



TABLE OF CONTENTS

	<u>Page</u>
WITNESS INTRODUCTION.....	2
SUMMARY OF TESTIMONY.....	3
SIR PROGRAM.....	5
MGP SITES.....	8
SUPERFUND SITES.....	23
APPENDIX B SITES.....	43
ASTORIA PCB/HAZARDOUS WASTE STORAGE FACILITY.....	49
UST SITES.....	53
OTHER SITES.....	59
PROJECTED EXPENDITURES.....	65
SIR COST SAVING EFFORTS AND PRACTICES.....	72
SIR PROGRAM PROCESS AND INTERNAL CONTROLS.....	98
COMPLIANCE WITH RATE CASE FILING REQUIREMENTS.....	157

1

WITNESS INTRODUCTION

2 Q. Please state your name and business address.

3 A. Randolph S. Price, 4 Irving Place, New York, NY 10003.

4 Q. By whom are you employed and in what capacity?

5 A. I have been employed by Consolidated Edison Company of
6 New York, Inc. ("Con Edison" or the "Company") since
7 August 2001 as Vice President for Environment, Health
8 and Safety ("EH&S").

9 Q. By whom were you employed prior to joining Con Edison,
10 and what positions did you hold?

11 A. From 1982 until 1994, I worked for the DuPont Company.
12 I started as a plant environmental coordinator and
13 subsequently worked in various positions of increasing
14 responsibility before leaving DuPont in 1994. In
15 1994, I joined J.M. Huber Corp. as Corporate Director
16 of Environment, Health and Safety, where I stayed
17 until 1996, when I joined Allied Signal (now known as
18 Honeywell International) as Director of Environmental
19 Affairs & Six Sigma.

20 Q. Please describe your educational background.

21 A. I received a Bachelor of Science Degree in Biology
22 from the State University of New York at Cortland in

1 1975, and a Master of Science degree in Sanitary
2 Science from Syracuse University in 1982.

3 Q. Do you belong to any professional organizations?

4 A. Yes. I am one of Con Edison's representatives to the
5 Edison Electric Institute ("EEI"), serving as a member
6 of EEI's Environment Executive Advisory Committee.

7 Q. Have you previously submitted testimony to the New
8 York State Public Service Commission ("Commission")?

9 A. Yes. I have submitted testimony or testified in
10 various Con Edison electric, gas and steam rate cases,
11 as well as presented on behalf of the utilities in the
12 Commission's Site Investigation and Remediation Costs
13 Proceeding (Case 11-M-0034).

14

15

SUMMARY OF TESTIMONY

16 Q. Please summarize your testimony.

17 A. My testimony focuses on the following EH&S-related
18 activities and their projected costs during the Rate
19 Year, January 1, 2014 through December 31, 2014:

20 • Remediation Program activities that are mandated by
21 agreements, regulations, consent orders, or permit

1 requirements. In particular, I describe Con Edison's
2 program for the investigation and remediation of
3 former manufactured gas plant and manufactured gas
4 storage holder sites ("MGP Sites"). I also discuss
5 Superfund sites for which Con Edison is responsible,
6 as well as the requirements of the Appendix B section
7 of the November 1994 Consent Order between Con Edison
8 and the New York State Department of Environmental
9 Conservation ("DEC"), as modified by the December 2006
10 Consolidated Consent Order ("Appendix B"). In
11 addition, I address the Resource Conservation and
12 Recovery Act ("RCRA") corrective action requirements
13 of the hazardous waste management facility operating
14 permit that was initially issued by the DEC in May
15 1994 and subsequently renewed in March 2001 and July
16 2008 for the Company's PCB/Hazardous Waste Storage
17 Facility at its Astoria Site. I discuss underground
18 storage tank ("UST") sites, which the Company must
19 address under Federal and New York State regulations.
20 I also discuss other sites with known or potential
21 contamination that Con Edison is addressing. In
22 total, we expect to spend approximately \$28.3 million

1 for these site environmental investigation and
2 remediation activities ("SIR Program") during the Rate
3 Year. I explain the steps the Company takes to
4 control and mitigate its SIR Program costs, and I
5 detail the process for site investigation and
6 remediation, including the development of work plans,
7 Company and contractor staffing for the Company's SIR
8 Program, and the Company's internal controls. In
9 addition to addressing the SIR program and costs for
10 the Astoria Site, my testimony for that site includes
11 a discussion of capital and retirement costs that will
12 be incurred to complete improvements that are required
13 for the Astoria Site's storm sewer systems under a
14 consent order with the DEC. I also address the
15 Company's compliance with the rate case filing
16 requirements recently adopted by the Commission.

17

18

SIR PROGRAM

19 Q. Please provide an overview of Con Edison's SIR
20 Program.

21 A. Con Edison has a comprehensive on-going program for
22 managing its SIR sites and verifying that required

1 remedial response measures (investigations followed by
2 any necessary remedial action) are properly performed
3 for sites that have been contaminated by past releases
4 of petroleum products, hazardous wastes, and hazardous
5 substances from Con Edison's and its predecessor
6 companies' facilities and/or operations. This program
7 encompasses the following types of sites, each of
8 which is discussed more fully below: (1) MGP Sites;
9 (2) Superfund Sites; (3) oil and dielectric fluid
10 spill sites subject to the investigation and cleanup
11 requirements of Appendix B; (4) the areas of the
12 Astoria Site subject to the RCRA corrective action
13 requirements imposed under the DEC's hazardous waste
14 management facility operating permit for the Company's
15 PCB/Hazardous Waste Storage Facility at that site; (5)
16 UST Sites; and (6) other sites with known or potential
17 contamination that Con Edison is addressing and that
18 do not fall under the aforementioned five programs.

19 Q. Please describe the Company's SIR programs and
20 projects.

21 A. The Company's SIR programs and projects are described
22 in the sections of my testimony concerning MGP Sites,

1 Superfund Sites, Appendix B Sites, Astoria
2 PCB/Hazardous Waste Storage Facility, UST Sites, and
3 Other Sites.

4 Q. Are the costs and schedules presented in your
5 testimony and exhibits for the Company's SIR programs
6 subject to change?

7 A. Yes. They are projections based upon the best
8 information available to the Company at the time they
9 were made regarding the extent of the investigation
10 and remediation likely to be required for the
11 Company's SIR sites. As is the case for any
12 projection, the SIR-related costs and schedules
13 presented in my testimony and exhibits are subject to
14 change due to various types of contingencies,
15 including: variation between anticipated and actual
16 remedial investigation results; the discovery of
17 different or more extensive contamination during pre-
18 design investigations or remedy implementation; delays
19 in applicable regulatory review/approval processes;
20 changes to anticipated remedies due to regulatory
21 agency, community, or affected landowner concerns;
22 delays in obtaining required local agency permits for

1 remedy implementation; access and cooperation issues
2 with affected property owners for the implementation
3 of investigation or remediation activities; and
4 unanticipated field conditions and/or force majeure
5 events. The Company's projected schedules for its SIR
6 programs are reviewed and evaluated internally at
7 least annually and more frequently for active
8 projects. The Company's SIR cost projections are
9 reviewed internally at least quarterly.

10
11 **MGP SITES**

12
13 Q. Before turning to Con Edison's investigation and
14 remediation efforts for its MGP Sites, please provide
15 a brief background on Con Edison's and its predecessor
16 companies' former manufactured gas plants ("MGPs") and
17 manufactured gas storage holder facilities.

18 A. MGPs provided energy in the form of combustible gases
19 of varying composition to municipal street lighting
20 systems and to homes and businesses in cities and
21 towns across the more densely populated regions of the
22 United States. In the case of the areas served by Con

RANDOLPH S. PRICE - GAS

1 Edison and its predecessor companies, MGPs operated
2 from the late 1820s through the early 1960s. The
3 earliest of these plants produced illuminating gases
4 from whale oil and/or rosin. The plants constructed
5 during and after the 1830s converted coal (oven gas)
6 or a combination of coke or coal, oil and water in the
7 form of steam (carbureted water gas) into a gas
8 product that could be used for lighting, cooking, and
9 heating. There were more than 200 MGPs in New York
10 State and an estimated 3,000 to 5,000 in the United
11 States, mostly in the Northeast and Midwest, prior to
12 these plants becoming obsolete due to the construction
13 of natural gas pipelines and large electric generating
14 stations. Holder stations were used for the storage
15 of manufactured gas that had been produced at MGPs.
16 They consisted of large storage tanks (holders) of
17 varying composition and design.

18 Q. What are the present environmental concerns related to
19 MGP Sites?

20 A. Manufactured gas production was a complex process that
21 entailed the handling and storage of significant
22 quantities of feedstock materials, by-products, and

1 residuals that contain organic and inorganic chemical
2 constituents that are now considered to be hazardous
3 substances under federal and New York State laws and
4 regulations and that, when released to soil,
5 groundwater, or waterways, may pose a threat to human
6 health or the environment. The materials of primary
7 concern at MGP Sites include carbureting oils,
8 scrubber oils, coal tar, coal tar-related emulsions
9 and sludges, and gas purification wastes. At
10 manufactured gas storage holder sites, these materials
11 include oils (which were used in hydraulic systems as
12 lubricants or to maintain airtight seals between
13 holder tank bases, bellows and shells) and coal tar
14 (which at times condensed out of stored manufactured
15 gas or was used to maintain airtight seals between
16 holder tank bases, bellows, and shells).

17 Q. Has the DEC increased its activities regarding MGP
18 Sites?

19 A. Yes. The DEC has pressured New York State's investor-
20 owned utilities to investigate and, when necessary to
21 protect human health and the environment, to undertake
22 remedial response actions for the sites of their

1 former manufactured gas plants. Most New York State
2 utilities have entered into administrative consent
3 orders ("ACOs") or cleanup agreements with the DEC
4 under which the utilities have agreed to address their
5 MGP Sites. In some cases (such as Con Edison), these
6 ACOs or cleanup agreements cover multiple sites.
7 Under the DEC's MGP program, investigations and/or
8 remedial action work have been undertaken or are
9 planned at more than 190 former MGP sites across the
10 State. DEC's MGP program is grounded in a federal
11 initiative to ensure that former MGP sites are
12 addressed throughout the country. The New York State
13 Department of Health ("DOH"), which works with the DEC
14 in evaluating the results of MGP site investigations
15 and determining the need for remedial response actions
16 for them, views the primary goal of these
17 investigations as assessing potential human exposure
18 to MGP-related contaminants.

19 Q. Turning to Con Edison's MGP Site investigation and
20 remediation program, can you please provide the
21 background for the program?

- 1 A. Yes. Con Edison and its predecessor companies formerly
2 manufactured gas and maintained storage holders for
3 manufactured gas at 51 MGP Sites located throughout
4 Manhattan, the Bronx, Westchester County, and western
5 Queens, New York. Many of these sites are now owned
6 by parties other than Con Edison and have been
7 redeveloped by their new owners for other uses,
8 including schools, residential and commercial
9 developments, public parks, and hospitals. The DEC
10 requires the Company to investigate and, if necessary,
11 develop and implement DEC and DOH-approved remedial
12 action plans for all of its and its predecessor
13 companies' confirmed MGP Sites, which presently
14 include 34 manufactured gas plant sites and 17 storage
15 holder sites. Of these 51 sites, only 16 are still
16 owned in whole or in part by the Company. In addition,
17 most of the sites have been subdivided into separate
18 properties, with different owners. As a result the 51
19 sites currently comprise more than 150 different
20 properties.
- 21 Q. Has a listing been prepared of the sites of the former
22 MGPs and manufactured gas storage holder facilities

1 that DEC is requiring Con Edison to investigate and,
2 if deemed necessary by DEC and/or the DOH, to
3 implement remedial action plans?

4 A. Yes. The table entitled "CONSOLIDATED EDISON COMPANY
5 OF NEW YORK, INC. 2013 GAS RATE CASE: MGP SITE
6 LISTING" provides a listing of those sites and the
7 required investigation and remediation activities that
8 have been completed for them as of June 30, 2012.

9 Q. Was this exhibit prepared under your direction or
10 supervision?

11 A. Yes, it was.

12 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RSP-1)

13 Q. What has contributed to the significant increase in
14 the level of activity in the Company's MGP Program
15 during the last several years?

16 A. On August 15, 2002, Con Edison entered into a cleanup
17 agreement ("MGP Agreement") with the DEC to conduct
18 investigations and, if necessary, DEC/DOH-approved
19 remediation at 45 of the 51 MGP Sites listed in
20 Exhibit ___ (RSP-1). Of the remaining six sites
21 listed in that exhibit, five are covered by either
22 individual cleanup agreements with the DEC (the

1 Tarrytown and White Plains Gas Works Sites), DEC
2 consent orders (the East 14th Street Gas Works and
3 Farrington Street Holder Station Sites), or the RCRA
4 corrective action requirements of the previously
5 discussed DEC hazardous waste management facility
6 operating permit (the Astoria Site). The sixth site,
7 the Hastings-on-Hudson Gas Works Site, was identified
8 after the Company had entered into the MGP Agreement.
9 The Company and DEC modified the MGP Agreement in
10 September 2007 to add this site to the initial list of
11 45 MGP and manufactured gas holder station sites that
12 Con Edison is obligated to investigate and, if deemed
13 necessary by DEC and/or the DOH, remediate under the
14 MGP Agreement.

15 Con Edison's execution of the MGP Agreement began a
16 period of significant increased activity in the
17 Company's MGP Program. Due to the large number of
18 sites covered by the MGP Agreement, the DEC and the
19 Company agreed on a prioritization strategy under
20 which MGP sites that are now the location of schools
21 or residential properties would be investigated first.
22 Other priority sites besides schools and residential

1 properties can and have surfaced primarily as a result
2 of proposed redevelopment projects by present property
3 owners (West 45th Street and Pemart Avenue Gas Works
4 Sites, West 58th Street Holder Station Site) or
5 subsurface construction activities, such as the
6 installation of storm sewers by the NYS Department of
7 Transportation, that have unearthed MGP-related
8 contamination (East 173rd Street Gas Works Site).

9 Q. What is the current status of Con Edison's MGP
10 Program?

11 A. The status of each of Con Edison's MGP Sites as of
12 June 30, 2012 is summarized in Exhibit ____ (RSP-1).
13 As indicated in that exhibit, Con Edison has made
14 significant progress in investigating and, when found
15 to be necessary, remediating its MGP Sites. To date,
16 based on investigations performed and, as necessary,
17 remediation, the Company has received "No Further
18 Action" determinations from the DEC for 19 of the
19 Company's 51 MGP sites.

20 The investigation of the remaining 32 former MGP
21 sites (which encompass 106 separate properties), will
22 take several years to complete. Through the end of

1 June 2012, at a minimum, a site characterization study
2 ("SCS") or remedial investigation ("RI") work plan,
3 covering all or portions of these remaining MGP Sites
4 has been submitted to the DEC. Remediation work at
5 sites where such action is deemed necessary by the DEC
6 and DOH based on the results of the investigation work
7 performed, will take longer to complete. (At some
8 sites, the remediation may not be completed until
9 after the buildings and structures present on the
10 sites are demolished).

11 The status of the required SIR activities for
12 the 106 properties encompassing the remaining 32 sites
13 is as follows: (1) remediation is currently required
14 at 11 properties and pre-design investigations and
15 design activities for these properties are ongoing; (2)
16 investigations are ongoing at 76 properties; and, (3)
17 investigations are pending negotiation of access
18 agreements with current property owners at 19 of these
19 properties. As I indicated above, Exhibit ____ (RSP-
20 1) provides a summary of the status of required
21 investigation and remediation activities that have

1 been completed for each of Con Edison's MGP Sites as
2 of June 30, 2012.

3 Q. What are the costs included in the Rate Year for MGP
4 Sites?

5 A. The estimated costs for the Rate Year are
6 approximately \$10.2 million.

7 Q. What specific MGP Site investigation and remediation
8 activities does the Company expect to conduct during
9 the Rate Year?

10 A. During the Rate Year, the Company plans to: (1)
11 conduct supplemental investigations at several sites
12 where additional information is required to
13 characterize and delineate MGP-related or gas holder
14 station-related contamination, (2) proceed into the
15 remediation phase for those sites where investigations
16 have found that remedial action is warranted and
17 sufficient information exists to determine the
18 appropriate remedy, and (3) initiate or continue site
19 characterization studies at several sites where such
20 investigations have not yet been completed. At the
21 Pelham Works site, in addition to continuing the
22 required ongoing coal tar collection and groundwater

1 treatment programs for that site, the Company expects
2 to commence work on a required corrective action
3 during the Linking Period, the period from July 1,
4 2012 through December 31, 2013, and to complete the
5 corrective action work during the Rate Year.

6 Additionally, remedial action planning activities are
7 expected to be conducted for several other sites.

8 Q. Do you expect the Company to continue to conduct
9 similar MGP Site investigation and remediation
10 activities over the next five years?

11 A. Yes, but the number of sites being investigated will
12 decrease during that period and the number of sites
13 for which remedial planning/design activities or
14 remediation work is performed will increase.

15 Q. What role does the DEC play in decisions relating to
16 the scheduling of investigation and remediation
17 activities for Con Edison's MGP sites?

18 A. Under the terms of its MGP Agreement with the DEC, the
19 Company is required to submit by November 15th of each
20 calendar year for the DEC approval a proposed schedule
21 for the development and filing of draft investigation
22 and remediation work plans during the following

1 calendar year. Although not required under the MGP
2 Agreement, the Company also submits to the DEC three-
3 year site-specific projections of its planned
4 activities for each of its MGP sites, including the
5 MGP sites covered by the MGP Agreement. The projected
6 schedule for the first year is presented on a
7 quarterly basis. The projected schedule for the
8 second and third years is presented for the entire
9 year. These projections are presented by work task
10 type, such as: site characterization, remedial
11 investigation, remedial planning, and remedial action
12 implementation. The purpose of these projections is
13 two-fold. First, they serve as a critical planning
14 tool for the Company to ensure that it proceeds with
15 its required SIR activities in an orderly manner and
16 makes appropriate provision for the services and
17 resources it needs to meet its obligations under the
18 MGP Agreement. Second, it provides the DEC with a
19 workflow estimate that allows the DEC to best manage
20 its resources.

21 Q. Has Con Edison submitted its proposed schedule of 2013
22 work plan submissions and its projected schedule of

1 MGP site activities to the DEC for the period 2013 -
2 2015?

3 A. Yes. A copy of this submittal is provided as an
4 exhibit entitled, "CONSOLIDATED EDISON COMPANY OF NEW
5 YORK, INC. 2013 GAS RATE CASE: PROPOSED SCHEDULE OF
6 2013 WORK PLAN SUBMISSIONS AND PROJECTION OF MGP SITE
7 ACTIVITIES AS OF 12/01/12".

