

BEFORE THE
STATE OF NEW YORK
PUBLIC SERVICE COMMISSION

In the Matter of
Niagara Mohawk Power Corporation

Case 17-E-0238

August 2017

Prepared Testimony of:

Staff Electric Rates Panel

Mary Ann Sorrentino
Utility Supervisor

Sandra Hart
Assistant Engineer (Electrical)

Nicholas Hanson
Assistant Engineer (Electrical)

Office of Electric, Gas and
Water

State of New York
Department of Public Service
Three Empire State Plaza
Albany, New York 12223-1350.

1 Q. Please state your names, titles, employer, and
2 business address.

3 A. Mary Ann Sorrentino, Sandra Hart, and Nicholas
4 Hanson. We are employed by the New York State
5 Department of Public Service (Department). Our
6 business address is Three Empire State Plaza,
7 Albany, New York 12223-1350.

8 Q. Ms. Sorrentino, have you already discussed your
9 credentials in another testimony submitted in
10 these proceedings?

11 A. Yes, I provided that information in the direct
12 testimony of the Staff Policy Panel. Ms.
13 Sorrentino

14 Q. Ms. Hart, what is your position at the
15 Department?

16 A. I am employed as an Assistant Engineer
17 (Electrical) in the Electric Rates and Tariffs
18 Section of the Office of Electric, Gas and
19 Water, which we will refer to as OEGW.

20 Q. Ms. Hart, please state your educational
21 background and professional experience.

22 A. I received a Bachelor of Science degree in
23 Mechanical Engineering from Clarkson University
24 in December 1999. I began my employment with

1 the Department as a Junior Engineer in August
2 2008 in the Office of Energy Efficiency and the
3 Environment. In the fall of 2011, I was
4 promoted to a Utility Engineer 1. In February
5 2014, I joined the Electric Rates and Tariffs
6 Section of OEGW. Since joining OEGW, my title
7 has changed to Assistant Engineer (Electrical)
8 and I have prepared, analyzed, and reviewed
9 reports and studies involving operating
10 revenues, sales forecasts, operation and
11 maintenance expenses, embedded costs, revenue
12 allocation, and rate design. My current duties
13 include engineering analyses of utility rate,
14 pricing, and tariff proposals.

15 Q. Ms. Hart, have you previously testified before
16 the Commission?

17 A. Yes, I testified in: Case 10-E-0362, Orange and
18 Rockland Utilities, Inc., regarding the
19 development of a targeted demand side management
20 model; Case 14-E-0493 regarding Embedded Cost of
21 Service, or ECOS, studies, rate design, and
22 other revenue requirement issues; and, Cases 15-
23 E-0283, et al. New York State Electric and Gas
24 Corporation and Rochester Gas & Electric

1 Corporation - Electric Rates, on various ECOS
2 and rate design issues.

3 Q. Mr. Hanson, have you previously discussed your
4 position, education background and profession
5 experience?

6 A. Yes, that information is included in the
7 testimony of the Staff Lighting Panel.

8 Q. What is the scope of the Panel's testimony in
9 this proceeding?

10 A. Our testimony will address the following areas
11 of Niagara Mohawk Power Corporation's (Niagara
12 Mohawk or the Company) pre-filed testimony: (1)
13 price out of Staff's sales forecast; (2) the
14 2017 ECOS study and results used to support
15 revenue allocation, rate design, and unbundled
16 rates for competitive services; (3) Merchant
17 Function Charge (MFC) adjustment; (4)
18 Transmission Revenue Adjustment (TRA); (5)
19 Revenue Decoupling Mechanism (RDM); and (6)
20 electric tariff modifications.

21 Q. In your testimony, will you refer to, or
22 otherwise rely upon, any information produced
23 during the discovery phase of this proceeding?

24 A. Yes, we will refer to, and have relied upon,

1 several responses to Department Staff
2 Information Requests.

3 Q. Are you sponsoring any exhibits?

4 A. Yes. We are sponsoring six exhibits.

5 Q. Would you briefly describe each exhibit?

6 A. Exhibit__(SERP-1) contains a list of
7 Information Requests and their associated
8 responses that were relied upon in the Panel's
9 testimony.

10 Exhibit__(SERP-2) contains our proposed
11 electric forecast Rate Year revenues at the
12 current rate levels.

13 Exhibit__(SERP-3) contains our proposed revenue
14 allocation for the Rate Year, the twelve months
15 ending March 31, 2019.

16 Exhibit__(SERP-4) contains a summary of our
17 proposed Rate Year increases.

18 Exhibit__(SERP-5) contains detailed bill
19 impacts for the Rate Year.

20 Exhibit__(SERP-6) contains our proposed
21 modifications to Niagara Mohawk's PSC 220 -
22 Electricity tariffs.

23 **Revenue Priceout**

24 Q. Has the Panel reviewed Niagara Mohawk's forecast

1 of Rate Year revenues at current rates?

