

Case 16-G-0257 Rebuttal Testimony of James A. Rizzo

1 Q. Please state your name and business address.

2 A. My name is James A. Rizzo. My business address is 6363 Main  
3 Street, Williamsville, New York 14221-5887.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by National Fuel Gas Distribution Corporation  
6 ("Distribution" or the "Company") as Assistant Vice President in the  
7 Tax Department.

8 Q. Have you previously provided testimony in this case?

9 A. Yes. I provided Direct Testimony, Exhibits and workpapers regarding  
10 the Company's Property Taxes and Income Taxes.

11 Q. What is the purpose of your Rebuttal Testimony?

12 A. The purpose of the testimony is to respond to the testimony of Staff  
13 witness Richard Davi concerning Property Taxes and Income  
14 Taxes and discuss discrepancies noted in the Staff Accounting  
15 Panel's calculation of Income Taxes in Staff Exhibit\_(SAP-1),  
16 Schedule 3 of 10.

17 **PROPERTY TAXES**

18 Q. Do you agree with witness Davi's testimony regarding the use of a  
19 zero percent growth rate for projecting property taxes in the rate

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1 year?

2 A. No. I do not agree with this arbitrary approach, which was based  
3 upon an analysis of the three-year average changes in property  
4 taxes.

5 Q. Why is using an approach that is based on a three-year average  
6 inappropriate?

7 A. The use of the three-year average is inappropriate because it is not a  
8 valid proxy for real property tax expense going forward. Witness  
9 Davi's testimony indicates that the three-year average produces a  
10 negative growth rate of 0.29 percent, an amount which he recognizes  
11 is unsustainable. However, witness Davi then decides to arbitrarily  
12 propose a growth rate of zero percent. I agree that the negative  
13 growth rate experienced in the three-year period is not a proper  
14 yardstick for measuring future property tax expense in this rate case,  
15 but neither is a zero percent growth factor sustainable, or appropriate.

16 Q. Please explain.

17 A. In recent years, the Company has received increasing functional  
18 obsolescence awards which led to lower assessed values and  
19 property taxes. However, the amount of the awards has levelled off

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1 over the past few years and is expected to decline in the future as a  
2 result of the Company's Leak Prone Pipe Program (discussed later),  
3 and other pipeline projects. As the functional obsolescence awards  
4 decline, additional capital expenditures will lead to increased property  
5 tax expense given that the property tax increase associated with the  
6 Company's plant additions will no longer be offset by increasing  
7 functional obsolescence awards.

8 Q. Why is it inappropriate to apply a zero percent growth rate to project  
9 the future property taxes to be paid?

10 A. As explained in my Direct Testimony, actual property taxes paid in  
11 the historic test year were adjusted by the Company's inflation factor  
12 plus an estimated change in the overall assessments. The use of  
13 inflation for forecasting property tax expense provides a reasonable,  
14 sustainable estimate for the rate year therefore, as provided in my  
15 Direct Testimony, I propose that an inflation factor be applied to  
16 property taxes due to an inevitable increase in tax expense.

17 Q. In addition to an inflation factor, are there other adjustments that  
18 should be made to property taxes in the Rate Year?

19 A. Yes. In addition to tax rates, changes in assessments affect property

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1 taxes. The Company has reflected an estimate of change in overall  
2 assessment value in its projection.

3 Q. Please explain.

4 A. As part of the Company's overall capital expenditures program, the  
5 Company has implemented programs that will directly result in an  
6 increase in property taxes in the future.

7 Q. What Company programs would increase property taxes in the  
8 future?

9 A. The Company's Leak Prone Pipe (LPP) Replacement Program (as  
10 noted in the Direct Testimony of Kevin D. House) would have an  
11 obvious impact on future property tax expenses. As older gas  
12 pipelines are replaced with newer and more appropriately-sized pipe,  
13 the Company's functional obsolescence award will necessarily  
14 decrease. This will result in increased assessed values and  
15 increased property taxes. Also, the replacement pipelines will have a  
16 higher assessed value (and higher property taxes) as a result of  
17 having less accumulated depreciation than the older pipelines.

18 The Gas Network Enhancement Pilot Program (as noted in  
19 the Direct Testimony of the Energy Services Panel) will also lead to

1 increased property taxes as new pipelines are added to the  
2 Company's gas network.

3 **ACCUMULATED DEFERRED INCOME TAXES**

4 Q. What is the "proration" methodology as it relates to the calculation  
5 of accumulated deferred income taxes (ADIT) in this rate filing?

6 A. The proration methodology is a specific method promulgated by the  
7 IRS for calculating ADIT for any rate filing that includes a future test  
8 period. For purposes of proration, a future test period is any period  
9 after the date on which new rates are scheduled to go into effect.  
10 In the current rate filing, the future test year (or future "rate year") is  
11 the 12-months ending March 2018, with new rates scheduled to go  
12 into effect on or about April 1, 2017.

