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September 25, 2012

VIA ELECTRONIC FILING

Hon. Jaclyn A. Brillling
Secretary
New York State Public Service Commission
Three Empire State Plaza
Albany, New York 12223-1350

Re: Cases 12-E-0201 and 12-G-0202 – Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of Niagara Mohawk Power Corporation d/b/a National Grid for Electric and Gas Service

Dear Secretary Brillling:

Attached for filing in the above-referenced proceeding is the rebuttal testimony and exhibits of Jeffry Pollock on behalf of Multiple Intervenors.

Respectfully submitted,

COUCH WHITE, LLP

Michael B. Mager

Michael B. Mager

MBM/cgw
Attachment

cc: ALJ Harriman (via E-Mail; w/attachment)
ALJ Stegemoeller (via E-Mail; w/attachment)
Active Parties (via E-Mail; w/attachment)

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BEFORE THE
STATE OF NEW YORK
PUBLIC SERVICE COMMISSION

PROCEEDING ON MOTION OF THE
COMMISSION AS TO THE RATES, CHARGES,
RULES AND REGULATIONS OF NIAGARA
MOHAWK POWER CORPORATION D/B/A
NATIONAL GRID FOR ELECTRIC SERVICE

CASE NO. 12-E-0201

PROCEEDING ON MOTION OF THE
COMMISSION AS TO THE RATES, CHARGES,
RULES AND REGULATIONS OF NIAGARA
MOHAWK POWER CORPORATION D/B/A
NATIONAL GRID FOR GAS SERVICE

CASE NO. 12-G-0202

Rebuttal Testimony

of

JEFFRY POLLOCK

On Behalf of

Multiple Intervenors

September 2012



J. POLLOCK
INCORPORATED

BEFORE THE
 STATE OF NEW YORK
 PUBLIC SERVICE COMMISSION

<p>PROCEEDING ON MOTION OF THE COMMISSION AS TO THE RATES, CHARGES, RULES AND REGULATIONS OF NIAGARA MOHAWK POWER CORPORATION D/B/A NATIONAL GRID FOR ELECTRIC SERVICE</p>	<p>CASE NO. 12-E-0201</p>
<p>PROCEEDING ON MOTION OF THE COMMISSION AS TO THE RATES, CHARGES, RULES AND REGULATIONS OF NIAGARA MOHAWK POWER CORPORATION D/B/A NATIONAL GRID FOR GAS SERVICE</p>	<p>CASE NO. 12-G-0202</p>

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GLOSSARY OF ACRONYMS

Term	Definition
CP	Coincident Peak
ECOSS	Embedded Class Cost-of-Service Study
ECOSS-CU	Embedded Cost-of-Service filed with Corrections and Updates
ECOSS-Historical	Embedded Cost-of-Service filed with Test Year Revenues and Costs
kWh	Kilowatt Hour
MI	Multiple Intervenors
NCP	Non-Coincident Peak
NiMo	Niagara Mohawk Power Corporation d/b/a National Grid
ROR	Rate of Return
SERP	Staff Electric Rates Panel
SGRP	Staff Gas Rates Panel
Staff	New York State Department of Public Service Staff
ZI	Zero Intercept

REBUTTAL TESTIMONY OF JEFFRY POLLOCK

1. INTRODUCTION AND SUMMARY

1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A Jeffry Pollock; 12655 Olive Blvd., Suite 335, St. Louis, MO 63141.

3 Q ARE YOU THE SAME JEFFRY POLLOCK WHO HAS PREVIOUSLY FILED
4 DIRECT TESTIMONY IN THIS PROCEEDING ON BEHALF OF MULTIPLE
5 INTERVENORS?

6 A Yes.

7 Q WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

8 A The primary purpose of my rebuttal testimony is to respond to two sets of issues
9 raised in the Direct Testimony of New York State Department of Public Service Staff
10 (Staff). First, I address the proposed embedded class cost-of-service study
11 (ECOSS) advanced by the Staff Electric Rates Panel (SERP), which relies on
12 historical revenues and costs (ECOSS-Historic). Second, I address revisions
13 proposed by the Staff Gas Rates Panel (SGRP) to the Zero Intercept (ZI) analysis
14 performed by Niagara Mohawk Power Corporation d/b/a National Grid (NiMo). As
15 discussed later, the ZI analysis is used to determine how gas distribution mains
16 should be classified.

17 Finally, I will present the results of MI's Revised ECOSS-CU corrected for an
18 error in the derivation of the demand allocation factors used in NiMo's ECOSS-CU.
19 This error was called to NiMo's attention, and I understand that the utility will be filing
20 an errata or otherwise correcting its ECOSS-CU.

1. Introduction and Summary

1 Q ARE YOU SPONSORING ANY EXHIBITS WITH YOUR REBUTTAL TESTIMONY?

2 A Yes. I am sponsoring Exhibits ____ (JP-R1) through ____ (JP-R6).

3 **Summary**

4 Q PLEASE SUMMARIZE YOUR FINDINGS AND CONCLUSIONS.

5 A The SERP's proposed ECOSS-Historic should be rejected because it improperly
6 allocates Test Year revenues and costs using Rate Year allocation factors. As a
7 result, the earned rates of return for the various customer classes are distorted.
8 Further, the SERP's approach violates the Matching Principle. Under this
9 fundamental ratemaking construct, the revenues, costs, and allocation factors used
10 in a cost-of-service study should be derived using consistent data – either from the
11 Test Year or the Rate Year, but not both. Further the ECOSS-Historic contains the
12 same flaws as NiMo's ECOSS-CU. These flaws were discussed in my Direct
13 Testimony. For all of these reasons, the SERP's proposed ECOSS-Historic should
14 be rejected and not used for revenue allocation or rate design purposes herein.

