses, the steam system is an
16 integral part of the New York City economy. For
17 example, the Real Estate sector has historically been
18 a crucial financial driver in New York City and is a
19 key foundation to future growth. Numerous major
20 commercial buildings in the Midtown and Downtown
21 Manhattan business districts use steam for space

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1 heating, domestic hot water, air conditioning and
2 other commercial uses. Major steam customers include
3 large office buildings, hospitals, hotels,
4 universities, important cultural institutions, the
5 United Nations and numerous government buildings.
6 Significantly, the vast majority of all new commercial
7 buildings in Con Edison's steam territory choose to
8 use steam for heating and hot water. This is a
9 testament to the space and operating efficiency
10 advantages of the steam system.

11 Q. What are the benefits that the steam system provides
12 to the citizens of New York City?

13 A. The steam system enhances the quality of life of the
14 City's residents in addition to providing many
15 benefits to the New York City metropolitan area as a
16 whole. Production of steam in central plants avoids
17 the need for individual boiler plants at numerous
18 customer locations and the problems attendant to such
19 on-site plants, including increased air emissions at
20 low elevations from smaller sources that are subject
21 to less stringent regulations than are central plants,

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1 and increased traffic congestion from deliveries of
2 fuel oil when used to supplement natural gas.
3 Moreover, the unavailability of steam service for air
4 conditioning would result in sharply increased
5 electric demand on the peak hot summer days, when the
6 marginal generation used to meet such increased demand
7 is generally in short supply, high-priced and the most
8 polluting. Indeed, the steam system currently
9 supplies the equivalent of 400 MW of air conditioning
10 load, which otherwise would require another large
11 power plant to generate. In addition, there would be
12 a need for corresponding capability on the electric
13 distribution system of approximately two electric area
14 substations and associated delivery feeders.
15 Significantly, under the demand side management
16 programs conducted in the 1990's, one-fourth of the
17 reductions in Con Edison's electric peak load were
18 achieved through steam air conditioning installations.

19 Q. How old is the steam system's infrastructure?
20 A. Some of the boilers on the system date back to the
21 1930's and their repair costs are increasing and some

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1 of the buildings and infrastructure supporting the
2 operation of the boilers are almost 100 years old and
3 are in need of significant structural repairs. The
4 system has been maintained over the years, but, as the
5 facilities are getting older, it is experiencing
6 problems associated with age.

7 Q. Has the Company recently made any enhancements to its
8 steam system?

9 A. Yes. The Company is constantly upgrading and
10 maintaining the system. The Company recently
11 completed a 10-year Steam Enhancement Program to
12 upgrade the steam distribution system in order to
13 improve its reliability, structural integrity and
14 efficiency. The program, which cost about \$200
15 million, included the replacement of thousands of
16 components, such as expansion joints, anchors and
17 cast-iron fittings, throughout the system. The
18 Company has also focused on the aging steam production
19 facilities, which are in need of continued
20 refurbishment to assure system reliability, efficiency
21 and safe operations. We have replaced pressure parts

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1 in several of our boilers at East River, 60th Street,
2 59th Street and 74th Street Stations. However, the
3 system is still aging and the availability of the
4 production facilities is being impacted. There is a
5 need to accelerate spending to maintain our equipment
6 and to offset the defects of aging.

7 Q. Please discuss the East River Repowering Project
8 ("ERRP") and its benefits to steam customers and other
9 residents of the New York City metropolitan area.

10 A. To ensure that Con Edison's steam service will
11 continue to be reliable and economic, a new
12 steam/electric generating facility, using state-of-
13 the-art technology and equipment, is being installed
14 in an unused section of the East River Generating
15 Station. The proven combined-cycle technology will
16 offer a high degree of operating efficiency, reduced
17 emissions and high reliability, thereby providing
18 significant economic and environmental benefits to Con
19 Edison's customers and the City of New York. The new
20 facility will permit the retirement and replacement of
21 aging generating units at the Waterside Generating

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1 Station and, in the summer, will provide an additional
2 125 MW of electric generating capacity to help meet
3 New York City's peak load. The new facility will also
4 provide an additional 650,000 lbs/hr of steam capacity
5 to the steam system, while reducing projected
6 aggregate annual emissions by about 70 percent
7 compared to emissions from the Waterside units it is
8 replacing.

9 The retirement of the Waterside plant will also enable
10 the sale of its site along with three other Company-
11 owned sites along First Avenue and the net proceeds
12 from the sale will benefit consumers.

13 Company witness Gonnella discusses the cost and
14 schedule of the project and Company witness Shansky
15 further discusses the anticipated benefits of ERRP for
16 customers.

17 Q. Please discuss the importance of maintaining the steam
18 system infrastructure.

19 A. An upgraded, reliable infrastructure is vital to
20 customers, who require a reliable energy source for
21 heating, air conditioning and other uses. The

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1 continued integrity of the steam system and its
2 service reliability are imperative not only for
3 continuing to provide excellent service to existing
4 customers, but also for continuing to attract new
5 business and accommodate potential growth. Absent the
6 necessary investment to repair and replace aged and
7 deteriorating structures, equipment and facilities, as
8 proposed in this rate filing, the Company's ability to
9 continue to provide high-quality, reliable steam
10 service -- which customers deserve and have come to
11 expect -- will be seriously compromised.

12 Q. Please provide a brief description of the Company's
13 plan to upgrade and enhance the steam system's
14 infrastructure.

15 A. In order to maintain current levels of service
16 reliability, Con Edison will have to spend
17 substantially more capital and maintenance dollars
18 than are covered by current rates to address the
19 immediate and longer-term needs of its production-
20 related facilities. As explained in more detail in
21 Company witness Bozgo's testimony, the Company's five-

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1 year steam capital plan includes expenditures to
2 repair aging boilers and other major plant components,
3 refurbish major structures, including various building
4 roofs, facades, stacks and docks, and upgrade outdated
5 or obsolete control systems and equipment.

6 Similarly, Company witness Adinolfi's testimony
7 describes various expense programs for major repairs
8 and maintenance of aged production plant equipment,
9 structures and facilities necessary for equipment
10 integrity, performance efficiency and operating
11 reliability.

12 While we are continuing our ongoing efforts to reduce
13 the cost of our operations and to retain the
14 competitiveness of our steam service, we cannot
15 continue to assure customers reliable service without
16 investing in sorely-needed upgrades. We believe that
17 the investments and level of spending that we propose
18 in this rate filing accomplish these objectives and
19 continue to assure customers reliable service.

20 Q. Does this conclude your testimony?

21 A. Yes, it does.

ANDREW L. JACOB - STEAM

1 Q. Please state your name and business affiliation.

2 A. My name is Andrew L. Jacob. I am employed by the
3 Consolidated Edison Company of New York, Inc. ("Con
4 Edison" or the "Company") as Vice President of Steam
5 Operations.

6 Q. Please describe your educational background.

7 A. I have a Bachelor of Engineering Degree in Mechanical
8 Engineering from Manhattan College and a Masters of
9 Business Administration Degree from Pace University.

10 Q. Please discuss your employment history.

11 A. I have 34 years of experience in the electric utility
12 and related industries, including American Electric
13 Power, Columbia University and Con Edison. For most of
14 that time, I was involved in various aspects of
15 planning, design, construction, operation and
16 maintenance of electric and steam generating plants.
17 On August 1, 1999, I was promoted to Vice President of
18 Steam Operations.

19 Q. What are your current responsibilities as Vice
20 President of Steam Operations?

21 A. I have overall responsibility for Con Edison's steam
22 business including production, distribution, delivery
23 and customer service.

1 Q. Have you previously testified in rate cases before the
2 New York Public Service Commission ("Commission")?

3 A. Yes. I testified as a witness for the Company in
4 Commission Case Nos. 90-S-0938, 91-E-0462, 93-S-0997,
5 94-E-0334, 96-E-0897, 96-S-1065 and 99-S-1621.

6 Q. What is the purpose of your testimony?

7 A. The purpose of my testimony is to discuss:

- 8 1) the proposed new steam rate design, which is
9 intended to recover the fixed costs of the steam
10 system through fixed charges. I also discuss the
11 alternative real-time weather normalization
12 clause ("WNC") proposal;
- 13 2) the proposed elimination of the steam variance
14 incentive/penalty mechanism; and
- 15 3) a number of proposed changes to existing tariffs
16 and a new negotiated price fuel service for
17 customers.

18 STEAM RATE DESIGN

19 Q. Explain why Con Edison is proposing a steam rate re-
20 design.

21 A. The Agreement and Settlement approved in Opinion No.
22 00-15 was based upon an anticipated annual return on
23 steam equity in the range of 10-11% (with an earnings
24 sharing threshold of 11% in the first rate year and

ANDREW L. JACOB - STEAM

1 10.5% in subsequent rate years). However, experience
2 has shown that the rate plan under that agreement has
3 not enabled the Company to earn anything close to the
4 returns envisioned. For the first rate year (i.e., 12
5 months ending September 30, 2001), the actual steam
6 return on equity was 6.68%, despite winter weather
7 that was colder than normal. For the second rate year
8 (i.e., 12 months ending September 30, 2002), due in
9 large part to abnormally warm winter weather, the
10 actual steam return on equity was 0.72%, which is
11 grossly inadequate by any measure. For the third rate
12 year, notwithstanding the colder than normal weather,
13 the actual steam return on equity reached only 9.17%.
14 These rates of equity returns are clearly inadequate
15 to allow the Company to maintain current levels of
16 investment, let alone meet the increasing investment
17 needs of the steam system. In addition to the rate
18 relief requested in this filing, the proposed rate re-
19 design is necessary in order to permit the Company to
20 realize the revenue increase granted by the Commission
21 to enable the Company to recover its costs of
22 providing service and make the necessary investments
23 in steam infrastructure.

24 Q. Please describe the rate re-design.

1 A. The Company proposes re-designed steam rates in SC 2
2 and SC 3 that will collect fixed steam system costs
3 through fixed charges and, thus, more accurately align
4 rates with system costs. The re-designed rates would
5 be based on normal weather, would be revenue-neutral
6 (for customers and Company shareholders), and would
7 take potential bill impacts into consideration. A more
8 detailed description of the re-designed rates, which
9 are not only more cost-based, but also mitigate the
10 effects of weather variations on the Company's steam
11 revenues, is provided in the testimony of the Steam
12 Rate Panel.

13 In conjunction with the re-designed steam rates, the
14 Company proposes a program to install state-of-the-art
15 metering at the sites of our larger SC 2 and SC 3
16 steam customers, as described in the testimony of
17 Company witness Bozgo, and to phase-in charges in
18 these customers' bills based on the demand measured by
19 these new steam meters, as more fully discussed by the
20 Steam Rate Panel.

21 The Commission has long recognized that using fixed
22 charges to recover fixed costs is the best way to
23 ensure that utilities have sufficient revenues to
24 invest in their systems, and that they provide

1 consumers with the proper price signal concerning
2 their peak consumption. Other utility services
3 uniformly have both fixed and variable cost designs,
4 and the implementation of this rational rate design
5 for the steam system is long overdue.

6 Q. How does the proposed rate re-design differ from a
7 weather normalization clause, which also neutralizes
8 the effects of weather on steam earnings?

9 A. The proposed rate re-design more closely aligns rates
10 with system costs, provides more predictable monthly
11 bills for customers and revenues for the Company, and
12 addresses the effects of abnormal weather year-round.
13 As a second-choice alternative, the Company proposes a
14 standard weather normalization clause ("WNC").

15 Q. Please generally describe the proposed WNC.

16 A. The proposed WNC provides that the non-fuel component
17 of customers' bills will reflect normal weather and
18 that steam heating customers will be charged or
19 credited monthly based on unit charges that quantify
20 the impact of abnormal weather on revenues. The WNC
21 will mitigate higher bills to steam customers when
22 abnormal weather causes higher usage, and it will
23 protect the Company when abnormal weather results in
24 lower customer use. The weather normalization clause

1 proposal is explained in more detail in Company
2 witness Yaegel's testimony.

3 ELIMINATION OF STEAM VARIANCE INCENTIVE/PENALTY MECHANISM

4 Q. Please explain the current steam variance
5 incentive/penalty mechanism.

6 A. Steam base rates currently assume a 10.9% factor for
7 the steam variance or line losses. The fuel costs
8 associated with losses above that amount are collected
9 through the steam fuel adjustment clause. However, to
10 the extent that losses exceed 13.5% in any rate year,
11 the associated fuel costs are to be refunded to
12 customers through the fuel adjustment clause in the
13 following rate year. The Company is not required to
14 refund avoided fuel costs associated with line losses
15 less than 10.9%.

16 Q. What has been the Company's experience under this
17 mechanism?

18 A. Over the previous six years, since the inception of
19 the steam variance penalty target of 13.5%, the
20 percentage loss has ranged from 13.4% to 17.2%;
21 therefore, the Company has only incurred penalties and
22 has had no opportunity to receive a benefit from this
23 mechanism. The results of this mechanism have been
24 closely tied to weather. In the current rate plan's

1 Rate Year 2 (ending September 30, 2002), the northeast
2 region experienced record mild weather, the steam flow
3 rate through the steam system piping was, for reasons
4 of mild weather and sales shortfalls, significantly
5 lower than normal, driving the steam loss percentage
6 to an unprecedented 17.2%. In direct contrast, during
7 Rate Year 3 (ending September 30, 2003), when the New
8 York area experienced colder-than-normal weather, the
9 steam loss percentage was 13.5%, which demonstrates
10 that the 13.5% penalty target is barely achieved even
11 when a colder-than-normal weather pattern is
12 experienced. The incentive target of 10.9%, below
13 which the Company starts to realize a benefit, is
14 clearly not achievable.

15 Q. Please explain why the Company proposes to eliminate
16 the steam variance incentive/penalty mechanism.

17 A. As explained in the testimony of Company witness
18 Litkouhi, the steam system's losses are primarily
19 thermal losses that are largely fixed regardless of
20 total sendout. However, the current mechanism
21 penalizes the Company for steam losses on a percentage
22 basis relative to the total recorded sendout. Losses
23 expressed in percentage terms tend to vary primarily
24 as a result of changes in sales volumes. As a result,

1 the percentage steam variance is significantly higher
2 during warmer-than-normal periods simply because of
3 reduced sales, while the absolute losses are much more
4 stable.

5 This pattern has had a particularly deleterious effect
6 on the steam system's financial condition, because it
7 exacerbates the effect of warm weather. Thus, when the
8 weather is unusually warm, not only have the steam
9 system's revenues fallen short of expectations because
10 of less customer usage, but the steam variance
11 incentive/penalty mechanism has worked to further
12 erode steam system earnings, resulting in unacceptably
13 low returns to the Company.

14 The Company should not continue to be subject to an
15 incentive/penalty mechanism that is based on a measure
16 of steam losses over which the Company has no
17 reasonable control. Moreover, the incentive/penalty
18 mechanism should be eliminated in its entirety
19 because, as discussed in the testimony of Company
20 witness Litkouhi and others, the Company has little
21 control even over the absolute variance.

22 Q. Notwithstanding its proposal to eliminate the steam
23 variance penalty/incentive, is the Company continuing
24 to work at reducing steam line losses?

ANDREW L. JACOB - STEAM

- 1 A. Yes. As discussed in the testimony of Company witness
2 Bozgo, the Company has various capital programs to
3 help reduce leaks, which constitute but a small part
4 of the losses. In addition, a manhole insulation
5 program has recently been completed, which only
6 marginally reduced the steam variance. Finally,
7 Company witness Codner discusses some R&D programs
8 that the Company is pursuing to further reduce losses.
9 It must be emphasized, however, that the steam losses
10 are primarily related to weather conditions that the
11 Company cannot control. The additional initiatives,
12 while they may show themselves to be cost effective,
13 will not have a substantial effect on steam losses.
- 14 Q. Without an incentive/penalty mechanism for line
15 losses, what incentive does Con Edison have to control
16 fuel costs?
- 17 A. Controlling fuel costs is an essential part of keeping
18 steam competitive with other energy sources because
19 fuel costs are a major component of steam rates. As
20 described in the testimony of Company witness Northup,
21 Con Edison is taking a number of steps to manage the
22 volatility of fuel costs, in addition to the
23 significant reduction in fuel costs that will be
24 provided by the East River Repowering Project.

TARIFF CHANGES

- 1
- 2 Q. What other changes to the steam tariffs do you
- 3 propose?
- 4 A. The Company proposes to, among other tariff changes:
- 5 i) withdraw the SC 6 Transportation Service since
- 6 there have been no subscribers to this service
- 7 since its inception during the current rate plan
- 8 period, and no subscribers are expected in the
- 9 foreseeable future. Furthermore, given that the
- 10 cost of providing this service is highly
- 11 dependent on site-specific circumstances, the SC-
- 12 6 rate may, in many instances, not be cost-based;
- 13 ii) modify the tariff to require prepayment for
- 14 extension or reinforcement of steam mains if
- 15 estimated revenue over a two-year period (rather
- 16 than a one-year period) is insufficient to
- 17 justify the expenditure. This would encourage new
- 18 steam business while continuing to ensure that
- 19 the cost of service extensions is covered;
- 20 iii) modify the terms of the Steam Repair Service
- 21 (Special Services Performed by the Company for
- 22 Customers at a Charge as described below); and
- 23 iv) add the opportunity for the Company and its
- 24 customers to negotiate the price of the fuel

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1 portion of the steam service rate for a fixed
2 amount of the customer's requirements.

3 Q. Please describe the Steam Repair Program.

4 A. The Steam Repair program offers customers leak repair
5 services on a voluntary basis. Con Edison assists in
6 repairing leaks on the customer's side of the meter,
7 including requests in emergency situations or at times
8 of the day when the firms that normally may be able to
9 provide these services to customers are unavailable.

10 Q. What changes are being proposed?

11 A. To ensure recovery of the cost to provide steam
12 repairs and to reduce the cost of collection, the
13 Company proposes the collection of the estimated labor
14 and materials charges from the customer in advance of
15 performing a steam repair job, with a subsequent
16 charge/credit to customers if actual charges are
17 higher/lower than the estimate. In addition, the
18 Company proposes that the basis for the materials
19 charge be the fair market value of the materials.

20 Q. Please elaborate on the proposal for a new tariff to
21 provide the opportunity for the Company and its
22 customers to negotiate the price of the fuel portion
23 of the cost of steam service?

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- 1 A. The addition of this new service addresses the
2 informal requests by certain steam customers to have
3 the fuel adjustment clause portion of their bills
4 fixed or stabilized, at least during the seasons in
5 which fuel prices are traditionally most volatile.
6 The negotiated fuel price would be set forth in a
7 written agreement between the Company and the
8 customer. The customer would pay an agreed upon amount
9 for fuel in lieu of the average cost of fuel. That
10 amount would be charged or credited as an increment or
11 decrement to the base cost of fuel. This is further
12 discussed in the testimony of Company witness Northup.
- 13 Q. Does this conclude your testimony?
- 14 A. Yes.

RICK SHANSKY - STEAM

1 Q. Please state your name and business address.

2 A. My name is Rick Shansky. My business address is 4 Irving
3 Place, New York, New York 10003.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by Consolidated Edison Company of New York,
6 Inc. ("Con Edison" or the "Company") as Section Manager,
7 Steam Resource Planning, in Energy Management.

8 Q. Please state briefly your education and professional
9 background.

10 A. I graduated from Rensselaer Polytechnic Institute with a
11 Bachelor of Science degree in Electrical Engineering in
12 1981. I also earned a Master of Science degree in Energy
13 Management from New York Institute of Technology in 1988.
14 I am licensed as a Professional Engineer in the State of
15 New York.

16 From 1981 to 1984 I was employed by the Long Island
17 Lighting Company in the Planning Department. I joined
18 Con Edison in 1984 as an Associate Engineer in Generation
19 Planning and have since been promoted to increasing
20 levels of responsibility. Since 1995, I have been
21 responsible for steam system planning, including
22 preparation of Con Edison's Steam System Plans.

23 Q. Have you previously testified before the New York State

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1 Public Service Commission ("Commission")?

2 A. Yes. I have been a witness for Con Edison in Cases 92-E-
3 0814, 93-E-1075, 94-E-0334, and 99-S-1621. In addition,
4 I testified in the East River Repowering Article X
5 proceeding (Case 99-F-1314). I also appeared before the
6 Commission in Case 93-E-0912 as a witness for the Member
7 Electric Systems of the New York Power Pool.

8 Q. What is the purpose of your testimony?

9 A. First, I will discuss Con Edison's steam resource plan,
10 which will include a presentation of the results of a
11 study of potential future generating options at the 59th
12 Street, 74th Street, and Hudson Avenue stations. Second,
13 I will address the methodology for allocating costs
14 between steam and electric operations at joint facilities
15 including the East River Repowering Project ("ERRP").
16 Third, I will present an analysis of the benefits of
17 ERRP. Fourth, I will explain the basis for the
18 incremental usage adder to be included in the proposed
19 Usage Charge as described in the testimony of the Steam
20 Rate Panel.

21 STEAM RESOURCE PLAN

22 Q. Please describe Con Edison's steam resource plan.

23 A. The primary objective of the plan is to enable Con Edison

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1 to continue to provide reliable steam service at a
2 reasonable cost. Con Edison intends to meet this
3 objective by replacing Waterside with ERRP and continuing
4 to maintain other steam and steam-electric generating
5 plants in order to maintain the integrity and reliability
6 of the steam production infrastructure. Company
7 witnesses Burke and Bozgo provide greater details on the
8 need for these infrastructure investments.

9 Q. Does the Company's resource plan provide sufficient steam
10 generating capacity to meet customer needs?

11 A. Yes. Con Edison plans its steam generating capacity to
12 meet forecasted peak loads and to maintain a reserve in
13 the event of equipment outages. The steam system has
14 been planned so as to limit the risk of occurrence of low
15 pressure (i.e., capacity shortages) to no more than one
16 day per year, on average. In addition to this long-
17 standing criterion, I recommend that sufficient capacity
18 be maintained to allow for loss of the largest steam
19 generating unit during the peak winter season. A reserve
20 of 1.5 million lbs/hr (equal to the steam capacity of one
21 ERRP unit) would be sufficient to meet these two
22 criteria. When ERRP is placed in commercial service, Con
23 Edison will have approximately 12.8 million lb/hr of

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1 generating capacity. The forecasted peak load for the
2 2004/2005 winter is 10.5 million lb/hr. Therefore, Con
3 Edison will have sufficient capacity to satisfy its
4 reliability criteria.

5 Q. Company witnesses Jacob and Bozgo and the Steam Rate
6 Panel describe the planned introduction of demand
7 metering. How will this be incorporated into the steam
8 resource plan?

9 A. With demand metering, it is expected that customers will
10 have both the information and the appropriate price
11 signals to manage their peak loads so as to minimize the
12 total need for steam generating capacity. Con Edison
13 plans to monitor changes in the peak load and adjust its
14 program for steam plant maintenance according to changes
15 in the need for capacity.

16 Q. In developing its steam resource plan, did Con Edison
17 consider installing new steam or steam-electric
18 generation?

19 A. Yes. Pursuant to the Agreement and Settlement adopted by
20 the Commission in Case 99-S-1621, Con Edison performed a
21 study of new steam and steam-electric generation at the
22 74th Street, 59th Street, and Hudson Avenue Stations.

23 Q. What was the objective of the study?

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1 A. The objective of the study was to determine if new steam
2 or steam-electric generation at these sites could help to
3 minimize steam rates. Working in consultation with the
4 staff of the Department of Public Service and other
5 interested parties to Case 99-S-1621 ("Study Group"), Con
6 Edison examined the following generation options: new
7 boilers at each of the three plants; gas turbine
8 cogeneration with supplemental boilers at each of the
9 three plants; and combined-cycle with supplemental
10 boilers at Hudson Avenue.

11 Q. Why was combined-cycle considered for Hudson Avenue only
12 and not at 59th Street or 74th Street?

13 A. Only the Hudson Avenue site was judged to be a feasible
14 potential location for installing a combined-cycle plant
15 on account of the space needed for a steam turbine and
16 air-cooled condenser.

17 Q. Please describe the methodology underlying the study.

18 A. The study compared the cost of steam for each generation
19 option with the cost of maintaining the existing boilers
20 at each station over a 20-year period. All options were
21 assumed to be in service in 2007. Included in the cost
22 projections were capital costs, O&M costs, property
23 taxes, and fuel costs. In the case of steam-electric

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1 options, the value of the electric generation was also
2 considered.

3 Q. How were the cost projections developed?

4 A. The capital cost estimates for new generation were
5 obtained from an engineering consultant. Capital costs
6 for site preparation and system reinforcements were
7 estimated internally. Avoided capital costs associated
8 with the existing boilers were based on Company witness
9 Bozgo's 5-year construction forecast and projections of
10 other capital requirements over a 20-year period. O&M
11 cost estimates were also developed internally. Fuel and
12 electricity costs were based on a forecast developed in
13 consultation with the Study Group.

14 Q. Please describe the results of the study.

15 A. The study concluded that installing new steam or steam-
16 electric generation would further increase steam rates
17 and would not be preferable to Con Edison's plan to
18 maintain the existing steam generation.

19 Q. Did you prepare an Exhibit, entitled "ECONOMIC IMPACT OF
20 NEW STEAM GENERATION", that compares the various
21 scenarios that were studied?