2 A. Yes. Based on Niagara Mohawk's Rate Year sales
3 forecast of 33,329 Gigawatt hours (GWhs),
4 Niagara Mohawk forecasts collecting \$1.62
5 billion in transmission and distribution (T&D)
6 delivery revenues during the Rate Year at
7 current rates.

8 Q. What is the total electric revenue forecast for
9 the Rate Year ending March 31, 2019?

10 A. Niagara Mohawk forecasts collecting \$2.53
11 billion in total revenues, which include
12 delivery revenue, commodity revenue, and gross
13 revenue taxes.

14 Q. Please briefly describe Niagara Mohawk's revenue
15 priceout model.

16 A. Niagara Mohawk used monthly energy, demand, and
17 customer forecasts for the Rate Year priced at
18 current effective rates to develop the Rate Year
19 T&D delivery service revenue forecast.
20 Forecasts of customers and energy, for the Rate
21 Year, were developed for three customer groups:
22 residential, commercial, and industrial. The
23 Company Forecasting Panel used a model that
24 allocates the group forecasts into service class

1 forecasts. The model used by the Company
2 Forecasting Panel was developed using historical
3 customer and energy ratios. The service class
4 forecasts were provided to the Company Electric
5 Rate Design Panel. The Company's Electric Rate
6 Design Panel took the energy and customer
7 forecasts and broke out SC-1-Residential and SC-
8 1C-Residential TOU classes using a ratio that
9 was also developed from historical information.
10 For demand billed classes, Niagara Mohawk used
11 historical data to determine billing demands
12 based on energy consumed.

13 Q. Please describe your analysis of the model used
14 by Niagara Mohawk to price out its sales
15 forecast.

16 A. To determine the accuracy of Niagara Mohawk's
17 pricing model, Staff walked through the model
18 with the Company. Staff also reviewed
19 supporting files that were supplied by the
20 Company in response to DPS-243.

21 Q. Is Niagara Mohawk's approach to estimating
22 revenues from its forecasting model acceptable?

23 A. Yes, Niagara Mohawk's revenue price out model is
24 acceptable.

1 Q. How did the Panel determine the Company's
2 revenue price out model is acceptable?

3 A. We used the same historical customer and energy
4 ratios as the Company Electric Forecasting Panel
5 to develop service class forecasts. We compared
6 our results to the Company Electric Forecasting
7 Panel service class forecasts and found the
8 results to be reasonable.

9 Q. Did the Staff Electric Forecasting Panel provide
10 this Panel with customer and energy forecasts by
11 customer group: residential, commercial, and
12 industrial?

13 A. Yes. To allocate the three large group
14 forecasts into service class forecasts, we used
15 the same historic ratios as the Company Electric
16 Forecasting Panel.

17 Q. Does the Staff Electric Forecasting Panel
18 propose a Rate Year sales forecast that differs
19 from Niagara Mohawk's sales forecast?

20 A. Yes. The Staff Electric Forecasting Panel
21 proposes a sales forecast that is about 103 GWhs
22 lower than the sales reflected in Niagara
23 Mohawk's initial forecast.

24 Q. Has the panel made any adjustments to the

1 Company's forecast sales for Borderline and
2 Saint Lawrence service classes?

3 A. No. We have used the same sales for the
4 Borderline and Saint Lawrence customers. When
5 we applied the historic ratios to the Staff
6 sales forecast the forecast of GWhs for Saint
7 Lawrence increased substantially. Therefore, we
8 accepted the Company's sales for Saint Lawrence
9 as well as Borderline service classes. In
10 total, our forecast is approximately 120 GWhs
11 lower than the Company's.

12 Q. Has the Panel developed an adjustment to the
13 Rate Year revenues at current rates based on
14 Staff's sales forecast?

15 A. Yes. Based on the Staff Electric Forecasting
16 Panel forecast and our revenue priceout model,
17 we determined that Niagara Mohawk's combined
18 transmission and distribution Rate Year revenues
19 will be \$1.3 billion, a decrease of \$5.9 million
20 from Niagara Mohawk's updated forecast. We have
21 provided the priceout of the decrease in sales
22 to Staff Accounting Panel.

23 Q. How did Staff price out the revenues for each of
24 the service classes?

- 1 A. We used the same rates for the Commodity, Legacy
2 Transition Charge, and New Hedge Adjustment
3 Charge, as Niagara Mohawk. We then multiplied
4 those rates by our energy forecasts. However, we
5 used the Company's System Benefits Charge and
6 energy efficiency program revenues to develop
7 our System Benefits Charge and energy efficiency
8 program rates.
- 9 Q. Is the panel proposing to modify the Merchant
10 Function Charge (MFC) revenues based on Staff's
11 revised Full Service sales forecast?
- 12 A. No, we are accepting the Company's MFC revenues
13 at the proposed rates, however, we acknowledge
14 that a difference in revenues and rates exists
15 based on the Company and Staff sales forecast.
16 We do however recommend two modifications to the
17 MFC, which we will discuss later.
- 18 Q. Did the Panel prepare any exhibits comparing the
19 forecast sales and associated revenues proposed
20 by the Panel and Niagara Mohawk, respectively?
- 21 A. Exhibit___(SERP-2) compares forecast sales and
22 associated revenues estimated by Niagara Mohawk
23 and Staff.
- 24 Q. Does the Panel recommend any other adjustments

1 to the Company's revenue forecast?

