

**STATE OF NEW YORK**  
**PUBLIC SERVICE COMMISSION**

<b>In the Matter of Eligibility Criteria for Energy Services Companies</b>	) )	<b>Case 15-M-0180</b>
<b>Proceeding on Motion of the Commission to Assess Certain Aspects of the Residential and Small Non-residential Retail Energy Markets in New York State</b>	) ) ) )	<b>Case 12-M-0476</b>
<b>In the Matter of Retail Access Business Rules</b>	)	<b>Case 98-M-1343</b>

**INITIAL TESTIMONY OF ALAN TILLEY**

Submitted By:  
Drift Marketplace, Inc.  
SEPTEMBER 15, 2017

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Case 15-M-0127  
Case 12-M-0476  
Case 98-M-1343

Testimony of Alan Tilley

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**EXHIBITS**

1. Exhibit\_(AT-1) Resume of Alan Tilley

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responsibilities that are of a supply chain technology officer in the energy and information technology industries. This includes sourcing power generation, energy and information (IOT) network management, risk management, and delivery of services to the end users. I've been in the field of industrial automation and information technology since the late 1970s, when I was an electronic engineer at Measurements Systems International and designed software for the first microprocessor products introduced. From 1979 to 2008, I was the CEO and co-founder of Quester Microsystems, a manufacturer of hardware and software for energy

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1 generation, industrial controls, and consumer markets. In order to develop  
2 technology focused on smart grid and solar technology, I also co-founded  
3 Questar Energy Systems in 2009, and was the acting CEO until 2014,  
4 when Questar Energy Systems was reorganized to form Drift Marketplace  
5 as VP of Engineering and a Board member. My current position is  
6 Director, Power Operation responsible for back office operations and  
7 development of supply and services.

8 Q. Have you previously submitted testimony on behalf of Drift Marketplace  
9 before the New York Public Service Commission (“Commission”)?

10 A. No.

11 Q. Please describe Drift Marketplace, Inc.

12 A. Drift is an Energy As A Service (“EAAS”) provider similar to a number of  
13 Software As A Service (“SAAS”) we are all familiar with (Uber, AirBnB,  
14 Dropbox, etc.). Drift’s business model is providing a service to customers  
15 similar to the current marketplaces for the cell phone, insurance, banking,  
16 investing, or cable industries.

17 Drift was founded in 2014 to provide energy services to customers in the  
18 retail energy markets. Drift launched in mid-2017 in the ConEd territory.

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**II. PURPOSE OF TESTIMONY**

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Q. What is the primary purpose of your testimony?

A. The primary purpose of my testimony is offer insight into the barriers to entry Drift has experienced entering the NY market. New technologies are opening up possibilities for mass market customers to gain more control over their energy purchasing decisions, and accessibility to those technologies for mass market customers is important to the success of REV. I am concerned decisions adverse to ESCOs, a type of retail choice provider, will have negative implications for companies like Drift which sees itself as a hybrid between ESCOs and DERs. In addition to acting as an ESCO, Drift intends to seek authorization to act as a Distributed Energy Resource (through the oversight guidelines being developed in Case 15-M-0180).

Q. Why did Drift enter the New York ESCO market?

A. New York was our number one choice for market entry because of the REV – the Reforming the Energy Vision – program. For both Drift’s Board and investors, New York made the most sense, given REV and what we thought was a very exciting attempt to build distributed energy into a real competitive marketplace for consumers. Drift’s goal is to help create a viable distributed energy marketplace, and allow existing customers to become not just consumers but ‘prosumers’ – to give them

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1 real choices over their energy purchase decision-making. Drift believes  
2 that its technology and software systems will be able to offer consumers,  
3 particularly low-income, New York City, and statewide customers, a real  
4 opportunity to access, invest in, and benefit from renewable energy.  
5 Ultimately, Drift wants to be more of a ‘Distributed Independent System  
6 Operator’ – an aggregator for distributed energy delivering new and  
7 accessible energy and energy benefits to consumers.

8 Q. Do you have concerns with the scope of the issues set for Track I in the  
9 December 2, 2016 Notice of Evidentiary and Collaborative Tracks and  
10 Deadline for Initial Testimony and Exhibits, (“December 2 Notice”)?