15 The SGRP's recommendation to classify only 30% of gas distribution mains
16 as customer-related (versus NiMo's proposed 45%) is based on a faulty ZI analysis.
17 First, the SGRP used non-standard pipe sizes and omitted certain smaller, standard
18 pipe sizes. This distorted the analysis. Only standard pipe sizes should have been
19 used. Correcting this flaw would result in classifying 62% of distribution mains as
20 customer-related. Additionally, due to its use of non-standard size pipes, the SGRP
21 was forced to use non-linear trend lines for steel and cast iron pipe. Importantly,
22 however, the trend lines used by the SGRP were not the best fit. Applying better-
23 fitting trend lines to the SGRP's pipe sizes would result in classifying 57% of

1. Introduction and Summary

1 distribution mains as customer-related. Thus, correcting the SGRP's ZI analysis
2 demonstrates that NiMo's proposed 45% classification of distribution mains as
3 customer-related is clearly reasonable, if not understated. For these reasons, the
4 SGRP ZI analysis should be rejected, and the Commission should adopt NiMo's
5 proposed classification of gas distribution mains.

6 Finally, the Rate Year coincident peak (CP) and non-coincident peak (NCP)
7 demand allocation factors in NiMo's ECOSS-CU need to be revised to correct a
8 misstatement in the Test Year load factor. NiMo uses a three-year average load
9 factor to project Rate Year CP and NCP demands. However, the Test Year load
10 factor used *loss-adjusted* kilowatt-hour (kWh) sales, whereas the other two years
11 used kWh sales *at the meter*. The error can be corrected by using Test Year kWh
12 sales at the meter. This correction changes the earned rates of return (ROR) by
13 between 6 and 28 basis points. I have made, and present here, corresponding
14 corrections to MI's Revised ECOSS-CU.

2. STAFF ELECTRIC RATES PANEL

1 Q IS THE SERP PROPOSING TO USE A DIFFERENT ECOSS FOR DETERMINING
2 CLASS REVENUE ALLOCATION IN THIS CASE?

3 A Yes. The SERP is proposing to use an ECOSS-Historic rather than the ECOSS-CU,
4 which is the basis for NiMo's class revenue allocation proposal.

5 Q WHAT IS THE DIFFERENCE BETWEEN THE ECOSS-HISTORIC AND THE
6 ECOSS-CU?

7 A The ECOSS-Historic uses revenues and costs for the Test Year (twelve months
8 ended December 31, 2011). The ECOSS-CU uses Rate Year revenues and costs.

9 Q WHY IS THE SERP PROPOSING TO USE AN ECOSS-HISTORIC?

10 A The SERP expressed concern that inaccuracy of the forecasted data used in the
11 ECOSS-CU could have a significant impact on the results. Its preference for using
12 an ECOSS-Historic is based on an assumption that:

13 ... all costs and cost allocators are known and updates are not
14 required.¹

15 Q IS THE SERP CORRECT TO ASSUME THAT ALL COSTS AND COST
16 ALLOCATORS ARE KNOWN IN THE ECOSS-HISTORIC?

17 A No. The only difference between the ECOSS-Historic and the ECOSS-CU is the use
18 of Test Year (rather than Rate Year) revenues and costs. Both the ECOSS-Historic
19 and ECOSS-CU use the same *Rate Year* customer, demand and energy allocation
20 factors. In other words, the ECOSS-Historic allocates *Test Year* revenues and costs
21 using *Rate Year* allocation factors. Thus, while the SERP eschewed the use of Rate

¹ Prepared Testimony of Staff Electric Rates Panel - Corrected at 8.

1 Year revenues and costs, purportedly because they were not known and could
2 require updating, it nevertheless failed to change or modify that portion of NiMo's
3 ECOSS-CU which uses *Rate Year* customer, demand and energy allocation factors.

4 **Q IS IT PROPER TO USE TEST YEAR REVENUES AND COSTS AND RATE YEAR**
5 **ALLOCATION FACTORS?**

6 A No. Using Test Year revenues and costs and Rate Year allocation factors violates
7 the Matching Principle.

8 **Q WHAT IS THE MATCHING PRINCIPLE?**

9 A The Matching Principle is a fundamental regulatory construct that guides how rates
10 are set. Under the Matching Principle, a consistent set of assumptions is used in
11 determining all ratemaking components (e.g., sales, revenues, rate base and
12 operating expenses). The premise behind the Matching Principle is the fact that
13 rates are set as follows:

$$Rate = \frac{Rate\ Year\ Costs}{Rate\ Year\ Sales}$$

14 Thus, in order to set rates properly, the costs must be determined for the same
15 period as the corresponding sales. As applied to an ECOSS, the Matching Principle
16 means using the same set of data for revenues, expenses, and allocation factors.
17 By mixing Test Year revenues and costs with Rate Year allocation factors, the SERP
18 ECOSS-Historic violates the Matching Principle.

19 **Q IS THE MATCHING PRINCIPLE WIDELY RECOGNIZED?**

20 A Yes. The Matching Principle is a fundamental accounting principle. The Federal
21 Accounting Standards Advisory Board (FASAB) states:

1 118. Matching revenue with cost in a uniform manner is essential in
2 evaluating agency performance and setting price. Cost and revenue
3 must pertain to the same output in order to estimate the extent to
4 which the revenue covers the cost. Therefore, costs should be
5 matched against the provision of goods and services with revenue
6 matched against those costs and thus with revenue also matched
7 against the same provision of goods and services. When this is done,
8 the gross and net cost of an entity can be compared with the related
9 outputs and outcomes to evaluate its operating performance, pricing
10 policy, and economic decisions. Similarly, when this is done, the net
11 cost to the taxpayer can be estimated for the entity's related outputs
12 provided to the public.²

13 The Matching Principle is also recognized in countless regulatory decisions. For
14 example:

15 *The matching principle strives for a reasonable match of the*
16 *capital structure, the rate base, expenses, and revenues.* As the
17 Supreme Court recognized in *Northwestern Bell Telephone Company*
18 *v. Iowa State Commerce Commission*, 359 N.W.2d 491, 498 (Iowa
19 1984):

