

BEFORE THE  
STATE OF NEW YORK  
PUBLIC SERVICE COMMISSION

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In the Matter of  
Consolidated Edison Company of New York, Inc.  
Case 09-E-,0428  
August 2009

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Prepared Testimony of:

Martin Insogna  
Utility Consumer Program  
Specialist 5  
Office of Consumer Services

State of New York  
Department of Public Service  
Three Empire State Plaza  
Albany, New York 12223-1350

1 Q. Please state your name, employer, and business address.

2 A. My name is Martin Insogna. I am employed by the New York  
3 State Department of Public Service (Department). My  
4 business address is Three Empire State Plaza, Albany, NY  
5 12223.

6 Q. What is your position at the Department?

7 A. I am employed as a Utility Consumer Program Specialist 5  
8 in the Office of Consumer Services.

9 Q. Please describe your educational background and  
10 professional experience.

11 A. I hold a Bachelor's Degree in philosophy and economics  
12 from Colgate University. Prior to joining the  
13 Department, I was employed in a wide range of customer  
14 service fields, including as a representative of the then  
15 New York Telephone Company. I joined the Consumer  
16 Services Division of the Department in 1990 as a Consumer  
17 Services Specialist, investigating and resolving utility  
18 consumer complaints. In April 1994, I was accepted into  
19 a traineeship with the Office of Energy Efficiency and  
20 Environment, with responsibility for policy and  
21 operational considerations involving utility energy  
22 efficiency and emerging environmental issues. In March  
23 1998, I was promoted to the title of Associate Utility  
24 Rate Analyst, and transferred to the Electric Division,

1 with responsibility for review and analysis of utility  
2 rate and rate-related filings. When the Department was  
3 reorganized in 1999, I was assigned to the Retail  
4 Competition section of the Office of Electricity and  
5 Environment, with responsibility for a wide variety of  
6 initiatives related to the introduction of retail access.  
7 In January 2000, I was promoted to the title of Associate  
8 Policy and Compliance Analyst and transferred to the  
9 Residential Advocacy Section of the Office of Consumer  
10 Education and Advocacy. The Department of Civil Service  
11 subsequently reclassified the title of Associate Policy  
12 and Compliance Analyst to Utility Consumer Program  
13 Specialist 4. In December 2003, the Department was again  
14 reorganized, and the Office of Consumer Services assumed  
15 responsibility for consumer advocacy functions within the  
16 Department. In August 2008, I was promoted to my current  
17 title.

18 Q. Please briefly describe your current responsibilities  
19 with the Department.

20 A. I oversee utility compliance with Public Service Law and  
21 Commission regulations regarding consumer protections and  
22 access to service, monitor and analyze utility customer  
23 service quality performance and responsiveness to  
24 customer needs, promote access to affordable utility

1 services for low-income and other special needs  
2 customers, and address residential and small business  
3 customer interests in utility rate cases and other  
4 Commission proceedings.

5 Q. Have you previously testified before the Commission?

6 A. Yes. I have previously testified in proceedings  
7 concerning Orange and Rockland Utilities, Inc.; New York  
8 State Electric and Gas Corporation; Niagara Mohawk Power  
9 Corporation, d/b/a National Grid; Rochester Gas and  
10 Electric Corporation; KeySpan Energy Delivery New York  
11 and KeySpan Energy Delivery Long Island; and Consolidated  
12 Edison Company of New York, Inc. (Con Edison or the  
13 Company). The subjects of my previous testimony have  
14 included energy efficiency programs, system benefits  
15 charge implementation, rate design, consumer protections,  
16 service quality, low income customer needs, outreach and  
17 education, informational advertising, call center  
18 operations, credit and collections, utility metering,  
19 commodity supply pricing, and bill format.

20 Q. What is the scope of your testimony in this proceeding?

21 A. I will address Con Edison's proposals regarding call  
22 center improvements, customer service systems  
23 development, low income customer needs, and informational  
24 advertising. I will also address the Company's customer

1 service performance incentive mechanism.

2 Q. Con Edison discussed a three-year rate plan proposal in  
3 its filing. Will you address this proposal?

4 A. My testimony primarily addresses a traditional one-year  
5 case.

6 Q. Do you have any exhibits?

7 A. Yes. Exhibit\_\_\_\_(MXI-1) contains a summary of the  
8 structure of my proposal concerning the customer service  
9 performance mechanism.

