

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Please state your names.

2 A. Our names are Flannan Hehir and Glenn Meyers.

3 Q. Have you previously submitted testimony in this
4 proceeding?

5 A. Yes. We previously submitted direct testimony on
6 behalf of Orange and Rockland Utilities, Inc. ("Orange
7 and Rockland," "O&R" or "Company") as the Gas
8 Infrastructure and Operations Panel ("GIOP" or the
9 "Panel").

10 Q. What is the purpose of the Panel's update and rebuttal
11 testimony?

12 A. First, we are updating our direct testimony to reflect
13 changes in the Company's plans regarding the Gas
14 Training Center ("GTC").

15 Second, we are responding to the testimony of the
16 following parties:

- 17 • Department of Public Service Staff ("Staff") Gas
18 Infrastructure and Operations Panel ("SGIOP");
19 • Staff Pipeline Safety Panel ("SPSP"); and
20 • Staff Gas Programs and Supply Panel ("SGPSP").

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ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 **UPDATE**

2 Q. Will you be introducing any exhibits as part of your
3 testimony?

4 A. Yes, we will be introducing one exhibit, GIOP-3, which
5 provides the Company's responses to two of Staff's
6 discovery questions.

7 Q. Please summarize the Company's operations and
8 maintenance ("O&M") and capital updates for the Rate
9 Year (*i.e.*, calendar year 2019)("Rate Year 1" or
10 "RY1").

11 A. The Company projects the following decrease from the
12 O&M expenses projected in direct testimony:

	<u>Linking Period</u>	<u>Rate Year 1</u>	<u>Rate Year 2</u>	<u>Rate Year 3</u>
O&M Change	(\$300k)	(\$275k)	(\$275k)	(\$275k)

13
14 The Company projects the following additional capital
15 expenditures above what was projected in direct
16 testimony:

	<u>Linking Period</u>	<u>Rate Year 1</u>	<u>Rate Year 2</u>	<u>Rate Year 3</u>
Capital Change	\$200k	\$1.8M	\$300k	0

17

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Please explain the primary driver for the forecasted
2 decrease in O&M expenses and the increase in capital
3 spending.

4 A. In our direct testimony, we described the Company's
5 plan to lease a facility for gas training purposes.
6 However, after the Company filed its initial gas rate
7 case, the town of Goshen installed new sewer lines for
8 a housing complex near the GTC. This gave O&R an
9 opportunity to assess the possibility of connecting to
10 the sewer line and expanding the GTC. The Company is
11 now proposing additional capital funding in order to
12 enhance the existing GTC at Goshen, instead of leasing
13 a separate facility. This will allow the Company to
14 maximize the use of its current facilities to provide
15 a potential long-term cost effective solution. The
16 Company plans to use this facility to provide New York
17 Public Service Commission ("Commission") and Northeast
18 Gas Association ("NGA") compliant training and testing
19 to both employees and contractors.

20 Q. Please explain the improvements that the Company is
21 making at the GTC.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. Orange and Rockland is making the following
2 improvements at the GTC:

- 3 • Replace the modular trailer with double wide
4 trailers with bathrooms, an office area, internet
5 capability, and incorporate current technology to
6 facilitate training and testing;
- 7 • Build bathroom facilities in shop and modular
8 classroom area;
- 9 • Build additional parking space;
- 10 • Enclose outdoor skills area to allow for classes
11 during inclement weather; and
- 12 • Relocate the compressor outside to enhance
13 training flexibility and efficiency.

14 This effort will also include coordination with the
15 Town of Goshen to obtain approval for water and sewer
16 main connections to GTC and survey/delineate wetlands
17 for improvement feasibility. O&R has received
18 conditional verbal approval and is currently in the
19 process of developing scaled engineering drawings to
20 submit to the Town with the permit application in

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 order to receive final approval from the town for the
2 sewer main connection.

3 Q. What are the projected capital expenditures associated
4 with the GTC?

5 A. The Company is projecting additional capital
6 expenditures of \$1.8 million in RY1 and \$300,000 in
7 RY2 (*i.e.*, calendar year 2020). For additional
8 information related to this planned work, please refer
9 to the white paper attached to the Company's response
10 to DPS-38-618 as DPS-38-618 Att-1 contained in Exhibit
11 GIOP-3.

12 Q. Above, you indicate that there is a decrease in the
13 O&M expenses from the Panel's direct testimony; please
14 explain this decrease.

15 A. Orange and Rockland's original proposal was to lease a
16 facility to address the Company's training needs. The
17 Company projected additional O&M expenditures of
18 \$300,000 in each of RY1, RY2, and RY3 (*i.e.*, calendar
19 year 2021) to pay for rent, utilities, and other
20 associated costs of leasing a facility. The GTC
21 capital updates would increase O&M by \$25,000, leading

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 to a net O&M reduction of \$275,000 in each of RY1, RY2
2 and RY3, as compared to O&R's original projected
3 additional O&M expenditures.

4 **REBUTTAL**

5 Capital

6 Q. Does the Company have any concerns with Staff's
7 overall approach to adjusting the Company's Capital
8 budget?

9 A. Yes. As discussed in greater detail below, Staff
10 tended to focus its analyses on specific programs
11 while ignoring the Company's performance on an overall
12 basis. The Company operates a large gas distribution
13 system in a dynamic environment. Consequently, our
14 capital budget is constantly changing as planned
15 projects are delayed/revised or new projects arise
16 based on more urgent needs. Staff pointed out areas
17 where we can make adjustments on smaller individual
18 projects, but overall used a granular/static
19 perspective in its review of the Company's capital
20 budget proposal. In the last several years, O&R has
21 completed prioritized projects and generally spent its

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 established planned budgets on necessary projects. O&R
2 employs a number of established processes to manage
3 its capital work effectively (e.g., capital
4 optimization program (described in the GIOP's direct
5 testimony), Capital Governance Committee, capital
6 blankets, and quarterly reports to Staff). Suggesting
7 reductions by focusing on specific projects or
8 blankets, does not accurately reflect the Company's
9 overall performance and constrains the flexibility
10 needed to manage and execute on our commitment to
11 provide safe and reliable service. Finally, should O&R
12 underspend on its capital plan, the downward
13 reconciliation would capture, defer and return any
14 shortfall to the customer.

15 Q. Did Staff propose any specific adjustments to the
16 Company's gas capital forecasts?

17 A. Yes, Staff proposed adjustments to several Company
18 capital programs. Each of Staff's adjustments are
19 discussed below.

20 Q. What is Staff's proposed adjustment to the Company's
21 program relating to regulator upgrades?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. The SGIOP disagrees with the Company's proposed budget
2 to upgrade several of its regulator stations. Staff
3 questions the Company's ability to complete all the
4 proposed upgrade projects based on the Company's
5 historic performance. The SGIOP proposes to eliminate
6 any spending related to the South Mountain Road, Cedar
7 Flats Road, or Crooked Hill regulator station upgrade
8 projects in 2018 through 2021.

9 Q. Does the Company agree with Staff's adjustment?

10 A. The Company agrees in part. The South Mountain Road
11 Regulator Station upgrade is dependent on the
12 completion of the adjacent Little Tor Substation
13 project, which has been delayed for an extended period
14 of time due to permitting and community concerns
15 regarding the new substation. We agree to delay this
16 project in our current request. However, the regulator
17 station will eventually require upgrading at the
18 conclusion of the substation construction.

19 The Company disagrees with removing the Cedar Flats
20 Regulator Station upgrade request. Because of changing
21 priorities, the Company chose to perform the

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 associated gas main upgrade first and then the
2 regulator station upgrade, instead of our original
3 plan of regulator station first and main upgrade
4 second. Both projects are required for the continued
5 reliability of the northern Rockland County gas
6 distribution system.

7 For the Crooked Hill Regulator Station
8 upgrade/replacement, we are proposing a one year delay
9 in project funding, due to associated real estate
10 issues.