20 *It is fundamental to a proper test year that costs, both*
21 *investment and operating, and revenues match, i. e., that they be*
22 *consistent with each other.* Unless there is a matching of costs and
23 revenues, the test year is not a proper one for fixing just and
24 reasonable rates. (Emphasis added)³

25 Q WHAT COULD HAPPEN IF TEST YEAR REVENUES AND COSTS ARE
26 ALLOCATED USING RATE YEAR ALLOCATION FACTORS?

27 A Allocating Test Year revenues and costs using Rate Year allocation factors can
28 result in distorted ECOSS results. This distortion is demonstrated in Exhibit ____
29 (JP-R1). This Exhibit compares the net delivery revenues (lines 1-3) between the
30 ECOSS-Historic and ECOSS-CU and the percent of allocated costs as indicated by

² Federal Accounting Standards Advisory Board, *FASAB Handbook of Federal Accounting Standards and Other Pronouncements, as Amended*, June 30, 2011 at SFFAS-7, page 45.

³ Re Iowa Electric Light and Power Company, Docket No. RPU-91-9, Iowa Utilities Board, December 28, 1992, PUR Slip Copy at 2.

1 the energy (lines 4-6), 1CP demand (lines 7-9) and Primary NCP demand (lines 10-
2 12) allocation factors. The Test Year demand allocation factors were derived from
3 Test Year energy sales using the same approach that NiMo used in deriving the
4 Rate Year demand allocation factors. The earned rate of return will be lower if the
5 change in revenues (line 3) is greater than the corresponding change in allocated
6 costs (lines 6, 9, and 12), or the change in allocated costs exceeds the change in
7 revenues. The former circumstance applies to the S.C. 2-ND, S.C. 3-A Sub-
8 transmission and S.C. 3-A Transmission classes (columns 3, 9 and 10), while the
9 latter circumstance applies to the Residential (S.C.-1) class (column 1).

Rate Class	ECOSS- CU	ECOSS- Historic
S.C. 1	0.85	0.73
S.C. 1C	1.76	2.20
S.C. 2 ND	1.67	1.61
S.C. 2 Dem	1.16	1.36
S.C. 3 Sec	1.14	1.44
S.C. 3 Pri	1.27	1.96
S.C. 3 Sub/Tran	0.92	0.41
S.C. 3-A Sec/Pri	0.85	1.30
S.C. 3-A Sub	0.97	0.93
S.C. 3-A Tran	0.60	0.02
S.C. L	1.90	2.13

10 The impact on the S.C. 3 Sub-transmission/Transmission class (column 7) is
11 especially problematic because of the compound effect of lower Test Year delivery
12 revenues and higher allocated costs.

2. Staff Electric Rates Panel

1 Q WHY ARE SOME CLASSES MORE SIGNIFICANTLY AFFECTED BY
2 ALLOCATING TEST YEAR REVENUES AND COSTS USING RATE YEAR
3 ALLOCATION FACTORS?

4 A The earned rate of return is the net operating income (revenues – expenses) divided
5 by rate base. Higher voltage classes have a smaller rate base relative to the
6 required delivery revenues. Thus, small changes in delivery revenues will have a
7 much greater impact on the earned rates of return. This is shown in Exhibit ___(JP-
8 R1), line 13, which measures how a change in delivery revenues affects the earned
9 rates of return. As can be seen on line 13, the ratios for the S.C. 3 Sub-
10 transmission/Transmission, S.C. 3-A Sub-transmission, and S.C. 3-A Transmission
11 classes are much higher than for the other customer classes. This demonstrates the
12 much greater sensitivity of these classes to changes in revenues.

13 Q SHOULD THE ECOSS-HISTORIC BE ADOPTED FOR USE IN THIS
14 PROCEEDING?

15 A No. The ECOSS-Historic violates the Matching Principle because it inappropriately
16 uses Rate Year allocation factors to allocate historic revenues and costs. The
17 results are distorted as previously illustrated. For this reason alone, the ECOSS-
18 Historic should be rejected.

1 Q ARE THERE ANY OTHER ASPECTS OF THE ECOSS-HISTORIC THAT YOU
2 DISAGREE WITH?

3 A Yes. As stated previously, the same allocation methodology and factors are used in
4 both the ECOSS-Historic and the ECOSS-CU. However, as discussed in my Direct
5 Testimony, the ECOSS-CU is flawed. The flaws are:

- 6 • The ECOSS-CU inappropriately allocates distribution load
7 dispatching expense to all customer classes, including
8 transmission and sub-transmission customers that are not served
9 from the distribution system.
- 10 • The ECOSS-CU inappropriately allocates distribution load
11 dispatching expense to all customers on the basis of loss-adjusted
12 kilowatt-hour (kWh) sales, which is: (a) not consistent with cost
13 causation; (b) contrary to NiMo's proposed allocation of
14 transmission load dispatching expense on a coincident peak (CP)
15 basis; and (c) at odds with industry practice.
- 16 • The ECOSS-CU inappropriately classifies the *secondary*
17 distribution network and the *primary* distribution network – both of
18 which are accounted for in FERC Accounts 364-367 – in an
19 inconsistent manner. NiMo updated the classification of
20 *secondary* distribution network to between 54% and 64%
21 customer-related, but failed to similarly update the classification of
22 its *primary* distribution network.

23 Even if, *arguendo*, this Commission elects to rely on an ECOSS-Historic in this
24 proceeding, the flaws in NiMo's ECOSS-CU identified and discussed in my Direct
25 Testimony still are present in the SERP's ECOSS-Historic and need to be remedied.