8 Q. Was this exhibit prepared under your direction or
9 supervision?

10 A. Yes, it was.

11 MARK FOR IDENTIFICATION AS EXHIBIT __ (RSP-2)

12

13 Q. When was this submittal made to the DEC?

14 A. December 4, 2012.

15 Q. Why was the submittal date after the November 15th date
16 specified in the MGP Agreement?

17 A. Because of Superstorm Sandy, Con Edison requested and
18 the DEC approved a one month extension for this
19 submittal.

20 Q. Are the Company's yearly projected schedules
21 periodically reviewed and evaluated?

1 A. Yes. They are reviewed and evaluated at least
2 annually and more frequently for active projects.
3 They are subject to revision due to contingencies,
4 such as those discussed above in my testimony.

5 Q. Has the Company prepared a table comparing the
6 projected calendar year 2012 MGP site activities
7 specified in its November 2011 submittal to the DEC
8 under the MGP Agreement to the MGP Site activities
9 actually performed in 2012?

10 A. Yes. A copy of this table is provided as an exhibit
11 entitled, "CONSOLIDATED EDISON COMPANY OF NEW YORK,
12 INC. 2013 GAS RATE CASE: PROJECTION OF 2012 MGP SITE
13 ACTIVITIES AND DIFFERENCES FROM PROJECTIONS".

14

15 Q. Was this exhibit prepared under your direction or
16 supervision?

17 A. Yes, it was.

18 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RSP-3)

19 Q. What does this exhibit show?

20 A. Exhibit ___ (RSP-3) shows for each active MGP site
21 covered in the projected schedule the Company
22 submitted to the DEC for calendar year 2012 the

1 investigation/remediation activities projected in the
2 schedule, whether there was any variation from the
3 projected schedule (yes or no), and, if there was a
4 variation, the reason(s) for the variation.

5 Q. What were the primary reasons for the variations
6 between the projected activities and the activities
7 actually completed during calendar year 2012?

8 A. Except for the Pelham Gas Works site, differences were
9 due to the need to obtain access to the affected
10 properties and delays in the DEC review/approval
11 process for the work plans or reports filed with the
12 DEC. For the Pelham site, the competitive bids
13 initially submitted by potential remediation
14 contractors far exceeded our consulting engineer's
15 estimated cost of the work. As a result, the
16 remediation project was re-designed to address issues
17 that caused the relatively high initial bids, and the
18 remediation work was re-bid.

19 Q. Has the Company discussed the schedule variations
20 identified in Exhibit ____ (RSP-3) with DEC?

21 A. Yes. Based upon discussions with the DEC, it is my
22 understanding that the DEC is satisfied with the

1 progress Con Edison has made implementing the SIR
2 activities required for its MGP Sites under the MGP
3 Agreement. Of course, the DEC may comment on or
4 recommend changes to our projected activities table,
5 in which case Con Edison would evaluate the DEC's
6 comments and recommendations and make any appropriate
7 changes. As indicated previously in my testimony, the
8 table of site-specific projected activities is
9 submitted voluntarily and is not required by the MGP
10 Agreement.

11 **SUPERFUND SITES**

12
13 Q. What types of sites are covered by Con Edison's
14 Superfund Site investigation and remediation program?

15 A. Con Edison's Superfund Program covers the following
16 categories of sites:

- 17 • Third party-owned sites to which Con Edison shipped
18 hazardous substances for treatment, storage, or
19 disposal and for which Con Edison has been designated
20 a potentially responsible party ("PRP") for the
21 investigation and remediation of site contamination by
22 the United States Environmental Protection Agency

1 ("EPA"), DEC, or another government environmental
2 agency pursuant to the federal Comprehensive
3 Environmental Response, Compensation and Liability Act
4 ("CERCLA") or to comparable state statutes, including
5 statutes that impose liability for the costs of
6 investigating and cleaning up oil spills;

7 • Sites formerly owned by Con Edison and for which the
8 current site owners assert claims against Con Edison
9 for investigation and remediation costs pursuant to
10 CERCLA or comparable state statutes; and

11 • Sites (whether or not owned by Con Edison) at which
12 Con Edison is required to conduct cleanup work because
13 of releases of oil, dielectric fluid, PCBs, or other
14 hazardous substances from its or its predecessor
15 companies' equipment, facilities, or operations.

16 Q. What are the costs included in the Rate Year for
17 Superfund Sites?

18 A. The expected costs for the Rate Year are approximately
19 \$4.8 million.

20 Q. Please discuss the Company's anticipated investigation
21 and remediation activities during the Rate Year for
22 its Superfund Sites.

1 A. The following activities are anticipated during the
2 Rate Year at the Company's Superfund Sites:

3 1. Curcio Scrap Metal, Inc. Site - Saddle Brook, NJ:

4 Con Edison's ACO with the EPA was amended on April
5 27, 2005, to require Con Edison to continue
6 implementing this site's groundwater monitoring
7 program for an additional five years. As required
8 by the ACO, Con Edison petitioned the New Jersey
9 Department of Environmental Protection ("NJDEP") to
10 establish and impose local groundwater use
11 restrictions for the site and the off-site area
12 affected by the site's groundwater plume. The NJDEP
13 approved Con Edison's petition in 2008. In April
14 2011, the ACO was amended to require groundwater
15 monitoring and reporting for another five years,
16 although less frequently (biannually) and for fewer
17 parameters. During the Rate Year, Con Edison expects
18 to perform groundwater monitoring and to prepare and
19 submit to the EPA a groundwater monitoring results
20 report.

21 2. Cortese Landfill Site - Tusten, NY: Con Edison is a
22 member of a PRP steering committee that is obligated

1 under its judicially-approved consent decree with
2 EPA to design and implement EPA's selected remedy
3 for this site. The steering committee has completed
4 the drum removal, landfill capping, and other
5 remedial construction elements of EPA's selected
6 site remedy. Based upon extensive analyses
7 conducted by the steering committee, EPA has amended
8 its site remedy to replace the expensive and
9 protracted groundwater treatment program that EPA
10 initially selected with a cost-effective program
11 that includes innovative technology and is expected
12 to achieve EPA's cleanup objectives in substantially
13 less time than the initial program. EPA and the
14 steering committee have entered into an ACO under
15 which the steering committee is designing the new
16 EPA-approved alternative site groundwater treatment
17 program. It is anticipated that remedial design and
18 construction of the groundwater treatment system
19 will be completed during the Linking Period and that
20 operation of the treatment system will commence
21 during the Rate Year. Periodic inspection and
22 required maintenance for the Site's containment cap

1 and erosion controls will be performed during the
2 Linking Period and Rate Year.

3 3. Maxey Flats Site - Morehead, Kentucky: Con Edison is
4 a member of a PRP steering committee that is
5 required to implement the first phase of EPA's
6 selected remedy for this former low-level
7 radiological waste land burial facility under a
8 consent decree with the United States Department of
9 Justice ("DOJ"). The remedial construction elements
10 of the phase one remedy have been completed. During
11 the Linking Period, the steering committee will
12 complete implementing the site's required ten-year,
13 post-remedial construction monitoring program.

14 4. Metal Bank Superfund Site - Philadelphia: Con Edison
15 is a member of a PRP steering committee comprised of
16 electric utilities that shipped scrap transformers
17 to this site during the late 1960's and 1970's. EPA
18 issued Unilateral Administrative Orders ("UAO")
19 compelling Con Edison, most of the other steering
20 committee members, and the current and former site
21 owners and operators to design and implement EPA's
22 selected remedy for the site and the PCB-

1 contaminated sediment in the area of the Delaware
2 River along the site's waterfront. EPA's selected
3 remedy was challenged by the current and former site
4 owners and operators in the U.S. District Court for
5 the Northern District of Pennsylvania in the context
6 of litigation in which the government sought
7 recovery of its past site response costs from them.
8 The members of the steering committee also sought
9 contribution from the current and former site owners
10 and operators. After years of negotiations,
11 settlements resolving all claims, and consent
12 decrees embodying the settlements were approved and
13 entered by the district court in 2006. Under their
14 judicially-approved consent decree with the
15 government, the steering committee members are
16 responsible for designing and carrying out the
17 required remediation work for the site and Delaware
18 River sediment affected by the site's contamination,
19 but are entitled to contribution of approximately
20 \$4.1 million from the principals of the metal
21 reclamation company that contaminated the site with
22 PCBs while salvaging scrap transformers. The

1 steering committee members are also entitled to seek
2 reimbursement of their remediation work-related
3 costs from the \$13.2 million trust fund established
4 as part of the settlement of their claims against
5 the bankruptcy estate of the corporate parent of the
6 current site owners and operators. The
7 implementation of the remedy was started in early
8 2008 and was completed in 2010. During the Rate
9 Year, the Company expects that the steering
10 committee will be conducting the long-term site
11 monitoring program activities required in their
12 consent decree with the government. In addition, to
13 assess the integrity of the capped area with marine
14 mattresses, EPA has requested the performance of
15 additional bioaccumulation studies at the site,
16 including fish and worm studies in the Delaware
17 River, and has requested evaluation of the sediment
18 and erosion controls that are in place.

- 19 5. Arthur Kill Site: In March 2003, the DEC issued a
20 Record of Decision ("ROD") requiring the remediation
21 of the PCB-contamination caused by a September 1998
22 transformer fire at the Arthur Kill Station. DEC

1 and Con Edison entered into an ACO for the
2 implementation of the remedy selected in the ROD for
3 the waterfront area's contaminated soil and
4 sediment. Con Edison performed the required
5 remediation work during the last half of 2008, and
6 returned to the site during the spring of 2009 to
7 re-plant some of the tidal wetland areas disturbed
8 by the work. In 2010, the DEC informed Con Edison
9 that remediation performed before the Company sold
10 the Arthur Kill property in 1999 did not achieve the
11 numerical cleanup goals in two areas. However,
12 based on additional sampling performed in these
13 areas in 2011, the DEC informed the Company that
14 additional remediation would not be required for
15 those areas. In August 2012, the DEC delisted the
16 site from the New York State Registry of Inactive
17 Hazardous Waste Disposal Sites. Because the Company
18 has no further obligations for this site, the
19 Company has not projected any Rate Year costs for
20 it. However, during the Linking Period, the Company
21 projects that it will make a final payment of
22 approximately \$65,000 to the remediation contractor

1 for retainage. The Company expects to receive an
2 insurance reimbursement of approximately \$5.7
3 million from Associated Electric and Gas Insurance
4 Services ("AEGIS"), which sold the Company a first-
5 layer excess liability insurance policy that was in
6 effect on September 7, 1998, when the fire occurred.
7 The anticipated insurance recovery has been credited
8 against the projected SIR costs to determine the
9 projected costs for the Linking Period specified in
10 my testimony.

11 6. North First Street Terminal ("NFST") Site: Con
12 Edison sued Fyn Paint in the U.S. District Court for
13 the Eastern District of New York seeking relief
14 under CERCLA and New York common law for the solvent
15 contamination that Fyn Paint's operations on its
16 adjoining property caused on the NFST Site. Fyn
17 Paint entered into a Voluntary Cleanup Agreement
18 ("VCA") with the DEC for the investigation and
19 remediation of the contamination that its operations
20 caused on its property and adjoining properties,
21 such as the NFST Site. Based on the results of Fyn
22 Paint's investigation, the DEC approved and Fyn

1 Paint must implement an Interim Remedial Measures
2 Work Plan that entails the operation of a product
3 (i.e., mixture of volatile organic compounds such as
4 toluene and xylene) recovery system to remove the
5 solvents and treat the associated contaminated
6 groundwater from beneath Fyn Paint's property and
7 the NFST Site. Pursuant to a judgment entered by
8 the district court in March 2008, and affirmed on
9 appeal, Fyn Paint was required to fund 72 percent of
10 the costs of the DEC-required investigation/
11 remediation work up to a maximum contribution of
12 \$792,000, and Con Edison was required to fund the
13 remaining costs up to a maximum contribution of
14 \$3,208,000. The DEC has required Fyn Paint to
15 excavate contaminated soil on its property and to
16 continue groundwater treatment and solvent recovery
17 as a final remedy for its property and the NFST. In
18 July 2011, the DEC determined that Fyn Paint's
19 remedial design was not supported by the field test
20 data and requested that additional testing be
21 performed. In February 2012, Fyn Paint submitted
22 plans to conduct additional field testing, which

1 were approved by DEC and implemented by Fyn Paint.
2 Fyn Paint has incorporated the results of its field
3 test in the final remedial design that it has
4 submitted to the DEC for approval. In August 2012,
5 the DEC informed Fyn Paint that it must address
6 additional contamination that Con Edison recently
7 found on another parcel of the NFST site. The
8 Company anticipates that Fyn Paint's remedial design
9 will be approved by the DEC and implemented by Fyn
10 Paint during the Linking Period and that the Company
11 will perform technical oversight of Fyn Paint's
12 activities during the Linking Period and Rate Year.

13 7. Maspeth Substation Site: Con Edison sold this site
14 in 1996. Subsequently, oil containing high levels
15 of PCBs was found floating on the groundwater table
16 beneath the site's former outdoor transformer yard
17 area. Con Edison began remediating PCB-contaminated
18 soil in 2005 under a VCA with the DEC. The last
19 phase of the required soil remediation, removal of
20 PCB-contaminated soil from three adjacent
21 residential properties and from on-site areas
22 adjacent to two of those properties, was completed

1 during the second quarter of 2008. DEC's site remedy
2 included quarterly groundwater monitoring for a
3 period of at least two years. In July 2008, the
4 Company installed four additional wells on the site
5 and began the quarterly groundwater monitoring
6 program. After the on-site groundwater monitoring
7 program was completed, Con Edison submitted a Final
8 Engineering Report (FER) in 2011. Subsequently, the
9 DEC approved an application to modify the VCA to
10 conform to areas that the Company had investigated
11 and remediated. In January 2012, the DEC approved
12 the FER and issued a limited liability release to
13 the Company. However, the DEC is requiring
14 continuation of groundwater monitoring and, if
15 necessary, oil recovery, in wells located outside
16 the former substation property. It has been assumed
17 that this off-site groundwater monitoring program
18 will be completed during the Linking Period.

19 8. Flushing Creek Site:

20 In September 2007, the DEC informed Con Edison that
21 PCB contamination, which the DEC attributes to Con
22 Edison's and its predecessor companies' operations

1 at the Company's former Flushing Service Center, had
2 been detected in the sediment of a mudflat area of
3 the Flushing Creek along the former service center
4 property's bulkhead. In April 2008, the DEC and Con
5 Edison entered into an ACO, under which Con Edison
6 is required to investigate the extent of the off-
7 site contamination caused by those former operations
8 and, if deemed necessary by the DEC, remediate that
9 contamination. Con Edison performed an initial and
10 supplemental sediment investigation. The results of
11 those investigations indicate that PCBs and other
12 contaminants are present in sediment in the vicinity
13 of the former service center site, as well as in
14 sediments further upstream and downstream from the
15 site. Based on forensic analysis of PCBs and other
16 results, the Company concluded and the DEC agreed
17 that some of the sediment contamination was not
18 caused by contamination that originated at the
19 former service center. On October 21, 2011, Con
20 Edison submitted a Feasibility Study Report ("FS")
21 that evaluated various remedial options and
22 recommended a preferred option that would involve

1 limited dredging to address PCB impacted sediment in
2 the vicinity of the former service center. Based on
3 comments on the FS received from the DEC, Con Edison
4 submitted a revised FS to the DEC in June 2012. The
5 Company anticipates that it will complete the
6 remedial design and perform the remediation during
7 the Rate Year.

- 8 9. Borne Chemical - This site is a former petrochemical
9 packaging/waste oil recycling facility that is
10 located along the Arthur Kill waterway in Elizabeth,
11 NJ. The site was abandoned in 1985 when its
12 owner/operator went bankrupt. Con Edison is one of
13 30 PRPs that has agreed to investigate and implement
14 New Jersey Department of Environmental Protection
15 ("NJDEP") approved investigation and remediation
16 programs for the site. The PRP Group has
17 investigated the site and completed a \$10 million
18 NJDEP-approved program to clean out the site's oil
19 and chemical storage tanks and piping systems. The
20 PRP Group is now implementing a NJDEP-approved
21 remediation plan to collect the free-phase oil
22 present beneath portions of the site and excavate

1 and cap contaminated soils.

2 10. Gowanus Canal - On March 2, 2010, the EPA added the
3 Gowanus Canal in Brooklyn (the "Canal") to its
4 National Priorities List ("NPL") of Superfund sites.
5 Before the site was listed, in August 2009, Con
6 Edison received an EPA Notice of Potential Liability
7 and Request for Information regarding its and its
8 predecessors' operations at three facilities that
9 are located adjacent to or near the 1.8 mile Canal:
10 the Third Avenue Yard, the Gowanus Substation and
11 the Gowanus Gas Turbines Site (which was sold in
12 1999). In November 2009, CECONY submitted a
13 comprehensive response to EPA's Information Request
14 with respect to the three named facilities. In
15 addition to Con Edison, as of January 2013, EPA has
16 sent notices of potential liability and requests for
17 information to 36 other parties and has sent
18 requests for information to 73 additional other
19 parties. The Company understands that EPA's review
20 is ongoing and that EPA will send additional notices
21 of potential liability and requests for information
22 to other parties as information develops. Since

1 receiving EPA's notice of potential liability, Con
2 Edison has notified its insurers and has put the
3 buyer of the gas turbines on notice that it intends
4 to seek indemnification for covered environmental
5 claims under the terms of the Company's agreement of
6 sale.

7 EPA has completed its remedial investigation
8 and risk assessment of the Gowanus Canal Superfund
9 Site, which confirmed that the sediment in the Canal
10 is contaminated with a variety of pollutants,
11 including coal tar, heavy metals, pesticides, PAHs,
12 PCBs, and volatile organic contaminants. PAHs were
13 the most prevalent contaminant found in the Canal at
14 the highest concentrations. The EPA issued a draft
15 Feasibility Study Report ("FS") that evaluated
16 various remedial alternatives in December 2011 and a
17 FS addendum in December 2012. On December 27,
18 2012, the EPA issued for public comment a Proposed
19 Remedial Action Plan ("PRAP"). After the EPA
20 evaluates public comments, it will issue a Record of
21 Decision ("ROD") that will address such comments and
22 will document the agency's final decision on the

1 scope and type of remediation required. According
2 to the PRAP, EPA estimates that it would take
3 approximately three years to design the proposed
4 remedy and five years to implement it.