2 A. Yes. We recommend an increase in CSS (which is
3 the Company's customer service system)
4 reconnection charge revenues for the Rate Year.

5 Q. What are CSS reconnection charge revenues
6 attributable to?

7 A. CSS reconnection charge revenues are
8 attributable to disconnection and reconnections
9 performed by the Company, for which customers
10 are assessed a fee.

11 Q. What are the fees for Company performed
12 disconnections and reconnections?

13 A. Currently the fees are: \$46.00 for disconnection
14 and reconnections at the meter during regular
15 hours; \$65.00 at the meter after hours; \$146.00
16 at the pole during regular hours; and, \$322.00
17 at the pole after hours. The Company proposed
18 rates are as follows: \$50.00 at the meter during
19 regular hours; \$64.00 at the meter after hours;
20 \$209.00 at the pole during regular hours; and,
21 \$372.00 at the pole after hours.

22 Q. How did the Company develop its Rate Year
23 forecast of CSS reconnection charge revenues?

24 A. As can be seen in Exhibit____(E-RDP-2CU),

1 Schedule 4, the Company used CSS reconnection
2 charge revenues from the historic test year as a
3 forecast of Rate Year CSS reconnection charge
4 revenues.

5 Q. How does this Panel recommend CSS reconnection
6 charge revenues be forecast for the Rate Year?

7 A. We recommend using the historical three-year
8 average of disconnection and reconnections, by
9 type, performed by Niagara Mohawk as a forecast
10 for the number of disconnection and
11 reconnections to be performed in the Rate Year.
12 Additionally, we recommend the forecast be
13 developed by multiplying the historical three-
14 year average by the proposed rates, as opposed
15 to using historic test year revenues.

16 Q. Why does the Panel recommend using a three-year
17 average as opposed to the historical test year?

18 A. The Panel recommends using a three-year average
19 to address annual variability in the number of
20 disconnections and reconnections.

21 Q. How did the Panel calculate its CSS reconnection
22 charge Rate Year forecast?

23 A. We multiplied the three-year average of
24 disconnection and reconnections, by type, by the

1 Company's proposed rates to arrive at our \$3.7
2 million forecast of CSS reconnection charge
3 revenues. We obtained the historical data from
4 the Company's response to DPS-597, which is
5 included in Exhibit__(SERP-1). Our recommended
6 adjustment, based on this calculation, results
7 in an increase of \$1.6 million in CSS
8 reconnection charge revenues. The calculations
9 used to develop our recommended CSS reconnection
10 charge revenues are contained in
11 Exhibit__(SERP-2).

12 Q. What is the Panel's final Electric Revenue
13 Forecast for the rate year ending March 31,
14 2019?

15 A. Our final Electric Revenue Forecast for the rate
16 year ending March 31, 2019 is \$2.54 billion, an
17 increase of \$13.9 million from the Company's
18 proposed revenue forecast.

19 **Embedded Cost of Service Study (ECOS)**

20 Q. Please briefly describe the purpose of an ECOS
21 study.

22 A. The purpose of an ECOS study is to provide a
23 comparative analysis for the cost of providing
24 utility services to each customer class and the

1 rate of return for each class. It is based on
2 an analysis of the rate base, operating
3 expenses, and revenues for the historic calendar
4 year. An ECOS study has three major steps:
5 functionalization, classification, and
6 allocation.

7 Q. Please explain the three major steps.

8 A. Functionalization is the process of assigning
9 the Company rate base and expense items to
10 specific utility operating functions, generally:
11 transmission, distribution, and consumer.
12 Classification is used to further define the
13 functionalized rate base and expense items into
14 demand, energy, and customer components. The
15 final step - allocation - assigns the components
16 to customer classes consistent with the cost
17 that the class imposes on the utility.

18 Q. What information does an ECOS study provide?

19 A. An ECOS study provides a system-wide rate of
20 return, as well as class specific rates of
21 return.

22 Q. What is a "tolerance band", and why is it used?

23 A. A tolerance band is used to account for the
24 imprecise nature of an ECOS study. Classes are

1 considered deficient or in surplus if the class
2 specific rate of return falls outside the band.

3 Q. Did Niagara Mohawk submit an ECOS study in this
4 case?

5 A. Yes, Niagara Mohawk submitted a "pro-forma" ECOS
6 study.

7 Q. What is a "pro-forma" ECOS study?

8 A. A pro-forma ECOS study uses forecasted data to
9 determine what each class's return will be in
10 the future, usually for a rate year. In a pro-
11 forma ECOS study inputs - such as: revenues,
12 system loads, expenses, and rate base - are
13 forecasted for the upcoming rate year.