10 Call Center Improvements

11 Q. Please summarize the Company's proposals regarding Call  
12 Center improvements.

13 A. Con Edison proposes work involving replacement of the  
14 automatic call distribution system (ACD), replacement of  
15 the existing telephone self-service voice response unit  
16 (VRU) applications, a business continuity initiative that  
17 involves implementation of a redundant server for the  
18 Call Center, replacement of Call Center workstations, and  
19 replacement of the call recording and quality monitoring  
20 system. For the Rate Year, the Company proposes capital  
21 expenditures of \$413,000 for ACD replacement, \$3.0  
22 million for the VRU, \$1.0 million for business  
23 continuity, and \$350,000 for Call Center workstations.  
24 The Company proposes to incur additional operations and

1 maintenance (O&M) costs for the Rate Year in the amount  
2 of \$95,000 for the VRU and \$50,000 for the redundant  
3 server. No capital costs or O&M costs would be incurred  
4 for the call recording/quality monitoring system until  
5 2013.

6 Q. Do you support these proposals?

7 A. Staff understands and generally supports the Company's  
8 efforts to modernize and upgrade its call center  
9 equipment to maintain adequate service to customers;  
10 however, Con Edison's proposals are unnecessarily  
11 aggressive. Some of these systems still have several  
12 years of useful life. In addition, the Company proposes  
13 to undertake the replacement of several major systems  
14 simultaneously. This can produce disastrous results if  
15 system implementation is not executed flawlessly. More  
16 often than not, systems have bugs that need to be ironed  
17 out, and the difficulties involved in identifying and  
18 correcting such flaws are increased exponentially when  
19 system replacements are heaped on top of one another.  
20 Finally, for reasons described in more detail by the  
21 Staff Policy Panel, certain expenditures should be  
22 deferred where possible until economic conditions in Con  
23 Edison's service territory improve. Therefore, for  
24 economic as well as system implementation reasons, I

1 recommend that some of this work be deferred beyond the  
2 Rate Year.

3 Q. What projects do you recommend be deferred?

4 A. I recommend that the Commission reject funding for the  
5 VRU replacement in the Rate Year. Con Edison states that  
6 the present VRU system will not be supported by the  
7 vendor beyond 2013. Not only does that provide many  
8 years of additional service life, but it leaves plenty of  
9 time for the vendor to reverse its decision and continue  
10 supporting the system beyond that date - which it may do,  
11 if pressured to do so by major clients such as Con  
12 Edison. Additionally, it seems wise to undertake the  
13 replacement of the ACD switch, and resolve any problems  
14 encountered in implementing that major system, before  
15 moving to replace the VRU, since these systems interact  
16 with each other, and both systems greatly impact  
17 customers' ability to reach and transact business with  
18 the Company. The Company's proposed new VRU, which the  
19 Company's Customer Operations Panel (COP) describes as a  
20 "next generation interactive voice response (IVR)  
21 system", is quite costly. The Company proposes to spend  
22 \$7.9 million for the new system, including \$3.0 million  
23 in the Rate Year. Finally, the Company has already  
24 invested significantly in the current systems, including

1           \$0.5 million that was requested by the Company and  
2           approved by the Commission in Case 07-E-0523. The  
3           unamortized portions of these investments will be  
4           stranded when a new system is put in place. Finally,  
5           even if the vendor does discontinue support for the  
6           current system after 2013, and these expenditures are  
7           ultimately necessary, they can be deferred for at least  
8           one year. For all of these reasons, I recommend  
9           rejecting the Company's proposed expenditures on a  
10          replacement VRU system.

11 Q.    What is the impact of your proposal on the Company's  
12          revenue requirement?

13 A.    Capital expenditure would be reduced by \$3.1 million in  
14          the Rate Year.

15 Customer Service System Improvements

16 Q.    Please summarize the Company's proposals for Customer  
17          Service System Improvements.

18 A.    Con Edison proposes capital expenditures of approximately  
19          \$3 million annually in 2010, 2011, and 2012 on a number  
20          of improvements to maintain its customer service system  
21          (CSS). The CSS supports customer service operations and  
22          billing functions. For the most part, these improvements  
23          are continuing processes that the Company engages in on  
24          an annual basis, and the Company requested and received

1 authorization for annual capital expenditures of \$1  
2 million in Case 08-E-0539 for this purpose. Therefore,  
3 the increased level of funds requested by the Company in  
4 this case represents a further acceleration of these  
5 activities, which include updating and standardizing  
6 programming languages, and performing upgrades to revenue  
7 and statistics programs, letter generation, field  
8 reporting capabilities, and interfaces to external  
9 systems. In addition, the Company proposes to pursue  
10 ways to further enhance the functionality of its CSS. It  
11 proposes to spend about \$2 million of the \$3 million  
12 annually on this functional enhancement effort, which  
13 involves a review of the operation and capabilities of  
14 the system. In addition to the capital expense, the  
15 Company requests additional O&M of \$400,000, beginning in  
16 the Rate Year, for personnel related to CSS improvements.