22 A. Yes.

23 MARK FOR IDENTIFICATION AS EXHIBIT __ (RS-1)

RICK SHANSKY - STEAM

- 1 Q. Please describe what Exhibit __ (RS-1) shows.
- 2 A. Exhibit _____ (RS-1) shows the estimated economic impacts
3 of the various scenarios studied for the three stations.
- 4 Q. Please explain why property taxes are reduced for the new
5 boiler options.
- 6 A. The property tax calculations include an assumed
7 reduction in taxes if existing boilers are retired. They
8 also include an increase in taxes resulting from future
9 capital spending, whether for existing or new boilers.
10 Depending on the balance among these increases and
11 decreases, the resulting taxes could be higher or lower.
- 12 Q. Certain of the options result in annual cost increases of
13 a few million dollars. Could impacts of this magnitude
14 be justified to replace older steam generation?
- 15 A. I urge caution in interpreting the study results. This
16 is a screening analysis which was intended to provide
17 "order-of-magnitude" results. It lacks the benefit of
18 detailed site-specific estimates for installation costs,
19 site preparation, and demolition costs. It also assumes
20 that increased fuel burning as a result of electric
21 generation would not require any mitigation (e.g.,
22 operational limitation). Similarly, the gas turbine
23 cogeneration option was assumed to operate in a base load

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1 fashion, although it is likely in practice that such
2 units would be shut down during light load periods. In
3 summary, I believe the cost impacts determined in this
4 study are likely to be understated.

5 Q. Did the study consider the possibility of shifting
6 generation from one site to another?

7 A. Yes, this concept was initially considered. However, the
8 Study Group decided to limit consideration to shifting
9 that would not result in the need to reinforce the steam
10 distribution system. The result of this limitation was
11 that only small shifts in generation could be considered.
12 Therefore, Con Edison concluded that shifting generation
13 would not materially affect the results of the study.

14 Q. Did the study consider ways to extract real estate value
15 from the sites?

16 A. No. Although the Study Group had contemplated this as an
17 element of the study, Con Edison concluded that there is
18 little opportunity to extract such value from an
19 operating generation site.

20 Q. Do the study's conclusions regarding cogeneration have
21 any implications for the ERRP?

22 A. No. The study concluded that cogeneration would produce
23 more expensive steam than the existing boilers. The

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1 economics of ERRP, as I will explain in more detail
2 below, are based on the comparison of new cogeneration
3 technology at East River to old cogeneration technology
4 at Waterside. Moreover, ERRP will take advantage of the
5 remaining base load cogeneration opportunity in the steam
6 system. Therefore, any additional cogeneration projects
7 would show diminishing returns.

8 ALLOCATION OF JOINT COSTS

9 Q. Please describe the methodology used to allocate costs
10 associated with jointly used facilities among the
11 Electric, Steam, and Gas Departments.

12 A. The allocation of these costs is in accordance with the
13 Commission's determination in Case No. 27276. In
14 general, the cost of facilities that are jointly used by
15 the Steam and Electric Departments are carried in the
16 Electric Department accounts and only the incremental
17 costs related to steam production are allocated to the
18 Steam Department. This approach is used for the
19 Waterside Station and the current East River Station.
20 The Ravenswood Tunnel is carried in the Gas Department
21 plant accounts and is jointly used for electric, steam,
22 and gas operations. Annual charges are computed by
23 applying carrying charge rates to the book cost of each

RICK SHANSKY - STEAM

1 facility. The specific computations are described in the
2 testimony of Company witness Lee.

3 Q. What approach do you recommend for allocating the ERRP
4 costs?

5 A. I propose that the same incremental costing method be
6 applied to ERRP as is currently used for Waterside.

7 Q. Please explain how the methodology would be employed with
8 regard to the capital cost of ERRP.

9 A. Only those components that are associated with steam
10 production or delivery would be allocated to steam.
11 Therefore, the capital cost of the heat recovery steam
12 generators ("HRSGs") and their associated piping; the
13 capital cost of the water treatment plant; and the
14 capital cost of the steam interconnection would all be
15 allocated to steam. All other costs would be allocated to
16 electric.

17 Q. How would the fuel consumed by ERRP be allocated between
18 electric and steam?

19 A. As proposed by the Company and reflected in the Agreement
20 and Settlement adopted by the Commission in Case 99-S-
21 1621, all of the fuel consumed in the gas turbines would
22 be allocated to electric production since the gas
23 turbines would have to be operated to produce electricity

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1 even if no steam were produced. The fuel used for
2 supplemental firing in the HRSGs to increase steam
3 production would be allocated to steam.

4 Q. How would other costs be allocated?

5 A. Processing costs, consisting of the costs of water, water
6 chemicals, and water treatment plant labor, would be
7 allocated to steam. All other O&M costs would be
8 allocated to electric production.

9 ERRP BENEFITS

10 Q. Have you prepared an analysis of the anticipated benefits
11 of ERRP for both the steam and electric ratepayers?

12 A. Yes. I have prepared an exhibit entitled "ERRP ECONOMIC
13 BENEFITS."

14 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RS-2)

15 Q. Could you please explain this exhibit.

16 A. Exhibit ___ (RS-2) compares the various cost elements
17 associated with ERRP with the costs associated with
18 keeping Waterside in service, if ERRP were not built.
19 These costs are expressed as levelized annual costs over
20 the next 20 years. The results show that the overall
21 savings are estimated to be approximately \$60 million per
22 year.

23 Q. How will these benefits be shared by steam and electric

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1 customers?

2 A. The benefits will be shared in relation to the allocation
3 of ERRP costs as determined by the Commission; the
4 current allocation of costs at Waterside; the allocation
5 of net gains from the sale of the First Avenue Properties
6 as will be determined by the Commission; and the
7 customers who would otherwise have incurred avoided costs
8 such as electricity purchases.

9 Q. Please explain the cost element entitled "Recovery of
10 Investment".

11 A. Recovery of Investment consists of the carrying charges
12 needed to recover the capital investment (including
13 return, depreciation and income taxes) in ERRP or,
14 alternatively, the future capital costs associated with
15 maintaining Waterside and other boilers on the steam
16 system that would no longer be needed once ERRP is
17 completed.

18 Q. Which boilers, aside from Waterside, would not be needed?

19 A. For this analysis, consistent with the ERRP Article X
20 analysis, credit was taken for avoiding future costs
21 associated with five of the ten boilers at the East River
22 South Steam Station.

23 Q. Please explain the Real Estate Benefits item.

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1 A. The real estate benefits are the annual equivalent of a
2 portion of the proceeds anticipated from the sale of the
3 First Avenue Properties. The portion consists of the net
4 proceeds available to offset the remaining book cost of
5 the Waterside plant, plus those net gains on the
6 properties attributed to the construction of ERRP and the
7 sale of Waterside.

8 Q. Aside from the savings shown in your Exhibit, are there
9 any other benefits that ratepayers will derive from ERRP?

10 A. Yes. The addition of approximately 125 MW of in-City
11 electric capacity (based on summer ratings) would lower
12 the cost of capacity that is priced according to the
13 demand curve. It is estimated that the annual savings
14 for Con Edison's electric customers would be in excess of
15 \$50 million. ERRP's higher electric output should also
16 help to reduce the price of electric energy.

17 USAGE CHARGE

18 Q. Turning to the last area of your testimony, did you
19 provide the Steam Rate Panel with an incremental cost
20 adder of \$0.85/Mlb to be included in the proposed Usage
21 Charge?

22 A. Yes.

23 Q. Please explain the basis of the adder.

RICK SHANSKY - STEAM

1 A. While the Access Charge is meant to recover fixed costs
2 and the Usage Charge is meant to recover variable costs,
3 there are certain costs that are neither solely fixed nor
4 solely variable. For example, while labor and
5 maintenance costs are considered fixed costs, these costs
6 can vary somewhat with large enough variations in steam
7 plant operation. However, such variability is difficult
8 to estimate. Therefore, as a proxy for these "semi-
9 variable" costs, an incremental cost was derived from the
10 current discounted steam air conditioning rate. This
11 rate is assumed to recover none of the purely fixed
12 costs. The difference between this rate and the total
13 variable cost in rates is assumed to be the incremental
14 O&M cost.

15 Q. Did you prepare an exhibit entitled "USAGE CHARGE ABOVE
16 BASE FUEL COST AND ELECTRIC, WATER, AND CHEMICAL COST "
17 Exhibit ___ (RS-3)?

18 A. Yes.

19 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RS-3)

20 Q. Why was the discounted air conditioning rate used to
21 derive this adder?

22 A. The discounted air conditioning rate represents a price
23 for steam during an "off-peak" season, i.e., where the

RICK SHANSKY - STEAM

1 costs of production are not driven by fixed plant costs.
2 Since such discounted rates are always greater than or
3 equal to marginal costs, it follows that the discounted
4 air conditioning rate covers marginal variable costs
5 (fuel, water, chemicals, and electricity). The extent to
6 which the rate exceeds these variable costs must reflect
7 a contribution to "fixed" costs other than fixed plant
8 costs, i.e., the "semi-variable" costs. It is
9 appropriate to recover these costs through a variable
10 charge because they vary with usage, albeit less directly
11 than fuel or water costs.

12 Q. Does this conclude your testimony?

13 A. Yes.

14

15

16

17

VICTOR GONNELLA - STEAM

- 1 Q. Please state your name and business address.
- 2 A. My name is Victor Gonnella and my business address is
3 801 E 14th Street, New York, New York, 10009.
- 4 Q. Who is your employer and what is your job title?
- 5 A. I am employed by Consolidated Edison Company of New
6 York, Inc ("Con Edison" or the "Company") as a General
7 Manager in the Steam Business Unit. I am the Project
8 Manager for the East River Repowering Project ("ERRP").
- 9 Q. How long have you been employed by Con Edison and what
10 positions have you held?
- 11 A. I have been employed by Con Edison for over 37 years
12 and have held many different positions throughout the
13 company including General Manager in Construction
14 Management (where, for six years, I was responsible for
15 a 400 person engineering and construction
16 organization), General Manager in Transportation and
17 Stores and Director in Purchasing.
- 18 Q. Briefly describe your educational background.
- 19 A. I received a Bachelor of Civil Engineering Degree from
20 Manhattan College in 1965. I am a registered
21 Professional Engineer in the State of New York.
- 22 Q. What is the purpose of your testimony?
- 23 A. My testimony will address the capital construction
24 costs associated with ERRP.

VICTOR GONNELLA - STEAM

1 Q. What is the purpose of ERRP?

2 A. The primary purpose of ERRP is to ensure that Con
3 Edison can continue to supply reliable, reasonably
4 priced steam by replacing the Waterside Generating
5 Station with highly efficient, low emission, combustion
6 technology.

7 Q. What is the projected capital cost of ERRP?

8 A. The projected capital cost is \$670 million.

9 Q. Could you please explain the major components that
10 comprise the \$670 million?

11 A. The \$670 million covers the following eight major
12 activities:

13 1. \$45 million to alter the existing, original East
14 River power plant facility to create the space for
15 the new equipment. This work consists of modifying
16 existing building structural steel framing, as well
17 as relocating electrical and mechanical systems to
18 provide the required space.

19 2. \$134 million for the purchase of the new ERRP
20 equipment. This includes \$70 million for the
21 General Electric Combustion Turbines, \$22 million
22 for the Vogt Nem Heat Recovery Steam Generators,
23 and \$10 million for the US Filter Water Treatment
24 Equipment.

VICTOR GONNELLA - STEAM

- 1 3. \$201 million for the construction contract to
2 install the new equipment including the requisite
3 foundation work.
- 4 4. \$76 million for the engineering, construction
5 management, start up, legal and outreach costs
6 associated with the plant work.
- 7 5. \$77 million for the engineering, design, and
8 construction of a 30 inch steam main that takes the
9 3.0 Million pounds per hour of steam output from
10 ERRP and delivers it to 40th Street and 1st Avenue,
11 the location of the existing output from Waterside
12 Station. Included in this cost is the construction
13 of a tunnel, 10 feet in diameter, 4100 feet long,
14 under 1st Avenue from 20th Street to 36th Street.
- 15 6. \$27 million for the engineering, design and
16 construction of a 30,000 foot long, high pressure
17 gas main from East River Station to a tie in point
18 at 75th Street and West End Avenue.
- 19 7. \$14 million for the electrical construction work
20 required to connect the output of Combustion
21 Turbine Generator # 1 to the 138KV Substation at
22 14th Street and Avenue C, and to connect the output
23 of Combustion Turbine Generator # 2 to the 69KV
24 substation on 15th Street.

VICTOR GONNELLA - STEAM

1 8. \$96 million for corporate overheads (\$3 million),
2 construction contingency (\$18 million) and
3 allowance for funds during construction (AFUDC --
4 \$75 million).

5 Q. Could you please explain how much has been expended on
6 this project to date - by year - and how much is
7 required to complete the project?

8 A. Actual expenditures from 1999 through the 3rd quarter,
9 2003, are \$ 419.8 million. The cost breakdown on an
10 annual basis is as follows:

11 1999 -- \$ 4.9 million
12 2000 -- \$ 44.1 million
13 2001 -- \$ 105.3 million
14 2002 -- \$ 118.3 million
15 2003 -- \$ 147.3 million

16 Future expenditures are forecasted as follows:

17 4th qtr 2003 - \$ 67.7 million
18 2004 ----- \$ 182.4 million

19 Q. Could you please explain some of the cost increases
20 since submission of the Article X application?

21 A. At the time the Company submitted its Article X
22 application, the Company estimated the cost of the ERRP
23 to be \$406 million (including \$ 46 million for the gas
24 main). In several instances the full extent of the

VICTOR GONNELLA - STEAM

1 eight project components described in my prior answer
2 above were not known at the time of the Article X
3 application, and in other instances there have been
4 work scope and scheduling effects that could not have
5 been anticipated previously, prior to the completion of
6 detailed design work and subsequent vendor bidding. It
7 bears mention that ERRP is unique in that the Company
8 is retrofitting ERRP into an operating power plant,
9 coupled with the gas and steam work in the streets, the
10 latter involving two different tunnel elements.

11 The significant cost increases include:

- 12 - \$110 million in the cost of construction contracts,
13 resulting from the completion of the detailed design
14 after the Article X cost estimates were made and the
15 limited competition in the market for construction
16 of large projects such as ERRP.
- 17 - \$36 million in pre-construction structural
18 alterations following detailed engineering and
19 complete examination of field conditions.
- 20 - \$28 million in the costs of steam main due to final
21 analysis of field/environmental conditions which
22 required design and route changes.
- 23 - \$55 million increase in AFUDC due to 18 months
24 change in service date and increase in project cost.

VICTOR GONNELLA - STEAM

1 Q. What is the current schedule for the completion of the
2 project?

3 A. The project is expected to be completed in the fourth
4 quarter of 2004.

5 Q. What are the benefits of ERRP?

6 A. Company witness Shansky presents an analysis of the
7 benefits of ERRP to ratepayers.

8 Q. Have you determined which capital costs should be
9 allocated to steam vs. electric customers?

10 A. Yes.

11 Q. I show you a one-page table entitled, "East River
12 Repowering Project - Current Working Estimate," and ask
13 you whether it was prepared under your supervision and
14 direction?

15 A. Yes.

16 **MARK FOR IDENTIFICATION AS EXHIBIT ____ (VG-1)**

17 Q. What does the exhibit show?

18 A. Exhibit ____ (VG-1) shows the elements of the project
19 costs and their allocation between steam and electric
20 using the methodology described in Company witness
21 Shansky's testimony. Under that methodology, the water
22 treatment plant, steam interconnection, heat recovery
23 steam generators (HRSGs) and their associated piping
24 would be charged to steam and all other components

VICTOR GONNELLA - STEAM

1 would be charged to electric. In addition, a pro rata
2 share of overheads and AFUDC were applied to all the
3 capital costs. As shown on Exhibit ____ (VG-1), the
4 result is that approximately two-thirds of the project
5 cost is allocable to electric and one-third to steam.

6 Q. Does this conclude your testimony?

7 A. Yes.

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RONALD BOZGO - STEAM

1 Q. Please state your name and business address.

2 A. My name is Ronald Bozgo and my business address is 4
3 Irving Place, New York, New York 10003.

4 Q. Who is your employer and what is your job title?

5 A. I am employed by Consolidated Edison Company of New
6 York, Inc. ("Con Edison" or the "Company") as the Chief
7 Engineer in the Civil Mechanical Engineering
8 Department.

9 Q. How long have you been employed by Con Edison and what
10 positions have you held?

11 A. I have over 33 years experience in the utility
12 business, of which the last 20 years have been with Con
13 Edison. I was first employed by Con Edison in January
14 1984 and held various engineering and engineering
15 support positions in Central Engineering. In September
16 1998, I transferred to Con Edison Development, an
17 affiliate of Con Edison, where I held the position of
18 Vice President of Engineering. On November 1, 2002, I
19 rejoined Con Edison as the Chief Civil Mechanical
20 Engineer in Central Engineering, my current position.

21 Q. What are your current responsibilities as Chief Civil
22 Mechanical Engineer?

23 A. My primary responsibility is to provide senior
24 technical authority and management oversight to ensure
the safe and sustained operation and maintenance of

RONALD BOZGO - STEAM

1 specific systems within their design basis. These
2 systems include: the steam distribution and
3 transmission systems, the mechanical and structural
4 systems and equipment that support the Steam Business
5 Unit power plants, and the system and transmission
6 operations infrastructure.

7 Q. Briefly discuss your educational background.

8 A. I received a Bachelor of Engineering Degree in
9 Electrical Engineering from Pratt Institute in 1968. I
10 also received a Masters of Science Degree in Management
11 Engineering from Columbia University in 1972. I am a
12 senior member of IEEE and a Professional Engineer in
13 the state of New York.

14 Q. What is the purpose of your testimony?

15 A. My testimony will address the Steam Plant Construction
16 and Steam Distribution Construction Programs. These
17 programs comprise the Company's capital expenditure
18 plan for maintaining the steam generating plants and
19 distribution infrastructure.

20 Q. Please describe what is meant by Steam Plant
21 Construction.

22 A. Steam plant construction includes short and long-term
23 capital improvements to the generating stations that
24 are needed to provide safe, reliable and efficient
steam service.

RONALD BOZGO - STEAM

1 Q. Please describe what is meant by steam distribution
2 construction.

3 A. Similar to plant construction, Steam Distribution
4 Construction includes capital improvements to the
5 piping and support systems that that are needed to
6 provide safe, reliable and efficient steam delivery to
7 our customers.

8 Q. How is the construction budget prepared?

9 A. Each year, Con Edison goes through a rigorous process
10 in preparing its budget and 5 year capital program. A
11 list of projects is developed with proposed priorities
12 based on current needs. These projects are prioritized
13 in the annual capital budget process and are evaluated
14 by senior management. Priorities are assigned based on
15 meeting the Company's objectives of providing reliable
16 service at a reasonable cost.

17 Q. Did you provide Mr. Ricco with the construction
18 expenditure estimates shown on your exhibits?

19 A. No, these estimates were not yet available. I provided
20 him with estimates for 2004 and 2005 based on the
21 initial construction program, which was subsequently
22 revised.

23 STEAM PLANT CONSTRUCTION PROGRAM

24 Q. Please identify and describe Con Edison's Steam Plant
Construction Program.

RONALD BOZGO - STEAM

1 A. Con Edison's Steam Plant Construction Program supports
2 the Company's steam generating stations by providing
3 funding for projects needed for operational purposes.
4 This funding is used to maintain the existing stations
5 so that they can operate safely, reliably, and
6 efficiently. This capital program consists of five
7 major classifications of expenditures, namely, 1)
8 Environmental, Health and Safety ("EH&S"), 2) Capacity,
9 3) Reliability, 4) Regulatory Compliance, and 5) Small
10 Capital.

11 Q. Mr. Bozgo, have you prepared an exhibit entitled
12 "CONSOLIDATED EDISON COMPANY OF NEW YORK, INC., STEAM
13 PLANT CONSTRUCTION PROGRAM, ESTIMATED 2004-2008", set
14 forth as Exhibit __ (RB-1) that shows the Company's
15 steam plant five-year capital program?

16 A. Yes.

17 MARK FOR IDENTIFICATION AS EXHIBIT __ (RB-1)

18 Q. What does this exhibit show?

19 A. This exhibit shows Con Edison's projected Steam Plant
20 Construction program for each of the years 2004 to 2008
21 by major program category: EH&S, Capacity, Reliability,
22 Regulatory, and Small Capital.

23 Q. How much does the Company expect to spend in the Steam
24 Plant Construction Program during 2005, the major part
of the rate year?

RONALD BOZGO - STEAM

1 A. The Company projects to spend nearly \$32 million for
2 these projects. While the descriptions below indicate
3 that the funding is currently allocated for certain
4 programs, the Company re-evaluates its capital budget
5 frequently and if, at a later date, there is a higher
6 priority need, the Company may reallocate the funding.

7 Q. Please describe what is covered under construction
8 expenditures for EH&S.

9 A. Con Edison's EH&S Program requires periodic
10 environmental and safety assessments of each generating
11 station. During these assessments, projects are
12 developed to address plant conditions that may impose
13 an EH&S risk. These assessments are important as they
14 ensure the Company's continued compliance with
15 environmental regulations. Currently, some of the EH&S
16 projects include the installation of containment under
17 the boilers and replacement of oil-filled transformers
18 at the 74th Street station. During 2005, the Company
19 plans to spend about \$2.3 million on this category.
20 About \$1.2 million is allocated for environmental-
21 related projects identified by the environmental
22 assessments. In addition, the Company expects to
23 continue installing emissions reduction technology (\$1
24 million) and fire suppression systems at various steam
production plants. This emissions technology includes

RONALD BOZGO - STEAM

1 the installation of nitrous oxide emissions monitoring
2 and control equipment. The steam system currently
3 provides an important environmental benefit to the New
4 York City metropolitan area because the Company's steam
5 production units generally have less air emissions than
6 on-site oil boilers. These proposed programs will
7 further improve the Company's environmental
8 performance.

9 Q. Please describe what is covered under construction
10 expenditures for Capacity.

11 A. Capacity projects are those that are needed to maintain
12 generating capacity to meet customer demands and
13 service requirements. Capital expenditures for these
14 projects will be required over the next five years to
15 maintain boilers, major structures, and related balance
16 of plant systems.

17 Q. Please describe what is covered under the category
18 entitled Reliability.

19 A. Plant reliability is a program category that seeks to
20 maintain and improve the reliability of the steam
21 supply to our customers. Plant components that fail or
22 degrade and contribute to plant unavailability need to
23 be replaced or upgraded. The Company has budgeted
24 \$15.7 million for these types of projects in 2005.
Under this category, the Company currently expects to

RONALD BOZGO - STEAM

1 fund the following projects:

- 2 • East 60/74th Street (\$5.3 million) - various
3 reliability related programs have been funded for
4 these two plants. These projects include, but
5 are not limited to, the replacement of tubes on
6 the package boilers because their condition is
7 beyond economic repair; replacement of breakers
8 throughout the station; replacement of an
9 economizer and the upgrade of existing control
10 systems technology.
- 11 • York Steam Line Upgrade (\$1.5 million) - this is
12 to mitigate potential leaks and cracks currently
13 found on the steam transmission line coming from
14 the Brooklyn Navy Yard Steam Facility to Hudson
15 Avenue. These major alterations, including the
16 installation of new piping, are intended to
17 assure the long-term service of the line.
- 18 • Hudson Avenue (\$3.3 million) - major repairs will
19 be performed on the steam row headers and the
20 branch feed piping, repair of the deaerators,
21 which have degraded over time; and the repair of
22 the boiler components.
- 23 • Obsolescence Program (\$1.5 million) - this
24 program is to replace obsolete parts and
equipment throughout the plants.

1 Other projects have been funded in this reliability
2 category.

3 Q. Please describe what is included under the category
4 entitled Regulatory.

5 A. This category includes projects to address plant
6 conditions that may affect the Company's ability to
7 comply with regulatory requirements (e.g., OSHA and NYC
8 Building Codes). In order to comply with these various
9 regulatory requirements, the Company periodically
10 inspects structures such as building roofs, facades,
11 stacks, and docks, to determine the facility
12 refurbishments projects that are needed for the safety
13 of employees, to protect the Company's assets, and for
14 the continuity of operations of the generation system.
15 During 2005, the Company intends to spend \$11.9 million
16 on this category of projects. Some of the specific
17 projects include the roof replacements at the various
18 stations (\$3 million); refurbishment of facilities and
19 infrastructure at various stations (\$2 million); repair
20 of deteriorating steel and concrete at Hudson Avenue
21 and other stations (\$2.5 million); repairing the main
22 pier and dock at the W. 59th Street Station (\$1
23 million); and repairs to stacks at various locations
24 (\$1 million).

1 Q. Please describe what is included under construction
2 expenditures for Small Capital.

3 A. The Small Capital Program is used to fund short-term
4 smaller projects. This category is mainly used to
5 address low cost emerging issues that require a quick
6 resolution to ensure these issues do not create larger
7 problems. The Company has allocated \$2 million for
8 these types of projects, which covers the replacement
9 of various equipment on the steam generation system.
10 Since it is not practical to anticipate the specific
11 jobs that will be addressed, I have included the total
12 dollar amount based on our past experience with this
13 type of work. Examples of typical projects are the:
14 (1) replacement of degraded water supply pipes; (2)
15 installation of a ventilation system in the battery
16 room at the West 59th Street Station, and (3)
17 replacement of a desuperheater valve at East 74th
18 Street Station.

19 STEAM DISTRIBUTION CONSTRUCTION PLAN

20 Q. Turning now to the Steam Distribution construction
21 program, Mr. Bozgo, have you prepared an exhibit
22 entitled "CONSOLIDATED EDISON COMPANY OF NEW YORK,
23 INC., STEAM DISTRIBUTION CONSTRUCTION PROGRAM,
24 ESTIMATED 2004-2008", set forth as Exhibit __ (RB-2).

A. Yes.

1 MARK FOR IDENTIFICATION AS EXHIBIT __ (RB-2).

2 Q. What does this exhibit show?

3 A. This exhibit shows Con Edison's steam distribution
4 construction program for 2004 through 2008, by major
5 program category: 1) New Business, 2) Interference, 3)
6 System Reinforcement, 4) Meter Installations and 5)
7 Meter Purchases.

8 Q. Please describe the New Business Program.

9 A: The New Business Program involves the installation of
10 steam service connections to accommodate new steam
11 customers and/or additional steam load. The Company
12 has allocated \$1.2 million in 2005 for its New Business
13 Program.