14 Q. Please describe the pro-forma study that Niagara
15 Mohawk presented in its rate filing.

16 A. Niagara Mohawk presented a pro-forma study for
17 the Rate Year, which is April 1, 2018 to March
18 31, 2019. The study shows the projected rates
19 of return, at current rates, for the rate
20 classes served by the Company as well as each
21 class's relative rate of return. A class's
22 relative rate of return is the class's rate of
23 return divided by the system rate of return. It
24 also shows the change in base transmission and

1 distribution revenue required for each class to
2 produce the 6.93 percent rate of return
3 requested by Niagara Mohawk in this proceeding.

4 Q. Does the Panel take issue with any aspect of
5 Niagara Mohawk's ECOS study?

6 A. Yes. The Panel recommends against the use of a
7 pro-forma ECOS study because it relies on Rate
8 Year forecasts to estimate model inputs.
9 Inaccuracies in these forecasts can have a
10 significant impact on study results. Further,
11 using a forecast pro-forma study requires that
12 the ECOS study be updated and the model re-run
13 in the event adjustments are made, which can be
14 a time-consuming process.

15 Q. Does the Panel recommend using a different type
16 of ECOS study to set rates?

17 A. Yes. Staff recommends using a historic ECOS as
18 the basis for allocating revenue responsibility
19 amongst the classes, and recommends that Niagara
20 Mohawk be required to submit such a study in its
21 next rate case.

22 Q. Why does the Panel recommend Niagara Mohawk
23 transition to a historic ECOS study in its next
24 rate filing?

1 A. We prefer using the historic-based ECOS study
2 since the rate base, operating expenses, and
3 revenues are known values.

4 Q. Does the Panel propose any modifications to the
5 Company's pro-forma ECOS study?

6 A. We agree with the functionalizations,
7 classifications, and allocations used by Niagara
8 Mohawk, with two exceptions. The exceptions
9 pertain to the classification of Account 368 -
10 Line Transformers and the method the Company
11 used to determine what portion of Wires
12 Accounts, which are Accounts 364, 365, 366 and
13 367, should be allocated based on the number of
14 customers versus demand.

15 Q. Would you propose the same recommendations to
16 the classification of Accounts 364, 365, 366,
17 367, and 368 if a historic ECOS study was used
18 to develop the rate of return for each class, as
19 opposed to the pro-forma ECOS.

20 A. Yes.

21 Q. How did Niagara Mohawk classify Account 368 -
22 Line Transformers?

23 A. First, Niagara Mohawk directly assigned the
24 costs of transformers to the service

1 classifications using those transformers. For
2 example, Niagara Mohawk has 23 underground,
3 single-phase 250 kVa transformers on its system
4 which are used to serve 32 SC-1 customers and 3
5 SC-2ND customers. Therefore, the Company
6 assigned the costs of the single-phase 250 kVa
7 transformers to SC-1 and SC-2ND only. The costs
8 were then allocated between the two service
9 classes based on each class' Non-Coincident Peak
10 (NCP) demand.

11 Q. How does the Panel recommend classifying the
12 account?

13 A. We recommend that Account 368 - Line
14 Transformers be classified using a minimum
15 system approach. The minimum system method
16 assumes that a minimum size distribution system
17 is built to meet minimum load requirements. The
18 costs associated with the minimum system are
19 then allocated to the relevant classes based on
20 the number of customers.

21 Q. How did the Panel perform its minimum system
22 classification?

23 A. Like the Company, we assigned the costs of line
24 transformers to the customer classes that use

1 those transformers. We then allocated costs to
2 the service classes based on customers and NCP
3 demand.

4 Q. Provide an example of the methodology proposed
5 by the Panel using the same single-phase 250 kVa
6 transformers referenced above.

7 A. We assigned the costs of the single-phase 250
8 kVa transformers to SC-1 and SC-2ND only. The
9 costs were then allocated between the two
10 service classes based on number of customers and
11 demand. Specifically, we multiplied the cost of
12 the least expensive underground transformer on
13 Niagara Mohawk's system by 23, the number of
14 single-phase 250 kVa transformers, and allocated
15 that part of the transformer cost based on the
16 number of customers in each class. The
17 remainder of costs associated with single-phase
18 250 kVa transformers were allocated in
19 proportion to each class' NCP demand.

20 Q. Why does the Panel propose to classify Account
21 368 - Line Transformers using a customer and
22 demand component?