26 Q HOW WOULD THESE CHANGES IMPACT THE ECOSS-HISTORIC RESULTS?

27 A Making these changes to the ECOSS-Historic would substantially change the earned
28 ROR as shown in the table below:

Table 2: Rates of Return at Present Rates ECOSS-Historic: SERP Proposed Vs. MI Revised		
Rate Class	As Proposed	MI Revised
S.C. 1	3.41%	2.79%
S.C. 1C	10.28%	10.31%
S.C. 2 ND	7.54%	6.84%
S.C. 2 Dem	6.34%	6.47%
S.C. 3 Sec	6.73%	7.02%
S.C. 3 Pri	9.16%	11.56%
S.C. 3 Sub/Tran	1.90%	5.14%
S.C. 3-A Sec/Pri	6.06%	8.04%
S.C. 3-A Sub	4.36%	8.38%
S.C. 3-A Tran	0.10%	4.56%
S.C. L	9.96%	9.97%

1 Q PLEASE SUMMARIZE YOUR RECOMMENDATION REGARDING THE SERP'S
2 PROPOSED ECOSS-HISTORIC.

3 A The Commission should reject the ECOSS-Historic in its entirety. Initially, inasmuch
4 as the Commission uses a forecasted rate year to set rates, it would be consistent
5 for it also to use a forecasted rate year for purposes of the ECOSS, revenue
6 allocation and rate design. Although the SERP ECOSS-Historic seeks to avoid
7 forecast error by relying upon historic revenues and costs, it creates an
8 inconsistency – and violates the Matching Principle – by also relying on Rate Year
9 customer, demand and energy allocators (which similarly are subject to forecast
10 error just like revenues and costs). Additionally, as demonstrated above, the
11 ECOSS-Historic produces distorted results, and, therefore, is not suitable for use in
12 determining class revenue allocation. However, should the Commission disagree
13 and rely on the ECOSS-Historic, it first should be corrected as I have recommended
14 in my Direct Testimony.

2. Staff Electric Rates Panel

3. STAFF GAS RATES PANEL

1 Q IS THE SGRP PROPOSING ANY CHANGES TO THE COMPANY'S GAS ECOSS?

2 A Yes. Although the SGRP generally agrees with the methodology in NiMo's ECOSS,
3 it is proposing to change the percentage of gas distribution mains that are classified
4 as customer-related. Specifically, the SGRP recommends that approximately 30% of
5 gas distribution mains be classified as customer-related, while the remaining 70%
6 be classified as demand-related.⁴ NiMo, by contrast, is proposing to classify 45.5%
7 of gas distribution mains as customer-related.⁵

8 Q IS THERE ANY DISAGREEMENT THAT SOME PORTION OF DISTRIBUTION
9 MAINS SHOULD BE CLASSIFIED AS CUSTOMER-RELATED?

10 A No. Both NiMo and the SGRP used the Zero Intercept (ZI) method to determine the
11 portion of distribution mains that should be classified as customer-related. For the
12 reasons discussed later, NiMo's proposed classification should be adopted.

13 Q WHAT IS THE BASIS FOR THE SGRP'S RECOMMENDATION TO CLASSIFY
14 APPROXIMATELY 30% OF DISTRIBUTION MAINS AS CUSTOMER-RELATED?

15 A The SGRP used different pipe sizes than NiMo in its ZI analyses, and it also used
16 different trend lines to "fit" the data. As demonstrated below, in both instances the
17 SGRP's approach is flawed and should be rejected.

18 Q WHAT IS THE ZERO INTERCEPT METHOD?

19 A The ZI method is a statistical tool that determines the installed cost of a "theoretical"
20 zero-inch diameter pipe. A zero-inch pipe reflects the cost of connecting a natural

⁴ Direct Testimony of Staff Gas Rates Panel at 13.

⁵ Direct Testimony of NiMo's Gas Rate Design Panel at 18.

1 gas customer to the system, irrespective of the customer's peak day demand and
2 gas usage. In other words, ZI determines that portion of the installed cost that is
3 unrelated to the size of the customer. This cost is considered customer-related. The
4 remaining investment, which is required to satisfy a customer's demands for gas
5 service, is considered demand-related.

6 **Q HOW DOES THE ZERO-INTERCEPT METHOD WORK?**

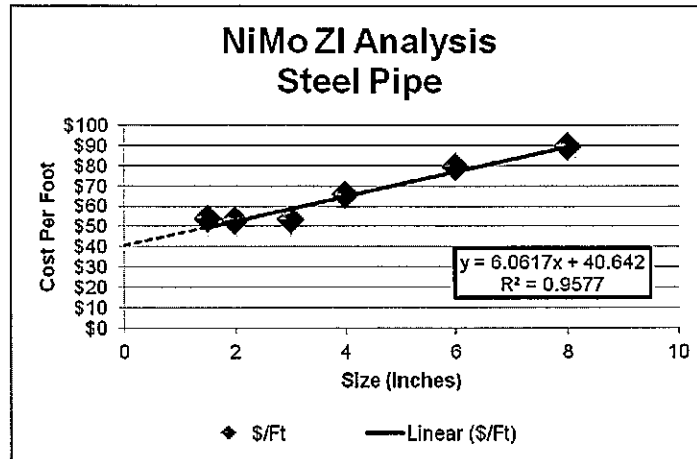
7 **A** The starting point is an analysis of historical installed costs of the different types and
8 sizes of pipe utilized to provide gas delivery service. NiMo uses three different types
9 and sizes of pipe.

Type	Diameter
Steel	1.5" to 24"
Plastic	1" to 12"
Cast Iron	1" to 16"

10 Pipe sizes range from 1 inch to 24 inches. The installed costs are adjusted to
11 current dollars (NiMo used 2007 dollars), and a cost per foot is determined for each
12 pipe size and type. The adjusted cost per foot is then plotted for each type and
13 selected pipe sizes, and a trend line is developed to determine the costs per foot for
14 a zero-inch pipe.

15 The process is illustrated in the chart below. As can be seen, the costs
16 where the linear trend line intercepts the vertical axis (*i.e.*, at a zero inch diameter) is
17 \$40.64 per foot for steel pipe. The average cost of steel pipe is \$84.03 per foot.⁶
18 Thus, 48.37% ($\$40.64 \div \84.03) of the investment in steel pipe is customer-related.