17 Q. Do you support the Company's proposals related to CSS  
18 Improvements?

19 A As with Con Edison's proposed Call Center Improvements,  
20 expenditures should be deferred where possible until  
21 economic conditions in the Company's service territory  
22 improve. In particular, the aggressive proposal to  
23 pursue functional enhancements seems ill-timed. Staff  
24 recommends that the Company should continue the

1 development of its CSS system at its present pace, i.e.,  
2 capital improvements of \$1 million annually.

3 Q. What is the impact of your proposal on Con Edison's  
4 revenue requirement?

5 A. Capital expenditures would be reduced by \$2 million in  
6 the Rate Year. O&M expense would be reduced by the  
7 portion of \$400,000 allocated to electric operations,  
8 reflecting the reduced need for new hires.

9 Low Income Customer Needs

10 Q. Does Con Edison currently have any special programs for  
11 its low income customers?

12 A. Yes. The Company's low income program includes a monthly  
13 Customer Charge reduction of \$7.68 for customers  
14 receiving a number of different social services programs.  
15 Con Edison employs an automatic enrollment process that  
16 matches Company records with records from the New York  
17 City Human Resources Administration and the Westchester  
18 County Department of Social Services. Currently, about  
19 245,000 customers are participating in the low income  
20 program, and it is anticipated that a similar number of  
21 low income customers will be eligible for the low income  
22 rate discount in the Rate Year.

23 Q. Does the Company propose to continue its programs?

24 A. Yes, the Company proposes to continue the program at the

1 same funding level as in the current rate plan, \$22.9  
2 million per year.

3 Q. Do you support a low income program for Con Edison  
4 electric customers?

5 A. Yes. Energy costs represent a large burden on low income  
6 families. Information from a variety of sources,  
7 including the Residential Energy Consumption Survey  
8 conducted quadrennially by the Federal Energy Information  
9 Administration, indicates that while middle and higher  
10 income customers experience energy costs in the general  
11 area of one to five percent of income, lower income  
12 customers experience energy costs in the general area of  
13 10 to 20 percent of income. A December 2007 report from  
14 the federal government's Oak Ridge National Laboratory  
15 entitled Short and Long-Term Perspectives: The Impact on  
16 Low-Income Consumers of Forecasted Energy Price Increases  
17 in 2008 and a Cap-and-Trade Carbon Policy in 2030  
18 identified "an escalation in the price of carbon-based  
19 fuels over more than a decade that has outpaced the  
20 increase in purchasing power of low-income households.  
21 The long-term problem is further exacerbated by sharp  
22 energy price increases experienced in recent years, in  
23 part due to the impact of Hurricanes Katrina and Rita on  
24 petroleum and natural gas supplies in 2005, high

1 international petroleum prices and market uncertainty.  
2 The impact of these rising energy costs across time can  
3 be measured for individual households in the form of  
4 rising energy burdens, defined as the ratio of  
5 residential energy expenses divided by household income.  
6 From 2001 through 2005, the most recent year for which  
7 data is available, the average residential energy burden  
8 for low-income households rose from 12.6 percent to 14.6  
9 percent of income. For non-low-income households the  
10 average burden was 3.1 percent of income in 2001 and  
11 remained essentially unchanged at 3.2 percent of income  
12 in 2005." As a result, many low income customers cannot  
13 afford essential services such as electric service.  
14 These families typically must trade off among food,  
15 shelter, medicine and energy purchase decisions. In  
16 addition, for heating customers, loss of a household's  
17 primary heat source presents serious health and safety  
18 risks, both due to the potentially fatal effects of cold  
19 weather and the fire and health hazards resulting from  
20 using unsafe alternative heating sources. Furthermore,  
21 low income families tend to live in poorly maintained and  
22 energy inefficient housing. This wastes energy,  
23 contributing to the higher percentage of income these  
24 customers pay in energy expenses and increasing the

1           likelihood that these customers will be unable to pay  
2           their utility bills. For these reasons, programs to  
3           address the needs of low income customers are essential.