11 Q. Does Staff propose any adjustments associated with new
12 business?

13 A. The SGIOP proposes to eliminate all capital spending
14 related to the Tuxedo Farms Development and the Tuxedo
15 Farms Reinforcement projects for RY1 through RY3
16 because Staff finds it unlikely that significant work
17 will occur over the next three years.

18 Q. Does the Company agree with Staff's adjustment?

19 A. No, we do not. Based on the latest available
20 information we believe this project can begin in 2019.
21 The developer has approved site plans and an active

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 application for gas service. In addition, the
2 developer has cleared the property for the first phase
3 and has installed water and sewer facilities clearly
4 demonstrating a financial commitment to move forward
5 with this project.

6 Q. Does Staff propose any additional adjustments
7 associated with the Tuxedo Farms development?

8 A. The SGIOP also proposes to eliminate the capital
9 budget for the Sloatsburg/Tuxedo Reinforcement project
10 for RY1 through RY3 because Staff does not believe
11 that significant work will occur over the next three
12 years.

13 Q. Does the Company agree with Staff's adjustment?

14 A. No. This funding and the planned project is required
15 in order to provide reliability for all existing
16 customers in the Sloatsburg gas distribution system,
17 as well as all of the new Tuxedo Farms Development
18 customers.

19 Q. Does Staff propose any adjustments related to the
20 Company's municipal work?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. The SGIOP proposes to reduce the budget for services
2 associated with municipal work to \$115,300 per year
3 and meter bars associated with municipal work to
4 \$12,300 per year for RY1 through RY3.

5 Q. What is Staff's rationale for this proposed reduction?

6 A. The SGIOP states that they developed this forecast
7 using a three-year average of actual historic
8 spending, which they claim would be more indicative of
9 the Company's future spending.

10 Q. Does the Company agree with Staff's adjustment?

11 A. No, we do not. Municipal work is comprised of four
12 sub-categories (Mains, Services, Meter Bars,
13 Regulators). Meter Bars and Regulators are physically
14 part of each gas service but are budgeted separately
15 in accordance with Federal Energy Regulatory
16 Commission ("FERC") accounting rules. Municipal work
17 covers a wide range of activities and can vary from
18 main only work (e.g., relocation around new culvert)
19 to a street widening, where main and service work is
20 required. The Company last year, recognized the lower
21 actual spending in total Municipal blankets and

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 reduced the five year budget plan (2019-2023), below
2 what we have previously budgeted (*i.e.*, total
3 Municipal Blanket planned budget: 2017 - \$3.35M
4 compared to 2019 - \$2.53M). Staff's recommendation to
5 reduce two of these four Municipal sub-categories is a
6 very granular perspective and does not reflect the
7 actual work that we expect on a going forward basis.

8 Q. Does Staff recommend any adjustments to the Company's
9 program to enhance the existing GTC at Goshen?

10 A. The SGIOP agrees with the Company's proposal to
11 enhance the facility, but recommends that O&R provide
12 additional support for the gas training center capital
13 spending.

14 Q. What specific issues did Staff request additional
15 information?

16 A. The SGIOP requested the Company include (1) a detailed
17 cost breakdown, explaining how the costs for the
18 facility were determined; (2) an allocation of costs
19 to electric; and (3) an updated plant model reflecting
20 these capital costs.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Please explain the detailed cost breakdown of the
2 Goshen GTC.

3 A. Provided below is the cost breakdown:

- 4 • Construction = \$512,000;
- 5 • Electric Work = \$76,000;
- 6 • Building Site Work = \$1,399,000;
- 7 • Environmental Engineering = \$35,000;
- 8 • Construction Management = \$75,000;
- 9 • Facilities = \$35,000; and
- 10 • Overheads = \$243,000.

11 Q. What portion of these costs has been allocated to
12 electric?

13 A. These costs have all been allocated to gas because
14 these major capital improvements will predominately
15 benefit gas training, with approximately 95% of the
16 training conducted in Goshen being gas related.

17 Q. Has the plant model been updated to reflect these
18 capital costs?

19 A. Yes. Please see the Company's Accounting Panel update
20 testimony for further details.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Did Staff make any recommendations associated with the
2 Company's capital budget process?

3 A. The SGIOP expressed concerns over the amount the
4 Company has deviated from its planned budget on a
5 project-by-project basis. The SGIOP proposed that the
6 Company be required to budget by category similar to
7 Consolidated Edison Company of New York, Inc. ("Con
8 Edison") and track historic and forecast spending
9 within each of these budget categories.

10 Q. Does the Company agree with Staff's recommendation?

11 A. No, we do not. The Company's overall capital
12 expenditures have been in line with its budgets. As
13 discussed in our direct testimony, the Company employs
14 a Capital Optimization Process that provides the
15 structure to select projects that align with the
16 corporate strategy and maximize the strategic value
17 per dollar spent given the Company's regulatory and
18 financial constraints. As changes in capital projects
19 inevitably occur, this process allows the Company to
20 substitute projects in a structured and systematic way
21 so that higher priority projects are reviewed next for

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 completion. It is an established process by which the
2 entire Company manages the business and Staff has
3 failed to demonstrate the need for its replacement.

4 Q. Did Staff make any recommendations related to a net
5 plant reconciliation mechanism?

6 A. Yes, this issue is addressed in the rebuttal testimony
7 submitted by the Company's Accounting Panel.

8 Q. Does Staff recommend any capital reporting
9 requirements?

10 A. Yes. The SGIOP recommends that the Commission require
11 O&R to continue filing quarterly capital expenditure
12 reports, broken down by the proposed gas capital
13 budget categories and its five-year investment plan
14 annually with the Secretary.

15 Q. Does the Company agree with Staff's recommendation?

16 A. No, O&R disagrees with Staff's proposed gas capital
17 budget categories as indicated above. We agree to
18 continue to provide quarterly reporting as currently
19 established. These reports provide transparency and
20 demonstrate the Company's efforts to execute its
21 capital plan.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does Staff make recommendations relating to any of
2 O&R's project/program budgets for the year 2018?

3 A. Yes, the SGIOP recommends reducing a number of O&R's
4 project/program budgets for 2018. For example, SGIOP
5 proposed reducing the Company's 2018 capital budget
6 for New Business Services by \$801,200.

7 Q. Does O&R agree with Staff's proposed adjustments to
8 the 2018 project/program budgets?

9 A. No, to the extent that Staff made proposals for these
10 projects/programs affecting the costs in RY1-RY3, they
11 have been addressed above. The 2018 budgets for these
12 projects, on the other hand, were approved as part of
13 the revenue requirement under the current Gas Rate
14 Plan. These budgets should not be at issue in this
15 proceeding, especially because it is likely that 2018
16 will be almost finished before the Commission issues a
17 decision in this case.

18 O&M

19 Q. Did Staff also propose adjustments to the Company's
20 O&M forecast?

21 A. Yes, they did.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does Staff agree with the method that O&R used to
2 determine its Rate Year non-labor O&M expense?

3 A. The SGIOP recommends that the Historic Test Year O&M
4 expenses be reduced by \$1.03 million because the
5 Company's Historic Year O&M expense includes costs
6 associated with system maintenance and monitoring
7 during Rockland County's blasting operations for the
8 installation of a new sewer in Sloatsburg totaling
9 \$1.03 million. The SGIOP argues that because the
10 Company estimates this work will be completed by
11 December 2018, these costs should be normalized out of
12 the Historic Test Year expense.