5 Con Edison projects that it will incur costs
6 during the Linking Period and the Rate Year for
7 outside consultant and legal support in an effort to
8 minimize the Company's potential liability. Such
9 support may include evaluation of EPA's FS and PRAP,
10 evaluation of flow and contaminant concentrations,
11 preliminary cost allocation development and
12 participation in a PRP Group. At this time, there
13 is insufficient information to determine estimated
14 response and remediation costs, Con Edison's
15 potential share of such costs, and when any such
16 costs would be incurred.

17 11. World Trade Center - As a result of the terrorist
18 attack on the World Trade Center on September 11,
19 2001, oil and PCBs were released from a Con Edison
20 substation located at 7 World Trade Center. The
21 Company has been sued with respect to such releases
22 and has incurred litigation defense costs. The

1 Company presently assumes that the litigation will
2 be completed during the Linking Period and that no
3 costs will be incurred during the Rate Year. If the
4 litigation is not completed during the linking
5 period, however, costs would be incurred during the
6 Rate Year and overall costs for this site would
7 increase.

8 12. Echo Avenue Site - This former substation site is
9 located in New Rochelle adjacent to Echo Bay.
10 Pursuant to its ACO with Con Edison, the DEC
11 required the remediation of soils and Echo Bay
12 sediments that were contaminated primarily with
13 PCBs. All required remediation has been completed
14 to the residential use cleanup criteria imposed by
15 the DEC at the time the remediation was approved.
16 However, the completed soil remediation for the
17 eastern section of the site does not meet DEC's
18 current requirements for unrestricted or residential
19 use. Based on the Company's 2007 report summarizing
20 the levels of remaining contamination at the site,
21 the DEC has informally determined that additional
22 site remediation is not required, provided that Con

1 Edison implements institutional controls (deed
2 restriction and site management plan). Con Edison
3 met with the DEC in April 2009 to discuss the scope
4 of the institutional controls that the DEC will
5 require. A proposed deed restriction and site
6 management plan have been drafted. However, they
7 cannot be finalized and submitted to the DEC for
8 approval until the Company purchases from New York
9 State an approximately one-quarter acre of formerly
10 submerged lands that comprise a portion of the
11 eastern section of the site and that is owned by the
12 State. Because the State will not agree to the
13 imposition of institutional controls on its land,
14 Con Edison has entered into negotiations with the
15 State to purchase the land in question in lieu of
16 conducting additional remediation to clean up the
17 State-owned land to "unrestricted" use levels. It
18 is assumed that the land purchase would occur during
19 the Linking Period and that the site management plan
20 and deed restriction would be finalized during the
21 Rate Year.

22 13. Global Landfill - This site is located in Old Bridge

1 Township, NJ. Con Edison is a member of a PRP group
2 that is addressing this site under a Consent Decree
3 with the NJDEP. Remediation requirements include
4 capping of the landfill, which is targeted for
5 completion in 2012. Operations, monitoring and
6 maintenance ("OM&M") of the cap will be performed
7 during the Rate Year and subsequent years. However,
8 Con Edison believes that the PRP group already has
9 sufficient funds to cover the cost of its OM&M
10 activities during the Linking Period and Rate Year
11 and that additional funds from Con Edison will not
12 be needed during these periods.

13 14. Newtown Creek-In May 2012, Con Edison received a
14 request for information from the EPA under the
15 federal Superfund statute requesting information
16 concerning Company facilities and activities within
17 1000 feet of Newtown Creek and its tributaries that
18 may have resulted in spills or releases of hazardous
19 substances into the Creek. Newtown Creek is a 3.8
20 mile long water body on the border between Queens
21 and Brooklyn, and was designated a Superfund site in
22 September 2010 to address extensive pollution

1 A. Appendix B addresses spills and leaks of "petroleum
2 products" from the Company's fuel oil storage tanks,
3 No. 6 fuel oil pipeline system, high-pressure pipe-
4 type electric feeders, and other types of oil-filled
5 equipment. For sites at which such spills and leaks
6 occurred, it requires Con Edison to complete an
7 investigation and remediation process, the procedures
8 and specifics of which are set out in this appendix of
9 the Consent Order. For each of those sites, the first
10 step in the process is for Con Edison to identify the
11 specific response measures that it implemented at the
12 site when it first became aware of the release. If
13 the DEC is satisfied that those completed measures are
14 sufficient to support a determination on its part that
15 no further action is required under the New York
16 Environmental Conservation Law and Navigation Law, the
17 DEC will close out the spill. For sites for which the
18 DEC is unwilling to make such a finding, Con Edison
19 must either conduct additional cleanup work,
20 additional investigation work, or both. The 2006
21 Consolidated Consent Order streamlined the
22 administrative aspects of the Appendix B program to

1 conform to the DEC's current guidance and eliminated
2 reference to sites that had already been closed out.
3 It did not reduce the number of sites that remained to
4 be addressed and did not materially affect priorities
5 and projected costs.

6 Q. How many sites are covered by Appendix B of the 1994
7 Consent Order?

8 A. Appendix B of the November 1994 Consent Order covered
9 a total of 84 historical oil spill sites. At DEC's
10 request, two of the 84 historical spills sites (Sites
11 4 and 7) were split into two sites each, bringing the
12 total number of sites to 86. At many of the sites,
13 more than one spill occurred. Some of the sites are
14 Con Edison facilities, although most sites are street
15 locations where there were leaks from the Company's
16 fuel oil pipelines or dielectric fluid-filled
17 equipment or feeders.

18 Q. What is the current status of the sites covered by
19 Appendix B of the 1994 Consent Order?

20 A. Thus far, 36 sites have been determined by the DEC to
21 require no further action and six have been
22 transferred with divested properties, with the new

1 owners of the affected properties assuming
2 responsibility for the required investigation/cleanup
3 work. The remaining 44 open sites are being addressed
4 in accordance with a DEC-approved Appendix B site
5 prioritization schedule, as reflected in the 2006
6 Consolidated Consent Order. Investigation and
7 remediation of the Astoria Site, which is one of the
8 remaining open 44 Appendix B sites, is being performed
9 under the Astoria RCRA corrective action requirements
10 of the DEC hazardous waste management facility
11 operating permit for Con Edison's PCB Waste Storage
12 Facility at the Astoria Site.

13 Q. Please identify the 44 Appendix B sites that Con
14 Edison must still address under the 2006 Consolidated
15 Consent Order.

16 A. The 44 open Appendix B sites are listed in Exhibit __
17 (RSP-4), entitled, "CONSOLIDATED EDISON COMPANY OF NEW
18 YORK, INC. 2013 GAS RATE CASE: LISTING OF OPEN
19 APPENDIX B SITES," which also specifies the location,
20 DEC-approved priority, and status of each site as of
21 June 30, 2012.

1 Q. Was that exhibit prepared under your direction or
2 supervision?

3 A. Yes, it was.

4 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RSP-4)

5 Q. Please discuss the Company's anticipated investigation
6 and remediation activities during the Rate Year for
7 its Appendix B sites.

8 A. As indicated in Exhibit ___ (RSP-4), as of June 30,
9 2012, investigation work plans have been submitted for
10 all except three (Sites 22, 76 and 78) of the 44
11 remaining open sites. For these three sites,
12 investigation work plans will be submitted to the DEC
13 in 2012. For Site 7a, although the DEC has approved
14 the investigation work plan, we will not perform that
15 investigation until we can perform it in conjunction
16 with fuel oil pipeline closure work. The combined
17 work will result in lower overall costs for the
18 Company. The other remaining open sites are either
19 actively undergoing investigation and/or remediation
20 or will have investigation or remediation work started
21 as soon as the DEC approves the Company's proposed
22 work plans for those activities. The Company

1 presently projects that many of these investigations
2 will be partially or completely performed during the
3 Rate Year. The most significant remediation projects
4 during the Rate Year are expected to be for Site 10
5 (Astoria - which is discussed in the next section of
6 my testimony) and Site 14 (Hudson Avenue Station).
7 However, the timing of these and other Appendix B
8 projects depends on the findings of the on-going and
9 planned investigations, and the status of DEC review
10 and approval of work plans and reports.

11 Q. What are the expected Rate Year costs for the Appendix
12 B sites?

13 A. The expected costs for the Rate Year are approximately
14 \$3.4 million.

15 Q. Do you expect the Company to continue to conduct
16 similar Appendix B Site investigation and remediation
17 activities over the next five years?

18 A. Yes. Most open Appendix B sites are in the
19 investigation phase or are expected to be in the
20 investigation phase during the Linking Period and Rate
21 Year. If the results of the investigations identify
22 levels of contamination that require remediation, then

1 costs in future years may increase depending on the
2 scope and schedule for such remediation.

3
4 **ASTORIA PCB/HAZARDOUS WASTE STORAGE FACILITY**

5
6 Q. Please describe the nature of the investigation and
7 remediation program for the Astoria site.

8 A. On May 1, 1994, the DEC issued Con Edison a hazardous
9 waste management facility operating permit for its
10 PCB/Hazardous Waste Storage Facility at the Astoria
11 site. DEC subsequently issued renewal permits on
12 March 2, 2001 and July 7, 2008. One of the conditions
13 of this permit is to investigate and, if necessary,
14 remediate, several Solid Waste Management Units
15 ("SWMUs") and Areas of Concern ("AOCs") at the Astoria
16 Site, including those with potential MGP residuals.
17 This investigation also encompasses Appendix B spills
18 at the Astoria Site, which is one of the remaining
19 open sites identified in the December 2006
20 Consolidated Consent Order between Con Edison and the
21 DEC and is one of the sites listed in Exhibit ____

1 (RSP-4). The Company has investigated spills and
2 several SWMUs and AOCs at the Astoria Site (e.g.,
3 former MGP operating areas, North Storage Yard, Pipe
4 Yard, Southwest Storm Sewer, Central Waste Treatment
5 Facility, East Yard, Eastern Parcel, Former Pond Area,
6 and the Athletic Fields) and has performed interim
7 corrective measures ("ICMs") to: (1) recover oil from
8 groundwater; (2) line a brick sewer that had provided
9 a pathway for oil to enter the East River; (3) remove
10 contaminated soil or place clean soil cover in various
11 areas of the Athletic Fields; (4) remove coal-tar
12 contaminated soil from certain areas of the Pipe Yard,
13 (5) remove wastewater and sludge from two former
14 manufactured gas holder tanks that were converted into
15 neutralization, chemical precipitation, and
16 sedimentation facilities for the treatment of boiler
17 chemical cleaning and other wastewater that contained
18 suspended solids and heavy metals; and (6) install,
19 operate and maintain a storm sewer treatment system
20 discussed further in response to the next question.

1 Q. Please discuss the Company's anticipated investigation
2 and remediation activities during the Rate Year at its
3 Astoria Corrective Action Site.

4 A. During the Rate Year, the Company expects to do the
5 following work at the Astoria Site:

- 6 • Perform remedial planning, engineering design,
7 and implement selected remedial actions (e.g.,
8 shallow excavations to be performed as ICMs) in
9 various areas of the site;
- 10 • Complete a significant ICM in the East Yard to
11 address PCB contaminated soil;
- 12 • Continue to implement oil recovery ICMs at
13 various SWMUs and AOCs; and
- 14 • Continue to operate and maintain a DEC-approved storm
15 sewer treatment system that was designed and installed
16 to meet effluent limits set in an April 22, 2010
17 Consent Order with the DEC for a storm sewer discharge
18 known as "Outfall B." The DEC-approved treatment
19 system is designed to treat groundwater that
20 infiltrates into Outfall B, as well as some PCB-
21 containing stormwater runoff that flows from various
22 areas into Outfall B. The Consent Order imposes

1 action levels for PCBs and suspended solids in Outfall
2 B stormwater discharges and requires twice monthly
3 sampling for those parameters. If the stormwater
4 discharge concentration exceeds an action level, the
5 DEC may require Con Edison to evaluate and potentially
6 implement additional measures to reduce discharge
7 concentrations below the action levels.

8 Q. What are the expected Rate Year SIR costs for the
9 Astoria Site?

10 A. The expected SIR costs for the Rate Year are
11 approximately \$8.0 million.

12 Q. Do you expect the Company to continue to conduct
13 similar remediation activities at the Astoria site
14 over the next five years?

15 A. Yes.

16 Q. Does the Company expect to incur other significant
17 costs for the Astoria Site under the April 22, 2010
18 Consent Order?

19 A. Yes. The Consent Order also requires Con Edison to
20 complete improvements to the Outfall B storm sewer
21 system and to another storm sewer system known as
22 Outfall G in accordance with work plans that were

1 submitted to and approved by the DEC. In order to
2 implement these improvements, the Company must remove
3 some existing components of these systems.

4 Q. Are the DEC-required improvements to and associated
5 removals of the Outfall B and Outfall G storm sewer
6 systems considered to be SIR costs?

7 A. No. These costs are capital costs and retirement
8 costs, not SIR costs.

9 Q. What are the estimated capital and retirement costs
10 for these projects?

11 A. Appropriated capital and retirement costs for the
12 Outfall B system are approximately \$14 million and
13 \$6.9 million, respectively, and the appropriated
14 capital and retirement costs for the Outfall G system
15 are approximately \$11.5 million and \$1.8 million,
16 respectively.

17 **UST SITES**

18

19 Q. Please summarize the regulatory requirements
20 applicable to the Company's UST Program.

- 1 A. Con Edison's underground storage tanks are regulated
2 under both EPA and DEC regulations. EPA's regulations
3 at 40 CFR 280 ("Technical Standards and Corrective
4 Action Requirements For Owners and Operators of
5 Underground Storage Tanks (UST)") require UST owners
6 and operators to investigate known or suspected
7 releases from their UST systems and, if necessary, to
8 remediate the contamination caused by those releases
9 under the direction of the implementing state agency
10 (the DEC in New York). New York State regulations
11 require UST owners and operators to report known or
12 suspected releases from their UST systems and to
13 address such releases to the DEC's satisfaction. Both
14 EPA and the DEC have issued guidance documents
15 describing these requirements. Although the Company
16 is not under a formal agreement (e.g., an ACO or VCA
17 with the DEC) to investigate/remediate these sites, it
18 is obligated to do so under these federal and New York
19 State regulatory requirements.
- 20 Q. How many UST sites have been investigated and/or
21 remediated?

1 A. Since the Company's UST program began in the late
2 1990s, the Company has investigated and/or remediated
3 a total of 42 UST sites.

4 Q. Of these 42 sites, how many have been completed?

5 A. 32.

6 Q. How many UST sites are currently being addressed under
7 the Company's UST Program?

8 A. The Company currently has 10 UST sites that are being
9 investigated and/or remediated under the UST Program.
10 Currently, it is projected that work at most of these
11 sites will only involve groundwater monitoring and
12 reporting.

13 Q. Please identify the 10 active UST sites and briefly
14 describe the current status of and projected
15 activities at each site.

16 A. These sites are identified below, with a brief
17 description of their current status.

- 18 • 3rd Avenue Yard, Brooklyn - Gasoline and fuel oil
19 contamination is present at this site. Petroleum
20 product recovery and groundwater monitoring are on-
21 going. Remediation of gasoline contaminated soil is
22 projected to begin in a former UST area during the

1 Linking Period. It is projected that this remediation
2 will be completed and that the fuel oil contaminated
3 soil in another area of the site will be remediated
4 during the Rate Year.

- 5 • Former AMOCO Fuel Oil Terminal, Queens - Soil and
6 sediment remediation have been completed. During the
7 Linking Period, a remediation report will be prepared
8 and submitted to the DEC for approval. Groundwater
9 monitoring and reporting are planned during the
10 Linking Period and the Rate Year.

- 11 • Atlantic Ave. Service Center, Brooklyn - Initial and
12 supplemental investigations have been completed, and
13 reports have been submitted to the DEC. Although
14 gasoline contamination that may eventually require
15 remediation has been found, the DEC has agreed to
16 postpone that decision until after National Grid
17 performs an investigation of a former manufactured gas
18 holder that was owned and operated by a National Grid
19 predecessor on the site. Groundwater monitoring and
20 reporting are on-going.

- 21 • Bruckner Blvd. Service Center, Bronx - Soil
22 remediation was completed and a remediation report was

1 submitted to and approved by the DEC. Groundwater
2 monitoring and reporting are on-going.

3 • College Point Service Center, Queens - Based on the
4 results of a site investigation, the DEC has
5 determined that remediation is not required.
6 Groundwater monitoring and reporting are on-going.

7 • Newtown Substation, Queens - Post-remediation
8 groundwater monitoring of on-site and off-site wells
9 and reporting are on-going. The DEC is reviewing off-
10 site groundwater data to determine if additional
11 action beyond groundwater monitoring is required. The
12 cost projections presented in my testimony and
13 exhibits assume that such additional action will not
14 be required.

15 • Rye Service Center, Westchester - Initial and
16 supplemental investigations have been completed and
17 reports submitted to the DEC. Although gasoline
18 contamination that may require remediation is present,
19 the DEC has deferred that decision until Con Edison
20 completes its investigation of its former Rye Gas
21 Works, which is an MGP that was also located at this
22 site. Our cost projections assume that groundwater

1 monitoring and reporting will be required during the
2 Rate Year.

- 3 • Van Nest Complex, Bronx - Con Edison implemented in-
4 situ chemical oxidation ("ISCO") batch treatment and
5 is conducting follow-up monitoring to determine the
6 treatment's effectiveness. An additional ISCO
7 treatment is projected to be implemented during the
8 Linking Period. Groundwater monitoring and reporting
9 are on-going.
- 10 • Victory Blvd. Service Center, Staten Island -
11 Remediation has been completed. Groundwater monitoring
12 and reporting are planned during the Linking Period,
13 and well closure is planned during the Rate Year to
14 close out this site.
- 15 • W. 28th St. Service Center, Manhattan - Con Edison
16 previously proposed and the DEC approved a RAWP
17 calling for the construction and operation of an air
18 sparging/soil vapor extraction ("AS/SVE") in-situ
19 treatment system. However, based on improvements in
20 groundwater quality, Con Edison has requested DEC
21 approval of continued groundwater monitoring and
22 reporting in lieu of implementing the RAWP. Con

1 Edison's cost projections for this site assume that
2 the RAWP will not be implemented.

3 Q. How much does the Company project it will spend on UST
4 Sites during the Rate Year?

5 A. The Company anticipates that it will spend
6 approximately \$0.7 million during the Rate Year.

7 Q. Do you expect the Company to continue to conduct
8 similar UST Site investigation and remediation
9 activities over the next five years?