4    Q.    Why should such programs be funded by utility customers?

5    A.    There are a number of reasons. First, helping low income  
6           customers to pay their electric bills helps utilities and  
7           their customers. Utilities carry uncollectible expenses  
8           that are paid for by all customers as a cost of doing  
9           business. Collection costs and working capital on the  
10          unpaid bills of low income customers impose additional  
11          costs on the utility and its customers. These costs can  
12          be reduced with the effective implementation of a low  
13          income program. Savings include reductions in costs  
14          associated with credit and collection, arrears and bad  
15          debt, deposit maintenance, regulatory expenses, repeated  
16          payment plan negotiations, credit agency fees, diversion  
17          of revenue from arrears to reconnection fees and  
18          diversion of revenue resulting from forced moves.

19          Second, the continuation of a low income program is  
20          consistent with Commission practice over the past several  
21          years. The Commission has authorized the implementation  
22          of low income programs at each of the major energy  
23          utilities in the State. Finally, in its Order Continuing  
24          the System Benefits Charge (SBC) and the SBC-Funded

1 Public Benefit Programs, issued December 21, 2005 in Case  
2 05-M-0090, the Commission stated that, "[o]il and gas  
3 prices are volatile and rising, resulting in electricity  
4 commodity price increases for New York consumers,  
5 negatively impacting low income consumers, in particular,  
6 who spend a higher percentage of their income on energy  
7 costs." Citing the recent escalation in fuel costs and  
8 the disproportionate impact such increased costs have on  
9 low income customers, the Commission increased annual SBC  
10 support for low income energy efficiency programs by more  
11 than \$11 million, to more than \$38 million annually  
12 through 2011. For these reasons, financial support for  
13 Con Edison's low income rate discount should be  
14 increased.

15 Q. What type of program do you recommend for Con Edison's  
16 electric low income customers?

17 A. I propose to continue the Company's existing low income  
18 program; however, I believe the funding level should be  
19 increased from the present level of \$22.9 million, as the  
20 Company proposes, to \$27.4 million. I recommend that  
21 qualified low income customers receive a discount from  
22 the monthly charge, at the same percentage level of  
23 discount offered under the current program. Low income  
24 customers are currently billed a low income charge of

1           \$6.50, a discount of \$7.68 from the typical customer  
2           charge of \$14.18. If the SC1/SC7 monthly charge is  
3           allowed to increase by 21 percent, to \$17.22, as the  
4           Company proposes, the monthly charge for eligible low  
5           income customers should also be allowed to increase by 21  
6           percent, to \$7.89. This level of customer charge  
7           represents a discount of \$9.33 per month, or \$111.96 per  
8           year. The cost of such a program would total  
9           approximately \$27.4 million per year. A \$27.4 million  
10          annual expenditure level, if spread over all electric  
11          sales, would result in a rate impact of about \$0.0006 per  
12          kwh, or about 0.4% of electric revenues. **This** is a  
13          reasonable funding level for such a program, particularly  
14          given the rising cost of electricity, the impact of  
15          electricity costs on low income customers, and the  
16          potential for offsetting benefits to the Company and all  
17          customers. As the Commission has permitted in the past,  
18          Con Edison should be allowed to defer any over- or **under-**  
19          expenditure on this program due to varying enrollment  
20          levels or other factors beyond the Company's control.

21    Q.    What is the effect on the Company's Rate Year revenue  
22          requirement if the Commission adopts your proposal?

23    A.    Revenue requirement would be increased by approximately  
24          \$4.5 million.

1 Informational Advertising

2 Q. Please summarize the Company's informational advertising  
3 proposals.

4 A. Con Edison proposes to spend \$14.8 million annually on  
5 informational advertising, an increase of \$6.1 million  
6 over the historic year expense of \$8.7 million, as well  
7 as an increase over the Commission's allowance of \$6.3  
8 million in Case 08-E-0539. Historically, the Company's  
9 informational advertising has been focused in the  
10 following areas, listed in order of decreasing budget  
11 allocation: energy conservation, upgrading  
12 infrastructure, emergency preparedness, workplace  
13 diversity, and other. The Company proposes advertising  
14 budgets for the same categories going forward, except  
15 that energy conservation and emergency preparedness would  
16 now be combined. Con Edison proposes a budget of \$10.7  
17 million for energy conservation/emergency preparedness,  
18 \$2.1 million for upgrading infrastructure, \$1.5 million  
19 for workplace diversity, and \$0.6 million for other. As  
20 it did in Case 08-E-0539, the Company's Public and  
21 Customer Information Panel (PCIP) proposes again to  
22 depart from the 1977 Advertising Policy Statement, and  
23 replace it with a programmatic review. Alternatively,  
24 the PCIP proposes that the Commission allow the maximum

1 percentage **permitted** under the 1977 Advertising Policy  
2 Statement, and to include ESCO revenues in the base from  
3 which the percentage would be calculated. The PCIP  
4 states that this calculation would yield a budget of  
5 \$11.3 million.