13 Q. Does the Company agree with Staff's recommendation?

14 A. No, we do not. First, the Company does not see support
15 for Staff's total of \$1.03 million in the Test Year
16 associated with the blasting in IR DPS-29-561. While
17 SGIOP does not specify the budget categories that the
18 \$1.03 million is associated with, Staff Revenue
19 Requirement Exhibit SRRP-2 Schedule 11 page 1 shows
20 two areas that SGIOP normalized the Test Year, (1)
21 Leak Repair under Gas Operations - \$365,000; and (2)

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Ops - Engineering - \$666,000, which appear to be the
2 budget categories that Staff reduced. SGIOP does not
3 discuss either of these budget categories in its
4 testimony. In addition, while there was higher
5 spending in some budget categories due to blasting
6 activity in Sloatsburg, overall O&M budget overruns
7 were mainly due to damage prevention initiatives. IR
8 DPS-29-561 does not attribute increases with either of
9 these budget categories with the Rockland County's
10 blasting operations for the installation of a new
11 sewer in Sloatsburg. Finally, regardless of the
12 amount, not all of the expenses associated with the
13 blasting were incremental or extraordinary. The
14 largest portion (over 90%) of the incremental costs
15 were for Company straight time labor during normal
16 business hours. The Company did not add staff for this
17 project. Because the Company used its existing
18 workforce, no staffing reductions will occur after the
19 blasting project is completed.

20 Q. Does Staff make any recommendations related to the
21 Company's presentation of historic O&M expenses?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. The SGIOP recommends that O&R track its O&M program
2 costs by a clear budget category, such as by repair
3 type or spending category to be able to present
4 historic costs by repair or maintenance activity when
5 subject to a review during a rate case.

6 Q. Does the Company agree with Staff's recommendation?

7 A. The Company is reviewing its budget categories so that
8 they provide the appropriate level of granularity
9 necessary to manage the operation effectively and
10 efficiently.

11 Q. Did Staff have any other adjustments to the Rate Year
12 O&M expense?

13 A. The SGIOP recommends that because O&R has changed its
14 plans regarding the training center lease, the
15 \$300,000 expense for the training center lease should
16 be removed from the Rate Year O&M expense.

17 Q. Does the Company agree with Staff's recommendation?

18 A. No. As discussed in the update portion of our
19 testimony, it should be a net reduction of \$275,000.
20 While O&M costs related to the planned leasing of
21 separate facilities is decreased by \$300,000, there is

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 also an increase of \$25,000 associated with the
2 upgrades at the Goshen facility. Specifically, this
3 \$25,000 O&M funding is required to cover costs
4 associated with telecommunication charges for network
5 connections and the ongoing maintenance of the Goshen
6 facility.

7 Q. Did Staff make any recommendations related to planned
8 gas O&M programs?

9 A. Yes the SGIOP recommends the rebates for residential
10 methane detectors ("RMDs") and the pipe integrity and
11 risk consulting funds should be removed from the Rate
12 Year O&M expense, resulting in a decrease to the Rate
13 Year O&M expense of \$240,000 and \$75,000,
14 respectively.

15 Q. Does the Company agree with Staff's recommendation
16 regarding RMDs?

17 A. No, and it should be noted that while the SGIOP states
18 that these two decreases to Rate Year O&M expense are
19 recommendations of the SPSP, the SGIOP appears to
20 misstate SPSP's recommendation regarding RMD funding.
21 The SGIOP states "as recommended in the SPSP

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 testimony, the rebates for residential methane
2 detectors and the pipe integrity and risk consulting
3 funds should be removed from the Rate Year O&M
4 expense", but SPSP does not recommend removing the O&M
5 expense for RMD funding.

6 Q. How does the SPSP propose O&R fund the RMD program?

7 A. As discussed below, while the SPSP recommends altering
8 O&R's rebate program for RMD and providing RMD for no
9 cost, the SPSP proposes that the RMD program be paid
10 for with the O&M funding originally requested for
11 O&R's proposed rebate RMD program, plus any negative
12 revenue adjustment ("NRA") allocated for gas safety
13 related programs.

14 Q. Does the Company agree with Staff's recommendation for
15 funding the RMDs?

16 A. The Company disagrees with dedicating any NRA
17 allocated for gas safety related programs to a RMD
18 program. Rather, the Company continues to support its
19 original proposal to fund the program with \$240,000 in
20 O&M. As noted in the Panel's direct testimony, O&R can
21 best determine the appropriate programs to allocate

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 NRAs (to the extent that O&R incurs them). The O&M
2 levels originally proposed to fund discounted RMDs are
3 appropriate. At a discount of \$20 for each RMD and an
4 annual funding level of \$240,000 per year for three
5 years, approximately 36,000 RMDs could be distributed
6 over a three-year rate plan. This initial deployment
7 should more than cover the proposed target group of
8 low-income, multi-unit residential customers.
9 In addition, as Staff points out, additional research
10 is currently being performed to further improve RMDs.
11 Current RMD research aims to make RMDs more reliable
12 and less subject to false alarms, in addition to
13 having longer-life sensors, alarm limits that better
14 match New York State odorization requirements,
15 improved communications ability, and be battery
16 powered.
17 The Company expects that as RMD technology evolves and
18 improves, RMDs may become required as part of the New
19 York State Building Code, making future utility
20 deployment unnecessary.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Public safety may be better enhanced through other gas
2 safety related programs such as additional leak prone
3 pipe ("LPP") replacement, rather than solely
4 dedicating NRA resources to RMDs.

5 Q. Does the Company agree with Staff's recommendation to
6 disallow the pipe integrity and risk consulting O&M
7 funds?

8 A. No, we do not. If Staff believes the effort to review
9 API RP 1173 is worthwhile, the process by which the
10 Company conducts its review should be within its
11 discretion using O&M funds. We note that the Company
12 has successfully employed consultants in similar past
13 efforts. For example, the Company used consultants to
14 review and critique its Transmission Integrity
15 Management Plan ("TIMP") and the Distribution
16 Integrity Management Plan ("DIMP"). In 2018, after
17 this effort, Staff favorably reviewed the Company's
18 revised DIMP. Based on the Company's experience, a
19 consultant with the necessary expertise is needed to
20 assist in the development of these more complex
21 programs. As demonstrated in the DIMP review, Company

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 personnel were fully engaged and remain responsible
2 and accountable for the execution of the plan.

3 Q. Did the SGIOP concur with any other SPSP
4 recommendations?

5 A. Yes, the SGIOP also concurred with the SPSP's
6 recommendation that instead of hiring a consultant for
7 the enhancements to work procedures, the Company
8 should instead keep this expertise in-house, which
9 would reduce the O&M expense by \$125,000. The SGIOP
10 indicates it would be supportive of the inclusion of a
11 reasonable cost to perform this work in-house, if the
12 Company proposes such in its rebuttal testimony.

13 Q. Does the Company agree with Staff's recommendation
14 that instead of hiring a consultant for the
15 enhancements to work procedures, the Company should
16 instead keep this expertise in-house?

17 A. No, we do not. In the case of the work procedure
18 review, having an outside consultant review our
19 procedures is vital to the process. The consultant can
20 provide an informed, independent perspective
21 reflecting experience often gained in different parts

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 of the country. The consultant can facilitate the
2 Company's incorporation of best practices consistent
3 with federal and state requirements. Also, consultants
4 can deliver a dedicated and experienced staff who can
5 assist the Company in developing and revising
6 procedures in a timely manner. In all cases, any
7 recommended changes are reviewed and ultimately
8 approved by the Company. This review has added to our
9 workload (e.g., interpreting and incorporating the
10 feedback into procedures) and the Company may need a
11 dedicated engineer to help expedite the reviews and
12 maintain existing procedure and standards.

13 Gas Safety

14 Q. Throughout this section of your testimony, you
15 indicate that the Company "agrees" with some of the
16 proposals made by Staff. Please explain what the
17 Company means by its agreement.

18 A. The Company's agreement is solely for the purpose of
19 minimizing the number of issues in controversy. This
20 should not be taken to mean that the Company agrees

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 with the need for negative revenue adjustments
2 associated with performance measures.