11 A. Yes, I am concerned that the scope of this proceeding is too narrow to  
12 address scope of challenges – and opportunities – for mass market  
13 customers. This proceeding is focused on the scope of the ESCO mass  
14 marketplace, and does not include companies that anticipate qualifying  
15 under the distributed energy resource (“DER”) classification. Both types of  
16 companies (ESCOs and DERs) offer products and services designed to meet  
17 the needs of retail customers, and the evolving needs of both types of  
18 companies should be addressed in this proceeding. I am also concerned that  
19 if the outcome of this proceeding results in a shutdown of the current mass  
20 market retail market, the development of the new DER marketplace will be  
21 severely compromised.

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1 Q. What is the scope of your testimony?

2 A. The subject my testimony focuses on certain December 2, 2016 Evidentiary  
3 Hearing topics. Specifically, on the topics that Drift feels are the most  
4 relevant for its business, and where we think we can offer a useful  
5 perspective: (A) the role of regulators and oversight of the retail mass  
6 market; (B) energy related value add services and mass market customers;  
7 (C) barriers to market innovation and mass market access; and (D) actions  
8 that could be taken to strengthen the retail market and potential benefits to  
9 mass market customers.

10 Q. Are you sponsoring an exhibit?

11 A. Yes, I am sponsoring Exhibit AT-1, "Resume of Alan Tilley," which is  
12 being filed simultaneously with this testimony.

13

14 **III. TESTIMONY**

15 A. *The role of regulators and oversight of the retail mass market*

16

17 Q. What role do you think the New York Department of Public Service  
18 should have in regulating the behavior of the retail energy market?

19 A. The Department plays a critical gatekeeper function for the retail market,  
20 and I'm supportive of continued oversight. I am concerned that the  
21 eligibility requirements for market entry are too low.

22 Q. Why, and what kind of impact could that have on the marketplace?

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1     A.     Without barriers to entry that require a company to meet credit threshold  
2           requirements, and demonstrate expertise on related risk, technical,  
3           financial, managerial and operational matters, the marketplace is  
4           vulnerable to unscrupulous actors that have no skin in the game. Without  
5           threshold barriers in place, it is easy for “fly by night” companies to do  
6           just what they’re doing now: enter the market, rapidly enroll customers on  
7           variable rate plans, and then selling those customers to existing ESCOs. I  
8           question how much value those companies actually provided to those  
9           consumers. Drift supports the Commission's effort to evolve the retail  
10          market place such that it offers all retail customers transparency with real  
11          choice and decision-making ability. We believe in a vibrant, animated  
12          marketplace that rewards delivering consumer value.

13    B.    *Energy related value add services and mass market customers*

14  
15    Q.     What services does Drift currently provide or plan to provide to mass  
16          market customers?

17          A.     Drift business model is meant to operate as a Distributed  
18                  Independent System Operator (d/ISO) integrated within the larger  
19                  wholesale market. Drift secures a multitude of independent power nodes  
20                  in its network that include, but not limited to hydroelectric dams, solar-  
21                  plus-storage projects, wind farms, EV recharging stations, residential  
22                  storage devices, large commercial building management systems and



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1 residential/small business prosumers. Using artificial intelligence and  
2 machine learning to forecast energy demand from the next day to real  
3 time, by factoring in variables, such as the individual customers historical  
4 usage, zip code, microclimate weather data estimates, real time grid  
5 operational parameters; energy is intelligently distributed, stored and  
6 dispatched from its network of peer-to-peer energy nodes to deliver power  
7 to its consumers at substantial savings over utility rates, with multiple  
8 added benefits, including participation in the ownership of the DER assets.  
9 Drift Marketplace is a platform that allows new innovative technologies  
10 and products to connect with consumers. Innovators like NEST  
11 thermostats for demand reduction, behind the meter storage, smart  
12 appliances, can enable consumers to earn income, support grid reliability  
13 and reduce emissions. Connecting producers to users thru the Drift  
14 Marketplace, providing a compelling user experience that consumers have  
15 come to expect in today's marketplace.

16 Q. What about this business model is different from the current commodity-  
17 focused business model of many ESCOs that serve mass market  
18 customers?