⁶ Exhibit ___(JP-R3), line 1 column 3 ÷ column 2.



1 Q HOW DID THE SGRP DERIVE THE CUSTOMER-RELATED PORTION OF
2 DISTRIBUTION MAINS?

3 A The SGRP conducted two separate ZI analyses. The first analysis (Staff 1) used the
4 average installed cost for each selected pipe size. With the exception of the pipe
5 sizes selected by SGRP, this analysis was similar to the Company's ZI analysis. The
6 result of the Staff 1 analysis is to classify approximately 29.4% of distribution mains
7 as customer-related.

8 The second analysis (Staff 2) was developed by using the weighted average
9 cost per foot of specific groups of selected pipe sizes, rather than each individual
10 pipe size. The Staff 2 analysis gives more weight to those pipe sizes that are more
11 commonly installed. The result of the Staff 2 analysis was to classify approximately
12 32.6% of distribution mains as customer-related.

13 Based on the two analyses, Staff recommended classifying 30% of
14 distribution mains as customer-related.

3. Staff Gas Rates Panel

1 Q WHAT PIPE SIZES DID THE SGRP USE IN ITS ZI ANALYSIS?

2 A The specific size pipes used by the SGRP are shown in Exhibit ____ (JP-R2). The
3 pipe sizes used by NiMo are shown for comparison. As can be seen, for steel pipe
4 (lines 1-15), SGRP included all pipe over 8 inches in diameter but excluded pipe
5 smaller than 2 inches. NiMo, by contrast, excluded pipe over 8 inches but included
6 pipe as small as 1.5 inch. Similar judgments were made for plastic (lines 16-24) and
7 cast iron (lines 25-31) pipes.

8 Q HAS THE SGRP PROVIDED ANY EXPLANATION FOR EXCLUDING PIPES
9 SMALLER THAN 2 INCHES OR INCLUDING PIPES LARGER THAN 8 INCHES?

10 A No. The only explanation provided in the SGRP testimony was to note that:

11 The results of our zero intercept analysis seem to be more
12 reasonable...⁷

13 When asked in discovery why SGRP included more pipe sizes than did NiMo, the
14 reply was:

15 The overall goal was to exclude the least amount of raw data, in
16 terms of Dollars and Quantity, as we could.⁸

17 Q IS SGRP'S EXCLUSION OF THE SMALLER MAINS REASONABLE?

18 A No. As can be seen in Exhibit ____ (JP-R2), NiMo considers the smaller size mains
19 to be standard size equipment on its system. Further, as can be seen in the Table
20 below, the average cost per foot for the smaller standard size mains is not out of line
21 relative to the other standard sizes.

⁷ Direct Testimony of Staff Gas Rates Panel at 13.

⁸ DPS's Response to MI-1.

Diameter	Standard Equipment	Cost Per Foot
1.5	X	\$53.60
2	X	\$52.49
2.5		\$47.62
3	X	\$53.18
4	X	\$65.13
5		\$33.24
6	X	\$78.92
8	X	\$89.05

1 The only outliers in terms of cost per foot in the above table are the 2.5" and 5"
2 diameter pipes. NiMo considers both sizes to be non-standard equipment. Despite
3 this, the SGRP used both pipe sizes, while ignoring the standard 1.5" diameter pipe.

4 **Q WHAT IS NIMO'S DEFINITION OF STANDARD SIZE PIPES?**

5 A NiMo defines a standard size by the amount of installed pipe, as shown in the Table
6 below:

Type	Minimum Installed Footage (Linear Ft.)
Steel	12,000
Plastic	2,000
Cast Iron	

7 **Q IS SGRP'S DECISION TO INCLUDE NON-STANDARD SIZE PIPES**
8 **REASONABLE?**

9 A No. There is no justification for including any non-standard size pipes in analysis.
10 As can be seen in Table 4, the costs of the 2.5" and 5" steel pipes are clearly
11 outliers. Including outliers in the analysis will understate the customer-related cost.

3. Staff Gas Rates Panel

1 Thus, the ZI should only reflect the standard size (*i.e.* commonly used) for each type
2 of pipe. Non-standard pipe sizes should not be included.

3 **Q HAVE YOU REVISED THE STAFF 1 ZI ANALYSIS USING ONLY STANDARD**
4 **PIPE SIZES?**

5 A Yes. **Exhibit ___(JP-R3)** shows the impact of using only standard pipe sizes in the
6 Staff 1 ZI analysis. As can be seen, the analysis demonstrates that approximately
7 62% of distribution mains should be customer-related. Thus, once non-standard
8 pipe sizes appropriately are removed from the calculations, the Staff 1 analysis
9 demonstrates that NiMo's classification of 45% of gas distribution mains expense as
10 customer-related is understated.

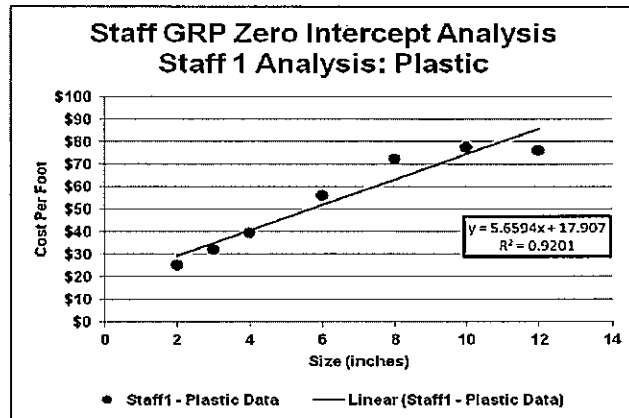
11 **Q YOU ALSO STATED THAT THE SGRP USED DIFFERENT TYPES OF TREND**
12 **LINES. WHAT DO YOU MEAN BY A TREND LINE?**