10 A. Yes; I expect the overall level of UST Program
11 activity to be less than \$1 million annually after the
12 Rate Year.

13 **OTHER SITES**

14
15 Q. Are there sites in the Company's SIR program that are
16 not included in the programs described above?

17 A. Yes.

18 Q. Please identify those sites.

19 A. These other sites include the Kent Avenue Site, the
20 Richmond Terrace Site, the Wadsworth/Garfield Spill
21 Site, several Dielectric Fluid Spill Sites that are

1 not included in the Appendix B program, and the 74th
2 Street Station kerosene spill site.

3 Q. Please describe the Kent Avenue Site.

4 A. This is a former power plant site that was purchased
5 from the New York City Transit Authority. Power plant
6 facilities at this site were demolished in the 1950s
7 and during 2007-2009. Site investigation activities
8 were performed before and after the most recent
9 demolition project. In July 2010, this site was added
10 to Con Edison's MGP Agreement with the DEC. Although
11 the Kent Avenue Site is not a MGP site, it is located
12 adjacent to a former MGP site that is being addressed
13 by National Grid. The DEC decided to add the Kent
14 Avenue Site to Con Edison's MGP Agreement to provide a
15 mutually acceptable mechanism for DEC oversight of the
16 SIR program for this site. In January 2012, the
17 Company completed remediation of the former ash pit,
18 which contained PCB-contaminated sediment. The
19 remediation involved sediment removal, dewatering and
20 disposal, and filling the pit with concrete. In
21 February 2012, the DEC accepted the site investigation
22 reports for the remainder of the property and

1 concurred with the Company's recommendation to perform
2 soil removal to address soil contamination (primarily
3 heavy metals) outside the footprint of the power plant
4 building that was demolished in 2009. As a condition
5 of its approval, the DEC required the Company to
6 submit a work plan to perform a supplemental
7 subsurface investigation between the demolished
8 buildings and Wallabout Channel and an Interim
9 Remedial Measure ("IRM") work plan for the soil
10 removal. The Company has submitted and the DEC has
11 approved a supplemental investigation work plan. This
12 work plan was implemented, and an investigation report
13 has been submitted to the DEC. In June 2012, the
14 Company submitted an IRM Work Plan to the DEC, which
15 was approved by the DEC on October 4, 2012. The
16 Company anticipates that it will start IRM
17 implementation during the Linking Period and complete
18 it during the Rate Year.

19 Q. Please describe the Richmond Terrace Site.

20 A. This approximately two acre site, located in Staten
21 Island, contains remnants of a demolished coal-fired
22 power plant that was known as the "Livingston

1 Generating Station". It was also formerly the site of
2 a transformer repair facility. Investigations
3 performed at the site indicate the presence of
4 asbestos and heavy metals that may require
5 remediation. A groundwater investigation is planned
6 to be conducted during the Linking Period. After all
7 investigations have been completed, the extent of any
8 remediation will be determined. At this time, the
9 only costs projected for this site during the Rate
10 Year are for groundwater monitoring and reporting.

11 Q. Please describe the Wadsworth/Garfield Spill Site.

12 A. This Site comprises the section of Garfield Avenue
13 located just outside the Company's Wadsworth
14 Substation. The groundwater in this area is very
15 shallow, just a few feet beneath the roadway surface.
16 During a sanitary sewer replacement project on
17 Garfield Avenue in September 2011, the New York City
18 Department of Environmental Protection ("NYCDEP")
19 discovered oil in the trench they had excavated. The
20 oil was sampled and determined to contain high levels
21 of PCBs, which may have originated from spills from
22 the adjacent Wadsworth Substation. This finding was

1 reported to the DEC, which opened a petroleum spill
2 case. In order for the NYCDEP to complete the sewer
3 replacement, Con Edison remediated the soil and pumped
4 out contaminated groundwater in the immediate vicinity
5 of the pipe. In 2012, the Company implemented a DEC-
6 approved investigation work plan and submitted an
7 investigation report to the DEC, which has determined
8 that no further action is required and has closed out
9 the spill. Close out costs are projected for this
10 site during the Linking Period, with no costs
11 projected for the Rate Year.

12 Q. Please describe the Dielectric Fluid Spill Sites.

13 A. Dielectric fluid is pumped through the Company's pipe-
14 type transmission feeder cables for cooling. Most of
15 these fluids consist of synthetic oils containing
16 alkylbenzene and alkylbenzene/polybutene mixtures,
17 although some contain some amount of mineral oil. As
18 discussed previously, historical Con Edison dielectric
19 fluid spills are being addressed under the Appendix B
20 program. However, some more recent spills that have
21 been cleaned up by excavating to the extent feasible
22 but require long-term groundwater monitoring and/or

1 fluid recovery are being addressed under the SIR
2 program. During the Rate Year, the Company will
3 address residual contamination from these spills.

4 Q. Please describe the 74th Street Station Kerosene Spill
5 Site.

6 A. The Company's 74th Street Station is located in
7 Manhattan. After kerosene contamination was
8 discovered in the basement, the extent of the
9 contamination was determined by a series of
10 investigations between 2006 and 2009. In February
11 2010, the Company submitted a report to the DEC
12 requesting closure of the spill because the Company
13 believed that the contamination was contained within
14 the facility's basement floor and had not impacted
15 soil or groundwater. In March 2012, the DEC rejected
16 the Company's request. In May 2012, the Company met
17 with the DEC, which subsequently required the Company
18 to perform a supplemental investigation involving
19 installation of an additional monitoring well and
20 groundwater sampling. The Company completed this
21 supplemental investigation and submitted a report to
22 the DEC. Based on the previous and new groundwater

1 sampling results, the Company's report requested that
2 the DEC close out the spill. On October 4, 2012, the
3 DEC approved the Company's request to close out the
4 spill without requiring remediation and has required
5 the Company to close out the monitoring wells. As a
6 result, the Company projects that no costs will be
7 incurred during the Rate Year. However, costs have
8 been incurred during the Linking Period to perform the
9 DEC-mandated supplemental groundwater investigation
10 and prepare a report concerning that investigation,
11 and additional costs will be incurred to close out the
12 monitoring wells.

13 Q. What is the total projected Rate Year cost estimate
14 for these other SIR sites?

15 A. Approximately \$1.2 million.

16

17 **PROJECTED EXPENDITURES**

18

19 Q. Before addressing projected expenditures for the
20 Linking Period and Rate Year, please provide SIR
21 expenditures for prior periods.

1 A. Expenditures for the Company's SIR Program have varied
2 significantly over the past several years. In
3 calendar year 2001, the combined expenditures for the
4 various programs under the Company's SIR Program
5 totaled \$3.3 million. The total increased to
6 approximately \$19.8 million in 2002, \$21.9 million in
7 2003, and \$42.8 million in 2004, essentially remained
8 steady (at approximately \$40.0 million) during 2005,
9 increased to approximately \$44.6 million in 2006 and
10 \$42.3 million in 2007, increased substantially to
11 approximately \$99.4 million in 2008 and \$74.4 million
12 in 2009, and decreased to approximately \$36.2 million
13 in 2010 and \$35.1 million in 2011. Total SIR costs
14 for the period January - June 2012 were approximately
15 \$14.8 million. All of these actual costs (for 2001-
16 June 2012) are rounded to the nearest \$100,000.

17 Q. How much does the Company expect to spend during the
18 Linking Period and the Rate Year for its SIR Program?

19 A. For the Linking Period, the period from July 1, 2012
20 through December 31, 2013, the total expenditure for
21 these programs is projected to be approximately \$68.5
22 million. For the Rate Year, the period from January

1 1, 2014 through December 31, 2014, an expenditure of
2 approximately \$28.3 million is projected for the
3 Company's SIR Program. All projected costs (for the
4 Linking Period and Rate Year) are rounded to the
5 nearest \$100,000.

6 Q. Has the Company estimated projected SIR costs for any
7 time periods after the Rate Year?

8 A. Yes. Projected SIR costs are estimated to be
9 approximately \$43.2 million for each of the periods
10 from January 1, 2015 through December 31, 2015 and
11 from January 1, 2016 through December 31, 2016.

12 Q. Has an exhibit entitled "CONSOLIDATED EDISON COMPANY
13 OF NEW YORK, INC. 2013 GAS RATE CASE: SITE
14 INVESTIGATION AND REMEDIATION EXPENDITURES (\$ X 1000)
15 FOR THE RATE YEAR AND SUBSEQUENT TWELVE MONTH PERIODS
16 BEGINNING JANUARY 1 OF 2015 THROUGH DECEMBER 31 OF
17 2016" been prepared under your direction or
18 supervision?

19 A. Yes, it has been.

20 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RSP-5)

21 Q. Has an exhibit entitled "CONSOLIDATED EDISON OF NEW
22 YORK, INC. 2013 GAS RATE CASE COST PROJECTIONS FOR

1 LINKING PERIOD (7/1/2012 - 12/31/2013) AND RATE YEAR
2 (BASED ON 6/30/2012 COST PROJECTIONS) (\$000's)" been
3 prepared under your direction or supervision?

4 A. Yes, it has been.

5 MARK FOR IDENTIFICATION AS EXHIBIT ___ (RSP-6)

6 Q. What information is presented in Exhibit ___ (RSP-6)?

7 A. This exhibit provides quarterly cost projections for
8 the Linking Period and Rate Year for each Con Edison
9 remediation program and site and a brief description
10 of the projected activities for each site with
11 projected expenditures during each of these time
12 periods.

13 Q. Has an exhibit providing more detailed information on
14 the basis of the Company's forecasted SIR Program
15 expenditures been prepared under your direction or
16 supervision for sites listed in Exhibit ___ (RSP-6)
17 with projected expenditures of at least \$1 million
18 during the linking period and/or the Rate Year?

19 A. Yes, that exhibit is entitled "CONSOLIDATED EDISON
20 COMPANY OF NEW YORK, INC., 2013 GAS RATE CASE SIR COST
21 PROJECTION ADDITIONAL INFORMATION."
22

1 MARK FOR IDENTIFICATION AS EXHIBIT ____ (RSP-7)

2 Q. Please explain the increase in projected expenditures
3 during the Linking Period as compared to 2010-2011
4 spending levels.

5 A. The primary reasons for the higher cost projection for
6 the Linking Period are planned remediation and MGP
7 investigation at the Astoria Site and the corrective
8 action to be conducted at the Pelham Gas Works MGP
9 Site. Projected Linking Period costs are
10 approximately \$17.4 million for the Astoria Site and
11 \$21.5 million for the Pelham Gas Works MGP Site.
12 Projected Linking Period (and Rate Year) costs for
13 these and all other sites are provided in Exhibit ____
14 (RSP-6). More detailed information concerning these
15 and other sites for which costs are projected to be at
16 least \$1 million during the linking period and/or Rate
17 Year is provided in Exhibit ____ (RSP-7).

18 Q. How did you determine the projected expenditures in
19 Exhibit __ (RSP-5) and Exhibit __ (RSP-6)?

20 A. The projections are based on forecasted spending
21 levels for investigation or remediation-related
22 activities that are expected to be required as part of

1 these programs during the Linking Period and Rate
2 Year. They are based on best estimates by the
3 Company's project managers in conjunction with the
4 Company's environmental and engineering consultants.
5 These cost projections are updated on a quarterly
6 basis to reflect newly acquired information and
7 changes in the status of the sites. As previously
8 discussed, projected schedules are reviewed and
9 evaluated at least annually and more frequently for
10 active projects.

11 The cost projections specified in Exhibit __ (RSP-5)
12 and Exhibit __ (RSP-6) reflect a credit of \$5.7
13 million for anticipated insurance reimbursement for
14 the Arthur Kill Superfund Site. The Accounting
15 Panel's testimony explains the allocation of these
16 expenditures to the Company's electric, gas and steam
17 departments and the amounts included in the Company's
18 revenue requirements.

19 Q. What factors could cause revisions in projected
20 schedules and costs?

21 A. The projected schedules and estimated costs presented
22 in my testimony are subject to change based upon

1 design and construction-related contingencies, which
2 may include regulatory review, approval schedules,
3 permitting processes, access and cooperation issues
4 with property owners, results of site investigations,
5 unanticipated field conditions and/or force majeure
6 events. Delays in a project may result in
7 acceleration or substitution of other projects.

8 Q. Are there any existing or anticipated insurance
9 proceeds available to off-set SIR expenses?

10 A. Yes. As indicated in my testimony concerning the
11 Arthur Kill Superfund Site, we expect to receive an
12 insurance reimbursement of approximately \$5.7 million
13 from AEGIS during the Linking Period. This anticipated
14 insurance recovery has been credited against the
15 projected SIR costs to determine the projected costs
16 for the Linking Period specified in my testimony.

17 Q. Do you expect to receive any other insurance proceeds
18 that could off-set SIR expenses?

19 A. No. No other insurance proceeds are currently
20 anticipated.

21 Q. Are there any existing or anticipated third party
22 contributions available to off-set SIR expenses?

1 A. No. None are currently anticipated.

2 Q. Is there any SIR-related litigation that could affect
3 SIR expenses?

4 A. None is currently anticipated during the Linking
5 Period or Rate Year. The only open litigation
6 concerning our SIR projects involves a dispute with
7 the current owner of the Maspeth Superfund Site. In
8 that case, the owner instituted a lawsuit against the
9 Company, which is currently in the discovery phase.

10 Q. Could actual expenditures differ from these estimates?

11 A. Yes, for the reasons specified in the Summary of
12 Testimony section above.

13

14 **SIR COST SAVING EFFORTS AND PRACTICES**

15

16 Q. What is the purpose of this section of your testimony?

17 A. This section describes the Company's efforts and
18 practices to operate a cost-effective SIR program.

19 Q. What steps has Con Edison taken to control its site
20 investigation and remediation costs and liabilities?

1 A. Con Edison has taken several actions to control its
2 SIR costs and liabilities. They include:

- 3 • Development of Remedies - When permissible under
4 applicable laws and regulations, Con Edison pursues
5 remediation objectives with regulatory agencies
6 based on the present and contemplated future use of
7 sites, so that the remedies selected by the agencies
8 are not more stringent than necessary for such uses.
9 For example, if the present and contemplated future
10 use of a site is for industrial or commercial
11 purposes, the Company attempts to negotiate
12 remediation requirements that are consistent with
13 such uses, rather than the more stringent
14 remediation requirements that would apply at sites
15 with residential uses. When desirable and
16 permissible under applicable laws and regulations,
17 Con Edison attempts to negotiate with regulatory
18 agencies and third party property owners remediation
19 work plans that rely in whole, or in part, on post-
20 remediation engineering and/or institutional
21 controls in order to avoid more costly remediation
22 to "unrestricted use" standards. In addition, when

1 investigation results show that remediation may not
2 be necessary to protect human health and/or the
3 environment, the Company advocates its position to
4 the regulatory agencies to ensure that remediation
5 requirements are not imposed unnecessarily. Below
6 are some examples of the DEC and EPA agreeing with
7 the Company's positions that resulted in cost
8 savings or cost avoidance:

- 9 o East 115th Street MGP Site - DEC concurred with
10 Con Edison's position that remediation of MGP-
11 impacted sediments under the Harlem River is
12 unnecessary because the contamination is at least
13 14 feet below the bottom of the river. DEC also
14 concurred with the Company that elevated
15 concentrations of certain semi-volatile organic
16 compounds found in surface soil at the site were
17 representative of urban background conditions,
18 and therefore, removal of surface soil was not
19 included as part of the DEC-approved remedy for
20 this site.
- 21 o Pelham MGP Site - In 2006, DEC approved the
22 Company's request to modify the already approved

1 remedy for the site by reducing the required
2 depth of soil excavation in the rear parking lot
3 from 20 feet to 10 feet based on groundwater
4 elevation and cost-effectiveness considerations.
5 At that time, the estimated savings to the
6 Company as a result of this change was about \$17
7 million. During remediation of the front parking
8 lot, which required excavation in a designated
9 area to a depth of between 14 to 20 feet based on
10 the approved remedy, DEC approved the Company's
11 request not to excavate to the maximum depth in
12 certain areas because doing so would have
13 required additional bracing. DEC's flexibility
14 resulted in savings in both time and costs.

15 o White Plains MGP Site - The DEC-approved remedy
16 for Operable Unit 1 ("OU-1") limited excavation
17 of MGP-impacted soil to the top of the water
18 table even though MGP contamination was found
19 well below. The DEC agreed with the Company's
20 position that deeper excavation of OU-1 would not
21 have been effective because of upgradient
22 contamination originating from OU-2 and that the

1 subsequent remediation of OU-2 would remove the
2 source of that contamination. The shallower OU-1
3 excavation was supplemented with a containment
4 barrier wall and recovery wells. In another
5 example, the owner of an adjacent property to the
6 site had insisted that the Company install a sub-
7 slab depressurization system in its building to
8 address potential soil vapor intrusion caused by
9 the migration of MGP contamination from the site.
10 The Company demonstrated to DEC through soil
11 vapor and indoor air testing that there was no
12 evidence of soil vapor intrusion. As a result,
13 the approved remedy for this off-site property
14 includes only monitored natural attenuation at
15 this adjacent property.

16 o West 58th Street Holder Station Site - The
17 investigation at this site found elevated
18 concentrations of semi-volatile organic compounds
19 but they appeared to be caused by fill materials
20 brought on-site and from fuel oil tanks installed
21 after Con Edison had sold the property. The DEC
22 agreed with the Company's interpretation and

1 issued a No Further Action determination.
2 Because of Con Edison's thorough investigation
3 and reporting, the Company avoided an estimated
4 \$6 million in potential remediation costs.