3 Q. Does Staff discuss the Company's LPP replacement
4 performance?

5 A. Yes, the SPSP states that the data for the miles of
6 LPP removed from the O&R system in 2017 is not yet
7 available. However, the Company updated DPS-197 with
8 the total miles of LPP replaced in 2017. Staff also
9 states that based on O&R's supplemental response to
10 DPS-487, O&R did not meet the Company's 2016 LPP
11 removal target of 21 miles and is subject to a six
12 basis point ("BP") NRA.

13 Q. Do you agree with this assessment?

14 A. No, we do not. Pursuant to Appendix 16 of the Joint
15 Proposal approved by the Commission in O&R's last gas
16 base rate case (Case 14-G-0494), the Company's minimum
17 target for LPP replacement in 2016 was 20 miles. O&R
18 has met its minimum target of 20 miles for LPP for
19 2016. In addition, the Company has met the targets to
20 receive the positive revenue adjustment ("PRA") of
21 four pre-tax BPs by replacing 23.79 miles of LPP. The

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 SPSP incorrectly states the removal target at 21
2 miles. As explained in the Company's response to Staff
3 interrogatory DPS-1-198, contained in Exhibit GIOP-3,
4 any Ineffectively Coated Steel installed between 1962
5 and 1971 that is found to have no or inadequate
6 corrosion protection, or has other field conditions
7 that raise the replacement priority of the main is
8 considered LPP.

9 Q. What does Staff propose regarding ineffectively coated
10 steel main installed between 1962 and 1971 that is on
11 the O&R system?

12 A. The SPSP proposes that the approximately 385 miles of
13 "ineffectively coated steel" should not be counted as
14 LPP at this time.

15 Q. Do you agree with the SPSP?

16 A. No, we do not. Ineffectively coated steel that has
17 been identified as LPP should be counted towards the
18 LPP targets. The SPSP (p.13) states the following
19 regarding the Company's risk assessment model:

20 The model uses several weighted factors such as
21 **material type**, diameter, pressure, **date of**
22 **installation**, leak history, etc. to determine a

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 ranking. The risk-based prioritization model
2 ranks pipe segments for retirement so that the
3 pipe that presents the **greatest risk** to the
4 public is retired from service before lower-risk
5 pipe. This allows the Company to provide the
6 greatest level of safety to the public by
7 focusing its resources on pipe segments with the
8 highest risk profile. Although there are
9 commonalities between the State's distribution
10 companies, it's important to note that the model
11 has been tailored to O&R's system and may not be
12 appropriate for other LDCs. A uniform approach
13 cannot accommodate the unique characteristics
14 that must be considered for each system.
15 (emphasis added)

16
17 SPSP states in its testimony, "overall risk reduction
18 should remain a driver of the removal program." The
19 Company includes this vintage of main in the
20 prioritization process so the riskiest pipe is
21 replaced sooner, as Staff expects. Therefore,
22 ineffectively coated steel pipe should be counted
23 towards LPP targets. Ineffectively coated steel
24 installed between 1962-1971 was installed before code
25 required cathodic protection on steel distribution
26 systems. Although the Company at the time installed
27 cathodic protection systems to the majority of this
28 vintage main, field practices (e.g., coating service

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 tees) were not as consistent prior to code
2 requirements. Therefore, the Company continues to
3 monitor this vintage and replaces sections that become
4 a priority.

5 Q. Regarding LPP replacement, does Staff agree with the
6 Company's proposed 22 miles of main replacement per
7 year and a PRA for the Company replacing LPP above the
8 target of 22 miles?

9 A. The SPSP agrees with the Company's proposed 22 miles
10 of main replacement and that a PRA should be earned by
11 O&R should it remove additional miles of LPP, but
12 proposes that the Company earn two BP for each
13 additional full mile that O&R replaces above 24 miles.

14 Q. Do you agree with the SPSP?

15 A. In part, the Company agrees that two BP for each full
16 mile above the target is appropriate, however, in
17 order to effectively encourage the desired behavior,
18 the positive incentive should be awarded beginning
19 with the first mile above the target of 22 miles and
20 not starting above the 24 mile target that Staff
21 proposed.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does Staff make any additional recommendations related
2 to LPP replacement?

3 A. The SPSP states that it expects that O&R will continue
4 to use its risk assessment model to rank segments of
5 pipe for removal so that the pipe that presents the
6 greatest risk is removed first. The SPSP also
7 recommends that O&R should be given the flexibility to
8 complete opportunistic removals, such as neighborhood
9 approaches, or in conjunction with other entities such
10 as municipal repaving projects.

11 Q. Do you agree with the SPSP regarding need for
12 flexibility in O&R's approach to LPP replacement?

13 A. Yes.

14 Q. Does Staff make any additional recommendations
15 regarding LPP?

16 A. The SPSP recommends that if additional LPP is
17 identified on the O&R gas distribution system, that
18 O&R accelerate proposed LPP replacement removals in
19 order to remove all LPP by 2031.

20 Q. Do you agree with the SPSP's recommendation?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. The Company agrees in part. If the Company identifies
2 an additional population of LPP, it will develop a
3 replacement plan for the pipe. However, only after
4 sufficient review and analysis, can the Company
5 establish a completion date.

6 Q. What else does Staff propose related to LPP
7 replacement?

8 A. The SPSP recommends that O&R's onsite inspection
9 efforts be commensurate with its LPP removal target,
10 so that the quality of pipe going into service meets
11 workmanship and installation standards.

12 Q. Do you agree that onsite inspection efforts should be
13 commensurate with LPP removal targets?

14 A. Yes, the Company has had a long standing practice
15 (*i.e.*, for over 20 years), of fully inspecting each
16 gas main replacement project and will continue to do
17 so to verify compliance with workmanship and
18 installation standards.

19 Q. Does the SPSP make any reporting requirement
20 recommendations?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. Yes, the SPSP recommends that O&R submit a quarterly
2 report to the Secretary of the Commission detailing
3 its LPP removal progress. The SPSP recommends that at
4 a minimum, the report should include material type,
5 mileage, project location, rank of the segments
6 removed at the time of removal using the risk-based
7 model, project cost, and a forecast of the scheduled
8 LPP removal projects and their rank on risk-based
9 removal model for the upcoming quarter. The SPSP also
10 recommends that the report should include a
11 reconciliation of proposed versus actual removals.

12 Q. Do you agree with Staff's proposed reporting
13 requirements?

14 A. No, we do not. O&R currently submits an annual report
15 which we believe is the appropriate reporting
16 frequency. Because the Company adjusts the scheduling
17 and processing of main replacement work throughout the
18 year, submitting a quarterly report would serve no
19 useful purpose and would place an undue administrative
20 burden on the Company.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. What does Staff propose with respect to the leak
2 backlog target?

3 A. The SGSP recommends that the Company achieve a level
4 of less than 50 total leaks and less than 20
5 repairable leaks in the leak backlog by the end of
6 each Rate Year.

7 Q. Does the Company agree with Staff's proposed targets?

8 A. Yes.

9 Q. Does Staff recommend any NRA for the leak backlog
10 targets?

11 A. Yes, the SPSP recommends that O&R be subject to a 12
12 BP NRA for the repairable leak target and a six BP NRA
13 for the total leak backlog.

14 Q. Does the Company agree with Staff's proposed NRAs?

15 A. The Company agrees in part. The Company agrees to the
16 12 BP NRA for the repairable leak target, and the 6 BP
17 NRA for total leak backlog, however, as discussed
18 below, O&R does not agree with Staff's proposal
19 regarding "successful elimination" of a leak or the
20 timeframe for achieving the target at the end of the
21 year.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Did Staff agree with the Company's proposal that prior
2 to the end of the calendar year a ten-working day
3 threshold be established for achieving the leak
4 backlog targets?

5 A. No, the SPSP recommends that the last week of the
6 year, or five working days, be used as the basis for
7 achieving these targets.

8 Q. Does the Company agree to Staff's proposal?

9 A. No, we do not. The Company has consistently maintained
10 a low backlog throughout the entire year for the past
11 two-three years. This risk of missing the target due a
12 spike in leak activity, for one week of the year,
13 diminishes the Company's consistent high performance
14 maintained throughout the year.