14 Q: Please describe the Interference Program.

15 A: The Interference Program involves the relocation of
16 underground steam facilities that are in the vicinity
17 of the City's roadway reconstruction and public
18 improvement projects as described in the testimony of
19 Company witness Boyle, for which \$500,000 has been
20 allocated in the capital budget in 2005. While Company
21 witness Boyle's testimony addresses the interference
22 process in general, his forecast only includes
23 operation and maintenance expenses for steam
24 interference.

Q: Please describe the System Reinforcement Program.

RONALD BOZGO - STEAM

1 A: The System Reinforcement Program is designed to
2 maintain and upgrade the steam distribution and
3 transmission system, in order to provide safe and
4 reliable service to steam customers. Listed below are
5 some of the System Reinforcement Programs, which
6 comprise the \$10.75 million allocated to that category
7 in 2005:

- 8 • The Expansion Joint Replacement Program is a 10-
9 year program (initiated in 2003) that is designed
10 to systematically remove internally pressurized
11 expansion joints from the steam system, in order
12 to reduce the consequences of expansion joint
13 failure.
- 14 • The Flange Removal Program is designed to replace
15 flanges with welded straight pipe. Flanges were
16 installed in the steam system prior to the
17 commercial use of welding and, over time, the
18 flange gaskets deteriorate due to pipe movements
19 and exposure to moisture. This program is
20 intended to proactively remove flanges in areas
21 where the City will be doing roadway
22 reconstruction, in order to avoid future
23 excavations after the roadways are repaved.

24

RONALD BOZGO - STEAM

- 1 • Steam leak repair activity, which includes repairs
2 to services, valves, slip joints, traps, cooling
3 chambers and mains.
- 4 • The Manhole Rebuild Program is designed to
5 evaluate and rebuild deteriorated steam manholes.
6 Steam manholes may contain base anchors, expansion
7 joints, slip joints, main valves, service valves,
8 by-pass and blow-off valves. Deterioration of the
9 manhole structure can place these components at
10 risk of damage. In addition, deterioration of the
11 manhole structure can lead to hazards to
12 employees, and roadway and pedestrian traffic.
- 13 • The Telemetry Program is designed to replace the
14 thirteen (13) pressure monitoring stations and
15 five (5) valve control stations that are used to
16 monitor and operate the steam system. All
17 pressure monitoring and valve control stations
18 will be replaced with new equipment that will be
19 designed to an open-standards architecture. In
20 addition, five new temperature telemetric stations
21 will be installed to monitor steam send out
22 temperature, which will enable the Company to
23 optimize the steam send out temperature at the
24 operating pressure.

Q. Please describe the Meter Installation Program.

RONALD BOZGO - STEAM

1 A. The Meter Installation Program, for which \$3.75 million
2 has been allocated in 2005, involves the installation
3 of steam meters and associated metering equipment.

4 Listed below are some of the Meter Installation
5 Programs:

- 6 • The Vortex Meter Conversion Program was initiated
7 in 1999 for the purpose of replacing 500 Shuntflo
8 meters (out of an estimated total of approximately
9 3600 Shuntflo meters) with Vortex meters at
10 approximately 170 customer locations. The
11 Shuntflo meter is a mechanical steam-metering
12 device that contains moving parts that are subject
13 to wear and tear. In addition, the manufacturer
14 of this meter went out of business ten years ago
15 and replacement parts are costly to reproduce.
16 The Vortex meters are also more accurate (+/- 1%
17 uncertainty for Vortex meters vs. +/- 2%
18 uncertainty for Shuntflo meters) and have a wider
19 measuring range than the Shuntflo meters (5% to
20 100% of maximum flow for Vortex meters vs. 10% to
21 100% of maximum flow for Shuntflo meters). By the
22 end of 2003, the Company anticipates that all 500
23 Shuntflo meters that were originally targeted for
24 removal will be replaced with Vortex meters.

- The Remote Metering Program is designed to install

RONALD BOZGO - STEAM

1 remote steam metering capability at customer
2 locations where Vortex meter conversions have been
3 completed. Remote steam metering involves the
4 installation of flow computers, electrical
5 conduit, telephone cable and modems at customer
6 locations. These installations will provide
7 instantaneous customer load information, which
8 will enable the Company to remotely diagnose and
9 repair malfunctioning metering equipment in a
10 timelier manner.

- 11 • Demand Metering Program - As described in the
12 testimonies of the Steam Rate Panel and Company
13 witnesses Jacob and Shansky, the Company plans to
14 implement a Demand Metering Program at selected
15 large customer locations by October 2004. This
16 will involve the installation of Vortex meters
17 with remote metering capability at approximately
18 35 new locations. In addition, approximately 50
19 existing Vortex meter locations will be
20 retrofitted with telephone modems for data
21 transmission. The selection of these large
22 customers may be subject to technical constraints.
23 As a result of the above-mentioned Vortex Meter
24 and Remote Metering Programs, there are currently
96 large customers that already have demand

1 metering capability. Therefore, by October 2004,
2 a total of approximately 181 customer
3 accounts/locations will have demand metering
4 capability. Also included in this program is the
5 procurement of the necessary computer systems to
6 implement demand billing.

- 7 • The Load Study Program is conducted in compliance
8 with Commission requirements. The Load Study
9 Program involves the installation of power supply,
10 data loggers, and computer hardware at customer
11 locations. These installations provide
12 information that can be utilized for cost of
13 service studies, rate design, system planning,
14 load forecasting, and customer studies.

- 15 • The Meter Regulating Valve Replacement Program is
16 designed to replace the existing meter regulating
17 valve with the more reliable motor-operated ball
18 valve at various customer locations.

19 Q. Please describe the Meter Purchase Program.

20 A. The Meter Purchase Program, for which \$1.425 million
21 has been allocated in 2005, involves the purchase of
22 steam meters for the New Business Program, the Vortex
23 Meter Conversion Program, and the Demand Metering
24 Program.

RONALD BOZGO - STEAM

1 Q. Does either budget include any expenditure for
2 reducing the portion of the steam variance that results
3 from thermal losses?

4 A. No. The Company's prior program of insulating steam
5 manholes has been completed. The Company's analysis
6 found that this program had a marginal impact on the
7 steam variance. At this time, there are no other
8 programs to reduce the portion of the steam variance
9 that results from thermal losses. The R&D programs
10 described by Company witness Codner will demonstrate
11 whether additional capital programs to reduce thermal
12 losses will be cost effective. While some capital
13 programs will help to reduce steam leaks, as discussed
14 in the testimony of Company witness Litkouhi, leaks
15 account for a small portion of the overall steam
16 variance.

17 Q. Mr. Bozgo, does this conclude your testimony?

18 A. Yes.

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ANTHONY ADINOLFI - STEAM

1 Q. Please state your name and business address.

2 A. My name is Anthony Adinolfi. I am employed by the
3 Consolidated Edison Company of New York, Inc. ("Con Edison"
4 or the "Company") at the East River generating station, New
5 York, New York.

6 Q. What is your present title at Con Edison?

7 A. I am the Plant Manager of the East River generating
8 station.

9 Q. Please state your education and professional background.

10 A. I graduated from Long Island University in 1976 with a
11 Bachelor of Science degree in Marine Science. I also
12 earned a Master of Business Administration degree from
13 Rensselaer Polytechnic Institute in 1998.
14 From 1977 to 1982, I served in the United States Navy in
15 the Nuclear Submarine program. I joined Con Edison as an
16 Engineer in 1982 at its Indian Point station. Since then,
17 I have held various management positions of increasing
18 responsibility in the Company, including General Manager
19 for Business Services for the Steam Business Unit when it
20 was first formed in 1999. In 2000, I assumed my present
21 position as Plant Manager of the East River generating
22 station ("East River").

23 Q. Have you testified previously?

24 A. Yes. I submitted testimony in the Company's last Steam

ANTHONY ADINOLFI - STEAM

1 Rate Case 99-S-1621 before the New York State Public
2 Service Commission ("Commission").

3 Q. Briefly describe your current responsibilities.

4 A. I am responsible for the management of all activities
5 required to safely and reliably produce steam and
6 electricity at East River. This includes managing the
7 annual operation and maintenance ("O&M") and Capital budget
8 for East River and developing forecasts for future
9 expenditures required to maintain and improve station
10 performance.

11 Q. What is the purpose of your testimony in this proceeding?

12 A. I will address the Company's rate year forecast for steam
13 production and O&M expenses other than fuel.

14 O&M EXPENSES

15 Q. Have you supervised the preparation of a schedule entitled
16 "CONSOLIDATED EDISON COMPANY OF NEW YORK, INC., STEAM
17 OPERATIONS, SUMMARY OF STEAM OPERATIONS EXPENSES FOR THE
18 RATE YEAR ENDED SEPTEMBER 30, 2005," Exhibit__(AA-1)?

19 A. Yes.

20 MARK FOR IDENTIFICATION AS EXHIBIT__(AA-1).

21 Q. Please describe this exhibit.

22 A. The exhibit shows the rate year steam plant and
23 distribution O&M expense forecast for various elements of
24 expense. Each element is shown at the historic year level

ANTHONY ADINOLFI - STEAM

1 with normalizing adjustments and program changes. This
2 exhibit does not reflect any escalation to calculate the
3 rate year forecasts for these items. The escalation is
4 calculated in Exhibit__(HLL-7), Schedule 9.

5 Q. Please explain steam plant.

6 A. Steam plant is the generating stations and ancillary
7 equipment required to provide reliable steam service.

8 Q. Please explain steam distribution.

9 A. Steam distribution is the piping and support systems that
10 deliver steam to our customers.

11 Q. Please describe the first line on the exhibit, Company
12 Labor.

13 A. Company Labor is comprised of both the labor costs incurred
14 at the Company's steam-only stations and the labor portion
15 of the steam processing charges, which are applicable to
16 steam-electric stations. All labor costs are escalated to
17 the rate year amounts by the factor of 4.99 percent as
18 discussed by Company witness Muccilo, and this escalation
19 is calculated and included in Exhibit__(HLL-7), Schedule
20 1, Page 3 of 4. It is not reflected in my Exhibit__(AA-1).

21 Q. Please discuss the program change decrease of \$439,000
22 shown for Company Labor.

23 A. The decrease reflects primarily the net impact of three
24 changes. The first change is a \$1,471,000 decrease

ANTHONY ADINOLFI - STEAM

1 resulting from the Waterside Station shutdown, currently
2 scheduled for December 2004. This decrease represents the
3 elimination of the labor component of the steam processing
4 charges applicable to steam sendout from this combination
5 electric-steam station. The second change is a \$400,000
6 increase reflecting the commercial operation of the East
7 River Repowering Project ("ERRP"), currently scheduled in
8 the fourth quarter of 2004, which requires an additional
9 five (5) employees to operate the demineralization plant.
10 The ERRP demineralization plant requires these additional
11 employees to cover all operating shifts. The third change
12 is a \$632,000 increase as a result of a correction in the
13 allocation to steam operations of the Environmental and
14 Financial groups in the Steam Business Unit. The labor and
15 non-labor expenses incurred by these sections were
16 previously charged principally to electric operations. A
17 review of the work of these groups determined that more of
18 their costs should be allocated to steam operations, and an
19 adjustment was recorded in July 2003 to correctly allocate
20 these costs to each service.

21 Q. Please discuss the Plant Inspection and Repair program
22 increase of \$1,443,000 shown in your exhibit.

23 A. The Plant Inspection and Repair program represents a plan
24 to maintain and improve reliability and operating

ANTHONY ADINOLFI - STEAM

1 efficiency. These costs are associated with the
2 enhancement of the life of a turbine/generator or boiler.
3 Routine inspections are conducted at the older plants to
4 identify equipment that, due to "normal wear and tear,"
5 must be repaired and maintained. For example, at the 59th
6 Street station, the Company will conduct a condition
7 assessment inspection of boilers 114 and 115, where the
8 condition of floor tubes and superheater elements have
9 deteriorated and will be repaired to ensure future reliable
10 operation. Also at the 59th Street station, Stack #3
11 repairs will be performed as recommended by Engineering
12 during its routine plant inspection. At the Hudson Avenue
13 station, a Flow Accelerated Corrosion inspection and
14 feedwater riser inspection will be performed to improve
15 plant equipment availability.

16 Q. Please explain the element of expense referred to as Water.

17 A. The Water expense for the steam-only stations is based on
18 the cubic feet of water used per pound of steam sendout for
19 the rate year. The quantity of water required can be
20 obtained by applying the water used per pound of sendout in
21 the historic year to the rate year steam sendout at the
22 steam stations. The rate year steam sendout was provided
23 to me by Company witness Northup in Exhibit__ (IN-1). Water
24 costs for the rate year were obtained by multiplying the

ANTHONY ADINOLFI - STEAM

1 quantity of water required for generation by \$16.036 per
2 MCF.

3 Q. Please explain how Water is calculated at the steam-
4 electric stations.

5 A. As in the case of labor expenses at these stations, the
6 water component of the processing charge at the steam-
7 electric stations, as developed by Company witness Northup,
8 was multiplied by the rate year steam sendout for the
9 steam-electric stations.

10 Q. Please explain the program change increase of \$834,000 for
11 Water.

12 A. Based on the above calculations for water at the steam and
13 steam-electric stations, the requirement for water for
14 steam sendout in the future rate year shows a decrease of
15 \$421,000. This is due to the scheduled shutdown of the
16 Waterside Station at the end of 2004 and decreased sendout
17 at the other steam and steam-electric stations, which will
18 be offset in part by the startup of the East River
19 Repowering Project.

20 Water costs were escalated to the 2005 rate year by the
21 escalation factor of 5.5 percent at the start of the New
22 York City fiscal year, which begins in the month of July.
23 This amounts to a projected increase of \$1,255,000. The
24 \$834,000 program change reflects the net of the \$1,255,000

ANTHONY ADINOLFI - STEAM

1 water cost escalation and the \$421,000 decrease
2 attributable to the requirement for water for steam
3 sendout.

4 Q. Please explain the basis for the 5.5 percent escalation
5 factor.

6 A. The New York City Water Board announced, in a public notice
7 dated May 29, 2003, a 5.5 percent increase in water rates
8 (from \$14.40 per MCF to \$15.20 per MCF) effective July 1,
9 2003. I applied that 5.5 percent increase to the \$15.20
10 per MCF rate effective July 1, 2003 to develop the
11 projected rate of \$16.036 per MCF for the rate year. I
12 believe it is reasonable to assume that increases in water
13 rates will continue at the 5.5 percent level, given the
14 City's need to continually improve its water
15 infrastructure.

16 Q. Are the Water expenses on your exhibit the sum of the
17 expenses you just mentioned?

18 A. Yes.

19 Q. How is the forecast for Water Chemicals developed?

20 A. Water Chemicals use for each steam-only station is
21 developed on the basis of chemical usage in cents per pound
22 of steam sendout. To obtain the cost of chemicals
23 required, I applied the average chemical rate in units per
24 pound of steam sendout in effect during the historic period

ANTHONY ADINOLFI - STEAM

1 to the rate year 2005 steam sendout as forecasted for each
2 station.

3 Q. How is the Water Chemicals cost developed for the steam-
4 electric stations?

5 A. The Water Chemicals component of the steam processing
6 charge is multiplied by the rate year sendout for the
7 steam-electric stations.

8 Q. Please discuss the negative program change of \$523,000 for
9 Water Chemicals.

10 A. The decrease in spending reflects the Waterside Station's
11 shutdown and forecasted lower sendout at the other
12 stations, offset partially by the East River Repowering
13 Project.

14 Q. Are the rate year Water Chemicals expenses the sum of the
15 expenses for the steam and steam-electric stations?

16 A. Yes.

17 Q. Please explain the program change increase of \$660,000 for
18 Plant Component Upgrade.

19 A. The Company developed programs to upgrade certain plant
20 equipment as a result of an engineering effort to improve
21 plant equipment. Some of the types of work that will be
22 performed include replacement of 7&8 Row ID fans wiring,
23 upgrading the data highway controls and other technological
24 advancement programs at the Hudson Avenue station.

ANTHONY ADINOLFI - STEAM

1 Q. Please describe the security related programs.

2 A. In response to the World Trade Center event and to the
3 Commission's directives in Case 02-M-0953, the proceeding
4 instituted to review the physical and cyber security at
5 major New York utilities, the Company is implementing
6 security enhancements to detect, deter, respond to, and
7 recover from physical and cyber intrusion and damage at
8 Company facilities, including steam generating stations.
9 For the steam stations, these enhancements consist of (1)
10 capital improvements for intrusion detection and perimeter
11 protection, such as closed circuit television monitoring
12 and recording, card access systems, new guard posts,
13 alarms, gates, fences and barriers, and (2) O&M
14 improvements associated with guard service and with
15 increased manning and security requirements at generating
16 stations during periods of heightened Homeland Security
17 Alert response levels (e. g., condition Orange and
18 condition Red alerts). In addition, as required by the
19 Commission's September 30, 2003 Order Directing Further
20 Action in Case 02-M-0953, Con Edison is evaluating physical
21 and cyber security recommendations made by security
22 consultants retained pursuant to the Commission's earlier
23 order in that case. Upon completion of that evaluation,
24 the Company may propose additional security enhancements

1 and will reflect these in the update filing in this
2 proceeding.

3 Q. Please explain the program change increase of \$600,000 for
4 Guard Service expense.

5 A. This represents the increased vendor costs for Guard
6 Service at the stations. Following the WTC event, the
7 Company's Specification for Guard Services was revised to
8 identify additional skill levels and duties required of the
9 guards, such as the skills to monitor intrusion prevention
10 systems, use of communication systems and vehicle
11 inspection systems. The role and training experience
12 requirements of the Lead Guard/Captain title was also
13 revised. The program change reflects both an increase in
14 incremental guard service and an increase in the contract
15 rates for services provided, in addition to increased costs
16 related to the Homeland Security Alert Response program
17 mentioned above. The program includes the costs of
18 maintaining facilities during condition Orange and Red
19 alerts, such as food, cots, and other supplies.

20 Q. What is the basis for the element of expense Electric and
21 Gas Used?

22 A. Electricity used by steam stations is used to operate
23 auxiliary equipment at the steam-only stations. General
24 Accounting develops the rate per kwhr annually.

ANTHONY ADINOLFI - STEAM

1 Q. What is the basis of the \$6,508,000 change for Electric and
2 Gas Used?

3 A. This increase is based on the most recent General
4 Accounting calculation of the electricity rate and a
5 normalizing adjustment. This adjustment is discussed
6 further in Company witness Lee's testimony.

7 Q. Please explain the element of expense of Water/Sewer
8 program and the program change increase of \$262,000.

9 A. The New York City Water Board charges Con Edison a fee for
10 steam system discharges of steam condensate wastewater into
11 the New York City sewer system. These charges are computed
12 in accordance with Part III, Section 7, of the New York
13 City Water Board Water and Wastewater Schedule based on
14 information provided by the Con Edison Steam Business Unit
15 with respect to the sales of steam to the various classes
16 of Con Edison's customers. These costs were allocated
17 previously between electric and steam operations, and the
18 increase is the result of charging these costs to steam
19 operations only.

20 Q. Please explain the element of expense Other.

21 A. The normalizing adjustment of \$545,000 is the result of the
22 correction in the allocation of the non-labor expenses of
23 the Environmental and Financial groups in the Steam
24 Business Unit to steam. As I mentioned in the discussion

ANTHONY ADINOLFI - STEAM

1 of Company Labor, a review of the work of these groups
2 determined that more of their costs should be allocated to
3 steam operations rather than electric operations.
4 Therefore, an adjustment was recorded in July 2003 to
5 allocate both the labor and non-labor costs of these
6 sections to each service.

7 Q. Does this conclude your testimony?

8 A. Yes.

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IRINA NORTHUP - STEAM

1 Q. Please state your name and business address.

2 A. My name is Irina Northup. My business address is 4
3 Irving Place, New York, New York 10003.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by Consolidated Edison Company of New
6 York, Inc. ("Con Edison" or the "Company") as Manager,
7 Steam Operations Planning section in the Steam
8 Distribution department.

9 Q. What is your educational and professional background?

10 A. I graduated from the Polytechnic Institute of Bucharest,
11 Romania with a Bachelor of Science degree in Mechanical
12 Engineering in 1981 and with a Master's of Science
13 degree in Mechanical Engineering in 1982. In 1993, I
14 received a Master of Business Administration degree from
15 New York University. I joined Con Edison in 1986 and
16 held various positions of increasing responsibility in
17 the Mechanical Engineering, Fossil Power, System
18 Operations, Energy Management and Treasury departments.
19 In 2003, I joined the Steam Distribution department in
20 my current position as the Manager, Steam Operations
21 Planning section.

22 Q. Please describe your current responsibilities in the
23 Steam Operations Services area.

IRINA NORTHUP - STEAM

1 A. My responsibilities include, among others, preparing
2 estimates of fuel requirements for the Company's
3 generating facilities; preparing budgets for fuel and
4 purchased steam expenditures; and preparing the
5 operating and outage plans for the generating units for
6 the near term.

7 Q. What is the purpose of your testimony in this
8 proceeding?

9 A. My testimony will cover several areas. First, I will
10 provide estimates of fuel costs for steam production and
11 describe how the estimates were prepared, including the
12 Company's projections of the fuel savings due to the
13 operation of the East River Repowering Project ("ERRP").
14 Second, I will present Con Edison's estimates of future
15 fuel prices. Third, I will describe the allocation of
16 heat rate and processing charges between steam and
17 electric operations. Fourth, I will discuss the fuel
18 oil storage capability and needs. Last, I will discuss
19 a tariff change that will provide the Company the
20 opportunity to explore with customers a negotiated price
21 option, such as fixed prices, for a portion of the fuel
22 costs of its steam service.

23

IRINA NORTHUP - STEAM

ESTIMATED FUEL COSTS

1
2 Q. Turning to the first area of your testimony, have you
3 prepared an exhibit showing your estimated fuel costs
4 for steam production?

5 A. Yes. I have prepared a one-page exhibit entitled "STEAM
6 SYSTEM FUEL REQUIREMENT AND COSTS", set forth as Exhibit
7 (IN-1).

8 MARK FOR IDENTIFICATION AS EXHIBIT __ (IN-1).

9 Q. Please describe the information contained in this
10 exhibit.

11 A. This exhibit shows actual steam sendouts, fuel
12 consumption and total fuel and purchased steam costs for
13 the historic year, i.e., the twelve-month period ended
14 June 30, 2003. These quantities are shown separately
15 for steam-electric and steam-only stations. Total fuel
16 and purchased steam expenses for the Rate Year ending
17 September 2005 are estimated to be approximately \$186
18 million, which reflect the fuel savings associated with
19 the ERRP and a lower fuel price forecast as compared
20 with the historic year. This compares with actual fuel
21 expenses of approximately \$292 million for the twelve-
22 month period ending on June 30, 2003.

IRINA NORTHUP - STEAM

1 Q. Please explain the terms included under the heading
2 "Steam Sendout" in your exhibit.

3 A. "Steam Sendout" is the actual or estimated steam
4 supplied from the steam-electric stations, steam-only
5 stations, and from steam purchased from the Brooklyn
6 Navy Yard cogeneration plant ("BNYCP"). The total
7 estimated steam sendout for the Rate Year ending
8 September 2005 is 29,304 million pounds of steam.

9 Q. How was the total estimated steam sendout for the Rate
10 Year determined?

11 A. Projections of the total monthly steam sendout were
12 developed by Company witness Yaegel.

13 Q. How were steam sendout requirements from various
14 stations determined?

15 A. The steam sendouts for the generating stations are
16 estimated based on PROMOD simulations.

17 Q. Please discuss the PROMOD analysis.

18 A. PROMOD is a multi-area production cost computer model,
19 which has been widely used in conducting planning
20 studies and in rate proceedings. For rate case
21 purposes, and as has been done in the past, PROMOD was
22 also employed to simulate the least-cost reliable
23 dispatch of the steam system.

IRINA NORTHUP - STEAM

1 Q. What data is used to simulate the forecast year?

2 A. The assumptions include inputs such as forecasts of unit
3 maintenance schedules, heat rates, fuel prices,
4 availability of natural gas, and volume and prices of
5 steam purchases.

6 Q. Please describe the next two items on Exhibit __ (IN-1)
7 entitled "Heat Rate" and "Fuel Consumption by Type".

8 A. "Heat Rate" is a measure of plant or system efficiency.
9 For steam-only stations, "Heat Rate" is calculated from
10 recorded heat input and steam sendout. For steam-
11 electric stations, the "Heat Rate" includes only the
12 portion of heat input allocated to steam sendout, which
13 allocation I will describe in the Heat Rates and
14 Processing Charges section of my testimony. "Fuel
15 Consumption by Type" is the actual or estimated oil and
16 gas consumption for the steam-electric stations and
17 steam-only stations during each of the periods.

18 Q. How did you estimate the quantity of fuel and
19 consumption by type that would be used for steam
20 production?

21 A. The quantity of fuel and consumption by type for steam
22 production was taken from the results of the PROMOD
23 simulations of forecasted operations as described above.

IRINA NORTHUP - STEAM

1 Q. Please describe the next item on Exhibit __ (IN-1)
2 entitled "Total Fuel & Purchased Steam Costs".

3 A. Fuel cost is the actual or estimated cost of fuel for
4 each period for steam-electric and steam-only stations.
5 Steam purchased costs are described below.

6 Q. How were total fuel and purchased steam costs
7 determined?

8 A. I used actual fuel and purchased steam costs through
9 September 30, 2003. Thereafter, the fuel and purchased
10 steam cost estimates were based on the PROMOD analysis
11 and the fuel price forecasts I describe later in my
12 testimony.

13 Q. Please explain the item entitled "Oil-Storage and
14 Handling" shown in your exhibit.

15 A. "Oil-Storage and Handling" costs are the costs for
16 storing fuel oil and withdrawing it from storage when
17 required. The storage and handling cost estimates shown
18 in the exhibit are based on the allocation methodology
19 approved by the Commission in Case 99-S-1621.