- 5 o East 99th Street MGP Site - MGP residuals were
6 found at significant depth at one corner of an
7 off-site property that was being redeveloped.
8 Due to their depth, the MGP residuals had no
9 impacts on the construction activities related to
10 redevelopment. Con Edison's investigation also
11 found dry cleaning solvent contamination at this
12 property. The developer claimed \$2 million in
13 remediation costs and that this was due to the
14 MGP contamination. The DEC concurred with Con
15 Edison's conclusion that the solvent
16 contamination was the reason for any remedial
17 measures. The Company avoided the \$2 million in
18 remediation costs as a result of this decision.
- 19 o Astoria North Storage Yard - The soil in this
20 yard contains various contaminants, including
21 PCBs, PAHs, and metals. However, the primary
22 driver of the remediation is PCBs, for which the

1 DEC initially proposed a soil cleanup objective
2 ("SCO") of 25 parts per million ("ppm") but
3 agreed to consider a less stringent SCO if EPA
4 allowed it. Con Edison submitted to and received
5 approval from the EPA of a human health risk
6 assessment that addressed PCBs and other
7 contaminants of concern. Subsequently, the
8 Company submitted to the EPA an application for a
9 PCB Disposal Approval under the Toxic Substances
10 Control Act that requested a less stringent PCB
11 SCO than 25 ppm. Based on its review of our
12 application and discussions with the DEC, EPA
13 issued a PCB Disposal Approval that allows a PCB
14 SCO of 100 ppm once soil has been excavated to
15 the initial target depth (2 - 4 feet), which was
16 based on a 25 ppm SCO. This means that once the
17 target depth of 2 - 4 feet is achieved,
18 additional excavation would be required if post-
19 excavation PCB soil sample results exceed 100 ppm
20 rather than 25 ppm PCBs. The DEC approved a
21 revised RAWP that reflects the EPA's Approval.
22 The North Storage Yard remediation project is

1 currently underway. Post-excavation soil sample
2 results received for areas excavated so far
3 indicate some results between 25 ppm and 100 ppm.
4 As a result, negotiation of the less stringent
5 SCO has resulted in cost savings for excavation,
6 waste disposal, and backfill. Total cost savings
7 resulting from the less stringent SCO cannot be
8 determined until the project is completed.

- 9 o Arthur Kill Site - Based on its review of the
10 Company's remediation report for the upland soil
11 remediation associated with a September 1998
12 transformer fire, the DEC required the Company to
13 remediate two areas. Instead of immediately
14 performing such remediation, the Company
15 performed additional investigation to determine
16 whether remediation is necessary and, if so, to
17 determine the applicable scope. Based on the
18 results of the Company's investigation showing
19 that cleanup objectives have been met, the DEC
20 agreed that remediation is not necessary.
- 21 o West 28th Street SC UST Site - Based on the
22 results of an investigation, groundwater

1 contamination was found. In order to address it,
2 the Company performed a pilot study of an AS/SVE
3 system. The pilot study was successful, and the
4 Company submitted a RAWP to the DEC to implement
5 it. However, based on subsequent groundwater
6 monitoring results indicating decreasing
7 contaminant concentrations, the Company requested
8 and the DEC approved continued groundwater
9 monitoring in lieu of installation of the AS/SVE
10 system.

- 11 o 74th Street Station - As described in the section
12 of my testimony concerning "Other Sites", the DEC
13 initially required the Company to implement a
14 DEC-approved RAWP to remove kerosene-contaminated
15 concrete and a small amount of underlying soil.
16 At the Company's request, the DEC allowed the
17 Company to perform additional investigation to
18 determine whether remediation is actually needed.
19 The Company performed this investigation and
20 submitted a report of the results to the DEC,
21 which has closed out the spill without the need
22 for any remediation.

1 • Experienced Staff - Con Edison continues to staff
2 the Remediation Sections of its EH&S Department with
3 experienced and dedicated project managers. They
4 work closely with qualified consultants and
5 contractors to develop and implement the best
6 possible work plans and specifications, consistent
7 with applicable government agency requirements. The
8 Company also has a specialized Construction
9 Department that manages remedial construction
10 contractors. Construction staff is specially
11 trained to perform constructability reviews of
12 remedial design plans and specification, to manage
13 these types of contracts and contractors, and to
14 oversee field work to insure that the contractors
15 comply with the terms of their contracts. In some
16 situations, internal constructability reviews are
17 augmented by engineering consultants (other than the
18 ones preparing the design). Use of experienced in-
19 house staff provides Con Edison with the capability
20 to effectively handle unexpected conditions or
21 issues at its SIR Program sites. It also provides
22 Con Edison with the capability to incorporate cost-

1 effective, innovative technologies in its site
2 remediation work, whenever possible. For example,
3 in 2006, at the former Maspeth Substation Site, when
4 post-excavation soil sampling showed significant PCB
5 contamination at greater depths than anticipated,
6 the remediation contractor proposed that the Company
7 install a relatively complex sheeting and shoring
8 system and excavate the entire area to address the
9 localized deeper contamination. However, Con
10 Edison's internal staff and Con Edison's consultant,
11 working with another contractor, developed a much
12 less expensive and intrusive plan, and obtained DEC
13 approval for the plan. This revised plan, which was
14 implemented in 2007, reduced the cost of remediation
15 by approximately \$4 million. Another example is the
16 constructability review performed by Con Edison of
17 the remedial design specification for the Pelham MGP
18 Site, in which Con Edison determined that a slurry
19 wall barrier could be used instead of the initially
20 proposed secant pile wall barrier, with a resultant
21 cost savings of approximately \$4 million.

- 1 • Reuse of Excavated Materials - Whenever feasible and
2 acceptable to the DEC and DOH, excavated soil and
3 stone are reused as backfill at remediation sites.
4 For example, rock crushing and soil reuse saved
5 approximately \$2 million during remediation at the
6 East 173rd Street Gas Works Site (New York City's
7 Starlight Park) in the Bronx and soil reuse at the
8 Pelham Gas Works Site and Former Amoco Fuel Oil
9 Terminal UST Site in Queens saved approximately \$4.2
10 million and more than \$200,000, respectively.
- 11 • Cost-Effective Investigations - When appropriate and
12 acceptable to the DEC, Con Edison incorporates
13 "step-out" procedures in its site characterization
14 study ("SCS") and remedial investigation ("RI") work
15 plans. These procedures allow Con Edison's project
16 manager and DEC's project manager to expand the
17 scope of an investigation while field work is being
18 performed. Broadening the scope of investigation
19 while field work is in progress helps minimize the
20 need to prepare work plans for and conduct
21 subsequent rounds of investigation.

1 • Participation in External Organizations - Con Edison
2 actively participates in national and state industry
3 forums and research organizations, such as the MGP
4 Consortium, the Utility Solid Waste Act Group
5 ("USWAG") Remediation & Response Committee, the
6 Environmental Energy Alliance of New York ("EEANY"),
7 and the Electric Power Research Institute ("EPRI"),
8 so that it obtains the benefit of others' experience
9 and knowledge and its in-house staff keeps abreast
10 of regulatory requirements, technical developments
11 in the remediation industry and innovative
12 technologies. Con Edison supports activities of
13 these organizations that have direct impact on
14 pending and future remediation projects. In one
15 particular case, Con Edison is supporting an in-situ
16 sediment study that, if successful, could
17 potentially add a remedial alternative and save
18 significant costs. In another, the Company was the
19 prime participant in an EPRI study to develop risk-
20 based Total Petroleum Hydrocarbon ("TPH") SCOs for
21 dielectric fluids typically used in pipe-type
22 electrical transmission feeders, because the DEC did

1 not have any SCOs for TPH. During this study, EPRI
2 and Con Edison worked closely with DEC to develop
3 the work scope and discuss the study results. Con
4 Edison submitted the EPRI Report to the DEC, which
5 approved EPRI's recommended SCOs for these fluids.
6 These SCOs are now used in the Appendix B Program
7 described earlier in my testimony. In addition,
8 some of these organizations (e.g., USWAG, EEANY)
9 comment on regulatory proposals in an attempt to
10 obtain more reasonable, more flexible, and less
11 costly requirements. Examples include EEANY's
12 comments on the DEC's proposed Part 375 regulations,
13 including soil cleanup objectives, EEANY's
14 discussions with the DEC on the bioavailability of
15 MGP waste constituents in sediments, EEANY's
16 development of a statewide indoor air database at
17 MGP sites to support a demonstration that indoor air
18 should not be a concern at MGP sites, and USWAG's
19 submittal of information to the EPA to support
20 continuation of the hazardous waste exemption for
21 MGP waste that fails the Toxicity Characteristic
22 Leaching Procedure ("TCLP") for benzene. This

1 hazardous waste exemption allows MGP waste that
2 fails the TCLP for benzene and does not exhibit any
3 other hazardous waste characteristic to be disposed
4 of as non-hazardous waste at thermal treatment
5 facilities instead of being disposed of as hazardous
6 waste at much more expensive hazardous waste
7 incinerators. The DEC has developed guidance that
8 essentially conforms to this exemption. Similarly,
9 USWAG and other industry groups were instrumental in
10 convincing the EPA to allow certain UST wastes that
11 fail the TCLP for only benzene to be managed as non-
12 hazardous waste. The DEC has adopted the EPA
13 exemptions for MGP and UST remediation waste in its
14 regulations or guidance. The EPA exemptions and DEC
15 guidance have resulted in significant savings in MGP
16 and UST site remediation costs. Furthermore, USWAG
17 and other industry groups were successful in
18 convincing the EPA to defer land disposal
19 restriction treatment standards for PCBs for
20 hazardous waste soil in most cases. The DEC has
21 adopted EPA's deferral, which has allowed some
22 hazardous waste soil with PCBs to be landfilled

1 instead of incinerated, resulting in significant
2 cost savings.

3 • Competitive Procurement - The Company competitively
4 bids all remediation projects, retains qualified
5 contractors, and follows its comprehensive
6 procedures, including remediation contractor
7 management protocols, so that project work is
8 performed properly and cost effectively.

9 • Combining Remediation with Site Redevelopment/
10 Construction - Whenever possible, Con Edison seeks
11 to achieve cost savings by coordinating remediation
12 work that requires soil excavation with the
13 excavation work being performed by site developers
14 as part of construction projects. By implementing
15 required remediation work in conjunction with
16 property owners' construction projects, Con Edison
17 minimizes its expenditures by sharing with property
18 owners the costs of activities common to both the
19 remediation work and construction work, such as
20 sheeting/shoring, excavation dewatering, excavation
21 labor, soil transportation and disposal, and back-
22 filling. Remediation work is also coordinated with

1 construction work at Company sites, where possible,
2 to minimize overall costs. Such coordination was
3 accomplished at the Third Avenue Yard (parking lot)
4 and Victory Blvd. UST Sites.

- 5 • Cost Contribution from Third Parties - Con Edison
6 pursues cost contribution from those who stand to
7 gain from Con Edison's remediation of MGP
8 contamination, such as owners of industrial
9 properties that are being redeveloped for commercial
10 or residential use. Con Edison typically requires
11 that the developer of the property assume a share of
12 Con Edison's cleanup costs and that if the developer
13 receives tax credits under the New York Brownfield
14 Cleanup Program that it share the benefit of those
15 tax credits with Con Edison. Pursuant to these
16 agreements, Con Edison has received from property
17 owners in the past substantial payments that are
18 attributable to tax credits.

- 19 • Pre-Remedial Design Investigation and Treatability
20 Studies - When appropriate, the Company performs
21 pre-remedial design investigations ("PDIs") to fill
22 data gaps in order to develop the best possible

1 remediation work plans and specifications for
2 regulatory agency approval and for competitive
3 bidding. For example, a PDI performed at the Arthur
4 Kill Superfund Site determined that the DEC's
5 approved remediation concept included a Company-
6 proposed sheeting and shoring system that was
7 technically infeasible based on sediment
8 geotechnical characteristics. This resulted in a
9 modified design that was approved by the DEC. In
10 addition, where appropriate, treatability or pilot
11 studies are performed to demonstrate the
12 applicability of proposed remedies before they are
13 designed and implemented. For example, a pilot
14 study of in-situ biosparging/bioventing treatment
15 was performed at Appendix B Site 14 (Hudson Avenue
16 Station) and a pilot study of air sparging/soil
17 vapor extraction was performed at the W. 28th Street
18 Service Center UST site.

- 19 • Forensic Analysis and Background Level
20 Determinations - When appropriate, Con Edison
21 performs forensic analysis of soil, sediment and
22 product (e.g., oil, gasoline, coal tar) in an

1 attempt to differentiate contamination associated
2 with Company operations or spills from contamination
3 that may have been caused by others. The forensic
4 analysis may involve fingerprinting the type of
5 material present (e.g., MGP waste, various forms of
6 petroleum) or different formulations of PCB
7 mixtures. When appropriate, the Company also
8 performs sampling outside the suspected area of
9 concern to determine site-specific background levels
10 of contaminants for consideration by the DEC in
11 their determination of the required the scope of
12 remediation. This approach has been successfully
13 used (e.g., for sediments at the Flushing Creek
14 Site) to demonstrate impacted media (soil,
15 sediments, etc) were not impacted by Con Edison's
16 operations.

- 17 • Third Party Engineering Reviews - In an effort to
18 optimize bid documents for complex projects (i.e.,
19 those projects which may be using new technology,
20 are multi-engineering disciplined, or require
21 special considerations due to the property use or
22 layout), Con Edison has employed third-party

1 engineering consultants to review draft remediation
2 plans and specifications. This was done for the
3 Pelham Gas Works, Arthur Kill, and Kent Avenue ash
4 pit remediation projects. In all of these cases, the
5 third party consultant provided comments that were
6 evaluated among the third party consultant, Con
7 Edison EH&S and Construction Management staff, and
8 the consultant that drafted the plans and
9 specifications to finalize the plans and
10 specifications for bid purposes.

- 11 • Insurance Cost Recovery - Con Edison puts its excess
12 liability insurance carriers on notice of demands by
13 the EPA and DEC that the Company pay for or
14 implement site investigation and remediation work.
15 It also pursues indemnification of the costs of such
16 work with its excess liability insurance carriers.
17 The Company has received insurance reimbursement
18 payments totaling more than \$10 million from its
19 excess liability carriers since 1998, with an
20 estimated additional insurance reimbursement of
21 approximately \$5.7 million anticipated for the
22 Arthur Kill Superfund Site. When necessary and

1 appropriate, the Company pursues litigation against
2 insurance carriers that deny or reserve coverage for
3 such costs. To date, the Company's litigation
4 efforts against its excess liability insurance
5 carriers (and those of other potentially responsible
6 parties for sites) for the Company's Superfund sites
7 have resulted in settlement proceeds of
8 approximately \$6.5 million. For MGP sites, the
9 Company's insurance litigation (which included an
10 appeal by Con Edison to the New York Court of
11 Appeals for the Tarrytown MGP site litigation) has
12 resulted in settlement proceeds of more than \$45.2
13 million.

- 14 • Claims for Indemnification- Con Edison attempts,
15 where possible, to transfer environmental liability
16 for future remediation costs in agreements with
17 third-parties in connection with the sale of real
18 property or other assets and seeks indemnities for
19 such future liabilities.
- 20 • Identification of Other Potentially Responsible
21 Parties ("PRPs") - Con Edison attempts to identify
22 other PRPs and, when appropriate, attempts to

1 recover investigation or remediation costs from such
2 entities. For example, Con Edison instituted CERCLA
3 response cost contribution litigation against the
4 successor in interest to the United Gas Improvement
5 Company ("UGI"), the Philadelphia-based utility
6 holding company that during the late 1800's held
7 controlling interests in the local companies that
8 operated most of the MGPs in Westchester County and
9 that operated three MGPs in Yonkers during that
10 period. The U.S. District Court for the Southern
11 District of New York granted the UGI successor's
12 summary judgment dismissing the action. On appeal
13 to the United States Court of Appeals for the Second
14 Circuit, Con Edison's action was reinstated with
15 respect to the three Yonkers MGPs that UGI actually
16 operated until the formation of the Westchester
17 Lighting Company. Con Edison's appeal also resulted
18 in new Second Circuit precedent that a CERCLA PRP
19 could maintain a cost recovery action against
20 another PRP under Section 107(a) of CERCLA. Con
21 Edison later filed an amicus brief with the United
22 States Supreme Court in the United States

1 government's challenge of a similar ruling by the
2 United States Court of Appeals for the Eighth
3 Circuit that relied largely upon the Second
4 Circuit's ruling in the Con Edison/UGI case. The
5 United States Supreme Court upheld both rulings in
6 June 2007. This decision has allowed the Company to
7 obtain a settlement with UGI (requiring UGI to pay a
8 portion of the Company's future costs for the sites
9 of the three Yonkers MGPs), and would enable it to
10 seek recovery of SIR costs from other PRPs in
11 appropriate cases. In addition, the Company
12 attempts to identify other potential contributors of
13 hazardous substances for EPA's use in identifying
14 other PRPs at Superfund sites with anticipated very
15 large remediation costs. For example, the Company
16 worked with EPA to help identify several potential
17 contributors of hazardous substances to the Gowanus
18 Canal Superfund Site. It is anticipated that any
19 such additional PRPs would reduce Con Edison's
20 potential share of the costs.

- 21 • Participation in PRP Groups - Con Edison
22 participates in Superfund site PRP Groups to

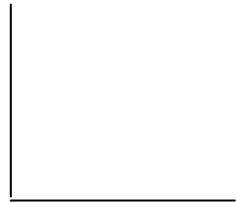
1 encourage them to negotiate with the government
2 consent decrees and orders that equitably allocate
3 liability among all financially viable PRPs and,
4 when warranted, institute CERCLA cost contribution
5 actions against recalcitrant PRPs. Examples include
6 the cost recovery actions taken by the PRP Groups
7 for the Metal Bank Superfund Site, Maxey Flats
8 Superfund Site, and PCB Treatment Inc. Sites. In
9 connection with the Metal Bank Site, the PRP
10 steering committee instituted CERCLA response cost
11 contribution litigation against the former and
12 current owners and operators of the Metal Bank Site.
13 Under the judicially-approved consent decrees
14 between the parties, the steering committee will
15 receive from the former and present site owners and
16 operators significant contribution towards the costs
17 of the required remediation work for the site. In
18 the case of the Maxey Flats Site, the consent
19 decrees that the steering committee entered into
20 with the United States and the other settling PRPs
21 required the settling federal agency PRPs to pay a
22 significant share of the expenses that the steering

1 committee incurred implementing the first phase of
2 EPA's required remedial action program. The
3 steering committee also received funding from EPA
4 from the proceeds of the cash-out settlements that
5 EPA had entered into with *de-minimis* PRPs for the
6 site. The ACO that the members of the PRP steering
7 committee entered into with the EPA for the PCB
8 Treatment Inc. Sites contained comparable
9 provisions.

- 10 • TSDF Audits - To minimize the potential that it will
11 become a PRP at newly listed Superfund sites, Con
12 Edison has established a list of acceptable waste
13 treatment, storage and disposal facilities ("TSDFs")
14 and periodically reevaluates that list. Con Edison's
15 procedures require that new TSDFs be approved by the
16 Vice President of EH&S before they are used. Such
17 approvals are granted only after the proposed new
18 facilities are determined to be necessary (e.g., to
19 meet increased capacity needs for disposal of a
20 particular waste type or to provide significant cost
21 savings) and meet acceptance criteria (e.g., robust
22 waste acceptance procedures, solid record of

1 compliance with regulatory requirements, adequate
2 spill/release prevention systems in use, low
3 potential for groundwater/soil contamination). All
4 proposed new TSDFs are evaluated by EH&S staff,
5 which can reject the proposed new TSDF or make a
6 recommendation to the Vice President of EH&S before
7 the final decision is made.