15 Q. Does Staff recommend any additional criteria related
16 to the leak backlog?

17 A. Yes, the SPSP proposes that only "successful
18 elimination" of a leak will be considered a valid leak
19 repair. Staff explains that "successful elimination"
20 of a leak is defined as either having made multiple
21 attempts, two or more, to confirm that zero-percent

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 gas-in-air readings have been maintained, or a recheck
2 has been completed per the regulations.

3 Q. Does the Company agree to Staff's proposal?

4 A. No, we do not. As discussed below, O&R believes that
5 having a year-end target that includes "successful
6 elimination" serves no useful safety purpose and is
7 punitive to better performing local distribution
8 companies ("LDC").

9 Q. What does Staff propose for Type 3 leaks, which do not
10 require a recheck?

11 A. The SPSP proposes that rechecks be performed for all
12 Type 3 leak repairs and O&R should include this in its
13 procedures.

14 Q. Does the Company agree with Staff's proposal?

15 A. No, we do not. Rechecks on Type 3 leaks are not
16 required by code and would not increase gas safety.

17 Q. How will Staff's proposal related to "successful
18 elimination" of a leak impact the year-end backlog
19 targets?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. Staff proposes that a leak will not be removed from
2 the backlog until it has been validated as a
3 "successful elimination."

4 Q. Does the Company agree with Staff's proposal?

5 A. No, we do not. For LDCs that maintain a low total and
6 repairable leak backlog throughout the entire year,
7 having a year-end target demonstrating "successful
8 elimination" serves no useful safety purpose and is
9 punitive towards those better performing LDCs.

10 Q. Does Staff recommend any PRA for O&R related to the
11 leak backlog?

12 A. Yes, the SPSP proposal is summarized in the table
13 below.

14

Year End Total Leak Backlog	Positive Revenue Adjustment
10 to 19	2 BP
1 to 9	4 BP
0	6 BP

15
16
17
18
19

20 Q. Does the Company agree with Staff's proposal?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. No, we do not. The Company continues to support the
2 PRA the Company proposed in direct testimony.

3 Q. What are Staff's recommendations with respect to
4 Damage Prevention targets for damages due to mismarks,
5 damages due to Company and Company contractors, and
6 overall damages?

7 A. The SPSP agreed to O&R's proposal to consolidate the
8 damage prevention measure by eliminating the mismark
9 and Company and Company contractor damage targets, and
10 maintain just the total damage target and recommended
11 the inclusion of a PRA.

12 Q. What did Staff recommend with respect to O&R's damage
13 prevention metric?

14 A. The SPSP recommends the total damage prevention target
15 with associated PRAs and NRAs as follows: for a total
16 damage performance rate per 1,000 one-call
17 notifications greater than 2.50, O&R would incur a NRA
18 of 27 BPs; for a rate between 2.25 and 2.50, O&R would
19 incur a NRA of 15 BPs; for a rate between 2.00 and
20 2.25, O&R would incur a NRA of 5 BPs; for a rate
21 between 1.75 and 2.00, O&R would not incur a revenue

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 adjustment; for a rate between 1.25 and 1.75, O&R
2 would earn a PRA of 5 BPs; and for a rate 23 less than
3 1.25, O&R would earn a PRA of 10 BPs.

4 Q. Does the Company agree with Staff's proposal?

5 A. No, we do not. The Company continues to support the
6 proposal presented in the Panel's direct testimony.

7 Q. What is Staff's position on O&R's proposal for the
8 elimination of hand damages from the damage prevention
9 metric?

10 A. The SPSP states that for those hand damages where
11 notification was provided, they are included in the
12 total damage prevention rate. For those hand damages
13 where notification was not provided, they are not
14 included in the total damage prevention rate.

15 Q. Does the Company agree with Staff?

16 A. No. Staff describes the current criteria by which hand
17 damages are included in performance measure reports.
18 The Company is proposing a change from the current
19 criteria. The Company would continue to report hand
20 damages as described. However, hand damages should not
21 be included for purposes of calculating NRAs. The

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Company, and many other LDCs, are actively promoting
2 safe excavation practices, which include hand digging
3 around gas facilities. Including hand damages in the
4 damage prevention performance measures, subject to
5 NRAs, however, is contradictory to safe excavation
6 practices and does not accurately represent the
7 Company's performance.

8 Q. Does Staff make any additional recommendations related
9 to damage prevention?

10 A. Staff states that O&R should consider developing best
11 practices, in conjunction with trade associations or
12 other organizations focused on protecting underground
13 facilities such as the Common Ground Alliance.

14 Q. Does the Company agree with Staff's recommendation?

15 A. Yes, we do.

16 Q. Does Staff recommend any change to the NRA for O&R's
17 emergency response performance?

18 A. The SPSP recommends that the current BP exposure be
19 revised as follows: failure to meet the 30, 45, or 60-
20 minute target would trigger a NRA of nine, six, or
21 three BPs, respectively.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does the Company agree with Staff's proposed NRA?

2 A. Yes, we do.

3 Q. Does the Company agree with Staff's emergency response
4 performance PRAs?

5 A. The Company agrees in part. Staff proposed that if O&R
6 responds to greater than 90, 92, or 94 percent of its
7 gas leak, odor, and emergency reports within 30
8 minutes, the Company should earn an associated PRA of
9 two, four, or six pre-tax BPs, respectively.

10 Q. Does Staff propose a PRA for the Company's performance
11 for responding to leaks for 45 and 60-minute response
12 time performance?

13 A. No. The SPSP states that because the 30, 45, and 60-
14 minute response time performance are all related,
15 improvement to the 30-minute performance would also
16 mean improvements to both the 45 and 60-minute
17 response times.

18 Q. Does the Company agree with Staff's proposed PRA for
19 emergency response performance?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. No, we do not. The Company continues to support the
2 original proposal presented in the Panel's direct
3 testimony.

4 Q. What does Staff claim with respect to the average
5 number of High Risk and Other Risk violations it has
6 identified between 2012 and 2016?

7 A. The SGSP claims that Staff has identified an average
8 of 54 High Risk violations and 353 Other Risk
9 violations in this time period.

10 Q. Is Staff's claim consistent with the Company's
11 understanding of violations identified by Staff over
12 this time period?

13 A. No, it is not. The Company takes issue with Staff's
14 use of averages because they are misleading and do not
15 accurately depict the Company's recent performance.
16 Since violations and occurrences are viewed as one and
17 the same, a single violation with many occurrences
18 could significantly increase the average. Without the
19 benefit of supporting explanatory details, the view of
20 performance could be very distorted. For example, if
21 the average was taken over the past three years

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 (similar to the budget analysis) the average for Other
2 Risk violations drops from 353 to 44, due to
3 violations in one code section, with multiple
4 occurrences in 2012. Further, we disagree with Staff's
5 claim based on our understanding what is considered
6 "High Risk" and "Other Risk". The Company does not
7 agree with Staff's definition of high risk and other
8 risk. The Company proposes that the Commission re-
9 examine how it defines safety violations as either
10 "High Risk" or "Other Risk". The risk classification
11 of a violation should depend more on the specifics of
12 the infraction, than on its predetermined section
13 within the Code. A good example is where the same
14 violation could sit in both the High and Other
15 categories. This happens, for example, when the
16 violation is an Other risk per Code, but High because
17 it is also a procedural violation. Again, the
18 perception of performance could be very skewed given
19 the current methodology. Therefore, the Company is
20 proposing that Staff, in consultation with the New
21 York State LDCs, reexamine the existing general

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 categorization of "High/Other Risk" violations to
2 determine if it is practicable to establish objective
3 criteria to measure the degree to which the safety of
4 an employee or the public was compromised, when
5 determining the severity of safety violations.

6 Q. Please explain Staff's contention regarding any NRAs
7 the Company has incurred as a result of failing to
8 meet its 2016 targets under this performance measure.