19 A. The ultimate goal of Drift is to help create a marketplace where purchasers  
20 of energy, including and especially mass market customers, are not just  
21 consumers but “prosumers.” Meaning that no matter where a customer is

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1 located on the grid and no matter if they are single family or low-income  
2 or a business, that customer is not charged by how much they use but by  
3 the service they receive. These services include but not limited to: buying  
4 renewable energy generation (community solar), to participate in building  
5 a distributed and renewable energy grid, while also having the ability to  
6 see reduction in their bill. Drift charges a small subscription fee  
7 (\$1/week) to allow the consumer to buy power at wholesale, which allows  
8 residential and small commercial customers the ability to enjoy the  
9 economic benefits of wholesale pricing that have typically only been  
10 available to large business enterprises.

11 Q. How else would Drift's model be able to offer mass market customers price  
12 savings on their bill?

13 A. In addition to providing consumers the access to wholesale prices, Drift  
14 intends to offer mass market customers the ability to participate in  
15 community solar and a structure that would allow individuals to buy virtual  
16 solar generation and at the same time gain an ownership interest in the solar  
17 facility.

18 C. *Barriers to market innovation and mass market access*

19 Q. Would Drift's business model be able to guarantee savings against the  
20 prices charged by the utility in the current marketplace?

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1 A. We are confident it could, and our experience to date indicates that our  
2 business model will be able to guarantee savings.

3 Q. How so?

4 A. It boils down to the differences between private enterprises like Drift and  
5 the utilities. For example, utilities are regulated monopolies, and are not  
6 required to respond to market dynamics in the same way as ESCO/DERs  
7 or non-utility market participants nor have the same cost burden of  
8 marketing against an incumbent monopoly. Utilities have a certain level  
9 of cost-recovery baked into their system and their price is erroneously  
10 viewed as a benchmark in a non-competitive marketplace. However, the  
11 critical barrier for being able to guarantee savings is the utilities lack of  
12 transparency and consumer choice and evolving consumer technologies.

13 A. Our experience is that the utilities are not required to disclose most of their  
14 rate calculations or methodology. Further, utilities understandably have no  
15 real incentive to share that information or update their systems to allow for  
16 more efficient communication with other market participants. Therefore,  
17 although Drift's new technologies will allow mass-market customers to  
18 realize rate savings as compared to the utility, Drift finds it next to  
19 impossible to know what the utility rate was in the past (for bill review  
20 and quoting) or will be. Luckily, technologies have become available  
21 abrogated this problem for Drift's consumers. We can accurately

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1           determine the utilities billings at any time and provide our customers with  
2           this benchmark pricing and guarantee (with the wholesale NYISO  
3           commodity) we will be lower than the utility, or we will refund the  
4           difference. Of course, we find many our customers are interested in low  
5           emission generation which we provide at a comprehensive saving targeted  
6           to meet the standard utility rate.

7    Q.    In your opinion, is the current retail market realizing the Commission's  
8           efforts (as outlined in its February 23, 2016 Resetting Order) "*to promote*  
9           *high quality customer service, increase the range of energy-related*  
10          *services, and continue to increase the benefits obtained by customers from*  
11          *retail energy markets*"?

12   A.    No. The issues I addressed earlier, like the lack of transparency in utility  
13          pricing and ratemaking, are preventing the New York retail market from  
14          offering real competition and competitive products to customers.

15   Q.    From Drift's perspective, what have been the most significant barriers to a  
16          competitive marketplace in the current retail market?

17   A.    As I mentioned earlier, the biggest barrier Drift is running into is the lack  
18          utility transparency and incentive to make the changes that are necessary  
19          to allow interoperability with Drift's software system. For example, it took  
20          almost a year to complete the required utility hook-ups. I've had several  
21          with Department Staff and ConEd to try and resolve the EDI process we

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1 began in October 2016, and it's still ongoing. The other major issue is that  
2 much of the current software and technology used by utilities is  
3 incompatible with newer platforms like web and mobile platforms. If the  
4 technology isn't upgraded and allow consumer access to their data, I think  
5 utilities will have a difficult time attracting market investment. This is  
6 especially true for the technologies planned under REV.

7 *D. Recommended actions that could be taken to strengthen the retail market and*  
8 *potential benefits to mass market customers*  
9

10 Q. What type of measures would you recommend be adopted to allow for  
11 greater access by mass market customers to emerging DER and renewable  
12 products?