20 Q. Does your estimate of the total cost of fuel include any
21 other components?

22 A. Yes. My estimate includes the energy portion of the
23 steam purchases from BNYCP.

IRINA NORTHUP - STEAM

1 Q. How was the BNYCP estimate for energy developed?

2 A. The amounts of energy are based on simulations from
3 PROMOD. The pricing of the energy is equal to the sum
4 of (1) ninety-five percent (95%) of the product of the
5 NYMEX natural gas price for such month (\$/DT) and 2.45
6 (DT/Thousands of Pounds) and (2) one hundred percent
7 (100%) of the Steam Processing Charges for such month
8 (\$/Thousands of Pounds).

9 Q. What is your estimate of the capacity charge associated
10 with steam purchases from BNYCP?

11 A. For the Rate Year ending September 2005, the capacity
12 charge is estimated to be \$2.75 million based on the
13 base price set forth in the contract, escalated
14 according to an inflation index and adjusted for the
15 plant's expected equivalent availability.

16 Q. Have you estimated the fuel savings resulting from the
17 operation of ERRP?

18 A. Yes. The estimated fuel savings associated with ERRP
19 operation and projected for the Rate Year ending
20 September 2005 amount to approximately \$64 million.

21 Q. Please explain how you arrived at these savings.

22 A. PROMOD simulated the operation and resulting fuel costs
23 of the system assuming operation of ERRP during the Rate

IRINA NORTHUP - STEAM

1 Year. Those costs amounted to approximately \$136.6
2 million. Also PROMOD simulated the fuel costs of the
3 system assuming Waterside's continued operation through
4 the end of the Rate Year instead of ERRP. Those costs
5 amounted to approximately \$200.7 million. The
6 difference of approximately \$64 million represents the
7 estimated fuel savings.

8 FORECASTED FUEL PRICES

9 Q. Did you prepare or have an exhibit prepared relating to
10 the development of oil and gas prices entitled
11 "CONSOLIDATED EDISON COMPANY OF NEW YORK, INC., FORECAST
12 OF FUEL PRICES, OCTOBER 2003 TO AUGUST 2006."

13 A. Yes, I did.

14 MARK FOR IDENTIFICATION AS EXHIBIT __ (IN-2).

15 Q. Please explain how the forecast of gas and residual fuel
16 oil prices was developed.

17 A. The forecast of gas and residual oil prices as reflected
18 in Exhibit __ (IN-2), which was used as an input in the
19 PROMOD runs previously described, was developed as
20 follows:

21 Determination of the Natural Gas Prices:

22 Column A - the last NYMEX natural gas futures trade by
23 month at the time this exhibit was generated.

IRINA NORTHUP - STEAM

1 Column B - Current market basis for delivery on TRANSCO
2 to Con Edison's system; basis beyond the first month or
3 two is normally traded in summer (April-October) and
4 winter (November- March) blocks.
5 Column C applies weighting to the winter and summer
6 basis blocks to arrive at a monthly basis valuation;
7 weightings are derived from history and by indications
8 from the broker market.
9 Column D - The monthly basis calculation (Column B times
10 Column C)
11 Column E - The delivered cost of gas to Con Edison's
12 gate, which is the sum of Column A and Column D.
13 Column F - The delivered gas cost to Con Edison's gate
14 plus 4% NYC sales/use tax.
15 Determination of the New York Harbor (NYH) 0.3% sulfur
16 ("S") high pour (HP) No. 6 Fuel Oil prices:
17 Column G - is the forward price for 1%S NYH No. 6 fuel
18 oil as indicated by the broker market.
19 Column H - the 0.3%S No. 6 fuel oil forward market is
20 very thin and forward prices are not readily available.
21 Where possible, the 1%S forward price is adjusted by a
22 historical basis/difference to 0.3%S HP fuel oil (Column
23 H) to arrive at a 0.3%S HP forward price. If 1%S

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1 forward prices are not available, the 1%S forward price
2 is derived as a percentage of the current NYMEX WTI
3 crude futures price. The percentage is based on
4 historical relationships between 1%S spot market and
5 NYMEX WTI crude futures.

6 Column I - is the 0.3%S HP No. 6 fuel oil cost derived
7 from the sum of Column G and Column H.

8 Column J - is 4% NYC sales/use tax

9 Column K - \$0.1225/bbl NYS spill tax

10 Column L- NYS PBT (Petroleum Business Tax) on No.6 fuel
11 oil.

12 Column M - Delivered cost of 0.3%S HP No.6 fuel oil
13 excluding taxes.

14 Column N - Delivered cost of 0.3%S HP No.6 fuel oil
15 including taxes, calculated as the sum of Columns I, J,
16 K, and L and expressed on a \$/MMBTU basis.

17 Q. Does the gas price forecast as described above account
18 for the change in methodology for purchasing and
19 recording interdepartmental gas as recently approved by
20 the Commission?

21 A. The PROMOD runs in support of this testimony were
22 prepared prior to Commission approval. However, since
23 NYMEX pricing is also the basis of the Gas Department's

IRINA NORTHUP - STEAM

1 gas price forecast, no change is required to the PROMOD
2 runs.

3 Q. What is the nature of these forecasts?

4 A. These forecasts are based on the market expectations at
5 a point in time. History has demonstrated that fuel
6 prices can and will repeatedly deviate substantially
7 from forecasted levels. Changes in market prices are
8 generally outside of the Company's control,
9 notwithstanding the Company's efforts to mitigate price
10 volatility.

11 HEAT RATES/PROCESSING CHARGES

12 Q. Turning now to the third area of your testimony, please
13 explain how the Company allocates heat rates and
14 processing charges at the steam-electric stations.

15 A. To this end I prepared an exhibit titled "RECOMMENDED
16 CHARGES FOR STEAM SENDOUT FROM STEAM-ELECTRIC STATIONS
17 EFFECTIVE OCTOBER 1, 2004" and set forth as Exhibit __
18 (IN-3).

19 MARK FOR IDENTIFICATION AS EXHIBIT __ (IN-3)

20 Heat rates for live steam sendout are determined by
21 dividing the heat output, in BTU/lb (steam enthalpy less
22 make-up water enthalpy), by the boiler efficiency and
23 then making adjustments to reflect the energy used by

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1 electrical auxiliaries for steam generation. The boiler
2 efficiency is the ratio of the heat captured in the
3 boiler to the heat available in the fuel. This heat
4 rate is also adjusted for the steam and electric
5 auxiliaries used in the production of live steam.

6 Q. Please explain the items included in processing charges
7 shown in this exhibit.

8 A. The processing charges include water, chemical, and
9 labor costs. Water costs at the steam-electric stations
10 consist of three components, namely, sendout, treatment
11 plant use, and boiler blowdown, all determined directly
12 from the current New York City water price. The
13 chemical costs are for chemicals used to remove or
14 neutralize impurities in the water. With the exception
15 of Waterside, where a portion of the boiler labor is
16 allocated directly to steam in accordance with the PSC's
17 decision in Case No. 27276, labor costs include those
18 costs that are associated with the additional manpower
19 required for steam system operations.

20 Q. What was done with the steam heat rates and the unit
21 processing charges after they were prepared?

22 A. The heat rates were used to apportion fuel usage between
23 electric and steam production for the combined electric-

IRINA NORTHUP - STEAM

1 steam stations. The processing charge rates for steam
2 production were supplied to Company witness Adinolfi.

3 FUEL OIL STORAGE CAPABILITY

4 Q. Turning now to fuel oil storage capability, how are your
5 estimates utilized?

6 A. The estimates of fuel inventories are used as inputs to
7 the estimation of total system fuel costs. Company
8 witness Muccilo also uses these costs in determining the
9 Company's rate base and working capital requirements.

10 Q. What are the factors you consider in estimating fuel oil
11 inventories?

12 A. We consider a number of factors, including the Company's
13 storage capacity, target inventory levels, and other
14 practical operational considerations.

15 Q. How are target inventory levels arrived at?

16 A. The target inventory levels are based on the PROMOD
17 forecasted oil burn, fuel availability and constant
18 monitoring of weather and market conditions. To
19 mitigate the risk of disruptions in fuel burn, supply
20 and price, the Company's fuel oil contracts contain
21 minimum and maximum requirements with the option to buy
22 from the spot market.

IRINA NORTHUP - STEAM

- 1 Q. What are the projected residual oil inventory levels for
2 the steam system for years 2004 and 2005?
- 3 A. The projections of residual oil inventory are done for
4 Company-owned electric and steam generation, and the
5 steam system's share is based on the relative amount of
6 fuel to be burned for steam and electric. The estimates
7 of the residual oil inventory for the steam system for
8 2004 and 2005 are approximately 2.7 million barrels and
9 2.1 million barrels, respectively.
- 10 Q. What is the Company's current storage capability?
- 11 A. Con Edison has about 250,000 barrels of its own residual
12 oil storage capacity, and about 800,000 barrels of
13 leased storage capacity.
- 14 Q. What is the storage capacity requirement as mandated by
15 the Commission?
- 16 A. In PSC Case 26200, the Commission ordered the Company to
17 have available storage capacity at least equal to the
18 amount of such oil to be consumed by its generating
19 plants in the 45 consecutive days of maximum use in a
20 year. Such fuel oil consumption during recent history
21 amounted to approximately 1,000,000 barrels.
- 22 Q. Will fuel oil needs be reduced once ERRP is on line?

IRINA NORTHUP - STEAM

1 A. Yes. Fuel oil needs will be reduced as a result of ERRP
2 coming on line and displacing a portion of the oil-fired
3 generation as well as due to the projected conversion of
4 the East River South package boilers to natural gas.

5 Q. Please explain the basis used for estimating other fuel-
6 related expenses.

7 A. There are three fuel-related expenses that we estimate:
8 system oil storage rents, demurrage charges, and fuel
9 testing charges. The system oil storage rents are
10 estimated based on storage commitments under long-term
11 contracts that are required to supplement Company-owned
12 storage in meeting the PSC minimum storage capacity
13 requirement. Demurrage charges and fuel testing charges
14 are estimated based on our best judgment that takes into
15 consideration historic costs and the forecasted oil
16 burn.

17 NEGOTIATED FUEL COST SERVICE

18 Q. Turning now to the last area of your testimony, please
19 state whether you are supporting any tariff changes?

20 A. Yes. The Company is proposing to permit customers to
21 negotiate the fuel costs for a fixed volume portion of
22 their steam requirement. I will explain how this would
23 work and why it is important.

IRINA NORTHUP - STEAM

1 Q. Please explain the Company's proposal.

2 A. Base steam rates include a base cost of fuel. When the
3 cost of fuel to the Company changes, the Company passes
4 the difference in cost through to steam customers on an
5 average cost basis in the monthly fuel adjustment
6 clause. I have been informed that some customers have
7 complained that steam rates are unacceptably volatile
8 because of the impact of the changes in fuel cost each
9 month. Under this proposal, the customer and the
10 Company could agree to fix the fuel cost component of
11 the Company's charges to the customer for a fixed volume
12 of the customer's steam requirements for the term of the
13 agreement. This would reduce the volatility of the
14 customer's steam bills.

15 Q. How does the Company plan to fix the fuel cost component
16 under a negotiated fuel cost agreement?

17 A. The Company could purchase either sufficient fuel in the
18 market to generate the agreed upon volume of the
19 customer's steam requirements at a price that would meet
20 the agreed upon fuel cost amount or a hedge for the
21 required volume of fuel that would lock-in the agreed
22 upon cost. The costs of procurement, including any

IRINA NORTHUP - STEAM

1 hedging costs, would be part of the negotiated fuel cost
2 to be paid by the customer.

3 Q. Would the customer be permitted to establish a
4 negotiated cost for its entire steam requirements?

5 A. No, the customer would have to designate a fixed volume
6 of steam requirements for which the fuel cost would be
7 established. Because the Company would be incurring
8 costs for the calculated volume of fuel, the Company
9 would have to charge the customer for any fuel not used
10 to satisfy the customer's requirements. The customer
11 would be expected to designate a steam requirements
12 volume that would ensure that all fuel covered by the
13 agreement would be used in order to avoid having to pay
14 for unused fuel.

15 Q. What would customers with negotiated fuel cost
16 agreements pay for steam service in excess of the volume
17 subject to the agreement?

18 A. Such customers would pay standard tariff rates in the
19 service classifications under which they take service
20 for any steam requirements in excess of the agreed-upon
21 volume.

22 Q. Would non-participating customers be affected by any
23 negotiated fuel cost agreement?

IRINA NORTHUP - STEAM

- 1 A. No, other customers would not be affected. The full
2 cost of the fuel supply and any hedging would be borne
3 by the participating customers.
- 4 Q. Does the Company hedge its fuel supply costs for steam
5 service?
- 6 A. Under the recent Commission decision in Case 03-G-0759,
7 the Steam department will be provided gas from the
8 Company's gas portfolio at a cost that reflects the gas
9 hedging activities undertaken by the Gas Department.
10 However, while these activities will reduce the
11 volatility of fuel costs to steam customers generally,
12 the negotiated fuel cost service will allow individual
13 customers to establish a price that meets their
14 individual needs.
- 15 Q. Does the Company provide any similar service to gas
16 customers?
- 17 A. I am informed that the Company may arrange to supply
18 natural gas to customers taking transportation service
19 at rates negotiated between the Company and the
20 customer.
- 21 Q. Do both participating and nonparticipating customers
22 benefit from this new steam service?

IRINA NORTHUP - STEAM

1 A. Yes. Fixing the fuel cost component of customers' steam
2 charges will reduce the fluctuation in steam rates from
3 month to month for the customers opting for this
4 service. As a result, the Company may retain or attract
5 customers to the steam system for the benefit of all
6 steam customers.

7 Q. Have the terms and conditions for the negotiated fuel
8 cost service been reflected on tariff leaves filed in
9 this proceeding?

10 A. Yes. The tariff leaves reflecting the new service are
11 part of the exhibit sponsored by the Steam Rate Panel.

12 Q. Does this conclude your testimony?

13 A. Yes.

14

DR. BAHMAN LITKHOUI - STEAM

1 Q. Please state your name and business address.

2 A. My name is Dr. Bahman Litkouhi. My business address is
3 Mechanical Engineering Department, Manhattan College,
4 Riverdale, New York 10471.

5 Q. By whom you are employed and in what capacity?

6 A. I am employed by Manhattan College as a full-time
7 Professor of Mechanical Engineering and also employed by
8 Consolidated Edison Company of New York, Inc. ("Con
9 Edison or the Company") as a consultant.

10 Q. Please state briefly your education and professional
11 background.

12 A. I earned a Master of Science and a Ph.D. in Mechanical
13 Engineering from Michigan State University in 1978 and
14 1982, respectively. I have been licensed as a
15 Professional Engineer in the State of New York since
16 1991. I am a member of the American Society of
17 Mechanical Engineers (ASME), the American Society of
18 Engineering Education (ASEE), and the American Society
19 of Heating, Refrigeration, and Air-Conditioning
20 Engineers (ASHRAE). I joined Manhattan College in 1983
21 as an Assistant Professor of Mechanical Engineering. I
22 was promoted to an Associate Professor rank in 1988 and
23 to a Full Professor rank in 1993. Since 1999, I have
24 been the Chairman of the Mechanical Engineering

1 Department. I have been involved in consulting for a
2 number of companies since 1991. I have provided a number
3 of technical studies on the steam variance to Con Edison
4 since 1999.

5 Q. What is your specific field of expertise?

6 A. My specific expertise is in the Thermal/Fluid area. I
7 have been teaching a variety of courses in this field.
8 I have also published several technical papers and a
9 book in this field.

10 Q. What is the purpose of your testimony?

11 A. The purpose of my testimony is:

12 1) to define steam system losses (or steam variance) and
13 the factors affecting these losses; 2) to provide a
14 historical comparison between the relative loss
15 (percentage variance) and the absolute loss for the
16 steam system and to demonstrate why the percentage
17 variance is an inappropriate measure of the system
18 losses; 3) to present an economic analysis concerning
19 the cost-effectiveness of re-insulating pipes to reduce
20 the steam variance; and 4) to show how I estimated the
21 level of line losses that Company witness Yaegel used in
22 his testimony to estimate steam sendout.

23

DR. BAHMAN LITKHOUI - STEAM

1 STEAM VARIANCE AND FACTORS AFFECTING THE VARIANCE

2 Q. Please describe the steam system losses (or steam
3 variance) and the factors affecting these losses.

4 A. Steam variance is the disparity between the total
5 recorded steam sendout and sales. The steam variance
6 results from line losses. The major part of line losses
7 is due to condensation; steam leaks are a minor part of
8 line losses.

9 Q. How much is the leak component?

10 A. Con Edison has previously estimated that the leak
11 component is in the range of 0.5% to 1.5% of the total
12 recorded sendout, which makes leaks, on average,
13 approximately 7% of the absolute steam loss, which
14 historically is equivalent to 15% of total sendout
15 ($1\%/15\% \cong 7\%$).

16 Q. How much is the condensate component?

17 A. The rest is due to condensation. This is reasonable to
18 assume because there are no other factors materially
19 affecting line losses, although I note that metering
20 error can affect the evaluation of lines losses.

21 Q. How can metering error affect line losses?

22 A. Metering error does not represent an actual loss of
23 steam; however, it creates uncertainty in the evaluation
24 of line losses.

DR. BAHMAN LITKHOUI - STEAM

1 Q. Please explain how condensate is formed.

2 A. Condensate is formed due to thermal energy losses from
3 different segments of the piping network to the
4 surrounding environment. The greater the thermal losses
5 from the steam lines and components, the more condensate
6 will form.

7 Q. What are the factors that affect the thermal losses?

8 A. In general, the thermal losses are affected by the
9 surrounding soil temperature, its moisture content, the
10 steam flow rate and the thermal properties of the
11 existing insulation. Both soil temperature and its
12 moisture content are uncontrollable factors that depend
13 on the ambient temperature and the precipitation. In
14 addition, the steam flow rate generally depends on the
15 demand of the customers on the system, which in turn is
16 affected by variations in ambient temperature.

17 Q. Are you sponsoring Exhibit __ (BL-1) entitled "FACTORS
18 AFFECTING THERMAL LOSSES" displays the factors affecting
19 the thermal losses?

20 A. Yes. It was prepared under my direction and supervision.

21 **Mark for Identification as Exhibit __ (BL-1)**

22 Q. How does the flow rate affect condensation?

DR. BAHMAN LITKHOUI - STEAM

1 A. A lower steam flow rate causes a greater increase in
2 heat loss per pound of steam sendout, which in turn
3 causes a larger steam variance.

4 Q. Have you prepared an exhibit that shows the effect of a
5 low steam flow rate on steam variance?

6 A. Yes. I have prepared an Exhibit __ (BL-2) entitled
7 "EFFECT OF LOW STEAM FLOW RATE," with two pages.

8 **Mark for Identification as Exhibit __ (BL-2)**

9 Q. How did you prepare this exhibit?

10 A. I wanted to show graphically how flow rate affects the
11 variance using an accepted mathematical model that
12 governs the loss of steam in a typical insulated main.
13 In order to construct this graph, I also needed typical
14 sendout temperature and pressure. I decided to use Con
15 Edison's Avenue D main for these inputs, which is why
16 the exhibits show how this mathematical model applied
17 for that main.

18 Q. Are the results applicable to the Avenue D main only?

19 A. No. As I stated, I am merely using the Avenue D main as
20 an example to demonstrate the steam loss at various flow
21 rates. The results presented here would be similar to
22 any comparable steam pipe operating at comparable
23 conditions.

24 Q. Please explain the results in the exhibits.

DR. BAHMAN LITKHOUI - STEAM

1 A. Exhibit __ (BL-2), page one, shows the percentage
2 variance (or line losses) versus pipe length for
3 different cases of sendout flow rates, ranging between
4 50,000 to 500,000 Mlb/hr, along 4,800 feet of the Avenue
5 D main. This exhibit shows that for a low steam flow
6 rate, condensation starts earlier in the pipe and
7 accumulates more as compared to a higher flow rate. For
8 example, for the case of 50,000 lb/hr flow rate,
9 condensation starts at approximately 400 feet along the
10 main and increases to more than 16% at the end of the
11 main, while for the case of 500,000 lb/hr flow rate,
12 condensation starts much later at approximately 3,200
13 feet along the main and increases to less than 1% by the
14 end of the main. Similar behavior can be observed in
15 Exhibit __ (BL-2), page two. This exhibit shows the
16 line loss for 2,800 feet of the same Avenue D main
17 (presented in both percentage and lb/hr) versus
18 percentage of maximum flow rate (or load factor) for the
19 main. Again, it can be seen that as the flow rate
20 decreases from 30% to 5% of the maximum flow rate, the
21 condensate buildup rises substantially to more than
22 5,000 lb/hr.

DR. BAHMAN LITKHOUI - STEAM

1 Q. Does this show that lower sale levels result in lower
2 flow rates through the piping network and consequently
3 higher line losses?

4 A. Yes. As stated above, similar results would be obtained
5 for any other steam system pipe with respect to line
6 losses.

7 HISTORICAL ANALYSIS SHOWS THAT THE PERCENTAGE
8 VARIANCE IS AN INAPPROPRIATE MEASURE

9 Q. What has the steam system loss been in the past?

10 A. Despite some fluctuations due to the aforementioned
11 environmental factors, a long-term history of absolute
12 steam system losses shows a relatively stable trend,
13 notwithstanding the Company's efforts to reduce the
14 variance.

15 Q. Have you prepared an exhibit that shows this trend?

16 A. Yes. I have prepared an exhibit entitled "SENDOUT AND
17 SALES HISTORY," Exhibit __ (BL-3).

18 **Mark for Identification as Exhibit __ (BL-3)**

19 Q. How did you obtain the information for this exhibit?

20 A. The data used for this exhibit were obtained from the
21 Company's books and records.

22 Q. Please explain this exhibit.

23 A. Exhibit __ (BL-3) presents a 21-year history of the
24 actual total annual rolling average of steam sendout and
25 sales on a calendar year basis. It also shows the

1 difference between sendout and sales (or the line
2 losses) for the same period. It can be seen from this
3 exhibit that even though both steam sendout and sales
4 vary considerably from year to year, their absolute
5 difference (or line losses) is relatively steady over
6 these years. Since line losses are primarily due to
7 thermal losses, one can also conclude that the thermal
8 losses have also been relatively stable.

9 Q. Please explain why the percentage variance fluctuates
10 considerably from year to year.

11 A. If the sendout materially changes from year to year but
12 the absolute line losses remain relatively the same,
13 then the percentage variance (or the ratio of the
14 "absolute line losses" to the "sendout") will also vary
15 considerably. This behavior is demonstrated in Exhibit
16 __ (BL-4) entitled "SENDOUT & PERCENTAGE VARIANCE
17 COMPARISON" and Exhibit __ (BL-5) entitled "COMPARISON
18 OF PERCENTAGE & ABSOLUTE STEAM VARIANCE."

19 Q. Have you prepared these exhibits?

20 A. I have, based upon the information that I obtained from
21 the Company's books and records.

22 **Mark for Identification as Exhibit __ (BL-4) and**
23 **Exhibit __ (BL-5), respectively.**

24 Q. Please explain these exhibits.

DR. BAHMAN LITKHOUI - STEAM

1 A. Exhibit __ (BL-4) shows the history of the annual rolling
2 average steam sendout and the percentage variance over
3 the past twenty-one years. It can be seen that the
4 percentage variance tends to move in the opposite
5 direction of the steam sendout. As the sendout
6 decreases (less sendout due to less sales), the
7 percentage losses (or percentage variance) increases,
8 even though the absolute loss remains relatively
9 unchanged. Therefore, since the percentage variance is
10 based on the total recorded steam sendout, which varies
11 seasonally and from year to year, the percentage
12 variance does not give an accurate picture of the system
13 losses in an absolute sense.

14 Q. What is Con Edison's current steam variance allowance?

15 A. The steam variance allowance is 13.5 percent. This
16 allowance was set in 1997 based on the historic three-
17 year average ending June 1996.

18 Q. What is the three-year average absolute variance for the
19 same period, ending June 1996?

20 A. The historic three-year average absolute variance (or
21 actual line losses) for the same period is 4608 MMLb/yr.

22 Q. Please continue.

23 A. Exhibit __ (BL-5) shows a comparison between percentage
24 variance and absolute variance (or actual line losses)

DR. BAHMAN LITKHOUI - STEAM

1 for the past nine years from 1994 through 2002. This
2 exhibit also shows the percentage variance allowance cap
3 of 13.5 percent as well as the corresponding three-year
4 average absolute variance (or actual line losses) of
5 4608 MMLb/yr. If one reasonably sets this average
6 absolute loss of 4608 MMLb/yr as the allowable system
7 loss, then to maintain the corresponding percentage
8 variance of 13.5% requires a minimum of 34,133 MMLb/yr
9 of sendout, which corresponds to 29,525 MMLb/yr of
10 sales. The actual sales, however, for the past five
11 years did not meet the minimum requirement of 29,525
12 MMLb/yr. From Exhibit __ (BL-5), one can also observe
13 that, for the past five years, the absolute variance (or
14 the actual line losses) stayed relatively stable and
15 below the three-year absolute allowance of 4,608
16 MMLb/yr. For the same period, the percentage variance
17 exceeded the corresponding allowance of 13.5% and had a
18 more erratic behavior. For example, from 2001 to 2002,
19 the percentage variance changed considerably from 14% to
20 16.3%, an increase of 16.4%, while the absolute variance
21 (or the actual losses) had only a minor increase of 2.2%
22 from approximately 4,400 to 4,500 MMLb/yr.

23 Q. What can you conclude?

DR. BAHMAN LITKHOUI - STEAM

1 A. From these observations, one can conclude that the
2 percentage variance is highly affected by sales that
3 vary from year to year depending on the steam
4 consumption and, therefore, it is an inappropriate
5 measure of steam system losses.

6 ECONOMIC ANALYSIS CONCERNING COST-EFFECTIVENESS OF
7 RE-INSULATING THE PIPES TO REDUCE THE STEAM VARIANCE.
8

9 Q. Given your discussion of the factors affecting thermal
10 losses, is there a scientific explanation why absolute
11 thermal losses stay relatively the same notwithstanding
12 the changes in steam sendout?