23 A. The number of line transformers on the utility's
24 system is a function of both the number of

1 customers as well as demand. The National
2 Association of Regulatory Utility Commissioners
3 (NARUC) Electric Utility Cost Allocation Manual
4 (Electric NARUC Manual) states that the total
5 dollars in Account 368 - Line Transformers
6 should be assigned to customer and demand
7 components. The Electric NARUC Manual explains
8 on page 90 that: "The customer component of
9 distribution facilities is that portion of costs
10 which varies with the number of customers.
11 Thus, the number of poles, conductors,
12 transformers, services, and meters are directly
13 related to the number of customers on the
14 utility's system."

15 Q. Does the Panel have any other concern regarding
16 the Company's ECOS study?

17 A. Yes, we have a concern with respect to the
18 classification of Wires Accounts, which are
19 accounts 364, 365, 366 and 367, as proposed by
20 the Company. While we agree that Wires Accounts
21 should be classified as both customer and demand
22 related, we disagree with the method the Company
23 used to determine what portion of Wires Accounts
24 should be allocated based on the number of

1 customers, and what portion should be allocated
2 based on demand. The Company recommends use of
3 a zero-load study, whereby the labor component
4 of Wires Accounts capital cost is used to
5 determine the portion to be allocated based on
6 the number of customers.

7 Q. Why did the Company use labor costs to determine
8 the portion of Wires Accounts to be allocated
9 based on customers?

10 A. The Company indicated that "the labor-only
11 portion of these costs has zero load carrying
12 capacity; is largely independent of the capacity
13 installed; varies with the length of the
14 distribution system installed; and is incurred
15 primarily to connect customers to the system..."

16 Q. What does the Panel recommend with respect to
17 the classification of Wires Accounts?

18 A. The Panel recommends that the Wires Accounts be
19 classified as both customer and demand related,
20 and that the customer component be determined
21 based on a minimum system study as opposed to
22 the Company's zero-load study.

23 Q. Could the Company have executed this
24 recommendation?

1 A. No. To do so, Niagara Mohawk would need the
2 installed cost of conductors on the Company's
3 system by gauge. The Company was unable to
4 provide such information.

5 Q. How does the Panel recommend addressing the
6 classification of Wires Accounts?

7 A. We recommend the Company track installation
8 costs, using labor and materials and other
9 components, and present its findings with its
10 next ECOS study.

11 **Revenue Allocation**

12 Q. Please describe how Niagara Mohawk allocates the
13 proposed revenue increase to its service
14 classes.

15 A. There are several steps to the revenue
16 allocation process. First, the Company
17 calculated each service class' rate of return
18 based on forecasted revenues, expenses and rate
19 base.

20 Q. Please explain the tolerance band that Niagara
21 Mohawk applied to the results of its ECOS study.

22 A. Niagara Mohawk applied a tolerance band of +/-
23 30 percent around the system-wide rate of
24 return, prior to rate relief, to determine if a

1 class was deficient or in surplus. Classes
2 would be considered deficient if their computed
3 return falls below 70 percent, or in surplus if
4 their computed return exceeds 130 percent, of
5 the system-wide rate of return.

6 Q. Did Niagara Mohawk propose that all service
7 classes with a rate of return within the
8 tolerance band receive a system-average
9 increase?

10 A. For the most part the Company proposed that
11 service classes with a rate of return within the
12 tolerance band received the system-average
13 revenue increase of 6.93 percent. The SC-1-
14 Residential, SC2D-Small General Demand, SC2ND-
15 Small General Non-Demand, SC3-S-Large General
16 Secondary, and SC-3A-S/P-Large General TOU-
17 Secondary/Primary were all within the band.

18 Q. Did Niagara Mohawk propose any exceptions for
19 service classes that had an indexed rate of
20 return within the tolerance band?

21 A. Yes, as indicated by the Company on page 20 of
22 the Electric Rate Design Panel direct testimony,
23 the Company proposed an exception for SC-2 Non-
24 Demand "to mitigate what otherwise would have

1 been a disproportionate resulting rate of return
2 compared to the proposed system target return of
3 6.93 percent." Additionally, the Company
4 Exhibit__(E-RDP-4CU) shows the SC-3-Large
5 General Secondary service class to be within the
6 band, but the Company proposed an above-average
7 increase.

8 Q. How does Niagara Mohawk propose to address the
9 services classes that are in surplus by more
10 than 30 percent of the system-wide rate of
11 return?

12 A. The Company's Electric Rate Design Panel
13 explains that on page 30 of its direct
14 testimony, "for classes above the tolerance
15 band, the goal was to bring them to a return
16 somewhat above the target return." The Company
17 Exhibit__(E-RDP-4CU) shows SC-1-Residential
18 TOU, SC-3-P-Large General Service Primary, SC-3-
19 T-Large General Service Transmission, SC-3A-U-
20 Large General Service TOU Subtransmission, SC-
21 3A-T-Large General Service TOU Transmission, and
22 SC-L-Lighting service classes as over-
23 contributing.

24 Q. How did the Company calculate the increases to

1 these classes?