6 Q. What did the Commission decide concerning the **Company's**  
7 proposal to depart from the 1977 Advertising Policy  
8 Statement in Case 08-E-0539?

9 A. In its April 24, 2009 order in that case, beginning at  
10 page 81, the Commission stated that in its preceding Con  
11 Edison rate order in Case 07-E-0523, it had 'reiterated  
12 [its] concern over the subjective nature of evaluating  
13 informational and institutional advertising and noted the  
14 continuing merit **of the** Advertising Policy Statement.  
15 The arguments of the parties over the Company's proposals  
16 in [the 08-E-05391 case, together with the analysis in  
17 the recommended decision, serve to underscore the  
18 **quagmire** that having to engage in such a subjective  
19 evaluation creates. It was precisely to avoid these kinds  
20 of subjective disputes, and the commitment of resources  
21 necessary to review and evaluate them, that this  
22 Commission originally adopted the Policy Statement.  
23 Rather than see future proceedings flounder in similar  
24 morasses, we renew our commitment to the Advertising

1 Policy Statement for the same reasons this Commission  
2 originally adopted it. Accordingly, rather than grant the  
3 Company's exception or adopt the judges' recommendation,  
4 and in light of the Company's overall plans for  
5 informational advertising as presented in this case, we  
6 will increase the allowance within the Policy Statement  
7 range to 0.08 percent of the Company's electric operating  
8 revenues." This equated to the \$6.3 million rate  
9 allowance the Commission adopted in Case 08-E-0539.

10 Q. What do you recommend regarding the Company's proposals  
11 in this case?

12 A. In the last two rate cases, the Commission has affirmed  
13 the validity of the 1977 Advertising Policy Statement,  
14 and eschewed the "quagmire" of a programmatic review.  
15 The Advertising Policy Statement permits a range of  
16 between 0.04 and 0.1 percent of revenues to be directed  
17 to informational advertising, in inverse proportion to  
18 utility size. In the last case, the Commission allowed  
19 Con Edison's percentage to rise to 0.08 percent,  
20 excluding ESCO revenues. The Company has provided no  
21 justification for a further increase here, and in fact  
22 has combined two of its programs into one, presumably  
23 offering some potential economies. Furthermore, in  
24 approving Con Edison's 60- and 90-day gas and electric

1 programs, the Commission approved marketing and  
2 promotional budgets of approximately '\$4.9 million for the  
3 Company's energy efficiency programs. In light of the  
4 rate increase sought in this case, applying the same 0.08  
5 percentage will result in an increase to Con Edison's  
6 advertising allowance, bringing it to approximately \$6.6  
7 million. Staff recommends that the Commission adopt this  
8 amount.

9 Q. What is the effect on the Company's Rate Year revenue  
10 requirement if the Commission adopts your proposal?

11 A. I understand that the Company's Accounting Panel  
12 escalated the \$14.8 million requested by the PCIP for  
13 inflation, and included \$15.3 million in revenue  
14 requirement for informational advertising. Revenue  
15 requirement would therefore be decreased by approximately  
16 \$8.7 million.

17 Q. How does this recommendation affect the Company's  
18 outreach and education program budget?

19 A. The PCIP draws a distinction between the outreach and  
20 education program, which has a separately identified  
21 budget of \$4.6 million, and informational advertising.  
22 The only apparent exception is that a sum of \$750,000 is  
23 listed and included with the outreach and education  
24 budget as the outreach portion of informational

1 advertising. It appears that this outreach is not part  
2 of any of the program categories listed in informational  
3 advertising, including "other," and therefore is also  
4 separate from the \$14.8 million requested for  
5 informational advertising. Consequently, no part of the  
6 outreach and education budget of \$4.6 million is affected  
7 by Staff's recommendation concerning informational  
8 advertising.