- 8 • Due Diligence in Property Transfer - To minimize the
9 potential that property transfers might result in
10 significant SIR costs, properties for prospective
11 sale and purchase are extensively evaluated to
12 identify potential environmental risks using
13 environmental site assessment procedures. For
14 example, the Company was considering purchasing a
15 site for a new substation in Manhattan. However,
16 based on EH&S staff review of available records, it
17 was determined that the site was a State Superfund
18 Site because of perchloroethylene releases from a
19 dry cleaner. As a result of this evaluation, the
20 Company decided not to purchase the site and thereby
21 avoided potential remediation costs.



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SIR PROGRAM PROCESS AND INTERNAL CONTROLS

Q. What is the purpose of this section of your testimony concerning the Company's SIR Program process?

A. This section describes each step in the Company's SIR Program process, from the start of investigation to the implementation of remedies approved by the appropriate regulatory agencies, and explains the Company's management practices and bidding processes as part of our efforts to operate a cost-effective SIR Program.

Investigation Process

Q. Please describe the process that Con Edison follows for the investigation of its SIR Program sites.

A. I will begin by discussing the investigation process for Con Edison's MGP Sites. The process is governed by Con Edison's MGP Agreement with the DEC and the VCAs, ACOs, and Brownfield Cleanup Agreements ("BCAs") that Con Edison has entered into with the DEC for sites not covered by the MGP Agreement. Depending on the conditions encountered at a site, the process may

1 include multiple rounds of investigation. Each step of
2 the process is subject to the review and approval of
3 the DEC and DOH and must be conducted consistent with
4 applicable DEC regulations, guidance and policies. To
5 facilitate the development of its site investigations,
6 Con Edison conducted detailed historical reviews of
7 its and its predecessor companies' operations at each
8 of its MGP Sites. The results of these reviews enabled
9 the Company and its consultants to pinpoint the
10 locations of the gas production/purification
11 equipment, feedstock/residual processing and storage
12 facilities, and other areas of potential concern at
13 each MGP Site, so that the Company's investigation
14 sampling efforts focused on them. In addition, Con
15 Edison has prepared a DEC-approved Citizen
16 Participation Plan ("CPP") for its MGP Program. This
17 plan describes the procedures that Con Edison will
18 follow to communicate to interested citizens and
19 elected officials the investigation and remediation
20 activities that the Company is required to undertake
21 for its MGP Sites under its MGP Agreement, VCAs,
22 ACOs, and BCAs with the DEC. Recently, the DEC has

1 required the Company to prepare site-specific CPPs for
2 some of its sites instead of following its generic
3 CPP.

4 The Company also performs investigation and
5 remediation projects for other types of SIR Sites.
6 For federal Superfund sites, the procedures, policies,
7 regulations, and guidance documents that the Company
8 must follow are specified in the ACOs and consent
9 decrees that the Company has entered into with the
10 EPA. For New York State Superfund sites and Appendix
11 B sites, the required process and protocol are
12 governed by Con Edison's ACOs with the DEC. For the
13 Astoria Site, the procedures and protocols are
14 governed by the DEC operating permit discussed earlier
15 in my testimony and the DEC regulations implementing
16 RCRA. For UST sites, the required procedures and
17 protocols are specified in EPA and DEC regulations and
18 guidance. For other SIR sites, the required procedures
19 and protocols are specified in DEC regulations and
20 guidance and, for the Kent Avenue Site, the VCA.

21 While there are some differences in the specific
22 investigation process for each of these types of

1 sites, the goal of the process applicable to each such
2 site is the same -- to ensure that the scope of the
3 investigation characterizes and delineates the nature
4 and extent of a site's contamination with sufficient
5 specificity to support a determination by the DEC,
6 DOH, and/or EPA as to whether remediation is necessary
7 to protect human health and/or the environment from
8 the risks posed by the contamination and, if
9 remediation is needed, to assess and determine the
10 scope of the required remediation activities.

11 The first step of the investigation process under
12 the MGP Agreement is to conduct a DEC-approved SCS,
13 which is a subsurface investigation to evaluate
14 whether there is evidence of historical MGP-related
15 contamination in the soil, soil vapor, or groundwater
16 at a site. DEC-approved SCS work plans focus on site
17 areas that were the former locations of MGP structures
18 that produced or stored feedstock or residual
19 materials capable of causing environmental
20 contamination, such as ammonia wells, condensers, gas
21 holders, oil and coal tar storage tanks, relief
22 holders, and tar wells. The locations of these types

1 of facilities were identified as part of the detailed
2 historical review Con Edison performed before entering
3 into the MGP Agreement with the DEC. As required by
4 the DEC and DOH, a draft SCS work plan must include
5 site background information, including the
6 known/suspected locations of former gas production and
7 storage structures, prior investigation findings, if
8 any, and the proposed work scope (e.g., soil boring
9 and test pit locations, soil vapor sampling,
10 groundwater monitoring well installation, air
11 monitoring, and laboratory analytical requirements).

12 Based upon the historical information that the
13 Company has compiled for the manufactured gas
14 production and/or storage operations formerly
15 conducted at an MGP Site and the input and guidance
16 provided by the Company's EH&S site project manager,
17 Con Edison's environmental consultant prepares a draft
18 work plan for the Company's review. The Company's
19 EH&S site project managers actively communicate with
20 DEC and DOH site project managers and the Company's
21 consultants during the preparation of draft SCS work
22 plans to ensure that the draft plans meet the DEC's

1 and DOH's requirements and the Company's expectations.
2 After any revisions based on the Company's EH&S site
3 project manager's review are made, the draft SCS work
4 plan is submitted to the DEC for its review and
5 approval. The DEC will solicit input from the DOH.

6 Once the draft work plan has been approved by DEC
7 and DOH, the SCS field work may begin. A fact sheet
8 is typically prepared for distribution to appropriate
9 stakeholders prior to the start of the SCS fieldwork.

10 For sites no longer owned by Con Edison, the
11 Company must obtain the property owner's consent in
12 the form of an access agreement before the SCS
13 fieldwork commences. The negotiation of access
14 agreements for these sites can be a challenging and
15 time-consuming process due to the nature of the
16 operations currently being conducted on them, such as
17 schools, hospitals, apartment building complexes,
18 public parks, and commercial businesses. Access
19 agreements for such sites typically include provisions
20 specifically developed to ensure that the SCS field
21 work does not unduly interfere with on-going site
22 operations.

1 Upon the completion of the SCS fieldwork, a
2 report is submitted to the DEC and DOH for their
3 review and approval. Depending on the findings of the
4 SCS, these agencies will determine which of the
5 following three steps is the most appropriate for a
6 site:

- 7 • No further action is required because there is
8 no evidence of MGP-related impacts that
9 warrants further investigation or remediation;
- 10 • Additional investigation is required to better
11 characterize and delineate the nature and
12 extent of the MGP-related impacts present on
13 and around the site; or
- 14 • Remediation is necessary to address the MGP-
15 related impacts that have been sufficiently
16 characterized and delineated, and the Company
17 must proceed with the development/evaluation of
18 remedial alternatives.

19 A Remedial Investigation ("RI") refers to the
20 second and subsequent rounds of investigation beyond
21 the SCS. More than one round of on-site investigation
22 and, in some cases, off-site investigation may be

1 necessary to define the contamination with a
2 sufficient degree of certainty to support the
3 assessment of potential remedial alternatives and the
4 development of a RAWP incorporating the remedial
5 activities that the DEC and DOH deem appropriate. The
6 RI process is similar to that for SCSs, with community
7 outreach and, when the work is done at a third party-
8 owned property, access agreement negotiations. RI work
9 plans must be approved by the DEC and DOH.

10 After the RI fieldwork and sample analyses are
11 completed, a draft RI report is submitted to the DEC
12 and DOH for their review and approval. Based on the
13 results of the RI, these agencies will make one of the
14 three determinations specified above in my discussion
15 of the SCS process.

16 Remediation Determinations

- 17 Q. Under what circumstances do the DEC and DOH typically
18 require the remediation of site contamination?
- 19 A. DEC and DOH require remediation when they determine
20 that the contamination present at a site presents a
21 current or potential future significant threat of harm
22 to public health and/or the environment or is

1 necessary to meet statutory or regulatory goals and
2 objectives. This determination is made on the basis
3 of the results of the SCS and/or RI for a site. With
4 regard to potential public health impacts, DOH will
5 consider whether potential complete exposure pathways
6 have been identified at the site during the
7 investigation work.

8 Q. Do DEC and the DOH consider costs in determining
9 whether remediation is required?

10 A. No. That determination is made by them solely on the
11 basis of whether remediation is required to mitigate a
12 current or potential future significant threat of harm
13 to public health and/or the environment or to meet
14 statutory/regulatory goals and objectives. If such
15 threats are found to exist or remediation of the
16 contamination is necessary to achieve statutory and
17 regulatory goals/objectives, remediation must be
18 performed.

19 Q. Do costs play any role in the remedy selection
20 process?

21 A. Yes. While the DEC and the DOH do not consider
22 economic impacts as one of the two threshold criteria

1 in determining whether and to what extent remediation
2 is required, the DEC's regulations and guidance
3 documents permit consideration of costs in evaluating
4 remedial alternatives. Under those regulations and
5 guidance documents, "cost effectiveness" is a
6 secondary permissible criterion for such evaluations
7 and can be considered by the DEC when it evaluates and
8 determines whether to select one of two or more
9 remedial alternatives that are protective of human
10 health and the environment and that are consistent
11 with applicable and relevant rules, regulations,
12 policies and guidance. For example, under DEC's
13 regulations and guidance documents, the goal of
14 remediation is to restore sites to their pre-
15 contamination condition to the extent that it is
16 technically feasible to do so. If this goal cannot be
17 met, the remedy selected must, at a minimum,
18 adequately protect human health and the environment,
19 and include technically feasible remediation measures
20 for so-called "source materials", such as free coal
21 tar, coal tar-contaminated soil, and purifier waste.
22 If two or more competing remedial alternatives are

1 capable of meeting all these goals and are essentially
2 equivalent in addressing non-cost-related criteria,
3 DEC can select the least costly alternative. The
4 criteria used by the DEC in evaluating remedial
5 alternatives are described in more detail in my
6 testimony below concerning the Remedial Planning
7 Process.

8 Remedial Planning Process

9 Q. Please describe the remedial planning process that Con
10 Edison must follow for SIR Program Sites for which DEC
11 and the DOH or EPA have determined that remediation is
12 required.

13 A. Under the MGP Agreement (and the ACOs, VCAs, and BCAs
14 for MGP Sites not covered by that agreement, ACOs for
15 New York Superfund Sites, Appendix B, and the
16 hazardous waste management facility operating permit
17 for the Astoria Site), once the DEC and DOH determine
18 that remediation is required, Con Edison is required
19 to identify and evaluate potential applicable remedial
20 alternatives for DEC's and DOH's approval. In the case
21 of federal Superfund Sites, Con Edison must identify

1 and evaluate potential applicable remedial
2 alternatives for EPA's approval.

3 Q. For sites at which remediation is required, please
4 describe the process the Company follows in its
5 development of proposed remedial alternatives.

6 A. I will focus on the specific process for MGP Sites.
7 However, the process applicable to other types of SIR
8 Program sites is similar.

9 For MGP Sites, Con Edison must prepare an
10 Alternatives Analysis Report ("AAR") for DEC and DOH
11 consideration and approval. In that report, Con
12 Edison must identify potential remedial alternatives,
13 screen them to determine which alternatives appear
14 technically feasible to implement, and then assess the
15 feasible alternatives using the evaluation criteria
16 discussed below.

17 The first step in the AAR process is to meet with
18 DEC and DOH to discuss their views on the general
19 parameters of what they believe would comprise an
20 approvable remediation program for a site, given the
21 site's use and the extent of the contamination
22 present. For sites no longer owned by Con Edison,

1 meetings are also scheduled with the site owners to
2 identify any changes in site use being considered by
3 them. These meetings are essential to understanding
4 the perspective of the regulatory agencies and
5 property owners, so that Con Edison does not waste
6 time and resources pursuing "dead ends."

7 Pursuant to the DEC's requirements, the AAR must
8 identify potential remedial alternatives and evaluate
9 them against the following criteria in order to
10 determine which alternative is the most appropriate
11 based on all the relevant factors. The first two
12 factors listed below are referred to as Threshold
13 Criteria that must be satisfied in order for an
14 alternative to be considered further for selection.
15 The next five are referred to as Primary Balancing
16 Criteria and the last two are Modifying Criteria. The
17 primary balancing and then modifying criteria are used
18 to compare the remedial alternatives that satisfy the
19 Threshold Criteria.

20 Threshold Criteria:

- 21 • overall protectiveness of public health and the
22 environment;

- 1 • compliance with standards, criteria, and
2 guidance;

3 Primary Balancing Criteria:

- 4 • long-term effectiveness and permanence;
- 5 • reduction in toxicity, mobility, or volume of
6 contamination through treatment;
- 7 • short-term impacts and effectiveness;
- 8 • implementability;
- 9 • cost-effectiveness, including capital costs and
10 annual site maintenance plan costs. According
11 to DEC guidance, "this criterion is an
12 evaluation of the overall cost effectiveness of
13 an alternative or remedy" and "a remedy is cost
14 effective if its costs are proportional to its
15 overall effectiveness"; and

16 Modifying Criteria:

- 17 • community acceptance
- 18 • state acceptance based on current, intended and
19 reasonably anticipated future land use (when a
20 complete remediation to unrestricted use levels
21 would not be achieved).

1 If the DEC and DOH do not find the Company's AAR to be
2 approvable, these agencies will inform the Company of
3 their reasons for disapproval and specify the
4 revisions that the Company must incorporate into the
5 draft AAR. For example, the DEC or DOH may prefer a
6 different alternative over the one recommended by the
7 Company. Once the DEC and DOH deem the AAR to be
8 approvable, a notice will be published in the State's
9 Environmental Notice Bulletin for a 30-day public
10 comment period (45 days for sites in the Brownfield
11 Cleanup Program). A public meeting is held at which
12 DEC, DOH, and Con Edison present the recommended
13 remedial alternative and receive comments from the
14 public. Con Edison will distribute a Fact Sheet to
15 stakeholders announcing the availability of the AAR
16 and the public meeting.

17 Q. Does Con Edison make the final decision on which
18 remedial alternative must actually be implemented?

19 A. No. While it may suggest remedial alternatives, Con
20 Edison does not make the final decision on which
21 remedial alternative must actually be implemented.
22 That decision is made by the DEC (or EPA for federal

1 Superfund sites). After the close of the public
2 comment period, DEC will formally approve the AAR.
3 Depending on the comments received, the AAR may be
4 revised to reflect public input. Community acceptance
5 is one of the criteria considered by the DEC in the
6 selection of an approved remedy.

7
8 Q. Is the selected remedial alternative sometimes
9 implemented by third party property owners instead of
10 the Company?

11 A. Yes. For properties undergoing redevelopment, the
12 Company and the property owner/developer may enter
13 into a cooperation agreement to coordinate remediation
14 and site redevelopment and share costs. By
15 cooperating and implementing required remediation work
16 in conjunction with a property owner's construction
17 project, Con Edison can achieve cost savings by
18 sharing with the property owner the cost of activities
19 common to both remediation and construction work.
20 This includes such high cost items as, sheeting and
21 shoring, soil excavation, dewatering, soil
22 transportation and disposal, and back-filling. In such

1 cases, Con Edison would have an oversight role to see
2 that the remedy is being properly implemented in a
3 cost effective manner. In the case of federal
4 Superfund sites in which the Company is a member of a
5 PRP Group, the PRP Group may implement the selected
6 remedy.

7 Q. Is agency approval of a remedial alternative the end
8 of the remediation planning process?

9 A. No. The decision documents that the DEC or EPA issue
10 when they select and approve a remedial alternative
11 for a site generally contain only summary information
12 about the remedial alternative. Depending on the
13 complexity of the remedy and the site, the DEC will
14 require Con Edison to prepare either a Remedial Action
15 Work Plan ("RAWP") or detailed remedial design for DEC
16 and DOH approval. A detailed remedial design is
17 typically required for the more complex
18 remedies/sites. As part of these designs, the DEC
19 generally requires the development of a remedial
20 design package containing detailed drawings, plans,
21 and specifications to implement the selected remedial
22 alternative. In some cases, additional studies or

1 investigations may be required. For example, if the
2 DEC requires groundwater treatment to meet a specified
3 cleanup level, Con Edison may conduct bench-scale
4 laboratory studies needed to design the treatment
5 system required to meet that the remedial objectives.
6 The detailed drawings, plans, and specifications for
7 construction of the selected remedial alternative are
8 subject to DEC/DOH review and approval.

9
10 Remedial Construction Process

11
12 Q. Please describe Con Edison's remedial construction
13 process.

14 A. The Construction Management ("CM") Department within
15 Con Edison's Construction organization is responsible
16 for supporting the efforts of Con Edison's EH&S
17 Department to manage the remedial construction phase
18 of remediation projects. Remedial design plans and
19 specifications and engineer's cost estimates are
20 prepared by the Company's environmental engineering
21 consultants working jointly with the EH&S project
22 manager and CM. Depending on the estimated cost of

1 remediation, one of three lists of pre-qualified
2 remediation contractors will be used to solicit
3 technical proposals and bids for the performance of
4 the remedial construction work. For relatively small
5 and straightforward projects, a technical proposal and
6 associated technical evaluation may not be required.
7 Additional information concerning review of technical
8 proposals is provided later in my testimony, in the
9 Selection/Use of Contractors section.

10 After the award of a Purchase Order to the selected
11 remediation contractor, CM will manage the
12 contractor's performance of the work with the EH&S
13 Remediation project manager participating as a key
14 member of the team. DEC generally has an inspector
15 assigned to sites for which significant remedial
16 construction work is required to ensure that the
17 Company complies with the requirements of the approved
18 remedy and design specifications and to participate in
19 project team meetings. For projects entailing less
20 significant remedial activities, the DEC inspector
21 will visit the sites periodically. In addition, the
22 Con Edison environmental engineering consultant that

1 prepared the approved design and bid specifications
2 will be present to see that the agency-approved remedy
3 and design and bid specifications are implemented
4 properly, and to obtain information needed to prepare
5 the remediation report (sometimes referred to as the
6 final engineering report) and, in some cases, to
7 perform air monitoring and/or post-excavation soil
8 sampling.