13 A. Yes, because the different factors affecting thermal
14 losses can relatively balance each other. For example,
15 in a year that is cold, thermal losses will increase on
16 an annual basis from lower soil and ambient
17 temperatures. At the same time, a higher steam flow
18 rate resulting from higher customer consumption will
19 lower the loss per pound of sendout. As a result, the
20 absolute variance can relatively stay the same
21 regardless of sendout.

22 Q. What can the Company do to control the absolute
23 variance?

24 A. As described above, all of the factors that affect
25 condensation, the primary cause of the steam variance,

1 are generally beyond the Company's control except for
2 pipe insulation.

3 Q. How does pipe insulation affect the thermal losses?

4 A. As insulation ages, it loses its effectiveness due to
5 deterioration and damages caused by pipe expansion,
6 thermal cycling, shrinkage, and penetration of moisture
7 and dirt. Another factor that greatly affects the
8 integrity of thermal insulation is the infiltration of
9 groundwater into the weather barrier jacketing.

10 Q. Has the Company taken steps to improve steam system
11 insulation?

12 A. Yes. As discussed in the testimony of Company witness
13 Bozgo, the Company recently completed the manhole
14 insulation project that marginally improved the steam
15 variance.

16 Q. Were you involved in any studies to determine the cost-
17 effectiveness of other measures?

18 A. Yes. Based upon the information provided to me by the
19 Steam Business Unit, I estimated that it is generally
20 not cost-effective to re-insulate pipes, except possibly
21 for specific locations in low tide areas (approximately
22 10,000 ft) such as the Avenue D main, which are exposed
23 to higher moisture penetration and flooding than the
24 rest of the steam distribution network.

1 Q. Has this re-insulation been implemented?

2 A No. As a first step, the R&D group is conducting a
3 project to develop a method for insulating the Avenue D
4 main, as discussed in the testimony of Company witness
5 Codner.

6 Q. Have you prepared an Exhibit to show the results of your
7 estimation?

8 A. Yes. Exhibit __ (BL-6) entitled "COST ESTIMATION FOR
9 PIPE RE-INSULATION" displays the results of my
10 estimation.

11 **Mark for Identification as Exhibit __ (BL-6)**

12 Q. Please explain this exhibit.

13 A. The estimation provided in Exhibit __ (BL-6) is based on
14 an infrared survey of 26 miles of steam mains performed
15 in 1997. About 50,000 feet of piping were identified by
16 the Company as areas of concern. This includes 10,000
17 feet in the low tide areas, such as Avenue D, that had
18 earlier been identified by the Company as an area of
19 primary concern. As shown in this exhibit, four classes
20 of insulation were considered and a simple payback
21 method was employed in the estimation process.

22

1 STEAM SYSTEM LOSS AMOUNT PROVIDED TO COMPANY WITNESS YAEGEL

2 Q. Did you provide an estimate of absolute steam system
3 line losses for Company witness Yaegel to use in his
4 steam sendout forecast?

5 A. Yes. I developed a mathematical model based on the
6 conservation of energy principle, which provides an
7 energy balance between sendout energy and sales,
8 condensate and leak energies, and thermal losses. I
9 then used in this model the historic 5-year rolling
10 average value for the thermal losses and the calendar
11 sales forecast provided by Company witness Yaegel for
12 each month of the future calendar year to estimate the
13 absolute line losses provided to him. Leaks were
14 assumed to be 1% of the sendout. Since the thermal
15 losses are relatively stable, this approach provides a
16 reasonable estimation of the absolute variance as well
17 as the percentage variance and the sendout. This model
18 showed 4,430 MMLbs for the annual steam variance for the
19 calendar year forecast provided to me by Company witness
20 Yaegel.

21 Q. Have you prepared an example to demonstrate the accuracy
22 of your mathematical model?

23 A. Yes. As an example, the model was employed to estimate
24 the monthly percentage variance for the year 2000 using

1 the actual sales for the same year. The results were
2 compared with the actual experienced monthly percentage
3 variance for the same year. This is demonstrated in
4 Exhibit ___ (BL-7) entitled "MONTHLY PERCENTAGE VARIANCE
5 FOR THE YEAR 2000 - ACTUAL VERSUS MODEL" which I
6 prepared.

7 **Mark for Identification as Exhibit ___ (BL-7)**

8 It can be seen from this exhibit that for the case where
9 the actual sales were used, the estimated percent
10 variance closely matches the actual percent variance.

11 Q. Does this conclude your testimony?

12 A. Yes, it does.

ROBERT S. BOYLE - STEAM

- 1 Q. Please state your name and business address.
- 2 A. My name is Robert S. Boyle. My business address is:
3 Consolidated Edison Company of New York 1610 Matthews
4 Avenue, Bronx, NY 10462.
- 5 Q. By whom are you employed and in what capacity?
- 6 A. I am employed by Consolidated Edison Company of New
7 York, Inc. ("Con Edison" or the "Company") in the
8 capacity of General Manager of Public Improvement.
- 9 Q. How long have you been employed by Con Edison and what
10 positions have you held while at Con Edison?
- 11 A. I have been employed by Consolidated Edison Company of
12 New York since 1986 and have held the positions of
13 Operating Supervisor, Chief Construction Inspector,
14 Field Engineer, Engineering Section Manager and Project
15 Manager. I currently hold the position of General
16 Manager for the Public Improvement Department within
17 the Maintenance and Construction Services organization.
- 18 Q. Please explain your educational background.
- 19 A. I graduated from Manhattan College with a Bachelor's
20 Degree in Civil Engineering in 1986. I also received
21 an MBA from Manhattan College in 1989. I have been a
22 member of the American Society of Civil Engineers since
23 1986.
- 24 Q. Explain your work experience with Con Edison and your

ROBERT S. BOYLE - STEAM

1 current responsibilities.

2 A. During my career at Con Edison I have held positions in
3 Engineering and Construction and have worked
4 extensively on the design and construction of utility
5 and municipal facilities in the heavily congested
6 streets throughout New York City and Westchester
7 County. My current responsibilities are to maintain
8 the integrity of Con Edison's electric, gas and steam
9 systems during the course of municipal construction
10 projects in a cost effective-manner. This requires
11 planning, coordinating, engineering and negotiating
12 with municipalities and the contractors assigned to
13 work for them to ensure the timely completion of their
14 projects.

15 Q. What is the purpose of your testimony?

16 A. In my testimony, I explain the program changes for
17 Operation and Maintenance (O&M) interference costs
18 associated with the Company Steam facilities for the
19 rate year, twelve months ending September 30, 2005, the
20 forecast for the years 2005-2007, the methodology we
21 used in forecasting these costs, the issues associated
22 with Lower Manhattan, and a proposal for full
23 reconciliation of these costs and expenses.

24 Q. Please explain interference.

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1 A. Con Edison has more than 100 miles of Steam mains under
2 the streets of Manhattan. These mains and associated
3 appurtenances share the space under the street with
4 other facilities such as telephone and cable TV owned
5 by private utility companies and sewer, water and
6 traffic facilities owned by New York City. When the
7 City plans to perform work within these streets and is
8 prevented from completing the proposed plan due to
9 other facilities being in the way, the term
10 "interference" is used. Interference can be direct or
11 indirect. A direct interference means that the
12 existing facility needs to be moved to accommodate and
13 provide space for the new facility. An indirect
14 interference means that the new facility can go above,
15 under or around the existing facility. Either way, the
16 proposed job becomes more difficult when working around
17 other facilities.

18 Q. Please explain interference expenses as they relate to
19 Steam Operations.

20 A. If a private entity performs work in the vicinity of
21 our facilities, for example the telephone company
22 installing a new structure around a Com Edison steam
23 main, and Con Edison determines that the steam main
24 needs to be supported, protected, adjusted or relocated

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1 to accommodate the work of the private entity, then the
2 private entity is required to bear this cost. However,
3 if the City of New York performs work, such as repairs
4 being made to a sewer around Con Edison's steam mains,
5 then Con Edison must bear the cost to move, replace,
6 support and protect Con Edison's steam facilities
7 affected by the City's construction activity. In
8 addition, steam facilities that need to be repaired or
9 modified during the course of a City public improvement
10 project are also a component of interference expense.
11 For example, when a City street is repaved, raising the
12 castings of steam manhole covers, or modifying the
13 pavement around these structures, are considered an
14 interference. The cost that the Company incurs when
15 these proposed activities interfere with the Company's
16 Steam facilities is considered to be a Steam
17 Interference Expense.

18 Q. What type of City construction activities cause
19 interference with steam facilities?

20 A. The typical public improvement activities that affect
21 Company facilities are the installation of water, sewer
22 and drainage facilities, reconstruction of bridges,
23 roads, curbs and sidewalks, and the repaving of
24 roadways.

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1 Q. How often does the Company have to support, protect
2 and/or relocate its Steam facilities?

3 A. On any given day, there are hundreds of City projects
4 being planned, engineered, or constructed within our
5 service area. These projects are initiated by such
6 organizations as the Department of Transportation,
7 Department of Environmental Protection, Department of
8 Parks, Bureau of Bridges and the Economic Development
9 Corporation. The projects may be planned or may be
10 emergency activities such as a response to a water main
11 break. Since the Steam system is only in certain
12 portions of Manhattan, not every public improvement
13 project will affect the steam facilities. However, any
14 excavation that is required to perform public
15 improvement work within the steam areas can potentially
16 impact the steam facilities and therefore may present
17 an interference. The Company's Engineering groups work
18 with these agencies to try to minimize the impact to
19 the steam facilities, but in many cases, there is
20 simply no way to avoid the interference due to the
21 heavy congestion of utilities within the streets.

22 INTERFERENCE FORECAST FOR THE RATE YEAR

23 Q. Have you prepared an exhibit entitled "Steam
24 Interference Expenses Twelve Months Ending September

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1 30, 2005."

2 A. Yes, it was prepared under my supervision and
3 direction.

4 MARK FOR IDENTIFICATION EXHIBIT ____ (RSB-1)

5 Q. Please explain your program change.

6 A. As shown on Exhibit ____ (RSB-1), the Company's forecast
7 for the rate year, twelve months ending September 30,
8 2005, is \$1,894,219, which is lower than the historic
9 year by \$38,627. Steam Interference Expenses have two
10 categories of work: Steam Interference and Steam
11 Operations Interference. Steam Interference includes
12 the expenses associated with supporting, protecting or
13 accommodating the steam facilities to facilitate the
14 construction of a public improvement project. Steam
15 Operations Interference includes the expenses
16 associated with modifying and repairing the steam
17 facilities that are affected as a result of a public
18 improvement project. The rate year forecast is
19 developed utilizing two methodologies for the following
20 two periods of time: (a) October through December 2004
21 and; (b) January through September 2005. The 2004
22 expenditure forecast is developed by using a zero based
23 budget process. The 2005 expenditure forecast is
24 developed by taking the Company's gross interference

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1 forecast for year 2005 and multiplying it by a factor
2 of 1.09% to derive the Steam Interference forecast
3 number and by a factor of 2.44% to derive the Steam
4 Operations Interference forecast. These factors are
5 the three-year average of Steam interference
6 expenditures to the Company's total interference
7 expenditure.

8 Q. Please explain your zero based budget process?

9 A. The interference budget is developed four to six months
10 prior to the start of a calendar year. As I mentioned
11 earlier, the Company works closely with all of the City
12 agencies that generate the infrastructure projects that
13 may result in interference situations. The City
14 provides the Company with construction schedules for
15 current projects and commitment plans for the projects
16 that the City plans to put out for bid in the upcoming
17 fiscal year. The Company's Construction and
18 Engineering groups then analyze each of these projects
19 and determine the potential impact on Company
20 facilities from these projects. Interference cost
21 estimates for the projects are developed and the
22 projects are grouped into one of four categories. A
23 description of each of these categories follows:
24 a) Working Projects - This category is comprised of

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1 multi-year projects that are currently in progress
2 and will continue into the next budget year.

3 b) Awarded/Bid Projects - This category is comprised of
4 projects that have been bid and awarded to
5 contractors with definite start dates in the budget
6 year and also City projects that have been bid, not
7 yet awarded, but still with a start date in the
8 budget year.

9 c) New Projects - This category is comprised of
10 projects published by various agencies proposed to
11 be engineered, bid and awarded in the budget year.

12 d) Annual Projects - This category is comprised of
13 contracts awarded on a yearly basis to contractors
14 to handle emergency type projects, such as water
15 main breaks, sewer breaks and other repair projects,
16 including restoration of curbs, sidewalks,
17 pedestrian ramps and roadway repaving projects.

18 The cost estimate for the first three categories is
19 developed based on the Company's Engineering analysis
20 of the potential impact on the Company's facilities
21 from these projects. The cost for the Annual project
22 category is based on an average of the prior three-
23 years' level of expenditures. After the total cost is
24

1 determined for each category, a weighted factor is
2 applied to each category. These factors have been
3 developed and adjusted over the past eight years and
4 are based on the tendency for projects and their
5 expected expenditures to actually materialize. Over
6 the past three years, the actual expenditures have
7 varied an average of 2.0% from the forecasted budget.

8 Q. Have you prepared an exhibit entitled "New York City
9 Capital Commitment and Expenditures and Con Edison
10 Interference Forecast for 2005-2007".

11 A. Yes, it was prepared under my supervision and
12 direction.

13 MARK FOR IDENTIFICATION EXHIBIT ____ (RSB-2)

14 Q. Explain your methodology in developing your Steam O&M
15 interference forecast for 2005-2007. —

16 A. As mentioned before, Con Edison's gross interference
17 expenditure is proportional to the City infrastructure
18 improvement expenditure forecast. Three times a year,
19 New York City publishes its five-year capital
20 commitment plan. This plan includes all projects that
21 are anticipated to be committed in each of the upcoming
22 fiscal years. A commitment occurs after a project has
23 been awarded to a contractor and the City registers a
24 project with the City Comptroller. The proposed

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1 commitment forecast for the categories defined as
2 Water, Sewer, Highway and Highway Bridge projects are
3 then extracted from the commitment plan. The
4 commitment plan includes a commitment target.
5 Commitment targets are set because the City realizes
6 that not all planned projects will actually proceed.
7 As a result, there are projects proposed in excess of
8 the target number. For the current plan, the target is
9 68%. This commitment target forecast reflects the
10 projects that are expected to be engineered, bid,
11 awarded and registered for each fiscal year. From
12 previous analysis, the Company has determined that
13 there is a relationship between the City's commitment
14 target and the City's actual expenditures the following
15 year. For the years 2000-2003, 96% of commitments have
16 resulted in expenditures the next year. The Company
17 has also found a correlation between the City
18 expenditures and the Company interference costs. The
19 Company actual and forecasted interference costs as a
20 percentage of the City expenditures average
21 approximately 13%. To arrive at the interference
22 expenditure forecast for future years, the following
23 steps are taken. The City commitment target is
24 multiplied by a factor of 96% to determine the City

1 expenditure forecast for infrastructure improvement in
2 the following year. The City expenditure forecast is
3 then multiplied by a factor of 13% to derive the
4 Company's gross interference expenditure forecast.
5 Finally, the Company's gross interference expenditure
6 forecast is multiplied by a factor of 1.09% to derive
7 the Steam Interference forecast number and by a factor
8 of 2.44% to derive the Steam Operations Interference
9 forecast. As mentioned previously, this factor is the
10 historical relationship of Steam interference
11 expenditures to the Company's gross interference
12 expenditures. This process is demonstrated in Exhibit
13 __ (RSB-2).

14 INTERFERENCE EXPENSE IN PRIOR YEARS

15 Q. What was the actual interference expenditure for the
16 first three rate years covered by the current rate
17 agreement (rate years ending September 2001, 2002 and
18 2003, respectively) and how does it compare to the
19 target for the corresponding rate years in the
20 agreement?

21 A. The Company's actual non-labor interference
22 expenditures for the rate year ending September 2001
23 were \$6.508 million versus the target of \$2.438
24 million; for the rate year ending September 2002 and

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1 2003, the expenditures were \$3.629 and \$1.619 million
2 versus the annual target of \$1.937 million. The
3 increased expenditure for the first two rate years can
4 be attributed to some specific City public improvement
5 projects that occurred within the steam service areas
6 where there is a heavy concentration of steam
7 facilities. The most noteworthy of these projects were
8 Mulry Square, 6th Avenue and Union Square. These
9 projects involved a significant amount of activities
10 that required excavations that were wide and deep. For
11 example, the 6th Avenue Project was performed by the
12 City to remove enormous amounts of unsuitable soil that
13 was causing the roadway to settle. Mitigating Steam
14 interference is difficult, because it is often too
15 difficult, expensive and time consuming to relocate and
16 move the Company's facilities to accommodate the City
17 public improvement project. Therefore, steam
18 facilities are often supported and maintained in place
19 during public improvement projects. In addition, once
20 steam facilities are exposed by the City excavation
21 activities, they often require repairs since the soil
22 around them has been disturbed.

23 Q. Explain the lower Steam interference expenditures in
24 the rate year ending September 2003.

1 A. The lower expenditures in the third rate year can be
2 attributed to two specific reasons. The first reason
3 is that the major projects mentioned previously were
4 primarily completed in 2002, while the major City
5 infrastructure project in the steam service area for
6 2003 provided the Company an opportunity to move a
7 major portion of the steam main rather than supporting
8 it. The second reason is attributable to the after
9 effects of the World Trade Center events. Shortly
10 after the terrorist attacks at the World Trade Center,
11 the Company was notified that there would be numerous
12 municipal projects planned to rebuild the streets in
13 the World Trade Center/lower Manhattan area. The
14 funding to perform the municipal work would be provided
15 by the Federal Government. In 2003, the Lower
16 Manhattan Development Corporation announced its Partial
17 Action Plan for allocating \$750 million to restore and
18 rebuild damaged properties, including utility
19 infrastructure, affected by the attacks. While the
20 utility companies are eligible to submit claims for
21 these funds, to date, the Company has not received any
22 reimbursement for its interference expenditures related
23 to the September 11, 2001 attacks. At this juncture, it
24 is unclear whether all or any of the Company's

1 interference expenses in Lower Manhattan will be
2 reimbursed. The Company considered all interference
3 expenditures resulting from the public improvement work
4 funded by this Federal program as a special case and
5 created special accounts for this work so that these
6 costs can be accumulated and submitted for
7 reimbursement from Federal funds or reflected in rates
8 as proposed by Company witness Rasmussen. These
9 interference costs have been termed "WTC expenses" or
10 "Lower Manhattan" expenses and were not included in the
11 figures mentioned previously.

12 Q. What are the steam interference costs associated with
13 Lower Manhattan for 2002-2004?

14 A. For 2002, the Company spent \$1.8 million. In 2003, the
15 current estimate is \$4.8 million and for 2004 the
16 forecast is \$3.3 million.

17 Q. Does the Company envision any additional work in the
18 Lower Manhattan area?

19 A. Yes. After the attack, the New York City Department of
20 Design and Construction in conjunction with the Lower
21 Manhattan Development Corporation embarked on a five-
22 year project for the reconstruction of roadways south
23 of Canal Street in Manhattan. These projects are being
24 funded by the Federal government and are being

1 performed to rebuild the infrastructure in order to
2 revitalize the area known as Lower Manhattan. In
3 addition, other infrastructure projects are planned by
4 New York State Department of Transportation, Port
5 Authority of NYNJ, Economic Development Corporation and
6 NYC Transit. Con Edison estimates that total
7 interference costs affecting all of its energy systems
8 as a result of these activities could exceed \$400
9 million.

10 Q. What are the forecasted interference costs associated
11 with the Lower Manhattan work for 2005-2007?

12 A. A detailed analysis was performed for each of the
13 blocks proposed to be reconstructed in years 2005-2007.
14 An estimate was derived for steam interference based on
15 the historical expenditures that have occurred on
16 similar blocks in this area. It is estimated that an
17 average of \$8.5 million a year will be expended in
18 Lower Manhattan for 2005 to 2007 as a result of this
19 program.

20 RECONCILIATION

21 Q. Does the Company propose to update the forecast of
22 interference expenses?

23 A. Yes. The New York City Capital Commitment Plan will be
24 updated and released again in 2004 and will

1 provide an updated forecast of projects for 2005. In
2 addition, the Company continually monitors the ongoing
3 projects to develop and modify the Company's project
4 estimates as the City scope of work on a project
5 changes and develops.

6 Q. Is the Company looking for any other reconciliation
7 mechanism related to interference?

8 A. Yes. Since these expenses are outside of the Company's
9 control, the Company proposes to update and reconcile
10 its interference expenditures if a multi year rate
11 plan, as described by Company witness Rasmussen, is
12 adopted.

13 Q. Does this conclude your testimony?

14 A. Yes, it does.

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HECTOR J. REYES - STEAM

1 Q. Please state your name and business address.

2 A. My name is Hector J. Reyes. My business address is
3 Consolidated Edison Company of New York, Inc., 4
4 Irving Place, New York, NY 10003.

5 Q. By whom are you employed and in what capacity?

6 A. I am employed by Consolidated Edison Company of New York,
7 Inc. ("Con Edison" or the "Company") as Director of
8 Benefits and Compensation.

9 Q. How long have you been employed by Con Edison?

10 A. I have been employed since June 1976.

11 Q. Please state briefly your educational and professional
12 background.

13 A. I graduated from Fordham University with a Bachelor of
14 Science Degree in Accounting in 1976. In 1982, I earned
15 a Master of Science Degree in Taxation from Pace
16 University. I joined Con Edison in 1976 as a Staff
17 Accountant in Corporate Accounting. Between 1979 and
18 1981, I was promoted to different supervisory positions
19 in Corporate Accounting. In 1983, I was promoted to
20 Assistant Manager, Accounting Research and Procedures.
21 My responsibilities as Assistant Manager included
22 accounting for the Company's health and welfare expenses.
23 In 1988, I was promoted to the position of Manager,
24 Retirement and Insurance Benefits and in 1989, I was

HECTOR J. REYES - STEAM

1 promoted to the position of Manager of Employee Benefits.
2 In September 1999, I was promoted to Director of Benefits
3 and Compensation.

4 Q. What are your general responsibilities and duties?

5 A. My responsibilities as Director of Benefits and
6 Compensation include the development, implementation,
7 communication, and administration of the Company's
8 employee benefit programs. I am also responsible for
9 management compensation, executive compensation and
10 compensation planning.

11 Q. Are you a member of any professional organizations in the
12 benefits or healthcare industries?

13 A. Yes. I am a member of the Board of Directors of the New
14 York Business Group on Health (NYBGH). NYBGH is a not-
15 for-profit coalition of 150 health plan sponsors and
16 health-related organizations whose mission is to find
17 practical solutions to contemporary healthcare issues in
18 the New York metropolitan area.

19 Q. Have you previously testified before this Commission?

20 A. Yes, I testified in PSC Case 99-S-1621.

21 Q. What is the purpose of your testimony in this proceeding?

22 A. My testimony will address the Company's forecast of
23 employee welfare expenses and executive compensation.

24

HECTOR J. REYES - STEAM

1 EMPLOYEE WELFARE EXPENSES

2 Q. Did you prepare an exhibit entitled "Consolidated Edison
3 Company of New York, Inc., Administrative and General
4 Expenses - Major Account Group 49, Employee Welfare
5 Expenses - PSC Account 926.2"?

6 A. Yes.

7 MARK FOR IDENTIFICATION AS EXHIBIT__ (HJR-1)

8 Q. What does this exhibit show?

9 A. Page 1 of this exhibit is a summary table of the
10 Company's forecast of employee welfare expenses for the
11 rate year ending September 30, 2005. This forecast is
12 based on historical costs for the test year ending June
13 30, 2003. Lines 1 through 18 show costs for the
14 Company's employee benefit programs and lines 19 to 23
15 show costs for the Company's health insurance programs
16 net of employee deductions. Total employee welfare
17 expenses are shown on line 24. Line 25 shows the
18 capitalized portion of group life insurance (line 2) and
19 health insurance net of employee deductions (line 23).
20 Total employee welfare expenses net of capitalized
21 amounts are shown on line 26. Page 2 of this exhibit is
22 a summary table of the rate year forecast for health
23 insurance costs and employee deductions.

24 Q. Please explain the common split normalization adjustments

HECTOR J. REYES - STEAM

- 1 on page 1 of your exhibit.
- 2 A. As discussed in Company witness Lee's testimony, these
3 adjustments to the historic year reflect changes in
4 common cost allocations resulting from the sale of
5 electric generating assets. For steam operations, a
6 common cost allocation of 5.10% is used to derive the
7 rate year forecasts for employee welfare expenses.
- 8 Q. What is the basis for the normalization adjustments on
9 page 1 of your exhibit?
- 10 A. On line 2, the \$80,717 normalization adjustment for group
11 life insurance is required to reconcile historic year
12 costs to actual premiums paid. The normalization
13 adjustments on lines 5, 7 and 14 are required to capture
14 expenses that relate to the historic year, but are
15 reflected in the accounting records of a prior or
16 subsequent period.
- 17 Q. Please describe the program changes on page 1 of your
18 exhibit.
- 19 A. The program changes on lines 19 through 22 represent
20 forecasted increases in health insurance premiums, health
21 service utilization, and employee contribution amounts.
- 22 Q. How is the escalation developed as shown on page 1 of
23 your exhibit?
- 24 A. Three different methods are used to escalate historic

HECTOR J. REYES - STEAM

1 year costs to the rate year. First, a labor factor of
2 4.99% is used to escalate employee welfare costs that are
3 a function of salaries and wages. The development of
4 this labor factor is discussed in Company witness
5 Muccilo's testimony. Second, a non-labor factor of 3.53%
6 is used to escalate employee welfare costs that are
7 unrelated to salaries and wages. Company witness Lee
8 provided this non-labor factor, which is based on the GDP
9 deflator. Third, projected healthcare cost trend rates
10 of 8.75% for the rate year ending September 30, 2004 and
11 8.25% for the rate year ending September 30, 2005 are
12 used to escalate health insurance premiums and health
13 service utilization costs. The Company and its
14 actuaries, Buck Consultants, developed these trend rates,
15 which are also used in forecasting costs for other post-
16 employment benefits. Escalation for health insurance
17 costs is included on lines 19 to 22.