2 A. First, Niagara Mohawk calculated a new tolerance
3 band of 0.98 to 1.05 around its indexed system
4 return at proposed rates. The Company then
5 performed two calculations. The Company
6 calculated:

7 A) the incremental revenues needed to bring each
8 class to the system average rate of return at
9 current rates; and, B) the incremental revenues
10 needed to bring each class to the top of the new
11 band at proposed rates. Each class above the
12 initial 30 percent tolerance band was assigned
13 the greater of either calculation A or B.

14 Q. What is the next step in Niagara Mohawk's
15 revenue allocation process?

16 A. Since all classes were either in the band or
17 above the band there was a revenue deficiency
18 after the first two steps. The Company
19 allocated the revenue deficiency to all classes
20 based on each class' delivery margin (i.e.,
21 revenues minus expenses).

22 Q. What was the final step in Niagara Mohawk's
23 revenue allocation process?

24 A. The Company allocated all of the deficiency

1 attributed to SC-2 Non-Demand receiving a below
2 average increase to the SC-3-Large General
3 Secondary service class.

4 Q. Does the Panel agree with the Company's revenue
5 allocation methodology?

6 A. No.

7 Q. Why doesn't the Panel agree with the Company's
8 revenue allocation methodology?

9 A. We disagree with the Company's proposed
10 methodology for multiple reasons. First, as
11 previously discussed, we disagree with the use
12 of a pro-forma study as the basis for revenue
13 allocation. Second, we disagree with the use of
14 the new tolerance band of 0.98 to 1.05 around
15 the system return at proposed rates. As we
16 indicated earlier, a tolerance band is used to
17 account for the imprecise nature of an ECOS
18 study. Niagara Mohawk's proposal to establish a
19 band of 0.98 to 1.05 around the system return at
20 proposed rates is overly aggressive especially
21 on a pro-forma study, and is contrary to the
22 intent of a tolerance band. Third, we disagree
23 with the Company's proposal to give the SC-2
24 Non-Demand class receiving a below average

1 increase and to allocate the deficiency to the
2 SC-3-Large General Secondary service class, even
3 though both classes are within the +/- 30
4 percent tolerance band. The Company's proposal
5 resulted in a rate of return for the SC-2 Non-
6 Demand class that was equal to the Company's
7 proposed system return at proposed rates
8 seemingly ignoring the application of any
9 tolerance band, as can be seen in Exhibit____(E-
10 RDP-4CU), Schedule 1. Additionally, classes
11 that were above the tolerance band have moved
12 closer to the system rate of return than classes
13 that were within the original tolerance band
14 creating a greater revenue shortfall to be
15 reallocated.

16 Q. Explain how the Panel developed its proposed
17 revenue allocation.

18 A. First, we took from the Staff Accounting Panel
19 the revenue requirement increase of \$169
20 million, then subtracted the revenues associated
21 with the Company's energy efficiency programs,
22 which Staff transferred from the SBC, as well as
23 the incremental MFC revenues. This resulted in
24 the T&D revenue requirement increase which we

1 allocated to the classes based on T&D revenues.
2 This resulted in a total across the board
3 increase of 8.28 percent. Second, per the
4 recommendation of the Staff Markets and Energy
5 Efficiency Panel, we allocated the energy
6 efficiency program costs to the individual
7 service classes based on our forecasted kilowatt
8 hours. Third, we accepted the Company's
9 allocation of MFC revenues.

10 Q. Did the Panel provide an exhibit detailing your
11 proposed revenue allocation?

12 A. Yes, the Panel's revenue allocation is provided
13 in Exhibit___(SERP-3).

14 **Rate Design**

15 Q. What general principles did Niagara Mohawk apply
16 when designing rates?

17 A. Niagara Mohawk used its ECOS study as a guide to
18 set customer charges, but only proposed to
19 increase the customer charges for SC-3A-U-Large
20 General TOU Subtransmission and SC-3A-T-Large
21 General TOU Transmission. The Company proposed
22 that the remainder of the T&D delivery service
23 revenues be allocated between the kilowatt hour
24 and kilowatt charges.

1 Q. Does the Panel agree with Niagara Mohawk's
2 proposal to increase customer charges for SC-3A-
3 U-Large General TOU Subtransmission and SC-3A-T-
4 Large General TOU Transmission?

5 A. Yes. The Panel agrees with the Company's
6 proposal to increase the customer charge for SC-
7 3A-T-Large General TOU Transmission from
8 \$3,500/month to \$6,000/month. The Panel also
9 agrees with the Company's proposal to increase
10 customer charge for SC-3A-U-Large General TOU.
11 However, the Panel disagrees with the amount of
12 the Company's proposal. The Panel recommends
13 increasing the SC-3A-U-Large General TOU
14 customer charge to \$2,950/month.

15 Q. Why does the Panel recommend increasing to the
16 SC-3A-U-Large General TOU customer charge to
17 \$2,950/month instead of \$3,700 as proposed by
18 the Company?