9 Customer Service Performance Incentive Mechanism

10 Q. Please describe Con Edison's current customer service  
11 performance incentive.

12 A. The Commission continued Con Edison's electric customer  
13 service performance incentive (CSPI) in its April 24,  
14 2009 order in Case 08-E-0539, noting on page 281 that  
15 "[i]t is consistent with the long-standing policy of  
16 using performance metrics as an incentive for good  
17 utility performance." A maximum revenue adjustment in  
18 favor of customers of up to \$40 million annually,  
19 equivalent to approximately 33 basis points of electric  
20 common equity, is applicable if the Company does not meet  
21 customer service threshold targets. The Company files a  
22 report annually on its performance under the incentive  
23 mechanism. The customer service performance metrics  
24 measure the following areas: PSC complaint rate; survey

1 measures of the satisfaction of electric emergency  
2 callers, other non-emergency callers to the Company's  
3 telephone centers, and visitors to the Company's service  
4 centers; time to complete new and initial service jobs,  
5 initial phase; time to complete new and initial service  
6 jobs, final phase; percent of meters read on cycle;  
7 percent of telephone calls answered; billing accuracy,  
8 percentage of bills not adjusted due to company error;  
9 routine investigations, percentage completed within 30  
10 days; and the Outage Notification Incentive Mechanism  
11 (ONIM), a measurement of the Company's performance in  
12 customer notification of service outages. For  
13 measurement purposes, under the terms of the existing  
14 rate plan, performance resulting from abnormal operating  
15 conditions, such as strikes, natural disasters, major  
16 storms and other unusual events are not considered. In  
17 such cases, Con Edison will omit data for the affected  
18 geographic area for any month in which such abnormal  
19 operating conditions occur from the calculation.

20 Q. Does the Company propose to continue the CSPI?

21 A. Con Edison is silent on the matter of continuing this  
22 performance mechanism; however, in its April 24 order,  
23 the Commission stated on page 280 that "we are requiring  
24 the Company to present its position on the existing

1 customer service performance mechanism in its future rate  
2 case filings." Staff therefore concludes that the  
3 Company has no objection to continuing the mechanism.

4 Q. Do you recommend continuing the CSPI?

5 A. Yes; however, the Commission should modify the mechanism  
6 in several respects to ensure that it remains relevant to  
the current operating environment and poses an effective  
8 deterrent against poor performance.

9 Q. What modifications do you recommend?

10 A. I propose to eliminate certain measures, and reallocate  
11 amounts at risk to those that best measure service  
12 quality. For the survey measures, I propose to implement  
13 tiers for the associated targets and amounts at risk.  
14 Finally, I propose adjustments to the targets for PSC  
15 Complaint Rate and all three survey measures. The  
16 specific structure of the CSPI I recommend is illustrated  
17 in Exhibit (MXI-1).

18 Q. Please explain your proposal in more detail.

19 A. I propose to retain only the following measures from the  
20 Company's existing CSPI: PSC complaint rate; surveys of  
21 electric emergency callers, other non-emergency callers  
22 to the Company's telephone centers, and visitors to the  
23 Company's service centers; and the ONIM.

24 Q. Why do you recommend retaining these measures?

1 A. By their nature, both PSC complaint rate and survey  
2 measures of customer satisfaction are broad measures that  
3 reflect the Company's performance in every facet of its  
4 operations, from billing accuracy to repair promptness.  
5 In addition to providing broad measures of utility  
6 performance, PSC complaint rates have the advantage of  
7 being calculated by Staff, and thus provide a high degree  
8 of confidence in their results. Surveys administered by  
9 a third party contractor also provide an additional  
10 measure of confidence, secured by the survey contractor's  
11 reputation, that the results accurately reflect customer  
12 satisfaction. Because of their relative independence and  
13 ability to provide overall barometers of customer service  
14 performance, the PSC complaint rate and customer survey  
15 measures should be retained. The ONIM addresses a  
16 specific identified deficiency at Con Edison, and was  
17 added to Con Edison's customer service performance  
18 incentive following the Company's poor performance with  
19 customer notification during and after the Washington  
20 Heights outages in 1999.

21 Q. Why do you recommend discontinuing the other measures?

22 A. As a threshold matter, the Company's performance in  
23 specific areas related to customer service, such as  
24 billing accuracy and call answer rate, will be captured

1 in the broader measures of PSC Complaint Rate and  
2 customer survey scores that I propose to continue. In  
3 addition, virtually every other measure of customer  
4 service is self-reported by the Company, and the results  
5 are not, audited by Staff. Given the lack of certainty  
6 presented by such measures, and absent a clear showing  
7 that Con Edison performs poorly on any particular  
8 measure, such measurement is not needed for incentive  
9 purposes. Data would still be collected; however, as  
10 part of standard performance indicators reported by all  
11 utilities. If, in the future, the Commission determines  
12 that adoption of any of these specific measures is  
13 necessary to improve Con Edison's performance in a  
14 specific area, the associated measure could be  
15 reintroduced into the CSPI.