13 A In a ZI analysis, a trend line is "fitted" to the data and then extrapolated to the vertical
14 (Y) axis, which represents that cost of a zero-inch distribution main. There are
15 several ways that a trend line can be constructed. For example, NiMo used linear
16 trend lines for the different types of pipe. A linear trend line is a straight line fitted to
17 the data that is then extrapolated to the vertical access. The SGRP, on the other
18 hand, used different trend lines for each type of pipe, as shown in the Table below:

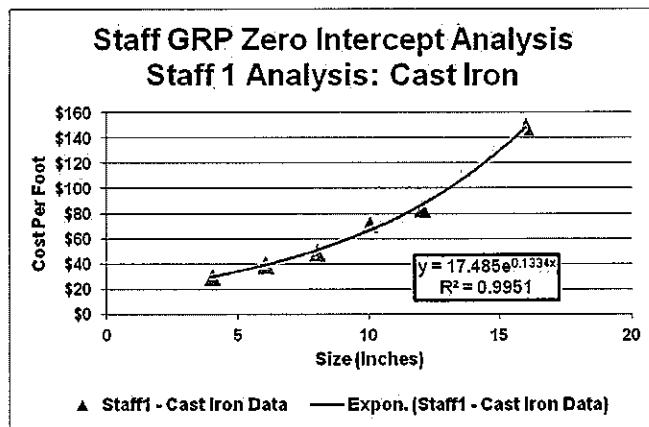
Type	Type
Steel	2 nd Order Polynomial
Plastic	Linear
Cast Iron	Exponential

1 Q WHAT ARE THE DIFFERENCES BETWEEN LINEAR, EXPONENTIAL AND
2 POLYNOMIAL TREND LINES?

3 A A linear trend line assumes that the relationship between size and the installed cost
4 can be explained by a straight line as illustrated in the chart below:

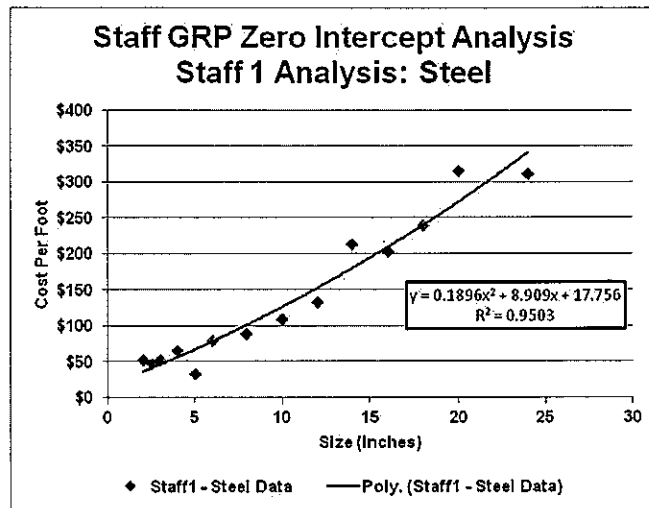


5 An exponential trend line assumes that the cost per foot varies exponentially with
6 size, as illustrated in the following chart:



3. Staff Gas Rates Panel

1 A polynomial trend line uses a curve as illustrated in the following chart:



2 Thus, a polynomial is a combination of one or more exponential terms and a linear
3 term. The above polynomial trend line has one exponential and one linear term plus
4 a constant. This is referred to as a "second order" polynomial. Polynomials can also
5 use three or four multiple terms, which are referred to as "third" and "fourth" order
6 polynomials.

7 **Q WHY DID THE SGRP USE DIFFERENT TYPES OF TREND LINES?**

8 A My analysis of the Staff 1 ZI analysis indicates that the use of different trend lines
9 was the direct result of using a broader range of pipe sizes (including non-standard
10 pipe sizes). In other words, if the SGRP had fitted a linear trend line to its much
11 larger data set, the statistical relationship would not have been as strong as with
12 other types of trend lines (*i.e.*, 2nd order polynomial and exponential). This is
13 demonstrated in Exhibit ____ (JP-R4).

14 Exhibit ____ (JP-R4) shows the R Squared value for linear trend lines (column
15 1), the SGRP's proposed trend lines (column 2) and the best fit trend lines (column
16 3) for each different type of pipe. A higher R Squared is one indication that the

3. Staff Gas Rates Panel

1 statistical relationship may be stronger. As can be seen, the linear trend lines fitted
2 to steel and cast iron pipes (lines 1 and 3) have a lower R Squared than for the
3 corresponding non-linear trend lines that the SGRP used.

4 **Q DO THE TYPES OF TREND LINES CHOSEN BY THE SGRP NECESSARILY**
5 **PROVIDE THE BEST FIT?**

6 A No, they do not. Using the same pipe sizes as the SGRP, we can increase the R
7 Squared values by using 3rd and 4th order polynomials. This is shown in column 3,
8 **Exhibit ___ (JP-R4)**. In other words, the SGRP could have used better fitting trend
9 lines.

10 **Q HOW WOULD THESE BETTER FITTING TREND LINES AFFECT THE RESULTS?**

11 A As can be seen in **Exhibit ___(JP-R5)**, the better fitting trend lines would result in
12 classifying approximately 57% of distribution mains investment as customer-related.
13 Thus, for certain types of pipe, the SERP used different trend lines than NiMo,
14 presumably to achieve a better fit. Significantly, however, using the best trend lines
15 results in a classification of 57% of distribution mains investment as customer-
16 related, almost twice what SERP recommended based, in large part, on less-than-
17 optimal trend lines.

18 **Q PLEASE SUMMARIZE YOUR CRITICISM OF THE SGRP'S ZI ANALYSIS.**

19 A The SGRP's ZI analysis is flawed because it used larger, non-standard size pipes
20 while excluding smaller, standard size pipes. Had the SGRP used only standard
21 size pipes, it would have recommended classifying 44% of distribution mains as
22 customer-related. Further, the SGRP's trend lines understate the statistical
23 relationship between size and the cost per foot. Using the best-fitting trend lines

3. Staff Gas Rates Panel

1 would have resulted in classifying up to 57% of mains as customer-related. These
2 two refinements to SGRP's analysis, thus, support the reasonableness of the
3 Company's proposal to classify 45% of distribution mains as customer-related.
4 Accordingly the Commission should reject the SGRP's recommendations and adopt
5 NiMo's position, which is not opposed by MI, on this issue.