13 Q. Where is the proration methodology described by the IRS?

14 A. It is explained in Reg. 1.167(l)-1(h)(6)(ii). It is also discussed in  
15 recent IRS private letter rulings (PLRs), including PLR 201541010  
16 and PLR 201531010.

17 Q. Why is use of the proration methodology important?

18 A. The Company must use the proration methodology in order to  
19 comply with the normalization requirements of the Internal Revenue

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1 Code. Compliance with the normalization rules is necessary in  
2 order for a company to claim accelerated depreciation for tax filing  
3 purposes. Accelerated tax depreciation, versus straight-line  
4 depreciation, provides a cash-flow benefit for a company.  
5 Ratepayers benefit from this via a rate base reduction for the ADIT.

6 Q. Please explain the mechanics of the proration methodology.

7 A. The methodology is designed to account for the period of time the  
8 Company has received the ADIT, and provide the appropriate limit  
9 on the amount of ADIT that can be excluded from rate base as  
10 determined by the IRS. Under the proration methodology the pro-  
11 rata amount of any increase in ADIT during the future rate year is  
12 determined by multiplying the increase by a fraction, the numerator  
13 being the number of days remaining in the future period at the time  
14 of the increase (in our case, increases are projected on a monthly  
15 basis), and the denominator being the total number of days in the  
16 future period (in our case, 365). Using the required proration  
17 methodology, the Company calculated the final ADIT balance in its  
18 current rate filing as follows: The starting point is the projected  
19 ADIT balance at April 1, 2017, the beginning of the future rate year.

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1           Next, the deferred tax increase projected for April 2017 is multiplied  
2           by 335/365 and added to the previous balance; then the deferred  
3           tax increase projected for May 2017 is multiplied by 304/365 and  
4           added to the balance; and so forth through March 2018, the end of  
5           the future rate year. Finally, consistent with the determination of  
6           rate base for the future rate year, the beginning and ending  
7           balances of ADIT for the future rate year are averaged to arrive at  
8           the final ADIT balance. Please refer to Exhibit \_\_\_\_ (JAR-3)  
9           Schedule 1, Page 2 of 2 for the calculation.

10    Q.    Why must the proration methodology be used in this rate filing?

11    A.    The use of the proration methodology is REQUIRED in a rate filing  
12           such as this one, which includes a future test period, to enable the  
13           Company to comply with the normalization requirements and claim  
14           accelerated depreciation for tax filing purposes. As noted earlier in  
15           this testimony, the Company receives a cash-flow benefit from  
16           accelerated tax depreciation (via a reduction in current income  
17           taxes payable) and ratepayers receive a benefit as a result of the  
18           reduction in rate base related to the ADIT. Although witness Davi's  
19           testimony indicates that he believes his methodology approximates

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1           the results of using proration, his method is, in fact, not consistent  
2           with the proration methodology. In verifying witness Davi's  
3           calculation, using Staff's proposed adjustments for capital  
4           expenditures and uncollectible expense, the ADIT balance using  
5           the proration methodology is calculated to be \$247,738 as opposed  
6           to \$250,021 calculated using witness Davi's approach. See  
7           Exhibit\_(JAR-3) Schedule 2, Page 1 of 1. The use of witness Davi's  
8           estimation would result in a violation of the normalization  
9           requirements noted above and would prohibit the Company from  
10          claiming accelerated depreciation (including bonus depreciation),  
11          which would have adverse consequences for ratepayers.  
12          Therefore, it is essential that the proration methodology be followed  
13          properly in this case. The Company will update the ADIT  
14          calculation under the proration methodology through the Brief on  
15          Exceptions phase of this proceeding.

16          **NYS Tax Rate Change**

17          Q.     Do you agree with Staff's proposal to pass back excess ADSIT to  
18          ratepayers over a three-year period?



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- 1 A. Yes, provided that the Company would receive consistent deferral  
2 treatment if tax rates were to increase. As previously mentioned in  
3 DPS-39, the Company estimated the excess ADSIT amount for  
4 purposes of this rate case. The amount should be finalized after the  
5 year end closing of the accounting records. The Company is  
6 requesting deferral treatment for any difference between the  
7 estimated amount reflected in the final revenue requirement and  
8 the actual amount. Any under/over recovery would be recovered  
9 from or returned to ratepayers as appropriate in a future rate case.  
10 In addition, any future state tax rate increases would be deferred  
11 and recovered from ratepayers in a future rate case.
- 12 Q. Please explain any discrepancies in Staff Exhibit\_(SAP-1),  
13 Schedule 3 of 10.
- 14 A. Staff Accounting Panel's proposed adjustments were not properly  
15 reflected in the current and deferred tax calculation included in Staff  
16 Exhibit\_(SAP-1), Schedule 3 of 10. Specifically, Staff's proposed  
17 adjustments for depreciation expense and uncollectibles expense  
18 should be included in this calculation as these changes impact the  
19 calculation of federal and state taxable income.

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- 1 Q. Does this conclude your Rebuttal Testimony?
- 2 A. Yes, at this time.