16 Q. Why do you propose tiers for the survey targets and  
17 associated amounts at risk?

18 A. While the tiered structure reduces Con Edison's risk of  
19 incurring the maximum payment, it can be beneficial to  
20 ratepayers because it provides a continuing incentive for  
21 the Company to work to maintain good service, even if the  
22 initial threshold has been exceeded. The PSC Complaint  
23 Rate target is already structured this way, and the ONIM  
24 incorporates specific targets for various outage

1 notification activities, with increasing payments to  
2 ratepayers if targets for more activities are missed.

3 Q. How did you arrive at the targets you propose for the PSC  
4 Complaint Rate?

5 A. I reviewed Con Edison's PSC Complaint Rate performance  
6 for each year since 2002, when the current PSC Complaint  
7 procedures were put into effect. For the three year  
8 period from August 2005 through July 2009, the most  
9 recent data available, I reviewed PSC Complaint Rate data  
10 by month. I then calculated the average PSC Complaint  
11 Rate for that three year period, and the standard  
12 deviation, which is a statistical measure of the  
13 distribution of a set of numbers. Con Edison's average  
14 PSC Complaint Rate for this period was 2.08 PSC  
15 complaints per 100,000 customers. The standard deviation  
16 was 0.19.

17 Q. How do the average and standard deviation relate to your  
18 proposed targets?

19 A. The average corresponds to what represents typical  
20 performance for the Company. The standard deviation is  
21 an interval around the average that represents a typical  
22 range of variation. In other words, if Con Edison  
23 maintains its 'historical level of effort in customer  
24 service, it can be expected to average 2.08 complaints,

1 but that could vary between 1.89 and 2.27. For the  
2 purposes of setting a complaint target, I focused on the  
3 upper end - that is, the Commission would establish a  
4 payment to ratepayers if the PSC Complaint Rate rises  
5 above this level.

6 Q. Do you propose that payments **commence** when customer  
7 complaints rise to a level of 2.27 complaints per 100,000  
8 customers?

9 A. No, in order to ensure that payments would be assessed  
10 only if there is a clear deterioration in service, I  
11 propose that payments would commence when complaints  
12 reach a level representing two standard deviations from  
13 the mean, or 2.46 complaints per 100,000 customers, which  
14 I have rounded up to 2.5 complaints per 100,000  
15 customers. In order to establish the intervals for  
16 subsequent levels, I added another standard deviation to  
17 define the upper end of the interval, which I rounded to  
18 0.2. Payments would therefore commence when the rate of  
19 complaints rises above 2.5 per 100,000 customers, and  
20 escalate at levels above 2.7 and 2.9, respectively, as  
21 shown on Exhibit (MXI-1). I propose that the Company  
22 be at risk for a maximum of \$18 million annually for  
23 exceeding my recommended thresholds in the PSC Complaint  
24 Rate measure.

1 Q. How does your proposal compare to Con Edison's present  
2 PSC Complaint Rate target?

3 A. Under the current mechanism, payments are incurred at  
4 levels above 2.6, and reach their maximum at levels  
5 greater than 3.0. My proposal therefore represents a  
6 reduction of 0.1 at each end of the scale. The current  
7 mechanism carries a maximum payment of \$6 million.

8 Q. Since your proposal has the effect of tightening the  
9 target, is there any way in which your proposal can be  
10 construed as "punishing good behavior"?

11 A. Not at all. Setting performance targets is of necessity  
12 an iterative process. With more time and greater  
13 experience, it is possible to state with greater  
14 confidence what represents a normal level of service that  
15 the Company is capable of delivering, and that its  
16 customers have come to expect.

17 Q. If your proposed PSC Complaint Rate target had been in  
18 effect in the years since 2002, when the current PSC  
19 complaint procedures were put into effect, would the  
20 Company have incurred a payment in any of those years?