9 A. The SGSP contends that the Company incurred a 4 23/36
10 BPs NRA based on the Company's performance during
11 calendar year 2016.

12 Q. Does the Company agree?

13 A. No. The Company responded to Staff on June 8, 2018
14 regarding the NRA based on its performance during the
15 2016 calendar year. Based on the additional
16 information the Company provided, the Company
17 maintains that six "Other" violations should be
18 removed, thereby, reducing the negative revenue
19 adjustment to 3 35/36 BPs.

20 Q. Please address Staff's assertions that although O&R
21 has a lower total number of violations in 2016 when

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 compared with that of other LDCs, that they are
2 concerned that any number of violations could indicate
3 a lack of Company control, issues with internal
4 quality assurance, or a Company culture that is
5 willing to accept a level of non-compliance with the
6 minimum pipeline safety regulations as the cost of
7 doing business; and that if left uncorrected could
8 lead to adverse impacts on public safety.

9 A. The Company is committed to pipeline safety and
10 regulatory compliance and strongly disagrees with this
11 statement. The Company's commitment is demonstrated by
12 the efforts both planned and already underway to
13 enhance the Company's Quality Assurance/Quality
14 Control processes.

15 Q. Did Staff agree to O&R's proposed modifications to
16 O&R's performance targets associated with the
17 Commission's pipeline safety rules and regulations
18 contained in 16 NYCRR Parts 255 and 261?

19 A. Staff agreed with the concept of modifying how "High
20 Risk" and "Other Risk" violations are accounted for;
21 agrees with a violation cap of 10 BPs for a single

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 regulation; and agrees with remediation plans to be
2 filed and adhered to for instances where there are 10
3 BPs or more violations for a single regulation. The
4 SPSP does not agree with the elimination of NRAs
5 associated with procedural violations for instances
6 where an adjustment has already been applied for the
7 same regulatory requirement.

8 Q. Does the Company agree with Staff's position regarding
9 an NRA for procedural violations for instances where
10 an adjustment has already been applied for the same
11 regulatory requirement?

12 A. No, we do not. Allowing the same set of circumstances
13 to count as both a procedural and a regulatory
14 violation effectively results in double counting. It
15 is neither appropriate nor does it serve any useful
16 purpose to penalize the Company twice for the same
17 infraction.

18 Q. Please explain the modifications that Staff proposed
19 for record audit violations.

20 A. The SPSP proposed that for record audits:

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

- 1 • The first five high risk violations would not be
2 subjected to a NRA;
- 3 • From the sixth to the 20th high risk violation,
4 O&R would incur one-half of one BP per violation;
- 5 • For each high-risk violation greater than 20, O&R
6 would incur a single BP per violation;
- 7 • For the first 15 other risk violations, O&R would
8 not be subjected to a NRA; and
- 9 • For each other risk violation greater than 15,
10 O&R would incur one-fourth of one BP NRA per
11 violation.

12 Q. Does the Company agree with Staff's proposed
13 modifications for record audit violations?

14 A. The Company agrees in part. The Company agrees with
15 Staff's proposed framework, but continues to support
16 the originally proposed ranges in the Panel's direct
17 testimony for high and other risks for the reasons
18 stated therein.

19 Q. Please explain the modifications that Staff proposed
20 for field audit violations.

21 A. The SPSP proposed that for field audits:

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

- 1 • O&R would incur a NRA of one-half of one BP for each
2 of the first 20 high risk violations;
- 3 • For each high-risk violation in excess of 20, O&R
4 would incur a NRA of a single BP per violation; and
- 5 • For all other risk violations, O&R would incur a NRA
6 of one-fourth of a BP per violation.

7 Q. Does the Company agree with Staff's proposed
8 modifications for field audit violations?

9 A. No, we do not. Field audits and record audits should
10 be treated consistently. For field audits, similar to
11 record audits, there should be a violation cap of 10
12 BPs for a single regulation.

13 Q. Did Staff agree with O&R's recommendation for a ten
14 violation NRA cap for each regulation.

15 A. The SPSP recommends capping the total record audit
16 violation count at ten for each of the code sections
17 identified in Exhibit____(PSP-2). If O&R incurs more
18 than ten record audit violations of a single code
19 section, the Company should be required to file a
20 remediation plan that explains how it will address and
21 resolve the compliance issues.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does the Company agree with Staff's proposal?

2 A. Yes, we do.

3 Q. Does Staff indicate the content and filing time frames
4 for the remediation plan?

5 A. Staff proposes that the plan should include dates by
6 which all cited violations will be brought into
7 compliance or, where appropriate, when remedial
8 actions will be put in place to mitigate recurrence.
9 The filing should be made within 90 days of when the
10 Company receives the Pipeline Safety Staff's audit
11 letter.

12 Q. Does the Company agree with Staff's proposal for the
13 remediation report?

14 A. Yes, we do.

15 Q. Did Staff agree to cap the field audit violation count
16 at ten for each of the code sections identified in
17 Exhibit____(PSP-2)?

18 A. No. The SPSP does not support a cap of field audit
19 violations.

20 Q. Does the Company agree with Staff's position?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. No. The Company continues to support a ten violation
2 NRA cap for each regulation, similar to that of a
3 records audit.

4 Q. Did Staff address the need for O&R to file a
5 remediation report for field audit violations of a
6 single code section?

7 A. Yes. The SPSP recommends that the Company file and
8 execute a remediation plan when it incurs more than
9 ten field audit violations of a single code section.

10 Q. Does the Company agree with this proposal?

11 A. No, we do not. The Company continues to support a ten
12 violation NRA cap for each regulation, similar to that
13 of a records audit.

14 Q. What does Staff propose with respect to the Company's
15 NRA exposure for the gas regulations performance
16 measure and for the Company's overall NRA exposure?

17 A. Staff does agree to reduce the negative revenue
18 adjustment exposure cap under this performance measure
19 from 100 to 75 BPs per year. However, and as
20 described above, Staff shifts those 25 BPs to other

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 measures so that the overall BP exposure remains at
2 150 BPs.

3 Q. Is this what the Company proposed?

4 A. Not exactly. It appears that Staff may not have
5 understood the Company was proposing an overall
6 reduction in the NRA exposure cap from the current
7 level of 150 BPs to 125 BPs.

8 Q. Did Staff make any recommendations related to O&R's
9 first responder training?

10 A. The SPSP supports O&R's continued efforts in its first
11 responder training program, and further recommends
12 that the Company adopt the principles of the Pipeline
13 Emergency Responders Initiative ("PERI"), a training
14 program used to prepare fire departments to prevent
15 and manage pipeline incidents.

16 Q. Does the Company agree with Staff's recommendation to
17 adopt PERI?

18 A. Yes, we do.

19 Q. How does Staff propose O&R reconcile the costs
20 associated with adopting PERI?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. Staff proposes that costs associated with PERI be
2 deferred to future rate proceedings as the Company has
3 not yet incurred any costs associated with the
4 program.

5 Q. Does the Company agree with Staff's recommendation for
6 the costs associated with PERI?

7 A. Yes, we do.

8 Q. Does Staff have any other recommendations with regard
9 to first responder training?

10 A. Yes. The SPSP recommends that O&R provide and develop
11 a program to train first responders on the use of
12 Remote Methane Leak Detectors ("RMLDs") and continue
13 its involvement in the steering committee for the
14 research and development ("R&D") of residential
15 methane detectors.

16 Q. Does Staff recommend how much O&R should budget for
17 RMLDs?

18 A. The SPSP recommends that \$100,000 be budgeted by O&R
19 for the distribution and training on the use of RMLDs
20 for first responders.