9 As stated previously in my testimony, when
10 remediation is to be performed at third party sites,
11 the Company must enter into an access agreement with
12 the property owner. In addition to providing access,
13 the agreements contain commitments by the property
14 owner not to violate post-remediation institutional
15 controls required as part of the DEC-approved remedy
16 and not to interfere with the operation of any DEC-
17 required engineering controls.

18 Q. Does the completion of the remedial construction phase
19 of the DEC-approved remedies for Con Edison's MGP
20 Sites or other SIR Program sites mark the end of Con
21 Edison's obligations under its MGP Agreement, VCAs, or
22 ACOs with the DEC for those sites?

1 A. It does so only for sites that have been remediated to
2 DEC "unrestricted use" standards. However, because
3 many of the Company's MGP Sites and other SIR Program
4 sites are located in highly-developed areas occupied
5 by existing buildings or facilities, or present other
6 logistical challenges, it is frequently not feasible
7 to remediate a site to meet "unrestricted use"
8 standards pursuant to DEC regulations and guidance.
9 At other sites, it may not be cost-effective to meet
10 "unrestricted use" standards due to the background
11 levels or depths of contaminants present at the site.
12 In such cases, Con Edison may propose, and the DEC and
13 DOH may allow, remediation to alternative standards
14 that protect public health and the environment for
15 specified uses of the site. If Con Edison does not
16 remediate a site to "unrestricted use" standards, Con
17 Edison must comply with one or more DEC-required
18 institutional and/or engineering controls at the site
19 to address the remaining contamination after
20 completing remedial construction and to minimize the
21 potential for exposure to such contamination. Examples
22 of typical institutional controls include restrictions

1 on the use and redevelopment of a remediated property
2 that are made enforceable by the DEC through
3 environmental easements or deed restrictions.
4 Engineering controls include subsurface containment or
5 cutoff walls, sub-slab soil gas ventilation systems,
6 groundwater treatment, or product (e.g., coal tar,
7 gasoline, or fuel oil) recovery systems. These
8 controls are required in perpetuity or until the DEC,
9 with DOH concurrence, determines that they are no
10 longer necessary.

11 In order to comply with these various controls,
12 the Company is required to prepare a Site Management
13 Plan ("SMP") for DEC's approval. A typical SMP
14 includes procedures to:

15

- 16 • operate and maintain engineering controls
17 and/or treatment systems;
- 18 • maintain compliance with institutional
19 controls, where applicable;
- 20 • periodically inspect and evaluate site
21 information to determine whether the remedy
22 continues to be effective; and

- 1 • monitor and report the performance and the
2 effectiveness of the remedy, including periodic
3 sampling.

4

5 Consultants/Contractors and Internal Staffing

6

7 Q. Please describe the role of outside consultants and
8 contractors in the Company's SIR program.

9 A. The Company uses qualified and competitively priced
10 environmental consultants to prepare investigation
11 work plans, perform investigations and prepare reports
12 of investigation findings, evaluate remedial
13 alternatives, prepare remedial action plans and
14 specifications, perform treatability and pilot tests,
15 as well as remediation oversight, and prepare
16 remediation reports.

17 Q. What primary types of subcontractors do environmental
18 consultants typically use during investigations?

19 A. The Company's environmental consultants typically use
20 drilling subcontractors to perform test pits and to
21 install soil borings and groundwater monitoring wells,
22 laboratory subcontractors to perform sample analyses

1 required by agency-approved work plans, and land
2 surveyor subcontractors to document the precise
3 geographic coordinates of test pit, boring, and well
4 locations.

5 Q. Why doesn't the Company contract directly with these
6 subcontractors?

7 A. The Company looks to the environmental consultants for
8 overall management of the investigations, including
9 oversight and coordination of the subcontractors
10 (about half a dozen in most cases). It would be
11 counter-productive and would confuse the line of
12 responsibility between the environmental consultant
13 and subcontractors if the Company were to contract
14 directly with the subcontractors.

15 Q. What about the option of buying the required drilling
16 equipment and using the Company's own laboratory for
17 analytical support?

18 A. There is not sufficient regularly scheduled work to
19 justify the purchase of drilling equipment and hiring
20 of properly trained and experienced full-time
21 operators. With respect to using an in-house
22 laboratory, although the Company has a state-approved

1 environmental laboratory, that laboratory is not
2 approved for most of the analyses required under the
3 approved investigation work plans for SIR program
4 sites, nor does it meet agency requirements for
5 analytical data validation deliverables. Also, Con
6 Edison's ACOs and consent decrees with the EPA
7 explicitly require the use of independent contractors
8 acceptable to EPA for such work.

9 Q. What role do remediation contractors play in the
10 Company's SIR Program?

11 A. The Company uses qualified and competitively priced
12 remediation contractors to implement the required
13 remedial construction elements of its agency approved
14 site remedies.

15 Q. What types of subcontractors do remediation
16 contractors typically use during remediation projects?

17 A. Remediation contractors typically use engineering
18 subcontractors to prepare detailed design documents
19 (e.g., sheeting and shoring plan) and obtain building
20 permits, environmental/safety consultants to prepare
21 environment, health and safety plans, perform air and
22 personnel monitoring, and obtain wastewater discharge

1 permits, waste transporters and waste management
2 facilities to dispose of wastes generated during the
3 remediation project, and laboratories to perform
4 analyses required by waste management facilities or
5 for other purposes. In addition, remediation
6 contractors use various material and equipment
7 suppliers and installers.

8 Q. Why doesn't the Company contract directly with these
9 subcontractors?

10 A. The Company believes it is more appropriate to place
11 responsibility for these activities on the contractor.
12 This makes the contractor accountable for all aspects
13 of the work, including work performed by
14 subcontractors. For example, if there are any delays
15 in obtaining materials (e.g., steel for sheeting),
16 delays in obtaining permits (e.g., City sewer
17 discharge permit for wastewater, City Department of
18 Buildings permits), delays in obtaining approvals from
19 waste management facilities, or the presence of off-
20 specification material for waste disposal, the
21 contractor would be responsible.

1 Q. What about the option of buying the required
2 construction equipment or using Company employees to
3 perform some of the remediation activities?

4 A. There is not sufficient regularly scheduled work to
5 justify the purchase of specialized construction
6 equipment and the hiring of specially trained and
7 experienced operators. Examples of specialty
8 equipment include large diameter (e.g., 30 inches)
9 drill rigs for installing secant piles, equipment used
10 to install slurry walls, equipment for performing in-
11 situ chemical treatment, and equipment for performing
12 in-situ contaminant stabilization.

13 Q. Has the Company adopted any procedures for selecting
14 and retaining environmental consultants and
15 remediation contractors?

16 A. As discussed below in my testimony, the Company has
17 and implements comprehensive procedures and protocols
18 for selecting and retaining outside environmental
19 consultants and remediation contractors.

20 Q. How many Con Edison employees are directly involved in
21 the Company's SIR Program on a full-time or a regular
22 basis?

1 A. The Company currently has 33 employees directly
2 involved in its SIR Program on a full-time or a
3 regular basis. This includes 15 employees in the
4 Company's EH&S Department, 15 employees in its CM
5 Department, and three employees in the Law Department.

6 Q. Please describe the role of the EH&S employees in the
7 Company's SIR Program.

8 A. The Remediation Department of EH&S has overall
9 responsibility within the Company for managing the
10 Company's SIR Program. This department consists of a
11 Director, two Section Managers (one for the MGP
12 program and one for all other remediation programs), a
13 total of 11 Project Managers (five for the MGP program
14 and six for all the other remediation programs), and
15 an Administrative Assistant. Remediation staff
16 persons serve as Project Managers and Project
17 Engineers for their assigned sites under the SIR
18 Program. Their responsibilities include:

- 19 • Directing the consultants on the development of
20 investigation work plans for DEC and DOH approval;

- 1 • Coordinating with the Law Department, Public
2 Affairs, and property owners to complete access
3 agreements;
- 4 • Coordinating with CM to implement the
5 investigation and remediation work plans;
- 6 • Reviewing and approving the consultants' budget
7 and review and recommend for approval consultants'
8 invoices;
- 9 • Participating in public meetings and other
10 meetings with stakeholders in connection with
11 investigation findings, proposed remedies, and
12 other project-related issues;
- 13 • Coordinating with the DEC, DOH, EPA, consultants,
14 and property owners on the development of proposed
15 remedies;
- 16 • Participating in the procurement process to select
17 a remediation contractor for each of their
18 remediation projects;
- 19 • Participating in negotiations with property owners
20 on cooperation agreements with respect to
21 remediation responsibilities and cost sharing;

- 1 • Preparing quarterly projections of expenditures
- 2 and estimates of future liability; and
- 3 • Providing periodic reports on the status of their
- 4 projects to Company management.

5 Q. Please describe the role of the CM employees in the
6 Company's SIR Program.

7 A. CM employees support EH&S in the implementation of the
8 SIR Program investigation and remediation work. This
9 includes support of fieldwork, review of bid
10 specifications, and management of remediation
11 contracts and contractors. Currently, CM has a
12 Construction Manager, three Project Specialists, four
13 Chief Construction Inspectors, and seven Inspectors
14 primarily assigned to remediation projects.

15 Q. Please describe the role of the Law Department
16 employees in the Company's SIR Program.

17 A. The Law Department provides environmental legal
18 support, including: (1) the negotiation and
19 preparation of access and other agreements with the
20 present owners, lessees, and/or developers of the
21 Company's and its corporate predecessors' former MGP
22 and other sites; (2) the negotiation and preparation

1 of consent orders, consent decrees, PRP group
2 participation agreements, and other agreements for
3 Superfund sites owned by third parties, and (3) when
4 appropriate, litigation to protect the Company's
5 interests when negotiations are unsuccessful in
6 resolving important issues (e.g., claims against
7 insurance carriers and third parties).

8 Q. Are there other Company employees who support the SIR
9 Program on an intermittent basis?

10 A. Yes. These include, but are not limited to, employees
11 in Public Affairs, Occupational Health, Real Estate,
12 other groups within EH&S, Central Field Services, and
13 other organizations as necessary.

14

15 SIR Program Internal Controls

16

17 Q. Does the Company have internal controls for managing
18 its SIR Program?

19 A. Con Edison has a comprehensive system of internal
20 controls in place to see that it performs its SIR
21 projects at the lowest reasonable cost. The following
22 internal controls are employed by the Company to

1 achieve this objective:

2

3 • standardized remediation contractor management
4 protocols;

5 • established procedures for selecting and
6 retaining environmental consultants and
7 remediation contractors;

8 • rigorous process for the review and approval of
9 consultant and contractor invoices; and

10 • internal audit process.

11 Q. Please identify the Company's remediation contractor
12 management protocols.

13 A. These protocols include the Company's Contract
14 Administration Manual ("CAM"), Supplemental
15 Construction Contract Requirements ("Supplemental
16 Requirements"), and the Standard Terms and Conditions
17 of Construction Contracts ("Standard Terms"), which
18 are provided as part of the Company's workpapers in
19 this proceeding.

20 Q. Please summarize the purpose of the CAM.

21 A. The purpose of the CAM is to provide direction for
22 Company personnel in the administration of contracts

1 to promote the efficient use of Company and contractor
2 resources, as well as compliance with all applicable
3 laws and regulations. It provides detailed guidance
4 for the administration of construction contracts,
5 including remediation-related construction work. The
6 manual describes the Company's procedures for
7 requisitioning and procurement of construction
8 contracts, establishes guidelines for executing
9 changes to labor contracts after the purchase order or
10 contract has been issued, defines the procedures
11 utilized to process payments under construction
12 contracts, and establishes a system for monitoring
13 progress of major projects against a planned schedule.
14 It also sets standards of performance for field
15 activities and provides procedures to be followed in
16 their execution and provides instructions to promote
17 compliance with the Company's requirement that
18 contractors working for Con Edison have fully
19 developed site/task specific Environmental, Health and
20 Safety Plans for their work.

21 Q. Please summarize the purpose of the Supplemental
22 Requirements.

1 A. The Supplemental Requirements contain requirements for
2 the contractor's management of construction work,
3 including remediation-related construction work. The
4 Supplemental Requirements establish requirements for
5 contractor performance regarding documentation, notice
6 to proceed, approval of subcontractors, schedule
7 monitoring, working hours, use of proper personal
8 protective equipment ("PPE"), adherence to safety
9 regulations, and identification of hazards encountered
10 at the job site. The Supplemental Requirements
11 identify required submittals and schedule of
12 submissions for items such as shop and work drawings,
13 operating procedures, substitution of materials, and
14 as-constructed drawings. They supplement Con Edison's
15 Standard Terms and govern the contractor's work
16 regarding the use of qualified representatives; work
17 permits; equipment and material delivery, handling,
18 and storage; and site maintenance.

19 Q. Please summarize the purpose of the Standard Terms.

20 A. The Company's Standard Terms are incorporated into its
21 contracts for construction services, including
22 remediation-related construction work. The Standard

1 Terms define the contractual obligations of the
2 contractor and Con Edison. The obligations and
3 stipulations that are addressed include, but are not
4 limited to Contract Formation; Specifications, Plans,
5 and Drawings; Price and Payment; Time for Completion;
6 Excusable Delay; Safeguards in Work; Work Conditions;
7 Contractor's Performance; Con Edison's Authority;
8 Estimated Quantities; Warranties; Changes; Claims;
9 Codes, Laws and Regulations, and Maintenance of Work.

10 Q. Are there similar terms and conditions for
11 professional services and service contracts?

12 A. Yes. The Company has Standard Terms and Conditions
13 for Professional Services and Standard Terms and
14 Conditions for Service Contracts. These documents are
15 being provided as part of the workpapers associated
16 with this testimony.

17

18

19 Q. Please describe the process Con Edison uses to select
20 and retain its SIR Program environmental consultants.

21 A. I will focus primarily on MGP Program consultants.
22 However, the process used by the Company to retain

1 environmental consultants for other SIR Program sites
2 is generally similar. The Company's internal
3 procurement process for such consultants consists of
4 the following general steps:

- 5 • Preparation of Purchase Requisition - This is the
6 formal request to the Company's Purchasing
7 Department for procurement action. The Purchase
8 Requisition is issued by EH&S and includes the
9 services required, estimated budget, recommended
10 bidders, scope of work and any other related
11 documents. As described below in my testimony,
12 in some cases, a technical evaluation is
13 performed as a pre-qualification phase before a
14 Purchase Requisition is issued.
- 15 • The Purchase Requisition must be approved by the
16 appropriate level within EH&S before it is sent
17 to Purchasing.
- 18
- 19 • Issuance of Bid Package/Request for Proposal -
20 After it receives a Purchase Requisition,
21 Purchasing assigns a buyer to the project. The
22 buyer works with EH&S to prepare a Request for

1 Proposal ("RFP") inviting consultants to submit
2 technical proposals and commercial proposals.
3 The RFP may include a pre-bid meeting and always
4 includes a deadline for submitting proposals.

- 5 • Pre-Bid Meeting (if necessary) - If necessary, a
6 pre-bid meeting is typically conducted at least
7 one week after the consultants receive the RFP.
8 This allows the consultants to review the scope
9 of work prior to the meeting and to ask pertinent
10 questions.

- 11 • Review of Technical Proposals - The RFP requires
12 the consultants to submit separate technical and
13 commercial proposals. Technical proposals are
14 forwarded by Purchasing to EH&S for review. The
15 commercial proposals are retained by Purchasing
16 for later evaluation if the bidding consultants'
17 technical proposals are found to be acceptable.
18 Technical evaluation criteria are normally
19 established by EH&S prior to the issuance of the
20 RFP, and the consultants are informed of those
21 criteria. After completion of its technical
22 review, EH&S provides a report with the review

1 results to the Purchasing Department. The report
2 is transmitted by the person in EH&S who signed
3 the Purchase Requisition.

- 4 • Review of Commercial Proposals - After receiving
5 the results of the technical evaluation from
6 EH&S, the Purchasing Department opens the
7 commercial proposals submitted by those
8 consultants with acceptable technical scores.
9 For projects that do not require a technical
10 proposal, the commercial evaluation begins upon
11 the receipt of the commercial proposals. The
12 Purchasing Department identifies the low bidder
13 (or bidders if multiple contracts are to be
14 awarded), and negotiates pricing with the low
15 bidder(s), if appropriate. A meeting with the
16 consultant(s) may be held to avoid possible
17 misunderstandings regarding the required work
18 scope.

- 19 • Contract Award- The consultants that have been
20 found to be technically acceptable and that have
21 submitted the lowest cost proposal based on the
22 commercial evaluation are recommended by the

1 Purchasing buyer for award of a Purchase Order
2 ("PO") to perform the consulting services. The
3 level of approval required depends on the value
4 of the PO.

5
6 In 2002, the Company retained a team of seven
7 consultants to support its MGP Program. In 2005, when
8 the POs issued to those consultants expired, Con
9 Edison conducted a two-step selection process for the
10 issuance of second-round POs. For the pre-
11 qualification phase, 20 environmental consulting firms
12 were invited to submit responses to a questionnaire
13 jointly developed by EH&S and Con Edison's Purchasing
14 Department; 17 firms responded. Because the Company's
15 MGP Program was moving from investigation to remedial
16 planning and remediation at many of the sites,
17 remediation experience was deemed to be a more
18 important consideration in 2005 than in 2002. Con
19 Edison considered each consultant's experience in
20 innovative investigation and remediation technologies,
21 as well as its success in negotiating with regulatory
22 agencies, particularly the DEC. The questionnaire

1 included a test problem designed to give Con Edison
2 insight into each such firm's capabilities in
3 analyzing investigation results and other relevant
4 information to develop cost-effective remedial
5 alternatives that would likely be acceptable to the
6 DEC and DOH. Ten of the 17 firms were rated high
7 enough to participate in the second phase of the
8 procurement action.

9 In the second and final phase, these ten firms
10 were invited to provide pricing information for
11 professional services and fieldwork (e.g., drilling
12 and other investigation-related activities). These
13 rates were applied to a model investigation work scope
14 to determine the reasonableness of pricing being
15 offered by each firm for a typical MGP site
16 investigation. The Purchasing Department negotiated
17 with the firms to reduce any premiums and reached
18 acceptable agreements with nine firms. POs were
19 awarded to those nine firms in November 2005 for
20 three-year terms; these POs were extended for a period
21 of time while the Company negotiated new terms and
22 pricing. In 2010, the Company awarded Purchase Orders

1 with three (3) year terms to six of the original nine
2 firms. Of the original nine firms, one firm went out
3 of business, and two firms combined via corporate
4 merger or acquisition with two firms that had PO's,
5 leaving six firms from the original nine. The current
6 contracts with MGP consultants expire in April 2013.
7 Con Edison is currently evaluating whether to extend
8 all or some of them.