19 A. Since the Staff recommended increase in revenue
20 requirement is significantly smaller than the
21 Company's proposed increase in revenue
22 requirement, if the customer charge for SC-3A-U-
23 Large General TOU was raised from \$1,400/month
24 to \$3,700/month as proposed by the Company, we

1 would need to reduce the KW charge for this
2 class and therefore would give this class a rate
3 decrease.

4 Q. What does the Company propose with respect to
5 reactive power charge?

6 A. The Company proposes to maintain reactive power
7 charges at their current rates.

8 Q. Do you agree with the Company proposal to keep
9 reactive power charges at current rates?

10 A. Yes.

11 Q. What does Niagara Mohawk propose for the
12 remaining T&D charges?

13 A. For Residential (SC-1 and SC-1C) and SC-2ND
14 Small General Non-Demand service classes the
15 Company proposes using kilowatt hour charges to
16 recover the remaining service class specific
17 revenue requirement. For SC-2D - Small General
18 Demand and the Large General Service classes
19 (SC-3 and SC-3A), the Company proposes using
20 kilowatt charges to recover the remaining
21 service class specific revenue requirement.

22 Q. Does the Panel generally agree with this
23 proposal?

24 A. Yes.

1 Q. Has the Panel prepared an exhibit that compares
2 present and proposed rates based on the Staff
3 proposed \$169 million revenue requirement
4 increase for Niagara Mohawk?

5 A. Yes. Staff's proposed revenue requirement
6 increase is shown in Exhibit__(SERP-4).
7 Detailed bill impacts that Staff's proposed
8 rates would have on full service customers'
9 bills at various levels of consumption are shown
10 in Exhibit__(SERP-5).

11 **Merchant Function Charge (MFC)**

12 Q. Does Niagara Mohawk currently have a Merchant
13 Function Charge?

14 A. Yes. The MFC consists of four components: (1)
15 commodity-related credits and collections; (2)
16 commodity-related uncollectibles; (3) costs
17 associated with electric supply procurement;
18 and, (4) a return requirement for working
19 capital.

20 Q. Is the Panel proposing any adjustments to
21 Niagara Mohawk's proposed MFC?

22 A. Yes. The Panel is proposing adjustments to the
23 commodity-related uncollectibles and working
24 capital.

1 Q. What are the Panel's recommendations with
2 respect to the commodity-related uncollectibles
3 portion of the MFC?

4 A. Similar to the Staff Accounting Panel, we
5 recommend that uncollectible rates be developed
6 using an average of the most recent three years.

7 Q. What are the Panel's recommendations with
8 respect to the commodity-related working capital
9 portion of the MFC?

10 A. Like the recommendation of the Staff Gas Rate
11 Panel testimony, we recommend using the
12 Commission's "Other Customer Capital Rate," as
13 opposed to the pre-tax weighted cost of capital
14 rate, to determine the working capital
15 percentage.

16 **Transmission Revenue Adjustment (TRA) Mechanism**

17 Q. Please explain Niagara Mohawk's current
18 Transmission Revenue Adjustment.

19 A. Niagara Mohawk's current TRA is based on a
20 monthly comparison of (1) a forecast wholesale
21 transmission revenue credit that is reflected in
22 base T&D delivery rates, and (2) the actual
23 wholesale transmission revenue realized,
24 exclusive of imposed revenue taxes. The annual

1 forecast-based wholesale transmission revenue
2 credit reflected in current delivery rates is
3 \$91,357,015.

4 Q. Is the TRA reconciled?

5 A. Yes. The TRA is calculated on a cost month
6 basis and applied on a two-month lag. On a
7 monthly basis, the base wholesale transmission
8 revenue credit is compared to the actual
9 wholesale transmission revenues. Any actual
10 transmission revenues that exceed the base
11 transmission revenue credit is refunded to
12 customers. Conversely, wholesale transmission
13 revenues that fall short of the base wholesale
14 transmission revenue credit will be recovered
15 from customers.

16 Q. How is the TRA imbalance credited or surcharged
17 to customers?

18 A. If the monthly TRA credit or debit exceeds \$6
19 million in any given month, the amount over \$6
20 million will be deferred to the next cost month.
21 A return at Niagara Mohawk's cost of capital is
22 applied to this deferred balance. If the \$6
23 million cap is reached for an additional two
24 consecutive months, the cap will be increased to

1 \$8 million. The \$8 million cap shall remain in
2 place as long as the deferred TRA credit or
3 debit exceeds \$6 million, including recovery of
4 the deferral and corresponding return. The
5 monthly cap will revert to \$6 million when the
6 deferred TRA debit or credit, including the
7 recovery of the deferral and return, falls below
8 or equals \$6 million.

9 Q. Has Niagara Mohawk proposed to modify the TRA?

10 A. Yes. Niagara Mohawk proposes to: (1) increase
11 the wholesale transmission revenue target to
12 \$185,695,556; (2) include the New York Power
13 Authority (NYPA) load, which includes the
14 Recharge New York Program; and, (3) add an
15 annual true-up for refund or recovery subject to
16 applicable caps.