21 Q. Does the Company agree with this recommendation?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. No, we do not. Although the Company has been involved
2 in some R&D related to RMLDs, we are not currently
3 trained or qualified to use these units and we do not
4 own any RMLDs. Further, these units are not currently
5 approved by the New York Department of Public Service
6 for use as a leak survey tool. That being said, the
7 Company will continue to be actively involved in the
8 steering committees for research and development of
9 RMDs, namely NYSEARCH (the R&D committee of the
10 Northeast Gas Association) and the Gas Technology
11 Institute-Operations Technology Development (GTI/OTD).

12 Q. Did Staff make any recommendation for O&R to change
13 its Integrity Management Program ("IM Program")?

14 A. The SPSP encouraged O&R's IM Programs to use Inline
15 Inspection going forward.

16 Q. Does the Company agree with Staff's recommendation for
17 O&R to utilize Inline Inspection for its IM Program?

18 A. The Company agrees in part. The Company has been
19 actively involved in R&D to further develop Inline
20 Inspection technology, specifically for use in so
21 called "unpiggable" pipelines. The Company will

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 continue to be actively involved in R&D on this issue
2 and will look for additional opportunities to pilot
3 this developing technology.

4 Q. Please describe Staff's recommendations relating to
5 meter locations.

6 A. Staff recommends that O&R be required to install all
7 meters and services in a readily-accessible location,
8 and be protected from corrosion and other damage,
9 including any vehicular damage that may be
10 anticipated.

11 Q. Does Staff recommend what O&R should do when a meter
12 is not accessible?

13 A. The SPSP proposes that should O&R encounter any meters
14 or services which are not readily-accessible, it
15 should take immediate and continuous action to remedy
16 these conditions.

17 Q. Does the Company agree with Staff's interpretation of
18 the term "accessible" under 16 NYCRR Sec. 255.353 (a)
19 to include instances where a customer fails to provide
20 access to a meter located inside a premise?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. No. The traditional interpretation of "accessible"
2 under 16 NYCRR Sec. 255.353(a) precluded gas meter
3 installations where the utility cannot access the
4 meter because of a physical barrier such as behind a
5 wall or under a porch. The Company addresses these
6 types of meter accessibility issues by working with
7 customers to remove physical barriers and/or move the
8 meter to make gas meters accessible. The Company has
9 complied with this code section. The SPSP's proposed
10 interpretation expands the traditional meaning of
11 accessible to include meters that cannot be routinely
12 accessed due to a customer either denying access or a
13 customer's inability to provide access as a result of
14 their unavailability.

15 Q. Do state or federal regulations preclude the
16 installation of meters inside customer premises?

17 A. No, both the state and federal regulations related to
18 meter placement have and continue to allow the
19 installation of meters inside a building, including
20 inside apartments. The SPSP's expanded interpretation
21 of "accessible" based on a gas customer preventing a

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 utility company from gaining access to meters is
2 unreasonable. Under Staff's interpretation, whether or
3 not meters located in apartments are "accessible" will
4 depend on the behavior of individual customers. As
5 customers in apartments change, a meter that was
6 previously "accessible" could later be deemed
7 "inaccessible" if the new customer is unavailable to
8 provide access. Staff's proposed interpretation would
9 in effect eliminate the installation of gas meters and
10 services inside buildings.

11 Q. In an emergency how does the Company currently obtain
12 access to a building when the customer either denies
13 access or is unavailable?

14 A. When the Company is investigating a leak and needs
15 access to a building that the owner either is denying
16 access or is unavailable to provide access, the
17 Company works with local emergency responders to gain
18 access.

19 Q. Staff states that from 2012 to 2016 87,238 CCF of
20 natural gas was used by 1,351 inactive accounts. Staff
21 is proposing that because these volumes are accounted

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 for, they should not be reflected as Lost and
2 Unaccounted For ("LAUF") gas. Instead, Staff proposes
3 that these volumes be treated as "Company use" gas,
4 without any associated increase in the costs for these
5 additional volumes on a going forward basis and that
6 customers receive a refund for the 2012-2016 period.

7 Does the Company agree?

8 A. No. For the reasons explained by the Company's Gas
9 Rate Panel, these volumes should continue to be
10 recovered through the LAUF mechanism and there should
11 be no refund due customers.

12 Q. Staff says that because it is the Company's
13 responsibility to properly address these inactive
14 accounts, customers should not pay for these volumes.
15 Do you agree?

16 A. No. Staff's proposal would have the Company pay for
17 all of these gas costs, including where the Company is
18 properly addressing inactive accounts. That is,
19 Staff's testimony recognizes various situations where
20 accounts remain inactive for reasons outside the
21 Company's reasonable control, such as the Company's

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 inability to gain access to the premises, accounts
2 being referred to field operations for physical
3 disconnection, and the legal replevin process used to
4 secure access to the customer's premises. Not only
5 does Staff's proposal not provide for recovery in
6 these situations, Staff's proposal provides no
7 recovery for gas through the meter of an inactive
8 account from the time an account becomes inactive
9 through shut-off irrespective of the time it takes to
10 shut off the meter and the Company efforts in seeking
11 to do so. Expecting the Company to manage this gas
12 cost to \$0 is inherently arbitrary and unreasonable.

13 Q. Does the Company have established procedures for
14 addressing inactive accounts?

15 A. Yes. The Company currently has established procedures
16 in place that include, among other provisions,
17 timeframes that address inactive accounts. Moreover,
18 O&R has been working with and will continue to work
19 with Staff to further improve its procedures.
20 The Company should continue to have the ability to
21 recover gas costs related to its management of

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 inactive accounts pursuant to such current and any
2 superseding procedures as a normal business cost.
3 There is no reasonable basis for considering costs
4 incurred by a utility for actions pursuant to and in
5 accordance with such a procedure to be non-
6 recoverable.

7 Q. Does Staff support O&R's proposal to sell discounted
8 RMDs at half price, or \$20 per unit?

9 A. No, the SPSP proposes the development, use, and
10 integration of RMD units into O&R's service territory
11 at no cost to customers. Further, Staff recommends
12 that the Commission direct O&R to file, within 90 days
13 of its Order addressing this rate filing, an
14 implementation plan that includes, at a minimum,
15 deployment strategies, the specific RMDs to be
16 distributed, and the per unit costs associated with
17 the selected RMDs. Staff also recommends that O&R
18 should target deployment of RMDs in low-income, multi-
19 unit residential areas.

20 Q. Does the Company agree with Staff's recommendation for
21 RMDs?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. The Company disagrees with the Staff recommendation
2 that these RMDs be distributed at no cost to
3 customers. Distributing RMDs that are discounted by
4 approximately 50% makes better economic sense than
5 giving away RMDs at no cost. First, twice as many
6 discounted RMDs can be distributed than free ones for
7 the same O&M expense. Second, customers would feel
8 more "invested" in the RMDs if they paid a nominal
9 amount for the units and are more likely to use them
10 as intended. Third, because this would be entirely a
11 customer-based program, there would be a smaller
12 chance of fraud if there was a nominal co-pay. The
13 Company agrees with filing a RMD deployment plan with
14 the Commission and targeting low-income, multi-unit
15 residential customers.

16 Q. Did Staff support O&R's proposal for one full-time
17 equivalent training specialist to manage the OQ
18 program.

19 A. Yes.

20 Q. Did Staff make any additional recommendations for
21 O&R's OQ program?

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 A. Yes. The SPSP recommends that should the Commission
2 issue an order approving operators' best practice for
3 effective OQ programs, O&R should adopt these
4 practices. Within 60 days from the issuance of the
5 Commission order, O&R should develop and file a plan
6 with the Commission showing how it will incorporate
7 their best practices to train, test and qualify its
8 employees and contractor personnel and to evaluate the
9 effectiveness of its OQ program.