4. CORRECTED MI-REVISED ECOSS-CU

1 Q DID YOUR ANALYSIS OF THE SERP'S ECOSS-HISTORIC REVEAL ANY OTHER
2 CONCERNS?

3 A Yes. I recently found in error in reviewing the demand allocation factors used in the
4 ECOSS-CU. The source of the error is an inconsistency in the derivation of the Rate
5 Year 1CP and NCP demands used to allocate demand-related costs.

6 Q WHAT WAS THE INCONSISTENCY?

7 A NiMo derived the Rate Year 1CP and NCP demands by applying historical load
8 factors to Rate Year kWh sales *at the meter*. The historical load factors were
9 developed for three separate twelve-month periods, including the Test Year. The
10 inconsistency was in the derivation of the Test Year load factor. Specifically, the
11 Test Year load factor was based on the ratio of *loss-adjusted* kWh sales (that is, kWh
12 *at the generator*) to loss-adjusted demand. However, the corresponding load factors
13 for the other periods used kWh sales *at the meter*. This resulted in over-stating the
14 three-year average load factor and slightly under-stating the Rate Year demands.

15 Q HAVE YOU CALLED THIS INCONSISTENCY TO NIMO'S ATTENTION?

16 A Yes.

17 Q WILL CORRECTING THE INCONSISTENCY CHANGE THE ECOSS RESULTS?

18 A Yes. Exhibit ___(JP-R6) is a corrected version of MI-Revised ECOSS-CU that was
19 originally filed as Exhibit ___(JP-3) of my Direct Testimony. As can be seen in the
20 table below, correcting the Test Year load factor changes the earned RORs by
21 between 6 and 28 basis points.

4. Corrected MI-Revised ECOSS-CU

Rate Class	Original	Corrected
S.C. 1	3.90%	3.89%
S.C. 1C	10.41%	10.35%
S.C. 2 ND	7.99%	7.97%
S.C. 2 Dem	7.09%	7.04%
S.C. 3 Sec	7.51%	7.47%
S.C. 3 Pri	8.78%	8.92%
S.C. 3 Sub/Tran	7.32%	7.53%
S.C. 3-A Sec/Pri	6.17%	6.24%
S.C. 3-A Sub	8.09%	8.23%
S.C. 3-A Tran	6.41%	6.69%
S.C. L	11.13%	11.12%

1 Q DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

2 A Yes.

4. Corrected MI-Revised ECOSS-CU

NIAGARA MOHAWK POWER CORPORATION
Analysis of the ECOSS-Historic

Line	Description	Residential		Small Gen		Large Gen.		Large Gen.		Lg. Gen.		Lg. Gen.		Lighting
		SC-1	SC-1C	No Dem	SC-2-Dem	Sec.	Pri.	Tran.	Sub/Tran	TOU- Sec./Pri.	TOU-Sub	TOU- Tran.	SC-3A-Sub	
		(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)		
Delivery Revenues														
Net of Discounts (\$000)														
1	ECOSS-CU	\$735,654	\$12,401	\$58,506	\$163,325	\$113,086	\$38,413	\$5,468	\$23,599	\$13,474	\$37,955	\$49,077		
2	ECOSS-Historic	\$739,038	\$12,754	\$55,813	\$162,748	\$114,024	\$40,216	\$4,796	\$22,239	\$12,341	\$33,295	\$48,578		
3	Difference	0.5%	2.8%	-4.8%	-0.4%	0.8%	4.5%	-14.0%	-6.1%	-9.2%	-14.0%	-1.0%		
Energy Allocation														
Factor														
4	Rate Year	33.7%	1.1%	1.9%	13.2%	13.1%	6.1%	1.8%	4.0%	5.5%	19.0%	0.6%		
5	Test Year	33.6%	1.1%	1.9%	12.9%	13.0%	6.5%	3.7%	3.8%	5.3%	17.8%	0.6%		
6	Difference	-0.4%	-3.0%	-1.7%	-2.9%	-0.6%	5.3%	50.9%	-3.1%	-3.9%	-6.9%	-2.8%		
1CP Demand Allocation														
Factor														
7	Rate Year	42.7%	1.0%	2.7%	14.6%	13.0%	5.1%	1.3%	3.2%	4.1%	12.4%	0.0%		
8	Test Year	44.8%	1.0%	2.6%	14.2%	13.0%	5.4%	2.6%	3.1%	3.9%	11.6%	0.0%		
9	Difference	4.8%	-2.8%	-1.5%	-2.8%	-0.4%	5.4%	51.0%	-3.0%	-3.8%	-6.8%	-2.6%		
Primary NCP Demand														
Allocation Factor														
10	Rate Year	53.1%	1.2%	3.1%	16.1%	15.8%	6.3%	N/A	3.5%	N/A	N/A	0.9%		
11	Test Year	51.2%	1.3%	3.1%	17.4%	16.1%	6.1%	N/A	3.8%	N/A	N/A	1.0%		
12	Difference	-3.7%	11.7%	-1.7%	7.2%	1.9%	-2.6%		7.9%			6.5%		
Impact on Rate of														
Return Per Dollar														
13	Change In Revenues	0.10	0.69	-1.18	-0.08	0.16	0.97	-1.29	-1.26	-1.64	-2.30	-0.26		

**NIAGARA MOHAWK POWER CORPORATION
d/b/a NATIONAL GRID
Pipe Sizes Included in the Zero Intercept Analysis**

<u>Line</u>	<u>Diameter (Inch)</u>	<u>Standard Size</u>	<u>NiMo</u>	<u>Staff</u>
	(1)	(2)	(3)	(4)