18 Q. Please explain the increase in the Thrift Savings Plan
19 shown on page 1, line 1 of your exhibit.

20 A. The two types of costs associated with the Thrift Savings
21 Plan are Company contributions on behalf of plan
22 participants and administrative fees associated with the
23 operations of the plan. For management employees, Thrift
24 Savings Plan contributions up to 6% of base salary

HECTOR J. REYES - STEAM

1 qualify for a 50% Company match. For employees who are
2 members of Local 1-2, a 50% Company match is applied to
3 Thrift Savings Plan contributions of up to \$1.22 per hour
4 (maximum 40 hours). This maximum rate is an estimate
5 based on the last collective bargaining agreement reached
6 with Local 3, the Company's other union. For both
7 management and Local 1-2 employees, the contribution
8 rates are applied to the employee participation levels at
9 July 31, 2003 to arrive at an estimate of total employee
10 participating contributions. The Company match
11 represents 50% of this amount. The labor factor is used
12 to escalate the Company match for management employees
13 only. For plan administration expenses, the non-labor
14 factor is applied to the historic cost to arrive at the
15 rate year cost. Finally, the common cost factor for
16 steam is then applied to the Company match and
17 administrative expenses to arrive at the rate year
18 forecast.

19 Q. Please discuss group life insurance shown on page 1, line
20 2 of your exhibit.

21 A. For management employees, the Company provides group term
22 life insurance equal to base annual salary. For weekly
23 employees who are members of Local 1-2, the Company
24 provides \$20,000 of group term life insurance in

HECTOR J. REYES - STEAM

1 accordance with the labor agreement. Rate year amounts
2 for both management and Local 1-2 employees are
3 calculated using year 2003 premium costs and employee
4 participation levels. Total management employee costs
5 are escalated using the labor factor. Local 1-2
6 employee costs are escalated by the non-labor factor
7 since the value of this life insurance benefit does not
8 increase with base salary.

9 Q. Please explain the increase shown for health insurance.

10 A. The increase for health insurance includes costs
11 associated with healthcare premiums and claims, long-term
12 disability, and benefits administration and reflects the
13 Company's cost containment programs. Projected
14 healthcare costs for the rate year are developed by
15 applying the number of employee contracts at August 31,
16 2003 to forecasted contract rates that reflect premium
17 increases through the rate year. The forecasted contract
18 rates are based on year 2003 premiums that have been
19 escalated using healthcare cost trend rates developed in
20 cooperation with our actuaries, Buck Consultants.
21 Historic year costs for long-term disability are
22 escalated using the labor factor. Historic year costs
23 for benefits administration and cost containment programs
24 are escalated using the non-labor factor. The common

HECTOR J. REYES - STEAM

1 cost factor for steam was applied to total projected
2 health insurance costs to arrive at the rate year
3 forecast.

4 Q. Please discuss the Company's cost containment initiatives
5 related to healthcare expenses.

6 A. Cost containment programs such as Value Options and
7 Managed Care are designed to protect the Company and plan
8 participants from the effects of rising hospital and
9 medical costs. These programs use accepted healthcare
10 standards to determine the medical necessity of hospital
11 and surgical procedures for benefit purposes. The
12 Managed Care program also coordinates second opinions
13 before surgical procedures are performed.

14 Q. Does page 2 of your exhibit detail the components of
15 rate year forecasts for health insurance costs?

16 A. Yes. This exhibit shows the rate year forecast for each
17 of the Company's various health insurance plans
18 applicable to steam operations.

19 Q. Page 1, line 22 of your exhibit shows a \$143,266 increase
20 for the rate year in the amount of employee deductions
21 for health insurance. Please explain.

22 A. Projected employee deductions for healthcare expenses are
23 based on the number of employee contracts at August 31,
24 2003 and negotiated employee contribution rates for the

HECTOR J. REYES - STEAM

1 year 2004. This amount is then escalated using the non-
2 labor factor. Forecasted employee contributions
3 for the long-term disability plans are calculated by
4 applying the labor factor to the historic amounts. The
5 common cost factor for steam is then applied to the total
6 employee deduction amount to arrive at the rate year
7 forecast. The Company has been able to offset some of
8 the recent escalation in healthcare expenses through
9 various employee cost-sharing mechanisms such as
10 increased deductibles and co-payments.

11 Q. Has the Company taken any other measures to control the
12 recent growth in health insurance?

13 A. Yes. For certain employee benefit programs, the Company
14 has switched to a self-insured funding arrangement in an
15 effort to reduce the costs associated with insurance
16 underwriting. Furthermore, the Company has negotiated
17 cost savings for the prescription drug plan in the form
18 of formulary rebates.

19 Q. Do you plan to update this exhibit during the course of
20 this proceeding?

21 A. Yes. Con Edison plans to update this exhibit as actual
22 rates and changes in employee benefits become known. For
23 example, in February 2004, the actual 2004 premiums will
24 be finalized for various health insurance coverages.

HECTOR J. REYES - STEAM

EXECUTIVE COMPENSATION

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Q. Have you reviewed the Company's executive compensation?

A. Yes. I have reviewed the executive compensation data of other U.S. utilities in Con Edison's peer group. These peer group companies are similar to Con Edison in terms of workforce size and revenue dollars. The data indicates that Con Edison's executive compensation is reasonable.

Q. Does this conclude your testimony?

A. Yes.

ANTHONY CODNER - STEAM

1 Q. Please state your name and business address.

2 A. My name is Anthony Codner and my business address is 4
3 Irving Place, New York, New York 10003.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by Consolidated Edison Company of New
6 York, Inc. ("Con Edison" or the "Company") as the
7 Department Manager of Gas and Steam Research.

8 Q. How long have you been employed by Con Edison, and what
9 positions have you held?

10 A. I have been employed by Con Edison for 29 years and
11 held various Engineering and Managerial positions in
12 gas and steam. I was the Chief Steam Engineer in 1983,
13 General Manager of Bronx Gas in 1995, Chief Gas
14 Engineer in 1997, and became the Department Manager of
15 Research and Development in 2001.

16 Q. Briefly discuss your educational background.

17 A. I graduated with a Bachelor of Engineering Degree from
18 City College of New York in 1974, and with a Masters in
19 Engineering Degree from Columbia University in 1976.

20 Q. Are you a member of any professional societies or
21 organizations?

22 A. Yes. I am a licensed Professional Engineer in New York
23 State.

ANTHONY CODNER - STEAM

1 Q. With what industry committees and task forces are you
2 associated?

3 A. I am associated with various industry committees in the
4 American Gas Association, the Gas Technology Institute
5 and the International District Energy Association.
6 These committees are focused on research activities.

7 Q. Would you briefly state your responsibilities as gas
8 and steam research manager?

9 A. As the Department Manager of Gas and Steam Research, I
10 am responsible for developing products to enhance the
11 safety, productivity, and the operations of both the
12 Con Edison Gas and Steam organizations. I oversee two
13 engineers dedicated to gas and one to steam project
14 management. I oversee the projects, guide their
15 development and manage the research and development
16 ("R&D") budget.

17 Q. What is the purpose of your testimony?

18 A. My testimony will cover the current and planned levels
19 of steam R&D expenditures through the Rate Year,
20 specifically identifying the forecasted level of
21 expenditures for the Rate Year.

22 Q. Does Con Edison have a steam R&D program?

23 A. Yes.

ANTHONY CODNER - STEAM

1 Q. What are the purposes of Con Edison's steam R&D
2 program?

3 A. The purposes of Con Edison's Steam R&D program are to
4 develop and demonstrate new processes/methods or
5 technologies that will improve operations and meet
6 business needs:

- 7 • To reduce or minimize operation and maintenance
8 ("O&M) costs with new technologies or alternate
9 procedures.
- 10 • To enhance reliability of generation and
11 distribution of steam to customers in a safe manner
- 12 • To improve steam plant boiler fuel efficiencies and
13 optimize combustion processes to improve
14 environmental performance and lower costs.

15 Q. Please describe how projects are identified, researched
16 and deployed into operations?

17 A. The Steam Research group consists of one employee and
18 myself, who work very closely with the present Steam
19 Operations employees to identify needs. Intimate
20 knowledge of the steam business and the cooperation of
21 operating personnel is essential for a successful R&D
22 program. The R&D employees also stay in contact with
23 other utilities, universities and technology

ANTHONY CODNER - STEAM

1 developments to bring in new ideas. Once a potential
2 product is identified, we obtain a sponsor from the
3 user organization who must complete a full cost/benefit
4 justification for the research. The organization must
5 agree to provide support as the project progresses
6 through its employees' time and funds for field
7 demonstrations. The user organization must also agree
8 to implement use of the developed product if it is
9 successfully developed. The close working relationship
10 and cooperation between R&D and user organization are
11 key to developing successful programs.

12 Q. Please describe some recent successful steam projects?

13 A. Recent successful Steam R&D projects include the
14 following:

- 15 • Installation of the Performance Indicator ("PI")
16 system at the steam generating stations and at the
17 Energy Control Center to improve tracking of vital
18 plant output data as it relates to the steam system
19 as a whole.
- 20 • The demonstration of sensors and wireless
21 technology, SmartWatch®, to remotely monitor the
22 operability of indoor customer steam traps from a
23 centralized engineering or operations homepage.

ANTHONY CODNER - STEAM

- 1 • The installation and demonstration of a steam
2 microturbine for a commercial customer to generate
3 its own electricity.
- 4 • The successful use of sleeves to repair leaking
5 boiler feedwater tubes resulting from corrosion and
6 stress cracking.
- 7 Q. Does Steam R&D currently have any ongoing projects?
- 8 A. Yes. The current steam projects include the following:
- 9 • The evaluation and testing of lighter, non-metallic
10 materials in the design and fabrication of steam
11 manhole covers.
- 12 • The development of a system to remotely monitor
13 operation of steam traps in manholes in the street.
- 14 • The field assessment of existing smart pigging
15 technologies to be demonstrated on steam
16 distribution pipelines as a means to evaluate
17 pipewall thickness.
- 18 Q. Does Con Edison coordinate steam research projects
19 with other outside organizations and steam utilities?
- 20 A. At present, there is no vehicle for formal coordination
21 of steam research with other utilities. While Con
22 Edison is presently working to initiate a collaborative
23 research funding mechanism through the International

ANTHONY CODNER - STEAM

1 District Energy Association ("IDEA"), because our
2 steam system is so much larger and different than
3 others, the Company takes a leadership position in R&D.
4 Collaboration may become valuable, but will not
5 substitute for an internal program focused on our
6 specific company needs. It is hoped that cooperation
7 will provide some new perspectives and ideas from
8 others with knowledge in the field. It will not
9 replace the years of internal experience that our R&D
10 staff, working closely with operating engineers, bring
11 to our current process.

12 Q. Has the Company changed its focus regarding Steam R&D?

13 A. Yes. The Company believes that the formerly modest
14 program does not adequately meet the needs of Steam
15 Operations. Additional spending is needed to address
16 new opportunities and develop improvements for the
17 Company's steam system.

18 The Con Edison steam business is unique. We need to
19 operate it, with high reliability in one of the world's
20 most densely populated cities. We strive to
21 continuously find new and innovative ways to keep costs
22 competitive to ensure that our customers are satisfied
23 with our service.

ANTHONY CODNER - STEAM

- 1 Q. What was the Historic Rate Year Spending?
- 2 A. In the Historic Rate Year, July 2002 to June 2003, the
3 total expenditure was \$239,000. This is an anomaly.
4 This uncharacteristically low spending level was
5 attributable to the unexpected death of the only
6 engineer devoted full-time to steam R&D. I have since
7 replaced that engineer and the Company is ready to move
8 forward with its program.
- 9 Q. What has been the annual level of spending for steam
10 research in recent years?
- 11 A. Over the last five years, the average level of annual
12 spending has been nearly \$400,000.
- 13 Q. What is the level of expenditures proposed for the Rate
14 Year?
- 15 A. The proposed level of expenditures is \$567,000.
- 16 Q. Have you prepared an exhibit entitled, "CONSOLIDATED
17 EDISON COMPANY OF NEW YORK, INC - ANALYSIS OF RESEARCH
18 AND DEVELOPMENT COSTS -- ALLOCABLE TO STEAM"?
- 19 A. Yes.
- 20 Q. Was this exhibit prepared under your supervision and
21 direction?
- 22 A. Yes.
- 23 MARK FOR IDENTIFICATION EXHIBIT ___ (AC-1)

ANTHONY CODNER - STEAM

- 1 Q. Please explain this exhibit.
- 2 A. This exhibit shows current R&D projects, including some
3 that are being conducted jointly with other departments
4 but the expenses shown on the exhibit are all related
5 to steam.
- 6 Q. Please explain the reason for the proposed increase.
- 7 A. This increase reflects input from various Steam
8 Operation employees who have identified several dozen
9 ideas where research could help improve their work
10 performance. Using an outside research organization,
11 we further developed these ideas and identified the top
12 24 for detailed specification preparation. Funding to
13 pursue all 24 ideas would have been cost prohibitive.
14 However, our Rate Year projection of \$567,000 reflects
15 a modest increase in steam-related R&D spending to
16 start some of these projects and begin the process of
17 steadily introducing new technology into Steam
18 Operations. The proposed increase is only \$167,000
19 greater than average spending for the past five years.
- 20 Q. Which ideas will be pursued in the Rate Year?
- 21 A. The Company plans to pursue the development of a
22 digital leak detector, an advanced SOMIS (Steam
23 Operations Mapping and Information System) to

ANTHONY CODNER - STEAM

1 incorporate GPS (Global Positioning System) and thermal
2 imaging, and an improved pavement breaking tool because
3 they show the greatest potential for improving the
4 efficiency of the Company's steam system.

5 Q. Please describe these initiatives in more detail.

6 A. DIGITAL LEAK DETECTOR ("DLD"): The DLD is a modified
7 version of a gas leak detection device to be designed
8 and fabricated by Gas Technology Institute of Des
9 Plaines, IL. Current leak pinpointing devices require
10 the steam mechanic to be specially trained in
11 identifying steam leaks by listening to steam "roars"
12 through headphones and by using analog measuring
13 techniques. While this method is successful most of
14 the time, the listening process can have problems,
15 especially in Manhattan where there are many other
16 noise sources. With the DLD, the hardware and software
17 in the prototype device are modified to distinguish
18 steam frequencies from other stray noises during the
19 pinpointing process and allow a steam mechanic to more
20 readily and accurately identify steam leaks. The
21 anticipated duration of the project is approximately 18
22 months and requires funding of \$65,000.

23 OVERLAY OF THERMAL IMAGING ON STEAM OPERATIONS MAPPING

ANTHONY CODNER - STEAM

1 AND INFORMATION SYSTEMS (SOMIS): Steam Distribution
2 currently contracts the services of Ergonomy Infrared
3 Inspections to collect images of steam main locations
4 using infrared technology. Steam Distribution is
5 searching for a method to import these images into
6 their mapping database, SOMIS, and create a visual
7 layer that may be turned on/off as an overlay. The
8 goal is to build a historical, pictorial archive to
9 document specific locations throughout the steam main
10 distribution system where areas exhibit significant
11 heat loss and possibly target these areas for future
12 insulation work. The anticipated duration of the
13 project is approximately 18 months and requires \$75,000
14 funding.

15 IMPROVED PAVEMENT BREAKING TOOL: The Steam Operations
16 Group is interested in exploring the use of a pavement
17 breaking tool that is ergonomically safe and breaks
18 quietly and efficiently. Currently, Gas R&D is funding
19 the design and development of such a tool for
20 approximately \$100,000. If field demonstrations show
21 success with Gas Operations, it makes logical sense to
22 extend the field demonstrations to Steam Operations.
23 The anticipated duration of the project is

ANTHONY CODNER - STEAM

1 approximately 36 months and Steam funding of \$73,000 is
2 required. Combined with the Gas Department funding,
3 the total Con Edison amount would be \$173,000.

4 Q. Does R&D pursue projects aimed at reducing the steam
5 variance?

6 A. Yes. We have a number of early-stage projects that will
7 help to marginally improve the steam variance if the
8 initiatives are successful. For example, as described
9 in the testimony of Company witness Litkouhi, we have
10 already identified our Avenue D main as one area having
11 more significant heat loss from exposure to higher
12 moisture penetration than the rest of the steam
13 distribution network and therefore having the potential
14 for cost-effective reinsulation. We have accordingly
15 challenged several research organizations to develop a
16 means to effectively reinsulate this main without the
17 need to completely excavate it. If they can
18 demonstrate such a method, we have budgeted \$100,000 in
19 the Rate Year to begin the Avenue D reinsulation.
20 Other programs include the demonstration of sensors
21 and wireless technology, SmartWatch®, to remotely
22 monitor the operability of indoor customer steam traps
23 from a centralized engineering or operations homebase.

ANTHONY CODNER - STEAM

1 This early detection of leaks will mean faster repair
2 and reduced steam loss. Finally, our project to
3 overlay thermal images on SOMIS will help in
4 identifying areas of high heat loss and could
5 potentially identify additional areas for reinsulation
6 beyond the Avenue D location.

7 Q. Mr. Codner, does this conclude your testimony?

8 A. Yes.

RANDOLPH S. PRICE - STEAM

1 Q. Please state your name and business address.

2 A. Randolph S. Price, 4 Irving Place, New York, NY 10003.

3 Q. By whom are you employed and in what capacity?

4 A. I have been employed by Consolidated Edison Company of
5 New York, Inc. ("Con Edison" or the "Company") since
6 August 2001, as Vice President for Environment, Health
7 and Safety.

8 Q. By whom were you employed prior to joining Con Edison,
9 and what positions have you held?

10 A. From 1982 until 1994, I worked for the DuPont Company.
11 I started as a plant environmental coordinator and
12 subsequently worked in various positions of increasing
13 responsibility before leaving DuPont in 1994. In 1994,
14 I joined J.M. Huber Corp. as corporate director of
15 Environment, Health and Safety, where I stayed until
16 1996, when I joined Honeywell International as Director
17 of Environmental Affairs & Six Sigma.

18 Q. Would you please briefly discuss your educational
19 background?

20 A. I received a Bachelor of Science degree in Biology from
21 the State University of New York at Cortland in 1975,
22 and a Master of Science degree in Sanitary Science from
23 Syracuse University in 1982.

24 Q. Do you belong to any professional organizations?

RANDOLPH S. PRICE - STEAM

1 A. Yes. I am one of Con Edison's representatives to the
2 Edison Electric Institute ("EEI"), serving as a member
3 of EEI's Environment Executive Advisory Committee and
4 Chairman of its Environmental Excellence Workgroup.

5 Q. Mr. Price, would you briefly describe the purpose of
6 your testimony?

7 A. My testimony focuses on the following two environmental
8 matters that are expected to result in increased
9 expenditures by Con Edison:

- 10
- 11 • Con Edison's investigation and remediation of the
12 former manufactured gas plant and manufactured gas
13 storage holder sites ("MGP Sites") and Superfund
14 sites for which it is responsible;
 - 15 • The projected increase in hazardous waste
16 generation fees that the Company will have to pay
17 to the State of New York as a result of recently
18 enacted State legislation.

18 MGP SITES

19 Q. Before turning to Con Edison's MGP Site investigation
20 and remediation program, please provide a brief
21 background on the Company's and its predecessors' former
22 manufactured gas plants and manufactured gas storage
23 holder facilities.

24 A. Manufactured gas plants ("MGPs") provided energy in the

RANDOLPH S. PRICE - STEAM

1 form of combustible gases of varying composition to
2 municipal street lighting systems and to homes and
3 businesses in cities and towns across the more densely
4 populated regions of the United States. In the case of
5 the areas served by Con Edison and its predecessor
6 companies, manufactured gas plants operated from the
7 late 1820s through the early 1960s. The earliest of
8 these plants produced illuminating gases from whale oil
9 and rosin. The plants constructed during and after the
10 1830s converted coal (oven gas) or a combination of
11 coke, oil and water (carbureted water gas) into a gas
12 product that could be used for lighting, cooking and
13 heating. There were about 200 MGPs in New York State
14 and an estimated 3,000 to 5,000 in the United States,
15 mostly in the Northeast and Midwest, prior to the plants
16 becoming obsolete due to the construction of natural gas
17 pipelines and large power plants. Holder stations
18 consisted of large masonry, brick or steel tanks that
19 were used to store manufactured gas after it had been
20 produced at MGPs.

21 Q. What are the environmental concerns related to MGP
22 Sites?

23 A. Manufactured gas production was a complex process that
24 entailed the handling and storage of significant

RANDOLPH S. PRICE - STEAM

1 quantities of feedstock materials, by-products, and
2 residuals that contain organic and inorganic chemical
3 constituents that are now considered to be hazardous
4 substances under Federal and New York State laws and
5 regulations and that when released to soil, groundwater,
6 or waterways may pose a threat to human health or the
7 environment. The materials of primary concern at MGP
8 sites include carbureting oils, scrubber oils, coal tar,
9 coal tar-related emulsions and sludges, and gas
10 purification wastes. At gas storage holder sites, these
11 materials include oils (which were used in hydraulic
12 systems, as lubricants, or to maintain airtight seals
13 between holder tank bases and shells) and coal tar
14 (which at times condensed out of stored gas or was used
15 to maintain airtight seals between holder tank bases and
16 shells).

17 Q. Has the New York State Department of Environmental
18 Conservation ("DEC") increased its activities regarding
19 MGP Sites?

20 A. The DEC has pressured New York State's investor-owned
21 gas utilities to investigate and, when necessary to
22 protect public health and the environment, to undertake
23 remedial response measures for the sites of their former
24 manufactured gas plants. The DEC has now reached

1 agreements with most New York State gas utilities
2 (including Con Edison) under which they will address
3 their MGP Sites pursuant to comprehensive consent orders
4 or cleanup agreements that cover multiple sites. Under
5 the DEC's MGP program, investigations and/or remedial
6 work have been undertaken or are planned at more than
7 160 former MGP sites across the State. DEC's MGP
8 program is grounded in a Federal initiative to ensure
9 that former MGP sites are addressed throughout the
10 country. The New York State Department of Health
11 ("DOH"), which works with the DEC in evaluating the
12 results of MGP site investigations and determining the
13 need for remedial response measures for them, views the
14 primary goal of these investigations as assessing
15 potential public exposure to MGP-related contaminants.

16 Q. Turning to Con Edison's MGP Site investigation and
17 remediation program, can you provide the background for
18 the program?

19 A. Yes. Con Edison and its predecessors formerly
20 manufactured gas and maintained storage holders for
21 manufactured gas at MGP Sites located throughout
22 Manhattan, the Bronx, Westchester County, and western
23 Queens, New York. Many of these sites are now owned by
24 parties other than Con Edison and have been redeveloped

1 by their new owners for other uses, including schools,
2 residential and commercial developments, public parks,
3 and hospitals. The DEC is requiring the Company to
4 investigate and, if necessary, to develop and implement
5 remedial action plans for all of its and its predecessor
6 companies' MGP Sites, which include 33 manufactured gas
7 plant sites and 17 storage holder sites. Of these 50
8 sites, only 16 are still owned in whole or in part by
9 the Company.

10 Q. Have you prepared a listing of Con Edison's MGP Sites?

11 A. Yes, the table entitled "MGP Site Listing" and labeled
12 Exhibit __ (RSP-1) is a listing of all former
13 manufactured gas plants and manufactured gas storage
14 holder facilities that DEC is requiring Con Edison to
15 investigate and, if necessary, to develop and implement
16 remedial action plans.

17 Q. What has contributed to the significant recent increase
18 in activities in this area for Con Edison?

19 A. On August 15, 2002, Con Edison entered into a cleanup
20 agreement ("Agreement") with the DEC to conduct
21 investigations and, if necessary, remediation at 45 of
22 these 50 sites. The remaining five sites were already
23 covered by either existing agreements (the Tarrytown Gas
24 Works and White Plains Gas Works Sites), consent orders

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1 (the East River Gas Works and Farrington Street Gas
2 Holder Sites), or the federally-mandated RCRA corrective
3 action requirements of a DEC-issued hazardous waste
4 storage facility permit (Astoria).

5 Con Edison's execution of the Agreement began a period
6 of significant increased activity in the Company's MGP
7 program. Due to the large number of sites involved, the
8 Company and the DEC agreed on a prioritization strategy
9 under which MGP sites that are now the location of
10 schools or residential properties would be investigated
11 first. Other priority sites besides schools and
12 residential properties can and have already surfaced
13 primarily as a result of redevelopment projects by
14 present property owners (W. 45th Street Gas Works and W.
15 58th Street Holder Station Sites) or infrastructure
16 construction activities that have unearthed MGP-related
17 contamination (E. 173rd Street Gas Works Site). The
18 investigation of all 50 former MGP Sites could take up
19 to ten years to complete. The remediation work for
20 sites at which such action is deemed necessary by the
21 DEC and DOH could extend beyond ten years. At some
22 sites, the remediation may not be completed until well
23 into the future until the structures and buildings
24 present on the sites are retired and demolished.

1 Q. What is the required process for the investigation and
2 remediation of Con Edison's MGP sites, and how long can
3 this process be expected to take for a typical site?
4 A. The first step of the process required by the Agreement
5 is to conduct a DEC-approved subsurface investigation to
6 identify the nature and extent of any soil, groundwater,
7 and sediment contamination that may be present at a site
8 due to past MGP-related operations. More than one round
9 of on-site investigation and, in some cases, off-site
10 investigation may be necessary to ensure that the
11 contamination has been characterized and delineated with
12 a sufficient degree of certainty to support the
13 development of an effective remedial action plan. If
14 MGP-related contamination that DEC and/or DOH determine
15 requires remediation is detected, a comprehensive
16 remedial action plan must be developed and implemented
17 by Con Edison with input from the community and affected
18 property owners and approval by the DEC and DOH. It is
19 not uncommon for the investigation/remediation process
20 to take three to five years to complete. Recently
21 enacted New York State legislation (A. 9120, signed into
22 law on October 7, 2003), which extends to investigation
23 work plans and reports the same opportunity for public
24 comment now required for remedial action plans, could

1 increase the time needed to complete the process.