13 A. A fundamental shift in the framework of the retail marketplace is required.  
14 In order to give mass market customers the opportunity to benefit from  
15 emerging DER services provided by ESCOs and other retail choice  
16 providers, it is critical that the utilities are provided with appropriate  
17 guidance and tools to increase their ESCO/DER-facing support. They  
18 should also be supported to invest in significant upgrades to their current  
19 information technology platforms. Utilities in Texas, for example,  
20 successfully upgraded their systems to allow for compatibility with retail  
21 billing allowing retailers to add services and bill the distribution charges.  
22 These upgrades will also help pave the way for a successful DER market,

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1           which will be increasingly virtual and will require the ability to offer  
2           alternatives to the current system of utility consolidated billing. Dual bill  
3           is both confusing to the consumer and an uneconomical duplication of  
4           resources.

5    Q.    In your opinion, what will be the effect on the retail marketplace if these  
6           barriers are not addressed? What kind of threat does this pose to the  
7           evolution and success of the retail marketplace?

8    A.    One potential outcome could be attempts to do technological end-runs  
9           around these limitations. If we don't see technology upgrades and a  
10          change in framework that enables utilities to work with private companies  
11          the market, I fear it will be difficult for the potential benefits anticipated  
12          by REV to occur, and there will be less interest from the private business  
13          sector. Companies like Drift are bringing other partners to the market –  
14          we've been approached by Google and Tesla, for example – but they want  
15          to work with other businesses, not suffer the extreme sales cycle and  
16          uncertainty of monopolies. If it's too difficult to make it work in the New  
17          York market, the ideas and opportunities will simply go elsewhere.

18   Q.    And in your opinion, is it possible to eliminate these barriers while also  
19          ensuring sufficient customer protections, particularly for residential and  
20          small commercial customers?

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1     A.     It's absolutely possible. Today I can file and pay my taxes both state and  
2           federal, open a bank account, buy insurance, sign the closing papers to  
3           purchase property, and buy most anything, all online with trust both in the  
4           agreement with the vendor and in the underlying monetary transaction.  
5           What is so different about buying power every single month from one  
6           supplier? Given the challenges companies like Amazon, Apple, etc. solve  
7           for consumers every day, the consumer energy marketplace has a long  
8           way to go. The REV initiative and its potential to realize a prosumer-based  
9           marketplace is the reason the Board of Drift decided to enter the New  
10          York Market. Drift has also been successful in raising significant investor  
11          funding because they believe in ability of the New York market to deliver  
12          genuine systemic innovation in the energy industry. It's also imperative to  
13          realize these changes while protecting consumers. And in my opinion,  
14          REV is not going to happen without consumer engagement, and  
15          engagement drives innovation.

16    Q.     Does this conclude your testimony?

17    A.     Yes, and thank you for the opportunity to provide testimony on behalf of  
18          Drift Marketplace, Inc.

**Case 15-M-0127**  
**Case 12-M-0426**  
**Case 98-M-1343**

**Exhibit\_\_(AT-1)**

**Resume of Alan Tilley**



# Alan Tilley

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Drift Marketplace, Inc.  
Cases 15-M-0127, 12-M-0426 & 98-M-1343  
Exhibit\_\_(AT-1)  
Page 1 of 1

## Education

Old Dominion University

*June 1967* – Undergraduate credit transfer

Washington Technical Institute

*September 1977* – AA Electronics

## Experience

Drift Marketplace, Inc. | 111 S Jackson St. Seattle, WA 98104

VP Engineering | Board Member | Co-Founder *July 2014* – Present

- Product development
- Supply side operations management
- Vendor relations

Questar Energy Systems | 1100 NE Campus Parkway, Seattle, WA 98105

CEO | Co-Founder *August 2009* – July 2014

- Strategic direction
- CAD/CAM design for 2-axis solar tracking system
- Designer and architect for Dual-Axis Tracker, Autonomous Energy Network and Smart Grid Node Management.

Questar Microsystems

CEO | Co-Founder *April 1979* – December 2008

- Managed development of hardware and software products for industrial and consumer markets.
- Managed growth and evolution of company through a number of business, technology, and products cycles.
- Developed sales and support channels in industrial and consumer product lines.
- Corporate management of all business aspects

Measurement Systems International | 14240 Interurban Avenue South, Tukwila, WA 98168

Electronic Engineer *September 1977* – April 1979

- Designed electronics and software for first microprocessor products introduced.
- Trouble shoots prototypes and field tested new products.

## Skills

- Executive Leadership
- Operations Management
- Assembly and C/C++ programming
- System design and analysis
- CAD/CAM design and modeling