21 A. No.

22 Q. How did you arrive at the targets you propose for the  
23 three surveys?

24 A. I used a method similar to the process I used to develop

1           the PSC Complaint Rate targets. I reviewed Con Edison's  
2           survey performance for each year since 1997, when the  
            current survey targets were put into effect. I then  
            calculated the average score for each respective survey  
            for that period, and the standard deviation. For the  
6           emergency caller survey, Con Edison's average score for  
            this period was 84.7 percent, and the standard deviation  
8           was 2.8. For the phone center survey, the Company's  
9           average score for this period was 86.0 percent, and the  
10          standard deviation was 1.7. For the walk-in survey, its  
11          average score for this period was 88.3 percent, and the  
12          standard deviation was 1.9.

13   Q.   Did you use the average and standard deviation values in  
14          the same way you used those values to develop your  
15          recommended PSC Complaint Rate targets?

16   A.   I used the same approach and the same overall  
17          methodology, except that on surveys, poor performance is  
18          indicated by lower, instead of higher, scores.  
19          Therefore, for the purpose of developing recommended  
20          survey targets I focused on the lower end - that is, the  
21          Commission would establish a payment to ratepayers if the  
22          survey scores fall below a given level. Otherwise, I  
23          used the same methodology. In order to ensure that  
24          payments would be assessed only if there is a clear

1 deterioration in service, I propose that payments would  
2 commence when satisfaction falls to a level representing  
3 two standard deviations below the mean. For the  
4 emergency caller survey, this corresponds to 79.1 percent  
5 - which I have further rounded down to 79.0 percent. In  
6 order to establish the intervals for subsequent levels, I  
7 subtracted another standard deviation, which I rounded to  
8 3.0. Payments would therefore commence when satisfaction  
9 levels are below 79.0 percent, and escalate if  
10 satisfaction levels fall below 76.0 percent and 73.0  
11 percent, respectively, as shown on Exhibit \_\_\_\_ (MXI-1).

12 Q. Was your process the same for the remaining two surveys?

13 A. Yes. For the phone center survey, the customer  
14 satisfaction level representing two standard deviations  
15 below the mean corresponds to 82.5 percent, which I have  
16 further rounded down to 82.0 percent. In order to  
17 establish the intervals for subsequent thresholds, I  
18 subtracted another standard deviation, which I rounded to  
19 2.0. Payments would therefore commence when customer  
20 satisfaction levels fall below 82.0 percent, and escalate  
21 if customer satisfaction falls below 80.0 percent and  
22 78.0 percent, respectively, as shown on Exhibit \_\_\_\_ (MXI-  
23 1). For the walk-in survey, initial payments are  
24 required when the customer satisfaction level drops below

1           84.4 percent - which I have further rounded down to 84.0  
2           percent. In order to establish the subsequent  
3           thresholds, I subtracted another standard deviation,  
4           which I rounded to 2.0. Payments would therefore  
5           escalate as customer satisfaction slips to levels below  
6           82.0 percent and 80.0 percent, respectively, as shown on  
7           Exhibit \_\_\_I - 1 I propose that the Company be at  
8           risk for a maximum of \$18 million for failing to meet  
9           these survey measures, equally divided among the three  
10          surveys.

11 Q. How does your proposal compare to Con Edison's present  
12       survey targets?

13 A. The current mechanism carries a maximum amount at risk of  
14       \$6 million, also equally divided among the three surveys.  
15       Under the current mechanism, the maximum payment is  
16       incurred at levels below 80.0 percent, 82.0 percent, and  
17       83.0 percent for the emergency caller, call center, and  
18       walk-in surveys respectively. In response to the earlier  
19       question regarding punishing good behavior, my proposal  
20       for survey targets would tighten the target for the walk-  
21       in survey, relax the target for the emergency caller  
22       survey, and leave the call center survey target  
23       unchanged. This should satisfy any doubt regarding  
24       whether I developed and applied the method for

1 determining the targets fairly and consistently.

2 Q. If your proposed survey targets were in effect in the  
3 years since 1997, when the current survey targets were  
4 put into effect, would the Company have incurred a  
5 payment in any of those years?

6 A. No.

7 Q. Do you propose any changes to the ONIM?

8 A. No; however, I propose that the amount at risk assigned  
9 to this measure be reduced from \$8 million to \$4 million.  
10 This is consistent with my overall recommendation to  
11 place greater **emphasis** on those indicators that are broad  
12 measures of customer service performance, and that are  
13 independently verifiable.

14 Q Do you have any other recommendations concerning the  
15 CSPI?

16 A. I recommend that the CSPI implemented here be continued  
17 indefinitely, or until modified or discontinued by the  
18 Commission.

19 Q. Does this conclude your testimony at this time?

20 A. Yes, it does.