2 Q. What is the current status of Con Edison's MGP Program?

3 A. The Company has completed the required investigation and

4 remedial action for the Farrington Street Gas Holder

5 Site. The investigation work for the Tarrytown Gas

6 Works Site has also been completed. DEC has approved a

7 site remedial action plan that will be executed by the

8 developer that now owns the Tarrytown Gas Works Site.

9 That plan will be conducted pursuant to a \$17.2 million

10 fixed price remediation liability transfer contract

11 under which the developer (with adequate remediation

12 cost cap and pollution liability insurance backing) has

13 assumed Con Edison's obligation to clean up the MGP-

14 related contamination and released Con Edison from all

15 future liability for MGP-related cleanup work at and

16 around the site. Implementation of the remedial action

17 plan will begin during 2004. The Company has also

18 conducted an investigation and supplemental

19 investigation at the White Plains Gas Works Site. The

20 remediation of the MGP-related contamination that has

21 been detected on and around the site will be carried out

22 in phases to ensure that the work does not interfere

23 with the operation of the Company's White Plains

24 Substation, which occupies a significant portion of the

1 site. The first phase of the remedial action work is
2 expected to begin during the second half of 2004.

3 Since entering into the Agreement with the DEC, the
4 Company has developed site characterization study work
5 plans and remedial investigation work plans¹ for sites
6 with schools, residential properties, and parks, as well
7 as those where current property owners are planning
8 redevelopment projects. The Company has implemented
9 nine of those work plans since August 2002. The Company
10 has also developed, for DEC's review and approval,
11 remedial investigation work plans for the East River Gas
12 Works Site and for the Astoria Site, including the
13 former manufactured gas plant portion of the Astoria
14 Site.

15 Of the nine completed investigations it has
16 conducted since entering into the August 15, 2002
17 Agreement, the Company has found MGP-related
18 contamination requiring at least some level of remedial
19 action at six of the sites. These six sites are the E.
20 115th Street Gas Works Site, Mount Vernon Gas Works
21 Site, W. 42nd Street Gas Works Site, a portion of W. 45th

23 ¹ Site characterization studies ("SCS") involve intrusive sampling work
24 including the collection and analyses of soil, groundwater, and sediment
samples. They are typically not as comprehensive in scope as a full-
blown remedial investigation and, under the Agreement, may be conducted
only for sites at which MGP-contamination has not yet been detected.

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1 Street Gas Works Site, E. 173rd Street Gas Works Site,
2 and the Con Edison gas compressor station portion of
3 Hunts Point Gas Works Site. As for the other three
4 sites, they appear to have minimal MGP impact and the
5 Company will work with the DEC and DOH to determine
6 whether additional action is necessary at these
7 locations. For the remainder of 2003 into 2004, the
8 Company's plan is to conduct site characterization
9 studies at the remaining eleven high priority sites and
10 to move into the remediation phase for those sites where
11 investigations have found that remedial action is
12 warranted. The Company also plans to carry out the
13 remedial investigation work plans for the East River and
14 Astoria Sites after those plans are approved by the DEC.

15 Q. When does the Company plan to initiate remediation on
16 the six recently investigated sites mentioned above?

17 A. The required remedial action for the gas compressor
18 station portion of the Hunts Point Gas Works Site has
19 already been completed. The five remaining sites are at
20 different stages of the investigation/remediation
21 process.

22 Con Edison recently submitted a draft Remedial
23 Action Work Plan for the E. 173rd Street Gas Works Site
24 to the DEC. Depending upon the length of the public

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1 comment period that the DEC sets for the plan and the
2 nature of the comments that the DEC receives on it, the
3 Company could receive approval of that or a modified
4 work plan as early as the first quarter of 2004 and
5 begin cleanup activities at some point during the second
6 half of next year.

7 A full-blown remedial investigation ("RI") was
8 conducted for the E. 115th Gas Works Site. However, the
9 Company is still in the process of analyzing the results
10 of the investigation and preparing the detailed RI
11 report called for in the Agreement. Moreover, the
12 development and implementation of the remedial action
13 plan for the E. 115th Street Site will need to be
14 carried out in phases with input from the New York City
15 Department of Education, because the site is a public
16 high school that must remain open during the school
17 year, thereby limiting the implementation of those
18 activities to summer months.

19 For the other three sites, the Company has only
20 recently completed the investigation and is in the
21 process of analyzing the sampling data and preparing
22 reports presenting the study findings. Remediation at
23 these sites will likely not take place until 2005, after
24 any required additional investigation activities are

1 completed and the Company's proposed remedial action
2 plans have been evaluated and approved by the DEC and
3 DOH.

4 Q. Apart from the investigations discussed above, what
5 other activities have taken place at Con Edison's MGP
6 Sites?

7 A. At three of the sites no longer owned by Con Edison,
8 investigation and/or remediation work was been conducted
9 by the present property owners under cleanup agreements
10 between the owners and the DEC.

11 At the Woodworth Avenue Gas Works Site in Yonkers,
12 the owner of the parcel comprising the western portion
13 of the grounds of the former manufactured gas plant has
14 completed both the investigation and implementation of
15 the DEC required remedial action plan for the MGP-
16 related contamination that was present on the property.
17 The parcel was redeveloped as a commercial bakery
18 facility that opened this fall. In December 2001, Con
19 Edison and the owner of this property entered into an
20 agreement under which Con Edison agreed to contribute
21 \$900,000 towards the costs of the required investigation
22 and remediation work.

23 In 1995, Con Edison entered into an investigation/
24 remediation cost sharing agreement with the owner of the

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1 commercial shopping center located on the Pelham Manor
2 Gas Works Site. The owner recently completed a
3 comprehensive DEC-approved supplemental investigation
4 program. The results of the supplemental investigation
5 indicate that extensive remediation will be required for
6 the site. Off-site investigation work, which would be
7 carried out by Con Edison under its Agreement with the
8 DEC, may also be necessary. The property owner intends
9 to redevelop substantial portions of the site and to
10 seek expedited DEC approval of a site remedial action
11 plan, so that the required remediation work can be
12 started next year.

13 The ground lessee of a portion of the W. 18th
14 Street Gas Works Site has completed a DEC-approved
15 investigation for its leasehold property under a DEC
16 cleanup agreement and has received DEC approval of a
17 remedial action plan for the MGP-related contamination
18 on the property. The ground lessee intends to conduct
19 the remediation work next year in conjunction with the
20 construction work for a new high-rise office building
21 that is planned for the property. Implementation of the
22 remediation work in this manner is expected to result in
23 significant cost savings. Con Edison and the ground
24 lessee are in the process of finalizing a cost sharing

1 agreement for the investigation and remediation work.

2 SUPERFUND SITES

3 Q. What types of sites does Con Edison include in its
4 Superfund Sites investigation and remediation program?

5 A. Con Edison's Superfund Program covers the following
6 categories of sites:

- 7 • Third party-owned sites to which Con Edison has
8 shipped hazardous substances for treatment, storage
9 or disposal and has formally been designated a
10 potentially responsible party ("PRP") for the
11 investigation and remediation of site contamination
12 by the United States Environmental Protection Agency
13 ("EPA"), DEC, or other government environmental
14 agency pursuant to the Comprehensive Environmental
15 Response, Compensation and Liability Act ("CERCLA")
16 or comparable state statutes, including statutes that
17 impose liability for the costs of investigating and
18 cleaning up oil spills;
- 19 • Sites that were formerly owned by Con Edison and for
20 which the current site owners assert claims against
21 Con Edison for investigation and remediation costs
22 pursuant to CERCLA or comparable state statutes;
- 23 • Fuel oil and dielectric fluid spill sites covered
24 under Appendix B of the Consent Order that Con Edison

1 entered into with the DEC in 1994; and

- 2 • Sites (whether or not owned by the Company) at which
3 Con Edison is required to conduct cleanup work
4 because of releases of oil, dielectric fluid, PCBs,
5 or other hazardous substances from its equipment,
6 facilities, or operations.

7 PROJECTED EXPENDITURES FOR MGP AND SUPERFUND SITES

8 Q. How much does the Company expect to spend during the
9 rate year on investigating and performing remediation
10 work at MGP Sites and Superfund Sites?

11 A. For the rate year ending September 2005, an expenditure
12 of \$31.9 million is projected for the Company's combined
13 MGP and Superfund programs. This projection is based on
14 actual expenditures in the MGP and Superfund programs
15 for the period from July 1, 2002 through June 30, 2003,
16 escalated to the rate year. Of the \$31.9 million, \$1.6
17 million is allocable to steam. Company witness Lee's
18 testimony explains the basis for the allocation.

19 Q. Could actual expenditures differ from these estimates?

20 A. Yes. The projected cost is the minimum that the Company
21 expects to spend on these programs during the rate year.
22 Because the MGP Program is ramping up, it is likely that
23 expenditures for the MGP and Superfund Programs in the
24 rate year will exceed \$40 million. It is important to

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1 note that each site is different due to various factors
2 (e.g., nature of site, level of contamination, and site
3 usage). Remediation on one site may require \$100,000 in
4 expenditures, whereas another location could require \$15
5 million. The Company's estimates will become firmer as
6 site investigations and remediation work proceed.

7 Q. Please describe the Company's experience with the
8 remediation of MGP Sites?

9 A. Although the Company has conducted site characterization
10 studies and remedial investigations at several of its
11 MGP Sites, it has not yet carried out a major
12 remediation program at any of them. The Company does
13 have remediation cost estimates for some of the sites
14 based on the investigation findings. For example, our
15 consultants have provided us with cost estimates of
16 \$11.5 million for remediating the E. 173rd Street site
17 and at least \$9 million for remediating a portion of the
18 W. 45th Street site.

19 In addition to our experience with these Con
20 Edison sites, we are cognizant of a study that was
21 conducted by the Gas Research Institute (GRI) where it
22 was estimated that for those MGP sites that did require
23 some level of remediation, the cost could range from
24 approximately \$5 million to \$10 million per site. But,

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1 as I mentioned earlier, remediation cost is site
2 dependent.

3 Q. Do you propose a true-up or reconciliation of these
4 costs?

5 A. Yes, as I mentioned before, the Company is still in the
6 early stages of the investigation/remediation process
7 for its MGP Sites. In most cases, until we complete the
8 actual site characterization work to fully delineate the
9 nature and extent of any MGP related contamination at a
10 particular site, the actual remediation cost can widely
11 vary. Therefore, as addressed by Company witness
12 Rasmussen, the Company proposes to reconcile these costs
13 annually.

14 Q. What steps has Con Edison taken to minimize its
15 Superfund and MGP costs?

16 A. In an effort to keep its costs as low as possible, Con
17 Edison diligently pursues reimbursement of its Superfund
18 and MGP expenditures from other PRPs and from its
19 liability insurers. Con Edison joins and plays an
20 active role in Superfund site PRP groups to ensure that
21 they negotiate with the government consent decrees and
22 orders that equitably allocate liability for site
23 investigation and remediation costs amongst all site
24 PRPs and, when warranted, institute CERCLA cost

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1 contribution actions against recalcitrant PRPs. Con
2 Edison also files claims for the Superfund
3 investigation/remediation costs it incurs with its
4 liability insurance carriers and pursues litigation
5 against its carriers when they fail to indemnify Con
6 Edison against such losses.

7 Con Edison has been successful in these efforts
8 for its Superfund sites. For example, the Company
9 instituted breach of contract actions against its
10 insurance carriers in connection with its liability for
11 investigation and remediation costs for the Curcio Scrap
12 Metal Superfund Site in New Jersey and the for PCB
13 Treatment Inc. Superfund Sites in Kansas City, Kansas
14 and Missouri. Con Edison settled the Curcio litigation
15 with its carriers for \$4.65 million and the PCB
16 Treatment litigation for \$1.67 million. Con Edison
17 received an additional \$350,000 settlement from the
18 liability insurance carrier for the defunct scrap metal
19 broker that delivered the Company's transformers to the
20 Curcio Site.

21 Con Edison has litigated against its liability
22 insurance carriers and continues to pursue such
23 litigation against them for MGP Site related
24 investigation and remediation costs. In 1999, the

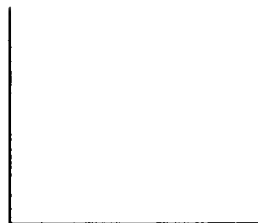
1 Company received an adverse jury verdict in its
2 insurance litigation for the Tarrytown Gas Works Site.
3 The Company appealed the trial court's rulings on the
4 allocation of damages and the burden of proof on the
5 issue of whether the site MGP contamination constituted
6 an "accident" or "occurrence" within the meaning of the
7 Con Edison's liability insurance policies. The Court of
8 Appeals upheld both rulings, making litigation against
9 insurance carriers for MGP sites an uphill battle for
10 Con Edison. Nevertheless, Con Edison has commenced
11 litigation against its liability insurance carriers for
12 the investigation and remediation costs it is incurring
13 for the W. 18th Street Gas Works, Hunts Point Gas Works,
14 Pelham Gas Works, and Astoria Sites.

15 **HAZARDOUS WASTE GENERATION FEES**

16 Q. Turning to your second subject, why are the State fees
17 on hazardous waste increasing?

18 A. In 2005-2007, the Company will experience an increase of
19 approximately \$594,000 annually in hazardous waste fees
20 payable to the State of New York due to recently enacted
21 State legislation that imposes a surcharge on the
22 generation of hazardous waste (A. 9120, signed into law
23 on October 7, 2003).

24 Q. How was this projected increase in hazardous waste fees



1 calculated by Con Edison?

2 A. The projected fee increase was calculated by applying
3 the surcharge rates imposed by the new legislation to
4 total quantity of hazardous waste generated by the
5 Company during 2002, which was the last complete year
6 for which such data are available. This produced an
7 estimated annual surcharge for the Company of \$865,000.

8 Q. Should any adjustments be made to this amount?

9 A. Yes. The DEC recently approved the Company's lead
10 stabilization program for Queens and Manhattan and
11 partially approved it for the Bronx, Brooklyn, and
12 Westchester County. Under this program, hazardous waste
13 containing lead is stabilized by a chemical process, so
14 that the waste is no longer considered hazardous. This
15 will reduce the quantity of hazardous waste that the
16 Company generates, which, in turn will reduce the
17 Company's estimated annual liability for the hazardous
18 waste surcharge to \$594,000. Of the \$594,000, \$212,000
19 is allocable to steam. Company witness Lee's testimony
20 explains the basis for the allocation. Further
21 reductions in hazardous waste generation and the
22 surcharge will be achievable if the DEC fully approves
23 the Company's lead stabilization program for treated or
24 stabilized wastes from underground structures in

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1 Brooklyn, the Bronx and Westchester. I also note that
2 the reduction in hazardous waste generation due to the
3 lead stabilization program will result in a reduction in
4 the base fee for hazardous waste generation and in the
5 quarterly Superfund tax that Con Edison pays to the
6 State. I have not yet had an opportunity to calculate
7 these reductions, but I will provide them in the
8 updates.

9 Q. Does this conclude your testimony?

10 A. Yes.

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STEAM RATE PANEL

1 Q. Would the members of the Rate Panel please state your
2 names and business address?

3 A. Joel H. Charkow, Christine Colletti and Allan S. Cohen,
4 4 Irving Place, New York, New York 10003.

5 Q. By whom are you employed, in what capacity, and what
6 are your professional backgrounds and qualifications?

7 A. (Charkow). I will act as chairman of the Panel. We are
8 employed by Consolidated Edison Company of New York
9 "Con Edison" or the "Company"). I am Director of the
10 Rate Engineering Department. The Rate Engineering
11 Department is responsible for designing rates and
12 performing cost-of-service studies for the electric,
13 gas and steam systems. My background is as follows: I
14 received a Bachelor of Electrical Engineering Degree
15 and a Master of Electrical Engineering Degree from
16 Rensselaer Polytechnic Institute in 1964 and 1965,
17 respectively, and a Master of Business Administration
18 Degree from New York University in 1968. I am a
19 Registered Professional Engineer in New York State,
20 served on the Load Research Committee of the
21 Association of Edison Illuminating Companies, and am a
22 member of several engineering and business honorary
23 societies. In 1977, I was employed by Con Edison as a
24 Division Analyst responsible for preparing electric,

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1 gas, and steam demand analysis studies and electric
2 marginal cost-of-service studies. In 1986, I was
3 promoted to Department Manager - Cost Analysis and Load
4 Research. In 1996, I was promoted to my present
5 position. Prior to joining Con Edison, I was employed
6 as a research engineer and as a computer systems
7 analyst. I have previously testified before this
8 Commission regarding electric and steam cost of
9 service, unbundling and rate design.

10 (Colletti). I am Director of Electric and Steam Rate
11 Design in the Rate Engineering Department. My
12 background is as follows: I received a Bachelor of Arts
13 Degree in Economics from the University of
14 Massachusetts in 1977 and a Master of Arts Degree in
15 Economics from the State University of New York at
16 Binghamton in 1978. In 1979, I began my employment
17 with Con Edison in the Electric Rate Division of the
18 Rate Engineering Department. Between 1981 and 1991, I
19 worked in positions of increasing responsibility in the
20 Electric Rate Division and was promoted to the position
21 of Division Analyst in 1989. Between 1992 and 1994, I
22 worked as a Division Analyst in charge of the Rate
23 Adjustments Division of the Rate Engineering
24 Department. Between 1994 and 1995, I worked as a

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1 Project Manager in the Corporate Planning Department
2 working on industry restructuring issues. In 1996, I
3 was promoted to Department Manger of Electric and Steam
4 Rate Design in the Rate Engineering Department and in
5 October of this year I was promoted to my current
6 position. I have previously testified before this
7 Commission.

8 (Cohen) I am Section Manager of the Cost Analysis
9 Section of the Rate Engineering Department. My
10 background is as follows: I received an Associate of
11 Applied Science Degree from New York University in
12 1974. From 1973 to 1980 I was employed by National
13 Utility Service in the dual capacity of Rate Analyst
14 and Tariff Administrator. From 1980 to the present, I
15 have been employed by Con Edison in the Cost Analysis
16 Section of the Rate Engineering Department. Since
17 joining Con Edison, I have been assigned increasing
18 responsibilities in the Cost Analysis Section. In
19 1982, I was promoted to Senior Rate Analyst, and in
20 1992 I was promoted to Staff Analyst. In 1996, I was
21 promoted to Manager and I was placed in charge of the
22 Cost Analysis Section, and in 2001 I was promoted to my
23 current position. I have previously testified on
24 behalf of Con Edison, in various cases before the New

STEAM RATE PANEL

1 York State Public Service Commission and the Federal
2 Energy Regulatory Commission. I have also testified on
3 behalf of Rockland Electric Company before the New
4 Jersey Board of Public Utilities.

5 Q. What is the purpose of the Steam Rate Panel's
6 testimony?

7 A. The Panel will present the Company's proposals for
8 revenue allocation and rate design. We will also
9 present an embedded cost-of-service study (ECOS) and
10 will propose several tariff changes.

11 Q. Do you have any exhibits to present?

12 A. Yes, we are presenting 9 exhibits, Exhibit No.__(SRP-1)
13 through Exhibit No.__(SRP-9). We will describe these
14 in the course of our testimony.

15 Q. How is Panel's testimony organized?

16 A. The testimony is divided into the following seven
17 sections: (1) Revenue Allocation, (2) Rate Design Phase
18 1, (3) Rate Design Phase 2, (4) Rate Design Phase 3,
19 (5) Billing Analysis, (6) Embedded Cost-of-Service
20 Study, and (7) Tariff Changes.

21 (1) REVENUE ALLOCATION

22 Q. Did Company witness Muccilo identify the increased
23 revenue requirement for the twelve months ending
24 September 30, 2005 ("Rate Year")?

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1 A. Yes. The increased revenue requirement for the Rate
2 Year is \$128,899,000, including gross receipts taxes of
3 \$3,171,000. The increased revenue requirement,
4 excluding gross receipt taxes, is therefore
5 \$125,728,000.

6 Q. Please describe how the increased revenue requirement
7 was allocated to the classes.

8 A. An overall pure base rate percentage increase was
9 developed by dividing the Rate Year revenue increase by
10 the total Rate Year pure base revenues. The overall
11 pure base rate percentage increase was then applied to
12 the SC 1, 2, 3, and 4 Rate Year pure base revenues to
13 determine the increased revenue requirement for each
14 class.

15 Q. How do you propose to recover State Income Taxes
16 ("SIT") in the Rate Year?

17 A. SIT, as well as Gross Receipts Taxes, are currently
18 recovered from steam customers through the "Percentage
19 Increase in Rates and Charges". In accordance with the
20 Commission's Order Implementing Tax Law Changes On a
21 Permanent Basis, dated June 28, 2001, we are proposing
22 to eliminate SIT from the Percentage Increase in Rates
23 and Charges and provide for recovery of state income
24 taxes through base rates. The \$125,728,000 increase

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1 includes \$7,904,000 of state income taxes related to
2 the increased revenue requirement. As explained in Mr.
3 Muccilo's testimony, the balance of the SIT of
4 (\$1,510,000) that would have been credited as a
5 separate percentage increase in rates and charges was
6 reflected as an adjustment to sales revenue before the
7 rate increase. This amount will be reflected in rates
8 at the proposed revenue level. It should be noted,
9 however, that the effect of this change is neutral to
10 customers and will not affect Con Edison's overall
11 revenues, although it will reduce base revenues with a
12 corresponding increase in the amounts collected through
13 the Gross Receipts Taxes included in the Percentage
14 Increase in Rates and Charges.

15 Q. How do you propose to allocate the current level of
16 state income taxes to each service class?

17 A. The (\$1,510,000) of State Income Tax was first reduced
18 by (\$37,000) of gross receipts tax. The remaining
19 (\$1,473,000) of SIT revenue was allocated to each
20 service class based on the ratio of Rate Year pure base
21 revenues in each class to the total Rate Year pure base
22 revenues.

23 Q. Will SIT amounts formerly collected through the
24 Percentage Increase in Rates and Charges be reconciled?

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1 A. The Company will continue to recover any under or over-
2 collections of SIT expenses related to periods prior to
3 October 1, 2004 through the Percentage Increase in
4 Rates and Charges.

5 Q. Please discuss how the proposed increases were
6 developed for the historical period.

7 A. First, "revenue ratios" were developed for each class
8 by dividing the Rate Year pure base revenues by the
9 pure base revenues for the historical period, i.e., the
10 twelve months ended June 30, 2003, the period for which
11 detailed billing data were available. The Rate Year
12 pure base rate increases assigned to each class,
13 including the SIT portion of the current revenue
14 requirement, were then divided by each class' revenue
15 ratio to determine each class' pure base rate increase
16 for the historical period.

17 Q. Why didn't you allocate any of the increased revenue
18 requirement to SC 5?

19 A. SC 5 is a Negotiated Rate Agreement Service. This
20 service is offered by the Company to retain and attract
21 customers with competitive alternatives to the
22 Company's steam service. No increase was allocated to
23 SC 5 since SC 5 customers are charged based upon fixed
24 contractual terms.

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1 (2) RATE DESIGN PHASE 1

2 Q. Please describe the rate design process that you used
3 to develop the proposed rates in this case.

4 A. The Company is proposing that rates be designed and
5 implemented in three phases - Phase 1, Phase 2, and
6 Phase 3. In Phase 1, which we will describe in this
7 section, the revenue requirement, including the
8 increase, is collected through rates that are identical
9 to existing rate structures. In Phase 2 and Phase 3, to
10 be described in the next sections of our testimony, we
11 will propose a change to rate structures.

12 Q. Which of the rate designs is the panel recommending be
13 adopted at the conclusion of this case?

14 A. The rates developed in Phase 1 would apply to SC 1 and
15 SC 4.

16 However, for SC 2 and SC 3, the Phase 1 rate design is
17 an intermediate step in arriving at final rate designs
18 developed in Phase 2 and Phase 3.

19 Q. Have you prepared an exhibit that describes the rate
20 design phases that you are proposing be implemented in
21 this case?

22 A. YES, MARK FOR IDENTIFICATION AS EXHIBIT__ (SRP-1).

23 Q. Please describe this exhibit.

24 A. The far left column lists each of the main service

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1 classifications (SC 5 is not shown in this exhibit for
2 the reason provided above). The next three columns
3 briefly describe each of the phases. SC 1 and SC 4
4 customers would be subject to the rates developed in
5 Phase 1, which have the same design as existing rates.
6 Small SC 2 and SC 3 customers would be subject to the
7 Phase 2 rates, which include an access charge, but
8 these customers would not be subject to demand
9 metering. Large SC 2 and SC 3 customers would be
10 subject to the Phase 2 rates at the conclusion of this
11 case, and further, would be subject to the Phase 3
12 rates, which include demand metering and demand
13 billing, under the schedule described below.

14 Q. Let us turn to the Phase 1 rates. After determining the
15 historical period base revenue increases for each
16 class, how did you design the proposed Phase 1 rates?

17 A. The SC 1, SC 2, and SC 3 historical period increases
18 were recovered by increasing the customer charges and
19 block rates, excluding the base cost of fuel, by a
20 uniform percentage increase.

21 Q. How did you design the proposed SC No. 4 Back-
22 Up/Supplementary Service rates?

23 A. SC No. 4 consists of a rate for customers who would
24 otherwise be served under the SC No. 2 (Annual Power

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1 Service) and SC No. 3 (Apartment House Service) service
2 classifications if they did not require back-up/
3 supplementary service. SC No. 4 - Rate I is applicable
4 to customers who would otherwise be served under SC No.
5 2, and SC No. 4 - Rate II is applicable to customers
6 who would otherwise be served under SC No. 3. The Rate
7 I and Rate II customer charges were set equal to the
8 proposed SC 2 and SC 3 customer charges, respectively.
9 The Rate I and Rate II On-Peak and Off-Peak Contract
10 Demand Charges and On-Peak and Off-Peak Usage Charges
11 excluding the base cost of fuel were increased by a
12 uniform percentage increase as described above.