Steel Pipe

1	1.5	Yes	X	
2	2	Yes	X	X
3	2.5	No		X
4	3	Yes	X	X
5	4	Yes	X	X
6	5	No		X
7	6	Yes	X	X
8	8	Yes	X	X
9	10	Yes		X
10	12	Yes		X
11	14	No		X
12	16	Yes		X
13	18	No		X
14	20	Yes		X
15	24	No		X

Plastic Pipe

16	1	Yes	X	
17	1.75	Yes	X	
18	2	Yes	X	X
19	3	Yes	X	X
20	4	Yes	X	X
21	6	Yes	X	X
22	8	Yes	X	X
23	10	No		X
24	12	Yes		X

Cast Iron Pipe

25	1	Yes	X	
26	4	Yes	X	X
27	6	Yes	X	X
28	8	Yes	X	X
29	10	Yes		X
30	12	Yes		X
31	16	Yes		X

NIAGARA MOHAWK POWER CORPORATION
d/b/a NATIONAL GRID
Staff 1 Zero Intercept Analysis
Adjusted to Eliminate Non-Standard Size Pipe

<u>Line</u>	<u>Pipe Type</u>	<u>Zero Intercept</u> (1)	<u>Total Footage</u> (2)	<u>Total 2007 Cost</u> (3)	<u>Zero Inch Cost</u> (4)	<u>% Customer Related</u> (5)
1	Steel	\$59.21	20,011,163	\$1,681,506,420	\$1,184,760,905	70.46%
2	Plastic	\$18.49	19,993,230	\$794,837,329	\$369,734,802	46.52%
3	Cast Iron	\$17.49	3,143,704	\$136,785,151	\$54,967,664	40.19%
4	Total		43,148,097	\$2,613,128,899	\$1,609,463,372	61.59%
5					% Demand-Related	38.41%

NIAGARA MOHAWK POWER CORPORATION
d/b/a NATIONAL GRID
Comparison of R Squared Values Under Staff 1 Analysis
Linear vs Staff Proposed Trend Lines

<u>Line</u>	<u>Pipe Type</u>	<u>Linear</u>	<u>Staff Proposed</u>	<u>Best Fit</u>
		(1)	(2)	(3)
1	Steel	0.9436	0.9503	0.9731
2	Plastic	0.9201	0.9201	0.9990
3	Cast Iron	0.9383	0.9951	0.9960

NIAGARA MOHAWK POWER CORPORATION
d/b/a NATIONAL GRID
Staff GRP Zero Intercept Analysis
Adjusted to Best Fit Trendlines

<u>Line</u>	<u>Pipe Type</u>	<u>Zero Intercept</u>	<u>Total Footage</u>	<u>Total 2007 Cost</u>	<u>Zero Inch Cost</u>	<u>% Customer Related</u>
		(1)	(2)	(3)	(4)	(5)
1	Steel	\$48.67	20,011,163	\$1,681,506,420	\$973,943,303	57.92%
2	Plastic	\$23.79	19,993,230	\$794,837,329	\$475,638,942	59.84%
3	Cast Iron	\$10.99	3,143,704	\$136,785,151	\$34,543,020	25.25%
4	Total		43,148,097	\$2,613,128,899	\$1,484,125,264	56.79%

NIAGARA MOHAWK POWER CORPORATION d/b/a NATIONAL GRID
 Summary of MI's Revised Electric ECROSS-CU at Present Rates Corrected
 Rate Year Ending March 31, 2014
 (Dollar Amounts in Thousands)

Line	Description	Total (1)	Residential SC-1 (2)	Resid. TOU SC-1C (3)	Small Gen No Dem SC-2-ND (4)	Small Gen Demand SC-2-Dem (5)	Large Gen- Sec SC-3-S (6)	Large Gen-Pri SC-3-P (7)	Large Gen-Tran SC-3-T (8)	Lge Gen TOU-S/P SC-3A-S/P (9)	Lge Gen TOU-SubT SC-3A-U (10)	Lge Gen TOU-Tran SC-3A-S/T (11)	Lighting SC-L (12)
1	Present Distribution revenue	\$1,296,992	\$768,017	\$13,192	\$60,272	\$167,420	\$115,780	\$39,317	\$5,658	\$24,178	\$13,871	\$39,432	\$49,856
2	Forfeited discounts	\$11,930	\$8,664	\$91	\$552	\$1,592	\$667	\$217	\$20	\$72	\$21	\$34	\$0
3	Other revenue	\$110,650	\$51,022	\$1,197	\$3,324	\$15,311	\$13,757	\$5,272	\$1,291	\$3,276	\$4,089	\$12,356	-\$247
4	Total Operating Revenue	\$1,419,572	\$827,704	\$14,480	\$64,148	\$184,322	\$130,205	\$44,806	\$6,969	\$27,526	\$17,982	\$51,822	\$49,609
5	Operating Expenses	\$1,203,738	\$736,556	\$10,646	\$51,358	\$147,744	\$102,561	\$34,596	\$5,519	\$22,274	\$13,999	\$42,158	\$36,327
6	Net Income	\$215,834	\$91,148	\$3,834	\$12,790	\$36,579	\$27,644	\$10,209	\$1,450	\$5,252	\$3,983	\$9,664	\$13,281
7	Rate Base	\$3,962,086	\$2,344,578	\$37,048	\$160,483	\$519,652	\$370,175	\$114,451	\$19,266	\$84,135	\$48,399	\$144,469	\$119,428
8	Return on Rate Base	5.45%	3.89%	10.35%	7.97%	7.04%	7.47%	8.92%	7.53%	6.24%	8.23%	6.69%	11.12%
9	Relative Rate of Return	1.00	0.71	1.90	1.46	1.29	1.37	1.64	1.38	1.15	1.51	1.23	2.04
10	Subsidy	(7)	(\$60,747)	\$3,005	\$6,652	\$13,804	\$12,440	\$6,658	\$664	\$1,108	\$2,230	\$2,971	\$11,208