17 Q. Does the Panel agree with these proposals?

18 A. Yes, the Panel finds Niagara Mohawk's proposal
19 reasonable since NYPA customers now pay full
20 standard tariff rates and the Company's proposal
21 to add an annual true-up mechanism is consistent
22 with its other surcharge and surcredit
23 mechanisms.

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1 **Revenue Decoupling Mechanism**

2 Q. Please explain what a Revenue Decoupling
3 Mechanism (RDM) is and how they have been used
4 in New York State.

5 A. On April 20, 2007 the Commission issued an Order
6 Requiring Proposals for Revenue Decoupling
7 Mechanisms in Case 03-E-0640. In that case,
8 utilities were required to file for
9 consideration in individual rate cases RDM
10 proposals that address potential disincentives
11 to utilities to engage in energy efficiency
12 programs.

13 Q. Did Niagara Mohawk implement an RDM?

14 A. Yes. Niagara Mohawk implemented an RDM in its
15 2010 electric rate proceeding.

16 Q. Please explain Niagara Mohawk's current RDM.

17 A. Niagara Mohawk's RDM currently includes monthly
18 revenue targets for five different
19 reconciliation groups. The groups are:
20 SC 1 and SC 1C; SC 2ND; SC 2D; SC3; and SC3A.
21 For each group, a monthly delivery revenue
22 target is developed. Actual revenues are
23 compared to the monthly target for each
24 reconciliation group. Unless the monthly

1 imbalance exceeds 1.5 percent and activates the
2 RDM imbalance trigger, the monthly RDM
3 imbalances are totaled for each reconciliation
4 group and any imbalances, with interest, are
5 surcharged or credited over a twelve-month
6 period.

7 Q. Explain the imbalance trigger.

8 A. If the total of the cumulative monthly
9 reconciliation balance for any of the
10 reconciliation groups is greater than 1.5
11 percent of the Company's annual target revenue
12 for that reconciliation group, the Company will
13 file an interim RDM adjustment (for the
14 reconciliation group) for the remainder of the
15 calendar year.

16 Q. How is the RDM imbalance credited or surcharged
17 to customers?

18 A. For service classes that are non-demand metered,
19 the RDM reconciliation is computed and billed
20 based on a kilowatt-hour forecast. For service
21 classes that are demand metered, the RDM
22 reconciliation is computed based on kilowatt
23 sales.

24 Q. Are certain service classes excluded from the

- 1 RDM?
- 2 A. Yes. SC-12 customers with contracts that do not
3 provide exclusively for an alternative billing
4 methodology for a NYPA allocation are not
5 subject to an RDM. For a customer that receives
6 NYPA power, the NYPA portion of that customer's
7 load is excluded from the RDM. All street
8 lighting is excluded from the RDM. Empire Zone
9 Rider (EZR) and Excelsior Jobs Program (EJP)
10 customers are not subject to the RDM for the
11 EZR/EJP portion of their loads.
- 12 Q. Has Niagara Mohawk proposed to modify its RDM in
13 this case?
- 14 A. Yes. The Company proposes two modifications.
15 First, Niagara Mohawk proposes to add a
16 reconciliation group that would apply to all
17 facility and delivery revenue from all lighting
18 tariff service classes. Second, Niagara Mohawk
19 proposes to include NYPA load in the RDM by
20 including NYPA revenue in the applicable parent
21 service class targets and reconciliations.
- 22 Q. Does the Panel agree with the Company's proposal
23 to include NYPA load in the RDM.
- 24 A. Yes, we find the Company's proposal to include

1 NYPA load in the RDM by including NYPA revenue
2 in the applicable parent service class' target
3 and reconciliation acceptable since NYPA
4 customers currently pay standard tariff rates.

5 Q. Does the Panel agree with the Company's proposal
6 to modify the RDM to add a reconciliation group
7 for Lighting Tariff service classes?

8 A. Yes, the Panel agrees with the Company's
9 proposal to modify the RDM to add a
10 reconciliation group to apply to all facility
11 and delivery revenue of all Lighting Tariff
12 service classes. The Commission permitted
13 Niagara Mohawk to establish a reconciliation
14 group for outdoor lighting customers if the
15 Commission approved an energy efficiency program
16 for outdoor lighting service.

17 **Tariff Modifications**

18 Q. Did the Panel review the tariff modifications
19 proposed by Niagara Mohawk in its PSC 220
20 Electricity Tariff?

21 A. Yes. We have reviewed the proposed
22 modifications to Niagara Mohawk's electric
23 tariffs and recommend numerous revisions to the
24 tariffs that are described in detail in

1 Exhibit____(SERP-6). We recommend that the
2 Commission direct Niagara Mohawk to incorporate
3 these revisions into its electric tariff
4 schedule.

5 Q. Does this conclude the Panel's testimony at this
6 time?

7 A. Yes.

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