13 (3) RATE DESIGN PHASE 2

- 14 Q. Is the Panel proposing changes to existing steam rate
15 designs developed in Phase 1 for SC 2 and SC 3
16 customers?
- 17 A. Yes. Before proceeding with a description of the
18 changes, however, we would like to briefly review
19 existing rate designs and underlying cost structures.
20 In general, the main rate classes -- SC 1, SC 2, and SC
21 3 -- contain two basic charges -- a customer charge,
22 which is imposed regardless of Mlb usage, and a per/Mlb
23 charge. As described later in our ECOS study testimony,
24 however, the underlying costs that are collected

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1 through this rate structure have an additional
2 dimension - demand (Mlb/Hr.) In order to better reflect
3 underlying cost structures, we are recommending that SC
4 2 and SC 3 rates be redesigned to better reflect
5 demand-related costs through the addition of a demand-
6 based charge. Mr. Jacob further elaborates on the need
7 for the rate design changes we are proposing.

8 Q. Please continue.

9 A. We are proposing that rates applicable to SC 2 and SC 3
10 customers be redesigned in Phase 2 to include demand-
11 based charges. Since the metering required to bill
12 customers on the basis of their maximum demand is not
13 currently in place, we are proposing that demand
14 billing be implemented in two phases - Phase 2 and
15 Phase 3. Phase 2, which would not require demand
16 meters, would be implemented on or about October 1,
17 2004, and Phase 3 would be implemented commencing
18 October 2005 after demand metering is in place.

19 Q. Would all SC 2 and SC 3 customers be subject to both
20 phases of the demand-based billing proposal?

21 A. No, only larger SC 2 and SC 3 customers would be
22 subject to the Phase 3 demand charge. Smaller SC 2 and
23 SC 3 customers would be subject to the Phase 2 rate
24 design, which includes a rate form that has demand

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- 1 billing aspects, but does not require demand metering.
- 2 Q. Before continuing with the discussion of the Phase 2
3 rate design, please explain why only large SC 2 and SC
4 3 customers would be subject to Phase 3, which requires
5 demand metering.
- 6 A. As a general principle, demand metering would be cost-
7 justified only for larger customers. We note that this
8 principle is followed in the Company's electric rate
9 schedule. Since the Company already has a program to
10 install upgraded meters, which have the capability to
11 record load profiles, we relied on this program to
12 select larger customers that would be subject to demand
13 billing. (The metering program is described by Mr.
14 Bozgo.) By October 2004, we expect to have demand
15 metering capability for approximately 180 of our
16 largest steam customers, a group that accounts for
17 about 50% of annual steam sales. This is the group we
18 are recommending be subject to demand billing. We
19 would, however, periodically review the demand billing
20 program to determine if additional customers should be
21 added or if other changes to the program may be
22 warranted.
- 23 Q. Please explain why SC 1 customers are not subject to
24 the Phase 2 demand billing rate form, which does not

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1 require demand metering?

2 A. SC 1 is a residential class with approximately 1/3 of
3 all customers, but which accounts for about only 3% of
4 total system sales. To avoid administrative
5 difficulties required to develop and administer
6 capacity reservations for such a relatively large
7 number of customers with such a small amount of sales,
8 we are not recommending that the Phase 2 rate form be
9 applicable to this class.

10 Q. Let us continue with the discussion of demand charges.
11 You previously testified that demand charges are
12 appropriate for the collection of fixed costs. How
13 would other cost components, i.e., customer costs and
14 usage-related costs such as fuel, water, and chemicals
15 be collected in the proposed Phase 2 and Phase 3 rate
16 designs.

17 A. These costs would be collected in the same way they are
18 now, either on a per customer basis or on a per Mlb
19 basis.

20 Q. Let us turn to the Phase 2 rate design that you are
21 recommending in this case. Please describe Phase 2.

22 A. Phase 2 would be based on existing metering and would
23 not require that demand metering be in place. In this
24 phase, revenues associated with fixed costs, currently

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1 collected through usage-based charges, would instead be
2 collected through fixed charges. The fixed charges
3 would be calculated such that each customer's seasonal
4 bill would be essentially unchanged under the new rate
5 structure as compared to the old rate structure,
6 assuming normal weather.

7 Q. Please explain, in general, how fixed demand charges
8 would be developed in Phase 2.

9 A. In Phase 2, fixed costs that are currently collected
10 through usage-based charges would instead be collected
11 by a customer-by-customer access charge. The fixed cost
12 collection would be equal to the class access charge,
13 expressed in \$/Mlb/hr, times the customer's assigned
14 demand or capacity reservation, expressed in Mlb/hr.
15 The customer's capacity reservation, in turn, would be
16 based on the customer's contribution to fixed costs in
17 the Rate Year under the Phase 1 rate design.

18 Q. Please explain the purpose of the class access charge.

19 A. The class access charge is a surrogate for a demand
20 charge. Under the access charge, a customer's bill for
21 demand-related costs would equal the customer's
22 capacity reservation times the class' access charge. In
23 this calculation, the capacity reservation is
24 equivalent to metered demand.

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- 1 Q. Please explain why Phase 2 is required.
- 2 A. Phase 2 is a step in the direction of full demand
3 metering and will serve three purposes: (i) it will
4 better reflect cost causation than existing rate
5 structures because charges related to fixed costs will
6 not depend on Mlb sales, (ii) it will introduce
7 customers to a rate form that has a fixed cost
8 component, and (iii) it can be implemented immediately.
9 Also, as noted above, Phase 2 will apply demand-related
10 charges to smaller SC 2 and SC 3 customers, for which
11 demand metering is not justified.
- 12 Q. Let us continue with your description of Phase 2. Have
13 you prepared an exhibit that illustrates the Phase 2
14 rate design process?
- 15 A. YES, MARK FOR IDENTIFICATION AS EXHIBIT__(SRP-2).
- 16 Q. Please explain this exhibit.
- 17 A. Exhibit__(SRP-2) illustrates the development of the SC
18 2 winter monthly access charge. The access charges for
19 SC 2 summer and SC 3 summer and winter are developed in
20 the same manner. Column (1) shows the SC 2 winter Rate
21 Year base revenues at the proposed revenue level.
22 Column (2) shows the winter customer charge revenues at
23 the proposed revenue level for SC 2. Column (3) shows
24 the revenues to be collected through the usage charge.

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1 Column (4) shows the revenues to be recovered through
2 the access charge. Column (5) shows the system capacity
3 in Mlbs/hr allocated to SC 2. Column (6) shows the
4 monthly steam access charge applicable to SC 2
5 customers during the winter.

6 Q. Please explain how you developed the proposed usage
7 charges.

8 A. The proposed usage charge in SC 2 and SC 3 was
9 developed by adding (1) the base cost of fuel of \$5.049
10 per Mlb, (2) the Rate Year forecasted cost of electric,
11 water, and chemicals of \$0.809 per Mlb, and (3) an
12 incremental charge of \$0.85 per Mlb. The total usage
13 charge is \$6.708 per Mlb.

14 Q. Why are you proposing that these costs be recovered
15 through a usage charge?

16 A. Fuel and electric, water, and chemical costs vary with
17 usage and are appropriately recovered through a usage
18 charge.

19 Q. What is the basis for the incremental charge of \$0.85
20 proposed to be recovered through the usage charge?

21 A. The basis for this charge is described by Company
22 witness Shansky in his testimony.

23 Q. Please summarize how customers bills would be computed
24 under this proposed new rate form.

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- 1 A. Customers will be billed for the following: (1) a
2 customer charge, (2) a usage charge stated on a \$/Mlb
3 basis, and (3) an access charge stated on a \$/Mlb/hr
4 basis. In addition, customers would continue to be
5 billed a fuel adjustment and applicable taxes.
- 6 Q. How was the Capacity Reservation, Mlb/hr, to which the
7 access charge applies, determined for each customer?
- 8 A. The Mlb/hr or Capacity Reservation was determined
9 seasonally for each customer in the following manner:
- 10 (1) First, actual monthly pure base revenues were
11 determined for each customer in each service
12 classification for the 12-month period ending
13 June 30, 2003. The monthly pure base revenues are
14 the revenues that recover the steam system fixed
15 costs other than those collected through the
16 customer charge.
- 17 (2) Next, " historical period adjusted monthly pure
18 base revenues" were developed. Historical
19 period adjusted monthly pure base revenues are
20 equal to the actual monthly total revenues less
21 the sum of the actual monthly customer charges,
22 monthly base fuel charge, monthly fuel adjustment
23 charge, monthly gross receipts tax, monthly
24 electric, water, and chemical costs, and monthly

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1 revenues associated with the incremental usage
2 rate of \$0.85 per Mlb. Finally, Rate Year
3 adjusted pure base revenues were developed by
4 multiplying the historical period adjusted pure
5 base revenues for each customer by the ratio of
6 the class Rate Year adjusted pure base revenues at
7 current rates to the class historical period
8 adjusted pure base revenues at current rates.

9 (3) A seasonal steam access rate (\$/Mlb/hr.) was
10 developed for each service classification by
11 dividing (i) the sum of the Rate Year adjusted
12 pure base revenues (as defined in (2) above) for
13 all customers served under a service
14 classification by (ii) the steam system capacity
15 allocated to that service classification. The
16 steam system capacity was allocated to the service
17 classifications by employing the demand allocation
18 factors from the embedded cost-of-service study. A
19 monthly steam access rate applicable to each
20 season was determined for each service
21 classification by dividing the seasonal steam
22 access rate by six.

23 (4) A monthly steam access reservation (Mlbs/hr) was
24 developed for each customer in each service

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1 classification by dividing (i) the adjusted
2 monthly pure base revenues of that customer for
3 the 12-month period ending June 30, 2003 adjusted
4 to the Rate Year, by (ii) the monthly steam access
5 rate for the customer's service classification.

6 (5) A monthly steam access capacity reservation
7 (Mlb/hr) was developed seasonally for each
8 customer by adding the monthly steam access
9 reservations determined in (4) for each season and
10 dividing by the six months/season.

11 Q. Have you verified that the proposed rates will produce
12 the revenue increases proposed by Company witness
13 Muccilo when applied to the Rate Year forecast?

14 A. We provided the proposed rates to Company witness
15 Yaegel and he has performed that verification.

16 (4) RATE DESIGN PHASE 3

17 Q. Please describe Phase 3 of your rate design proposal in
18 this case.

19 A. Phase 3 would involve demand metering for large SC 2
20 and SC 3 customers. The implementation of Phase 3 would
21 begin with dummy billing in October 2004. Prior to that
22 date the Company would develop proposed demand charges
23 based on data available from existing metering,
24 supplemented by load research data. Customers would be

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1 subject to these demand rates on a dummy-billing basis
2 for one year - from October 2004 to October 2005. Under
3 dummy billing, customers would be provided two bills:
4 the bill under the then-current rate payable by the
5 customer and a dummy-bill based on the proposed demand
6 rates for informational purposes only. During the year
7 that dummy bills are being issued, the Company would
8 analyze the results and develop a new set of demand
9 rates that would be revenue neutral, i.e., would yield
10 the same total annual revenue for demand-billed
11 customers, on a class-by-class basis, as then existing
12 rates, giving consideration to customer impacts. The
13 Company would file those rates with the Commission to
14 become effective in October 2005.

15 Q. Please define the term "revenue neutral."

16 A. Revenue neutral means that revenues, measured over a
17 specific period, are the same with or without the rate
18 change, both for ratepayers as a whole and
19 stockholders.

20 Q. Under demand billing, please explain how a customer's
21 billing demand would be determined and how the demand
22 component of the bill would be calculated.

23 A. There would be two contract demand charges - an on-peak
24 charge and an off-peak charge. We will first discuss

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1 the on-peak charge.

2 Q. Please continue.

3 A. The steam system peak demand generally occurs on winter
4 mornings between 6 AM and 11 AM. Therefore, the
5 customer's maximum demand occurring from 6 AM to 11 AM
6 during the winter months (November through April) would
7 be the basis for the on-peak contract demand charge. A
8 customer's annual bill for peak demand would be based
9 on the customer's peak winter demand, allocated to the
10 months in a pattern similar to existing collections. In
11 addition, the billing demand would be ratcheted based
12 on the highest peak demand recorded.

13 Q. Please describe the off-peak contract demand charge.

14 A. To cover the cost of local facilities associated with
15 the customer's own peak demand, there would be an off-
16 peak contract demand charge. Off-peak contract demand
17 would be the difference between the highest maximum
18 demand registered on the meter at any time any day and
19 the highest maximum on-peak demand. The Off-peak
20 Contract Demand Charge would be assessed if the off-
21 peak contract demand exceeded the on-peak contract
22 demand. However, if the off-peak demand were less than
23 the on-peak demand there would be no off-peak demand
24 charge. The off-peak demand charge would be equal to

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1 10% of the on-peak demand charge times the difference
2 between the off-peak and on-peak demands.

3 Q. Have you prepared an exhibit entitled "Proposal for
4 Demand Metering in Service Classification Nos. 2 and
5 3"?

6 A. YES. MARK FOR IDENTIFICATION AS EXHIBIT__ (SRP-3).

7 Q. Please describe this exhibit.

8 A. This exhibit shows sample tariff language for demand
9 metering in Service Classification Nos. 2 and 3. The
10 new rates will have a charge for Contract Demand, a
11 Customer Charge, and a Usage Charge applicable to each
12 Mlb of steam used.

13 Q. Have you prepared tariff language for this proposal?

14 A. Sample tariff language is shown in Exhibit__ (SRP-3).
15 Actual tariff leaves have not been submitted since
16 demand-billing rates will be developed at a later date.

17 (5) BILLING ANALYSIS

18 Q. Has an exhibit been prepared showing steam sales and
19 revenues for the historical period, i.e., the twelve
20 months ended June 30, 2003, reflecting the present rate
21 level, entitled "Steam Sales and Revenues for the
22 Twelve Months Ended June 30, 2003, Reflecting the
23 December 8, 2000 Rates."

24 A. YES, MARK FOR IDENTIFICATION AS EXHIBIT__ (SRP-4).

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1 Q. Please describe this exhibit.

2 A. This exhibit sets forth, by service classification, the
3 number of monthly bills rendered, Mlbs of steam sold,
4 and the revenues for the twelve months ended June 30,
5 2003 that would have been derived at the current rates,
6 i.e., the rates effective December 8, 2000.

7 Q. Has an exhibit been prepared comparing the present
8 December 8, 2000 rates and charges and the proposed
9 rates and charges, entitled "Steam-Comparison of the
10 Rates and Charges Effective December 8, 2000 with the
11 Proposed Rates and Charges"

12 A. YES. MARK FOR IDENTIFICATION AS EXHIBIT NO.__(SRP-5).

13 Q. Please describe this exhibit.

14 A. This exhibit consists of an index sheet and four tables
15 showing each service classification. Each table
16 consists of two columns. The left-hand column shows
17 the present rates at the December 8, 2000 rate level
18 and the right-hand column shows the proposed rates.

19 Q. Have you prepared an exhibit showing monthly bill
20 comparisons at the present rates and at the proposed
21 rates, entitled "Steam-Typical Monthly Bill Comparisons
22 at Present Rates Effective December 8, 2000 and at the
23 Proposed Rates"

24 A. YES. MARK FOR IDENTIFICATION AS EXHIBIT NO.__(SRP-6).

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1 Q. Please describe this exhibit.

2 A. This exhibit consists of five tables headed by an index
3 sheet.

4 The tables show comparisons of bills applicable to
5 consumers at various monthly consumption levels under
6 the present and proposed rates for each of the existing
7 firm service classifications. These comparisons cover
8 the reasonable ranges of monthly use under the rates
9 shown.

10 Q. Has an exhibit been prepared showing what the estimated
11 annual impact on customers' bills would be under the
12 proposed rates, entitled "Steam-Summary of the
13 Estimated Annual Impact on Customers' Bills Under the
14 Proposed Rates Based on Billing Data for the 12 Months
15 Ended June 30, 2003"?

16 A. YES. MARK FOR IDENTIFICATION AS EXHIBIT NO. __ (SRP-7).

17 Q. Please describe this exhibit.

18 A. This exhibit sets forth, by service classification, the
19 annual percentage increases, by the ranges shown, in
20 Con Edison customers' bills under the proposed rates
21 based on the customers' consumption for the 12-month
22 period ended June 30, 2003. These percentage increases
23 were derived by pricing each customer's monthly usage
24 during the historical period at the current December 8,

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1 2000 rates and at the proposed rates.

2 Q. Have you prepared an exhibit entitled "Steam-Estimated
3 Effect on Customers' Bills and Company Revenues
4 Resulting from Proposed Steam Rates - Based on Sales
5 and Revenues for the Twelve Months Ended June 30,
6 2003."

7 A. YES. MARK FOR IDENTIFICATION AS EXHIBIT NO.__(SRP-8).

8 Q. Please describe this exhibit.

9 A. This exhibit sets forth for SC Nos. 1, 2, 3, and 4, the
10 proposed annual revenue increases, the percentage
11 increases and the number of customers' bills increased,
12 decreased or unchanged.

13 (6) EMBEDDED COST-OF-SERVICE STUDY

14 Q. Did the Panel prepare an embedded cost-of-service
15 ("ECOS") study for Con Edison's Steam system?

16 A. Yes. The ECOS study for the Steam Department was
17 prepared under our supervision.

18 Q. Is the study to which you refer a document entitled
19 "Cost Of Service Study - Steam Department Year 2002
20 Adjusted for Known Changes in Costs and Rates Effective
21 December 8, 2000?"

22 A. YES. MARK FOR IDENTIFICATION AS EXHIBIT NO.__(SRP-9)

23 Q. Are you recommending that the results of the ECOS study
24 be used to allocate revenues among the classes in this

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- 1 case?
- 2 A. No, we are not. We concluded that, in order not to
3 exacerbate already relatively large customer impacts,
4 the increase should be allocated on an equal percentage
5 basis to all classes.
- 6 Q. What time period does the ECOS study include?
- 7 A. It covers Steam Operations for the calendar year 2002.
- 8 Q. What steam revenues are reflected in the ECOS study?
- 9 A. Steam revenues reflect current rates, which were
10 effective December 8, 2000.
- 11 Q. What customer classes are analyzed in the ECOS study?
- 12 A. The ECOS study analyzes the following customer classes
13 shown on each Table, starting in column (2): SC No. 1 -
14 General Service, SC No. 2 - Annual Power Service and SC
15 No. 3 - Apartment House Service. A description of the
16 type of customers served under each classification is
17 shown on page 10 of the ECOS explanatory notes. In
18 addition to these customer classes, costs and revenues
19 (interdepartmental rents) have been assigned to the
20 Electric Department, representing its use of the Hudson
21 Avenue Tunnel.
- 22 Q. Let us now turn to the methodology used in developing
23 the ECOS study. Please describe the procedures
24 followed in the preparation of this study.

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- 1 A. There are two main steps in the preparation of the ECOS
2 study: (1) functionalization and classification of costs
3 to operating functions, such as production,
4 distribution, customer accounting and customer service
5 (with further division into sub-functions such as
6 production demand, production energy-fuel, distribution
7 demand, distribution customer, services, etc.), and (2)
8 allocation of these functionalized costs to customer
9 classes.
- 10 Q. Please describe the functionalization and
11 classification step.
- 12 A. The functionalization and classification step assigns
13 the broad accounting-based cost categories to the more
14 detailed categories employed in the ECOS study. This
15 level of detail is required to differentiate production
16 demand related costs from production energy-fuel, and
17 production energy-other.
- 18 Q. Why is this necessary?
- 19 A. This data allows the proper allocation to the classes
20 of the fixed, fuel, and other variable costs, i.e.,
21 water and chemicals, based on cost causation.
- 22 Q. Please continue.
- 23 A. During the process of functionalization, all costs are
24 classified as being demand-related, energy-related or

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1 customer-related. Demand-related costs are fixed costs
2 created by the on-peak hourly loads placed on the
3 various components of the steam system. Energy-related
4 costs are variable costs resulting from the total
5 quantities of steam delivered during the year.
6 Customer-related costs are fixed costs, which are
7 caused by the presence of customers connected to the
8 system, regardless of the amounts of their demand or
9 energy usage.

10 Q. Please describe the allocation step.

11 A. The allocation step allocates the functionalized and
12 classified costs to the customer classes based on the
13 appropriate demand, energy or customer allocation
14 factors, which are shown on Table 7 of the ECOS study.

15 Q. Where in the ECOS study did you include the State
16 Income Tax calculation?

17 A. The State Income Tax calculation at 7.5%, including SIT
18 Adjustments, are shown on Table 5, Income Taxes, Pages
19 1 and 2.

20 Q. Please explain the general organization of the ECOS
21 study.

22 A. The ECOS study begins with 28 pages of explanatory
23 notes detailing sources of data and methods used in the
24 preparation of the ECOS study followed by seven tables

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1 of cost data, which was described earlier.

2 Q. Will you please briefly describe the explanatory notes?

3 A. The text material is an explanation of the tables that
4 follow. Section I, on page 3 of the explanatory notes,
5 is a summary of the organization of the ECOS study's,
6 objectives. Section II, starting on page 4, describes
7 the operating functions analyzed in the ECOS study.
8 Section III, starting on page 7, describes the
9 allocation factors used in the ECOS study. Section IV,
10 on page 10, describes the Customer Classes used in the
11 study. Section V, starting on page 10, explains the
12 Rate of Return Statement. Section VI, starting on page
13 12, Rate Base, refers to the functionalization of plant
14 costs, depreciation reserve, non-interest bearing
15 construction work in progress, net plant, rate base
16 adjustments, working capital, and total rate base.
17 Section VII, Operating Expenses, which starts on page
18 18, describes the functionalization of Operating
19 Expenses into fixed and variable components. Section
20 VIII, Operating Revenues, starting on page 23, lists
21 the various Steam Department operating revenues.
22 Section IX, starting on page 24, describes the State
23 and Federal Income Taxes. Section X, starting on page
24 25, itemizes the customer costs by class of service.

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1 Section XI, starting on page 27, describes the
2 allocation factors and the development of the Demand
3 allocation factors used to allocate the functionalized
4 costs for the production-demand and distribution-demand
5 functions.

6 (7) TARIFF CHARGES

7 Q. Is the Company proposing elimination of SC 6 -
8 Transportation Service?

9 A. Yes. The Company proposes to eliminate SC 6, because,
10 as stated in the testimony of Company witness Jacob,
11 there has been no customer interest in this rate, and
12 no customers are taking service under SC 6. In
13 addition, an appropriate cost-based transportation rate
14 is too dependent on site-specific circumstances to lend
15 itself to a uniform rate.

16 Q. Does the Company propose a change to its provision of
17 Steam Repair Service?

18 A. Yes. As discussed in the testimony of Mr. Jacob, the
19 Company proposes to require prepayment of estimated
20 labor and material charges, instead of payment upon
21 completion of the repair, and to price materials based
22 on fair market price, instead of average storeroom
23 prices, plus 12 percent for handling. Following the
24 repair, estimated and actual charges for labor and

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1 materials will be reconciled. If the estimate was
2 higher than actual charges, the customer will receive a
3 refund for the difference; if the estimate was lower
4 than actual charges, the customer will be billed for
5 the difference.

6 Q. Is the Company proposing additional tariff changes?

7 A. Yes. As discussed by Mr. Jacob, we are proposing the
8 following: (1) changes to General Information Section
9 VII "Adjustment of Rates Related to Changes in the Cost
10 of Fuel" to eliminate Paragraph F entitled "Annual
11 Credit Adjustment" dealing with the existing cap on
12 fuel cost recovery associated with steam system
13 variance. This provision will be replaced with an
14 annual adjustment provision dealing with reconciling
15 actual expenses incurred for fuel used by the Company
16 plus the contractual variable cost of steam purchased
17 from others for resale and the Special Monthly
18 Adjustment to actual recoveries for the annual period.
19 Any under-collection or over-collection will be
20 reflected in the monthly fuel adjustment over a
21 subsequent 12-month period; (2) the addition of a
22 component to the Special Monthly Adjustment to the Fuel
23 Adjustment to credit customers for overcollections of
24 East River Repowering Project (ERRP) costs included in

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1 base rates for any month in which ERRP is not in
2 commercial operation on or after October 1, 2004 and
3 elimination of components of the Special Monthly
4 Adjustment that are no longer applicable; and (3)
5 changes to "Prepayment for Extension or Reinforcement
6 of Mains" to require prepayment if estimated revenue
7 over a two-year period, rather than the current one-
8 year period, is insufficient to justify the
9 expenditure.

10 Q. Please continue.

11 A. As described in the testimony of Company witness
12 Northup, we are adding a new Rider "E" in SC 2 and SC
13 3, which would allow the Company to charge the
14 customer, in lieu of the average cost of fuel, an
15 agreed upon amount, for a fixed volume of the
16 Customer's steam requirements. This amount would be
17 charged as an increment or decrement to the base cost
18 of fuel. The negotiated price would be set forth in a
19 written agreement between the Company and the customer.
20 The customer would pay all rates and charges applicable
21 under the service classification, plus the Special
22 Monthly Adjustment of the Fuel Adjustment. Any steam
23 usage in excess of the agreed upon quantity will be
24 served under the rates and charges of the customer's

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1 Service Classification, inclusive of the Fuel
2 Adjustment.

3 Q. If there were a multi-year settlement in this case, how
4 would you propose to collect the increased revenue
5 requirement in years subsequent to the first rate year?

6 A. In rate years two, three, etc., the increased revenue
7 requirement would be recovered by increasing customer
8 charges and demand charges by a uniform percentage
9 increase, subject to the rate design proposals that we
10 have discussed.

11 Q. Does this conclude the testimony?

12 A. Yes, it does.

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