10 Q. Does the Company agree with this recommendation?

11 A. No. In the event that the Commission issues an order
12 regarding LDC OQ programs, the Company anticipates the
13 Commission will establish its own requirements and
14 timelines for compliance. Therefore and in the absence
15 of such an order, it is premature and unnecessary for
16 Staff to propose timelines/requirements in a rate
17 proceeding applicable to a single LDC. Moreover, the
18 Company cannot commit to 60 days without knowing the
19 details of what the best practices will be. The
20 Company also would propose a collaborative effort with
21 other utilities to develop these best practices, so

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 that it is a best fit for the Company. Best practices
2 for other utilities may not necessarily be a best
3 practice for O&R.

4 Q. Does Staff make any other recommendations regarding
5 O&R's OQ program?

6 A. Yes. The SPSP states that the OQ program should
7 include a number of items including:

- 8 • Provisions so that each employee and contractor
9 personnel are tested for knowledge, skills and
10 ability for every covered task they will perform;
- 11 • Provisions to evaluate an individual if there is
12 reason to believe that individual is no longer
13 qualified to perform a covered task based on
14 performance by an individual contributing to an
15 incident or accident and other factors affecting
16 the performance and/or completion of covered
17 tasks; and
- 18 • A documented process providing that only
19 qualified individuals are performing covered
20 tasks, and capturing all qualifications of those
21 individuals in one uniform, easily accessible

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 system to simplify the verification of
2 qualifications in the field at any given moment
3 in time.

4 Q. Does the Company agree with these additional
5 recommendations?

6 A. The Company agrees in part with these recommendations.
7 While the Company agrees that demonstrating knowledge,
8 skill, and ability is essential to a strong OQ
9 program, any requirements that are established should
10 be based on the qualifications necessary to carry out
11 the task in question. The Company agrees that where
12 performance of an individual does not meet the
13 standards of the OQ program with respect to performing
14 covered tasks, evaluation of that individual is
15 appropriate. In the event of a significant incident or
16 accident, the Company reviews the incident, and
17 determines root causes and contributing factors. Where
18 the qualification of an individual is identified as an
19 issue, the Company will take corrective action. The
20 Company follows the NGA written plan, which does not
21 require that only qualified individuals are performing

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 covered tasks. Individuals may perform tasks for which
2 they are not qualified if they are under the
3 supervision of a qualified individual and working
4 within the span of control prescribed for that task.

5 O&R is in the process of migrating to Industrial
6 Training Services, which will provide for easier
7 access to qualifications while in the field.

8 Q. Does the Company agree with the SPSP recommendation
9 that O&R's plastic fusion remediation plan be funded
10 with shareholder funds?

11 A. Because the Commission has already issued an order on
12 May 18, 2018 in Case 14-G-0212 addressing this
13 specific issue, Staff's recommendation is moot.

14 Q. Does Staff make any recommendations regarding API RP
15 1173?

16 A. The SPSP recommends that O&R should implement all
17 elements of API RP 1173. The Company has started to
18 review the elements of API RP 1173 for our needs but
19 as a "recommended practice", it is not practical or
20 prudent for Staff to recommend implementation of all
21 elements at this time.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does Staff support the Company's proposal to retain a
2 consultant to assess the impacts of new regulations
3 and/or compliance requirements on its natural gas
4 system?

5 A. No, the SPSP states that while dedicated consulting
6 support may provide an immediate impact, the long-term
7 effects of having dedicated staff may have an even
8 greater impact on O&R's safety culture. As discussed
9 above, the SGIOP stated that it was supportive of the
10 inclusion of a reasonable cost estimate to perform
11 this work in-house, if the Company proposes such in
12 its rebuttal testimony.

13 Q. Does the Company agree with this recommendation?

14 A. The Company agrees in part. As noted previously, the
15 Company has used consultants successfully in the past
16 for review of its TIMP and DIMP. Since API RP 1173 has
17 a potentially large overarching scope and impact on
18 the Company, the use of a consultant will help develop
19 a baseline assessment and then frame out a plan for
20 implementation. The plan could likely include
21 increasing internal staffing to maintain the focus on

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 this effort and addresses Staff's concerns. For the
2 nominal amount requested in the SGIOP, the Company's
3 approach is the most practical and efficient way to
4 proceed.

5 Q. From the SGPSP testimony on Renewable Natural Gas
6 Interconnection Procedures, does the Company agree
7 with Staff's concern that any renewable natural gas
8 ("RNG") being considered for interconnection into the
9 Company's T&D system needs to be of adequate quality
10 to ensure that there are no adverse effects to the
11 Company's T&D system or to customer end-use
12 appliances?

13 A. Yes, the Company agrees with this concern. Gas quality
14 is perhaps the most critical issue regarding the
15 utilization of RNG. Without proper gas quality, RNG
16 could potentially cause damage to the integrity of
17 piping, fittings, and associated equipment on the O&R
18 transmission and distribution systems, in addition to
19 causing damage/compromised operation of customer-owned
20 gas distribution equipment. It is vital that
21 appropriate RNG quality standards are developed,

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 implemented, and monitored for any potential RNG gas
2 supply interconnections into the O&R gas system. It
3 should be noted that each type of RNG (landfill gas,
4 sewer treatment gas, processed animal waste gas, etc.)
5 has its own set of unique gas quality issues, which
6 may be very different from those of interstate
7 pipelines.

8 Q. Does the Company agree with the SGPSP's recommendation
9 that it be required to evaluate its service territory
10 to perform an inventory of landfills, water treatment
11 facilities, and shut-in natural gas wells and then
12 perform a benefit-cost analysis to determine the
13 suitability of these as potential sources of gas
14 supply?

15 A. No, the Company does not agree. The Company does not
16 have expertise in the benefit-cost analysis of
17 potential RNG projects. It is the Company's
18 understanding that the New York State Energy Research
19 and Development Authority ("NYSERDA") has been
20 performing RNG economic analysis and might be better
21 suited for this endeavor.

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 Q. Does the Company agree with Staff's recommendation
2 that it develop RNG interconnection standards to help
3 facilitate any potential RNG development projects?

4 A. Yes, the Company agrees that it should develop RNG
5 interconnection standards. The Company recognizes that
6 RNG has the potential to provide an additional, albeit
7 small, source of gas supply to the O&R gas system. The
8 Company has demonstrated its interest in exploring RNG
9 when we hosted the kickoff meeting and participated as
10 a founding member of the NGA RNG Working Group in
11 September 2016. Over the following year, the group met
12 and corresponded on a number of occasions, with the
13 end result being the development of the "Interconnect
14 Guide for Renewable Natural Gas (RNG) in New York
15 State." It is our intention to use this document as a
16 guide and we are in the process of benchmarking other
17 utilities in order to develop O&R specific standards
18 as a supplement to this guide.

19 Q. From the SGPSP testimony on Gas Research and
20 Development Programs, does the Company agree with
21 Staff's recommendation that the Company should file a

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 plan to spend the balance of the Gas Research and
2 Development over-collections?

3 A. Yes. As was required under the current Gas Rate Plan,
4 the Company filed a Gas R&D Plan in January 2016 to
5 spend this balance and has been actively involved in a
6 number of R&D initiatives since then, as noted in
7 Staff testimony. It is the Company's intention to
8 provide a Gas R&D Plan update to the Commission on
9 spending the remaining Gas R&D balance.

10 Q. Does the Company agree with the SGPSP's recommendation
11 that the Company should provide detailed quarterly Gas
12 R&D updates to the Commission?

13 A. No, the Company does not agree with providing
14 quarterly Gas R&D updates to the Commission. We
15 believe that annual Gas R&D updates should be
16 sufficient to provide the Commission with a status of
17 the O&R Gas R&D program. Because of the cyclical
18 nature of R&D projects, the number of individual
19 projects, and the specific meeting and billing
20 schedules of NYSEARCH and GTI/OTD, quarterly updates

ORANGE AND ROCKLAND UTILITIES, INC.

GAS INFRASTRUCTURE AND OPERATIONS PANEL
UPDATE/REBUTTAL TESTIMONY - GAS

1 do not provide more meaningful information than annual
2 updates.

3 Q. Does this conclude your rebuttal and update testimony?

4 A. Yes, it does.