9 By retaining a team of qualified and
10 competitively priced consultants to support the
11 investigation, remedial planning, and remediation
12 oversight activities of the MGP Program, the Company
13 generally avoided having to conduct a separate
14 procurement action for each individual site. However,
15 EH&S, in conjunction with Purchasing, may determine
16 that a separate PO should be awarded after competitive
17 bidding among the existing consultants for a
18 particular MGP site in certain circumstances, such as
19 where a very high initial investigation cost estimate
20 was projected based on the investigation work plan for
21 that site.

1 The Company's procurement process to retain
2 environmental consulting services for the other
3 programs is similar to the process described above for
4 the MGP Program. Currently, four environmental
5 consultants have been retained to support sites
6 already in the UST Program and five environmental
7 consultants have been retained to support new UST
8 sites and other non-MGP sites (e.g., Appendix B
9 sites). There are two consultants that are common to
10 both sets of contracts. For very large and complex
11 site investigation projects, such as the East River
12 Appendix B Site, Hudson Avenue Station Appendix B
13 site, consolidated Long Island City Site 79 under
14 Appendix B, separate POs were issued. Likewise,
15 separate POs have been issued to environmental
16 consultants for State Superfund Sites, such as the
17 former Maspeth Substation Site, Echo Avenue Substation
18 Site, former Arthur Kill Generating Station, Flushing
19 Creek Site and North First Street Terminal that are
20 currently owned or previously owned by Con Edison, and
21 for the Curcio Scrap Metal federal Superfund Site, for
22 which Con Edison is the major PRP. Finally, POs have

1 been awarded to two consulting firms for the Astoria
2 RCRA Corrective Action Site, one for the site-wide
3 investigation that was initiated in 1993, and one for
4 the risk assessment and remedial planning for the
5 North Storage Yard, which has PCB and other
6 contamination.

7
8 Q. How does Con Edison select remediation contractors?

9 A. The selection of contractors is a multi-step process.

10 The first step in Con Edison's remediation contractor
11 procurement process for its SIR Program was the
12 development of a pre-qualified bidders list. The
13 purpose of this list is to streamline the selection
14 process by establishing a short list of contractors
15 pre-qualified to bid on future MGP, as well as other,
16 remediation projects. The list obviates the need to
17 evaluate which firms should be invited to bid on each
18 remediation project.

19 A questionnaire related to the contractor's
20 experience with construction and remediation was sent
21 to 28 remediation contractors. The questionnaire was
22 developed by a team comprised of representatives from

1 Con Edison's Purchasing, CM and EH&S Departments.
2 Qualifications for remedial construction work were
3 evaluated by a team from CM and EH&S in accordance
4 with predetermined scoring criteria. The team
5 concluded, and Purchasing concurred, that 15 of the 17
6 contractors (that had submitted timely responses) met
7 the Company's qualification requirements. Based on
8 their past experience, including the size of the
9 remediation projects previously handled by them, the
10 firms were placed in three categories, so that the
11 smaller firms would not be invited to bid on larger,
12 more complex remediation projects. Subsequent to the
13 approval of these 15 firms, the Company evaluated and
14 approved five additional remediation contractors.

15 The procurement process to hire a remediation
16 contractor consists of the following general steps:

- 17 • Preparation of Purchase Requisition - This is the
18 formal request to Purchasing for procurement action.
19 The Purchase Requisition is issued by CM, and it
20 includes the services requested, estimated budget,
21 recommended bidders, detailed specifications and other
22 related documents. The Purchase Requisition must be

1 approved by the appropriate level within Construction
2 before it is sent to Purchasing.

- 3 • Issuance of Bid Package/Request for Proposal - After
4 Purchasing receives a Purchase Requisition; a buyer
5 is assigned to the project. The buyer works with CM
6 and EH&S to prepare a Request for Proposal ("RFP")
7 inviting the contractors to submit a technical
8 proposal and a commercial proposal. Depending on the
9 scope of work and other considerations, Purchasing
10 may issue a Request for Bids ("RFB") under which the
11 contractors are requested to submit a commercial
12 proposal without a technical proposal. The RFP or
13 RFB includes a scheduled field visit to the site and
14 a deadline to submit proposals.

- 15 • As indicated earlier in my testimony,
16 technical proposals may be required for large (based on
17 cost and scope of work), complex projects (based on
18 engineering considerations and property constraints),
19 to insure that bidders understand the scope and
20 complexities of the project. For relatively small,
21 straightforward projects, a technical proposal and
22 associated technical evaluation may not be required.

1 For these sites, Purchasing will issue a Request for
2 Bids ("RFB") under which the contractors would submit a
3 commercial proposal without a technical proposal. A
4 decision concerning whether to perform a technical
5 evaluation is made by the EH&S Remediation Department
6 in consultation with Construction. Remediation
7 projects for which it was determined to require
8 technical proposals include the sediment remediation at
9 the Arthur Kill Superfund Site, the Maspeth Site, and
10 the White Plains, East 173rd Street and Pelham Gas Works
11 MGP sites. The RFP or RFB includes a scheduled field
12 visit to the site and a deadline to submit the
13 proposals.

14 • Field visit - The field visit is
15 typically conducted at least one week after the
16 contractors receive the RFP or RFB. This allows the
17 contractors to review the specifications prior to the
18 field visit and ask pertinent questions.

19 • Review of technical proposals (when a
20 technical proposal is required) - The RFP requires the
21 contractors to submit separate technical and commercial
22 proposals. Technical proposals are forwarded by

1 Purchasing to CM and EH&S for their review. The
2 commercial proposals are retained by Purchasing for
3 later evaluation if the bidding contractors' technical
4 proposals are found to be acceptable. Technical
5 evaluation criteria are normally established by CM and
6 EH&S prior to the issuance of the RFP, and the
7 contractors are informed of those criteria.

- 8 • Review of commercial proposals -
9 After receiving the results of the technical
10 evaluation from CM and EH&S, the Purchasing Department
11 opens the commercial proposals submitted by those
12 contractors with acceptable technical scores. For
13 small, straightforward projects that do not require a
14 technical proposal, the commercial evaluation begins
15 upon the receipt of the commercial proposals. The
16 Purchasing Department works with the Company's Bid-
17 Check Estimating Section to evaluate the pricing
18 information submitted by the contractor with the
19 lowest cost proposal to determine if the proposed
20 labor rates, unit prices, lump sum prices, and other
21 cost items are reasonable and consistent with current
22 market conditions. A meeting with the contractor may

1 be held to avoid misunderstandings regarding the
2 required work scope.

3 • Contract award - The contractor that
4 submitted a technically acceptable proposal and the
5 lowest cost proposal based on the commercial
6 evaluation is recommended by the Purchasing buyer for
7 award of a PO to perform the remediation. The level of
8 approval required depends on the value of the PO.

9
10 Q. Does Con Edison have policies and procedures
11 associated with the procurement process?

12 A. Yes. Some of these policies and procedures are listed
13 below and copies are provided as workpapers for this
14 testimony.

15 • Corporate Instruction 280-4: "Administration of
16 Construction, Service, and Public
17 Improvement/Interference Contracts". This
18 corporate instruction authorizes publication of
19 the CAM described above.

20 • Corporate Policy Statement 300-5: "Statement of
21 Procurement Policies and Procedures".

- 1 • Corporate Instruction 320-14: "Acquisition of
2 Materials, Supplies, or Services".
- 3 • Purchasing Operating Procedure OP-2: "Preparation
4 and Approval of Bid List, Invitation for Bids and
5 Procurement Process Cycle Times".
- 6 • Purchasing Operating Procedure OP-3: "Bid
7 Evaluations, Negotiations, and Requests for
8 Authorization to Purchase".
- 9 • Purchasing Operating Procedure OP-5: "Supplier
10 Diversity Program".
- 11 • Purchasing Operating Procedure OP-6: "Vendor
12 Management".
- 13 • Purchasing Operating Procedure OP-7: "Purchase
14 Order Files".
- 15 • Purchasing Operating Procedure OP-11:
16 "Contractor/Material Supplier Performance".
- 17 • Corporate Environmental, Health and Safety
18 Procedure CEHSP A.12.03: "EH&S Qualifications for
19 Contractor Procurement".

1 Q. Please describe the Company's oversight process for
2 the services provided by its SIR Program remediation
3 contractors.

4 A. The Company utilizes CM personnel to administer and
5 oversee remediation contracts. Remediation projects
6 are procured primarily as fixed price contracts that
7 may have unit prices for certain types of work such as
8 excavation and disposal, backfill, and water
9 treatment. As described above, CM utilizes established
10 procedures contained in the Company's Contract
11 Administration Manual (CAM) to monitor work and to
12 execute changes to contracts.

13 The CAM prescribes the responsibilities of the field
14 personnel responsible for managing contract
15 construction work and provides detailed procedures for
16 documenting the progress of work in the field. Field
17 Inspectors are assigned to projects and depending on
18 the size and scope of the work will generally oversee
19 the work of the contractor on a daily basis. The
20 duties of Field Inspectors include, but are not
21 limited to, such items as job set-up review; schedule
22 review and compliance; review of work completed by the

1 contractor; inspection of work, environmental and
2 safety compliance; completion of the Con Edison daily
3 log book; input into the Contractor Oversight System
4 (COS); and project closeout procedures. The Field
5 Inspector will set up and maintain a central filing
6 system to retain pertinent contract correspondence and
7 documents such as:

- 8
- 9 • Budget and Cost;
- 10 • Purchase Orders;
- 11 • POCRs/POCAs (Change Orders);
- 12 • Specifications;
- 13 • Correspondence;
- 14 • Schedules;
- 15 • Performance Logs;
- 16 • Payments;
- 17 • Permits;
- 18 • Submittals and Approvals;
- 19 • Meetings;
- 20 • Environmental and Safety Records;
- 21 • Project Close Out Documents;

- 1 • Materials and Equipment;
- 2 • Check Lists;
- 3 • Sampling Reports;
- 4 • Asbestos Notifications;
- 5 • Air Monitoring;
- 6 • Licenses and Training;
- 7 • Disposal Sites; and
- 8 • Manifests.

9 The Company's Field Inspectors are responsible for the
10 implementation of changes to the base contract and are
11 thoroughly familiar with the reason for the change,
12 its scope and effect on the schedule. In the case of
13 design changes, sufficient liaison with the EH&S
14 project manager is required to make sure the change is
15 implemented in a timely fashion so as to minimize its
16 effect on the overall job. For all changes, the Field
17 Inspector prepares a Finding of Fact that provides a
18 description of the change, the reason for the change,
19 a range figure estimate of material, equipment and
20 labor costs, and details the change's effect on the
21 project schedule. Findings of Fact are reviewed and

1 approved by the CI's supervisor and at higher levels
2 of management depending on the individual and
3 cumulative dollar value of the estimated cost of the
4 change. The EH&S project manager for the remediation
5 project also must concur with the Findings of Fact
6 before they are approved. After the Findings of Fact
7 are approved at the appropriate management level, a
8 change order request is issued to the contractor to
9 provide a price for the work. If the change order is
10 estimated to be more than \$25,000.00, Con Edison's Bid
11 Check Estimating group will also provide an
12 independent price for the work performed. Once a
13 price agreement is reached, a contract modification is
14 processed based once again on the designated
15 management approval level, which is dependent on the
16 individual and cumulative dollar value of the change.
17 If agreement cannot be reached on a fixed price or
18 unit price, then Con Edison may authorize the
19 contractor to proceed to implement the change on a
20 time and materials basis in accordance with the
21 aforementioned contract management documents until an

1 agreement is reached or in lieu of an agreement on a
2 fixed or unit price.

3

4 Q. What is the Company's process for the review and
5 payment of SIR Program environmental consultant
6 invoices?

7 A. Con Edison's EH&S Department manages contracts with
8 environmental consultants. The following steps are
9 generally followed by EH&S project managers in their
10 review of invoices submitted by the consultants:

11 • Utilize a recently implemented accounting system
12 that tracks all unit rates specified in the PO
13 for labor, material charges, and other line
14 items. This feature of the system eliminates the
15 potential for consultants to charge rates that
16 are not specified in the PO and eliminates
17 potential contractor calculation errors that
18 could occur with paper invoices.

19 • Reconcile the number of units for each line
20 item/work activity claimed to have been
21 used/performed with the number of units actually
22 used/performed. This is done through a review of

1 field notes and other supporting documentation.
2 Under the recently implemented accounting system,
3 consultants submit electronic invoices on the
4 system in lieu of submitting paper invoices.
5 Before a consultant submits an invoice
6 electronically, the consultant provides the EH&S
7 project manager with the quantity of each PO line
8 item that it plans to invoice and the information
9 that supports the planned invoice, such as time
10 sheets or subcontractor invoices. The project
11 manager then is required to review the supporting
12 information to verify that it is consistent with
13 the information specified in the purchase
14 requisition used by Con Edison to request the
15 consultant's services. Purchase requisitions
16 specify the requested services by PO line item
17 and identify the appropriate project and task
18 numbers (previously known as account numbers or
19 work order numbers) that will be charged.

- 20 • Once the project manager is satisfied that the charges
21 proposed for invoicing by the consultant are
22 substantiated, the project manager will enter the

1 approved quantities for each line item in the system
2 as having been received. Invoices for more than \$3,000
3 are subject to further review of the supporting
4 documentation before the project manager enters the
5 received quantities. The system will automatically
6 reject payment requests for line item amounts
7 exceeding those authorized in a purchase requisition.

8 Q. What is the Company's process for the review and
9 payment of SIR Program contractor consultant invoices?

10 A. CM is responsible for the review and approval of SIR
11 Program remediation contractors invoices. CM uses the
12 following Con Edison documents to format, reconcile
13 and process payment applications from such
14 contractors: (1) CAM; (2) Supplemental Requirements,
15 and (3) Standard Terms. The purposes of these
16 documents are explained earlier in my testimony.

17 Remediation contractors are required to submit
18 Performance Statement that correlates with their
19 project schedule. Performance Statements are
20 tabulated summaries of the contractor's work and
21 mirror the contractor's price schedule. Lump sum,
22 unit price and change order items are listed on the

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1 Performance Statement and include information on the
2 description of work, the quantity of work, the unit
3 price of work if applicable, and the total value of
4 work. The Performance Statements indicate the value
5 of work completed to date, the value of work requested
6 for the current payment application and the total
7 value of work remaining. CM receives invoices from
8 the contractor that includes back-up information such
9 as weight tickets, survey measurements and as-built
10 drawings that are used to substantiate the accuracy of
11 the invoice. If the invoice is not approvable in its
12 entirety, the contractor is required to revise it as
13 appropriate or approval of partial payment is
14 recommended. Once the invoice is approved by the CM
15 section that manages the remediation contractor, the
16 invoice is sent to CM's Administrative Services Group,
17 where invoice reconciliation is performed again.
18 Once an invoice is approved, regardless of whether it
19 is from an environmental consultant or remediation
20 contractor, it is receipted on the Company's system
21 for subsequent payment.

1 Q. Does Con Edison prepare and review financial reports
2 for SIR sites?

3 A. Yes. Con Edison's Accounting Department prepares and
4 distributes reports on a monthly basis indicating
5 site-specific and program-specific expenditures.

6 Q. Are these monthly reports reviewed to identify any
7 expenditures that may have been erroneously charged to
8 a particular site?

9 A. Yes. Accounting Department staff and EH&S Remediation
10 staff review listed expenditures. If any expenditures
11 are identified that appear to have been charged to a
12 SIR site account erroneously, Accounting and EH&S
13 investigate and, if appropriate, have the charge
14 transferred to appropriate project and task numbers.

15 Q. Has Con Edison conducted internal audits of its SIR
16 Program projects?

17 A. Audits of SIR projects have been conducted by Con
18 Edison's Auditing Department and an external
19 consultant. The audit process reviews have included,
20 among other things, whether:

- 1 • The project was competitively bid and awarded to
2 the lowest bidder among the technically
3 acceptable contractors;
- 4 • The engineering package was accurate and
5 complete;
- 6 • EH&S regulations and contractor health and safety
7 plans were complied with;
- 8 • Construction Management properly managed,
9 monitored, and documented the project and any
10 changes in the project scope were properly
11 justified;
- 12 • Project payments were accurate and timely, and
13 any increases in pricing were properly justified
14 and reviewed for accuracy;
- 15 • Construction Management effectively monitored
16 contractor work and completed the appropriate
17 oversight inspections and the required associated
18 documentation.
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COMPLIANCE WITH RATE CASE FILING REQUIREMENTS

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Q. Are you familiar with the Commission's recently adopted rate case filing requirements with respect to SIR costs?

A. Yes, I am. In its Order of November 28, 2012, in Case 11-M-0034 ("Order"), the Commission adopted several rate case filing requirements with respect to SIR costs in order to enhance its oversight of these costs.

Q. Please state what these filing requirements are.

A. The Commission's order states that in any future rate filing in which a utility seeks to recover SIR expenses, it must provide sworn testimony: (1) establishing that the remediation process is in compliance with existing timetables and DEC requirements, or providing explanations for any divergence; (2) discussing the utility's cost control efforts, including an attestation to utility compliance with the best practices inventory; and (3) indicating the results of any internal process the utility may have conducted with respect to review of SIR procedures, and in particular explaining how

1 internal controls are brought to bear on site
2 investigation and remediation projects.

3 Q. Please discuss the Company's compliance with these
4 requirements.

5 A. For a discussion of the Company's compliance with
6 existing timetables and DEC requirements for
7 remediation programs, see pages 19 through 23 of my
8 testimony. Pursuant to the Commission's Order, the
9 utilities are working on establishing an inventory of
10 best practices. The Order provides for the utilities
11 to file the inventory of best practices no later than
12 March 28 (i.e., 120 days after the issuance of this
13 Order). While that inventory is being developed, I
14 discuss in detail above the Company's SIR cost control
15 efforts and practices in the section of my testimony
16 entitled "SIR Cost Saving Efforts and Practices."
17 Finally, I discuss above the Company's internal
18 controls and how those controls are brought to bear on
19 site investigation and remediation projects in pages
20 98 through 155 of my testimony.

21 Q. Does this conclude your initial testimony

22 A. Yes, it does.